Commonwealth of Kentucky Before the Public Service Commission

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In the Matter of:			PUBLIC SERVICE COMMISSION
Louisville/Jefferson County Metro Government)		aOolON
)		
Complainant,)	Case No.	
)	2016- 00347	
V.)		
)		
Louisville Gas and Electric Company)		
)		
Defendant.)		

COMPLAINT

The Louisville/Jefferson County Metro Government ("Louisville"), pursuant to KRS 278.030, KRS 278.040, KRS 278.160, KRS 278.200, KRS 278.260, KRS 278.270, 807 KAR 5:001 Section 19, and 807 KAR 5:001 Section 20, submits its Complaint to the Kentucky Public Service Commission ("Commission") against Louisville Gas and Electric Company ("LG&E") regarding its Franchise Agreement with Louisville, and in support thereof states as follows:

PARTIES

1. The complainant is the Louisville/Jefferson County Metro Government, whose address is

601 West Jefferson Street Louisville, KY 40202

2. Counsel for Complainant is:

Hon. Michael J. O'Connell, Jefferson County Attorney Brandeis Hall of Justice 600 West Jefferson Street, Suite 2086 Louisville, KY 40202

Gregory T. Dutton, Esq. Goldberg Simpson, LLC 9301 Dayflower Street Prospect, KY 40059

3. The Defendant is Louisville Gas and Electric Company, a public utility engaged in the natural gas distribution business, whose address is:

220 West Main St. Louisville, KY 40232

APPLICABLE LAW

- 4. "No ...gas... company, within a city or town, shall be permitted or authorized to... lay its pipes or mains... along, over, under or across the streets, alleys or public grounds of a city or town, without the consent of the proper legislative bodies or boards of such city or town being first obtained." KY. Const. § 163.
- 5. "Before granting such franchise or privilege for a term of years, such municipality shall first, after due advertisement, receive bids therefore publicly, and award the same to the highest and best bidder..." KY. Const. § 164.
- "[A]ll rights, privileges and obligations arising out of any such contract, franchise or agreement... shall be subject to the jurisdiction and supervision of the Commission." KRS 278.200.
- 7. "The Commission shall have original jurisdiction over complaints as to rates or service of any utility, and upon a complaint in writing made against any utility by any person... that regulation, measurement, practice or act... is unreasonable or unjustly discriminatory... the Commission shall proceed to make such investigation as it deems necessary or convenient." KRS 278.260.
- When cities seek a change in public utility rates for franchised utilities, they must follow
 the procedure prescribed in KRS 278.260. Southern Bell Telephone & Telegraph Co. v.
 City of Louisville, 96 S.W.2d 695 (Ky. 1936).
- The Commission may change, establish or enforce any rate or service standard of any utility that has been fixed by franchise agreement between a utility and city. KRS 278.200.

- 10. Every utility may demand, collect and receive fair, just and reasonable rates for the services rendered or to be rendered by it to any person. KRS 278.030.
- 11. Michael J. O'Connell, in his capacity as the Jefferson County Attorney, has authority to bring this action on behalf of Louisville. KRS 67C.115; KRS 69.210.
- 12. Upon complaint, if the Commission finds that any rate is unjust, unreasonable, or unjustly discriminatory the Commission shall prescribe a just and reasonable rate to be followed in the future. KRS 278.270.

STATEMENT OF FACTS

- 13. The Louisville Metro Council, via ordinance No. 132, Series 2016, created a franchise for the transmission, distribution, transportations and sale of gas.
- 14. On June 6, 2016, the Commission granted a Certificate of Public Convenience and Need authorizing LG&E to bid on the franchise offered by Louisville for natural gas transmission and distribution service. Application Of Louisville Gas And Electric Company For A Certificate Of Public Convenience And Necessity Authorizing LG&E To Bid On A Gas Franchise Established By The Legislative Council Of Louisville/Jefferson County Metro Government, Case No. 2016-00193.
- 15. On August 25, 2016, the Louisville Metro Council passed Ordinance No 214, Series 2016, accepting the bid submitted by LG&E for a gas franchise. The Franchise Agreement between Louisville and LG&E (hereinafter the "Franchise Agreement") was executed by the parties on August 30, 2016.¹

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¹ A copy of the Franchise Agreement is attached hereto as Attachment A.

- 16. Based on information and belief, most, if not all, of LG&E's gas passes through the Louisville rights-of-way.
- 17. Thus, all LG&E gas customers benefit from the use of Louisville rights-of-way.
- 18. In general, a franchise fee is the "rent" a city charges a utility for the privilege of being the exclusive provider of a service for the given area, and the privilege of using the city's rights-of-way to that end.
- 19. Section 11(b) of the Franchise Agreement provides for a fee of "six percent (6%) of forty-three cents (\$0.43) per thousand cubic feet (mcf) of gas as described in Section 11(a) above." This equates to 2.58 cents (\$0.0258) per mcf.
- 20. Section 11(a) further explains the calculation of mcf as "each thousand cubic foot (mcf) of gas utilizing the company's pipe, pipeline, main, pumping stations or other means to transport, whether for transmission or distribution, for the purpose of proving natural gas service to customers as a local distribution company within the Franchise Area (using the measured mcf of gas delivered to customers as a substitute)."
- 21. Section 12 of the Franchise Agreement provides for the Kentucky Public Service Commission to serve as the forum to resolve any disputes between Louisville and LG&E regarding the calculation or recovery of the franchise fee.

CLAIMS

Claim 1: It is Improper to Allow LG&E to Directly Pass the Cost of a Franchise Fee Onto LG&E Gas Customers as a Utility Bill Line Item.

- 22. Muhammed Ali once said, "Service to others is the rent you pay for your room here on earth." Unfortunately, LG&E doesn't seem to want to pay its fair share of the rent.
- 23. LG&E's Tariff Sheet No. 90 providing that any franchise "fee or tax shall be added to the customer's bill as a separate item" is unfair, unjust, and unreasonable.²
- 24. LG&E reported in its 2015 Annual Report a net annual income of \$42,777,577.
- 25. A franchise is a privilege conferred, in this instance, by the government (people) of Louisville Metro.
- 26. LG&E extracts a significant financial benefit for the use of Louisville's rights-of-way, and LG&E should not be allowed to simply pass a franchise fee on to the captive ratepayers residing within Louisville.
- 27. The intention of KY. Const. §§ 163 and 164 is to require a utility to pay rent for the use of a Kentucky municipalities rights-of-way. The intention was not for the utility to pass that cost directly on to the ratepayers.
- 28. The Kentucky Court of Appeals recently found that "[t]hrough enactment of Section 164, the drafters of our Constitution envisioned that local governments would receive valuable consideration in exchange for the granting of the utility franchises." City of Florence, Kentucky v. Flanery, No. 2013-CA-001112-MR, (Ky. App. Nov. 7, 2014), http://doi.org/10.1011/1

² Tariff Sheet No. 90 is attached hereto as Attachment B.

- 000181 (Ky. 2016), oral arguments scheduled, Sept. 15, 2016; referencing Ky. Utilities Co. v Bd. of Comm'rs of City of Paris, 254 Ky. 527, 71 S.W.2d 1024 (1933).
- 29. Crucially, the valuable consideration must come from the utility, otherwise there is no measurable cost to the utility. In essence, they are receiving the benefit of the public rights-of-way for free.
- 30. In considering this dilemma, the Boyd Circuit Court found "if the defendant is allowed to pass the cost of the franchise along to the customers then it will have gotten the valuable privilege of using the city's rights-of-way for free. Surely this cannot be right." City of Ashland v. Columbia Gas of Ky., Inc., No. 93-CI-458, (Boyd Cir. July 7, 1995), aff'd, (Ky. App. 1996), disc. review denied (Ky. 1997) (Emphasis added).
- 31. On appeal of that decision, the Kentucky Court of Appeals agreed, stating "we believe the posture of this case on appeal raises a single narrow issue regarding the sale of utility franchises by cities, i.e. whether a city possess the legal right to force a utility, when submitting a bid for the purchase of a franchise, to contractually agree to absorb the cost of the franchise as a normal operating expense. We conclude that a city does possess such a right. Hence, we affirm." *Columbia Gas of Ky., Inc. v. City of Ashland*, No. 95-CA-2127-MR, (Ky. App. July 19, 1996), propinious sycours net COA 1993-CA-disc. review denied (Ky. 1997).
- 32. More recently, the Boyd Circuit Court, while declining to address the KY Court of Appeals decision in Ashland, found that KRS 278.160 prohibits utilities from deviating from the terms of tariffs, and that the Commission holds exclusive jurisdiction over the approval of tariffs. Ashland v. Ky. Power Co., No 11-CI-00902, (Boyd Cir. Sept. 25,

- 2013). Therefore, the Commission is the proper venue for challenging the fair, just, and reasonableness of a tariff mandating the inclusion of a franchise fee on customer bills.
- 33. In summary, the meaning of the constitutional provisions has become divorced from the original intent over the years. The original intent of the franchise fee is a two-fold proposition, the utility pays for the privilege of the monopoly and the use of the publics' rights-of-way, and the City gains a financial benefit. Thus, LG&E should not be passing the franchise fee directly on to customers.

Claim 2: If the Commission allows LG&E to Pass the Cost of a Franchise Fee Directly to Customers, then All LG&E Gas Customers Receiving the Benefit of the Louisville Rights-of-Way Should Pay the Franchise Fee.

- 34. LG&E's intended method of collecting the franchise fee only from customers located in Jefferson County is unjust, unfair, and unreasonable. The Commission cannot and should not allow a practice whereby LG&E arbitrarily exempts one group of customers from a fee that is based on cost of service, to the direct detriment of another group of customers.
- 35. The Kentucky Court of Appeals has previously ruled that "we must look more to whether the result is fair, just and reasonable rather than at the particular methodology used to reach the result." *National-Southwire Aluminum Co. v. Big Rivers Elec. Corp.*, 785 S.W.2d 503 (Ky. App. 1990).
- 36. LG&E intends to collect the Louisville Franchise fee only within Jefferson County. However, LG&E gas customers located in Oldham, Bullitt, Spencer, and Shelby Counties also use gas that travels through the pipes and mains located under the Louisville rights-of-way.

- 37. The franchise fee is based on the volume of gas passing through the pipes located in the Louisville rights-of-way. Thus, each customer can be charged the franchise fee based on individual usage. This allows for a fair, just, and reasonable allocation of cost to customers based on their volumetric use of the rights-of-way, whether those customers are located in Jefferson County or a surrounding County. With this means of calculating the franchise fee, there is no basis for concern regarding whether a customer is paying for a cost they themselves did not create.
- 38. Looking at this result in any other context of utility regulation, the Commission would not find it fair, just, and reasonable for one group of ratepayers to subsidize service to the benefit of another group of ratepayers. Especially where, as it is here, the cost is easily and transparently attributable. Yet, that is exactly what LG&E intends to occur in its gas territory.
- 39. A cost of service study is regularly used in Commission proceedings to ensure that those customers receiving the benefit of service are paying a fair, just, and reasonable amount for the service. The concept at hand proposed by Louisville is virtually the same. Where cost of service can be directly attributed to specific customers, those customers should bear their fair, just, and reasonable portion of the franchise fee.
- 40. Thus, all LG&E gas customers benefitting from the Louisville rights-of-way should contribute to the franchise fee.

Claim 3: If the Commission Allows LG&E to Pass the Cost of a Franchise Fee Directly to Customers, then the Franchise Fee Should be Collected Throughout Louisville

- 41. It is overtly unfair for certain LG&E gas customers to receive the benefit of Louisville rights-of-way and the benefits of the Louisville franchise fee, yet not contribute their fair monetary share to the Louisville franchise fee.
- 42. Historically, LG&E has only collected the franchise fee from the urban services district and the unincorporated areas of Jefferson County.
- 43. Louisville is unique in the Commonwealth in that dozens of municipalities are located within the geographic and jurisdictional borders of Louisville.
- 44. LG&E has time after time stated its intention to only collect the franchise fee from gas customers located in the urban services district and the unincorporated areas of Louisville, thus excluding all LG&E gas customers located outside of those two areas but within Louisville from collection of the fee.
- 45. No Kentucky regulation or statute prevents LG&E from collecting the Louisville franchise fee from all gas customers located within Louisville. Indeed, LG&E's tariff actually anticipates collecting the fee from all gas customers within Louisville.
- 46. LG&E Tariff Sheet No. 90 states, "A surcharge shall be calculated and added to the total bill for gas service for all customers located within local governmental jurisdictions which currently or in the future impose municipal franchise fees or other local taxes on the Company by ordinance, franchise, or otherwise."
- 47. Per KRS 278.160(2), "No utility shall... collect... a greater or less compensation... than that prescribed in its filed schedules."

- 48. LG&E itself has acknowledged that "any deviation from LG&E's tariff filed without Commission approval would violate the filed-rate doctrine, which the Commission has called the 'bedrock of utility regulation." *Application of Louisville Gas and Electric Company for a Declaratory Order Regarding the Proper Method of Municipal Franchise Fee Recovery*, Verified Application at 11, Case No. 2016-00317 (internal citations omitted).
- 49. Despite KRS 278.160(2), Tariff Sheet No. 90, and LG&E's own recognition of the importance of the filed rate doctrine, LG&E does not intend to collect the full franchise fee in accordance with its tariff. LG&E intends to collect "less compensation... than that prescribed in its filed schedules."
- 50. If LG&E collected the fee from "all customers located within local governmental jurisdictions which currently... impose municipal franchise fees", then LG&E would collect the fee from *all* gas customers within Louisville, not just a portion of the customers. Louisville is the local governmental jurisdiction imposing the franchise fee, and every citizen of Louisville has representation on the Louisville Metro Council, the franchising authority.
- 51. The money raised from the Louisville franchise fee is aggregated into the City's general fund, from which most Louisville expenditures are funded under direction of the Louisville Metro Council.
- 52. Thus, every LG&E gas customer has an elected representative on the body tasked with both authorizing the franchise fee, and authorizing the expenditure of any funds collected as a result of the franchise fee.

- 53. LG&E gas customers, regardless of residence in the urban services district, the unincorporated areas, or a municipality within Louisville, all receive benefits from the funds spent by Louisville.
- 54. As a result of LG&E's anticipated franchise fee collection practices, a specific portion of LG&E gas customers will receive the benefits of the Louisville rights-of-way, without paying any portion of the franchise fee.
- 55. The areas of Louisville Metro that LG&E intentionally excludes from collection are overwhelmingly located in the more economically advantaged portions of the city. The mean household income of Louisville is \$63,966, and the mean household income of those areas LG&E chooses to exclude is \$102,351. U.S. Census Bureau; American Community Survey, 2010-2014 American Community Survey 5-year Estimates. The calculated mean household income of Louisville would plummet if LG&E's exclusionary and disparate policy is allowed, thus demonstrating an even greater economic gap between those LG&E intends to charge and those it does not.
- 56. LG&E's biased practice of exempting certain economically-advantaged portions of Louisville from collection of the franchise fee is unjustly discriminatory. LG&E's intended implementation exempts those customers who can most afford the fee, and hoists the burden onto those customers who can least afford it.
- 57. LG&E's refusal to collect the franchise fee uniformly across Louisville creates an unfair, unjust, unreasonable, and discriminatory practice of applying the franchise fee to (1) only a portion of the population receiving the benefit of the franchise fee, and (2) the population least financially equipped to absorb the franchise fee.

PRAYER FOR RELIEF

WHEREFORE, Louisville respectfully requests that the Commission set a schedule for discovery and make a determination that a *prima facie* case has been established that:

- LG&E's practice of placing the franchise fee as a line item on gas customer bills is not fair, just, and reasonable;
- LG&E's failure to apply the Louisville franchise fee to customers residing outside of Louisville is not fair, just, and reasonable; and
- 3. LG&E's failure to apply the Louisville franchise fee to all LG&E gas customers within Louisville is not fair, just, and reasonable, and is in fact discriminatory.

Respectfully submitted this September/6, 2016.

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CERTIFICATE OF SERVICE

This is to certify that a true and accurate copy of this document has been served via electronic mail to the persons listed below.

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Attachment A

FRANCHISE AGREEMENT

THIS FRANCHISE AGREEMENT by and between LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT of the Commonwealth of Kentucky (the "Louisville Metro", and LOUISVILLE GAS AND ELECTRIC COMPANY, a Kentucky corporation having a business address of 220 West Main Street, Louisville, Kentucky 40232 (the "Company"):

WHEREAS, Metro Council passed Ordinance No. 132, Series 2016, to create a Franchise for the transmission, distribution, transportation and sale of gas; and

WHEREAS, the Company submitted its bid for said Franchise which bid has been determined to be the highest and best bid; and

WHEREAS, Metro Council passed Ordinance 214 Series 2016 accepting the bid of the Company;

NOW, THEREFORE, for good and valuable consideration, the parties hereto, agree as follows:

Section 1. There is hereby created a Franchisc to acquire, lay, maintain and operate in the public streets, avenues, alleys and other public ways of Louisville Metro, but not within the jurisdiction of any other city located in Jefferson County, Kentucky (the "Franchise Area"), a system of mains, pipes, fixtures and appliances for the transmission, transportation, distribution and sale of gas for heating and other purposes, subject to all the provisions of this Franchise Agreement.

Section 2. The following definitions apply to this Franchise:

- (a) "Company" means the Party or Person that shall become the purchaser of said Franchise, or any successor or assignee of such Party or Person.
 - (b) "Facility" or "Facilities" means any tangible component of the Company's

gas distribution and transmission system, located within the Right of Way of the Franchise Area, including, but not limited to, mains, pipes, pipelines, conduit, valves, meters, or other physical assets used for the delivery of natural gas.

- (c) "Franchise" or "Franchise Agreement" means this Franchise Agreement, as approved by the Metro Council and accepted by the Company.
 - (d) "Metro Council" means the legislative body of Louisville Metro.
- (e) "Party" or "Person" means any natural or corporate person, business association or other business entity including, but not limited to, a partnership, a sole proprietorship, a political subdivision, a public or private agency of any kind, a Utility, a successor or assign of any of the foregoing, or any other legal entity.
- (f) "Right of Way" means the surface of and the space above and below a property, Street or sidewalk, to the extent Louisville Metro has the authority to allow the Company to use them, and shall include Rights of Way as shall be now held or hereafter held by Louisville Metro within the Franchise Area.
- (g) "Street" means the surface of, and the space below, any public street, road, alley, bridge or highway within Louisville Metro, used or intended to be used by the general public for travel, to the extent Louisville Metro has the authority to allow the Company to use them.
- (h) "Utility Policy" means the Louisville Metro Public Works & Assets Utility Policy presently in force, or as later amended or updated, throughout the term of the Franchise.

Section 3. The Company shall have the right and privilege of laying and maintaining gas mains and pipes, and appurtenances necessary or appropriate in connection therewith, in, along, under, above and across the said Right of Way, and transmit, transport, distribute and sell gas through said pipes, within the Franchise Area as they now exist or may hereafter be extended; subject to the provisions hereof, Louisville Metro regulations or laws on the use of the Right of

Way by utilities, and to all powers (including police power) inherent in, conferred upon or reserved to said Louisville Metro.

Section 4. (a) No pavements or sidewalks shall be disturbed and no excavation in any of the said Rights of Way will be made, except in strict accordance with the Utility Policy and all laws and ordinances, presently in force, or as later amended or updated, throughout the term of the Franchise on the use of the Right of Way, provided that such pavements and sidewalks and excavations shall be replaced and restored by and at the expense of the Company to Louisville Metro standards in accordance with the Utility Policy and all laws and ordinances, presently in force, or as later amended or updated, throughout the term of the Franchise, as required by the Director of Public Works. Should the Company fail or refuse to replace or restore said pavement, sidewalk or excavation to Louisville Metro standards or condition in accordance with the Utility Policy and all laws and ordinances, in force, as amended or updated, throughout the term of the Franchise as required by the Director of Public Works within a reasonable time, then same may be replaced and restored by Louisville Metro under the direction of the Director of Public Works at the cost and expense of the Company. Work by the Company hercunder shall be done in a workmanlike manner and so as not to unnecessarily interfere with public use of any of said Right of Way.

(b) Replacement, patching and restoration of the Right of Way shall be performed according to the applicable standards and with the materials specified by Louisville Metro, in accordance with the Utility Policy and all laws and ordinances, in force, as amended or updated, throughout the term of the Franchise as required by the Director of Public Works. The Director of Public Works shall have the authority to prescribe the manner and extent of the restoration on reasonable terms, and may do so in written procedures of general application. The Company agrees to comply with all applicable requirements as set forth in the Utility Policy and all laws

and ordinances, in force, as amended or updated, throughout the term of the Franchise.

- (c) Material failure of the Company to adhere to this Franchise Agreement--which incorporates the Utility Policy and all laws and ordinances concerning Louisville Metro's Right of Way, presently in force, or as later amended or updated--shall be deemed a violation of this Franchise Agreement. Louisville Metro reserves all rights to enforce said policies and laws. Subject to Section 4(d) below, in the enforcement of its policies and laws, Louisville Metro may utilize any available legal remedy including, but not limited to, the following options: (a) the remedial or penalty provisions of the Utility Policy, (b) ordinal penalty provisions, if any, or (c) suit for breach of the Franchise Agreement.
- (d) The agreement to incorporate by reference the Utility Policy and all laws and ordinances concerning Louisville Metro's Right of Way is without waiver of or prejudice to the Company's right to challenge the reasonableness or lawfulness of the provisions contained therein, including, without limitation, that a combination of remedies addressed in Section 4(c) would be unduly punitive. The Company reserves all rights and remedies available to it to challenge any provision contained in the Utility Policy and all laws and ordinances concerning Louisville Metro's Right of Way.

Section 5. Whenever Louisville Metro or any of its departments or agencies shall grade, regrade, widen or alter any Right of Way or shall construct, reconstruct or alter any other municipal public works therein, it shall be the duty of the Company, when so ordered by Louisville Metro, to changes its mains, pipes and appurtenances in the Right of Way at its own expense so as to conform to the established grade or line of such Right of Way and so as not to interfere with such municipal public works so constructed, reconstructed or altered. However, the Company shall not be required to make any such change when the Right of Way in which its Facilities are located is vacated or when the Right of Way is altered for the convenience of abutting property owners or for

private purposes and not as an incident to a public improvement, unless the reasonable cost of such relocation and the loss and expense resulting therefrom is first paid to the Company.

Section 6. (a) As consideration for the granting of the Franchise, the Company agrees it shall defend, indemnify, and hold harmless Louisville Metro from and against claims, suits, causes of action, proceedings, judgments for damages or equitable relief, and costs and expenses asserted against Louisville Metro that the Company's use of the Right of Way or the presence or operation of the Company's equipment on or along said Right of Way has caused damage to tangible property or bodily injury, if and to the extent such damage or injury is not caused by Louisville Metro's negligence.

- (b) Louisville Metro shall notify the Company in writing within a reasonable time of receiving notice of any issue it determines may require indemnification.
- (c) The Company shall maintain in full force and effect a commercial general liability insurance policy reasonably acceptable to Louisville Metro with a minimum policy limit of ten million dollars (\$10,000,000.00) per occurrence and twenty million dollars (\$20,000,000.00) in the aggregate and shall provide Louisville Metro with a certificate of insurance evidencing the insurance policy required by this section. The Company may elect to self-insure all or part of this requirement.
- (d) The rights reserved to Louisville Metro with respect to the indemnity and insurance provisions under this Section are in addition to all other rights of Louisville Metro, whether reserved by this Franchise or authorized by law, and no action, proceeding or exercise of a right with respect to such insurance policy shall affect any other right Louisville Metro may have.
- Section 7. (a) When requested to do so by Louisville Metro, Company shall make available to Louisville Metro copies of its regular monthly or annual statements, reports and records as to heat value and pressure of gas distributed pursuant to this Franchise, and such other

reports as Louisville Metro may reasonably request.

- (b) Louisville Metro reserves the right to make such tests of gas meters, pressure, specific gravity and heat value of the gas furnished by Company hereunder as it shall deem necessary or advisable.
- (c) The Company agrees further to furnish the Mayor, the Metro Council and the County Attorney for Jefferson County written notice, by certified mail, concurrent with its filing an application with the Public Service Commission for an increase in base rates; and such notice shall specify amount and type of increase to be sought and alerting to Louisville Metro that such a filing is being made. The Company agrees to maintain "as-built" drawings of all Facilities within the Right of Way, and to provide said drawings to the Director of Public Works, as requested.

Section 8. The Company agrees to continue to cooperate with state and local government low-income energy assistance efforts, including state and local government energy assistance programs, and further agrees to the continued operation of a voluntary customer check off system for customer contributions to energy assistance efforts, such as Winterhelp.

Section 9. The Franchise hereby created is not exclusive and shall be of a term of five (5) years contingent upon: (1) the issuance by the Commission of all approvals and certificates required by law; and (2) the award of the Franchise by Louisville Metro to the Company, unless terminated sooner under the terms of this Franchise Agreement. The Franchise may be renewed by subsequent agreement between Metro Council and Company three (3) times subject to the passage of an appropriate ordinance by Metro Council; however no renewals shall extend the total term of the Franchise beyond twenty years from the date of the inception of the Franchise.

The Company is hereby given the right to assign the Franchise created by this Franchise Agreement to any person, firm or corporation able, ready and willing to carry out the terms of this Franchise, but shall, prior to such assignment, obtain consent from Louisville Metro to such assignment, which consent shall not be unreasonably withheld or delayed.

Section 10. In the event that the Public Service Commission of Kentucky shall cease to have jurisdiction over the Company's retail gas rates and service and no other regulatory authority shall have by law such jurisdiction over retail gas rates and service in Louisville Metro, then Metro Council shall have regulatory jurisdiction over the Company's gas rates and service in the jurisdiction of Louisville Metro within the limits permitted by law and to the extent that the Public Service Commission of Kentucky presently has such jurisdiction; provided, however, the Company shall have the right to seek redress in court by appeal or otherwise from any regulatory order or action of Metro Council on the ground that such order or action is unjust, unreasonable, unlawful or confiscatory.

If Metro Council acquires regulatory jurisdiction as aforesaid, the then existing rules and regulations of the Public Service Commission of Kentucky (or other regulatory authority having jurisdiction) and the rates, rules and regulations of the Company as contained in its filing with such Commission or other authority as to matters of rates and service, shall continue in effect unless and until changed, after hearing, by final order of Metro Council or of court, or unless and until changed by agreement between Louisville Metro and the Company.

In the event that the provision of gas service is deregulated by state legislation, then this Franchise may be terminated upon ninety (90) days written notice by Louisville Metro to the Company if it is determined by Louisville Metro that continuation of the Franchise would be unfair and unreasonable to Louisville Metro or to the customers of the Company, or upon the agreement between Louisville Metro and the Company.

Section 11. Franchise Fee. (a) As compensation for the Franchise granted to the Company, Louisville Metro shall receive payment as determined by the Metro Council, at its

discretion, throughout the term of the Franchise. The total annual payment shall be capped and shall not exceed a total annual Franchise Fee of three percent (3%) of Gross Receipts within the Franchise Area. The Franchise Fee remitted to Louisville Metro may be based, at the discretion of the Metro Council, throughout the term of the Franchise, on: (1) the number of the linear feet of in-service pipeline segments in the LG&E Geographic Information System (GIS) owned or operated by the Company, whether said pipe is used for transmission or distribution, within the Franchise Area; (2) each thousand cubic foot (mcf) of gas utilizing the Company's pipe, pipeline, main, pumping stations or other means to transport, whether for transmission or distribution, for the purpose of providing natural gas service to customers as a local distribution company within the Franchise Area (using the measured mcf of gas delivered to customers as a substitute). Basing any portion of the Franchise Fee upon gas delivered to all LG&E customers does not equate to approval or acquiescence by the Company that customer use outside of the Franchise Area is reasonably related to the calculation of the Franchise Fee for Louisville Metro. If appropriate, this issue may be part of the litigation contemplated in Section 12; (3) a percentage of Gross Receipts; (4) a flat fee; or (5) a combination of any of the above named options. Company will be notified of any intended change by certified mail and shall have 60 days from Metro Council action to make changes to the payment terms. Payment of any amount due under this Franchise shall be made on a monthly basis within thirty (30) days of the end of the preceding calendar month.

Metro Council may, by ordinance, make the Franchise Fee contingent upon the adjudication described in Section 12 below. If Metro Council does not make the Franchise Fee contingent upon such adjudication, but does elect to bring an action contemplated in Section 12, payment of the Franchise Fee, if any, will be made pending the issuance of a final order resolving the matter, and until all appeals, if any, are final and concluded. LG&E will collect and remit the

Franchise Fee, if any, based upon its tariff on file with, and approved by, the Kentucky Public Service Commission. If Metro Council makes the Franchise Fee contingent upon the adjudication of an action contemplated in Section 12, LG&E will not collect or remit any Franchise Fee during the time period in which the action is pending, including any appeals therefrom, and LG&E will have no retroactive obligation to remit payment of the Franchise Fee following of the conclusion of the adjudication and any appeals therefrom. Any decision by Metro Council to reinstate an obligation to remit the Franchise Fee or any change in the recovery method resulting from any action described in Section 12 below shall be treated as a Franchise Fee change described above and the Company shall have 60 days from Metro Council action, final Kentucky Public Service Commission or court action, including from any appeals therefrom, and whichever occurs later, to make changes to payment terms.

(b) At the commencement of the Franchise upon passage, the Franchise Fee shall be a combination of: (1) zero per linear foot as described in Section 11(a) above; (2) six percent (6%) of forty-three cents (\$0.43) per thousand cubic feet (mcf) of gas as described in Section 11(a) above; (3) zero % of Gross Receipts; and (4) no fee is to be collected beginning with bills rendered for the October 2016 billing cycle, and remitted monthly thereafter until such time as Metro Council changes the term by subsequent ordinance. Metro Council makes the Franchise Fee contingent upon the adjudication of an action contemplated in Section 1272 LG&E will not collect or remit any Franchise Fee during the time period in which the action is pending, including any appeals therefrom, and LG&E will have no retroactive obligation to remit payment of the Franchise Fee following of the conclusion of the adjudication and any appeals therefrom. Should the adjudication and any appeals therefrom, conclude that the franchise fee should be recovered from the Company's ratepayers as a line item on the bills of customers only in the franchise area, the amount of the fee will automatically revert to zero and no fee will be due from the Company.

- (c) Gross Receipts means those amounts of money which the Company receives annually from its customers, including, but not limited to residential, industrial and commercial entities, within the Franchise Area for the retail sale, distribution and/or transportation of gas, under rates, temporary or permanent, authorized by the Kentucky Public Service Commission and represents amounts billed under such rates as adjusted for refunds, the net write-off of uncollectible accounts, corrections or other regulatory adjustments. Gross Receipts also includes but is not limited to any amounts of money earned within Louisville Metro for the use, rental, or lease of the Company's Facilities. Gross Receipts do not include home energy assistance funds ("HEA") or miscellaneous service charges, including but not limited to turn-ons, meter sets, non-sufficient fund charges, late fees and interest, which are related to but are not a part of the actual retail sale of gas.
- (d) At a minimum, the Franchise Fee is intended to apply to Gross Receipts related to those services which include the Franchise Fee as part of the Company's tariff filed with the Kentucky Public Service Commission as of the date of the adoption of this Franchise, and the Company expressly agrees that it will continue to pay the Franchise Fee on Gross Receipts derived from these services for the duration of this Franchise. The Company will also assess and pay the Franchise Fee on any such Gross Receipts from revised, amended, or additional tariffs (except for nonrecurring charges in Louisville Metro) unless Louisville Metro specifically indicates that it does not want the Franchise Fee to apply to such Gross Receipts, and subject to any necessary approval by the Kentucky Public Service Commission. Following any changes to calculations of amounts payable hereunder, such payments shall commence with the first billing period following any necessary tariff approval by the Kentucky Public Service Commission. Until such time, the Company will continue collecting and remitting payments to Louisville Metro under the terms of its existing tariff and Franchise Agreement until such time as this tariff approval is obtained.
 - (e) The Company shall file a complete and accurate report of all Gross Receipts received

within the Franchise Area during the previous month. The report shall be of a design agreed to by the Company and Louisville Metro's Office of Management & Budget (OMB) with sufficient information to confirm the accuracy of the submitted monthly Franchise Fee.

- knowledge, at the beginning of the Franchise Agreement designating the linear feet of in-service pipeline segments in the LG&E GIS, owned and operated by the Company, whether transmission or distribution, within the Franchise Area. The report may be based upon the same data set as relied upon for the Company's annual report certified to the United States Department of Transportation Pipeline and Hazardous Materials Safety Administration. After the initial report, updated reports, indicating changes to the linear feet of in-service pipeline segments in the LG&E GIS, owned and operated by the Company, whether transmission or distribution, within the Franchise Area shall be supplied annually when the Company certifies its report to the United States Department of Transportation Pipeline and Hazardous Materials Safety Administration. The report shall be provided to Louisville Metro's Office of Management & Budget (OMB) with sufficient information to confirm the accuracy of the submitted monthly franchise fee.
- (g) The Company shall file a complete and accurate report, to the best of its ability and knowledge, at the beginning of the Franchise Agreement of all natural gas mcf, utilizing the company's pipe, pipeline, main, pumping stations or other means to transport, whether for transmission or distribution, gas within the Franchise Area during the previous month. After the initial report, an updated report, indicating changes to all natural gas mcf utilizing the company's pipe, pipeline, main, pumping stations or other means to transport, whether for transmission or distribution, gas within the Franchise Area during the previous month, shall accompany the submission of the monthly Franchise Fee. The report shall be of a design agreed to by Louisville Metro's Office of Management & Budget (OMB) with sufficient information to confirm the

accuracy of the submitted monthly Franchise Fee.

- (h) No acceptance of any Franchise Fee payment by Louisville Metro shall be construed as an accord and satisfaction that the amount paid is in fact the correct amount nor shall acceptance be deemed a release to any claim Louisville Metro may have for future or additional sums pursuant to this Franchise. Louisville Metro shall have the right to inspect the Company's income, financial, and records relating to gross revenues in order to audit, and to re-compute any amounts determined to be payable under this Franchise. The Company shall respond to a reasonable request for information related to obtaining audit information within ten (10) business days unless agreed otherwise by the parties. This provision in Section 11(h) shall survive the term of any Franchise Agreement awarded pursuant to this Franchise for a period of one (1) year. Any additional amount due to Louisville Metro as a result of the audit shall be paid within ten (10) days following written notice to the Company by Louisville Metro which notice shall include a copy of the audit report. If as a result of such audit or review Louisville Metro determines that the Company has underpaid its Franchise Fee by one percent (1%) or more for any one (1) month period then in addition to making full payment of the relevant obligation it shall reimburse Louisville Metro for all of the reasonable costs associated with the audit or review. If such audit or review is performed in connection with the granting of a new Franchise, a sale or transfer of control of the Company, or a substantive modification of the terms to, or an assignment of this Franchise, the Company shall reimburse Louisville Metro for all of the reasonable costs associated with the audit or review including all outof-pocket costs for attorneys, accountants and other consultants.
- (i) In the event that any Franchise payment or recomputed amount is not made on or before the applicable dates heretofore specified, interest shall be charged from such date at the annual rate of eight percent (8%). With respect to its billing of Louisville Metro, Company agrees to, upon request; provide an explanation of any and all billing adjustments or credits including the account(s)

impacted and any and all late payments.

- (j) The Company shall have the right to a refund from Louisville Metro of any fees paid pursuant to this section which are paid in excess of the amount due under this Franchise or are paid in excess of the amount lawfully owed. Any refund amount due to the Company shall be paid within ten (10) days following written notice to Louisville Metro by the Company.
- (k) As further consideration for the granting of this Franchise, the Company agrees to pay all publication costs Louisville Metro incurs in the granting of this Franchise. The above-mentioned costs shall be invoiced by Louisville Metro to the Company and the Company shall pay said costs within thirty (30) days of receipt of said invoice.

Section 12. The agreement of a Franchise Fee structure in Section 11 and implemented throughout the term of the Franchise by the Company does not equate to approval or acquiescence by Louisville Metro to the Company's method of recovery of the entire Franchise Fee, or some portion of the Franchise Fee from the Company's ratepayers within the Franchise Area. This Franchise Agreement contemplates that Louisville Metro reserves the right to challenge the Company's method of recovery of the Franchise Fee at the Kentucky Public Service Commission or any other court of competent jurisdiction. Both Louisville Metro and the Company reserve the right to challenge the jurisdiction of any forum where the Company's method of recovering the cost of the Franchise Fee from its customers is challenged. The Company and Louisville Metro, separately, reserve the right to seek all administrative relief from the Kentucky Public Service Commission or any other court of competent jurisdiction, including appeals of any final orders as permitted by law. The reference to "any other court of competent jurisdiction" in the preceding sentence does not imply or express any agreement by or consent from the Company that any forum other than the Kentucky Public Service Commission has jurisdiction over the Company's recovery of Franchise Fees from its customers.

Section 13(a). In addition to all other rights and powers pertaining to Louisville Metro by virtue of the Franchise created by this Franchise or otherwise, Louisville Metro, reserves the right to terminate and cancel this Franchise and all rights and privileges of the Company hereunder in the event that the Company:

- (1) Willfully violates any material provision of this Franchise or any material rule, order, or determination of Louisville Metro made pursuant to this Franchise, except where such violation is without fault or through excusable neglect;
- (2) Willfully attempts to evade any material provision of this Franchise or practices any fraud or deceit upon Louisville Metro;
- (3) Knowingly makes a material misrepresentation of any fact in the application, proposal for renewal, or negotiation of this Franchise; or
- (4) Is no longer able to provide regular and customary uninterrupted service to its customers in Louisville Metro.
- (b) Prior to attempting to terminate or cancel this Franchise pursuant to this section, Louisville Metro shall make a written demand that the Company do or comply with any such provision, rule, order or determination. If the violation, found in Section 13(a), by the Company continues for a period of thirty (30) days following such written demand without written proof that corrective action has been taken or is being actively and expeditiously pursued, Louisville Metro may place its request for termination of this Franchise as early as the next regular Metro Council meeting agenda. Louisville Metro shall cause to be served upon Company, at least ten (10) days prior to the date of such Metro Council meeting, a written notice of intent to request such termination and the time and place of the meeting, legal notice of which shall be published in accordance with any applicable laws.

- (1) It shall be a defense to any attempt to terminate and cancel this Franchise that the Company was relying on federal law, state law, or a valid tariff in acting or not acting on the issue in dispute.
- (2) The Metro Council shall consider the request of Louisville Metro and shall hear any person interested therein, and shall determine in its discretion, whether or not any violation by the Company was with just cause.
- (3) If such violation by the Company is found to have been with just cause, the Metro Council shall direct the Company to comply therewith within such time and manner and upon such terms and conditions as are just and reasonable.
- (4) If the Metro Council determines such violation by the Company was without just cause, then the Metro Council may, by resolution, declare that this Franchise of the Company shall be terminated and forfeited unless there is compliance by the Company within such period as the Metro Council may fix.
- (c) Any violation by the Company or its successor of the material provisions of this Franchise, or the failure promptly to perform any of the provisions thereof, shall be cause for the forfeiture of this Franchise and all rights hereunder if, after written notice to the Company and an opportunity to cure, such violations, failure or default continue as set forth in Section 13(a).
- Section 14. Louisville Metro shall have the right to cancel this Franchise thirty (30) days after the appointment of a receiver or trustee to take over and conduct the business of the Company, whether in receivership, reorganization, bankruptcy or other action or proceeding, unless such receivership or trusteeship shall have been vacated prior to the expiration of said thirty (30) days, unless:
 - Within thirty (30) days after his/her election of appointment, such receiver or trustee shall have fully complied with all the provisions of this Ordinance and remedied all

- defaults thereunder; and,
- Such receiver or trustee, within said thirty (30) days shall have executed an agreement, duly approve by the court having jurisdiction in the premises, whereby such receiver or trustee assumes and agrees to be bound by each and every provision of this Ordinance and the Franchise granted to the Company.

Section 15. The Company will work and discuss plans with Louisville Metro's Infrastructure Coordination Committee to help coordinate work with Louisville Metro and other utilities.

Section 16 (a). The Company warrants that it will maintain an Emergency Response Plan that is in compliance with the applicable requirements of local, state and federal agencies with jurisdiction and will notify the Department of Public Works and 911 Emergency Communications Center anytime telephonic notice to the Kentucky Public Service Commission is required pursuant to 807 KAR 5:027, Section (3)(a), (c), (d), (f) or (g). Upon written request by Louisville Metro, the Company agrees to meet periodically to review the Emergency Response Plan.

- (b) The Company's Emergency Plans shall designate the Company's responsible local emergency officials and a 24 hour emergency contact number. The Company shall, after being notified of an emergency, cooperate with Louisville Metro and respond as soon as possible to protect the public's health, safety and welfare. The response will be subject to the Unified Command Structure of the National Incident Management System (NIMS).
- (c) The Company shall cooperate with Louisville Metro and respond to protect public health and safety in the event of an emergency.
- (d) In the course of construction, modification, or removal of any of its Facilities in the Right of Way, the Company shall remove and remediate all hazardous substances encountered in the course of its activities in accordance with all applicable state and federal laws, statutes,

regulations, and orders.

Section 17. This Franchise shall be governed by the laws of the Commonwealth of Kentucky, both as to interpretation and performance. The venue for any litigation related to this Franchise shall be in a court of competent jurisdiction in Kentucky.

Section 18. This Franchise does not create a contractual relationship with or right of action in favor of a third party against either Louisville Metro or the Company.

Section 19. If any section, sentence, clause or phrase of this Franchise is held unconstitutional or otherwise invalid, such infirmity shall not affect the validity of the remaining Franchise.

Section 20. In case the Company shall fail within thirty (30) days after this bid to comply with the provisions of this Ordinance, the Director of Public Works shall again advertise such Franchise for sale in the manner in which the first sale was made and shall again sell said Franchise in the same manner, and upon the same conditions and requirements in all respects as the original sale of said Franchise was made, and in case the successful bidder at such sale shall fail or refuse to comply with the terms of said sale within the time prescribed, then the Director of Public Works may again advertise such Franchise for sale in the manner prescribed herein and may continue to do so until said Franchise is purchased by some bidder who shall comply with the terms of said sale.

IN WITNESS WHEREOF, the Parties have executed this Franchise Agreement this 30 of August, 2016.

LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT

1 39000

LOUISVILLE GAS AND ELECTRIC COMPANY

By:

Title:

INP CUSTOMER Services

Attachment B

Louisville Gas and Electric Company

P.S.C. Gas No. 10, Original Sheet No. 90

Adjustment Clause

Franchise Fee

APPLICABILITY

All gas rate schedules.

MONTHLY CHARGE

A surcharge shall be calculated and added to the total bill for gas service for all customers located within local governmental jurisdictions which currently or in the future impose municipal franchise fees or other local taxes on the Company by ordinance, franchise, or otherwise. Such fees or taxes shall be net of any corresponding fees or taxes which are currently included in the base charges of each rate schedule.

The amount calculated shall be applied exclusively to the bills of customers receiving service within the territorial limits of the authority imposing the fee or tax. The fee or tax shall be added to the customer's bill as a separate item. Where more than one such fee or tax is imposed, each of the fees or taxes applicable to each customer shall be added to the bills as separately identified items.

DATE OF ISSUE:

July 10, 2015

DATE EFFECTIVE: February 6, 2009

ISSUED BY:

Isl Edwin R. Staton, Vice President

State Regulation and Rates

Louisville, Kentucky

Issued by Authority of an Order of the Public Service Commission in Case No. 2009-00549 dated July 30, 2010

Matthew G. Bevin Governor

Charles G. Snavely Secretary Energy and Environment Cabinet



Commonwealth of Kentucky

Public Service Commission

211 Sower Blvd. P.O. Box 615 Frankfort Kentucky 40602-0615 Telephone: (502) 564-3940 Fax: (502) 564-3460 psc.ky.gov

September 27, 2016

Michael J. Schmitt Chairman

> Robert Cicero Vice Chairman

Daniel E. Logsdon Jr. Commissioner

PARTIES OF RECORD

RE: Case No. 2016-00347

(Complaints - Rates, Service) Louisville/Jefferson County Metro Government, Complainant; LG&E Company, Defendant

This letter is to acknowledge receipt of initial filing in the above case. The filing was date-stamped received September 19, 2016 and has been assigned Case No. 2016-00347. In all future correspondence or filings in connection with this case, please reference the above case number. Public comments and responses to public comments regarding this case may be viewed on the Commission's web site at http://www.psc.ky.gov.

All documents submitted to the Commission in this proceeding must comply with the rules of procedure adopted by the Commission found in 807 KAR 5:001. Any deviation from these rules must be submitted in writing to the Commission for consideration as required by 807 KAR 5:001 (22). Additionally, confidential treatment of any material submitted must follow the requirements found in 807 KAR 5:001 (13).

Pursuant to the 2014 revisions to KRS 278.380, beginning on July 16, 2014, the Commission shall use electronic means to deliver orders. Please ensure a proper email address is included for each person to be included on the Commission's official service list.

Materials submitted to the Commission which do not comply with the rules of procedure, or that do not have an approved deviation, are subject to rejection by Commission pursuant to 807 KAR 5:001 (3). In order to insure cases are processed in a timely manner and accurate reliable records are created, please make sure that the rules of procedure are followed. Should you have any questions, please contact Renee Smith in the Division of Filings at 502-564-3940.

Sincerely,

Talina R. Mathews Executive Director

KentuckyUnbridledSpirit.com

R. Matheus

*Gregorgy T Dutton Goldberg Simpson LLC 9301 Dayflower Street Louisville, KENTUCKY 40059

*Michael J O'Connell Jefferson County Attorney Brandeis Hall of Justince 600 West Jefferson St., Suite 2086 Louisville, KENTUCKY 40202

*Louisville Gas and Electric Company 220 W. Main Street P. O. Box 32010 Louisville, KY 40232-2010

*Louisville Gas and Electric Company Louisville Gas and Electric Company 220 W. Main Street P. O. Box 32010 Louisville, KY 40232-2010



Gregory T. Dutton 9301 Dayflower Street

Prospect, KY 40059 Telephone: (502) 589-4440

Facsimile: (502) 581-1344 gdutton@goldbergsimpson.com

October 4, 2016

Talina Mathews Executive Director Public Service Commission PO Box 615 Frankfort, Kentucky 40602-0615 RECEIVED

OCT 6 2016

PUBLIC SERVICE COMMISSION

RE: Louisville/Jefferson County Metro Government v. Louisville Gas and Electric Company, Case No. 2016-00347.

Dear Ms. Mathews,

Please accept for filing on behalf of Louisville/Jefferson County Metro Government, the enclosed Motion for Use of Electronic Filing Procedures. The filing includes 10 copies, plus an original, per 807 KAR 5:001, Section 7. Please feel free to contact me if you have any questions about anything contained herein.

Very truly yours,

Gregory T. Dutton

Goldberg Simpson, LLC

Commonwealth of Kentucky Before the Public Service Commission

in the Matter of:		
Louisville/Jefferson County Metro Government)	
Complainant,)))	Case No. 2016-00347
v.	j	
Louisville Gas and Electric Company)	
Defendant.)	

MOTION FOR USE OF ELECTRONIC FILING PROCEDURES

Pursuant to 807 KAR 5:001, Section 8, Louisville/ Jefferson County Metro Government ("Louisville") moves that the Public Service Commission ("the Commission") require the use of electronic filing procedures in this proceeding. In support of its motion, Louisville states:

- 1. 807 KAR 5:001, Section 8 (hereafter "Section 8") permits an applicant to elect the use of electronic filing procedures in a proceeding. While those Rules suggest a preference for election to use electronic filing in advance of the initial filing, the regulation does not prohibit a party from seeking permission to proceed under Section 8 after the proceeding has been initiated.
- 2. Recently, the Commission found good cause to allow an Application for a Declaratory Order to proceed under Section 8 after the proceeding had been initiated and a party had moved for intervention. Case No. 2016-00317, Order dated Sept. 14, 2016. Thus, allowing the case at hand to proceed under Section 8 would be consistent with prior Commission precedent.

- 3. While Section 8 anticipates the use of electronic filing procedures where the initial filing is an application, that fact should not bar a complaint case from proceeding under the Section 8 procedures.
- 4. The proceeding statement is all the more true in the present instance, where both parties to the complaint are represented by counsel experienced with the procedures required under Section 8. As such, the defendant, Louisville Gas & Electric Co., will not experience any prejudice by proceeding under Section 8.
- 5. In an effort to avoid delay in the resolution of Case No. 2016-00137 and the initiation of the case at hand, Louisville felt it appropriate to file all documents simultaneously, which prevented filing an election to use electronic filing procedures seven (7) days in advance as imagined by 807 KAR 5:001, Section 8(2).
- 6. Authorized representatives of Louisville have registered with the Public Service Commission and are authorized to make electronic filings with the Public Service Commission. Additionally, they possess the facilities to receive electronic transmissions.
- 7. Pursuant to KRS § 278.380, Louisville waives any right to service of Public Service Commission orders by mail for purposes of this proceeding only.

WHEREFORE, Louisville moves the Commission to issue an Order designating this proceeding as an electronic filing proceeding under 807 KAR 5:001, Section 8.

Respectfully submitted,

Michael J. O'Connell

Jefferson County Attorney's Office

Brandeis Hall of Justice

600 West Jefferson Street, Suite 2086

Louisville, KY 40202

Mike.OConnell@louisvilleky.gov

Gregory T. Dutton

Goldberg Simpson, LLC

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Prospect, Kentucky 40059

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gdutton@goldbergsimpson.com

CERTIFICATE OF SERVICE

This is to certify that a true and accurate copy of this document has been served via electronic mail to the persons listed below.

Gregory T. Dutton

Michael L. Kurtz, Esq. Kurt J. Boehm, Esq. Jody Kyler Cohn, Esq. BOEHM, KURTZ & LOWRY 36 East Seventh Street, Suite 1510 Cincinnati, Ohio 45202

Ph: (513) 421-2255, Fax: (513) 421-2765

E-Mail: mkurtz@BKLlawfirm.com

kboehm@BKLiawfirm.com jkylercohn@BKLlawfirm.com Allyson K. Sturgeon Robert M. Conroy Louisville Gas & Electric Co. 220 West Main Street Louisville, Kentucky 40202 allyson.sturgeon@lge-ku.com robert.conroy@lge-ku.com

Kendrick R. Riggs Stoll Keenan Ogden PLLC 2000 PNC Plaza 500 West Jefferson Street Louisville, Kentucky 40202 Kendrick.riggs@skofirm.com

Commonwealth of Kentucky Before the Public Service Commission

RECEIVED

OCT 6 2016

In the Matter of:		COMMISSION
ELECTRONIC APPLICATION OF LOUISVILLE GAS AND ELECTRIC COMPANY FOR A DECLARATORY ORDER REGARDING THE PROPER METHOD OF MUNICIPAL FRANCHISE FEE RECOVERY		Case No. 2016-00137
AND		
In the Matter of:		
Louisville/Jefferson County Metro Government)	
Complainant,)	Case No. 2016- 00347
V.)	
Louisville Gas and Electric Company)	
Defendant.)	

LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT REPLY TO LOUISVILLE GAS AND ELECTRIC COMPANY'S RESPONSE TO MOTION TO DISMISS OR IN THE ALTERNATIVE INCORPORATE

Comes now The Louisville/Jefferson County Metro Government ("Louisville Metro"), and replies to the Louisville Gas and Electric Company ("LG&E") Response to the Louisville Metro Motion to Dismiss Case No. 2016-00137, or in the Alternative Incorporate the Record into Case No. 2016-00347, and in support thereof states as follows:

1) The Franchise Agreement Anticipated the Louisville Metro Action

The plain language of the Franchise Agreement clearly indicates both parties' anticipation and contemplation that issues related to the gas franchise would be explored in

an action *filed by Louisville Metro with the Commission*.¹ It makes logical and legal sense to allow LG&E to file a case with the Commission if for some reason Louisville Metro did not. Curiously, that is not the circumstance at hand. It appears the reasonableness Louisville Metro exhibited in agreeing to a reservation of LG&E's rights is now being used against Louisville Metro, despite the parties' clear intent and the plain language of the Franchise Agreement.

2) KRS § 278.260 Governs Adjudication of the Issues at Hand

While LG&E argues that Southern Bell Telephone & Telegraph co. v. City of Louisville does not mandate the use of the complaint procedure, it appears to Louisville Metro that the Commission considers this to be settled law.² In the 2013 Edition of "Laws Affecting Public Utilities in the Commonwealth of Kentucky Annotated," which is distributed by the Commission, the KRS § 278.260 (Jurisdiction over Complaints) Notes to Decisions number five (5), is titled "Cities." The "Cities" Note only references one case and provides "When cities seek a change in public utility rates for franchised utilities, they MUST follow the procedure prescribed by this section, the same as others permitted to file complaints. Southern Bell Tel. & Tel. Co. v. Louisville." (Emphasis added). According to this Commission Publication, and contrary to LG&E's assertion, the complaint procedure is the ONLY procedure available to Louisville Metro to challenge LG&E's franchise fee recovery

¹ "This Franchise Agreement contemplates that Louisville Metro reserves the right to challenge the Company's method of recovery of the Franchise Fee at the Kentucky Public Service Commission or any other court of competent jurisdiction."

² Id. (citing Southern Bell Telephone & Telegraph Co. v. City of Louisville, 96 S.W.2d 695 (Ky. 1936)).

³ Laws Affecting Public Utilities in the Commonwealth of Kentucky Annotated (Matthew Bender & Company 2013).

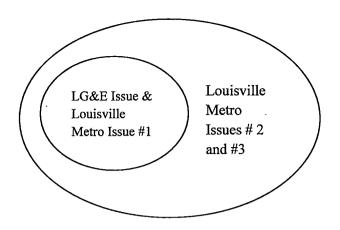
⁴ *Id.* at 145.

methods. Thus, the Commission should exercise its authority under 807 KAR 5:001, Section 19(7), and dismiss the LG&E application.

3) LG&E's Legal Issue is Best Addressed by the Louisville Metro Complaint Proceeding

LG&E's assertion that the issues in the Louisville Metro Complaint and LG&E Application are duplicative is without grounds. The plain reading of the issues clearly illustrates the opposite interpretation than the one offered by LG&E. LG&E asserts that the application raises two issues: 1) "LG&E must abide by its tariff," and 2) "LG&E's tariff requires recovery of municipal franchise fees as a line-item charge." Louisville Metro makes three claims in its Complaint: 1) "It is Improper to Allow LG&E to Directly Pass the Cost of a Franchise Fee Onto LG&E Gas Customers as a Utility Bill Line Item," 2) "If the Commission allows LG&E to Pass the Cost of a Franchise Fee Directly to Customers, then All LG&E Gas Customers Receiving the Benefit of the Louisville Rights-of-Way Should Pay the Franchise Fee," and 3) "If the Commission Allows LG&E to Pass the Cost of a Franchise Fee Directly to Customers, then the Franchise Fee Should be Collected Throughout Louisville." The first claim by Louisville Metro clearly encompasses the legal issue raised by LG&E. However, the second and third claims are separate and distinct arguments that LG&E did not raise in its application. This point is best illustrated by the Venn diagram provided below. In summary, LG&E's issue regarding the inclusion of the fee as a line item on customer's bills is clearly non-duplicative of the second and third claims made by Louisville Metro.

⁵ LG&E Response at 5.



4) Judicial Economy is Best Served by Dismissal of Case No. 2016-00137

LG&E's Response completely fails to address the fact that judicial economy is best served by dismissal of the LG&E Application. Nowhere in the LG&E response does it address the fact that "litigating the same issue on two different procedural tracks and in two different cases before the Commission is a waste of the Commission's time and resources." Instead, they launch a collateral attack claiming "a party could obtain dismissal of an action merely by filing a second action." LG&E knows that argument is completely without merit. The Commission has sole jurisdiction to dismiss or consolidate any action, a party can merely request these actions of the Commission, not command them. The fact remains undisputed by LG&E, that judicial economy is best served by dismissing the declaratory action and allowing all the issues raised by both LG&E and Louisville Metro to be adjudicated simultaneously in Case No. 2016-00347.

⁶ Motion to Dismiss at 4.

⁷ LG&E Response at 6.

⁸ KRS § 278.040(3) ("The Commission may adopt... reasonable regulations to implement the provisions of KRS Chapter 278); 807 KAR Section 4(14)(a) ("The Commission may order two (2) or more proceedings involving similar question of law or fact to be consolidated where rights of the parties or fact to be consolidated where rights of the parties or the public interest will not be prejudiced").

5) LG&E Will Not be Prejudiced by Dismissal of Case No. 2016-00137

LG&E asserts that if the Commission elects to consolidate the actions, the complaint should be consolidated into the declaratory action. As support for this request, LG&E argues that the cases have "similar legal issues." However, as discussed above, only one of the legal issues is similar. Two of the issues put forward by Louisville Metro are distinctly different from the issue put forward by LG&E. 807 KAR 5:001, Section 4(14) allows for consolidation of cases "where rights of the parties or the public interest will not be Significantly, LG&E does not argue that its rights will be prejudiced by prejudiced." consolidation of the cases into the LG&E complaint. The only real argument LG&E puts forth regarding this issue seems to be "we were first," which is irrelevant. Louisville Metro the right to bring a complaint action against LG&E (which the terms of the Franchise Agreement clearly contemplated) in the manner and timing Louisville Metro sees fit to bring the action would undoubtedly prejudice Louisville Metro. The differences in the procedures controlling a complaint proceeding and an application for a declaratory order proceeding are significant, including the opportunity for a Hearing. As such, Case No. 2016-00317 should either be dismissed, or incorporated into Case No. 2016-00347 and then dismissed.

WHEREFORE, Louisville moves the Commission to dismiss the LG&E Application filed in Case No. 2016-00137, or in the alternative, to incorporate the record of Case No. 2016-00137 into Case No. 2016-00347, and then dismiss Case No. 2016-00137.

⁹ LG&E Response at 6.

Respectfully submitted,

Michael J. O'Connell

Jefferson County Attorney's Office

Brandeis Hall of Justice

600 West Jefferson Street, Suite 2086

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Mike.OConnell@louisvilleky.gov

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CERTIFICATE OF SERVICE

This is to certify that a true and accurate copy of this document has been served via electronic mail to the persons listed below on this day, October 4th 2016.

Gregory T. Dutton

Michael L. Kurtz, Esq.
Kurt J. Boehm, Esq.
Jody Kyler Cohn, Esq.
BOEHM, KURTZ & LOWRY
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October 7, 2016

Talina Mathews
Executive Director
Public Service Commission
PO Box 615
Frankfort, Kentucky 40602-0615

OCT 1 1 2016

PUBLIC SERVICE COMMISSION

RE: Louisville/Jefferson County Metro Government v. Louisville Gas and Electric Company, Case No. 2016-00347.

Dear Ms. Mathews,

Please accept for filing on behalf of Louisville/Jefferson County Metro Government, the enclosed Errata Filing. Enclosed you will find 10 copies and an original of the filing. Please feel free to contact me if you have any questions about anything contained herein.

Very truly yours,

Gregory T. Dutton Goldberg Simpson, LLC

RECEIVED

Commonwealth of Kentucky Before the Public Service Commission

OCT 1 1 2016

In the Matter of:		PUBLIC SERVICE COMMISSION
Louisville/Jefferson County Metro Government)	
Complainant,)))	Case No. 2016- 00347
v.	į	
Louisville Gas and Electric Company)	
Defendant.)	

LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT ERRATA FILING

Comes now The Louisville/Jefferson County Metro Government ("Louisville Metro"), hereby gives notice of the filing of the following corrections to the Louisville/Jefferson County Metro Government Reply to Louisville Gas and Electric Company's Response to Motion to Dismiss or in the Alternative Incorporate:

- 1. On page 1:
 - In the heading –change 2016-00137 to 2016-00317
 - In the opening paragraph—change 2016-00137 to 2016-00317
- 2. On page 4:
 - Title of Section 4 -change 2016-00137 to 2016-00317
- 3. On page 5:
 - Title of Section 5 -- change 2016-00137 to 2016-00317
 - The second line of the last paragraph, two instances change 2016-00137 to 2016-00317
 - The final line of the last paragraph change 2016-00137 to 2016-00317

WHEREFORE,

Respectfully submitted,

Michael J. O'Connell

Jefferson County Attorney's Office

M.). O'Connell w/P

Brandeis Hall of Justice

600 West Jefferson Street, Suite 2086

Louisville, KY 40202

Telephone: 502-574-5772

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CERTIFICATE OF SERVICE

This is to certify that a true and accurate copy of this document has been served via electronic mail to the persons listed below.

Gregory T. Dutton

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COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

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LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT)	CASE NO.
VS.)	2016-00347
LOUISVILLE GAS AND ELECTRIC COMPANY)	

ORDER

On September 19, 2016, Louisville/Jefferson County Metro Government ("Louisville Metro") filed a complaint against Louisville Gas and Electric Company ("LG&E") setting forth three claims in opposition to LG&E's proposed method for recovering the cost of a franchise fee under a gas franchise agreement entered into between Louisville Metro and LG&E on August 30, 2016 ("2016 Franchise Agreement"). Under LG&E's existing Tariff Sheet No. 90, any franchise fee shall be recovered by a surcharge from "all customers located within local governmental jurisdictions" imposing the fee and "shall be added to the customer's bill as a separate item."

Louisville Metro's first claim is that the franchise fee should be paid for by LG&E and not passed directly on to customers. Louisville Metro's second claim is that if the Commission determines that the cost of the franchise fee can be passed directly to customers, all of LG&E's gas customers benefit from the Louisville rights-of-way and, thus, all LG&E gas customers should pay the fee, irrespective of whether they are located within or outside of Jefferson County. Louisville Metro asserts that LG&E is proposing to collect the franchise fee only from certain gas customers within Jefferson

County and that to do so is unfair and contrary to cost-of-service principles. Louisville Metro points out that LG&E has gas customers in Oldham, Bullitt, Spencer, and Shelby counties who receive the benefit of gas service from pipes and mains located under Louisville Metro's rights-of-way. In support of this second claim, Louisville Metro specifically alleges that:

The franchise fee is based on the volume of gas passing through the pipes located in the Louisville rights-of-way. Thus, each customer can be charged the franchise fee based on individual usage. This allows for a fair, just, and reasonable allocation of cost to customers based on their volumetric use of the rights-of-way, whether those customers are located in Jefferson County or a surrounding County. With this means of calculating the franchise fee, there is no basis for concern regarding whether a customer is paying for a cost they themselves did not create.¹

Louisville Metro's third claim is that LG&E should be required to recover costs associated with the franchise fee from all of its gas customers who reside within "the geographic and jurisdictional borders of Louisville [Metro]," including those Louisville Metro areas outside of the urban service districts and the unincorporated municipalities. To permit LG&E to do otherwise would, according to Louisville Metro, allow some LG&E gas customers within the Louisville Metro area to receive the benefits of Louisville Metro's rights-of-way without paying any portion of the franchise fee. Louisville Metro alleges that such a practice is unfair, unjust, unreasonable, and discriminatory.

Having reviewed the complaint and being otherwise sufficiently advised, the Commission finds that 807 KAR 5:001, Section 20(4)(a), requires us to review each formal complaint upon its filing to determine whether the complaint establishes a *prima*

¹ Complaint at ¶ 37.

² Complaint at ¶ 43.

facie case and conforms to the regulatory requirements set forth in 807 KAR 5:001, Section 20(1). That regulation requires that a formal complaint shall state "[f]ully, clearly, and with reasonable certainty, the act or omission, of which complaint is made, with a reference . . . to . . . other matters, or facts, if any, as necessary to acquaint the commission fully with the details of the alleged failure " A complaint establishes a prima facie case when, on its face, it states sufficient allegations that, if uncontradicted by other evidence, would entitle the complainant to the requested relief. If a complaint fails to establish a prima facie case, the regulation provides that the complainant be so notified and allowed an opportunity to amend the complaint within a specified time.

The Commission further finds that Louisville Metro's complaint neither conforms to the requirements of 807 KAR 5:001, Section 20(1), nor establishes a *prima facie* case. Regarding the regulatory requirements of 807 KAR 5:001, Section 20(1), the complaint alleges that "[h]istorically, LG&E has only collected the franchise fee from the urban services district and unincorporated areas of Jefferson County" and that "Louisville is unique in the Commonwealth in that dozens of municipalities are located within the geographic and jurisdictional borders of Louisville." Louisville Metro further alleges that it is LG&E's intent to collect the franchise fee at issue only from gas customers who resides with the "urban services district and the unincorporated areas of Louisville, thus excluding all LG&E gas customers located outside those two areas but within Louisville from collection of the fee." The complaint, however, does not include

³ Compliant at ¶ 42.

⁴ Complaint at ¶ 43.

⁵ Complaint at ¶ 44.

sufficient facts to acquaint the Commission fully with the details of Louisville Metro's claims. Specifically, the complaint includes no definition or description of either an urban service district or an unincorporated area, and does not describe the extent of the jurisdictional authority of Louisville Metro in each of those areas. Further, the complaint does not provide any description of the jurisdictional authority of Louisville Metro in the areas that are not within the urban service district and the unincorporated areas but that are within Jefferson County. The Commission will allow Louisville Metro an opportunity to amend its complaint to include the facts necessary to fully explain the details of its claims.

With respect to the establishment of a prima facie case, one of Louisville Metro's primary claims is that LG&E's gas customers in Jefferson County outside of Louisville Metro, as well as those gas customers in Oldham, Bullitt, Spencer, and Shelby counties, receive the benefit of "gas that travels through the pipes and mains located under the Louisville rights-of-way,"6 but those customers will not be required under LG&E's tariff to pay for the franchise fee. Louisville Metro asserts that this method of collecting the franchise fee by LG&E is unjust, unfair, and unreasonable and that all gas customers who benefit from Louisville Metro's rights-of-way should be responsible for their portion of the franchise fee. Louisville Metro, however, provided no support in its complaint for the allegation that all LG&E gas customers receive their gas through mains located under Louisville Metro's rights-of-way. In the absence of such supporting evidence, the Commission finds that Louisville Metro's complaint contains insufficient allegations to entitle it to the relief requested therein, and the complaint, therefore, does not establish prima facie case. The Commission, in accordance with 807

⁶ Complaint at ¶ 36.

Section 20(4)(a)(1), will provide Louisville Metro an opportunity to amend its complaint to provide support for the allegation that all LG&E gas customers receive their gas through mains located under Louisville Metro's rights-of-way.

IT IS THEREFORE ORDERED that:

- 1. Louisville Metro's complaint is rejected for failing to conform to the requirements of 807 KAR 5:001, Section 20(1)(c), and for failing to state a *prima facie* case.
- 2. Louisville Metro shall have 20 days from the date of this Order to file an amended complaint with the Commission that conforms to the requirements of 807 KAR 5:001, Section 20(1), and that states a *prima facie* case.

By the Commission

ENTERED

OCT 1 9 2016

KENTUCKY PUBLIC SERVICE COMMISSION

ATTEST:

Executive Director

*Gregorgy T Dutton Goldberg Simpson LLC 9301 Dayflower Street Louisville, KENTUCKY 40059

*Michael J O'Connell Jefferson County Attorney Brandeis Hall of Justince 600 West Jefferson St., Suite 2086 Louisville, KENTUCKY 40202

*Louisville Gas and Electric Company 220 W. Main Street P. O. Box 32010 Louisville, KY 40232-2010

*Louisville Gas and Electric Company Louisville Gas and Electric Company 220 W. Main Street P. O. Box 32010 Louisville, KY 40232-2010



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November 8, 2016

Talina Mathews
Executive Director
Public Service Commission
PO Box 615
Frankfort, Kentucky 40602-0615

RECEIVED

NOV 0 9 2016

PUBLIC SERVICE COMMISSION

RE: Louisville/Jefferson County Metro Government v. Louisville Gas and Electric Company, Case No. 2016-00347.

Dear Ms. Mathews,

Please accept for filing on behalf of Louisville/Jefferson County Metro Government, the enclosed Amended Complaint. The filing includes 3 copies, plus an original, per 807 KAR 5:001, Section 20(3). Please feel free to contact me if you have any questions about anything contained herein.

Very truly yours

Gregory T. Dutton Goldberg Simpson, LLC

Commonwealth of Kentucky Before the Public Service Commission

RECEIVED

NOV 0 9 2016

In the Matter of:				2010
Louisville/Jefferson County	Metro Government)		PUBLIC SERVICE COMMISSION
	Complainant,)))	Case No. 2016- 00347	
v.)		
Louisville Gas and Electric	Company)		
	Defendant.)		

AMENDED COMPLAINT

The Louisville/Jefferson County Metro Government ("Louisville Metro"), pursuant to KRS 278.030, KRS 278.040, KRS 278.160, KRS 278.200, KRS 278.260, KRS 278.270, KRS 67C, 807 KAR 5:001 Section 19, and 807 KAR 5:001 Section 20, submits its Amended Complaint to the Kentucky Public Service Commission ("Commission") against Louisville Gas and Electric Company ("LG&E") regarding its Franchise Agreement with Louisville Metro, and in support thereof states as follows:

PARTIES

1. The complainant is the Louisville/Jefferson County Metro Government, whose address is

601 West Jefferson Street Louisville, KY 40202

2. Counsel for Complainant is:

Michael J. O'Connell, Jefferson County Attorney Brandeis Hall of Justice 600 West Jefferson Street, Suite 2086 Louisville, KY 40202

Gregory T. Dutton, Esq. Goldberg Simpson, LLC 9301 Dayflower Street Prospect, KY 40059

3. The Defendant is Louisville Gas and Electric Company, whose address is:

220 West Main St. Louisville, KY 40232

APPLICABLE LAW

- 4. "No ...gas... company, within a city or town, shall be permitted or authorized to... lay its pipes or mains... along, over, under or across the streets, alleys or public grounds of a city or town, without the consent of the proper legislative bodies or boards of such city or town being first obtained." KY. Const. § 163.
- 5. "Before granting such franchise or privilege for a term of years, such municipality shall first, after due advertisement, receive bids therefore publicly, and award the same to the highest and best bidder..." KY. Const. § 164.
- "[A]ll rights, privileges and obligations arising out of any such contract, franchise or agreement... shall be subject to the jurisdiction and supervision of the Commission." KRS 278.200.
- 7. "The Commission shall have original jurisdiction over complaints as to rates or service of any utility, and upon a complaint in writing made against any utility by any person... that regulation, measurement, practice or act... is unreasonable or unjustly discriminatory... the Commission shall proceed to make such investigation as it deems necessary or convenient." KRS 278.260.
- 8. When cities seek a change in public utility rates for franchised utilities, they must follow the procedure prescribed in KRS 278.260. Southern Bell Telephone & Telegraph Co. v. City of Louisville, 96 S.W.2d 695 (Ky. 1936).
- The Commission may change, establish or enforce any rate or service standard of any utility that has been fixed by franchise agreement between a utility and city. KRS 278.200.

- 10. Every utility may demand, collect and receive fair, just and reasonable rates for the services rendered or to be rendered by it to any person. KRS 278.030.
- 11. Michael J. O'Connell, in his capacity as the Jefferson County Attorney, has authority to bring this action on behalf of Louisville Metro. KRS 67C.115; KRS 69.210.
- 12. The Louisville/Jefferson County Metro Government is a consolidated local government formed under the statutes provided at KRS 67C.101 to KRS 67C.137.
- 13. A consolidated local government, including the Louisville/Jefferson County Metro Government, "possess[es] the greater powers conferred upon, and is subject the lesser restrictions applicable to, county government and cities of the first class under the Constitution and general laws of the Commonwealth of Kentucky." KRS 67C.101(2)(d).
- 14. "The powers of the consolidated local government shall be construed broadly in favor of the consolidated local government." KRS 67C.101(4).
- 15. A consolidated local government, including the Louisville/Jefferson County Metro Government, "shall have power and jurisdiction throughout the total area embraced by the official jurisdictional boundaries of the county." KRS 67C.101(5).
- 16. The specific mention of, or failure to mention, of particular powers granted to a consolidated government "shall not be construed as limiting in any way the general or specific powers of a consolidated local government." KRS 67C.101(4).
- 17. The legislative council of the Louisville/Jefferson County Metro Government consists of members nominated and elected from each of the twenty-six districts comprising Louisville Metro. KRS 67C.103.¹
- 18. Only one council member is elected from each council district, and they serve a term of four (4) years. KRS 67C.103.

¹ For reference, see Exhibit 1, Metro Council Districts in Jefferson County.

- 19. All legislative powers of the consolidated City of Louisville and Jefferson County are vested in the council of Louisville/Jefferson County Metro Government and include the power to enact ordinances, orders, and resolutions. All residents within Jefferson County, including those within smaller municipalities have representation on Louisville Metro Council. KRS 67C.103.
- 20. The Louisville/Jefferson County Mayor is the chief executive of the consolidated local government formed under the provisions of KRS 67C, and as such has all the power and authority that the mayor of a first class city and the county judge/executive exercised prior to the consolidation of the City of Louisville and Jefferson County. KRS 67C.105.
- 21. All municipalities located within Jefferson County pre-merger remain incorporated following the merger and able to exercise the powers applicable to cities of the class to which they have been assigned.² KRS 67C.111.
- 22. Upon complaint, if the Commission finds that any rate is unjust, unreasonable, or unjustly discriminatory the Commission shall prescribe a just and reasonable rate to be followed in the future. KRS 278.270.

STATEMENT OF FACTS

- 23. The Louisville Metro Council, via ordinance No. 132, Series 2016, created a franchise for the transmission, distribution, transportations and sale of gas.
- 24. On June 6, 2016, the Commission granted a Certificate of Public Convenience and Need authorizing LG&E to bid on the franchise offered by Louisville Metro for natural gas transmission and distribution service. *Application Of Louisville Gas And Electric*

² For reference, see Exhibit 2, Incorporated Cities in Jefferson County.

- Company For A Certificate Of Public Convenience And Necessity Authorizing LG&E To Bid On A Gas Franchise Established By The Legislative Council Of Louisville/Jefferson County Metro Government, Case No. 2016-00193.
- 25. On August 25, 2016, the Louisville Metro Council passed Ordinance No 214, Series 2016, accepting the bid submitted by LG&E for a gas franchise. The Franchise Agreement between Louisville Metro and LG&E (hereinafter the "Franchise Agreement") was executed by the parties on August 30, 2016. Exhibit 8.
- 26. In general, a franchise fee is the "rent" a city charges a utility for the privilege of being the exclusive provider of a service for the given area, and the privilege of using the city's rights-of-way to that end.
- 27. Section 11(b) of the Franchise Agreement provides for a fee of "six percent (6%) of forty-three cents (\$0.43) per thousand cubic feet (mcf) of gas as described in Section 11(a) above." This equates to 2.58 cents (\$0.0258) per mcf.
- 28. Section 11(a) further explains the calculation of mcf as "each thousand cubic foot (mcf) of gas utilizing the company's pipe, pipeline, main, pumping stations or other means to transport, whether for transmission or distribution, for the purpose of proving natural gas service to customers as a local distribution company within the Franchise Area (using the measured mcf of gas delivered to customers as a substitute)."
- 29. Based on information and belief, most, if not all, of LG&E's gas passes through the Louisville Metro rights-of-way.
- 30. LG&E's service territory radiates outward from Louisville Metro into surrounding counties. Exhibit 4, Natural Gas Distribution Areas. Many, if not all, of the LG&E gas

- customers outside of Louisville Metro rely on Louisville Metro's rights-of-way to ensure delivery of natural gas.
- 31. Prior to the merger of the City of Louisville and Jefferson County, eighty-four municipalities existed within Jefferson County, other than the City of Louisville. Currently, eighty-two of those municipalities remain within the jurisdictional borders of Louisville Metro. Exhibit 2.
- 32. With the exception of four municipalities, the remaining municipalities are essentially land-locked within the Louisville Metro. Prospect and Coldstream sit on the Jefferson/Oldham County border. Green Spring shares a border with Prospect and Worthington Hills shares a border with Coldstream. For the other 78 municipalities, unless there is a facility within the municipalities producing natural gas, it is physically impossible for those municipalities to receive natural gas service without utilizing Louisville Metro's rights-of-way. See exhibit 2.
- 33. The additional information necessary to prove with certainty that those four municipalities use the Louisville Metro rights-of-way has been requested from both the Commission and LG&E. As yet, the requested information has not been produced.
- 34. Louisville Metro has sought from both the Company and the Commission maps and other evidence depicting the LG&E distribution system. See Exhibit 6, Open Records Request to Commission, and Exhibit 7, email exchange between Jefferson County Attorney's Office and counsel for LG&E. The Company is obligated under the Franchise Agreement, Sections 7(a) and 11(f) to provide such information to Louisville Metro upon request. Exhibit 8. However, neither the Commission nor LG&E has produced the requested information as of this date.

35. Section 12 of the Franchise Agreement provides for the Kentucky Public Service Commission to serve as the forum to resolve any disputes between Louisville Metro and LG&E regarding the calculation or recovery of the gas franchise fee.

CLAIMS

Claim 1: It is Improper to Allow LG&E to Directly Pass the Cost of a Franchise Fee Onto LG&E Gas Customers as a Utility Bill Line Item.

- 36. Muhammed Ali once said, "Service to others is the rent you pay for your room here on earth." Unfortunately, LG&E doesn't seem to want to pay its fair share of the rent.
- 37. LG&E's Tariff Sheet No. 90 providing that any franchise "fee or tax shall be added to the customer's bill as a separate item" is unfair, unjust, and unreasonable. Exhibit 9.
- 38. LG&E reported in its 2015 Annual Report a net annual income of \$42,777,577.
- 39. A franchise is a privilege conferred, in this instance, by the government (people) of Louisville Metro.
- 40. LG&E extracts a significant financial benefit for the use of Louisville Metro's rights-of-way, and LG&E should not be allowed to simply pass a franchise fee on to the captive ratepayers residing within Louisville Metro.
- 41. The intention of KY. Const. §§ 163 and 164 is to require a utility to pay rent for the use of a Kentucky municipalities rights-of-way. The intention was not for the utility to pass that cost directly on to the ratepayers.
- 42. The Kentucky Court of Appeals recently found that "[t]hrough enactment of Section 164, the drafters of our Constitution envisioned that local governments would receive valuable

- consideration in exchange for the granting of the utility franchises." City of Florence, Kentucky v. Flanery, No. 2013-CA-001112-MR, (Ky. App. Nov. 7, 2014), http://opinions.kycourts.net/COA/2013-CA-001112.pdf, disc. review granted, 2015-SC-000181 (Ky. 2016), oral arguments scheduled, Sept. 15, 2016; referencing Ky. Utilities Co. v Bd. of Comm'rs of City of Paris, 254 Ky. 527, 71 S.W.2d 1024 (1933).
- 43. Crucially, the valuable consideration must come from the utility, otherwise there is no measurable cost to the utility. In essence, they are receiving the benefit of the public rights-of-way for free.
- 44. In considering this dilemma, the Boyd Circuit Court found "if the defendant is allowed to pass the cost of the franchise along to the customers then it will have gotten the valuable privilege of using the city's rights-of-way for free. **Surely this cannot be right."** City of Ashland v. Columbia Gas of Ky., Inc., No. 93-CI-458, (Boyd Cir. July 7, 1995), aff'd, (Ky. App. 1996), disc. review denied (Ky. 1997)(Emphasis added).
- 45. On appeal of that decision, the Kentucky Court of Appeals agreed, stating "we believe the posture of this case on appeal raises a single narrow issue regarding the sale of utility franchises by cities, i.e. whether a city possess the legal right to force a utility, when submitting a bid for the purchase of a franchise, to contractually agree to absorb the cost of the franchise as a normal operating expense. We conclude that a city does possess such a right. Hence, we affirm." *Columbia Gas of Ky., Inc. v. City of Ashland*, No. 95-CA-2127-MR, (Ky. App. July 19, 1996), http://opinions.kycourts.net/COA/1995-CA-002127.pdf, disc. review denied (Ky. 1997).
- 46. More recently, the Boyd Circuit Court, while declining to address the KY Court of Appeals decision in *Ashland*, found that KRS 278.160 prohibits utilities from deviating

from the terms of tariffs, and that the Commission holds exclusive jurisdiction over the approval of tariffs. *Ashland v. Ky. Power Co.*, No 11-CI-00902, (Boyd Cir. Sept. 25, 2013). Therefore, the Commission is the proper venue for challenging the fair, just, and reasonableness of a tariff mandating the inclusion of a franchise fee on customer bills.

47. In summary, the meaning of the constitutional provisions has become divorced from the original intent over the years. The original intent of the franchise fee is a two-fold proposition, the utility pays for the privilege of the monopoly and the use of the publics' rights-of-way, and the City gains a financial benefit. Thus, LG&E should not be passing the franchise fee directly on to customers.

Claim 2: If the Commission allows LG&E to Pass the Cost of a Franchise Fee Directly to Customers, then All LG&E Gas Customers Receiving the Benefit of the Louisville Metro Rights-of-Way Should Pay the Gas Franchise Fee.

- 48. LG&E's intended method of collecting the gas franchise fee only from customers located in Jefferson County is unjust, unfair, and unreasonable. The Commission cannot and should not allow a practice whereby LG&E arbitrarily exempts one group of customers from a fee that is based on cost of service, to the direct detriment of another group of customers.
- 49. The Kentucky Court of Appeals has previously ruled that "we must look more to whether the result is fair, just and reasonable rather than at the particular methodology used to reach the result." *National-Southwire Aluminum Co. v. Big Rivers Elec. Corp.*, 785 S.W.2d 503 (Ky. App. 1990).

- 50. LG&E intends to collect the gas franchise fee only within Jefferson County. However, LG&E gas customers located in Oldham, Bullitt, Spencer, Shelby, and likely other Counties also use gas that travels through the pipes and mains located under the Louisville Metro rights-of-way.
- 51. The gas franchise fee is based on the volume of gas passing through the pipes located in the Louisville Metro rights-of-way. Thus, each customer can be charged the franchise fee based on individual usage. This allows for a fair, just, and reasonable allocation of cost to customers based on their volumetric use of the rights-of-way, whether those customers are located in Jefferson County or a surrounding County. With this means of calculating the franchise fee, there is no basis for concern regarding whether a customer is paying for a cost they themselves did not create.
- 52. Looking at this result in any other context of utility regulation, the Commission would not find it fair, just, and reasonable for one group of ratepayers to subsidize service to the benefit of another group of ratepayers. Especially where, as it is here, the cost is easily and transparently attributable. Yet, that is exactly what LG&E intends to occur in its gas territory.
- 53. A cost of service study is regularly used in Commission proceedings to ensure that those customers receiving the benefit of service are paying a fair, just, and reasonable amount for the service. The concept at hand proposed by Louisville Metro is virtually the same. Where cost of service can be directly attributed to specific customers, those customers should bear their fair, just, and reasonable portion of the franchise fee.
- 54. Thus, all LG&E gas customers benefitting from the Louisville Metro rights-of-way should contribute to the franchise fee.

Claim 3: If the Commission Allows LG&E to Pass the Cost of a Franchise Fee Directly to Customers, then the Franchise Fee Should be Collected Throughout Louisville

- 55. It is overtly unfair for certain LG&E gas customers to receive the benefit of Louisville Metro rights-of-way and the benefits of the Louisville Metro gas franchise fee, yet not contribute their fair monetary share to the Louisville Metro gas franchise fee.
- 56. Historically, LG&E has only collected the Louisville Metro gas franchise fee from the pre-merger City of Louisville, and the post-merger areas of Louisville Metro excluding the municipalities.
- 57. Louisville Metro is unique in the Commonwealth in that dozens of municipalities are located within the geographic and jurisdictional borders of Louisville Metro. This situation is a result of the 2003 merger of the City of Louisville and Jefferson County, whereby the pre-merger municipalities within Jefferson County retained their status following the merger.
- 58. LG&E has time after time stated its intention to exclude gas customers located in the municipalities from collection of the gas franchise fee.
- 59. No Kentucky regulation or statute prevents LG&E from collecting the Louisville Metro gas franchise fee from all gas customers located within Louisville Metro. Indeed, LG&E's tariff actually anticipates collecting the fee from all gas customers within Louisville Metro.
- 60. LG&E Tariff Sheet No. 90 states, "A surcharge shall be calculated and added to the total bill for gas service for all customers located within local governmental jurisdictions which currently or in the future impose municipal franchise fees or other local taxes on the Company by ordinance, franchise, or otherwise."

- 61. Per KRS 278.160(2), "No utility shall... collect... a greater or less compensation... than that prescribed in its filed schedules."
- 62. LG&E itself has acknowledged that "any deviation from LG&E's tariff filed without Commission approval would violate the filed-rate doctrine, which the Commission has called the 'bedrock of utility regulation." Application of Louisville Gas and Electric Company for a Declaratory Order Regarding the Proper Method of Municipal Franchise Fee Recovery, Verified Application at 11, Case No. 2016-00317 (internal citations omitted).
- 63. Despite KRS 278.160(2), Tariff Sheet No. 90, and LG&E's own recognition of the importance of the filed rate doctrine, LG&E does not intend to collect the full franchise fee in accordance with its tariff. LG&E intends to collect "less compensation... than that prescribed in its filed schedules."
- 64. If LG&E collected the fee from "all customers located within local governmental jurisdictions which currently... impose municipal franchise fees", then LG&E would collect the fee from *all* gas customers within Louisville Metro, not just a portion of the customers. Louisville Metro is the local governmental jurisdiction imposing the gas franchise fee, and every citizen of Louisville Metro, including those in the municipalities, has representation on the Louisville Metro Council, the franchising authority. Exhibit 3, Incorporated Cities and Metro Council Districts in Jefferson County.
- 65. The money raised from the Louisville Metro gas franchise fee is aggregated into the City's general fund, from which most Louisville Metro expenditures are funded under direction of the Louisville Metro Council.

- 66. Thus, every LG&E gas customer has an elected representative on the body tasked with both authorizing the gas franchise fee, and authorizing the expenditure of any funds collected as a result of the franchise fee. Exhibit 3.
- 67. LG&E gas customers, regardless of their specific location within Louisville Metro, all receive benefits from the funds spent by Louisville Metro. Multiple examples of these benefits are provided in Exhibit 5, the Affidavit of Doug Hamilton.
- 68. As a result of LG&E's anticipated franchise fee collection practices, a specific portion of LG&E gas customers will receive the benefits of the Louisville Metro rights-of-way, without paying any portion of the gas franchise fee.
- 69. The areas of Louisville Metro that LG&E intentionally excludes from collection are overwhelmingly located in the more economically advantaged portions of the city. The mean household income of Louisville Metro is \$63,966, and the mean household income of those areas LG&E chooses to exclude from collection is \$102,351. U.S. Census Bureau; American Community Survey, 2010-2014 American Community Survey 5-year Estimates. This economic gap highlights the exclusionary and disparate practice employed by LG&E when determining from whom to collect the Louisville Metro gas franchise fee.
- 70. LG&E's biased practice of exempting certain economically-advantaged portions of Louisville Metro from collection of the gas franchise fee is unjustly discriminatory. LG&E's intended implementation exempts those customers who can most afford the fee, and hoists the burden onto those customers who can least afford it.
- 71. LG&E's refusal to collect the gas franchise fee uniformly across Louisville Metro creates an unfair, unjust, unreasonable, and discriminatory practice of applying the gas franchise

fee to (1) only a portion of the population receiving the benefit of the gas franchise fee, and (2) the population least financially equipped to absorb the gas franchise fee.

PRIMA FACIE CASE

- 72. The Commission found in its Order dated October 19th that Louisville Metro had not included "the facts necessary to fully explain the details of its claims." Specifically, the Commission sought clarification on the definition of the "urban service district" or "unincorporated areas" of the county, and the jurisdictional authority of Louisville Metro and other areas within Jefferson County.
- 73. The urban service district is actually the urban service tax district, as defined by KRS 67C.147. The boundaries of the district are the former boundaries of the City of Louisville, before it merged with Jefferson County. The unincorporated areas are the areas of Jefferson County not confined within one of the smaller municipalities or the original City of Louisville.
- 74. The terms "urban service district" and "unincorporated areas" were originally used to clarify geographic and jurisdictional boundaries, but they seem to have created more confusion and less clarity. Those terms have thus been eliminated in this Amended complaint. While the jurisdictional authority of every city in the Commonwealth is provided by statute, Louisville Metro has attempted to provide in this Amended complaint the most relevant legal references to jurisdictional authority.
- 75. Under 807 KAR 5:001, Section 20(4)(a) the Commission must determine whether a complaint establishes a prima facie case. By Order dated October 19, the Commission determined that Louisville Metro's Complaint "contains insufficient allegations to entitle

- it to the relief requested therein, and the complaint, therefore, does not establish a *prima* facie case."
- 76. Black's Law defines "prima facie" as "based on what seems to be true on first examination, even though it may later be proved to be untrue." Black's Law Dictionary, 10^{th} ed., 2014. Thus, the assertions and evidence of a Complaint should be taken as truth, though they may later be rebutted by the Defendant.
- 77. The Commission has previously noted that while the complainant bears the burden of proof, "the establishment of a *prima facie* case is not the same as meeting one's burden of proof." *In the Matter of: The Office of Attorney General, Complainant v. Atmos Energy Corp., Defendant, Case No.* 2005-00057, Order dated Feb. 2, 2006.
- 78. In the case referenced above, the Commission afforded the Attorney General an opportunity for discovery to further develop the evidentiary record. The Attorney General's plight in that instance is analogous to Louisville Metro in this instance. There, the Attorney General requested additional information from the utility, but the utility refused to provide the necessary information. Here, Louisville Metro has sought information which it has a right to under the Franchise Agreement, but to date LG&E has yet to produce the information sought.
- 79. While Louisville Metro is confident that it has provided the Commission with the facts necessary to explain the details of its complaint and sufficient supporting evidence to establish a *prima facie* case, should the Commission determine that additional evidence is necessary, Louisville Metro should be afforded an opportunity for discovery as the Attorney General was afforded in Case No. 2016-00347.

80. In accordance with 807 KAR 5:001, Section 20, and the Commission's Order in this case, Louisville Metro has herein provided facts necessary to acquaint the Commission fully with the details and sufficient supporting evidence to entitle it to the relief requested and therefore, has established a *prima facie* case.

PRAYER FOR RELIEF

WHEREFORE, Louisville Metro respectfully requests that the Commission set a schedule for discovery and make a determination that a *prima facie* case has been established that:

- 1. LG&E's practice of placing the franchise fee as a line item on gas customer bills is not fair, just, and reasonable;
- 2. LG&E's failure to apply the Louisville Metro gas franchise fee to all gas customers benefitting from Louisville Metro rights-of-way is not fair, just, and reasonable; and
- 3. LG&E's failure to apply the Louisville Metro gas franchise fee to all LG&E gas customers benefitting from the gas franchise fee is not fair, just, and reasonable, and is in fact discriminatory.

Respectfully submitted this November 7th, 2016.

Michael J. O'Connell Jefferson County Attorney

Brandeis Hall of Justice 600 West Jefferson Street

Suite 2086

Louisville, KY 40202

Telephone: (502) 574-5772

Mike.OConnell@louisvilleky.gov

Gregory T. Dutton

Goldberg Simpson, LLC

9301 Dayflower Street

Prospect, Kentucky 40059

Telephone: (502) 589-4440

gdutton@goldbergsimpson.com

CERTIFICATE OF SERVICE

This is to certify that a true and accurate copy of this document has been served via electronic mail to the persons listed below.

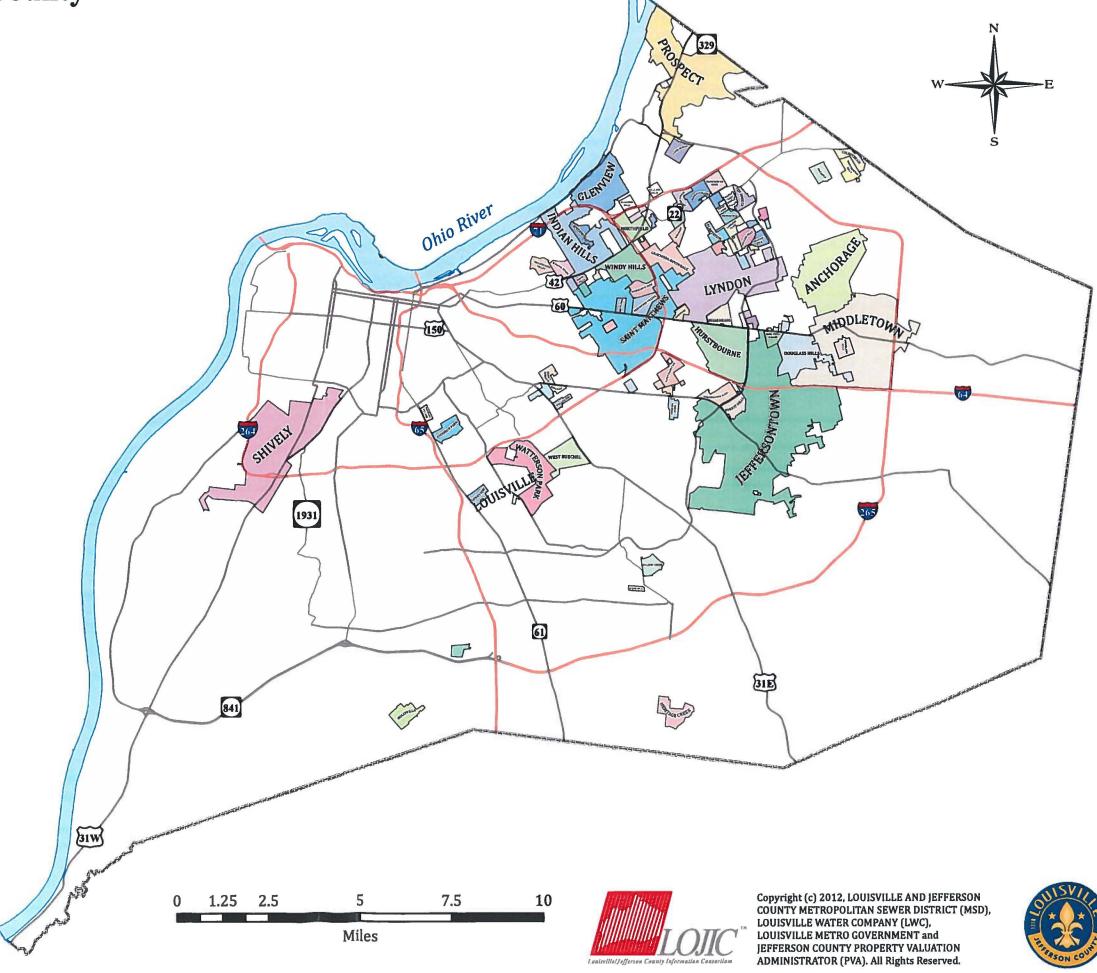
Gregory T. Dutton

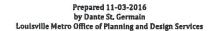
Allyson K. Sturgeon, Esq. Robert M. Conroy Louisville Gas & Electric Co. 220 West Main Street Louisville, Kentucky 40202 allyson.sturgeon@lge-ku.com robert.conroy@lge-ku.com

Kendrick R. Riggs, Esq. Stoll Keenan Ogden PLLC 2000 PNC Plaza 500 West Jefferson Street Louisville, Kentucky 40202 kendrick.riggs@skofirm.com

Metro Council Districts in Jefferson County *16* Legend 17 **Metro Council Districts** 19 18 Interstate Major Arterial 26 2 15 **Minor Arterial** Ohio River 21 1931 Jefferson County Boundary 20 24 25 23 BIW Copyright (c) 2012, LOUISVILLE AND JEFFERSON COUNTY METROPOLITAN SEWER DISTRICT (MSD), 5 7.5 1.25 2.5 10 Prepared 11-03-2016 LOUISVILLE WATER COMPANY (LWC), Miles

Incorporated Cities in Jefferson County Legend **Incorporated Cities** Interstate Major Arterial **Minor Arterial** Ohio River 1931 Jefferson County Boundary

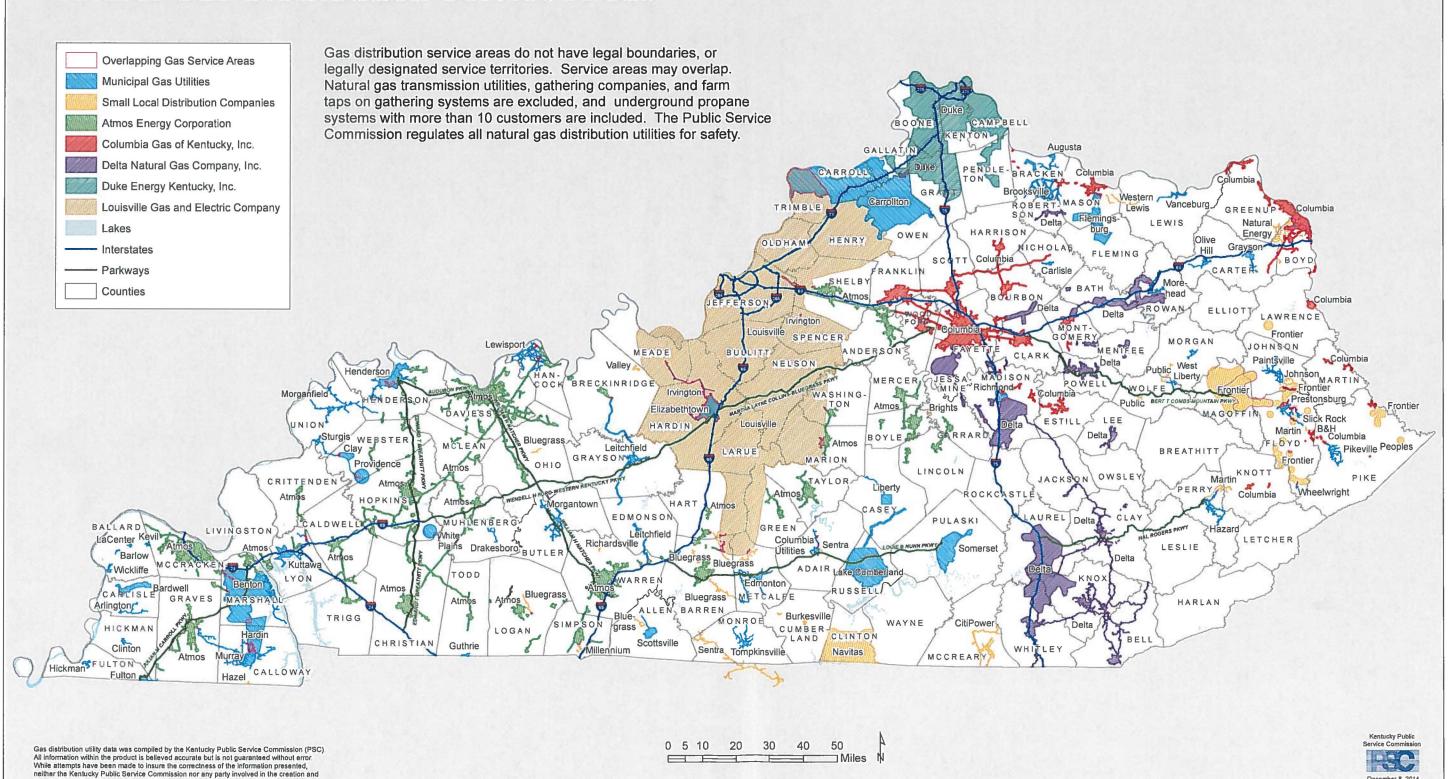




Incorporated Cities and Metro Council Districts in Jefferson County 16 Legend **Incorporated Cities Metro Council Districts** 19 Interstate Major Arterial **Minor Arterial** Ohio River 20 **Jefferson County Boundary** *25* 31W Copyright (c) 2012, LOUISVILLE AND JEFFERSON 1.25 2.5 10 Prepared 11-03-2016 by Dante St. Germain Miles

Natural Gas Distribution Service Areas

compilation of the data guarantees their accuracy, completeness, or suitability for a particular use



Commonwealth of Kentucky Before the Public Service Commission

In the Matter of:				
Louisville/Jefferson County	Metro Governr	nent)	
	Complainant,) }	Case No. 2016- 00347
v. 1	· ·)	
Louisville Gas and Electric (Company		j	
	Defendant.)	

Affidavit of Doug Hamilton

- I, Doug Hamilton, Chief of Public Services of Louisville/Jefferson County Metro Government (Louisville Metro), state as follows:
 - In my position as Chief of Public Services I am responsible for overseeing the Louisville
 Fire Department, Emergency Medical Services, Emergency Management Agency/
 Metrosafe, Public Works and Assets, Codes and Regulations, and Metro Animal
 Services. My authority extends throughout the Louisville Metro jurisdiction.
 - 2. Louisville Metro provides a variety of services to the municipalities located within Jefferson County, which are funded through the Louisville Metro general fund. Some of these services are provided to the municipalities under the authority of KRS 39, some are provided by mutual aid agreements, and some are provided simply as a courtesy.
 - 3. While some of the municipalities within Jefferson County have their own police, fire, and even EMS services, many do not. Even those municipalities with their own emergency services make frequent use of Louisville Metro's emergency services and infrastructure.
 - 4. In 2009, Louisville Metro supplied new communications equipment to all emergency services departments within Jefferson County, including the municipalities. The

equipment includes new radios, towers, and other necessary infrastructure. The cost of this equipment was paid for approximately 50% by federal grants and 50% by Louisville Metro. To this day, all the upkeep and maintenance of this equipment is paid for by Louisville Metro.

- 5. Despite some of the municipalities having their own secondary 911 call centers, all 911 calls are answered by Louisville Metro and forwarded to any secondary PSAP required. Roughly 99% of 911 calls made within Jefferson County are handled by the Louisville Metro call center regardless of whether the call originated from a Louisville Metro location or a location within a municipality.
- Any roads owned by Louisville Metro within the municipalities are maintained by
 Louisville Metro. The maintenance includes repair, salting, snow plowing, and mowing
 the medians.
- 7. Any police force within Jefferson County may make use of the Louisville Metro central adult and youth detention services. The municipalities make use of the Louisville Metro detention facilities on a daily basis.
- 8. While some of the municipalities within Jefferson County have their own police force, the Louisville Metro Police Force operates within the municipalities on a daily basis. For instance, the Louisville Metro Police Department handles all major crimes that take place within most municipalities.
- The Louisville Fire Department handles all arson investigations throughout Jefferson County, regardless of location.
- 10. The Louisville Metro Department of Codes and Regulations issues all taxi cab permits across the city, whether operating within the municipalities or not.

- 11. The Louisville Metro Alcohol Control Board issues permits to all locations within Jefferson County, except in 2 municipalities.
- 12. The Louisville Metro Health Department oversees the entirety of Jefferson County, including those locations in the municipalities.
- 13. The Louisville Metro Animal Services operates throughout Jefferson County. This includes operations shelters, enforcement, and incident response. None of the municipalities operate their own animal services.
- 14. All of the services and expenses discussed herein are provided by Louisville Metro without compensation by the municipalities.

Doug Hamilton

STATE OF KENTUCKY

COUNTY OF JEFFERSON)

SUBSCRIBED AND SWORN to before me by Doug Hamilton in the aforesaid state and county on the day of November, 2016.

My commission expires 9 28 2019

Notary Public



ORRNood#2018-611 Legal RECEIVED

OCT 27 2016

PUBLIC SERVICE

COMMISSION .

GENERAL COUNSEL

COMMONWEALTH OF KENTUCKY

REQUEST TO INSPECT PUBLIC RECORDS RE KRS CH. 61

Date: 10/27

To: Kentucky Public Service Commission
P.O. Box 615
Frankfort, KY 40601
(or fax to 502-564-3460)

I request to inspect the following document(s):

(Provide Case Number, if Applicable)

Any diagrams, maps, data files, or other paper or electronic records demonstrating the location and size of gas infrasctruture including service connections, mains, city gates, or other infrasctrure in use or planned for use by Louisville Gas and Electric Corporation (LG&E).

Please also provide all correspondence with and information received by the Public Service Commission from Louisville Gas and Electric Co. (LG&E) related to the location and size of gas infrastructure including service connections, mains, city gates or other infrastructure in use or planned for use by Louisville Gas and Electric that was received by the Public Service Commission as a result of a request under 807 KAR 5:006, Section 23(1)(d).

Please feel free to contact me with any questions.

REQUESTOR INFORMATION (MUST	BE COMPLETED FOR PSC RECO	DRDS)
Gregory T. Dutton	man tale a cam disa sug	Goldberg Simpson
Name 9301 Dayflower St.	· · · · · · · · · · · · · · · · · · ·	Company Name (if applicable)
Mailing Address Prospect	Kentucky	United States 40059
City 5025894440	State • gdutton@goldb	Country Zip Code ergsimpson.com
Phone Number EMAIL RECORDS AT NO COST TO	E-Mall Address O ME (10 MB limit)	THIS SECTION FOR USE BY PSC STAFF ONLY
PLEASE ENSURE THAT ALL INFO		Coples — @ \$0,10 each = \$ DVD\s = @ \$10,00 each = \$
COMPLETELY. PRINT, SIGN, ANI MAILING ADDRESS OR FAX NU		Maps
Signature Signature	mt Little	Postage = \$ Check Money Order TOTAL BILLED = \$

Gregory Dutton

om:

Derouen, Jeff [Jeff.Derouen@louisvilleky.gov]

ent:

Thursday, November 03, 2016 4:45 PM

Io:

Gregory Dutton

Subject:

FW: Franchise commitments..

Follow Up Flag:

Flag for follow up

Flag Status:

Flagged

JEFF DEROUEN

OFFICE OF MIKE O'CONNELL JEFFERSON COUNTY ATTORNEY 531 Fiscal Court Place, 9th Floor Louisville, Kentucky 40202 502-574-6333 (main) 502-574-2313 (direct) 502-574-0009 (fax) Jeff.derouen@louisvilleky.gov

From: Sturgeon, Allyson [mailto:Allyson.Sturgeon@lge-ku.com]

Sent: Thursday, November 3, 2016 3:12 PM

): Derouen, Jeff

subject: RE: Franchise commitments...

I am working on a non-disclosure agreement.

Allyson K. Sturgeon LG&E and KU Energy LLC Phone: (502) 627-2088

From: Derouen, Jeff [mailto:Jeff.Derouen@louisvilleky.gov]

Sent: Thursday, November 03, 2016 10:54 AM

To: Sturgeon, Allyson < Allyson.Sturgeon@lge-ku.com >

Subject: RE: Franchise commitments...

Is there an update on this?

Thanks

JEFF DEROUEN

OFFICE OF MIKE O'CONNELL
JEFFERSON COUNTY ATTORNEY
11 Fiscal Court Place, 9th Floor
Louisville, Kentucky 40202
502-574-6333 (main)
502-574-2313 (direct)

502-574-0009 (fax) Jeff.derouen@louisvilleky.gov

From: Derouen, Jeff

Sent: Tuesday, November 1, 2016 11:11 AM

To: 'Sturgeon, Allyson'

Subject: RE: Franchise commitments...

We will sign the form. We had those at PSC too

JEFF DEROUEN

OFFICE OF MIKE O'CONNELL JEFFERSON COUNTY ATTORNEY 531 Fiscal Court Place, 9th Floor Louisville, Kentucky 40202 502-574-6333 (main) 502-574-2313 (direct) 502-574-0009 (fax) Jeff.derouen@louisvilleky.gov

From: Sturgeon, Allyson [mailto:Allyson.Sturgeon@lge-ku.com]

Sent: Tuesday, November 1, 2016 10:53 AM

To: Derouen, Jeff

Ibject: RE: Franchise commitments...

Hi Jeff -

I sent you proof of insurance and the linear feet on September 6th. I'll re-forward the email for your files. I will check on maps, but there may be Homeland Security-type restrictions on our maps.

Allyson K. Sturgeon LG&E and KU Energy LLC Phone: (502) 627-2088

From: Derouen, Jeff [mailto:Jeff.Derouen@louisvilleky.gov]

Sent: Tuesday, November 01, 2016 10:47 AM

To: Sturgeon, Allyson < Allyson. Sturgeon@lge-ku.com>

Subject: Franchise commitments...

We have received some but don't seem to have the proof of insurance Section 6 (c). also, the linear feet section 11 (f). Pursuant to section 7 (a) do you have a map of distribution and transmission lines in Jefferson County?

Thanks Hope all is well

The information contained in this transmission is intended only for the person or entity to which it is directly addressed or copied. It may contain material of confidential and/or private ture. Any review, retransmission, dissemination or other use of, or taking of any action in reliance upon, this information by persons or entities other than the intended recipient is not allowed. If you received this message and the information contained therein by error, please contact the sender and delete the material from your/any storage medium.

FRANCHISE AGREEMENT

THIS FRANCHISE AGREEMENT by and between LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT of the Commonwealth of Kentucky (the "Louisville Metro", and LOUISVILLE GAS AND ELECTRIC COMPANY, a Kentucky corporation having a business address of 220 West Main Street, Louisville, Kentucky 40232 (the "Company"):

WHEREAS, Metro Council passed Ordinance No. 132, Series 2016, to create a Franchise for the transmission, distribution, transportation and sale of gas; and

WHEREAS, the Company submitted its bid for said Franchise which bid has been determined to be the highest and best bid; and

WHEREAS, Metro Council passed Ordinance 214 Series 2016 accepting the bid of the Company;

NOW, THEREFORE, for good and valuable consideration, the parties hereto, agree as follows:

Section 1. There is hereby created a Franchise to acquire, lay, maintain and operate in the public streets, avenues, alleys and other public ways of Louisville Metro, but not within the jurisdiction of any other city located in Jefferson County, Kentucky (the "Franchise Area"), a system of mains, pipes, fixtures and appliances for the transmission, transportation, distribution and sale of gas for heating and other purposes, subject to all the provisions of this Franchise Agreement.

Section 2. The following definitions apply to this Franchise:

- (a) "Company" means the Party or Person that shall become the purchaser of said

 Franchise, or any successor or assignee of such Party or Person.
 - (b) "Facility" or "Facilities" means any tangible component of the Company's

gas distribution and transmission system, located within the Right of Way of the Franchise Area, including, but not limited to, mains, pipes, pipelines, conduit, valves, meters, or other physical assets used for the delivery of natural gas.

- (c) "Franchise" or "Franchise Agreement" means this Franchise Agreement, as approved by the Metro Council and accepted by the Company.
 - (d) "Metro Council" means the legislative body of Louisville Metro.
- (e) "Party" or "Person" means any natural or corporate person, business association or other business entity including, but not limited to, a partnership, a sole proprietorship, a political subdivision, a public or private agency of any kind, a Utility, a successor or assign of any of the foregoing, or any other legal entity.
- (f) "Right of Way" means the surface of and the space above and below a property, Street or sidewalk, to the extent Louisville Metro has the authority to allow the Company to use them, and shall include Rights of Way as shall be now held or hereafter held by Louisville Metro within the Franchise Area.
- (g) "Street" means the surface of, and the space below, any public street, road, alley, bridge or highway within Louisville Metro, used or intended to be used by the general public for travel, to the extent Louisville Metro has the authority to allow the Company to use them.
- (h) "Utility Policy" means the Louisville Metro Public Works & Assets Utility

 Policy presently in force, or as later amended or updated, throughout the term of the Franchise.

Section 3. The Company shall have the right and privilege of laying and maintaining gas mains and pipes, and appurtenances necessary or appropriate in connection therewith, in, along, under, above and across the said Right of Way, and transmit, transport, distribute and sell gas through said pipes, within the Franchise Area as they now exist or may hereafter be extended; subject to the provisions hereof, Louisville Metro regulations or laws on the use of the Right of

Way by utilities, and to all powers (including police power) inherent in, conferred upon or reserved to said Louisville Metro.

Section 4. (a) No pavements or sidewalks shall be disturbed and no excavation in any of the said Rights of Way will be made, except in strict accordance with the Utility Policy and all laws and ordinances, presently in force, or as later amended or updated, throughout the term of the Franchisc on the use of the Right of Way, provided that such pavements and sidewalks and excavations shall be replaced and restored by and at the expense of the Company to Louisville Metro standards in accordance with the Utility Policy and all laws and ordinances, presently in force, or as later amended or updated, throughout the term of the Franchise, as required by the Director of Public Works. Should the Company fail or refuse to replace or restore said pavement, sidewalk or excavation to Louisville Metro standards or condition in accordance with the Utility Policy and all laws and ordinances, in force, as amended or updated, throughout the term of the Franchise as required by the Director of Public Works within a reasonable time, then same may be replaced and restored by Louisville Metro under the direction of the Director of Public Works at the cost and expense of the Company. Work by the Company hereunder shall be done in a workmanlike manner and so as not to unnecessarily interfere with public use of any of said Right of Way.

(b) Replacement, patching and restoration of the Right of Way shall be performed according to the applicable standards and with the materials specified by Louisville Metro, in accordance with the Utility Policy and all laws and ordinances, in force, as amended or updated, throughout the term of the Franchise as required by the Director of Public Works. The Director of Public Works shall have the authority to prescribe the manner and extent of the restoration on reasonable terms, and may do so in written procedures of general application. The Company agrees to comply with all applicable requirements as set forth in the Utility Policy and all laws

and ordinances, in force, as amended or updated, throughout the term of the Franchise.

- (c) Material failure of the Company to adhere to this Franchise Agreement-which incorporates the Utility Policy and all laws and ordinances concerning Louisville Metro's Right of Way, presently in force, or as later amended or updated-shall be deemed a violation of this Franchise Agreement. Louisville Metro reserves all rights to enforce said policies and laws. Subject to Section 4(d) below, in the enforcement of its policies and laws, Louisville Metro may utilize any available legal remedy including, but not limited to, the following options: (a) the remedial or penalty provisions of the Utility Policy; (b) ordinal penalty provisions, if any, or (c) suit for breach of the Franchise Agreement.
- ordinances concerning Louisville Metro's Right of Way is without waiver of or prejudice to the Company's right to challenge the reasonableness or lawfulness of the provisions contained therein, including, without limitation, that a combination of remedies addressed in Section 4(c) would be unduly punitive. The Company reserves all rights and remedies available to it to challenge any provision contained in the Utility Policy and all laws and ordinances concerning Louisville Metro's Right of Way.

Section 5. Whenever Louisville Metro or any of its departments or agencies shall grade, regrade, widen or alter any Right of Way or shall construct, reconstruct or alter any other municipal public works therein, it shall be the duty of the Company, when so ordered by Louisville Metro, to changes its mains, pipes and appurtenances in the Right of Way at its own expense so as to conform to the established grade or line of such Right of Way and so as not to interfere with such municipal public works so constructed, reconstructed or altered. However, the Company shall not be required to make any such change when the Right of Way in which its Facilities are located is vacated or when the Right of Way is altered for the convenience of abutting property owners or for

private purposes and not as an incident to a public improvement, unless the reasonable cost of such relocation and the loss and expense resulting therefrom is first paid to the Company.

Section 6. (a) As consideration for the granting of the Franchise, the Company agrees it shall defend, indemnify, and hold harmless Louisville Metro from and against claims, suits, causes of action, proceedings, judgments for damages or equitable relief, and costs and expenses asserted against Louisville Metro that the Company's use of the Right of Way or the presence or operation of the Company's equipment on or along said Right of Way has caused damage to tangible property or bodily injury, if and to the extent such damage or injury is not caused by Louisville Metro's negligence.

- (b) Louisville Metro shall notify the Company in writing within a reasonable time of receiving notice of any issue it determines may require indemnification.
- (c) The Company shall maintain in full force and effect a commercial general liability insurance policy reasonably acceptable to Louisville Metro with a minimum policy limit of ten million dollars (\$10,000,000,000) per occurrence and twenty million dollars (\$20,000,000,000) in the aggregate and shall provide Louisville Metro with a certificate of insurance evidencing the insurance policy required by this section. The Company may elect to self-insure all or part of this requirement.
- (d) The rights reserved to Louisville Metro with respect to the indemnity and insurance provisions under this Section are in addition to all other rights of Louisville Metro, whether reserved by this Franchise or authorized by law, and no action, proceeding or exercise of a right with respect to such insurance policy shall affect any other right Louisville Metro may have.
- Section 7. (a) When requested to do so by Louisville Metro, Company shall make available to Louisville Metro copies of its regular monthly or annual statements, reports and records as to heat value and pressure of gas distributed pursuant to this Franchise, and such other

reports as Louisville Metro may reasonably request.

- (b) Louisville Metro reserves the right to make such tests of gas meters, pressure, specific gravity and heat value of the gas furnished by Company hereunder as it shall deem necessary or advisable.
- (c) The Company agrees further to furnish the Mayor, the Metro Council and the County Attorney for Jefferson County written notice, by certified mail, concurrent with its filing an application with the Public Service Commission for an increase in base rates; and such notice shall specify amount and type of increase to be sought and alerting to Louisville Metro that such a filing is being made. The Company agrees to maintain "as-built" drawings of all Facilities within the Right of Way, and to provide said drawings to the Director of Public Works, as requested.

Section 8. The Company agrees to continue to cooperate with state and local government low-income energy assistance efforts, including state and local government energy assistance programs, and further agrees to the continued operation of a voluntary customer check off system for customer contributions to energy assistance efforts, such as Winterhelp.

Section 9. The Franchise hereby created is not exclusive and shall be of a term of five (5) years contingent upon: (1) the issuance by the Commission of all approvals and certificates required by law; and (2) the award of the Franchise by Louisville Metro to the Company, unless terminated sooner under the terms of this Franchise Agreement. The Franchise may be renewed by subsequent agreement between Metro Council and Company three (3) times subject to the passage of an appropriate ordinance by Metro Council; however no renewals shall extend the total term of the Franchise beyond twenty years from the date of the inception of the Franchise.

The Company is hereby given the right to assign the Franchise created by this Franchise Agreement to any person, firm or corporation able, ready and willing to carry out the terms of this

Franchise, but shall, prior to such assignment, obtain consent from Louisville Metro to such assignment, which consent shall not be unreasonably withheld or delayed.

Section 10. In the event that the Public Service Commission of Kentucky shall cease to have jurisdiction over the Company's retail gas rates and service and no other regulatory authority shall have by law such jurisdiction over retail gas rates and service in Louisville Metro, then Metro Council shall have regulatory jurisdiction over the Company's gas rates and service in the jurisdiction of Louisville Metro within the limits permitted by law and to the extent that the Public Service Commission of Kentucky presently has such jurisdiction; provided, however, the Company shall have the right to seek redress in court by appeal or otherwise from any regulatory order or action of Metro Council on the ground that such order or action is unjust, unreasonable, unlawful or confiscatory.

If Metro Council acquires regulatory jurisdiction as aforesaid, the then existing rules and regulations of the Public Service Commission of Kentucky (or other regulatory authority having jurisdiction) and the rates, rules and regulations of the Company as contained in its filing with such Commission or other authority as to matters of rates and service, shall continue in effect unless and until changed, after hearing, by final order of Metro Council or of court, or unless and until changed by agreement between Louisville Metro and the Company.

In the event that the provision of gas service is deregulated by state legislation, then this Franchise may be terminated upon ninety (90) days written notice by Louisville Metro to the Company if it is determined by Louisville Metro that continuation of the Franchise would be unfair and unreasonable to Louisville Metro or to the customers of the Company, or upon the agreement between Louisville Metro and the Company.

Section 11. Franchise Fee. (a) As compensation for the Franchise granted to the Company, Louisville Metro shall receive payment as determined by the Metro Council, at its

discretion, throughout the term of the Franchise. The total annual payment shall be capped and shall not exceed a total annual Franchise Fee of three percent (3%) of Gross Receipts within the Franchise Area. The Franchise Fee remitted to Louisville Metro may be based, at the discretion of the Metro Council, throughout the term of the Franchise, on: (1) the number of the linear feet of in-service pipeline segments in the LG&E Geographic Information System (GIS) owned or operated by the Company, whether said pipe is used for transmission or distribution, within the Franchise Area; (2) each thousand cubic foot (mcf) of gas utilizing the Company's pipe, pipeline, main, pumping stations or other means to transport, whether for transmission or distribution, for the purpose of providing natural gas service to customers as a local distribution company within the Franchise Area (using the measured mef of gas delivered to customers as a substitute). Basing any portion of the Franchise Fee upon gas delivered to all LG&E customers does not equate to approval or acquiescence by the Company that customer use outside of the Franchise Area is reasonably related to the calculation of the Franchise Fee for Louisville Metro. If appropriate, this issue may be part of the litigation contemplated in Section 12; (3) a percentage of Gross Receipts; (4) a flat fee; or (5) a combination of any of the above named options. Company will be notified of any intended change by certified mail and shall have 60 days from Metro Council action to make changes to the payment terms. Payment of any amount due under this Franchise shall be made on a monthly basis within thirty (30) days of the end of the preceding calendar month.

Metro Council may, by ordinance, make the Franchise Fee contingent upon the adjudication described in Section 12 below. If Metro Council does not make the Franchise Fee contingent upon such adjudication, but does elect to bring an action contemplated in Section 12, payment of the Franchise Fee, if any, will be made pending the issuance of a final order resolving the matter, and until all appeals, if any, are final and concluded. LG&E will collect and remit the

Franchise Fee, if any, based upon its tariff on file with, and approved by, the Kentucky Public Service Commission. If Metro Council makes the Franchise Fee contingent upon the adjudication of an action contemplated in Section 12, LG&E will not collect or remit any Franchise Fee during the time period in which the action is pending, including any appeals therefrom, and LG&E will have no retroactive obligation to remit payment of the Franchise Fee following of the conclusion of the adjudication and any appeals therefrom. Any decision by Metro Council to reinstate an obligation to remit the Franchise Fee or any change in the recovery method resulting from any action described in Section 12 below shall be treated as a Franchise Fee change described above and the Company shall have 60 days from Metro Council action, final Kentucky Public Service Commission or court action, including from any appeals therefrom, and whichever occurs later, to make changes to payment terms.

(b) At the commencement of the Franchise upon passage, the Franchise Fee shall be a combination of: (1) zero per linear foot as described in Section 11(a) above; (2) six percent (6%) of forty-three cents (\$0,43) per thousand cubic feet (mcf) of gas as described in Section 11(a) above; (3) zero % of Gross Receipts; and (4) no fee is to be collected beginning with bills rendered for the October 2016 billing cycle, and remitted monthly thereafter until such time as Metro Council changes the term by subsequent ordinance. Metro Council makes the Franchise Fee contingent upon the adjudication of an action contemplated in Section 127, LG&E will not collect or remit any Franchise Fee during the time period in which the action is pending, including any appeals therefrom, and LG&E will have no retroactive obligation to remit payment of the Franchise Fee following of the conclusion of the adjudication and any appeals therefrom. Should the adjudication and any appeals therefrom, conclude that the franchise fee should be recovered from the Company's ratepayers as a line item on the bills of customers only in the franchise area, the amount of the fee will automatically revert to zero and no fee will be due from the Company.

- (c) Gross Receipts means those amounts of money which the Company receives annually from its customers, including, but not limited to residential, industrial and commercial entities, within the Franchise Area for the retail sale, distribution and/or transportation of gas, under rates, temporary or permanent, authorized by the Kentucky Public Service Commission and represents amounts billed under such rates as adjusted for refunds, the net write-off of uncollectible accounts, corrections or other regulatory adjustments. Gross Receipts also includes but is not limited to any amounts of money earned within Louisville Metro for the use, rental, or lease of the Company's Facilities. Gross Receipts do not include home energy assistance funds ("HEA") or miscellaneous service charges, including but not limited to turn-ons, meter sets, non-sufficient fund charges, late fees and interest, which are related to but are not a part of the actual retail sale of gas.
- (d) At a minimum, the Franchise Fee is intended to apply to Gross Receipts related to those services which include the Franchise Fee as part of the Company's tariff filed with the Kentucky Public Service Commission as of the date of the adoption of this Franchise, and the Company expressly agrees that it will continue to pay the Franchise Fee on Gross Receipts derived from these services for the duration of this Franchise. The Company will also assess and pay the Franchise Fee on any such Gross Receipts from revised, amended, or additional tariffs (except for nonrecurring charges in Louisville Metro) unless Louisville Metro specifically indicates that it does not want the Franchise Fee to apply to such Gross Receipts, and subject to any necessary approval by the Kentucky Public Service Commission. Following any changes to calculations of amounts payable hereunder, such payments shall commence with the first billing period following any necessary tariff approval by the Kentucky Public Service Commission. Until such time, the Company will continue collecting and remitting payments to Louisville Metro under the terms of its existing tariff and Franchise Agreement until such time as this tariff approval is obtained.
 - (e) The Company shall file a complete and accurate report of all Gross Receipts received

within the Franchise Area during the previous month. The report shall be of a design agreed to by the Company and Louisville Metro's Office of Management & Budget (OMB) with sufficient information to confirm the accuracy of the submitted monthly Franchise Fee.

- (f) The Company shall file a complete and accurate report, to the best of its ability and knowledge, at the beginning of the Franchise Agreement designating the linear feet of in-service pipeline segments in the LG&E GIS, owned and operated by the Company, whether transmission or distribution, within the Franchise Area. The report may be based upon the same data set as relied upon for the Company's annual report certified to the United States Department of Transportation Pipeline and Hazardous Materials Safety Administration. After the initial report, updated reports, indicating changes to the linear feet of in-service pipeline segments in the LG&E GIS, owned and operated by the Company, whether transmission or distribution, within the Franchise Area shall be supplied annually when the Company certifies its report to the United States Department of Transportation Pipeline and Hazardous Materials Safety Administration. The report shall be provided to Louisville Metro's Office of Management & Budget (OMB) with sufficient information to confirm the accuracy of the submitted monthly franchise fee.
- knowledge, at the beginning of the Franchise Agreement of all natural gas mef, utilizing the company's pipe, pipeline, main, pumping stations or other means to transport, whether for transmission or distribution, gas within the Franchise Area during the previous month. After the initial report, an updated report, indicating changes to all natural gas mef utilizing the company's pipe, pipeline, main, pumping stations or other means to transport, whether for transmission or distribution, gas within the Franchise Area during the previous month, shall accompany the submission of the monthly Franchise Fee. The report shall be of a design agreed to by Louisville Metro's Office of Management & Budget (OMB) with sufficient information to confirm the

accuracy of the submitted monthly Franchise Fee.

- (h) No acceptance of any Franchise Fee payment by Louisville Metro shall be construed as an accord and satisfaction that the amount paid is in fact the correct amount nor shall acceptance be deemed a release to any claim Louisville Metro may have for future or additional sums pursuant to this Franchise. Louisville Metro shall have the right to inspect the Company's income, financial, and records relating to gross revenues in order to audit, and to re-compute any amounts determined to be payable under this Franchise. The Company shall respond to a reasonable request for information related to obtaining audit information within ten (10) business days unless agreed otherwise by the parties. This provision in Section 11(h) shall survive the term of any Franchise Agreement awarded pursuant to this Franchise for a period of one (1) year. Any additional amount due to Louisville Metro as a result of the audit shall be paid within ten (10) days following written notice to the Company by Louisville Metro which notice shall include a copy of the audit report. If as a result of such audit or review Louisville Metro determines that the Company has underpaid its Franchise Fee by one percent (1%) or more for any one (1) month period then in addition to making full payment of the relevant obligation it shall reimburse Louisville Metro for all of the reasonable costs associated with the audit or review. If such audit or review is performed in connection with the granting of a new Franchise, a sale or transfer of control of the Company, or a substantive modification of the terms to, or an assignment of this Franchise, the Company shall reimburse Louisville Metro for all of the reasonable costs associated with the audit or review including all outof-pocket costs for attorneys, accountants and other consultants.
- (i) In the event that any Franchise payment or recomputed amount is not made on or before the applicable dates heretofore specified, interest shall be charged from such date at the annual rate of eight percent (8%). With respect to its billing of Louisville Metro, Company agrees to, upon request; provide an explanation of any and all billing adjustments or credits including the account(s)

impacted and any and all late payments.

- (j) The Company shall have the right to a refund from Louisville Metro of any fees paid pursuant to this section which are paid in excess of the amount due under this Franchise or are paid in excess of the amount lawfully owed. Any refund amount due to the Company shall be paid within ten (10) days following written notice to Louisville Metro by the Company.
- (k) As further consideration for the granting of this Franchise, the Company agrees to pay all publication costs Louisville Metro incurs in the granting of this Franchise. The above-mentioned costs shall be invoiced by Louisville Metro to the Company and the Company shall pay said costs within thirty (30) days of receipt of said invoice.

Section 12. The agreement of a Franchise Fee structure in Section 11 and implemented throughout the term of the Franchise by the Company does not equale to approval or acquiescence by Louisville Metro to the Company's method of recovery of the entire Franchise Fee, or some portion of the Franchise Fee from the Company's ratepayers within the Franchise Area. This Franchise Agreement contemplates that Louisville Metro reserves the right to challenge the Company's method of recovery of the Franchise Fee at the Kentucky Public Service Commission or any other court of competent jurisdiction. Both Louisville Metro and the Company reserve the right to challenge the jurisdiction of any forum where the Company's method of recovering the cost of the Franchise Fee from its customers is challenged. The Company and Louisville Metro, separately, reserve the right to seek all administrative relief from the Kentucky Public Service Commission or any other court of competent jurisdiction, including appeals of any final orders as permitted by law. The reference to "any other court of competent jurisdiction" in the preceding sentence does not imply or express any agreement by or consent from the Company that any forum other than the Kentucky Public Service Commission has jurisdiction over the Company's recovery of Franchise Fees from its customers.

Section 13(a). In addition to all other rights and powers pertaining to Louisville Metro by virtue of the Franchise created by this Franchise or otherwise, Louisville Metro, reserves the right to terminate and cancel this Franchise and all rights and privileges of the Company hereunder in the event that the Company:

- (1) Willfully violates any material provision of this Franchise or any material rule, order, or determination of Louisville Metro made pursuant to this Franchise, except where such violation is without fault or through excusable neglect;
- (2) Willfully attempts to evade any material provision of this Franchise or practices any fraud or deceit upon Louisville Metro;
- (3) Knowingly makes a material misrepresentation of any fact in the application, proposal for renewal, or negotiation of this Franchise; or
- (4) Is no longer able to provide regular and customary uninterrupted service to its customers in Louisville Metro.
- (b) Prior to attempting to terminate or cancel this Franchise pursuant to this section, Louisville Metro shall make a written demand that the Company do or comply with any such provision, rule, order or determination. If the violation, found in Section 13(a), by the Company continues for a period of thirty (30) days following such written demand without written proof that corrective action has been taken or is being actively and expeditiously pursued, Louisville Metro may place its request for termination of this Franchise as early as the next regular Metro Council meeting agenda. Louisville Metro shall cause to be served upon Company, at least ten (10) days prior to the date of such Metro Council meeting, a written notice of intent to request such termination and the time and place of the meeting, legal notice of which shall be published in accordance with any applicable laws.

- (1) It shall be a defense to any attempt to terminate and cancel this Franchise that the Company was relying on federal law, state law, or a valid tariff in acting or not acting on the issue in dispute.
- (2) The Metro Council shall consider the request of Louisville Metro and shall hear any person interested therein, and shall determine in its discretion, whether or not any violation by the Company was with just cause.
- (3) If such violation by the Company is found to have been with just cause, the Metro Council shall direct the Company to comply therewith within such time and manner and upon such terms and conditions as are just and reasonable.
- (4) If the Metro Council determines such violation by the Company was without just cause, then the Metro Council may, by resolution, declare that this Franchise of the Company shall be terminated and forfeited unless there is compliance by the Company within such period as the Metro Council may fix.
- (c) Any violation by the Company or its successor of the material provisions of this Franchise, or the failure promptly to perform any of the provisions thereof, shall be cause for the forfeiture of this Franchise and all rights hereunder if, after written notice to the Company and an opportunity to cure, such violations, failure or default continue as set forth in Section 13(a).
- Section 14. Louisville Metro shall have the right to cancel this Franchise thirty (30) days after the appointment of a receiver or trustee to take over and conduct the business of the Company, whether in receivership, reorganization, bankruptey or other action or proceeding, unless such receivership or trusteeship shall have been vacated prior to the expiration of said thirty (30) days, unless:
 - 1. Within thirty (30) days after his/her election of appointment, such receiver or trustee shall have fully complied with all the provisions of this Ordinance and remedied all

- defaults thereunder; and,
- 2. Such receiver or trustee, within said thirty (30) days shall have executed an agreement, duly approve by the court having jurisdiction in the premises, whereby such receiver or trustee assumes and agrees to be bound by each and every provision of this Ordinance and the Franchise granted to the Company.

Section 15. The Company will work and discuss plans with Louisville Metro's Infrastructure Coordination Committee to help coordinate work with Louisville Metro and other utilities.

Section 16 (a). The Company warrants that it will maintain an Emergency Response Plan that is in compliance with the applicable requirements of local, state and federal agencies with jurisdiction and will notify the Department of Public Works and 911 Emergency Communications Center anytime telephonic notice to the Kentucky Public Service Commission is required pursuant to 807 KAR 5:027, Section (3)(a), (c), (d), (f) or (g). Upon written request by Louisville Metro, the Company agrees to meet periodically to review the Emergency Response Plan.

- (b) The Company's Emergency Plans shall designate the Company's responsible local emergency officials and a 24 hour emergency contact number. The Company shall, after being notified of an emergency, cooperate with Louisville Metro and respond as soon as possible to protect the public's health, safety and welfare. The response will be subject to the Unified Command Structure of the National Incident Management System (NIMS).
- (c) The Company shall cooperate with Louisville Metro and respond to protect public health and safety in the event of an emergency.
- (d) In the course of construction, modification, or removal of any of its Facilities in the Right of Way, the Company shall remove and remediate all hazardous substances encountered in the course of its activities in accordance with all applicable state and federal laws, statutes,

regulations, and orders.

Section 17. This Franchise shall be governed by the laws of the Commonwealth of Kentucky, both as to interpretation and performance. The venue for any litigation related to this Franchise shall be in a court of competent jurisdiction in Kentucky.

Section 18. This Franchise does not create a contractual relationship with or right of action in favor of a third party against either Louisville Metro or the Company.

Section 19. If any section, sentence, clause or phrase of this Pranchise is held unconstitutional or otherwise invalid, such infirmity shall not affect the validity of the remaining Franchise.

Section 20. In case the Company shall fail within thirty (30) days after this bid to comply with the provisions of this Ordinance, the Director of Public Works shall again advertise such Franchise for sale in the manner in which the first sale was made and shall again sell said Franchise in the same manner, and upon the same conditions and requirements in all respects as the original sale of said Franchise was made, and in case the successful bidder at such sale shall fail or refuse to comply with the terms of said sale within the time prescribed, then the Director of Public Works may again advertise such Franchise for sale in the manner prescribed herein and may continue to do so until said Franchise is purchased by some bidder who shall comply with the terms of said sale.

IN WITNESS WHEREOF, the Parties have executed this Franchise Agreement this 30 of August, 2016.

LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT

Gree Eischer, Mayor

LOUISVILLE GAS AND ELECTRIC COMPANY

By:_

Title:

UP CUSTOMER Sentices

Louisville Gas and Electric Company

P.S.C. Gas No. 10, Original Sheet No. 90

Adjustment Clause

Franchise Fee

APPLICABILITY

All gas rate schedules.

MONTHLY CHARGE

A surcharge shall be calculated and added to the total bill for gas service for all customers located within local governmental jurisdictions which currently or in the future impose municipal franchise fees or other local taxes on the Company by ordinance, franchise, or otherwise. Such fees or taxes shall be net of any corresponding fees or taxes which are currently included in the base charges of each rate schedule.

The amount calculated shall be applied exclusively to the bills of customers receiving service within the territorial limits of the authority imposing the fee or tax. The fee or tax shall be added to the customer's bill as a separate item. Where more than one such fee or tax is imposed, each of the fees or taxes applicable to each customer shall be added to the bills as separately identified items.

DATE OF ISSUE: July 10, 2015

ISSUED BY:

DATE EFFECTIVE: February 6, 2009

• •

IsI Edwin R. Staton, Vice President

State Regulation and Rates

Louisville, Kentucky

Issued by Authority of an Order of the Public Service Commission in Case No. 2009-00549 dated July 30, 2010

RECEIVED

Commonwealth of Kentucky Before the Public Service Commission

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In the Matter of: Louisville/Jefferson County Metro Government)		PUBLIC SERVICE COMMISSION	
v.	j	•	
Louisville Gas and Electric Company)		
Defendant.)		

LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT ADDENDUM TO AMENDED COMPLAINT

Comes now The Louisville/Jefferson County Metro Government ("Louisville Metro"), hereby gives notice of the following addendum to the Louisville Metro Amended Complaint. The addendum includes two maps: one demonstrating the Louisville Gas and Electric Co. ("LG&E") Jefferson County Gas Mains, and the second demonstrating Gas Transmission in Kentucky, 1984. Both maps will be filed with the Commission under confidential seal, but only the first map will be provided to those parties on the service list due to limitations placed upon Louisville Metro when it received the 1984 Gas Transmission map.

The first map is titled Jefferson County Gas Mains and provides the locations of LG&E's transmission and distribution mains throughout Jefferson County. For the sake of continuity with the Amended Complaint, Louisville Metro has designated this map Amended Complaint Exhibit 10. While the map key does not provide any additional information, judging from the location of the black lines on the map, it appears the Exhibit 10 also contains the location of interstates 64, 65, 71, 264, and 265. Analyzing this map in conjunction with Exhibit 2, which provides the locations of municipalities within Jefferson County, demonstrates that all the

municipalities located within Jefferson County receive natural gas service by utilizing Louisville Metro's rights-of-way. Additionally, this map demonstrates that transmission lines located within Louisville Metro exit Jefferson County and enter neighboring counties.

The second map is titled Gas Transmission in Kentucky and is dated 1984. For the sake of continuity with the Amended Complaint, Louisville Metro has designated this map Amended Complaint Exhibit 11. This map contains the location of gas transmission lines throughout Kentucky and provides the owner of those lines. Based on the information in Exhibit 11 it appears that LG&E gas lines originating in Jefferson County are passing through or terminating in Oldham, Henry, Nelson, Bullitt, Marion, Larue, Hart, Barren, Metcalfe, Green, and Trimble Counties. This information combined with the information in Exhibits 10 and 4 presents a *prima facie* case that all LG&E gas customers receive their gas through mains located under Louisville Metro rights-of-way.

The information contained in the Amended Complaint and this Addendum meets the requirements of 807 KAR 5:001, Section 20(1) and establishes a *prima facie* case. Any additional information the Commission seeks can and should be obtained from LG&E through discovery following the Commission issuing an Order requiring LG&E to respond to the Louisville Metro Amended Complaint.

WHEREFORE, Louisville Metro respectfully requests that the Commission accept this Addendum and make a determination the Amended Complaint meets the requirements of 807 KAR 5:001, Section 20(1) and establishes a *prima facie* case.

Respectfully submitted,

Michael J. O'Connell

Jefferson County Attorney's Office

Brandeis Hall of Justice

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CERTIFICATE OF SERVICE

This is to certify that a true and accurate copy of this document has been served via electronic mail to the persons listed below.

Gregory T. Dutton

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Kendrick R. Riggs, Esq. Stoll Keenan Ogden PLLC 2000 PNC Plaza 500 West Jefferson Street Louisville, Kentucky 40202 kendrick.riggs@skofirm.com

RECEIVED

Commonwealth of Kentucky Before the Public Service Commission

DEC 5 2016

In the Matter of:			PUBLIC SERVICE COMMISSION
Louisville/Jefferson Cou	nty Metro Government)	
	Complainant,))	Case No. 2016- 00347
v.)	۵
Louisville Gas and Elect	ric Company	.)	
	Defendant.)	

LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT MOTION TO FILE ADDENDUM TO AMENDED COMPLAINT

Comes now The Louisville/Jefferson County Metro Government ("Louisville Metro"), and hereby requests leave to file an Addendum to the Louisville Metro Amended Complaint.

Through an Order dated October 19, 2016, the Commission gave Louisville Metro 20 days from the date of the Order to file an Amended Complaint with the Commission that conformed to the requirements of 807 KAR 5:001, Section 20(1), and that stated a *prima facie* case. In conformance with the Commission's Order and Commission regulations, Louisville Metro filed an Amended Complaint on November 9, 2016. In the Amended Complaint, Louisville Metro noted that it was in the process of seeking additional evidence from both the Commission and Louisville Gas and Electric ("LG&E"). Paragraphs 33, 34, 78. The additional information was received from the Commission on November 17th and from LG&E on November 23rd. As the information contained in the addendum was unavailable to Louisville Metro at the time it filed its Amended Complaint, is directly relevant to the matter at hand, and both the Commission and LG&E were on notice that Louisville Metro was seeking the additional

information, Louisville Metro should now be afforded the opportunity to supplement its Amended Complaint by way of an Addendum.

WHEREFORE, Louisville Metro respectfully seeks permission to file an Addendum to the Louisville Metro Amended Complaint in Case No. 2016-00347.

Respectfully submitted,

Michael J. O'Connell

Jefferson County Attorney's Office

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CERTIFICATE OF SERVICE

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December 2, 2016

Talina Mathews
Executive Director
Public Service Commission
PO Box 615
Frankfort, Kentucky 40602-0615

RECEIVED

DEC 5 2016

PUBLIC SERVICE COMMISSION

RE: Louisville/Jefferson County Metro Government v. Louisville Gas and Electric Company, Case No. 2016-00347.

Dear Ms. Mathews,

Please accept for filing on behalf of Louisville/Jefferson County Metro Government, the enclosed Petition for Confidential Protection, Motion to File Addendum and Addendum to Amended Complaint. The filing includes 3 copies, plus an original, per 807 KAR 5:001, Section 20(3). The maps associated with the filing have been filed under confidential seal, per 807 KAR 5:0001, Section 13. Please feel free to contact me if you have any questions about anything contained herein.

Very truly yours,

Gregory T. Dutton Goldberg Simpson, LLC

RECEIVED

Commonwealth of Kentucky Before the Public Service Commission

DEC 5 2016

In the Matter of:	·	PUBLIC SERVICE COMMISSION
Louisville/Jefferson County Metro Government)	
Complainant,)	Case No. 2016- 00347
v.)	
Louisville Gas and Electric Company	ý	
Defendant.	Ć	,

LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT PETITION FOR CONFIDENTIAL PROTECTION

Comes now the Louisville/Jefferson County Metro Government ("Louisville Metro") and hereby petitions the Kentucky Public Service Commission ("Commission") pursuant to 807 KAR 5:001, Section 13 and KRS § 61.878(1) to grant confidential protection for the items described herein.

Confidential Protection is sought for the entirety of the map titled Jefferson County Gas Mains pursuant to KRS 61.878(1)(m)(1)(f). The map contains the locations of LG&E gas mains located throughout Louisville Metro. Louisville Metro requested Louisville Gas and Electric Company ("LG&E") to provide the map pursuant to Section 7(a) of the 2016 Gas Franchise Agreement. LG&E only provided Louisville Metro the map pursuant to a nondisclosure agreement between Louisville Metro and LG&E. Because disclosure could threaten the public safety by exposing a vulnerability in preventing, protecting against, mitigating, or responding to a terrorist act, Louisville Metro requests that the materials not be placed in the public record or made available for public inspection for an indefinite period of time.

Confidential Protection is sought for the entirety of the map titled Gas Transmission in Kentucky. The map contains the locations of gas transmission lines throughout the Commonwealth of Kentucky. Louisville Metro, through Counsel, requested the Commission provide the map pursuant to an Open Records Request. The Commission only provided the map following the execution of a Use Constraint Agreement, which bars Louisville Metro and its Counsel from redistributing the map. Should LG&E or any other party wish to view the map, they should request such information directly from the Public Service Commission.

WHEREFORE, Louisville Metro respectfully requests the Commission grant confidential protection for the enclosed maps titled Jefferson County Gas Mains and Gas Transmission in Kentucky.

Respectfully submitted,

Michael J. O'Connell

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*Louisville Gas and Electric Company 220 W. Main Street P. O. Box 32010 Louisville, KY 40232-2010

*Jody Kyler Cohn Boehm, Kurtz & Lowry 36 East Seventh Street Suite 1510 Cincinnati, OHIO 45202

*Louisville Gas and Electric Company 220 W. Main Street P. O. Box 32010 Louisville, KY 40232-2010

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