



## **Big Rivers Electrical Corporation Environmental Compliance Study**



**Prepared by: Sargent & Lundy, LLC**  
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Green, Henderson, Reid, Coleman & Wilson Stations

**Environmental Compliance Study**

Prepared for  
**Big Rivers Electric Corporation**

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**February 2012**  
Project 12845-001  
55 East Monroe Street

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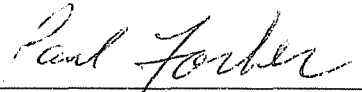
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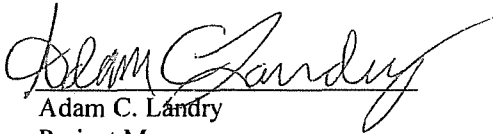


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## **GLOSSARY OF TERMS**

**ACI - Activated Carbon Injection:** A mercury reduction process system that involves the injection of a very fine dry powdered form of carbon into the flue gas stream of coal burning power plants.

**AFUDC – Allowance for Funds Used During Construction:** Interest that occurs on capital project loans during the construction period.

**BACT – Best Available Control Technology:** BACT is a pollution control standard detailed in the Clean Air Act in which the Environmental Protection Agency (EPA) determines what air pollution control technology should be applied to control a specific pollutant to a specified limit.

**BREC – Big Rivers Electric Corporation**

**BTA – Best technology available**

**CAIR – Clean Air Interstate Rule:** A rule issued by the EPA in 2005 that was intended to implement the Clean Air Act requirements concerning the transport of air pollutants across state boundaries, and assist downwind states to attain and maintain the National Ambient Air Quality Standards for ozone and fine particulate matter. The rule was vacated by the U.S. Court of Appeals in 2008. See CATR – Clean Air Transport Rule.

**CCR - Coal Combustion Residuals:** Byproducts of the coal combustion process, including but not limited to fly ash, bottom ash, and wet flue gas desulfurization waste streams.

**Cl – Chloride:** Constituent of Coal.

**CO - Carbon Monoxide:** A flue gas pollutant.

**CPM – Condensable Particulate Matter:** See PM.

**CSAPR – Cross-State Air Pollution Rule:** Rule issued by the EPA that replaces the previously issued 2005 Clean Air Interstate Rule.

**DSI - Dry Sorbent Injection:** A process system that involves the injection of a dry sorbent into the flue gas stream of coal burning power plants. May be used for reduction of sulfur trioxide (SO<sub>3</sub>) or other acid gases.

**EGU MACT - Electric Generating Utility Maximum Achievable Control Technology:** Proposed rule issued in March 2011 by the EPA setting emissions standards for certain pollutants, including mercury, particulate matter, acid gases, and several others. MACT standards for air pollution require a maximum reduction of hazardous emissions, considering cost and feasibility, and are set based on a review of existing sources.

**EPA – United States Environmental Protection Agency**

**GLOSSARY OF TERMS (cont.)**

**ESP - Electrostatic Precipitator:** A particulate matter control device installed in boiler flue gas systems.

**FGD – Flue gas desulfurization**

**FPM – Filterable Particulate Matter:** See PM.

**fps – Feet per Second:** Unit of measure.

**HAP – Hazardous Air Pollutants:** Hazardous emissions from power plants or other sources.

**HCl – Hydrochloric Acid:** An acid byproduct of coal combustion.

**Hg – Mercury:** Constituent of certain coals.

**ICR - Information Collection Request:** A request by the EPA for operating data from electric generating unit operators. Used to support the development of emission limits.

**IM&E - Impingement Mortality and Entrainment:** Injury, death, or entrainment of fish and other organisms. See 316 (b).

**KPDES - Kentucky Pollutant Discharge Elimination System**

**lb/MMBtu - Pounds per Million British Thermal Units:** A unit of measure.

**lb/TBtu – Pounds per Trillion British Thermal Units:** A unit of measure.

**LNB -- Low-NO<sub>x</sub> burner**

**LNCFS - Low NO<sub>x</sub> Concentric Firing System:** A proprietary combustion system arrangement for Alstom (formerly Combustion Engineering) cyclone boilers. The equipment may include low NO<sub>x</sub> burners, separated overfire air systems (see OFA definition, as well as other technologies depending on the generation of LNCFS system being considered. Currently there are four generations of this system that have been developed (LNCFS I, II, III, and IV).

**MACT – Maximum Achievable Control Technology**

**MGD – Million gallons per day**

**MMBtu – Million British Thermal Units:** A unit of measure.

**NAAQS – National Ambient Air Quality Standards:** Standard developed by the EPA to set the required levels of air quality.

## GLOSSARY OF TERMS (cont.)

### **NO<sub>x</sub> – Nitrogen Oxides**

**NPV – Net Present Value:** A present value is the value now of a stream of future cash flows, negative or positive, including initial costs of purchasing an asset.

### **O&M - Operating and Maintenance**

**OFA – Overfire Air:** Also SOFA or Separated Overfire Air System. Various methods of staging combustion in a boiler for enhanced NO<sub>x</sub> reductions.

**ORSANCO – Ohio River Sanitation Commission:** Discharges to the Ohio River are also regulated by ORSANCO. It sets Pollution Control Standards for industrial & municipal waste water discharges to the Ohio River.

**pH:** A measure of the acidity or basicity of an aqueous solution.

**PM – Particulate Matter:** Condensable or filterable particulate matter in flue gas stream. PM<sub>2.5</sub> refers to fine particulate matter with diameters less than 2.5 micrometers; PM<sub>10</sub> to matter with diameters less than 10 micrometers.

**RCRA – Resource Conservation and Recovery Act:** The RCRA Act gives the EPA the authority to control hazardous waste from the "cradle-to-grave." This includes the generation, transportation, treatment, storage, and disposal of hazardous waste. Sets the framework for management of non-hazardous wastes.

### **ROFA – Rotating overfire air**

### **S&L – Sargent & Lundy, LLC**

**SCR - Selective Catalytic Reduction:** A NO<sub>x</sub> reduction system that uses a reagent such as ammonia in conjunction with a catalyst reactor to convert NO<sub>x</sub> into harmless nitrogen.

**Sebree Generating Station:** Encompasses the Robert D. Green Station, Robert A. Reid Station, and the HMP&L Station.

**SNCR - Selective Non-Catalytic Reduction:** A NO<sub>x</sub> reduction process technology that involves the injection of a NO<sub>x</sub> reduction agent such as ammonia or urea solution into a boiler.

### **SO<sub>2</sub> – Sulfur Dioxide**

### **SO<sub>3</sub> – Sulfur Trioxide**

**SSC – Submerged Scraper Conveyor:** A dry bottom ash handling technology.

## GLOSSARY OF TERMS (cont.)

**TBtu – Trillion British Thermal Units:** A unit of measure.

**Title V:** Operating permits for air pollution sources are issued under Title V of the EPA's Clean Air Act

**TPM – Total Particulate Matter**

**tpy – Tons per year**

**WFGD - Wet Flue Gas Desulfurization:** A wet scrubbing process for removing SO<sub>2</sub> from flue gas streams that uses an alkaline reagent introduced as a fine spray in an absorber vessel.

**316(b) Regulations:** Environmental regulations being developed by the EPA that require the cooling water intake structures to reflect the best technology available for minimizing adverse environmental impact. Adverse environmental impacts include the impinging of fish and other organisms on cooling system intake screens or pumping equipment, as well as the entrainment of fish and other organisms in the cooling systems. See Impingement Mortality and Entrainment (IM&E).

## **EXECUTIVE SUMMARY**

Environmental regulations currently in place and being actively developed by the U.S. Environmental Protection Agency (EPA) and the U.S. Congress are expected to require additional reductions of several air pollutants for many electric utilities. These include sulfur dioxide (SO<sub>2</sub>) and nitrogen oxides (NO<sub>x</sub>), which are addressed under the Cross-State Air Pollution Rule (CSAPR) regulations, and total particulate matter (TPM), mercury (Hg), and hydrochloric acid (HCl), which are addressed under the EPA's proposed Electric Generating Utility Maximum Achievable Control Technology (EGU MACT) regulations. Additional EPA regulations are proposed to reduce impingement mortality and entrainment of fish, eggs, larvae, and other aquatic organisms that come in contact with a station's cooling water intake system. (Since this study was completed, the EGU MACT was replaced the Mercury and Air Toxins Standard (MATS). This report has not been updated to reflect the new MATS rule.)

The EPA is also proposing alternative approaches for regulating coal combustion residual (CCR) waste products. It is likely that CCR regulatory requirements for pond modification and operation, along with the pending wastewater discharge effluent guideline requirements, will make continued operation of the dewatering ponds impractical. Wastewater discharge effluent guidelines being proposed by the EPA will likely also impact the station's ability to discharge large volumes of ash sluice water to the environment, due to limits on total dissolved solids, metals, pH and other parameters, further necessitating the dry bottom ash conversions.

Phase I of this study provides a thorough assessment of the various expected future regulations as they apply to BREC. Phase II of this study draws on the conclusions developed in the Phase I regulatory assessment, and provides an evaluation of possible compliance strategies, using existing technologies, new technologies, or a combination of technologies. Phase III screens the viable technology selections based on an evaluation using order of magnitude capital and O&M costs. Where the screening results in multiple compliance strategies being proposed, a net present value (NPV) analysis is used to provide the optimal selection. The impact of any changes between the proposed or predicted rules considered in this study and the final rules that are promulgated should be evaluated and the conclusions adjusted accordingly.

The results are summarized along with the associated net present value (NPV). Currently planned O&M improvements are not considered in the costs described in this evaluation since S&L understands them to be already accounted for in the operating budget for current or upcoming fiscal years.

**SULFUR DIOXIDE (SO<sub>2</sub>)**

In order to achieve compliance with their 2012 and 2014 CSAPR allocations, BREC will need to reduce their current SO<sub>2</sub> fleet-wide emissions from 27,286 tpy to 26,478 tpy in 2012–2013 and to 13,643 tpy for 2014 and beyond. Although potential reductions are speculative at this time, additional allocation reductions of 20% may follow the CSAPR regulations as part of National Ambient Air Quality Standards (NAAQS), which will require an even greater reduction in emission to meet the potential 10,914-tpy allocation in 2016–2018. To meet the forthcoming CSAPR emission allocations and the potential NAAQS reductions, BREC will need to make modifications to reduce emissions. A summary of the baseline emissions data, recommended modifications for CSAPR and NAAQS compliance, expected emission reductions, and the estimated NPV associated with the technology selections is provided below.

**Table ES-1 — SO<sub>2</sub> CSAPR and NAAQS Compliance Strategy**

Unit	Baseline SO <sub>2</sub> Emissions (tpy)	Current Annual SO <sub>2</sub> Emission Rate (lb/MMBtu)	Technology Selection	Estimated New SO <sub>2</sub> Emissions (tpy)	Estimated New Annual SO <sub>2</sub> Emission Rate (lb/MMBtu)	Net Present Value at Baseline Credit Value (2011 \$ Million)
Coleman Unit C01	1,473	0.250	None**	1,473	0.250	N/A
Coleman Unit C02	1,473	0.250	None**	1,473	0.250	N/A
Coleman Unit C03	1,571	0.250	None**	1,571	0.250	N/A
Wilson Unit W01	9,438	0.510	New Tower Scrubber - 99% removal	1,049	0.057	\$82.5
Green Unit G01	1,873	0.186	None	1,873	0.186	N/A
Green Unit G02	1,414	0.139	None	1,414	0.139	N/A
HMP&L Unit H01	2,227	0.347	Run both pumps & spray levels, install 3rd pump as	788	0.123	-\$2.1
HMP&L Unit H02	2,745	0.415	Run both pumps & spray levels, install 3rd pump as	835	0.126	-\$2.1
Reid Unit R01	5,066	4.522	Natural Gas with Existing Burners	1	0.001	\$8.9
Reid Unit RT	5	0.117	None	5	0.117	N/A
<b>Fleet Total</b>	<b>27,286</b>	<b>0.384</b>	<b>N/A</b>	<b>10,482</b>	<b>0.148</b>	<b>\$87.2</b>

\*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%.

**UNIT 1 NITROGEN OXIDES**

To achieve compliance with their 2012 and 2014 CSAPR NO<sub>x</sub> allocations, BREC will need to reduce their current fleet-wide emissions from 12,074 tpy to 11,186 tpy in 2012–2013 and to 10,142 tpy for 2014 and beyond. Potential additional allocation reductions of 20% may follow the CSAPR regulations as part of NAAQS which will require an even greater reduction in emission to meet the potential 8,114 tpy allocation in 2016–

2018. To meet the forthcoming CSAPR emission allocations and the potential NAAQS reductions, BREC will need to make a number of modifications to reduce NO<sub>x</sub> emissions. A summary of the baseline emissions data, recommended modifications for CSAPR and NAAQS compliance, expected emission reductions, and the estimated NPV associated with the technology selections is provided below.

**Table ES-2 — NO<sub>x</sub> CSAPR Compliance Strategy (2014)**

Unit	Baseline NO <sub>x</sub> Emissions (tpy)	Current Annual NO <sub>x</sub> Emission Rate (lb/MMBtu)	Technology Selection	Estimated New NO <sub>x</sub> Emissions (tpy)	Estimated New Annual NO <sub>x</sub> Emission Rate (lb/MMBtu)	Net Present Value at Baseline Credit Value (2011\$ Million)
Coleman Unit C01	1,858	0.330	Advanced Burners	1,672	0.297	\$0.32
Coleman Unit C02	1,585	0.332	Advanced Burners	1,427	0.299	\$0.32
Coleman Unit C03	2,044	0.335	Advanced Burners	1,840	0.302	\$0.32
Wilson Unit W01	934	0.052	None	934	0.052	N/A
Green Unit G01	2,050	0.206	None	2,050	0.206	N/A
Green Unit G02	2,168	0.215	SCR @ 85% Removal	325	0.032	\$43.90
HMP&L Unit H01	460	0.071	None	460	0.071	N/A
HMP&L Unit H02	418	0.069	None	418	0.069	N/A
Reid Unit R01	512	0.522	Natural Gas with Existing Burners	292	0.298	See SO <sub>2</sub>
Reid Unit RT	45	0.708	None	45	0.708	N/A
<b>Fleet Total</b>	<b>12,074</b>	<b>0.177</b>	<b>N/A</b>	<b>9,462</b>	<b>0.139</b>	<b>\$44.9</b>

**Table ES-3 — NO<sub>x</sub> NAAQS Compliance Strategy (2016–2018)**

Unit	Baseline NO <sub>x</sub> Emissions (tpy)	Current Annual NO <sub>x</sub> Emission Rate (lb/MMBtu)	Technology Selection	Estimated New NO <sub>x</sub> Emissions (tpy)	Estimated New Annual NO <sub>x</sub> Emission Rate (lb/MMBtu)	Net Present Value at Baseline Credit Value (2011\$ Million)
Coleman Unit C01	1,858	0.330	Advanced Burners	1,672	0.297	\$0.32
Coleman Unit C02	1,585	0.332	Advanced Burners	1,427	0.299	\$0.32
Coleman Unit C03	2,044	0.335	Advanced Burners	1,840	0.302	\$0.32
Wilson Unit W01	934	0.052	None	934	0.052	N/A
Green Unit G01	2,050	0.206	SCR @ 85% Removal	307	0.031	\$46.50
Green Unit G02	2,168	0.215	SCR @ 85% Removal	325	0.032	\$43.90
HMP&L Unit H01	460	0.071	None	460	0.071	N/A
HMP&L Unit H02	418	0.069	None	418	0.069	N/A
Reid Unit R01	512	0.522	Natural Gas with Existing Burners	292	0.298	See SO <sub>2</sub>
Reid Unit RT	45	0.708	None	45	0.708	N/A
<b>Fleet Total</b>	<b>12,074</b>	<b>0.177</b>	<b>N/A</b>	<b>7,720</b>	<b>0.113</b>	<b>\$91.4</b>

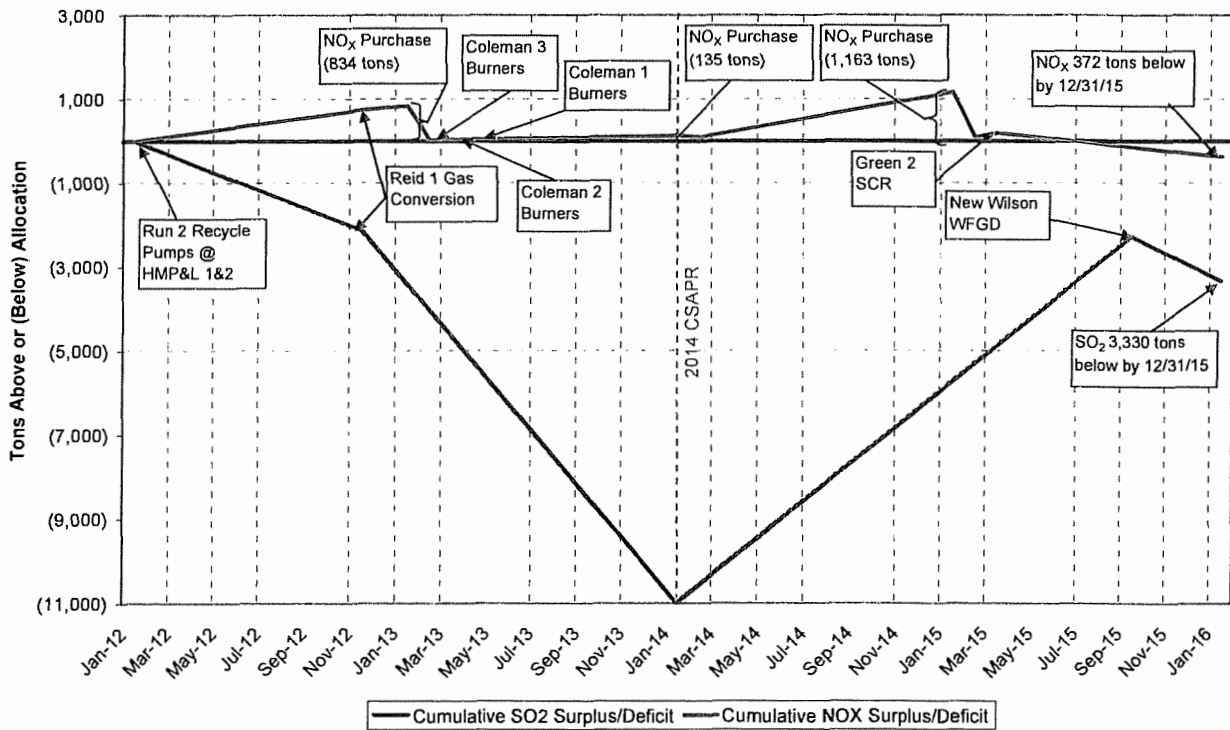


## IMPLEMENTATION TIMELINE FOR CSAPR AND MACT COMPLIANCE (SO<sub>2</sub> AND NO<sub>x</sub>)

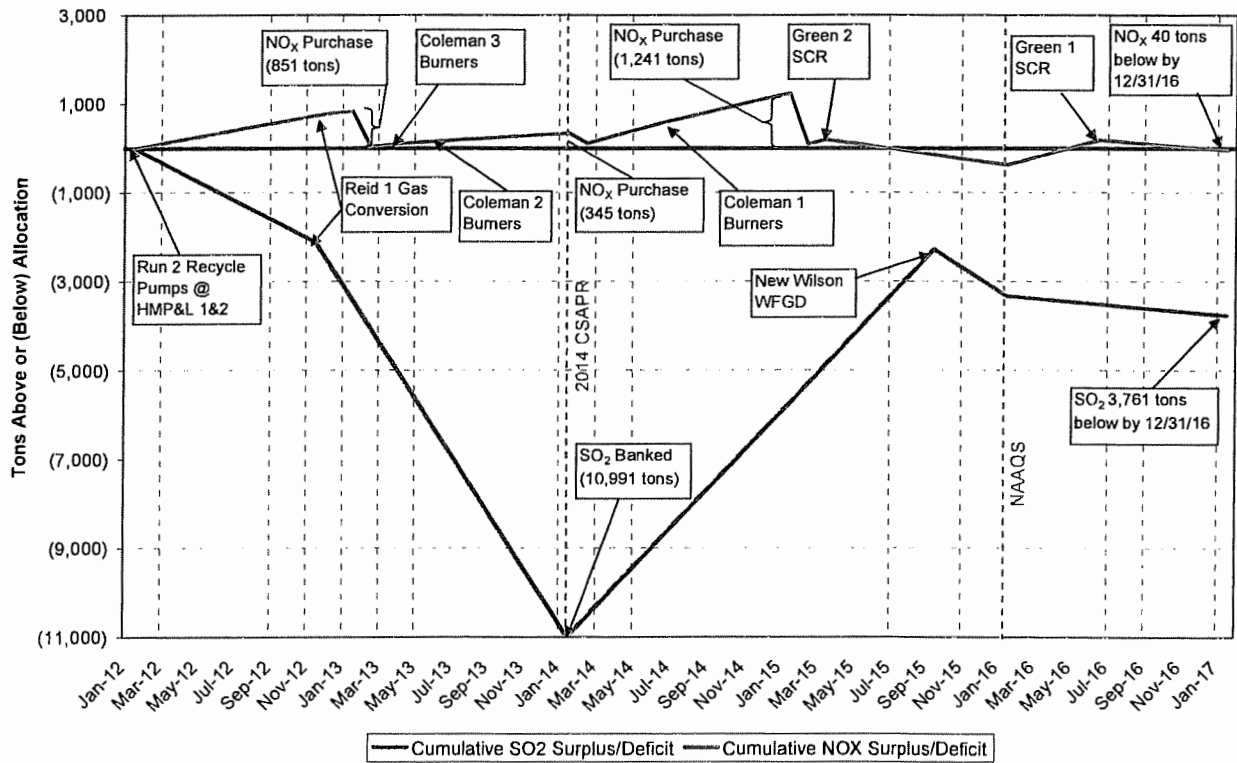
Since BREC has a total of nine plants where potential modifications can affect overall fleet-wide compliance with CSAPR and potential NAAQS regulations, a running summation of emissions above and (below) their allocations was plotted along with the startup dates of the recommended modifications. Implementing the strategies below will allow BREC to achieve fleet-wide compliance with minimal credit purchases while major modifications are completed.

**Figure ES-1 — Cumulative Emissions Above or Below CSAPR SO<sub>2</sub> and NO<sub>x</sub> Allocations**

(Adjusted Outage Schedule)



**Figure ES-2 — Cumulative Emissions Above or Below CSAPR and NAAQS SO<sub>2</sub> and NO<sub>x</sub> Allocations**



## MERCURY

Baseline mercury emissions at all BREC units except Henderson (HMP&L) are above the proposed MACT limit of 1.2 lb/TBtu and will need to be reduced to achieve compliance. It is anticipated that activated carbon injection (ACI) systems will be required at each of the over-emitting units to lower emission rates to the required levels. A summary of each unit's baseline emissions, required reduction, recommended modification, and associated NPV are provided below.

**Table ES-4 — MACT Hg Compliance Summary**

Unit	Baseline Elemental Hg Emission Rate (lb/TBtu)	Baseline Oxidized Hg Emission Rate (lb/TBtu)	Baseline Total Hg Emission Rate (lb/TBtu)	Required Percent Reduction for MACT Compliance	Technology Selection	NPV (2011\$ Million)
Coleman Unit C01	2.67	0.85	3.52	66%	Activated Carbon Injection	\$11.9
Coleman Unit C02						\$11.9
Coleman Unit C03						\$11.9
Wilson Unit W01	1.56	0.21	1.77	32%	Activated Carbon Injection	\$26.7
Green Unit G01	2.73	0.36	3.09	61%	Activated Carbon Injection	\$15.3
Green Unit G02	2.46	0.12	2.58	53%	Activated Carbon Injection	\$15.3
HMP&L Unit H01	0.34	0.28	0.62	N/A	None	N/A
HMP&L Unit H02	0.22	0.24	0.47	N/A	None	N/A
Reid Unit R01	N/A	N/A	6.5	82%	Natural Gas Conversion	N/A
TOTAL						\$93.0

## PARTICULATE MATTER

High condensable emission levels at Coleman and HMP&L are largely contributing to emission levels above the proposed limit of 0.030 lb/MMBtu. A reduction in condensable PM levels >50% can be achieved by adding a dry sorbent (hydrated lime) injection system, which would provide a large improvement in total PM emissions. To improve filterable removal efficiencies, it is suggested that BREC modify the existing electrostatic precipitators (ESPs) with advanced electrodes and high frequency transformer rectifier (TR) sets. The combination of these two modifications at HMP&L and Green should result in PM emissions below the MACT limit. Other BREC units that are considering ACI systems for mercury control and dry sorbent injection (DSI) systems for improved ACI efficiency and acid gas control should also consider upgrading the existing electrodes and installing high frequency TR sets to remain in compliance. However, testing on the affects of adding these systems should be conducted before implementing these strategies. Baseline TPM emissions, required

reductions compliance, recommended equipment upgrades/modifications, and associated NPV to meet the anticipated MACT limits are provided below.

**Table ES-5 — MACT TPM Compliance Summary**

Unit	Baseline Total PM Emission Rate (lb/MMBtu)	Required Percent Reduction for MACT Compliance	Technology Selection	NPV (2011\$ Million)
Coleman Unit C01	0.0398	25%	Hydrated Lime DSI & ESP Upgrades	\$10.3
Coleman Unit C02				\$10.3
Coleman Unit C03				\$10.3
Wilson Unit W01	0.0196	N/A	Low Oxidation Catalyst & ESP Upgrades	\$11.2
Green Unit G01	0.0195	N/A	Hydrated Lime DSI & Potential ESP Upgrades	\$11.2
Green Unit G02	0.0169	N/A	Hydrated Lime DSI & Potential ESP Upgrades	\$11.2
HMP&L Unit H01	0.0319	6%	Hydrated Lime, Low Oxidation Catalyst & ESP Upgrades	\$11.2
HMP&L Unit H02	0.0324	7%	Hydrated Lime, Low Oxidation Catalyst & ESP Upgrades	\$11.2
Reid Unit R01	0.269 <sup>(1)</sup>	~90%	Natural Gas Conversion	N/A
<b>TOTAL</b>				<b>\$86.9</b>

(1) Condensable particulate emission data was not available for Reid. Value shown is filterable particulate matter only.

**AIR QUALITY COMPLIANCE RECOMMENDATION SUMMARY (CSAPR 2014 & MACT)**

The table below provides the complete BREC fleet-wide recommended compliance strategy to meet the 2014 CSAPR and potentially forthcoming MACT regulations. Technologies selected along with estimated project capital costs are shown.

**Table ES-6 — Air Quality Compliance Strategy Summary**

BREC Unit	Technology Selection						Capital Cost (Millions \$)						Total Projected Capital Cost (2011\$)
	CSAPR - Selection		HCl	MACT - Selection			SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM	
	SO <sub>2</sub>	NO <sub>x</sub>		Hg	CPM	FPM							
Coleman Unit C01	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	0.00	5.94	0.32	4.00	5.00	2.72	\$18,000,000
Coleman Unit C02	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	0.00	5.94	0.32	4.00	5.00	2.72	\$18,000,000
Coleman Unit C03	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	0.00	5.94	0.32	4.00	5.00	2.72	\$18,000,000
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher L/G or new tower for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	Advanced Electrodes & High Frequency TR Sets	139.00	0.00	0.00	4.50	6.50	4.54	\$154,500,000
Green Unit G01	None	None	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	0.00	0.00	0.00	4.00	5.00	3.34	\$12,300,000
Green Unit G02	None	SCR @ 85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	0.00	81.00	0.00	4.00	5.00	3.34	\$93,300,000
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000
Reid Unit R01*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners			1.20				\$1,200,000
Reid Unit RT	None	None	None	None	None	None			0.00				\$0
<b>TOTAL</b>							<b>146.5</b>	<b>98.8</b>	<b>1.0</b>	<b>24.5</b>	<b>43.5</b>	<b>24.4</b>	<b>\$339,000,000</b>

\*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%  
\*\*\*Note four (4) HCl monitors are required for Coleman One (1) for the common WFGD stack and one (1) for each unit bypass stack

## EPA 316(b) REGULATIONS FOR COOLING WATER INTAKES

The existing intake screens at Coleman and Sebree are not equipped with fish buckets or return systems, and the intake velocities approaching the screens are approximately 1.8 and 2.3 feet per second (fps), respectively, at the low water level. This study evaluated several different technologies that provide for compliance with these proposed regulations, including new screen designs and conversion to closed cycle cooling. Since the proposed regulations do not mandate a conversion to closed cycle cooling, it is recommended that replacement intake screens be installed. The recommended screen technology based on an evaluation of capital and O&M costs is a rotating circular intake screen with fish pumps to meet the expected impingement mortality reduction. The estimated capital cost of these screens is \$1.33M for each of the Coleman units and \$2.05M for Sebree. Projected annual O&M costs are estimated to be \$250,000 per unit at Coleman and \$370,000 at Sebree.

**COAL COMBUSTION RESIDUAL HANDLING & WASTE WATER EFFLUENTS**

Assuming Subtitle D is promulgated, modifications would be required at Coleman, HMP&L, and Green to comply. Although continued operation of the existing bottom ash dewatering ponds may be possible under the new regulations, this is not expected to be practical due to requirements for pond modifications (liner and groundwater monitoring system installation) and pending wastewater discharge standards that will likely necessitate treatment or elimination of the ash pond discharge streams. As such, a conversion to a dry bottom ash system using submerged scraper conveyors (SSCs) is recommended. The resulting NPV associated with SSC installation and closure of the existing ash ponds is provided below.

**Table ES-7 — Coal Combustion Residue Compliance Summary**

<b>Station</b>	<b>Technology Selected</b>	<b>Capital Cost (2011\$ Millions)</b>	<b>NPV (2011\$ Millions)</b>
Coleman	Dry Bottom Conversion – Remote SSC & Fly Ash Conversion to Dry Pneumatic	\$38.0	\$45.6
Wilson	None	N/A	N/A
Green	Dry Bottom Conversion – Remote SSC	\$28.0	\$37.0
HMP&L	Dry Bottom Conversion – Remote SSC	\$28.0	\$34.1
Reid	None	N/A	N/A

Big Rivers

**BIG RIVERS ELECTRIC CORPORATION  
ENVIRONMENTAL COMPLIANCE STUDY**

**ES-10**  
*Executive Summary*  
**SL-010881**  
**Final**

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Last page of Executive Summary.

## 1. OBJECTIVES AND APPROACH TO STUDY

The U.S. Environmental Protection Agency (EPA) and the U.S. Congress have been actively developing environmental regulations and legislation that will impact coal and oil-fired power plant operations. Air pollution regulations are aimed at requiring reductions of the criteria air pollutants including sulfur dioxide (SO<sub>2</sub>), nitrogen oxides (NO<sub>x</sub>), and particulate matter (PM, including PM<sub>10</sub> and PM<sub>2.5</sub>), and will likely compel additional control of other air pollutants including mercury, acid gases, trace metals, and potentially carbon dioxide (CO<sub>2</sub>). Additional EPA regulations are being developed for cooling water intakes that will reduce impingement mortality and entrainment of fish, eggs, larvae, and other aquatic organisms that come in contact with a station's cooling water system. These regulations, referred to as the EPA's 316(b) regulations, are expected to require modifications to a plant's cooling water system. The EPA is also proposing alternative approaches for regulating coal combustion residual (CCR) waste products. It is expected that the regulatory requirements will make continued operation of dewatering ponds impractical, necessitating conversions from wet to dry bottom ash systems and the subsequent closures of the dewatering ponds. Wastewater discharge effluent guidelines being proposed by the EPA will likely also impact the station's ability to discharge large volumes of ash sluice water to the environment, due to limits on total dissolved solids, metals, pH and other parameters, further necessitating the dry bottom ash conversions.

### 1.1 OBJECTIVES

Big Rivers Electric Corporation (BREC) requested Sargent & Lundy, L.L.C. (S&L) to perform a comprehensive compliance study addressing the recently issued, proposed and pending environmental regulations and legislation, and the potential impacts these initiatives may have on operations at BREC's Kenneth C. Coleman, D.B. Wilson, and Sebree (Reid, Henderson and Green units) generating stations.

This study examines the compliance requirements of the Cross-State Air Pollution Rule (CSAPR), the anticipated compliance requirements of the EPA's proposed Electric Generating Utility Maximum Achievable Control Technology (EGU MACT) regulation, and the pending CCR and 316(b) regulations. The study was completed in three phases, as follows:

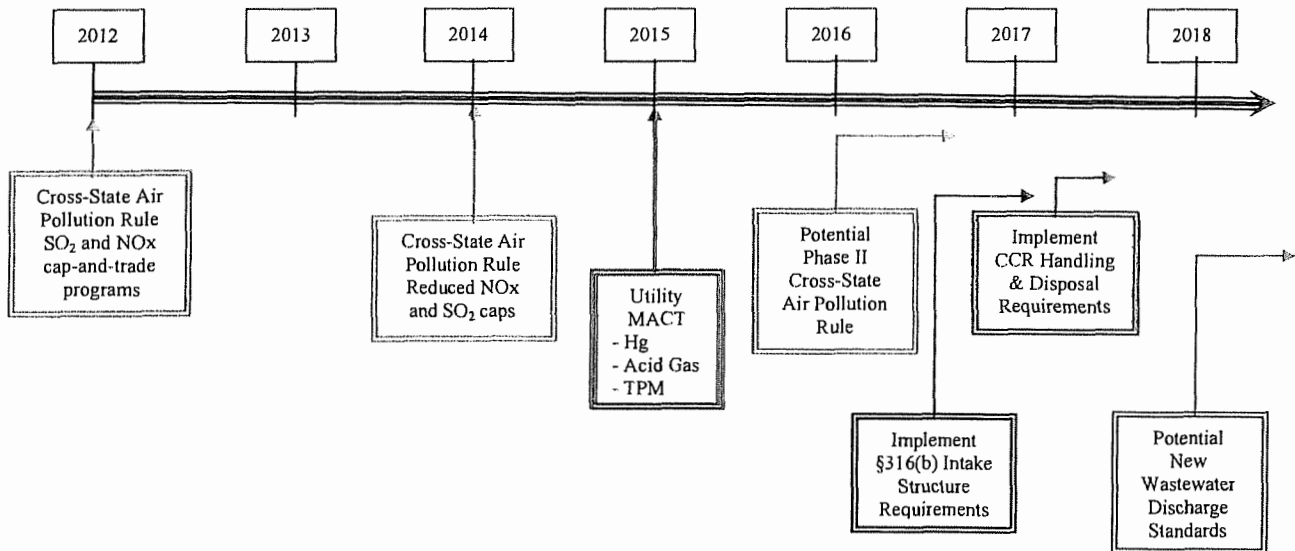
- **Phase I.** A review of the potential regulatory outcomes for pending rules.



- **Phase II.** A review of candidate technologies to meet the anticipated regulations
- **Phase III.** A technology evaluation, including a net present value (NPV) analysis where necessary, based on capital and O&M costs to determine the optimum solution for BREC.

This evaluation was conducted to provide BREC with technology recommendations that will economically comply with the current and pending regulatory requirements. The technologies reviewed included upgrades to existing environmental control systems and the installation of new technologies. Figure 1-1 provides a timeline showing the anticipated promulgation and implementation of the various environmental regulatory initiatives currently imposed or being considered by EPA that will affect operation of the Big River units.

**Figure 1-1 — Environmental Regulatory Implementation Timeline**



Although several environmental initiatives are currently being advanced by EPA, the regulatory initiatives that will have the most immediate impact on the BREC generating units are the CSAPR and the proposed Utility MACT Rule.

## 1.2 BASIS OF STUDY

The design basis values and assumptions for this study are summarized in Table 1-1 below. Historical plant data, emission test reports, and other key input data received from BREC are included in Appendix 5 for reference.

**Table 1-1 — Economic Evaluation Parameters**

<b>Economic Parameter</b>	<b>Value</b>
Installation Year	2014
Cost Estimate Basis Year	2011
Operating Life of the Facility, starting 2014 (years)	20
Discount Rate (%)	7.93%
Capital Cost Escalation Rate (%)	2.5%
Operating and Maintenance (O&M) Escalation Rate (%)	2.5%
Levelized Fixed Charge Rate (20 years) (%)	10.13%
Operating Labor Rate - Pay Includes Benefits (\$/hr)	70
Auxiliary Power Cost (\$/MWh)	40
Delivered Cost of Sorbent - Hydrated Lime (\$/ton)	100
Delivered Cost of Activated Carbon (\$/ton)	2000
Delivered Cost of Fuel Additive - Calcium Bromide (\$/ton)	2200
Delivered Cost of Ammonia (\$/ton)	866
Delivered Cost of Urea (\$/ton)	540
Delivered Cost of Lime (\$/ton)	120
Delivered Cost of Limestone (\$/ton) – Wilson	18
Delivered Cost of Limestone (\$/ton)	21
Additional Ash Disposal Costs Under Proposed Regulations for Coal Combustion Residuals (Subtitle D) (\$/ton)	2.5
SO <sub>2</sub> Allowance Estimated Cost (\$/ton)	500
NO <sub>x</sub> Allowance Estimated Cost (\$/ton)	2500
Natural Gas Cost (\$/MMBtu)	4.50
Coal Cost (\$/ton)	48

## **1.2.1 Estimating Basis**

Capital and O&M costs estimates were developed for the various technology selections using S&L historical project information, escalated as required to reflect 2011 dollars. In order to provide BREC with the lowest-cost approach and highest level of control over schedule and design, the capital costs estimates provided are based on a minimal-contracts approach to project execution. The costs provided include all direct and indirect construction costs, engineering, escalation, and 10%–20% contingency (depending on technology) based on project cost source similarity, project execution date, and other factors relating to price confidence. However, owner's costs are not included. Since these estimates are not based on detailed takeoffs or project-specific bid information, the typical range of accuracy is approximately  $\pm 20\%$ . This is consistent with a Class 4 study or feasibility estimate, as defined by the Association for the Advancement of Cost Estimating (AACE) International Recommended Practice 18R-97.

## **1.2.2 Study Basis Input Parameters and Assumptions**

Study basis input parameters were established based on a review of historical plant operating data and input received directly from BREC, including recent emissions tests performed in July/August 2011. A summary of key input parameters are provided in Table 1-2 through Table 1-4.

**Table 1-2 — Facility Baseline Summary for Coleman & Wilson**

Parameter	Coleman Unit C01		Coleman Unit C02		Coleman Unit C03		Wilson Unit W01	
Gross Unit Output (MW)	160		160		165		440	
Full Load Heat Input (MMBtu/hr)	1,800		1,800		1,800		4,585	
Primary Fuel	Illinois Basin bituminous		Illinois Basin bituminous		Illinois Basin bituminous		Illinois Basin bituminous	
Secondary Fuel	N/A		N/A		N/A		Pet Coke Pelletized Fines #2 Fuel Oil	
Unit Description	Dry bottom wall-fired boiler		Dry bottom wall-fired boiler		Dry bottom wall-fired boiler		Dry bottom wall-fired boiler	
NO <sub>x</sub> Control	LNB & ROFA		LNB & OFA		LNB & OFA		LNB/OFA/SCR	
PM Control	ESP		ESP		ESP		ESP	
SO <sub>2</sub> Control	Wet Limestone FGD		Wet Limestone FGD		Wet Limestone FGD		Wet Limestone FGD	
Condenser Cooling System	Once-through cooling		Once-through cooling		Once-through cooling		Closed cycle cooling	
Baseline Average Annual Heat Input <sup>(1)</sup> (MMBtu)	11,784,789		11,787,242		12,570,106		37,043,481	
2010 Annual Heat Input (MMBtu)	11,254,853		9,544,382		12,195,952		36,221,670	
Baseline Annual SO <sub>2</sub> Emissions <sup>(2)</sup> (tpy) / (lb/MMBtu)	1,473	0.25	1,473	0.25	1,571	0.25	9,438	0.51
Annual NO <sub>x</sub> Emissions (2010) <sup>(3)</sup> (tpy) / (lb/MMBtu)	1,858	0.33	1,585	0.33	2,044	0.34	934	0.053
Ozone Season NO <sub>x</sub> Emissions (2010) <sup>(3)</sup> (tons) / (lb/MMBtu)	733	0.33	735	0.34	857	0.34	378	0.050

(1) Baseline average annual heat inputs provided in this table represent the average of the three highest heat input years during the baseline years 2006-2010.

(2) Baseline annual SO<sub>2</sub> emissions represent the average of the three highest emission years (2006 – 2010); however, baseline SO<sub>2</sub> emissions from Coleman Units C01, C02, and C03 were adjusted to an annual average emission rate of 0.25 lb/MMBtu based on information provided by BREC.

(3) Baseline NO<sub>x</sub> emission rates are calculated using 2010 NO<sub>x</sub> emissions and 2010 heat inputs.

**Table 1-3 — Facility Baseline Summary for Sebree**

Parameter	Green Unit G01		Green Unit G02		Henderson Unit H01		Henderson Unit H02		Reid Unit R01		Reid Unit RT	
Gross Unit Output (MW)	252		244		172		165		72		70	
Full Load Heat Input (MMBtu/hr)	2,569		2,569		1,624		1,624		911		803	
Primary Fuel	Illinois basin bituminous		Illinois basin bituminous		Illinois basin bituminous		Illinois basin bituminous		Illinois basin bituminous		natural gas	
Secondary Fuel	Pet Coke		Pet Coke		N/A		N/A		N/A		Oil	
Unit Description	Dry bottom wall-fired boiler		Dry bottom wall-fired boiler		Dry bottom wall-fired boiler		Dry bottom wall-fired boiler		Dry bottom wall-fired boiler		Combustion Turbine	
NO <sub>x</sub> Control	LNB		LNB		LNB/SCR		LNB/SCR		LNB			
PM Control	ESP		ESP		ESP		ESP		Cyclone ESP			
SO <sub>2</sub> Control	Wet Lime FGD		Wet Lime FGD		Wet Lime FGD		Wet Lime FGD					
Condenser Cooling System	Closed cycle cooling		Closed cycle cooling		Closed cycle cooling		Closed cycle cooling		Once-through cooling			
Baseline Average Annual Heat Input <sup>(1)</sup> (MMBtu)	20,128,359		20,347,531		12,823,005		13,214,893		2,240,807		87,379	
2010 Annual Heat Input (MMBtu)	19,866,020		20,128,970		13,003,466		12,118,692		1,962,424		126,361	
Baseline Annual SO <sub>2</sub> Emissions <sup>(2)</sup> (tpy) / (lb/MMBtu)	1,873	0.19	1,414	0.14	2,227	0.35	2,745	0.42	5,066	4.52	5	0.12
Annual NO <sub>x</sub> Emissions (2010) <sup>(3)</sup> (tpy) / (lb/MMBtu)	2,050	0.21	2,168	0.22	460	0.071	418	0.069	512	0.52	45	0.71
Ozone Season NO <sub>x</sub> Emissions (2010) <sup>(3)</sup> (tons) / (lb/MMBtu)	789	0.20	890	0.21	208	0.074	179	0.066	193	0.47	33	0.70

(1) Baseline annual heat inputs shown in this table represent the average of the three highest heat input years during the years 2006 – 2010.

(2) Baseline annual SO<sub>2</sub> emissions shown in this table represent the average of the three highest emission years during the years 2006 – 2010.

(3) Baseline NO<sub>x</sub> emission rates are calculated using 2010 NO<sub>x</sub> emissions and 2010 heat inputs.

Table 1-4 — MACT Emission Test Data

Proposed MACT Emission Limits		Stack Emission Test Data <sup>(1)</sup>						
		Coleman	Wilson	Green 1	Green 2	HMP&L 1	HMP&L 2	Reid 1
a. Total particulate matter (TPM)	0.030 lb/MMBtu	0.0398	0.0196	0.0195	0.0169	0.0319	0.0324	0.269 <sup>(2)</sup>
OR								
Total non-Hg HAP metals	0.000040 lb/MMBtu	0.0000910	0.0000591	0.0000906	0.0000678	0.0000959	0.0001203	N/A
OR								
b. Hydrogen chloride (HCl)	0.0020 lb/MMBtu	0.000236	0.000074	0.000281	0.000334	0.001670	0.001370	0.068
OR								
Sulfur dioxide (SO <sub>2</sub> )	0.20 lb/MMBtu	0.250	0.510	0.186	0.139	0.347	0.415	4.52
OR								
c. Mercury (Hg)	1.2 lb/TBtu	3.52	1.77	3.09	2.58	0.62	0.47	6.5

(1) Green cells indicate baseline emissions below the applicable MACT emission limit. Yellow cells indicated emissions below, but within 15% of the proposed emission limit. Red cells indicate baseline emissions above the applicable MACT emission limit.

(2) Condensable particulate emission data was not available for Reid. Value shown is filterable particulate matter only.

Per discussions with BREC, it is understood that approximately 70% of load generating capacity is used by two local aluminum smelters. Being that a majority of output is consumed by this group, it was agreed that a load-forecasting study would not be developed. Furthermore, BREC requested that S&L assume the BREC units will continue to operate in a manner similar to that demonstrated over IRC data collection years (2006-2010).

Existing acid gas emissions were based on recent test data at the various units stack outlets. Acid gas emissions for Reid Unit 1 are estimates only and are not based on tests.

It is assumed that the existing wet flue gas desulfurization (WFGD) systems at Green Units 1 & 2 will consistently perform up to the historical peak removal efficiency.

It is assumed that Wilson station will maintain its current intake water demands and continue to operate with a through-screen velocity at or below the required 0.5 fps per the provided Kentucky Pollutant Discharge Elimination System (KPDES) fact sheets.

Since the Henderson (HMP&L) units are owned by the City of Henderson, BREC has requested that the HMP&L units be able to meet their own CSAPR allocations and stand alone if need be.

Per discussions with BREC, HMP&L 1 and 2 and Wilson have already committed to upgrading their existing Low-NO<sub>x</sub> burners due to high O&M costs associated with the current burners.

Technology selection for CSAPR compliance was based on the most economic method for achieving compliance with BREC's 2014 allocations.

Last page of Section 1

## **2. PHASE I – ENVIRONMENTAL REGULATORY REVIEW**

Compliance with EPA’s existing and proposed regulations will require a review of the following regulations:

- CAIR – Clean Air Interstate Rule (2010-2012)
- CSAPR – Cross-State Air Pollution Rule (2012-2014/2016)
- MACT – Maximum Available Control Technology for controlling mercury, acid, non-mercury metallic pollutants and organic air toxics including dioxin/furnas.(2015/2016)
- 316 (b) Cooling Water Intake Regulations.
- Waste Water Discharge Standards
- Coal Combustion Residue Regulation

### **2.1 AIR POLLUTION CONTROL SUMMARY**

#### **2.1.1 Clean Air Interstate Rule**

CAIR includes an annual SO<sub>2</sub> cap-and-trade program, an annual NO<sub>x</sub> cap-and-trade program, and an ozone season NO<sub>x</sub> cap-and-trade program. CAIR went into effect in its entirety on January 1, 2009, and will remain in effect until the recently published CSAPR takes effect on January 1, 2012.

Actual SO<sub>2</sub> and NO<sub>x</sub> emissions from the BREC generating units are currently very close to the corresponding CAIR Phase I SO<sub>2</sub> and NO<sub>x</sub> allocation requirements. Annual SO<sub>2</sub> emissions from all units averaged 27,280 tpy (average of highest three years) between 2006 and 2010 (or 54,560 CAIR SO<sub>2</sub> allowances) compared to an allocation of 52,470 allowances. Thus, based on average historical emissions, BREC should be slightly above their CAIR Phase I SO<sub>2</sub> allocations without providing additional SO<sub>2</sub> emission controls. If SO<sub>2</sub> emissions exceed the CAIR allocations in any individual year, banked CAIR allocations and banked pre-2009 Acid Rain Program SO<sub>2</sub> allocations can be used to off-set any allocation deficit.

Systemwide annual and ozone season NO<sub>x</sub> emissions were also slightly above the CAIR Phase I NO<sub>x</sub> allocations. In 2010, annual NO<sub>x</sub> emissions from all units were approximately 6% above the CAIR Phase I allocation of 11,351 tons, and ozone season NO<sub>x</sub> emissions from all units were approximately 3.4% above the CAIR Phase I allocation of 4,824 tons. Relatively small NO<sub>x</sub> reductions on the non-SCR controlled units (e.g.,



C01, C02, C03, G01, and G02) could provide the emissions reductions needed for systemwide NO<sub>x</sub> emissions to maintain emissions at or below the CAIR Phase I NO<sub>x</sub> allocation requirements.

Table 2-1 below provides a summary of CAIR Phase I allowance requirements and corresponding emission reduction requirements for each BREC generating unit:

**Table 2-1 — CAIR Phase I Summary**

<b>Pollutant</b>	<b>Station</b>	<b>Baseline Emissions (Required Allocations - 2x Emissions)</b>	<b>CAIR Phase I Allocations (per year)</b>	<b>Reductions Needed to Meet Allocations</b>
SO <sub>2</sub>	Coleman	4,517 (9,034)	15,709	NA
	Wilson	9,438 (18,876)	12,461	(6,415)
	Sebree	13,325 (26,650)	24,300	(2,350)
	Systemwide	27,280 (54,560)	52,470	(2,090)
NO <sub>x</sub> (Annual)	Coleman	5,487	2,679	(2,808)
	Wilson	934	3,210	NA
	Sebree	5,653	5,462	(191)
	Systemwide	12,074	11,351	(723)

**2.1.2 Cross-State Air Pollution Rule**

The CSAPR will replace CAIR in 2012. The rule includes a new SO<sub>2</sub> cap-and-trade program and new annual and ozone-season NO<sub>x</sub> trading programs. Potential impacts of the CSAPR are summarized in Table 2-2 below:

**Table 2-2 — BREC CSAPR SO<sub>2</sub> and NO<sub>x</sub> Reduction Requirements (2012 and 2014)**

Fleet-Wide Emission	Annual Allowances (tpy)		Baseline Annual Emission (tpy)	Required Reduction	
	2012	2014		2012	2014
SO <sub>2</sub>	26,478	13,643	27,286	3%	50%
Annual NO <sub>x</sub>	11,186	10,142	12,074	7%	16%
Ozone Season NO <sub>x</sub>	4,972	4,402	4,995	0.5%	12%

Reductions of approximately 50% and 16% from BREC’s baseline emissions are needed to meet the 2014 SO<sub>2</sub> and NO<sub>x</sub> annual allocations. The largest contributors to the overall SO<sub>2</sub> deficit are the Wilson W01 and Reid R01 units, which have emission rates of 0.51 lb/MMBtu and 4.522 lb/MMBtu, respectively. The largest contributors to the overall NO<sub>x</sub> deficit are Reid RT, Reid R01, and Coleman C03, which have baseline emission rates of 0.71 lb/MMBtu, 0.52 lb/MMBtu and 0.34 lb/MMBtu respectively.

**2.1.3 Maximum Achievable Control Technology**

The Proposed Utility MACT rule includes emission limits for mercury, acid gases (HCl or SO<sub>2</sub>), and trace metal HAP emissions (which includes TPM, total non-Hg metals, or individual non-Hg metals). Based on the HAP emissions data available from the BREC coal-fired units, and taking into consideration Information Collection Request (ICR) emissions data from similar sources, it is foreseen that modifications are required throughout the BREC fleet to meet the proposed Utility MACT emission limits. Tables below compare existing emissions from each unit to the proposed emission limits and identify the emission reductions that may be needed to comply with the proposed MACT standards.

Since this study was completed, the MACT rule was replaced by the Mercury and Air Toxins Standard (MATS). This report has not been revised to reflect the new MATS rule.

**Table 2-3 — Comparison of Baseline Hg Emissions to the Proposed MACT Hg Emission Limit**

BREC Unit	Hg		
	Baseline (lb/TBtu)	Proposed MACT (lb/TBtu)	Required Reduction
Coleman Unit C01	3.5	1.2	66%
Coleman Unit C02			
Coleman Unit C03			
Wilson Unit W01	1.77	1.2	32%
Green Unit G01	3.1	1.2	61%
Green Unit G02	2.6	1.2	53%
HMP&L Unit H01	0.62	1.2	None
HMP&L Unit H02	0.47	1.2	None
Reid Unit R01	6.5 (one test)	1.2	82%

**Table 2-4 — Comparison of Baseline Acid Gas Emissions to the Proposed MACT Acid Gas Limits**

BREC Unit	Acid Gas Emissions					
	HCl (lb/MMBtu)			SO <sub>2</sub> (lb/MMBtu)		
	Baseline	MACT	Required Reduction	Baseline	MACT	Required Reduction
Coleman Unit C01	0.24 x 10 <sup>-3</sup>	2.0 x 10 <sup>-3</sup>	None	0.25	0.20	20%
Coleman Unit C02						
Coleman Unit C03						
Wilson Unit W01	0.07 x 10 <sup>-3</sup>	2.0 x 10 <sup>-3</sup>	None	0.51	0.20	61%
Green Unit G01	0.28 x 10 <sup>-3</sup>	2.0 x 10 <sup>-3</sup>	None	0.19	0.20	None
Green Unit G02	0.33 x 10 <sup>-3</sup>	2.0 x 10 <sup>-3</sup>	None	0.14	0.20	None
HMP&L Unit H01	1.67 x 10 <sup>-3</sup>	2.0 x 10 <sup>-3</sup>	None	0.35	0.20	43%
HMP&L Unit H02	1.37 x 10 <sup>-3</sup>	2.0 x 10 <sup>-3</sup>	None	0.42	0.20	52%
Reid Unit R01*	68.0 x 10 <sup>-3</sup>	2.0 x 10 <sup>-3</sup>	97%	4.52	0.20	96%

\* Baseline HCl emissions summarized above represent estimated emission rates based on limited available stack test data. Additional stack test data would be needed to more accurately predict HCl emissions from each unit.

**Table 2-5 — Comparison of Baseline TPM Emissions to the Proposed MACT TPM Emission Limit**

BREC Unit	Total PM Emissions		
	Baseline (lb/MMBtu)	Proposed MACT (lb/MMBtu)	Required Reduction
Coleman Unit C01	0.0398	0.030	25%
Coleman Unit C02			
Coleman Unit C03			
Wilson Unit W01	0.0196	0.030	None
Green Unit G01	0.0195	0.030	None
Green Unit G02	0.0169	0.030	None
HMP&L Unit H01	0.0319	0.030	6%
HMP&L Unit H02	0.0324	0.030	7%
Reid Unit R01	0.269 <sup>(1)</sup>	0.030	~90%

(1) Condensable particulate emission data was not available for Reid. Value shown is filterable particulate matter only.

#### 2.1.4 Phase II Cross-State Air Pollution Rule

The 8-hour ozone and PM2.5 National Ambient Air Quality Standards (NAAQS) are the regulatory drivers for CSAPR. As discussed in section 3.5 of Appendix 1, EPA is considering revising the existing 8-hour ozone and PM2.5 NAAQS, making the ambient air quality standards more stringent. If revisions to the NAAQS are finalized, it is almost certain that more areas in Kentucky, and other downwind states, will be designated as ozone and PM2.5 non-attainment areas.

EPA could revise the CSAPR to address the new 8-hour ozone and PM2.5 NAAQS. If so, it is likely that Phase II CSAPR would address the new ozone and PM2.5 NAAQS standards by reducing each state’s CSAPR allocation budget. EPA would conduct ambient air quality impact modeling to identify emissions that contribute to the new non-attainment area designations and then revise the emission budgets to eliminate each state’s contribution to downwind non-attainment. For this analysis, it was assumed that the Phase II CSAPR allocations will be 20% below the Phase I allocations and that the Phase II rule will take effect in the 2016–2018 timeframe.

Projected emission allocations, baseline annual emissions, and potential required reductions are shown in Table 2-6 below.

**Table 2-6 — BREC CSAPR Phase II SO<sub>2</sub> and NO<sub>x</sub> Reduction Requirements**

Fleet-Wide Emission	Annual Allowances (tpy)	Baseline Annual Emission (tpy)	Required Reduction
SO <sub>2</sub>	10,914	27,286	60%
Annual NO <sub>x</sub>	8,114	12,074	33%
Ozone Season NO <sub>x</sub>	3,522	4,995	30%

Assuming a total systemwide annual heat input of 136,400,000 MMBtu and a total ozone season heat input of 57,200,000 MMBtu, NO<sub>x</sub> emissions from all BREC units would have to average approximately 0.12 lb/MMBtu to match the projected Phase II CSAPR allocations. A systemwide average emission rate of 0.12 lb/MMBtu is approximately 33% below the current systemwide average NO<sub>x</sub> emission rate of 0.177 lb/MMBtu.

## 2.2 316(B) WATER INTAKE IMPINGEMENT MORTALITY & ENTRAINMENT – REGULATORY SUMMARY

As detailed in Appendix 1, on April 20, 2011, the EPA published in the Federal Register proposed regulations implementing §316(b) of the Clean Water Act (CWA) at all existing power generating facilities and all existing manufacturing and industrial facilities that withdraw more than 2 million gallons per day (MGD) of water from waters of the U.S. and use at least 25% of the water they withdraw exclusively for cooling purposes. The newly proposed rule, as applicable to BREC’s units, proposes reductions in impingement mortality by selecting one of two options for meeting Best Technology Available (BTA) requirements. Option 1 requires the owner or operator of an existing facility to install, operate, and maintain control technologies capable of achieving the following impingement mortality limitations for all life stages of fish:

**Table 2-7 — Impingement Mortality Not-to-Exceed Values**

Regulated Parameter	Annual Average	Monthly Average
Fish Impingement Mortality	12%	31%

The proposed impingement mortality performance standards are based on the operation of a modified course mesh traveling screen with technologies such as fish buckets or pumps, a low-pressure spray wash, and dedicated fish return lines implemented. However, the proposed rule does not specify any particular screen configuration, mesh size, or screen operations, so long as facilities can continuously meet the numeric impingement mortality limits.

Under Option 2, facilities may choose to comply with the impingement mortality standards by demonstrating to the permitting agency that its cooling water intake system has a maximum intake velocity of 0.5 fps. The maximum velocity must be demonstrated as either the maximum design intake velocity or the maximum actual intake velocity as water passes through the structural components of a screen measured perpendicular to the screen mesh. Typically, this intake velocity will correspond to the through-screen velocity. The maximum velocity limit must be achieved under all conditions, including during minimum ambient source surface elevations and during periods of maximum head loss across the screens during normal operation of the intake structure.

The Proposed 316(b) Rule also includes entrainment mortality performance standards applicable to existing units with a design intake flow >2 MGD, existing units with a design intake flow >125 MGD, and new units. Proposed entrainment performance standards are summarized below. For entrainment mortality, the proposed rule establishes requirements for studies as part of the permit application, and then establishes a process by which BTA for entrainment mortality would be implemented at each facility on a case-by-case basis. These case-by-case performance standards must reflect the permitting agency's determination of the maximum reduction in entrainment mortality warranted after consideration of all factors relevant for determining the BTA at each facility. Factors that the permitting agency must consider when making a case-by-case entrainment mortality determination include the following:

- Number and types of organisms entrained
- Entrainment impacts on the water body
- Quantified and qualitative social benefits and social costs of available entrainment technologies, including ecological benefits and benefits to any threatened or endangered species
- Thermal discharge impacts
- Impacts on the reliability of energy delivery within the immediate area

- Impact of changes in particulate emissions or other pollutants associated with entrainment technologies
- Land availability inasmuch as it relates to the feasibility of entrainment technology
- Remaining useful plant life
- Impacts on water consumption

In addition, existing facilities with an actual intake flow of greater than 125 MGD must conduct the following additional entrainment mortality studies and evaluations as part of the BTA determination:

- Entrainment Mortality Data Collection Plan (with peer reviewers identified)
- Peer-reviewed Entrainment Mortality Data Collection Plan
- Completed Entrainment Characterization Study
- Comprehensive Technical Feasibility and Cost Evaluation Study, including—
  - Benefits Valuation Study
  - Non-water Quality and Other Environmental Impacts Study

## **2.3 WASTEWATER DISCHARGE**

EPA has indicated in the October 2009 *Detailed Study Report* that wastewaters from air pollution control devices are of primary concern, in particular, mercury and other heavy metals. At this point, it is difficult to accurately anticipate what affect these regulations may have on coal-fired generating station operations. A brief summary of the potential wastewater discharge requirements is provided in Table 2-8 below.

**Table 2-8 — Potential Wastewater Effluent Discharge**

BREC Station	KPDES Permit No.	Receiving Water	Facility Summary
Coleman	KY001937	Ohio River	Because this plant discharges directly to the Ohio River, Ohio State Sanitation Commission (ORSANCO) requirements will apply to the effluent. Even though the effluent guidelines have not yet been promulgated, the concentration of mercury in water entering the river will be required to meet the ORSANCO limit of 0.000012 mg/L (in addition to other metals limitations). The permit also requires the Coleman plant to monitor for total recoverable metals and hardness. The results of this monitoring will be incorporated into the next permit application and may result in numeric discharge limits for these substances. The FGD wastewater and other wastewaters generated by the plant will have to meet the Steam Electric Power Effluent Guidelines, which are expected to be similar to ORSANCO standards. Depending upon the discharge limits for mercury and other constituents in the KPDES permit it may become necessary to install advanced wastewater treatment/removal systems for mercury and other metals.
Wilson	KY0054836	Green River and Elk Creek	The KPDES permit requires monitoring for hardness, sulfate, and chloride. The results of this monitoring may be used to demonstrate the need for numeric effluent standards for these parameters in future permits. Further, the required monitoring for total recoverable metals indicates a potential for future limits based on the data developed. It is expected that the new Steam Electric Power Effluent Guidelines will result in more stringent effluent requirements for this facility. The existing permit fact sheet relied heavily on the requirements of 40 CFR 423. Depending upon the discharge limits for sulfates, chlorides, mercury and other constituents in the KPDES permit it may become necessary to install advanced wastewater treatment/removal systems for mercury and other metals.
Sebree	KY001929	Green River	The Green and Henderson facilities are equipped with cooling towers that contribute 1.9 MGD and 7.20 MGD respectively to the overall discharge.  Because the facilities discharge to the Green River, it is expected that the new Steam Electric Power Effluent Guidelines will drive the effluent limits.  The facility currently has a 1,200 ppm chloride limit. Cooling tower blowdown and FGD blowdown may contain high levels of chloride, which is difficult and expensive to remove.  The permit also requires monitoring for total recoverable metals and hardness, indicating a potential for numeric effluent standards for metals in the next round of permitting. It is not known whether the potential numeric standards will be more or less stringent than any that may be proposed in the update of 40 CFR 423. Depending upon the discharge limits for sulfates, chlorides, mercury, and other constituents in the KPDES permit, it may become necessary to install advanced wastewater treatment and/or removal systems for mercury and other metals.

**2.4 COAL COMBUSTION RESIDUE – REGULATORY SUMMARY**

Two alternate regulations for the management of coal combustion residuals (CCR) have been issued for public comment. Both options fall under the Resource Conservation and Recovery Act (RCRA). Under the first



proposal, EPA would list these residuals as special wastes under the hazardous waste provisions of Subtitle C of RCRA, when destined for disposal in landfills or surface impoundments. With Subtitle C, the waste products would need to be trucked by specially licensed hazardous waste carriers and be taken to an alternate landfill suitable for hazardous waste at significant additional cost. Although not specifically addressed in the proposed Subtitle C regulations, existing ash ponds used strictly for dewatering would likely require significant improvements to meet Subtitle C regulations, even though they are not used for long-term storage of CCRs. Product handling, transportation, and disposal costs under Subtitle C are substantial due to the hazardous material classification resulting in higher costs for insurance, taxes, licensing, manifesting, documentation, and training.

Under the second proposal, EPA would regulate coal ash under Subtitle D of RCRA, the section for non-hazardous wastes. If the Subtitle D regulations are promulgated (i.e., non-hazardous waste), the existing manner in which the waste materials are transported is considered acceptable; however, some additional landfill costs may still be incurred by BREC's units due to Subtitle D requirements for lining of landfills and ongoing groundwater monitoring.

Pending revisions to the wastewater discharge standards for steam electric power plants may have a significant impact on the bottom ash systems operations at the Green, HMP&L, Reid, and Coleman stations. It is difficult to predict the specific type of treatment and associated costs that will be required; however, given the large volume of ash sluicing water that discharges through the stations' ponds, the costs of any treatment mandated by pending regulations will be substantial. As such, even if the Subtitle D (non-hazardous) regulations are promulgated, continued operation of the existing ash dewatering ponds may not be possible. Since the specific water quality parameters (e.g., selenium, mercury, total suspended solids) and compliance limits of the future wastewater discharge standards are unknown, a conversion to a dry bottom ash system is recommended and included as the study basis. Table 2-9 below gives a brief summary of the existing facilities and potential impacts of the proposed regulations.

**Table 2-9 — Coal Combustion Residue Summary**

Station	Bottom Ash Handling	Economizer Ash Handling	Pyrites Handling	Fly Ash Handling	Modifications Required for Subtitle C	Modifications Required for Subtitle D
Coleman	Sluiced to Pond	Sluiced to Pond	Sluiced to Pond	Sluiced to Pond	Maintain Piping System and Add Dewatering Equipment to Eliminate Pond Storage & Install Pneumatic Transport System for Fly Ash	Maintain Piping System and Add Dewatering Equipment to Eliminate Pond Storage. Landfill waste product.
Wilson	SSC under Boiler	Sluiced to Bottom Ash SSC	Handled Dry	Pressurized Pneumatic System to Storage Silo	Convert Pressurized Pneumatic Fly Ash Transport System to Vacuum System.	None
Green	Sluiced to Pond	Sluiced to Pond	Sluiced to Pond	Pressurized Pneumatic System to Storage Silo	Eliminate Ash Storage Ponds and Install Dewatering Equipment & Convert Pressurized Pneumatic Fly Ash Transport System to Vacuum System.	Maintain Piping System and Add Dewatering Equipment to Eliminate Pond Storage. Landfill waste product.
HMP&L	Sluiced to Pond	Sluiced to Pond	Sluiced to Pond	Vacuum Pneumatic System to HMP&L Silo & Pressure Pneumatic System to Green Silo.	Eliminate Ash Storage Ponds and Install Dewatering Equipment & Convert Pressurized Leg of Transport Piping to Green Silo to Vacuum System	Maintain Piping System and Add Dewatering Equipment to Eliminate Pond Storage. Landfill waste product.
Reid	Sluiced to Pond	Sluiced to Pond	Sluiced to Pond	Pressurized Pneumatic System to HMP&L Silo	Eliminate Ash Storage Ponds and Install Dewatering Equipment & Convert Pressurized Portion of System to Vacuum Pneumatic	Maintain Piping System and Add Dewatering Equipment to Eliminate Pond Storage. Landfill waste product.

Last page of Section 2.

### 3. PHASE II – IDENTIFICATION OF COMPLIANCE TECHNOLOGIES

#### 3.1 EXISTING TECHNOLOGIES

The BREC units currently operate a number of pollution control technologies that can help to provide a means of regulatory compliance. The existing equipment is either sufficient to comply with the expected regulatory limits, or it may be applied in combination with other new technologies to provide the most cost effective approach. In some cases, the existing equipment has been demonstrated to be incapable of meeting the regulatory limits, in which case all new technology must be explored.

##### 3.1.1 Air Pollution Control

As shown in Table 1-2 and Table 1-3, the BREC units have a variety of air pollutant control technologies implemented at the units across their fleet. All BREC units except Reid Unit 1 are equipped with wet flue gas desulfurization (WFGD) systems. All of the units except Reid RT are equipped with first generation low-NO<sub>x</sub> burners. Coleman Units 1-3 and Wilson Unit 1 have overfire air. Wilson Unit 1 and Henderson Units 1&2 are equipped with selective catalytic reduction (SCR) systems for NO<sub>x</sub> removal. Each BREC unit also has an electrostatic precipitator (ESP) installed (cyclone ESP for Reid 01) for filterable particulate removal. The capability of the existing air pollution control equipment was evaluated against the anticipated regulatory limits to determine whether these systems can comply. Details regarding existing technology effectiveness are discussed in Phase I of this report and included in Attachment 1 of this report. Exploration of new technologies and implementation of various upgrades to support the existing systems are discussed in detail in Sections 3.2 and 4 of this report.

##### 3.1.2 Intake Structure Impingement Mortality and Entrainment (316(b))

Currently, the maximum through-screen velocity of 0.5 fps at Wilson station meets the expected 316(b) requirements. However, the maximum through-screen velocities at Coleman and Sebree are not capable of meeting the expected 316(b) requirements. Screens at Coleman and Sebree are not currently equipped with any systems that reduce impingement mortality or entrainment sufficiently to meet the proposed regulation.

### 3.1.3 Coal Combustion Residual Handling

If the Subtitle C regulations are promulgated, significantly higher costs will be incurred because the products will need to be transplanted as hazardous waste, as described in Section 2.4. It would also be recommended that BREC convert any existing positive-pressure pneumatic ash transport systems to negative-pressure (vacuum) systems to avoid potential out-leakage. If the Subtitle D regulations are promulgated (i.e., CCR as non-hazardous waste), BREC units will incur additional landfill costs for fly ash and WFGD waste products due to Subtitle D requirements for lining of landfills and ongoing groundwater monitoring.

Although Subtitle C and Subtitle D make some provision for continued operation of on-site ash ponds, the current method of using the ash ponds to dewater the bottom ash material before loadout and trucking offsite is not considered to be practical for the following reasons:

- High cost of retrofitting the on-site ash ponds with the required composite liners and groundwater monitoring systems.
- Impact on station operations and outage time necessary for retrofit of composite liners into the ash ponds.
- The use of front-end loaders and/or drag chain equipment to dewater the ponds following installation of liners, which could result in damage to the required composite lining system.

As a result, conversion of the existing wet bottom ash sluicing systems to one of several dry bottom ash technologies is recommended and included as the study basis.

## 3.2 CANDIDATE TECHNOLOGIES FOR COMPLIANCE

This section highlights the potential control technologies for each of the CSAPR and proposed Utility MACT regulated pollutants and the proposed technologies for potential forthcoming CCR and 316(b) regulations. S&L screened the potential control technologies and identified the technologies that are the most practical to be implemented at the various BREC stations for compliance with the new regulations.

### 3.2.1 SO<sub>2</sub> and Acid Gas Control Options

#### 3.2.1.1 SO<sub>2</sub> Control Technologies

##### 3.2.1.1.1 Dry Sorbent Injection Technology

Dry sorbent injection (DSI) technology is a low-capital-cost option for controlling SO<sub>2</sub> emissions; however, DSI systems typically have much higher variable O&M costs than FGD systems. DSI uses a sodium sorbent, such as trona or sodium bicarbonate (SBC), to react with the SO<sub>2</sub> present in the flue gas. Trona and SBC are injected as a dry product into the flue gas, typically upstream of the air preheater (APH) for trona and downstream of the APH for SBC. The reagents then react with SO<sub>3</sub>, HCl, and SO<sub>2</sub> in the flue gas. DSI technology has been proven to achieve overall SO<sub>2</sub> reductions up to 90% for low sulfur applications. However, unlike FGD, DSI performance is highly unit-specific and depends on several factors, including fuel sulfur content, temperatures at the injection locations, available residence times, and the type of particulate collector.

It is recommended that before installing a full-scale system, DSI technology be demonstrated on that particular unit to confirm the achievable performance and determine its effect on ESP performance.

##### 3.2.1.1.2 Wet Flue Gas Desulfurization Technology

WFGD technology uses a lime or limestone slurry to react with the SO<sub>2</sub> present in the flue gas. WFGD systems consist of multiple levels of spray nozzles, where the alkaline slurry contacts the flue gas, and liquid tray level(s) that removes the SO<sub>2</sub>. The slurry simultaneously quenches the flue gas as the water evaporates and reduces SO<sub>2</sub> emissions by reacting to form CaSO<sub>3</sub> and CaSO<sub>4</sub>. WFGD technologies can typically achieve up to 98%–99% SO<sub>2</sub> removal with an outlet emission of 0.05 lb/MMBtu or less.

#### 3.2.1.2 SO<sub>2</sub> Control Strategies

Based on review of the provided data and the anticipated CSAPR limits, only slight improvements from the BREC stations are required to meet the 2012 SO<sub>2</sub> Allocations. However, since Kentucky is part of the Group 1 compliance states (see Attachment 1 for details), significant improvements will need to be implemented to meet the 2014 SO<sub>2</sub> allocations. Except for Green Units 1 & 2, SO<sub>2</sub> emissions from all other BREC units are above their site-specific allocations and are candidates for SO<sub>2</sub> emission reduction improvements. For all units except Coleman, it is expected that the necessary CSAPR 2014 SO<sub>2</sub> reductions will result in unit emission rates below 0.20 lb/MMBtu, which would also allow for use of SO<sub>2</sub> emissions data as a surrogate for demonstrating

compliance with the MACT acid gas regulations. Although emissions data for those units indicate that current HCl emissions are below the proposed MACT limits, this approach would eliminate the need for installation of HCl monitors to demonstrate acid gas compliance. Table 3-1 below provides a list of the various new technologies and equipment improvements that were explored for improved SO<sub>2</sub> control.

**Table 3-1 — Candidate SO<sub>2</sub> Control Technologies**

Unit	Technology	Comments
Coleman 1/2/3	Existing WFGD  (Common)	Recent operational data indicate that the existing WFGD is operating at approximately 93.5% SO <sub>2</sub> removal, resulting in an annual emission of around 7,150 tons of SO <sub>2</sub> per year. Based on interviews with the Coleman plant staff, the WFGD system has recently been operated using a lower quality limestone. This indicates that the existing system performance can readily be improved.
	Increase L/G	Increasing the liquid-to-gas ratio of the current WFGD by upgrading the existing pumps and nozzles will significantly increase the efficiency of the scrubber. In discussions with the WFGD manufacturer, it was acknowledged that an increase in liquid to gas flow of approximately 20% would result in SO <sub>2</sub> removal efficiencies near 98%.
	Additives	Either dibasic acid or sodium formate could be used to improve removal efficiencies of the current FGD system.
Wilson	Existing WFGD	Currently Wilson has a Kellogg horizontal scrubber in service. Recent operational data suggest the absorber is operating at approximately 91% SO <sub>2</sub> removal efficiency with use of dibasic acid (DBA) and sodium bisulfite, resulting in an annual emission of around 9,450 tons of SO <sub>2</sub> per year.
	Increase L/G	Increasing the liquid to gas ratio of the current WFGD by upgrading pumps and spray nozzles may result in removal rates low enough to satisfy the proposed emission limits. However, based on limited number of similar installed technologies and insufficient supporting data, it is recommended that flow modeling be conducted before implementation of this strategy.
	New Absorber	Replacement of the existing horizontal flow absorber vessel with a vertical flow absorber while maintaining use of the supporting reactant preparation systems. Increase in flue gas pressure drop across WFGD system and additional duct losses necessitate need for booster fans. New scrubber technology will allow for 99% SO <sub>2</sub> removal, which results in excess credits to be sold or shared amongst other BREC units.
Green 1&2	Existing WFGD	Unit 1 and Unit 2 have dual absorber, dedicated WFGDs, The existing WFGDs achieve high SO <sub>2</sub> removal efficiencies and are not a major contributor to BREC's overall fleet deficit. Current emissions are at approximately 3,300 tpy, which is below the proposed CSAPR 2014 allocations. Furthermore, recent stack test data show an SO <sub>2</sub> emission rate of 0.186 lb/MMBtu for Unit 1 and 0.139 lb/MMBtu for Unit 2, which is below the anticipated MACT limit of 0.2 lb/MMBtu, allowing SO <sub>2</sub> emissions data to be used as a surrogate for HCl emissions. It is anticipated that any additional modifications at green would not provide any substantial additional reductions.
HMP&L 1&2	Existing WFGD	Unit 1 and Unit 2 currently both have dedicated WFGDs. Currently, operational data suggest that they are achieving SO <sub>2</sub> removal efficiencies of approximately 93% (Unit 1) and 90% (Unit 2). Based on these removal rates and the recent operational data, emissions will be around 2,227 tpy (Unit 1) and 2,745 tpy (Unit 2).

Unit	Technology	Comments
	Increase L/G	Currently, the absorbers at HMP&L operate with one out of two recycle pumps in service. Data collected from the plant where both recirculating pumps are used show that SO <sub>2</sub> removal efficiencies of >97% can be achieved. However, the dual pump operation inherently leads to loss of system redundancy and increased pressure drop across the absorber in an already fan-limited system. As a result, increasing the liquid-to-flue gas ratio at HMP&L will also require tipping of the existing ID fans, new fan motors, and installation of a third recycle pump to be used as a spare for each unit.
	Additives	Either dibasic acid or sodium formate could be used to improve removal efficiencies of the current FGD system.
Reid 1	Existing	Currently, Reid 01 has no SO <sub>2</sub> control technologies installed at its facility. As currently configured, the unit emits approximately 4,560 tpy of SO <sub>2</sub> . The historical emissions from Reid 01 show that continuing current operation will significantly contribute to BREC overall fleet-wide SO <sub>2</sub> deficit.
	New WFGD	Installation of a new WFGD system at Reid 01 would result in operational compliance with the proposed regulatory emission limits. Currently available FGD technology has been proven to achieve removal efficiencies of >99%.
	Trona Injection	Injection of Trona into the flue gas stream has been proven to provide up to 80% SO <sub>2</sub> removal in some cases. However, due to the high volumetric flow required to produce such removal efficiencies, significant increase in ESP loading is to be expected, resulting in PM emission rate increases beyond allowable limits without significant ESP modifications or installation of a baghouse.

### 3.2.2 SO<sub>3</sub> Mitigation

The coupling of SCR and WFGD systems has resulted in unintentionally increasing the production and emission of sulfuric acid mist. The vanadium in SCR catalyst aids in the oxidation of SO<sub>2</sub> to SO<sub>3</sub>. This results in a fraction of the SO<sub>2</sub> in the flue gas being oxidized to SO<sub>3</sub>. When this SO<sub>3</sub> cools along with the flue gas, both going through the air heater and the WFGD, it combines with moisture, creating H<sub>2</sub>SO<sub>4</sub> (sulfuric acid). The sulfuric acid mist forms into sub-micron aerosols that are not efficiently collected by conventional WFGD systems, and consequently pass through the FGD system and into the chimney. The resulting emission of sulfuric acid creates a blue plume and can bring a unit out of compliance for total particulate since the proposed MACT rule includes condensable particulate.

#### 3.2.2.1 SO<sub>3</sub> Control Technologies

Removal of SO<sub>3</sub> from flue gas is accomplished by using a DSI system. The dry sorbent that is used for SO<sub>2</sub> capture (hydrated lime) can also capture SO<sub>3</sub> by injecting the sorbent into the flue gas stream after the air heater. The solid is then removed from the flue gas by use of a particulate removal system, such as an ESP or baghouse.

It has also been shown that it is cost effective to control the SO<sub>3</sub> with sorbent injection, which thereby reduces the activated carbon requirements for mercury removal. Less carbon is needed after reducing the SO<sub>3</sub> because SO<sub>3</sub> competes with Hg for adsorption in the pores of the activated carbon. However, the effect of sorbent injection on ESP performance should be tested before implementation.

### 3.2.3 NO<sub>x</sub> Control Options

#### 3.2.3.1 NO<sub>x</sub> Control Technologies

##### 3.2.3.1.1 *Selective Catalytic Reduction Technology*

In an SCR system, ammonia (NH<sub>3</sub>) is injected into the flue gas at the exit of the economizer. This ammonia in the flue gas reacts with NO<sub>x</sub> in the presence of a catalyst to form nitrogen and water. The catalyst enhances the reaction between NO<sub>x</sub> and ammonia and results in high NO<sub>x</sub> removal efficiencies with an economical use of the ammonia. The injected ammonia is adsorbed on the catalyst surface in the SCR reactor and reacts with the oxygen and NO<sub>x</sub> present in the flue gas. SCR systems can typically achieve 80%–90% NO<sub>x</sub> removal with outlet emissions of as low as 0.04 lb/MMBtu.

##### 3.2.3.1.2 *Selective Non-Catalytic Reduction Technology*

The SNCR process uses a urea-based reagent that reacts with NO<sub>x</sub> in the flue gas to form elemental nitrogen and water vapor. The driving force of the reaction is the high temperature within the boiler. Urea solution is injected into the boiler at locations in the unit that provide optimum reaction temperature and residence time. SNCR systems can typically achieve 15%–40% NO<sub>x</sub> removal depending on the baseline NO<sub>x</sub> emissions, injection temperature, residence time, and other factors.

##### 3.2.3.1.3 *State-of-the-Art Low-NO<sub>x</sub> Burners (Third Generation)*

Low-NO<sub>x</sub> burners (LNBs) reduce emissions of NO<sub>x</sub> by separating the air flow into two paths, staging the mixing of coal and air. This provides a fuel-rich region for char combustion, longer flames, and lower peak flame temperatures that helps limit the formation of thermal NO<sub>x</sub>. LNBs generally use dual air registers in parallel to delay the mixing of air with coal injected through a coal nozzle in the center of the burner. While LNBs reduce NO<sub>x</sub>, they may result in higher levels of unburned carbon as a result of incomplete combustion that occur from the staging of mixing. LNBs do not affect the emissions of other pollutants such as CO<sub>2</sub>, SO<sub>2</sub>, or particulates.



#### 3.2.3.1.4 Overfire Air, ROFA® and ROTAMIX®

Conventional overfire air (OFA) systems cause intense turbulence in the upper part of the boiler and can effectively mix oxygen and flue gas in the upper furnace for effective completion of combustion and an overall reduction of NO<sub>x</sub>. Selective non-catalytic reduction (SNCR) also may be combined with LNB or OFA to provide deeper emissions reductions for moderate capital investment. Addition of SNCR with an OFA system will add urea or ammonia to some or all of the OFA ports so that the ammonia is conveyed into the furnace where the temperature is most favorable for NO<sub>x</sub> removal. Nalco-Mobotec USA refers to their combination of OFA/SNCR as ROFA (Rotating Overfire Air)/ROTAMIX, which is a patented technique by the developers of ROFA for mixing of NO<sub>x</sub>-reducing chemicals in the furnace through their ROFA nozzles. In this technique, the same kind of asymmetrical air nozzles used for ROFA are used in the ROTAMIX technique. A booster fan is generally necessary for the OFA depending upon forced-draft fan characteristics. (A minimum of 8 in. H<sub>2</sub>O pressure between the windbox and the upper furnace needs to be available.)

#### 3.2.3.1.5 FMC PerNOxideSM Process

The PerNOxide process has been proposed by FMC and URS for a full-scale demonstration/installation of this NO<sub>x</sub> removal process at Green Unit 1 or 2. The PerNOxide process involves the injection of hydrogen peroxide into the flue gas between the economizer and the air heater. The hydrogen peroxide oxidizes the nitric oxide (NO) into other nitrogen-oxygen compounds. Once these nitrogen compounds are formed, they must be captured to effectively remove them from the flue gas stream. Based on the estimates by URS/FMC of collection in the Green lime-based FGD system, there would be between 55% and 65% NO<sub>2</sub> removal in the scrubbers.

### 3.2.3.2 NO<sub>x</sub> Control Strategies

Based on review of the provided data and the CSAPR limits, a reduction in fleet-wide NO<sub>x</sub> removal is required. Except for Wilson and the Henderson units, all the other BREC units are large contributors to the BREC CSAPR emissions deficit and are preferred candidates for NO<sub>x</sub> control technologies. The Green and Coleman units offer the greatest potential reduction improvements to meet the upcoming regulations. Overall fleet-wide NO<sub>x</sub> emissions will need to be reduced by nearly 16% to meet BREC's 2014 allocations by means of various improvements through new equipment and retrofits. Table 3-2 below provides a list of the various new technologies and equipment improvements that were explored for improved NO<sub>x</sub> control.

**Table 3-2 — Candidate NO<sub>x</sub> Control Technologies**

Unit	Technology	Comments
Coleman 1/2/3	Existing LNB & (R)OFA	Coleman Units 1, 2, and 3 are all equipped with first-generation low-NO <sub>x</sub> burners. Units 2 and 3 have a conventional OFA system while Unit 1 has a second-generation ROFA system. With the currently implemented technologies, Units 1, 2, and 3 emit approximately 1,860, 1,590, and 2,050 tpy respectively and are a major contributor to the overall fleet-wide deficit.
	LNCFS III	Installation of the latest generation of Low-NO <sub>x</sub> Concentric Firing System (LNCFS) is expected to reduce formation of NO <sub>x</sub> more effectively than the current system. Supplementary technologies would need to be installed in conjunction with the LNCFS to reach acceptable emission rates.
	SNCR	Installing the latest SNCR technology will provide a significant improvement compared the currently installed technology. NO <sub>x</sub> reductions of approximately 20% can be expected for the Coleman units with the implementation of an SNCR. Although the units are short of their 2014 allocations by 47%–56%, the reduction significantly helps the overall fleet-wide allocation deficit.
	ROTAMIX (Unit 1)	ROTAMIX is a second-generation SNCR technology that can provide similar NO <sub>x</sub> reductions as the traditional SNCR but requires fewer modifications for units that have ROFA systems in place. Emission reductions of 20% can be expected with this technology.
	SCR	SCR could provide the Coleman units with significant reduction in NO <sub>x</sub> emissions. However, based on plant walk downs conducted early in the project, there appears to be limited available space for the technology's anticipated footprint, thus increasing overall project cost. Furthermore, because of the existing control technologies installed, the overall benefit of an SCR installation would not be as great as other units.
Wilson	Existing LNB/OFA/SCR	Wilson currently has multiple technologies implemented for NO <sub>x</sub> control including SCR. Based on their existing systems and recent emission data, it is expected that Wilson will not require any additional upgrades to meet the anticipated emission limits.
	Advanced Low-NO <sub>x</sub> Burners	In discussions with plant staff, it was noted that Wilson currently spends a large amount of O&M budget on maintaining their existing burners. Upgrade to state-of-the-art low-NO <sub>x</sub> burners will provide some O&M relief, but is not expected to provide a reduction in NO <sub>x</sub> emissions.
HMP&L 1&2	Existing LNB/SCR	The existing low-NO <sub>x</sub> burners and SCR currently installed at HMP&L Units 1 and 2 are producing removal efficiencies adequate to meet the projected 2014 limits. If operation continues in a manner similarly to the baseline time period, BREC can expect excess NO <sub>x</sub> credits of approximately 520 tpy as compared to their 2014 allocations that can be shared to offset other facilities' deficits. Plant staff noted that there are a number of issues causing excessive O&M efforts and costs with the existing burners.
	Advanced Low-NO <sub>x</sub> Burners	Although it is not anticipated BREC will significantly reduce NO <sub>x</sub> emissions by installation of third-generation low-NO <sub>x</sub> burners, they will provide relieve from their current O&M issues and may potentially offer some reduction in emissions.
Green 1&2	Existing LNB	Both Green units are equipped with first generation low-NO <sub>x</sub> burners. With the currently implemented NO <sub>x</sub> control technology, Units 1 and 2 emit approximately 2,050 and 2,170 tpy respectively and will need to reduce emissions significantly to comply with their anticipated allowance.
	SNCR	Installing the latest SNCR technology will provide an improvement compared the technologies installed currently at Green. NO <sub>x</sub> reductions of approximately 20% can be expected for the Green units with the implementation of an SNCR.

Unit	Technology	Comments
	SCR	SCR would provide sufficient reduction in NO <sub>x</sub> emissions and would result in excess credits to be shared amongst the other BREC units. Typical removal efficiencies for units comparable to Green are around 85%. Based on current operational data, installation of SCR at both Green units would result in an excess of approximately 2,250 tpy compared to the 2014 allocations. This excess would cover nearly all of the BREC fleet's shortage for 2014.
	Advanced Low-NO <sub>x</sub> Burners with OFA	Upgrade to state-of-the-art low-NO <sub>x</sub> burners along with OFA will provide some O&M relief as well as provide an approximate reduction of 432 tpy in NO <sub>x</sub> emissions.
Reid 01	Existing LNB	Reid 01 is equipped with first-generation low-NO <sub>x</sub> burners. With the currently implemented NO <sub>x</sub> control technology, the unit emits approximately 5,066 tpy and would need to reduce emissions significantly (~69%) to comply with their 2014 allowance.
	SNCR	Installing the latest SNCR technology will provide a significant improvement compared the NO <sub>x</sub> technologies installed currently at Reid 01. NO <sub>x</sub> reductions of approximately 20% can be expected for the unit with the implementation of an SNCR system.
	SCR	SCR would provide sufficient reduction in NO <sub>x</sub> emissions and would result in excess credits to be shared amongst the other BREC units. Typical removal efficiencies for units comparable to Reid 01 are around 85%. Based on current operational data, installation of SCR at Reid 01 would still result in a shortage of credits compared to the 2014 allocations.

### 3.2.4 PM Control Options

#### 3.2.4.1 PM Control Technologies

##### 3.2.4.1.1 Electrostatic Precipitator Upgrades

There are several available ESP upgrades which may be capable of reducing the filterable PM emissions from the existing ESPs. The potential ESP upgrades include the following:

- Installation of high frequency transformer-rectifier (TR) sets
- Rebuilding the ESP internals
- Adding an additional collection field to the ESP
- Converting part of the ESP to a baghouse (COHPAC II)

After reviewing the filterable PM emission rates from the BREC ESPs and based on S&L's engineering experience it was determined that upgrades to the existing ESP will achieve the required performance.

#### 3.2.4.1.2 Dry Sorbent Injection for Condensable Particulate Matter

A significant contributor to condensable particulate matter is sulfuric acid ( $H_2SO_4$ ). Dry sorbent injection (DSI) technology (previously explained as an  $SO_2$  control technology) is the current industry standard to control acid gases including  $H_2SO_4$ ; therefore, it may be a potential control technology for condensable PM emissions as a means of reducing the total PM. The use of DSI for compliance with the proposed Utility MACT limits for total PM is entirely dependent on the makeup of condensable PM which is currently unknown. Several sorbents are used for condensable PM control in the Utility Industry, these being Trona, sodium bicarbonate, and hydrated lime. Although hydrated lime is not as reactive as the sodium based sorbents (Trona and sodium bicarbonate) it will not affect the character of the fly ash being collected or the disposal of wastes, fixated or otherwise. In addition, BREC has familiarity with hydrated lime injection as it has been used for acid mist control for several years at the Wilson Station.

#### 3.2.4.1.3 Baghouse Technology

There are several forms of baghouse technology which may be installed to achieve the required reduction in filterable PM emissions; these include:

- Converting part of the ESP to a baghouse
- Converting the existing ESP to a baghouse
- Adding a polishing baghouse
- Replacement of the ESP with a full baghouse

For those units that do not appear to be in compliance with the proposed Utility MACT limits for PM, an alternate approach to ESP upgrades or DSI may be required. If ESP upgrades or DSI are not capable of reducing emissions to below the Utility MACT limit, the unit will be required to install a baghouse. Baghouse technology would be capable of meeting a filterable PM outlet emission rate of 0.01-0.012 lb/MMBtu. It is not foreseen that the BREC units will require a baghouse to meet the anticipated MACT TPM emissions limits.

### 3.2.4.2 Particulate Matter Control Strategies

With the existing electrostatic precipitators and WFGD systems in service at the various BREC units, PM emissions are currently below the anticipated limits at the Green and Wilson facilities. TPM emission data collected for HMP&L, Reid 01 the Coleman Units shows that additional control or upgrade of the existing

control systems will be required. Furthermore, because of the technology choices being considered to eliminate other pollutants (ACI, DSI, etc.) it is anticipated that modifications to the existing particulate controls will also be required for units that are currently below the 0.030 lb/MMBtu total PM limit and will be determined on a case-by-case basis based on overall required system upgrades.

### 3.2.5 Mercury Control Options

#### 3.2.5.1 Mercury Control Technologies

When coal is combusted in a boiler, the mercury contained in the coal is released predominantly in three forms; particulate Hg, ionic (or oxidized) Hg, and elemental Hg. The quantity of each form of Hg that develops during combustion depends on a number of factors, including other constituents of the coal itself, such as the halogen content. The various types of mercury formed are called its speciation.

The speciation of mercury plays a significant role in the ease of its capture. The conversion of elemental mercury to oxidized mercury depends upon several factors;

- Cooling rate of the gas,
- Presence of a catalyst such as those found in an SCR,
- Presence of halogens (chlorides, bromides, fluorides, etc.) or SO<sub>3</sub> in the flue gas,
- Amount and composition of fly ash, and
- The presence of unburned carbon.

Particulate mercury exists in solid form and is removed to a significant degree by conventional particulate control equipment such as ESPs and baghouses.

Elemental mercury is insoluble in water and is generally not removed in normal particulate control devices or in an FGD system. In contrast to elemental mercury, oxidized mercury is highly water soluble. Wet FGD systems downstream of particulate control devices readily capture oxidized mercury.

Some technologies for mercury removal involve converting elemental mercury to water soluble, ionic mercury for capture in a downstream FGD. Others involve adsorption of mercury on activated carbon by the injection of carbon in the flue gas.

#### 3.2.5.1.1 Fuel Additives

Halogen fuel additives, such as calcium bromide, are a low capital cost option for improving mercury capture for units equipped with mercury control technologies that have a low proportion of oxidized mercury to elemental mercury. Bituminous fuels, similar to that burned at BREC facilities, typically have higher (than PRB fuels) chloride concentrations in the coal, which inherently help in oxidizing elemental mercury. Halogen additives can be added to the coal (target approximately 100 ppm bromide in coal) to increase the amount of oxidized mercury to greater than 90% of the total mercury present in the flue gas. The oxidized mercury is more readily captured by carbon in the flue gas; in addition, lower injection rates or less expensive non-brominated carbon may be used to capture the mercury downstream.

It is recommended that before installing a permanent fuel additives system, a portable system be used to test the effect these additives have on the overall mercury capture and potential re-emission.

#### 3.2.5.1.2 Activated Carbon Injection

Activated Carbon Injection (ACI) is a proven technology for mercury (Hg) reduction downstream of coal-fired boilers. ACI technology can achieve >90% reduction in total Hg. ACI has been proven effective in removing both oxidized and elemental mercury. The drawback to ACI use is the high cost of activated carbon.

Some flue gas constituents, especially SO<sub>3</sub>, reduce the effectiveness of ACI. Operation of a DSI system before an ACI system may be required to reduce the SO<sub>3</sub> concentration to 3–5 ppm to improve the overall ACI effectiveness while maintaining high enough SO<sub>3</sub> concentrations to aid ESP performance. In addition, fuel additives can be combined with non-brominated carbon to potentially provide the required removal efficiency while using less carbon.

It should be noted that with the addition of an ACI system, the particulate loading to the ESP will be increased and that S&L recommends testing of the PM emissions with ACI to determine if any upgrades to the ESP are necessary.

#### 3.2.5.2 Mercury Control Strategies

Mercury emissions testing at the BREC units indicate that HMP&L 1 & 2 currently meet the proposed MACT standard with no additional mercury controls. Mercury from units Coleman 1-3 and Green units 1-2 must be

reduced by approximately 53% to 66% to meet the proposed MACT emission limits. Mercury emissions from Wilson 1 must be reduced by nearly 32% to meet the proposed MACT standard. Mercury from Reid 01 must be reduced by approximately 80% to meet MACT standard. Mercury control options capable of achieving the required removal efficiencies include Fuel additives to promote mercury oxidation and mercury capture in the units' ESP/FGD control systems, and activated carbon injection control system.

### **3.2.6 Intake Structure Impingement Mortality and Entrainment (316(b))**

#### **3.2.6.1 316(b) Compliance Technologies**

Although 316(b) regulations have yet to be finalized there are several equipment suppliers that are actively developing various technological means of meet the proposed rule. Although none of the technologies discussed below have been implemented beyond test applications, there are specific operational characteristics that make certain technologies more viable than others at a particular site. Technologies that either reduce through-screen velocity to 0.5 fps or less or provide a means of returning impinged fish back to the supply body of water within the acceptable mortality rates are actively being considered by utilities for compliance along with other alternative means.

##### *3.2.6.1.1 Replacement Screens with Fish Buckets / Return Systems*

Test installations of traveling screen designs that are equipped with fish bucket and fish return systems have been shown to reduce impingement mortality to levels that would comply with the proposed regulations. It is expected that the entrainment portion of the standard can be met via the studies and testing described in Section 2.2 of this report. The traveling screens can be operated continuously, and any fish impinged on the screen will be lifted up in a horizontally mounted fish bucket and discharged safely into a trough as the bucket rotates up and over the top of the screen. Low pressure water provides for safe flushing of the fish back into the river. The scope of work involved in a traveling screen replacement such as this involves the removal of the existing traveling screens, replacement with new screens equipped with fish buckets and a fish return system, electrical and controls installation, and 316(b) approval Testing. Significant structural modifications are not expected since the new screens would be designed to fit into the existing screen guide channels of the intake structure(s).

#### 3.2.6.1.2 Rotating Circular Intake Screens with Fish Pump

Rotating circular intake screens are designed to meet the 316(b) requirements by safely returning impinged fish to the river through the use of fish pumps. It is expected that the entrainment portion of the standard can be met via the studies and testing described in Section 2.2 of this report. These screens would be designed to match the size of the mesh in the existing traveling screen intake wells, or this mesh could be reduced somewhat if the entrainment compliance studies indicated this is necessary.

The scope of work involved in a rotating circular screen installation retrofit includes the removal of the existing traveling screens, existing intake structure concrete and channel modifications to accept the new screens, screen installation including fish pump and return systems, electrical and controls installation, and 316(b) approval testing.

#### 3.2.6.1.3 Cylindrical Wedgewire Screens

Another approach to meeting the target reduction in impingement is to retrofit the existing intake structure with cylindrical wedgewire screens in order to reduce the intake entrance velocity to a maximum of 0.5 fps. The existing intake structure would be modified to take suction through large screen headers that extend out into the river.

For river installation such as those being reviewed for BREC, the screen will require periodic cleaning due to debris buildup. To accomplish this, a compressed air system installed near the intake structure releases a large volume of compressed air to backflush any debris from the screen surface back into the river. The river current flowing across the cylindrical wedgewire aids in transporting the backflushed debris downstream away from the intake structure, helping to avoid re-entrainment onto the screen surface. Once a screen mesh size is selected, it is difficult to retrofit a different screen mesh size to address a new potential entrainment portion of pending legislation, since the surface area and size of the screens is determined based on mesh size.

The scope of work involved in a cylindrical wedgewire installation involves significant modification of the existing intake structure to accept the cylindrical wedgewire headers, mounting of cylindrical wedgewires underwater, including any required support structures, backflushing compressed air system installation, electrical and controls installation, and 316(b) approval testing.



#### *3.2.6.1.4 Conversion to Closed Cycle Cooling*

Closed-cycle wet cooling systems can reduce cooling water intake volume, and consequently IM&E impacts, by approximately 95% compared to once-through cooling, and would most certainly meet all anticipated 316(b) performance standards. Closed-cycle wet cooling will effectively reduce entrainment and, assuming the through-screen velocity of the make-up water intake structure does not exceed 0.5 fps, will effectively reduce impingement mortality. In addition to special constraints at Coleman and Sebree, when evaluating the feasibility of a retrofit closed-cycle wet cooling system, consideration must be given to collateral environmental impacts, including air emissions, visual impacts, and noise impacts. Due to the size of the cooling tower structure and their visible vapor plume, cooling towers have a visual and aesthetic impact on the surrounding area. Noise emissions during operation of the cooling tower must also be considered, particularly with mechanical draft cooling towers.

Based on a review of the intake velocities at Coleman and Sebree, which can potentially reach 2.4 fps, this study considers installation of a full-sized mechanical-draft cooling tower since even a partial-capacity closed-cycle system would be nearly the same size to reduce intake velocities by the required margin. Due to large capital and O&M costs when compared to the other available compliance technologies this option was not considered further.

#### *3.2.6.1.5 Other Technologies - Behavioral Barriers*

Behavioral barriers reduce impingement by triggering a behavioral response in fish causing them to avoid the intake flow. Behavioral barriers have been used with varying success, as behavioral responses are a function of fish species, age and size, as well as environmental factors at specific locations. Recent tests using advanced acoustic barrier technology have successfully reduced alewife impingement at intake structures located in the Great Lakes. Although behavioral barriers, including light and sound, have been used with some success at certain locations, studies would have to be conducted to determine the effectiveness of sound, light, and/or other behavioral barriers at Coleman and Sebree stations. Although it provides a potentially low-cost solution, behavioral barriers will not be considered for further screening and cost estimate purposes since extensive local testing would be needed to establish this as a best technology available.

### 3.2.6.2 316(b) Compliance Strategy

The proposed regulations for 316 (b) do not mandate a cooling tower as the required technology selection. As such, this study will evaluate practical, relatively low cost screen options for installation at the Coleman and Sebree stations. Technologies described above that will be considered for further screening and cost estimating evaluation are as follows:

- Replacement Screens with Fish Buckets / Return Systems
- Rotating Circular Screens with Fish Pump
- Cylindrical Wedgewire Screens

### 3.2.7 Coal Combustion Residual Options

#### 3.2.7.1 Coal Combustion Residual Technologies

All BREC units (except Reid 01) are equipped with WFGD and fly ash waste product handling and disposal operations. These systems can continue as-is, although potentially significant (Subtitle C) or minor (Subtitle D) increases in handling and disposal costs may occur. With exception of Wilson which currently has dry bottom ash disposal with an existing SSC, new bottom ash technologies evaluated are as follows:

##### 3.2.7.1.1 Submerged Scraper Conveyor

A submerged scraper conveyor (SSC) provides for removal of the bottom ash by transporting the bottom ash up an inclined dewatering ramp before discharging into a bottom ash enclosure for removal by front end loader and trucks. If the bottom ash is going to be stored in a silo before disposal, then the SSC discharges through a crusher, then the crusher discharges to a vertically inclined drag-type chain conveyor or belt conveyors for transport to the bottom ash storage silo.

A closed loop recirculating system is used for supplying cooling water to the chain conveyor trough. The recirculating system includes a holding tank, heat exchanger, pump and water treatment (pH control) system. The horizontal section of the drag chain conveyor is adequate for three (3) hours of storage during periods of peak bottom ash production rates. The conveyor flights are designed with replaceable abrasion resistant wear strips to allow for wear resistance on both the conveying and return cycles. The conveyor flights are moved by two strands (or a double strand) of carburized chain. New pumps and electrical equipment would be housed in new buildings located by the SSCs.

Depending on the space constraints underneath the boiler, the SSC may be either mounted directly under the hopper or it may be mounted remotely. The remote submerged scraper conveyor (SSC) system provides for removal of the bottom ash from the boiler hopper(s) using the existing sluice system to transport the ash to the SSC, before discharging into a bottom ash enclosure for removal by front end loader and trucks. Based on a review of the plant general arrangement drawings and site walkdowns, the available space adjacent to the boiler buildings at the BREC stations is limited due to existing structures. As such, a remote SSC installation is considered as the basis for this study.

#### 3.2.7.1.2 Dry Ash Cooler / Conveyor

The main component of the dry ash conveyor system is the extractor, which is designed to operate in harsh conditions including exposure to high temperature and shock loads caused by the fall of large clinkers. The extractor is connected to the boiler throat through a refractory-lined hopper or a transition chute, which provides a volume for temporary ash storage. The hopper is available with bottom doors which can be closed to isolate the extractor and for ash storage. The hopper or transition chute is connected to the boiler throat by a high temperature mechanical seal that allows for boiler expansion. The key element of the extractor is the hardened steel belt conveyor, which receives and extracts bottom ash falling from the boiler. The belt is enclosed inside the sealing casing of the extractor.

During the conveying of ash on the belt, ash is cooled by a small, controlled amount of ambient air that flows by natural draft into the casing through inlet valves. In addition the air provides oxygen to the unburned ash allowing a more complete combustion and return of heat to the boiler. Data from existing installations indicate reverse air flow does not disturb the combustion process and does not influence NO<sub>x</sub> formation. From the extractor, the cooled ash is discharged into a crusher, which reduces the large ash clinkers to a size suitable for conveying to a silo. Any ash fines that fall on the casing floor are swept off by the spill chain, a small scraper conveyor installed under the belt.

There are currently only two manufacturer's of the dry ash conveyor, Magaldi Industries and United Conveyor Corporation (UCC). This system can only be used when installed directly under the boiler hopper(s). Based on a review of the BREC site general arrangements and site walkdowns, there does not appear to be sufficient space on either side of the boilers at Coleman, HMP&L and Green for installation of a dry bottom ash cooler / conveyor.

### 3.2.7.1.3 Dewatering Bin System

This type system is also referred to as a closed-loop recirculation system which converts a wet sluice system into a “dry” ash system without change to the existing bottom ash hopper. A complete recirculation system replaces the ash pond with dewatering bins which separates the water and ash, a clarifying (settling) tank and surge (storage) tank and associated pumps and piping. The dewatering bin is designed to remove and drain water from solid materials that have been pumped into the bin in a slurry form. The dewatering bin, a cylindrical steel tank with a conical bottom, is custom sized for various material tonnage capacity requirements. Typically constructed of mild steel plate, the bin can also be constructed with alloy materials for exceptionally corrosive conditions.

The clarifying (settling) tank, is a cylindrical steel tank with a conical bottom, is used to remove the remaining fines from the water, return the fines to the dewatering bin and send the decanted water to the surge tank. The settling tank is custom sized for various material tonnage capacity requirements. Typically constructed of mild steel plate, the bin can also be constructed with alloy materials for exceptionally corrosive conditions. The surge (storage) tank, is a cylindrical steel tank with a conical bottom that is used to store the decanted water and provide a suction head for the recirculation system return pumps. The surge tank is custom sized for various material tonnage capacity requirements. Typically constructed of mild steel plate, the bin can also be constructed with alloy materials for exceptionally corrosive conditions.

This system reuses the conveying water and only requires a small amount of make-up water. The recirculation system is ideal when water supplies are available and minimal outage time is required to make the conversion. The ash is unloaded from the dewatering bins into transport vehicles for disposal.

### 3.2.7.2 Coal Combustion Residual Strategies

Data collected during site walkdowns and discussions with plant staff indicate that modifications will be necessary at Coleman, Wilson (pneumatic transport modifications for Subtitle C only), Green, Reid 01 and the HMP&L units. Elimination of the existing ash ponds at Coleman, Green, Reid 01 and HMP&L is expected with either Subtitle C or D. The technologies discussed above will be considered for further screening and cost estimating evaluation.

### 3.3 OTHER COMPLIANCE STRATEGIES

#### 3.3.1 Purchase of Emission Allowance Credits

The purchasing of emission allowance credits may be an economically justifiable compliance strategy, or part of a compliance strategy involving lower cost equipment or system than would otherwise be required. This study evaluates this approach by estimating the future cost of credits under the proposed regulations, and then reflecting these costs as operating expenditures that can be compared with the capital and O&M costs associated with new technology installation. It should also be noted that such a strategy is highly sensitive to credit market costs and availability and may not be economically justifiable on a long-term basis.

#### 3.3.2 Conversion to Natural Gas

In addition to the compliance methods explored for various pollutants above, there is also the possibility of converting a coal-fired boiler to operate on natural gas. Conversion to natural gas would greatly reduce SO<sub>2</sub> emissions and also exclude the EGU from any potential MACT compliance. NO<sub>x</sub> emissions would also be reduced from uncontrolled levels by approximately 40%. Due to lack of slagging, tube temperature limitations and other inherent design differences between natural gas and coal-fired boilers, it is typical that a 20% derate must be applied. Furthermore, modifications to the existing burners and installation of a flue gas recirculation system should be implemented to improve overall system performance and reduce NO<sub>x</sub> emissions. Because of limited natural gas supply infrastructure near several of the BREC facilities, conversion was considered to only be viable at Sebree, specifically at Reid 01 and the Green Units. If additional supply is required for conversion of those units, BREC has indicated that an existing main trunkline is within approximately five (5) miles of the Sebree Station.

##### 3.3.2.1 Reid 01

Half of the burners at Reid 01 were previously retrofitted with new natural gas burners and a natural gas supply fuel system. Based on interviews with plant staff, the system has never been permitted for operation. Although most of the infrastructure is in place, it is recommended that the existing system be inspected and tested before putting into operation. If a heat input near the baseline is maintained, Reid 01 should expect nearly untraceable SO<sub>2</sub> emissions and NO<sub>x</sub> emissions reductions of approximately 220 tpy. The nearly 5,000 tpy reduction in SO<sub>2</sub> emissions would be available to the other BREC units to aid in achieving overall fleet-wide compliance.

### **3.3.2.2 Green 1 & 2**

The Green units are the second most appropriate candidates for natural gas conversion. For each unit conversion, BREC can expect an approximate reduction of 1,400 tpy of SO<sub>2</sub> and 1,000 tpy of NO<sub>x</sub> emissions provided a heat input similar to the baseline is maintained. It should also be noted that if BREC were to decide to convert either or both of the Green units for natural gas operation, an additional gas supply line would need to be routed from the existing off-site supply header to support the increased demand.

### **3.3.3 Retirement of Existing Units**

Unit retirement is another potential strategy for compliance with the various EPA regulations. By retiring an existing unit, BREC will continue to receive that unit's CSAPR credit allocations for four years after the unit's last date of operation. Once the four year time period has elapsed, BREC will no longer have access to those credits and will have to adjust remaining plant operations to meet the reduced fleet-wide limits.

Because Reid 01 has minimal NO<sub>x</sub> and SO<sub>2</sub> controls in place and it is one of BREC's smallest units, it becomes the best candidate for such a strategy. The unit's overall relative contributions to BREC's CSAPR deficit are larger than the other units and would require improvements to both SO<sub>2</sub> and NO<sub>x</sub> controls. Being that the unit is 72 MW it also poses less of an impact to overall fleet-wide capacity than potentially retiring other units. If Reid 01 were retired, BREC would reduce their fleet-wide SO<sub>2</sub> and NO<sub>x</sub> emissions by 5,066 tpy and 512 tpy respectively and could use those to offset other station emissions.

Last page of Section 3.

## 4. PHASE III – TECHNOLOGY SCREENING AND SELECTION

### 4.1 SO<sub>2</sub> AND ACID GAS CONTROL OPTIONS

#### 4.1.1 Existing SO<sub>2</sub> and Acid Gas Controls

All Big River Units except Reid 01 are equipped with WFGD air quality control systems. Based on their present operation the BREC fleet with the exception of Wilson and Reid 01 will meet their station specific 2012 allocations limits. Fleet-wide, BREC needs to reduce its yearly baseline SO<sub>2</sub> emissions by 3% (808 tons) to comply with the 2012 CSAPR allocations. A much greater fleet-wide reduction of 50% (13,643) is needed compared to the baseline emissions of 27,286 tpy to comply with the 2014 CSAPR limits. As stated in Section 3.2.1, it is anticipated that the SO<sub>2</sub> emission rates resulting from modifications at some BREC units will be at or below 0.20 lb/MMBtu which will allow SO<sub>2</sub> stack emissions data to be reported as a surrogate for compliance with the proposed acid gas MACT limits. Units above the SO<sub>2</sub> limits will require HCl monitors for compliance.

Recent operational data from Coleman Units 1-3 suggests that the existing WFGD is operating at approximately 93.5% SO<sub>2</sub> removal, resulting in an average annual emission of around 7,150 tpy. CSAPR allowances for Coleman are 8,195 tons for 2012 and 3,526 tons for 2014. Similarly, current HMP&L data suggests a removal efficiency of 93% for Unit 1 and 90% for Unit 2 which implies emissions of 2,227 tpy and 2,745 tpy for Units 1 and 2 respectively. These levels are within the 2012 CSAPR emission limits of 2,518 tons and 2,997 tons but are above the 2014 allocations of 1,251 tpy and 1,289 tpy.

Green units 1 and 2 current average of 3,290 tpy, is adequate removal for 2012 CSAPR emission limit of 3,849 tpy along with 3,735 tpy for 2014. Similarly, data for Reid RT suggests average emissions of 5 tpy which will stay within compliance for 2012 limits of 11 tpy and 9 tpy for 2014.

Wilson currently uses a Kellogg-Weir horizontal scrubber and recent data approximates SO<sub>2</sub> removal efficiency at 91% resulting in an average annual emission of around 9,450 tpy which is significantly over the emission limit of 8,400 tons for 2012 and 3,614 tons for 2014. Reid unit 1 currently has no SO<sub>2</sub> control technologies implemented. The unit on average emits approximately 4,560 tpy and predictions increase emissions to 5,066 tpy for 2012. The 2012 CSAPR limits emissions to 508 tpy. Historical emissions predict that continuing current operations will significantly contribute to BREC' overall fleet-wide SO<sub>2</sub> emission deficit.



S&L reviewed the entire EPA information collection request (ICR) database covering HCl and HF emissions from coal fired power plants. All Big River Units except Reid unit 1 are equipped with both ESPs and WFGD air quality control systems which are capable of removing HCl and HF. It is expected that if WFGD SO<sub>2</sub> removal efficiencies of ~97% or higher are achieved, the HCl emissions will meet the EGU MACT requirements without any further modifications. Furthermore, current emissions of the Green units are below the anticipated MACT limit of 0.2 lb/MMBtu, which would allow SO<sub>2</sub> emissions to be used as a surrogate for HCl emission monitoring.

**4.1.2 Improved Spray Nozzles and Increased Liquid-to-Gas Ratio**

Increasing the L/G (Liquid to Gas Ratio) in the wet FGD provides an environment for higher SO<sub>2</sub> absorption from the flue gas by the increased amount of liquid spray. The additional liquid slurry spray provides more surface area contact for the flue gas to react with, resulting in further removal of SO<sub>2</sub>.

Increasing the L/G in the HMP&L units would be implemented by running both recirculating pumps on each absorber. Installation of a third pump for each absorber will provide use as a spare for reliability purposes. Tests at HMP&L were performed and the data collected confirms the ability for two pump operation to increase SO<sub>2</sub> removal to ~97%. Averaged SO<sub>2</sub> baseline data showing average SO<sub>2</sub> removal of single pump operation from July, 2011 and test trial data showing operation of two recirculating pumps is shown in Table 4-1. Feedback from plant staff indicated that while the tests were being conducted with two pumps the ID fans were at maximum capacity and unstable due to the increase in pressure drop across the FGD. Because the unit experienced limited fan capacity, ID fan modifications, including tipping the fan blades and installing new motors, will be considered as part of this modification.

**Table 4-1 — HMP&L Scrubber Pump Test Data**

Test	Inlet (lb/MMBtu)		Outlet (lb/MMBtu)		Unit 1	Unit 2
	Unit 1	Unit 2	Unit 1	Unit 2		
	SO <sub>2</sub>	SO <sub>2</sub>	SO <sub>2</sub>	SO <sub>2</sub>	Removal (%)	Removal (%)
Single Pump	5.20	5.34	0.341	0.503	93.5	90.3
Dual Pump	5.50	5.51	0.127	0.162	97.7	97.1

The data from the testing confirms sufficient increase in SO<sub>2</sub> removal with the addition of the second recycle pump to comply with the anticipated 2014 CSAPR and 2015 MACT limits. SO<sub>2</sub> removal percentage increases, on average, from 93.5 to 97.7 in HMP&L Unit 1 and from 90.3 to 97 for Unit 2 based on the 24 hour testing with a second pump in service.

#### 4.1.3 Additives

Organic acid additives have been known to improve the SO<sub>2</sub> removal efficiency in WFGD systems by about 5%. SO<sub>2</sub> efficiency improvements can generally be achieved with as low as 500 ppm acid in the absorber slurry. The most common organic acids used in WFGD applications are dibasic acid (DBA), Adipic acid, Formic acid, and Sodium Formate. The addition of organic acids will require capital investment in storage and injection systems. There will also be an annual operating cost associated with the additive addition. The Wilson station currently uses organic acid to enhance FGD performance.

#### 4.1.4 New WFGD Absorber

The Wilson plant currently operates a horizontal scrubber system that is one of only six built. Four of the six scrubbers are currently being decommissioned or are no longer in operation. This is a result of their inability to achieve high SO<sub>2</sub> removal standards of current and future regulations, even with modifications. Replacing the existing horizontal flow absorber vessel with a vertical flow absorber is a proposed SO<sub>2</sub> control strategy due to the minimal probability of achieving higher removal efficiencies with the existing technology. Installation of a new vertical scrubber would increase overall removal from ~91% up to ~99%.

Unit 1 at the Reid station currently does not use any SO<sub>2</sub> control technologies. Installation of a new WFGD system at this station would result in operational compliance with the proposed regulatory emission limits. Currently available wet FGD technology has been proven to achieve removal efficiencies of up to 99%.

#### 4.1.5 Natural Gas Conversion

Converting an existing coal-fired unit to natural gas almost eliminates SO<sub>2</sub> emissions. For instance, Reid 01 has a baseline annual emission of 5,066 tons and after a gas conversion would emit approximately 1 tpy. Similarly, converting Green 1 and 2 to natural gas would reduce their overall annual emissions by 1,870 tpy and 1,411 tpy respectively. Conversion usually requires installation of new burners and a flue gas recirculation system to improve boiler efficiency and typically necessitates a derate of the unit.

#### **4.1.6 Other Recommendations**

Because the three Coleman units share a common WFGD there are operational scenarios when the absorber is out of service and the operating units must bypass the absorber and discharge into existing unit specific stacks. This operational mode causes uncontrolled SO<sub>2</sub> flue gas to be emitted and increases the overall emissions of the plant. For instance, if the scrubber were to be out of service along with one of the three units and the other two units were operating in bypass at an 85% capacity factor for eight (8) hours, an estimated 66 tons of additional SO<sub>2</sub> would be released from those two units than if they were operating with the WFGD in service. Regardless of approach for reducing SO<sub>2</sub> emissions, BREC should conduct a condition assessment to determine methods of improving WFGD system reliability to reduce the likelihood and duration of WFGD outages. In addition, BREC may also want to consider implementing a planned and forced outage strategy that prevents WFGD bypass operation to prevent uncontrolled emissions.

#### **4.2 SO<sub>3</sub> MITIGATION**

It is recommended that DSI systems be installed for CPM capture purposes at all BREC units except for units that are potentially converting to natural gas. Installing a technology to reduce SO<sub>3</sub> concentrations in the flue gas can provide a number of benefits. The air preheater pluggage and duct corrosion downstream of the air preheater is an operational concern for the Big River units. These problems are most likely the result of high SO<sub>3</sub> concentrations in the flue gas. In addition, the removal of NO<sub>x</sub> on the SCR is limited by the interaction of SO<sub>3</sub> with the ammonia slip. SO<sub>3</sub> reduction will also reduce CPM emissions which reduces TPM limits that are regulated by the EGU MACT. If activated carbon injection is used as a mercury reduction technology, SO<sub>3</sub> reduction can reduce activated carbon usage, since SO<sub>3</sub> competes with Hg for adsorption sites on the activated carbon.

#### **4.3 NO<sub>x</sub> CONTROL OPTIONS**

##### **4.3.1 Existing NO<sub>x</sub> Controls**

All BREC units are currently operating with first-generation low-NO<sub>x</sub> burners. The Coleman and Wilson units are each equipped with over-fire air systems. Wilson and HMP&L units also have SCRs installed. With the current control technologies, the BREC fleet's annual emissions are approximately 12,074 tpy. The 2014

CSAPR NO<sub>x</sub> emission limits for the fleet total is 10,142 tpy, which would leave BREC with a deficit of 1,930 tpy in NO<sub>x</sub> credits.

The current low NO<sub>x</sub> burners in combination with over fire air system (Unit 2-3) and rotating over fire air system (Unit 1) at the Coleman and HMP&L units do not achieve sufficient NO<sub>x</sub> reduction to comply with 2014 CSAPR emissions requirements. If no additional NO<sub>x</sub> removal is achieved, credits will need to be purchased to meet the future regulatory requirements. For the combination of Coleman units, NO<sub>x</sub> credits would need to be purchased to cover the difference between the actual NO<sub>x</sub> emissions. The total Coleman NO<sub>x</sub> emission is estimated to be 5,488 tpy while the anticipated 2014 Phase II CSAPR emissions limit is 2,065 tpy. Based on EPA's distribution of credits, Coleman would be short 3,423 tpy when compared to the site Phase II allocations.

The current technology at the Green units does not sufficiently reduce NO<sub>x</sub> emissions for the 2014 CSAPR limits. Units 1 and 2 emit approximately 2,050 and 2,170 tpy respectively, while their combined limit is 2,890 tpy. Green units will need to significantly reduce NO<sub>x</sub> emissions to comply with their anticipated allowance or they will be forced to purchase over 1,300 tpy in NO<sub>x</sub> credits. Reid units will also have to reduce their annual emissions of around 560 tpy by 69% to be within compliance for their anticipated 2014 limits of 166 tpy.

Currently, the HMP&L SCR in combination with low NO<sub>x</sub> burners is providing enough NO<sub>x</sub> removal to give BREC an emission surplus, thus does not need any modifications. The amount of potential excess NO<sub>x</sub> credits available would be approximately 982 tpy. Wilson also operates low NO<sub>x</sub> burners in combination with an SCR, which would provide a NO<sub>x</sub> emission surplus of 1,711 tpy for the 2014 CSAPR limits.

#### 4.3.2 Advanced Burners

The low-NO<sub>x</sub> concentric firing system (LNCFS) was developed for tangentially fired systems. The advanced technology separates the fuel and air streams for the tangential fired arrangement. This system applied to the Coleman station would reduce emissions approximately 10% in comparison with their current LNBS. However, it is foreseen that supplementary technologies would need to accompany the LNCFS to reach acceptable emission rates.

The Wilson station already has first generation LNB, OFA, and SCR technology implemented and meets the anticipated emission limits. There are planned upgrades for implementation of third generation LNB to reduce

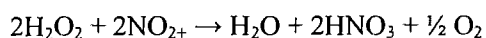
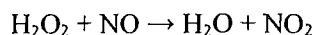
O&M costs. Similarly, the HMP&L units currently have LNB and SCR technologies implemented and meet the anticipated emission limits but have a planned upgrade to install third generation LNB to alleviate O&M issues. Installation of third generation LNB at the Wilson and HMP&L units are not anticipated to provide any substantial reduction in NO<sub>x</sub> emissions.

#### 4.3.3 FMC PerNOxideSM Process

The PerNOxide process has been proposed by FMC and URS for a full-scale demonstration/installation of this NO<sub>x</sub> removal process at Green Unit 1 or 2. The PerNOxide process involves the injection of hydrogen peroxide into the flue gas between the economizer and the air heater. The hydrogen peroxide oxidizes the nitric oxide (NO) into other nitrogen-oxygen compounds including

- NO<sub>2</sub>
- N<sub>2</sub>O<sub>5</sub>
- HNO<sub>2</sub>
- HNO<sub>3</sub>

with a series of reactions that includes



Once these nitrogen compounds are formed, they must be captured to effectively remove them from the flue gas stream. This is especially important with NO<sub>2</sub> since a high enough concentration of NO<sub>2</sub> can cause a brown plume to form at the chimney exit and with HNO<sub>3</sub> (nitric acid) due to its corrosivity. For implementation at the Green Station, the process would depend on the wet lime scrubbers to capture the nitrogen compounds. These compounds would be captured as soluble calcium nitrite (Ca(NO<sub>2</sub>)<sub>2</sub>) and calcium nitrate (Ca(NO<sub>3</sub>)<sub>2</sub>) and would need to be immobilized by the Pozotec process used at Sebree for wastes disposal. To date, there has not been any published test results that show that nitrates and/or nitrites can be immobilized in a fixated flyash/scrubber sludge matrix.

and below were presented by FMC/URS to BREC as an example of the PerNOxide process applied to the units at R. D. Green. It was projected that a reagent molar ratio of 1.5:1 would be used and therefore, based on the

economizer outlet temperature, would oxidize approximately 55% of the NO to NO<sub>2</sub> producing about 60 ppm of NO<sub>2</sub> exiting the air heater. Based on the estimates by URS/FMC of collection in the Green lime-based FGD system, there would be between 55% and 65% NO<sub>2</sub> removal in the scrubbers. It should be noted that URS stated that the NO<sub>2</sub> removal was a projection based on laboratory data and that pilot-scale testing would be needed to validate the laboratory results. Even if the removal projections were correct, this would result in an emission of about 25 ppm of NO<sub>2</sub>. A paper by G. Blythe and C. Richardson of URS at the 2003 EPA/DOE/EPRI/AWMA Megasyposium stated “NO<sub>2</sub> has a brown color that can lead to flue gas plume coloration and increased opacity at concentrations as low as 10 ppm.”

The experimental nature of the PerNOxide process, coupled with the potential for both a brown plume and a waste material with soluble nitrates and nitrites, does not recommend itself for implementation at the Green Units. Accordingly, S&L did not consider this process further in the technical evaluation.

Figure 4-1 — PerNOxide Oxidation of NO by Hydrogen Peroxide

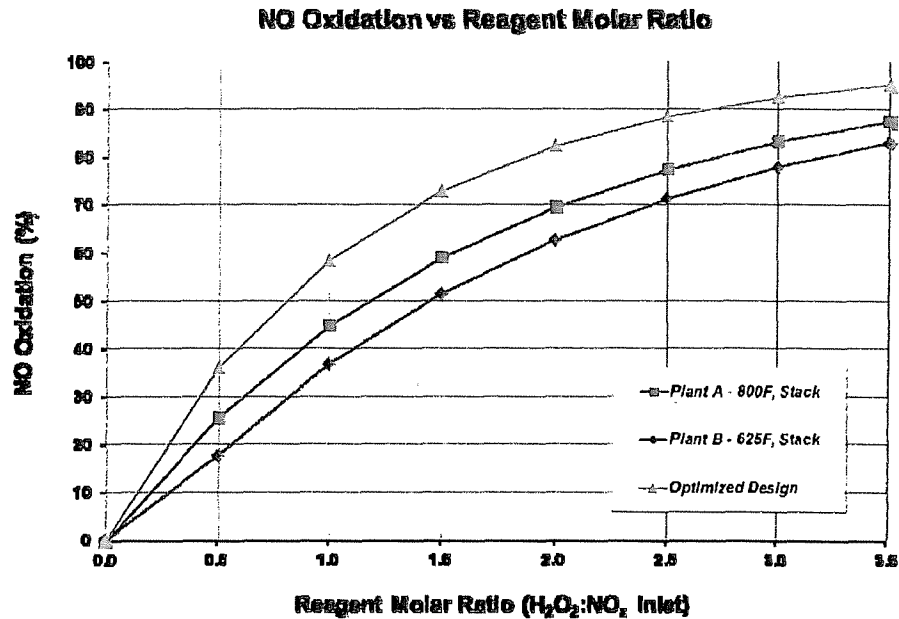
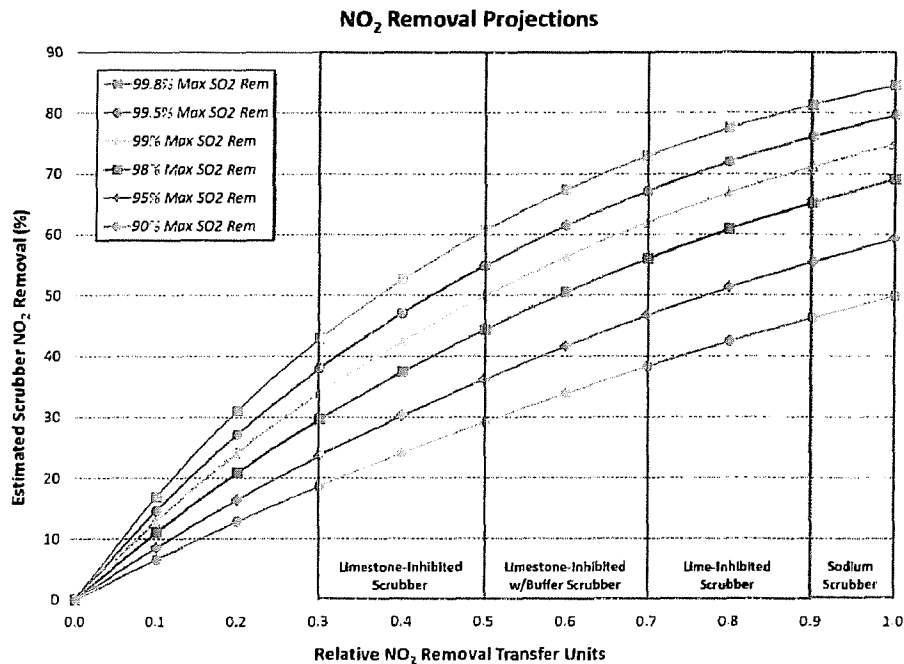
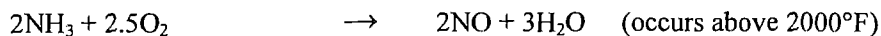
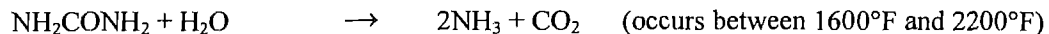


Figure 4-2 — Projected NO<sub>2</sub> Removal in FGD Systems Based On Laboratory Bench-Scale Results



#### 4.3.4 Selective Non-Catalytic Reduction

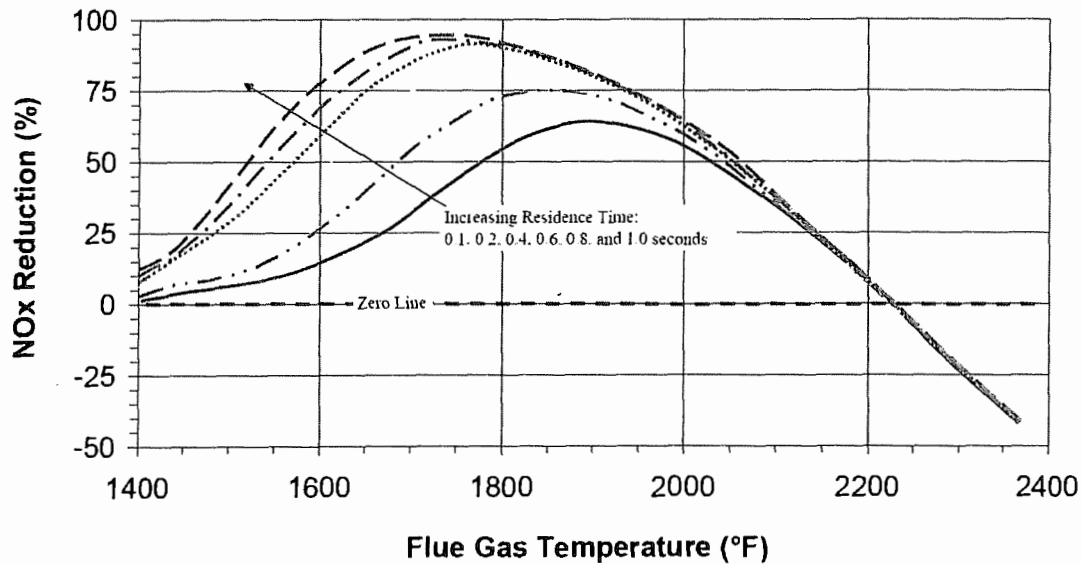
The SNCR process does not require catalyst to drive the reaction; instead the driving force of the reaction is the high temperature within the boiler. NH<sub>3</sub> is injected into the hot flue gas at a location in the unit that provides optimum reaction temperature and residence time. The overall reactions of the SNCR process are as follows:



The preferred temperature range for this reaction is within 1600 and 2000°F, as shown in Figure 4-3. The best NO<sub>x</sub> removal is achieved between 1700°F and 1850°F. At temperatures over 2000°F, NH<sub>3</sub> will oxidize and

increase NO<sub>x</sub> emissions. At temperatures below 1700°F, there will be more un-reacted NH<sub>3</sub>, leading to higher ammonia slip.

Figure 4-3 — Theoretical NO<sub>x</sub> Removal with SNCR Technology



Source: EPRI TR-102414, 1993 Report

Typically, NO<sub>x</sub> removal efficiencies of 10-40% can be achieved with SNCR technology. While it is possible to achieve 40% NO<sub>x</sub> reduction with SNCRs, 20% was chosen because factors such as ammonia slip, CO production, CO baseline values, and boiler temperatures all contribute to NO<sub>x</sub> reduction capabilities. Without having boiler baseline test data, S&L conservatively estimates that SNCR can achieve 20% removal.

ROTAMIX® is a second generation SNCR technology provided by Nalco-Mobotec. It is a system that improves reagent mixing in the flue gas which in turn decreases the total chemical usage. The system also uses compressed air to increase penetration instead of water. The installation of ROTAMIX on Coleman Unit 1 instead of a traditional SNCR will incorporate significantly fewer modifications since the ROFA system is already in place. For Coleman units 2 and 3, that currently have conventional OFA systems, the addition of traditional SNCRs were assumed.

While SNCR systems are generally a lower capital cost option to reduce NO<sub>x</sub>, the technology has certain disadvantages. For example, SNCR can result in increases in CO emissions. When water is injected in the



boiler, it creates lower localized temperatures that inhibit the carbon in the coal from fully oxidizing to CO<sub>2</sub>; instead a portion stays in the form of CO.

In addition, the effectiveness of SNCR is limited in regions with low oxygen, which is indicated by the presence of high amounts of CO in the boiler. If CO levels are above approximately 500ppm at the throat of the boiler, the NO<sub>x</sub> removal can be severely limited. If boiler tuning does not bring CO levels down to an acceptable level, SNCR technology may not significantly reduce NO<sub>x</sub> emissions. Testing would need to be conducted prior to selecting SNCR technology to ensure that SNCR would be effective at Coleman and Green stations.

Compared to SCR technology discussed in Section 4.3.5 below, SNCR systems have higher ammonia slip values. SCR is capable of achieving up to 90% NO<sub>x</sub> removal with slip values of less than 2ppmvd NH<sub>3</sub> at 3% O<sub>2</sub>, and that high of ammonia slip is only reached at the end of catalyst life. SNCR systems can achieve 5ppm slip, but to achieve higher NO<sub>x</sub> removal it may be necessary to operate around 10ppm. SNCR slip can also vary more in load following units. Higher ammonia slip levels can lead to ammonium bisulfate (ABS) formation that can cause fouling of air heaters and precipitators. ABS pluggage can be a significant maintenance expense. In addition, higher ammonia slip values from SNCR can preclude ash sales for those units that market their ash.

The final concern with SNCR technology is its load-following capabilities. In general, SNCRs have a slow response to load shifts because the reactions are so dependent on temperature. As load increases or decreases, the optimum reaction temperature shifts up or down in the boiler. To minimize this effect, three levels of injection lances can be installed; although it is not always physically possible to do. This would allow greater opportunity to utilize the optimum temperature region by shifting which level is being used for injection.

#### **4.3.5 Selective Catalytic Reduction**

SCR technology allows for significantly higher reduction of NO<sub>x</sub> in the flue gas than SNCRs due to the addition of the catalyst. However, the implementation of the system would include a much larger footprint, due to the additional space that the catalyst and duct work require. Coleman units are in the highest need of NO<sub>x</sub> reduction in comparison with the rest of the fleet. Installation of SCRs at Coleman stations would significantly increase NO<sub>x</sub> removal efficiencies (≈85%), however there does not appear to be enough room for the anticipated footprint of the technology.

Addition of SCR technology at the Green units also predicts NO<sub>x</sub> reduction of approximately 85%. This would reduce emissions to below the anticipated 2014 allocation limits. Based on current operational data, installation of an SCR at either Green unit would result in reduced emission rates of approximately 1,800 tpy. This emission reduction would nearly cover the 1,932 tpy fleet-wide 2014 CSAPR allocation shortage.

Reid Unit 1 would also receive around 85% removal efficiency with the installation of an SCR system. However, based on current operational data, Reid 1 would still operate in a deficit compared to its 2014 allocations.

#### **4.4 PARTICULATE MATTER CONTROL OPTIONS**

##### **4.4.1 Existing Electrostatic Precipitators and Wet Flue Gas Desulfurization Systems**

All BREC units, except for Reid, are already equipped with ESPs and WFGD technologies. Unlike SO<sub>2</sub> and NO<sub>x</sub>, which are under CSAPR regulation, particulate matter is under regulation by the MACT ruling. It is not possible to buy and sell emissions credits to stay in compliance with MACT. Therefore it is necessary for each site to be under 0.03 lb PM/MMBtu to comply with the anticipated allowance. Under the proposed regulations, either periodic stack testing or an installed PM continuous emission monitoring system (CEMS) will be needed to verify compliance.

Currently, Coleman Units 1, 2, and 3 are each equipped with an ESP and routed to a shared WFGD. Together the units emit approximately 0.0398 lb/MMBtu of PM and will need to reduce their total PM emissions by nearly 25% to comply with the anticipated MACT allowance. HMP&L units also are equipped with an ESP and WFGD system, yet still are not within compliance of the anticipated MACT limits. Current data suggests Unit 1 emits 0.0319 lb/MMBtu and Unit 2 emits 0.0324 lb/MMBtu of PM. Emissions would have to be reduced by approximately 6% to comply with their anticipated allowance.

The Wilson station is equipped with an ESP along with a Kellogg horizontal scrubber. With use of the current technologies, emissions are approximately 0.02 lb/MMBtu, which is within proposed MACT compliance limits. Each Green unit is also within compliance levels with emissions levels below 0.02 lb/MMBtu. These levels are achieved with the current ESP and WFGD systems in place.

#### 4.4.2 Electrostatic Precipitator Upgrades

Recent stack and ESP test data suggests that the Coleman ESPs are currently achieving approximately 94% overall removal efficiency for particulates. Upgrading the current ESPs by installing advanced electrodes and high frequency transformer-rectifier (TR) sets will decrease particulate emissions to approximately 0.029 lb/MMBtu to keep within MACT compliance. HMP&L units are also equipped with ESPs that are currently achieving around 98% removal efficiency. By installing the same ESP upgrades as described for Coleman, data suggests PM emissions would be reduced to 0.029 lb/MMBtu for each unit.

Stack data was also collected for the Wilson unit that is currently operating an ESP. The data suggests that this unit is achieving approximately >99% removal efficiency for PM. Upgrades to the ESP will not further affect the removal efficiencies, since they are already achieving 99% removal. The same is true for the units at Green. However, potential ESP upgrades may be required if ACI and DSI systems are implemented upstream, due to the increased particulate loading.

#### 4.4.3 Sorbent Injection

Condensable particulate matter (CPM) is also a major factor in PM compliance. These particulates are not removed by ESP or baghouse filter techniques. Since total PM is measured by adding CPM with filterable PM emissions, reduction of CPM is just as important as removing the filterable particulates. All BREC units except Wilson would benefit from the addition of a Hydrated Lime DSI system. Wilson currently has a DSI system installed and has demonstrated CPM emissions of 0.010 lb/MMBtu. CPM emissions are responsible for 45% of the total particulate emissions at the Coleman stations, 57% at Green Unit 1 and 73% at Unit 2, and nearly 45% at HMP&L Unit 1 and 63% at Unit 2. With the addition of a DSI system, CPM emissions can be expected to reduce approximately 50% at each of these units.

#### 4.4.4 Baghouse

Baghouses for the BREC stations are not expected to be necessary for compliance with the total PM limits or mercury limits proposed in the EGU MACT rules. With the expectation that other lower cost technology combinations can achieve the proposed EGU MACT compliance; an estimated capital cost for installation of a baghouse at the Green station will be provided for informational purposes only. In the event that the final

regulations were to mandate individual non-mercury HAP metals emissions for compliance, a more detailed study would need to be conducted.

#### **4.4.5 Conclusions**

The testing that BREC performed at the Coleman and HMP&L systems showed that the PM emissions were above the proposed MACT limits primarily due to condensable PM emissions.

The recommended use of dry sorbent (hydrated lime) injection will reduce the condensable PM emissions with only a slight increase in inlet dust loading to the ESP. The upgrade plans involve replacement of the discharge electrodes (DE) with newer advanced designs with more discharge points and also replacement of the existing T/R sets with high frequency T/R sets permitting more power to charge the fly ash in the ESP. Coupled with replacement of the conventional T/R sets will be some increased sectionalization of the existing precipitators for both power (less plate area be "served" by a single T/R set) and reliability reasons (loss of a T/R set has less of an effect on overall ESP performance). Similar upgrades have been completed by S&L on ESP's that are over 30 years old which are the same age range as the ESP's at HMP&L and Coleman.

In addition, S&L has recently participated in a number of activated carbon injection tests where PM was measured both baseline and during the tests. With activated carbon injection rates as high as 9 lb/million acf there was minimal increases in the outlet PM loading. Testing with hydrated lime has also shown minimal increases in particulate loading. Any lime that penetrates the ESP will pass through to the wet FGD systems at HMP&L and Coleman and will aid in SO<sub>2</sub> removal.

The existing ESPs in conjunction with the WFGD systems and the previously described dry sorbent injection systems for SO<sub>3</sub> mitigation are expected to provide adequate control to meet the proposed EGU MACT total PM emission limits. If activated carbon injection systems are implemented for mercury emission reduction, then the ESP upgrades described above are expected to be required, subject to the results of existing ESP performance testing.

## 4.5 MERCURY CONTROL

### 4.5.1 Existing Electrostatic Precipitators and Wet Flue Gas Desulfurization Systems

ESP and other particulate reduction technologies are effective at reducing particulate mercury, while wet FGD systems typically only effectively capture ionic mercury. Without an inherently high level of halogens in the coal that is fired, there will still be high levels of mercury due to elemental mercury. The EGU MACT is expected to regulate mercury emissions to below 1.2 lb/TBtu.

All units at Coleman, Wilson, Green and HMP&L are equipped with both ESP and WFGD systems. However, HMP&L is the only station that has baseline mercury emissions that are below the anticipated MACT limit. HMP&L Unit 1 emits approximately 0.62 lb/TBtu and 0.47 lb/TBtu for Unit 2. The lower overall mercury level is due to the higher oxidation of elemental mercury to oxidized mercury that can be captured in the WFGD. The rest of the stations do not experience this increased oxidation and therefore are not within compliance with the anticipated limits. Current mercury emissions are 3.52 lb/TBtu combined at Coleman units, 1.77 at Wilson, and 3.09 and 2.58 at Green unit 1 and 2 respectively. Additional mercury control technologies are necessary for all BREC units, except the HMP&L units.

### 4.5.2 Activated Carbon Injection

Activated carbon injection (ACI) systems are capable of removing both elemental and oxidized mercury, reaching a total mercury reduction of 90%. All BREC units will benefit from the addition of an ACI system and will see reduction of mercury emissions from their current levels to the MACT requirement limit of 1.2 lb/TBtu. Since HMP&L is already witnessing compliance levels of mercury emissions, installation of an ACI system is not recommended due to the high cost of activated carbon compared to the unnecessary mercury removed.

### 4.5.3 Fuel Additives and Activated Carbon Injection

If there is not an inherently high level of halogens in the coal and brominated PAC is not used, addition of halogen additives to the coal can help oxidize elemental mercury. Since Coleman units are witnessing the highest levels of mercury, the units will benefit from addition of fuel additives in conjunction with an ACI system. The fuel additives will oxidize elemental mercury into a water soluble compound that can then be removed in the wet FGD, which will increase overall removal of mercury. Fuel additives should be able to oxidize greater than 90% of the mercury in the fuel.

**4.5.4 Conclusions**

If the existing air pollution control equipment is supplemented with the addition of an ACI system (except at HMP&L), the resulting system will be able to meet the proposed EGU MACT mercury limit of 1.2 lb/TBtu. Field testing can establish the capabilities of this technology. Since this reduction level is at the upper limit of what fuel additives and WFGD additives are expected to achieve, the cost summaries in this study are based on ACI, sorbent injection, and ESP upgrades.

**4.6 AIR EMISSION TECHNOLOGY BENEFITS**

**4.6.1 CSAPR Technology Benefits**

After reviewing the various potential options for establishing compliance with BREC’s CSAPR allocations and eliminating outliers based on feasibility, existing plant configuration and potential cost savings benefits, the potential compliance technologies were reviewed against each other to determine emission reductions by unit. Estimated NO<sub>x</sub> and SO<sub>2</sub> reductions, as compared to baseline emissions, are provided in Table 4-2 and Table 4-3 below.

**Table 4-2 — SO<sub>2</sub> Emission Reductions by Technology**

Plant / Unit	SO <sub>2</sub> Reduction from Baseline (tpy)			
	Return to Design Lime/Operation	Increase L/G for ~97% Removal	New Scrubber	Natural Gas Conversion
Coleman 1	858			
Coleman 2	937			
Coleman 3	835			
Wilson 1			8,389	
Green 1				1,870
Green 2				1,411
HMP&L 1		1,439		
HMP&L 2		1,910		
Reid 01				5,065

Returning the Coleman scrubber back to as-designed operation conditions and lime produces a reduction of approximately 2,630 tpy when compared to the baseline output. Increasing the liquid-to-gas ratio in the HMP&L

scrubbers to achieve ~97% removal provides a reduction of about 3,350 tpy. The current Wilson scrubber has undergone upgrades and uses additives to increase performance and is achieving an SO<sub>2</sub> removal efficiency of 91%. Because of the low operating efficiencies and high operating costs, Wilson has the greatest potential benefit with installing a new scrubber and will experience an approximate reduction in SO<sub>2</sub> emissions of 8,389 tpy. Converting the Reid 01 unit to natural gas is another choice for compliance with substantial emission reduction potential. Since Reid 01 currently has no technologies implemented for SO<sub>2</sub> control, a reduction of about 5,065 is to be expected.

**Table 4-3 — NO<sub>x</sub> Emission Reductions by Technology**

Plant / Unit	NO <sub>x</sub> Reduction from Baseline (tpy)			
	Advanced Burners	SNCR	SCR	Natural Gas Conversion
Coleman 1	186	372		
Coleman 2	159	317		
Coleman 3	204	409		
Wilson 1				
Green 1		410	1,742	815
Green 2		434	1,843	1,003
HMP&L 1				
HMP&L 2				
Reid 01				220

Several options were considered for reducing NO<sub>x</sub> to achieve compliance with BREC’s CSAPR allocations. Installation of an SCR at Green 1 and 2 will reduce NO<sub>x</sub> emissions by 1,742 tpy and 1,843 tpy respectively. Retrofitting the Coleman units with SNCRs will reduce yearly NO<sub>x</sub> emissions by nearly 1,100 tons. There is also potential for lower NO<sub>x</sub> emissions by upgrading the existing low-NO<sub>x</sub> burners at a number of plants. If the burners are upgraded for all the Coleman units, BREC should expect an overall reduction of approximately 549 tpy.

Each of the options given above is mutually exclusive except for natural gas conversion and will be selected from to achieve necessary reductions to meet forthcoming regulations. A complete fleet-wide CSAPR and

NAAQS compliance strategy using the technologies above will be developed in Section 5 of this report based on economic viability and estimated project schedules.

#### 4.6.2 MACT Technology Benefits

Unlike SO<sub>2</sub> and NO<sub>x</sub> emission reduction strategies for achieving CSAPR compliance, the potential options for MACT are more straightforward but also dependant on the technologies selected to meet CSAPR emissions. It's anticipated that ACI systems will be required at each unit except HMP&L 1 and 2 and that DSI systems will be required where ACI systems are installed to lower SO<sub>3</sub> emissions and improve Hg removal efficiency. Furthermore, due to increased particulate loadings from the ACI and DSI systems, it's anticipated that these units will also require ESP upgrades to achieve the MACT allowable limits. Since selection of these technologies is dependant on the implemented CSAPR technologies, a final recommendation of what is necessary for compliance will be determined after the cost benefits (NPV) of each CSAPR technology has been explored and compliance plan has been developed.

#### 4.6.3 Summary

The compliance technologies discussed above have various pros and cons in their ability to meeting the anticipated CSAPR allocations. Although CSAPR allows significant flexibility in selecting technologies to implement because of credit sharing, MACT simply requires site-specific emissions limits. It is foreseen that all of the Units that continue to operate as coal-fired will need to install DSI systems to help mitigate formation of SO<sub>3</sub> as well as reduce overall PM emissions to levels compliant with MACT. ACI systems are also expected to be required on each of the coal-fired units except for HMP&L to reduce mercury emissions to MACT allowable rates. Capital, O&M, credit purchase and sales and fuel costs will be developed and discussed for a final compliance plan based on the economic evaluations in Section 5 of this report.

### 4.7 316(b) IMPINGEMENT MORTALITY AND ENTRAINMENT

#### 4.7.1 Existing Intake Structure and Screen Technology

Based on the proposed 316(b) regulations and a review of all BREC units, this study considered new technology selections that may be able to meet an impingement reduction standard of 80% to 90%, or result in an intake velocity at the screen that is less than 0.5 feet per second for the Coleman and Sebree stations.



**4.7.2 Compliance Technologies**

Based on a review of the available technologies and data supporting the compliance viability of each technology, the following three were chosen to be considered for further evaluation and screening with regards to complying with these pending regulations for the Sebree and Coleman station:

**Table 4-4 — Intake Structure 316(b) Compliance Technologies**

Units	Technology	Target Compliance Level Based on Selected Technology (%)	Comments
Coleman & Sebree	Replacement Screens (WIP) with Fish Pumps / Return Systems	Impingement: 0.5 fps at screens or impingement mortality not to exceed 12% annual average, 31% monthly average.  Entrainment:  Demonstrate Best Technology Available (BTA)	Velocity through screens would not be reduced, but fish would be returned to the river to meet the reduction in impingement. 3/8" mesh could be used. Weekly testing would be required to confirm acceptable mortality rates.
	Cylindrical Wedgewire Screens		Velocity through screens would be reduced to 0.5 fps to meet the reduction in impingement. 3/8" mesh or 2-mm mesh could be used. However, once the entrainment piece of the regulation is finalized, retrofitting the screens would be difficult.
	Traveling Screen with Fish Return		Velocity through screens would not be reduced, but fish would be returned to the river to meet the reduction in impingement. Weekly testing would be required to confirm acceptable mortality rates.

The Coleman and Sebree stations will need of modifications to their existing intake structures to meet the proposed 316(b) regulations. In addition, it should also be noted that if Units were to alter their current operational practices or shut down, strategies could vary significantly. For instance, preliminary calculations show that if Reid were to discontinue operation, the circulating water pumps could be downsized for makeup to the HMP&L cooling towers, HMP&L sluice water make up, and to supply Henderson Water Utilities' South Water Treatment facility and overall intake velocity would be reduced to approximately 0.55 fps. Since this is relatively close to the anticipated regulatory limit of 0.5 fps, further analysis would need to be conducted if BREC would like to explore this means of compliance. Technology selection of the three proposed options for compliance will be chosen based lowest lifetime cost accounting for associated capital and O&M costs. Details of this analysis covered in Section 5 of this report.

## **4.8 COAL COMBUSTION RESIDUALS**

### **4.8.1 Existing Operation and Technology**

Either Subtitle C or Subtitle D will result in an increase in O&M disposal costs for BREC due to groundwater monitoring requirements that will be imposed on the existing landfill that receives these wastes. Several of the BREC facilities will need to implement upgrades to their exist waste/ash handling systems. If Subtitle D is chosen, Wilson would not require any modifications but would still potentially incur additional disposal fees. All other stations would require significant modifications to convert the existing sluiced systems. If Subtitle C is chose, each station would still need to perform the modifications necessary for Subtitle D compliance and would also need to convert the existing pressurized pneumatic transport systems to vacuum systems.

### **4.8.2 Conclusions and Recommendations**

This study will consider a conversion of the existing bottom ash handling systems to one of the dry technologies discussed in Section 3.2.7. The recommended technology (dewatering bin system or remote submerged scraper conveyor) will be selected based on net present value (NPV) analysis based on estimated capital and O&M costs. Future ash disposal will then be conducted by hauling the bottom ash waste to landfill, along with the fly ash and WFGD waste product. Upper bound estimates for the transportation costs for CCR waste products under Subtitle C (hazardous waste) and Subtitle D (non-hazardous waste) are provided. It is assumed for the purpose of this study that the moisture content of the dewatered bottom ash that currently exists before truck loading is approximately the same as that which occurs with a dewatering bin system or submerged scraper conveyor. In order to close the existing ponds, BREC would have to take the following four steps:

1. Eliminate free liquids or solidify the remaining waste and residue
2. Stabilize the remaining wastes sufficiently to support final cover
3. Construct the final cover
4. Provide maintenance and monitoring for a 30-year period.

An additional step involving the redirection of miscellaneous waste streams that currently flow into the ash ponds, including boiler blowdown, limestone pile runoff, WFGD blowdown, etc. may also be necessary. It is estimated that if such regulations were to be implemented, wastewater stream treatment facilities would be costly. A detailed water balance study should be performed once the EPA's wastewater effluent guidelines are

published to better assess the necessary process changes and impacts of this redirection, as well as assess possible beneficial reuse of the redirected waste streams.

Last page of Section 4.

## **5. CAPITAL AND O&M COST DEVELOPMENT FOR PHASE III SELECTIONS**

### **5.1 TECHNOLOGY COSTS**

#### **5.1.1 Capital Costs**

The estimated capital costs provided are based on a total installed cost that includes the following:

- Equipment and materials
- Direct field labor
- Indirect field costs and engineering
- Contingency
- Initial inventory and spare parts
- Startup and commissioning

The capital costs do not include; sales taxes, property taxes, license fees and royalties, owner costs, or AFUDC (Allowance for Funds Used During Construction). The costs are based on a minimal-contracts lump-sum project approach. The total installed costs are factored from recent projects and quotes obtained by S&L. No specific quotes or engineering was completed for any of the projected upgrades for the BREC units. The costs provided herein reflect an approximate accuracy of +/-20% and are not indicative of costs that may be negotiated in the current marketplace. These costs should not be used for detailed budgeting or solicitation of pollution control bonds.

#### **5.1.2 Operation and Maintenance Costs**

The O&M costs are a combination of variable and fixed costs. The O&M costs are reported in fourth quarter 2011 dollars.

The variable O&M costs include applicable items such as the following:

- Reagent and Disposal
- Auxiliary Power

- Makeup Water
- Bag replacement

The fixed O&M costs include the following:

- Operating Labor
- Maintenance Labor
- Maintenance Materials

### 5.1.3 Air Pollutant Control Capital Cost Summary

Table 5-1 shows estimated capital and O&M costs for all of the screened technologies considered in this evaluation. O&M costs are shown as the additional cost to current budgets and expenses.

**Table 5-1 — Estimated Costs for Technologies Considered (Air Pollution Compliance)**  
**(Additional Costs to the Current Budgets and Expenses)**

Pollutant	Station / Unit	Technology	Capital Cost (2011\$ Millions)	O&M Cost (2011\$ Millions)	Comments
SO <sub>2</sub> Control	Wilson	New WFGD Absorber Vessel	139.0	0.69	Replacement of the existing horizontal scrubber with a new state-of-the-art vertical scrubber. Existing limestone preparation and dewatering systems would be reused to support new vessel. (Capital cost estimate was based on SESS budget proposal number 4296 provided 11/11/11)
	Green 1/2	Natural Gas Conversion	25.6 – 27.6 (per unit)	47.2 <sup>(1)</sup> (per unit)	The available gas supply line near green currently has capacity for conversion of one (1) of the green units. If both are converted, the higher capital value would need to be applied to both for a new supply line. The conversion cost includes installation of new burners, a flue gas recirculation system and a natural gas supply system.
	HPM&L 1/2	Existing WFGD with Increased L/G Upgrades	3.15 (per unit)	0.38 (per unit)	Based on received data the current HMP&L scrubbers are capable of increasing removal efficiency by operating a second recirculation pump. The capital cost for this modification includes installation of a third recycle pump to maintain system redundancy and tipping of the existing ID fans with installation of new motors to account for additional system pressure losses as a result of increased removal spray flow.

Pollutant	Station / Unit	Technology	Capital Cost (2011\$ Millions)	O&M Cost (2011\$ Millions)	Comments
	Reid 1	Natural Gas Conversion	1.2	3.84 <sup>(1)</sup> (Fuel Cost: 5.61, Other: -1.77)	Reid already has natural gas supply and burners in place. Based on discussions with BREC these have not been placed into service. The capital allowance is an approximation of maintenance, testing and other incurred fees to startup the existing system.
NO <sub>x</sub> Control	Coleman 1/2/3	SNCR (Unit 1)	2.4	1.56	Unit 1 currently has the ROFA system installed for NO <sub>x</sub> control. Installation of a SNCR system would provide the desired removal efficiencies at a reduced cost over conventional SNCR technologies.
		SNCR (Unit 2 & 3)	2.7 (per unit)	1.58 (per unit)	Cost is based on a complete system with necessary piping, valves, heating units, reagent preparation equipment, etc.
		Advanced (third Generation) Low-NO <sub>x</sub> Burners	5.94 (per unit)	0	Upgrade includes replacement of existing first generation Low-NO <sub>x</sub> burners with new advanced burners.
	Wilson	Advanced (third Generation) Low-NO <sub>x</sub> Burners	8.61	0	Upgrade includes replacement of existing first generation Low-NO <sub>x</sub> burners with new advanced burners.
	Green 1/2	SNCR	3.5 (per unit)	1.61 (per unit)	Cost is based on a complete system with necessary piping, valves, heating units, reagent preparation equipment, etc.
		SCR	81 (per unit)	1.47 (per unit)	Capital cost for installation of an SCR at Green includes foundations, duct modifications, steel structures, SCR catalyst and new ID fans for the increased pressure loss.
		SCR Catalyst	2.43	0	The catalyst cost for replacement of all three (3) layers (not including labor). It's anticipated that a single layer would have to be replaced every two (2) years and the remaining layers would be rotated. A new set of catalyst would be required every six (6) years. \$0.41M is the annualized cost for the 6-year cycle life of the catalyst.
		Natural Gas Conversion	See SO <sub>2</sub> Above	See SO <sub>2</sub> Above	Conversion to natural gas will provide a reduction in NO <sub>x</sub> emissions in addition to the SO <sub>2</sub> reductions. See SO <sub>2</sub> section above for details of installation.
		Advanced (third Generation) Low-NO <sub>x</sub> Burners + OFA	8.64	0	Upgrade includes replacement of existing first generation Low-NO <sub>x</sub> burners with new advanced burners and over fire air.
	Reid 1	Natural Gas Conversion	See SO <sub>2</sub> Above	See SO <sub>2</sub> Above	Conversion to natural gas will provide a substation reduction in NO <sub>x</sub> emissions in addition to the SO <sub>2</sub> reductions. See SO <sub>2</sub> section above for details of installation.

Pollutant	Station / Unit	Technology	Capital Cost (2011\$ Millions)	O&M Cost (2011\$ Millions)	Comments
HCl	All Units	HCl Monitor	0.24 (per stack)	0.02 (per stack)	Typical cost for installation of an HCl monitor is shown. Installation is not usually dependant on unit size or other operational parameters. Required for units not able to use SO <sub>2</sub> emissions for MACT compliance.
Hg	Coleman 1/2/3	Activated Carbon Injection System	4.0 (per unit)	0.81 (per unit)	Complete carbon injection systems are included in the estimated capital costs provided. System includes foundations, silo, transport piping, injection lances, blowers and all other necessary components of a complete activated carbon injection system.
	Wilson		4.5	2.19	
	Green 1/2		4 (per unit)	1.14 (per unit)	
Condensable Particulates	Coleman 1/2/3	Hydrated Lime DSI	5.0 (per unit)	0.27 (per unit)	Complete dry sorbent injection systems are included in the estimated capital costs provided. System includes foundation, silo, transport piping, injection lances, blowers and all other necessary components of a complete hydrated lime injection system.
	Green 1/2		5.0 (per unit)	0.32 (per unit)	
	Wilson	Hydrated Lime DSI + Low Oxidation Catalyst	6.5	0.50	Complete dry sorbent injection systems as well as upgrading the existing catalyst are included in total cost estimate. The costs are on a per unit basis and include complete unitized systems with all necessary components (silo, blowers, piping, lances, etc.)
	HMP&L 1/2		6.0 (per unit)	0.29 (per unit)	
Filterable Particulates	Coleman 1/2/3	Upgrade Existing with Advanced Electrodes and High Frequency TR Sets	2.4 (per unit)	0.06 (per unit)	Implementation of advanced electrode technology and the addition of high frequency transformer rectifier sets may be needed for each of the units listed. Choice of modification of the existing ESP at each unit will be decided based on the particular unit's present performance capability and the chosen technologies for mitigating other regulated pollutants.
	Wilson		4.3	0.15	
	Green 1/2		3.1 (per unit)	0.05 (per unit)	
	HMP&L		2.5 (per unit)	0.08 (per unit)	
Total Particulates	Coleman 1/2/3	Particulate Matter Monitor	0.24 (per stack)	0.02 (per stack)	Particulate monitors will be needed at the listed sites to demonstrate compliance with the anticipated MACT regulations. Typical cost for installation of an PM monitor is shown. Installation is not usually dependant on unit size or other operational parameters.
	Wilson				
	Green 1/2				

(1) Natural gas O&M cost includes fuel cost and were developed based on baseline heat inputs and the economic parameters show in Table 1-1. O&M savings that are associated with day-to-day operation and outage work from conversion to natural gas have been estimated based on information provided by BREC and S&L's experience.

Conversion of an existing coal-fired unit to natural gas increases fuel costs. However, expected maintenance and day-to-day operational costs are expected to decline after converting an existing coal unit to natural gas. The

fixed O&M for a typical coal unit is about \$25 per kilowatt per year, based on several variables, e.g., number of units, age of units, degree of unionization, management practices, and other factors. S&L estimates that about one third of that cost would be eliminated for a coal plant converted to operation on natural gas. The cost reduction would include elimination of the ash handling and coal handling, WFGD reagent savings and a reduction in water treatment and other expenses. The total savings are estimated to be approximately \$9/kW/year in fixed O&M cost. Current BREC O&M costs have been adjusted accordingly and are reflected in the costs shown above.

**5.1.4 Options Not Considered for Air Compliance**

Although it is not anticipated, initial testing may require that an EGU meet non-Hg HAP metal emission limits in addition to TPM. The highest probability of achieving compliance with possible non-Hg HAP emission limits is with a baghouse. Provided below is an order of magnitude capital cost estimate for installation of a baghouse at BREC’s Green and HMP&L stations. This estimate is provided for information only and a more detailed cost estimate would need to be conducted to confirm overall project capital and O&M costs.

**Table 5-2 — Baghouse Capital Cost Estimates**

Station / Unit	Capital Cost (2011\$ Millions)
Green / 1&2	75 (per unit)
HMP&L / 1&2	51 (per unit)

**5.1.5 Non-Air Pollutant Technology Cost Summary**

Table 5-3 shows capital and O&M costs for compliance with 316(b) regulations and coal combustion residual handling (CCR) regulations, for all of the screened technologies considered in this evaluation. For future CCR transport and disposal under Subtitle C (hazardous waste classification for all fly ash, bottom ash, and WFGD waste product), transportation and disposal costs could be in excess of \$80/ton, it is not expected that the Subtitle C regulations will be promulgated. As such, future CCR transport and disposal costs are estimated based on Subtitle D (non-hazardous waste classification) being promulgated.



**Table 5-3 — Estimated Technology Costs (316(b) and CCR Compliance**  
**(Additional Costs to the Current Budgets and Expenses)**

Regulation	Station / Unit	Technology	Capital Cost (2011\$ Millions)	O&M Cost (2011\$ Millions)	Comments
316(b) IM&E	Coleman 1/2/3	Replacement Screens (WIP) with Fish Pumps / Return System	1.33 (per unit)	0.25 (per unit)	Cost is on a per unit basis for the six intake bays (two per unit). Estimated mortality testing costs have been included in the provided O&M.
		Traveling Screens with Fish Return	1.87 (per unit)	0.25 (per unit)	Cost is on a per unit basis for the six intake bays (two per unit). Estimated mortality testing costs have been included in the provided O&M.
		Cylindrical Wedgewire Screens	2.15 (per unit)	0.27 (per unit)	Wedgewire technology will reduce through-screen velocity to or below the proposed 0.5 fps. Compliance will not require weekly mortality testing. O&M cost includes use of a purge-air system to prevent debris from gathering on the screens.
	Sebree	Replacement Screens (WIP) with Fish Pumps / Return System	2.05	0.37	Cost is on a per unit basis for the three intake structures. Estimated mortality testing costs have been included in the provided O&M.
		Traveling Screens with Fish Return	2.80	0.37	Cost is on a per unit basis for the three intake structures. Estimated mortality testing costs have been included in the provided O&M.
		Cylindrical Wedgewire Screens	2.45	0.38	Wedgewire technology will reduce through-screen velocity to or below the proposed 0.5 fps. Compliance will not require weekly mortality testing. O&M cost includes use of a purge-air system to prevent debris from gathering on the screens.
CCR (Conversion to Dry Bottom Ash)	Coleman 1/2/3	Submerged Scraper Conveyor (Remote)	28.0	1.25	Currently bottom ash is sluiced to a pond on site. Cost is to provide two 100% remote SSCs to be shared between the three units.
		Dewatering Bin System	38.0	0.86	Bottom ash will be routed to three new dewatering bins before it is collected and taken offsite to a landfill.
	HPM&L 1/2	Submerged Scraper Conveyor (Remote)	28.0	0.97	Currently bottom ash is sluiced to a pond on site. Cost is to provide two 100% remote SSCs to be shared between the two units.
		Dewatering Bin System	38.0	0.68	Bottom ash will be routed to three new dewatering bins before it is collected and taken offsite to a landfill.

	Green 1/2	Submerged Scraper Conveyor (Remote)	28.0	1.25	Currently bottom ash is sluiced to a pond on site. Cost is to provide two 100% remote SSCs to be shared between the two units.
		Dewatering Bin System	38.0	0.87	Bottom ash will be routed to three new dewatering bins before it is collected and taken offsite to a landfill.
Pressurized Pneumatic Transport System Conversion (Subtitle C or D for Coleman, Subtitle C only for HMP&L, Green and Wilson)	Coleman 1/2/3	Convert Pressurized Fly Ash System to Vacuum	10.0	0	Currently Coleman fly ash is sluiced to an onsite waste ash pond. Conversion of existing system to vacuum pneumatic system.
	HMP&L 1/2	Convert Pressurized Fly Ash System to Vacuum	6.0	0	HMP&L currently has a vacuum pneumatic system to storage silo then pressurized system to Green storage silo. Conversion of pressurized portion of system to vacuum.
	Green 1/2	Convert Pressurized Fly Ash System to Vacuum	6.0	0	Green currently has a pressurized pneumatic system to storage silo. Conversion of pressurized system to vacuum.
	Wilson	Convert Pressurized Fly Ash System to Vacuum	5.0	0	Wilson currently has as pressurized fly ash transport system that takes ash to an onsite silo and is used for stabilizing scrubber waste. Conversion of pressurized pneumatic transport system to vacuum.

**5.2 NET PRESENT VALUE COST COMPARISON**

Based on the factors detailed in Section 1.2 and costs from Section 5.1, a net present value (NPV) analysis was conducted to compare the screened technologies on the same lifetime cost basis. The O&M portion of the analysis included escalation from the time the technology options are commissioned in 2014 through the end of the operating life of each system and accounts for the benefits associated with assumed credit costs. The net present value for the capital charges and O&M costs, over the operating life, are discounted back to the commercial operating date of 2014.

**5.2.1 Lifetime Cost of Individual CSAPR Control Technologies**

Based on the economic parameters of Table 1-1, an install date of 2014, developed capital and O&M cost estimates and the predicted performance of implementing each CSAPR related technology, the relative payback point was determined for all applicable screened technologies. Table 5-4 and

Table 5-5 below show the relative value of each modification by determining a “break even” point at which the NPV of a given modification is equivalent to \$0 and thus establishing an economically hierarchy for developing a implementation and scheduling strategy.

**Table 5-4 — SO<sub>2</sub> Break Even Credit Cost by Technology**

<b>Station / Unit</b>	<b>Compliance Technology</b>	<b>SO<sub>2</sub> Credit Reduction (Tons Per Year)</b>	<b>“Break Even” SO<sub>2</sub> Credit Cost</b>	<b>NPV at Baseline Credit Cost (2011\$ Million)</b>
HMP&L 1&2	Run Two Recycle Pumps (Increase L./G)	3,349	\$382	(\$4.13)
Reid 01	Natural Gas Conversion <sup>(1)</sup>	5,065	\$669	\$8.91
Wilson	New WFGD Absorber	8,389	\$1,445	\$82.55
Green 1&2	Natural Gas Conversion <sup>(1)</sup>	3,281	\$28,593	\$989.58
Green 2	Natural Gas Conversion <sup>(1)</sup>	1,411	\$32,775	\$474.01

(1) Conversion to natural gas also reduces NO<sub>x</sub> emissions and excludes the unit from any potential MACT compliance issues. Conversion inherently makes the unit susceptible to changes in natural gas pricing but eliminates dependency on coal and other reagent markets.

Based on the results of the NPV analysis shown above, it is most cost effective for BREC to upgrade the existing HMP&L scrubbers, convert Reid 01 to natural gas and then build a new WFGD at Wilson. SO<sub>2</sub> emission reductions resulting from implementation of these three lowest break-even cost technologies/upgrades will allow BREC to meet their CSAPR 2014 SO<sub>2</sub> allocations.

**Table 5-5 — NO<sub>x</sub> Break-Even Credit Cost by Technology**

Station / Unit	Compliance Technology	NO <sub>x</sub> Credit Reduction (Tons Per Year)	"Break Even" NO <sub>x</sub> Credit Cost	NPV at Baseline Credit Cost (2011\$ Million)
Coleman 1/2/3	Advanced Low- NO <sub>x</sub> Burners	549	\$2,670	\$1.0
Green 1&2	SNCR	844	\$4,500	\$17.6
Coleman 1	SNCR	372	\$4,729	\$8.6
Green 2	SCR	1,843	\$4,788	\$43.9
Coleman 2&3	SNCR	726	\$4,965	\$18.6
Green 1	SCR	1,742	\$5,064	\$46.5
Reid 01	Natural Gas Conversion <sup>(1)</sup>	220	\$6,392	\$8.9
Green 2	Natural Gas Conversion <sup>(1)</sup>	1,003	\$47,905	\$474.0
Green 1&2	Natural Gas Conversion <sup>(1)</sup>	1,818	\$53,214	\$989.6

(1) Conversion to natural gas also reduces SO<sub>2</sub> emissions and excludes the unit from any potential MACT compliance issues. Conversion inherently makes the unit susceptible to changes in natural gas pricing but eliminates dependency on coal and other reagent markets.

The NPV analysis shown above indicates that it is most cost effective to upgrade the existing upgrade the Coleman Low-NO<sub>x</sub> burners install SNCR systems at Green and/or Coleman and install an SCR at Green. NO<sub>x</sub> emission reductions resulting from implementation of these lowest break-even cost technologies/upgrades will allow BREC to meet their CSAPR 2014 SO<sub>2</sub> allocations.

Table 5-6 shows two possible strategies for complying with CSAPR in 2014. Fleet-wide NO<sub>x</sub> compliance for 2014 can be achieved by installing a total of three SNCR systems or a single SCR system at Green Unit 2. Comparing the NPV values for these two strategies favors SNCR technology.

**Table 5-6 — CSAPR 2014 NO<sub>x</sub> Compliance Strategies**

	<b>Strategy 1</b> SNCR at Coleman 1 & Green 1/2 and Reid 1 Natural Gas Conversion	<b>Strategy 2</b> SCR at Green 2 and Reid 1 Natural Gas Conversion
<b>Total NO<sub>x</sub> Reduction (tpy)</b>	1,436	2,063
<b>Net Present Value (2011\$ Millions)</b>	\$35.1	\$52.8

However, Table 5-7 shows two possible strategies for complying with potential revisions to CSAPR in the 2016 or 2018 timeframe as a result of potential NAAQS revisions as described in section 2.1.4. To meet the estimated requirements to comply with Phase II of CSAPR, a total of four SNCR systems plus an SCR at Green 2 would be required, or two SCR systems could be installed at Green. Comparing the NPV values for these longer-term compliance strategies are nearly equal. This is because while the SCR system is significantly higher in capital cost, only the stoichiometric amount of urea is injected to achieve high NO<sub>x</sub> removal, and it therefore has lower O&M costs compared to four SNCR systems. In contrast, SNCRs have lower capital cost but significantly higher operating costs due to the amount of urea consumed to achieve lower NO<sub>x</sub> removal efficiencies.

**Table 5-7 — NAAQS 2016/18 NO<sub>x</sub> Compliance Strategies**

	<b>Strategy 1</b> SNCR at Coleman 1/2/3 & Green 1, SCR at Green 2 and Reid 1 Natural Gas Conversion	<b>Strategy 2</b> SCR at Green 1 & 2 and Reid 1 Natural Gas Conversion
<b>Total NO<sub>x</sub> Reduction (tpy)</b>	3,517	3,805
<b>Net Present Value (2011\$ Millions)</b>	\$88.8	\$90.4

While the immediate compliance targets can be met with three SNCR systems at a lower NPV, S&L recommends implementing SCR technology at the Green units as part of a lower risk, longer-term compliance strategy. As discussed in section 4.3.4, SNCR performance capabilities may be limited by higher levels of CO in the boiler. In addition, operation of the SNCR system can increase CO emissions. The higher ammonia slip values that result from SNCR compared to SCR may cause increased fouling of downstream equipment and add

to maintenance costs. SNCR systems are also slow to respond to load changes, which can cause problems on load-following units. The Green units use coal-reburn, and there is no known SNCR experience in conjunction with coal-reburn. Given that the impacts of these items have not been tested at Coleman or Green, and given that increasingly stringent regulations may eventually require at least 1 SCR at Green Station, implementing SCR systems at both units is an overall lower risk strategy. Furthermore, it is likely that many, if not all, of the design elements for the two SCR systems would be identical. This could potentially lead to lower overall capital costs for the second SCR and would simplify operations and maintenance requirements since the entire compliance strategy would be implemented at a single station.

It is also important to note that although converting Reid 01 to natural gas has a larger “break even” point than burner upgrades, SNCR or SCR options, the benefits go beyond those noticed in a NOX credit cost sensitivity analysis and must be considered further. Natural gas conversions for the Green units appear to be beyond what is economically justifiable at present time.

Justification for conversion of an existing BREC unit to natural gas is highly dependent on future fuel cost assumptions. As such, a sensitivity analysis was conducted on natural gas fuel price while holding SO<sub>2</sub> and NO<sub>x</sub> credit prices constant at their baseline value. NPV for the Reid 1 gas conversion will reach equilibrium when natural gas prices are \$4.12/MMBtu whereas Green 1 and 2 natural gas conversion will require a natural gas price of \$2.23/MMBtu. Given that the fluctuations in the natural gas market are highly unpredictable over the twenty year lifetime of the project, consideration should be given to the uncertainty associated with such a strategy.

**Table 5-8 — Natural Gas Pricing Sensitivity**

Modification	“Break Even” Gas Pricing at Baseline NO <sub>x</sub> & SO <sub>2</sub> Credit Cost (2011\$)
Reid 1 Conversion	\$4.12
Green 1 & 2 Conversion	\$2.23

**5.2.2 Fleet-Wide Air Pollutant Compliance Strategy (2014 CSAPR)**

Based on examination of the relative value added of each technology, an overall air pollutant compliance strategy was developed. This strategy includes the minimal technologies required to meet both the CSAPR and

MACT emission limits. The technologies selected as well as the emission surpluses and deficits are shown in Table 5-9 below.

Table 5-9 — Air Pollutant Compliance Strategy (2014 CSAPR)

BREC Unit	Technology Selection						Emission Surplus / (Deficit) vs. Allocation				
	CSAPR - Selection		MACT - Selection				CSAPR II - 2014 (Tons)		Projected NAAQS (Tons)		
	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	
Coleman Unit C01	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection		Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(323)	(831)	(553)	(1000)
Coleman Unit C02	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection		Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(323)	(585)	(553)	(753)
Coleman Unit C03	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection		Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(345)	(942)	(590)	(1121)
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher L/G or new tower for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facia evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst		Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	Advanced Electrodes & High Frequency TR Sets	2565	1711	1643	1182
Green Unit G01	None	None	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection		Hydrated Lime - DSI	Potential ESP Upgrades Due to ACl and DSI	81	(613)	(302)	(900)
Green Unit G02	None	SCR @ 85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection		Hydrated Lime - DSI	Potential ESP Upgrades Due to ACl and DSI	357	1128	3	837
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facia evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD		Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	463	456	213	273
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facia evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD		Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	454	526	196	337
Reid Unit R01*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners		Natural Gas with Existing Burners	Natural Gas with Existing Burners	218	(132)	174	(164)
Reid Unit RT	None	None	None	None		None	None	4	(39)	2	(40)
<b>TOTAL</b>								<b>3161</b>	<b>680</b>	<b>432</b>	<b>(1349)</b>

\*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%

\*\*\*Note four (4) HCl monitors are required for Coleman. One (1) for the common WFGD stack and one (1) for each unit bypass stack

The complete compliance strategy above takes several of the individual technologies and implements them based on value added and 2014 CSAPR compliance. Although break-even costs for installation of an SNCR is near that of an SCR, installation of an SCR has increased reliability and operational flexibility compared to an SNCR. The strategy has also accounted for necessary upgrades to achieve MACT compliance given the proposed CSAPR modifications are put in place. Because this compliance strategy is near BREC's exact NO<sub>x</sub> CSAPR allocation limit, it is minimally affected by credit market price fluctuations.

A sensitivity analysis was also conducted on the CSAPR technologies as a whole. Holding NO<sub>x</sub> credit prices constant, the “break even” credit cost for SO<sub>2</sub> was found to be approximately \$1,000. Holding SO<sub>2</sub> credit prices constant, the “break even” credit cost for NO<sub>x</sub> was found to be approximately \$4,440. The suggested CSAPR compliance strategy is more sensitive to the price of NO<sub>x</sub> credits as a result of the large lifetime costs associated with upgrading NO<sub>x</sub> control technologies and that the current NO<sub>x</sub> emission surplus is 16% over as apposed to SO<sub>2</sub> being 50% over their 2014 allocations. However, BREC should consider implementing a strategy of technologies such as that shown in Table 5-9 to meet the upcoming CSAPR regulatory limits in order to avoid the uncertainties that come with prediction of future market credit costs.

### **5.2.3 Fleet-Wide Air Pollutant Compliance Strategy (Potential 2016 NAAQS)**

Although it is unclear what, if any, reductions will be necessary with any forthcoming regulations, an additional compliance strategy was developed to demonstrate necessary modifications required to meet a 20% reduction beyond the 2014 CSAPR as part of NAAQS in 2016.



**Table 5-10 — Air Pollutant Compliance Strategy (2016 NAAQS)**

BREC Unit	Technology Selection						CSAPR II - 2014 (Tons)		Projected NAAQS (Tons)	
	CSAPR - Selection		MACT - Selection				SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>
	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FFM				
Coleman Unit C01	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH3 slip from ROTOMIX	Advanced Electrodes & High Frequency TR Sets	(323)	(831)	(553)	(1000)
Coleman Unit C02	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH3 slip from SNCR	Advanced Electrodes & High Frequency TR Sets	(323)	(585)	(553)	(753)
Coleman Unit C03	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH3 slip from SNCR	Advanced Electrodes & High Frequency TR Sets	(345)	(942)	(590)	(1121)
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher L/G or new tower for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH3 slip from SCR	Advanced Electrodes & High Frequency TR Sets	2565	1711	1843	1162
Green Unit G01	None	SCR @ 85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	91	1130	(302)	842
Green Unit G02*	None	SCR @ 85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	357	1128	3	837
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH3 slip from SCR	ESP Maintenance / Possible Upgrade	463	456	213	273
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH3 slip from SCR	ESP Maintenance / Possible Upgrade	454	526	196	337
Reid Unit R01*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	218	(132)	174	(164)
Reid Unit RT	None	None	None	None	None	None	4	(39)	2	(40)
<b>TOTAL</b>							<b>3161</b>	<b>2422</b>	<b>432</b>	<b>394</b>

\*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%

\*\*\*Note four (4) HCl monitors are required for Coleman One (1) for the common WFGD stack and one (1) for each unit bypass stack

The compliance strategy above has identical SO<sub>2</sub> control technologies as the CSAPR 2014 approach but the NO<sub>x</sub> technologies have been altered to include a second SCR at Green 1. With these upgrades BREC will be approximately 394 tpy below the projected NAAQS NO<sub>x</sub> allocations. As with the 2014 CSAPR strategy, necessary upgrades for MACT have also been accounted for given the proposed CSAPR modifications are put in place.

A sensitivity analysis was also conducted on the NAAQS technologies as a whole. The “break even” credit cost for SO<sub>2</sub> was identical to the CSAPR approach. Holding SO<sub>2</sub> credit prices constant, the “break even” credit cost for NO<sub>x</sub> was found to be approximately \$4,713. As with the CSAPR approach, the suggested NAAQS strategy is more sensitive to the price of NO<sub>x</sub> credits as a result of the large lifetime costs associated with NO<sub>x</sub> control technologies. Implementing a strategy to comply with future predicted regulations is a high risk approach and

may not offer any pay back over the project lifetime. If a reduction such as those predicted for NAAQS is executed by EPA, a strategy similar to that shown in Table 5-10 may be warranted.

**5.2.4 316(b) Impingement Mortality and Entrainment**

The circular replacement screens (WIP) with fish pumps, traveling screens with fish return system and the cylindrical wedgewire screen are all considered to be technically acceptable technologies for meeting the anticipated 316(b) regulation. Since the rotating circular replacement screens (WIP) with fish pumps had the lowest capital impact also had the lowest O&M cost, an NPV analysis was not conducted. Therefore, installation of the rotating screens (WIP) with fish pump technology is recommended as the compliance technology to meet the pending 316(b) regulations.

**5.2.5 Coal Combustion Residuals**

Both the remote submerged scraper conveyor (SSC) and dewatering bin systems are considered technically acceptable technologies. The SSC has higher O&M costs than a dewatering bin system due to higher maintenance costs as well as additional operators and equipment needed for front end loader operation to load ash into trucks for transport. Net present value comparison is detailed as follows:

**Table 5-11 — Bottom Ash Conversion Lifetime Cost Comparison**

<b>Station</b>	<b>Remote SSC NPV (2011\$ Millions)</b>	<b>Dewatering Bin NPV (2011\$ Millions)</b>
Coleman	45.6	50.1
HMP&L	34.1	39.6
Green	37.0	41.6

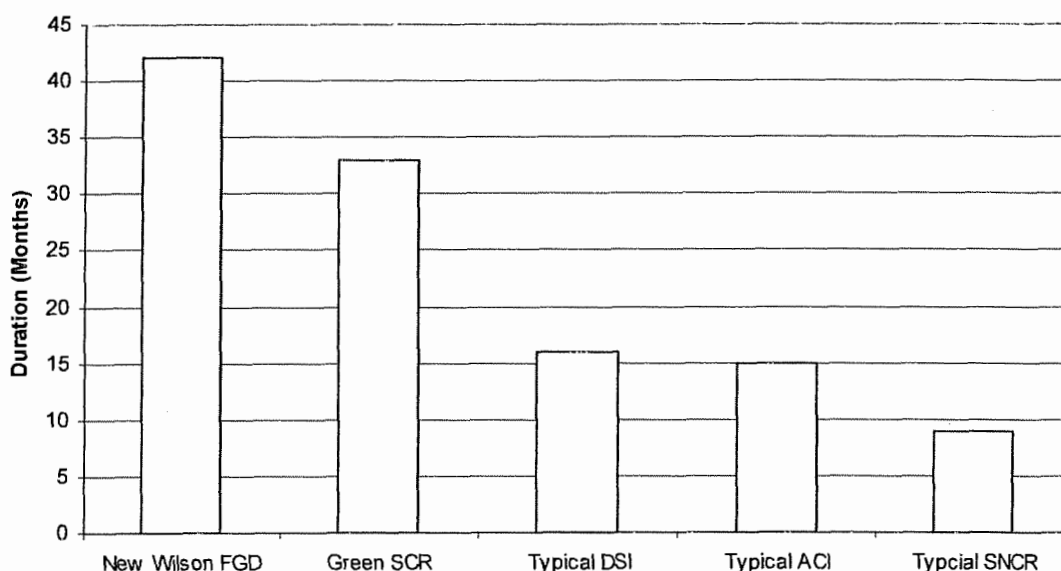
Based on this comparison, installation of remote SSC systems are recommended as the compliance technology selection at Coleman, HMP&L and Green for pending CCR regulations.

**5.3 COMPLIANCE TECHNOLOGY PROJECT SCHEDULES**

For each of the major anticipated modifications proposed, a level 1 project schedule was developed. The schedules show major administrative, engineering, procurement, construction and start up tasks. These schedules are based on S&L’s past project experience and current 2011 equipment lead times. The anticipated

durations, milestones and links were developed based on a minimal contracts approach to project execution. Schedules for installation of a new absorber at Wilson, an SCR at Green (1 or 2) and typical schedules for installation of DSI and ACI systems are provided in Appendix 4. A summary of anticipated durations from the start of engineering to system start up for the four major technologies is provided in Figure 5-1 below.

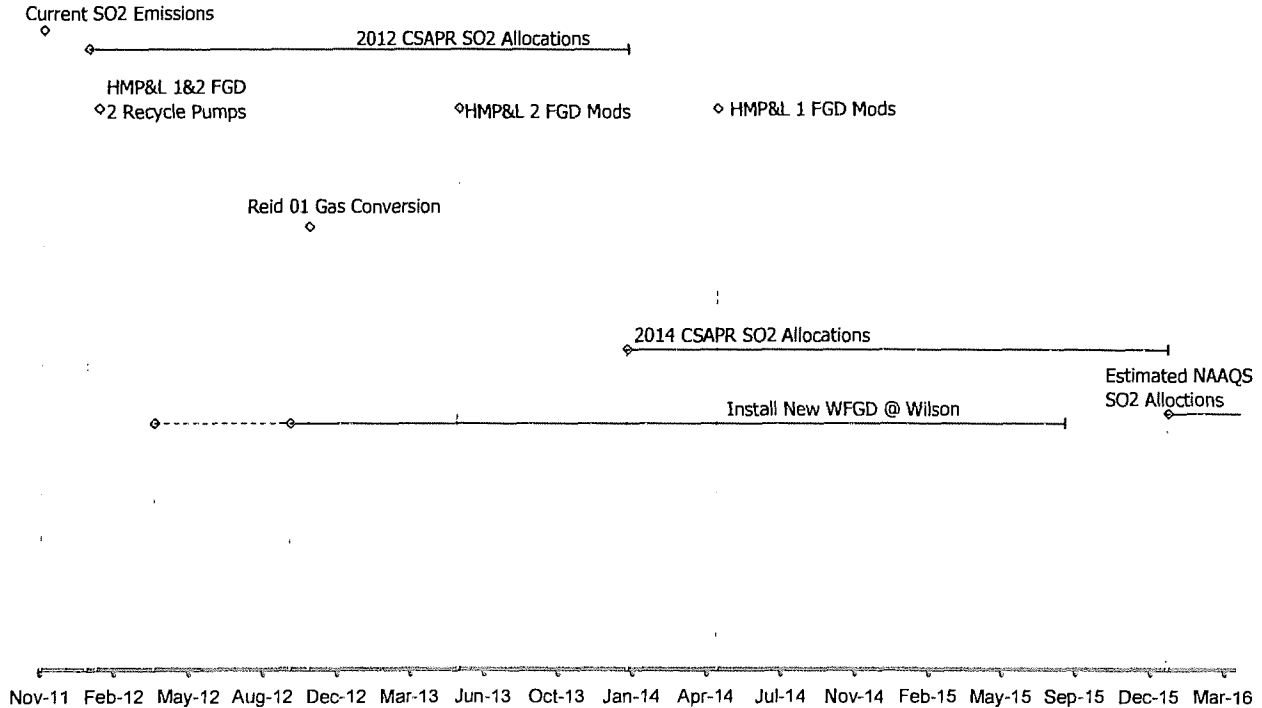
**Figure 5-1 — Project Duration by Technology**



**5.3.1 Technology Implementation Timeline**

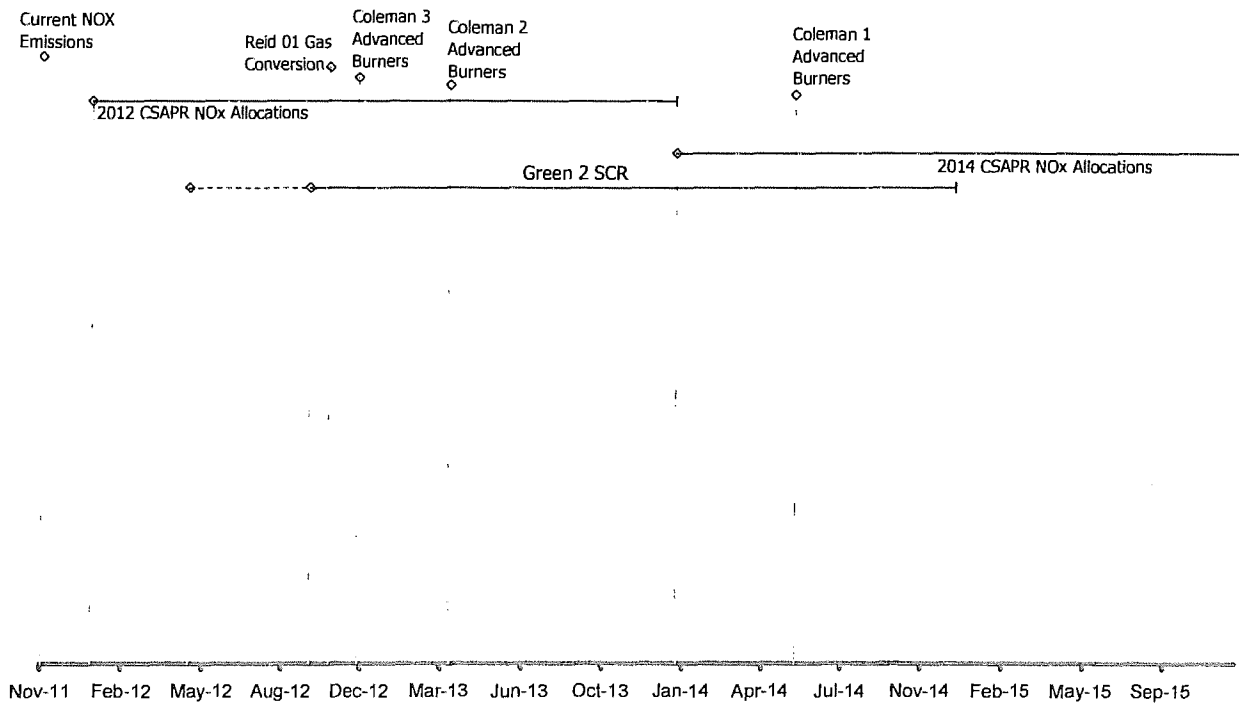
In order to meet the upcoming 2012 and 2014 CSAPR, 2015 EGU MACT and potential 2016 NAAQS dates, a timeline showing when each technology should be implemented at the various BREC sites was developed for the two strategies detailed above. The timelines show the desired installation dates as well as the overall surplus or deficit of credits that will need to be bought for compliance or overall surplus available to sell to other Group 1 states.

**Figure 5-2 — CSAPR / NAAQS SO<sub>2</sub> Compliance Technology Timeline**



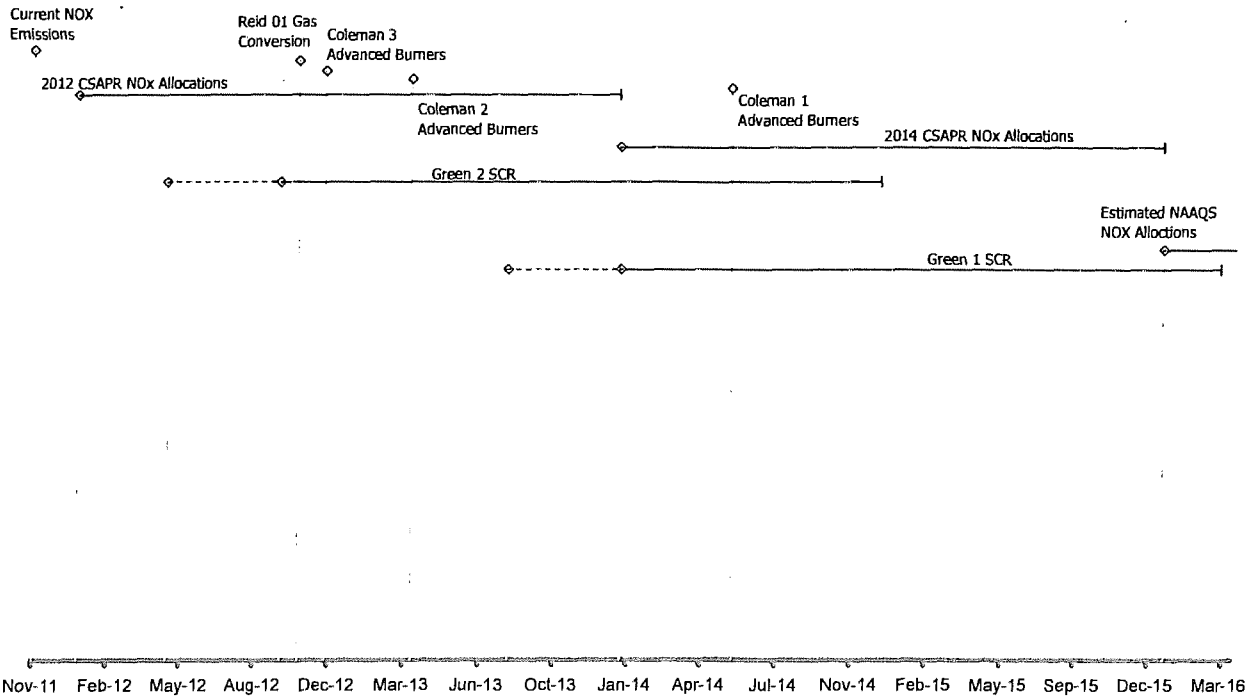
Based on an estimated equipment award date of October 1, 2012, it is anticipated that the new Wilson scrubber would be in service by September 2015. Reid 1 gas conversion would take place during the next major scheduled outage in October 2012. Operating the HMP&L scrubbers with two recycle pumps would start in January 2012 with installation of spare recycle pumps and ID fan upgrades taking place during the March-May 2013 HMP&L 2 and April-May 2014 HMP&L outages. During periods of high load demand and/or high ambient temperatures the HMP&L Units may need to derate or return to single-pump WFGD operation to avoid overheating the existing fan motors until the fan upgrades are completed. Project durations for typical ACI and DSI technologies are 15 and 16 months, respectively, and should be completed before the MACT compliance deadline. In addition, the anticipated ESP modifications have not been shown in this timeline but should be completed based on available outage schedules to meet the anticipated MACT compliance date of January 1, 2015.

**Figure 5-3 — CSAPR NO<sub>x</sub> Compliance Technology Timeline**



Installation advanced burners at all Coleman units, an SCR at Green 2 and converting Reid 1 to natural gas will reduce annual NO<sub>x</sub> emissions below BRECs 2012 CSAPR allocation level. The Reid 1 gas conversion would take place during the next major outage in October 2012. The Coleman advanced burner upgrades will take place in 2013, 2014, and 2015 according to BRECs schedule already in place. Completion of the Green 2 SCR for 2014 CSAPR compliance is based on an equipment award date of October 1, 2012.

Figure 5-4 — NAAQS NO<sub>x</sub> Compliance Technology Timeline

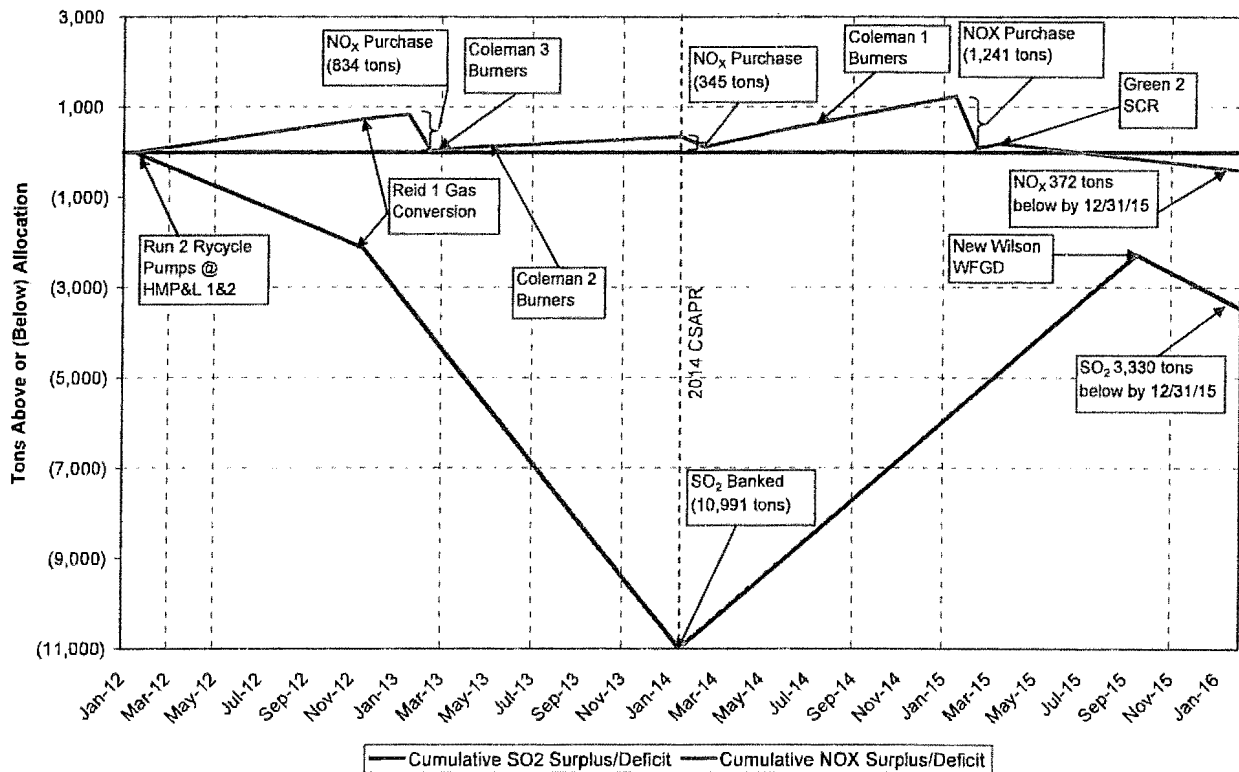


To comply with the potential 20% reductions foreseen by NAAQS, additional technologies would be required. Installation of an SCR at Green 1 will be responsible for making up the additional 1,349 tpy of required NO<sub>x</sub> reductions. Engineering of the Green 1 SCR would need to start in August 2013 in order to comply with the predicted 2016 allocations.

### 5.3.2 Banked and Purchased Credits for Strategies

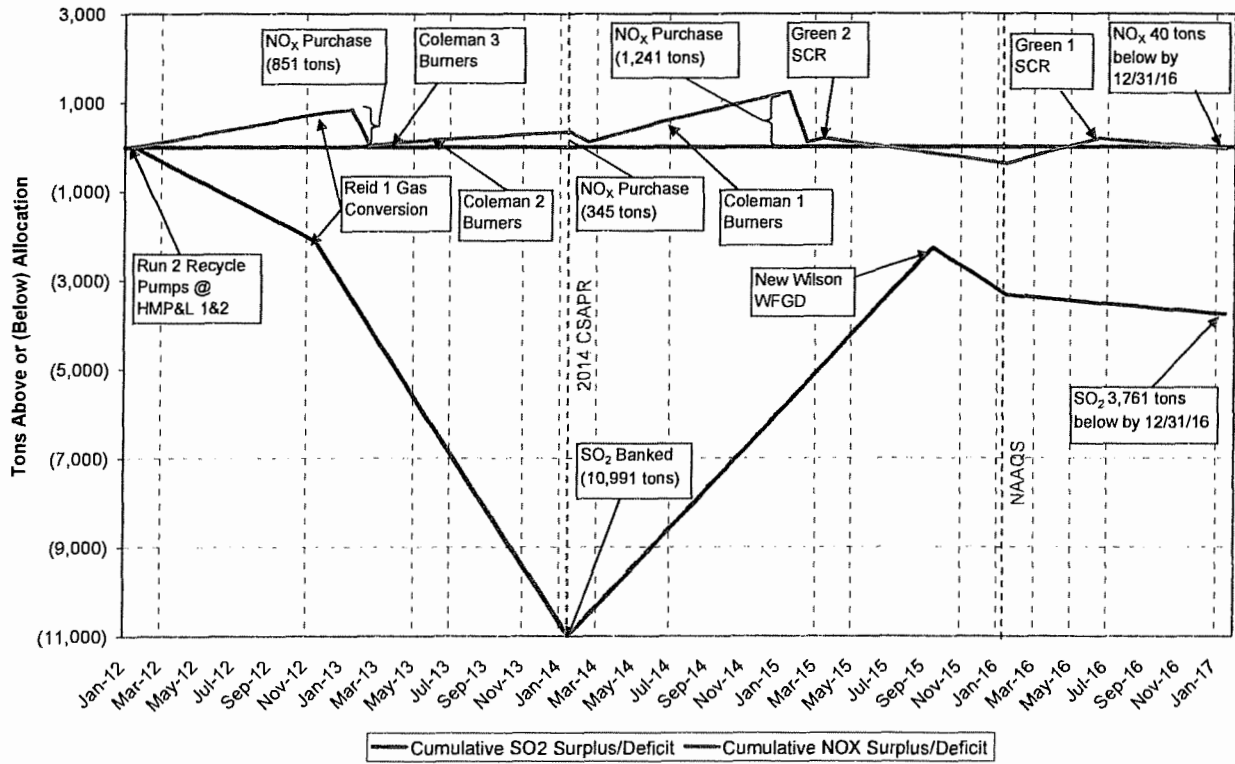
Based on the implementation strategy timeline detailed above, the cumulative deficit or surplus generated by implementing the proposed strategies compared to the 2012 and 2014 CSAPR and projected 2016 NAAQS was determined. Figure 5-5 below shows the total cumulative SO<sub>2</sub> and NO<sub>x</sub> emission deficits and/or surpluses compared to CSAPR allocations from January 2012 through December 2015.

Figure 5-5 — Cumulative Emissions Above or Below CSAPR SO<sub>2</sub> and NO<sub>x</sub> Allocations



Implementing the compliance schedule shown in Figure 5-2 and Figure 5-3, BREC will consistently have adequate SO<sub>2</sub> credits to maintain operation within their CSAPR allocation limits. NO<sub>x</sub> emissions continue to be above allocation limits each year until startup of the Green 2 SCR. Based on these completion dates for NO<sub>x</sub> technologies, BREC will be able to meet their 2014 CSAPR allocations limits by 2015 but will need to purchase additional credits to cover surplus emissions for 2012 (843 tons), 2013 (345 tons) and 2014 (1,241 tons). Starting in 2015 with startup of the Green 2 SCR, the NO<sub>x</sub> control strategies will lower emission levels below the 2014 CSAPR allocations. Implementing the WFGD modifications at HMP&L and converting Reid 01 will reduce SO<sub>2</sub> emission below the 2012 levels and allow BREC to bank approximately 11,000 credits over two years (2012-2013) for use to offset yearly overages while the new Wilson FGD is being constructed.

Figure 5-6 — Cumulative Emissions Above or Below NAAQS SO<sub>2</sub> and NO<sub>x</sub> Allocations

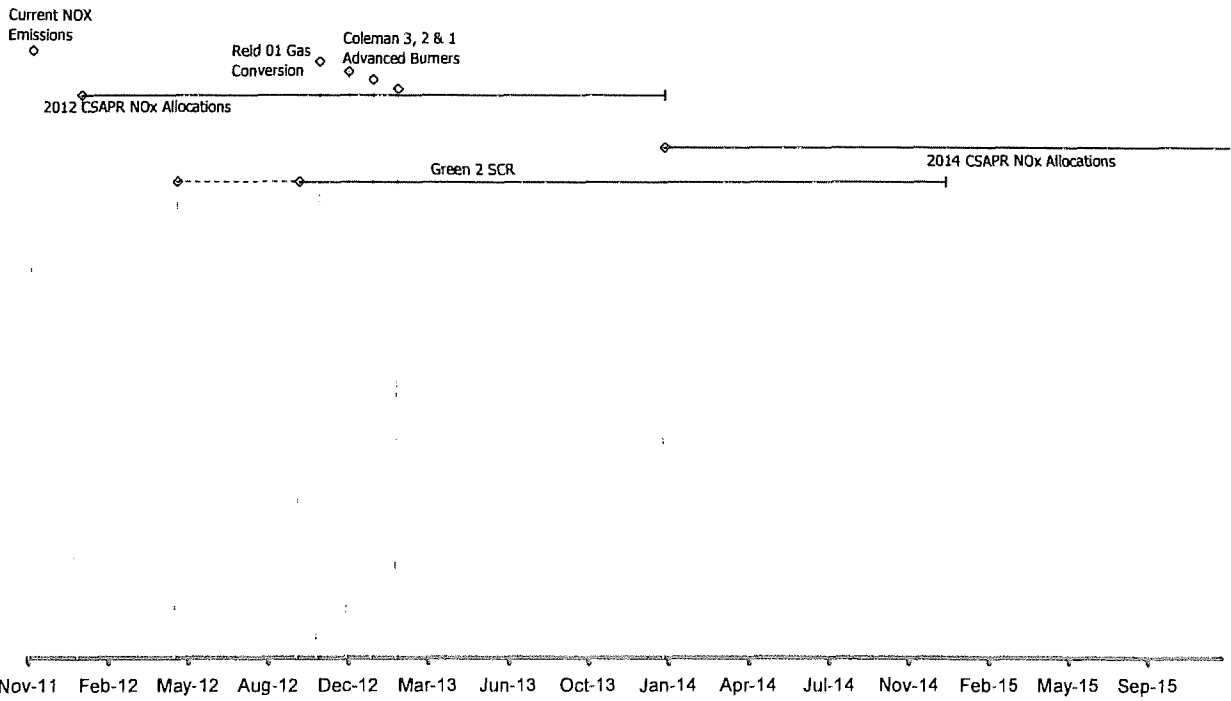


Using the installation timelines shown in Figure 5-2 and Figure 5-4, BREC will be able to meet their predicted 2016 NAAQS allocations. Both NO<sub>x</sub> and SO<sub>2</sub> will remain at levels below the anticipated NAAQS limits after 2014. NO<sub>x</sub> credit purchase of approximately 851, 345 and 1,241 tons would be required for 2012, 2013 and 2014 respectively.

Cumulative deficits and surpluses shown in Figure 5-5 and Figure 5-6 represent installation and startup dates that parallel BREC's current outage schedules. To minimize potential NO<sub>x</sub> overages and purchase of credits, BREC should consider adjusting some planned outage dates. Figure 5-7 below adjusts post 2012 scheduled outages to reduce yearly NO<sub>x</sub> overages after 2013.

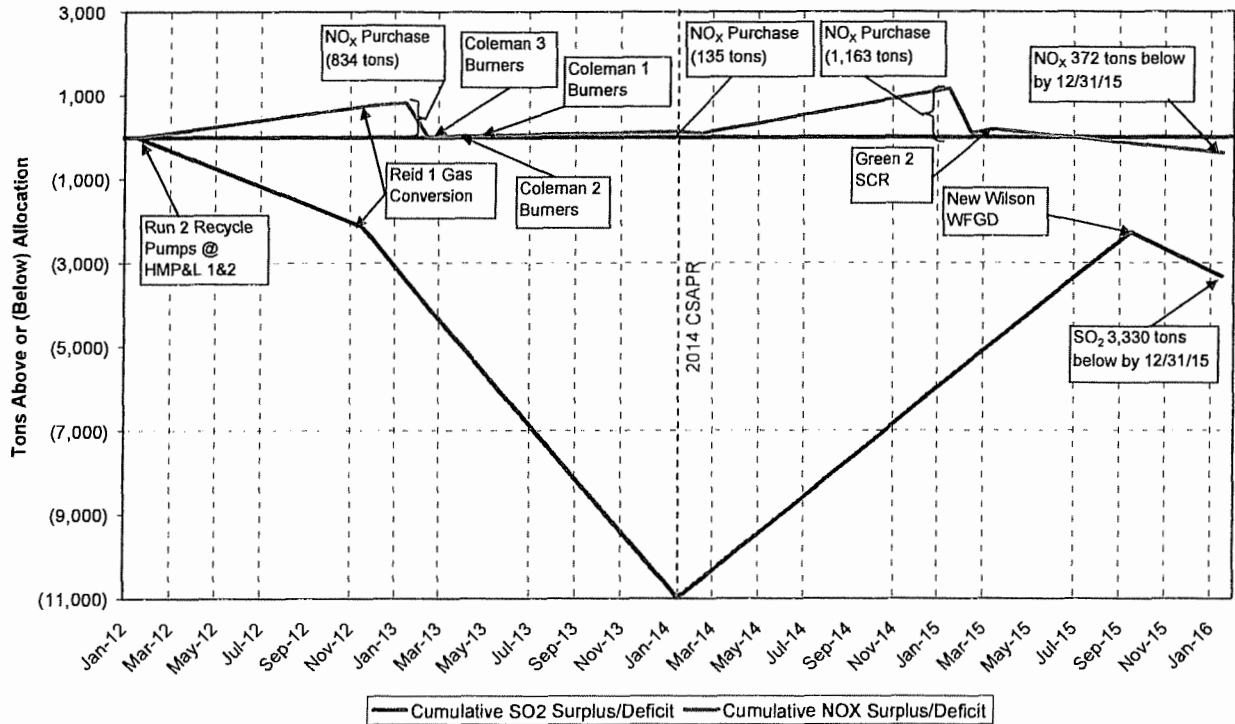


Figure 5-7 — CSAPR NO<sub>x</sub> Compliance Technology Timeline (Adjusted)



Adjusting the installation date for the Coleman 1 and 2 advanced burners to the start of 2013 will reduce BREC's overall exceedence of their 2013 and 2014 NO<sub>x</sub> allocations by 210 and 78 tons and help to avoid uncertainties of the credit market. The resulting cumulative surplus and deficit associated with implementing the above NO<sub>x</sub> timeline and the previous SO<sub>2</sub> timeline of Figure 5-2 is shown in Figure 5-8 below.

Figure 5-8 — Cumulative Emissions Above or Below CSAPR SO<sub>2</sub> & NO<sub>x</sub> Allocations (Adjusted)



Purchase of approximately 834, 135 and 1,163 tons of NO<sub>x</sub> credits will be needed to offset excess 2012, 2013 and 2014 emissions. Installation of third generation low-NO<sub>x</sub> burners at Coleman 1, 2 and 3 and start up of the Green 2 SCR in 2015 will enable BREC to achieve NO<sub>x</sub> compliance for 2015. After switching the HMP&L scrubbers to operate with two recirculation pumps, SO<sub>2</sub> emissions will continuously be lower than BREC's 2012 allocations and should be banked to offset excess emissions in 2014 and 2015 before the new Wilson WFGD starts up.

Should BREC exceed their allowance, they will be required to settle any credit deficits on a calendar year basis. If below their yearly allocations, BREC will have the option to either sell or bank their excess credits for use at a later date. Credits that have been banked do not expire and can be used to offset in any future CSAPR emission overage. Table 5-12 below shows the anticipated excess or shortage of credits per year (2012-2017) for each of the proposed strategies and installation schedules.

**Table 5-12 — Fleet-Wide Yearly Allocation Surplus and Deficit**

Year	End of Year SO <sub>2</sub> Surplus or (Deficit)			End of Year NO <sub>x</sub> Surplus or (Deficit)		
	CSAPR	CSAPR (Adjusted)	NAAQS	CSAPR	CSAPR (Adjusted)	NAAQS
2012	3,385	3,385	3,385	(834)	(834)	(834)
2013	7,606	7,606	7,606	(345)	(135)	(345)
2014	(5,229)	(5,229)	(5,229)	(1,241)	(1,163)	(1,241)
2015	(2,433)	(2,433)	(2,433)	372	372	372
2016	3,160	3,160	431	679	679	(332)
2017	3,160	3,160	431	679	679	394
TOTAL	9,650	9,650	4,192	(688)	(401)	(1,986)

Regardless of the approach taken, BREC will need to purchase credits to offset excess NO<sub>x</sub> emissions in 2012, 2013 and 2014. Should BREC choose to implement the “CSAPR Adjusted” implementation schedule, the early burner upgrades at Coleman 1 and 2 will reduce necessary credit purchases by a total of 288 tons for 2013 and 2014. The NAAQS approach requires NO<sub>x</sub> credit purchases in 2012, 2013, and 2014 but will provide excess credits to be banked in 2016 to offset potential overages in 2017. SO<sub>2</sub> credit surplus and deficit remains the same regardless of strategy. Excess SO<sub>2</sub> credits from 2012 and 2013 will need to be banked to offset deficits in 2014 and 2015. Startup of the new Wilson WFGD will return overall fleet-wide SO<sub>2</sub> emissions to below their allocations by 2016.

Last page of Section 5.

## **6. CONCLUSIONS AND RECOMMENDATIONS**

Based on the results of the technology screening and cost estimating performed in this study, the recommended compliance strategies for meeting future regulations on air quality, coal combustion residual handling, and 316(b) impingement mortality and entrainment are summarized as follows:

### **6.1 SULFUR DIOXIDE**

The projected emission limit under the final version 2014 Cross-States Air Pollution Rule (CSAPR) is 13,643 tpy for the BREC fleet. Using this limit and the annual average heat input, the calculated emission rate for 2014 is 0.192 lb/MMBtu compared to the current fleet-wide rate of 0.384 lb/MMBtu. A total fleet-wide reduction in SO<sub>2</sub> emissions of 50% is needed to comply with the 2014 allocations. This limit will require BREC to upgrade existing WFGD systems and address units such as Reid 01 which has no SO<sub>2</sub> control technology in place. After completing an NPV comparison of the various improvements available, the most economical solutions to reduce BREC's emissions to the 2014 limits were chosen.

BREC should replaced the existing Wilson horizontal scrubber which has been operating at about 91% removal efficiency with new absorber vessel capable of increasing removal rates to 99% and reduce emission by approximately 8,400 tpy. Operating the existing HMP&L scrubbers with two (2) recirculation pumps will increase removal efficiency to about 97% and reduce emissions by nearly 3,350 tpy. It's recommended that HMP&L install third recycle pump in each absorber to increase redundancy and tip the existing ID fans to offset the increased pressure drop caused by an increase in slurry flowrate. Converting Reid 01 to natural gas will further reduce fleet-wide SO<sub>2</sub> emissions by 5,065 tpy. BREC should also return the Coleman scrubber back to as-designed operation to achieve 96% removal rates, perform a condition assessment to determine how best to improve reliability and consider implementing simultaneous Coleman unit outages when the WFGD is offline to avoid bypass operation. Implementing the modifications given in Table 6-1 below, BREC will be under their 2014 CSAPR allocation allowance and a potentially forthcoming ruction of 20% for NAAQS compliance.

**Table 6-1 — SO<sub>2</sub> Compliance Summary**

Unit	Baseline Heat Input (MMBtu)	Baseline SO <sub>2</sub> Emissions (tpy)	Current Annual SO <sub>2</sub> Emission Rate (lb/MMBtu)	Technology Selection	Estimated New SO <sub>2</sub> Emissions (tpy)	Estimated New Annual SO <sub>2</sub> Emission Rate (lb/MMBtu)	Net Present Value (2011\$ Million)
Coleman Unit C01	11,784,789	2,331	0.396	Return to As-Designed Operation	1,473	0.250	N/A
Coleman Unit C02	11,787,242	2,411	0.409	Return to As-Designed Operation	1,473	0.250	N/A
Coleman Unit C03	12,570,106	2,406	0.383	Return to As-Designed Operation	1,571	0.250	N/A
Wilson Unit W01	37,043,481	9,438	0.510	New Tower Scrubber - 99% removal	1,049	0.057	\$82.5
Green Unit G01	20,128,359	1,873	0.186	None	1,873	0.186	N/A
Green Unit G02	20,347,531	1,414	0.139	None	1,414	0.139	N/A
HMP&L Unit H01	12,823,005	2,227	0.347	Run both pumps install third pump as spare	788	0.123	-\$2.1
HMP&L Unit H02	13,214,893	2,745	0.415	Run both pumps install third pump as spare	835	0.126	-\$2.1
Reid Unit R01	2,240,807	5,066	4.522	Natural Gas with Existing Burners	1	0.001	\$8.9
Reid Unit RT	87,379	5	0.117	None	5	0.117	N/A
<b>TOTAL</b>	<b>142,027,592</b>	<b>29,916</b>	<b>0.421</b>	<b>N/A</b>	<b>10,482</b>	<b>0.148</b>	<b>\$87.2</b>

To achieve CSAPR compliance BREC should execute a fleet-wide project schedule similar to that show in Figure 5-2. Operating the HMP&L WFGDs with both recirculation pumps starting in January 2012 along with converting Reid 1 to natural gas in November 2012 will result in excess allocations that can be used to offset SO<sub>2</sub> deficits after the 2014 allocations go into effect until startup of the new Wilson scrubber in 2015. It is anticipated that the new Wilson scrubber will take forty-two months from the start of engineering to the startup and would need to be in service by the end of 2015 to avoid any potential credit purchase.

## **6.2 ACID GAS MITIGATION (SO<sub>3</sub> AND HCL)**

In order to promote effective mercury capture, DSI systems should be installed at each unit where ACI systems are installed. Activated carbon requires SO<sub>3</sub> concentrations to be in the range of 3-5 ppm for maximum effectiveness. At these concentration levels, ESP performance should be unaffected by the reduced SO<sub>3</sub> and remain near their current removal efficiencies. Installation of a DSI system typically takes 16 months from the start of engineering to system operation. Lifetime cost of the recommended sorbent injection systems is included in the particulate matter strategy summary of Section 6.5.

Although each of the BREC units currently has HCl emissions that are below the proposed MACT limits, some facilities will not have SO<sub>2</sub> emission rates low enough to be used as a surrogate for MACT acid gas compliance. In cases where SO<sub>2</sub> emission rates are greater than 0.20 lb/MMBtu (Coleman), HCl stack monitors will be required to demonstrate compliance. Net present value for a monitor is approximately \$414k.

## **6.3 NITROGEN OXIDES**

BREC's NO<sub>x</sub> allocation under the final version 2014 CSAPR is 10,142 tpy for the fleet. Using this limit and the annual average heat input, the calculated emission rate for 2014 is 0.149 lb/MMBtu compared to the current fleet-wide rate of 0.177 lb/MMBtu. A total fleet-wide reduction in SO<sub>2</sub> emissions of 16% is needed to comply with the 2014 allocations. To meet their allocation limit BREC will need to install an SCR at Green, convert Reid 1 to natural gas and upgrade existing Low-NO<sub>x</sub> burners at Coleman. After completing an NPV comparison of the various improvements available, the most economical solutions to reduce BREC's emissions to the 2014 limits were chosen. BREC should install SCR system at Green 2 to reduce emission by 1,843 tpy. Planned upgrades at the three Coleman units to third generation Lox-NO<sub>x</sub> burners will provide 549 tpy of reduction and converting Reid to natural gas will provide an additional 220 tpy reduction. Implementing all of these modifications will reduce BREC's annual NO<sub>x</sub> emissions to approximately 9,462 tpy and achieve compliance with their 2014 CSAPR allocations. Table 6-2 provides a summary of the suggested modifications for compliance.

**Table 6-2 — NO<sub>x</sub> CSAPR Compliance Summary**

Unit	Baseline Heat Input (MMBtu)	Baseline NO <sub>x</sub> Emissions (tpy)	Current Annual NO <sub>x</sub> Emission Rate (lb/MMBtu)	Technology Selection	Estimated New NO <sub>x</sub> Emissions (tpy)	Estimated New Annual NO <sub>x</sub> Emission Rate (lb/MMBtu)	Net Present Value (2011\$ Million)
Coleman Unit C01	11,254,853	1,858	0.330	Advanced Burners	1,672	0.297	\$0.32
Coleman Unit C02	9,544,382	1,585	0.332	Advanced Burners	1,427	0.299	\$0.32
Coleman Unit C03	12,195,952	2,044	0.335	Advanced Burners	1,840	0.302	\$0.32
Wilson Unit W01	36,221,670	934	0.052	None	934	0.052	N/A
Green Unit G01	19,866,020	2,050	0.206	None	2,050	0.206	N/A
Green Unit G02	20,128,970	2,168	0.215	SCR @ 85% Removal	325	0.032	\$43.9
HMP&L Unit H01	13,003,466	460	0.071	None	460	0.071	N/A
HMP&L Unit H02	12,118,692	418	0.069	None	418	0.069	N/A
Reid Unit R01	1,962,424	512	0.522	Natural Gas with Existing Burners	292	0.298	See SO <sub>2</sub>
Reid Unit RT	126,361	45	0.708	None	45	0.708	N/A
<b>TOTAL</b>	<b>136,422,791</b>	<b>12,074</b>	<b>0.177</b>	<b>N/A</b>	<b>9,462</b>	<b>0.139</b>	<b>\$44.9</b>

In order to achieve compliance with potential NAAQS emission reductions, BREC would need to alter their compliance strategy. Assuming that an additional 20% reduction beyond the 2014 CSAPR allocations will be required, BREC will need to reduce its fleet-wide NO<sub>x</sub> emission rate from 0.177 lb/MMBtu to 0.119 lb/MMBtu in order to meet their allocation of 8,114 tpy. Advanced burner upgrades would be required at all three Coleman units and both Green units would require a SCRs. Like the CSAPR approach, converting Reid 1 to natural gas would provide additional reduction. A summary of the suggested modifications, net present value and resulting emissions for this approach are provided in Table 6-3 below.

**Table 6-3 — NO<sub>x</sub> NAAQS Compliance Summary**

Unit	Baseline Heat Input (MMBtu)	Baseline NO <sub>x</sub> Emissions (tpy)	Current Annual NO <sub>x</sub> Emission Rate (lb/MMBtu)	Technology Selection	Estimated New NO <sub>x</sub> Emissions (tpy)	Estimated New Annual NO <sub>x</sub> Emission Rate (lb/MMBtu)	Net Present Value (2011\$ Million)
Coleman Unit C01	11,254,853	1,858	0.330	Advanced Burners	1,672	0.297	\$0.32
Coleman Unit C02	9,544,382	1,585	0.332	Advanced Burners	1,427	0.299	\$0.32
Coleman Unit C03	12,195,952	2,044	0.335	Advanced Burners	1,840	0.302	\$0.32
Wilson Unit W01	36,221,670	934	0.052	None	934	0.052	N/A
Green Unit G01	19,866,020	2,050	0.206	SCR @ 85% Removal	307	0.031	\$46.5
Green Unit G02	20,128,970	2,168	0.215	SCR @ 85% Removal	325	0.032	\$43.9
HMP&L Unit H01	13,003,466	460	0.071	None	460	0.071	N/A
HMP&L Unit H02	12,118,692	418	0.069	None	418	0.069	N/A
Reid Unit R01*	1,962,424	512	0.522	Natural Gas with Existing Burners	292	0.298	See SO <sub>2</sub>
Reid Unit RT	126,361	45	0.708	None	45	0.708	N/A
<b>TOTAL</b>	<b>136,422,791</b>	<b>12,074</b>	<b>0.177</b>	<b>N/A</b>	<b>7,720</b>	<b>0.113</b>	<b>\$91.4</b>

Project schedules and implementation timelines for the recommended NO<sub>x</sub> control modifications are shown in Figure 5-7. These strategies produce NO<sub>x</sub> allocation deficits in 2012, 2013 and 2014 which will need to be purchased from other Group 1 utilities. Installation of new advanced low-NO<sub>x</sub> burners at Coleman 1, 2, and 3 and the startup of the Green 2 SCR reduce emissions sufficiently for 2015 compliance. To meet potential NAAQS reductions, an implementation timeline similar to Figure 5-4 should be executed.

## 6.4 MERCURY

Currently the only BREC units that are compliant with the proposed MACT regulation of 1.2 lb/TBtu are HMP&L 1 and 2. All units at Coleman, Wilson and Green will require ACI systems to achieve compliance by 2015. Emission reductions of 66% at Coleman, 32% at Wilson, 61% at Green 1 and 53% at Green 2 will be needed. If any unit is converted to natural gas it will no longer be required to meet the MACT Hg requirements. Typical duration for installation of an ACI system is fifteen (15) months from the start of engineering to system



startup. BREC should install the ACI systems across their fleet before the anticipated MACT compliance date of January 1, 2015. A summary of current mercury emission levels, proposed compliance technology and net present value for the recommended modifications is provided below.

**Table 6-4 — MACT Hg Compliance Summary**

Unit	Baseline Elemental Hg Emission Rate (lb/TBtu)	Baseline Oxidized Hg Emission Rate (lb/TBtu)	Baseline Total Hg Emission Rate (lb/TBtu)	Required Percent Reduction for MACT Compliance	Technology Selection	NPV (2011\$ Million)
Coleman Unit C01	2.67	0.85	3.52	66%	Activated Carbon Injection	\$11.9
Coleman Unit C02						\$11.9
Coleman Unit C03						\$11.9
Wilson Unit W01	1.56	0.21	1.77	32%	Activated Carbon Injection	\$26.7
Green Unit G01	2.73	0.36	3.09	61%	Activated Carbon Injection	\$15.3
Green Unit G02	2.46	0.12	2.58	53%	Activated Carbon Injection	\$15.3
HMP&L Unit H01	0.34	0.28	0.62	N/A	None	N/A
HMP&L Unit H02	0.22	0.24	0.47	N/A	None	N/A
Reid Unit R01	N/A	N/A	6.5	82%	Natural Gas Conversion	N/A
<b>TOTAL</b>						<b>\$93.0</b>

**6.5 PARTICULATE MATTER AND ACID GAS CONTROL**

PM emissions are made up of condensable emissions and filterable emissions. The existing ESPs and WFGD systems at Wilson and Green 1 and 2 are currently achieving filterable and condensable emissions below the anticipated MACT level of 0.030 lb/MMBtu. Total particulate emissions at Coleman and HMP&L are above the MACT proposed limit and will required upgrades. Current emission levels, recommended modifications and net present value for each station are summarized below.

**Table 6-5 — MACT TPM Compliance Summary**

Unit	Baseline Filterable PM Emission Rate (lb/MMBtu)	Baseline Condensable PM Emission Rate (lb/MMBtu)	Baseline Total PM Emission Rate (lb/MMBtu)	Required Percent Reduction for MACT Compliance	Technology Selection	Net Present Value (2011\$ Million)
Coleman Unit C01	0.0220	0.0178	0.0398	25%	Hydrated Lime DSI & ESP Upgrades	\$10.3
Coleman Unit C02						\$10.3
Coleman Unit C03						\$10.3
Wilson Unit W01	0.00912	0.01043	0.0196	N/A	Low Oxidation Catalyst & ESP Upgrades	\$11.2
Green Unit G01	0.0084	0.0111	0.0195	N/A	Hydrated Lime DSI & Potential ESP Upgrades	\$11.2
Green Unit G02	0.0046	0.0123	0.0169	N/A	Hydrated Lime DSI & Potential ESP Upgrades	\$11.2
HMP&L Unit H01	0.0177	0.0142	0.0319	6%	Hydrated Lime, Low Oxidation Catalyst & ESP Upgrades	\$11.2
HMP&L Unit H02	0.0120	0.0204	0.0324	7%	Hydrated Lime, Low Oxidation Catalyst & ESP Upgrades	\$11.2
Reid Unit R01	0.269	N/A	>0.030	90%	Natural Gas Conversion	N/A
<b>TOTAL</b>						<b>\$86.9</b>

Although current Wilson and Green TPM emission levels are below 0.030 lb/MMBtu, upgrades to the ESPs will likely be required to offset increased particulate loading from the ACI and DSI systems that are required for mercury control. In addition, installation of DSI systems at HMP&L and Coleman will reduce the high condensable emissions while minimally increasing filterable emissions. Testing should be conducted at all units to determine how the existing ESP performance is affected by activated carbon and sorbent injection systems before any upgrades.

## 6.6 COOLING WATER INTAKE IMPINGEMENT MORTALITY AND ENTRAINMENT (316(b))

Proposed EPA 316(b) regulations for cooling water intakes will limit intake velocities to 0.5 fps or require cooling system modifications to limit impingement mortality of fish, eggs, larvae, and other aquatic organisms to a maximum of 12% annual average. In addition, the compliance technology installed should be demonstrated to be a Best Technology Available (BTA) for entrainment reduction. This study evaluated several different technologies that provide for compliance with these proposed regulations, including new screen designs and conversion to closed cycle cooling. Since the proposed regulations do not mandate a conversion to closed cycle cooling, it is recommended that replacement intake screens be installed. The recommended screen technology based on an evaluation of capital and O&M costs is a rotating circular intake screen with fish pumps to meet the expected impingement mortality reduction. The expected capital and O&M cost of these screens is provided in the table below.

**Table 6-6 — 316(b) Compliance Summary**

Unit	Selected Technology	Estimated Capital Cost (\$2011 Million)	Estimated O&M Cost (\$2011 Million)
Coleman Unit C01	Rotating Circular Intake Screen with Fish Pump	\$1.33	\$0.25
Coleman Unit C02		\$1.33	\$0.25
Coleman Unit C03		\$1.33	\$0.25
Sebree		\$2.05	\$0.37

It is recommended that BREC engage a screen supplier to discuss the site specific installation requirements and compliance verification methods for new screen technology that will meet the proposed EPA 316 (b) requirements. Ongoing EPA 316(b) testing that is being performed in the industry on the various new designs of replacement screens should be monitored as well.

## 6.7 COAL COMBUSTION RESIDUAL HANDLING AND DISPOSAL

Two alternate regulations for the management of CCRs including fly ash, WFGD waste product, and bottom ash, have been issued for public comment. Under the first proposal, EPA would list these residuals as special wastes under the hazardous waste provisions of Subtitle C of the Resource Conservation and Recover Act (RCRA). Under the second proposal, EPA would regulate coal ash under Subtitle D of RCRA, the section for

non-hazardous wastes. It is expected that the less stringent Subtitle D regulations will be promulgated, which will result in additional O&M cost for landfilling costs due to Subtitle D requirements for lining of landfills and ongoing groundwater monitoring. Although continued operation of the existing bottom ash dewatering ponds may be possible under the new regulations, this is not expected to be practical due to requirements for pond modifications (liner and ground water monitoring system installation) as well as pending wastewater discharge standards that will likely necessitate treatment or elimination of ash pond discharge streams. As such, a conversion to a dry bottom ash system using remote submerged scraper conveyors (SSCs) is recommended. The resulting capital costs associated with remote SSC installation and O&M costs is estimated and provided below. Depending on the local landfill options available to BREC under Subtitle D, additional CCR disposal O&M costs of approximately \$2.50/ton may be incurred due to liner and groundwater monitoring requirements that will be imposed on landfill operators.

**Table 6-7 — CCR Compliance Summary**

Station	Technology Selected	NPV (2011\$ Millions)
Coleman	Dry Bottom Conversion – Remote SSC & Fly Ash Conversion to Dry Pneumatic	\$45.6
Wilson	None	N/A
Green	Dry Bottom Conversion – Remote SSC	\$37.0
HMP&L	Dry Bottom Conversion – Remote SSC	\$34.1
Reid	None	N/A

Last page of Section 6.



## Appendix 1 – Expanded Compliance Strategy Matrices

Technology Selection & Results - CSAPR & MACT																									
BREC Unit	Technology Selection						Emission Surplus / (Deficit) vs. Allocation				Capital Cost (Millions \$)						Total Projected Capital Cost (2011\$)	Additional O&M Cost (Millions \$)						Fuel Cost Increase (2011\$)	Total Yearly O&M Cost Increase (2011\$)
	CSAPR - Selection		HCl	MACT - Selection			CSAPR II - 2014 (Tons)		Projected NAAQS (Tons)		Capital Cost (Millions \$)							Additional O&M Cost (Millions \$)							
	SO <sub>2</sub>	NO <sub>x</sub>		Hg	CPM	FFM	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FFM		SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FFM		
Coleman Unit C01	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(323)	(831)	(553)	(1000)	0.00	5.94	0.32	4.00	5.00	2.72	\$18,000,000	0.00	0.00	0.03	0.81	0.27	0.09	\$1,200,000	
Coleman Unit C02	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(322)	(855)	(555)	(753)	0.00	5.94	0.32	4.00	5.00	2.72	\$18,000,000	0.00	0.00	0.03	0.81	0.27	0.09	\$1,200,000	
Coleman Unit C03	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.***	Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(345)	(942)	(590)	(1121)	0.00	5.94	0.32	4.00	5.00	2.72	\$18,000,000	0.00	0.00	0.03	0.81	0.27	0.09	\$1,200,000	
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher LG for new tower for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	Advanced Electrodes & High Frequency TR Sets	2565	1711	1843	1182	139.00	0.00	0.00	4.50	6.50	4.54	\$154,500,000	0.69	0.00	0.00	2.19	0.00	0.17	\$3,100,000	
Green Unit G01	None	None	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACl and DSI	91	(813)	(302)	(900)	0.00	0.00	0.00	4.00	5.00	3.34	\$12,300,000	0.00	0.00	0.00	1.14	0.32	0.07	\$1,500,000	
Green Unit G02	None	SCR @ 85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACl and DSI	357	1128	3	837	0.00	81.00	0.00	4.00	5.00	3.34	\$93,300,000	0.00	2.16	0.00	1.14	0.32	0.07	\$3,700,000	
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher LG for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	463	456	213	273	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.20	0.08	\$800,000	
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher LG for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	454	526	195	337	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$600,000	
Red Unit R01*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	218	(132)	174	(164)				1.20			\$1,200,000				(1.77)			\$5,610,000	
Red Unit RT	None	None	None	None	None	None	4	(38)	2	(46)				0.00			\$0				0.00			\$0	
<b>TOTAL</b>							<b>3161</b>	<b>689</b>	<b>432</b>	<b>(1349)</b>							<b>\$339,000,000</b>							<b>\$5,610,000</b>	<b>\$17,300,000</b>

\*Note O&M savings associated with reduced maintenance and operational labor/parts have been estimated based on S&L experience due to lack of available operational data.  
 \*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%.  
 \*\*\*Note four (4) HCl monitors are required for Coleman. One (1) for the common WFGD stack and one (1) for each unit bypass stack.

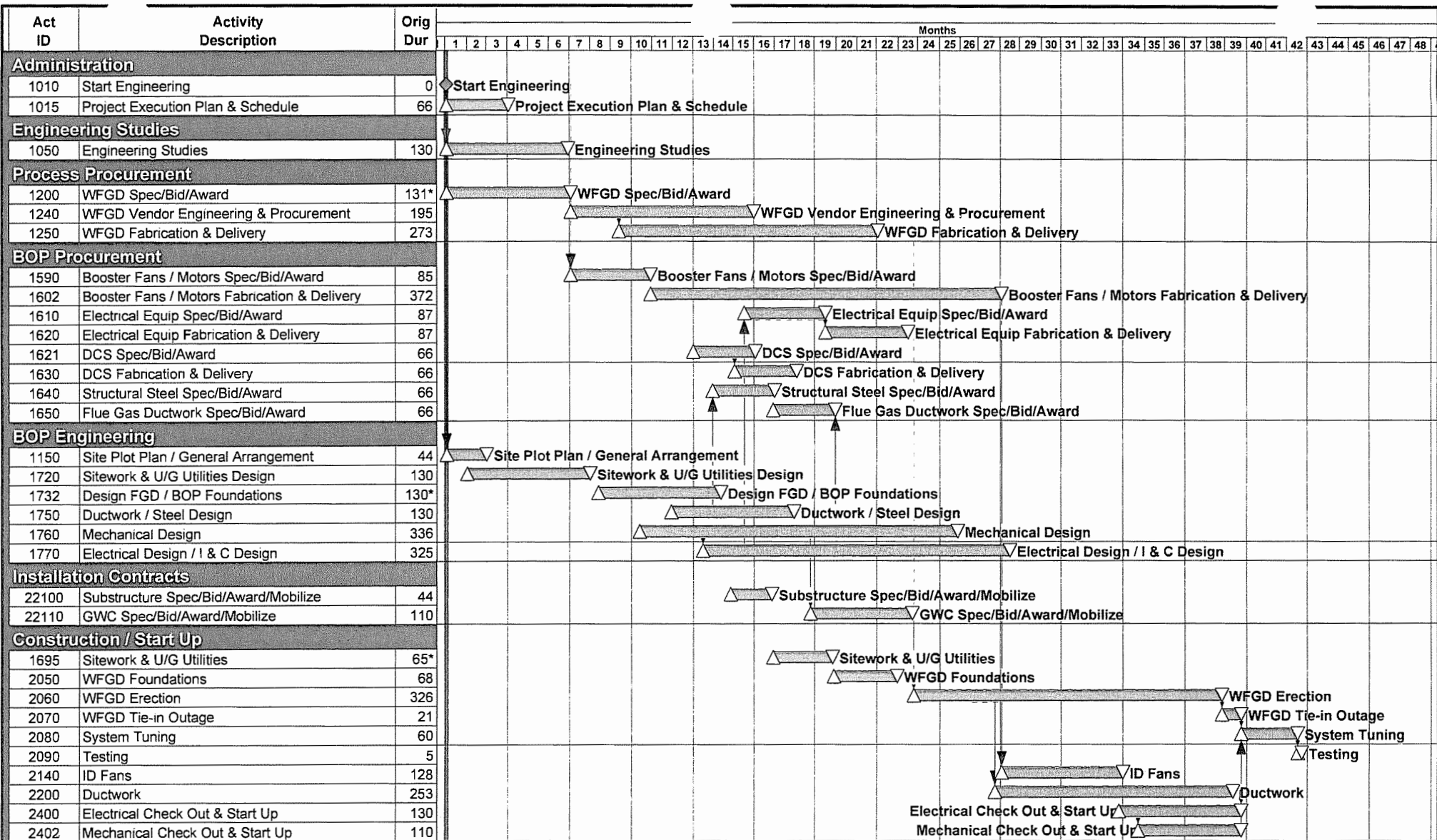
Technology Selection & Results - NAAQS / CSAPR & MACT																																								
BREC Unit	Technology Selection						CSAPR II - 2014 (Tons)				Capital Cost (Millions \$)						Additional O&M Cost (Millions \$)																							
	CSAPR - Selection		MACT - Selection		CPM	FPM	SO <sub>2</sub>		NO <sub>x</sub>		SO <sub>2</sub>		NO <sub>x</sub>		HCl		Hg		CPM		FPM		Total Projected Capital Cost (2011\$)		SO <sub>2</sub>		NO <sub>x</sub>		HCl		Hg		CPM		FPM		Fuel Cost Increase (2011\$)		Total Yearly O&M Cost Increase (2011\$)	
	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg			SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM	SO <sub>2</sub>	NO <sub>x</sub>		
Coleman Unit C01	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH <sub>3</sub> slip from ROTOMIX	Advanced Electrodes & High Frequency TR Sets	(323)	(831)	(553)	(1000)	3.93	5.94	0.32	4.00	5.00	2.72							\$21,900,000	0.00	0.00	0.03	0.81	0.27	0.09									\$1,200,000		
Coleman Unit C02	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH <sub>3</sub> slip from SNCR	Advanced Electrodes & High Frequency TR Sets	(323)	(585)	(553)	(753)	3.93	5.94	0.32	4.00	5.00	2.72							\$21,900,000	0.00	0.00	0.03	0.81	0.27	0.09									\$1,200,000		
Coleman Unit C03	None**	Advanced Burners	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH <sub>3</sub> slip from SNCR	Advanced Electrodes & High Frequency TR Sets	(345)	(842)	(590)	(1121)	3.93	5.94	0.32	4.00	5.00	2.72							\$21,900,000	0.00	0.00	0.03	0.81	0.27	0.09									\$1,200,000		
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher L/G or new tower for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	Advanced Electrodes & High Frequency TR Sets	2565	1711	1843	1182	139.00	0.00	0.00	4.50	6.50	4.54							\$154,500,000	0.69	0.00	0.00	2.19	0.00	0.17									\$3,100,000		
Green Unit G01	None	SCR @ 85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	91	1130	(302)	842	0.00	81.00	0.00	4.00	5.00	3.34							\$93,300,000	0.00	2.16	0.00	1.14	0.32	0.07									\$3,700,000		
Green Unit G02*	None	SCR @ 85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	357	1128	3	837	0.00	81.00	0.00	4.00	5.00	3.34							\$93,300,000	0.00	2.16	0.00	1.14	0.32	0.07									\$3,700,000		
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	463	456	213	273	3.15	0.00	0.00	0.00	6.00	2.50							\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08									\$800,000		
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	454	526	198	337	3.15	0.00	0.00	0.00	6.00	2.50							\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08									\$800,000		
Reid Unit R01*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	218	(132)	174	(164)													\$1,200,000														\$5,610,000	\$3,600,000		
Reid Unit RT	None	None	None	None	None	None	4	(33)	2	(40)													\$0														\$0			
<b>TOTAL</b>							<b>3161</b>	<b>2422</b>	<b>432</b>	<b>394</b>												<b>\$432,000,000</b>														<b>\$5,610,000</b>	<b>\$19,500,000</b>			

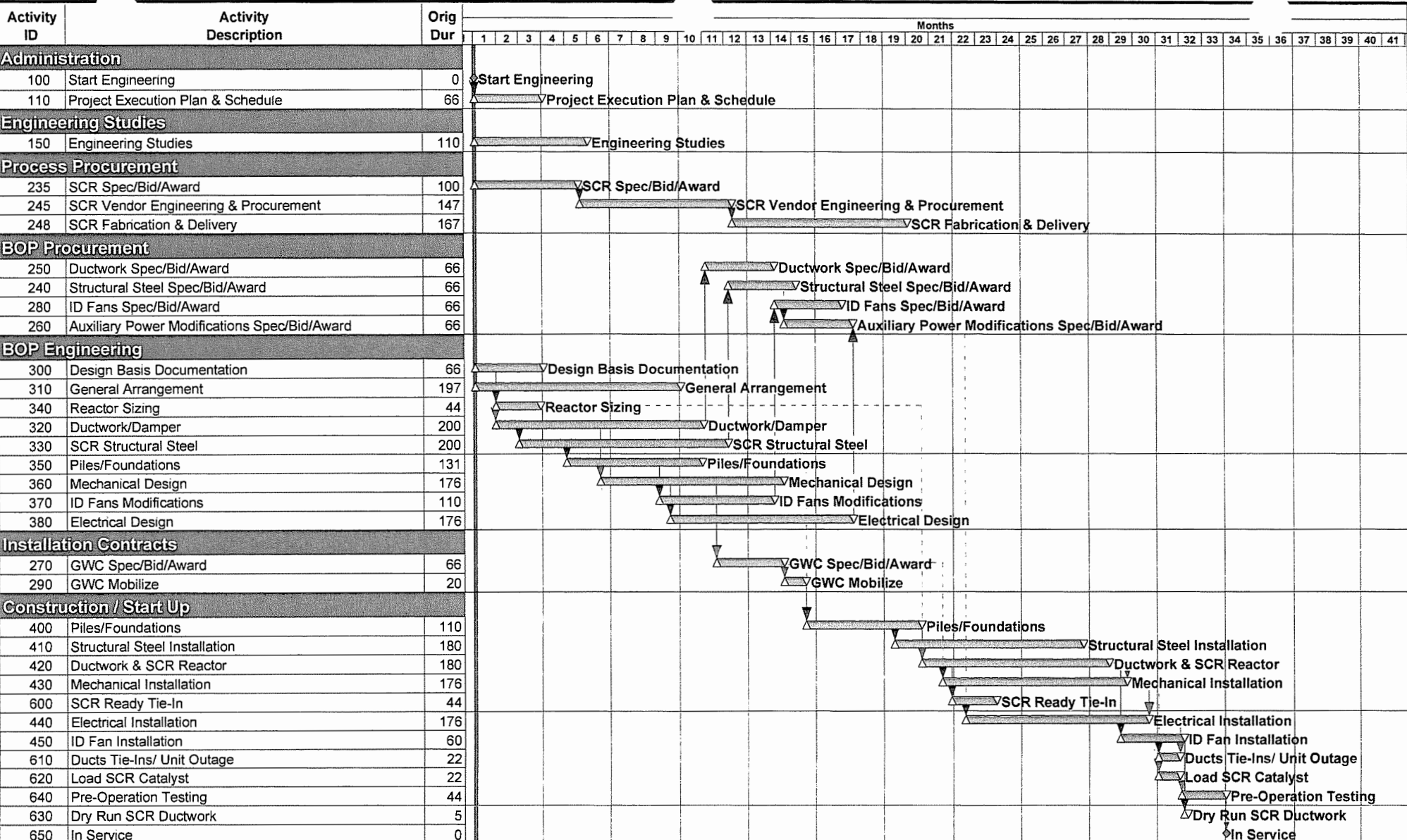
\*Note O&M savings associated with reduced maintenance and operational labor/parts have been estimated based on S&L experience due to lack of available operational data.  
 \*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%.  
 \*\*\*Note four (4) HCl monitors are required for Coleman. One (1) for the common WFGD stack and one (1) for each unit bypass stack.

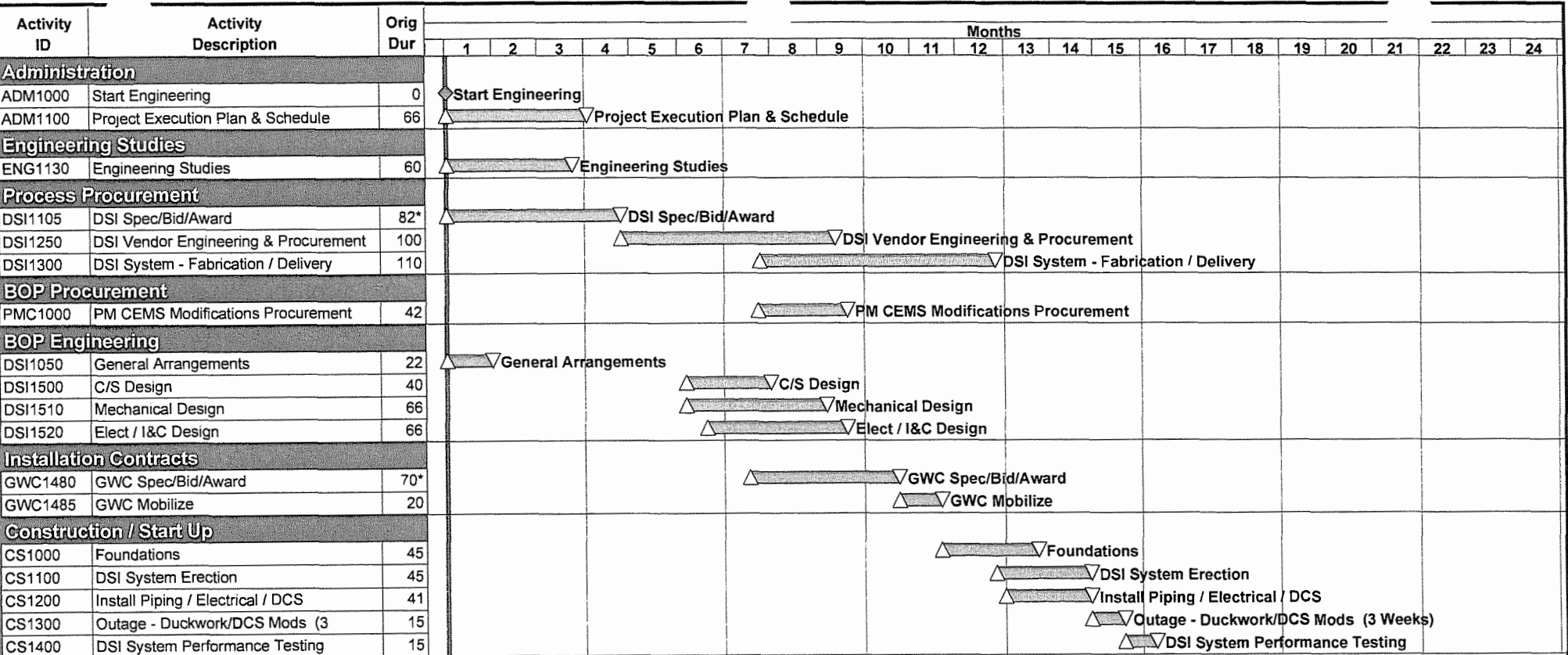


## Appendix 2 – Level 1 Project Schedules









Activity ID	Activity Description	Orig Dur	AREA	Months																							
				1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24
<b>Administration</b>																											
ADM1000	Start Engineering	0 00		▲	▽																						
ADM1100	Project Execution Plan & Schedule	66 00		▲	▽																						
<b>Engineering Studies</b>																											
ENG1820	Engineering Studies	60 12		▲	▽																						
<b>Process Procurement</b>																											
ACI1100	ACI Spec/Bid/Award	82* 20		▲	▽																						
ACI1130	ACI Vendor Engineering & Procurement	100 20				▲	▽																				
ACI1140	ACI System - Fabrication / Delivery	108 20						▲	▽																		
<b>BOP Procurement</b>																											
HGC1500	HG CEMS Modifications Procurement	42 50								▲	▽																
<b>BOP Engineering</b>																											
ACI1050	General Arrangements	22 55		▲	▽																						
ACI1900	C/S Design	30 55								▲	▽																
ACI1950	Mechanical Design	66 55								▲	▽																
ACI2000	Elect / I&C Design	66 55								▲	▽																
<b>Installation Contracts</b>																											
GWC1475	GWC Spec/Bid/Award	70* 70																									
GWC1485	GWC Mobilize	20 70																									
<b>Construction / Start Up</b>																											
ACI1700	Foundations	44 80																									
ACI1750	ACI System Erection	41 80																									
ACI1760	Install Piping/Electrical/DCS	41 80																									
ACI1800	Outage (3 Weeks)	15 80																									
ACI1810	ACI System Performance Testing	15 80																									



## Appendix 3 – NPV Calculations

Pollutant	SO <sub>2</sub>								NO <sub>x</sub>										
	SO <sub>2</sub> = \$500				NO <sub>x</sub> = \$2,500				SO <sub>2</sub> = \$500				NO <sub>x</sub> = \$2,500						
Credit Cost (\$/ton)	Wilton FGD	HMP&L FGD Mod	Green 2 Natural Gas Conversion	Green 1&2 Natural Gas Conversion	Reid Natural Gas Conversion	CSAPR 2014 Strategy	NAAQS Strategy	C1 SNCR	C2/3 SNCR	Green 1 SCR	Green 2 SCR	Green 1&2 SCR	Green 2 Natural Gas Conversion	Green 1&2 Natural Gas Conversion	Reid Natural Gas Conversion	Coleman 1,2&3 Advanced Burners	Green 1&2 SNCR	CSAPR 2014 Strategy	NAAQS Strategy
<b>Economic Parameters:</b>																			
Evaluation Period	20	20	20	20	20	20	20	20	20	20	20	20	20	20	20	20	20	20	20
Discount rate	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%
Capital Cost Escalation Rate	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%
O&M Escalation Rate	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%
Base Year	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011
Present value Year	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011
Installation year	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014
Levelized Fixed Charge Rate	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%
Annuitv Factor	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013
PV factor for Capital	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563
PV factor for O&M	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101
Capital Cost	\$ 139,000,000	\$ 6,300,000	\$ 25,600,000	\$ 55,100,000	\$ 1,200,000	\$ 146,500,000	\$ 146,500,000	\$ 2,400,000	\$ 5,400,000	\$ 81,000,000	\$ 81,000,000	\$ 162,000,000	\$ 25,600,000	\$ 55,100,000	\$ 1,200,000	\$ 17,820,000	\$ 7,000,000	\$ 98,820,000	\$ 181,020,000
Total O&M	\$/yr 690,000	\$/yr 760,000	\$/yr 46,640,000	\$/yr 93,830,000	\$/yr 3,840,000	\$/yr 5,290,000	\$/yr 5,290,000	\$/yr 1,560,000	\$/yr 3,160,000	\$/yr 2,160,000	\$/yr 2,160,000	\$/yr 4,320,000	\$/yr 46,640,000	\$/yr 93,830,000	\$/yr 3,840,000	\$/yr 0	\$/yr 3,220,000	\$/yr 6,000,000	\$/yr 8,160,000
Total O&M (Including Credits)	\$/yr -3,504,644	\$/yr -914,606	\$/yr 43,427,542	\$/yr 87,645,405	\$/yr 757,452	\$/yr -3,661,798	\$/yr -3,661,798	\$/yr 630,905	\$/yr 1,345,262	\$/yr -2,196,146	\$/yr -2,446,790	\$/yr -4,642,936	\$/yr 43,427,542	\$/yr 87,645,405	\$/yr 757,452	\$/yr -1,372,500	\$/yr 1,111,074	\$/yr -3,061,255	\$/yr -5,257,401
SO <sub>2</sub> Removed per year	ton/yr 8,389	ton/yr 3,349	ton/yr 1,411	ton/yr 3,281	ton/yr 5,065	ton/yr 16,804	ton/yr 16,804	ton/yr 0	ton/yr 0	ton/yr 0	ton/yr 0	ton/yr 0	ton/yr 1,411	ton/yr 3,281	ton/yr 5,065	ton/yr 0	ton/yr 0	ton/yr 5,065	ton/yr 5,065
NO <sub>x</sub> Removed per year	ton/yr \$4,194,644	ton/yr \$1,674,606	ton/yr \$705,406	ton/yr \$1,640,565	ton/yr \$2,532,548	ton/yr \$8,401,798	ton/yr \$8,401,798	ton/yr \$0	ton/yr \$0	ton/yr \$0	ton/yr \$0	ton/yr \$0	ton/yr \$705,406	ton/yr \$1,640,565	ton/yr \$2,532,548	ton/yr \$0	ton/yr \$0	ton/yr \$2,532,548	ton/yr \$2,532,548
	ton/yr 0	ton/yr 0	ton/yr 1,803	ton/yr 1,818	ton/yr 220	ton/yr 220	ton/yr 220	ton/yr 372	ton/yr 726	ton/yr 1,742	ton/yr 1,843	ton/yr 3,585	ton/yr 1,003	ton/yr 1,818	ton/yr 549	ton/yr 844	ton/yr 2,611	ton/yr 4,354	ton/yr 4,354
	\$/yr \$0	\$/yr \$0	\$/yr \$2,507,053	\$/yr \$4,544,030	\$/yr \$550,000	\$/yr \$550,000	\$/yr \$550,000	\$/yr \$929,095	\$/yr \$1,814,739	\$/yr \$4,356,146	\$/yr \$4,606,790	\$/yr \$8,962,936	\$/yr \$2,507,053	\$/yr \$4,544,030	\$/yr \$550,000	\$/yr \$1,372,500	\$/yr \$2,108,926	\$/yr \$6,528,706	\$/yr \$10,884,852
Net Present Value (w/o Credits)	\$ 126,215,000	\$ 13,307,000	\$ 807,448,000	\$ 1,023,961,000	\$ 41,002,000	\$ 180,524,000	\$ 180,524,000	\$ 18,295,000	\$ 37,570,000	\$ 91,850,000	\$ 91,850,000	\$ 183,700,000	\$ 807,448,000	\$ 1,023,961,000	\$ 41,002,000	\$ 15,260,000	\$ 39,516,000	\$ 147,085,000	\$ 239,962,000
Net Present Value	\$ 82,540,000	\$ -4,126,000	\$ 474,006,000	\$ 959,579,000	\$ 8,913,000	\$ 73,335,000	\$ 73,335,000	\$ 6,623,000	\$ 18,629,000	\$ 46,502,000	\$ 43,893,000	\$ 90,395,000	\$ 474,006,000	\$ 959,579,000	\$ 8,913,000	\$ 972,000	\$ 17,561,000	\$ 82,756,000	\$ 100,286,000
Break Even Credit Cost	\$1,445	\$382	\$32,775	\$28,593	\$669	\$1,090	\$1,090	\$4,729	\$4,965	\$5,064	\$4,788	\$5,162	\$47,905	\$53,214	\$6,392	\$2,670	\$4,500	\$4,197	\$4,795
Levelized Revenue Requirement @ baseline credit value	\$/yr \$9,364,048	\$/yr \$418,056 (\$125)	\$/yr \$48,027,342	\$/yr \$97,226,678	\$/yr \$903,085	\$/yr \$8,848,976	\$/yr \$8,848,976	\$/yr \$873,702	\$/yr \$1,887,532	\$/yr \$4,711,686	\$/yr \$4,447,336	\$/yr \$9,159,022	\$/yr \$48,027,342	\$/yr \$97,226,678	\$/yr \$903,085	\$/yr \$98,485	\$/yr \$1,779,320	\$/yr \$5,345,355	\$/yr \$10,161,201
	\$/yr \$997	\$/yr (\$125)	\$/yr \$19,898	\$/yr \$19,069	\$/yr \$171	\$/yr \$615	\$/yr \$615	\$/yr \$2,351	\$/yr \$2,600	\$/yr \$2,704	\$/yr \$2,413	\$/yr \$2,655	\$/yr \$19,898	\$/yr \$19,069	\$/yr \$171	\$/yr \$179	\$/yr \$2,109	\$/yr \$1,055	\$/yr \$2,006

Station	Coleman						Sebree				HMP&L			Green			Wilson
Technology/Modification:	WIP Screens	Fish Return Buckets	Wedgewire	Remote SSC	Dewatering Bin	Vacuum Conversion	WIP Screens	Fish Return Buckets	Wedgewire	Remote SSC	Dewatering Bin	Vacuum Conversion	Remote SSC	Dewatering Bin	Vacuum Conversion	Vacuum Conversion	
<b>Economic Parameters:</b>																	
Evaluation Period	Years	20	20	20	20	20	20	20	20	20	20	20	20	20	20	20	
Discount rate	%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%	
Capital Cost Escalation Rate	%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	
O&M Escalation Rate	%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	
Base Year		2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	
Present value Year		2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	2011	
Installation year		2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	
Levelized Fixed Charge Rate		10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	10.13%	
Annuity Factor		0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	0.1013	
PV factor for Capital		0.8563	0.8563	0.8563	0.8563	-0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	0.8563	
PV factor for O&M		10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	10.4101	
Capital Cost	\$	3,975,000	5,610,000	6,450,000	38,000,000	48,000,000	10,000,000	2,050,000	2,800,000	2,450,000	28,000,000	38,000,000	6,000,000	28,000,000	38,000,000	6,000,000	5,000,000
O&M	\$/yr	750,000	750,000	810,000	1,250,000	860,000	0	365,000	365,000	380,000	970,000	680,000	0	1,250,000	870,000	0	0
Fuel Cost	\$/yr																
Total O&M	\$/yr	750,000	750,000	810,000	1,250,000	860,000	0	365,000	365,000	380,000	970,000	680,000	0	1,250,000	870,000	0	0
SO <sub>2</sub> Removed per year	tons/yr																
NO <sub>x</sub> Removed per year	tons/yr																
Net Present Value	\$	11,212,000	12,612,000	13,956,000	45,554,000	50,057,000	8,563,000	5,555,000	6,197,000	6,054,000	34,075,000	39,620,000	5,138,000	36,990,000	41,598,000	5,138,000	4,282,000

## MACT Compliance Technology NPV &amp; LRR Calculations

Pollutant	Hg			TPM			
	Coleman ACI	Wilson ACI	Green ACI	Coleman DSI and ESP Upgrades	Wilson Low Oxidation Catalyst & ESP Upgrades	Green DSI & ESP Upgrades	HMP&L DSI, Low Oxidation Catalyst and ESP Upgrades
<b>Technology/Modification</b>							
<b>Economic Parameters:</b>							
Evaluation Period	Years	20	20	20	20	20	20
Discount rate	%	7.93%	7.93%	7.93%	7.93%	7.93%	7.93%
Capital Cost Escalation Rate	%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%
O&M Escalation Rate	%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%
Base Year		2011	2011	2011	2011	2011	2011
Present value Year		2011	2011	2011	2011	2011	2011
Installation year		2014	2014	2014	2014	2014	2014
Levelized Fixed Charge Rate		10.13%	10.13%	10.13%	10.13%	10.13%	10.13%
Annuity Factor		0.1013	0.1013	0.1013	0.1013	0.1013	0.1013
PV factor for Capital		0.8563	0.8563	0.8563	0.8563	0.8563	0.8563
PV factor for O&M		10.4101	10.4101	10.4101	10.4101	10.4101	10.4101
Capital Cost	\$	4,000,000	4,500,000	4,000,000	7,720,000	11,040,000	8,500,000
O&M (Including Fuel)	\$/yr	810,000	2,190,000	1,140,000	352,667	170,000	374,000
Total O&M	\$/yr	810,000	2,190,000	1,140,000	352,667	170,000	374,000
Net Present Value	\$	11,858,000	26,652,000	15,293,000	10,282,000	11,224,000	11,172,000





## Appendix 4 – Phase I Environmental Regulatory Review

# **Big Rivers Electric Corporation**

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## **Environmental Regulatory Impact Evaluation**

**FINAL**

*Prepared by:  
Sargent & Lundy LLC  
Chicago, Illinois*

**Sargent & Lundy<sup>LLC</sup>**

October 17, 2011

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**Executive Summary**

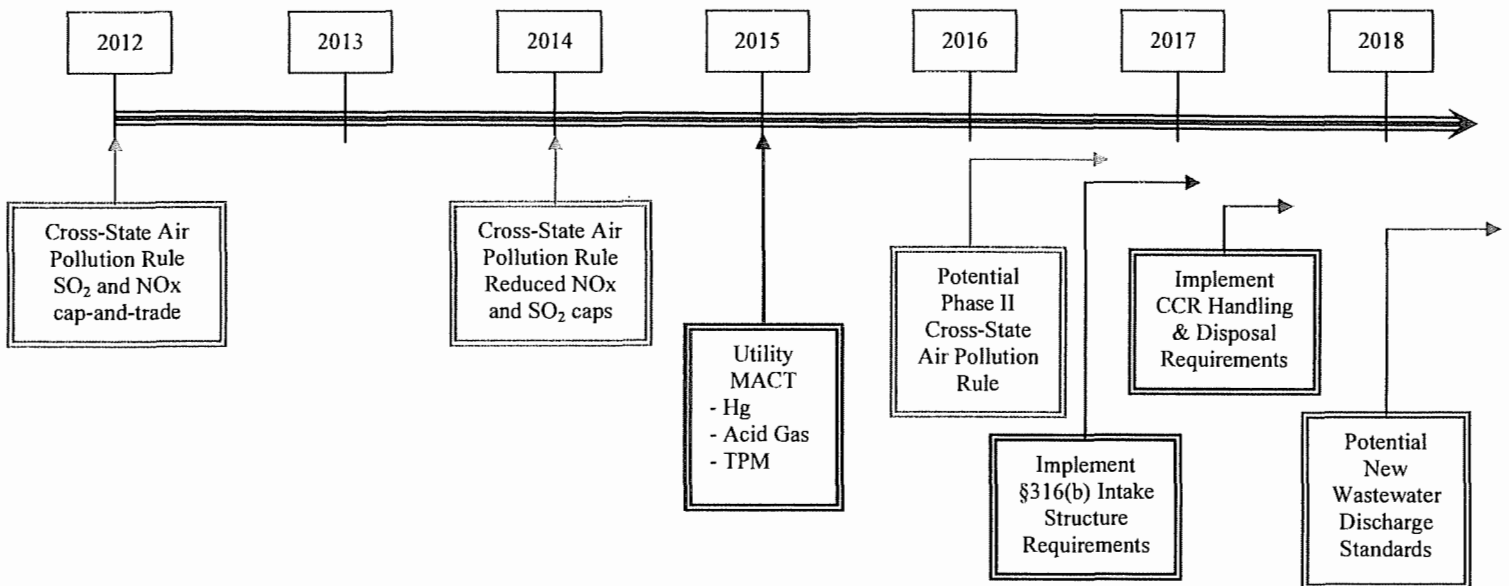
The U.S. Environmental Protection Agency (EPA) and the U.S. Congress have been actively developing environmental regulations and legislation that may impact coal and oil-fired power plant operations. Future regulations are expected to require additional reductions of the criteria air pollutants including sulfur dioxide (SO<sub>2</sub>), nitrogen oxides (NO<sub>x</sub>), and particulate matter (PM, including PM<sub>10</sub> and PM<sub>2.5</sub>), and will likely compel additional control of other air pollutants including mercury, acid gases, trace metals, and potentially carbon dioxide (CO<sub>2</sub>).

This report provides a detailed summary of the recently issued, proposed and pending environmental regulations and legislation, as well as an evaluation of the potential impacts these initiatives may have on operations at the Big River Electric Corporation’s (“BREC’s”) Kenneth C. Coleman, D.B. Wilson, and Sebree generating stations. Regulatory and legislative initiatives evaluated in this report include:

- Clean Air Interstate Rule (CAIR)
- Cross-State Air Pollution Rule (CSAPR) - (the CAIR Replacement Rule)
- Emission Standards for Hazardous Air Pollutants (Utility MACT)
- Regional Haze Rule
- New and Proposed Revisions to the National Ambient Air Quality Standards (NAAQS)
- Phase II Cross-State Air Pollution Rule
- Multi-Pollutant and Greenhouse Gas Legislation
- Greenhouse Gas Tailoring Rule
- 316(b) Cooling Water Intake Regulations
- Coal Combustion Residue Regulations
- Wastewater Discharge Standards for the Steam Electric Power Point Source Category

Figure ES-1 provides a timeline showing the anticipated promulgation and implementation of the various environmental regulatory initiatives currently being considered by EPA.

**Figure ES-1  
 Environmental Regulatory Implementation Timeline**



Although several environmental initiatives are currently being advanced by EPA, the regulatory initiatives that could have the most immediate impact on the BREC generating units are the Cross-State Air Pollution Rule (CSAPR) and the proposed Utility MACT Rule. Table ES-1 provides a high-level summary of the emission reductions needed to meet BREC's CSAPR emission allowance allocations and the anticipated Utility MACT emission limits.

**Table ES-1**  
**BREC Required Emission Reduction by TPY/Percentage**

Plant	Cross-State Air Pollution Rule <sup>(1)</sup>						Utility MACT <sup>(2)</sup>	
	2012			2014			2015	
	SO <sub>2</sub>	Annual NO <sub>x</sub>	Ozone Season NO <sub>x</sub>	SO <sub>2</sub>	Annual NO <sub>x</sub>	Ozone Season NO <sub>x</sub>	TPM	Hg
Coleman Unit C01	1,199	(930)	(331)	(323)	(1,017)	(377)	25%	66%
Coleman Unit C02	1,200	(657)	(328)	(323)	(743)	(375)	25%	66%
Coleman Unit C03	1,279	(1,054)	(418)	(345)	(1,146)	(468)	25%	66%
Wilson Unit W01	(1,038)	1,984	955	(5,824)	1,711	802	None	32%
Green Unit G01	205	(465)	(93)	91	(613)	(173)	None	61%
Green Unit G02	357	(565)	(188)	357	(715)	(268)	None	53%
HMP&L Unit H01	291	550	239	(976)	456	188	6%	None
HMP&L Unit H02	252	623	285	(1,456)	526	232	7%	None
Reid Unit R01	(4,558)	(336)	(116)	(4,847)	(352)	(125)	>90%	82%
Reid Unit RT	6	(38)	(28)	4	(39)	(29)	None	None
<b>Fleet Total</b>	<b>(808)</b>	<b>(888)</b>	<b>(23)</b>	<b>(13,643)</b>	<b>(1,932)</b>	<b>(593)</b>	<b>N/A</b>	<b>N/A</b>
<b>Reduction Needed</b>	<b>3%</b>	<b>7%</b>	<b>0.5%</b>	<b>50%</b>	<b>16%</b>	<b>12%</b>	<b>N/A</b>	<b>N/A</b>

- (1) The CSAPR summary shows each units projected allowance surplus (Green) or deficit (Purple). Allowance surplus or deficits were calculated by subtracting each units' baseline emissions from its CSAPR allowances.
- (2) The Utility MACT summary shows the emission reduction requirement (as a percent of baseline emissions) that each unit will need to achieve to meet the proposed Utility MACT Total Particulate Matter (TPM) and mercury (Hg) emission limits.

CSAPR will replace CAIR in 2012, and is intended to implement the Clean Air Act requirements concerning the transport of air pollutants across state boundaries, and assist downwind states to attain and maintain the Ozone and PM<sub>2.5</sub> NAAQS. The rule, published by EPA in the Federal Register on August 8, 2011 (76 Fed. Reg. 48208), includes an SO<sub>2</sub> cap-and-trade program, as well as annual and ozone season NO<sub>x</sub> cap-and-trade programs. BREC's Coleman, Wilson, and Sebree Generating Stations will be subject to the CSAPR NO<sub>x</sub> and SO<sub>2</sub> cap-and-trade programs beginning January 1, 2012.

Because CSAPR is a cap-and-trade program, compliance with the emission allowance requirements was evaluated on a systemwide basis. Table ES-2 provides a summary of the CSAPR emission allowances issued to each BREC unit. Table ES-3 shows the emission reductions, as a percent of baseline actual emissions, that BREC will need to achieve on a systemwide basis to match its CSAPR allowance allocations.

**Table ES-2**  
**BREC CSAPR SO<sub>2</sub> and NO<sub>x</sub> Allowance Allocations (2012 and 2014)**

BREC Unit	Annual SO <sub>2</sub> Allowances (tpy)		Annual NO <sub>x</sub> Allowances (tpy)		Ozone Season NO <sub>x</sub> Allowances (tpy)	
	2012	2014	2012	2014	2012	2014
Coleman Unit C01	2,672	1,150	928	841	402	356
Coleman Unit C02	2,673	1,150	928	842	407	360
Coleman Unit C03	2,850	1,226	990	898	439	389
Wilson Unit W01	8,400	3,614	2,918	2,645	1,333	1,180
Green Unit G01	2,078	1,964	1,585	1,437	696	616
Green Unit G02	1,771	1,771	1,603	1,453	702	622
HMP&L Unit H01	2,518	1,251	1,010	916	447	396
HMP&L Unit H02	2,997	1,289	1,041	944	464	411
Reid Unit R01	508	219	176	160	77	68
Reid Unit RT	11	9	7	6	5	4
<b>Total</b>	<b>26,478</b>	<b>13,643</b>	<b>11,186</b>	<b>10,142</b>	<b>4,972</b>	<b>4,402</b>

**Table ES-3**  
**BREC CSAPR SO<sub>2</sub> and NO<sub>x</sub> Reduction Requirements (2012 and 2014)**

Fleet-Wide Emission	Annual Allowances (tpy)		Baseline Annual Emission (tpy)	Required Reduction	
	2012	2014		2012	2014
SO <sub>2</sub>	26,478	13,643	27,286	3%	50%
Annual NO <sub>x</sub>	11,186	10,142	12,074	7%	16%
Ozone Season NO <sub>x</sub>	4,972	4,402	4,995	0.5%	12%

Options for reducing systemwide SO<sub>2</sub> emissions to match the 2014 CSAPR SO<sub>2</sub> allowance allocations include upgrading, modifying, or replacing the existing FGD control systems on the Coleman, Wilson, Green and HMP&L units to provide more aggressive SO<sub>2</sub> removal, installing FGD control on Unit R01, and/or retiring Unit R01. Options for reducing systemwide NO<sub>x</sub> emissions to match the 2014 CSAPR NO<sub>x</sub> allocations include, if technically feasible, more aggressive NO<sub>x</sub> reductions on the SCR-controlled units, combustion control modifications, and post-combustion controls (e.g., SNCR or SCR) on the Coleman, Green, and Reid generating units.

EPA is considering revisions to the 8-hour ozone and PM<sub>2.5</sub> NAAQS. Revisions to the NAAQS would likely increase the number of 8-hour ozone and PM<sub>2.5</sub> nonattainment areas in Kentucky and other downwind states, and may trigger more stringent SO<sub>2</sub> and NO<sub>x</sub> emission requirements in the 2018 timeframe. One regulatory approach that is being considered to address the revised NAAQS (and corresponding nonattainment areas) is to modify the Cross-State Air Pollution Rule. Modifications to CSAPR would likely include reductions in each States' emission budgets, and a corresponding reduction in the number of allowances allocated to each unit. Until EPA revises the NAAQS and updates its ambient air quality impact modeling, it is difficult to accurately predict the emission reductions that would be triggered by the NAAQS revisions; however, based on a review of the Cross-State Air Pollution Rule baseline contribution modeling, it is projected that Phase II CSAPR allocations would be approximately 20% below the Phase I 2014 allocations (summarized in Table ES-2).

Assuming an additional 20% reduction in CSAPR allowance allocations, BRECs CSAPR allowance allocations will fall to 10,914 SO<sub>2</sub>, 8,114 annual NO<sub>x</sub>, and 3,522 seasonal NO<sub>x</sub> allowances in the 2018 timeframe. To meet these allowance allocations (without purchasing additional allowances) BRECs will have to reduce systemwide SO<sub>2</sub> emissions approximately 60%, and NO<sub>x</sub> emissions approximately 33% below their respective baseline rates.

EPA also published a final 1-hour SO<sub>2</sub> NAAQS on June 2, 2010. Unlike other NAAQS implementation rules, the 1-hour SO<sub>2</sub> rule requires regulatory agencies to supplement ambient air quality monitoring data with refined dispersion modeling to identify the nonattainment areas. Preliminary ambient air quality impact modeling conducted by a number of existing generating stations suggests that SO<sub>2</sub> emissions from coal-fired power plants that are not equipped with FGD controls, and existing units with relatively short stacks, may have modeled exceedances of the 1-hour standard. Facility-specific modeling would be needed to determine if SO<sub>2</sub> emissions from the BRECs facilities have the potential to cause or contribute to an exceedance of the 1-hour SO<sub>2</sub> NAAQS. Compliance with this standard could require BRECs to upgrade, modify, or replace the existing FGD control systems on the Coleman, Wilson, Green and HMP&L units, and install FGD control on Unit R01 in the 2016-2018 timeframe.

On May 3, 2011, EPA published the proposed Utility MACT Rule (76 Fed. Reg. 24976). The rule regulates hazardous air pollutant (HAP) emissions from coal and oil-fired electricity generating units (EGUs). Proposed emission limits applicable to the BRECs generating units, along with recent stack emission test data, are summarized in Table ES-4.



**Table ES-4  
Proposed MACT Emission Limits vs. Actual Stack Emission Data**

Proposed MACT Emission Limits		Stack Emission Test Data*					
		Green 1	Green 2	HMP&L 1	HMP&L 2	Coleman	Wilson - Coal
<b>a. Total particulate matter (TPM)</b>	<b>0.030 lb/MMBtu</b>	0.0195	0.0169	0.0319	0.0324	0.0398	0.0196
<b>OR</b>							
<b>Total non-Hg HAP metals</b>	<b>0.000040 lb/MMBtu</b>	0.0000906	0.0000678	0.0000959	0.0001203	0.0000910	0.0000591
<b>b. Hydrogen chloride (HCl)</b>	<b>0.0020 lb/MMBtu</b>	0.000281	0.000334	0.001670	0.001370	0.000236	0.000074
<b>OR</b>							
<b>Sulfur dioxide (SO<sub>2</sub>)</b>	<b>0.20 lb/MMBtu</b>	0.186	0.139	0.347	0.415	0.250	0.510
<b>c. Mercury (Hg)</b>	<b>1.2 lb/TBtu</b>	3.09E-06	2.58E-06	6.19E-07	4.66E-07	3.52E-06	1.77E-06

\* All test data is in lb/MMBtu unless noted otherwise. Green cells indicate baseline emissions below the applicable MACT emission limit. Yellow cells indicated emissions below, but within approximately 15% of the proposed emission limit. Purple cells indicate baseline emissions above the applicable MACT emission limit.

Based on a review of HAP emissions data available for the BREC generating units, and taking into consideration emissions data available from similar sources in EPA's HAP emissions database, the following emission reductions will likely be needed to meet the Utility MACT emission requirements:

Mercury: Based on available emissions data:

- HMP&L Units 1 and 2 currently meet the proposed MACT standard with no additional mercury controls.
- Mercury emissions from Coleman Units 1, 2 and 3, and Green Units 1 and 2 (ESP+ FGD) must be reduced by 53% to 66% to meet the proposed MACT emission limit.
- Mercury emissions from Wilson 1 (ESP+FGD+SCR) must be reduced by 32% to meet the proposed MACT standard.
- Mercury emissions from Reid Unit R01 (ESP-only) must be reduced by approximately 80% to meet the proposed MACT standard.

Mercury control options capable of achieving the required removal efficiencies include FGD additives to minimize mercury re-emission in the FGD, fuel additives that promote mercury oxidation and mercury capture in the units' ESP/FGD control systems, and activated carbon injection control systems.

Acid Gases: EPA proposed to use hydrochloric acid (HCl) as an indicator of acid gas emissions from coal-fired boilers, and proposed an HCl emission limit of 0.002 lb/MMBtu (approximately 2.0 ppm). Existing coal-fired units equipped with an FGD

control system can choose to demonstrate compliance with the acid gas requirement by demonstrating compliance with the HCl emission limits, or alternatively, with an EPA proposed SO<sub>2</sub> emission limit of 0.20 lb/MMBtu (30-day average) as a surrogate for acid gas emissions.

Current baseline SO<sub>2</sub> emissions from the Coleman, Wilson, and HMP&L units are above the proposed MACT SO<sub>2</sub> emission limit. FGD modifications and upgrades needed to reduce systemwide annual emissions below the CSAPR allowances would likely result in a controlled SO<sub>2</sub> emission rate of 0.20 lb/MMBtu (30-day average), which would allow BREC to choose to demonstrate compliance with the Utility MACT acid gas standard using SO<sub>2</sub> as a surrogate.

If it is not technically/economically feasible to meet the SO<sub>2</sub> emission limit, BREC can choose to demonstrate compliance with the proposed HCl emission limit. Based on a review of available HCl emissions data, BREC units equipped with FGD should be below the proposed HCl emission limit. BREC would be required to demonstrate continuous compliance with the HCl emission limit using an HCl CEMS or by implementing an on-going (i.e., bi-monthly) stack test program.

Acid gas emissions from Reid Unit R01 (ESP-only) are currently uncontrolled. SO<sub>2</sub> emissions from R01 are well in excess of the proposed MACT limit, and it is likely that HCl emissions are also above the MACT limit (although some removal would be expected in the fly ash and ESP). The technical/economic feasibility of acid gas control technologies on Unit R01 will be evaluated; however, it is unlikely Unit R01 could achieve compliance with the proposed limits without installing an FGD control technology or dry sorbent injection (DSI) control system.

Non-Hg Metal HAPs: EPA proposed a total PM (filterable + condensable “TPM”) emission limit of 0.030 lb/MMBtu (30-day average) as MACT for the non-Hg trace metal HAPs. As an alternative to meeting the TPM limit, existing units have the option of meeting a total non-Hg metal emission limit of  $4.0 \times 10^{-5}$  lb/MMBtu, or complying with individual non-Hg metal emission limits. It is anticipated that most existing electric utility boilers will try to meet the proposed TPM emission limit. Based on available emissions data, total non-Hg metal and individual non-Hg metal emissions from all of the BREC units are above the proposed MACT limits. Furthermore, choosing the non-Hg metal compliance alternatives presents significant risk because of the lack of control technologies available for certain trace metals.

Based on a review of recent stack test data, current baseline TPM emissions from HMP&L, Coleman and Reid are above the proposed MACT limit. TPM emissions from Green and Wilson are below the proposed MACT limit. Bituminous-fired units equipped with SCR tend to generate more sulfuric acid mist and condensable particulate emissions. Technologies capable of reducing both filterable and condensable PM emissions will be evaluated to determine the feasibility of meeting the proposed MACT limit of 0.030 lb/MMBtu (30-day average). Technologies available to reduce filterable PM emissions include ESP modifications and upgrades.

Technologies available to reduce condensible PM emissions include dry sorbent injection coupled with an ESP or baghouse, and wet ESP.

In addition to air pollution control regulations, EPA is also working on rulemaking initiatives that would impact the management and disposal of coal combustion residues (CCR), and the design and operation of cooling water intake structures at existing power plants (the "316(b) Rule"). EPA is also considering revising the wastewater discharge standards for steam electric power generating stations. Although all of these regulatory initiatives are relatively early in the rulemaking process, these regulations could have a significant impact on operations at the BREC generating stations in the 2016-2020 timeframe.

## 1.0 Introduction

U.S.EPA has been actively developing environmental regulations and legislation that may impact coal-fired power plant operations and the air pollution control equipment selection process. Future regulations are expected to require additional reductions of criteria pollutants including sulfur dioxide (SO<sub>2</sub>), nitrogen oxides (NO<sub>x</sub>), and particulate matter (PM, including PM<sub>10</sub> and PM<sub>2.5</sub>), and may compel existing units to control additional pollutants including acid gases, trace metals, and potentially carbon dioxide (CO<sub>2</sub>). In addition, future regulatory initiatives will include more stringent requirements for cooling water intake structures, wastewater discharges, and disposal of coal combustion residues.

This report reviews the status of each regulatory initiative, provides a summary of requirements as they may affect Big Rivers Electric Corporation's Kenneth C. Coleman, D.B. Wilson, and Sebree generating stations, and identifies potential compliance options as they relate to the various regulatory initiatives. A summary table is provided at the end of each section that includes a brief description of the regulatory initiative, potential emission reduction requirements, and available compliance strategies.

## 2.0 Background

Big Rivers Electric Corporation (BREC) is a member-owned electric power and transmission cooperative headquartered in Henderson, Kentucky. The BREC electric power generating stations supply the wholesale power needs of the member cooperatives. The member cooperatives provide retail electric power to more than 111,000 homes, farms, businesses, and industries in portions of 22 western Kentucky counties.<sup>1</sup> BREC owns and operates 1,563 megawatts (MW) of generating capacity at four generating stations: Kenneth C. Coleman Station (485 MW), D.B. Wilson Station (440 MW), Robert D. Green (496 MW), and Robert A. Reid (142 MW). BREC has a total power capacity of 1,900 MW, including rights to Henderson Municipal Power and Light (HMP&L) Station Two and contracted capacity from Southeastern Power Administration. For air permitting purposes, the Kentucky Department of Environmental Protection Division of Air Quality (DAQ) has determined that the Reid/Henderson/Green stations are one source as defined in 401 KAR 50:020 (Permits). Collectively, these generating units are referred to as the Sebree Generating Station. A brief description of each generating station is provided below.

### Kenneth C. Coleman Generating Station

The Coleman Generating Station is located near the town of Hawesville in Hancock County, Kentucky. The source is an electric power generating station consisting of three (3) pulverized coal-fired boilers. Coleman 1 and 2 are nominally rated at 160 MW with an input rating of 1,800 MMBtu/hr. Coleman 3 is a 165 MW unit with an input rating of 1,800 MMBtu/hr. All three units are dry bottom wall-fired boilers, equipped with low-NO<sub>x</sub> burners and an electrostatic precipitator (ESP). The units fire an Illinois Basin coal with a heating value in the range of 10,800 to 11,800 Btu/lb and a sulfur content of approximately 2.8 to 3.3% as their primary fuel. Flue gas from each boiler is directed through a common wet limestone flue gas desulfurization (WFGD) control system and exhausted through a common stack. Construction of Coleman 1 and 2 commenced in 1966. Construction of Coleman 3 commenced in 1968.

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<sup>1</sup> See, <http://www.bigrivers.com>

#### D. B. Wilson Generating Station

The Wilson Generating Station is located near the town of Centertown in Ohio County, Kentucky. The source is an electric power generating station consisting of one (1) pulverized coal-fired boiler. Wilson is nominally rated at 440 MW with an input rating of 4,585 MMBtu/hr. The unit is a wall-fired boiler, and is equipped with low NOx burners, ESP, wet limestone FGD, selective catalytic reduction (SCR), and hydrated lime injection control systems. The unit fires an Illinois Basin coal with a heating value in the range of 11,300 to 12,300 Btu/lb and a sulfur content of approximately 2.8 to 3.3% as its primary fuel. Secondary fuel is petroleum coke, pelletized coal fines, and number two fuel oil is available for startup and stabilization. The source has taken a conditional limit when burning petroleum coke in order to preclude applicability of the 401 KAR 51:017 Prevention of Significant Deterioration (PSD) regulations, where emissions of SO<sub>2</sub> shall not exceed 12,023 tons during any twelve month period in which any amount of petroleum coke is burned. Construction of the unit commenced June 20, 1980.

#### Sebree Generating Station

The Sebree Generating Station encompasses the Robert D. Green Station, Robert A. Reid Station, and HMP&L Station Two. The station is located near the town of Sebree in Webster County, Kentucky.

#### Robert D. Green Generating Station:

The Green Generating Station is an electric power generating station consisting of two (2) pulverized coal-fired boilers. Green 1 and 2 are nominally rated at 252 MW and 244 MW, respectively, with an input rating of 2,569 MMBtu/hr. The units are Babcock & Wilcox wall-fired boilers, equipped with low NOx burners and coal reburn technology, ESP, and a wet lime FGD control system. Both units fire an Illinois Basin bituminous coal with a heating value in the range of 11,300 to 12,300 Btu/lb and a sulfur content of approximately 2.8 to 3.3% as their primary fuel and burn Petroleum Coke as a secondary fuel. Green 1 and 2 exhaust through separate stacks. Construction of the Green units commenced in 1976.

#### Henderson Municipal Power & Light (HMP&L) Generating Station Two

The HMP&L Generating Station Two is an electric power generating station consisting of two (2) pulverized coal-fired boilers. HMP&L Station 2 Units 1 and 2 are nominally rated at 165 MW and 172 MW respectively, with an input rating of 1,624 MMBtu/hr. HMP&L Station Two Units 1 and 2 are dry-bottom wall-fired boilers equipped with ESP and wet lime FGD control systems. Both units are equipped with 1<sup>st</sup> generation low-NOx burners and selective catalytic reduction (SCR) for NOx control. Both units fire an Illinois Basin bituminous coal with a heating value in the range of 11,800 to 12,300 Btu/lb and a sulfur content of approximately 2.8 to 3.3% as their primary fuel. Construction of HMP&L Station 2 commenced in 1970.

#### Robert A. Reid Generating Station

The Reid Generating Station is an electric power generating station consisting of one (1) pulverized coal-fired boiler and one combination gas/oil fired combustion turbine. Reid 1 is nominally rated at 72 MW, with a heat input of 911 MMBtu/hr. Reid 1 is a dry-bottom wall-fired boiler equipped with a multiclone and an ESP for particulate matter control. Reid 1 fires an

Illinois Basin bituminous coal with a heating value in the range of 11,800 to 12,300 Btu/lb and a sulfur content of approximately 2.8 to 3.3% as their primary fuel. Construction of Reid 1 commenced in 1963.

Reid also has a natural gas-fired simple cycle combustion turbine. The combustion turbine is designed to fire natural gas or No. 2 fuel oil, and has a rated capacity of 803 MMBtu/hr. Construction of Unit RT commenced in 1970.

A brief description of BREC generating units is provided in Tables 2-1a and 2-1b.

**Table 2-1a**  
**Coleman and Wilson Generating Stations**

Parameter	Coleman Unit C01		Coleman Unit C02		Coleman Unit C03		Wilson Unit W01	
Gross Unit Output (MW)	160		160		165		440	
Full Load Heat Input (MMBtu/hr)	1,800		1,800		1,800		4,585	
Primary Fuel	Illinois Basin bituminous		Illinois Basin bituminous		Illinois Basin bituminous		Illinois Basin bituminous	
Secondary Fuel	N/A		N/A		N/A		Pet Coke Pelletized Fines #2 Fuel Oil	
Unit Description	dry bottom wall-fired boiler		dry bottom wall-fired boiler		dry bottom wall-fired boiler		dry bottom wall-fired boiler	
NOx Control	LNB & ROFA		LNB & OFA		LNB & OFA		LNB/OFA/SCR	
PM Control	ESP		ESP		ESP		ESP	
SO <sub>2</sub> Control	Wet Limestone FGD		Wet Limestone FGD		Wet Limestone FGD		Wet Limestone FGD	
Condenser Cooling System	once-through cooling		once-through cooling		once-through cooling		closed cycle cooling	
Baseline Average Annual Heat Input <sup>(1)</sup>	11,784,789		11,787,242		12,570,106		37,043,481	
2010 Annual Heat Input	11,254,853		9,544,382		12,195,952		36,221,670	
Baseline Annual SO <sub>2</sub> Emissions <sup>(1)</sup>	1,473	0.25	1,473	0.25	1,571	0.25	9,438	0.51
Annual NOx Emissions (2010) <sup>(2)</sup>	1,858	0.33	1,585	0.33	2,044	0.34	934	0.053
Ozone Season NOx Emissions (2010) <sup>(2)</sup>	733	0.33	735	0.34	857	0.34	378	0.050

(1) Baseline average annual heat inputs provided in this table represent the average of the three highest heat input years during the baseline years 2006-2010. Baseline annual SO<sub>2</sub> emissions represent the average of the three highest emission years (2006 – 2010); however, baseline SO<sub>2</sub> emissions from Coleman Units C01, C02, and C03 were adjusted to an annual average emission rate of 0.25 lb/MMBtu based on information provided by BREC.

(2) Baseline NOx emission rates are calculated using 2010 NOx emissions and 2010 heat inputs.

**Table 2-1b  
Sebree Generating Station**

Parameter	Green Unit G01		Green Unit G02		Henderson Unit H01		Henderson Unit H02		Reid Unit R01		Reid Unit RT	
Gross Unit Output (MW)	252		244		172		165		72		70	
Full Load Heat Input (MMBtu/hr)	2,569		2,569		1,624		1,624		911		803	
Primary Fuel	Illinois basin bituminous		Illinois basin bituminous		Illinois basin bituminous		Illinois basin bituminous		Illinois basin bituminous		natural gas	
Secondary Fuel	Pet Coke		Pet Coke		N/A		N/A		N/A		Oil	
Unit Description	dry bottom wall-fired boiler		dry bottom wall-fired boiler		dry bottom wall-fired boiler		dry bottom wall-fired boiler		dry bottom wall-fired boiler		Combustion Turbine	
NOx Control	LNB		LNB		LNB/SCR		LNB/SCR		LNB			
PM Control	ESP		ESP		ESP		ESP		Cyclone ESP			
SO <sub>2</sub> Control	Wet Lime FGD		Wet Lime FGD		Wet Lime FGD		Wet Lime FGD					
Condenser Cooling System	closed cycle cooling		closed cycle cooling		closed cycle cooling		closed cycle cooling		once-through cooling			
Baseline Average Annual Heat Input <sup>(1)</sup>	20,128,359		20,347,531		12,823,005		13,214,893		2,240,807		87,379	
2010 Annual Heat Input	19,866,020		20,128,970		13,003,466		12,118,692		1,962,424		126,361	
Baseline Annual SO <sub>2</sub> Emissions <sup>(1)</sup>	1,873	0.19	1,414	0.14	2,227	0.35	2,745	0.42	5,066	4.52	5	0.12
Annual NOx Emissions (2010) <sup>(2)</sup>	2,050	0.21	2,168	0.22	460	0.071	418	0.069	512	0.52	45	0.71
Ozone Season NOx Emissions (2010) <sup>(2)</sup>	789	0.20	890	0.21	208	0.074	179	0.066	193	0.47	33	0.70

(1) Baseline annual heat inputs, and baseline annual SO<sub>2</sub> emissions shown in this table represent that average of the three highest emission or heat input years during the years 2006 – 2010.

(2) Baseline NOx emission rates are calculated using 2010 NOx emissions and 2010 heat inputs.

### **3.0 Air Pollution Control Regulations**

This section includes a description of the regulatory initiatives that may affect operations at the BREC generating stations. Each subsection includes a brief description of the regulation or initiative, describes the potential emission limits and control technology requirements, and identifies potential compliance strategies. In addition to the regulatory requirements discussed below, modifications to an existing emissions source can trigger applicability of the federal New Source Performance Standards (NSPS) and the New Source Review (NSR) pre-construction permitting requirements.

#### **3.1 Clean Air Interstate Rule**

EPA issued the Clean Air Interstate Rule (CAIR) on March 10, 2005. CAIR requires 28 eastern states (including Kentucky) and the District of Columbia to reduce emissions of SO<sub>2</sub> and NO<sub>x</sub> because those states contribute to fine particulate matter (PM<sub>2.5</sub>) and ground level ozone non-attainment in downwind states. Under CAIR, states were required to reduce emissions of SO<sub>2</sub> and NO<sub>x</sub> in two phases: (1) the first phase of NO<sub>x</sub> and SO<sub>2</sub> reductions started in 2009 and 2010, respectively, and (2) the second phase of NO<sub>x</sub> and SO<sub>2</sub> reductions was scheduled to start in 2015. CAIR allows states to demonstrate compliance with the SO<sub>2</sub> and NO<sub>x</sub> reduction requirements by establishing a cap-and-trade program for SO<sub>2</sub> and NO<sub>x</sub> emissions.

On July 11, 2008, the U.S. Court of Appeals for the District of Columbia found that CAIR was “fundamentally flawed” and issued an order to vacate the rule in its entirety and remand the rule to EPA to promulgate a new rule consistent with the Court’s opinion. Subsequently, EPA requested that the Court reinstate CAIR until it could issue a replacement rule. On December 23, 2008, the Court granted EPA’s petition to remand the case without vacatur. As a result, CAIR went into effect in its entirety on January 1, 2009, and will remain in effect until EPA publishes the CAIR replacement rule addressing the flaws identified by the Court. EPA’s CAIR replacement rule (the Cross-State Air Pollution Rule) was recently issued, and is discussed in detail in Section 3.2 of this report.

CAIR includes an annual SO<sub>2</sub> cap-and-trade program, an annual NO<sub>x</sub> cap-and-trade program, and an ozone season NO<sub>x</sub> cap-and-trade program. A brief description of the CAIR provisions, as they apply to the BREC generating stations, is provided below.

##### **3.1.1 CAIR SO<sub>2</sub> (Annual) Trading Program**

The CAIR SO<sub>2</sub> annual trading program was designed to supplement the Title IV Acid Rain Program (ARP). The CAIR SO<sub>2</sub> annual trading program applies to fossil fuel-fired generating units located in 23 states, including Kentucky. The first phase of the CAIR SO<sub>2</sub> annual trading program took effect in 2010, and will now expire on January 1, 2012, when the CSAPR takes effect.

The CAIR SO<sub>2</sub> trading program uses the ARP SO<sub>2</sub> allowances, which will continue to be allocated to EGUs per the 1998 reallocation of allowances. CAIR reduces the net value of the ARP allowances for emissions in CAIR states as follows: allowances of vintage 2009 and earlier continue to be worth 1 ton of SO<sub>2</sub> (1:1), while allowances of vintages 2010 through 2014 are worth 0.5 ton SO<sub>2</sub> (0.5:1).



Table 3-1 shows the ARP allowance allocations for the BREC generating units. Table 3-2 compares the 2010 CAIR SO<sub>2</sub> allowance requirements (i.e., two allowances per ton of SO<sub>2</sub> emitted) to the average annual SO<sub>2</sub> emissions from each unit. Annual SO<sub>2</sub> emissions shown in Table 3-2 represent average annual emissions based on the three highest emission years between 2006 and 2010.

**Table 3-1**  
**Title IV Acid Rain Program SO<sub>2</sub> Allowance Allocations**

<b>BREC Unit</b>	<b>Acid Rain Allocations (tons per year)</b>
<b>Coleman Unit C01</b>	4,853
<b>Coleman Unit C02</b>	5,534
<b>Coleman Unit C03</b>	5,322
<b>Wilson Unit W01</b>	12,461
<b>Green Unit G01</b>	5,292
<b>Green Unit G02</b>	6,376
<b>HMP&amp;L Unit H01</b>	5,756
<b>HMP&amp;L Unit H02</b>	5,934
<b>Reid Unit R01</b>	942
<b>Total</b>	52,470

**Table 3-2**  
**CAIR Phase I Allowance Requirements vs. Actual SO<sub>2</sub> Annual Emissions**

<b>BREC Unit</b>	<b>Baseline SO<sub>2</sub> Emissions<sup>(1)</sup> (tpy)</b>	<b>CAIR Phase I Allowance Requirements (2 x emissions)</b>	<b>Acid Rain Allocations (per year)</b>	<b>Allowance Surplus or (Deficit)</b>
<b>Coleman Unit C01</b>	1,473	2,946	4,853	1,907
<b>Coleman Unit C02</b>	1,473	2,946	5,534	2,588
<b>Coleman Unit C03</b>	1,571	3,142	5,322	2,180
<b>Wilson Unit W01</b>	9,438	18,876	12,461	(6,415)
<b>Green Unit G01</b>	1,873	3,747	5,292	1,545
<b>Green Unit G02</b>	1,414	2,827	6,376	3,549
<b>HMP&amp;L Unit H01</b>	2,227	4,454	5,756	1,302
<b>HMP&amp;L Unit H02</b>	2,745	5,490	5,934	444
<b>Reid Unit R01</b>	5,066	10,132	942	(9,190)
<b>Total</b>	27,280	54,560	52,470	(2,090)

(1) Baseline SO<sub>2</sub> emissions for each unit shown in this table were calculated as the average annual emissions from the three highest emission years from each unit during the years 2006-2010. Baseline SO<sub>2</sub> emissions from Coleman Units C01, C02, and C03 were adjusted to an annual average emission rate of 0.25 lb/MMBtu based on information provided by BREC.

Emissions and allowance data summarized in Table 3-2, show that SO<sub>2</sub> emissions from the BREC generating units are very close to the CAIR Phase I allocation requirements. Annual SO<sub>2</sub> emissions from all units averaged between 25,575 tpy (actual average) and 27,280 tpy (average of three highest emission years) between 2006 and 2010. Therefore, BREC needs to retire between 51,150 and 54,560 CAIR Phase I SO<sub>2</sub> allowances annually, compared to its SO<sub>2</sub> allocation of 52,470 tons. Assuming annual capacity factors and average SO<sub>2</sub> emission rates remain relatively constant, BREC needs to reduce systemwide SO<sub>2</sub> emissions by zero to approximately 4% to match its CAIR Phase I SO<sub>2</sub> allocation requirements. Because CAIR is a cap-and-trade program, BREC could also use banked pre-2009 Acid Rain Program SO<sub>2</sub> allocations to offset any CAIR allowance deficiency.

Emissions from seven units (Coleman Units C01, C02, C03, Green Units G01, G02, and HMP&L Units H01 and H02) are below their respective CAIR SO<sub>2</sub> allocation requirements. These units are all equipped with wet lime or limestone FGD control systems.

Existing SO<sub>2</sub> emissions from Wilson Unit W01 and Reid Unit R01 are above their respective CAIR allocation requirements. Between 2006 and 2010 SO<sub>2</sub> emissions from Wilson Unit W01 averaged 9,438 tpy (or 18,876 CAIR Phase I SO<sub>2</sub> allocations), exceeding the unit's CAIR allocations of 12,461 tons. Assuming an annual heat input to the boiler of 37,043,481 MMBtu, SO<sub>2</sub> emissions from Wilson Unit W01 would need to be reduced by approximately 34%, from a baseline rate of 0.51 lb/MMBtu to a controlled rate of 0.33 lb/MMBtu, for the unit to match its allowance allocations.<sup>2</sup>

Similarly, SO<sub>2</sub> emissions from Reid Unit R01 currently exceed the unit's CAIR Phase I SO<sub>2</sub> allocation requirements. Between 2006 and 2010, SO<sub>2</sub> emissions from Reid Unit R01 averaged 5,066 tpy (or 10,132 CAIR Phase I SO<sub>2</sub> allocations),<sup>3</sup> exceeding the unit's CAIR allocations of 942 tons. Assuming an annual heat input of 2,240,807 MMBtu, SO<sub>2</sub> emissions from Reid Unit R01 would need to be reduced by approximately 91%, from a baseline rate of 4.61 lb/MMBtu to a controlled rate of 0.42 lb/MMBtu, for the unit to match its allowance requirements.

Although SO<sub>2</sub> emissions from the Wilson and Reid units exceed their CAIR allocations, CAIR is a cap-and-trade program; therefore, surplus allowances from the Coleman, Green, and HMP&L units can be used to offset excess SO<sub>2</sub> emissions from the Wilson and Reid units. On a systemwide basis, the annual SO<sub>2</sub> emissions from the BREC units are very close to, or slightly below, the CAIR allocation requirements.

### 3.1.2 CAIR NO<sub>x</sub> Trading Programs

In addition to the annual SO<sub>2</sub> cap-and-trade program, CAIR includes annual and ozone season NO<sub>x</sub> cap-and-trade programs. The CAIR annual NO<sub>x</sub> trading program was a new cap-and-trade program, while the CAIR ozone season NO<sub>x</sub> program largely replaced the NO<sub>x</sub> trading program established under the NO<sub>x</sub> SIP call. Both trading programs apply to electric generating units located in 25 of the 28 CAIR states (including Kentucky) and the District of Columbia. Phase I of the CAIR

<sup>2</sup> The baseline heat input represents that average annual heat input to Wilson Unit W01 during the three highest heat input years during the baseline years of 2006-2010.

<sup>3</sup> Note: SO<sub>2</sub> emissions from Unit R01 in 2009 totaled only 545 tons. Total heat input to Unit R01 in 2009 was 236,191 MMBtu, about 10% of the average annual heat input during the other baseline years. Therefore, 2009 emissions data were not used to calculate average emissions from Unit R01.

NOx trading programs took effect in 2009. Phase II of the CAIR NOx trading programs was scheduled to take affect in 2015; however, Phase II of CAIR will be replaced by the Cross State Air Pollution Rule (CSAPR) (discussed in Section 3.2).

For CAIR Phase I, both the annual and seasonal NOx regional CAIR budgets were established by EPA using a regional heat-input baseline value multiplied by 0.15 lb/MMBtu. CAIR NOx allowances were allocated to each affected source based on each sources' proportional share of the state budget calculated using historical heat inputs and including a fuel adjustment factor for coal, oil, and natural gas. Table 3-3 provides a summary of the final Kentucky CAIR Phase I NOx budgets and the CAIR NOx allowance allocations to each BREC generating unit.

**Table 3-3**  
**CAIR Phase I NOx Allocations**

<b>BREC Unit</b>	<b>CAIR Phase I Annual NOx Allocations</b>	<b>CAIR Phase I Ozone Season NOx Allocations</b>
Kentucky	83,205	36,045
Coleman Unit C01	898	375
Coleman Unit C02	902	383
Coleman Unit C03	879	379
Wilson Unit W01	3,210	1,359
Green Unit G01	1,573	653
Green Unit G02	1,551	660
HMP&L Unit H01	965	420
HMP&L Unit H02	993	420
Reid Unit R01	377	172
Reid Unit RT	3	3
<b>BREC Total</b>	<b>11,351</b>	<b>4,824</b>

Tables 3-4 and 3-5 compare the CAIR Phase I annual and ozone season NOx allocations to the 2010 actual NOx emissions from each unit.<sup>4</sup> NOx emission reductions needed to meet the CAIR Phase I NOx allowance requirements, if any, are also identified in Tables 3-4 and 3-5.

<sup>4</sup> NOx emissions data from 2010 were used in this regulatory evaluation because it was determined that 2010 emissions data were more representative of NOx emissions going forward.

**Table 3-4**  
**CAIR Phase I Annual NOx Allocations vs. 2010 Actual NOx Emissions**

BREC Unit	CAIR Phase I Annual NOx Allocations (tons)	Annual NOx Emissions 2010 <sup>(1)</sup> (tons)	Allowance Surplus or (Deficit)	Annual Heat Input 2010 <sup>(1)</sup> (MMBtu)	Allowance Equivalent NOx Rate (lb/MMBtu)	Actual Average NOx Rate 2010 (lb/MMBtu)	% Reduction
Coleman Unit C01	898	1,858	(960)	11,254,853	0.160	0.330	51.5%
Coleman Unit C02	902	1,585	(683)	9,544,382	0.189	0.332	43.1%
Coleman Unit C03	879	2,044	(1,165)	12,195,952	0.144	0.335	57.0%
Wilson Unit W01	3,210	934	2,276	36,221,670	0.177	0.052	NA
Green Unit G01	1,573	2,050	(477)	19,866,020	0.158	0.206	23.3%
Green Unit G02	1,551	2,168	(617)	20,128,970	0.154	0.215	28.4%
HMP&L Unit H01	965	460	505	13,003,466	0.148	0.071	NA
HMP&L Unit H02	993	418	575	12,118,692	0.164	0.069	NA
Reid Unit R01	377	512	(135)	1,962,424	0.384	0.522	26.4%
Reid Unit RT	3	45	(42)	126,361	0.047	0.708	93.4%
Total	11,351	12,074	(723)	136,422,791	0.166	0.177	6.2%

(1) Annual NOx emissions and annual heat inputs listed in this table are based on actual 2010 emission and heat input values.

**Table 3-5**  
**CAIR Phase I Ozone Season NOx Allocations vs. 2010 Actual NOx Emissions**

BREC Unit	CAIR Phase I Ozone Season NOx Allocations (tons)	Ozone Season NOx Emissions 2010 <sup>(1)</sup> (tons)	Allowance Surplus or (Deficit)	Ozone Season Heat Input 2010 <sup>(1)</sup> (MMBtu)	Allowance Equivalent NOx Rate (lb/MMBtu)	Average NOx Rate 2010 (lb/MMBtu)	% Reduction
Coleman Unit C01	375	733	(358)	4,413,566	0.170	0.332	48.8%
Coleman Unit C02	383	735	(352)	4,391,647	0.174	0.335	48.1%
Coleman Unit C03	379	857	(478)	5,084,415	0.149	0.337	55.8%
Wilson Unit W01	1,359	378	981	15,229,924	0.178	0.050	NA
Green Unit G01	653	789	(136)	7,820,468	0.167	0.202	17.3%
Green Unit G02	660	890	(230)	8,411,654	0.157	0.212	25.9%
HMP&L Unit H01	420	208	212	5,589,305	0.150	0.074	NA
HMP&L Unit H02	420	179	241	5,369,949	0.156	0.066	NA
Reid Unit R01	172	193	(21)	824,447	0.417	0.467	10.7%
Reid Unit RT	3	33	(30)	95,540	0.063	0.700	91.0%
Total	4,824	4,995	(171)	57,230,917	0.169	0.175	3.4%

(1) Ozone season NOx emissions and heat inputs listed in this table are based on actual 2010 emission and heat input values.

Emissions data summarized in Tables 3-4 and 3-5 show that existing NO<sub>x</sub> emissions from the BREC generating units are at, or just above, the Phase I CAIR NO<sub>x</sub> allocations. NO<sub>x</sub> emissions from three units (Wilson Unit W01 and HMP&L Units H01 and H02) are currently below their CAIR Phase I NO<sub>x</sub> allocations (both annual and ozone season). All three units are equipped with SCR control, and currently achieve controlled NO<sub>x</sub> emissions in the range of 0.052 to 0.070 lb/MMBtu.

NO<sub>x</sub> emissions from the other units, including Coleman Units C01, C02, and C03, Green Units G01 and G02, and Reid Unit R01, currently exceed their CAIR Phase I allocations. In 2010, NO<sub>x</sub> emissions from the Coleman Station totaled 5,487 tons, exceeding the Station's CAIR Phase I NO<sub>x</sub> allocations of 2,679 tons. NO<sub>x</sub> emissions from the Coleman generating units would need to be reduced by approximately 50%, from a base rate of 0.33 lb/MMBtu to a controlled rate of approximately 0.16 lb/MMBtu, for the station to match its allowance allocations. Similarly, 2010 NO<sub>x</sub> emissions from Green Units G01 and G02 exceeded the station's CAIR Phase I allocations by approximately 1,094 tons (4,218 tons emissions vs. 3,124 tons allocations). NO<sub>x</sub> emissions from the Green generating units would need to be reduced by approximately 25%, from a base rate of 0.21 lb/MMBtu to a controlled rate of approximately 0.16 lb/MMBtu, for the station to match its allowance allocations.

### 3.1.3 CAIR Phase I Summary

CAIR includes an annual SO<sub>2</sub> cap-and-trade program, an annual NO<sub>x</sub> cap-and-trade program, and an ozone season NO<sub>x</sub> cap-and-trade program. CAIR went into effect in its entirety on January 1, 2009, and will remain in effect until the recently published CSAPR takes effect on January 1, 2012.

Actual SO<sub>2</sub> and NO<sub>x</sub> emissions from the BREC generating units are currently very close to the respective CAIR Phase I SO<sub>2</sub> and NO<sub>x</sub> allocation requirements. Annual SO<sub>2</sub> emissions from all units averaged 25,575 tpy (actual average) between 2006 and 2010 (or 51,150 CAIR SO<sub>2</sub> allowances) compared to an allocation of 52,470 allowances. Thus, based on average historical emissions, BREC should have adequate CAIR Phase I SO<sub>2</sub> allocations without providing additional SO<sub>2</sub> emission controls. If SO<sub>2</sub> emissions exceed the CAIR allocations in any individual year, banked CAIR allocations and banked pre-2009 Acid Rain Program SO<sub>2</sub> allocations, can be used to off-set any allocation deficit.

Systemwide annual and ozone season NO<sub>x</sub> emissions are also very close to (or slightly above) the CAIR Phase I NO<sub>x</sub> allocations. In 2010, annual NO<sub>x</sub> emissions from all units were approximately 6% above the CAIR Phase I allocation of 11,351 tons, and ozone season NO<sub>x</sub> emissions from all units were approximately 3.4% above the CAIR Phase I allocation of 4,824 tons. Relatively small NO<sub>x</sub> reductions on the non-SCR controlled units (e.g., C01, C02, C03, G01, and G02) could provide the emissions reductions needed for systemwide NO<sub>x</sub> emissions to match the CAIR Phase I NO<sub>x</sub> allocation requirements.

Table 3-6 provides a summary of CAIR Phase I allowance requirements and corresponding emission reduction requirements for each BREC generating unit.

**Table 3-6  
CAIR Phase I Summary**

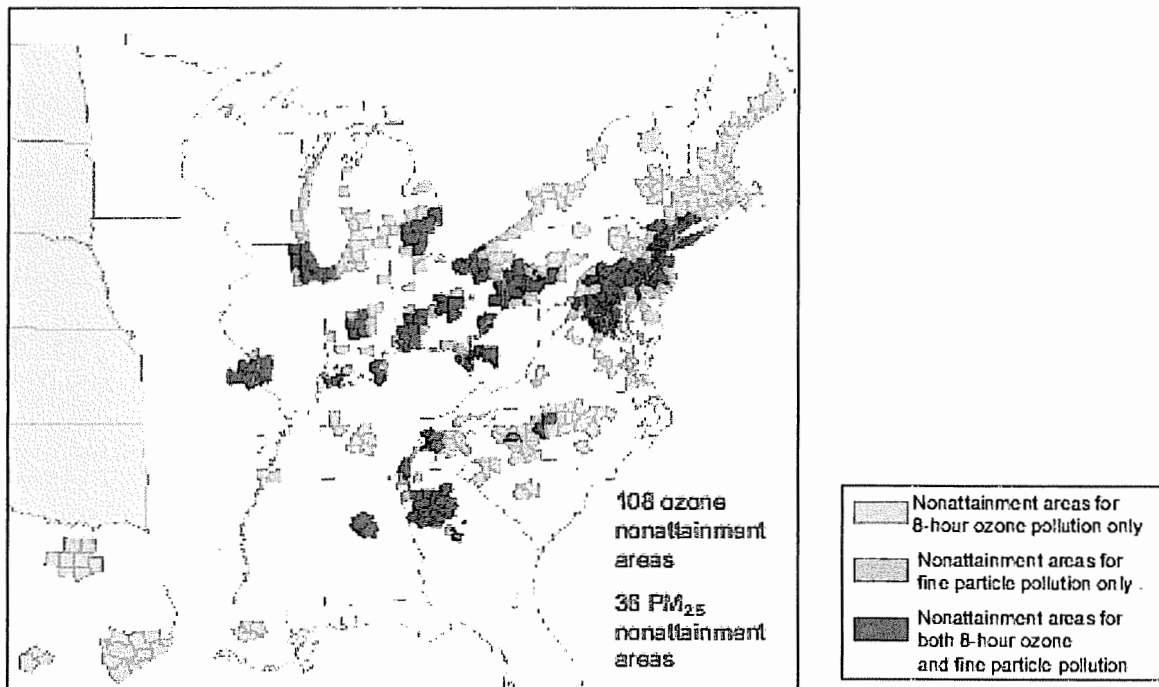
Pollutant	Station	Baseline Emissions emissions (allocations)	CAIR Phase I Allocations (tpy)	Emission Reductions Needed to Meet Allocations	Control Strategies
SO <sub>2</sub>	Coleman	4,517 (9,034)	15,709	NA	Wet lime and limestone scrubbing control systems on Coleman Units C01, C02, and C03; Green Units G01 and G02; and HMP&L Units H01 and H02, currently reduce emissions below each unit's respective CAIR Phase I SO <sub>2</sub> allocation requirements. Existing SO <sub>2</sub> emissions from Wilson Unit W01 and Reid Unit R01 are above their respective CAIR allocation requirements. Systemwide SO <sub>2</sub> emissions must be reduced by zero to approximately 4% to achieve systemwide compliance with the CAIR Phase I SO <sub>2</sub> allowance requirements.
	Wilson	9,438 (18,876)	12,461	(6,415)	
	Sebree	13,325 (26,650)	24,300	(2,350)	
	Systemwide	27,280 (54,560)	52,470	(2,090)	
NO <sub>x</sub> (Annual)	Coleman	5,487	2,679	(2,808)	Units equipped with SCR currently generate surplus NO <sub>x</sub> allocations that can be used to offset excess NO <sub>x</sub> emissions from other units. Based on 2010 heat inputs, annual and ozone season NO <sub>x</sub> emissions exceeded the respective CAIR Phase I NO <sub>x</sub> allocations by approximately 6% and 3.4%, respectively. Relatively small NO <sub>x</sub> emission reductions on the Coleman Units (from 0.33 to 0.28 lb/MMBtu) could provide the emissions reductions needed to meet the CAIR Phase I allowed requirements.
	Wilson	934	3,210	NA	
	Sebree	5,653	5,462	(191)	
	Systemwide	12,074	11,351	(723)	

**3.2 Cross-State Air Pollution Rule**

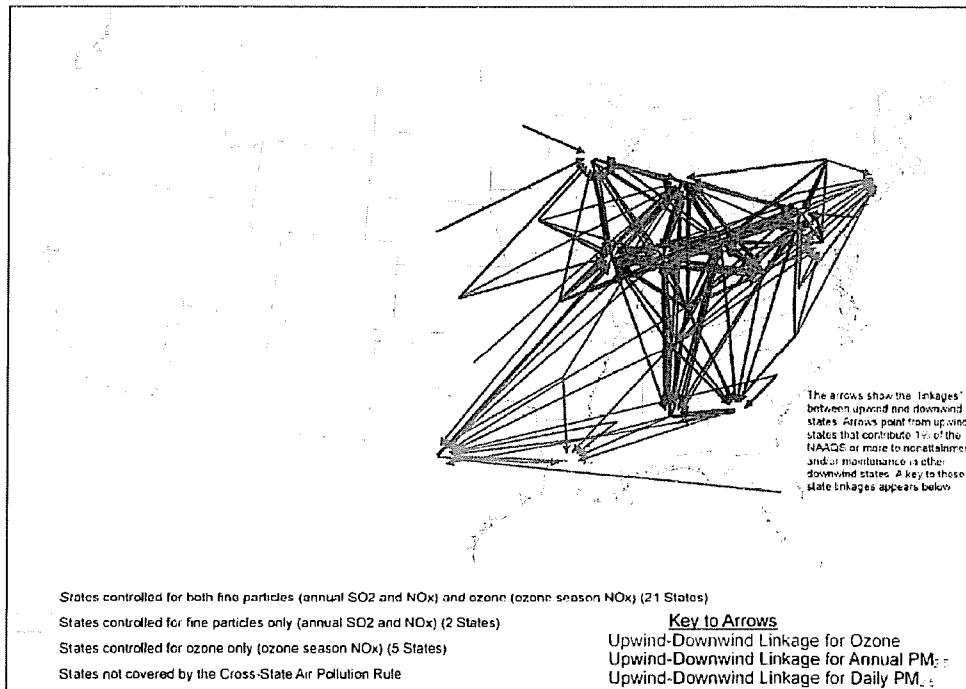
On August 8, 2011, EPA published the final Cross-State Air Pollution Rule (“CSAPR”) in the Federal Register. The rule will replace EPA’s 2005 Clean Air Interstate Rule (CAIR) beginning in January 2012. Like CAIR, CSAPR is intended to implement the Clean Air Act requirements concerning the transport of air pollutants across state boundaries, and assist downwind states to attain and maintain the National Ambient Air Quality Standards for ozone and PM<sub>2.5</sub>. Existing ozone and fine particulate matter nonattainment areas in the eastern U.S. are shown in Figure 3-1.

EPA used air quality modeling to determine whether each state contributed to downwind air quality problems. If a state’s contribution did not exceed specific thresholds, its contribution was found to be insignificant and it was no longer considered in the analysis. In the rule, EPA concluded that emissions of SO<sub>2</sub> and NO<sub>x</sub> in 27 states contribute significantly to nonattainment, or interference with maintenance, in at least one downwind state with respect to one or more of three ambient air quality standards – the 1997 annual PM<sub>2.5</sub> NAAQS; the 2006 24-hour average PM<sub>2.5</sub> NAAQS; and the 1997 ozone NAAQS. Figure 3-2 is EPA’s Air Quality Transport map showing the modeled links between emission sources and downwind nonattainment areas.

**Figure 3-1  
 Existing Ozone and PM<sub>2.5</sub> Nonattainment Areas**



**Figure 3-2**  
**USEPA Air Quality Transport: States Linked to Downwind Nonattainment<sup>5</sup>**



EPA modeling concluded that SO<sub>2</sub> and NO<sub>x</sub> emissions from fossil fuel-fired power plants located in Kentucky contributed to fine particulate and ozone NAAQS nonattainment in one or more downwind states (Figure 3-2). Thus, CSAPR regulates annual SO<sub>2</sub> emissions, as well as annual and ozone season NO<sub>x</sub> emissions from Kentucky power plants as precursors to downwind PM<sub>2.5</sub> and ozone formation.

### 3.2.1 CSAPR Trading Programs

Specifically, CSAPR proposes to eliminate emissions that contribute to downwind nonattainment or interfere with maintenance by imposing new SO<sub>2</sub> and NO<sub>x</sub> cap-and-trade programs. Initially, EPA will implement CSAPR through Federal Implementation Plans (FIPs) regulating EGU emissions in 27 states. Each state has the option of replacing the federal rule with a State Implementation Plan (SIP) that achieves the required amount of emission reductions from sources selected by the state. However, because of the process that must be followed to revise a SIP, it is unlikely any states will replace the federal rule prior to 2014.

The final rule includes four discrete types of emissions allowances for four separate cap-and-trade programs: an annual NO<sub>x</sub> trading program, an ozone season NO<sub>x</sub> trading program, and two separate SO<sub>2</sub> trading programs (“SO<sub>2</sub> Group 1” and “SO<sub>2</sub> Group 2”). The first phase of CSAPR compliance commences January 1, 2012 for SO<sub>2</sub> and annual NO<sub>x</sub> reductions, and May 1, 2012 for ozone season NO<sub>x</sub> reductions. The second phase of CSAPR, which commences January 1, 2014,

<sup>5</sup> From, U.S.EPA Office of Air and Radiation, Final Air Pollution Cross-State Air Pollution Rule Presentation, available at: <http://www.epa.gov/airtransport/intex.html>.



requires more stringent SO<sub>2</sub> emission reductions in the sixteen SO<sub>2</sub> Group 1 states. More stringent SO<sub>2</sub> reduction will not be required in the Group 2 states.<sup>6</sup> States in the SO<sub>2</sub> Group 1 include: Illinois, Indiana, Iowa, **Kentucky**, Maryland, Michigan, Missouri, New Jersey, New York, North Carolina, Ohio, Pennsylvania, Tennessee, Virginia, West Virginia, and Wisconsin. Figure 3-3 shows the CSAPR affected states, and Figure 3-4 shows the SO<sub>2</sub> Group 1 and Group 2 states.

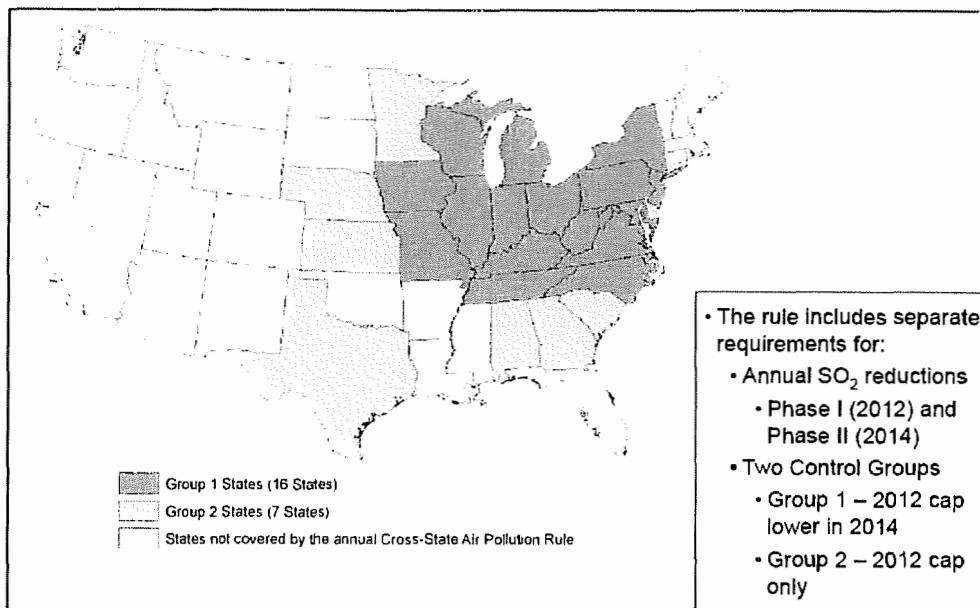
Because emissions from Kentucky were determined to contribute to nonattainment with the annual and/or 24-hour PM<sub>2.5</sub> NAAQS, as well as the 8-hour ozone NAAQS, sources in Kentucky will be subject to the SO<sub>2</sub> Group 1, Annual NO<sub>x</sub>, and Ozone Season NO<sub>x</sub> cap-and-trade programs.

**Figure 3-3**  
**Cross-State Air Pollution Rule States**



<sup>6</sup> States in the SO<sub>2</sub> Group 2 include Alabama, Georgia, Kansas, Minnesota, Nebraska, South Carolina, and Texas.

**Figure 3-4**  
**Cross-State Air Pollution Rule: SO<sub>2</sub> Group 1 & Group 2 States**



### 3.2.1.1 CSAPR Allowance Budgets and Allocations

In developing the rule, EPA used a state-specific methodology to identify emission reductions that must be made in covered states to eliminate contributions to downwind nonattainment. EPA used air quality analyses to determine the quantity of emissions that each upwind state must eliminate (i.e., the state's significant contribution to nonattainment and interference with maintenance), and to establish individual state budgets for emissions from covered units. The final rule includes SO<sub>2</sub> and annual NO<sub>x</sub> budgets for each state covered for the 24-hour and/or annual PM<sub>2.5</sub> NAAQS (including Kentucky), and ozone season NO<sub>x</sub> budgets for each state covered for the 8-hour ozone NAAQS (also including Kentucky). A state's emission budget is the quantity of emissions from covered units after elimination of significant contribution. CSAPR emission budgets include provisions for new unit set-asides, and provisions to account for the inherent variability in power system operations.

The final rule allocates a specific percentage of each states' emission budget for new units. A "new unit" may be any of the following: (1) a covered unit commencing commercial operation on or after January 1, 2010; (2) any unit that becomes a covered unit by meeting applicability criteria subsequent to January 1, 2010; (3) any unit that relocates into a different state covered by CSAPR; and (4) any existing covered unit that stopped operating for 2 consecutive years but resumes commercial operation at some point thereafter.<sup>7</sup>

EPA established each state's new unit set-aside by accounting for both "potential" units (i.e., those that are not yet planned or under construction but are projected by modeling to be built) and "planned" units (i.e., those that are known units with planned online dates after January

<sup>7</sup> See, 76 FR 48290, col. 1.

1, 2010). In general, EPA established a minimum new unit set-aside equal to 2% of each state's budget to accommodate future potential units. EPA increased the new unit set-aside above the 2% minimum for states that had additional known units coming online between January 1, 2010, and January 1, 2012.<sup>8</sup> Based on this evaluation, EPA allocated 6% of Kentucky's annual SO<sub>2</sub> budget, and 4% of the state's annual and ozone season NO<sub>x</sub> budgets to the state's new unit set-aside. The final rule also establishes an Indian country new unit set-aside for each state whose borders encompass Indian country (which did not include Kentucky).

Because of unavoidable variability in baseline emissions resulting from inherent variability in power plant operations, EPA concluded that state-level emissions may vary somewhat after all significant contribution to downwind nonattainment has been eliminated. EPA analyzed historical heat input data to quantify the magnitude of the variability in each state, and to establish the variability limits.<sup>9</sup> CSAPR accounts for the inherent variability in power system operations through "assurance provisions." The assurance provisions cap the number of additional allowances that can be purchased from out-of-state sources based on state-specific variability limits. Emission budgets plus variability limits establish each state's "assurance level."

The Kentucky CSAPR SO<sub>2</sub>, annual NO<sub>x</sub>, and ozone season NO<sub>x</sub> state budgets, new unit set-asides, and respective variability limits are summarized in Table 3-7.

**Table 3-7**  
**Kentucky CSAPR Emission Budgets and Variability Limits<sup>(1)</sup>**

<b>Kentucky CSAPR Allowance Budgets</b>	<b>2012 SO<sub>2</sub> Allocations</b>	<b>2014 SO<sub>2</sub> Allocations</b>	<b>2012 Annual NO<sub>x</sub> Allocations</b>	<b>2014 Annual NO<sub>x</sub> Allocations</b>	<b>2012 Ozone-Season NO<sub>x</sub> Allocations</b>	<b>2014 Ozone-Season NO<sub>x</sub> Allocations</b>
Allocations <sup>(2)</sup> (tons)	218,702	99,907	81,683	74,148	34,720	31,367
New Unit Set-Aside (tons)	13,960	6,377	3,403	3,090	1,447	1,307
Variability Limits (tons)	41,879	19,131	15,315	13,903	7,595	6,862
State Assurance Level (tons)	274,541	125,415	100,401	91,141	43,762	39,536

(1) CSAPR Final Rule, 76 FR 48269-48270

(2) Adjusted for new unit set aside.

State-specific emission budgets (without the variability limits) were used to determine the number of emission allowances allocated to sources within the state. In general, emission allowances were allocated to each individual unit based on that unit's share of the state's historic heat input, as long as individual unit allocations did not exceed each unit's maximum annual historic emissions rate (during the 8-year baseline period of 2003-2010). The heat input-based allowance methodology used by EPA was fuel-neutral, control-neutral, and based on historic heat

<sup>8</sup> 76 FR 48291, col. 3.

<sup>9</sup> See e.g., 76 FR 48266, col. 2.

input data submitted by existing units pursuant to the Acid Rain Program.<sup>10</sup> A summary of the baseline heat input data used by EPA to calculate the BREC allowance allocations, and a summary of the CSAPR SO<sub>2</sub> and NO<sub>x</sub> allowance allocations, are provided in Tables 3-8a and 3-8b, respectively.

**Table 3-8a**  
**BREC CSAPR SO<sub>2</sub> Allocations (2012 and 2014)**

BREC Unit	Baseline Annual Heat Input (MMBtu)	Percentage Share of State Annual Heat Input	CSAPR Annual SO <sub>2</sub> Allocations (2012) (tpy)	CSAPR Annual SO <sub>2</sub> Allocations (2014) (tpy)
<b>Kentucky</b>	<b>1,055,615,936</b>	<b>--</b>	<b>218,702</b>	<b>99,907</b>
Coleman Unit C01	11,784,789	1.116%	2,672	1,150
Coleman Unit C02	11,787,242	1.117%	2,673	1,150
Coleman Unit C03	12,570,106	1.191%	2,850	1,226
Wilson Unit W01	37,043,481	3.509%	8,400	3,614
Green Unit G01	20,128,359	1.907%	2,078	1,964
Green Unit G02	20,347,531	1.928%	1,771	1,771
HMP&L Unit H01	12,823,005	1.215%	2,518	1,251
HMP&L Unit H02	13,214,893	1.252%	2,997	1,289
Reid Unit R01	2,240,807	0.212%	508	219
Reid Unit RT	87,379	0.008	11	9
<b>Total</b>	<b>142,027,592</b>	<b>13.46%</b>	<b>26,478</b>	<b>13,643</b>

**Table 3-8b**  
**BREC CSAPR Annual & Ozone Season NO<sub>x</sub> Allocations (2012 and 2014)**

BREC Unit	CSAPR Annual NO <sub>x</sub> Allocations (tpy)		CSAPR Ozone Season NO <sub>x</sub> (tpy)	
	2012	2014	2012	2014
<b>Kentucky</b>	<b>81,683</b>	<b>74,148</b>	<b>34,720</b>	<b>31,367</b>
Coleman Unit C01	928	841	402	356
Coleman Unit C02	928	842	407	360
Coleman Unit C03	990	898	439	389
Wilson Unit W01	2,918	2,645	1,333	1,180
Green Unit G01	1,585	1,437	696	616
Green Unit G02	1,603	1,453	702	622
HMP&L Unit H01	1,010	916	447	396
HMP&L Unit H02	1,041	944	464	411
Reid Unit R01	176	160	77	68
Reid Unit RT	7	6	5	4
<b>Total</b>	<b>11,186</b>	<b>10,142</b>	<b>4,972</b>	<b>4,402</b>

<sup>10</sup> A detailed description of the allowance allocation methodology is included on pages 48289-48291 of the final rule.

### 3.2.1.2 CSAPR Allowance Holding Requirements

An EGU source is required to hold one SO<sub>2</sub> or one NO<sub>x</sub> allowance, respectively, for every ton of SO<sub>2</sub> or NO<sub>x</sub> emitted during the control period. Allowances can be used for compliance in the year for which the allowance was allocated or a later year, and banking of allowances for use in future years is allowed. Once a control period has ended (i.e., December 31 for CSAPR SO<sub>2</sub> and annual NO<sub>x</sub> trading programs and September 30 for the ozone season NO<sub>x</sub> trading program), covered sources have until March 1 or December 1 following the annual and ozone season control periods, respectively, to evaluate their reported emissions and obtain any allowances they might need to cover their emissions during the control period.<sup>11</sup>

The rule includes intrastate and limited interstate allowance trading. A source located in one of the sixteen SO<sub>2</sub> Group 1 states can trade SO<sub>2</sub> allowances only with facilities located in another Group 1 state. Similarly, a source located in one of the seven SO<sub>2</sub> Group 2 states can only trade SO<sub>2</sub> allowances allocated to units located in other Group 2 states. For compliance with the annual and ozone season NO<sub>x</sub> trading programs, sources may use NO<sub>x</sub> allowances allocated to any state for the respective trading programs, even if that state is in a different group for SO<sub>2</sub> than the source's state.

If the owner/operator of a CSAPR unit fails to meet its allowance-holding requirement, they must provide for deduction from the source's compliance account, one allowance as an offset and one allowance as an excess emissions penalty, for each ton of emissions in excess of the amount of allowances held. The allowance surrendered for the excess emissions penalty must be allocated for the control period in the year immediately following the year when the excess emissions occurred or for a control period in any prior year. The offset and excess emissions penalty are automatic requirements in that they must be met without any further proceedings by EPA regardless of the reason for the occurrence of the excess emissions. In addition, each ton of excess emissions, as well as each day in the averaging period (i.e., the control period of one calendar year), constitute a violation of the CAA, and the maximum discretionary civil penalty is \$37,500 (for 2010) per violation under CAA §113.

### 3.2.1.3 CSAPR Assurance Provisions

The final rule allows interstate trading to account for variability, but also includes assurance provisions to ensure that the necessary emission reductions occur within each covered state. The assurance provisions restrict EGU emissions within each state to the state's budget plus the variability limit. The final rule implements these assurance provisions starting in 2012.

For any single year, emissions from CSAPR-affected units located within a state cannot exceed the state budget with the variability limit (i.e., the assurance level). Assurance provisions included in the final rule effectively limit the number of out-of-state allowances that facilities can purchase without risk of penalty. In the event total emissions exceed the state's assurance level,

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<sup>11</sup> See, 76 FR 48340 col. 3. The CSAPR cap-and-trade programs would be independent of the existing Acid Rain Program, and Title IV ARP allowances would not be available for compliance with CSAPR allowance requirements. Therefore, there is no SO<sub>2</sub> allowances carried over from the Acid Rain Program to CSAPR. The ARP will continue as a separate program, and ARP allowances would continue to be used to meet each unit's ARP allowance requirements.

units contributing to the exceedence will be subject to additional allowance surrender requirements.

The final rule includes specific criteria that EPA will use to determine which units, with a common designated representative (DR), will be subject to the additional allowance surrender requirements. The requirement that owners/operators surrender allowances under the assurance provisions will be triggered if: (1) total state EGU emissions for a control period exceed the state assurance level; and (2) the group of units with a common DR had emissions exceeding the respective DR's share of the state assurance level. The share of the assurance penalty borne by the group will be based on the amount by which the total emissions from the group exceed the common DR's share of the state assurance level.<sup>12</sup> If the group's emissions do not exceed the common DR's share of the state assurance level, the group will not be subject to the allowance surrender provisions, even if statewide EGU emissions exceed the assurance level.

The owners/operators of each such group of sources and units that exceed the DR's share of the state's assurance level must surrender an amount of allowances equal to the excess of state EGU emissions (over the state assurance level) multiplied by the groups' percentage and multiplied by two (to reflect the penalty of two allowances for each ton of excess emissions). An example of the assurance provision allowance surrender requirements is provided in Table VII.E-1, page 48296 of the final rule.

The BREC share of Kentucky's assurance level would equal approximately 13.5% of the state's variability limit (based on historic baseline annual heat input data). In other words, BREC should be able to purchase the following number of out-of-state allowances without incurring the assurance provision allowance surrender requirements, even if statewide EGU emissions exceed the respective assurance levels:

- 2012 SO<sub>2</sub> allowances: 5,654
- 2104 SO<sub>2</sub> allowances: 2,583
- 2012 Annual NO<sub>x</sub> allowances: 2,068
- 2014 Annual NO<sub>x</sub> allowances: 1,877
- 2012 Ozone Season NO<sub>x</sub> allowances: 1,025
- 2014 Ozone Season NO<sub>x</sub> allowances: 926

Emissions from a common DR's group of units in excess of the DR's share of the state budget are not a violation of the rule or the CAA, but do lead to strict allowance surrender requirements. Failing to hold sufficient allowances to meet the allowance surrender requirement will be a violation of the regulations and the CAA. Allowances surrendered to meet an assurance provision penalty may be from the year immediately following the control period in which the state assurance level was exceeded or any prior year. Any future vintage allowances beyond the year in which the penalty is assessed may not be used to meet an assurance provision penalty.

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<sup>12</sup> A more detailed description of the assurance provisions is included on page 48294 of the final rule

3.2.1.4 CSAPR SO<sub>2</sub> Allocations

CSAPR annual SO<sub>2</sub> allocations for the BREC generating units for 2012 and 2014 are summarized in Tables 3-9 and 3-10, respectively. Tables 3-9 and 3-10 also compare CSAPR SO<sub>2</sub> allocations to the annual SO<sub>2</sub> emissions from each unit. Baseline average emissions shown in Table 3-9 and 3-10 were calculated as the average of the three highest emission years for each unit between the years 2006 and 2010. Using baseline annual heat inputs to each unit (calculated as the average of the three highest heat input years for each unit between the years 2006 and 2010), the respective SO<sub>2</sub> emission rates that need to be achieved in 2012 and 2014 to match the CSAPR SO<sub>2</sub> allowance allocations were calculated and are shown in Tables 3-9 and 3-10.

**Table 3-9**  
**BREC CSAPR Annual 2012 SO<sub>2</sub> Allocations and**  
**Calculated Allowance Equivalent Emission Rates**

<b>BREC Unit</b>	<b>Allocations (CSAPR) (tons)</b>	<b>Annual SO<sub>2</sub> Emissions (3/5 2006-2010) (tons)</b>	<b>Allowance Surplus or (Deficit) (tons)</b>	<b>Allowance Equivalent Emission Rate (lb/MMBtu)</b>	<b>Actual Annual Emission Rate (lb/MMBtu)</b>	<b>% Reduction</b>
Coleman Unit C01	2,672	1,473	1,199	0.453	0.250	NA
Coleman Unit C02	2,673	1,473	1,200	0.454	0.250	NA
Coleman Unit C03	2,850	1,571	1,279	0.453	0.250	NA
Wilson Unit W01	8,400	9,438	(1,038)	0.454	0.510	11.0%
Green Unit G01	2,078	1,873	205	0.206	0.186	NA
Green Unit G02	1,771	1,414	357	0.174	0.139	NA
HMP&L Unit H01	2,518	2,227	291	0.393	0.347	NA
HMP&L Unit H02	2,997	2,745	252	0.454	0.415	NA
Reid Unit R01	508	5,066	(4,558)	0.453	4.522	90.0%
Reid Unit RT	11	5	6	0.252	0.117	NA
<b>Total</b>	<b>26,478</b>	<b>27,286</b>	<b>(808)</b>	<b>0.373</b>	<b>0.384</b>	<b>2.9%</b>

- (1) Baseline annual heat inputs are calculated as the average of the three highest heat input years for each unit between the years 2006 and 2010; however, baseline SO<sub>2</sub> emissions from Coleman Units C01, C02, and C03 were adjusted to an annual average emission rate of 0.25 lb/MMBtu based on information provided by BREC.

**Table 3-10**  
**BREC CSAPR Annual 2014 SO<sub>2</sub> Allocations and**  
**Calculated Allowance Equivalent Emission Rates**

<b>BREC Unit</b>	<b>Allocations (CSAPR) (tons)</b>	<b>Annual SO<sub>2</sub> Emissions (3/5 2006- 2010) (tons)</b>	<b>Allowance Surplus or (Deficit) (tons)</b>	<b>Allowance Equivalent Emission Rate (lb/MMBtu)</b>	<b>Actual Annual Emission Rate (lb/MMBtu)</b>	<b>% Reduction</b>
Coleman Unit C01	1,150	1,473	(323)	0.195	0.250	22.0%
Coleman Unit C02	1,150	1,473	(323)	0.195	0.250	22.0%
Coleman Unit C03	1,226	1,571	(345)	0.195	0.250	22.0%
Wilson Unit W01	3,614	9,438	(5,824)	0.195	0.510	61.8%
Green Unit G01	1,964	1,873	91	0.195	0.186	NA
Green Unit G02	1,771	1,414	357	0.174	0.139	NA
HMP&L Unit H01	1,251	2,227	(976)	0.195	0.347	43.8%
HMP&L Unit H02	1,289	2,745	(1,456)	0.195	0.415	53.0%
Reid Unit R01	219	5,066	(4,847)	0.195	4.522	95.7%
Reid Unit RT	9	5	4	0.206	0.117	NA
<b>Total</b>	<b>13,643</b>	<b>27,286</b>	<b>(13,643)</b>	<b>0.192</b>	<b>0.384</b>	<b>50.0%</b>

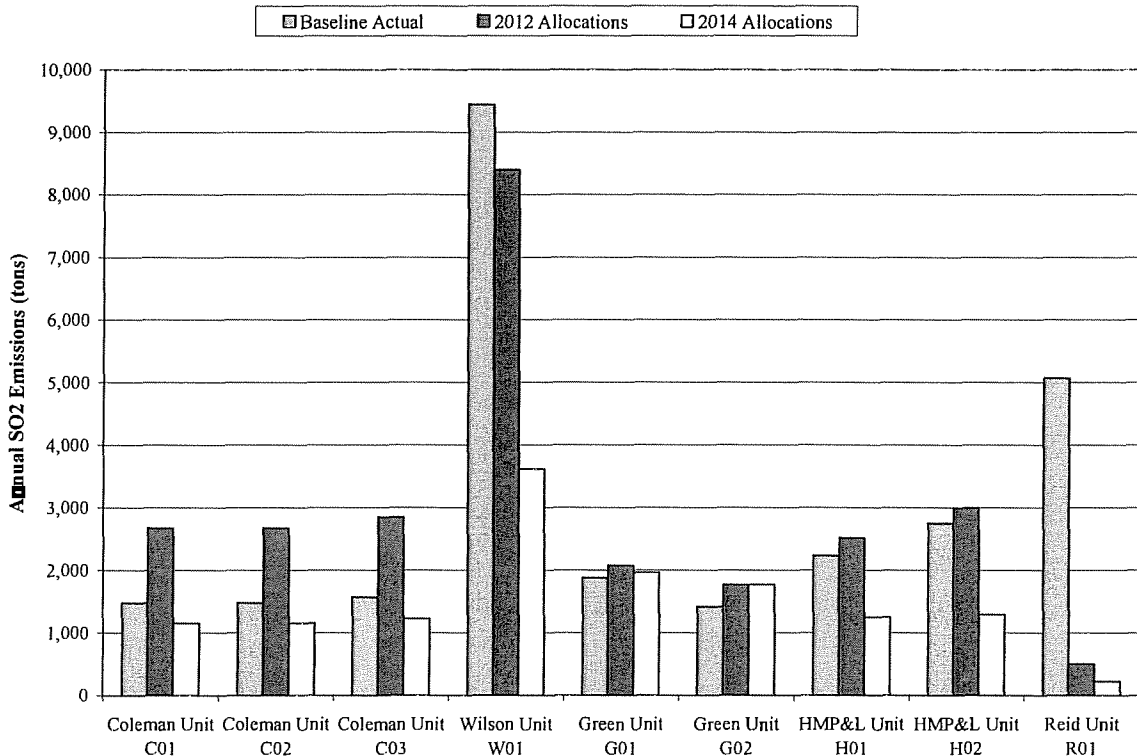
- (1) Baseline annual heat inputs are calculated as the average of the three highest heat input years for each unit between the years 2006 and 2010; however, baseline SO<sub>2</sub> emissions from Coleman Units C01, C02, and C03 were adjusted to an annual average emission rate of 0.25 lb/MMBtu based on information provided by BREC.

BREC generating units will receive 26,478 SO<sub>2</sub> allocations in 2012 and 13,643 SO<sub>2</sub> allocations in 2014. By comparison, annual SO<sub>2</sub> emissions from the BREC generating units averaged between 25,575 tpy (actual average) and 27,286 tpy (average of the three highest years during the baseline period).

Assuming boiler capacity factors and SO<sub>2</sub> emission rates remain relatively constant, SO<sub>2</sub> emissions from the BREC units should be at, or below, the 2012 CSAPR allocations. However, SO<sub>2</sub> emission reductions will be needed prior to the 2014 Group 1 SO<sub>2</sub> cap reductions. Average SO<sub>2</sub> emissions from the units (25,575 – 27,286 tpy) exceed the 2014 allowance allocations of 13,643 tons by approximately 50%. Figure 3-5 shows the annual SO<sub>2</sub> mass emissions from each BREC generating unit, as well as the 2012 and 2014 CSAPR allocations. It can be seen that SO<sub>2</sub> emissions from all units, except Green Units G01 and G02, exceed their 2014 CSAPR allocations.



**Figure 3-5**  
**CSAPR SO<sub>2</sub> Allocations vs. Annual SO<sub>2</sub> Emissions**



A majority of the 2014 allowance shortfall is associated with SO<sub>2</sub> emissions from Wilson Unit W01 and Reid Unit R01. SO<sub>2</sub> emissions from Wilson Unit W01 have averaged approximately 9,438 tpy, compared to the unit’s 2012 and 2014 SO<sub>2</sub> allocations of 8,400 and 3,614 tons, respectively. Similarly, SO<sub>2</sub> emissions from Reid Unit R01 have averaged approximately 5,066 tpy, compared to the unit’s 2014 SO<sub>2</sub> allocations of 219 tons. The Coleman and HMP&L Generating Stations are also projected to have 2014 SO<sub>2</sub> allowance deficiencies of 991 and 2,432 tons, respectively.

Assuming a total annual heat input to the BREC generating units of approximately 142,000,000 MMBtu, systemwide SO<sub>2</sub> emissions would have to average approximately 0.19 lb/MMBtu to meet the CSAPR 2014 allocations. A systemwide average emission rate of 0.19 lb/MMBtu is approximately 50% below the current systemwide average emission rate of 0.38 lb/MMBtu.

**3.2.1.5 CSAPR NO<sub>x</sub> Allocations**

CSAPR annual and ozone season NO<sub>x</sub> allocations for the BREC generating units for 2012 and 2014 are summarized in Tables 3-11 and 3-12, respectively. Tables 3-11 and 3-12 also compare CSAPR NO<sub>x</sub> allocations to the 2010 baseline NO<sub>x</sub> emissions from each unit. Figures 3-

6 and 3-7 show the baseline annual and ozone season NOx emissions from each unit compared to the CSAPR NOx allocations.

**Table 3-11a**  
**Baseline Annual NOx Emissions vs. CSAPR Annual NOx Allowances (2012)**

<b>BREC Unit</b>	<b>CSAPR Annual NOx Allowances (tons) (2012)</b>	<b>Annual NOx Emissions (tons) (2010)</b>	<b>Allowance Surplus or (Deficit) (tons)</b>	<b>Allowance Equivalent Emission Rate (lb/MMBtu)</b>	<b>Baseline Emission Rate (lb/MMBtu)</b>	<b>% Reduction</b>
Coleman Unit C01	928	1,858	(930)	0.165	0.330	50.00%
Coleman Unit C02	928	1,585	(657)	0.194	0.332	41.60%
Coleman Unit C03	990	2,044	(1054)	0.162	0.335	51.60%
Wilson Unit W01	2,918	934	1984	0.161	0.052	NA
Green Unit G01	1,585	2,050	(465)	0.16	0.206	22.30%
Green Unit G02	1,603	2,168	(565)	0.159	0.215	26.00%
HMP&L Unit H01	1,010	460	550	0.155	0.071	NA
HMP&L Unit H02	1,041	418	623	0.172	0.069	NA
Reid Unit R01	176	512	(336)	0.179	0.522	65.70%
Reid Unit RT	7	45	(38)	0.111	0.708	84.30%
<b>Total</b>	<b>11,186</b>	<b>12,074</b>	<b>(888)</b>	<b>0.164</b>	<b>0.177</b>	<b>7.30%</b>

**Table 3-11b**  
**Baseline Annual NOx Emissions vs. CSAPR Annual NOx Allowances (2014)**

<b>BREC Unit</b>	<b>CSAPR Annual NOx Allowances (tons) (2014)</b>	<b>Annual NOx Emissions (tons) (2010)</b>	<b>Allowance Surplus or (Deficit) (tons)</b>	<b>Allowance Equivalent Emission Rate (lb/MMBtu)</b>	<b>Baseline Emission Rate (lb/MMBtu)</b>	<b>% Reduction</b>
Coleman Unit C01	841	1,858	(1017)	0.149	0.330	54.80%
Coleman Unit C02	842	1,585	(743)	0.176	0.332	47.00%
Coleman Unit C03	898	2,044	(1146)	0.147	0.335	56.10%
Wilson Unit W01	2,645	934	1711	0.146	0.052	NA
Green Unit G01	1,437	2,050	(613)	0.145	0.206	29.60%
Green Unit G02	1,453	2,168	(715)	0.144	0.215	33.00%
HMP&L Unit H01	916	460	456	0.141	0.071	NA
HMP&L Unit H02	944	418	526	0.156	0.069	NA
Reid Unit R01	160	512	(352)	0.163	0.522	68.80%
Reid Unit RT	6	45	(39)	0.095	0.708	86.60%
<b>Total</b>	<b>10,142</b>	<b>12,074</b>	<b>(1932)</b>	<b>0.149</b>	<b>0.177</b>	<b>15.80%</b>

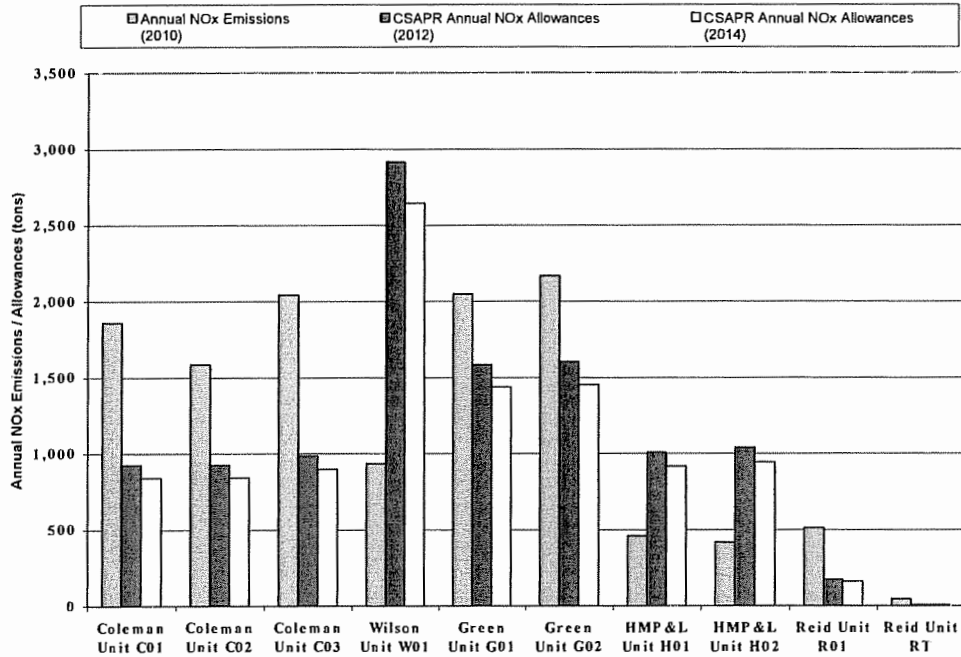
**Table 3-12a**  
**Baseline Ozone Season NOx Emissions vs. CSAPR Ozone Season NOx Allowances (2012)**

<b>BREC Unit</b>	<b>CSAPR Annual NOx Allowances (tons) (2012)</b>	<b>Annual NOx Emissions (tons) (2010)</b>	<b>Allowance Surplus or (Deficit) (tons)</b>	<b>Allowance Equivalent Emission Rate (lb/MMBtu)</b>	<b>Baseline Emission Rate (lb/MMBtu)</b>	<b>% Reduction</b>
Coleman Unit C01	402	733	(331)	0.182	0.332	45.20%
Coleman Unit C02	407	735	(328)	0.185	0.335	44.80%
Coleman Unit C03	439	857	(418)	0.173	0.337	48.70%
Wilson Unit W01	1,333	378	955	0.175	0.05	NA
Green Unit G01	696	789	(93)	0.178	0.202	11.90%
Green Unit G02	702	890	(188)	0.167	0.212	21.20%
HMP&L Unit H01	447	208	239	0.16	0.074	NA
HMP&L Unit H02	464	179	285	0.173	0.066	NA
Reid Unit R01	77	193	(116)	0.187	0.467	60.00%
Reid Unit RT	5	33	(28)	0.105	0.7	85.00%
<b>Total</b>	<b>4,972</b>	<b>4,995</b>	<b>(23)</b>	<b>0.174</b>	<b>0.175</b>	<b>0.60%</b>

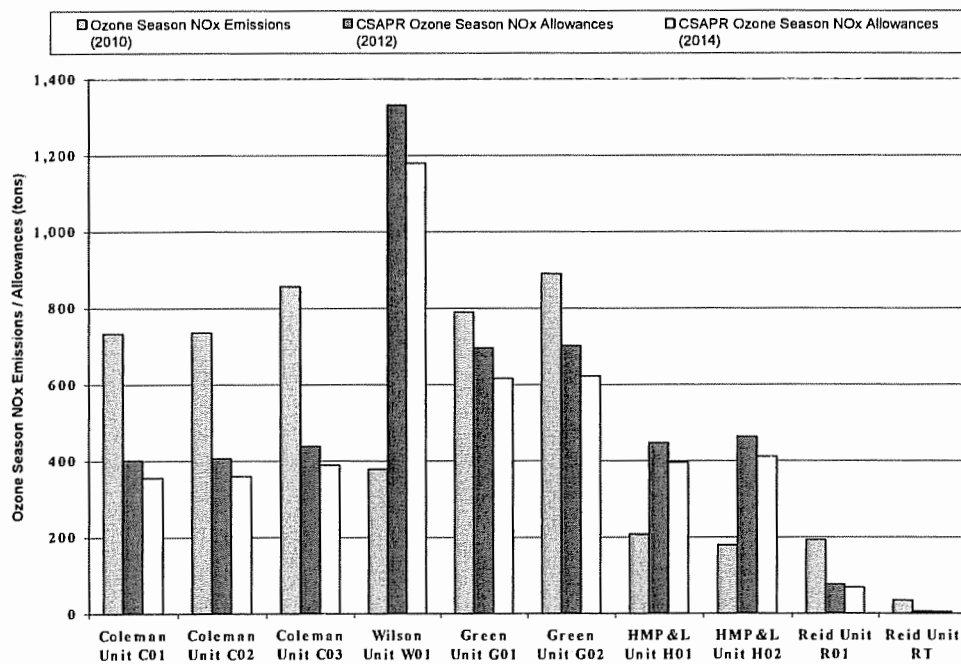
**Table 3-12b**  
**Baseline Ozone Season NOx Emissions vs. CSAPR Ozone Season NOx Allowances (2014)**

<b>BREC Unit</b>	<b>CSAPR Annual NOx Allowances (tons) (2014)</b>	<b>Annual NOx Emissions (tons) (2010)</b>	<b>Allowance Surplus or (Deficit) (tons)</b>	<b>Allowance Equivalent Emission Rate (lb/MMBtu)</b>	<b>Baseline Emission Rate (lb/MMBtu)</b>	<b>% Reduction</b>
Coleman Unit C01	356	733	(377)	0.161	0.332	51.50%
Coleman Unit C02	360	735	(375)	0.164	0.335	51.00%
Coleman Unit C03	389	857	(468)	0.153	0.337	54.60%
Wilson Unit W01	1,180	378	802	0.155	0.05	NA
Green Unit G01	616	789	(173)	0.158	0.202	21.80%
Green Unit G02	622	890	(268)	0.148	0.212	30.20%
HMP&L Unit H01	396	208	188	0.142	0.074	NA
HMP&L Unit H02	411	179	232	0.153	0.066	NA
Reid Unit R01	68	193	(125)	0.165	0.467	64.70%
Reid Unit RT	4	33	(29)	0.084	0.7	88.00%
<b>Total</b>	<b>4,402</b>	<b>4,995</b>	<b>(593)</b>	<b>0.154</b>	<b>0.175</b>	<b>12.00%</b>

**Figure 3-6**  
**Annual NO<sub>x</sub> Emissions and CSAPR Annual NO<sub>x</sub> Allowances (2012 & 2014)**



**Figure 3-7**  
**Ozone Season NO<sub>x</sub> Emissions and CSAPR Ozone Season NO<sub>x</sub> Allowances (2012 & 2014)**



It can be seen that NOx emissions from Wilson Unit W01 and HMP&L Units H01 and H02 are below their CSAPR allocations (annual and ozone season). These units are equipped with SCR and currently achieve controlled NOx emission rates in the range of 0.052 to 0.071 lb/MMBtu. NOx emissions from the remaining units exceed their respective allocations. Using 2010 NOx emissions and heat input data as the baseline,<sup>13</sup> the NOx emission rates, and the emission reductions needed to match the annual and ozone season CSAPR NOx allocations were calculated and are shown in Tables 3-11 and 3-12, respectively.

Emissions and allocation data summarized in Tables 3-11a and 3-11b show that BREC needs to reduce NOx emissions from all generating units by approximately 7% in 2012 and 16% in 2014 to meet its CSAPR annual NOx allowance requirements. BREC will receive 11,186 annual NOx allowances in 2012 and 10,142 allowances in 2014, compared to its 2010 annual NOx emissions of 12,074 tons.

Similarly, emissions and allocation data summarized in Tables 3-12a and 3-12b show that BREC needs to reduce seasonal NOx emissions by approximately 1% in 2012 and 12% in 2014 to meet its CSAPR ozone season NOx allowance requirements. BREC will receive 4,972 ozone season NOx allowances in 2012 and 4,402 allowances in 2014, compared to its 2010 ozone season NOx emissions of 4,995 tons.

NOx emissions from Wilson Unit W01, HMP&L Unit H01, and HMP&L Unit H02 (equipped with SCR) are below their respective allocations. Based on the allocations in Tables 3-11 and 3-12, these three units should generate approximately 2,693 annual and 1,222 seasonal NOx allowances in 2014 that can be used to offset NOx emissions from other units. Conversely, the Coleman Station, Green Station, and Reid Station will have excess NOx emissions of approximately 4,679 tons (annual) and 1,833 tons (seasonal) in 2014.

Assuming a total annual heat input to all BREC generating units in the range of 136,400,000 MMBtu, and a total ozone season heat input to all units in the range of 57,200,000 MMBtu, NOx emissions from all BREC units would have to average approximately 0.15 lb/MMBtu to maintain NOx emissions below the annual and ozone season CSAPR NOx allocations. A systemwide average emission rate of 0.15 lb/MMBtu is approximately 16% below the current systemwide average NOx emission rate of 0.177 lb/MMBtu.

### 3.2.2 CSAPR Summary

The Cross-State Air Pollution Rule will replace CAIR in 2012. The rule includes a new SO<sub>2</sub> cap-and-trade program, as well as new annual and ozone season NOx trading programs. Potential impacts of the CSAPR are summarized below.

#### 3.2.2.1 CSAPR SO<sub>2</sub> Summary & Conclusions

BREC generating stations will receive 26,478 SO<sub>2</sub> allowances in 2012, and 13,643 allowances in 2014. These allowances compare to systemwide baseline SO<sub>2</sub> emissions in the range of 25,757 tpy (actual average) to approximately 27,286 tpy (average of three highest

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<sup>13</sup> 2010 NOx emissions were determined to be more representative of the emissions going forward than NOx emissions from previous years. Therefore, 2010 emissions and heat input data were used for the Cross-State Air Pollution Rule NOx evaluation.

emissions years). Using the baseline SO<sub>2</sub> emissions and annual unit heat input data summarized in Tables 3-9 and 3-10, SO<sub>2</sub> emissions from the BREC generating stations should be at, or slightly below, their CSAPR allowances in 2012. However, systemwide SO<sub>2</sub> emissions must be reduced by approximately 50% to match the 2014 CSAPR SO<sub>2</sub> allocations.

#### **3.2.2.2 CSAPR NO<sub>x</sub> Summary & Conclusions**

BREC will receive 11,186 annual NO<sub>x</sub> allowances in 2012 and 10,142 annual NO<sub>x</sub> allowances in 2014. Actual NO<sub>x</sub> emissions from the BREC units totaled 12,074 tons in 2010, approximately 16% above the 2014 CSAPR allowances. BREC will also receive 4,972 seasonal NO<sub>x</sub> allowances in 2012 and 4,402 seasonal NO<sub>x</sub> allowances in 2014. Actual ozone season NO<sub>x</sub> emissions from the BREC units totaled 4,995 tons in 2010, approximately 12% above the 2014 seasonal NO<sub>x</sub> allowance allocation. To meet its 2014 CSAPR annual and ozone season NO<sub>x</sub> allowances, systemwide NO<sub>x</sub> emissions from the BREC generating units must be reduced by approximately 16%, to an average systemwide NO<sub>x</sub> emission rate of approximately 0.15 lb/MMBtu.

### 3.3 Proposed Utility MACT Rule

On May 3, 2011, EPA published in the Federal Register a proposed rule regulating hazardous air pollutant (HAP) emissions from coal and oil-fired electric generating units (the “Proposed Utility MACT”).<sup>14</sup> The rule proposed regulating HAP emissions from coal and oil-fired electric generating units (EGUs) pursuant to §112 of the CAA. Section 112(d) of the Act requires the control of HAP emissions using the maximum achievable control technology (MACT). The proposed rule includes emission standards and work practice standards that will apply to all existing and new coal and oil-fired EGUs. Publication of the proposed rule in the Federal Register opened a 60-day public comment period on the proposal. After the close of the public comment period, EPA is required to review and respond to all substantive comments, and sign for publication a final rule by November 16, 2011.

#### 3.3.1 Applicability

The Proposed Utility MACT applies to new and existing coal and oil-fired EGUs. An EGU is defined in the rule as a fossil fuel-fired combustion unit of more than 25 MW that serves a generator that produces electricity for sale. In the proposed rule, EPA proposed the following tests to determine whether a unit is considered to be fossil fuel-fired: (1) the unit must be capable of combusting more than 250 MMBtu/hr of coal or oil; and (2) the unit must have fired coal or oil for more than 10% of the average annual heat input during the previous 3 calendar years, or for more than 15% of the annual heat input during any one of those calendar years. These tests exclude from the definition of EGU natural gas-fired boilers and biomass-fired units that fire limited quantities of coal or oil.

The proposed rule includes HAP emission limits for both new and existing units. Existing units include coal-fired EGUs that are already operating, as well as those for which construction or reconstruction began prior to publication of the proposed rule in the Federal Register.

All of the BREC coal-fired generating units, including units C01, C02, C03, W01, G01, G02, H01, H02, and R01, are existing fossil-fuel fired EGUs, and will be subject to the Utility MACT Rule.

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<sup>14</sup> 76 Fed. Reg. 24976, May 3, 2011.

**3.3.2 Proposed Source Subcategories**

EPA proposed subcategorizing the coal-fired EGU source category as follows:

Subcategory	Description
Coal-fired unit designed for coal $\geq 8,300$ Btu/lb	1. combusts coal; 2. meets the proposed definition of “fossil fuel fired;” and 3. burns any coal in an EGU designed to burn a coal having a calorific value (moist, mineral matter-free basis) of $\geq 8,300$ Btu/lb in an EGU with a height-to-depth ratio of $<3.82$ .
Coal-fired unit designed for coal $<8,300$ Btu/lb if:	1. combusts coal; 2. meets the proposed definition of “fossil fuel fired;” and 3. burns any virgin coal in an EGU designed to burn a nonagglomerating fuel having a calorific value (moist, mineral matter-free basis) of $<8,300$ Btu/lb in an EGU with a height-to-depth ratio of 3.82 or greater.

All of the BREC coal-fired boilers fall into the “designed for coal  $\geq 8,300$  Btu/lb” subcategory, and will be subject to the emission limits and work practice standards proposed for existing units in that subcategory. It should be noted that EPA did not propose different subcategories for bituminous and subbituminous-fired units.

**3.3.3 Proposed Utility MACT Emission Limits**

The proposed rule includes HAP emission limits and work practice standards for new and existing EGUs in each subcategory. EPA proposed emission limits for mercury (Hg), non-Hg trace metals, and acid gases. Work practiced standards were proposed for the organic HAPs. For the non-Hg trace metals, EPA proposed alternative emission limits for total PM (filterable + condensable), total non-Hg HAP metals, and individual HAP metals. For the acid gases, EPA proposed using either HCl or SO<sub>2</sub> as a surrogate for all acid gas emissions.

Proposed emission limits for the existing coal-fired EGU designed for coal  $\geq 8,300$  Btu/lb subcategory are summarized in Table 3-13.



**Table 3-13  
Proposed Emissions Limits for Existing Coal- Fired EGUs**

Existing Coal-Fired and Solid Oil-Derived Fuel-Fired EGUs	Non-Hg Metals	Acid Gases	Hg
Existing coal-fired unit designed for coal $\geq$ 8,300 Btu/lb (bituminous- and subbituminous-fired boilers)	<p><b>Total PM<sup>(1)</sup></b> 0.030 lb/MMBtu or <b>Total non-Hg HAP Metals<sup>(2)</sup></b> 0.000040 lb/MMBtu or <b>Individual HAP Metals<sup>(3)</sup></b></p>	<p><b>HCl</b> 0.0020 lb/MMBtu [-2 ppmvd @ 3% O<sub>2</sub>] or <b>SO<sub>2</sub><sup>(4)</sup></b> 0.20 lb/MMBtu</p>	<p><b>Hg</b> 1.2 lb/TBtu (0.0096 lb/GWh)</p>

- (1) The Total PM emission limit includes both filterable and condensible particulate matter.
- (2) The Total non-Hg HAP Metals emission limits equals the sum of: Antimony (Sb), Arsenic (As), Beryllium (Be), Cadmium (Cd), Chromium (Cr), Cobalt (Co), Lead (Pb), Manganese (Mn), Nickel (Ni), and Selenium (Se).
- (3) As an alternative to the Total PM emission limit and/or the Total non-Hg HAP Metals limit, EPA proposed emission limits for each Individual HAP Metal (see, proposed Table 2 to Subpart UUUUU of Part 63).
- (4) You may not use the alternate SO<sub>2</sub> limit if your coal-fired EGU does not have a system using wet or dry FGD installed on the unit.

**3.3.4 Proposed Utility MACT Work Practice Standards**

In addition to the emission limits summarized above, EPA is proposing a work practice standard for organic HAP emissions, including emissions of dioxins and furans (D/F), non-D/F organic compounds, and hazardous volatile organic compounds, for all EGU subcategories. The work practice standard proposed for all EGUs would require the implementation of an annual performance compliance tune-up program. Although tune-ups are required on an annual basis, the proposed regulations provide some flexibility to allow burner inspections and tune-ups during planned unit shutdowns. Among other things, the annual boiler tune-up would include:

- Inspect the burner, and clean or replace any components of the burner as necessary;
- Inspect the flame pattern, as applicable, and make any adjustments to the burner necessary to optimize the flame pattern;
- Inspect the system controlling the air-to-fuel ratio, as applicable, and ensure that it is correctly calibrated and functioning properly;
- Optimize total emissions of CO and NOx. This optimization should be consistent with the manufacturer’s specifications, if available; and
- Measure the concentration in the effluent stream of CO and NOx in ppm by volume, before and after the adjustments are made.

**3.3.5 Emission Control Technologies and Emission Reduction Requirements**

The proposed rule does not mandate specific emission control technologies or emission reduction requirements. Coal and oil-fired EGUs are simply required to meet the applicable HAP emission limits using whatever control technology, or combination of technologies, they deem

appropriate for their specific situation. The following subsections compare the Proposed Utility MACT emission limits to stack test data available from the BREC generating units, and provide a brief description of the air pollution control technologies that may be available to meet the proposed MACT limits for existing coal-fired boilers. A detailed evaluation of the air pollution control technologies available to BREC to control HAP emissions will be prepared during the next phase of this project.

### 3.3.5.1 Mercury

Mercury emissions from coal-fired boilers are a complex function of fuel characteristics (including the concentration of mercury and halogens in the coal), fly ash characteristics, combustion controls, and post-combustion air pollution control systems. During combustion, mercury readily volatilizes from the fuel and is found in the flue gas predominantly in the vapor phase as elemental mercury ( $\text{Hg}^0$ ). As the flue gas cools, a series of complex reactions begin to convert  $\text{Hg}^0$  to gaseous ionic mercury ( $\text{Hg}^{2+}$ ) compounds, and Hg compounds that are in a solid-phase at flue gas temperatures ( $\text{Hg}_p$ ).<sup>15</sup> Mercury speciation testing indicates that the distribution of  $\text{Hg}^0$ ,  $\text{Hg}_p$ , and  $\text{Hg}^{2+}$  varies with coal type, and is dependant upon the chloride concentration in the coal.

To a major degree, mercury control is a function of mercury speciation. In general, particulate forms of mercury will be effectively captured in the unit's particulate matter control system, and ionic mercury is water soluble and will be captured in flue gas desulfurization control systems. Elemental mercury is more difficult to capture, and may not be effectively captured in the air pollution control systems designed to capture more conventional pollutants.

Testing indicates that mercury from bituminous-fired units tends to speciate as ionic  $\text{Hg}^{2+}$  if sufficient chlorine is available in the flue gas (primarily  $\text{HgCl}_2$ ). The tendency to form ionic mercury is associated with the higher concentration of chlorine typically found in bituminous coals. Emission testing conducted on existing bituminous-fired units suggests that FGD control systems can effectively remove the ionic mercury in the flue gas.

BREC recently conducted systemwide mercury emissions tests on each of its generating units except Reid. Table 3-14 provides a summary of the mercury emission test results.

**Table 3-14**  
**Summary of Mercury Tests Results**

Mercury (Hg) 1.2 lb/TBtu or 0.0096 lb/GWh			HMP&L	HMP&L			
	Green 1	Green 2	1	2	Coleman	Wilson	Reid 1*
Total (lb/TBtu)	3.09	2.58	0.62	0.47	3.52	1.77	6.49
Elemental (lb/TBtu)	0.36	0.12	0.28	0.24	0.85	1.56	N/A
Oxidized (lb/TBtu)	2.73	2.46	0.34	0.22	2.67	0.21	N/A

\* Stack test results provided by BREC from previous 9/19/06 test reported the mercury concentration in the flue gas ( $\mu\text{g}/\text{m}^3$ ). For consistency, mercury concentrations in this table were converted to lb/TBtu emission rates using a

<sup>15</sup> See, e.g., "Control of Mercury Emissions From Coal-Fired Electric Utility Boilers," U.S. Environmental Protection Agency, Office of Research and Development, Air Pollution Prevention and Control Division, Research Triangle Park, NC.

fuel F-Factor of 1,800 scf CO<sub>2</sub>/MMBtu, a stack gas moisture content of 12%, and a CO<sub>2</sub> concentration in the stack of 10.1% on a wet basis.

Mercury emissions from the BREC generating units vary significantly. Based on a review of the available stack test data, it appears that mercury emissions from the BREC units are a function of the air pollution control systems in place on each unit. For example, at the Sebree Station, mercury emissions from Reid Unit R01 (ESP) were approximately 6.5 lb/TBtu, while mercury emissions from Green Units G01 and G02 (ESP+FGD) averaged 2.8 lb/MMBtu, approximately 80% less than mercury emissions from Unit R01. Mercury emissions from HMP&L Units H01 and H02 (SCR+ESP+FGD), are even lower, averaging approximately 0.55 lb/TBtu, or almost 91% below the Unit R01 emission rate. Similarly, mercury emissions from the Coleman units (ESP+FGD) averaged approximately 3.5 lb/TBtu, while mercury emissions from Wilson Unit W01 (SCR+ESP+FGD) have averaged approximately 1.8 lb/TBtu.

These test results suggest that the FGD and SCR control systems are providing mercury removal. The BREC generating units currently equipped with FGD but without SCR (i.e., C01, C02, C03, G01, and G02) have mercury emissions in the range of 2.6 to 3.5 lb/TBtu, compared to emissions of 6.5 lb/TBtu from Unit R01 (ESP-only). The FGD control systems are likely capturing ionic mercury in the flue gas, primarily HgCl<sub>2</sub>, and providing an additional 40-60% removal. Elemental mercury re-emission can be an issue in FGD control systems. Ionic mercury captured in the scrubber may be reemitted as elemental mercury, limiting the overall effectiveness of the control system. The three units equipped with SCR (Units H01, H02, and W01) currently achieve the lowest Hg emission rates. These results suggest that the SCRs promote mercury oxidation and removal in the FGD.

Table 3-15 compares existing mercury emissions from each unit to the proposed Utility MACT mercury emission limit.

**Table 3-15  
 Existing Mercury Emissions vs. Proposed Utility MACT Limit**

<b>BREC Unit</b>	<b>Baseline Hg Emission Rate (lb/TBtu)</b>	<b>Proposed Utility MACT Emission Limit (lb/TBtu)</b>	<b>Reduction Needed (%)</b>
Coleman Unit C01	3.52	1.2	66%
Coleman Unit C02	3.52	1.2	66%
Coleman Unit C03	3.52	1.2	66%
Wilson Unit W01	1.77	1.2	32%
Green Unit G01	3.09	1.2	61%
Green Unit G02	2.58	1.2	53%
HMP&L Unit H01	0.62	1.2	N/A
HMP&L Unit H02	0.47	1.2	N/A
Reid Unit R01	6.5	1.2	82%

Mercury emissions from Units H01 and H02 are currently below the proposed mercury emission limit of 1.2 lb/TBtu, while mercury emissions from Units C01, C02, C03, W01, G01, G02, and R01 exceed the proposed limit. Therefore, control technologies capable of enhancing mercury oxidation and mercury capture in the units that are not currently equipped with SCR or meeting the proposed MACT limits will be evaluated during the next phase of this study. Technologies available to reduce mercury emissions include, but are not necessarily limited to;

- Halogenated/non-halogenated carbon injection
- Fuel additives
- FGD system mercury re-emission prevention additives
- Fabric Filters

As an alternative to meeting the Hg emission limits on an EGU-specific basis, the Proposed Utility MACT allows emissions averaging at facilities with more than one EGU. To average emissions from more than one unit, the EGUs must be in the same subcategory and be located at one or more contiguous properties which are under common control of the same entity. Thus, emissions averaging will be available at the Sebree and Coleman generating stations. Under this approach, compliance can be demonstrated if the averaged emissions for such EGUs, calculated as a heat input weighted average, are equal to or less than the applicable emission limit.

#### 3.3.5.2 Acid Gas Emissions

The Proposed Utility MACT rule includes acid gas emission limits for existing coal-fired EGUs. For the existing coal-fired  $\geq 8,300$  Btu/lb subcategory, EPA proposed an HCl emission limit of 0.002 lb/MMBtu (30-day average).<sup>16</sup> As an alternative, for existing units equipped with an FGD control system, EPA proposed an SO<sub>2</sub> emission limit of 0.20 lb/MMBtu (30-day average) as a surrogate for the acid gas emissions. Existing coal-fired units equipped with an FGD control system can choose to demonstrate compliance with the Utility MACT acid gas requirement by demonstrating compliance with either the HCl or SO<sub>2</sub> emission limits.

Emissions data generated as part of EPA's 2010 ICR indicate that most existing bituminous-fired units equipped with an FGD control system achieve very low acid gas emissions. The ICR database includes HCl test results for approximately 128 existing bituminous-fired conventional boilers. HCl emissions from all bituminous-fired conventional boilers in the ICR database averaged approximately 0.011 lb/MMBtu, while HCl emissions from bituminous-fired units equipped with an FGD control system averaged approximately 0.0032 lb/MMBtu.<sup>17</sup> Using fuel data included in the ICR database, a controlled HCl emission rate of 0.0032 lb/MMBtu represent an overall HCl removal efficiency of approximately 95% (based on

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<sup>16</sup> The MACT emission limits proposed by EPA are 30-boiler operating day averages. In other words, block 24-hour emissions measured from the boiler will be averaged over 30-boiler operating days. A boiler operating day means a 24-hour period between midnight and the following midnight during which any fuel is combusted at any time in the steam generating unit. It is not necessary for the fuel to be combusted the entire 24-hour period.

<sup>17</sup> The average HCl emission rate for all bituminous-fired units in the ICR database were calculated excluding those results that showed an increase in HCl emissions from the fuel chlorine concentration.

an average fuel Cl<sup>-</sup> concentration of 800 ppm-dry). It is clear from the ICR data that FGD control systems effectively remove HCl emissions.

HCl emissions were measured at all BREC units except Reid R01 as part of recent emission stack testing and are provided in Table 3-16 along with SO<sub>2</sub> emissions and proposed Utility MACT acid gas emission limits.

**Table 3-16**  
**Baseline HCl and SO<sub>2</sub> Emissions vs. Proposed MACT Acid Gas Emission Limits**

Unit	Baseline HCl Emission Rate (lb/MMBtu)	Proposed Utility MACT HCl Limit (lb/MMBtu)	Baseline SO <sub>2</sub> Emission Rate (lb/MMBtu)	Proposed Utility MACT SO <sub>2</sub> Limit (lb/MMBtu)	Basis
Coleman Unit C01	$2.36 \times 10^{-4}$	$2.0 \times 10^{-3}$	0.25	0.20	stack test
Coleman Unit C02	$2.36 \times 10^{-4}$	$2.0 \times 10^{-3}$	0.25	0.20	stack test
Coleman Unit C03	$2.36 \times 10^{-4}$	$2.0 \times 10^{-3}$	0.25	0.20	stack test
Wilson Unit W01	$7.39 \times 10^{-5}$	$2.0 \times 10^{-3}$	0.51	0.20	stack test
Green Unit G01	$2.81 \times 10^{-4}$	$2.0 \times 10^{-3}$	0.19	0.20	stack test
Green Unit G02	$3.34 \times 10^{-4}$	$2.0 \times 10^{-3}$	0.14	0.20	stack test
Reid Unit R01	Not Measured est. $6.8 \times 10^{-2}$	$2.0 \times 10^{-3}$	4.52	0.20	Baseline HCl emissions were estimated based on 1,750 ppm Cl <sup>-</sup> in the coal (0.136 lb/MMBtu HCl), and 50% removal in the ESP.
HMP&L Unit H01	$1.67 \times 10^{-3}$	$2.0 \times 10^{-3}$	0.35	0.20	stack test
HMP&L Unit H02	$1.37 \times 10^{-3}$	$2.0 \times 10^{-3}$	0.42	0.20	stack test

Based on a review of the available HCl emissions data, it appears that HCl emissions from the BREC units equipped with an FGD control system will be below the proposed Utility MACT limit of  $2.0 \times 10^{-3}$  lb/MMBtu. HCl emissions measured at Units C01, C02, C03, W01, G01 and G02 averaged  $2.33 \times 10^{-4}$  lb/MMBtu, significantly below the proposed MACT limit. Emissions from H01 and H02 are also below the proposed Utility MACT limit but are notably higher than Coleman, Green and Wilson Units.

HCl emissions from Reid Unit R01 (ESP-only) will likely be above the proposed MACT limit. Assuming an average fuel chlorine concentration of 1,750 ppm(dry) and a fuel heating value of 13,200 Btu/lb (HHV dry), potential uncontrolled HCl emissions would be in the range of 0.136 lb/MMBtu. Assuming 50% to 80% removal in the boiler, air heater, and ESP, potential HCl emissions from Unit R01 could range between approximately 0.027 lb/MMBtu to as high as 0.068 lb/MMBtu. Additional HCl removal would be needed to reduce emissions from Unit R01 to a controlled rate of 0.002 lb/MMBtu (the proposed Utility MACT limit).

As discussed in the mercury subsection, the Proposed Utility MACT allows emissions averaging at facilities with more than one EGU. Therefore, BREC should have the option of averaging acid gas emissions at the Coleman and Sebree Stations. Table 3-23 shows the annual average heat input weighted HCl emissions rate from the Sebree Generating Station. Using the annual heat inputs and baseline HCl emission rates shown in Table 3-17, average HCl emissions from the Sebree Station would be above the proposed HCl MACT limit. Table 3-18 calculates revised heat input weighted HCl emissions assuming a 50% reduction in existing emissions from Unit R01. Based on the revised HCl emission rate for Unit R01, annual average emissions from the Sebree Station would be below the proposed Utility MACT emission rate.

**Table 3-17**  
**Sebree Station – Average Annual HCl Emissions**

Unit	Baseline HCl Emission Rate	Baseline Annual Heat Input	Baseline HCl Emissions
	lb/MMBtu	MMBtu	tpy
Reid Unit R01	0.068	2,240,807	76.2
Green Unit G01	0.000281	2,012,835	0.3
Green Unit G02	0.000334	20,347,531	3.4
HMP&L Unit H01	0.000167	12,823,005	1.1
HMP&L Unit H02	0.000137	13,214,893	0.9
Total		50,639,071	81.8
<b>Average HCl Emission Rate (lb/MMBtu):</b>			<b>0.00323</b>

**Table 3-18**  
**Sebree Station – Revised Average Annual HCl Emissions\***

Unit	Baseline HCl Emission Rate	Baseline Annual Heat Input	Additional HCl Control	Revised HCl Emission Rate	Revised HCl Emissions
	lb/MMBtu	MMBtu	%	lb/TBtu	lb/yr
Reid Unit R01	0.068	2,240,807	50%	0.0034	38.1
Green Unit G01	0.000281	2,012,835	0%	0.0002	0.3
Green Unit G02	0.000334	20,347,531	0%	0.0002	3.4
HMP&L Unit H01	0.000167	12,823,005	0%	0.0003	1.1
HMP&L Unit H02	0.000137	13,214,893	0%	0.0003	0.9
Total		50,639,071			43.8
<b>Average HCl Emission Rate (lb/MMBtu):</b>					<b>0.00173</b>

\* Note: The proposed MACT emission limits are based on 30 boiler operating day averages. If BREC were to consider emissions averaging as a compliance option for the Sebree or Coleman Stations, stationwide emissions must be evaluated on a 30-day average under various operating scenarios.

BREC will have the option of complying with the acid gas MACT standard by demonstrating compliance with the HCl or SO<sub>2</sub> emissions limit. If BREC chooses to demonstrate compliance with the SO<sub>2</sub> emission limit (0.20 lb/MMBtu 30-day average), continuous compliance with the SO<sub>2</sub> limit would be demonstrated using the SO<sub>2</sub> CEMS. The SO<sub>2</sub> option is available only on units equipped with an FGD control system. If BREC chooses to demonstrate compliance with the HCl emission limit rather than the SO<sub>2</sub> limit, continuous compliance would

be demonstrated using an HCl CEMS, or BREC may implement an on-going stack testing program.

Existing coal-fired EGUs that elect to demonstrate compliance with the SO<sub>2</sub> limit, and use SO<sub>2</sub> CEMS to demonstrate continuous compliance, are not required to conduct an initial compliance stack test. Instead, the first 30 days of SO<sub>2</sub> CEMS data would be used to determine initial compliance. Similarly, for units that elect to use HCl CEMS to demonstrate continuous compliance with the HCl limit, an initial stack test for HCl would not be required. Instead, the first 30 days of HCl CEMS data would be used to determine initial compliance. Units without SO<sub>2</sub> or HCl CEMS, but with SO<sub>2</sub> emissions control devices, would be required to conduct an initial HCl compliance test, and conduct testing at least every 2 months using EPA Method 26 or 26A to demonstrate continuous compliance with the HCl emission limit. Units without HCl CEMS and without SO<sub>2</sub> or HCl emissions control devices, would be required to conduct an initial HCl compliance test, and conduct emissions stack testing every month to demonstrate continuous compliance with the HCl limit.

Based on stack test data available from the BREC generating units, and taking into consideration stack test data from similar sources available in the ICR database, it appears that the BREC coal-fired units equipped with an FGD control system will meet the proposed Utility MACT HCl emission limit. HCl emissions measured at Units C01, C02, C03, W01, G01 and G02 averaged  $2.33 \times 10^{-4}$  lb/MMBtu, significantly below the proposed HCl limit of 0.002 lb/MMBtu. On the FGD-equipped units BREC will have the option of complying with the SO<sub>2</sub> surrogate limit or the HCl emission limit, and will have the option of demonstrating continuous compliance using the SO<sub>2</sub> CEMS, installing an HCl CEMS, or conducting on-going stack testing. Acid gas emissions from Unit R01 have not been tested, but are likely above the proposed HCl emission limit.

The next phase of this project will include an evaluation of operational measures and air pollution control technologies capable of reducing acid gas emissions from Unit R01. Acid gas control technologies that may be available include, but are not necessarily limited to:

- Dry sorbent injection (Trona, sodium bicarbonate, and hydrated lime)
- Upgrades to the existing ESP's
- Fabric Filters

### 3.3.5.3 Non-Hg Metallic HAPs

The Proposed Utility MACT rule includes non-mercury trace metal HAP emission limits for existing coal-fired EGUs. For the existing coal-fired  $\geq 8,300$  Btu/lb subcategory, EPA proposed a total PM (filterable + condensible “TPM”) emission limit of 0.030 lb/MMBtu (30-day average) as MACT for the non-Hg metal HAPs. As an alternative to meeting the TPM limit, existing units have the option of meeting a total non-Hg metals emission limit, or complying with individual non-Hg metal emission limits.

#### (1) TPM MACT Alternative

Particulate matter emissions testing was recently conducted at all BREC generating units except Reid. Emissions were tested for TPM, FPM, CPM, total non-Hg HAP metals, and the individual HAP metals. Table 3-19 provides a summary of the PM stack test results.

**Table 3-19**  
**Summary of BREC PM Emissions Stack Test Data**

BREC Unit	Particulate Matter Emission Test Results		
	FPM (lb/MMBtu)	CPM (lb/MMBtu)	TPM (lb/MMBtu)
Wilson W01	0.0091	0.0104	<b>0.0196</b>
Coleman C01	0.0220	0.0178	<b>0.0398</b>
Coleman C02	0.0220	0.0178	<b>0.0398</b>
Coleman C03	0.0220	0.0178	<b>0.0398</b>
Green G01	0.0084	0.0111	<b>0.0195</b>
Green G02	0.0046	0.0123	<b>0.0169</b>
HMP&L H01	0.0177	0.0142	<b>0.0319</b>
HMP&L H02	0.0120	0.0204	<b>0.0324</b>
Reid R01	0.2690	not tested	

Based on the stack test results, C01, C02, C03, H01 and H02 all have TPM emissions greater than the proposed Utility MACT limit of 0.030 lb/mmBtu. Currently W01, G01 and G02 meet the proposed limits. However, with the potential addition of control technologies such as Activated Carbon Injection (ACI) for mercury control, it is expected that some of the Units that currently meet the proposed limits may require modifications to handle the additional particulate loading.

Filterable PM emissions will be unit specific, and, in general, will be a function of the effectiveness of the unit’s ESP. Stack test data from similar coal-fired units equipped with an ESP suggest that a properly sized and maintained ESP is capable of effectively capturing FPM and achieving very low controlled FPM emission rates. The ICR database includes several FPM test results of less than 0.010 lb/MMBtu from bituminous-fired units equipped with an ESP. FPM emissions data summarized in Table 3-19 suggest that upgrades to the ESP control systems on some of the BREC coal-fired units (except possibly Unit R01) will promote capture of FPM, and achieving controlled FPM emission rates in the range of 0.012 lb/MMBtu or less.

CPM emissions will also be unit specific. In general, CPM consists of inorganic and organic compounds that are emitted in the vapor state and later condense to form aerosol



particles. Inorganic species that can contribute to CPM emissions from coal-fired boilers include sulfuric acid mist (SAM), ammonium bisulfate, other acid gases, and trace volatile metals. Organic species in the flue gas can also exist as vapors at stack temperatures and condense to liquid or solid aerosols at ambient temperatures; however, condensible organics from coal-fired boilers are typically very low.

SAM is the most widely recognized form of CPM emitted by coal-fired combustion sources. In a coal-fired boiler, a fraction of the SO<sub>2</sub> in the flue gas will oxidize to sulfur trioxide (SO<sub>3</sub>) during the combustion process, and an additional 1.0 – 2.5% can oxidize to SO<sub>3</sub> in the presence of the SCR catalyst (depending on the activity of the catalyst and number of catalyst layers). Sulfur trioxide formed in the boiler and subsequent emission control systems can react with water in the flue gas to form SAM, especially on units firing a higher sulfur bituminous coal and equipped with SCR. Operating experience at pulverized coal-fired units firing an eastern bituminous coal has shown that the installation of an SCR can significantly increase SAM and CPM emissions.

With the exception of R01, CPM emissions from all BREC Units averaged 0.0144 lb/mmBtu and accounted for approximately 56% of the TPM emissions. CPM emissions from all bituminous-fired units included in the ICR study averaged 0.022 lb/MMBtu, and accounted for approximately 54% of the TPM emissions from bituminous-fired units that were not equipped with an SCR control system.

Based on a review of the BREC FPM emissions data, and taking into consideration stack test data available from similar sources, it appears that TPM emissions from Coleman and HMP&L will be above the proposed MACT limits without modifications to increase ESP efficiency. TPM emissions from Wilson and Green appear to be below the proposed MACT limit. FPM emissions from the Wilson and Green Units have averaged less than 0.010 lb/MMBtu whereas HMP&L and Coleman average greater than 0.015 lb/mmBtu.

FPM emissions from Unit R01 were measured at levels significantly above the proposed MACT limit; therefore, it is likely that major modifications will be needed to reduce FPM emissions from Unit R01. As with Hg and HCl, emissions averaging would be available for the Sebree and Coleman Stations to demonstrate compliance with the proposed MACT limits.

(2) **Non-Hg Trace Metal Alternatives**

As an alternative to demonstrating compliance with the TPM emission limit, BREC can choose to demonstrate compliance with the total non-Hg metal emission limit, or the individual non-Hg metal emission limits. The total non-Hg metal limit, and the individual non-Hg metal emission limits, included in the Proposed Utility MACT are summarized along with the recent stack emission test data in Table 3-20.

**Table 3-20  
Proposed MACT Total non-Hg, and Individual non-Hg Metal Emission Limits vs. Actual Emissions**

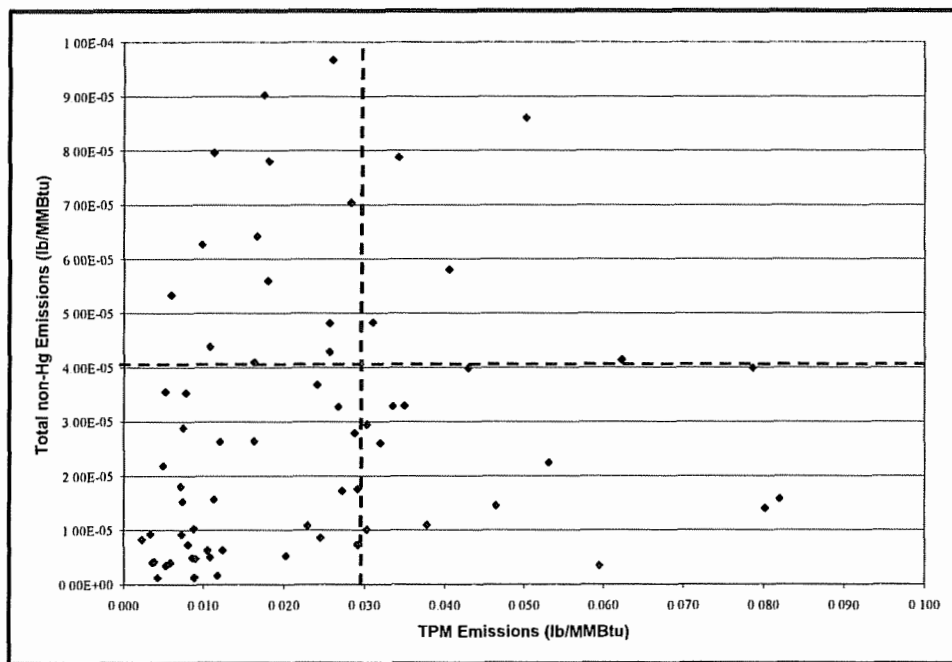
Proposed MACT Emission Limits		Stack Emission Test Data*					
		Green 1	Green 2	HMP&L 1	HMP&L 2	Coleman	Wilson - Coal
<b>Total non-Hg HAP metals</b>	<b>0.000040 lb/MMBtu</b>	0.0000906	0.0000678	0.0000959	0.0001203	0.0000910	0.0000591
<b>OR</b>	<b>OR</b>						
<b>Individual HAP metals:</b>							
<b>Antimony (Sb)</b>	<b>0.60 lb/TBtu</b>	2.900E-07	3.820E-07	7.670E-07	8.900E-07	1.520E-06	3.050E-07
<b>Arsenic (As)</b>	<b>2.0 lb/TBtu</b>	4.960E-06	2.890E-06	7.830E-06	6.280E-06	5.000E-06	3.280E-06
<b>Beryllium (Be)</b>	<b>0.20 lb/TBtu</b>	5.610E-08	4.470E-08	2.350E-07	3.430E-07	1.700E-07	2.240E-08
<b>Cadmium (Cd)</b>	<b>0.30 lb/TBtu</b>	3.230E-07	3.290E-07	1.480E-06	1.950E-06	5.760E-07	4.160E-07
<b>Chromium (Cr)</b>	<b>3.0 lb/TBtu</b>	3.640E-05	2.790E-06	2.050E-05	3.040E-05	5.190E-06	5.440E-06
<b>Cobalt (Co)</b>	<b>0.80 lb/TBtu</b>	2.110E-07	1.620E-07	7.460E-07	1.300E-06	5.000E-07	2.020E-07
<b>Lead (Pb)</b>	<b>2.0 lb/TBtu</b>	2.700E-06	1.880E-06	2.950E-06	4.260E-06	2.050E-06	8.130E-06
<b>Manganese (Mn)</b>	<b>5.0 lb/TBtu</b>	7.000E-06	5.050E-06	1.020E-05	1.250E-05	6.220E-06	5.310E-06
<b>Nickel (Ni)</b>	<b>4.0 lb/TBtu</b>	4.060E-06	3.150E-06	1.180E-05	2.860E-05	6.720E-06	4.780E-06
<b>Selenium (Se)</b>	<b>6.0 lb/TBtu</b>	3.460E-05	5.110E-05	3.940E-05	3.380E-05	6.310E-05	3.120E-05

\* All test data is in lb/MMBtu unless noted otherwise.

Based on the stack test results, all BREC Units have total non-Hg HAP metal emissions greater than the proposed Utility MACT limit of 0.000040 lb/mmBtu. Furthermore, with the exception of G02, all BREC units have a majority of the individual HAP metals above their respective proposed MACT limits. Although, Units such as G02 and W01 are relatively close to the proposed limit.

The ICR database includes trace metal and PM emissions test data from 107 bituminous-fired units. Of the 107 units tested, 69 had TPM emissions below the proposed MACT limit of 0.03 lb/MMBtu. Of the units that tested below the TPM MACT limit, 40 (58%) also had total non-Hg metal emissions below the proposed MACT limit of  $4.0 \times 10^{-5}$  lb/MMBtu. Conversely, only 34% (13 of 38) of the units with TPM emissions greater than 0.030 lb/MMBtu had total non-Hg metal emissions below the  $4.0 \times 10^{-5}$  lb/MMBtu limit. Figure 3-8 provides a summary of the TPM and trace metal emissions data from bituminous-fired units in the ICR database.

**Figure 3-8  
 ICR Total Particulate Matter and Total non-Hg Metals Emissions Data**



Contrary to the ICR test results for G01, recent stack emissions data show that none of the BREC units are currently meeting the proposed Utility MACT limit for total or individual non-Hg metals. Choosing to comply with the total or individual non-Hg options could present significant compliance risk because of the limited amount of emissions data and the inability to control specific trace metals. Furthermore, if BREC chooses to comply with the total non-Hg metals or individual non-Hg metals alternatives (rather than the TPM option), demonstrating continuous compliance will likely be more onerous. Coal-fired units that elect to comply with the TPM emission limit, would conduct HAP metals and TPM emissions testing during the same compliance test period initially and every 5 years using EPA Methods 29, 5, and 202. Continuous compliance would be determined using a PM CEMS with an operating limit established based on the FPM values measured during the initial compliance test. Units that elect to comply with the total non-Hg HAP metals emission limit or the individual non-Hg HAP metal emission limits, would be required to conduct TPM and HAP metals testing during the same compliance test period initially and at least once every 5 years, and conduct total or individual non-Hg HAP metals emissions testing every 2 months (or every month if the unit has no PM control device) using EPA Method 29 to demonstrated continuous compliance.

**3.3.5.4 Non-Hg Trace Metal MACT Conclusions**

Based on the recent stack emission test data from the BREC coal-fired units quantifying FPM and CPM emissions, and non-Hg HAP metals emissions, it appears that TPM emissions from W01, G01 and G02 will be below and C01, C02, C03, H01 and H02 will be above the

proposed Utility MACT limit of 0.030 lb/MMBtu. Additionally, based on a previously conducted stack test, TPM emissions from Unit R01 appear to be significantly above the proposed MACT limit. (0.269 vs. 0.030 lb/MMBtu)

Based on recent stack emissions tests, it appears that total non-Hg metals from the BREC units will be above the proposed MACT limit of  $4.0 \times 10^{-5}$  lb/MMBtu and that all BREC units are above compliance levels for at least three of the individual non-Hg metals proposed MACT requirements. Despite units such as G02 and W01 being relatively close to the allowable proposed MACT limits, choosing to comply with the non-Hg metal alternative presents significant risk because of the lack of controllability for certain trace metals.

Because controlled TPM emissions may exceed the proposed MACT standard, the next phase of this project will evaluate control technologies, modifications, and operational measures to further reduce TPM emissions from all the units (both FPM and CPM), focusing on CPM emissions from the units equipped with SCR. Technologies available to reduce FPM emissions include, but are not necessarily limited to;

- Dry sorbent injection (Trona, sodium bicarbonate, and hydrated lime)
- Low oxidation SCR catalysts
- Upgrades to ESP's including advanced discharge electrodes and high frequency Transformer/Rectifiers (T/R)
- Fabric Filters

#### 3.3.5.5 Utility MACT Summary

The Proposed Utility MACT rule includes emission limits for mercury, acid gases (HCl or SO<sub>2</sub>), and trace metal HAP emissions (TPM, total non-Hg metals, or individual non-Hg metals). Based on the HAP emissions data available from the BREC coal-fired units, and taking into consideration ICR emissions data from similar sources, it is foreseen that modifications are required throughout the BREC fleet to meet the proposed Utility MACT emission limits. Tables 3-21 thru 3-23 compare existing emissions from each unit to the proposed emission limits, and identify the emission reductions that may be needed to comply with the proposed MACT standards.

**Table 3-21**  
**Comparison of Baseline Hg Emissions to the Proposed MACT Hg Emission Limit**

BREC Unit	Hg		
	Baseline (lb/TBtu)	Proposed MACT (lb/TBtu)	Emission Reduction Requirements
Coleman Unit C01	3.5	1.2	Evaluate technologies and operating measures capable of increasing mercury oxidation and capture in the ESP and FGD, as well as strategies to reduce mercury re-emissions in the FGD.
Coleman Unit C02			
Coleman Unit C03			
Wilson Unit W01	1.77	1.2	Evaluate technologies and operating measures capable of increasing mercury oxidation and capture in the ESP and FGD, as well as strategies to reduce mercury re-emissions in the FGD.
Green Unit G01	3.1	1.2	Evaluate technologies and operating measures capable of increasing mercury oxidation and capture in the ESP and FGD, as well as strategies to reduce mercury re-emissions in the FGD.
Green Unit G02	2.6	1.2	
HMP&L Unit H01	0.62	1.2	Existing Hg emissions are below the proposed MACT limit.
HMP&L Unit H02	0.47	1.2	
Reid Unit R01	6.5 (one test)	1.2	Evaluate technologies and operating measures capable of promoting Hg capture in the ESP.

**Table 3-22**  
**Comparison of Baseline Acid Gas Emissions to the Proposed MACT Acid Gas Limits**

BREC Unit	Acid Gas Emissions				Emission Reduction Requirements
	HCl (lb/MMBtu)		SO <sub>2</sub> (lb/MMBtu)		
	Baseline	MACT	Baseline	MACT	
Coleman Unit C01	$2.36 \times 10^{-4}$	$2.0 \times 10^{-3}$	0.25	0.20	Evaluate FGD modifications, upgrades, and operational measures to achieve controlled SO <sub>2</sub> emissions below 0.20 lb/MMBtu (30-day average). Alternatively, evaluate the feasibility of demonstrating compliance with an HCl CEMS
Coleman Unit C02					
Coleman Unit C03					
Wilson Unit W01	$7.39 \times 10^{-5}$	$2.0 \times 10^{-3}$	0.51	0.20	
Green Unit G01	$2.81 \times 10^{-4}$	$2.0 \times 10^{-3}$	0.19	0.20	It appears that Green Units G01 and G02 will meet the proposed MACT HCl emission rate of $2.0 \times 10^{-3}$ lb/MMBtu and the SO <sub>2</sub> surrogate emission rate of 0.20 lb/MMBtu (30-day average)
Green Unit G02	$3.34 \times 10^{-4}$	$2.0 \times 10^{-3}$	0.14	0.20	
HMP&L Unit H01	$1.67 \times 10^{-3}$	$2.0 \times 10^{-3}$	0.35	0.20	Evaluate FGD modifications, upgrades, and operational measures to achieve controlled SO <sub>2</sub> emissions below 0.20 lb/MMBtu (30-day average). Alternatively, evaluate the feasibility of demonstrating compliance with an HCl CEMS
HMP&L Unit H02	$1.37 \times 10^{-3}$	$2.0 \times 10^{-3}$	0.42	0.20	
Reid Unit R01*	$6.8 \times 10^{-2}$	$2.0 \times 10^{-3}$	4.52	0.20	Evaluate control technologies capable of reducing SO <sub>2</sub> and acid gas emissions, and the feasibility of demonstrating compliance with an HCl CEMS. Potential technologies include FGD and DSI control systems.

\* Baseline HCl emissions summarized above represent estimated emission rates based on limited available stack test data. Additional stack test data would be needed to more accurately predict HCl emissions from each unit (see, subsection 3.4.5.2).

**Table 3-23**  
**Comparison of Baseline TPM Emissions to the Proposed MACT TPM Emission Limit**

BREC Unit	Total PM Emissions		
	Baseline (lb/MMBtu)	Proposed MACT (lb/MMBtu)	Emission Reduction Requirements
Coleman Unit C01	0.0398	0.030	Technologies capable of reducing CPM and FPM will be evaluated, including DSI and ESP upgrades.
Coleman Unit C02			
Coleman Unit C03			
Wilson Unit W01	0.0196	0.030	TMP emissions are below the proposed MACT limit; however, FPM upgrades will be evaluated to account for additional loading imposed by potential ACI and DSI upgrades.
Green Unit G01	0.0195	0.030	TMP emissions are below the proposed MACT limit; however, FPM upgrades will be evaluated to account for additional loading imposed by potential ACI and DSI upgrades.
Green Unit G02	0.0169	0.030	
HMP&L Unit H01	0.0319	0.030	TPM emissions are above the proposed MACT limit, primarily due to acid gas emissions associated with SO <sub>2</sub> to SO <sub>3</sub> oxidation across the SCR. Potential CPM control technologies include low-oxidation catalyst, DSI, and Wet ESP.
HMP&L Unit H02	0.0324	0.030	
Reid Unit R01*	>0.030	0.030	Existing TPM emissions are expected to exceed the proposed MACT limit (based on the results of one FPM stack test). Technologies capable of reducing FPM emissions will be evaluated, including ESP upgrades.

\* Reid baseline TPM emissions above represent estimated emission rates based on a limited number of stack tests measuring both FPM and CPM. Additional stack test data would be needed to more accurately predict CPM and TPM emissions (see, subsection 3.4.5.3).

### 3.4 Regional Haze Rule

On July 6, 2005, the U.S. Environmental Protection Agency (EPA) published the final “Regional Haze Regulations and Guidelines for Best Available Retrofit Technology Determinations” (the “Regional Haze Rule” 70 FR 39104). EPA issued the Regional Haze Rule under the authority and requirements of sections 169A and 169B of the Clean Air Act (CAA). Sections 169A and 169B require EPA to address regional haze visibility impairment in 156 federally-protected parks and wilderness areas (Class I Areas).

As mandated by the CAA, the Regional Haze Rule required that states develop programs to assure reasonable progress toward meeting the national goal of preventing any future, and remedying any existing, impairment of visibility in Class I Areas. The rule required each state to submit a plan to implement the regional haze requirements no later than December 17, 2007. Among other things, the rule required certain stationary sources found to cause or contribute to impairment of visibility in a Class I Area to control emissions using the Best Available Retrofit Technology (BART). To address the requirements for BART, each state was required to:

- Identify all BART-eligible sources within the state.
- Determine whether each BART-eligible source emits any air pollutant which may reasonably be anticipated to cause or contribute to any impairment of visibility in a Class I Area. BART-eligible sources which may reasonably be anticipated to cause or contribute to visibility impairment are classified as BART-applicable sources.
- Require each BART-applicable source to identify, install, operate, and maintain BART controls.

BART-eligible sources include those sources that:

- have the potential to emit 250 tons or more of a visibility-impairing air pollutant;
- were in existence on August 7, 1977 but not in operation prior to August 7, 1962; and
- whose operations fall within one or more of the specifically listed source categories in 40 CFR 51.301 (including fossil-fuel fired steam electric plants of more than 250 mmBtu/hr heat input and fossil-fuel boilers of more than 250 mmBtu/hr heat input).

As an alternative to the source-specific BART requirements, EPA presented refined ambient air quality impact analyses in the Regional Haze Rule demonstrating that emission reductions anticipated with the Clean Air Interstate Rule (CAIR) would provide for greater progress toward remedying visibility impairment than BART. Based on these analyses, EPA concluded that states that opt to participate in the CAIR cap-and-trade programs need not require affected BART-eligible EGUs to install, operate, and maintain BART. In other words, states that comply with CAIR by subjecting EGUs to the EPA administered cap-and-trade program (discussed in section 3.1) could consider BART satisfied for NO<sub>x</sub> and SO<sub>2</sub> from the BART-eligible EGUs.

In June 2008, the Kentucky Department of Environmental Protection-Division of Air Quality (DAQ) submitted the final Kentucky Regional Haze SIP to EPA for review and approval as required by §169A of the Clean Air Act (the “Regional Haze SIP”). The June 2008 Regional Haze SIP was based on EPA’s conclusion that CAIR would provide greater reasonable progress toward visibility improvement in the Class I Areas than source-specific BART determinations. In May 2010, DAQ submitted to EPA a

formal Regional Haze SIP revision on two technical issues (neither of which affected the BREC BART-eligible units). The June 2008 and May 2010 SIP packages remain under review by EPA.

- 3.5 The Kentucky Regional Haze SIP addresses visibility impairing emissions from the BREC generating units based on EPA's conclusion that CAIR would provide greater reasonable progress toward visibility improvement than source-specific BART, and requires the BREC units to comply with the applicable CAIR requirements. Although EPA has not yet issued final approval of the Kentucky Regional Haze SIP, it is expected that states, such as Kentucky, that opt to participate in the CAIR cap-and-trade programs (and most likely the CSAPR cap-and-trade programs) need not require affected BART-eligible sources to install BART. The applicable CAIR requirements are discussed in detail in Section 3.1 of this report, and the CSAPR requirements are discussed in Section 3.3. We think that it is unlikely that the Kentucky Regional Haze SIP will require emission reductions (NO<sub>x</sub> and SO<sub>2</sub>) from the BREC units beyond those required by CAIR and the CSAPR.



### National Ambient Air Quality Standards

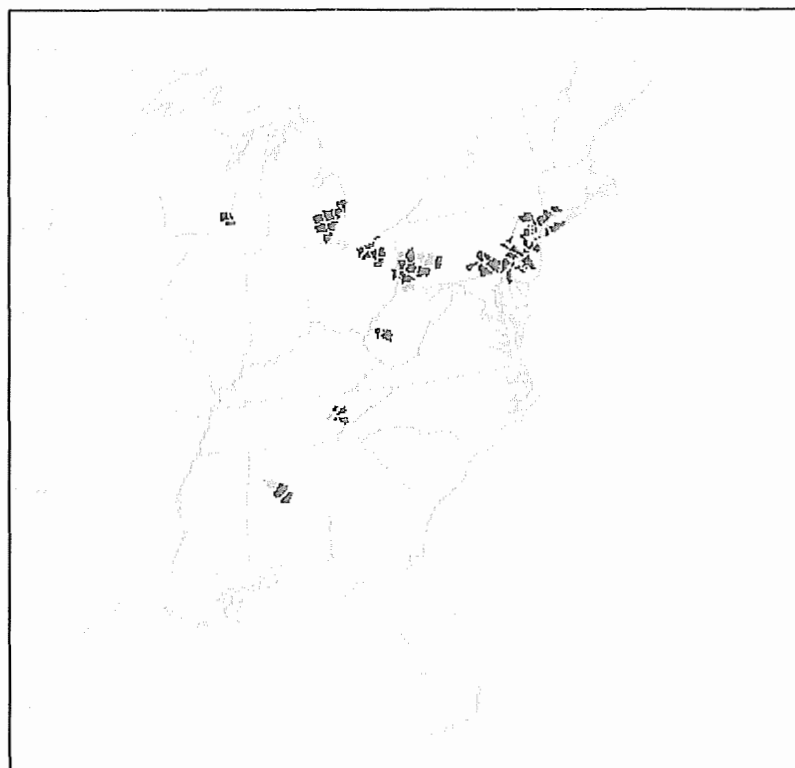
EPA has recently proposed and/or finalized several NAAQS revisions. The NAAQS revisions will likely increase the number of nonattainment areas in the U.S., and may trigger the need for more stringent air pollution controls. The following sections highlight NAAQS revisions that could affect operations at the BREC Generating Stations.

#### 3.5.1 PM<sub>2.5</sub> NAAQS

In 1997 EPA revised the NAAQS for PM to add new standards for fine particles, using PM<sub>2.5</sub> as the indicator. EPA established primary annual and 24-hour ambient air quality standards for PM<sub>2.5</sub> of 15  $\mu\text{g}/\text{m}^3$  and 65  $\mu\text{g}/\text{m}^3$ , respectively. On October 17, 2006, EPA revised the primary and secondary NAAQS for PM<sub>2.5</sub>. In that rulemaking, EPA reduced the 24-hour NAAQS for PM<sub>2.5</sub> to 35  $\mu\text{g}/\text{m}^3$  and retained the existing annual PM<sub>2.5</sub> NAAQS of 15  $\mu\text{g}/\text{m}^3$ .

In October 2009, EPA issued final area designations for the 24-hour PM<sub>2.5</sub> NAAQS. Figure 3-9 shows the location of the PM<sub>2.5</sub> nonattainment areas in the eastern half of the U.S. All areas of Kentucky, including Hancock, Ohio, and Webster Counties, were designated as unclassifiable/attainment with the 24-hour PM<sub>2.5</sub> NAAQS.

**Figure 3-9**  
**PM<sub>2.5</sub> Nonattainment Areas**



On February 24, 2009, the U.S. Court of Appeals for the District of Columbia issued rulings on litigation involving the 2006 PM<sub>2.5</sub> NAAQS.<sup>18</sup> Among other things, the Court remanded the annual primary PM<sub>2.5</sub> standard of 15 µg/m<sup>3</sup> to EPA because the agency failed to explain adequately why this level is “requisite to protect the public health.” In response to the Court’s decision, EPA is considering lowering the annual PM<sub>2.5</sub> NAAQS to 12 - 14 µg/m<sup>3</sup>. EPA is expected to issue a Notice of Proposed Rulemaking (NPRM) revising the PM<sub>2.5</sub> NAAQS in mid-2011.

If EPA proposes a more stringent annual standard, Kentucky will be required to re-elevate the attainment status of areas within the state. If the more stringent standard becomes final, it is possible that some areas in Kentucky, including the Cincinnati-Middleton OH-KY-IN, Clarksville TN-KY, Huntington-Ashland, Louisville, and Paducah-Mayfield areas, will be designated as nonattainment areas with respect to the revised standard. If the more stringent standard results in additional counties being designated nonattainment, Kentucky would be required to modify its State Implementation Plan (SIP) and could require additional reductions of primary PM<sub>2.5</sub> as well as NO<sub>x</sub> and SO<sub>2</sub> as precursors to the formation of secondary PM<sub>2.5</sub>. However, until EPA revises the NAAQS, and Kentucky revises its SIP, there is no way to accurately predict the emission reductions that may be required.

At this time, EPA has not proposed modifying the PM<sub>2.5</sub> NAAQS, and there are no PM<sub>2.5</sub> NAAQS regulatory drivers that would compel Kentucky to impose additional emission reductions beyond those proposed in the CSAPR. If EPA were to revise the PM<sub>2.5</sub> NAAQS, a potential timeline could be as follows: (1) EPA issues the NPRM mid-2011; (2) EPA publishes a final rule in mid-2012; (3) EPA issues final area designations by the end of 2013; (4) EPA approves Kentucky’s final SIP in 2015; and (5) emission controls on affected units would have to be in place in the 2018 timeframe.

### 3.5.2 Ozone NAAQS

In 2008, EPA reduced the 8-hour ozone NAAQS from 80 to 75 ppb. EPA and the States continue to implement the new standard, and final area designations are expected to be published in 2011. In a letter dated March 12, 2009 from Kentucky to U.S.EPA Region 4, the state provided its recommendations for designation of areas within the state with respect to the 2008 8-hour ozone NAAQS. In that letter, Kentucky proposed designating several counties within the state, including Daviess, Kenton, **Hancock**, Henderson, Greenup, Jefferson, Hardin, Christian, and Simpson counties, as nonattainment with the 2008 8-hour ozone NAAQS. All other areas of Kentucky, including Ohio, and Webster Counties, would be classified as attainment or unclassifiable with respect to the NAAQS. Although Kentucky proposed to designate Webster County as unclassifiable with respect to the 8-hour ozone NAAQS, in the March 12, 1999 letter Kentucky noted that the 3-year average (2006-2008) of the annual 98<sup>th</sup> percentile of the 8-hour average ozone concentration measured at the Henderson County monitor (located adjacent North of Webster County) was 77 ppb, which does not achieve the 8-hour NAAQS.

On January 19, 2010, EPA proposed lowering the 8-hour ozone standard even further to 60 - 70 ppb. A lower 8-hour ozone standard would be expected to result in more nonattainment areas, and would require Kentucky to re-evaluate the attainment status of areas within the state. If additional areas within the state are designated as nonattainment areas, the Kentucky SIP could require

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<sup>18</sup> *American Farm Bureau vs. EPA*, No. 06-1410 (D.C. Cir. Feb. 24, 2009).

additional NO<sub>x</sub> reductions from existing stationary sources. EPA intends to complete reconsideration of the 8-hour ozone NAAQS by the end of July 2011.

### 3.5.3 NO<sub>2</sub> NAAQS

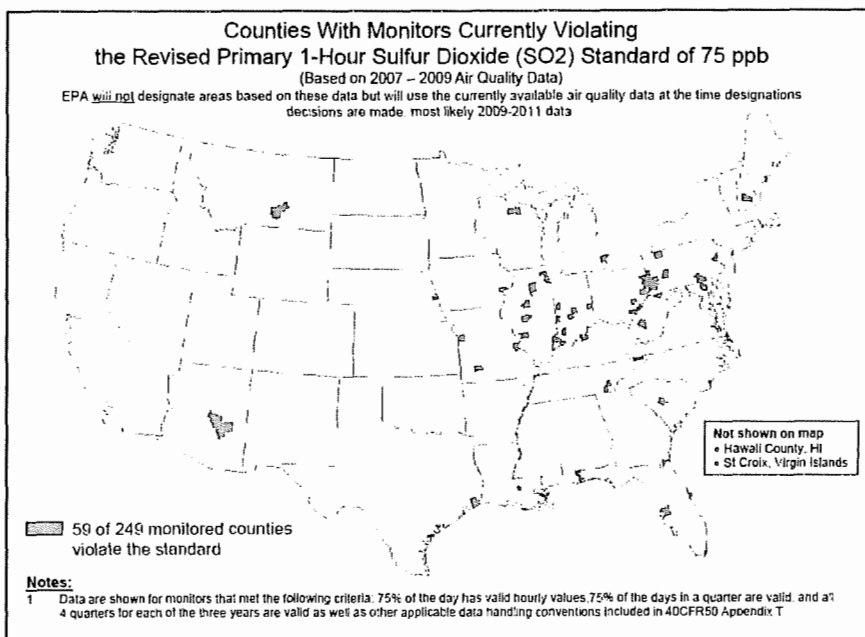
On February 9, 2010, EPA published its final NO<sub>2</sub> NAAQS rule, setting a new 1-hour NO<sub>2</sub> standard of 100 ppb, and retaining the current annual NO<sub>2</sub> standard of 53 ppb. The effective date of the new standard was April 12, 2010. All areas of Kentucky are currently in attainment with the annual NO<sub>2</sub> NAAQS; however, the State will be required to designate areas as attainment or nonattainment with the new 1-hour standard. EPA expects to designate areas as attainment or nonattainment by January 2012 based on the existing community-wide ambient air quality monitoring network. In the event areas within Kentucky are designated nonattainment, the State would be required to modify its SIP and could require additional NO<sub>x</sub> controls. If EPA designates areas of Kentucky as nonattainment, EPA would be expected to approve the final Kentucky SIP in the 2015 to 2016 timeframe, and could require control technologies to be installed in the 2018 timeframe.

### 3.5.4 SO<sub>2</sub> NAAQS

On June 2, 2010 EPA published a final revision to the NAAQS for SO<sub>2</sub>. In the final rule EPA revised the primary SO<sub>2</sub> standard by establishing a new 1-hour ambient air quality standard at a level of 75 ppb. EPA also revoked the two existing primary standards of 140 ppb (24-hours) and 30 ppb (annual) because it was determined that they would not add additional public health protection beyond that provided by the new 1-hour standard.

All areas of Kentucky were in attainment with the 24-hour and annual SO<sub>2</sub> NAAQS; however, Kentucky will be required to re-visit its designations for compliance with the new 1-hour standard. Kentucky's ambient air quality impact monitoring network includes 13 SO<sub>2</sub> monitoring stations, including 1 in the Owensboro Metropolitan Statistical Area (MSA) and 3 in the Louisville-Jefferson County MSA. Ambient SO<sub>2</sub> concentrations measured at the Owensboro MSA monitoring station have been below the 24-hour standard; however, SO<sub>2</sub> concentrations in the Louisville-Jefferson County MSA have been measured above the 1-hour standard. Figure 3-10 is a map published by EPA showing the location of SO<sub>2</sub> ambient air quality monitors that have measured SO<sub>2</sub> concentrations above the 1-hour standard (including the Louisville-Jefferson County MSA).

**Figure 3-10**  
**Counties with Monitors Measuring 1-hour SO<sub>2</sub> Ambient Air Concentrations Above the June 2, 2010 Standard**



Unlike other NAAQS implementation rules, the 1-hour SO<sub>2</sub> rule requires regulatory agencies to supplement ambient air quality monitoring data with refined dispersion modeling to determine if areas with sources that have the potential to cause or contribute to a violation of the new standard can comply with the standard. On March 24, 2011, EPA issued a guidance memorandum to direct states on the SO<sub>2</sub> designation process and timeline.<sup>19</sup> EPA anticipates using both air quality monitoring data and appropriate air quality impact modeling to identify areas violating the NAAQS, acknowledging that the existing ambient air quality monitoring network may not be adequate to fully characterize ambient concentrations of SO<sub>2</sub>, including the maximum ground level concentrations that exist around existing stationary sources. The guidance memorandum directs states to provide initial designations based on the following criteria:

**Nonattainment:** An area where monitoring data or an appropriate modeling analysis indicate a violation.

**Attainment:** An area that has no monitored violations and which has an appropriate modeling analysis, if needed, and any other relevant information demonstrating no violations.

<sup>19</sup> Letter from Stephen D. Page to Regional Air Division Directors, Regions I-X, Subject: Area Designations for the 2010 Revised Primary Sulfur Dioxide National Ambient Air Quality Standard, March 24, 2011 (the "1-hour SO<sub>2</sub> NAAQS Guidance Memo").

Unclassifiable (all other areas): An area that has no monitored violations and lacks an appropriate modeling analysis, if needed, or other appropriate information sufficient to support an alternate designation.

In the March 24, 2011 guidance memorandum EPA suggests that states should focus resources to conduct refined dispersion modeling first on the most significant sources of SO<sub>2</sub> emissions, and on those sources that are most likely to contribute to a violation of the 1-hour NAAQS. It is likely that dispersion modeling will identify a number of areas, specifically areas in close proximity to an existing major stationary source of emissions, as exceeding the 1-hour standard.

On June 2, 2011, Kentucky sent a letter to EPA Region 4 with the State's recommendations for the 1-hour SO<sub>2</sub> nonattainment areas. Based on ambient SO<sub>2</sub> monitors in Kentucky, the State calculated the 3-year average of the 99<sup>th</sup> percentile daily maximum 1-hour concentration and compared the results to the 75 ppb standard. The State recommended designating Jefferson County (i.e., Louisville) as nonattainment for the SO<sub>2</sub> standard, and designating the rest of the areas in Kentucky attainment/unclassifiable.

EPA is required to review these recommendations, and approve, revise, or disapprove of the State's recommendations. Unlike other NAAQS implementation rules, EPA plans to use refined dispersion modeling to determine if areas with sources that have the potential to cause or contribute to a violation of the new standard can comply with the standard. Because both ambient air quality monitoring and refined air dispersion modeling will be used to identify the 1-hour SO<sub>2</sub> nonattainment areas, a number of existing stationary sources have initiated modeling projects to determine the likelihood that dispersion modeling will conclude that emissions from their facility will cause or contribute to an exceedance of the 1-hour SO<sub>2</sub> standard. Preliminary modeling should be conducted using the AERMOD air dispersion model, the model that EPA will use to develop their recommended designations. Modeled ambient air quality impacts will be highly site-specific, and a function of the site topography and terrain, prevailing winds, site meteorological conditions, stack heights, stack temperatures and flow rates, and controlled SO<sub>2</sub> emissions. However, preliminary modeling results from existing sources suggest that SO<sub>2</sub> emissions from coal-fired power plants that are not equipped with FGD, and facilities with relatively short stacks, may have modeled exceedances of the 1-hour SO<sub>2</sub> standard. Facility-specific modeling would be needed to determine if SO<sub>2</sub> emissions from the BREC facilities have the potential to cause or contribute to an exceedance of the 1-hour SO<sub>2</sub> NAAQS.

Although Kentucky has proposed designated all areas of the state (with the exclusion of Jefferson County) as attainment/unclassifiable with respect to the 1-hour SO<sub>2</sub> NAAQS, it is possible that EPA (based on ambient air quality impact modeling) will disagree with Kentucky's recommendations and recommend designating additional areas within the State as nonattainment. EPA intends to complete designations by June 2012 (however this deadline has slipped), and anticipates designating areas based on 2008-2010 ambient air quality monitoring data and refined dispersion modeling results. In the event areas of Kentucky are designated as nonattainment, the State would need to submit its revised SIP in 2014. SIP revisions would describe the actions that Kentucky would take to come into compliance with the new standard, including SO<sub>2</sub> emission reductions from existing stationary sources. EPA would be expected to approve the final Kentucky SIP by the end of 2016, and could require control technologies to be installed in the 2018 – 2019 timeframe. Depending on the location of the nonattainment areas and the severity of nonattainment,

the revised SIP could require BREC to upgrade, modify, or replace the existing FGD control systems on the Coleman, Wilson, Green and HMP&L units, and install FGD control on Reid Unit R01, in the 2016-2018 timeframe. However, until EPA finalizes the 1-hour SO<sub>2</sub> nonattainment areas, and Kentucky revises its SIP, there is no way to accurately predict the SO<sub>2</sub> emission reductions that would be required by the SIP.

### 3.5.5 NAAQS Summary

The new 1-hour NO<sub>x</sub> and SO<sub>2</sub> ambient air quality standards, and revisions to the PM<sub>2.5</sub> and ozone standards, could result in more areas being designated as nonattainment areas in Kentucky and other downwind states. If so, Kentucky would be required to revise its SIP to address PM<sub>2.5</sub>, ozone, NO<sub>2</sub>, and SO<sub>2</sub> nonattainment. However, until EPA revises the NAAQS and finalizes the nonattainment area designations, and Kentucky revises its SIP, there is no way to accurately predict the emission reductions that would be triggered by the NAAQS revisions. SIP revisions could require additional SO<sub>2</sub> and NO<sub>x</sub> emission reductions from existing stationary sources in the 2016- 2018 timeframe.

Alternatively, EPA could use the revised NAAQS (and corresponding nonattainment area designations) to modify the CSAPR. Modifications to the CSAPR would likely include reductions in the State's CSAPR budgets, and a corresponding reduction in the number of allowances allocated to each CSAPR affected unit. Potential Phase II CSAPR requirements are discussed in section 3.6 of this report.

### 3.6 CSAPR Phase II

As discussed in section 3.2, the Cross-State Air Pollution Rule (CSAPR), published in the Federal Register on August 8, 2011, was designed to address emissions from large stationary sources that cause or contribute to ozone and PM<sub>2.5</sub> nonattainment in downwind states. EPA used air quality impact modeling to identify emissions contributing to downwind nonattainment, and to determine emission reductions needed to eliminate each state's contribution to downwind nonattainment. As discussed in section 3.5, EPA is considering revising the ozone and PM<sub>2.5</sub> NAAQS, and making both ambient air quality standards more stringent. If such revisions are finalized, it is almost certain that more areas in Kentucky, and other downwind states, will be designated as ozone and PM<sub>2.5</sub> nonattainment areas. Generally, states are required to modify their SIPs to address nonattainment; however, as an alternative, EPA could use CSAPR to address the revised NAAQS standards.

There is speculation that EPA will propose revisions to CSAPR in one or more phases. Initial changes could be proposed in late 2011 to address the new ozone NAAQS, and additional changes could be proposed in 2012 to address the new PM<sub>2.5</sub> NAAQS. For this evaluation, it was assumed that EPA will propose one revision to CSAPR addressing both NAAQS standards ("Phase II CSAPR"), and that the Phase II rule would take effect in the 2016-2018 timeframe.

It is likely that the Phase II CSAPR would address the new ozone and PM<sub>2.5</sub> NAAQS standards by reducing each State's CSAPR allocation budget. EPA would conduct ambient air quality impact modeling to identify emissions that contribute to the new nonattainment area designations, and revise the emission budgets to eliminate each State's contribution to downwind nonattainment. Revisions to the State budgets would result in a corresponding reduction in the number of allowances allocated to each unit; however, until EPA finalizes the revised NAAQS, and conducts impact modeling, it is difficult to predict the emission reductions that would be required by Phase II CSAPR.

As discussed in section 3.5, EPA is considering reducing the PM<sub>2.5</sub> NAAQS from 15 µg/m<sup>3</sup> to 12-14 µg/m<sup>3</sup>, and reducing the 8-hour ozone NAAQS from 75 ppb to 60 to 70 ppb. In both cases, EPA is considering reducing the existing NAAQS standard by 7% to 20%. Although refined state-by-state air quality impact modeling would be needed to quantify the emission reductions needed to meet the new NAAQS standards and to establish the new state budgets, this analysis is based on the assumption that the Phase II CSAPR allowance allocations will be 20% below the Phase I allocations. This assumption is based on a review of the baseline contribution modeling prepared by EPA as part of the Phase I CSAPR. In general, baseline contribution modeling for the Phase I rule suggested that a 1% reduction in NO<sub>x</sub> and SO<sub>2</sub> emissions from all existing EGUs resulted in an average 1% reduction in ozone and PM<sub>2.5</sub> ambient air concentrations at all modeled receptors (although the ambient air quality improvements varied significantly depending on source and receptor locations).

Assuming: (1) Phase II CSAPR allowance budgets are 20% below the Phase I budgets; (2) Phase II allowances are allocated using a methodology similar to that used by EPA in its Phase I rule (i.e., based on each unit's prorated portion of the state's baseline heat input); and (3) baseline heat inputs to the affected CSAPR EGUs remain relatively constant, the projected Kentucky and BREC Phase II CSAPR allowance budgets are summarized in Tables 3-24 and 3-25, respectively.

**Table 3-24**  
**Projected Kentucky Phase II CSAPR Emission Budgets (2016/2018)\***

<b>Kentucky Phase II CSAPR Allowance Budgets</b>	<b>Annual SO<sub>2</sub> (tons)</b>	<b>Annual NO<sub>x</sub> (tons)</b>	<b>Ozone Season NO<sub>x</sub> (tons)</b>
Full Allocations	79,926	59,318	25,094

\* Projected Phase II CSAPR allowance budgets were calculated based on 80% of the 2014 CSAPR allowance budgets, not including new unit set-aside budgets.

**Table 3-25**  
**Projected BREC Phase II CSAPR Allocations (2016/2018)**

<b>BREC Unit</b>	<b>Annual SO<sub>2</sub> Allowances (tpy)</b>	<b>Annual NO<sub>x</sub> Allowances (tpy)</b>	<b>Ozone Season NO<sub>x</sub> Allowances (tpy)</b>
Coleman Unit C01	920	673	285
Coleman Unit C02	920	674	288
Coleman Unit C03	981	718	311
Wilson Unit W01	2,891	2,116	944
Green Unit G01	1,571	1,150	493
Green Unit G02	1,417	1,162	498
HMP&L Unit H01	1,001	733	317
HMP&L Unit H02	1,031	755	329
Reid Unit R01	175	128	54
Reid Unit RT	7	5	3
<b>Total</b>	<b>10,914</b>	<b>8,114</b>	<b>3,522</b>

Using the baseline annual and ozone season heat inputs used in the Phase I CSAPR evaluation (section 3.2), and assuming annual and ozone heat inputs to the BREC units remain relatively constant, the controlled SO<sub>2</sub> and NO<sub>x</sub> emission rates that need to be achieved to match the projected Phase II CSAPR allowance allocations are shown in Table 3-26 thru 3-27.



**Table 3-26a**  
**Baseline SO<sub>2</sub> Annual Emissions vs. Projected Phase II CSAPR SO<sub>2</sub> Allocations**

BREC Unit	Projected Phase II CSAPR Allocations <sup>(1)</sup> (tpy)	Annual SO <sub>2</sub> Emissions (2006-2010) (tpy)	Allowance Surplus or (Deficit) (tpy)
Coleman Unit C01	920	1,473	(553)
Coleman Unit C02	920	1,473	(553)
Coleman Unit C03	981	1,571	(590)
Wilson Unit W01	2,891	9,438	(6,547)
Green Unit G01	1,571	1,873	(302)
Green Unit G02	1,417	1,414	3
HMP&L Unit H01	1,001	2,227	(1,226)
HMP&L Unit H02	1,031	2,745	(1,714)
Reid Unit R01	175	5,066	(4,891)
Reid Unit RT	7	5	2
Total	10,914	27,285	(16,371)

(1) Projected Phase II CSAPR allocations = 80% of the 2014 CSAPR allocations.

**Table 3-26b**  
**Projected BREC Phase II CSAPR Annual SO<sub>2</sub> Allocations and Calculated Allowance Equivalent Emission Rates**

BREC Unit	Projected Phase II CSAPR Allocations <sup>(1)</sup> (tpy)	Annual Heat Input <sup>(2)</sup> (MMBtu/yr)	Allowance Equivalent Emission Rate (lb/MMBtu)	Actual Annual Emission Rate (lb/MMBtu)	% Reduction
Coleman Unit C01	920	11,784,789	0.156	0.250	38%
Coleman Unit C02	920	11,787,242	0.156	0.250	38%
Coleman Unit C03	981	12,570,106	0.156	0.250	38%
Wilson Unit W01	2,891	37,043,481	0.156	0.510	69%
Green Unit G01	1,571	20,128,359	0.156	0.186	16%
Green Unit G02	1,417	20,347,531	0.139	0.139	0%
HMP&L Unit H01	1,001	12,823,005	0.156	0.347	55%
HMP&L Unit H02	1,031	13,214,893	0.156	0.415	62%
Reid Unit R01	175	2,240,807	0.156	4.522	97%
Reid Unit RT	7	87,379	0.160	0.117	NA
Total	10,914	142,027,592	0.154	0.384	60%

(1) Projected Phase II CSAPR allocations = 80% of the 2014 CSAPR allocations.

(2) Baseline annual heat inputs are calculated as the average of the three highest heat input years for each unit between the years 2006 and 2010

**Table 3-27a**  
**Baseline NOx Annual Emissions vs. Projected Phase II CSAPR Annual NOx Allocations**

BREC Unit	Projected Phase II CSAPR Annual NOx Allowances <sup>(1)</sup> (tpy)	Baseline Annual NOx Emissions (tpy)	Allowance Surplus or (Deficit) (tpy)
Coleman Unit C01	673	1,858	(1,185)
Coleman Unit C02	674	1,585	(911)
Coleman Unit C03	718	2,044	(1,326)
Wilson Unit W01	2,116	934	1,182
Green Unit G01	1,150	2,050	(900)
Green Unit G02	1,162	2,168	(1,006)
HMP&L Unit H01	733	460	273
HMP&L Unit H02	755	418	337
Reid Unit R01	128	512	(384)
Reid Unit RT	5	45	(40)
Total	8,114	12,074	(3,960)

(1) Projected Phase II CSAPR allocations = 80% of the 2014 CSAPR allocations.

**Table 3-27b**  
**Projected BREC Phase II CSAPR Annual NOx Allocations and Calculated Allowance Equivalent Emission Rates**

BREC Unit	Projected Phase II CSAPR Annual NOx Allowances <sup>(1)</sup> (tpy)	Annual Heat Input <sup>(2)</sup> (MMBtu/yr)	Allowance Equivalent Emission Rate (lb/MMBtu)	Average Annual Emission Rate (lb/MMBtu)	% Reduction
Coleman Unit C01	673	11,254,853	0.120	0.330	64%
Coleman Unit C02	674	9,544,382	0.141	0.332	58%
Coleman Unit C03	718	12,195,952	0.118	0.335	65%
Wilson Unit W01	2,116	36,221,670	0.117	0.052	NA
Green Unit G01	1,150	19,866,020	0.116	0.206	44%
Green Unit G02	1,162	20,128,970	0.115	0.215	47%
HMP&L Unit H01	733	13,003,466	0.113	0.071	NA
HMP&L Unit H02	755	12,118,692	0.125	0.069	NA
Reid Unit R01	128	1,962,424	0.130	0.522	75%
Reid Unit RT	5	126,361	0.079	0.708	89%
Total	8,114	136,422,791	0.119	0.177	33%

(1) Projected Phase II CSAPR allocations = 80% of the 2014 CSAPR allocations.

(2) For the NOx evaluation, baseline annual heat inputs are equal to 2010 actual annual heat inputs.

**Table 3-28a**  
**Baseline NOx Seasonal Emissions vs. Projected Phase II CSAPR Seasonal NOx Allocations**

BREC Unit	Projected Phase II CSAPR Ozone Season NOx Allowances <sup>(1)</sup> (tpy)	Ozone Season NOx Emissions (2010) (tpy)	Allowance Surplus or (Deficit) (tpy)
Coleman Unit C01	285	733	(448)
Coleman Unit C02	288	735	(447)
Coleman Unit C03	311	857	(546)
Wilson Unit W01	944	378	566
Green Unit G01	493	789	(296)
Green Unit G02	498	890	(392)
HMP&L Unit H01	317	208	109
HMP&L Unit H02	329	179	150
Reid Unit R01	54	193	(139)
Reid Unit RT	3	33	(30)
Total	3,522	4,995	(1,473)

(1) Projected Phase II CSAPR allocations = 80% of the 2014 CSAPR allocations.

**Table 3-28b**  
**Projected BREC Phase II CSAPR Seasonal NOx Allocations and Calculated Allowance Equivalent Emission Rates**

BREC Unit	Projected Phase II CSAPR Ozone Season NOx Allowances <sup>(1)</sup> (tpy)	Ozone Season Heat Input <sup>(1)</sup> (MMBtu)	Allowance Equivalent Emission Rate (lb/MMBtu)	Average Annual Emission Rate (lb/MMBtu)	% Reduction
Coleman Unit C01	285	4,413,566	0.129	0.332	61%
Coleman Unit C02	288	4,391,647	0.131	0.335	61%
Coleman Unit C03	311	5,084,415	0.122	0.337	64%
Wilson Unit W01	944	15,229,924	0.124	0.050	NA
Green Unit G01	493	7,820,468	0.126	0.202	38%
Green Unit G02	498	8,411,654	0.118	0.212	44%
HMP&L Unit H01	317	5,589,305	0.113	0.074	NA
HMP&L Unit H02	329	5,369,949	0.123	0.066	NA
Reid Unit R01	54	824,447	0.131	0.467	72%
Reid Unit RT	3	95,540	0.063	0.700	91%
Total	3,522	57,230,917	0.123	0.175	30%

(1) Projected Phase II CSAPR allocations = 80% of the 2014 CSAPR allocations.

(2) For the NOx evaluation, baseline ozone season heat inputs are equal to 2010 actual seasonal heat inputs.

### 3.6.1 Phase II CSAPR Summary & Conclusions

The 8-hour ozone and PM<sub>2.5</sub> NAAQS are the regulatory drivers for the Cross-State Air Pollution Rule (discussed in section 3.3). As discussed in section 3.5, EPA is considering revising the existing 8-hour ozone and PM<sub>2.5</sub> NAAQS, making the ambient air quality standards more stringent. If revisions to the NAAQS are finalized, it is almost certain that more areas in Kentucky, and other downwind states, will be designated as ozone and PM<sub>2.5</sub> nonattainment areas.

EPA could revise the CSAPR to address the new 8-hour ozone and PM<sub>2.5</sub> NAAQS. If so, it is likely that Phase II CSAPR would address the new ozone and PM<sub>2.5</sub> NAAQS standards by reducing each States' CSAPR allocation budget. EPA would conduct ambient air quality impact modeling to identify emissions that contribute to the new nonattainment area designations, and revise the emission budgets to eliminate each States' contribution to downwind nonattainment. For this analysis, it was assumed that the Phase II CSAPR allocations will be 20% below the Phase I allocations, and that the Phase II rule will take effect in the 2016-2018 timeframe.

Assuming Phase II CSAPR allocations are 20% below the 2014 CSAPR allocations, the BREC generating stations should receive approximately 10,914 SO<sub>2</sub> allocations in the 2016 – 2018 timeframe. These allocations compare to systemwide baseline SO<sub>2</sub> emissions in the range of 25,757 tpy (average) to 27,286 tpy (average of three highest emissions years). Using the baseline SO<sub>2</sub> emissions and annual unit heat input data summarized in Tables 3-32a and 3-32b, systemwide SO<sub>2</sub> emissions must be reduced by approximately 60% to match the projected Phase II CSAPR SO<sub>2</sub> allowances. Options for reducing systemwide SO<sub>2</sub> emissions to match the projected Phase II Transport Rule allocations include upgrading, modifying, or replacing the existing FGD control systems to provide more aggressive SO<sub>2</sub> removal.

Assuming that the Phase II CSAPR NO<sub>x</sub> allocations are 20% below the 21012 CSAPR allocations, BREC generating units would receive approximately 8,114 annual NO<sub>x</sub> allowances (compared to its 2010 annual NO<sub>x</sub> emissions of 12,074 tons), and approximately 3,522 seasonal NO<sub>x</sub> allowances (compared to its 2010 seasonal NO<sub>x</sub> emissions of 4,995 tons). To meet the projected Phase II CSAPR NO<sub>x</sub> annual and ozone season allocations, systemwide NO<sub>x</sub> emissions must be reduced by approximately 30 - 33% (based on the emissions and allocation data summarized in Tables 3-27 and 3-28).

NO<sub>x</sub> emissions from Wilson Unit W01, HMP&L Unit H01, and HMP&L Unit H02 would still be below their respective allocation projections. These units are equipped with SCR and currently achieve controlled NO<sub>x</sub> emissions in the range of 0.052 to 0.070 lb/MMBtu, and would continue to generate NO<sub>x</sub> allocations that could be used to offset excess NO<sub>x</sub> emissions from other units. Assuming a total systemwide annual heat input of 136,400,000 MMBtu, and a total ozone season heat input of 57,200,000 MMBtu, NO<sub>x</sub> emissions from all BREC units would have to average approximately 0.12 lb/MMBtu to match the projected Phase II CSAPR allocations. A systemwide average emission rate of 0.12 lb/MMBtu is approximately 33% below the current systemwide average NO<sub>x</sub> emission rate of 0.177 lb/MMBtu.

Options for reducing systemwide NO<sub>x</sub> emissions to match the projected Phase II CSAPR NO<sub>x</sub> allocations include combustion modifications to reduce NO<sub>x</sub> formation in the boiler and post-combustion NO<sub>x</sub> controls such as selective non-catalytic reduction and SCR.

### 3.7 Multi-Pollutant Legislative Initiatives

In response to the Court's vacatur of CAIR and CAMR, several legislative initiatives were proposed in the 111<sup>th</sup> Congress to amend the Clean Air Act and require additional emission reductions from electric utility generating units. The leading legislative approach for replacing CAIR was introduced to the Senate Committee on Environment and Public Works by Senators Carper and Alexander on February 4, 2010. The Carper-Alexander bill would have replaced CAIR and established nationwide caps on SO<sub>2</sub> and NO<sub>x</sub> emissions from electric generating units.

In general, the CAAA of 2010 would have required utilities to reduce total SO<sub>2</sub> emissions from the 2008 level of 7.6 million tons to 1.5 million tons by 2018 (~80% reduction), and reduce total NO<sub>x</sub> emissions from the 2008 level of 3.0 million tons to 1.6 million tons by 2018 (~50% reduction). The bill proposed to establish a nationwide cap-and-trade program for SO<sub>2</sub> (similar to the Acid Rain Program), and two NO<sub>x</sub> trading programs; one for eastern states and one for western states. The bill proposed amending the CAA to include a new Section 418 (Phase III Sulfur Dioxide Requirements), and Section 419 (Nitrogen Oxide Control and Trading Program).

In addition to requiring SO<sub>2</sub> and NO<sub>x</sub> emission reductions, the CAAA of 2010 would have required Hg reductions. Specifically, the bill included provisions requiring: (1) EPA to regulate HAP emissions from coal and oil-fired EGUs pursuant to §112(d) of the CAA; and (2) EPA's forthcoming MACT standard to require at least 90% reduction of mercury emissions from coal-fired EGUs.

In September 2010, the Senators decided to cancel the Environment and Public Works Committee vote on the bill after failing to reach agreement on several key issues in the bill, including emission reduction requirements, and Congress has not moved forward with multi-pollutant control legislation. It appears unlikely that multi-pollutant control legislation will be taken up by the 112<sup>th</sup> Congress. We think it is more likely that, for the near future, NO<sub>x</sub> and SO<sub>2</sub> emissions from existing coal-fired electric generating units will be regulated by the CSAPR, and mercury emissions will be regulated by the Utility MACT.

### 3.8 Greenhouse Gas Requirements

Unless legal challenges or opposition in Congress strip EPA of its authority to regulate GHG emissions under the Clean Air Act, greenhouse gases (including CO<sub>2</sub>) became a regulated New Source Review (NSR) pollutant as of January 2, 2011. A summary of the GHG permitting and control regulations is provided below.

#### 3.8.1 Greenhouse Gas Tailoring Rule

On May 13, 2010, U.S.EPA released a final rule intended to clarify how CAA permitting requirements, including the PSD program, will be applied to GHG emissions from power plants and other stationary facilities. The rule is commonly known as the "Tailoring Rule" because it adjusts the PSD threshold requirements applicable to other NSR-regulated pollutants to make them appropriate for GHG emissions.

The Tailoring Rule applies to six GHGs: carbon dioxide (CO<sub>2</sub>), methane (CH<sub>4</sub>), nitrous oxide (N<sub>2</sub>O), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and sulfur hexafluoride (SF<sub>6</sub>). Because some GHGs have greater potential to effect global warming than others, the rule expresses GHG emission thresholds in "carbon dioxide equivalents" or "CO<sub>2</sub>e". The CO<sub>2</sub>e metric translates

emissions of gases other than CO<sub>2</sub> into the CO<sub>2</sub> equivalent based on the climate change potential of each gas. Total GHG emissions are calculated by summing the CO<sub>2</sub>e emissions of all six regulated GHGs. The Tailoring Rule establishes two initial steps for phasing in regulation of GHGs:

Step 1 (January 2, 2011, through June 30, 2011)

- GHGs must be addressed in PSD pre-construction permits for new or modified facilities that require a PSD permit based on their emissions of other regulated pollutants (sulfur dioxide, particulate matter, etc.) and that increase net GHG emissions by at least 75,000 tons per year CO<sub>2</sub>e.
- GHGs must be addressed in Title V operating permits for all facilities that require a Title V permit based on their emissions of other regulated pollutants.

Step 2 (July 1, 2011, through June 30, 2013)

- GHGs must be addressed in PSD pre-construction permits for new facilities that have the potential to emit at least 100,000 tons per year CO<sub>2</sub>e, even if they would not require a PSD permit based on their emissions of other regulated pollutants.
- GHGs must be addressed in PSD pre-construction permits for modifications of existing facilities that increase net GHG emissions by at least 75,000 tons per year CO<sub>2</sub>e, even if they would not require a PSD permit based on their emissions of other regulated pollutants.
- GHGs must be addressed in Title V operating permits for all facilities that have the potential to emit at least 100,000 tons per year CO<sub>2</sub>e, even if they would not require a Title V permit based on their emissions of other regulated pollutants.

The BREC generation stations are already required to have Title V Operating Permits based on emissions of other regulated pollutants, and have the potential to emit considerably more than 100,000 tons per year CO<sub>2</sub>e. Therefore, the BREC facilities will need to modify their existing Title V Operating Permits to address GHG emissions; however, this regulatory requirement is independent of any air pollution reduction requirements.

With respect to triggering PSD review, after July 1, 2011, GHGs must be addressed in PSD pre-construction permits for modifications of existing facilities that increase net GHG emission by at least 75,000 tpy CO<sub>2</sub>e, even if they do not require a PSD permit based on their emission of other NSR regulated pollutants. The installation of a large air pollution control system is generally considered a non-routine physical change, or change in the method of operation of an existing stationary source. Thus, the installation of a new air pollution control system would fall under the definition of “modification” if it results in a significant net increase in emissions of an NSR-regulated pollutant, and would be subject to the NSR-PSD permitting. A detailed emissions netting calculation, taking into consideration impacts to the net plant heat rate, auxiliary power requirements, and direct emissions associated with the air pollution control system would need to be completed to determine whether the project would trigger NSR for GHG emissions.

### 3.8.2 Greenhouse Gas BACT Requirements

PSD permitting requires facilities to apply BACT, which is determined on a case-by-case basis taking into account, among other factors, the cost and effectiveness of available control systems. In the Tailoring Rule EPA stated that it planned to develop supporting guidance to assist permitting authorities as they begin to address permitting actions for GHG emissions, and that it was working with the Clean Air Act Advisory Committee and others to develop the technical information and data needs related to identifying BACT requirements for PSD permits. EPA published its GHG guidance document on November 22, 2010. A copy of the guidance document is available at: <http://www.epa.gov/nsr/ghgpermitting.html>.

Currently, there are no CO<sub>2</sub> control technologies operating at a commercial scale on an existing coal-fired EGU. Several technology suppliers are working to develop and demonstrate systems that may be ready for commercial deployment in the 2015 – 2018 timeframe. The first commercial CO<sub>2</sub> capture systems are expected to be solvent based absorption systems. The most mature solvents are amines and ammonia. The amines and ammonia solvents have two major factors in common: (1) SO<sub>2</sub> must be minimized before contact with the solvent; and (2) the flue gas must be cooled before entering the absorber. With respect to SO<sub>2</sub> concentrations in the flue gas, both CO<sub>2</sub> systems (amine and ammonia) require low SO<sub>2</sub> concentrations for effective CO<sub>2</sub> capture. For future commercial applications, it is expected that the concentration of SO<sub>2</sub> entering the CO<sub>2</sub> capture system must be reduced to a level of 1 - 10 ppmv for stable long term operation. The concentration of SO<sub>2</sub> leaving a conventional wet or dry FGD control system will be in the range of 20 – 40 ppmv. Therefore, regardless of the FGD technology installed, it appears that a polishing SO<sub>2</sub> scrubber would be required ahead of the CO<sub>2</sub> control system.

### 3.8.3 Greenhouse Gas Legislation

Over the past couple of years, several legislative initiatives have been introduced in Congress addressing greenhouse gas (GHG) emissions, clean energy technologies, climate change, and energy efficiency. To become law, any GHG legislation must be approved independently by both the House of Representatives and the Senate, coming together in conference committee to reconcile any differences. This process must be completed during the same two-year congressional session.

In June 2009, the House of Representatives passed the American Clean Energy and Security Act of 2009 (H.R. 2454). The bill included a GHG cap-and-trade program that encompassed most large industrial sectors (including power plants), and included emission caps that would reduce aggregate GHG emissions to 3% below their 2005 levels in 2012; 17% below 2005 levels by 2020; 42% below 2005 levels by 2030, and 83% below 2005 levels by 2050. The bill also included provisions related to a federal renewable electricity and efficiency standard, carbon capture and storage technology development, performance standards for new coal-fired power plants, R&D support for electric vehicles, and support for deployment of smart grid advancement.

However, the Senate did not produce a companion bill. Several senate bills were considered in 2010, including the American Clean Energy Leadership Act (S.1462) and the American Power Act (S.1733). The American Clean Energy Leadership Act (sponsored by Senator Bingaman) sought to accelerate the introduction of new clean energy technologies and increase energy efficiency, but did not set a price on carbon and did not have quantifiable reductions in GHG emissions. The American

Power Act (sponsored by Senators Kerry and Lieberman) sought to achieve aggregate GHG emission reductions of 20% below 2005 levels by 2020 and by 83% by 2050 through a nationwide cap-and-trade program. The bill also included provisions encouraging investments in clean energy technology and the creation of green jobs. Ultimately, no action was taken by the 111<sup>th</sup> Congress with respect to GHG emissions from existing stationary sources, and, at this time (June 2011) it appears unlikely that 112<sup>th</sup> Congress will take-up GHG legislation during this congressional session.



#### **4.0 National Pollutant Discharge Elimination System (NPDES) Regulations**

U.S.EPA implements many of the Federal Clean Water Act (CWA) requirements through National Pollutant Discharge Elimination System ( NPDES) permits. For example, the §316(a) thermal discharge requirements, §316(b) cooling water intake structure standards, and the categorical effluent standards are regulated through the NPDES permitting program. EPA is actively working on revising two CWA regulations that could have a significant impact on the design and operation of coal-fired electric generating units; the §316(b) cooling water intake structure regulations, and the Part 423 steam electric effluent guidelines. A discussion of each regulatory initiative is provided below.

##### **4.1 Clean Water Act Section 316(b) Regulations**

On April 20, 2011 U.S.EPA published in the Federal Register proposed regulations implementing §316(b) of the CWA at all existing power generating facilities and all existing manufacturing and industrial facilities that withdraw more than 2 million gallons per day (MGD) of water from waters of the U.S. and use at least 25% of the water they withdraw exclusively for cooling purposes (the “Proposed §316(b) Rule”). The proposed rule would establish national §316(b) requirements applicable to cooling water intake structures at these facilities by setting requirements that reflect the best technology available (BTA) for minimizing adverse environmental impacts. The proposed requirements would be implemented through the NPDES permit program, and incorporated into existing permits. In many cases, regulated entities are required to begin planning and initiate studies within 6 months of promulgation of the final rule.

EPA is currently receiving comments on the Proposed §316(b) Rule. Comments must be received by EPA on or before July 19, 2011. After the close of the public comment period, EPA is required to review and respond to all substantive comments, and sign for publication a final rule. Publication of a final rule is expected by July 27, 2012.

###### **4.1.1 Proposed §316(b) Rule - Applicability**

The Proposed §316(b) Rule applies to existing facilities that meet all of the following characteristics:

- ✓ Construction of the facility commenced before January 17, 2002;
- ✓ The facility is a point source subject to NPDES permitting;
- ✓ The facility uses (or proposes to use) cooling water intake structures with a total design intake flow of greater than 2 MGD to withdraw water from waters of the U.S.; and
- ✓ 25% or more of the water it withdraws is used exclusively for cooling purposes (measured on an average annual basis for each calendar year).

###### **4.1.2 Proposed §316(b) Performance Standards**

The Proposed §316(b) Rule includes both impingement mortality (IM) and entrainment (E) performance standards applicable to existing power generating facilities. Proposed IM&E performance standards are based on EPA’s determination of BTA taking into consideration the availability and feasibility of various technologies; technology costs and economic impacts; effects on energy production, availability, and reliability; and potential adverse environmental effects that may arise from using the different controls evaluated.

There are three general components to the proposed regulation. First, most facilities would be subject to an upper limit on impingement mortality. Facilities would determine which impingement control technology would be best suited to achieve this limit; for example, facilities could install modified traveling screens and fish return systems, or reduce the intake velocity to 0.5 fps or less. Second, facilities that withdraw >125 MGD would be required to conduct additional studies to help their permitting authority determine what site-specific entrainment mortality controls, if any, would be required. Third, new units at an existing facility that are built to increase the generating capacity of the facility would be required to reduce the intake flow to a level commensurate with closed-cycle cooling.

Proposed impingement mortality and entrainment performance standards included in the rule are summarized below.

#### 4.1.2.1 Impingement Mortality Performance Standards

The Proposed §316(b) Rule includes two options for meeting BTA for impingement mortality. First, the owner/operator of an existing cooling water intake structure may monitor to show that specified performance standards for impingement mortality have been met. As an alternative, the owner/operator may demonstrate that the intake velocity meets specified design criteria.

Impingement Mortality Option 1: Option 1 requires the owner or operator of an existing facility to install, operate, and maintain control technologies capable of achieving the following impingement mortality limitations for all life stages of fish:

Impingement Mortality <u>Not to Exceed</u>		
Regulated Parameter	Annual Average	Monthly Average
Fish Impingement Mortality	12%	31%

The proposed impingement mortality performance standards are based on the operation of a modified coarse mesh traveling screen with fish buckets, a low pressure spray wash, and a dedicated fish return line. However, the proposed rule does not specify any particular screen configuration, mesh size, or screen operation, so long as facilities can continuously meet the numeric impingement mortality limits. Option 1 compliance monitoring requirements are described below.

To demonstrate compliance with the Option 1 IM standards (i.e., impingement mortality control technologies), the facility would be required to monitor impingement mortality at each intake structure. Monitoring would be required at a frequency specified by the permitting agency; however, EPA assumes the facility would monitor no less than once per week during primary periods of impingement, and no less than biweekly during all other times.

For each monitoring event, the facility would determine the number of organisms that are collected or retained on a 3/8<sup>th</sup> inch sieve (i.e., impinged [I] organisms), and the number of impinged organisms that die within a 48 hours of impingement (i.e., impingement mortality

[IM]). Fish that are included in any carryover from a traveling screen and fish removed from a screen as part of debris removal would be counted as part of the impingement mortality. Naturally moribund fish and invasive species would be excluded from the totals for both impingement and impingement mortality.

The percentage of impingement mortality is defined as:  $\%IM = (IM / I) \times 100$

For each calendar month, the facility would calculate the arithmetic average of the percentage IM observed during each of the sampling events, and compare the results to the applicable performance standard.

Impingement Mortality Option 2: Under Option 2, a facility may choose to comply with the impingement mortality standards by demonstrating to the permitting agency that its cooling water intake system has a maximum intake velocity of 0.5 feet per second (fps).

The maximum velocity must be demonstrated as either the **maximum design intake velocity** or the **maximum actual intake velocity** as water passes through the structural components of a screen measured perpendicular to the screen mesh. Typically, this intake velocity will correspond to the through-screen velocity. The maximum velocity limit must be achieved under all conditions, including during minimum ambient source surface elevations and during periods of maximum head loss across the screens during normal operation of the intake structure.

There are no compliance monitoring requirements for facilities that can document a **maximum design intake flow velocity** (DIF) equal to or less than 0.5 fps under all operating conditions. If the facility cannot document a design intake velocity of  $\leq 0.5$  fps, the facility must demonstrate a **maximum actual intake flow velocity** (AIF) of 0.5 fps or less as water passes through the structure components of the intake structure (typically the through-screen velocity). Maximum velocities must be demonstrated under all operating conditions including during minimum ambient source water surface elevations and maximum head loss across the screens. Compliance monitoring will be required to demonstrate that the maximum actual intake velocity remains below 0.5 fps. Monitoring frequency would be established in the permit, but would be no less than twice per week.

In addition, facilities that choose IM Option 2 must operate and maintain each intake to keep any debris blocking the intake at no more than 15% of the opening of the intake. A demonstration that the actual intake velocity is less than 0.5 fps through velocity measurements will meet this requirement.

The proposed rule does not specify that the owner/operator of a facility with a cooling water intake structure that supplies cooling water exclusively for operation of a cooling tower is deemed to meet the IM standards. This is because the largest facilities with closed-cycle cooling still have the potential to withdraw significant quantities of makeup water. Therefore, existing units with cooling water intake structures that supply make-up water to cooling towers are also subject to these IM performance standards.

#### 4.1.2.2 **Entrainment Performance Standards**

The Proposed §316(b) Rule includes entrainment mortality performance standards applicable to existing units with a design intake flow >2 MGD, existing units with a design intake flow >125 MGD, and new units. Proposed entrainment performance standards are summarized below.

Existing Units: For entrainment mortality, the proposed rule establishes requirements for studies as part of the permit application, and then establishes a process by which BTA for entrainment mortality would be implemented at each facility on a case-by-case basis. These case-by-case performance standards must reflect the permitting agency's determination of the maximum reduction in entrainment mortality warranted after consideration of all factors relevant for determining BTA at each facility. Factors that the permitting agency must consider when making a case-by-case entrainment mortality determination include:

- Number and types of organisms entrained;
- Entrainment impacts on the waterbody;
- Quantified and qualitative social benefits and social costs of available entrainment technologies, including ecological benefits and benefits to any threatened or endangered species;
- Thermal discharge impacts;
- Impacts on the reliability of energy delivery within the immediate area;
- Impact of changes in particulate emissions or other pollutants associated with entrainment technologies;
- Land availability inasmuch as it relates to the feasibility of entrainment technology;
- Remaining useful plant life; and
- Impacts on water consumption.

In addition, existing facilities with an actual intake flow of greater than 125 MGD must conduct additional entrainment mortality studies and evaluations as part of the BTA determination, including:

- Entrainment Mortality Data Collection Plan (with peer reviewers identified);
- Peer reviewed Entrainment Mortality Data Collection Plan;
- Completed Entrainment Characterization Study;
- Comprehensive Technical Feasibility and Cost Evaluation Study, including:
  - Benefits Valuation Study; and
  - Non-water Quality and Other Environmental Impacts Study.

#### 4.1.3 **Implementation of the §316(b) Performance Standards**

The requirements of the Proposed §316(b) Rule would be applied to individual facilities through NPDES permits issued by EPA or authorized States. All existing facilities would be required to complete and submit application studies to describe the source waterbody; cooling water intake structures; cooling water system; characterize the biological community in the vicinity of the cooling

water intake structure; develop a plan for controlling impingement mortality; describe biological survival studies that address technology efficacy; and discuss the operational status of the facility. Facilities withdrawing more than 125 MGD, and existing facilities with new units, would also complete and submit studies to characterize entrainment mortality and assess the costs and benefits of installing various potential technological and operational controls.

As proposed, facilities would have to comply with the impingement mortality requirements as soon as possible; however, facilities may request additional time to comply with the requirements. Permitting authorities would have discretion to set a timeline for compliance, but in no event can the deadline be later than 8 years after the effective date of the rule. Compliance with the entrainment standards would be required “as soon as possible,” with the compliance date established by the permitting authority. Assuming the §316(b) rules are finalized in 2012, compliance with the impingement mortality performance standards would be expected in the 2016-2018 timeframe, and compliance with the case-by-case entrainment standards would be expected in the 2018-2020 timeframe.

A brief summary of the applicable §316(b) regulations is provided in Table 4-1, and a summary of the proposed §316(b) permit application and impingement/entrainment study requirements is provided in Table 4-2.

<b>Table 4-1: Proposed §316(b) Regulatory Review</b>		
<b>Coleman Generating Station</b>	<b>Wilson Generating Station</b>	<b>Sebree Generating Station</b>
<p>KPDES permit No. KY001937 Source Water: Ohio River Condenser Cooling System: Once-through Design Intake Flow = 356.73 MGD Cooling water is obtained from the Ohio River through the facility's cooling water intake structure. The water balance provided for the Coleman Station indicates that the cooling water intake structure has a maximum design intake flow of 356.73 MGD. Therefore, the Coleman Station will be subject to all of the §316(b) requirements proposed for facilities &gt;125 MGD. Proposed impingement standards require existing facilities to install, operate, and maintain impingement control technologies (e.g., modified coarse mesh traveling screens with fish collection and return systems), or reduce the maximum intake velocity to 0.5 fps or less. Based on a preliminary review of the cooling water intake structure drawings, the Coleman cooling water intake structure is equipped with 3/8" mesh traveling screens, designed to handle 50,000 gpm at a velocity of 1.78 fps at the low water level of 11'0" and a 100% clean screen. The next phase of the project will evaluate the technical feasibility of modifying the intake structure to reduce the intake velocity to 0.5 fps, installing fish collection and return systems capable of achieving the proposed impingement mortality performance standards, and retrofitting the station with a closed-cycle cooling system. Entrainment requirements for the Coleman Station will be determined on a case-by-case basis, based on the results of the Entrainment Characterization Study.</p>	<p>KPDES Permit No. KY0054836 Source Water: Green River Condenser Cooling System: Closed-cycle cooling Design Intake Flow: 8.64 MGD The water balance provided for Wilson station indicates that the total water intake is 8.64 MGD, and that the plant operates cooling towers at an average of 5.5 – 6.0 cycles of concentration. Therefore, the station will be subject to the §316(b) standards proposed for an existing facility with &gt;2 MGD but less than 125 MGD. Proposed impingement standards require existing facilities to install, operate, and maintain impingement control technologies (e.g., modified coarse mesh traveling screens with fish collection and return systems), or reduce the maximum intake velocity to 0.5 fps or less. Based on a preliminary review of the cooling water intake structure, and the KPDES fact sheet provided for the facility, the facility has an intake velocity of 0.5 fps with 2 pumps in service; thus, the facility may be able to meet the proposed intake velocity standard. Further detailed review of the design of the cooling water intake structure and cooling water make-up flows will be reviewed as part of the next phase of the project to determine whether the station can meet the proposed 0.5 fps velocity limit without additional intake structure modifications. Entrainment requirements for the Wilson Station will be determined on a case-by-case basis.</p>	<p>KPDES permit, No. KY001929 Source Water: Green River Condenser Cooling System: Reid: Once-through cooling Green: Closed-cycle cooling Henderson: Closed-cycle cooling Design Intake Flow: Reid: 60 MGD Green/Henderson: Make-up water Henderson: Make-up water The water balance for the Reid generating unit R01 indicates that the cooling water intake structure has a maximum design intake flow of 60 MGD. Therefore, the intake structure will be subject to the requirements proposed for an existing facility &gt;50 MGD but less than 125 MGD. Proposed impingement standards require existing facilities to install, operate, and maintain impingement control technologies (e.g., modified coarse mesh traveling screens with fish collection and return systems), or reduce the maximum intake velocity to 0.5 fps or less. Drawings for the Reid intake structure show that screens provided for this facility by the Chain Belt Company in 1964 were rated for 72,500 gpm at low water depth of 15.0 feet at a velocity of 2.34 fps. To meet the proposed impingement requirements, the facility will have to retrofit the intake with fish collection &amp; return systems, or reduce the intake velocity to &lt;0.5 fps. Curtailing or ceasing operations at Reid R01 would significantly decrease the cooling water requirements at the Sebree Station, and may allow the facility to meet the velocity requirement without modifications.</p>

<b>Table 4-2: §316(b) Permit Application and Supporting Information Submittal Deadlines</b>			
<b>Permit Application Materials</b>	<b>Sebree</b>	<b>Coleman</b>	<b>Wilson</b>
	Existing <b>power producers</b> with a design intake flow of 50 MGD or above:	Existing <b>power producers</b> with an actual intake flow >125 MGD:	All other existing facilities would submit:
122.21(r)(2) Source water physical data	Information required in §§122.21(r)(2), (r)(3), (r)(4), (r)(5), (r)(6), (r)(7), and (r)(8) must be submitted not later than <b>6 months</b> after the effective date of the rule.  Results of the Impingement Mortality Reduction Plan (§122.21(r)(6)) must be submitted no later than <b>3 years and 6 months</b> after the effective date of the rule.	Information required in §§122.21(r)(2), (r)(3), (r)(4), (r)(5), (r)(6), (r)(7), and (r)(8) must be submitted not later than <b>6 months</b> after the effective date of the rule.  Results of the Impingement Mortality Reduction Plan (§122.21(r)(6)) must be submitted no later than <b>3 years and 6 months</b> after the effective date of the rule.	Information required in §§122.21(r)(2), (r)(3), (r)(4), (r)(5), (r)(6), (r)(7), and (r)(8) must be submitted not later than <b>3 years</b> after the effective date of the rule.  Results of the Impingement Mortality Reduction Plan (§122.21(r)(6)) must be submitted no later than <b>6 years and 6 months</b> after the effective date of the rule.
122.21(r)(3) Cooling water intake structure data			
122.21(r)(4) Source water baseline biological characterization data			
122.21(r)(5) Cooling water system data			
122.21(r)(6) Proposed Impingement Mortality Reduction Plan			
122.21(r)(7) Performance studies			
122.21(r)(8) Operational status			
122.21(r)(9) Entrainment characterization study			
122.21(r)(9)(i) Entrainment Mortality Data Collection Plan			
122.21(r)(9)(ii) Entrainment Mortality Data Collection Plan (peer reviewed)			
122.12(r)(9)(iii) Entrainment Characterization Study			
122.21(r)(10) Comprehensive technical feasibility and cost evaluation study		Information required in §122.21(r)(10): 5 years	
122.21(r)(11) Benefits valuation study		Information required in §122.21(r)(11): 5 years	
122.21(r)(12) Non-water quality impacts assessment		Information required in §122.21(r)(12): 5 years	

## 4.2 Wastewater Discharge Standards

### 4.2.1 Steam Electric Effluent Guidelines (40 CFR 423)

EPA is considering revising the wastewater discharge standards for the steam electric power point source category. The current version of the effluent limitations guidelines (40 CFR Part 423) were promulgated in 1982. Under the Clean Water Act, EPA is required to periodically review and revise all effluent guidelines. In November 2006, EPA published interim detailed study results for the Steam Electric Power industry. In the October 2007 “Preliminary 2008 Effluent Guidelines Plan,” EPA outlined further detailed study that is needed to determine whether Part 423 requires revision or updating.

As part of a multi-year study EPA requested specific coal-fired power plant to provide extensive sampling data regarding 27 metals and several conventional wastewater parameters (e.g., flow, pH, TDS, etc.). Data from the sampling program was used to characterize wastewater from air pollution controls, evaluate treatment system effectiveness, and characterize the pollutants discharged to surface water from steam electric plants. Based on the results of the multi-year study, in September 2009, EPA announced its decision to proceed with revising the Part 423 effluent guidelines.

As part of the rulemaking process, an Information Collection Request (ICR) was distributed in June 2010 to the steam electric power industry. The ICR questionnaire was designed to collect general plant information and selected technical information about the plant processes and the electric generating units. Information collected included economic data, and technical information about flue gas desulfurization waste water, ash handling, process equipment cleaning operations, wastewater treatment, and surface impoundment and landfill operations. The ICR also required certain power plants to collect and analyze samples of leachate from surface impoundments and landfills containing coal combustion residues.

Data from the ICR will be incorporated into technical development documents as part of the effluent guideline rulemaking process. EPA has not yet published proposed revisions to the Part 423 effluent guidelines. EPA has indicated a concern for the transfer of air pollutant into other media, in particular wastewater and leachate or groundwater. Based on these discussions, it is expected that numeric standards for metals will be promulgated for FGD wastewater, and potentially for wastewaters in contact with coal or coal combustion residuals such as ash ponds, gypsum storage piles and landfills. It is anticipated that EPA may publish proposed revisions in mid-2012, and EPA has stated that it will take final action by January 2014. If so, compliance with the new discharge standards would be required in the 2017 – 2018 timeframe.

### 4.2.2 ORSANCO

Discharges to the Ohio River are also regulated by ORSANCO, the Ohio River Sanitation Commission. Kentucky is a member of ORSANCO. ORSANCO sets Pollution Control Standards for industrial and municipal wastewater discharges to the Ohio River, and tracks certain dischargers whose effluent can seriously impact water quality. The water quality requirements for the Ohio River are more stringent than the current Steam Electric Effluent Guidelines, and have been incorporated into NPDES permits on a site-specific basis. To keep pace with current issues, ORSANCO reviews



the standards every three years. As part of the review process, workshops and public hearings are held for public input.

For heavy metals such as mercury, the ORSANCO standards provide insight into the potential targets for the upcoming Steam Electric Power effluent guidelines. The most recent version of the Pollution Control Standards is dated 2010. The standards are based on preventing acute and chronic toxicity to aquatic organisms and to protect human health. Of these standards, the most stringent will apply. For protection of human health, there are several constituents of concern. Among these, mercury is limited to 0.000012 mg/L, arsenic is limited to 0.01 mg/L, and barium is limited to 1.0 mg/L. These metals are not currently limited in 40 CFR 423, but are among those that U.S.EPA has indicated are of interest, due to the fact that they are common in FGD blowdown and in coal. In particular, mercury is regulated as a bioaccumulative substance for which no mixing zone is allowed in the Ohio River after October 16, 2013.<sup>20</sup> Thus, it is expected that compliance with mercury discharge limitations will become a key concern for dischargers to the Ohio River, and potentially for power plants as a group.

The human health standard set by ORSANCO in the Ohio River for chloride and sulfate, both common constituents of cooling tower and FGD blowdown, is 250 mg/L for each. Neither substance is amenable to treatment using conventional technology, as both are soluble in water at concentrations that are hundreds or thousands of times greater than this standard. In the past chloride and sulfate have been managed with mixing zones, but in some areas of the country, (e.g., sections of the Monongahela River in West Virginia and Pennsylvania) stream standards are not being achieved. This means that local discharge limits for chloride and sulfate are being applied using the provisions of §303(d) of the CWA and the total maximum daily load (TMDL) process. In extreme cases, no discharge of wastewater is allowed, based on the background concentrations of chloride or sulfate. Regulation of chloride and sulfate is a developing issue.

#### 4.2.3 Wastewater Discharge Standards - Summary

The preceding discussion is not meant to provide an exhaustive review of the parameters with the potential to become regulated, but to provide some insight into the regulatory environment that is currently in place, and a preview of the potentially stringent regulations that could be forthcoming. At this point it is difficult to accurately anticipate what impact these regulations may have on the coal-fired generating station operations. However, EPA has indicated in the October 2009 Detailed Study Report that wastewaters from air pollution control devices are of primary concern, in particular mercury and other heavy metals. A brief summary of the potential wastewater discharge requirements is provided in Table 4-3.

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<sup>20</sup> Formerly November 15, 2010

<b>Table 4-3: Potential Wastewater Effluent Discharge</b>		
<b>Coleman Generating Station</b>	<b>Wilson Generating Station</b>	<b>Sebree Generating Station</b>
<p>KPDES permit No. KY001937</p> <p>Receiving Water: Ohio River</p> <p>Because this plant discharges directly to the Ohio River, ORSANCO requirements will apply to the effluent. Even though the effluent guidelines have not yet been promulgated, the concentration of mercury in water entering the river will be required to meet the ORSANCO limit of 0.000012 mg/L (in addition to other metals limitations). The permit also requires the Coleman plant to monitor for total recoverable metals and hardness. The results of this monitoring will be incorporated into the next permit application and may result in numeric discharge limits for these substances. The FGD wastewater and other wastewaters generated by the plant will have to meet the Steam Electric Power Effluent Guidelines, which are expected to be similar to ORSANCO standards. Depending upon the discharge limits for mercury and other constituents in the KPDES permit it may become necessary to install advanced wastewater treatment/removal systems for mercury and other metals.</p>	<p>KPDES Permit No. KY0054836</p> <p>Receiving Water: Green River and Elk Creek</p> <p>The KPDES permit requires monitoring for hardness, sulfate, and chloride. The results of this monitoring may be used to demonstrate the need for numeric effluent standards for these parameters in future permits. Further, the required monitoring for total recoverable metals indicates a potential for future limits based on the data developed. It is expected that the new Steam Electric Power Effluent Guidelines will result in more stringent effluent requirements for this facility. The existing permit fact sheet relied heavily on the requirements of 40 CFR 423. Depending upon the discharge limits for sulfates, chlorides, mercury and other constituents in the KPDES permit it may become necessary to install advanced wastewater treatment/removal systems for mercury and other metals.</p>	<p>KPDES permit, No. KY001929</p> <p>Receiving Water: Green River</p> <p>The Green and Henderson facilities are equipped with cooling towers that contribute 0.08 MGD and 8.21 MGD respectively to the overall discharge.</p> <p>Because the facilities discharge to the Green River, it is expected that the new Steam Electric Power Effluent Guidelines will drive the effluent limits.</p> <p>The facility currently has a 1,200 ppm chloride limit. Cooling tower blowdown and FGD blowdown may contain high levels of chloride, which is difficult and expensive to remove.</p> <p>The permit also requires monitoring for total recoverable metals &amp; hardness, indicating a potential for numeric effluent standards for metals in the next round of permitting. It is not known whether the potential numeric standards will be more or less stringent than any that may be proposed in the update of 40 CFR 423. Depending upon the discharge limits for sulfates, chlorides, mercury and other constituents in the KPDES permit it may become necessary to install advanced wastewater treatment/removal systems for mercury and other metals.</p>

## 5.0 Coal Combustion Residue Regulations

On May 4, 2010, EPA proposed alternative approaches to regulate the disposal of coal combustion residuals (CCRs), including both ash and flue gas desulfurization wastes, generated by electric utilities and independent power producers. Beneficial use of CCRs in products such as concrete or wallboard would be not regulated under the proposal. Placement of CCRs as fill in quarries or gravel pits would be considered disposal and would be regulated, but placement in coal mine voids would not.

The proposal requests comments on two primary alternatives: one would regulate CCRs as “special wastes” under the hazardous waste provisions of Subtitle C of the Resource Conservation and Recovery Act (RCRA); the other would regulate CCRs under the non-hazardous waste provisions of RCRA Subtitle D. An important difference between the two is that the Subtitle C approach would regulate CCRs from the point of generation through the point of final disposal. This would include stringent requirements for facilities that generate, transport, store, treat, and dispose of CCRs. The Subtitle D approach, in contrast, would regulate only the disposal of CCRs. However, the disposal requirements of the two approaches have many similarities, including standards for siting, liners, groundwater monitoring, corrective action for releases, closure of disposal units, and post-closure care.

Other significant differences and similarities are summarized below:

Effective Dates: Under Subtitle C, the effective date of the requirements would be variable, because each state would have to develop and promulgate its own implementing regulations. According to EPA, this process could take 2 years or more. Under Subtitle D, the proposed federal standards would take effect within 180 days after promulgation of the final rule.

Enforcement: Subtitle C would allow for enforcement by EPA and state agencies, while Subtitle D would not be enforced by EPA. States could enforce their Subtitle D regulations, and citizens could file lawsuits against offending facilities.

Permitting: Under Subtitle C, regulated facilities would be required to obtain permits for the units in which CCRs are disposed, treated, and stored. Under Subtitle D, there would be no federal permitting requirements, but states would be free to require permits under their own regulations.

Existing Surface Impoundments: Under Subtitle C, surface impoundments constructed before the rule is finalized must either remove solids and retrofit the impoundment with a composite liner within 5 years of the effective date, or stop receiving CCRs within 5 years and then close the unit within 2 years thereafter. Under Subtitle D, existing surface impoundments must remove solids and retrofit with a composite liner, or stop receiving CCRs and close the unit within 5 years of the effective date.

Existing Landfills: Under either Subtitle C or Subtitle D, landfills built before the rule is finalized are not required to retrofit with a new liner or leachate collection system. However, under either approach, an existing landfill must comply with groundwater monitoring requirements.

New Surface Impoundments: Under either Subtitle C or Subtitle D, surface impoundments constructed after the rule is finalized are required to meet a new set of technological requirements specific to CCRs. These requirements include a composite liner and a leachate collection and

removal system. In addition, under Subtitle C, CCRs are subject to treatment requirements that EPA has stated are intended to phase out the use of new surface impoundments.

New Landfills: Under either Subtitle C or Subtitle D, new landfills and lateral expansions of existing landfills must meet technological requirements that include composite liners, leachate collection and removal systems, and groundwater monitoring.

As stated above, the proposal does not intend to regulate the beneficial use of CCRs. However, industry representatives have raised concerns that the Subtitle C approach could have a detrimental effect on beneficial use, because of the permitting and technical requirements that might apply to the storage and transportation of CCRs before they are used. In addition, the proposal requests comments on possible changes to the definition of beneficial use, intended to clarify when the use of CCRs constitutes an exempt beneficial use. Specifically, EPA has proposed to consider the following factors in deciding whether a use is beneficial: (i) the CCR used must provide a functional benefit; (ii) the CCR used must substitute for the use of a natural material, thereby conserving a natural resource; and (iii) CCRs would be expected to meet any applicable product specifications, regulatory standards, or relevant agricultural standards. EPA has not published an expected date for finalizing the rule after comments are considered.

The CCR regulations could have a significant impact on the design and operation of existing solid waste disposal facilities if EPA chooses to regulate CCR as “special wastes” under the hazardous waste provisions of Subtitle C of RCRA. If EPA chooses to regulate CCR disposal under the non-hazardous waste provisions of RCRA Subtitle D, potential impacts would be less significant. Modifications to existing CCR material handling systems to comply with the new regulations will likely be required in the 2016-2018 timeframe.

## 6.0 Environmental Regulatory Impact Summary

EPA has been actively developing environmental regulations that may impact coal-fired power plant operations. Future regulations are expected to require additional reductions the criteria air pollutants including SO<sub>2</sub>, NO<sub>x</sub>, CO, and PM (including condensable PM<sub>2.5</sub>), and may compel existing units to control additional air pollutants including mercury, acid gases, trace metals, and potentially CO<sub>2</sub>. In addition, future regulatory initiatives will likely include more stringent requirements for cooling water intake structures, wastewater discharges, and disposal of coal combustion residues. A summary of the current and proposed environmental regulations that may affect operations at the BREC generating facilities are listed below and summarized in Table 7-1.

### 6.1 CAIR (2010 – 2012):

Summary: CAIR is an existing regulation that currently requires BREC to meet certain annual SO<sub>2</sub>, annual NO<sub>x</sub>, and seasonal NO<sub>x</sub> allowance requirements. CAIR is a cap-and-trade program which allows BREC to allocate surplus allowances from one unit to cover excess emissions at another.

SO<sub>2</sub>: Total annual SO<sub>2</sub> emissions from all BREC units are at, or slightly below, the CAIR allowance requirements. No new SO<sub>2</sub> control technologies are needed to meet the CAIR SO<sub>2</sub> allocation requirements.

NO<sub>x</sub>: Total NO<sub>x</sub> emissions from the BREC units need to be reduced by approximately 3.4% to match the annual and seasonal CAIR NO<sub>x</sub> allocations. Relatively small NO<sub>x</sub> emission reductions on the non-SCR controlled units (i.g., Coleman and Green Units) could provide the emission reductions needed to meet the CAIR NO<sub>x</sub> allowance requirements.

### 6.2 Cross-State Air Pollution Rule (2012 – 2014/16):

Summary: CSAPR will replace CAIR in 2012. CSAPR includes new annual SO<sub>2</sub>, annual NO<sub>x</sub>, and seasonal NO<sub>x</sub> cap-and-trade programs. Because CSAPR is a cap-and-trade program, BREC will be able to allocate surplus allowances from one unit to cover excess emissions at another.

SO<sub>2</sub>: CSAPR includes a 2-phase SO<sub>2</sub> allocation program. The first phase will replace CAIR beginning in 2012, and the second-phase will result in reduce SO<sub>2</sub> allowance caps beginning in 2014.

2012 SO<sub>2</sub>: Total SO<sub>2</sub> emissions from the BREC units should be at, or slightly below, the 2012 CSAPR SO<sub>2</sub> allocations. No new SO<sub>2</sub> control technologies are needed to meet the 2012 CSAPR SO<sub>2</sub> requirements.

2014 SO<sub>2</sub>: Total SO<sub>2</sub> emissions from the BREC units are above the 2014 CSAPR SO<sub>2</sub> allocations. Baseline annual BREC SO<sub>2</sub> emissions average approximately 25,575 to 27,286 tpy, compared to the 2014 CSAPR allowance allocations of 13,643 tpy. Systemwide SO<sub>2</sub> emissions need to be reduced by approximately 50% to meet the 2014 CSAPR allowance requirements.

NOx: The CAIR annual and seasonal NOx cap-and-trade programs will be replaced by the CSAPR cap-and-trade programs in 2012. Annual and ozone season NOx allowances will be allocated for 2012 and 2013, and revised somewhat in 2014. In general, 2014 NOx allowance allocations are somewhat lower than the 2012 allocations.

Annual NOx: Total NOx emissions from the BREC units are expected to exceed the 2012 and 2014 CSAPR annual NOx allowance allocations. BREC will receive 11,186 annual NOx allowances in 2012/13 and 10,142 annual NOx allowances in 2014. Baseline 2010 NOx emissions from the BREC units totaled 12,074 tons. Systemwide NOx emissions need to be reduced by approximately 16% to meet the 2014 CSAPR NOx allowance allocations.

Seasonal NOx: Similarly, seasonal NOx emissions from the BREC units are expected to exceed the 2012 and 2014 CSAPR seasonal NOx allowance allocations. BREC will receive 4,972 seasonal NOx allowances in 2012/13 and 4,402 seasonal NOx allowances in 2014. Baseline 2010 ozone season NOx emissions from the BREC units totaled 4,995 tons. Systemwide NOx emissions need to be reduced by approximately 12% to meet the 2014 CSAPR NOx allowance allocations.

### 6.3 Utility MACT (2015/16):

Summary: EPA published the Proposed Utility MACT Rule on May 3, 2011. The proposed rule regulates HAP emissions from coal and oil-fired EGUs. In the rule EPA proposed emission standards for mercury, acid gases, and non-mercury trace metal HAPs. EPA is expected to publish a final rule in November 2011 with compliance required by the end of 2014.

Hg: Based on a review of available stack test data, it appears that the BREC Units H01 and H02 will meet the proposed MACT Hg standard of 1.2 lb/TBtu. Mercury emissions from the BREC Units C01, C02, C03, G01, G01 and W01 have been measured between 1.77 and 3.52 lb/TBtu, and mercury emissions from Unit R01 were measured at 6.5 lb/TBtu. Control technologies capable of providing additional mercury reduction will need to be evaluated for these units.

Acid Gases: The Proposed Utility MACT includes two acid gas compliance options: (1) SO<sub>2</sub> emissions at 0.20 lb/MMBtu (30-day average); or (2) HCl emissions at 0.002 lb/MMBtu.

MACT SO<sub>2</sub> Limit: Baseline SO<sub>2</sub> emissions from the Green Units (ESP+FGD) are below the proposed SO<sub>2</sub> MACT limit. Baseline SO<sub>2</sub> emissions from the other FGD-equipped units (i.e., C01, C02, C03, W01, H01, and H02) are above the proposed SO<sub>2</sub> MACT limit, averaging between approximately 0.25 lb/MMBtu (Coleman Units) and 0.51 lb/MMBtu (Unit W01). The next phase of this project will evaluate the technical/economic feasibility of achieving the proposed SO<sub>2</sub> MACT limit on the FGD-controlled units. If BREC chooses the SO<sub>2</sub> compliance option, continuous compliance with the MACT standard would be demonstrated using the existing SO<sub>2</sub> CEMS.

MACT HCl Limit: Based on a review of available emissions data, it appears that HCl emissions from the BREC units equipped with an FGD control system will be below the proposed MACT limit of  $2.0 \times 10^{-3}$  lb/MMBtu. If BREC chooses to demonstrate compliance with the HCl emission limit rather than the SO<sub>2</sub> emission limit, continuous compliance with the MACT standard would be demonstrated using an HCl CEMS, or BREC may implement an on-going stack testing program.

Non-Hg Trace Metal HAPs: The Proposed Utility MACT includes three compliance options for non-Hg trace metal HAP emissions: (1) TPM; (2) total non-Hg metals; and (3) individual non-Hg metals.

TPM: Based on a review of the available emission data, TPM emissions from the BREC Units G01, G01 and W01 are below the proposed MACT limit of 0.030 lb/MMBtu and have been measured between 0.017 and 0.02 lb/MMBtu. TPM emissions from BREC Units H01, H02, C01, C02 and C03 exceed the proposed MACT emission limit of 0.03 lb/MMBtu. TPM emissions from Unit R01 were not measured but are expected to be significantly above the MACT limit based on previous CPM data. Control technologies capable of providing particulate removal will need to be evaluated for these units. The next phase of this project will evaluate control technologies capable of reducing both FPM and CPM emissions, especially on the units equipped with SCR. Technologies available to reduce FPM include ESP upgrades and modifications. Technologies capable of reducing CPM emissions include low-oxidation SCR catalyst, dry sorbent injection, and wet ESP.

Non-Hg Metal Options: Based on a review of the recent stack emissions data, none of the BREC units meet the total or individual non-Hg HAP proposed MACT emission limits. Although G02 and W01 are relatively close to the proposed MACT allowable emissions, choosing the non-Hg compliance alternatives present significant risk because of the lack of control options available for some metals. If BREC chooses to comply with the one of the non-Hg metal alternatives (rather than the TPM option) demonstrating continuous compliance will likely be more onerous and require implementation of an on-going stack testing program.

#### 6.4 **NAAQS Revisions or Phase II CSAPR (2016/18):**

Summary: EPA has recently proposed and/or finalized several NAAQS revisions. The NAAQS revisions will likely increase the number of 8-hour ozone and PM<sub>2.5</sub> nonattainment areas in Kentucky and other downwind states. One regulatory approach that is being considered to address the revised NAAQS is to modify the Cross-State Air Pollution Rule. Modifications to CSAPR would likely include reductions to each States' CSAPR emission allowance budgets, and a corresponding reduction in the number of allowances allocated to each unit. For this evaluation it was assumed that the Phase II CSAPR allocations would be 20% below the 2014 CSAPR allocations, and that the reduced caps would become effective in the 2016-2018 timeframe.

The 1-hour SO<sub>2</sub> NAAQS may also have a significant impact on SO<sub>2</sub> control requirements in the 2016-2018 timeframe. Preliminary modeling results from existing sources suggest that

SO<sub>2</sub> emissions from coal-fired power plants that are not equipped with FGD, and facilities with relatively short stacks, may have modeled exceedances of the 1-hour SO<sub>2</sub> standard. If so, SIP modifications implemented to address the 1-hour SO<sub>2</sub> standard could require additional SO<sub>2</sub> reductions from uncontrolled plants in the 2016-2018 timeframe.

#### 6.5 **Tailoring Rule and Greenhouse Gas Regulations (2011):**

Summary: The Tailoring Rule is final rule. The rule triggers PSD permitting if modifications are made to an existing major stationary source resulting in increased annual GHG emissions of 75,000 tpy or more CO<sub>2</sub>e.

GHG and CO<sub>2</sub> Emissions: Modifications to an existing major source, including the installation of advanced air pollution control systems, can result in increase annual GHG emissions. A detailed emissions netting calculation, taking into consideration impacts to the net plant heat rate, auxiliary power requirements, and direct emissions associated with the air pollution control system should be completed for each proposed air pollution control project to determine if the project would trigger NSR review of GHG emissions.

#### 6.6 **§316(b) Cooling Water Intake Impingement/Entrainment:**

Summary: EPA published proposed §316(b) regulations on April 20, 2011. The proposed regulations implement §316(b) of the CWA at all existing power generating facilities that withdraw more than 2 MGD of water from waters of the US. and use at least 25% of the water exclusively for cooling purposes.

Impingement Mortality Standards: All of the BREC generating facilities will be required to meet the proposed impingement mortality standards. In general, the proposed §316(b) regulations require existing facilities that withdraw greater than 2 MGD cooling water to install, operate, and maintain impingement control technologies (e.g., modified coarse mesh traveling screens with fish collection and return systems) capable of meeting specific impingement mortality standards, or to modify the existing intake structure to achieve a maximum intake velocity of 0.5 fps or less.

Entrainment Standards: Entrainment standards will be implemented at each facility on a case-by-case basis.



Table 6-1: Environmental Regulation/Legislation Summary:

Rule		CAIR / Tailoring Rule	Cross-State Air Pollution Rule (CSAPR)			Utility MACT	NAAQS/CSAPR Phase II	
Compliance Timeframe		2010/2011	2012	2013	2014	2015	2016 – 2018	
<b>Rule Requirements</b>		CAIR includes an annual SO <sub>2</sub> cap-and-trade program, as well as annual and ozone season NO <sub>x</sub> cap-and-trade programs.	The Tailoring Rule triggers PSD for GHG emissions if modifications to an existing unit result in increased annual emissions of 75,000 tpy or more CO <sub>2e</sub> .		CSAPR will replace the CAIR cap-and-trade programs with new SO <sub>2</sub> and NO <sub>x</sub> cap-and-trade programs. CSAPR will <u>not</u> allow the use of banked ARP allocations.	CSAPR Group 1 SO <sub>2</sub> allocations (including Kentucky) will be reduced in 2014	The Utility MACT will limit HAP emissions from existing coal-fired boilers.	Revisions to the National Ambient Air Quality Standards could trigger SIP modifications, or revisions to the CSAPR allocation budgets.
<b>Compliance Timeframe</b>		CAIR is currently in place, and will remain in place until EPA passes the CAIR replacement rule (CSAPR).	The Tailoring Rule is a final rule.		The Cross-State Air Pollution Rule will replace CAIR beginning in 2012.		Proposed Utility MACT Rule published on May 3, 2011. The final rule is anticipated to be published in November 2011, with compliance required within 3-years of the final rule.	Anticipated that EPA will address the revised PM <sub>2.5</sub> and 8-hour ozone NAAQS through a Phase II CSAPR. The Phase II rule would replace the Phase I CSAPR in the 2016-2018 timeframe.
<b>SO<sub>2</sub></b>	<b>Systemwide</b>	<ul style="list-style-type: none"> <li>Total annual SO<sub>2</sub> emissions from the BREC units are equal to, or slightly below, the CAIR allocation requirements.</li> <li>Baseline Annual SO<sub>2</sub> emissions = 25,575 tpy (or 51,150 allocations) compared to CAIR allocations of 52,470 tons.</li> <li>No new SO<sub>2</sub> control technologies are needed to meet the CAIR SO<sub>2</sub> allocation requirements.</li> </ul>	<ul style="list-style-type: none"> <li>Total SO<sub>2</sub> emissions from the BREC units should be at, or slightly above, the 2012 CSAPR allocations.</li> <li>Baseline Annual SO<sub>2</sub> emissions = 25,575 to 27,286 tpy.</li> <li>2012 CSAPR allocations = 26,478 tpy</li> <li>BREC should be able to meet its 2012 CSAPR SO<sub>2</sub> allowance requirements without additional SO<sub>2</sub> controls.</li> </ul>	<ul style="list-style-type: none"> <li>Total SO<sub>2</sub> emissions from the BREC units will be above the 2014 CSAPR allocations.</li> <li>Baseline Annual SO<sub>2</sub> emissions = 25,575 to 27,286 tpy.</li> <li>2014 CSAPR allocations = 13,643 tpy</li> <li>Systemwide SO<sub>2</sub> emissions need to be reduced by approximately 50% to meet the 2014 CSAPR SO<sub>2</sub> allocations.</li> </ul>	The Proposed Utility MACT includes an SO <sub>2</sub> emission limit of 0.20 lb/MMBtu (30-day average) as a surrogate for acid gas control. All BREC FGD control systems will be evaluated to determine the feasibility of achieving a controlled SO <sub>2</sub> emission rate of 0.20 lb/MMBtu (30-day average).	<ul style="list-style-type: none"> <li>Assuming the Phase II CSAPR SO<sub>2</sub> allocations are 20% below the Phase I 2014 allocations, total SO<sub>2</sub> emissions from the BREC units will exceed the Phase II CSAPR allocations.</li> <li>Baseline annual SO<sub>2</sub> emissions = 25,575 to 27,286 tpy.</li> <li>Projected Phase II CSAPR SO<sub>2</sub> Allocations = 10,914 tons.</li> <li>Average SO<sub>2</sub> emissions from all BREC generating units need to be reduced to an average controlled SO<sub>2</sub> emission rate of approximately 0.15 lb/MMBtu to meet the projected Phase II allocations.</li> </ul>		
	<b>Coleman</b>	<ul style="list-style-type: none"> <li>The wet lime control system on C01, C02, and C03 is capable of reducing SO<sub>2</sub> emissions below the facility's CAIR SO<sub>2</sub> allowance requirements.</li> </ul>	<ul style="list-style-type: none"> <li>The wet lime control system on C01, C02, and C03 should be capable of reducing SO<sub>2</sub> emissions below the facility's 2012 CSAPR SO<sub>2</sub> allowance requirements.</li> </ul>	<ul style="list-style-type: none"> <li>Baseline SO<sub>2</sub> emissions from units C01, C02, and C03 need to be reduced from 0.25 lb/MMBtu to a controlled rate of 0.20 lb/MMBtu to meet the facility's 2014 CSAPR SO<sub>2</sub> allowance requirements.</li> </ul>				
	<b>Wilson</b>	<ul style="list-style-type: none"> <li>Baseline SO<sub>2</sub> emissions from W01 are above the unit's CAIR SO<sub>2</sub> allowance requirements</li> <li>W01 baseline SO<sub>2</sub> emissions = 9,438 tpy (or 18,876 allocations) compared to allocations of 12,641 tons.</li> <li>Surplus allowances from other BREC units can be used to offset excess SO<sub>2</sub> emissions from Unit W01</li> </ul>	<ul style="list-style-type: none"> <li>Baseline SO<sub>2</sub> emissions from W01 will be above the unit's 2012 CSAPR SO<sub>2</sub> allocations.</li> <li>Baseline SO<sub>2</sub> emissions = 9,438 tpy</li> <li>2012 CSAPR SO<sub>2</sub> allocations = 8,400 tpy</li> <li>SO<sub>2</sub> emissions from W01 need to be reduced from a baseline rate of 0.51 lb/MMBtu to a controlled rate of 0.45 lb/MMBtu to meet its 2012 CSAPR allocations</li> <li>Surplus allowances from the other BREC units can be used to offset excess SO<sub>2</sub> emissions from W01.</li> </ul>	<ul style="list-style-type: none"> <li>Baseline SO<sub>2</sub> emissions from W01 need to be reduced from 0.51 lb/MMBtu to a controlled rate of 0.20 lb/MMBtu to meet the facility's 2014 CSAPR allocations requirements.</li> </ul>				
	<b>Sebree</b>	<ul style="list-style-type: none"> <li>The wet lime control systems on G01, G02, H01, and H02 are capable of reducing SO<sub>2</sub> emissions below each units' CAIR SO<sub>2</sub> allowance requirements</li> <li>SO<sub>2</sub> emissions R01 exceed the CAIR allocations; however, surplus allowances from the other units can be used to offset excess SO<sub>2</sub> emissions from Unit R01.</li> </ul>	<ul style="list-style-type: none"> <li>The wet lime control systems on G01, G02, H01, and H02 are capable of reducing SO<sub>2</sub> emissions below each units' 2012 CSAPR allocations.</li> <li>Baseline SO<sub>2</sub> emissions from R01 are above the unit's 2012 CSAPR allocations.                             <ul style="list-style-type: none"> <li>Baseline SO<sub>2</sub> emissions = 5,066 tpy</li> <li>2012 CSAPR allocations = 508 tpy</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>The wet lime control systems on G01 and G02 appear to be capable of reducing SO<sub>2</sub> emissions below each units' 2014 CSAPR allocations.</li> <li>Baseline SO<sub>2</sub> emissions from units H01 and H02 need to be reduced from a baseline rate of approximately 0.40 lb/MMBtu to a controlled rate of approximately 0.20 lb/MMBtu to meet the 2014 CSAPR allocations</li> <li>Baseline SO<sub>2</sub> from Unit R01 need to be reduced from a baseline rate of 4.52 lb/MMBtu to a controlled rate of 0.20 lb/MMBtu to meet its 2014 CSAPR allocations.</li> </ul>				

Compliance Timeframe	Rule	CAIR / Tailoring Rule	Cross-State Air Pollution Rule (CSAPR)			Utility MACT	NAAQS/CSAPR Phase II
		2010/2011	2012	2013	2014	2015	2016 – 2018
NOx	Systemwide	<ul style="list-style-type: none"> <li>Total NOx emissions from the BREC units need to be reduced by approximately 3.4% to match the CAIR NOx allocations. Relatively small NOx emission reductions on the Coleman Units (from a baseline rate of 0.33 lb/MMBtu to a controlled rate of 0.28 lb/MMBtu) could provide the emission reductions needed to meet the CAIR NOx allowance requirements.</li> </ul>	<ul style="list-style-type: none"> <li>Total NOx emissions from the BREC units need to be reduced by approximately 16% to match the CSAPR NOx allocations.</li> <li>NOx emissions from Units W01, H01 and H02 (equipped with SCR) will remain below the CSAPR allocations, and generate surplus allocations that can be used to offset excess NOx emissions from the other units.</li> </ul>			There are no Utility MACT-related NOx emission requirements.	<ul style="list-style-type: none"> <li>Assuming the Phase II CSAPR NOx allocations are 20% below the Phase I allocations, total NOx emissions from the BREC units will exceed the Phase II CSAPR allocations.</li> <li>Baseline annual NOx emissions = 12,074 tpy.</li> <li>Projected Phase II CSAPR Annual NOx Allocations = 8,114 tons.</li> <li>Average NOx emissions from all BREC generating units need to be reduced to an average controlled NOx emission rate of approximately 0.12 lb/MMBtu to meet the projected Phase II allocations.</li> </ul>
	Coleman	<ul style="list-style-type: none"> <li>NOx emissions from the Coleman units are approximately 50% above the facility's CAIR NOx allocations.</li> <li>NOx emissions from the Coleman units need to be reduced from a baseline rate of 0.33 lb/MMBtu to a controlled rate of 0.17 lb/MMBtu to meet the facility's CAIR NOx allocations.</li> <li>Surplus allowances from Units W01, H01, and H02 (equipped with SCR) can be used to offset excess NOx emissions from the Coleman units.</li> </ul>	<ul style="list-style-type: none"> <li>NOx emissions from the Coleman units are approximately 53% above the projected CSAPR allocations.</li> <li>Baseline annual NOx emissions = 5,487 tpy.</li> <li>Annual CSAPR NOx allocations = 2,581 tpy</li> <li>NOx emissions from the Coleman units need to be reduced from a baseline rate of 0.33 lb/MMBtu to a controlled rate of 0.16 lb/MMBtu to meet the facility's CSAPR annual and seasonal NOx allocations.</li> </ul>				
	Wilson	<ul style="list-style-type: none"> <li>NOx emissions from Unit W01 (equipped with SCR) are below the unit's CAIR annual and seasonal NOx allocations.</li> <li>Surplus allocations from W01 can be used to offset excess NOx emissions from the Coleman and Green units.</li> </ul>	<ul style="list-style-type: none"> <li>NOx emissions from Unit W01 (equipped with SCR) will be below the projected annual &amp; seasonal CSAPR allocations.</li> <li>Surplus NOx allocations from W01 can be used to offset excess NOx emissions from the Coleman and Green Units.</li> </ul>				
	Sebree	<ul style="list-style-type: none"> <li>NOx emissions from Units H01 and H02 (equipped with SCR) are below the units' CAIR annual and seasonal NOx allocations.</li> <li>NOx emissions from G01, G02, and R01 are above the CAIR NOx allocations.</li> <li>NOx emissions from Units G01 and G02 need to be reduced from a baseline rate of 0.21 lb/MMBtu to a controlled rate of 0.16 lb/MMBtu to meet the CAIR NOx allocations.</li> <li>NOx emissions from Unit R01 need to be reduced from a baseline rate of 0.52 lb/MMBtu to a controlled rate of 0.38 lb/MMBtu to meet the unit's CAIR NOx allocations.</li> <li>Surplus allocations from Units W01, H01, and H02 can be used to offset excess NOx emissions from the Green and Reid units.</li> </ul>	<ul style="list-style-type: none"> <li>NOx emissions from Units H01 and H02 (equipped with SCR) will be below the projected annual &amp; seasonal CSAPR allocations.</li> <li>NOx emissions from Units G01 and G02 are approximately 31% above the projected CSAPR NOx allocations.</li> <li>NOx emissions from Units G01 and G02 need to be reduced from a baseline rate of 0.21 lb/MMBtu to a controlled rate of approximately 0.14 lb/MMBtu to match the units' CSAPR NOx allocations.</li> <li>NOx emissions from Unit R01 are approximately 69% above the projected CSAPR NOx allocations.</li> <li>NOx emissions from Unit R01 need to be reduced from a baseline rate of 0.52 lb/MMBtu to a controlled rate of approximately 0.16 lb/MMBtu to match the unit's CSAPR NOx allocations.</li> <li>Surplus allocations from Units W01, H01, and H02 can be used to offset excess NOx emissions from the Green and Reid units.</li> </ul>				

Rule	Compliance Timeframe	CAIR / Tailoring Rule	Cross-State Air Pollution Rule (CSAPR)			Utility MACT	NAAQS/CSAPR Phase II
			2012	2013	2014		
Hg	Coleman	No Hg requirements with CAIR	No Hg CSAPR Requirements		<ul style="list-style-type: none"> <li>Hg emissions from the Coleman Units (ESP+FGD) are above the proposed MACT limit (3.5 lb/TBtu vs. 1.2 lb/TBtu). The next phase of this project will evaluate technologies and operating measures capable of increasing mercury oxidation and capture the ESP/FGD, as well as strategies to reduce mercury re-emissions in the FGD.</li> <li>Hg emissions from Unit W01 (SCR+ESP+FGD) are above the proposed MACT limit (1.77 lb/TBtu vs. 1.2 lb/TBtu). The next phase of this project will evaluate technologies and operating measures capable of increasing mercury oxidation and capture the ESP/FGD, as well as strategies to reduce mercury re-emissions in the FGD.</li> <li>Hg emissions from Units H01 &amp; H02 (SCR+ESP+FGD) are below the proposed MACT limit.</li> <li>Hg emissions from Units G01, G02, and R01 appear to be above the proposed MACT limit. The next phase of this project will evaluate technologies and operating measures capable of increasing mercury oxidation and capture the ESP/FGD, as well as strategies to reduce mercury re-emissions in the FGD.</li> </ul>	No Hg CSAPR Requirements	
	Wilson						
	Sebree						
Acid Gases (HCl or SO2)	Coleman	No Acid Gas requirements with CAIR	No Acid Gas CSAPR Requirements		<ul style="list-style-type: none"> <li>Existing SO2 emissions from the Coleman Units exceed the proposed MACT limit (0.25 lb/MMBtu vs. 0.20 lb/MMBtu).</li> <li>Existing HCl emissions are less than the proposed MACT limit.</li> <li>The next phase of this project will evaluate FGD upgrades and modifications to achieve a controlled SO2 emission rate of 0.20 lb/MMBtu (30-day average).</li> <li>Existing SO2 emissions from W01 exceed the proposed MACT limit (0.41 lb/MMBtu vs. 0.20 lb/MMBtu).</li> <li>Existing HCl emissions are less than the proposed MACT limit.</li> <li>Evaluate FGD modifications/upgrades to achieve a controlled SO2 emission rate of 0.20 lb/MMBtu (30-day average).</li> <li>Existing SO2 emissions from G01 &amp; G02 are below the proposed MACT limit.</li> <li>Existing SO2 emissions from H01 &amp; H02 exceed the proposed MACT limit (0.38 lb/MMBtu vs. 0.20 lb/MMBtu).</li> <li>Existing HCl emissions from the Green and HMP&amp;L units are less than the proposed MACT limit.</li> <li>Evaluate FGD modifications/upgrades to achieve a controlled SO2 emission rate of 0.20 lb/MMBtu (30-day average) on the HMP&amp;L units.</li> <li>Unlikely that Unit R01 can meet the proposed MACT acid gas standards without achieving significant SO2/HCl emission reductions.</li> </ul>	No Acid Gas CSAPR Requirements	
	Wilson						
	Sebree						
TPM or non-HG Metals	Coleman	No Trace Metal / TPM requirements with CAIR	No Trace Metal / TPM CSAPR Requirements		<ul style="list-style-type: none"> <li>Existing TPM emissions are 33% above the proposed MACT limit.</li> <li>Evaluate potential ESP upgrades.</li> <li>Existing TPM emissions are below the proposed MACT limit.</li> <li>Modification may be required with the addition of ACI or DSI.</li> <li>Existing TPM emissions from Units H01 &amp; H02 are approximately 7% above the proposed MACT limit primarily due to SO2 to SO3 oxidation across the SCR.</li> <li>The next phase of this project will evaluate potential CPM control technologies for Units H01 &amp; H02.</li> <li>Existing TPM emissions from Units G01 &amp; G02 are below the proposed MACT limit; however, modifications may be required with the addition of ACI or DSI.</li> <li>Existing TPM emissions from Unit R01 are likely above the proposed MACT limit. Evaluate technologies capable of reducing TPM emissions from R01, including FGD upgrades.</li> </ul>	No Trace Metal / TPM CSAPR Requirements	
	Wilson						
	Sebree						
Greenhouse Gases	All Units	Modifications that result in a significant net increase in GHG emissions will be subject to NSR-PSD preconstruction review and permitting.					



## Appendix 5 – Additional Expanded Compliance Strategy Matrices

Technology Selection & Results - Strategy 1																									
BREC Unit	Technology Selection						Emission Surplus / (Deficit) vs. Allocation				Capital Cost (Millions \$)						Total Projected Capital Cost (2011\$)	Additional O&M Cost (Millions \$)						Fuel Cost Increase (2011\$)	Total Yearly O&M Cost Increase (2011\$)
	CSAPR - Selection		MACT - Selection				CSAPR II - 2014 (Tons)		Projected NAAQS (Tons)																
	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	PPM	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	PPM		SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	PPM		
Coleman Unit C01	None**	None	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(323)	(1017)	(553)	(1185)	0.00	0.00	0.32	4.00	5.00	2.72	\$12,000,000	0.00	0.00	0.03	0.81	0.27	0.09	\$1,200,000	
Coleman Unit C02	None**	None	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(323)	(743)	(553)	(912)	0.00	0.00	0.32	4.00	5.00	2.72	\$12,000,000	0.00	0.00	0.03	0.81	0.27	0.09	\$1,200,000	
Coleman Unit C03	None**	None	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	(345)	(1146)	(590)	(1326)	0.00	0.00	0.32	4.00	5.00	2.72	\$12,000,000	0.00	0.00	0.03	0.81	0.27	0.09	\$1,200,000	
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher L/G or new tower for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst	Low Oxidation SCR catalyst + Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	2565	1711	1843	1182	139.00	0.00	0.00	4.50	6.50	4.54	\$154,500,000	0.69	0.00	0.00	2.19	0.00	0.17	\$3,100,000	
Green Unit G01	None	SCR@85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	91	1130	(302)	842	0.00	81.00	0.00	4.00	5.00	3.34	\$93,300,000	0.00	2.16	0.00	1.14	0.32	0.07	\$3,700,000	
Green Unit G02	None	SCR@85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	357	1128	3	837	0.00	81.00	0.00	4.00	5.00	3.34	\$93,300,000	0.00	2.16	0.00	1.14	0.32	0.07	\$3,700,000	
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI	Control NH <sub>3</sub> slip from SCR	463	456	213	273	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$800,000	
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher L/G for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI	Control NH <sub>3</sub> slip from SCR	454	526	196	337	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$800,000	
Reid Unit R01*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	218	(132)	174	(164)			1.20				\$1,200,000			(1.77)			\$5,610,000	\$3,800,000	
Reid Unit RT	None	None	None	None	None	None	4	(39)	2	(40)			0.00				\$0			0.00				\$0	
<b>TOTAL</b>							<b>3161</b>	<b>1873</b>	<b>432</b>	<b>(155)</b>							<b>\$402,000,000</b>							<b>\$5,610,000</b>	<b>\$19,500,000</b>

\*Note O&M savings associated with reduced maintenance and operational labor/parts have been estimated based on S&L expense due to lack of available operational data.  
 \*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%.  
 \*\*\*Note four (4) HCl monitors are required for Coleman. One (1) for the common WFGD stack and one (1) for each unit bypass stack.

Technology Selection & Results - Strategy 2

BREC Unit	Technology Selection						Emission Surplus / (Deficit) vs. Allocation				Capital Cost (Millions \$)						Total Projected Capital Cost (2011\$)	Additional O&M Cost (Millions \$)						Fuel Cost Increase (2011\$)	Total Yearly O&M Cost Increase (2011\$)
	CSAPR - Selection		HCl	MACT - Selection		FPM	CSAPR II - 2014 (Tons)		Projected NAAQS (Tons)		SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM		SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM		
	SO <sub>2</sub>	NO <sub>x</sub>		Hg	CPM		SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>															
Coleman Unit C01	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.**	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH <sub>3</sub> slip from ROTOMIX	Advanced Electrodes & High Frequency TR Sets	(323)	(646)	(553)	(614)	0.00	2.40	0.32	4.00	5.00	2.72	\$14,400,000	0.00	1.56	0.03	0.81	0.27	0.09	\$2,700,000	
Coleman Unit C02	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.**	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH <sub>3</sub> slip from SNCR	Advanced Electrodes & High Frequency TR Sets	(323)	(426)	(553)	(595)	0.00	2.70	0.32	4.00	5.00	2.72	\$14,700,000	0.00	1.58	0.03	0.81	0.27	0.09	\$2,800,000	
Coleman Unit C03	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate.**	Fuel Additive & Activated Carbon Injection	Hydrated Lime - DSI Control NH <sub>3</sub> slip from SNCR	Advanced Electrodes & High Frequency TR Sets	(345)	(737)	(590)	(917)	0.00	2.70	0.32	4.00	5.00	2.72	\$14,700,000	0.00	1.58	0.03	0.81	0.27	0.09	\$2,800,000	
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher LG or new tower for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst	Low Oxidation SCR catalyst + Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	2565	1711	1843	1182	139.00	0.00	0.00	4.50	6.50	4.54	\$154,500,000	0.69	0.00	0.00	2.19	0.00	0.17	\$3,100,000	
Green Unit G01	None	SCR@85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	81	1130	(302)	842	0.00	81.00	0.00	4.00	5.00	3.34	\$93,300,000	0.00	2.16	0.00	1.14	0.32	0.07	\$3,700,000	
Green Unit G02	None	SCR@85% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	357	1128	3	837	0.00	81.00	0.00	4.00	5.00	3.34	\$93,300,000	0.00	2.16	0.00	1.14	0.32	0.07	\$3,700,000	
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher LG for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	463	456	213	273	3.15	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$800,000		
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher LG for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH <sub>3</sub> slip from SCR	ESP Maintenance / Possible Upgrade	454	526	196	337	3.15	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$800,000		
Reid Unit R01*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	218	(132)	174	(164)			1.20			\$1,200,000							\$5,610,000	\$3,800,000	
Reid Unit RT	None	None	None	None	None	None	4	(39)	2	(40)			0.00			\$0							\$0	\$0	
TOTAL							3161	2971	432	943						\$410,000,000							\$5,610,000	\$24,200,000	

\*Note O&M savings associated with reduced maintenance and operational labor/parts have been estimated based on S&L expense due to lack of available operational data.

\*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%.

\*\*\*Note four (4) HCl monitors are required for Coleman. One (1) for the common WFGD stack and one (1) for each unit bypass stack.

Technology Selection & Results - Strategy 3																									
BREC Unit	Technology Selection						Emission Surplus / (Deficit) vs. Allocation				Capital Cost (Millions \$)						Total Projected Capital Cost (2011\$)	Additional O&M Cost (Millions \$)						Fuel Cost Increase (2011\$)	Total Yearly O&M Cost Increase (2011\$)
	CSAFR - Selection		HCl	MACT - Selection			CSAFR II - 2014 (Tons)		Projected NAAQS (Tons)																
	SO <sub>2</sub>	NO <sub>x</sub>		Hg	CPM	FPM	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM		SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	FPM		
Coleman Unit C01	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH3 slip from ROTOMIX	Advanced Electrodes & High Frequency TR Sets	(323)	(840)	(553)	(814)	0.00	2.40	0.32	4.00	5.00	2.72	\$14,400,000	0.00	1.58	0.03	0.81	0.27	0.09	\$2,700,000	
Coleman Unit C02	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH3 slip from SNCR	Advanced Electrodes & High Frequency TR Sets	(323)	(426)	(553)	(595)	0.00	2.70	0.32	4.00	5.00	2.72	\$14,700,000	0.00	1.58	0.03	0.81	0.27	0.09	\$2,800,000	
Coleman Unit C03	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO <sub>2</sub> can not be used as a surrogate***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Hydrated Lime - DSI Control NH3 slip from SNCR	Advanced Electrodes & High Frequency TR Sets	(245)	(737)	(580)	(817)	0.00	2.70	0.32	4.00	5.00	2.72	\$14,700,000	0.00	1.58	0.03	0.81	0.27	0.09	\$2,800,000	
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher LUG or new tower for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst	Low Oxidation SCR catalyst + Hydrated Lime - DSI	Advanced Electrodes & High Frequency TR Sets	2565	1711	1843	1182	139.00	0.00	0.00	4.50	6.50	4.54	\$154,500,000	0.69	0.00	0.00	2.19	0.00	0.17	\$3,100,000	
Green Unit G01	None	SCR@45% Removal	HCl Monitor is not required since SO <sub>2</sub> is below 0.2 lb/mmBtu	Activated Carbon Injection	Hydrated Lime - DSI	Potential ESP Upgrades Due to ACI and DSI	91	1130	(302)	842	0.00	81.00	0.00	4.00	5.00	3.34	\$83,300,000	0.00	2.16	0.00	1.14	0.32	0.07	\$3,700,000	
Green Unit G02*	Switch to Natural Gas w/FGD	Switch to Natural Gas w/FGD	None	None	None	None	1768	288	1414	(0)							\$25,600,000				(3.74)			\$50,930,000	\$47,200,000
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher LUG for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH3 slip from SCR	ESP Maintenance / Possible Upgrade	463	458	213	273	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$800,000	
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher LUG for increased SO <sub>2</sub> removal to below 0.2 lb/mmBtu will permit reporting SO <sub>2</sub> data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH3 slip from SCR	ESP Maintenance / Possible Upgrade	454	526	196	337	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$800,000	
Reid Unit RB*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	218	(132)	174	(184)							\$1,200,000				(1.77)			\$5,610,000	\$3,800,000
Reid Unit RT	None	None	None	None	None	None	4	(39)	2	(40)							\$0				0.00			\$0	\$0
<b>TOTAL</b>							<b>4571</b>	<b>2131</b>	<b>1843</b>	<b>102</b>							<b>\$342,000,000</b>							<b>\$56,540,000</b>	<b>\$67,700,000</b>

\*Note O&M savings associated with reduced maintenance and operational labor/parts have been estimated based on S&L experience due to lack of available operational data.  
 \*\*Note SO<sub>2</sub> emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 95%.  
 \*\*\*Note four (4) HCl monitors are required for Coleman. One (1) for the common WFGD stack and one (1) for each unit bypass stack.

Technology Selection & Results - Strategy 4																									
BREC Unit	Technology Selection						Emission Surplus / (Deficit) vs. Allocation				Capital Cost (Millions \$)						Total Projected Capital Cost (2011\$)	Additional O&M Cost (Millions \$)						Fuel Cost Increase (2011\$)	Total Yearly O&M Cost Increase (2011\$)
	CSAPR - Selection		MACT - Selection				CSAPR II - 2014 (Tons)		Projected NAAQS (Tons)																
	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	PPM	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	PPM		SO <sub>2</sub>	NO <sub>x</sub>	HCl	Hg	CPM	PPM		
Coleman Unit C01	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO2 can not be used as a surrogate.***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Advanced Electrodes & High Frequency TR Sets	(322)	(646)	(553)	(614)	0.00	2.40	0.32	4.00	2.72	\$9,400,000	0.00	1.58	0.03	0.81	0.09		\$2,500,000		
Coleman Unit C02	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO2 can not be used as a surrogate.***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Advanced Electrodes & High Frequency TR Sets	(323)	(428)	(553)	(665)	0.00	2.70	0.32	4.00	2.72	\$9,700,000	0.00	1.58	0.03	0.81	0.09		\$2,500,000		
Coleman Unit C03	None**	SNCR@20% Removal	HCl level is below anticipated MACT limits. Installation of an HCl monitor is needed since SO2 can not be used as a surrogate.***	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Fuel Additive & Activated Carbon Injection or Activated Carbon Injection	Advanced Electrodes & High Frequency TR Sets	(345)	(737)	(590)	(917)	0.00	2.70	0.32	4.00	2.72	\$9,700,000	0.00	1.58	0.03	0.81	0.09		\$2,500,000		
Wilson Unit W01	New Tower Scrubber - 99% removal	None	Higher LIG or new tower for increased SO2 removal to below 0.2 lb/mmBtu will permit reporting SO2 data as prima facie evidence of compliance with HCl emission limits	Activated Carbon Injection & New SCR Catalyst	Activated Carbon Injection & New SCR Catalyst	Advanced Electrodes & High Frequency TR Sets	2565	1711	1843	1182	139.00	0.00	0.00	4.50	6.50	4.54	\$154,500,000	0.69	0.00	0.00	2.19	0.00	0.17	\$3,100,000	
Green Unit G01*	Switch to Natural Gas w/FGD	Switch to Natural Gas w/FGD	None	None	None	None	1961	202	1568	(80)						\$27,600,000				(3.74)			\$50,380,000	\$46,600,000	
Green Unit G02*	Switch to Natural Gas w/FGD	Switch to Natural Gas w/FGD	None	None	None	None	1768	288	1414	(3)						\$27,800,000				(3.74)			\$50,930,000	\$47,200,000	
HMP&L Unit H01	Run both pumps & spray levels, install 3rd pump as spare	None	Higher LIG for increased SO2 removal to below 0.2 lb/mmBtu will permit reporting SO2 data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH3 slip from SCR	ESP Maintenance / Possible Upgrade	483	456	213	273	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$800,000	
HMP&L Unit H02	Run both pumps & spray levels, install 3rd pump as spare	None	Higher LIG for increased SO2 removal to below 0.2 lb/mmBtu will permit reporting SO2 data as prima facie evidence of compliance with HCl emission limits	None needed due to oxidation across SCR and WFGD	Low Oxidation SCR catalyst + Hydrated Lime - DSI Control NH3 slip from SCR	ESP Maintenance / Possible Upgrade	454	526	186	337	3.15	0.00	0.00	0.00	6.00	2.50	\$11,700,000	0.38	0.00	0.00	0.00	0.29	0.08	\$800,000	
Raid Unit R01*	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	Natural Gas with Existing Burners	218	(133)	174	(104)				1.20		\$1,200,000				(1.77)			\$5,610,000	\$3,800,000	
Raid Unit RT	None	None	None	None	None	None	4	(39)	2	(4)				0.00		\$0				0.00			\$0	\$0	
<b>TOTAL</b>							<b>6442</b>	<b>1203</b>	<b>3713</b>	<b>(825)</b>						<b>\$264,000,000</b>							<b>\$106,920,000</b>	<b>\$109,800,000</b>	

\*Note O&M savings associated with reduced maintenance and operational labor/parts have been estimated based on S&L experience due to lack of available operational data.  
 \*\*Note SO2 emissions in this scenario have been adjusted to reflect recent data received from BREC confirming that the Coleman FGD is capable of producing emission rates of 0.25lb/MMBtu and reaching removal rates of approximately 55%.  
 \*\*\*Note four (4) HCl monitors are required for Coleman. One (1) for the common WFGD stack and one (1) for each unit bypass stack.