Case No. 2020-00039



# **Kentucky Rural Water Association**

Helping water and wastewater utilities help themselves

February 7, 2020

RECEIVED

FEB 1 0 2020

PUBLIC SERVICE COMMISSION

Ms. Gwen R. Pinson, Executive Director Public Service Commission P. O. Box 615 Frankfort, KY 40602-0615

Dear Ms. Pinson:

Kentucky Rural Water Association (KRWA) is applying for approval of a proposed water district management training program pursuant to KRS 74.020 and 807 KAR 5:070. The proposed session, entitled "Continuing Education Training for Commissioners-Oldham Co. Water District," will be conducted March 10, 2020, at the Oldham Co. Water District office in LaGrange, Kentucky. A copy of the proposed agenda is attached as **Exhibit 1**.

As reflected in Exhibit 1, the proposed training program will include presentations that promote leadership skills and professional development; effective communication within the organization; recent developments in utility regulatory law; a general review of the legal and regulatory concept of depreciation; and a review of the Board's role, duties, and responsibilities. These presentations will enhance the attendees' understanding of relevant issues involved in the management and operation of water systems which should help them better perform their roles as water district commissioners.

The proposed training offers six hours of instruction and should be accredited and approved as water management training satisfying the requirements set forth in KRS 74.020(7) to establish a water district commissioner's eligibility for a maximum annual salary of \$6,000.

A biographical statement containing the name and relevant qualifications and credentials for the presenters is attached as **Exhibit 2**.

The PowerPoint presentations, included as **Exhibit 3**, will be copied and provided to commissioners in a folder. Should the presenters revise or amend their presentations prior to the proposed session (or provide additional written materials to the attendees), KRWA will include a copy of the revised presentation with their sworn statement and report regarding the instruction.

Ms. Gwen R. Pinson Page 2 February 7, 2020

KRWA is not requesting that the proposed training program be accredited as a program of instruction for newly appointed commissioners. KRWA does not intend to submit this proposed training to additional agencies for accreditation.

Along with a list of the commissioners, their water district, and the number of hours they attend the session, KRWA will provide a sworn statement attesting the accredited instruction was performed and note any changings in the presenters or proposed program curriculum which may occur after certification.

With this letter and enclosed exhibits, the Kentucky Rural Water Association requests that the Commission approve and accredit the proposed training program entitled "Continuing Education Training for Commissioners-Oldham Co. Water District" for six hours of annual water district management continuing education credit.

Respectfully submitted,

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Janet Cole Education Coordinator j.cole@krwa.org

Enclosures (Original and 10 packets)

# **EXHIBIT 1**

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#### **CONTINUING EDUCATION TRAINING FOR COMMISSIONERS**

#### **Oldham County Water District**

2160 Spencer Court LaGrange, KY 40031

#### Presented by Kentucky Rural Water Association

#### March 10, 2020

#### Proposed Agenda

10:00 a.m. – 10:10 a.m. Registration and Refreshments
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- 10:10 a.m. 10:15 a.m. Welcome
- 10:15 a.m. 11:15 a.m. Session #1: **Development of Utility Leadership Skills** Bob Cashion, S4 Water Sales and Service

The development of management and leadership skills must be an ongoing process of events, study, soul searching, and personal relationships. This presentation will look at measurable methods to become a more effective leader and improve leadership within the organization.

11:15 – 11:20 a.m. BREAK

11:20 a.m. – 12:20 p.m. Session #2: Survival Skills for Communications: From the Trench to the Board Room Bob Cashion, S4 Water Sales and Service

> This presentation will cover issues concerning effective communication within an organization. Attendees will be provided with examples of skills that may assist in improving communication effectiveness with staff, board members and others.

- 12:20 p.m. 1:00 p.m. LUNCH (provided on-site)
- 1:00 p.m. 2:30 p.m. Session #3: **Recent Developments in Utility Regulation** Damon Talley, Stoll Keenon Ogden, PLLC

This presentation reviews recent court decisions and PSC Orders involving public and municipal utilities and discusses courses of action to mitigate the decisions' impact on utilities. Topics include franchises, wholesale water purchase agreements, obtaining PSC Approval before borrowing money, and unaccounted water loss. Special emphasis will be given to recent decisions affecting water utilities.

2:30 p.m. – 2:45 p.m. BREAK

Continuing Education Training for Water District Commissioners March 10, 2020 **Proposed Agenda** (continued)

2:45 p.m. – 3:45 p.m.	Session #4: <b>All You Ever Wanted to Know About</b> <b>DepreciationAnd Then Some</b> Katelyn Brown, Stoll Keenon Ogden, PLLC		
	This Presentation explains the importance of "fully funding depreciation" and investigates how many cities and water districts are participating in this key business practice. The consequences of not funding depreciation and what utilities can do to increase their depreciation funding will also be discussed.		
3:45 p.m. – 4:00 p.m.	BREAK		
4:00 p.m. – 5:30 p.m.	Session #5: <b>Duties and Responsibilities of Board Members</b> Damon Talley, Stoll Keenon Ogden, PLLC		
	This presentation reviews the Board's oversight role and other duties and responsibilities of Board members. In addition, conduct of Board meetings, open meetings, open records, and other relevant topics will be discussed.		
5:30 p.m. – 5:45 p.m.	Question and Answer Session		
5:45 p.m. – 5:50 p.m.	Closing Remarks		

# **EXHIBIT 2**

# **Speaker Bios**

**Bob Cashion** is a Nationally Certified Water Technologist. He holds class IV Water & Wastewater operators licenses in several states and has been providing water & wastewater related training for over 38 years. Bob is the Business Development Manager for S4 Water Sales & Services, and is involved extensively in operations and maintenance issues of filtration systems and water quality assessment projects. He is an active member in the AWWA and NRWA and various state associations where he has won several outstanding educational leadership awards. Bob has a BS degree in Environmental Health & Technology from Missouri Southern State University and is a graduate of the Water & Wastewater Technical College, Neosho, MO.

**Damon Talley** joined Stoll Keenon Ogden PLLC (SKO) on May 1, 2015. He is a member of the Utility & Energy practice. He practices out of the Hodgenville, Louisville, and Lexington, Kentucky offices. Damon brings to SKO more than 35 years of experience working in private practice focusing on public utility work. He serves as General Counsel of the Kentucky Rural Water Association and has served in this capacity since 1979. Damon received his J.D. from the University of Kentucky College of Law in 1975, and earned his B.S.M.E. in 1972 from the University of Kentucky College of Engineering.

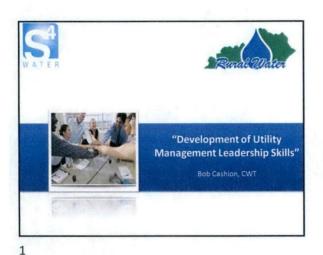
**Katelyn L. Brown** joined Stoll Keenon Ogden (SKO) in 2018 as an Associate in the Louisville office. She is part of the Utility & Energy and Public Finance practice groups at SKO. Katelyn graduated from the University of Kentucky, where she went on to earn her J.D. with a cum laude distinction. She is also a Certified Public Accountant. As part of her work with the Utility & Energy group, she drafts pleadings for the largest electric utilities in Kentucky and researches regulations and drafts agreements between local water districts and cities. As part of the Public Finance group, Katelyn provides financial assistance to clients.

# **EXHIBIT 3**

# **EXHIBIT 3**

#### **List of PowerPoint Presentations**

- Session 1: Development of Utility Leadership Skills
- Session 2: Survival Skills for Communications: From the Trench to the Board Room
- Session 3: Recent Developments in Utility Regulation
- Session 4: All You Ever Wanted to Know About Deprecation...And Then Some
- Session 5 Duties and Responsibilities of Board Members



#### Take Home Message

Leadership must be an <u>On Going</u> process of events, study, personal relationships, and soul searching.

Leadership in Utility Management needs training and follow-up to lead like professionals.

Ten Primary Leadership Qualities.

Traits that Identify Great & Noxious Leaders.

Life's Guidelines for Good Leadership.

Leadership is a Long Distant Run.

How to Improve Leadership in Your Organization.

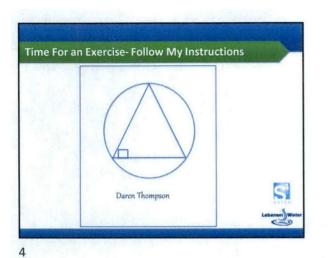
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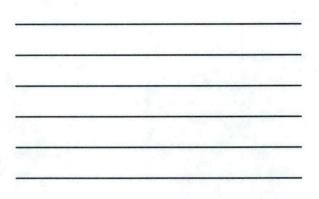
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#### What is Leadership?

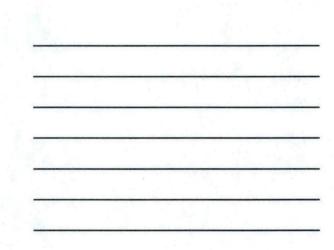
Leadership is a research area and a practical skill regarding the ability of an individual or an organization to "LEAD" or guide other individuals, teams or entire organizations.

The art of motivating a group of people to act towards achieving a common goal. In the utility environment this can mean directing workers and colleagues with a strategy to meet the company's needs.

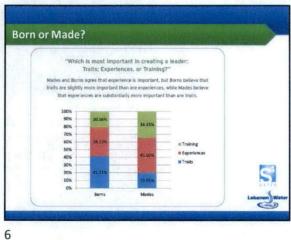


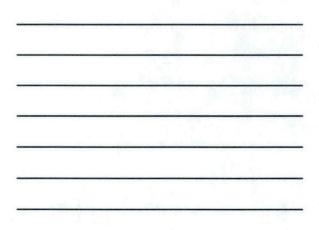


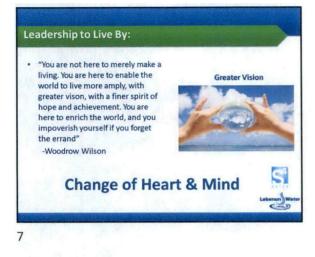
Born or Made? Are Leaders Born or Made? 19.1% 28.5% Born Made Equal 52.4% S Lebanon Wa Center for Creative Leadership Study, 2012

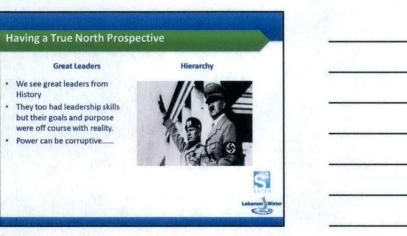


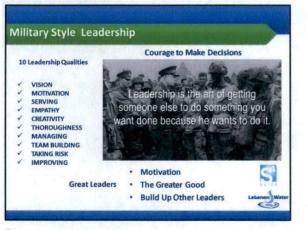


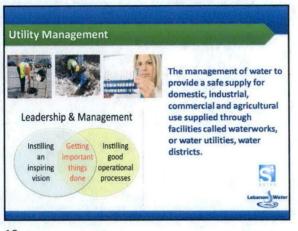












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#### **Good Leadership Traits**

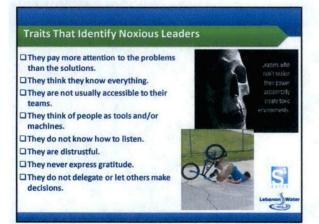
SOME OF THE COMMON TRAITS SHARED BY STRONG LEADERS ARE:

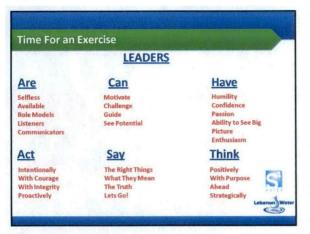
•Being Able to Execute a Vision: take a strategic vision and break it down into a roadmap to be followed by the team

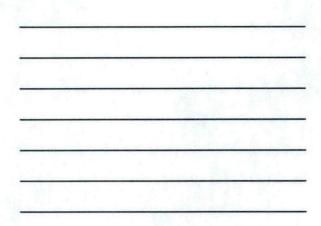
•Ability to Direct: day-to-day work efforts, review resources needed and anticipate needs along the way

• Process Management: establish work rules, processes, standards and operating procedures

•People Focused: look after your people, their needs, listen to them and involve them

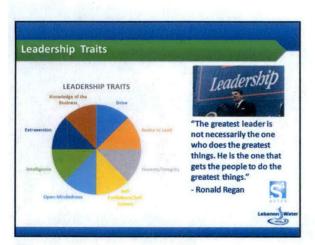


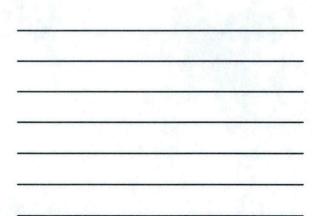




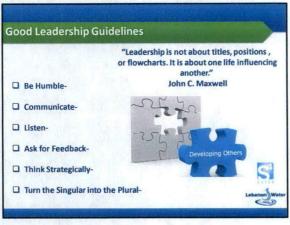


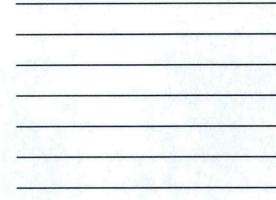












#### Leadership is A Long Distance RUN.....

- Get Inspired, Recharge and Reload
- Think of Rest, Mind & Body
- Push Away the Negative
- Recruit Positive People
- Reward Your Team
- Trust & Delegate
- Team Up
- La lean op
- Develop the Potential of your Team
- Finish What You Start
   Don't Give Up
- mood to Your Team is the key to moving forward.

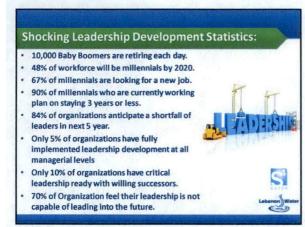
Strengthen self motivation,

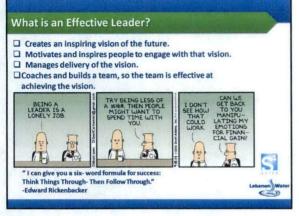
inspire others and improve

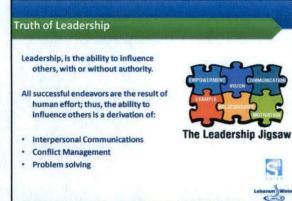
Finding a way to motivate

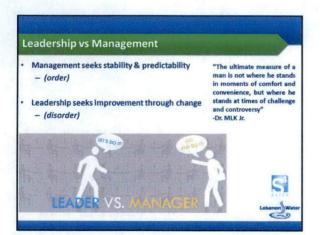
yourself and convey that

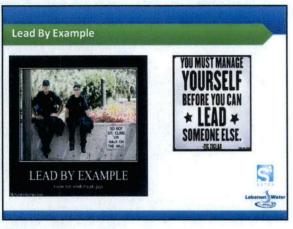
your leadership Skills.

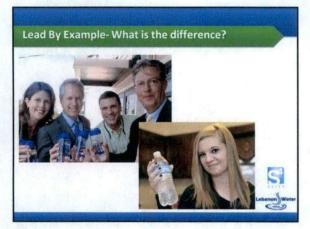


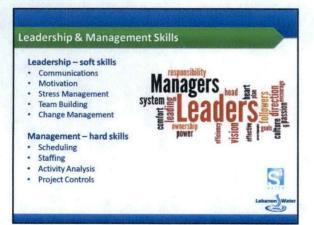






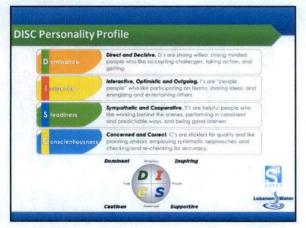


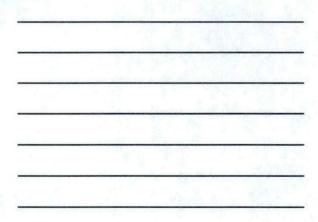


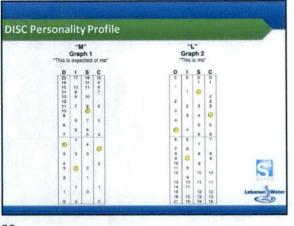


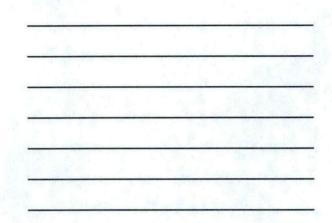






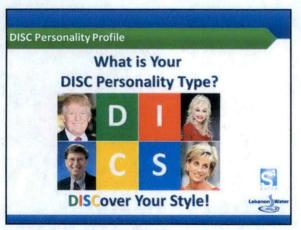


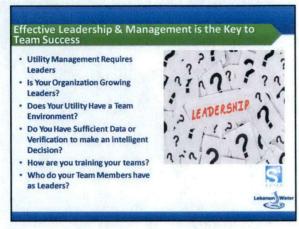




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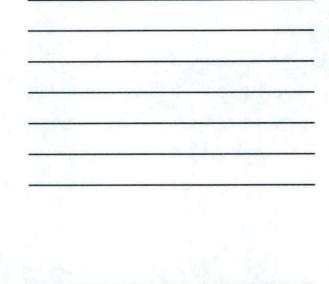


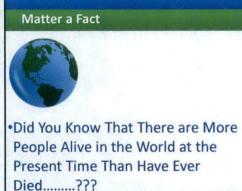




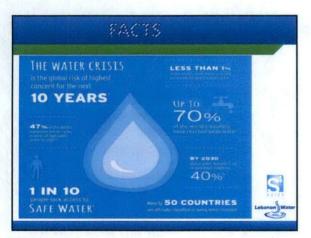








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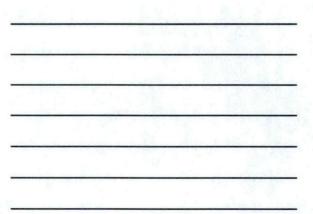
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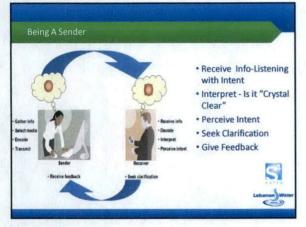












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#### Three Rules of Communications

- 1. Tell Them What Your Going to Tell Them
- 2. Tell Them What You Are Telling Them
- 3. Tell Them What You Told Them
- They are Most Likely to Remember What You Tell Them Last



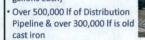


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#### Overview of Lebanon Water Works Sys

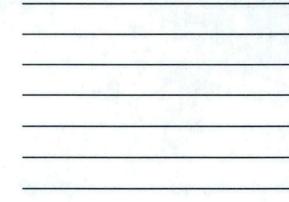
- 1 Surface Water Plant (5.2 MGD)
- Average Daily Flow 2.5 MGD
- 3 Storage Tanks (1 elevated 250,000 Gallon Tank and 2 ground storage tanks (940,000 gallons each)



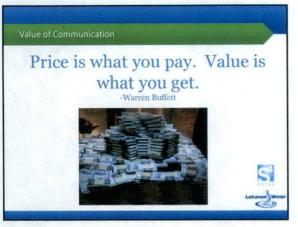
• Serves Approx. 2,600 Customers including the Marion County Water District

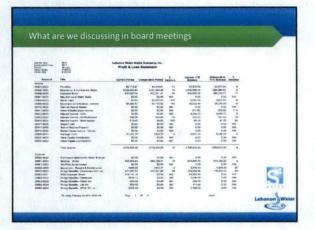
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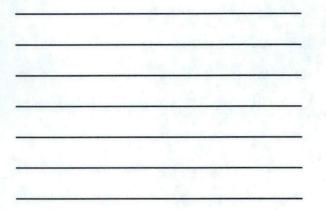




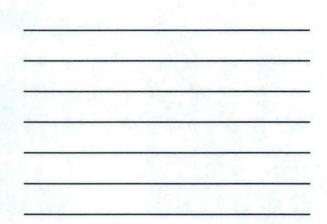










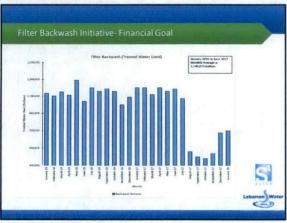




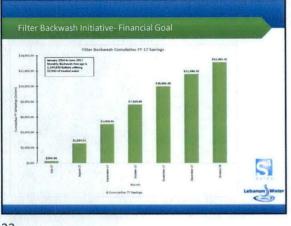


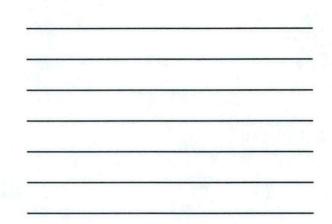


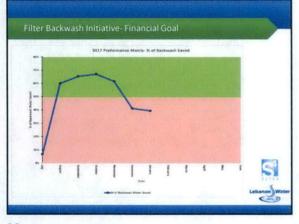


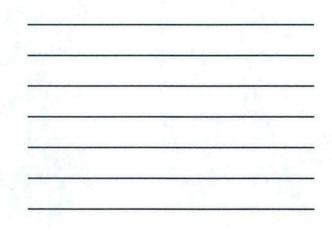




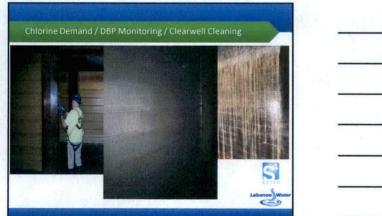


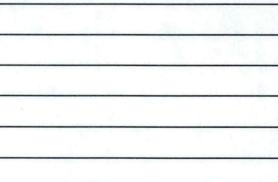






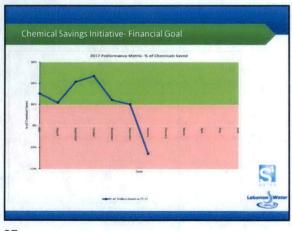


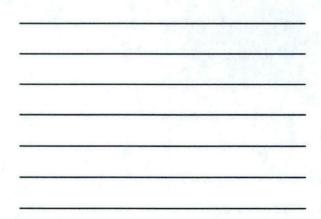




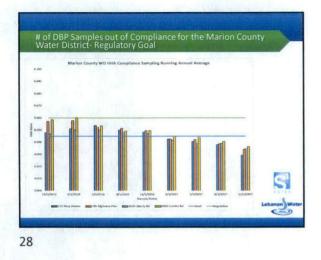


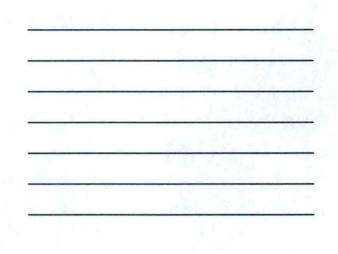








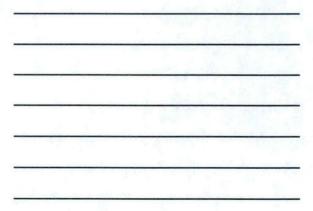


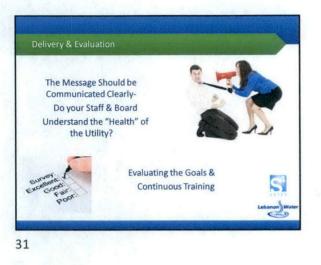


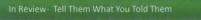
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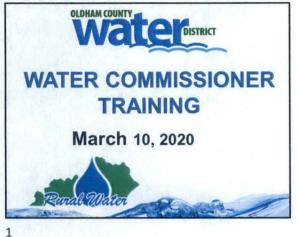


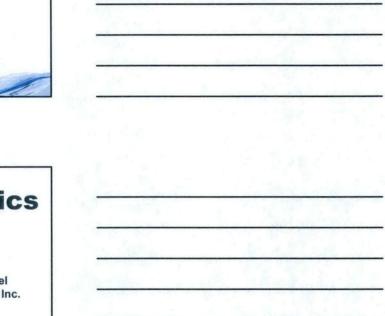


Effective Communication is the Key to Team Success

- Getting Receivers to Buy In and Become Senders
- Using Data to Prove Your PointWhat are the consequences if you
- don't listen, react or comply?Do You Have Sufficient Data or
- Do You Have Sufficient Data or Verification to make an intelligent Decision?
- Using Various forms of mediums to get your attention.





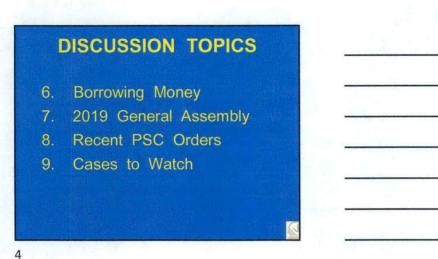


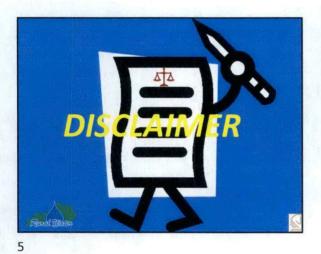
# Hot Legal Topics March 10, 2020 Damon R. Talley, General Counsel Kentucky Rural Water Association, Inc. Stoll Keenon Ogden PLLC damon.talley@skofirm.com 270-358-3187

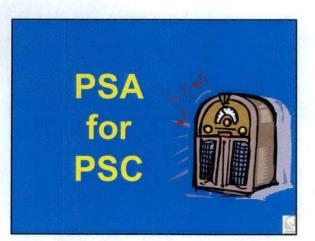
## **DISCUSSION TOPICS**

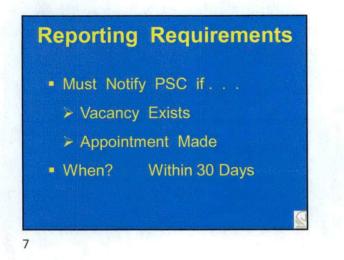
- 1. Notice to PSC
- 2. Franchises & Contracts
- 3. Sovereign Immunity
- 4. Filed Rate Doctrine 101
- 5. Open Meetings Act

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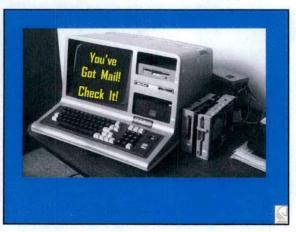






## Vacancy

- Inform CJE 60 Days Before Term Ends (KRS 65.008)
- CJE / Fiscal Court 90 Days
- Then, PSC Takes Over
  - > CJE Loses Right To Appoint



#### E-Mail Address Regs.

- All PSC Orders Served by E-mail
- Duty to Keep Correct E-mail Address on file with PSC

➤Default Regulatory E-mail Address

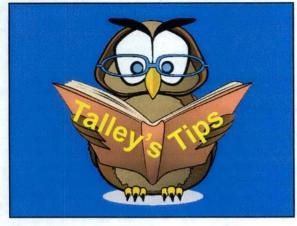
- Duty to List E-mail Address in Application & All Other Papers
   Utility Official
   Its Attorney
- 10

#### **E-Mail Address**

- Who is Covered?
  - ➢Water Districts
  - ➢Water Associations
  - >Investor Owned Utilities
  - >Municipal Utilities
- 11

#### Why Municipals?

- Contract Filing
- Tariff Change (Wholesale Rate)
- Protest Supplier's Rate Increase
- Acquiring Assets of Another Utility
- Avoid Delays



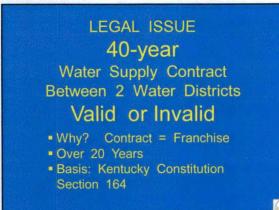
## Default Regulatory E-mail Address

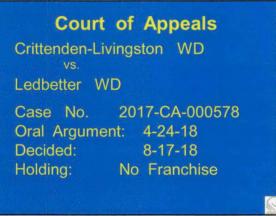
Send E-mail to PSC
 psc.reports@ky.gov

- Send Letter to PSC
  - Gwen R. Pinson, Executive Director

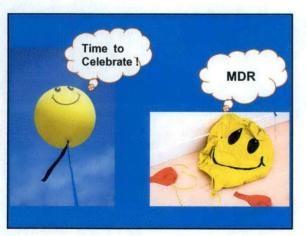
14

# Franchises and Contracts









Ky. Supreme	Court
Ledbetter W.D.	
vs. Crittenden-Livingston	WD
Case No. 2018-S	C-000494-DG
Motion DR:	09-12-18
DR Granted:	02-07-19
Brief Filed:	04-02-19
Amicus Tendered:	04-16-19

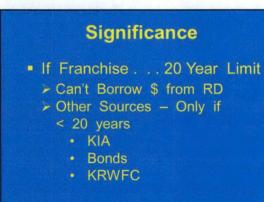
Ky. Supreme	Court
Ledbetter W.D.	
Crittenden-Livingston	WD
Amicus Brief Filed: C-L's Brief Filed: Reply Brief Filed: Oral Arguments: Decided:	05-03-19 05-31-19 06-10-19 ??-??-?? ??-??-??

20

#### Why?

- 340 Water Utilities
- 169 WTPs
- 50% Buy Water
- Need Water Supply Contract
- Long Term

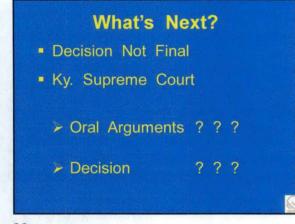
How Long	Is Long Term?
Lender	
≻ RD:	40 years
≻ KIA:	20 or 30 years
➢ Bonds:	Length of Bonds



#### Court of Appeals @ Page 4

A **franchise** is generally defined as a **right or privilege granted by** a sovereign power, government or a governmental entity **to a** party **to do some act which such party could not do without a grant from the government**. A franchise is a grant of a right to use public property or at least the property over which the granting authority has control.

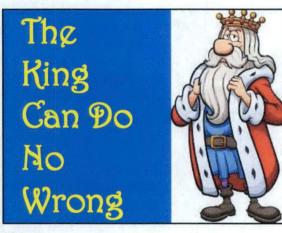




#### **KRWA's Role**

- Filed Amicus Brief in C/A & S/C
  - ➤ "Friend" of Court
- Protect Validity of Contracts
- Protect Ability to Obtain \$

## Sovereign Immunity



29

28

#### **Campbell County Case**

Kate Carucci vs. Northern Ky. WD Circuit Court Case No. 2016 - CI - 00476 Decided: 04-12-17 Ruling: Case Dismissed Why? S/I Defense

Court	of Appeals
Kate Carucci	
Northern Ky.	WD
Case No. Decided: Holding:	2017-CA-000941-MR 01-18-19 Abolished S/I For Water Districts





#### Ky. Supreme Court

Northern Ky.	WD
Kate Carucci	
Case No.	2019-SC-000105-DG
Motion DR:	02-19-19
Response:	03-21-19
DR Granted:	08-29-19
Affirmed:	08-29-19

Court of Appeals South Woodford WD vs. Byrd 352 S.W.3d 340 (Ky. App. 2011) Holding: WD Immune from Negligence Suit Because of S/I		
vs. Byrd 352 S.W.3d 340 (Ky. App. 2011) Holding: WD Immune from Negligence Suit	Court	of Appeals
Holding: WD Immune from Negligence Suit	VS.	ford WD
Negligence Suit	352 S.W.3d	340 (Ky. App. 2011)
	Holding:	Negligence Suit

#### Supreme Court

Coppage Construction Co., Inc. vs. Sanitation District No. 1 459 S.W.3d 855 (Ky. 2015) Holding: SD Not Entitled to S/I Because It Was Not a County-Created Entity

35

#### Ky. Supreme Court

Northern Ky.	WD
vs. Kate Carucci	
DR Granted: Decided:	08-29-19 08-29-19
Holding:	No S/I fo W.D.
	vv.D.

# Ky. Supreme Court Northern Ky. WD vs. Kate Carucci KRWA Affidavit: 09-16-19 Pet. Rehearing: 09-18-19 Oral Arguments: ??-??-??

??-??-??

37

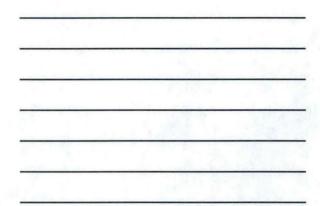
Decided:

#### **C/A Holding**

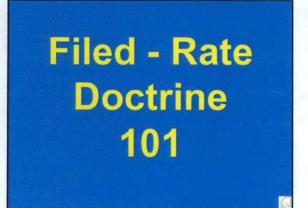
- O/R South Woodford Case
- No S/I for W.D.
- Adopted by Sup. Court
- Providing Drinking Water
  - Is NOT Integral State Function











# Filed – Rate Doctrine • Definition: No utility shall charge a greater or less rate for any service than the rate contained in its filed schedules (Tariff). KRS 278.160

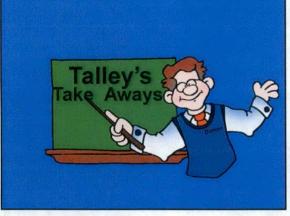
- Application 2 Aspects
  - 1. If it is in your Tariff, you **must** charge it.
  - 2. If it is **not** in your Tariff, you can **not** charge it.

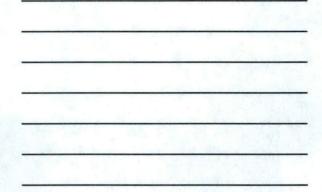
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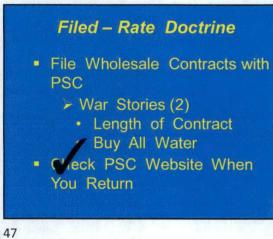
#### Filed – Rate Doctrine

Requires Filing of:

- Rates
- Rules & Conditions of Service
- Contracts







Open Meetings Act

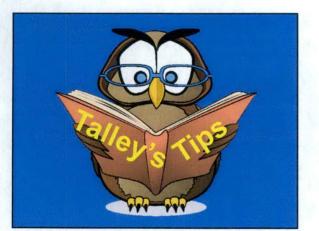
#### Attending Board Meeting Via Skype

- KRS 61.826 Amended: 2018
- Now Easier to Conduct Meeting via Video Teleconference (VTC)
  - > All Meetings
  - Board Member Attend Remotely
    - Count in Quorum Call
    - Fully Participate
    - More Than One

49

#### **Special Rules - VTC**

- Identify Primary Location
- Everyone Must Be Able to See and Hear Everyone Else
- Notice Requirements
  - > Meeting Will Be VTC
  - > Primary Location



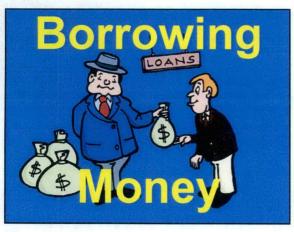
#### Notice of VTC Meetings

- 1. Regular Meetings
  - Adopt Schedule (61.820)
  - Some or All of the Regular Meetings Will Be VTC
  - Primary Location at \_\_\_\_\_
  - Public May Attend at Primary Location

52

#### Notice of VTC Meetings

- 2. Special Meeting
  - Normal Rules (61.823) Plus
    - > May Be VTC Meeting
    - Primary Location at \_\_\_\_\_
    - Public May Attend at Primary Location
- 3. Minutes
  - Comm. \_\_\_\_ Attended via VTC



#### KRS 278.300(1)

No utility shall issue any securities or evidences of indebtedness . . . until it has been authorized to do so by order of the Commission.

55

# Practical Effect Must Obtain PSC Approval Before Incurring Long-term Debt (Over 2 Years) Exception: 2 Years or Less > Renewals (3 X 2 = 6 Years) (6 X 1 = 6 Years)



# Show Cause Cases

Show C	ause Case # 3
Case No.	2017 - 469
Opened:	01- 11 - 2018
Hearing:	02 - 27- 2018
Issue:	KRS 278.300
Decision:	09 - 17 - 2018

59

58

#### Show Cause Case # 3

This is the **third** case in the last year and a half involving a show cause order against a water district utility and/or its commissioners for violating KRS 278.300 by obtaining a loan, the term of which is in excess of two years, without prior approval of the Commission. To date the Commission has **assessed**, **but not sought**, **to collect** civil penalties against individual water district commissioners for essentially two reasons.

(Continued)

#### Show Cause Case # 3

**First**, the Commission's goal has been to obtain **compliance** with the requirements of the statute and not to exact a penalty and, **second**, the Commission was determined to **send a message** to these utilities and their local commissioners that they were out of compliance and **future violations** could result in **individual penalties** as well as a **separate penalty against the utility**.

(Continued)

61

#### Show Cause Case # 3

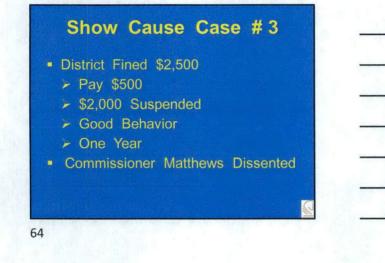
The Commission also intended to place **all** other water districts on notice that obtaining loans in violation of KRS 278.300 could subject both the utility and its commissioners to civil penalties, and **to** provide fair notice that strict enforcement could be expected in future cases.

62

#### Show Cause Case # 3

Water districts and their commissioners are hereby put on **final notice** that unauthorized debt incurred after the date of this order may well result in **substantial** civil penalties being **assessed and collected against both** in future show cause cases.

Pages 7 and 8 of Order



#### Show Cause Case #3

- Commissioners Fined \$2,000
  - > Pay Zero
  - > Entire \$2,000 Suspended
  - ➢ Good Behavior
  - One Year
- 12 Hours Training

65

#### Show Cause Case #3

- Develop Written Policy
  - > Borrow \$
  - > Hire Lawyer
- Adopt Policy
- File Policy with PSC

#### 2019 Show Cause Cases

#### • WD # 1

- > All Commissioners Resigned
- > General Manager Resigned
- > PSC Dismissed Case

#### 2019 Show Cause Cases

- WD # 2
  - > Commissioners Settled with PSC
  - > \$500 Fine (suspended)
  - > 12 Hours Training Per Year
  - ➤ WD Not Fined
  - ➤ See Timeline

68

67

#### Timeline

09-27-17 01-11-18	Staff Report Show Cause Order
02-27-18	Hearing (Rescheduled)
04-08-19 06-19-19	Offer of Settlement Order Accepting
00-10-10	Offer of Settlement



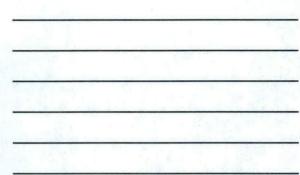
## 2019 General Assembly

Notable Bills (6-27-19) • SB 129 – Ky. 811 - Defeated • SB 256 – CPCN Exemption
KRS 278.020
(1)(a)(2)&(3) • HB 26 – Procurement
\$30,000

71

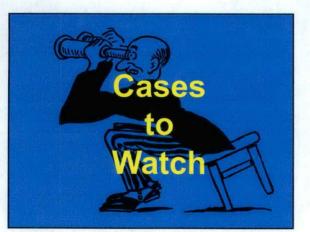


PSC C	Case No. 2019 - 044
Filed:	3-27-2019
Utility:	Meade County WD
Туре:	ARF
Issue:	ARF vs. PWA Rate Increase
Decided:	4-09-2019



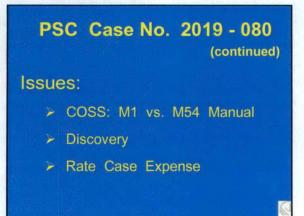
# PSC Case No. 2018 - 166 Filed: 5-29-2018

Utility:	Hardin Co. WD No. 1
Туре:	Deviation
Issue:	Daily Inspection of Sewer Lift Stations
Decided:	3-08-2019



PSC 0	Case No. 2019 - 115
Filed:	4-11-2019
Utility:	Grayson Co. WD
Туре:	Deviation
Issue:	15 Year Meters Sample Testing
Decided:	Pending

PSC	Case No. 2019 - 080
Filed:	02-21-2019
Seller:	Pikeville
Buyer:	Mountain WD
Туре:	Municipal Wholesale Rate increase
Hearing:	09-11-2019
Decided:	Pending

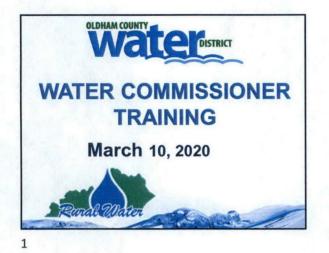


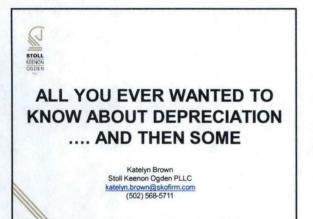
PSC	Case No. 2018 - 394
Filed:	12-18-2018
Utility:	All Water Utilities
Туре:	Investigation
Issue:	Water Loss, Measuring, & Reporting

#### PSC Case No. 2019 - 041

Filed:	03-12-2019
Utility:	12 Water Utilities
Туре:	Investigation
Issue:	Excessive Water Loss
Hearings:	11 Separate Hearings







#### ORDER OF PRESENTATION

- What is Depreciation?
- What Does it Mean to "Fully Fund" Depreciation?
- Consequences of Not Fully Funding Depreciation
- Reading Financial Statements

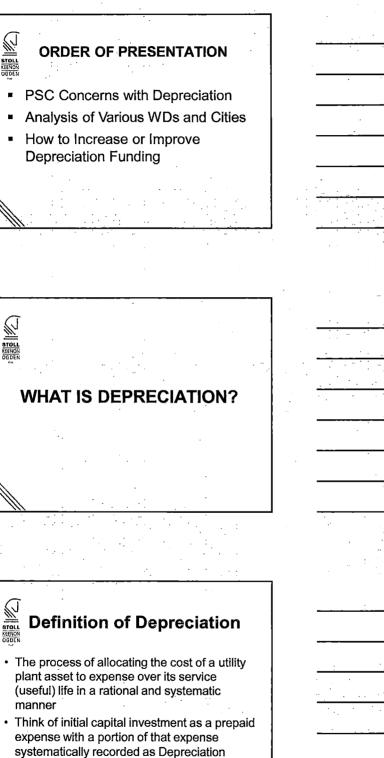


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STOLL KEENON OGDEN

#### Session #4

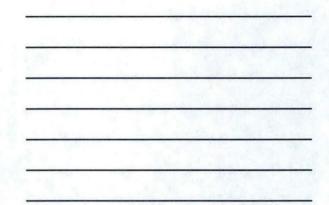


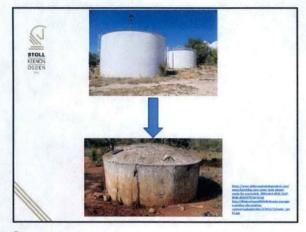
- Expense in subsequent accounting periods
- 6

5

#### Session #4







8



### Why is Depreciation Important?

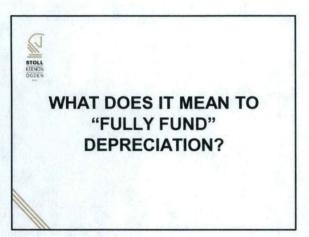
- Although non-cash, depreciation expense creates cash flow in regulated entities (like WDs & WAs) and municipal utilities
- Informs management, creditors, investors, and others of the utility's cost of operating
- Helps to more accurately match revenues with expenses
- Who determines your utility's depreciation?



# Typical Ways that Useful Lives are Determined Rural Development (RD)

- Kentucky Infrastructure Authority (KIA)
- CPA
- Engineer
- PSC (NARUC Guidelines)
- · Board

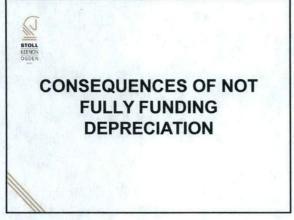
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#### "Fully Funding" Depreciation means....

- Setting aside cash equivalent to the utility's annual depreciation expense in order to purchase replacement assets in the future
- Set aside in a safe investment (CD or money market account)



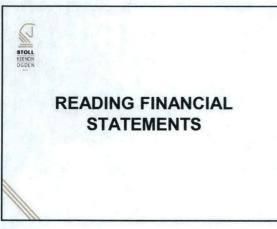
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STOLL KEENON OGDEN

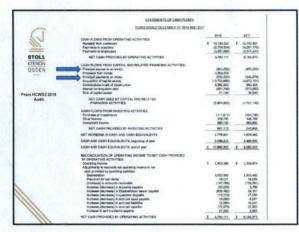
#### Not Fully Funding Depreciation will....

- Cause the utility to have to borrow \$\$ to purchase the replacement asset
- Cause the utility to seek outside funding (added interest)
- Cause the utility to use funds budgeted for other purposes

14







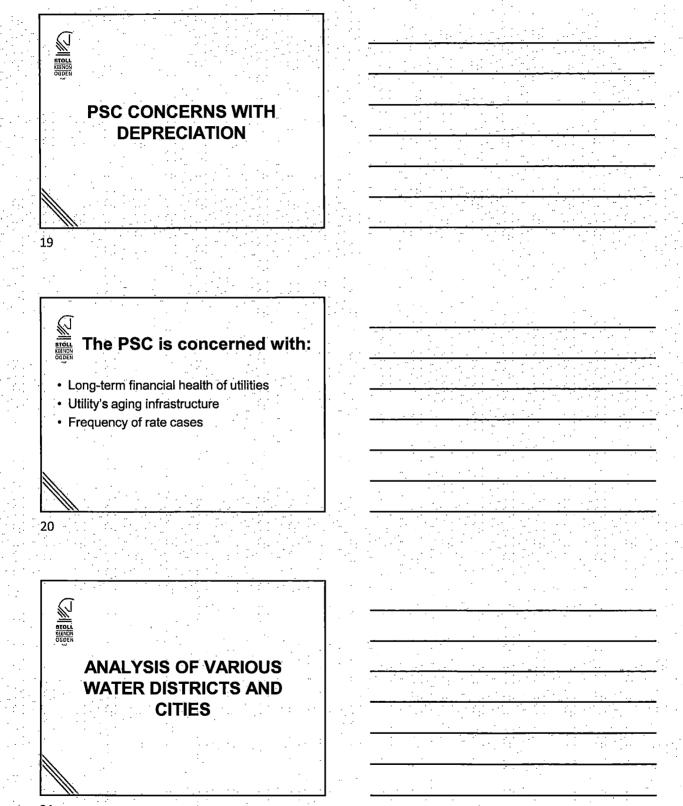
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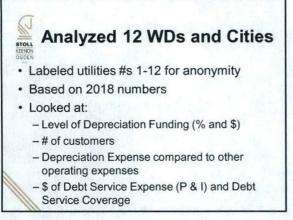
#### **Financial Statements**

- Depreciation Expense is an Income Statement account
  - But Income Statement only accounts for Interest Expense, does not take into account the principal of loans/bonds that must be paid
- Accumulated Depreciation is a Balance Sheet account
  - Shown on Statement of Net Position
- Statement of Cash Flows
- Reflects principal payments

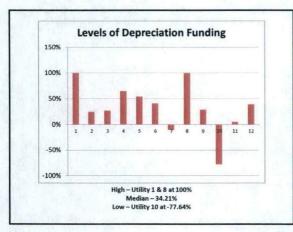




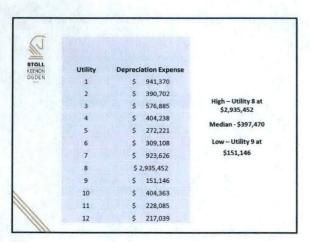
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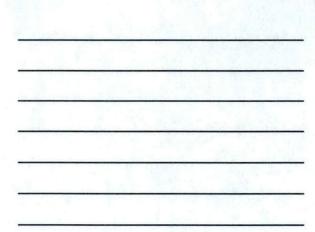












#### **Session #4**

N	Utility	Customer Count	
NON	1	8,285	
OGDEN He	2	3,436	
	3	4,625	High – Utility 8 at
	4	3,391	26,878
	5	5,158	Median - 4,205
	6	7,348	Low – Utility 12 at
	7	6,855	1,180
	8	26,878	
	9	3,517	
	10	3,785	
	11	2,663	
	12	1,180	

25

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STOLL KEENON OGDEN

#### Depreciation Expense Compared to Other Operating Expenses

• For 9 of 12 of the WDs and cities analyzed, Depreciation Expense was either the highest operating expense or 2<sup>nd</sup> highest operating expense behind Water Purchased

26

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#### Debt Service Expense vs. Debt Service Coverage

- Bond Ordinance or Bond Authorizing Resolution dictates the DSC
- Different funding agencies have different
  DSC requirements
  - KIA: 1.1
  - RD: 1.2
  - Some cities: 1.25 or higher
    LWC: 1.5



STOLL	Utility	Debt Service Expense	Debt Service Coverage	
OGDEN	1	\$ 1,312,780	\$ 262,556	
	2	\$ 189,317	\$ 37,863	Debt Service Coverage
	3	\$ 331,621	\$ 66,324	High – Utility 8 at
	4	\$ 213,469	\$ 42,694	\$334,874
	5	no debt	no debt	Median - \$40,279
	6	no debt	no debt	Low – Utility 9 at
	7	\$ 1,129,780	\$ 225,956	\$14,140
	8	\$ 1,674,372	\$ 334,874	
	9	\$ 70,701	\$ 14,140	
10	\$ 314,767	\$ 62,953		
	11	\$ 78,531	\$ 15,706	
11	12	\$ 95,231	\$ 19,046	

STOLL KEENON

#### How to Increase or Improve SU **Depreciation Funding**

· Create a separate fund in which to deposit depreciation expense for future replacement of utility assets

- FDIC concerns

- · Evaluate whether or not you need to request a rate increase
- · Discuss useful life of assets with the person/entity who decides your annual Depreciation Expense

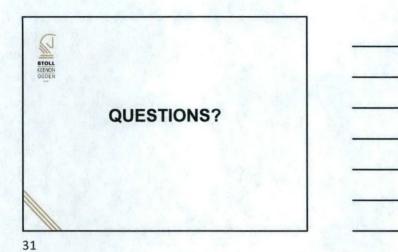
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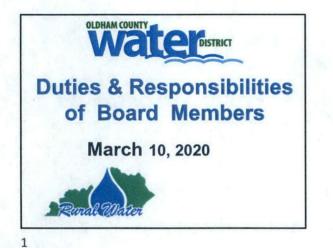
#### (J CONCLUSION/SUMMARY STOLL KEENON OGDEN

- · Evaluate your own water utility's depreciation practices
- · Determine whether or not current rates are sufficient
- · Board Commissioners/Members must be good stewards



#### Session #4



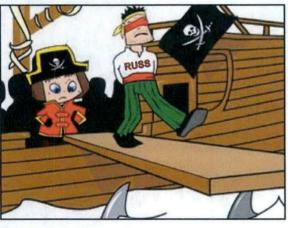


#### Duties & Responsibilities of Board Members

Damon R. Talley, General Counsel Kentucky Rural Water Association, Inc. Stoll Keenon Ogden PLLC damon.talley@skofirm.com 270-358-3187







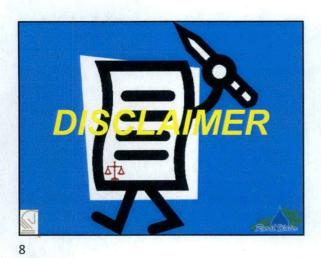
#### **DISCUSSION TOPICS**

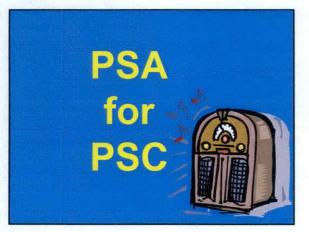
- 1. Paying Bills
- 2. Budget
- 3. Borrowing Money
- 4. Board Meeting
- 5. Indemnification

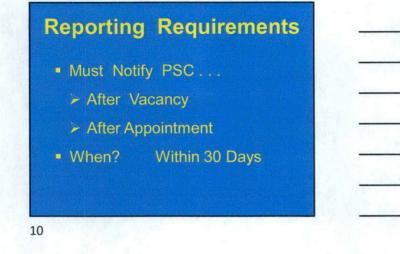
ontinued . .

#### **DISCUSSION TOPICS**

- 6. Oversight Role
- 7. Auditor's Recommendations
- 8. Specific Duties



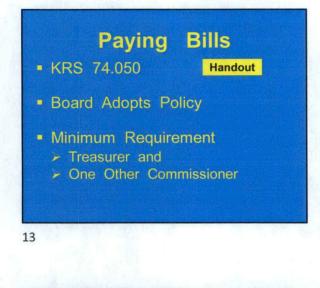




#### Vacancy

- Inform CJE 60 Days Before Term Ends (KRS 65.008)
- CJE / Fiscal Court 90 Days
- Then, PSC Takes Over
  - > CJE Loses Right To Appoint





# **Paying Bills**

- Who Signs Checks?
  - ➢ KRS Is Silent
  - Board Has Discretion
- One or Two Signatures?
- Review by Full Board



#### Budget

- Required by KRS 65A.080(1)
- Post on DLG Website
- Periodic Review of Budget
- Amend as Necessary
- Post Amended Budget on DLG Website

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# **Budget**

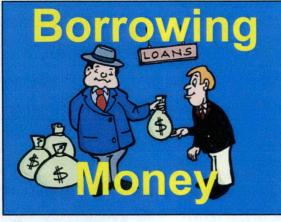
"No moneys shall be expended from any source except as provided in the originally adopted or subsequently amended budget."

KRS 65A.080(1)

17

### Budget

- Review Actual \$ to Budget \$
- Amend Budget if Needed
- When?
  - ➢ October Meeting
  - December Meeting
- Upload to DLG Website



### KRS 278.300(1)

No utility shall issue any securities or evidences of indebtedness . . . until it has been authorized to do so by order of the Commission.

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Practical Effect
Must Obtain PSC Approval Before Incurring Long-term Debt (Over 2 Years)

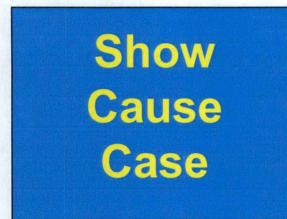
Exception:

➢ 2 Years or Less

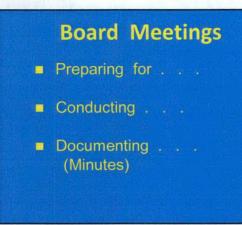
> 2 Renewals

(3 X 2 = 6 Years)









# **Regular Meetings**

Adopt a regular meeting schedule

- Set time, date and location
- Inform the Media (radio, print, television)

 Inform the Public (bills, website, newsletter)

26



"Give me six hours to chop down a tree and I will spend the first four sharpening the axe."



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### **Preparing for Meetings**

- Develop an Agenda
  - ≽ Chairmar
  - Manager
- Prepare an Information Packet for Board Members
  - Delivered in advance (between two days and one week)

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#### **Board Packet**

Contents

- Meeting Agenda
- Minutes of prior meeting
- Operational, Managerial
   Financial Reports
- Other information

# **Conduct of Meetings**

- Follow the Agenda
- Use Parliamentary Procedure
- Voting by Chairman or President
- Abstaining from Voting
- Public Comments
- Closed (Executive) Session

ABSTAINING FROM VOTING

32

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#### WHY Abstain?

- Avoid conflict of interest
- Avoid being removed from office for violating KRS 74.020(3)

(Participating in official action which results in direct financial benefit to Commissioner)

Avoid appearance of impropriety

#### HOW to Abstain

- 1. Alert Chairman or Presiding Officer in advance
- 2. Announce intent to abstain and a brief reason as soon as Chairman announces the agenda item [Disclose Conflict]
- 3. Leave the room before discussion starts

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#### HOW to Abstain ...

- 4. Stay out of the room until **AFTER** vote has been taken and announced
- 5. Follow-up with Secretary to ensure that Minutes disclose your conflict and document your abstention

35

#### **Duties of a Board**

- 1. Specific
- 2. General

#### **Example of Specific Duties**

- Adopt Budget
- Periodically Review Budget
- Amend Budget as Necessary

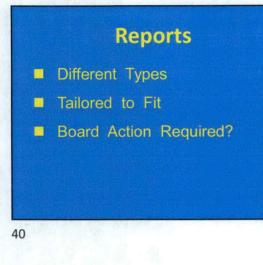
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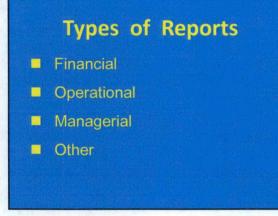
#### **General Duties of a Board**

- 1. Oversight
- 2. Oversight
- 3. Oversight

38

# Oversight Method Stay Informed Adopt Policies Require Reports









# **Operational Reports**

- Water Production (Purchases)
- Line Loss
- New Customers
- Turn-Offs
- Others

43

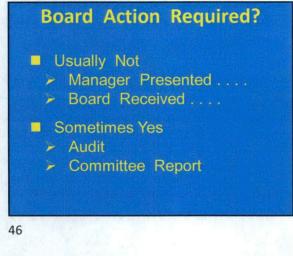
# Managerial Reports

- Safety
- Human Resources
- Special Projects
- Policy Implementation
- Others (e.g. Overtime Hours)

44

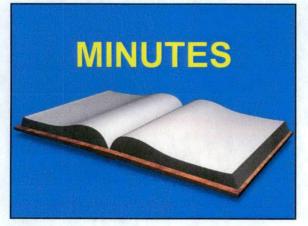
#### **Reports Tailored to Fit**

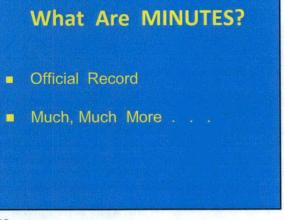
- Line Loss
  - > Actual Cost in \$
- Specific Needs
- Understandable
- You Are The Boss



# **Special Meetings**

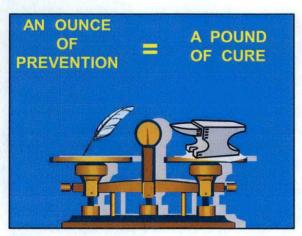
- Who calls a special meeting?
- Notice of meeting
  - Board Members, Media,
     General Public
- Agenda action limited to agenda items
- How much advance notice is required?
- 47





### **Excerpt From Minutes**

"Motion was made by Commissioner X and seconded by Commissioner Y to hire Commissioner Z to perform water line inspections on the Knob Hill Project at an hourly rate of \$20."



#### **Board Minutes**

A Board "speaks only through its minutes."

War Stories:

 Ownership of water line and service of disputed territory

Careless Conversations

52

#### **Preparation of Minutes**

- Who prepares minutes?
  - Board Secretary or Staff
- Who edits minutes?
  - Staff or legal counsel
- Are meetings recorded on audio and/or video?
- Signing of Minutes
- Approval of Minutes

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#### ADJOURNMENT

There being no further business to come before the meeting, motion was made by Commissioner Steven Douglas and seconded by Commissioner Henry Clay to adjourn the meeting. Motion carried unanimously.

Respectfully submitted,

Y: .

Henry Clay, Secretary ABRAHAM LINCOLN WATER DISTRICT

DATE APPROVED:

Jefferson Davis, Chairman

#### **Approval Of Minutes**

I hereby certify that the foregoing Minutes were duly approved by the Board of Commissioners of the Abraham Lincoln Water District at a meeting held on the date shown below:

ABRAHAM LINCOLN WATER DISTRICT BY:

JEFFERSON DAVIS, CHAIRMAN

DATE APPROVED:

55

#### **Board Minutes**

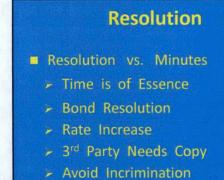
A complete set of APPROVED Minutes SHALL be maintained at the utility office for inspection by the general public, regulators, customers, and the media.

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#### **Board Minutes**

When are the Minutes considered in "final form" and available for public inspection?

After Approval at Next Meeting



58

#### Minutes

#### What MUST Be Included?

- Board Member Attendance
- Official Actions

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#### Minutes

#### What SHOULD Be Included?

- Board Member Attendance
- Acknowledge Guests (Visitors)
- Official Actions
- Acknowledge Receipt of Reports
  - PSC Inspection Report

Con

### Minutes What SHOULD Be Included?

Summarize **Some** Discussions

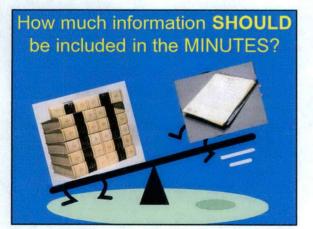
Toot Your Own Horn



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#### Minutes Tooting Your Own Horn

- Give Yourself Credit
  - "Best Tasting Water"
  - Wooden Bucket Award
  - AWOP Award
  - Governor's Safety Award



#### Minutes

#### How MUCH is too MUCH?

#### No definitive answer

Art not a science

Cont.

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#### Minutes ...

#### How MUCH is too MUCH?

- Guidelines . . .
  - Minutes are NOT a transcript
  - Minutes are **NOT** the Congressional Record
  - Include rationale for action taken if it might avoid lawsuit

65

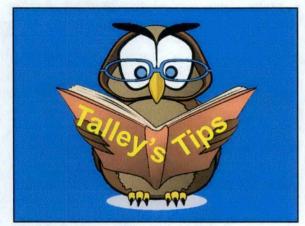
# "Conversations are **NOT** official actions of the Board."

Virginia W. Gregg Former PSC Staff Attorney

# WHY Include Summary of Conversations in Minutes?

- Document Board's Due Diligence (e.g. Use of safety equipment; Training of Staff re confined space entry)
- Document Board's Oversight Role (e.g. Implementation of ID Theft Prevention Program)
- Avoid or Win Litigation





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## **Talley's Tips**

#### Prepare Minutes for a Reader ...

- 1. Who did not attend the meeting.
- 2. Who will not read the Minutes until at least one year later.
- 3. Who will access Minutes via www.

# Indemnification

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#### KRS 411.200 Immunity

Any person who serves as a director, officer, volunteer or trustee of a nonprofit organization . . . , and who is **not compensated** for such services on a salary or prorated equivalent basis, shall be **immune from civil liability** for any act or omission resulting in damage or injury . . . , if such person was acting in **good faith** and **within the scope** of his official functions and duties, **unless** such damage or injury was caused by the **willful or wanton misconduct** of such person.

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#### Indemnification

Handout

- Adopt Resolution
- Hold Harmless
  - > Legal Fees
  - Judgments
  - ➢ Fines
  - > Court Costs

# Indemnification

- Requirements
  - Good Faith
  - > Best Interests of District

#### Exceptions

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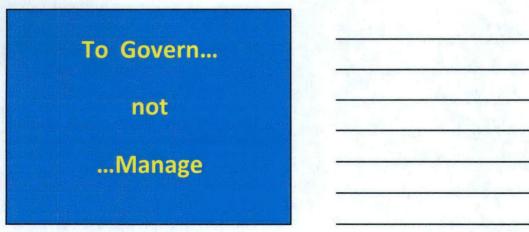
- > Willful Misconduct
- > Wanton Misconduct

Oversight Role









#### General Duties of a Board

- 1. Oversight
- 2. Oversight
- 3. Oversight

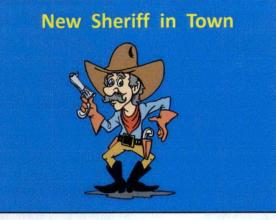
79

# **Oversight**

- Good Board Members
  - > Do Not Run the District
  - > See That It Is Well Run
  - Avoid Making Day-to-Day Decisions
  - Give Friendly Counsel & Advice to Manager (CEO)

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# State Auditor's Role



AUDITOR OF PUBLIC ACCOUNTS —Crit Luallen —Adam Edelen —Mike Harmon

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# Auditor's Recommendations

When?

- May 11, 2009 & Revised 3-4-10
- What:
  - Recommendations
  - Lessons Learned

• Applies to . . .

All Public & Nonprofit Boards

# Auditor's Recommendations

- 32 Specific Recommendations:
  - Credit Card Policy
  - Lavish Gifts
  - > Board's Oversight Role
  - ➢ Board Minutes
  - > Many, Many More

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## Auditor's Recommendations

- Why Important?
  - ≻ Minimum Legal Standard
  - ➢ PSC Financial Examination
  - > Minimum Practices from Industry

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## Auditor's Recommendations

- How?
  - > www.auditor.ky.gov
  - > www.krwa.org

Handout

# Role of Commissioners

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#### Specific Duties of a Board

- Hire, evaluate and compensate a Manager (CEO)
- Adopt Policies
- Adopt and Amend Budgets
- Adopt Long-range Plans
- Adopt Rates, Rules & Regulations (Tariffs)

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Individual Board Members...

... act in the best interest of the utility.

# Specific Duties of Board Members

- Stay informed
- Attend meetings regularly
- Perform tasks assigned by Board
- Support decisions of the Board
- Keep Board matters confidential
- Avoid Conflict of Interest

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# Board Officers

#### Offices of a Water District KRS 74.020(5)

- Chairman
- Vice Chairman
- Secretary
- Treasurer
- Others



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# **Duties of Officers**

#### Chairman

- Preside over meetings
- Prepare meeting agendas
- Call special meetings
- Execute documents approved by Board
- Perform other duties assigned by Board
- Approve Disbursements (KRS 74.050)
- Perform other duties specified in Bylaws

# **Duties of Officers**

#### Vice Chairman

- No statutory duties (Water District)
- Preside over meetings in absence of Chairman
- Perform other duties assigned by Board
- Approve Disbursements (KRS 74.050)
- Perform other duties specified in Bylaws

#### 94

# **Duties of Officers**

#### Secretary

- Cause the Minutes of all meetings to be prepared
- Act as custodian of official records
- Authenticate official records
- Perform other duties assigned by Board
- Approve Disbursements (KRS 74.050)
- Perform other duties specified in Bylaws

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### **Duties of Officers**

#### Treasurer

- Cause all funds to be disbursed according to law and procedures adopted by Board (KRS 74.050)
- Perform other duties assigned by Board
- Perform other duties specified in Bylaws

#### Action By Individual Board Members Outside of Meetings

- Officers
- Other Board Members

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# Legal Standard of Care

#### The "PIG" Rule

If it seems "piggish" to you, it probably is! ...so keep your snout in your own trough!



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#### Legal Standard of Care Water District

No statutory standard of care but the case law standard requires...

- Good faith
- Reasonable care and diligence
- Acting within the scope of authority The statutory standard of care for water association directors is instructive for water districts and utility commissions.

#### Legal Standard of Care

Water Associations (KRS 273.215)

#### A Director shall discharge his duties:

- In good faith
- On an "informed basis"
- In the best interests of the Association

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#### "Informed Basis" KRS 273.215(2)

A director shall be considered to discharge his duties on an informed basis if he makes, with the care an ordinarily prudent person in a like position would exercise under similar circumstances, inquiry into the business and affairs of the corporation or into a particular action to be taken or decision to be made.

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#### Legal Standard of Care

#### Reliance on Information KRS 273.215(3)

A director is entitled to rely on information, opinions, reports or statements, including financial statements and other financial data, if prepared or presented by:

 Officers or employees of the corporation whom the director honestly believes to be reliable and competent;

ont.

#### Legal Standard of Care

#### Reliance on Information KRS 273.215(3)

- Legal counsel, public accountants or other experts as to matters the director honestly believes to be within that expert's area of expertise; or
- A committee of the board of directors of which he is not a member if the director honestly believes the committee merits confidence.

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#### Legal Standard of Care

Exceptions may be made in instances where a director possesses <u>special</u> <u>knowledge</u> that indicates alternative action is prudent and necessary.



