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April 22, 2006

Ms. Beth A. O'Donnell Executive Director Public Service Commission 211 Sower Boulevard P.O. Box 615 Frankfort, KY 40602 APR 2 4 2006

PUBLIC SERVICE COMMISSION

RE: Kentucky ALLTEL, Inc., and ALLTEL Kentucky, Inc.'s Intent to Transfer Assets to Valor Communications Group, Inc., Case Number 2005-00534.

Dear Ms. O'Donnell:

Please find enclosed for filing an original and ten (10) copies of the testimony of Mark I. Hayes for filing in the above-referenced case on behalf of ALEC, Inc.

Thank you for your attention to this matter. Please do not hesitate to contact me should you have any questions or concerns.

Cordially yours, Jonathon N. Amlung

Enclosures

cc: Parties of Record

## BEFORE THE COMMONWEALTH OF KENTUCKY PUBLIC SERVICE COMMISSION

# RECEIVED APR 2 4 2006 PUBLIC SERVICE COMMISSION

In the Matter of:

APPLICATION FOR APPROVAL OF THE	)	
TRANSFER OF CONTROL OF ALLTEL	)	Case No. 2005-00534
KENTUCKY, INC., AND	)	
KENTUCKY ALLTEL, INC.	)	

## DIRECT TESTIMONY

OF

## MARK HAYES

**On Behalf of** 

ALEC, INC.

April 21, 2006

Direct Testimony of Mark Hayes for ALEC, Inc.

#### Page 1

#### 1 Q. Please state your name, business address, employer and position.

A. My name is Mark I. Hayes. My business address is 250 W. Main Street, Suite
1920 Lexington, KY 40507. I have been associated with ALEC since 1999. Most
recently employed as the President of CLEC Services.

### 5 Q. What is the purpose of your testimony?

I would like to present testimony on behalf of ALEC Inc.'s current management. 6 A. 7 My testimony will demonstrate that the proposed merger with Valor Communications 8 Group, Inc., will result in an extremely less competitive environment in which CLECs 9 will operate. ALLTEL has not operated in good faith regarding the interconnection 10 agreement between ALEC and GTE South, Inc., as promised to the Kentucky Public 11 Service Commission during its acquisition of the Verizon/GTE properties. ALLTEL has 12 refused to implement the FCC's ISP Remand Order for intercarrier compensation of ISP-13 bound traffic. Additionally, ALLTEL's proposed transfer does not serve the best interest 14 of Kentucky's consumers. 15 0. Should the Commission approve ALLTEL's merger request in this case? 16 No. A. 17 О. What testimony do you have for the Commission to consider in deciding

## 18 whether to approve ALLTEL's merger application?

19 A. As of October 8, 2004, the effective date of the Core Forbearance Order, CLECs

are entitled to receive compensation for terminating all originated ISP-bound traffic in at

- 21 the current FCC mandated rate of \$0.0007 per minute of use. Pursuant to the ICA and
- the TCA, ALLTEL is obliged to negotiate an amendment in good faith upon a Change of
- 23 Law. ALLTEL has refused to enter into an amendment that reflects only the terms of the

Direct Testimony of Mark Hayes for ALEC, Inc. Page 2

FCC's *Core Forbearance Order*, in which the FCC eliminated growth caps and new
 market restrictions from its unified national compensation framework for ISP-bound
 traffic.

4 As a result of ALLTEL's refusal to implement the FCC's Order, CLECs have not 5 been compensated for intercarrier compensation relating to ISP-bound traffic minutes of 6 use above the growth cap. ALLTEL has refused to true-up all billing for ISP-bound 7 traffic back to October 8, 2004, the effective date of the Core Forbearance Order, 8 resulting in unfair compensation to their interconnected carriers. 9 Prior to the Core Forbearance Order, ALLTEL failed and refused to fairly 10 compensate CLECs for ISP-bound traffic on the grounds that the in FCC's interim 11 compensation regime for ISP-bound traffic as set forth in the FCC's ISP Remand Order, 12 ¶ 77, is not "final, binding and nonappealable." 13 While it is true that the law allows for judicial review of FCC Orders, the fact is, our Federal Courts have reviewed the ISP Order have not found reason to reject it.<sup>1</sup> The law 14 15 states that a ruling by the United States Court of Appeals for the District of Columbia is final, unless appealed to the Supreme Court of the United States.<sup>2</sup> 16 17 ALLTEL's blatant defiance of the FCC's Orders and the law of the land has denied 18 fair compensation to CLECs and raises questions about ALLTEL's intentions and their

<sup>2</sup> <u>Communications Act of 1934 as Amended by the Telecommunications Act of 1996</u>, 47 USCS § 402.

<sup>&</sup>lt;sup>1</sup> <u>WorldCom, Inc v. FCC, et al.</u> 351 U.S. App D.C. 176; 288 F.3d 429 (2002); rehearing denied (Sept. 24, 2002); writ of certiorari denied 123 S. Ct. 1927 (May 5, 2003).

Direct Testimony of Mark Hayes for ALEC, Inc.

ability to be a good corporate citizen. Approval of this merger request should not be

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- 2 granted without a full investigation of ALLTEL's corporate behavior.
- 3 Q. Does this conclude your testimony?
- 4 A. Yes.