#### SULLIVAN, MOUNTJOY, STAINBACK & MILLER PSC

ATTORNEYS AT LAW

Ronald M. Sullivan Jesse T. Mountjoy Frank Stainback James M. Miller Michael A. Fiorella Allen W. Holbrook R. Michael Sullivan Bryan R. Reynolds Tyson A. Kamuf Mark W. Starnes C. Ellsworth Mountjoy Susan Montalvo-Gesser

January 4, 2010

Jeff DeRouen

Executive Director

Public Service Commission

# RECEIVED

JAN 05 2010

PUBLIC SERVICE COMMISSION

211 Sower Boulevard, P.O. Box 615 Frankfort, Kentucky 40602-0615

Re: Big Rivers Electric Corporation PSC Case No. 2009-00441

Dear Mr. DeRouen:

Enclosed are an original and eight copies of the response of Big Rivers Electric Corporation to the Public Service Commission Staff's First Data Request. I certify that we have today mailed a copy of these responses to each of the persons on the attached service list.

Sincerely yours,

Jones m meles

James M. Miller

JMM/ej Enclosures

cc: Bill Blackburn Albert Yockey Service List

Telephone (270) 926-4000 Telecopier (270) 683-6694

> 100 St. Ann Building PO Box 727 Owensboro, Kentucky 42302-0727

### SERVICE LIST PSC CASE NO. 2009-00441

.

David C. Brown, Esq. STITES & HARBISON 1800 Providian Center 400 West Market Street Louisville, Kentucky 40202

### **Counsel for Alcan Primary Products Corporation**

Michael L. Kurtz, Esq. BOEHM, KURTZ & LOWRY 36 East Seventh Street, Suite 1510 Cincinnati, Ohio 45202

**Counsel for Alcan Primary Products Corporation and Century Aluminum of Kentucky General Partnership** 

## **RESPONSE OF BIG RIVERS ELECTRIC CORPORATION** TO COMMISSION STAFF'S FIRST DATA REQUEST DATED DECEMBER 17, 2009 PSC CASE NO. 2009-00441 **JANUARY 4, 2009**

**PSC 1-1**) Refer to paragraph 5 on page 3 of Big Rivers' November 13, 2009 application ("the application"). Provide a definition or description of the term "Dutch auctions."

The term "Dutch auction" is an industry term which describes the **Response**) method that was typically used in the municipal bond markets to determine the interest rate on "auction rate securities", or ARS, including the 2001A Bonds. Generally, according to the auction procedures in place with respect to the 2001A Bonds, at the end of an auction period (which may range from one day to six months) holders of ARS may submit,

- "hold orders" which state that the holder will agree to hold his or her ARS for the next auction period no matter what interest rate is set in the auction:
- "sell orders" which state that the holder will agree to sell his or her ARS in the next auction no matter what interest rate is set for the ARS; or
- "bid orders" which state the minimum interest rate at which the holder will agree to continue to hold his or her ARS for the next auction period. Bid orders may also be placed by members of the investing public.

Once all orders are submitted to an auction agent, the auction agent will then determine, (1) the number of "available bonds," which are ARS not subject to hold orders; and (2) whether there are "sufficient clearing bids," that is, whether there are at least as many sell orders as there are bid orders at an interest rate that would result in all 24 "available bonds" being purchased. 25

26 Finally, the auction agent then determines the lowest rate specified in any bid 27 order which if selected would cause the amount of ARS that are the subject of bids 28 specifying a rate not greater than the one selected to be equal to (or greater than) the 29 amount of available bonds. This is referred to as the winning bid rate, which will be the 30 interest rate for the next auction period.

31

33

1

2 3 4

5

6

7 8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

32 Witness) C. William Blackburn

> Item 1 Page 1 of 1

1 2 3	JANUARY 4, 200	T DATA REQUEST 17, 2009 -00441
5 4		7 on page 5 of the application
5		
6		
7		
8	b. Explain whether delivery of a guaranty	as described in paragraph 10 of
9	the application is considered an enhancement of Big I	livers' credit.
10		
11	Response)	
12		
13		
14	a. Generally speaking, Big Rivers' credit	might be enhanced using one of
15		
16		
17		
18		
19		
20		
21 22		•
22		
23		-
25		
26		
27		C C
28		
29	As a result of these arrangements, rating agenci	
30	look to the credit enhancer's credit rating as the rating of	n the 2010A Bonds instead of Big
31	Rivers'.	
32	Bond Insurance. Historically, bond insurance h	as been a relatively common way
33		
	Item 2	
	Page 1 of 3	
l	II	

# Item 2 Page 1 of 3

### RESPONSE OF BIG RIVERS ELECTRIC CORPORATION TO COMMISSION STAFF'S FIRST DATA REQUEST DATED DECEMBER 17, 2009 PSC CASE NO. 2009-00441 **JANUARY 4, 2009**

2 3

1

4 used in connection with the issuance of the 2001A Bonds. A municipal bond insurance 5 company issues an insurance policy, which promises to pay the principal of and interest 6 on the bonds when due to the extent not paid by the issuer. In the past two years, a 7 number of bond insurers have undergone severe credit downgrades resulting from their 8 exposure to the difficulties in the mortgage-backed securities market. There are now an 9 extremely limited number of highly rated bond insurers and the ones that remain have 10 begun to charge insurance premiums that have made bond insurance an expensive 11 method of credit enhancement.

Guaranty. A guaranty is similar to a bond insurance policy in that it represents a 13 promise by an entity other than the issuer to pay when due the principal of and interest on 14 the bonds. The guarantor is paid either a periodic or one-time guaranty fee and is 15 afforded similar approval and consent rights as a bond insurer would expect under the 16 primary bond documents. Guarantees may be obtained from a wider pool of entities than 17 municipal bond insurers, such as a bank or other financial institution. 18

Letter of Credit. A letter of credit is another form of credit enhancement that

would be available to an issuer like Big Rivers. A letter of credit would represent a

promise by the bank issuing the letter of credit to pay when due principal of and interest

on the bonds. The issuing bank would deliver the letter of credit to the trustee for the

bonds. The trustee has the right to draw amounts under the letter of credit sufficient to

make principal and interest payments on the bonds when funds are otherwise unavailable

therefor. After any draw on a letter of credit is made, Big Rivers would be required to

repay the issuing bank in accordance with the terms of the letter of credit.

19

12

20

21 22

23

24

26

25

- 27
- 28

31

Typically, letters of credit have terms of less than two or three years, which means 29 that periodically Big Rivers would be required to renew the letter of credit, find a 30 substitute letter of credit or, if the letter of credit is not renewed or replaced, be prepared to purchase 2010A Bonds at the option of the holders, referred to as a "put" option. In 32 letter of credit transactions, a bondholder typically has the right to "put," or tender its 33 bonds to the issuer, if the letter of credit is not renewed or replaced. Even if the letter of

# Item 2 Page 2 of 3

### RESPONSE OF BIG RIVERS ELECTRIC CORPORATION TO COMMISSION STAFF'S FIRST DATA REQUEST DATED DECEMBER 17, 2009 PSC CASE NO. 2009-00441 JANUARY 4, 2009

credit can be renewed or a substitute letter of credit can be found, the cost could be prohibitive to Big Rivers. Also, the 2010A Bonds would be remarketed each time a substitute letter of credit is obtained, leaving Big Rivers exposed to changes in interest rates. In refunding the 2001A Bonds, Big Rivers intends to eliminate the risks associated with short-term debt. A letter of credit, as a result of its term limitations, becomes another form of short-term debt with inherent risks.

10

20

21

22

23

24

25

26

27

28

29

1

2 3 4

5

6

7

8

9

b. The Guaranty described in paragraph 10 of the application would be 11 considered an enhancement to Big Rivers' credit. Under the terms of the Guaranty, CFC 12 will promise to pay when due the principal of and interest on the 2010A Bonds. As a 13 result of this arrangement, ratings agencies and the investing public are expected to 14 substitute the credit rating of CFC for that of Big Rivers, and Big Rivers expects to obtain 15 a pricing benefit on the 2010A Bonds. Big Rivers explored each of the credit 16 enhancement strategies described in the response to Question 2.a. above and determined 17 that, under current conditions, obtaining the Guaranty from CFC was the most cost 18 effective course of action. 19

- Prior to offering the 2010A Bonds, Big Rivers will continue to monitor the cost of bond insurance to ensure that the Guaranty provided by CFC remains the most cost effective credit enhancement option. At the time of pricing the 2010A Bonds, if the cost of bond insurance is determined to be more cost effective to Big Rivers than the Guaranty, then the bond insurance company and the bond insurance policy would be substituted in the bond documents in place of CFC and the Guaranty. Further, depending on market conditions existing at the time of pricing the 2010A Bonds, Big Rivers may also determine that no credit enhancement is cost effective and, in that case, the 2010A Bonds will be priced and sold on the credit rating of Big Rivers alone. In this event, reference to CFC and the Guaranty would be removed from the bond documents.
- 30 31
- 32

33

Witness) C. William Blackburn

		ONSE OF BIG RIVERS ELECTRIC CORPORATION COMMISSION STAFF'S FIRST DATA REQUEST
1		DATED DECEMBER 17, 2009
1 2		PSC CASE NO. 2009-00441 JANUARY 4, 2009
3		5711(0711(1-1,200)
4	PSC 1-3) Refer to p	page 5 of the application at lines 10-15. The application states
5	that, based upon estima	tes provided by Goldman Sachs, the interest rates on the 2010A
6	Bonds would be in the r	ange of 6.75 and 7.25 percent annually, assuming Big Rivers'
7	credit is unenhanced. E	Explain whether Goldman Sachs provided an estimate of what
8	the interest rates would	be for the 2010A Bonds if Big Rivers' credit was enhanced.
9		
10	Response) Yes. Gol	dman Sachs estimates that if the Big Rivers credit is enhanced by
11	the CFC guaranty descri	bed in the Application, that could lower the net effective interest
12	rate on the 2010A Bond	to a range of 6.4% to 6.9%.
13		
14	<b>Witness)</b> C. Willia	m Blackburn
15		
16		
17		
18		
19		
20		
21		
22		
23		
24 25		
26	]]	
27		
28	[]	
29		
30		
31		
32		
33		

1		RESPONSE OF BIG RIVERS ELECTRIC CORPORATION TO COMMISSION STAFF'S FIRST DATA REQUEST DATED DECEMBER 17, 2009 PSC CASE NO. 2009-00441 JANUARY 4, 2009
2		JANUAR 1 4, 2007
3 4	PSC 1-4)	Refer to page 6 of the application at lines 19-20. The application
5	provides that	t the National Rural Utility Cooperative Finance Corporation ("CFC")
6	Guaranty "w	yould lower the net effective interest rate on the 2010A Bond to a range of
7	6.4% to 6.9%	6." Explain whether the reduction in the net effective interest rate assume
8		credit to be unenhanced.
9	_	
10	Response)	The estimate that the net effective interest rate to Big Rivers on the 2010A
11	Bonds would	be in the range of 6.4% to 6.9% assumes the Big Rivers credit is enhanced
12	by the CFC g	guaranty described in the Application.
13		
14	Witness)	C. William Blackburn
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		
27		
28		
29		
30		
31		
32		
33		
		Item 4 Page 1 of 1

-	RESPONSE OF BIG RIVERS ELECTRIC CORPORATION TO COMMISSION STAFF'S FIRST DATA REQUEST DATED DECEMBER 17, 2009	
	PSC CASE NO. 2009-00441 JANUARY 4, 2009	
2    3	JANOART 4, 2009	
4	PSC 1-5) Refer to Paragraph 10.e. on page 10 of the application. When does	Big
5	Rivers expect to receive a final commitment from CFC on the guaranty arrangem	
6	described in paragraph 10?	
7		
8	<b>Response)</b> Big Rivers' understanding is that the CFC board of directors will tak	e up
9	the proposed guaranty transaction at its meeting on January 6, 2010. If the CFC box	
10	directors approves the terms of the proposed guaranty transaction, CFC will issue a	
11	commitment to enter into that transaction.	
12		
13	Witness) C. William Blackburn	
14		
15		
16		
17		
18		
19		
20 21		
21		
23		
24		
25		
26		
27		
28		
29		
30		
31		
32		
33		
	Item 5 Page 1 of 1	

1 2 3	RESPONSE OF BIG RIVERS ELECTRIC CORPORATION TO COMMISSION STAFF'S FIRST DATA REQUEST DATED DECEMBER 17, 2009 PSC CASE NO. 2009-00441 JANUARY 4, 2009
4	PSC 1-6) Refer to page 6, paragraph 1.r. of the draft "Letter of Representations"
5	at Exhibit 12 of the application. Provide a detailed explanation of the bracketed
6	statement ("We will need to discuss an additional rep re: the enforceability of Smelter
7	Contracts") and the status of Big Rivers' efforts to make such a representation
8	regarding the Smelter Contracts.
9	
10	<b>Response)</b> The bracketed language is a note inserted by underwriter's counsel. The
11	note refers to the underwriter's request that Big Rivers give a representation that the
12	smelter wholesale contracts are enforceable against Big Rivers, just as Big Rivers is also
13	being asked to give a representation that the member all-requirements wholesale power
14	contracts are enforceable against Big Rivers. Big Rivers is prepared to include the
15	smelter-related wholesale power contracts with Kenergy Corp. in the definition of
16	"Wholesale Power Contracts" in the Preliminary Offering Statement, or otherwise to
17	make that representation.
18	
19	Witness) C. William Blackburn
20	
21	
22	
23	
24	
25 26	
20 27	
27	
29	
30	
31	
32	
33	

	RESPONSE OF BIG RIVERS ELECTRIC CORPORATION
	TO COMMISSION STAFF'S FIRST DATA REQUEST
1	DATED DECEMBER 17, 2009 PSC CASE NO. 2009-00441
2	JANUARY 4, 2009
3	
4	PSC 1-7) Refer to paragraph 2 of the Ambac Assurance Corporation letter
5	agreement filed as Exhibit 15 of the application. This paragraph subjects Big Rivers to
6	potential financial penalties if it does not consummate its proposed refunding of the
7	County of Ohio, Kentucky, County Pollution Control Refunding Revenue Bonds Series
8	2001A ("2001A Bonds") within two months of the ending date of the appeal period for
9	a Commission Order approving the proposed refund. Assuming that the Commission
10	approves the proposed refunding, provide an outline and timeline of the actions Big
11	Rivers expects to undertake, subsequent to receiving Commission approval, in order to
12	consummate that refunding.
13	
14	Response)
15	Listed below is a schedule providing for completion of the proposed 2010A Bond
16	transaction within two months of the ending date of the appeal period for the Commission
17	Order. The following timeline assumes the Commission Order will be issued on
18	February 15, 2010 and the end of the appeal period will be March 20, 2010 (33 days
19 20	later).
20	Week of February 15
22	
23	<ul> <li>Commence preparation of draft of Preliminary Offering Statement.</li> <li>Arrange for publication of TEFRA notice in local newspaper (must be</li> </ul>
24	done 15 days prior to meeting).
25	Weeks of March 1 and March 8
26	• Initial County meeting to hold TEFRA hearing and first reading of County
27	bond ordinance.
28	• Big Rivers Board meeting to approve documents and offering.
29	Weeks of March 15 and March 22
30	• Publish County ordinance in County newspaper.
31	• Hold second County meeting to approve bond documents, have second reading and approval of County bond ordinance.
32	
33	

1	RESPONSE OF BIG RIVERS ELECTRIC CORPORATION TO COMMISSION STAFF'S FIRST DATA REQUEST DATED DECEMBER 17, 2009 PSC CASE NO. 2009-00441 JANUARY 4, 2009
3	• Receive Big Rivers audited financial statements for 2009 fiscal year.
4	• Submit bond documents to ratings agencies for review.
5	Week of April 5
6	Mail Preliminary Offering Statement.
7	Weeks of April 12 and April 19
8	Receive Ratings.
9	Price Bonds.
10 11	<ul><li>Execute Bond Purchase Agreement and Letter of Representations.</li><li>Mail Final Offering Statement.</li></ul>
12	Week of May 3
13	
14	Close Bond Transaction.
15	
16	Witness) C. William Blackburn
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30 31	
32	
33	
	Item 7 Page 2 of 2

### **VERIFICATION**

I verify, state, and affirm that I prepared or supervised the preparation of the data request responses filed with this Verification for which I am listed as a witness and that those responses are true and accurate to the best of my knowledge, information, and belief formed after a reasonable inquiry.

<u>Cullan Plackhum</u> C. William Blackburn

COMMONWEALTH OF KENTUCKY ) ) COUNTY OF HENDERSON

SUBSCRIBED AND SWORN TO before me by C. William Blackburn on this the fourth day of January, 2010.

Paula Mitchell

Notary Public, Ky. State at Large My Commission Expires 1-12-13