# Rubin & Hays

Kentucky Home Trust Building, 450 South Third Street, Louisville, Kentucky 40202-1410 Telephone (502) 569-7525 Telefax (502) 569-7555 Email: rh@rubinhays.com

CHARLES S. MUSSON W. RANDALL JONES CHRISTIAN L. JUCKETT Case No. 2006-00308

PARALEGAL MARY M. EMBRY June 20, 2006

RECEIVED

Ms. Elizabeth O'Donnell Executive Director Public Service Commission P.O. Box 615 Frankfort, Kentucky 40602

JUN 2 1 2006

PUBLIC SERVICE

COMMISSION

Re: Estill County Water District No. 1 PSC Application

Dear Ms. O'Donnell:

Enclosed please find the original and ten (10) copies of the Application of the Estill County Water District No. 1 for a Certificate of Public Convenience and Necessity to construct, finance and increase rates pursuant to KRS 278.023.

Also enclosed are eleven (11) copies of the exhibits required pursuant to 807 KAR 5.069, with the exception of the Preliminary and Final Engineering Reports, of which two copies are enclosed.

If you need any additional information or documentation, please let us know.

Sincerely,

Rubin & Hays

WRJ:jlm Enclosures

cc: Distribution List

#### **DISTRIBUTION LIST**

Account No. 166.0000

Re: Estill County Water District No. 1 Water and Sewer Revenue Bonds, Series 2006, in the principal amount of \$945,000

Mr. Kenneth Slone State Director

Rural Development

771 Corporate Drive, Suite 200 Telephone: (606) 224-7336

Lexington, Kentucky 40503-5477 Fax: (606) 224-7425

Mr. Clay McKnight

Rural Development

95 South Laurel Road, Suite A Telephone: (606) 864-2172

London, Kentucky 40744 Fax: (606) 878-7717

Ms. Audrea Miller

Estill County Water District No. 1

76 Cedar Grove Road Telephone: (606) 723-3795

Irvine, Kentucky 40336 Fax: (606) 726-9083

Edward C. Hightower, III, P.E.

Strand Associates, Inc.

1525 Bull Lea Road, Suite 100 Telephone: (859) 225-8500

Lexington, Kentucky 40511 Fax: (859) 225-8501

Garrett T. Fowles, Esq.

Attorney at Law

116 West Main Street, Suite D Telephone: (606) 624-4777

Richmond, Kentucky 40475 Fax: (606) 624-9439

W. Randall Jones, Esq.

Rubin & Hays

Kentucky Home Trust Building

450 South Third Street Telephone: (502) 569-7525

Louisville, Kentucky 40202 Fax: (502) 569-7555

## COMMONWEALTH OF KENTUCKY

# BEFORE THE PUBLIC SERVICE COMMISSION

Tn	the	Matte	r of:
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RECEIVED

JUN % 1 2006

THE APPLICATION OF THE ESTILL COUNTY	PUBLIC SERVICE COMMISSION
WATER DISTRICT NO. 1 FOR A CERTIFICATE PUBLIC CONVENIENCE AND NECESSITY	OF ) CASE NO. <u>2006-0</u> 0308
TO CONSTRUCT, FINANCE AND INCREASE	<b>)</b>
RATES AND CHARGES PURSUANT TO KRS 278	3.023

#### APPLICATION

This Application of the Estill County Water District No. 1 ("Applicant") of Estill County, Kentucky, respectfully shows:

- 1. That Applicant is a water district of Estill County, Kentucky, created and existing under and by virtue of Chapter 74 of the Kentucky Revised Statutes.
  - 2. That the post office address of Applicant is:

Estill County Water District No. 1 c/o Ms. Audrea Miller, Manager 76 Cedar Grove Road Irvine, Kentucky 40336-7607

- 3. That Applicant, pursuant to the provisions of KRS 278.020 and 278.023, seeks (i) a Certificate of Public Convenience and Necessity, permitting Applicant to construct a water system improvement project (the "Project"); (ii) an Order approving increased water rates and charges; and (iii) approval of the proposed plan of financing said Project.
- 4. That the Project consists of (i) the installation of approximately 20 miles of 3, 4 and 6 inch waterline and appurtenances to rural areas of Estill County currently not served by a water utility; and (ii) construction of a new 250,000 gallon elevated water storage tank, a hydropneumatic water tank and a booster pump station.
- 5. That Applicant proposes to finance the construction of the Project through (i) the issuance of \$945,000 of its Waterworks Revenue Bonds, Series 2006; (ii) a USDA, Rural Development ("RD") grant in the amount of \$540,000; (iii) an Appalachian Regional Commission ("ARC") grant in the amount of \$350,000; (iv) a Tobacco Development Fund grant in the amount

of \$600,000; (v) a Kentucky IEDF grant in the amount of \$318,000; and (vi) an Applicant contribution in the amount of \$25,000. Applicant has a commitment from RD to purchase said \$945,000 of bonds maturing over a 40-year period, at an interest rate of not exceeding 4.125% per annum, as set out in the RD Letter of Conditions, as amended, filed herewith as an Exhibit.

- 6. That Applicant does not contemplate having the Project constructed with any deviation from minimum construction standards of this Public Service Commission.
- 7. That Applicant files herewith the following Exhibits pursuant to 807 KAR 5:069 in support of this Application:
  - A. Copy of RD Letter of Conditions, as amended (Exhibit "A").
  - B. Copy of RD Letter of Concurrence in Bid Award (Exhibit "B").
  - C. Copy of Preliminary and Final Engineering Reports.
  - D. Certified statement from the Chairman of Applicant (Exhibit "C"), based upon statements of the Engineers for Applicant, concerning the following:
    - The proposed plans and specifications for the Project have been designed to meet the minimum construction and operating requirements set out in 807 KAR 5:066 Section 4(3) and (4); Section 5(1); Sections 6 and 7; Section 8(1) through (3); Section 9(1) and Section 10.
    - (2) All other state approvals or permits have already been obtained;
    - (3) The proposed rates of Applicant shall produce the total revenue requirements set out in the engineering reports; and
    - (4) Setting out the dates when it is anticipated that construction will begin and end.
- 8. That Applicant has arranged for the publication, prior to or at the same time this Application is filed, of a Notice of Proposed Rate Change pursuant to Section 2 of 807 KAR 5:069, in the newspaper of general circulation in Applicant's service area and in Estill County, Kentucky. Said Notice sets out the current rates and the proposed rates of Applicant and a description of the construction Project. A copy of said Notice is filed herewith as **Exhibit "D"**.
- 9. That the foregoing constitutes the documents necessary to obtain the approval of the Kentucky Public Service Commission in accordance with Section 278.023 of the Kentucky Revised Statutes and in accordance with the Filing Requirements specified in 807 KAR 5:069, Section 1.

WHEREFORE, Applicant, the Estill County Water District No. 1, asks that the Public Service Commission of the Commonwealth of Kentucky grant to Applicant the following:

- a. A Certificate of Public Convenience and Necessity permitting Applicant to construct a water system improvement project.
- b. An Order approving the financing arrangements made by Applicant, viz., (i) the issuance of \$945,000 of Estill County Water District No. 1 Waterworks Revenue Bonds, Series 2006 at an interest rate of not exceeding 4.125% per annum; (ii) an RD grant in the amount of \$540,000; (iii) an ARC grant in the amount of \$350,000; (iv) a Tobacco Development Fund grant in the amount of \$600,000; (v) a Kentucky IEDF grant in the amount of \$318,000; and (vi) an Applicant contribution in the amount of \$25,000.
- c. An Order approving the proposed water rates and charges as set out in Section 25 of the RD Letter of Conditions, as amended, filed herewith as an Exhibit.

Estill County Water District No. 1

By: <u>Hoy Emilo</u> Chairman

**Board of Water Commissioners** 

W. Randall Jones, Esq.

Rubin & Hays

Counsel for Applicant

Kentucky Home Trust Building

450 South Third Street

Louisville, Kentucky 40202

(502) 569-7525

COMMONWEALTH OF KENTUCKY	)
•	) SS:
COUNTY OF ESTILL	)

The undersigned, Roy Embs, being duly sworn, deposes and states that he is the Chairman of the Board of Commissioners of the Estill County Water District No. 1, Applicant, in the above proceedings; that he has read the foregoing Application and has noted the contents thereof; that the same is true of his own knowledge, except as to matters which are therein stated on information or belief, and as to those matters, he believes same to be true.

IN TESTIMONY WHEREOF, witness the signature of the undersigned on this June 2, 2006.

Estill County Water District No. 1

Subscribed and sworn to before me by Roy Embs, Chairman of the Board of Commissioners of the Estill County Water District No. 1, on this June 13, 2006.

My Commission expires: 1/27/2009.





#### United States Department of Agriculture Rural Development

Kentucky State Office

May 26, 2005

Mr. Roy Embs, Chairman Estill County Water District 76 Cedar Road Irvine, Kentucky 40336

Dear Mr. Embs:

This letter establishes conditions which must be understood and agreed to by you before further consideration may be given to the application. The loan and/or grant will be administered on behalf of the Rural Utilities Service (RUS) by the State and Area office staff of USDA Rural Development. Any changes in project cost, source of funds, scope of services or any other significant changes in the project or applicant must be reported to and approved by USDA Rural Development, by written amendment to this letter. Any changes not approved by Rural Development shall be cause for discontinuing processing of the application. It should also be understood that Rural Development is under no obligation to provide additional funds to meet an overrun in construction costs.

This letter is not to be considered as loan and/or grant approval or as a representation as to the availability of funds. The docket may be completed on the basis of a RUS loan not to exceed \$945,000, a RUS grant not to exceed \$540,000, an Appalachian Regional Commission (ARC) grant of \$350,000, and a State of Kentucky Tobacco Development Fund grant in the amount of \$600,000.

If Rural Development makes the loan, the interest rate will be the lower of the rate in effect at the time of loan approval or the rate in effect at the time of loan closing, unless the applicant otherwise chooses. The loan will be considered approved on the date a signed copy of Form RD 1940-1, "Request for Obligation of Funds," is mailed to you.

Please complete and return the attached Form RD 1942-46, "Letter of Intent to Meet Conditions," if you desire that further consideration be given to your application.

The "Letter of Intent to Meet Conditions" must be executed within three weeks from the date of this letter or it becomes invalid unless a time extension is granted by Rural Development.

If the conditions set forth in this letter are not met within 240 days from the date hereof, Rural Development reserves the right to discontinue the processing of the application.

In signing Form RD 1942-46, "Letter of Intent to Meet Conditions," you are agreeing to complete the following as expeditiously as possible:

771 Corporate Drive • Suite 200 • Lexington, KY 40503
Phone: (859) 224-7300 • Fax: (859) 224-7425 • TDD: (859) 224-7422 • Web: http://www.rurdev.usda.gov/ky

Committed to the future of rural communities.

#### 1. Number of Users and Their Contribution:

There shall be 442 existing sewer users and 3,582 water users, of which 3,512 are existing users and 70 are new users contributing \$25,000 in connection fees toward the cost of the project. The connection fees will be collected prior to advertising for construction bids and will be placed in the construction account at loan pre-closing, unless spent for authorized purposes prior to loan pre-closing. The Area Director will review and authenticate the number of users and amount of connection fees prior to advertising for construction bids. No contribution is required from the Water District.

#### 1a. Grant Agreement:

Attached is a copy of RUS Bulletin 1780-12, "Water and Waste System Grant Agreement," for your review. You will be required to execute a completed form at the time of grant closing.

# 1b. <u>Drug-Free Work Place</u>:

Prior to grant approval, the Water District will be required to execute Form AD-1049, "Certification Regarding Drug-Free Workplace Requirements (Grants) Alternative I - For Grantees Other Than Individuals."

# 2. Repayment Period:

The loan will be scheduled for repayment over a period not to exceed 40 years from the date of the bond. Principal payment will not be deferred for a period in excess of two years from the date of the bond. Payments will be in accordance with applicable KRS, which requires interest to be paid semi-annually (February 1st and August 1st) and principal will be due on or before the first of February. Rural Development may require the Water District to adopt a supplemental payment agreement providing for monthly payments of principal and interest so long as the bond is held or insured by RUS. Monthly payments will be approximate amortized installments.

#### 3. Recommended Repayment Method:

Payments on this loan can be made using the Preauthorized Debit (PAD) payment method. This procedure eliminates the need for paper checks and ensures timely receipt of RD loan payments. To initiate PAD payments, Form SF 5510, "Authorization Agreement for Preauthorized Payments," should be signed by the District to authorize the electronic withdrawal of funds from your designated bank account on the exact installment payment due date. The Area Director will furnish the necessary forms and further guidance on the PAD procedure.

# 4. Funded Depreciation Reserve Account:

Reserves must be properly budgeted to maintain the financial viability of any operation. Reserves are important to fund unanticipated emergency maintenance and repairs and assist with debt service should the need arise.

The Water District will be required to deposit \$425.00 per month into a "Funded Depreciation Reserve Account" until the account reaches \$51,000. The deposits are to be resumed any time the account falls below the \$51,000.

The required monthly deposits to the Reserve Account and required Reserve Account levels are in addition to the requirements of the Water District's prior bond resolutions.

The monthly deposits to the Reserve Account are required to commence with the first month of the first full fiscal year after the facility becomes operational.

The District also needs to fund an account for short-lived assets by depositing a sum of \$4,507 annually into the account. The funds in the short-lived asset account may be used by the District as needed to replace or add short-lived assets in the District's water system.

# 5. <u>Security Requirements</u>:

A combined pledge of gross water and sewer revenues will be provided in the Bond Resolution. Bonds shall rank on a parity with existing bonds, if possible. If this is not possible, the bond will be subordinate and junior to the existing bonds, in which case the Water District will be required to abrogate its right to issue additional bonds ranking on a parity with the existing bonds, so long as any unpaid indebtedness remains on this bond issue.

#### 6. <u>Land Rights and Real Property</u>:

The Water District will be required to furnish satisfactory title, easements, etc., necessary to install, maintain and operate the facility to serve the intended users. The pipelines will be on private rights-of-way where feasible. Easements and options are to be secured prior to advertising for construction bids.

# 7. <u>Organization</u>:

The Water District will be legally organized under applicable KRS which will permit them to perform this service, borrow and repay money.

#### 8. Business Operations:

The Water District will be required to operate the system under a well-established set of resolutions, rules and regulations. A budget must be established annually and adopted by the Water District after review by Rural Development. At no later than loan pre-closing, the Water District will be required to furnish a prior approved management plan to include, as a minimum, provisions for management, maintenance, meter reading, miscellaneous services, billing, collecting, bookkeeping, making and delivering required reports and audits.

# 9. Accounts, Records and Audits:

The Water District will be required to maintain adequate records and accounts and submit statistical and financial reports, quarterly and annually, in accordance with subsection 1780.47 of RUS Instruction 1780 and RUS Staff Instruction 1780-4, a copy of which is enclosed. The enclosed audit booklet will be used as a guide for preparation of audits. The Water District will be required to establish and maintain separate accounts for each system. Annual audits, budgets, and reports will be submitted to Rural Development showing separate accounts. The Water District shall be required to submit a copy of its audit agreement for review and approval prior to pre-closing the loan. The Water District shall obtain the assistance of its accountant to establish the Water District's accounting system. Rural Development approval of the accounting system is required.

#### 10. Accomplish Audits for Years in Which Federal Financial Assistance is Received:

The Water District will accomplish audits in accordance with OMB Circular A-133, during the years in which federal funds are received. The Water District will provide copies of the audits to the Area Office and the appropriate Federal cognizant agency as designated by OMB Circular A-133.

#### 11. Insurance and Bonding:

The following insurance and bonding will be required:

- A. Adequate Liability and Property Damage Insurance including vehicular coverage, if applicable, must be obtained and maintained by the Water District. The Water District should obtain amounts of coverage as recommended by its attorney, consulting engineer and/or insurance provider.
- B. Worker's Compensation The Water District will carry worker's compensation insurance for employees in accordance with applicable state laws.
- C. Fidelity Bond The Water District will provide Fidelity Bond Coverage for all persons who have access to funds. Coverage may be provided either for all individual positions or persons, or through "blanket" coverage providing protection for all appropriate employees and/or officials. The amount of coverage required for all RUS loans is \$190,000.
- D. Real Property Insurance The Water District will obtain and maintain adequate fire and extended coverage on all structures including major items of equipment or machinery located in the structures. The amounts of coverage should be based on recommendations obtained by the Water District from its attorney, consulting engineer and/or insurance provider. Subsurface lift stations do not have to be covered except for the value of electrical and pumping equipment therein.
- E. Flood Insurance The Water District will obtain and maintain adequate coverage on any facilities located in a special flood and mudslide prone areas.

#### 12. Planning and Performing Development:

- A. The engineer should not be authorized to commence work on final plans and specifications until a determination has been made that the project can be planned and constructed within the estimated cost shown in paragraph "22" of this letter. The engineer may then proceed to develop final plans and specifications to be completed no later than 210 days from this date, and prepare bid documents. The Area Director is prepared to furnish the necessary guide to follow so as to keep the project plans and documents within our guidelines and requirements. The project should not be advertised for construction bids until all easements and enforceable options have been obtained, and total funds are committed or available for the project.
- B. The following documents will be submitted to Rural Development for review and must be concurred in by Rural Development prior to advertisement for construction bids:
  - 1. Final plans, specifications and bid documents.
  - 2. Applicant's letter on efforts to encourage small business and minority-owned business participation.
  - 3. Legal Service Agreements.
  - 4. Engineering Agreements.

Revision in these documents will be subject to Rural Development concurrence. Any agreements, contracts, etc. not reviewed and approved by Rural Development will not be eligible for payment from project funds or revenues from facilities financed by this Agency.

Prior to receipt of an authorization to advertise for construction bids, the Water District will obtain advance clearance from Bond Counsel regarding compliance with KRS 424 pertaining to publishing of the advertisement for construction bids in local newspapers and the period of time the notice is required to be published.

# 13. Civil Rights & Equal Opportunity:

You should be aware of and will be required to comply with other federal statute requirements including but not limited to:

#### A. Section 504 of the Rehabilitation Act of 1973:

Under Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. 794), no handicapped individual in the United States shall, solely by reason of their handicap, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Rural Development financial assistance.

# B. <u>Civil Rights Act of 1964</u>:

All borrowers are subject to, and facilities must be operated in accordance with, Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et seq.) and Subpart E of Part 1901 of this Title, particularly as it relates to conducting and reporting of compliance reviews. Instruments of conveyance for loans and/or grants subject to the Act must contain the covenant required by paragraph 1901.202(e) of this Title.

#### C. The Americans with Disabilities Act (ADA) of 1990:

This Act (42 U.S.C. 12101 et seq.) prohibits discrimination on the basis of disability in employment, state and local government services, public transportation, public accommodations, facilities, and telecommunications. Title II of the Act applies to facilities operated by state and local public entities that provide services, programs, and activities. Title III of the Act applies to facilities owned, leased, or operated by private entities that accommodate the public.

# D. Age Discrimination Act of 1975:

This Act (42 U.S.C. 6101 et seq.) provides that no person in the United States shall, on the basis of age, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance.

Rural Development financial programs must be extended without regard to race, color, religion, sex, national origin, marital status, age, or physical or mental handicap.

#### 14. Closing Instructions:

The Office of General Counsel, our Regional Attorney, will be required to write closing instructions in connection with this loan. Conditions listed therein must be met by the Water District.

# 15. <u>Compliance with Special Laws and Regulations</u>:

The Water District will be required to conform with any and all state and local laws and regulations affecting this type project.

#### 16. System Operator:

The Water District is reminded that the system operator must have an Operator's Certificate issued by the State.

#### 17. Prior to Pre-Closing the Loan, the Water District Will Be Required to Adopt:

- A. Form RUS Bulletin 1780-27, "Loan Resolution (Public Bodies)."
- B. Form RD 400-1, "Equal Opportunity Agreement."
- C. Form RD 400-4, "Assurance Agreement."

- D. Form AD-1047, "Certification Regarding Debarment, Suspension, and Other Responsibility Matters Primary Covered Transaction."
- E. Form RD 1910-11, "Applicant Certification Federal Collection Policies for Consumer or Commercial Debts."
- F. RD Instruction 1940-Q, Exhibit A-1, "Certification for Contracts, Grants and Loans."

# 18. <u>Refinancing and Graduation Requirements:</u>

The Water District is reminded that if at any time it shall appear to the Government that the Water District is able to refinance the amount of the RUS indebtedness then outstanding, in whole or in part, by obtaining a loan from commercial sources at reasonable rates and terms, upon the request of the Government, the Water District will apply for and accept such loan in sufficient amount to repay the Government.

#### 19. Commercial Interim Financing:

The Water District will be required to use commercial interim financing for the project during construction for the RUS loan portion of the financing, if available at reasonable rates and terms.

Before the loan is closed, the Water District will be required to provide Rural Development with statements from the contractor, engineer and attorneys that they have been paid to date in accordance with their contract or other agreements and, in the case of the contractor, that he has paid his suppliers and sub-contractors.

#### 20. Disbursement of Project Funds:

A construction account for the purpose of disbursement of project funds (RUS) will be established by the Water District prior to start of construction. The position of officials entrusted with the receipt and disbursement of RUS project funds will be covered by a "Fidelity Bond," with USDA Rural Development as Co-Obligee, in the amount of construction funds on hand at any one time during the construction phase.

During construction, the Water District shall disburse project funds in a manner consistent with subsection 1780.76 (e) of RUS Instruction 1780. Form RD 1924-18, "Partial Payment Estimate," or similar form approved by Rural Development, shall be used for the purpose of documenting periodic construction estimates, and shall be submitted to Rural Development for review and acceptance. Prior to disbursement of funds by the Water District, the Board of Directors shall review and approve <u>each</u> payment estimate. All bills and vouchers must be approved by Rural Development prior to payment by the Water District.

Form RD 440-11, "Estimate of Funds Needed for 30-Day Period Commencing \_\_\_\_\_," will be prepared by the Water District and submitted to Rural Development in order that a periodic advance of federal cash may be requested.

Monthly audits of the Water District's construction account records shall be made by Rural Development.

#### 21. Disbursement of Grant Funds:

The RUS funds will be advanced as they are needed in the amount(s) necessary to cover the RUS proportionate share of obligations due and payable by the Water District. Grant funds, upon receipt, must be deposited in an interest bearing account in accordance with 7 CFR part 3016 (as applicable). Interest earned on grant funds in excess of \$100 (as applicable) per year will be submitted to RUS at least quarterly.

### 22. Cost of Facility:

#### Breakdown of Costs:

Development		\$ 1,912,400
Land and Rights	•	30,000
Legal and Administrative		60,000
Engineering		266,900
Interest		10,000
Contingencies		180,700
_	TOTAL	\$ 2,460,000

# Financing:

RUS Loan	\$ 945,000
RUS Grant	540,000
ARC Grant	350,000
State of Kentucky Tobacco Development Fund Grant	600,000
Applicant Contribution	<u>25,000</u>
TOTAL	\$ 2,460,000

#### 23. Use of Remaining Project Funds:

The applicant contribution shall be considered as the first funds expended. After providing for all authorized costs, any remaining project funds will be considered to be RUS/ARC/State of Kentucky Tobacco Development Fund grant funds and refunded in proportion to participation in the project. If the amount of unused grant funds exceeds the grants, that part would be RUS loan funds.

#### 24. Proposed Operating Budget:

You will be required to submit to Rural Development a copy of your proposed annual operating budget that supports the proposed loan repayment prior to this agency giving you written authorization to proceed with the bidding phase. The operating budget should be based on a typical year cash flow, subject to completion of this project in the first full year of operation. Form RD 442-7, "Operating Budget," or similar form may be utilized for this purpose.

#### 25. Rates and Charges:

Rates and charges for facilities and services rendered by the Water District must be at least adequate to meet cost of maintaining, repairing and operating the water and sewer systems and meeting required principal and interest payments and the required deposits to debt service and/or depreciation reserve.

Water rates will be at least:

First	2,000	gallons @ \$	12.16 - Minimum Bill.
Next	3,000	gallons @\$	5.81 - per 1,000 gallons.
Next	5,000	gallons @ \$	5.65 - per 1,000 gallons.
All Over	10,000	gallons @\$	4.04 - per 1,000 gallons.

The residents of the Cobhill area of Estill County will pay a \$4.81 per month surcharge, which is added to the \$12.16 per month minimum bill.

Bulk Loading Stations - \$4.55 per 1,000 gallons.

The Water District will charge wholesale rates to other water utility systems based on agreements in accordance with existing or amended Water Purchase Contracts.

Sewer rates will be at least:

```
First 2,000 gallons @ $ 13.00 - Minimum Bill.

All Over 2,000 gallons @ $ 6.50 - per 1,000 gallons.
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#### 26. Water Purchase Contract:

The Water District will submit a Water Purchase Contract for approval by Rural Development before advertising for construction bids. If the contract is not on Form RD 442-30, "Water Purchase Contract," the contract will require approval by our Regional Attorney. The contract must meet the requirements of subsection 1780.62 of RUS Instruction 1780.

# 27. Commitment of ARC and State of Kentucky Tobacco Development Fund Grant Funds:

This Letter of Conditions is issued contingent upon a firm commitment being in effect prior to advertising for construction bids for the ARC grant in the amount of \$350,000 and for the State of Kentucky Tobacco Development Fund grant in the amount of \$600,000.

# 28. Floodplain Construction:

The Water District will be required to pass and adopt a Resolution or amend its By-Laws whereby the Water District will deny any water service to any future customer wishing to build on or develop property located within a designated floodplain. If a customer or developer requests service for construction in a designated floodplain, the customer or developer must provide evidence and a justification for approval by the Water District and Rural Development officials that there are no other alternatives to construction or development within the designated floodplain. The community must be a participant in the National Flood Insurance Program (NFIP) and the customer or developer must obtain the required permits prior to the tap on restrictions being waived.

# 29. Mitigation Measures:

- A. The project shall be in compliance with all requirements noted in the Kentucky Department for Local Government letter dated December 7, 2004, from Mr. Ronald A. Cook, Manager.
- B. The design and construction shall be in compliance with the requirements of the U.S. Fish and Wildlife Service as requested by letter dated April 7, 2005, and signed by Virgil Lee Andrews, Jr., Field Supervisor.
- C. The line design and construction shall be accomplished in a way that will leave flood plains and farmland without affect after construction is complete. The Army Corps of Engineers Nationwide Permit No. 12 applies to all floodplain and wetland utility line construction.
- D. The design and construction shall be in compliance with all local, state and federal environmental statutes, regulations and executive orders applicable to the project.

#### 30. Final Approval Conditions:

Final approval of this assistance will depend on your willingness, with the assistance of all your co-workers, to meet the conditions of this letter in an orderly and systematic manner. Then too, final approval will depend on funds being available.

If you desire to proceed with your application, the Area Director will allot a reasonable portion of time to provide guidance in application processing.

Sincerely,

State Director

Enclosures

cc: Area Director - London, Kentucky
Rural Development Manager - Richmond, Kentucky
Bluegrass ADD - Lexington, Kentucky
Garrett Sowles - Richmond, Kentucky

Rubin and Hays - Louisville, Kentucky
Strand Associates - Lexington, Kentucky





#### United States Department of Agriculture Rural Development Kentucky State Office

June 5, 2006

Mr. Roy Embs, Chairman Estill County Water District 76 Cedar Road Irvino, Kentucky 40336

Re: Letter of Conditions Dated May 25, 2005

Dear Mr. Limbs:

This letter shall serve as Amendment No. 1 to the Letter of Conditions dated May 25, 2005. The purpose of this amendment is to revise the total cost of the proposed project, the project funding, the number of users, and the rates and charges.

The Second Paragraph on Page 1 is revised to read as follows:

"This letter is not to be considered as loan and/or grant approval or as a representation as to the availability of funds. The docket may be completed on the basis of a RUS loan not to exceed \$945,000, a RUS grant not to exceed \$540,000, an Appalachian Regional Commission (ARC) grant of \$350,000, a State of Kentucky Tobacco Development Fund grant in he amount of \$600,000, and a State of Kentucky Infrastructure Economic Development Fund (IEDF) grant in the amount of \$318,000."

Paragraph numbered "I" is revised to read as follows:

" 1. Number of Users and Their Contribution:

There shall be 442 existing sewer users and 3,940 water users, of which 3,870 are existing users and 70 are new users contributing \$25,000 in connection fees toward the cost of the project. The connection fees will be collected prior to advertising for construction bids and will be placed in the construction account at loan pre-closing, unless spent for authorized purposes prior to loan pre-closing. The Area Director will review and authenticate the number of users and amount of connection fees prior to advertising for construction bids. No contribution is required from the Water District."

771 Corporate Drive - Suite 200 - Lexington, KY 40503 Phone. (669) 224 7300 - Fax' (659) 224-7425 - TDD' (559) 224-7422 - Web: http://www.rurdev.usda.gov/ky

Committed to the future of rural communities.

Estill County Water District

Paragraph numbered "22" is revised to read as follows:

# " 22. Cost of Facility:

# Breakdown of Costs:

Development		\$ 2,258,	650
Land and Rights		30,	,000
Legal and Administrative		60,	,000
Engineering		274,	350
Interest		10,	000,
Contingencies		145	000,
	OTAL	\$ 2,778	,000

## Financing:

RUS Loan \$	945,000	
RUS Grant	540,000	
ARC Grapt	350,000	
State of Ky. Tobacco Dev. Fund Grant	600,000	
State of Ky, IEDF Grant	318,000	
Applicant Connection Fees	25,000	
TOTAL \$	2,778,000	33

Paragraph numbered "23" is revised to read as follows:

# " 23. Use of Remaining Project Funds:

The applicant connection fees shall be considered as the first funds expended. After providing for all authorized costs, any remaining project funds will be considered to be RUS/ARC/State of Kentucky Tobacco Development fund/State of Kentucky IEDF grant funds and refunded in proportion to participation in the project. If the amount of unused project funds exceeds the grants, that part would be RUS loan funds. "

Paragraph numbered "25" is revised to read as follows:

# " 25. Ratos and Charges:

Rates and charges for facilities and services rendered by the District must be at least adequate to meet cost of maintaining, repairing and operating the water and sewer systems and meeting required principal and interest payments and the required deposits to debt service and/or depreciation reserve.

# A. Water rates will be at least:

•			
5/8" x 3/4	" Meter:		
First		gallons @ \$	13.06 - Minimum Bill.
Next	3,000	gallons @\$	6.24 - per 1,000 gallons.
Next	•	gallons @\$	6.07 - per 1,000 gallons.
All Over		gallons @ \$	4,35 - per 1,000 gallons.

# Estill County Water District

First Next All Over	5,000	gallons @ \$ gallons @ \$ gallons @ \$	31.80 - Minimum Bill. 6.07 - per 1,000 gallons. 4.35 - per 1,000 gallons.
2" Meter: Pirst All Over	,	gallons @ \$ gallons @ \$	88.24 - Minimum Bill. 4,35 - per 1,000 gallons.

The residents of the Cobhill area of Estill County will pay a \$4.81 per month surcharge, which is added to the \$13.06 per month Minimum Bill.

Bulk Loading Stations - \$4.89 per 1,000 gallons.

The Water District will charge wholesale rates to other water utility systems based on agreements in accordance with existing or amended Water Purchase Contracts.

#### B. Sewer rates will be at least:

Pirst	2,000	gallons @\$	13,00 - Minimum Bill.
All Over	2,000	gallons @\$	6.50 - per 1,000 gallons.

# C. Non recurring charges:

Late Payment Penalty	10%
Delinquent Account Disconnect	25.00
Reconnection Charge	25,00
Returned Check Charge	25.00
Pield Collection Charge	15.00
Meter Reread Charge	15.00
Service Call/Investigation	15.00
Meter Test Request	15.00
Meter Set	660.00
Damage to Meter Setting or Lid	Actual Cost

Paragraph numbered "2.7" is revised to read as follows:

# " 27. Commitment of Other Project Funds:

This Letter of Conditions is issued contingent upon a firm commitment being in effect prior to advertising for construction bids for the ARC grant in the amount of \$350,000, for the State of Kentucky Tobacco Development Fund grant in the amount of \$600,000; and for the State of Kentucky IEDF grant in the amount of \$318,000.

Jistill County Water District

Page 4

Paragraph numbered "31" is added to read as follows:

JUN-06-2006 TUE 01:50 PM USDA RURAL DEV COMM PROG

" 31. Compliance with the Bioterrorism Act:

> Prior to pre-closing the loan, the District will provide a certification they have completed a Vulnerability Assessment (VA) and prepared an emergency response plan (ERP) as required by the Safe Drinking Water Act (SDWA). "

All other provisions of the referenced Letter of Conditions remain in full force and unchanged,

Sincerely,

L KENNETH SLONE

State Director

Area Director - London, Kentucky · Rural Development Manager - Richmond, Kentucky Bluegrass ADD - Lexington, Kentucky Garrett Sowles - Richmond, Kontucky Rubin and Hays - Louisville, Kentucky

Strand Associates - Lexington, Kentucky

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#### United States Department of Agriculturo Rural Development Kenlucky State Office

June 20, 2006

SUBJECT:

Estill County Water District

Phase 9 Water System Improvements

Contract Award Concurrence

TO:

Area Director

London, Kentucky

Based on the bids received and the recommendation of the consulting engineer, Rural Development concurs in the award of subject contract to the low bidder on Contract 1, G & W Construction, in the amount of \$2,030,857.60 subject to a contract change order to be issued in the amount of \$361,707.60 to bring the project within available funds, and the low bidder on Contract 2, Caldwell Tanks, Inc., in the amount of \$589,500.00.

If you have any questions, please contact Julie Anderson, State Engineer, at (859) 224-7348.

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Kural Development

ce:

Strand Associates, Inc. Lexington, Kentucky

Rubin and Hayes Louisville, Kentucky

> 771 Corporate Drive - Suite 200 - Lexington, KY 40503 Phone: (850) 224-7300 - Lax: (859) 224-7425 - TDD: (859) 224 7422 - Web: http://www.rurdev.usda.gov/ky

> > Committed to the future of rural communities,

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# CERTIFICATE OF CHAIRMAN OF ESTILL COUNTY WATER DISTRICT NO. 1, AS TO STATEMENT REQUIRED BY SECTION 1(5) OF 807 KAR 5:069

I, Roy Embs, hereby certify that I am the duly qualified and acting Chairman of the Estill County Water District No. 1, and that said District is in the process of arranging to finance the construction of improvements to the water system (the "Project"), in cooperation with Strand Associates, Inc., Lexington, Kentucky, the Engineers for the District (the "Engineers").

Based on information furnished to me by said Engineers for the District, I hereby certify as follows:

- 1. That the proposed plans and specifications for the Project have been designed to meet the minimum construction and operating requirements set out in 807 KAR 5:066 Section 4(3) and (4); Section 5(1); Sections 6 and 7; Section 8(1) through (3); Section 9(1) and Section 10.
  - 2. That all other state approvals and/or permits have already been obtained.
- 3. That the rates proposed by the District in its current Application filed with the Public Service Commission of Kentucky are contemplated to produce total revenue requirements set out in the Engineering Reports prepared by such Engineers and filed with the Public Service Commission.
- 4. That it is now contemplated that construction of the Project will begin on or about July 15, 2006, and will end on or about January 15, 2007.

IN TESTIMONY WHEREOF, witness my signature this June 13, 2006.

Chairman
Estill County Water District No. 1

STATE OF KENTUCKY
) SS
Debra A. Rison, Notary Public
State at Large, Kentucky
Mv Commission Expires 1/27/2009

Subscribed and sworn to before me by Roy Embs, Chairman of the Board of Commissioners of the Estill County Water District No. 1, on this June 134, 2006.

Notary Public

In and For Said State and County

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# NOTICE OF PROPOSED RATE CHANGE

In accordance with the requirements of the Public Service Commission of the Commonwealth of Kentucky as set out in 807 KAR 5:069, Section 2, notice is hereby given to the customers of the Estill County Water District No. 1 of a change in water rates and charges for users of the District's water system. The changes in water rates and charges are required by USDA, Rural Development ("RD"), in connection with a loan by RD to the District in the amount of \$945,000 to be evidenced by the issuance by the District of its Waterworks Revenue Bonds in such amount, which RD has agreed to purchase provided the District meets certain conditions of RD, including revising the water rates and charges as set forth below:

#### **Current Monthly Rates**

# 5/8" x 3/4" meter

First 2,000 gallons	\$11.36 minimum bill
Next 3,000 gallons	5.43 per 1,000 gallons
Next 5,000 gallons	5.28 per 1,000 gallons
All over 10,000 gallons	3.78 per 1,000 gallons

#### 1" meter

First 5,000 gallons	\$27.65 minimum bill
Next 5,000 gallons	5.28 per 1,000 gallons
All over 10,000 gallons	3.78 per 1,000 gallons

#### 2" meter

First 16,000 gallons	\$76.73 minimum bill
All over 16,000 gallons	3.78 per 1,000 gallons

A \$4.81 per month surcharge is added to the minimum bill for all Cobhill customers.

Bulk Loading Station \$4.25 per 1,000 gallons Bulk Meter Sales to Powells Valley Water District \$2.45 per 1,000 gallons

# Other Charges:

Delinquent Account Disconnect - \$10.00 Connection Charge 5/8" x 3/4" - \$350.00 all other meters - actual cost of installation

# **Proposed Monthly Water Rates**

#### 5/8" x 3/4" meter

First 2,000 gallons	\$13.06 minimum bill
Next 3,000 gallons	6.24 per 1,000 gallons
Next 5,000 gallons	6.07 per 1,000 gallons
All over 10,000 gallons	4.35 per 1,000 gallons

#### 1" meter

First 5,000 gallons	\$31.80 minimum bill
Next 5,000 gallons	6.07 per 1,000 gallons
All over 10,000 gallons	4.35 per 1,000 gallons

#### 2" meter

First 16,000 gallons	\$88.24 minimum bill
All over 16,000 gallons	4.35 per 1,000 gallons

A \$4.81 per month surcharge is added to the minimum bill for all Cobhill customers.

Bulk Loading Station	\$4.89 per 1,000 gallons
Bulk Meter Sales to Powells Valley Water District	\$2.45 per 1,000 gallons

#### Other Charges:

Late Payment Penalty	10%
Delinquent Account Disconnect	\$ 25.00
Connection Charge 5/8" x 3/4"	660.00
all other meters - actual cost of installation	
Reconnection Charge	25.00
Returned Check Charge	25.00
Field Collection Charge	15.00
Meter Reread Charge	15.00
Service Call/Investigation	15.00
Meter Test Request	15.00
Damage to Meter Setting or Lid	Actual Cost

The RD loan proceeds will be used in conjunction with a \$25,000 contribution from the District, a \$540,000 RD grant, a \$350,000 ARC grant, a \$600,000 Tobacco Development Fund grant, and a \$318,000 Kentucky IEDF grant to finance the cost of the installation of approximately 20 miles of 3, 4 and 6 inch waterline and appurtenances to rural areas of Estill County currently not served by a water utility; and (ii) construction of a new 250,000 gallon elevated water storage tank, a hydropneumatic water tank and a booster pump station. Signed, Roy Embs, Chairman, Estill County Water District No. 1.