

Mark David Goss Member 859.244.3232 mgoss@fbtlaw.com

October 15, 2010

Hand-Delivery

Mr. Jeffrey Derouen Executive Director Public Service Commission P. O. Box 615 211 Sower Boulevard Frankfort. KY 40602 RECEIVED

OCT 15 2010 Public Service Commission

Re: PSC Case No. 2010-00167

Dear Mr. Derouen:

Please find enclosed for filing with the Commission in the above-reference case, an original and ten copies of East Kentucky Power Cooperative, Inc.'s Rebuttal Testimony.

Very truly yours,

Mark David Goss Counsel

Enclosures

cc: Parties of Record

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#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:	)
GENERAL ADJUSTMENT OF THE ELECTRIC	) ) CASE NO: 2010-00167
RATES OF EAST KENTUCKY POWER	)
COOPERATIVE, INC.	)

#### PREFILED REBUTTAL TESTIMONY OF DENNIS R. EICHER PRESIDENT D. R. EICHER CONSULTING, INC.

#### ON BEHALF OF EAST KENTUCKY POWER COOPERATIVE, INC.

October 15, 2010

	Testimony of Dennis R. Eicher, page 1
1 2	PREFILED REBUTTAL TESTIMONY OF DENNIS R. EICHER PRESIDENT D. R. EICHER CONSULTING, INC.
3	ON REHALE OF
4	EAST KENTUCKY POWER COOPERATIVE, INC.
5	
6	Q. Please state your name.
7	A. My name is Dennis R. Eicher.
8	
9	Q. Are you the same Dennis Eicher who prepared and caused to be prefiled Direct
10	Testimony in this case?
11	A. Yes.
12	
13	Q. What is the purpose of your Rebuttal Testimony?
14	A. I would like to respond to the prefiled Direct Testimony of Mr. Stephen J. Baron, who is
15	testifying on behalf of Gallatin Steel Company ("Gallatin"). Specifically, I would like to
16	address a number of modifications he has proposed to the functionalization/classification
17	of Pro Forma Test Year Revenue Requirements included in the Cost of Service ("COS")
18	analysis I prepared and attached as Exhibit(DRE-2) to my prefiled Direct Testimony.
19	
20	Q. Have you prepared any exhibits in support of your prefiled Rebuttal Testimony?
21	A. Yes. I have prepared and attached the following exhibits:
22	• Exhibit(DRE-3) Eicher Workpaper WP-7, Breakdown of Dispatch Costs - 2009.
23	• Exhibit(DRE-4) Eicher Workpaper WP-8, Breakdown of Accts. 556, 557 and
24	908 - 2009.
25	

Testimony of Dennis R. Eicher, page 2

## • Exhibit \_\_(DRE-5) -- Eicher Workpaper WP-5, Estimate of Metering O&M Expense - 2009.

 Exhibit \_\_(DRE-6) -- Gallatin Steel Company's Response to Commission Staff's First Request for Information (Request No. 7).

Q. Please explain your understanding of how Mr. Baron went about functionalizing and
classifying East Kentucky Power Cooperative's ("EKPC" or "Cooperative") Pro
Forma Test Year revenue requirements.

9 A. On page 10 of his prefiled Direct Testimony, Mr. Baron describes his approach in the
10 following series of Q&As:

## "Q. EKPC witness Dennis Eicher developed functionalized test year costs in this case. Did you rely on his results to develop the functional cost of service inputs into your analysis?

14A. Yes. For the most part, Mr. Eicher's cost functionlization followed the15methodology used by Mr. Seelye in EKPC's 2008 rate case. However, in16cases where there were methodological differences, I applied EKPC's 200817(Mr. Seelye's) functional cost methodology to the EKPC 2011 test year data18to develop the Gallatin class cost of service study that I am presenting in this19case.

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## Q. Did you follow Mr. Seelye's methodology for cost classification and allocation?

A. Yes. Each of the functionalized costs is classified as either demand, energy or customer following the 2008 EKPC method. I relied on the same

	Testing of Dennis D. Fisher, man 2
	Testimony of Dennis R. Eicher, page 3
1	allocation factors, updated to the 2011 EKPC test year, to allocate costs to
2	rate classes. EKPC provided the data to develop these updated allocation
3	factors in response to discovery in this case."
4	
5	In summary, it appears that Mr. Baron generally relied upon the COS approach I used (see
6	Exhibit(DRE-2)) to functionalize EKPC's Pro Forma Test Year revenue requirements;
7	but where my methodology differed from the methodology used by Mr. Seelye on behalf
8	of EKPC in EKPC's 2008 rate filing, he used Mr. Seelye's. He also utilized Mr. Seelye's
9	methodology for classifying costs (i.e., as demand, energy or customer related) and
10	allocating the classified costs to the various rate classes.
11	
12	Q. In the testimony quoted above, Mr. Baron notes that, while he started with your
13	functionalization methodology, where he found differences between your
14	methodology and Mr. Seelye's, he went with Mr. Seelye. Mr. Baron also states that
15	he followed the classification methodology Mr. Seelye utilized in EKPC's 2008 rate
16	case. Did Mr. Seelye prefile testimony in this case relative to any COS methodology
17	on behalf of EKPC or any other party?
18	A. No.
19	
20	Q. Did the Commission approve or in any other way endorse the COS methodology
21	prepared by Mr. Seelye and filed in EKPC's 2008 rate case?
22	A. No. It is my understanding that the 2008 rate case was resolved through settlement; and,
23	thus, the Commission did not rule on any COS methodology filed in that case.
24	
25	

Testimony of Dennis R. Eicher, page 4

## Q. Did Mr. Baron explain where his functionalization/classification methodology differed from yours?

A. No.

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Q. Have you been able to determine what adjustments Mr. Baron made to your
functionalization analysis and the differences between your COS analysis
methodology and his in the areas of functionalization and classification of Pro Forma
Test Year revenue requirements?

9 A. Yes. I have been able to identify a number of differences between my 10 functionalization/classification analysis and Mr. Baron's, including the following:

- <u>General Plant Investment (Accts. 389 to 399)</u> -- I functionalized/classified General Plant Investment using labor ratios, while Mr. Baron used production, transmission and distribution plant investment for this purpose.
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While there is no standard methodology for functionalizing General Plant that is universally accepted, I believe that an allocation based on labor better represents the cost driver behind General Plant investment (i.e., office and warehouse facilities, office furniture and equipment, communications equipment, vehicles) than does production, transmission and distribution plant investment.

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Steam Plant Operation and Maintenance ("O&M") Expense (Accts. 500 to 514) - I allocated some Steam Plant O&M expense to the Steam Service class, while Mr.

Baron did not allocate any of this cost to Steam Service. It is unreasonable not to allocate any Steam Plant O&M expense to the Steam Service class since this class,

like any other class, is responsible for covering a portion of the O&M expense associated with the equipment used to provide steam service.

- <u>System Control & Load Dispatch Expense (Acct. 556)</u> -- I relied on an analysis prepared by EKPC personnel to functionalize this expense. (See Exhibit \_\_(DRE-3), which is a copy of my Workpaper WP-7, filed in conjunction with this case.) Mr. Baron simply assigned this expense to Production-Capacity, providing no analysis or support for his approach.
- 10 4. Other Production Expense (Acct. 557) -- I split this cost equally between the Production-Capacity and Production-Energy components. 11 This account is 12 comprised of a variety of miscellaneous expenses; most notably: 1) Direct Load Control ("DLC"), related to reducing peak demand; 2) Routine Power Supply 13 Operation; and 3) ACES brokerage fees, related to buying and selling energy on 14 the market. Exhibit (DRE-4), a copy of my Workpaper WP-8, indicates that a 15 substantial portion of the expenses recorded in this account are indeed energy 16 17 related; and my classification approach reflects that fact. Mr. Baron simply assigned this expense to Production-Capacity; again, providing no analysis or 18 19 support for his approach.
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 <u>Transmission O&M Expense (Accts. 562-567 and 569-573)</u> -- I functionalized each account separately based on the functionalization of the plant investment in the associated account. For example, O&M expense associated with Stations (Accts. 562 and 570) was functionalized based on plant investment in Stations

#### Testimony of Dennis R. Eicher, page 6

(Acct. 353), while O&M expense associated with Overhead and Underground Line (Accts. 563 and 571) was functionalized based on the functionalization of the corresponding Overhead and Underground Line investment (Accts. 354, 355 and 356). Mr. Baron simply functionalized all of the O&M expense in the subject accounts based on total transmission plant investment. In my opinion, Mr. Baron's approach is much less precise than my approach.

- 6. <u>Distribution Load Dispatching (Acct. 581)</u> -- I split this expense between
  Distribution Substation and Metering based on a detailed analysis of the expenses
  in this category. (See Exhibit \_\_(DRE-5), which is a copy of Workpaper WP-5.)
  Mr. Baron simply assigned these expenses to the Distribution Substation
  component with no apparent analysis of the actual expenses recorded in this
  account.
- Customer and Information Service Expense (Accts. 907 to 916) -- I assigned the
  expense in this category to Production-Energy, since the majority of this expense is
  related to providing service and information to customers to assist them in various
  aspects of using electrical energy efficiently. Mr. Baron functionalized this
  expense based on total utility plant, without explaining how this expense is related
  to plant investment.
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Q. Do the different approaches to functionalizing/classifying Pro Forma Test Year
 Revenue Requirements have a significant impact on the revenue requirements
 allocated to each rate class?

Testimony of Dennis R. Eicher, page 7

A. For some classes yes; for others no. A comparison of the results of my
 functionalization/classification analysis and Mr. Baron's is provided in the following
 Table 1. Note that Mr. Baron's cost allocation analysis to the various rate classes based
 on my functionalization/classification of revenue requirements was provided by Mr. Baron
 in response to Staff Data Request No. 7. (See Exhibit \_(DRE-6).)

6		Table	1			
7	Comparison Fu	Comparison of Revenue Requirements Under Baron and Eicher Functionalization/Classification Methodologies				
		Re	venue Requirements			
8	(a)	(b)	(c)	(d) = (b) - (c)		
		With Baron	With Eicher			
9		Functionalization/	Functionalization/			
10	Rate	Classification	Classification	Difference		
10		(\$)	(\$)	(\$)		
	E	379,215,373	375,811,520	3,403,853		
11	B	22,308,233	22,563,183	(254,950)		
	C	7,396,184	7,489,630	(93,446)		
12	G	8,229,632	8,297,005	(67,373)		
13	Gallatin	14,099,485	14,164,179	(64,694)		
	Pumping Station	1,174,762	1,827,235	(652,473)		
	Steam Service	2,566,822	4,837,740	(2,270,918)		
14	Total	434,990,491	434,990,492	0		

Q. Does this conclude your prefiled Rebuttal Testimony?

17 A. Yes. 

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In re the Matter of:

THE APPLICATION OF EAST KENTUCKY **POWER COOPERATIVE, INC. FOR A GENERAL ADJUSTMENT OF ITS** WHOLESALE ELECTRIC RATES

CASE NO. 2010-00167

#### AFFIDAVIT

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STATE OF <u>Isant</u>, COUNTY OF <u>Isant</u>,

Dennis R. Eicher, being duly sworn, states that he has read the foregoing prepared testimony and that he would respond in the same manner to the questions if so asked upon taking the stand, and that the matters and things set forth therein are true and correct to the best of his knowledge, information and belief.

Henne Eulo

Subscribed and sworn before me on this  $14^{tb}$  day of <u>October</u>, 2010.



Pachi Ker

Notary

#### East Kentucky Power Cooperative, Inc. Breakdown of Dispatch Costs--2009

Г	Generation		Transmission		Total \$
_	55600	\$ 3,643,002.51	56100	\$ 2,536,940.45	
Dispatch of Generation	35%	\$ 1,275,050.88	0%	\$-	\$ 1,275,050.88
Scheduling, System Control and Dispatch	60%	\$ 2,185,801.51	100%	\$ 2,536,940.45	\$ 4,722,741.96
Direct Load Control	5%	\$ 182,150.13	0%	\$-	\$ 182,150.13

Note: Workpaper WP-7 assigns \$98,612 of Acct. 556 to Dist Meters O&M. Assign the remainder based on the percentages shown above.

Exhibit\_(DRE-4) Workpaper WP-8 page 1 of 1

#### East Kentucky Power Cooperative, Inc. Breakdown of Accts. 556, 557 and 908--2009

Bill Turner area - Telephone, Elec - Radio Tower         280,300.24           Power Supply - Lamb         15,565.17           TwitchellG&T Operations Administration         5,664.69           IT Administration         2,953.85           Metering         147,239.60           Generation Dispatch         94,234.10           Jim Davis - Dispatch         95,513.27           Labor/Benefits         2,999,312.51           Property Tax allocation         2,219.08           3,643,002.51         3,643,002.51           Acct 55700         4,961,145.31           Direct Load Control         3,281,126.31           A0101 MCR Modelling (mostly fin forecast)         88,674.26           Routine Power Supply Operations         1,591,344.74           Acct 55702         1,882,283.82           Brokerage Fees (ACES)         1,882,283.82           Brokerage Fees (ACES)         1,882,283.82           Acct 90800         1,983,731.19           Labor and Benefits         860,176.83           Travel         73,202.74
Power Supply - Lamb       15,565.17         TwitchellG&T Operations Administration       5,664.69         IT Administration       2,953.85         Metering       147,239.60         Generation Dispatch       94,234.10         Jim Davis - Dispatch       2,999,312.51         Property Tax allocation       2,219.08         Acct 55700       4,961,145.31         Direct Load Control       3,281,126.31         A0101 MCR Modelling (mostly fin forecast)       88,674.26         Routine Power Supply Operations       1,591,344.74         Acct 55701       333,665.05         Load Forecasting       333,665.05         Acct 90800       1,882,283.82         Acct 90800       1,983,731.19         Labor and Benefits       860,176.83         Travel       73,202.74
TwitchellG&T Operations Administration       5,664.69         IT Administration       2,953.85         Metering       147,239.60         Generation Dispatch       94,234.10         Jim Davis - Dispatch       95,513.27         Labor/Benefits       2,999,312.51         Property Tax allocation       2,219.08         3,643,002.51       3,643,002.51         Acct 55700       4,961,145.31         Direct Load Control       3,281,126.31         A0101 MCR Modelling (mostly fin forecast)       88,674.26         Routine Power Supply Operations       1,591,344.74         Acct 55701       333,665.05         Load Forecasting       333,665.05         Acct 55702       1,882,283.82         Brokerage Fees (ACES)       1,882,283.82         Acct 90800       1,983,731.19         Labor and Benefits       860,176.83         Travel       73,202.74
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Load Forecasting       333,665.05         Acct 55702       1,882,283.82         Brokerage Fees (ACES)       1,882,283.82         Acct 90800       1,983,731.19         Labor and Benefits       860,176.83         Travel       73,202.74
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Labor and Benefits         860,176.83           Travel         73.202.74
Travel 73.202.74
Printer/Office Supplies 12,727.36
Phone/Cell Expenses 5,101.02
Maintenance Agreements 89,879.60
Consulting 87,665.54
Training 12,030.54
Misc 96,257.67
Energy Efficiency and Safety Events 14,736.96
Partners Plus 656,537.26
Energy Management Conference 75,415.67

<sup>1</sup> Includes \$50K for Ventyx--used for benchmarking; coal and emissions info.

<sup>2</sup> Includes \$34K for end use survey, \$21K for Touchstone Energy licensing,and \$10K for employee survey.

<sup>3</sup> Includes \$42K for ETS tariff settlement and \$30K for air conditioner switches.

<sup>4</sup> DSM and energy efficiency programs for member systems.

<sup>5</sup> Assign DLC to PROD\_CAP.

<sup>6</sup> Assign to PROD\_ENG.

#### East Kentucky Power Cooperative Estimate of Metering O&M Expense-2009 Tot labor, travl Meter labor travl 563,077.44 339,892.29 0.603633288

Acct	Prod	Proj	Amount	Proj Descr	x	x	Incl for Meter Pt Chg
55600	1000	02660	411.68	Power Quality	Installation		
55600	1000	02663	784.48	Rtn Meter Rea	d Load Research		
55600	1000	02664	2,144.96	Rtn Meter Test	Load Research		
55600	1000	02666	1,757.64	Meter Data Tra	Inslation - Load R	lesearch	
55600	1400	02664	575.61	Rtn Meter Test	Load Research		
55600	2200	02663	12.48	Rtn Meter Rea	d Ld Research		
55600	2200	02664	36.41	Rtn Meter Test	Ld Research		
55600	2600	00000	72.29				43.64
55600	2600	02600	42,662.80				25,752.69
55600	2600	02667	509.86	Meter Install Lo	oad Research		
55600	2615	00000	3,832.61	Office Furniture	9		2,313.49
55600	2616	00000	4,794.79	Software			2,894.29
55600	2617	00000	12,862.17	Personal Com	outer		7,764.03
55600	3404	00000	2,737.44	Rtn Meter Rd S	Subs		2,737.44
55600	4600	00000	47,329.66	Itron, Liebert			47,329.66
55600	4802	00000	8,688.03	Itron			8,688.03
55600	6201	00000	163.33	Training			98.59
55600	7400	00000	1,639.98	Misc			989.95
55600 Total			131,016.23				98,611.81
56100	1000	02661	28,485.63	Rtn Meter Test	Subs		28,485.63
56100	1000	02662	13,605.43	Rtn Meter Rea	d Subs		13,605.43
56100	1000	02665	104,584.43	Meter Data Tra	Inslation - Subs		104,584.43
56100	1100	02661	2,403.00	Rtn Meter Test	t Subs		2,403.00
56100	1100	02665	(6,110.22)	Meter Data Tra	Inslation Subs		(6,110.22)
56100	1400	02661	5,653.00	Rtn Meter Test	Subs		5,653.00
56100	1400	02662	2,815.29	Rtn Meter Rea	d Subs		2,815.29
56100	1400	02665	1,239.71	Meter Data Tra	Inslation Subs		1,239.71
56100	2200	02661	5,909.10	Rtn Meter Test	Subs		5,909.10
56100	2200	02662	3,170.15	Rtn Meter Rea	d Subs		3,170.15
56100	2615	00000	1,535.13	Office Furniture	Э		926.66
56100	3400	02662	110,790.83	Rtn Meter Rd S	Subs		110,790.83
56100	3404	00000	5,087.09	Rtn Meter Rd S	Subs		5,087.09
56100	3404	02662	44,244.19	Rtn Meter Rd S	Subs		44,244.19
56100	3800	00000	72.64	Elec Utility			43.85
56100	4600	00000	646.11				646.11
56100	7400	00000	515.66	Misc			311.27
56100 Total			324,647.17				323,805.51
57000	1000	03033	21,109.15	Rtn EMS Mtce			
57000	1000	03068	123,049.24	RTU Mtce			
57000	1000	0300H	105,024.76	Rtn Revenue M	Aeter Mtce		105,024.76
57000	1000	0300N	14,898.54	Rtn Load Rese	arch Meter Mtce		
57000	1100	03033	4,045.71	Rtn EMS Mtce			
57000	1100	03068	2,850.92	RTU Mtce			
57000	1100	0300H	(91.79)	Rtn Revenue N	/leter Mtce		(91.79)
57000	1100	0300N	1,814.45	Rtn Load Rese	arch Meter Mtce		
57000	1400	03033	3,660.31	Rtn EMS Mtce			
57000	1400	03068	26,452.50	RTU Mtce			
57000	1400	300H	15,955.36	Rtn Revenue N	/leter Mtce		15,955.36
57000	1400	300N	2,719.96	Rtn Load Rese	arch Meter Mtce		
57000	2200	03033	891.47	Rtn EMS Mtce			
57000	2200	03068	14,087.82	RTU Mtce			
57000	2200	300H	18,446.59	Rtn Revenue N	leter Mtce		18,446.59
57000	2200	300N	1,881.83	Rtn Load Rese	arch Meter Mtce		
57000	3000	03033	533.30	Rtn EMS Mtce			
57000	3000	03068	88,647.94	RTU Mtce			
57000	3000	0300H	177,533.97	Rtn Revenue N	Aeter Mtce		177,533.97
57000	3000	0300N	3,918.02	Rtn Load Rese	arch Meter Mtce		

#### East Kentucky Power Cooperative Estimate of Metering O&M Expense-2009

57000 Total			627,430.02		316,868.88
58100	1000	02661	29,583.90	Rtn Meter Test Subs	29,583.90
58100	1400	02661	5,923.59	Rtn Meter Test Subs	5,923.59
58100	2200	02661	2,412.08	Rtn Meter Test Subs	2,412.08
58100	2200	02662	650.26	Rtn Meter Read Subs	650.26
58100	2200	02665	232.03	Meter Data Translation Subs	232.03
58100	2615	00000	896.08	Office Furniture	540.90
58100	2616	00000	510.64	Software	308.24
58100	3400	02662	59,675.81	Rtn Meter Rd Subs	59,675.81
58100	3404	00000	3,345.61	Rtn Meter Rd Subs	3,345.61
58100	3404	02662	22,538.33	Rtn Meter Rd Subs	22,538.33
58100	6201	00000	1,431.74	Training	864.25
58100	7400	00000	429.00	Misc	258.96
58100 Total			127,629.06		126,333.95
92300	4803	00000	1,000.00	Itron	1,000.00
92300 Total			1,000.00		1,000.00
Grand Total			1,211,722.49		866,620.16

#### BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

### APPLICATION OF EAST KENTUCKY POWER)COOPERATIVE, INC. FOR GENERAL)CASE NO.ADJUSTMENT OF ELECTRIC RATES)2010-00167

#### GALLATIN STEEL COMPANY'S RESPONSES TO COMMISSION STAFF'S FIRST REQUEST FOR INFORMATION

7. Refer to page 10 of the Direct Testimony of Stephen J. Baron ("Baron Testimony"). Starting at line 5, Mr. Baron states that, to the extent there were differences in methodology between the Dennis Eicher cost of service study ('COSS'') filed in the current case and the COSS used in EKPC's 2008 rate case, he applied the methodology used in the 2008 rate case. Explain why the 2008 methodology was used.

Response:

Mr. Baron relied on the EKPC 2008 methodology primarily because this 2008 functionalization was relied on by EKPC for a class cost of service analysis and ultimately rate design. In this case, while Mr. Eicher performed a functional cost analysis, it was not relied on for any class cost of service analysis or rate design. As such, Mr. Baron relied on the same functional cost methodology used by EKPC in its 2008 case in which the Company developed a class cost of service study using the results of the functional cost analysis. Mr. Baron disagreed with a number of Mr. Eicher's functional cost assignments. For example, Mr. Eicher assigned customer service and sales expense as 100% energy related, while in the 2008 study this expense was functionalized on the basis of Total Utility Plant, which Mr. Baron believes is more reasonable. Another example concerns Transmission O&M expenses. While we accepted Mr. Eicher's functionalized transmission plant, Mr. Eicher did not follow the transmission plan functionalized transmission plant it is reasonable to functionalize transmission O&M expenses, as was done in the 2008 EKPC study. Mr. Baron believes that it is reasonable to functionalize transmission O&M expenses following the transmission plant functionalization.

Notwithstanding this, Mr. Baron has calculated the EKPC class cost of service for each rate schedule using Mr. Eicher's functionalization of costs. The impact on Gallatin of using Mr. Eicher's functionalization is an increase of \$64,517, compared to Mr. Baron's analysis. The overall revenue increase to Gallatin using Mr. Eicher's functionalization is \$2,205,877 vs. Mr. Baron's recommended increase of \$2,141,359 (Note: neither of these increases include the effect of Mr. Baron's recommended increase in the Gallatin 10-minute interruptible credit). Other than the substitution of Mr. Eicher's functionalization of costs into the model, no other changes were made to the Gallatin class cost of service study. The results continue to show that Gallatin is paying current rates above cost of service. A summary of the cost of service analysis with Mr.

#### BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

## APPLICATION OF EAST KENTUCKY POWER)COOPERATIVE, INC. FOR GENERAL)CASE NO.ADJUSTMENT OF ELECTRIC RATES)2010-00167

#### GALLATIN STEEL COMPANY'S RESPONSES TO COMMISSION STAFF'S FIRST REQUEST FOR INFORMATION

Eicher's functionalization is attached, as well as the full study, in electronic form with all formulas.

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

GENERAL ADJUSTMENT OF ELECTRIC RATES)PSC CASE NO.OF EAST KENTUCKY POWER)2010-00167COOPERATIVE, INC.))

#### REBUTTAL TESTIMONY OF ISAAC S. SCOTT MANAGER OF PRICING EAST KENTUCKY POWER COOPERATIVE, INC.

Filed: October 15, 2010

1	Q.	Please state your name, business address, and occupation.
2	А.	My name is Isaac S. Scott and my business address is East Kentucky Power
3		Cooperative ("EKPC"), 4775 Lexington Road, Winchester, Kentucky 40391. I
4		am the Manager of Pricing for EKPC.
5	Q.	What is the purpose of your testimony in this proceeding?
6	А.	The purpose of my testimony is to respond to certain issues raised in the Direct
7		Testimonies of Lane Kollen and Stephen J. Baron. Specifically, I will address the
8		"excessive financing" issue raised by Mr. Kollen and the following issues raised
9		by Mr. Baron: fuel savings resulting from interruptions, the treatment of rate
10		schedule subsidies, the flow through of the proposed Gallatin Steel Company
11		("Gallatin") increase, the level of the interruptible credit, and the recommendation
12		that the 20 MW limit included in the EKPC's interruptible service tariff should be
13		eliminated. I will also address some concerns with Mr. Baron's calculation of his
14		proposed rates for Gallatin, based on the EKPC proposed revenue increase and
15		the revenue increase recommended by Mr. Kollen.
16	<u>"Exc</u>	essive Financing"
17	Q.	Do you agree with Mr. Kollen's contention on pages 21 and 22 of his direct
18		testimony that EKPC is projecting "excessive financing" in its forecasted test
19		year?
20	А.	No. Mr. Kollen contends that because the increase in EKPC's capitalization
21		between December 2009 and December 2011 is greater than the increase in its net
22		investment rate base for the same period, EKPC is proposing to issue excessive
23		amounts of debt, which will result in higher than reasonable levels of interest

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1		expense. Further, on page 22, Mr. Kollen states, "The Commission sets rates for
2		cooperatives based on the utility's interest expense, but ensures that net
3		investment rate base and the capitalization used to quantify the utility's interest
4		expense are closely synchronized and that the interest expense included in the
5		revenue requirement is not used for non-utility purposes, such as investments in
6		unregulated activities." Mr. Kollen's analysis is not the appropriate way to
7		determine the reasonableness of interest expense in a Kentucky forecasted test
8		year proceeding. Also, his stated understanding of the relationship between the
9		net investment rate base, capitalization, and interest expense in determining
10		revenue requirements for cooperatives is not correct.
11	Q.	Would you explain why Mr. Kollen's analysis is not appropriate?
12	A.	Yes. First, Mr. Kollen is attempting to use the rate-making theory that net
13		investment rate base should equal capitalization as a basis for concluding EKPC
14		has inflated its debt issuances and in turn its forecasted interest expense. Net
15		investment rate base equaling capitalization is one of the basic theories of rate-
16		making. While the Commission has accepted this theoretical concept, it has long
17		recognized that a utility's net investment rate base is rarely equal to its
18		capitalization. In determining a utility's revenue requirements, the Commission
19		does not adjust or synchronize the net investment rate base or capitalization to be
20		equal. Rather, the Commission's Orders state two different rates of return: one
21		on net investment rate base and one on capitalization. When the net investment
22		rate base and capitalization are multiplied by their respective rates of return, they
23		produce the same net operating income found reasonable by the Commission.

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However, the Commission has never utilized this rate-making theory to determine
 the appropriate level of debt or the reasonableness of interest expense. And at no
 time in Mr. Kollen's direct testimony or in his data responses has he explained
 why this approach is appropriate or reasonable.

Second, by basing his analysis on this rate-making theory, Mr. Kollen ignores the 5 fact that EKPC's capital expenditures are entirely financed with debt. In order to 6 determine whether or not EKPC is proposing "excessive financing" the change in 7 the level of capital expenditures should be compared with the level of debt. This 8 9 properly matches the assets with the financing source. For the December 2009 to 10 December 2011 period that Mr. Kollen utilizes for his analysis, EKPC has shown 11 that the proposed increase in capital expenditures exceeds the proposed increase 12 in long-term debt by \$138.2 million, \$471.922 million versus \$333.722 million.

## Q. Would you explain why Mr. Kollen's statement on page 22 of his direct testimony is not correct?

15 A. Yes. EKPC agrees that when determining the interest expense that will be included in the determination of revenue requirements for cooperatives, the 16 17 Commission takes steps to ensure that the revenue requirement does not reflect 18 non-utility, unregulated activities. However, the Commission does not use the net 19 investment rate base or the capitalization to quantify the reasonable interest 20 expense. The reasonable interest expense is determined through an examination 21 of the debt issuances included in the debt balance and the corresponding interest 22 rates. In addition, as discussed earlier, the Commission does not synchronize or 23 adjust the net investment rate base to the capitalization.

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#### 1 Fuel Savings Resulting from Interruptions

2	Q.	Please describe Mr. Baron's recommendation concerning his adjustment to
3		the cost of service study to reflect fuel savings resulting from interruptions.
4	A.	On pages 13 through 18 of his direct testimony Mr. Baron explains that fuel
5		savings are produced for EKPC when Gallatin is interrupted and notes that these
6		savings are not incorporated into the interruptible credit Gallatin receives.
7		Because of this situation, Mr. Baron argues that an adjustment to the cost of
8		service study is necessary to reflect these interruption-related fuel savings. To
9		calculate these fuel savings, Mr. Baron determined a weighted average purchase
10		energy expense from EKPC data as the basis for an avoided energy rate per MWh
11		associated with interruption hours. He then applied this avoided energy rate per
12		MWh to the result of multiplying the Gallatin interruptible load by the total
13		number of hours of annual interruption permitted in the Gallatin contract. Mr.
14		Baron determined a fuel savings amount of \$3,547,314, which he shows in his
15		cost of service study as a credit to the Large Special Contract customer and an
16		allocated charge to all rate schedules, including the Large Special Contract
17		customer, with the allocation based on energy.
18	Q.	Do you agree with the adjustment Mr. Baron has made to his cost of service
19		study to reflect his claimed fuel savings resulting from interruptions?
20	A.	No. I believe Mr. Baron's proposed adjustment to the cost of service study results
21		in a double counting of the fuel savings resulting from interruptions. I agree with
22		Mr. Baron that fuel savings are produced when Gallatin, or any other interruptible
23		customer on the EKPC system, is interrupted. Those fuel savings are reflected in

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1		the fuel adjustment clause that is applied to the energy component of the bills of
2		all customers of EKPC's Member Cooperatives. While I would agree that
3		Gallatin does not receive the entire amount of the fuel savings resulting from the
4		interruption of its operations, it does share along with all customers in the fuel
5		savings resulting from all interruptions. Mr. Baron's calculated fuel savings of
6		\$3,547,314 does not reflect the operation of the fuel adjustment clause mechanism
7		and thus is overstated.
8	Q.	Have you made a calculation to determine what these fuel savings would be if
9		the fuel adjustment clause was included?
10	А.	Yes. Scott Rebuttal Exhibit 1 is a copy of the workpaper <sup>1</sup> from Mr. Baron's cost
11		of service study where he determined the \$3,547,314 in fuel savings. I have
12		adjusted the \$67.956 per MWh weighted average cost to include the fuel
13		adjustment clause. The fuel adjustment clause calculation results in a rate of
14		\$32.957 per MWh. I have removed the fuel adjustment clause rate from Mr.
15		Baron's weighted average cost, which produces an adjusted weighted average
16		cost of \$34.999 per MWh. I then applied this adjusted weighted average cost to
17		the result of multiplying the Gallatin interruptible load by the total number of
18		hours of annual interruption permitted in the Gallatin contract. This calculation
19		produces a fuel savings of \$1,826,959.
20	Q.	Have you determined the impact of the \$1,826,959 in fuel savings has on Mr.
21		Baron's cost of service study?

<sup>&</sup>lt;sup>1</sup> Please see electronic spreadsheet titled "SJB-2 EKPC\_CCOSS\_unit cost.xlsx", Tab "Avoided Energy" for Mr. Baron's original workpaper.

A. Yes. On Scott Rebuttal Exhibit 2 I have reprinted pages 15 through 18 of 24 from
Mr. Baron's cost of service study.<sup>2</sup> Using the electronic spreadsheet version of
Mr. Baron's cost of service study, I have replaced Mr. Baron's adjustment of
\$3,547,314 with my calculation of \$1,826,959. This is shown on reprinted page
15 of 24. The cost of service study spreadsheet then was recalculated to reflect
this change. The following schedule summarizes the results of the change:

		Table A		
Compa	rison of Baron Cos	t of Service Study	Results – Dollar S	ubsidy
Rate Schedule	Summary -	Pro Forma	Summary – EH	KPC Proposed
Raic Schedule	Summary – 110 Poma		Incre	ease
or Contract	Baron Filed	Revised	Baron Filed	Revised
Rate E	(\$2,512,766)	(\$1,141,171)	(\$4,218,107)	(\$2,846,512)
Rate B	\$551,492	\$666,355	\$1,247,236	\$1,362,099
Rate C	\$85,903	\$124,670	\$324,828	\$363,594
Rate G	(\$830,180)	(\$789,937)	(\$678,919)	(\$638,675)
Large Special	\$752 628	(\$\$44.702)	¢020.258	(\$618 173)
Contract	\$755,058	(\$044,792)	\$980,238	(\$010,175)
Pumping	\$288 663	\$288 663	\$178 336	\$178 336
Stations <sup>3</sup>	\$288,00.5	\$288,005	\$176,5.50	\$176,550
Steam Service	\$1,663,249	\$1,696,212	\$2,166,368	\$2,199,331
Positive subsidy	values represent th	e excess amount pa	aid by a rate sched	ule or contract
above the cost of	actually providing	electric service; n	egative subsidy va	lues mean the

7

#### 8 Rate Schedule Subsidies

9 Q. On page 21 of Mr. Baron's direct testimony he recommends that the Large

10 Special Contract customer receive an increase based on full cost of service,

11 with a full elimination of subsidies. Do you agree with Mr. Baron's

rate schedule or contract is receiving subsidized electric service.

12 recommendation?

<sup>&</sup>lt;sup>2</sup> Please see electronic spreadsheet titled "SJB-2 EKPC\_CCOSS\_unit cost.xlsx", Tab "Allocation by Rate", pages 15 through 18.

<sup>&</sup>lt;sup>3</sup> The unique pricing provisions of the special contract for the pumping stations define the charges and rates utilizing a formula tied to market prices and do not recognize any adjustments due to a general rate case revenue increase by EKPC. Consequently, neither Mr. Baron's cost of service study nor the revisions addressed in this rebuttal testimony allocated any of the fuel savings resulting from interruptions to the pumping stations.

1 Α. No. EKPC proposed an increase of \$3,121,617 to the Large Special Contract 2 customer, as shown in the Application, Tab 58, page 11 of 13. Mr. Baron recommends that this increase be reduced by \$980,258, the amount of the subsidy 3 4 he concludes the Large Special Contract customer is providing based on his cost 5 of service study. I disagree with his recommendation for two reasons. First, as 6 discussed previously and shown in Table A, after removing the double counting 7 of the fuel savings resulting from interruptions, the cost of service study no longer shows a rate subsidy for the Large Special Contract customer. Second, I do not 8 9 believe it is fair, just, or reasonable to eliminate perceived rate subsidies for one 10 customer, while not addressing the subsidy issue for all other customers.

11

**O**.

#### Would you explain this point further?

12 Yes. EKPC agrees that ideally the results of a cost of service study should show A. 13 that each rate schedule or rate class is providing enough revenues to cover the 14 actual cost of providing electric service to that rate schedule or rate class. The 15 reality is that for regulated utilities, subsidies between rate schedules or rate 16 classes have existed for some time, continue to exist, and likely will continue to 17 exist in the future. One of the challenges of revenue allocation and rate design is 18 to gradually move away from these subsidies and work to the goal of no rate 19 schedule or rate class subsidizing another. To adequately and reasonably meet 20 this challenge, the utility has to take into consideration the effects of the subsidies 21 on all rate schedules or rate classes and work to produce a balanced rate design 22 that will over time minimize or hopefully eliminate the existing subsidies. Mr. 23 Baron's proposal in this case to completely eliminate the perceived subsidy for

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1		only the Large Special Contract customer while not addressing the subsidy issue
2		for the remaining customers is clearly not appropriate and does not provide a
3		means to reasonably address the subsidy issue for the remaining customers.
4	Q.	Looking at the results shown in Table A above, it appears that there are rate
5		subsidies. EKPC proposed no changes to its current rate design in this case.
6		What actions are EKPC undertaking to try and begin addressing this
7		subsidy issue?
8	А.	As I stated in my direct testimony, EKPC is currently conducting a Rate Design
9		Feasibility Study along with its Member Cooperatives. This study is a
10		coordinated examination of both the EKPC wholesale and the Member
11		Cooperative retail rate designs. Due to unavoidable delays, the Rate Design
12		Feasibility Study will not be completed until late October 2010. After the study
13		results are provided to EKPC and the Member Cooperatives there will be a period
14		of review and evaluation to determine what rate design is the most appropriate for
15		EKPC's wholesale rates. EKPC will then file an application with the
16		Commission that will include rate design and its initial attempts at addressing and
17		resolving the subsidy issue. However, I must stress that it is highly unlikely the
18		proposed rate design will eliminate all subsidies in one proceeding. Given the
19		magnitude of the subsidies shown in Table A above, EKPC will likely propose a
20		gradual approach to address the subsidy issue over a number of years.
21	Q.	On pages 21 through 23 of his direct testimony, Mr. Baron discusses why he
22		believes it is appropriate to distinguish between the Large Special Contracts

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1 2

23

## rate schedule and all other EKPC rate schedules. Do you have any comments on this discussion?

Yes. Gallatin is the only Large Special Contract customer, and electric service to 3 A. 4 it is provided under the terms and conditions of a special contract between 5 Gallatin, EKPC, and Owen Electric Cooperative ("Owen"). Mr. Baron states that 6 pursuant to the current contract Gallatin is required to pay for load following and regulation service in addition to all of the tariff based charges for its electric 7 8 service. Mr. Baron contends that this means Gallatin is being treated as a 9 "standalone" customer. He argues that it is unjust and unreasonable to require Gallatin to pay special load following and regulation charges in recognition of its 10 unique costs that EKPC had determined Gallatin to be responsible for and at the 11 12 same time be required to pay subsidies for its tariff service. EKPC agrees that Gallatin's operations make it a unique customer among those 13 served by EKPC and its Member Cooperatives. That is why there is a special 14 contract for service between Gallatin, EKPC, and Owen. However, I would note 15 that all charges paid by Gallatin are the result of extensive negotiations that 16 17 resulted in the special contract. Gallatin is not provided electric service under any tariff of EKPC or Owen, nor are the charges contained in the special contract 18 tariff based. 19 20 EKPC requested Mr. Baron to provide a description of the characteristics of a "standalone" customer. Mr. Baron responded that his testimony on pages 22 and 21 23 provided his description of a "standalone" customer. The only characteristics 22

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described on these pages of Mr. Baron's testimony are that Gallatin pays cost of

1		service based rates, plus perceived subsidies, and charges for load following and
2		regulation service due to its unique characteristics. However, as I have discussed
3		previously, removing the double counting of the fuel savings resulting from
4		interruptions from Mr. Baron's cost of service study shows that Gallatin is not
5		subsidizing the other rate schedules. Consequently, EKPC does not have a clear
6		understanding of what Mr. Baron believes constitutes a "standalone" company.
7	<u>Flow</u>	Through of Gallatin Increase
8	Q.	How does Mr. Baron propose to apportion the Commission approved EKPC
9		overall revenue increase to the rate schedules and contracts?
10	А.	On pages 23 and 24 of his direct testimony, Mr. Baron proposes that Gallatin
11		receive an increase such that it pays cost of service rates with no excess charges
12		for subsidies to other rate classes. For all other EKPC rate schedules and
13		contracts, Mr. Baron recommends that the remaining revenue increase, after the
14		Gallatin amount has been accounted for, be applied on a uniform percentage basis
15		as originally proposed by EKPC. Mr. Baron indicates this approach should also
16		be followed for Owen's flow through case, and notes that he addresses this topic
17		in greater detail in direct testimony he filed in Owen's flow through case, Case
18		No. 2010-00179.
19		In Mr. Baron's direct testimony in Case No. 2010-00179, he states that KRS
20		278.455(3) applies to the flow through of the approved EKPC increase to Gallatin
21		by Owen. He expresses the belief that KRS 278.455(3) requires Owen to directly
22		flow through the EKPC increase to Gallatin based solely on the increases
23		applicable to the Commission approved EKPC Large Special Contract rate. For

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1		all other Owen rate classes, Mr. Baron recommends that the flow through can be
2		computed in a manner consistent with Owen's calculations of a uniform
3		percentage increase. <sup>4</sup>
4	Q.	Do you have any comments concerning Mr. Baron's recommendations
5		concerning the apportionment at the wholesale level of the Commission
6		approved overall revenue increase for EKPC?
7	А.	Yes. As explained previously in my rebuttal testimony, when Mr. Baron's cost of
8		service study is revised to remove the double counting of fuel savings resulting
9		from interruptions, there is no subsidy by Gallatin to recognize when apportioning
10		overall revenue increase. EKPC continues to believe the approach it proposed in
11		the application is the appropriate method to apportion the revenue increase to the
12		rate schedules and contracts at the wholesale level.
13	Q.	Do you have any comments concerning Mr. Baron's recommendations
14		concerning the apportionment at the retail level of the Commission approved
15		overall revenue increase for EKPC?
16	А.	Yes. I believe Mr. Baron has identified an issue concerning the apportionment of
17		the revenue increase at the retail level that the Commission must address. Owen
18		filed its application in Case No. 2010-00179 pursuant to the authority of KRS
19		278.455 and 807 KAR 5:007. Based upon KRS 278.455(2) and 807 KAR 5:007,
20		Section 2(2), as well as its understanding of the Commission's April 1, 2007
21		Order in Case No. 2006-00485, Owen allocated the EKPC wholesale revenue
22		increase to each retail class and within each retail tariff on a proportional basis.

<sup>&</sup>lt;sup>4</sup> Please see Case No. 2010-00179, the Direct Testimony and Exhibit of Stephen J. Baron, pages 7 and 8, filed on September 1, 2010.

1	This approach resulted in Owen allocating to Gallatin an amount \$541,796 lower
2	than the increase determined by EKPC for Gallatin. <sup>5</sup> Mr. Baron believes that
3	KRS 278.455(3) eliminates the need for the strict proportional allocation to
4	Gallatin because of the special contract and allows for the direct flow through of
5	the Commission determined EKPC increase for Gallatin.
6	KRS 278.455(3) states "Any rate increase or decrease as provided for in
7	subsections (1) and (2) of this section shall not apply to special contracts under
8	which the rates are subject to change or adjustment only as stipulated in the
9	contract." Paragraph 15 of the current Gallatin contract states "The rates, terms
10	and conditions of this Agreement for electric service shall be subject to
11	modification or change by order of the KPSC during the initial five year term and
12	thereafter."
13	Mr. Baron's recommendation that the Commission-approved EKPC increase for
14	Gallatin be directly flowed through by Owen would appear to be logical and
15	would mirror the treatment currently provided in the contract for the
16	environmental surcharge. However, while I am not offering a legal opinion, it
17	does not appear to me that KRS 278.455(3), read along with Paragraph 15 of the
18	Gallatin contract, provides clear direction or authorization for the direct flow
19	through proposed by Mr. Baron. Also, I am not aware of any previous Order of
20	the Commission specifically addressing this situation. The Commission's April 1,
21	2007 Order in Case No. 2006-00485 did not reference how KRS 278.455(3) could
22	impact the retail allocation of the authorized wholesale revenue increase.

<sup>&</sup>lt;sup>5</sup> Please see EKPC's Application, Tab 58, page 11 of 13 and Case No. 2010-00179, Application Exhibit 3, page 6 of 7. EKPC determined the increase to be \$3,121,617 and Owen determined the flow through increase to be \$2,579,821.

1		A similar situation exists for Nolin Rural Electric Cooperative Corporation
2		("Nolin") where the amount EKPC determined as the increase for a Rate G
3		special contract customer is greater than the increase originally shown in Nolin's
4		flow through application, Case No. 2010-00178. The special contract with the
5		Nolin customer contains language similar to that in the Gallatin contract
6		concerning the possible change in rates, terms, and conditions by the
7		Commission. I would note that the Commission Staff has issued data requests
8		that examine both the Owen and Nolin situations. <sup>6</sup>
9		While EKPC does not oppose Mr. Baron's recommendation to direct flow
10		through the Commission determined EKPC increase for Gallatin, it is not clear
11		the recommendation is consistent with KRS 278.455(2), KRS 278.455(3), and
12		Paragraph 15 of the Gallatin contract. EKPC requests that the Commission
13		specifically address this issue in the appropriate Orders and provide direction.
14	Leve	l of Interruptible Credit
15	Q.	On pages 29 and 30 of his direct testimony, Mr. Baron discusses his proposed
16		increase to the 10-minute interruptible credit. Do you agree with Mr.
17		Baron's proposal?
18	А.	No. After detailing the benefits Gallatin's interruptible load provides to EKPC
19		and its customers, Mr. Baron argues that the current 10-minute interruptible credit
20		does not sufficiently compensate Gallatin because the calculation of the avoided
21		cost of peaking capacity does not reflect the avoidance of "capacity reserves",

<sup>&</sup>lt;sup>6</sup> Please see Case No. 2010-00178, Commission Staff's Second Information Request dated August 12, 2010, Item 2; Case No. 2010-00179, Commission Staff's Second Information Request dated August 12, 2010, Item 1; and Case No. 2010-00179, Commission Staff's Third Information Request dated September 20, 2010, Items 1 and 2.

1	which would be based on the reserve margin EKPC utilizes for generating
2	capacity planning purposes. Using a 12 percent reserve margin, Mr. Baron
3	determines that the 10-minute interruptible credit should be \$6.22 per kW. The
4	current 10-minute interruptible credit, which EKPC did not propose to change in
5	this case, is \$5.60 per kW. While the fact that 120,000 kW of Gallatin's load <sup>7</sup> is
6	subject to 10-minute interruption and this provides benefits to EKPC, its Member
7	Cooperatives and their customers, and Gallatin, I do not believe it is reasonable or
8	necessary to include a reserve margin factor in the calculation of the 10-minute
9	interruptible credit.
10	By including the reserve margin in his calculation of the 10-minute interruptible
11	credit, Mr. Baron is treating the 120,000 kW of 10-minute interruptible load as if
12	EKPC will never have to provide that generating capacity. If that were the case,
13	there might be some merit to Mr. Baron's argument to include the reserve margin
14	in the interruptible credit calculations. However, the reality is that EKPC can
15	only interrupt <sup>8</sup> Gallatin 360 hours of the 8,760 hours in the year, or approximately
16	4.1 percent of the year. There are further limits on EKPC's ability to interrupt
17	Gallatin. The maximum number of monthly interruptible hours is 100 hours and
18	interruptions are limited to two per day. Gallatin's load is subject to economic
19	interruptions for any reason except selling power off-system and Gallatin's
20	interruptions are independent of interruptions for any other customer.
21	As EKPC is required to provide generating capacity for Gallatin's entire load at
22	least 95.9 percent of the time, there simply is no justification to increase the 10-

 <sup>&</sup>lt;sup>7</sup> Gallatin's total interruptible load of 145,000 kW is composed of 120,000 kW subject to 10-minute notice and 25,000 kW subject to 90-minute notice.
 <sup>8</sup> The limitations listed here apply to all interruptions, both the 10-minute notice and the 90-minute notice.

minute interruptible credit to reflect an "avoidance of capacity reserves" when 1 EKPC does not actually avoid these capacity reserves for the majority of the year. 2 3 EKPC has based the determination of the 10-minute interruptible credit on the avoided cost of a single cycle combustion turbine, which has been the traditional 4 approach used to determine the interruptible credit. Given the development of 5 energy markets, an alternative approach to determining the interruptible credit 6 could be to use a market capacity cost. However, at this time, EKPC believes the 7 traditional approach of determining the interruptible credit using the avoided cost 8 9 of a single cycle combustion turbine is reasonable, as the turbine avoided cost can 10 be easily determined and is relatively stable. 11 **Interruptible Tariff Limit** On pages 31 and 32 of his direct testimony, Mr. Baron recommends that 12 Q. 13 based on EKPC's expected future load growth the limitation of 20 MW

14 contained in Tariff Section D – Interruptible Service should be eliminated.

15 **Do you agree with Mr. Baron's recommendation?** 

A. No. Noting EKPC's 2009 Integrated Resource Plan ("IRP") projected load
growth, Mr. Baron contends this future growth justifies the lifting of the 20 MW
limit in the interruptible service tariff. He further reasons that if large customers
could take a portion of their service under the interruptible provisions, then there
would be a reduction in the need for future peaking capacity additions. However,
I do not believe either of these points constitutes adequate justification for
removing the 20 MW limit from the interruptible service tariff.

-15-

1	When considering or proposing a change to any provision of a tariff schedule or
2	rate, I believe it is necessary to demonstrate that there is a need for the change and
3	that the change is reasonable and appropriate. Mr. Baron has not provided any
4	analyses to demonstrate there is a need to remove the 20 MW limit or that it is
5	reasonable to do so. Mr. Baron bases his recommendation on the projected load
6	growth presented in EKPC's 2009 IRP, but provides no analysis to indicate
7	whether this growth will come from existing customers, new customers, or a mix
8	of existing and new. Mr. Baron has produced no analysis showing that the
9	customers producing the load growth will have contract demands greater than 20
10	MW or that there will be a need for interruptible service at levels greater than 20
11	MW.
12	Mr. Baron did not perform a study of the current contract demand loads of the
13	Rate B, Rate C, and Rate G retail customers served by EKPC's Member
14	Cooperatives. Had he conducted such a study, he would have discovered that
15	none of these customers has a contract demand load greater than 20 MW. In
16	response to a Gallatin data request, EKPC provided an analysis of interruptible
17	loads and the number of interruptions from January 2007 through June 2010.
18	Excluding Gallatin, this analysis shows EKPC's Member Cooperatives have not
19	had more than five interruptible customers with a total interruptible load of 15.75
20	MW during the 42-month period. <sup>9</sup> I believe this information shows there is not a
21	need to remove the 20 MW limit contained in the interruptible service tariff.

<sup>&</sup>lt;sup>9</sup> Please see EKPC's Response to First Set of Data Requests of Gallatin Steel Company dated July 8, 2010, Item 18.

1		Currently, the only retail customer of the EKPC Member Cooperatives with an
2		interruptible load greater than 20 MW is Gallatin. In the event EKPC and its
3		Member Cooperatives were approached by a large customer whose operations
4		would benefit from an interruptible load greater than 20 MW, EKPC and its
5		Member Cooperatives would work with that large customer to address this need
6		through a special contract, similar to what has been done for Gallatin. If several
7		large customers approached EKPC and its Member Cooperatives desiring to take
8		interruptible service for loads greater than 20 MW, I believe it would then be
9		appropriate for EKPC to reevaluate the reasonableness of the 20 MW limit and
10		possibly file for approval with the Commission an amended tariff setting a new
11		interruptible load limit.
12	<u>Prope</u>	osed Rates for Gallatin
13	Q.	In the responses to Questions 22 and 23 of EKPC's data request to Gallatin,
14		Mr. Baron has provided the rates he would propose for Gallatin reflecting
15		EKPC's proposed revenue increase and the revenue increase recommended
16		by Mr. Kollen. Both sets of rates reflect Mr. Baron's proposal to increase the
17		10-minute interruptible credit to \$6.22 per kW. Do you have any concerns
18		about Mr. Baron's proposed rates?
19	A.	Yes. I have two concerns related to the responses to Questions 22 and 23
20		provided by Mr. Baron. Scott Rebuttal Exhibit 3 contains three pages <sup>10</sup> I have

<sup>&</sup>lt;sup>10</sup> Please see the following electronic spreadsheets: Page 1 of 3 is from the file titled "SJB-2 EKPC\_CCOSS\_unit cost.xlsx", Tab "Billing Analysis Gallatin"; Page 2 of 3 is from the file titled "Attachments to Q22, Q23.xls", Tab "Attachment Q22"; Page 3 of 3 is from the file titled "Attachments to Q22, Q23.xls", Tab "Attachment Q23".

copied from the electronic spreadsheets provided by Mr. Baron that relate to my
 concerns.

My first concern is related to a revision Mr. Baron included in his cost of service 3 4 study but did not carry over to the calculation of the proposed Gallatin rates. On 5 page 12 of his direct testimony Mr. Baron states that he has revised the Gallatin 6 projected test year revenues by increasing the percentage of on-peak energy usage 7 from 24.84 percent to 29.4 percent. This calculation is shown in Scott Rebuttal 8 Exhibit 3, page 1 of 3. Mr. Baron incorporated this revision into his cost of 9 service study. I do not have any objections to this revision. However, when Mr. 10 Baron calculated his proposed rates for Gallatin, he did not reflect the 29.4 11 percent on-peak energy usage. Mr. Baron's calculation of the proposed rates is 12 shown in Scott Rebuttal Exhibit 3, pages 2 and 3 of 3. It seems to me that the 13 proposed rates should have reflected this revision. 14 My second concern is related to Mr. Baron's "Gallatin Proposed Class Rate 15 Increases" shown in Scott Rebuttal Exhibit 3, pages 2 and 3 of 3. In both 16 calculations provided by Mr. Baron, he shows the increase of the interruptible 17 credit of \$892,800 as an additional revenue component. For example, when 18 showing the rate schedule and contract increases assuming the approval of 19 EKPC's proposed revenue increase, Mr. Baron allocates \$50,270,247 rather than 20 EKPC's proposed increase of \$49,377,447. It is my understanding that in 21 previous cases such an increase in the level of the interruptible credit was 22 incorporated into the overall proposed increase in revenues. It was not treated as 23 an additional revenue increase above and beyond the amount requested.

-18-

- 1 Because of these concerns, I do not believe the proposed rates provided by Mr.
- 2 Baron are accurate.

#### 3 Q. Does this conclude your testimony?

4 A. Yes, it does.

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In re the Matter of:

#### THE APPLICATION OF EAST KENTUCKY ) **POWER COOPERATIVE, INC. FOR A** ) **GENERAL ADJUSTMENT OF ITS** ) WHOLESALE ELECTRIC RATES )

CASE NO. 2010-00167

#### AFFIDAVIT

#### STATE OF KENTUCKY ) ) **COUNTY OF CLARK** )

Isaac S. Scott, being duly sworn, states that he has read the foregoing prepared testimony and that he would respond in the same manner to the questions if so asked upon taking the stand, and that the matters and things set forth therein are true and correct to the best of his knowledge, information and belief.

Subscribed and sworn before me on this 14 day of October, 2010.

MY COMMISSION EXPIRES NOVEMBER 30, 2013 NOTARY ID #409352

Page 1 of 1

#### Avoided Energy Calculation Baron's Cost of Service Study, Adjusted

building cost of certific cludy, A	ajuotou			Lange	Not
	Energy mWh	Cost Dollars	Avg Cost	Capacity Cost	Avg Cost
	10,476	1,157,965	110.535		110.535
	11,905	1,123,767	94.395		94.395
	4,277	369,068	86.291		86.291
	332,800	23,939,804	71.935	(6.500)	65.435
Weighted Average	359,458	26,590,604	73.974		67.956
Adjustment to Weighted Average C	ost				32.957
Adjusted Weighted Average Cost					\$34.999
Gallatin Interruptible Load (mW)					145
Hours of Interruption					360
Total Avoided Energy (mWh)					52,200
Avoided Energy Cost					\$1,826,959
Adjustment to Weighted Average C	ost (Data from	Wood Exhibit 1,	Schedule	1.01):	
Fuel Cost in Base Rates					36.530
Less: Average FAC Billing Reven	ue per MWH S	Sales -			
Total FAC Billing Revenues		\$48,873,789			
Total MWH Sales Subject to FAC	)	13,680,219			
Average FAC Billing Revenue per	MWH Sales				3.573
Adjustment to Weighted Average	Cost				32.957

Reflecting EKPL \_vision to Avoided Energy Cost Adjustment

## EAST KENTUCKY POWL. JOOPERATIVE, INC Cost of Service Study Rate Schedule Allocation

		. 0	12 Month ecembei	s Ended - 31, 2011			
Description	Name	Allocation Vector		Total System	Rate E	Rate B	Rate C
Cost of Service Summary Pro-Forma							
Operating Expenses							
Operation and Maintenance Expenses Depreciation and Amortization Expenses			θ	215,110,601 \$ 60,623,770	173,454,605 \$ 52,347,909	11,262,364 \$ 2,628,041	3,754,542 868,237
Property and Other Taxes		NPT		800	685	37	21
Adjustments to Operating Expenses: To Remove Fuel Expense Recoverable Through FAC		FACAL	ŝ	(7,185,140) \$	6 <del>9</del>	€ <del>9</del> '	1
To Reflect Avoided Costs of Interruptible Service			69	(9,324,000)			
Reallocation of Avoided Cost Savings		6CP	<del>ю</del> 63	9,324,000 \$ (1.826.959)	7,989,280 \$	450,461 \$	148,705
To Reallocation of Avoided Fuel Cost		PENGA	<del>,</del> ө	1,826,959 \$	1,456,587 \$	121,981 \$	41,168
Reallocate Purchased Power - Remove on PENG		PPPENG	Ф	(42,997,833) \$	(28,552,533) \$	(2,391,113) \$	(806,995)
Reallocate Purchased Power - Allocate On-Peak/Off-Peak		PPTOU	÷	42,997,833 \$	29,029,232 \$	2,337,736 \$	782,835
Reallocate Fuel Expense - Remove on PENGA		PENGA	÷	(445,953,276) \$	(355,547,004) \$	(29,775,049) \$	(10,049,008)
Reallocate Fuel Expense - Allocate on Monthly Energy		PENG_MON	69	445,953,276 \$	355,322,335 \$	29,859,352 \$	10,073,954
Total Expense Adjustments				(7,185,140)	9,697,897	603,368	190,719
Total Operating Expenses	TOE		Ф	268,550,031 \$	235,501,096 \$	14,493,809 \$	4,813,510
Utility Operating Margins Pro-Forma			64	117,063,014 \$	98,973,088 \$	6,081,708 \$	1,913,883
Non-Operating Items							
Sum of Non-Operating Items		000	<del>69</del> 6	(108,925,422) \$ \$	(93,210,642) \$ \$	(5,020,756) \$	(1,658,771)
Adjustment I o Remove interest Exp. Recoverable I Inrough ESR Total Non-Operating Items			<del>9</del> 49	- 5 (108,925,422) \$	(93,210,642) \$	(5,020,756)	(1,658,771)
Net Utility Operating Margin			ь	8,137,592 \$	5,762,445 \$	1,060,951 \$	255,113
Net Cost Rate Base			÷	2,979,413,610 \$	2,548,044,644 \$	137,828,120 \$	45,537,930
Return on Rate Base Utility Operating Margin Divided by Rate Base			Н	3.93%	3.88%	4.41%	4.20%

124,670

666,355 \$

(1,141,171) \$

\$ (0)

Ф

Dollar Subsidy

Reflecting EKPL ...vision to Avoided Energy Cost Adjustment

# EAST KENTUCKY POWL. JOOPERATIVE, INC Cost of Service Study Rate Schedule Allocation

			12 Months Ended December 31, 201	_			
Description	Ref	Name	Allocation Vector	Rate G	Large Special Contract	Special Contract Pumping Stations	Steam Service
Cost of Service Summary Pro-Forma							

Expenses
Operating

Operation and Maintenance Expenses Depreciation and Amortization Expenses Property and Other Taxes	NPT	θ	4,075,584 \$ 1,022,088 14	13,333,104 \$ 3,332,172 47	7,874,916 \$ 113,097 2	1,355,485 312,226 4
Adjustments to Operating Expenses: To Remove Fuel Expense Recoverable Through FAC To Reflert Avoided Costs of Internutible Service	FACAL	¢	ው <del>ወ</del>	- \$ (9,324,000)	(7,185,140) \$	,
Reflection of Avoided Cost is in the provided Cost is a second of the provided Cost of the pr	6CP	⇔	164,237 \$ \$	571,258 \$ (1,826,959)	€ <del>)</del> 1	ł
Reallocation of Avoided Fuel Cost	PENGA	ŝ	42,737 \$	129,480 \$	\$ '	35,005
Reallocate Purchased Power - Remove on PENG	PPPENG	69	(837,755) \$	(2,538,118) \$	(7,185,140) \$	(686,179)
Reallocate Purchased Power - Allocate On-Peak/Off-Peak	PPTOU	<del>6</del> 9 6	816,424 \$	2,179,566 \$	7,185,140 \$ \$	666,901 /8 644 665)
Reallocate Fuel Expense - Remove on PENGA Reallocate Fuel Expense - Allocate on Monthly Energy	PENG_MON	э <b>(</b> А	10,454,729 \$	31,688,575 \$	9 9	8,554,330
Total Expense Adjustments			208,330	(10,725,805)	(7,185,140)	25,491
Total Operating Expenses		ф	5,306,016 \$	5,939,518 \$	802,875 \$	1,693,207
Utility Operating Margins – Pro-Forma		ф	1,238,034 \$	6,018,608 \$	550,224 \$	2,287,470
Non-Operating Items Sum of Non-Operating Items	C C Q	<del>ର</del> ଖ	(1,883,893) \$ *	(6,365,968) \$ 6	(230,795) \$	(554,596)
Adjustment to Remove interest Exp. Recoverable I triough ESR Total Non-Operating Items		9 <del>(</del> 9	(1,883,893) \$	(6,365,968) \$	(230,795) \$	(554,596)
Net Utility Operating Margin		÷	(645,860) \$	(347,360) \$	319,428 \$	1,732,874
Net Cost Rate Base		\$	51,614,612 \$	174,682,903 \$	6,657,070 \$	15,048,330
Return on Rate Base Utility Operating Margin Divided by Rate Base			2.40%	3.45%	8.27%	15.20%
Dollar Subsidy		θ	(789,937) \$	(844,792)\$	288,663 \$	1,696,212

Reflecting EKPu. wision to Avoided Energy Cost Adjustment

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EAST KENTUCKY POW.....OOPERATIVE, INC Cost of Service Study Rate Schedule Allocation

6.38% Rate C 993,619 363,594 4,813,510 2,907,502 45,537,930 6,727,393 7,721,012 ŝ 20,575,517 \$ Ф ф 14,493,809 \$ 69 ю 6.57% Rate B 9,061,660 23,555,469 137,828,120 1,362,099 2,979,952 ю ф ŝ ф 334,474,184 \$ 235,501,096 \$ (2,846,512) \$ Rate E 5.47% 374,997,266 139,496,170 2,548,044,644 40,523,082 \$ (0) ÷ ь θ ю 268,550,031 \$ Ф Total 2,979,413,610 5.59% System 385,613,045 166,440,461 49,377,447 434,990,492 12 Months Ended December 31, 2011 w ÷ G Ś ÷ ŝ ю Allocation Vector Name Ref Cost of Service Summary -- Pro-Forma (EKPC Proposed Increase) Utility Operating Margins – Pro-Formed for Phase I Increase Total Pro-Forma Operating Revenue Pro-Forma Adjustments: To Reflect Proposed Increase Total Operating Expenses Total Operating Revenue **Operating Expenses Operating Revenues** Net Cost Rate Base **Dollar Subsidy** Rate of Return Description

Reflecting EKPL \_\_\_\_\_vision to Avoided Energy Cost Adjustment

EAST KENTUCKY POWL\_\_\_OOPERATIVE, INC Cost of Service Study Rate Schedule Allocation

20.20% 4,733,190 Steam Service 752,513 3,039,983 15,048,330 3,980,677 1,693,207 2,199,331 ю ы Ś ю ю θ ф 550,224 802,875 8.27% Special Contract Pumping Stations 1,353,098 1,353,098 6,657,070 178,336 , (618,173) \$ ф ф 5,939,518 \$ ŝ θ ю 3,121,617 5.23% Large Special Contract 9,140.225 174,682,903 11,958,126 15,079,743 ÷ (638,675) \$ ÷ ÷ ÷ 5,306,016 \$ ю 4.35% Rate G 6,544,050 7,550,714 51,614,612 2,244,698 1,006,664 12 Months Ended December 31, 2011 69 ω ю ŝ 69 ф ക Allocation Vector Name Ref Cost of Service Summary -- Pro-Forma (EKPC Proposed Increase) Utility Operating Margins -- Pro-Formed for Phase I Increase Total Pro-Forma Operating Revenue Pro-Forma Adjustments: To Reflect Proposed Increase Total Operating Expenses Total Operating Revenue **Operating Expenses Operating Revenues** Net Cost Rate Base Dollar Subsidy Rate of Return Description

		Comp	arison of Gallati djusted reflects	in Proo 29.4%	f of Revenue On-peak						
		ĒĶ	C Forecast					Adjus	ted Forecast		
Description	Billing Units		Rate	U	urrent \$	Ξ	lling Units		Rate		Current \$
Large Special Contract											
Demand Charge Firm Demand	1,920,000	ج	6.63	ф	12,729,600		1,920,000	ф	6.63	¢	12,729,600
10-Min Inturruptible Demi 90-Min Inturruptible Demi	land 1,440,000 land 300,000	မ မ	(5.60) (4.20)		(8,064,000) (1,260,000)		1,440,000 300,000	ት ት	(5.60) (4.20)		(8,064,000) (1,260,000)
<b>Energy Charge</b> On-Peak Off-Peak	240,697,818 728,262,182 968,960,000	ዮ ዮ	0.047128 0.043844		11,343,607 31,929,927		284,874,240 684,085,760 968,960,000	<del>6</del> 69	0.047128 0.043844		13,425,553 29,993,056
Sub-Total Base Rates					46,679,134						46,824,209
FAC	968,960,000		-0.00357		(3,463,784)		968,960,000		-0.00357		(3,463,784)
Environmental Surcharge	e \$ 43,215,350		12.309%		5,319,274	ស	43,360,425		12.309%		5,337,131
Total Billings				ф	48,534,624					φ	48,697,556
										÷	162,932
							ш Д	Adj C Forec Incren Ba	lusted Usage asted Usage nental Usage se Fuel Rate tal Base Fuel		968,960,000 968,960,000 - 0.03653
							ΰ	(PC For Incr	vdjusted FAC ecasted FAC emental FAC		(3,463,784) (3,463,784)
							Ш	EKPC Fo	Adjusted ES precasted ES premental ES		5,337,131 5,319,274 17,857
											rag

East Kentucky Power Cooperative, Inc. Comparison of Gallatin Proof of Revenue

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Page 1 of 3

			Proposed @ ( Billing	3allatin Analys	Revenue Apportior is - 12-Mo Ended De	iment of EKPC Increase scember 31, 2011						
			Current			Proposed @ Gallatin	Revenue A	pportionmen	t of EKPC Increase	se		
Description Large Special Contract	Billing Units		Rate		Current \$	Billing Units	æ	ate	Propose	\$ pe	% Change	
Demand Charge Total Demand	1,920,000	÷	6.63	\$	12,729,600	1,920,000	÷	6.89	69	13,228,800	3.92%	
10-Min Inturruptible Demand 90-Min Inturruptible Demand	1,440,000 300,000	<del></del>	(5.60) (4.20)		(8,064,000) (1,260,000)	1,440,000 300,000	<del></del>	(6.22) (4.20)		(8,956,800) (1,260,000)	11.07% 0.00%	
Energy Charge On-Peak kWh Off-Peak kWh	240,697,818 728,262,182 968,960,000	<del>ю</del> ю	0.047128 0.043844		11,343,607 31,929,927	240,697,818 728,262,182 968,960,000	ሌ භ	0.04896		11.785,287 33.173,071	3.89% 3.89%	
Sub-Total – Base Rates					46,679,134					47,970,358		
FAC	968,960,000		-0.00357		(3,463,784)					(3,463,784)		
Environmental Surcharge	\$ 43,215,350		12.309%		5,319,274					5,319,274		
				ω	48,534,624				в	49,825,848	2.66%	
Total Billings								Impact	Annu on Typical Monti	ial Increase \$ hly invoice \$	1,291,224 <b>107,602</b>	
						L		Ű	allatin Proposed (	Class Rate Increa	ses	
									Gallatin Pro Increases <u>Rate Rec</u>	oposed at Full <u>quest</u>	Adjusted <u>Increases</u>	
						<u></u>	ate E			41,382,761	42,131,008	
				LE SP	Contract	<u></u>	ate B ate C			3,042,756 1.014.546	3,097.772	
					Demand Finerov	\$ 12,729,600   43,273,534	ate G arge Snecia	Contract		1,027,832 2.141.359	1,046,416 2.180.078	
				Total Rev I	Current Rev ncrease	56,003,134 S	pc Cont Pur team Servic	nping Station .e	S	- 768,193	- 782,083	
				Incre	ase ractor		otal			49,377,447	50,270,247	
							et Revenue iterruptible ate Schedu	lncrease Credit Incr. le Increase		49,377,447 892,800 50,270,247	1.02 50.270.247	

Page 2 of 3

			Current		Pro	oposed @ Gallatin	Revenue A	portionmen	t of \$3.03 Million increas		
Description	Billing Units		Rate	Current \$		<b>Billing Units</b>	Ϋ́Υ	Ite	Proposed \$	% Change	
Large Special Contract											
Total Demand	1,920,000	ŝ	6.63	\$ 12,729	,600	1,920,000	ю	6.65	\$ 12,768,000		0.30%
10-Min Inturruptible Demand 90-Min Inturruptible Demand	1,440,000 300,000	ው ው	(5.60) (4.20)	(8,06 <sup>,</sup> (1,26(	(000) (000)	1,440,000 300,000	φ. φ.	(6.22) (4.20)	(8,956,800 (1,260,000	+	1.07% 0.00%
Energy Charge On-Peak kWh Off-Peak kWh	240,697,818 728,262,182 968,960,000	<del>ю ю</del>	0.047128 0.043844	11,34: 31,929	3,607 3,927	240,697,818 728,262,182 968,960,000	<del>69</del> 69	0.04727 0.04398	11,377,786 32,026,056		0.30% 0.30%
Sub-Total Base Rates				46,675	1,134				45,955,04	احا	
FAC	968,960,000		-0.00357	(3,46	3,784)				(3,463,78	()	
Environmental Surcharge	\$ 43,215,350		12.309%	5,319	3,274				5,319,274	_	
				\$ 48,53	1,624				\$ 47,810,534	, III	1.49%
Total Billings								Impact or	Annual Increase Typical Monthly Invoice	e \$ (72	4,090) <b>0,341)</b>
						L		Ö	illatin Proposed Class R	ate Increases	<u> </u>
									Gallatin Proposed		
									Increases at Full	Adjusted	
									Rate Request	Increases	
						<u></u>	late E		41,382,761	3,26	5,032
				Lg Sp Contract			late B		3.042,756	24	0,068
				Firm Demand	Ŷ	12.729.600	tate C tate G		1.027.832	ō òò	1.094
				Firm Energy		43,273,534	arge Special (	Contract	2,141,355	16	8,950
				Total Current Re	2	56,003,134	ipc Cont Pum	oing Stations	•		1
				Rev Increase Increase Factor		168,950	iteam Service		768,193	Ō	0,609
							otal		49,377,447	3.85	5,800
							Vet Revenue I	ncrease	3,003,000	0	0789
							nterruptible	Credit Incr.	892,800		
						5	annause scuennie	Increase	100'020'0	'co'c	0.800

Proposed @ Gallatin Revenue Apportionment of \$3.03 Million increase Billing Analysis - 12-Mo Ended December 31, 2011

Scott Rebuttal Exhibit 3 Page 3 of 3

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#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

GENERAL ADJUSTMENT OF ELECTRIC RATES)PSC CASE NO.OF EAST KENTUCKY POWER)2010-00167COOPERATIVE, INC.))

#### REBUTTAL TESTIMONY OF FRANK J. OLIVA MANAGER OF FINANCE AND RISK EAST KENTUCKY POWER COOPERATIVE, INC.

Filed: October 15, 2010

1 **Q**. Please state your name, business address and occupation. 2 Α. My name is Frank J. Oliva and my business address is East Kentucky Power 3 Cooperative (EKPC), 4775 Lexington Road, Winchester, Kentucky 40391. I am Manager of Finance and Risk. 4 5 **Q**. What is the purpose of your testimony? 6 A. The purpose of my testimony is to respond to certain issues raised in the Direct 7 Testimony of Lane Kollen. I will address issues raised by Mr. Kollen regarding EKPC's projected interest expense. 8 9 Q. On page 22 of Mr. Kollen's direct testimony, he asserts that EKPC is projecting "excessive financing" resulting in "huge balances in cash and cash 10 equivalents". Do you agree with this statement? 11 Α. No. First, as explained in detail by Mr. Scott in his rebuttal testimony, Mr. 12 Kollen's logic is flawed regarding the use of net investment rate base in this case. 13 As demonstrated by Mr. Scott, Mr. Kollen's comparison of net investment rate 14 base and capitalization is faulty. Second, it is highly implausible that the level of 15 debt requested by EKPC will result in huge excess cash balances, in that proposed 16 17 capital expenditures of \$471.922 million, from December 2009 to December 2011, exceed the projected increase in long-term debt of \$333.722 million (used 18 to fund such capital expenditures) by \$138.2 million. 19 Q. On page 24 of Mr. Kollen's direct testimony, he proposes to eliminate 20 \$18.728 million (corrected amount) of interest expense from EKPC's 21 projections. Please explain. 22

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1	A.	\$5.603 million of the interest expense proposed to be eliminated is associated
2		with Mr. Kollen's calculation regarding what he terms as EKPC's "excessive
3		average cash and cash equivalent balance". On pages 23 through 26 of Mr.
4		Kollen's direct testimony, by proposing that his calculated balance of EKPC's
5		cash and cash equivalents be eliminated, he essentially assumes that EKPC's cash
6		liquidity should be held to zero.
7	Q.	Do you agree with this?
8	A.	No. Using Mr. Kollen's apparent assumption that EKPC's cash liquidity should
9		be held to zero, EKPC would operate without adequate working capital or
10		contingency funding. As with any business, EKPC needs sufficient working
11		capital to operate during a normal business cycle and to pay its bills in a timely
12		manner. Mr. Kollen's proposal is not appropriate.
13	Q.	Please explain what makes up the remaining portion of the \$18.728 million of
14		interest expense that Mr. Kollen proposes to eliminate.
15		
	A.	As reflected in Mr. Kollen's response to the Staff's First Request For Information
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16 17 18	A.	As reflected in Mr. Kollen's response to the Staff's First Request For Information (Excel file entitled "Interest Expense Adjustment 1"), Mr. Kollen also proposes to eliminate \$13.125 million of interest expense related to the Smith Unit 1 Private Placement Debt. On page 24 of Mr. Kollen's direct testimony, he states that the
16 17 18 19	A.	As reflected in Mr. Kollen's response to the Staff's First Request For Information (Excel file entitled "Interest Expense Adjustment 1"), Mr. Kollen also proposes to eliminate \$13.125 million of interest expense related to the Smith Unit 1 Private Placement Debt. On page 24 of Mr. Kollen's direct testimony, he states that the debt pursuant to the planned private placement issuance "is not necessary".
16 17 18 19 20	А. <b>Q.</b>	As reflected in Mr. Kollen's response to the Staff's First Request For Information (Excel file entitled "Interest Expense Adjustment 1"), Mr. Kollen also proposes to eliminate \$13.125 million of interest expense related to the Smith Unit 1 Private Placement Debt. On page 24 of Mr. Kollen's direct testimony, he states that the debt pursuant to the planned private placement issuance "is not necessary". <b>Is the proposed adjustment to eliminate this expense appropriate?</b>
<ol> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	А. <b>Q.</b> А.	As reflected in Mr. Kollen's response to the Staff's First Request For Information (Excel file entitled "Interest Expense Adjustment 1"), Mr. Kollen also proposes to eliminate \$13.125 million of interest expense related to the Smith Unit 1 Private Placement Debt. On page 24 of Mr. Kollen's direct testimony, he states that the debt pursuant to the planned private placement issuance "is not necessary". <b>Is the proposed adjustment to eliminate this expense appropriate?</b> No. The debt related to the Smith CFB project has been and will continue to be
<ol> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	А. <b>Q.</b> А.	<ul> <li>As reflected in Mr. Kollen's response to the Staff's First Request For Information</li> <li>(Excel file entitled "Interest Expense Adjustment 1"), Mr. Kollen also proposes to</li> <li>eliminate \$13.125 million of interest expense related to the Smith Unit 1 Private</li> <li>Placement Debt. On page 24 of Mr. Kollen's direct testimony, he states that the</li> <li>debt pursuant to the planned private placement issuance "is not necessary".</li> <li>Is the proposed adjustment to eliminate this expense appropriate?</li> <li>No. The debt related to the Smith CFB project has been and will continue to be</li> <li>used to fund prudently incurred capital expenditures. As Mr. Kollen is aware, the</li> </ul>

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properly certificated by the Kentucky Public Service Commission. Accordingly,
 it is appropriate to finance these properly incurred capital expenditures on a long term basis. Because of the Rural Utilities Service's moratorium on financing base
 load facilities for cooperatives, EKPC proposes to fund these obligations through
 a private placement debt offering.

Q. On page 28 of Mr. Kollen's direct testimony, he opines that, after reviewing
the June 2010 confidential pricing information for EKPC's credit facility, the
interest rate should be set at 4.0% or less. Do you agree with this opinion?
A. No, I do not agree. There are several factors to consider in estimating the

10 projected interest rate of EKPC's unsecured credit facility. First, the interest rate 11 is a variable rate and was not fixed in June 2010. Mr. Kollen is making his projection of future interest rates based on his perception of the current interest 12 rate environment. Second, short-term interest rates can vary dramatically over 13 relatively short periods of time. A relevant example can be found by examining 14 the movement in yield of the six-month U.S. Treasury security. According to 15 Federal Reserve statistics, the average rate for September 2010 was 0.19%. Three 16 17 years prior, in September 2007, the average rate was 4.20%. This is a difference in excess of 400 basis points over a three-year period. Short-term interest rates 18 19 can go up as quickly as they have come down in the current economic environment, making them difficult to predict, but almost ensuring that rates will 20 increase rather than decrease. Third, the EKPC credit facility is a three-year 21 22 agreement. As discussed here, interest rates can be volatile over this period and

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- EKPC is attempting to estimate an interest rate that is reasonable for its forecasted
   test year of 2011.
- 3 Q. Does this conclude your testimony?
- 4 A. Yes.

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In re the Matter of:

#### THE APPLICATION OF EAST KENTUCKY POWER COOPERATIVE, INC. FOR A ) **GENERAL ADJUSTMENT OF ITS** ) WHOLESALE ELECTRIC RATES )

CASE NO. 2010-00167

#### <u>AFFIDAVIT</u>

#### **STATE OF KENTUCKY** ) **COUNTY OF CLARK** )

Frank J. Oliva, being duly sworn, states that he has read the foregoing prepared testimony and that he would respond in the same manner to the questions if so asked upon taking the stand, and that the matters and things set forth therein are true and correct to the best of his knowledge, information and belief.

Frank P. Olivog

MY COMMISSION EXPIRES NOVEMBER 30, 2013 NOTARY ID #409352

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

GENERAL ADJUSTMENT OF ELECTRIC RATES)CASE NO.OF EAST KENTUCKY POWER)2010-00167COOPERATIVE, INC.)

REBUTTAL TESTIMONY OF ANN F. WOOD MANAGER OF REGULATORY SERVICES EAST KENTUCKY POWER COOPERATIVE, INC.

Filed: October 15, 2010

1	Q.	Please state your name, business address and occupation.
2	А.	My name is Ann F. Wood and my business address is East Kentucky Power Cooperative
3		("EKPC"), 4775 Lexington Road, Winchester, Kentucky 40391. I am the Manager of
4		Regulatory Services for EKPC.
5	Q.	What is the purpose of your testimony?
6	A.	The purpose of my testimony is to respond to various portions of Mr. Kollen's direct
7		testimony and data request responses.
8	Q.	Which cases does Mr. Kollen cite with respect to his experience with Kentucky
9		forecasted test years?
10	А.	In the response to Request 2 of EKPC's Information Requests to Gallatin Steel, Mr.
11		Kollen cited Case Nos. 2008-00472 and 2009-00040. Case No. 2008-00472 is <u>The</u>
12		Application of East Kentucky Power Cooperative, Inc. for a Certificate of Public
13		Convenience and Necessity for the Construction of an Air Quality Control System at
14		Cooper Power Station. Case No. 2009-00040 is Notice and Application of Big Rivers
15		Electric Corporation for a General Adjustment in Rates, an historic test year rate case that
16		was withdrawn after the close of Big Rivers' Unwind Transaction. Neither case number
17		cited relates to a Kentucky forecasted test year proceeding.
18	Q.	Throughout Mr. Kollen's direct testimony and responses to data requests, he
19		provides comparisons to EKPC's forecasted test year compared to calendar year
20		2009. Are these two periods appropriate to compare?
21	А.	No. First, calendar year 2009 was an abnormal weather year, with EKPC's energy sales
22		to its members being 4.7% less than in 2008. EKPC's 2009 sales to its member
23		cooperatives were \$748.8 million, compared to a budget of \$921.2 million. Mr. Kollen
24		focuses only on comparing expenses with no consideration of reduction in revenues.

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Additionally, EKPC added substantial amounts of capital production investment in 2009.
 Second, Mr. Kollen has not utilized the base period in any of his analyses; Mr. Kollen's
 approach appears to be more consistent with analyses used in an historic test year
 proceeding.

#### 5 Q. Why is the addition of capital production investment relevant?

6 During 2009 and 2010, EKPC added over \$1 billion in production assets. These assets A. 7 include Spurlock Unit 4, two 100 MW advanced LMS100 aeroderivative combustion 8 turbines, two wet flue gas desulphurization scrubbers and two wet electrostatic 9 precipitators. In his response to Request 8 of Gallatin Steel's Information Request to 10 EKPC, Mr. Kollen acknowledges there is incremental O&M expense when new 11 generators or scrubbing equipment are added. However, this statement provided no 12 quantifications. During the first year of operation, most operational and maintenance 13 problems associated with new generation and pollution control equipment are covered 14 under warranty. After that first year, the cost of correcting operational or mechanical 15 problems is borne by the utility. Each component of new generation and pollution 16 control equipment is unique, and developing a maintenance strategy takes, on average, 3-17 5 years. New advanced technologies employed in this new equipment often pose 18 additional maintenance challenges as the technologies reach operational maturity. For 19 example, EKPC's circulating fluidized bed technology as utilized for Gilbert and 20 Spurlock Unit 4 requires that a full boiler inspection be completed annually. This 21 requires the erection of expensive temporary scaffolding inside the boiler to facilitate the 22 inspection. This is in contrast with EKPC's pulverized coal fire boilers that typically 23 require a complete inspection utilizing temporary scaffolding every five years. Parts of

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2010 and all of 2011 will reflect the expiration of maintenance warranties and the
 increase in EKPC's own maintenance activities on the new production assets.

3 Page 17, Lines 1 through 11, of Mr. Kollen's Direct Testimony indicates that the 0. 4 level of EKPC's purchased power expense due to forced outages not recoverable 5 through the fuel adjustment clause is excessive. Do you agree with this conclusion? 6 No. In three of the last five years (2005-2009), EKPC's level of unrecovered forced A. 7 outage replacement power costs has exceeded \$9.7 million. Therefore, EKPC contends 8 that the proposed \$10 in annual forced outage costs is reasonable. As indicated in the 9 response to Request 4 of Commission Staff's Third Data Request, estimating the savings 10 associated with forced outage insurance is nearly impossible. EKPC's forced outage 11 insurance policy is meant to protect EKPC in the event of a catastrophic outage of 12 extended duration. Simply subtracting the amount of EKPC's forced outage insurance 13 premium from the estimated unrecoverable forced outage costs does not adequately 14 estimate the savings.

15 Q. On page 18, lines 20 through 22, and page 19, lines 1 through 6, of Mr. Kollen's 16 direct testimony, he proposes a three year amortization period for the unamortized 17 costs of the 2004 Spurlock 1 outage. Does EKPC agree with Mr. Kollen's proposal? 18 No. Mr. Kollen proposes to extend the amortization of the 2004 Spurlock 1 outage costs A. 19 over an additional three-year time period versus EKPC's proposal to amortize the 20 remaining costs over a two-year period. EKPC treats the 2004 Spurlock 1 outage costs 21 differently than the other two regulatory assets for the following reasons: 1) EKPC has 22 no regulatory asset on its books; this amortization is strictly a rate-making adjustment, 23 and 2) Because this outage occurred in 2004, EKPC proposed a shorter amortization 24 period in order to complete the cost recovery associated with this event.

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- 1 Q. Does this conclude your testimony?
- 2 A. Yes.

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

In re the Matter of:

THE APPLICATION OF EAST KENTUCKY **POWER COOPERATIVE, INC. FOR A** ) **GENERAL ADJUSTMENT OF ITS** ) WHOLESALE ELECTRIC RATES )

CASE NO. 2010-00167

#### **AFFIDAVIT**

#### STATE OF KENTUCKY ) ) **COUNTY OF CLARK** )

Ann F. Wood, being duly sworn, states that she has read the foregoing prepared testimony and that she would respond in the same manner to the questions if so asked upon taking the stand, and that the matters and things set forth therein are true and correct to the best of her knowledge, information and belief.

ann f. Wood

Subscribed and sworn before me on this  $\underline{14^{\mu}}$  day of  $\underline{0ch}$ , 2010.

MY COMMISSION EXPIRES NOVEMBER 30, 2013 NOTARY ID #409352