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PUBLIC SERVICE COMMISSION

### VIA OVERNIGHT MAIL

April 22, 2008

Stephanie Stumbo Executive Director, Kentucky Public Service Commission 211 Sower Boulevard Frankfort, Kentucky 40602

Re: Case No. 2007-00455

Dear Ms. Stumbo:

Please find enclosed the original and twelve (12) copies each of the REBUTTAL TESTIMONY OF HENRY FAYNE filed on behalf of ALCAN PRIMARY PRODUCTS CORPORATION AND CENTURY ALUMINUM OF KENTUCKY GENERAL PARTNERSHIP in the above-referenced matter.

By copy of this letter, all parties listed on the attached Certificate of Service been served. Please place these documents of file.

Very Truly Yours,

Michael L. Kurtz, Esq.

**BOEHM, KURTZ & LOWRY** 

MLKkew Attachment

cc: David C. Brown, Esq. Certificate of Service

#### CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing was served by mailing a true and correct copy, by regular U.S. mail (unless otherwise noted) to all parties on the 22<sup>nd</sup> day of April, 2008.

Michael L. Kurtz, Esq.

Michael

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## COMMONWEALTH OF KENTUCKY RECEIVED EFORE THE PUBLIC SERVICE COMMISSION OF KENTUCKY CASE NO. 2007-00455

APR 23 2008

**PUBLIC SERVICE** 

# REBUTTAL TESTIMONY OF HENRY W. FAYNE ON BEHALF OF RIO TINTO ALCAN COMMISSION ON BEHALF OF RIG THATO ALCAN AND CENTURY ALUMINUM OF KENTUCKY GENERAL PARTNERSHIP

1	Q:	Please state your name and business address.
2	A:	My name is Henry W. Fayne. My business address is 1980 Hillside Drive,
3		Columbus, Ohio 43221.
4	Q:	Have you previously testified in this proceeding?
5	A:	Yes. I filed direct testimony.
6	Q:	What is the purpose of your rebuttal testimony?
7	A:	The purpose of my rebuttal testimony is to explain why several of the concerns
8		raised by Attorney General witness David Brevitz in his direct testimony are
9		unwarranted.
10	Q:	Would you please elaborate.
11	A:	In his testimony, Mr. Brevitz has underestimated the smelters' enthusiasm for the
12		transaction, overestimated the influence the smelters will have and, consequently,
13		the risk to the non-smelter members, and misinterpreted the context and value of
14		the Stone & Webster report. As a result, he has recommended approval with
15		numerous conditions, several of which would undermine the transaction.
16	Q:	Would you please explain why you have concluded that Mr. Brevitz has
17		underestimated the smelters' enthusiasm for the transaction.
18	A:	On page 10 of his testimony, Mr. Brevitz correctly states that the smelters support
19		the transaction as the best alternative available. He then lists several risks that I

had identified in my direct testimony and erroneously concludes that the smelters' support for the transaction is tempered by those risks. Clearly, a contract that established a low fixed price with no risk would be preferable; a zero-cost energy supply would be even better. But both are totally unrealistic.

1.3

Q:

A:

More to the point, as Mr. Brevitz notes, the smelters have concluded that it is reasonable to expect that costs will be within the range projected in the financial model, if not lower. And if costs are controlled within the range projected, both smelters expect to be able to continue to operate well beyond the expiration of their existing contracts. Most importantly, to enhance the opportunity for continued operation, the smelters have negotiated numerous options in the proposed retail agreement to provide flexibility if either electric costs increase or aluminum prices decline significantly.

For example, Section 10.3, Potline Reduction Sales, provides each smelter the opportunity to shut down one of its potlines and to use the proceeds from the power thereby released and resold by Big Rivers to reduce the cost for its remaining potlines; this provision is intended to give the smelters the opportunity to stay in business during a downturn and provide as many jobs as the smelting business will support.

Would you please explain why you have concluded that Mr. Brevitz has overestimated the influence the smelters will have, and how he has thereby exaggerated the risk to the other members.

On pages 14 and 15 of his direct testimony, Mr. Brevitz states that "the Smelters have a strong incentive to take any available actions to minimize or otherwise

reduce rates charged to the Smelters. The Smelters have the ability to take direct action on this incentive in a variety of ways, including ...through Sections 3.4 and 4.1 of the Coordination Agreement with BREC... Clearly, the Smelters are entwined with BREC management and have the ability for substantial influence on BREC operating and financial matters in support of Smelter interests in lower power rates." Subsequently on page 34 of his direct testimony, Mr. Brevitz then explains that "the TIER adjustment payment from the Smelters is capped and limited, such that the remaining 'uncapped' costs of achieving a TIER level will fall back to the remaining customers other than the Smelters." (Emphasis added.) Mr. Brevitz's characterization is incorrect in numerous respects.

First, the Coordinating Committee is simply a consultation and information-sharing forum which is intended to provide BREC management the benefit of input from the smelters <u>as well as from the three coop members</u>. More importantly, the Coordinating Committee and its members are only advisors; they have no vote or veto power. It is only BREC management and its Board of Directors that have decision-making authority.

Second, the smelters and the other members have a common interest. All BREC customers want a long-term reliable energy supply at the lowest cost consistent with prudent utility practice. The smelters recognize that simply cutting operating or capital costs will not produce the lowest-cost energy supply; the trade-off between system reliability and purchased power is critical to all Big Rivers' customers. We will be working with Big Rivers and the other members to

determine the appropriate balance between reliability targets and the amount of money spent on maintenance and capital expenditures.

2.3

Q:

A:

And finally, both the smelters and the other members share the costs, albeit the smelters pay first up to the TIER caps. Contrary to Mr. Brevitz's assertion, however, costs in excess of the TIER caps can be recovered by Big Rivers only through a general rate increase, which would be applicable to all members <u>including</u> the smelters.

You indicated that Mr. Brevitz misinterpreted the context and value of the Stone & Webster report. Would you please elaborate.

On page 29 of his direct testimony, Mr. Brevitz states that "the Smelters may be at odds with their own consultant's report. The Smelters state a goal of <u>reducing</u> capital spending by BREC, while Stone and Webster states a view that <u>more</u> capital spending will be required." And subsequently on page 51, Mr. Brevitz recommends that Big Rivers revise the financial model to incorporate the additional capital spending identified in the Stone & Webster report.

Mr. Brevitz incorrectly treats the Stone & Webster report as a work plan. It is not. Rather the report broadly evaluates Big Rivers' maintenance and capital spending plans for reasonableness and identifies specific capital spending that may be required over a period of years based on industry experience. Both Big Rivers and the smelters recognize the projects identified in the Stone & Webster report may need to be incorporated into the work plans; however, the determination of when the projects should be implemented and whether there are other projects that may be deferred to offset the cost of higher priority projects is

work that most appropriately will be done as part of the annual budgeting process, with input from the Coordinating Committee and after the additional testing recommended by Stone & Webster is completed. It is for that reason that the smelters have accepted the overall capital spending program for planning purposes, even with recognition of the Stone & Webster report.

Finally, you indicated that Mr. Brevitz has recommended approval with numerous conditions, several of which would undermine the transaction. Would you please

2.3

Q:

A:

explain.

Overall, Mr. Brevitz imposes conditions on Big Rivers (such as filing annual budgets with the Commission and maintaining workforce levels) that are significantly more burdensome than any imposed on other utilities subject to KPSC jurisdiction. Moreover, such conditions seem to be entirely without merit since the KPSC continues to have jurisdiction over any rate changes to the non-smelter members and thereby has access to all relevant information should a rate change be requested.

However, the most egregious recommendation is reflected on page 50 of Mr. Brevitz's direct testimony, where he suggests that the impact of any open issues (e.g. due diligence finalization, credit restructuring, City of Henderson matters, or consent fees and agreements) that would unfavorably impact results should be borne by E.ON and the smelters. Interestingly, Mr. Brevitz does not address the treatment if the open issues are resolved in a beneficial manner compared to the financial model. In any event, the recommendation is unacceptable to the smelters. It represents a substantive change in a set of

relationships that has been carefully negotiated over several years. But more 1 2 importantly, it fundamentally changes the risk profile of each of the participants. 3 None of the parties expects the financial model to be precisely correct; the contract provides a mechanism for the allocation of additional costs (or savings) 4 5 as actual results unfold. There is no reason why changes associated with the 6 issues identified in Mr. Brevitz's recommendation should be treated differently. 7 Q: Does this complete your rebuttal testimony? 8 A: Yes, it does.