

#### COMMONWEALTH OF KENTUCKY

#### OFFICE OF THE ATTORNEY GENERAL

ALBERT B. CHANDLER III

September 26, 2003

Mr. Thomas Dorman Executive Director, Public Service Commission 211 Sower Boulevard Frankfort, Kentucky I 024 CAPITAL CENTER DRIVE FRANKFORT, KY 4060 I-8204

SEP 2 6 2003

COMMISSION

RE: The Application of the Union Light, Heat and Power Company for a Certificate of Public Convenience and Necessity to Acquire Certain Generation Resources and Related Property; for Approval of Certain Purchase Power Agreements; for Approval of Certain Accounting Treatment; and for Approval of Deviation from the Requirements of KRS 278.2207 and KRS 278.2213(6), Case No. 2003-00252

Dear Mr. Dorman,

Included herewith are the original and ten true copies of the Direct Testimonies of David H. Brown Kinloch, Charles W. King and Michael J. Majoros, Jr. to be filed in the above-styled action. Service of a true copy of the testimonies, together with attachments, appendices and exhibits has been made on all parities listed below by first class mail, postage prepaid.

Sincerely,

Elizabeth E. Blackford Assistant Attorney General

1024 Capital Center Drive, Suite 2000

Frankfort, Kentucky 40601-8204

Cc: Hon. Michael J. Pahutski

Hon. John Finnigan, Jr.



## COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

CASE NO. 2003-00252

# APPLICATION OF UNION LIGHT HEAT AND POWER COMPANY FOR A CERTIFICATE OF CONVENIENCE AND NECESSITY TO ACQUIRE CERTAIN GENERATION RESOURCES

## TESTIMONY OF DAVID H. BROWN KINLOCH

On Behalf of

THE OFFICE OF THE ATTORNEY GENERAL FOR THE COMMONWEALTH OF KENTUCKY

### **SEPTEMBER 2003**

1		COMMONWEALTH OF KENTUCKY
2		BEFORE THE PUBLIC SERVICE COMMISSION
3		* * * *
4	In the N	Matter of:
5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20		IN THE MATTER OF THE APPLICATION OF THE UNION LIGHT, HEAT AND POWER COMPANY FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY TO ACQUIRE CERTAIN GENERATION RESOURCES AND RELATED PROPERTY; FOR APPROVAL OF CERTAIN PURCHASE POWER AGREEMENT; FOR APPROVAL OF CERTAIN ACCOUNTING TREATMENT; AND FOR APPROVAL OF DEVIATION FROM REQUIREMENTS OF KRS 278.2207 AND 278.2213(6)  TESTIMONY OF DAVID H. BROWN KINLOCH
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22		
23	Q1:	PLEASE STATE YOUR NAME AND ADDRESS.
24	A1:	My name is David H. Brown Kinloch and my business address is Soft Energy
25		Associates, 414 S. Wenzel Street, Louisville, KY 40204.
26		
27	Q2:	FOR WHOM HAVE YOU PREPARED TESTIMONY?
28	A2:	I have prepared this testimony for the Office of the Attorney General for the
29		Commonwealth of Kentucky.
30		

1	Q3:	PLEASE STATE YOUR EDUCATIONAL AND PROFESSIONAL
2		BACKGROUND.
3	A3:	I have received two master's degrees from Rensselaer Polytechnic Institute (RPI)
4		in Troy, New York. I also received two undergraduate degrees from the same
5		school. My master's degrees are a Master of Engineering in Mechanical
6		Engineering and a Master of Science in Science, Technology and Values,
7		received in 1979 and 1981 respectively. My undergraduate degrees are in
8		Mechanical Engineering and Philosophy. Much of my master's work included
9		preparing Electric Generation Planning studies for the Center for Technology
10		Assessment at Rensselaer. From this work I published two technical papers with
11		IEEE Power Generation Division, and was a contributing author on two others. I
12		also did work on New York State's first Energy Masterplan, one of the first
13		comprehensive long-term planning studies in the nation.
14		
15	Q4:	HAVE YOU PREVIOUSLY PRESENTED TESTIMONY BEFORE THIS
16		COMMISSION?
17	A4:	Yes, I testified in the following rate cases: Louisville Gas & Electric Co. Case No.
18		2000-080, Case No. 90-158, Case No. 10064, and Case No. 9824; Kentucky
19		Power Co. Case No. 91-066; Union Light Heat and Power Co. Case No. 92-346
20		and Case No. 91-370; Big Rivers Electric Corp. Case No. 9613 and Case No. 97-
21		204; Delta Natural Gas Co. Case No. 97-066; Western Kentucky Gas Co. 95-010;
22	,	East Kentucky Power Cooperative Case No. 94-336; Clark RECC Case No. 92-
23	}	219; Jackson Purchase ECC Case No. 97-224; Meade County RECC Case No.

1	97-209; Green River EC Case No. 97-219, Henderson Union ECC Case No. 97-
2	220, and Licking Valley RECC Case No. 98-321. I also presented testimony in
3	cases involving each of East Kentucky Power's Cooperatives in the pass-through
4	of rate reductions associated with Case No. 94-336. I also testified in the
5	Commission's reviews of LG&E's Trimble County power plant, Case No. 9934
6	and Case No. 9242, and the rate impact of the 25% disallowance of that project,
7	Case No. 10320. In addition, I presented testimony in the Certificate of
8	Convenience and Necessity cases for Kentucky Utilities, Case No. 91-115, LG&E
9	and KU, Case No. 2002-00029, and East Kentucky Power, Case No. 92-112, Case
10	No. 2000-056, Case No. 2000-079, Case No. 2001-053 and Case No. 2003-030. I
11	have also testified in Fuel Adjustment Clause cases involving Louisville Gas and
12	Electric, Case No. 96-524, and Kentucky Utilities, Case No. 96-523; and in
13	Environmental Surcharge cases involving Kentucky Power, Case No. 96-489;
14	Kentucky Utilities, Case No. 93-465; and Louisville Gas and Electric, Case No.
15	94-332. Other cases in which I presented testimony include the Kentucky
16	Utilities' Coal Litigation Refund case, Case No. 93-113; the Big Rivers' sale of
17	peaking capacity to Hoosier Energy case, Case No. 93-163; the Joint Application
18	case with LG&E to establish Demand Side Management programs, Case No. 93-
19	150; and the Louisville Gas and Electric and Kentucky Utilities merger case, Case
20	No. 97-300, the LG&E Energy and PowerGen merger case, Case No. 2000-095;
21	and a Union Light, Heat and Power refund case, Case No. 2000-426.

1	Q5:	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS CASE?
2	A5:	Union Light, Heat and Power Co. (ULH&P) has proposed to purchase a number
3		of generating units from its parent company, Cincinnati Gas and Electric Co.
4		(CG&E), and use these units, along with some power purchases from CG&E, in
5		place of its currently approved power purchase agreement with CG&E and any
6		successor market-based power purchase agreement that would be negotiated upon
7		the termination of the currently approved agreement. I plan to evaluate whether
8		this purchase is in the best interest of ULH&P ratepayers, or whether other
9		options might better serve these customers.
10		
11	Q6:	IN THIS CASE, ULH&P PROPOSES TERMINATING ITS CURRENTLY
12		APPROVED POWER PURCHASE CONTRACT AND MEETING ITS
13		CURRENT AND FUTURE NEEDS BY ACQUIRING ITS OWN
14		GENERATING ASSETS. DO YOU BELIEVE SUCH A MOVE WOULD
15		BENEFIT ULH&P CUSTOMERS?
16	A6:	Yes. I believe that at the expiration of ULH&P's current contract to purchase
17		power from CG&E, the possibility that ULH&P will have to purchase power at
18		market rates leaves customers extremely vulnerable to volatility in electric
19		markets. Owning its own generating assets would shelter customers from market
20		fluctuations and stabilize rates. Stable rates help residential customers on fixed
21		budgets and also help businesses keep operating costs under control.
22		ULH&P should be encouraged to move toward getting at least a portion of
23		its power from regulated generating assets and away from complete dependence

1		on the volatile electric market. The proposal made by ULH&P in this case is a
2		positive step in this direction. CG&E should be commended for putting forth this
3		concept and for its willingness to transfer generating assets to its ULH&P
4		affiliate.
5		
6	Q7:	THE COMMISSION HAS REQUESTED THAT ULH&P PREPARE AN
7		INTEGRATED RESOURCE PLAN, SEPARATE FROM CG&E, TO
8		DETERMINE WHAT IS THE LOWEST COST WAY TO REDUCE ULH&P
9		EXPOSURE TO VOLATILE ELECTRIC MARKET PRICES AT THE
10		EXPIRATION OF THE CURRENTLY APPROVED POWER PURCHASE
11		AGREEMENT. IS THE PROPOSAL PUT FORTH IN THIS CASE THE
12		LOWEST COST APPROACH TO REDUCE THE COST AND VARIABILITY
13		OF MARKET POWER?
14	A7:	From the information put forth by ULH&P in this case, there is no way to know.
15		In its application, ULH&P only considered the offer made by CG&E, an
16		alternative CG&E offer that would have included the Zimmer plant, and the
17		option of relying entirely on building all new generating units.
18		It is no surprise that the offer made by CG&E was less expensive than
19		building new generation because it included partially depreciated generating
20		assets. It was also no surprise that the offer put forth by CG&E was less
21		expensive than an alternative offer containing the Zimmer unit. The Zimmer
22		plant was one of the most expensive coal-fired units ever built in this country at
23		\$1,868 per Kilowatt, due to its conversion from an abandoned nuclear station.

1		Any option including the Zimmer plant, even partially depreciated, was sure to be
2		uneconomical. Thus the offer made by CG&E was only compared to two other
3		options, each one clearly uneconomical due to the inclusion of very expensive
4		components.
5		
6	Q8:	ARE THESE THE ONLY OPTIONS AVAILABLE TO ULH&P?
7	A8:	While these were the only options considered by ULH&P, they are not the only
8		options available. ULH&P failed to look beyond CG&E for options other than
9		building all new generating capacity. When looking for generating capacity,
10		utilities commonly issue a Request for Proposals (RFP) in an attempt to ascertain
11		what options are available.
12		
13	Q9:	DID ULH&P ISSUE AN RFP TO DETERMINE IF THERE WERE ANY
14		OTHER OPTIONS AVAILABLE TO IT?
15	A9:	No. In their testimony, ULH&P witnesses Fricke and McCarthy admit that no
16		RFP was issued. Poor credit ratings of potential bidders and a focus on shorter
17		term contracts led Mr. Fricke to conclude, "ULH&P probably would not have
18		been successful in obtaining viable bids in response to such an RFP."
19		
20	Q10:	DO YOU AGREE WITH MR. FRICKE THAT VIABLE BIDS COULD NOT
21		BE OBTAINED FROM AN RFP?
22	A10:	No. This opinion from ULH&P certainly stands in contrast to the experiences of
23		other utilities in the Commonwealth. On December 17, 2002, East Kentucky

Power Cooperative (EKPC) issued an RFP for peaking power and received 34 viable bids from 27 bidders. Some of the bids were for Power Purchase Agreements, some were for already built "iron in the ground" generating stations, and some were to construct new generating units for EKPC. The result of analysis of the bids showed that construction of two new combustion turbines at an EKPC site was the best option. The generating units will be supplied by the low cost bidder in the RFP process. A certificate case based on the results of the RFP was filed at the Commission by EKPC on August 4, 2003. In his testimony in that case, witness David Eames concludes, "The current depressed capacity market made pricing for the proposed combustion turbines very competitive.\(^{1}" EKPC intends to use those same RFP results to acquire an additional 100 MW of capacity.

It is clear that other utilities have found that the RFP process can produce numerous viable options. While all bidders may not be credit worthy, if 27 different bidders participate, there are usually some viable bids, as EKPC found out. But in this case, we have no way of knowing whether there are any viable bidders to supply ULH&P because the Company failed to solicit any Requests for Proposals.

<sup>&</sup>lt;sup>1</sup> In the Matter of: the Application of East Kentucky Power Cooperative, Inc. for a Certificate of Public Convenience and Necessity, and a Site Compatibility Certificate, for the Construction of Two 80 MW (Nominal) Combustion Turbine Generating Units in Clark County, Kentucky, Case No. 2003-00297, Direct Testimony of David Eams, p. 4, line 4.

1	Q11:	IF WE ASSUME FOR THE MOMENT THAT ULH&P IS CORRECT THAT
2		AN RFP WOULD PRODUCE NO VIABLE BIDS, THEN WOULDN'T IT BE
3		TRUE THAT AN RFP WOULD HAVE BEEN SIMPLY A WASTE OF
4		VALUABLE TIME AND RESOURCES?
5	A11:	No. The RFP process is the primary way that the Commission and ratepayers can
6		be assured that the utility is pursuing the least cost option. Even in cases when a
7		utility "self-builds", an RPF process is very useful to assure that capacity built by
8		the utility is cheaper than acquiring capacity from another party. In those cases,
9		the utility will submit a bid along with all the other bidders, and all bids, including
10		the utility's own bid, are evaluated equally using the same criteria. This RFP
11		process was used recently by EKPC to demonstrate to the Commission that its
12		Gilbert "self-build" option was the least cost alternative.
13		The RFP process is even more important with regard to transactions
14		between affiliated utilities. The combustion turbines recently added to the
15		LG&E/KU system were actually constructed by an unregulated LG&E Energy
16		affiliate, LG&E Capital. When LG&E and KU came to the Commission for
17		permission to transfer these generating assets from the unregulated affiliate, the
18		RFP process played a crucial role. LG&E and KU used an RFP to demonstrate to
19		the Commission that the sale from the affiliate was the lowest cost option
20		available. Transactions between affiliates require extra scrutiny due to the
21		potential for agreements that are not in the best interest of ratepayers. In fact,
22		both statutes and Commission regulations govern affiliate transactions to assure
23		ratepayer protection in transactions that are not made at arm's length.

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2	Q12:	OTHER UTILITIES HAVE USED THE RFP PROCESS TO ASSURE THE
3		COMMISSION THAT THEIR AFFILIATE TRANSACTIONS ARE IN THE
4		BEST INTEREST OF RATEPAYERS. IN THIS CASE, ULH&P HAS NOT
5		EMPLOYED THE RFP PROCESS. WHAT METHODOLOGY HAS IT
6		RELIED UPON INSTEAD TO DEMONSTRATE THAT THE PROPOSED
7		AFFILIATE TRANSACTION WILL NOT HARM ULH&P CUSTOMERS?
	A12:	ULH&P has used two approaches. First it has compared the acquisition of CG&E
8	A12.	assets to a market-rate contract and has shown a savings based on future
9		wholesale prices projected by a ULH&P witness. Second, ULH&P has asked the
10		Commission to wave certain regulations that govern affiliate transactions. While
11		I am willing to agree that the proposed transaction is probably a better deal for
12		ratepayers than the risks associated with a market-based contract, I do not believe
13		that this is adequate justification to allow affiliated transactions to be made
14		without the sort of preparatory investigation that other utilities use in determining
15		
16		how to best meet the needs of their customers.
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18	Q13	: IF THE PROPOSED TRANSFER IS, IN YOUR OPINION, A BETTER DEAL
19		THAN THE RISKS OF FUTURE MARKET-BASED CONTRACTS, WHY
20	l	SHOULD THE COMMISSION NOT SIMPLY APPROVE THE
21		TRANSACTION?
22	2 A1	3: Just because the proposed transaction offers UHL&P a better deal than what it
23	3	might face at the end of its currently approved power purchase contract, it does

		not mean that this is the best option for ULH&P. There could very well be better,
1		•
2		lower cost alternatives that ULH&P has not considered.
3		
4	Q14:	YOU STATED PREVIOUSLY THAT NO ONE, INCLUDING YOURSELF,
5		KNOWS IF BETTER OPTIONS ARE OUT THERE, BECAUSE AN RFP WAS
6		NOT PURSUED BY ULH&P. WHAT MAKES YOU THINK THAT THE
7		CG&E OFFER MAY NOT BE ULH&P'S BEST OPTION?
8	A14:	While it is true that I do not know what the results would have been had ULH&P
9		done an RFP, there are certain elements of the CG&E offer that suggest that there
10		may be better options for ULH&P.
11		The proposed sale of the entire 500 MW Woodsdale peaking plant to
12		ULH&P raises a number of serious questions. First, in the Integrated Resource
13		Plan done in this case by Ms. Jenner, the optimum generation mix determined in
14		the "All New Generic Units #1 Plan" calls for just 280 MW of peaking capacity
15		for ULH&P, about half of the peaking capacity in the proposed sale. It is
16		interesting that after the proposed sale, 44% of ULH&P generating capacity will
17		be peaking, while peaking capacity will make up only 8% of CG&E's generating
18		mix.
19		The impact of the proposed overabundance of peaking capacity on the
20		ULH&P system is demonstrated in the modeling done by ULH&P. After the
21		proposed sale, the ULH&P reserve margin would be in the range of 20%, while
22		CG&E (Ohio) will have a reserve margin which is much smaller (see Confidential

Data Response KyAG-DR-02-014-Attachment for the exact figure). While

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range of steam capacity.

1		CG&E will have a much lower reserve margin, CG&E will still need to sell
2		ULH&P about 8% of the power it needs because ULH&P would have an
3		unbalanced generation mix that is top heavy with so much proposed capacity
4		being expensive-to-run peaking units.
5		
6	Q15:	THE ADVANTAGE OF PEAKING CAPACITY IS THAT EVEN THOUGH
7		ITS RUNNING COSTS ARE VERY HIGH, IT IS MUCH LESS EXPENSIVE
8		TO INSTALL. DOESN'T ULH&P TAKE ADVANTAGE OF THIS FACT IN
9		THE PROPOSED SALE?
10	A15:	No. The Woodsdale plant was very expensive to build at a cost of \$576 per
11		Kilowatt (from CG&E's FERC Form 1). While this plant is 11 years old, the net
12		book value of the plant is still \$322 per Kilowatt. This is close to the cost of base
13		and intermediate capacity in the proposed sale of \$387 per Kilowatt. Thus
14		ULH&P would be paying roughly the same price per kilowatt for expensive-to-
15		operate gas-fired peaking capacity, as it would pay for low operating cost steam

The high cost of the Woodsdale capacity raises other questions. In the Integrated Resource Plan offered in this case, Ms. Jenner estimates the cost of new peaking capacity to be in the range of \$414 per Kilowatt. This estimate may very well be high, considering the very competitive market for combustion turbines due to all of the available equipment that has been built but never

capacity. Loading up the ULH&P system with more peaking capacity than is

optimum is no bargain when the fixed cost of that peaking capacity is in the cost

installed. The Commission must ask whether it makes more sense to install brand
new peaking generation in the ULH&P service territory rather than buying used
equipment in need of a \$44 million major overhaul that is located in another
utility's service territory at roughly the same cost. Installing new equipment
would also allow ULH&P to buy the amount of peaking capacity that is optimum
for its system, instead of buying an existing plant which has nearly twice the
peaking capacity that is needed. But, because ULH&P has not done an RFP which
would establish what capacity is available, and at what price, it is difficult to
analyze whether building new peaking capacity is the best option.

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ALONE; BUT AS PART OF A PACKAGE THAT INCLUDES SOME 12 ATTRACTIVELY PRICED BASELOAD CAPACITY. IS THE BASELOAD 13 CAPACITY AS GOOD A BARGAIN AS ULH&P STATES? 14 While baseload capacity is being offered at an attractive depreciated price, it is A16: 15 unclear how much of a bargain it is. CG&E has proposed selling the East Bend 16 baseload plant to ULH&P. The role this plant plays in the Cinergy system is quite 17 revealing. There are 18 Cinergy plants that are dispatched before East Bend. The 18 combined capacity of these 18 plants is nearly 7000 MW. And of all the CG&E 19 baseload plants, only one is dispatched after East Bend. Being very late in the 20 dispatch order indicates that East Bend is not as efficient as the other Cinergy 21 plants, and thus will be run less and produce less energy than these other Cinergy 22

Q16: ULH&P HAS INDICATED THAT WOODSDALE CANNOT BE VIEWED

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plants.

By offering a package to ULH&P that is made up primarily of the very
expensive Woodsdale peaking plant and the lower efficiency East Bend plant, it
would appear that CG&E is trying to cull its generating fleet of its least attractive
units. After the proposed sale, from a cost standpoint CG&E would be left with
leaner, lower cost generating fleet, and ULH&P would be left with some of
CG&E's least attractive generating assets.

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Q17: EVEN IF THESE ARE SOME OF CG&E'S LEAST ATTRACTIVE ASSETS, IS THIS A BETTER DEAL THAN ULH&P COULD GET ELSEWHERE? That isn't clear. This is a very good time to be looking for capacity. The current market for capacity is now depressed, as Mr. Eames from East Kentucky Power stated. This means that capacity is available at lower prices. In the wake of the collapse of Enron and other non-regulated suppliers, the electric market has recently undergone change. Utilities and unregulated subsidiaries that were looking to make a fortune in the unregulated electric market just a few years ago, are now retreating and looking for stable earnings. In fact, this desire for stable earnings may have been one of the factors that led CG&E to offer this generating package to ULH&P. There may also be others in the industry that would offer attractive pricing to ULH&P to receive stable earnings. But we do not know what other options are available to ULH&P because it has not solicited a Request For Proposals.

1	Q18:	BASED ON YOUR FINDINGS, WHAT RECOMMENDATIONS DO YOU
2		HAVE FOR THE COMMISSION?
3	A18:	Approval of the proposed sale would be premature at this time. ULH&P has not
4		put forward the evidence necessary to determine if this proposed sale is the most
5		cost effective option for ULH&P. Considering that this is a proposed transaction
6		between affiliated companies, it is even more critical that all other options be
7		explored to confirm that the transaction is in the best interest of ULH&P
8		ratepayers. In summary, the Commission should require ULH&P to demonstrate
9		that it has secured the best option for its ratepayers.
10		
11	Q19:	HOW WOULD ULH&P DEMONSTRATE TO THE COMMISSION THAT
12		THE CG&E TRANSACTION IS ITS LOWEST COST OPTION?
13	A19:	The easiest way to demonstrate to the Commission that this sale is in the best
14		interest of ratepayers is to do what other utilities in a similar position have done:
15		issue a Request for Proposals. Because of the potential conflict presented by the
16		proposed transaction, the RFP should be as broad as possible. Bidders could bid
17		to supply all or part of ULH&P's need over any time frame. The RFP should
18		request, but not be limited to:
19		1) Short-term purchases,
20		2) Long-term purchases,
21		3) All requirements contracts,
22		4) Sale of Assets (iron in the ground),
2:		5) Offers to build new assets for ULH&P,
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#### D. Brown Kinloch - 15

### Cases No. 2003-00252

pment to ULH&P.
рu

- 7) Offers to install generating equipment for ULH&P, and
- 8) Demand-Side resources.

CG&E could submit the offer it has made to ULH&P and/or any other offers it feels would be competitive. ULH&P would then conduct an independent analysis to determine which mix of one or more bids would offer the best long-term plan to meet its load.

What I have outlined is the same process most other utilities have used before coming to the Commission with a Certificate application. I am not proposing any extraordinary measures, but simply what has become somewhat of a standard procedure before this Commission. Since ULH&P is looking to acquire all of its generating assets, as opposed to simply a small addition, and the proposed transaction is between affiliates a complete evaluation of alternatives is a necessity to Commission approval of this sale.

17 Q20: DOES THIS CONCLUDE YOUR TESTIMONY?

18 A20: Yes it does.

I, David H. Brown Kinloch, certify that the statements contained in the foregoing testimony are true and correct to the best of my knowledge, information, and belief. Dated this 2444 day of September, 2003.

David H. Brown Kinloch

Affirmed to and subscribed before me, this 24th day of September, 2003.

My Commission Expires: 6/23/2005

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### COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

#### In the Matter of:

APPLICATION OF THE UNION LIGHT,	)
HEAT AND POWER COMPANY FOR A	)
CERTIFICATE OF PUBLIC CONVENIENCE	Ε)
AND NECESSITY TO ACQUIRE CERTAIN	)
GENERATION RESOURCES AND RELATE	(D)
PROPERTY; FOR APPROVAL OF CERTAIN	N ) CASE NO. 2003-00252
PURCHASE POWER AGREEMENTS; FOR	)
APPROVAL OF CERTAIN ACCOUNTING	)
TREATMENT; AND FOR APPROVAL OF	)
DEVIATION FROM REQUIREMENTS OF	)
KRS 278.2207 AND 278.2213(6)	)

### DIRECT TESTIMONY OF CHARLES W. KING

ON BEHALF OF

THE OFFICE OF THE ATTORNEY GENERAL COMMONWEALTH OF KENTUCKY

**SEPTEMBER 26, 2003** 

1 2 3		DIRECT TESTIMONY OF CHARLES W. KING
3 4	INTI	RODUCTION
5	11/11	NODUC 11011
6	Q.	PLEASE STATE YOUR NAME, POSITION AND BUSINESS ADDRESS.
7		
8	A.	My name is Charles W. King. I am President of the economic consulting firm of
9		Snavely King Majoros O'Connor & Lee, Inc. ("Snavely King"). My business
10		address is 1220 L Street, N.W., Suite 410, Washington, D.C., 20005.
11		
12	Q.	PLEASE DESCRIBE SNAVELY KING.
13		
14	A.	Snavely King, formerly Snavely, King & Associates, Inc., was founded in 1970 to
15		conduct research on a consulting basis into the rates, revenues, costs and
16		economic performance of regulated firms and industries. The firm has a
17		professional staff of 15 economists, accountants, engineers and cost analysts.
18		Much of its work involves the development, preparation and presentation of
19		expert witness testimony before federal and state regulatory agencies. Over the
20		course of its 33-year history, members of the firm have participated in over 1000
21		proceedings before almost all of the state commissions and all Federal
22		commissions that regulate utilities or transportation industries.
23		
24	Q.	HAVE YOU PREPARED A SUMMARY OF YOUR QUALIFICATIONS
25		AND EXPERIENCE?
26		
27	A.	Yes. Attachment A is a summary of my qualifications and experience.
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29	Q.	HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY IN
30		REGULATORY PROCEEDINGS?
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1	A.	Yes. Attachment B is a tabulation of my appearances as an expert witness before
2		state and federal regulatory agencies.
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4	Q.	FOR WHOM ARE YOU APPEARING IN THIS PROCEEDING?
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6	A.	I am appearing on behalf of the Attorney General of the Commonwealth of
7		Kentucky.
8		
9	Q.	WHAT ISSUES WILL YOU ADDRESS IN YOUR TESTIMONY?
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11	A.	I will present the Attorney General's position with respect to the eight items for
12		which Union Light, Heat & Power Company ("ULH&P" or "the Company")
13		seeks approval from the Commission. I will also address the seven conditions
14		that ULH&P witness Turner claims the Company must have before it will
15		consummate the transfer of three plants from the Cincinnati Gas and Electric
16		Company (CG&E) to ULH&P.
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18	<u>SUM</u>	IMARY OF TESTIMONY
19		
20	Q.	WHAT ARE THE EIGHT ITEMS FOR WHICH THE COMPANY SEEKS
21		APPROVAL FROM THE COMMISSION?
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23	A.	Mr. Gregory C Ficke, ULH&P's President, lists the eight items as follows:
24		
25		1. A Certificate of Public Convenience and Necessity ("CPCN") for ULH&P
26		to acquire CG&E's interest in the East Bend Generating Station, CG&E's
27		Miami Fort Generating Station Unit 6, and CG&E's Woodsdale

to effectuate such an acquisition;

incur as a result of such an acquisition;

Generating Station and approval of a form of Asset Purchase Agreement

Approval to defer for future recovery the transaction costs Cinergy will

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Approval to enter into certain wholesale power agreements with CG&E to provide firm back-up service to the East Bend and Miami Fort 6 plants during periods of maintenance or forced outages and to provide for joint economic dispatch of the plants;

- 4. Approval to retain the profits from off-system sales of energy from the plants;
- 5. A deviation from the affiliate transaction pricing requirements embodied in Chapter 278 of the Kentucky Revised Statutes for certain fuel-related affiliate agreements;
- 6. Order that ULH&P's next IRP shall be due within three years of the Commission's final order in this proceeding;
- 7. Approval for ULH&P to transfer the plants back to CG&E if the proposed rate treatment described by Mr. Turner (embodied in the seven conditions) is not afforded ULH&P in future rate proceedings before the Commission, and
- 8. Authority for ULH&P to terminate its current Power Sale Agreement with CG&E.

Q. WHAT ARE YOUR RECOMMENDATIONS WITH RESPECT TO THESE EIGHT ITEMS?

A. In his testimony, David Brown Kinloch has recommended deferring the determination of whether to approve this Application in full or in part until such time as a full investigation has been made into the alternatives available to ULH&P. I join in that recommendation. But, should the Commission choose to approve item nos. 1, 3 and 8 of this application without further investigation into all available alternatives, then I recommend that item nos. 2 and 6 be accepted with modifications that I will describe and that item nos. 4 and 7 be rejected. I cannot make a recommendation on item no. 5 because it is not adequately explained in ULH&P's filing.

1	Q	WHAT	T ARE THE SEVEN CONDITIONS THAT MR. TURNER CLAIMS
2		THAT	ULH&P REQUIRES IN ORDER TO IMPLEMENT THE PLANT
3		TRAN	ISFER?
4			
5	A.	At pag	ge 15-16 of his prefiled testimony, UHL&P witness Turner lists the
6		follow	ing conditions for the transfer of asset ownership from CG&E to UHL&P:
7			
8		1 <b>a</b> .	That the then current net book value of the plants be included in rate base
9			in any future rate proceedings;
10		1b.	That the transaction costs incurred by Cinergy and its subsidiaries for this
11			transfer be deferred for recovery in ULH&P's future general rate
12			proceedings;
13		2.	That the monthly capacity charges in the Back-up Power Sale Agreement
14			and other agreements between CG&E and ULH&P be included in base
15			rates in any future general rate proceedings;
16		3.	That energy charges under the Back-up Agreement be included in the Fuel
17			Adjustment Clause ("FAC") beginning January 1, 2007;
18		4.	That all energy transfer charges from CG&E assessed under the Purchase,
19			Sale and Operation Agreement ("PSOA") be included in the FAC
20			beginning January 1, 2007;
21		5.	That the transferred accumulated deferred investment tax credit
22			("ADTIC") be amortized over the life of the plants below the line and
23			excluded from retail ratemaking;
24		6.	That the accumulated deferred federal and state income taxes transferred
25			from GC&E to ULH&P not be considered for ratemaking in any future
26			general rate proceedings; and
27		7.	That ULH&P be allowed to retain all profits from off-system sales from
28			the assets being transferred.
29			
30	Q.	PLEA	ASE SUMMARIZE YOUR RECOMMENDATIONS CONCERNING
31		THE	SE SEVEN CONDITIONS.

A. Again, I recommend further investigation of options available to ULH&P prior to acceptance of the proposal made in this Application. But, should the Commission choose to approve the Application in part or in full without further investigation, then I recommend that condition nos. 1a, 2, 3, 4 be accepted. I recommend that condition no. 1a be accepted with modifications that I will describe. In accompanying testimony, Michael J. Majoros, Jr. recommends that condition nos. 5 and 6 be rejected, and I recommend that condition no. 7 be rejected.

9 10

### Q. ARE THE APPLICATION ITEMS AND MR. TURNER'S CONDITIONS MUTUALLY EXCLUSIVE?

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16

11

A. No. Several of them are duplicative, that is, they are both Application items and conditions that Mr. Turner regards as necessary for the implementation of the asset transfer plan. In those cases, I will address them as Application items and note that they have already been considered when they come up as conditions of the transfer plan.

17 18

### <u>APPLICATION ITEM 1 – CNCP TO TRANSFER PLANTS</u>

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19

Q. WHAT EVIDENCE DOES THE COMPANY PROVIDE IN SUPPORT OF ITS REQUEST FOR A CPCN TO TRANSFER THREE PLANTS AND TO IMPLEMENT AN ASSET PURCHASE AGREEMENT WITH CG&E?

24

25 A. UHL&P witness Diane Jenner presents the results of a series of sensitivity
26 analyses that she purports to demonstrate that the plant transfer program
27 embodied in the Company's application is the most cost-effective relative to the
28 best alternative plans. Her model compared up to 2800 resource expansion plans
29 involving supply-side management combined with new coal, combustion turbine
30 and gas-fired combined cycle plants, accompanied by limited power purchases.

The model ultimately selected three mixes of new plants and power purchases that would best serve UHL&P's load over the coming decades.

Ms. Jenner then compared the Present Value of Revenue Requirements ("PVRR") of these three expansion plans with the PVRR of the Company's proposed asset transfer plan and the PVRR of a full requirements purchased power agreement ("PPA"). Under this last PPA plan, every hour's load would be acquired at the then-applicable market price of power.

The results of Ms. Jenner's analysis are presented on page 26 of her prefiled testimony. They demonstrate that under the base assumptions of her analysis, the Company's proposed asset transfer plan has a PVRR that is \$643.5 million, or over 16 percent lower than the next most favorable plan. Ms. Jenner then tested these plans against alternative assumptions as to the price of fuel, the market price of energy, and load growth. While the differences varied depending on the assumptions, the Company's asset transfer plan continued to be more favorable than either the all new construction plans or the full requirements PPA plan.

## Q. DO MS. JENNER'S SENSITIVITY STUDIES DEMONSTRATE THAT THE COMPANY'S APPLICATION TO TRANSFER GENERATING ASSETS SHOULD BE APPROVED?

A.

No. Ms. Jenner's studies are notable for what they did <u>not</u> study. Ms. Jenner compared the Company's proposal to only two very limited alternatives. The first alternative considers only newly constructed generating facilities. This alternative is almost certain to be less cost-effective than the Company's asset transfer plan because it surrenders the advantage of "sunk costs" in existing plants, even when the PVRR incorporates recovery of the undepreciated value of those plants. The other alternative is a PPA that prices power at the hour market price. This alternative surrenders the benefit of any long-term commitment of a generating resource and so exposes ULH&P to the risk of spot market prices.

Among the alternatives that Ms. Jenner did <u>not</u> analyze is a continuation of the present arrangement whereby CG&E supplies ULH&P's full power requirements at a fixed capacity and a fixed energy rate. While the current contract between ULH&P and CG&E is due to expire on December 31, 2006, no Company witness has suggested that it could not be renewed.

## Q. DO YOU BELIEVE THAT CONTINUATION OF THE PRESENT PPA WOULD BE THE LEAST COST ALTERNATIVE FOR ULH&P'S POWER SUPPLY?

A.

Not necessarily. It is possible that extension of the current contract arrangement would not yield the lowest PVRR were it compared with the Company's proposed asset transfer plan. That is because the fixed price full requirements plan passes back to CG&E the risks of market price fluctuations and of weather-driven load variations. CG&E would have to build allowances for these risks into its capacity and energy charges that might drive up the PVRR of this plan.

Q. ARE THERE ALTERNATIVES THAT MIGHT YIELD LOWER COSTS THAN EITHER THE PRESENT PPA OR THE COMPANY'S ASSET TRANSFER PLAN?

A. Possibly. ULH&P and CG&E might agree to a PPA that contains a fixed capacity charge that would reflect the optimal mix of CG&E's much larger fleet of generating assets serving UHL&P's load. This fixed capacity charge would be accompanied by a variable energy charge that would reflect the fuel and variable operating expenses of the hourly mix of plants and power purchases in CG&E/PSI power pool.

This alternative arrangement would avoid most of the weaker aspects of the energy transfer and the market price PPA plans, and yet still provide ULH&P

with reliable power at a price reflecting the underlying costs of the optimal mix assets required to provide that power.

Compared to the asset transfer plan, this arrangement would avoid the "lumpiness" problem created by the fact that only three units, with capacities of 500, 414 and 163 MW respectively, would be committed to serving a peak load of only 800 MW. These units collectively provide 5 percent more capacity than ULH&P initially requires, and the two baseload units must be backed up by commitments from CG&E equivalent to their entire capacities. If CG&E were to commit capacity appropriate for ULH&P's load out of its much larger fleet of generating assets, there would be no need for ULH&P to overbuy capacity, nor would it be necessary for ULH&P to acquire fully redundant backup capacity.

Compared to a market price PPA, this arrangement would be less expensive and much less subject to price fluctuations. Rather than paying the market price of energy, which presumably equates to the hourly marginal cost of the CG&E/PSI power pool, ULH&P would pay energy charges reflecting the composite energy cost of all units in service in each hour: effectively the "embedded" energy cost. This is a much lower and more stable number than the market price of power.

## Q. DO YOU THEREFORE RECOMMEND THAT THE COMMISSION REJECT THE ASSET TRANSFER PLAN IN FAVOR OF THE PPA ARRANGEMENT YOU HAVE JUST DESCRIBED?

A. Not necessarily. The Commission has previously expressed its preference for the "iron in the ground" alternative. There are certain advantages to this plan that are unrelated to cost. Specifically, the acquisition by ULH&P of specific generating assets brings back under the Commission jurisdiction the full provision of electric power to the Company's Kentucky ratepayers. The Commission would not have to rely on the Federal Energy Regulatory Commission ("FERC") to protect the interests of Kentucky ratepayers with respect to power supply.

This advantage applies not only to the regulation of electric rates but to the Commission's oversight of the Company's Integrated Resource Plan ("IRP"). Without the generation function under the Commission's authority, the Commission can oversee only the demand-side aspects of that plan. The supply-side aspects fall principally under FERC jurisdiction.

### Q. WHAT, THEN, IS THE RELEVANCE OF YOUR DISCUSSION OF AN ALTERNTIVE PPA BETWEEN ULH&P AND CG&E?

A.

The relevance goes to the Commission's response to the terms and conditions posed by the Company in its application. ULH&P's application purports to present an all-or-nothing choice between its asset transfer plan, complete with conditions, and the alternative of throwing its power supply open to the mercy of the competitive market for energy. This stark choice completely overlooks the fact that the source of market-based energy is ULH&P's own parent, CG&E. ULH&P purports to absolve its parent, CG&E, of any public utility responsibilities. If ULH&P does not generate electricity for its ratepayers, CG&E has no responsibility to do so, at least according to ULH&P.

Whether and how the Commission can force CG&E to provide power to ULH&P at cost-based rates is a legal issue which I am not qualified to address. The resolution of that issue, like the resolution of whether other options are available to ULH&P, influences the extent to which the Commission should be intimidated by the terms and conditions in ULH&P's application. Assuming that the Commission need not believe that unless it accepts all of the conditions spelled out by ULH&P, the Company's Kentucky ratepayers will lose the protection of regulated power supply costs, the following review of these terms and conditions will identify several that should be rejected outright. Such rejection should not be considered as tantamount to rejection of the entire asset transfer plan.

#### APPLICATION ITEM 2 – DEFERRAL OF TRANSACTION COSTS

### Q. WHAT ARE THE TRANSACTION COSTS TO WHICH THIS ITEM REFERS?

A. ULH&P President Gregory Ficke states that transaction costs will be incurred by CG&E and ULH&P in order to effectuate the transfer of assets. CG&E will incur income and property taxes and financing-related costs related to the redemption of debt and release of certain assets from its mortgage. ULH&P has already incurred costs associated with the preparation of this filing, and it anticipates additional costs relating to tax matters and financing. Mr. Steffan's Attachment JPS-7 presents the Company's estimates of these costs. They come to \$4,865,000.

### Q. WHAT TREATMENT DOES THE COMPANY PROPOSE FOR THESE COSTS?

A. ULH&P proposes that these transaction costs, whatever they are, be deferred for recovery in the next rate case, which presumably would set rates for the period after January 1, 2007. Although the Company does not say so, I presume that it would expect to receive compensation for the deferral in the form of a compounding carrying charge.

Q. WHAT IS YOUR RECOMMENDATION WITH REGARD TO THESE TRANSACTION COSTS?

A. I recommend that these costs be deferred and recovered, but not necessarily until
the next rate case. During the interim between ULH&P's acquisition of the three
plants and the January 1, 2007 resetting of retail rates, the Company will be free
to earn as much from these three plants as it can under the frozen rates. If the
plants generate profits in excess of a reasonable rate of return, then I recommend
that the excess profits be applied against the recovery of transaction costs.

1	Hopefully, this approach will reduce or possibly eliminate the burden of these
2	costs on ratepayers after January 1, 2007.

### Q. HOW WOULD THIS PROPOSAL TO APPLY PLANT PROFITS TO TRANSACTIONS COSTS WORK?

A. The Company would book transaction costs in a deferred asset account exactly as it proposes. Between the transfer date and the January 1, 2007 rate proceeding (presumably conducted in 2006), there would be no reduction in this regulatory asset account. As part of the rate case, the Commission would conduct a retrospective analysis of the plants' sales and costs, inclusive of a reasonable rate of return and associated income taxes, to determine whether there were any excess profits earned during the three-year rate freeze period. The applicable revenue in this analysis would include both retail revenues and net revenues from off-system sales.

To the extent that the Commission finds that the plants generated excess revenue over their revenue requirement, that excess would be applied to offset the accumulated transaction costs. If excess profits do not offset the transaction costs, then the residual unrecovered balance would be amortized into rates over a reasonable period after January 1, 2007. If the excess profits exceed the transaction costs, then the deferred asset would be considered fully recovered, and the Company would be allowed to retain any further excess profits.

Hopefully, this procedure will minimize or possibly eliminate the need to include transaction costs in the January 1, 2007 rates.

#### **APPLICATION ITEM 3 – WHOLESALE POWER AGREEMENTS**

### Q. PLEASE DESCRIBE THE WHOLESALE POWER AGREEMENTS INCLUDED IN THIS ITEM.

There are two wholesale power agreements between ULH&P and CG&E. The first is the Back-up Power Sales Agreement ("Back-up PSA") that commits CG&E to provide back-up power to UHL&P whenever there are planned or unplanned outages at the East Bend or Miami Fort 6 plants. The second is the Purchase, Sales and Operation Agreement ("PSOA") that accommodates joint economic dispatch of UHL&P's plants in conjunction with the fleet of plants operated by CG&E and PSI Energy.

### 10 Q. WHAT IS YOUR RECOMMENDATION WITH RESPECT TO THIS 11 ITEM?

A. These wholesale power agreements are necessary to ensure the reliability of power supply to UHL&P's Kentucky customers at the lowest cost possible within the construct of the transferred asset plan. Accordingly, they probably should be approved, although not necessarily by this Commission. The ultimate authority to approve these contracts lies with FERC, not this Commission. Unless the Commission and its staff can conduct an informed and expert examination of these contracts, their approval should probably be left to FERC, which has the necessary experience and expertise to evaluate wholesale contracts.

### <u>APPLICATION ITEM 4 – RETENTION OF PROFITS FROM OFF-SYSTEM</u> <u>SALES</u>

#### Q. WHAT JUSTIFICATION DOES UHL&P OFFER FOR THIS ITEM?

A. Mr. Turner testifies that this item is appropriate "because of the significant value that ULH&P's customers are realizing in acquiring 'iron in the ground' at a net book value that is less than potential market value."

### Q. IS THIS A VALID BASIS FOR ALLOWING ULH&P TO RETAIN OFF-SYSTEM PROFITS?

A. No, it is not. In return for surrendering these plants to regulation at net book value, CG&E gets something in return. That is the assurance provided by regulation that all expenses associated with these plants will be covered, that every cent of investment in them will be recaptured, and that in the meantime they will yield fair and reasonable after-tax return on all outstanding investment.

These are assurances that unregulated plants do not have, and they should not be taken lightly. In recent months, Mirant and NRG Energy have declared Chapter 11 bankruptcy, even though they both own "hard" generating assets. The much reduced risk of regulated generation relative to unregulated merchant generation justifies some apparent sacrifice on the part of CG&E. In this case, the sacrifice should take the form of foregone sale value from its UHL&P plants.

#### Q. SHOULD THIS ITEM OF THE APPLICATION BE APPROVED?

A. Absolutely not. UHL&P will be asking its retail customers to compensate it for all expense associated with these plants, for the recovery of capital, and for a fair and reasonable post-tax rate of return. In short, ratepayers will fully support these plants. For this reason, ratepayers should be entitled to the earnings these plants generate. If ULH&P were to retain the profits from off-system sales from these plants, then ULH&P should be obliged to cover a portion of the fixed operating and capital costs of the plants. Otherwise, the arrangement is tantamount to granting the Company a supra-competitive rate of return.

Additionally, the arrangement would be asymmetrical. UHL&P expects ratepayers to absorb the cost of off-system purchases when CG&E's generating resources are short, but it proposes to pocket the profits from off-system sales

1	when CG&E is long. This is clearly a one-sided, heads-I-win-tails-you-lose
2	arrangement that the Commission should reject outright.

### 4 Q. SHOULD UHL&P RECEIVE NO PROFIT WHATEVER FROM OFF-5 SYSTEM SALES?

A. No. UHL&P should have some incentive to maximize the utilization of these plants, and to provide this incentive, it should be allowed to retain a percentage of the profits from off-system sales. However, given that retail ratepayers are covering all the costs of these plants, that percentage should be quite small, on the order of 10 percent. The remaining 90 percent should go to ULH&P's ratepayers.

### APPLICATION ITEM 5 – DEVIATION FROM AFFILIATE TRANSACTION PRICING REQUIREMENTS

#### Q. WHAT IS THIS ITEM?

A. Mr. Ficke describes this item as a request for "a deviation from the affiliate transaction pricing requirements embodied in Chapter 278 of the Kentucky Revised Statutes for certain fuel- related affiliate agreements."

O. DOES ANY UHL&P WITNESS DISCUSS THIS ITEM?

A. No. Mr. Mason describes CC&G's coal purchasing procedures and Mr. Roebel discusses the purchase of gas and propane. Neither these witnesses nor any other discuss the need to deviate from Kentucky's affiliate transaction requirements.

#### Q. WHAT IS YOUR RECOMMENDATION REGARDING THIS ITEM?

30 A. I have none at this point. However, absent further explanation from the Company, the Commission should dismiss this item.

#### APPLICATION ITEM 6 - FILING OF IRP

3

Q. PLEASE DESCRIBE THIS ITEM.

5

6 A. UHL&P requests that the Commission prescribe that the next Integrated Resource
7 Plan ("IRP") be filed within three years of the Commission's final order in this
8 proceeding.

9

10 Q. WHY IS THIS ITEM NECESSARY?

11

As a condition of its approval of ULH&P's current power sales agreement with CG&E, the Commission prescribed that the Company file a stand-alone IRP by June 2004. ULH&P now requests that this filing be deferred until three years after the Commission's decision in this case, which would be a deferral of about 2½ years.

17

18

O. WHAT IS YOUR RECOMMEND WITH RESPECT TO THIS ITEM?

19

I agree that if ULH&P will commit to freezing its generation and transmission 20 Α. rates until 2007, the need for a revised IRP diminishes. However, the deferral 21 requested by the Company is too long. A new IRP should be produced and 22 reviewed by the Commission prior to the rate case that will commence in 2006 to 23 set rates on January 1, 2007. That is because the IRP affects some elements in the 24 rate case, such as the recovery of demand-side management and conservation 25 costs. The Company's proposed deferral would have the IRP filed in late 2006, 26 after the rate case is well under way. Not only would this filing be too late to be 27 considered in the rate case, but it is unlikely that the Commission would be able to 28 give the IRP the attention it deserves if it is simultaneously conducting a major 29 30 ULH&P rate case.

Accordingly, I recommend that the new IRP be filed by June 31, 2005. That would allow it to be reviewed prior to the initiation of the rate case.

#### APPLICATION ITEM 7 – TRANSFER OF PLANTS BACK TO CG&E

#### Q. PLEASE DESCRIBE THIS ITEM.

A. UHL&P proposes that if it does not receive the rate treatment proposed by Mr. Turner in the 2006 rate case, the Company be permitted to transfer the plants back to CG&E.

#### Q. WHAT IS YOUR RESPONSE TO THIS PROPOSAL?

This proposal should be rejected. It appears that UHL&P does not trust the Commission to keep its word. Even if the Commission provides the requested assurances in this proceeding that the net book value of the plants, the costs of the power purchase agreements, and the transaction costs will all be incorporated into the revenue requirement in the next rate case, the Company apparently anticipates that the Commission will forsake those commitments when it comes to setting rates for January 1, 2007. Against that possibility, the Company would like the opportunity to transfer the plants back to CG&E.

This provision is altogether unnecessary. While it is true the current Commission cannot bind future Commissions, it is inconceivable that the 2006 Commission would disregard commitments made in this proceeding. The regulatory system is filled with commitments from one period to another. Many "regulatory assets" consist of expenses incurred by utilities in one period and recovered from ratepayers in another. All utility investment is essentially made in the expectation that regulators will permit recovery of and on the capital invested over the future life of the plant.

Moreover, the Company has not identified who should determine whether the Commission's commitments are fulfilled or broken. If this provision is adopted, then ULH&P could have effective veto power over the Commission's January 1, 2007 rate award. If the Company does not like the Commission's decision, it will switch its plants back to CG&E, and the Commission will have to live with whatever power purchase arrangement the two affiliated companies come up with.

The Company must make its judgment whether to proceed with the asset transfer based on the results of this proceeding. If it finds the Commission's commitments acceptable, then it should proceed with the transaction trusting that the Commission will keep its word. If the Commission's response in this case is not to the Company's liking, then it should withdraw its application. It should not be allowed to await the 2006 rate case to decide whether it wishes to change its mind.

I recommend that this provision be rejected.

#### APPLICATION ITEM 8 – TERMINATION OF THE EXISTING PPA

#### Q. PLEASE DESCRIBE THIS ITEM.

A. The existing power purchase agreement is based on the proposition that CG&E provides all power supply to ULH&P. This condition will not exist when the plants are transferred. For this reason the Company requests that the current PPA be terminated.

#### Q. DO YOU RECOMMEND THAT THIS ITEM BE ACCEPTED?

30 A. If the transfer of the pants is approved, I do.

#### **CONDITION NO 1a – NET BOOK COST IN THE RATE BASE**

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1

#### Q. PLEASE DESCRIBE THIS CONDITION.

4

Mr. Turner states that as a condition for the transfer of the plants from CG&E to ULH&P, the net book value of those plants must be recognized and incorporated into the rate base in any future rate proceedings.

8

#### Q. WHAT IS YOUR RESPONSE TO THIS CONDITION?

10

11 A. As a general proposition, the Company's request is reasonable. The conventional 12 regulatory treatment of generating plants -- indeed, all utility plant - is to 13 incorporate them into the rate base at net book value. For this reason, I 14 recommend that this condition be accepted.

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In making this recommendation, I do not necessarily endorse the Company's perception of what constitutes net book value. In particular, there is a considerable difference of opinion as to whether unamortized investment tax credits and accumulated deferred income taxes should be netted against original investment in developing net book value. Acceptance of this condition should not be presumed to be a prejudgment of these issues.

2122

23

#### **CONDITION 1b - RECOVERY OF TRANSACTION COSTS**

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Q. PLEASE DESCRIBE THIS CONDITION.

26

A. Mr. Turner states that, as a condition of the transfer of the plants, the Company would like a commitment from the Commission that transaction costs associated with the transfer will be deferred for recovery in the next general rate case.

30

#### 31 Q. HAVE YOU ALREADY ADDRESSED THIS ISSUE?

1	

Yes, I have. I have recommended that this condition be accepted with the proviso that any excess profits generated by the plants during the rate freeze period be applied against the deferred transaction costs.

5

## CONDITION NO. 2 – INCLUSION OF PPA CAPACITY CHARGES IN BASE RATES

8

7

#### Q. PLEASE DESCRIBE THIS CONDITION.

10

11 A. Mr. Turner states that, as a condition of the asset transfer, the Company would
12 like a commitment from the Commission that the capacity charges contained in
13 the FERC-approved back-up power agreement and the PSOA should be
14 incorporated into base retail rates in the next rate proceeding.

15

16

#### Q. IS THIS CONDITION REASONABLE?

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A.

Yes, it is. Capacity charges represent resource commitments by the utility to ratepayers. They are fixed over a period of time and do not vary with market conditions. They are therefore appropriate for inclusion in base rates. It is my understanding that if they are approved by FERC, then this Commission has no authority to modify or reject them.

23

#### **CONDITION NO. 3 – INCLUSION OF BACK-UP ENERGY IN THE FAC**

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24

#### O. PLEASE DESCRIBE THIS CONDITION.

27

A. Mr. Turner would like a commitment from the Commission that the energy charges in the back-up purchase power agreement with CG&E will be incorporated into ULH&P's Fuel Adjustment Charge when the Commission sets rates for January 1, 2007.

1 2

#### Q. IS THIS A REASONABLE CONDITION?

A. Yes, it is. Back-up energy will be used when the ULH&P generating plants are unavailable. This energy is thus a substitute for that provided by ULH&P's own plants. Since the variable cost of ULH&P's energy will be collected through the Fuel Adjustment Charge, this substitute energy cost should be recovered in that charge as well.

#### CONDITION NO. 4 – INCLUSION OF PSOA ENERGY IN THE FAC

#### Q. PLEASE DESCRIBE THIS CONDITION.

14 A. Mr. Turner would like a commitment from the Commission that all costs of 15 energy transfers from CG&E under the PSOA on a going forward basis from 16 January 1, 2007 will be recovered in ULH&P's Fuel Adjustment Charge.

#### Q. IS THIS A REASONABLE CONDITION?

A.

It is, provided that credits are passed through the Fuel Adjustment Charge as well. As described by Mr. McCarthy, the PSOA contains provisions that "settle" the cost of power among the various members of the CG&E/PSI power pool. When ULH&P is receiving power from the pool member at a cost less than that of its generating units, it is obliged to pay the supplier of that power the difference between its cost and that of the ULH&P unit that would have been dispatched were the alternative power not available. Conversely, if ULH&P's units are providing power to another pool member at a cost less than that member's next most efficient resource, then ULH&P receives compensation for the cost difference. If it is appropriate to recover ULH&P payments under this arrangement in the Fuel Adjustment Charge, then it is also appropriate to credit ULH&P's ratepayers for all receipts as well.

I		
2		With this proviso, I find this condition to be reasonable.
3		
4	CON	<u>DITION NO. 5 – EXLUSION OF ADTIC FROM RATEMAKING</u>
5		
6	Q.	PLEASE DESCRIBE THIS CONDITION.
7		
8	A.	Mr. Turner would like a commitment from the Commission that the transferred
9		Accumulated Deferred Income Tax Credit ("ADTIC") balance relating to the
10		plants will be amortized on ULH&P's books "below the line" and excluded from
11		ratemaking in all future rate cases.
12		
13	Q.	WILL YOU ADDRESS THIS CONDITION?
14		
15	A.	No. This condition is addressed in the accompanying testimony of Michael J.
16		Majoros, Jr.
17		
18	Q.	WHAT DOES MR. MAJOROS RECOMMEND?
19		
20	A.	Mr. Majoros recommends that this condition be rejected.
21		
22		
23	CO	NDITION NO. 6 - EXLUSION OF DEFERRED TAXES FROM
24	RA	<u>remaking</u>
25		
26	Q.	PLEASE DESCRIBE THIS CONDITION.
27		
28	A.	Mr. Turner would like a commitment from the Commission that the transferred
29		Accumulated Deferred Income Taxes relating to the plants will be excluded from
30		ratemaking in all future rate cases.
21		

A. Yes, it does.

28

1	Q.	WILL YOU ADDRESS THIS CONDITION?
2		
3	A.	No. This condition is addressed in the accompanying testimony of Michael J.
4		Majoros, Jr.
5		
6	Q.	WHAT DOES MR. MAJOROS RECOMMEND?
7		
8	A.	Mr. Majoros recommends that this condition be rejected.
9		
10	<u>CON</u>	<u>DITION NO. 7 – RETENTION OF OFF-SYSTEM SALES PROFITS</u>
11		
12	Q.	PLEASE DESCRIBE THIS CONDITION.
13		
14	A.	Mr. Turner would like a commitment from the Commission that ULH&P will be
15		allowed to retain all profits from off-system sales of power generated by the
16		ULH&P plants.
17		
18	Q.	HAVE YOU ALREADY ADDRESSED THIS CONDITION?
19		
20	A.	Yes, I have in connection with Application Item No. 4, which is the same request.
21		
22	Q.	WHAT WAS YOUR RECOMMENDATION?
23		
24	A.	I recommended that this condition be rejected.
25		
26	Q.	DOES THIS COMPLETE YOUR TESTIMONY?
27		

Washington,	)	9	S.
District of Columbia	)	5	υ,

I, havles W. King, hereby swear and affirm that the foregoing testimony and any accompanying exhibits were prepared by me or under my direction and that the information contained therein is, to the best of my information and belief, true and correct.

**AFFIDAVIT** 

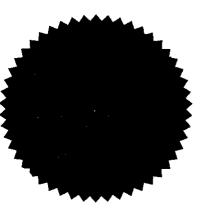
Charles W. King

Washington, District of Columbia

Subscribed and sworn to before me this 25 day of September, 2003, by Charles W King.

My Commission Expires: Much 14, 2004

Notary Public, State at Large



#### **Experience**

## Snavely King Majoros O'Connor & Lee, Inc. Washington, DC

President (1989 to Present) Vice President (1970 - 1989)

Mr. King, a founder of the firm and acknowledged authority on regulatory economics, brings over thirty years of experience in economic consulting to his direction of the firm's work in transportation, utility and telecommunications economics.

Mr. King has appeared as an expert witness on over 300 separate occasions before more than thirty state and nine U.S. Canadian federal regulatory agencies, presenting testimony on rate base calculations, rate of return, rate design, costing methodology, depreciation market forecasting, and ratemaking principles. Mr. King has also testified before House and Senate Committees on energy and telecommunications legislation pending before the U.S. Congress.

In telecommunications, Mr. King has testified before the Federal Communications Commission on a number of policy issues, service authorization, competitive impacts, video dialtone, and prescription of interstate depreciation rates. Before state regulatory bodies, he has presented testimony in proceedings on intrastate rates, earnings and depreciation. Mr. King recently directed analyses of the prices of services under Federal Government's FTS2000 long distance system.

In addition to his appearances as a witness in judicial and administrative proceedings, Mr. King has negotiated settlements among private parties and between private parties and regulatory offices. Mr. King also has directed depreciation studies, investment cost benefit analyses, demand forecasts, cost allocation studies and antitrust damage calculations.

In Canada, Mr. King designed and directed an extended inquiry into the principles and procedures for regulating the telecommunication carriers subject to the jurisdiction of the Canadian Transport Commission. He also was the principal investigator in the Canadian Transport Commission's comprehensive review of rail costing procedures.

### EBS Management Consultants, Inc., Washington, DC

Director, Economic Development Department (1968-1970)

Mr. King organized and directed a five-person staff of economists performing research, evaluation, and planning relating to economic development of depressed areas and communities within the U.S. Most of this work was on behalf of federal, state, and municipal agencies responsible for community or regional economic development.

#### Principal Consultant (1966-1968)

Mr. King conducted research on a broad range of economic topics, including transportation, regional economic development, communications, and physical distribution.

### W.B. Saunders & Company, Inc., Washington, DC

Staff Economist (1962-1966)

For this economic consulting firm, which later merged with EBS Management Consultants, Inc., Mr. King engaged in numerous research efforts relating primarily to economic development and transportation.

### U.S. Bureau of the Budget, Office of Statistical Standards

Analytical Statistician (1961-1962)

Mr. King was responsible for the review of all federal statistical and data-gathering programs relating to transportation.

#### **Education**

Washington & Lee University, B.A. in Economics

The George Washington University, M.A. in Government Economic Policy

CHAh.\_\_, W. KING
Snavely King Majoros O'Connor & Lee, Inc.
1220 L Street, N.W.
Suite 410
Washington, D.C. 20005
(202) 371-111

	Agencies
1111-176 (202)	Appearances before State Regulatory

	Electric, Gas,	Electric, Gas, Water Utility Cases		
State	Clent		Case	Date of Cross-Examination
		Case Number	Utility	
AK	Exxon USA	P-89-1,2	Trans Alaska Pipeline System	October 18, 1990
AZ	Arizona Corporation Commission Arizona Retailers Association	U-1345-I U-1345-II	Arizona Public Service Co. Arizona Public Service Co.	December 16, 1980 January 15, 1981
CA	California Retailers Association California Retailers Association California Retailers Association California Retailers & California Manufacturers California Retailers Association	57666 57602 59351 59351 61138	Pacific Gas & Electric Co. Southern California Edison Pacific Gas & Electric Co. Southern California Edison Southern California Edison	March 6, 1978 April 25, 1978 June 12, 1981 May 20, 1982 May 28, 1982
00	<ul> <li>U. S. Department of Defense</li> <li>J.C. Penny Company</li> <li>U.S. Department of Defense</li> </ul>	l&S 1100 5693 l&S 1339 l&S 1540 C. Council C. Council C. Council	Colorado Springs (Elec) All Electric Utilities Colorado Springs DPU (Gas) Colorado Springs DPU (Gas) Colorado Springs DPU (Gas) Colorado Springs DPU (Elec) Colorado Springs DPU (Elec) Colorado Springs DPU (Elec)	June 14, 1977 March 8, 1978 October 18, 1979 February 9, 1982 September 30, 1984 June 6, 1986 June 30, 1987
CT	Retailers Merchants Association Division of Consumer Counsel Public Utilities Control Auto Division of Consumer Counsel Division of Consumer Counsel Division of Consumer Counsel Division of Consumer Counsel Coalition of Hotels, Alloys & Retailers Coalition of Hotels, Alloys & Retailers	72-0204 76-0604,5 78-0303 80-0403,4 81-0413 81-0602,4 85-10-22 87-07-01	Various Electric Utilities CL&P and HELCO Bridgeport Hydraulic Co. CL&P and HELCO United Illuminating Company CL&P and HELCO CL&P CL&P	July 22, 1976 November 10, 1977 (none) August 11, 1980 July 20, 1981 October 5, 1981 September 28, 1982 (none) April 25, 1988

# CHAN. .. W. KING Appearances before State Regulatory Agencies

	Electric,	Electric, Gas, Water Utility Cases		
State	Client		Case	Date of Cross-Examination
		Case Number	Utlifty	
DC	D.C. People's Counsel Washington Metro Area Transit Authority D.C. People's Counsel Washington Metro Area Transit Authority D.C. People's Counsel	685 715 725 737 748 758 759 685 Remand 905 905 912 834, III 917 922 929 939 939 939 945	Potomac Electric Power Company	March 6, 1978 (none) April 4, 1980 January 1, 1981 June 26, 1981 September 15, 1981 September 21, 1982 March 29, 1984 June 10, 1985 August 20, 1991 May 22, 1992 May 22, 1992 May 22, 1992 May 22, 1992 May 7, 1993 Filed April 22, 1994 March 16, 1995 February 20, 1997 September 29, 1999
BE	DPSC Staff DPSC Staff	94-164 94-149	Artesian Water Company Wilmington Surburban Water Company	(none) March 10, 1995
Я	Florida Retail Federation	790593-EU 810002-EU 820097-EU 820097-EU 830012-EU 830465-EI	All Electric Utilities Florida Power and Light Company Florida Power and Light Company Florida Power and Light Company Tampa Electric Company Florida Power and Light Company Tampa Electric Company	March 5, 1981 July 23, 1981 September 22, 1982 April 11, 1983 August 19, 1983 April 19, 1984
GA	Georgia Retail Federation Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission Georgia Public Service Commission	3270-U 4007-U 4384-U 455-U 4697-U 9355-U	Georgia Power Company Georgia Power Company All Electric Utilities Georgia Power Company All Utilities Georgia Power Company	September 3, 1981 August 21, 1991 August 1, 1993 January 10, 1994 May 10, 1994 November 4, 1998
豆	Public Utilities Department Hawaii Consumer Advocate	2793 4536	All Electric Utilities Hawaiian Electric Company	February 14, 1978 February 1, 1983

# CHAhana W. KING Appearances before State Regulatory Agencies

	Electric, Gas,	Electric, Gas, Water Utility Cases		
State	Clent		Case	Date of Cross-Examination
		Case Number	Utility	
	Illinois Retail Merchants Association/	8690-92	Commonwealth Edison	June 22, 1977
	Chicago Bidg. Mgrs. Association Illinois Retail Merchants Association/	76-0568	All Eletric Utilities	(none)
	Chloago bidg, wgrs. Association Illinois Retail Merchants Association/	80-0546	Commonwealth Edison	March 5, 1981
_	Chicago bidg, Mgrs. Association Illinois Retail Merchants Association/	82-0026	Commonwealth Edison	July 22, 1982
	Chicago bidg, mgrs. Association Illinois Retail Merchants Association/	83-0537	Commonwealth Edison	March 19, 1984
	Cnicago bidg. Mgrs. Association Illinois Retail Merchants Association/	87-0427	Commonwealth Edison	March/April 22, 1988
	Cnicago bidg. Mgrs. Association Illinois Retail Merchants Association/	90-0169	Commonwealth Edison	October 29, 1990
Z	Indiana Retail Council Indiana Retail Council Indiana Retail Council	35780-S2 35780-S1 36318	N. Ind. Public Service co. Public Service of Indiana Public Service of Indiana	June 1, 1980 October 15, 1980 May 4, 1982
KS	J.C. Penny Company	115,379-U	All Kansas Utilities	January 22, 1981
KY	Seven Kentucky Retailers Kentucky Cable Telecommunications Assn. Kentucky Cable Telecommunications Assn.	7310 2000-414 2000-39	Louisville Gas & Electric Co. Blue Grass Energy Cooperative Cumberlant Valley Electric, Inc.	April 25, 1979 January 11, 2001 January 11, 2001
MA	Coalition of Municipalities	20279 557/558 957 1300 85-270	Western Massachusetts Electric Western Massachusetts Electric Western Massachusetts Electric Western Massachusetts Electric Western Massachusetts Electric	March 19, 1980 May 14, 1981 March 9, 1982 January 1, 1983 March 26, 1986
MD	Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel	6977 6814 6807	Washington Gas & Light Company Potomac Electric Power Company All Electric Utilities	September 17, 1976 September 1, 1977

# CHAhana W. KING Appearances before State Regulatory Agencies

	Electric, Gas	Electric, Gas, Water Utility Cases		
State	Client		Case	Date of Cross-Examination
		Case Numper	Utility	
	Maryland People's Counsel	6882	Baltimore Gas & Electric Company	(none)
	Maryland People's Counsel	6985	Baltimore Gas & Electric Company	September 28, 1976
	Maryland People's Counsel	7070	Baltimore Gas & Electric Company	December 20, 1976
	Maryland People's Counsel	7149	Potomac Electric Power Company	April 18, 1978
	Maryland People's Counsel	7163	All Electric Utilities	January 17, 1979
	Maryland People's Counsel	7236	Delmarva Power & Light Company	October 23, 1978
2	Retail Merchants of Baltimore	7397	Baltimore Gas & Electric Company	June 20, 1980
2	Maryland People's Counsel	7427	Delmarva Power & Light Company	September 8, 1980
	Maryland People's Coursel	7597	battimore das & Electric Company Potomar Flactric Power Company	December 2, 1981 February 18, 1982
	Organization of Consumer Justice	7604	Potomac Electric Power Company	Anril 20 1982
	Maryland People's Counsel	7588	Baltimore Gas & Electric Company	October 19, 1982
	Maryland People's Counsel	7663	Potomac Electric Power Company	November 22, 1982
	Retail Merchants of Baltimore	7685	Baltimore Gas & Electric Company	April 12, 1983
	Genstar Stone Products, et al.	7878	Potomac Electric Power Company	December 9, 1985
	Industrial Intervenors	7878	Potomac Electric Power Company	June 28/July 1986
	Maryland People's Counsel	7983	Baltimore Gas & Electric Company	March 4, 1987
Ξ	General Services Administration	U-10102	Detroit Edison Company	March 22, 1993
	Michigan Attorney General	U-11722	Detroit Edison Company	November 6, 1998
	Michigan Attorney General	U-11772	Consumers Energy/Detroit Edison	November 16, 1998
	Wichigan Attended General	U-11495	Detroit Edison Company	December 8, 1999
	Michigan Attorney General	0-11-00	Consumer Energy/Detroit Edison	December 15, 1999
	Michigan Atlomay General	0-12303	Consumers Errergy Company	September 7, 2000
	Michigan Afforney General	0-12470	Delicit Edison Company Consumers Energy/Detroit Edison	October 3, cood
	Michigan Attorney General	U-13000	Consumers Energy Company	January 29,2002
Σ Σ	Minnesota Retail Federation	E002/6R-77-611	Northern States Power	1979
MO	Missouri Retailers Association	EO-78-161	Kansas City Power & Light Company	February 19, 1981
N N	North Carolina Merchants Association	E-100	All Electric Utilities	December 18, 1975
Q.	North Dakota Public Service Commission North Dakota Public Service Commission	PU-400-00-521 PU-399-01-786	Xcel Energy, Inc. Monatan-Dakota Utilities	April 20, 2001 February 25, 2002
ž	Business & Industry Association of N.H. Business & Industry Association of N.H. Business & Industry Association of N.H.	79-187-II 80-260 82-333	Public Service of N.H. Public Service of N.H. Public Service of N.H.	February 6, 1981 February 5, 1981 November 2, 1983

# CHARL⊾S W. KING Appearances before State Regulatory Agencies

	Electric, Gas	Electric, Gas, Water Utility Cases		
State	Client		Case	Date of Cross-Examination
		Case Number	Utility	
3	Dept. of Public Advocate Dept. of Public Advocate N.J. Retail Merchants Association Department of Public Advocate Resorts International Hotel, Inc. Dept. of Public Advocate Dept. of Public Advocate Dept. of Public Advocate	761-8 7911-951 803-151 815-459 8011-827 822-116 355-87	Public Service Electric & Gas Atlantic City Electric Co. All New Jersey Utilities N.J. Natural Gas Company Atlantic City Sewerage Co. Atlantic City Electric Co. Elizabethtown Gas Tom's River Water Company	January 18, 1977 April 21, 1980 March 31, 1981 (none) (none) August 11, 1982 June 9, 1987 February 22, 1989
λN	N.Y. Council of Retail Merchants Metropolitan N.Y. Retail Council Metropolitan N.Y. Retail Council N.Y. Metro. Transit Authority	26806 27029 27136 27353	All Electric Utilities Consolidated Edison Company Long Island Lighting Company Consolidated Edison Company	February 3, 1976 (none) July 1, 1977 September 5, 1980
НО	Ohio Council of Retail Association Ohio Council of Retail Association	88-170-EL 83-1529-EL	Cleveland Elec. Illuminating Cincinnati Gas & Electric	(none) February 15, 1992
PA	Pennsylvania Retail Association Southeastern Pa. Transp. Authority Eastern Penn Energy Users Group Eastern Penn Energy Association Penn Business Utility User Group	76-PRMD-7 R-811626 R-822169 R-842651 R-850152 R-00016339	All Electric Utilities Philadelphia Electric Company Penn. Power & Light Company Penn. Power & Light Company Philadelphia Electric Company Pennsylvania-American Water Co.	September 7, 1977 December 11, 1981 March/April 1983 December 3, 1984 February 19, 1986 September 19, 2001
ΧŁ	Houston Retailers Association Houston Retailers Association Cities for Fair Utility Rates	5779 6765 8425/8431	Houston Lighting Company Houston Lighting Company Houston Lighting Company	October 19, 1984 September 25, 1986 April 25, 1989

CHARLES W. KING
Appearances before State Regulatory Agencies

·	Electric, Gas,	Electric, Gas, Water Utility Cases		
State	Client		Case	Date of Cross-Examination
:		Case Number	หมูเหก	
τυ	Div. Of Public Utilities Dept of Commerce	98-2035-33	Pacific Corp	Filed August 16, Sept 22, 1999
Α>	Consumer Congress of Virginia Consumer Congress of Virginia Va. Business Committee on Energy Virginia Pipe Trades Council	19426 19960 PUE 7900012 PUE 8900051	Virginia Electric Power Company Virginia Electric Power Company Virginia Electric Power Company Old Dominion Electric Corp. &	July 1, 1975 September 19, 1978 February 25, 1981 October 31, 1989
WI	Wisconsin Merchants Federation	6630-ER-2	Wisconsin Electric Power Company	May 15, 1978

# CHARLLS W. KING Appearances before State Regulatory Agencies

	пересопи	Telecommunications Cases		
State	Client		Case	Date of Cross-Examination
		Case Number	Utility	
AL	U.S. Department of Defense	24472	All Telephone Companies	June 14, 1995
AZ	Arizona Burglar & Fire Alarm Association Federal Executive Agencies U.S. <u>Department of Defense</u>	9981-E- 1051-80-64 E-1051-88-146 T-01051B-99-0105	Mountain State Telephone Mountain State Telephone US WEST Communications	(none) (none) Filed July 26, Sept 8, 2000
S	Western Burglar & Fire Alarm Association California Cellular Resellers Federal Executive Agencies California Cellular Resellers Cellular Services, Inc.	59849 5984cont. A83-01-22 A83-02-02 A82-11-07 A85-01-034 A87-01-02 A88-07-17019 A.88-11-1040 1.87-11-033 1.88-11-040 1.88-11-040 A92-05-004	Pacific Telephone & Telegraph Pacific Telephone & Telegraph Pacific Telephone & Telegraph General Telephone of California Pacific Telephone & Telegraph Pacific Telephone & Telegraph General Telephone of California Pac. Bell Tel. & GTE of CA. All Cellular Carriers All Telephone Companies All Cellular Carriers All Cellular Carriers All Cellular Carriers Pacific Telephone & Telegraph	March 25, 1981 June 23, 1982 June 29, 1983 January 17, 1984 Jan. 18, Oct. 31 November 28, 1984 June 4, 1985 October 2, 1987 January 23, 1989 August 11, 1989 March 6-7, 1991 August 19, 1991 October 3, 1991 June 9, 1993
00	U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense Colorado Municipal League U.S. Department of Defense	I&S 717 I&S 1700 Appl. I&S 1766 Appl 36883 I&S 891-082T 905-544T 90A-665T 92M-039T 92S-229T 90A-665T 90A-665T	Mountain Bell Telephone Company U.S. West Communications	1972 (none) September 18, 1986 November 28, 1988 December 13, 1988 February 21, 1990 July 17, 1991 October 23, 1991 February 24-24, 1992 July 30-31, 1992 November 6, 1996

# CHAhrus W. KING Appearances before State Regulatory Agencies

	Telecomn	Telecommunications Cases		
State	Client		Case	Date of Cross-Examination
		Case Number	Utility	
СТ	Connecticut Consumer Counsel CT Cellular Resellers Assn. CT Cellular Resellers Coalition AT&T Connecticut Consumer Counsel Connecticut Consumer Counsel	770526 89-12-05 94-03-27 AT&T/SNET Arbitration 96-04-07 00-07-17	Southern New England Telephone Co. Southern New England Telephone Co. Springwich Cellular/Bell Atlantic Southern New England Telephone Co. Southern New England Telephone Co. Southern New England Telephone Co.	November 10, 1977 (none) May 16, June, 1994 Filed October 28, 1996 February 10, 1998 December 5, 2000
DC	D.C. People's Counsel D.C. People's Counsel General Services Administration General Services Administration General Services Administration	729 798 827 854 850 926	Chesapeake & Potomac Tel. Co. Chesapeake & Potomac Tel. Co.	May 13, 1980 July 18, 1983 May 7, 1985 April 16, 1987 October 7, 1991 October 7, 1993
DE	Public Service Commission Federal Executive Agencies Public Service Commission	Depr.Repre 86-20 Depr.Repre	Diamond State Telephone Co. Diamond State Telephone Co. Diamond State Telephone Co.	April 1, 1985 July 31, 1987 March 8, 1988
FL	GTE Sprint Communications Company Office of Public Counsel Federal Executive Agencies Federal Executive Agencies Federal Executive Agencies	720536-TP Depr.Repre 880069-TL 880069-TL 880069-TL	All Telephone Companies Southern Bell Southern Bell Southern Bell	September 12, 1983 July 30, 1986 July 21, 1988 November 30, 1990 February 11, 1992
GA	Georgia Attorney General Federal Executive Agencies Federal Executive Agencies Georgia Public Service Commission	3893-U 3905-U 3987-U 4018-U	Southern Bell Telephone Co. Southern Bell Telephone Co. Southern Bell Telephone Co. Southern Bell Telephone Co.	January 8, 1990 June 12, 1990 February 13, 1992 Jan 14, Feb 10, 1993
豆	Hawaii Public Utility Commission Four Hawaii Counties Department of Defense Department of Defense Department of Defense Department of Defense	1871 4588 7579 94-0093 7702 94-0298	Hawaiian Telephone Company Hawaiian Telephone Company Hawaiian Telephone Company Oceanic Communications All Communications Carriers GTE Hawaiian Telephone Company Verizon-Hawaii	July 8, 1971 December 15, 1983 April 26, 1994 March 13, 1995 June 2, 1995 May 7, 1996 November 15, 2000

# CHARLLS W. KING Appearances before State Regulatory Agencies

	Telecomm	Telecommunications Cases		
State	Client		Case	Date of Cross-Examination
		Case Number	Utility	
OI	U.S. Department of Energy	U-1000-63	Mountain Bell Telephone Co.	May 16, 1983
	U.S. Department of Energy	U-1000-70	Mountain Bell Telephone Co.	March 6, 1984
T.	Illinois Aalarm Companies	79-0143	Illinois Bell Telephone	September 26, 1979
	Attorney Generaal of Illinois	81-0478	Illinois Bell Telephone	December 28, 1981
	GTE Sprint Communications Co.	83-0142	All Telephone Companies	August 4, 1983
	Federal Executive Agencies	89-0033	Illinois Bell Telephone	June 12, 1989
KS	State Corporation Commission	Depr. Repr.	Southwestern Bell	May 12-14, 1986
	Federal Executive Agencies	166.856-U	Southwestern Bell	November 7, 1989
	Federal Executive Agencies	190, 492	All Telephone Companies	November 4, 1994
MD	Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Maryland People's Counsel Federal Executive Agencies Federal Executive Agencies	6813 6881 7025 7467 7851 8106 8274	C&P Telephone Company	1975 December 17, 1975 March 15, 1975 October 20, 1981 March 20, 1985 May 9, 1988 August 2, 1990
M	Michigan Attorney General	U-8911	Michigan Bell Telephone Co.	November 7, 1988
	Michigan Attorney General	U-9553	AT&T Communications/MCI	December 4, 1990
MN	GTE Sprint Communications Co.	83-102-HC	All Telephone Companies	August 5, 1983
	U.S. Department of Defense	87-021-BC	Northwest Bell Telephone Co.	(none)
МО	GTE Sprint Communications Co.	TR83-253	Southwestern Bell Tel. Co.	September 5, 1983
	Federal Executive Agencies	TC-89-14	Southwestern Bell Tel. Co.	(none)
	Federal Executive Agencies	TO-89-56	Southwestern Bell Tel. Co.	November 7, 1990
MS	Federal Executive Agencies	U-5453	South Central Bell Tel. Co.	May 15, 1990

# CHARLLS W. KING Appearances before State Regulatory Agencies

	Telecomm	Telecommunications Cases		
State	Client		Case	Date of Cross-Examination
		Case Number	Utlilty	
2	Department of Public Advocate	Depr. Repr. 815-458 Depr. Repr. Depr. Repr. T092030358	N.J. Bell Telephone Company N.J. Bell Telephone Company N.J. Bell Telephone Company N.J. Bell Telephone Company N.J. Bell Telephone Company	Mar-79 October 15, 1981 March 1, 1982 February 1, 1985 September 30, 1992
WN	New Mexico Corporation Commission New Mexico Corporation Commission	1032 86-151-TC	Mountain Bell Telephone Co. General Telephone of Southwest	November 14, 1983 February 5, 1987
2	Prime Cable of Las Vegas Prime Cable of Las Vegas	95-8034/8035 96-9035	Central Telephone - NV Sprint/Centel, Nevada Bell	Filed November 22, 1995 June 2, 1997
ž	Holmes Protection, Inc. Holmes Protection, Inc. 5 Alarm Companies GTE Sprint Communications Co.	27350 27469 27710 28425	New York Telephone Company New York Telephone Company New York Telephone Company All Telephone Companies	October 17, 1978 May 17, 1979 July 24, 1980 July 8, 1983
PA	City of Philadelphia	R-832316	Pennsylvania Bell Telephone	September 20, 1983
SC	Office of Consumer Advocate	Depr. Repr. 86-511-C 86-541-C Depr. Repr. 89-180-C	Southern Bell Southern Bell General Telephone of South Southern Bell ALLTEL of South Carolina	July 1, 1986 December 11, 1986 April 8, 1987 July 10, 1989 September 26, 1989
ΧL	U.S. Department of Defense	8585/8218	Southwestern Bell Telephone Co.	(none)
۸ ۸	U.S. Dept. Of Defense, GSA, et Federal Executive Agencies	19696 PUC 890014	C&P Telephone Company All Telephone Companies	October 6, 1976 February 13, 1989

CHARLES W. KING
Appearances before State Regulatory Agencies

	Telecomm	Telecommunications Cases		
State	Client		Case	Date of Cross-Examination
		Case Number	Utility	
IN	V.I. Department of Commerce V.I. Public Service Commission	205 341	Virgin Islands Telephone Co. Virgin Islands Telephone Co.	April 29, 1980 March 20, 1991
WA	U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense WA Attorney General/TRACER U.S. Department of Defense U.S. Department of Defense WA Attorney General/TRACER	U-72-39 U-87-796-T U-89-2658-F UT-940641 UT-951464 UT-951425 UT-961632	Pacific Northwest Bell Pacific Northwest Bell Pacific Northwest Bell US West Communications	1973 December 20, 1983 November 8, 1988 November 28, 1989 Filed October 14, 1994 June 22, 1995 January 22, 1996 Filed June 23, 1997 July 29, 1997
W	GTE Sprint	6720-TR-38	All Telephone Companies	October 20, 1983

# CHAhans W. KING Appearances before Federal Regulatory Agencies

<b>⊕</b>	Federal Communications Commission	Commission	
Client	Docket	Subject	Date of Cross-Examination
Department of Defense Airline Parties Airline Parties Airline Parties National Data Corporation Press Wire Services Aeronautical Radio Department of Defense State of Hawaii International Record Carriers ITT World Communications Aeomautical Radio MCI Ind. Data Com. Mfg. Assn. Tymnet, Inc. Adelphia Jones Intercable, et. al. Adelphia Jones Intercable, et. al. Adelphia Jones Intercable, et. al.	16020 16258 18128 19989 19919 20814 20690 21263 CC78-97 CC84-633 CC78-72 CC84-800 CC85-26 ENF84-22 Bell Atlantic Bell Atlantic	Consat Rate of Return Bell System Rates TELPAK WATS Private Line Rates Private Line Rates 1,544 Mbps Service Interstate Separation Telex/TWX Rates Rate of Return Access Line Charges Rate of Return AT&T Accounting Plan Packet Switching Costs Video Dialtone Video Dialtone	1973 July 22, 1968 3/22, 10/15 1971, Feb. 22, 1972 (none) October 5, 1978 January 30, 1979 February 7, 1979 March 6, 1980 (none) (none) (none) Filed 7/29/94 Filed 8/23/94
Fauquier League for Environment Protection	Nuclear Regulatory Commission 50-328 Va. Electric	mmission Va. Electric Power Co.	1976
	Postal Rate Commission	ission	
Association of Third Class Mail Users Dow Jones & Company Warshawsky & Company Dow Jones & Company	R71-1 R72-1 R72-1 MC76-2 MC79-3 R80-1 C82-1 R84-1 R87-1 R90-1 MC91-1	Rates Rates Rates Rates Rate Structure Rate Structure Rate Structure Rate Structure Postal Costs Rate Structure Costs Rate Structure Costs Pate Structure Costs Pate Structure Costs Pate Structure Costs Pate Structure Costs	1970 1972 September 13, 1974 January 6, 1979 September 12, 1979 November 25, 1980 (none) June 14, 1984 November 2, 1987 Sept 12, Oct 10, 1990 November 19, 1991 March 2, 1992

# CHA...\_3 W. KING Appearances before Federal Regulatory Agencies

Client	Docket	Subject	Date of Cross-Examination
	U.S. Congress		
National Retail Merchants Association National Wireless Resellers Association	House/Senate Hearings House Commerce Committee	Electric Rate Reform Legislation Interconnection & Resale of Wireless Services	1976, 1977 & 1979 October 12, 1995
	Federal Maritime Commission	mmission	
State of Hawaii Foss Alaska Line Palmetto Shipping and Stevadoring	71-18 79-54 85-20	Ocean Shipping Rates Barge Rate Increase Vessel Charge Llability	October-71 July 1979 October 27, 1986
	Interstate Commerce Commission	ommission	
Westem Coal Traffic League Westem Coal Traffic League Westem Coal Traffic League Arkansas Power & Light Co. Gentral Illinois Light Co. Western Coal Traffic League	Ex Parte 349 Ex Parte 357 Ex Parte 375 (Sub1) 37276 37450 Ex Parte 347	R.R. Rate Increase R.R. Rate Increase R.R. Rate Increase Cost of Capital Cost of Capital	May-76 Oct-78 June 1, 1980 (nore) March 10, 1981 (nore)
	Civil Aeronautics Board	79	
Thomas Cook, Inc.	36595	Air Fare Deregulation	(euou)
	Copyright Royalty Tribunal	ribunal	
Public Broadcasting Service	G298-2-88	Television Valuation	(euou)
and T	Federal Energy Regulatory Commission	y Commission	
Exxon USA	OP89-2-000	Pipeline Quality Bank	October 18, 1990
	Canadian Transport Commission	ommission	
Telec	Rail Costing Inquiry, 1967-1969 Telecommunications Costing Inquiry, 1972-1975	967-1969 nquiry, 1972-1975	
	Surface Transportation Board	n Board	
Williams Energy Services, Inc	Ex Parte 582, Sub 1	Rail Merger Guidelines	April 5, 2001

### COMMONWEALTH OF KENTUCKY BEFORE THE PUBLIC SERVICE COMMISSION

#### In the Matter of:

APPLICATION OF THE UNION LIGHT,	)
HEAT AND POWER COMPANY FOR A	)
CERTIFICATE OF PUBLIC CONVENIENCE	NCE )
AND NECESSITY TO ACQUIRE CERTAIN	AIN )
GENERATION RESOURCES AND RELAT	ATED)
PROPERTY; FOR APPROVAL OF CERTAI	(AIN ) CASE NO. 2003-00252
PURCHASE POWER AGREEMENTS; FOR	
APPROVAL OF CERTAIN ACCOUNTING	G )
TREATMENT; AND FOR APPROVAL OF	F )
DEVIATION FROM REQUIREMENTS OF	F )
KRS 278.2207 AND 278.2213(6)	)
	,

### DIRECT TESTIMONY OF MICHAEL J. MAJOROS, JR.

ON BEHALF OF

THE OFFICE OF THE ATTORNEY GENERAL COMMONWEALTH OF KENTUCKY

**SEPTEMBER 26, 2003** 

1 2 3		DIRECT TESTIMONY OF MICHAEL J. MAJOROS, JR.
4 5	INT	RODUCTION
6 7	Q.	PLEASE STATE YOUR NAME, POSITION AND BUSINESS ADDRESS.
8	A.	My name is Michael J. Majoros, Jr. I am Vice President of Snavely King Majoros
9		O'Connor & Lee, Inc. ("Snavely King"). My business address is 1220 L Street, N.W.,
10		Suite 410, Washington, D.C. 20005.
11	Q.	PLEASE DESCRIBE SNAVELY KING.
12	A.	Snavely King is an economic consulting firm founded in 1970 to conduct research on a
13		consulting basis into the rates, revenues, costs and economic performance of regulated
14		industries and firms. The firm has a professional staff of 15 economists, accountants,
15		engineers and cost analysts. Much of its work involves the development, preparation and
16		presentation of expert witness testimony before federal and state regulatory agencies.
17		Over the course of its 33-year history, members of the firm have participated in over
18		1,000 proceedings before almost all of the state and all federal Commissions that regulate
19		utilities or transportation industries.
20	Q.	HAVE YOU ATTACHED A SUMMARY OF YOUR QUALIFICATIONS AND
21		EXPERIENCE?
22	A.	Yes, Appendix A contains a summary of my qualifications and experience. It also
23		includes a listing of my appearances before regulatory bodies.
24	Q.	FOR WHOM ARE YOU APPEARING IN THIS PROCEEDING?
25	A.	I am appearing on behalf of the Attorney General of the Commonwealth of Kentucky.
26	Q.	WHAT IS THE SUBJECT OF YOUR TESTIMONY?

- 1 A. I will address the Union Light, Heat & Power Company's ("ULH&P" or "the Company")
- 2 transfer/purchase value of the East Bend, Miami Fort 6, and Woodsdale generating
- 3 stations ("the Plants").

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#### SUMMARY OF TESTIMONY

#### 5 Q. PLEASE SUMMARIZE YOUR CONCLUSIONS AND RECOMMENDATIONS.

- 6 A. I conclude that the Company's proposed transfer value of these generating stations is 7 overstated and does not comport with sound ratemaking theory and concepts. The Company's proposal will result in an overstated rate base; a distorted capital structure 8 9 leading to an overstated cost of equity; and overstated income tax expense on a going-10 These impacts result from the Company's proposed treatment of Accumulated Deferred Income Taxes ("ADIT") and Accumulated Deferred Investment 11 12 Tax Credits ("ADITC"). The Company's proposed treatment will result in an 13 inappropriate enrichment of its shareholders at the expense of Kentucky ratepayers.
  - **SUMMARY OF COMPANY PROPOSAL**
- 15 Q. PLEASE SUMMARIZE THE COMPANY'S PROPOSAL.
- A. Mr. Steffen provides the "estimated impact that ULH&P's proposed acquisition of [the Plants] from CG&E at net book value will have on ULH&P's average retail rates and ULH&Ps revenue requirement." According to Mr. Steffen, the estimated net book value of the plants at July 1, 2004 is \$384.5 million.<sup>2</sup> This amount provides the basis for Mr. Steffen's \$550.5 million rate base estimate at December 31, 2006.<sup>3</sup>

<sup>&</sup>lt;sup>1</sup> Direct Testimony of John P. Steffen ("Steffen") page 2.

<sup>&</sup>lt;sup>2</sup> Id., page 3.

<sup>&</sup>lt;sup>3</sup> Attachment JPS-3, third column and bottom line answer.

#### Q. ARE THERE ANY OBVIOUS FLAWS WITH MR. STEFFEN'S NUMBERS AND

#### 2 **APPROACH?**

- 3 A. Yes, the \$384.5 million net book value estimate is inappropriate. The appropriate figure
- 4 is the adjusted net book value, recognizing balances in the ADIT and ADITC accounts.
- 5 Exhibit (MJM-1) is the Company's response to KyAG-DR-01-037. It provides the
- 6 Company's estimate of the amounts in these accounts as of March 31, 2003. They are
- 7 summarized below.

8	<u>Description</u>	<u>Amount</u>
9	· · · · <del>-</del>	<del></del>
10	ADITC	\$7.4 million
11	ADIT	83.4 million
12	Total	\$90.8 million

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- As one can see, these tax-deferrals represent a substantial percentage (23.4%) of the July
- 15 1, 2004 net book value. The \$384.5 million net book value should be reduced by the
- related ADITs and the ADITCs.

#### ADITS AND ADITCS

#### Q. WHAT DO THE ADIT AMOUNTS REPRESENT AND HOW DID THEY COME

#### TO EXIST ON THE COMPANY'S FINANCIAL STATEMENTS?

- 20 A. The ADIT amounts are the tax effects of timing differences between the regulated
- 21 accounting records and tax returns. The most well known of these differences is the
- difference between book straight-line depreciation and tax accelerated depreciation.
- During the early years of this timing difference, tax depreciation exceeds book
- depreciation. The difference between those two amounts times the effective tax rate is
- 25 recorded in the accumulated deferred income tax account. Eventually as the timing

- difference turns around, i.e., book depreciation exceeds tax depreciation, the ADIT account theoretically extinguishes itself.
- 3 Q. WHAT DO THE ADITC AMOUNTS REPRESENT AND HOW DID THEY
- 4 COME TO EXIST ON THE COMPANY'S FINANCIAL STATEMENTS?
- 5 A. The ADITC amounts represent permanent reductions to tax expense which are amortized to income over the life of the property that gave rise to the credits. The ADITC balances represent the unamortized portions of these amounts.
- 8 Q. HOW ARE THESE AMOUNTS TREATED FOR RATEMAKING PURPOSES?
- 9 A. They are typically subtracted from the net book value of plant in arriving at the rate base to which an overall rate of return is applied. Alternatively, the ADITCs have from time to time in various jurisdictions, been treated as zero cost capital in the quantification of the overall rate of return. In either case, these amounts are used to reduce revenue requirements.
- 14 Q. WHY ARE THE ADIT AND ADITC AMOUNTS USED TO REDUCE REVENUE
  15 REQUIREMENTS?
- 16 A. They are used to reduce revenue requirements to recognize that they were built-up by
  17 increases to revenue requirements for taxes that were not paid. The income tax expense
  18 in the revenue requirement calculation was more than the Company actually paid to the
  19 government as income taxes. In other words, the ADITs and ADITCs represent
  20 customer-provided capital.
  - UNREGULATED PLANTS

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Q. DO THE ADITS AND ADITCS RELATE TO DEREGULATED PLANTS?

- A. Apparently these plants were unbundled in Ohio, and may have been unregulated for a short period of time, but the tax deferrals were collected from ratepayers, regardless of any arbitrary distinctions such as regulated vs. unregulated.
- 4 COMPANY'S PROPOSED TREATMENT OF ADITS AND ADITCS
- 5 Q. PLEASE EXPLAIN HOW THE COMPANY PROPOSES TO TREAT THE
- 6 CUSTOMER-PROVIDED CAPITAL RESULTING FROM ADITCS?
- 7 A. Mr. Steffen states:

At March 31, 2003, there was an ADITC balance of approximately \$8 million associated with the plants recorded in FERC account 255. A small portion of this balance is FERC jurisdictional, but the majority is related to Ohio retail ratepayers. Since the retail unbundling in Ohio, the retail portion of this balance has been amortized below the line over the remaining lives of the Plants. It is ULH&P's proposal that the balance associated with the Plants will be transferred from the books of CG&E to the books of ULH&P concurrent with the transfer of the Plants.<sup>4</sup>

The transferred ADITC balance will be amortized on ULH&P's books below the line over the remaining lives of the Plants. Amortization of this ADITC below the line will exclude these pretransfer amounts from retail ratemaking in Kentucky.<sup>5</sup>

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#### Q. WHAT DOES THIS MEAN?

29 A

- A. The Company proposes to take these amounts into income below-the-line, rather than
- flow them back to ratepayers.
- 31 Q. DOES THE COMPANY ACKNOWLEDGE THAT THERE ARE ADITS ON THE
- 32 BOOKS OF CG&E RELATED TO THE PLANTS?

<sup>&</sup>lt;sup>4</sup> Steffen, page 12.

<sup>&</sup>lt;sup>5</sup> Id., page 13.

1	Δ	Yes. <sup>6</sup>
1	Α.	1 65.

#### PLEASE EXPLAIN HOW THE COMPANY PROPOSES TO TREAT THE O.

#### **CUSTOMER-PROVIDED CAPITAL RESULTING FROM ADITS?**

#### Mr. Steffen states: A.

ULH&P proposes to transfer the accumulated deferred tax balances from the books of CG&E to the books of ULH&P concurrent with the transfer of the Plants. The balances transferred from CG&E to ULH&P would not be considered for ratemaking in Kentucky, since they are applicable to the period of time prior to ULH&P's ownership of the Plants. Any deferred income taxes generated after UHL&P owns the Plants will be considered for ratemaking in Kentucky.<sup>7</sup>

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#### DO YOU AGREE WITH ANY OF THE COMPANY'S PROPOSALS RELATING O.

#### TO THESE TAX AMOUNTS?

No. The Company is requesting an erroneous approach to the treatment of all of these 17 A. 18 The Company's proposals are at odds not only with conventional tax amounts. 19 ratemaking, but also with reality. They will result in overstated revenue requirements 20 relating to these Plants. These amounts represent customer-provided capital while the plants were under regulation. It is irrelevant whether that customer-provided capital was 22 provided by the ratepayers in Ohio, or any other state for that matter. The fact is that the capital was provided by customers, not by shareholders. The Company gives no 23 24 recognition to this fact.

#### CONSEQUENCES OF APPROVAL

#### WHAT WILL HAPPEN IF THE COMPANY'S PROPOSAL IS APPROVED? Q.

<sup>&</sup>lt;sup>6</sup> Id. page 13.

<sup>&</sup>lt;sup>7</sup> Id.

- 1 A. The result of the Company's proposal, if accepted, will be that CG&E will take the
  2 previously-collected, customer-provided capital into its equity account. The transfer
  3 value will be overstated by this amount. Thus, the shareholders will gain almost \$90
  4 million because the Kentucky ratepayers will overpay \$90 million (plus the future return
  5 thereon) for these plants. Kentucky ratepayers should not be required to pay any more
  6 than CG&E's cost for these plants. Under its proposal, CG&E overstates that cost by \$90
  7 million.
- 8 Q. WILL AN OVERSTATED RATE BASE BE THE ONLY REASON THAT
  9 KENTUCKY RATEPAYERS WILL BE OVERCHARGED BASED ON THE
  10 COMPANY'S PROPOSAL?
- 11 A. In addition to an overstated rate base, Kentucky ratepayers will be burdened with an excessive equity ratio, rate of return, and overstated tax expenses on an ongoing basis.
- 13 Q. WHY WILL THE EQUITY RATIO BE OVERSTATED?
- 14 A. The deferrals reduce the equity component of the transfer. The equity ratio will be
  15 overstated because CG&E's proposal will overcharge ULH&P for the Plants with the
  16 assumption that the Kentucky ratepayers are going to pay for that overcharge. In other
  17 words, CG&E will charge ULH&P \$384.5 million without recognizing that
  18 approximately \$90 million of that amount was funded by ratepayers. It is almost as if the
  19 Company is setting-up an account receivable from Kentucky ratepayers for money
  20 already paid by ratepayers. It is a sham.
- 21 Q. WHY WILL TAX EXPENSES BE OVERSTATED ON AN ONGOING BASIS?
- A. First, the ADITC amounts are to be amortized back over the life of the assets. Although the Company intends to continue that practice, it will pass the benefit to its shareholders

below-the-line, even though it was ratepayers who paid for the benefit. Second, the ongoing tax expense will be overstated because ratepayers will, in effect, be paying actual taxes on a going-forward basis for tax expenses previously funded by ratepayers. In other words, ADITs represent tax payments relating to these Plants in the past that were made by ratepayers but retained by the Company. These amounts were to be used in the future to eliminate the need for additional collections from ratepayers when timing differences such as the depreciation difference discussed earlier turned around. The Company's proposal would charge Kentucky ratepayers for those turnarounds even though it already collected the tax amounts in the past from its customers.

#### **RECOMMENDATION**

#### O. WHAT IS THE APPROPRIATE TREATMENT OF THESE TAX AMOUNTS?

- 12 A. The ADITs and ADITCs must be subtracted from the net book value in the transfer, and
  13 they must be considered to be a reduction to the equity component of the transfer. That is
  14 because the equity component, without such an adjustment, assumes that the tax amounts
  15 were provided by shareholders rather than ratepayers. This is obviously an incorrect
  16 assumption. This will have an impact on the capital structure assigned to the plants and
  17 also on the resulting overall capital structure subsequent to the transfer.
  - Q. SUBSEQUENT TO THE TRANSFER, HOW SHOULD THESE TAX AMOUNTS
    BE TREATED FOR RATEMAKING PURPOSES?
- 20 A. The ADITCs should be either subtracted from rate base or treated as zero-cost capital.

  21 The ADITCs should continue to be amortized over the remaining lives of the plants, but

  22 the amortization should be above-the-line to recognize the source of the ADITCs. In

  23 other words, they came from ratepayers not shareholders.

#### 1 Q. HOW SHOULD THE ADITS BE TREATED?

- 2 A. The Company should continue to account for these amounts above-the-line in accordance
- with the FERC USOA rules. New deferrals will increase the ADITs and turnarounds of
- 4 prior deferrals will reduce the ADITs. The offsets should be reflected in the above-the-
- 5 line income tax expense.

#### 6 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

7 **A.** Yes, it does.

Washington,	)	
	:	SS.
District of Columbia	)	

#### **AFFIDAVIT**

I, Michine V. MANN, hereby swear and affirm that the foregoing testimony and any accompanying exhibits were prepared by me or under my direction and that the information contained therein is, to the best of my information and belief, true and correct.

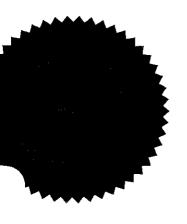
Michael J. Majoros, Jr

Washington, District of Columbia

Subscribed and sworn to before me this 25 day of September, 2003, by

My Commission Expires: Muc 14, 2606

Notary Public, State at Large



KY AG Data Requests Set No. 1 Case No. 2003-00252 Date Received: August 22, 2003 Response Due Date: September 2003

KyAG-DR-01-037

#### **REQUEST:**

1-37 Please provide the annual amounts of the following for each plant since it's original installation date: deferred tax provisions, accumulated deferred tax balances, investment tax credits realized, investment tax credits deferred, investment tax credits amortized, accumulated deferred investment tax credits balances. Provide all additional tax data related to each plant.

#### RESPONSE:

Attachment KyAG-DR-01-037 contains the calculation of the estimated Accumulated Deferred Investment Tax Credit balances and the Accumulated Deferred Income Tax balances as of March 31, 2003 for each plant. Annual information dating to the original installation date of the plants is not available.

WITNESS RESPONSIBLE: John P. Steffen

Case No. 2003-00252 ULH&P Attachment KyAG-01-037 Page 2 of 2

#### The Cincinnati Gas & Electric Company Calculation of Accumulated Deferred Income

Calculation of Accumulated Deferred Income Tax Balances For East Bend, Woodsdale, and Miami Fort #6 Stations As of March 31, 2003

		<u>Woodsdale</u>	East Bend	Miami Fort #6	<u>Total</u>
Book Base		269,801,443	401,077,587	70,747,563	741,626,593
Book Reserve	_	111,335,791	195.616,804	51,313,584	358,266,179
Net Book Base	-	158,465,652	205,460,783	19,433,979	383,360,414
Tax Base		250,180,797	349,245,448	64,186,625	663,612,870
Tax Reserve		170,526,385	276,041,702	46,699,416	493,267,503
Net Tax Base	- -	79,654,412	73,203,746	17,487,209	170,345,367
Net Book Over Net Tax		78,811,240	132,257,037	1,946,770	213,015,047
Federal Deferral Rate	_	32.7672%	32.7672%	32.7672%	32.7672%
Federal Deferred Income Taxes	FERC Acct 282	25,824,237	43,336,928	637,902	69,799.066
State & Municipal Deferral Rate - Ohio	4.9900%	3,932,681	6,599,626	97,144	10,629,451
Indiana	0.1394%	109,863	184,366	2,714	296,943
Kentucky	0.2500%	197,028	330.643	4,867	532,538
Municipal	1.0000% _	788,112	1,322,570	19,468	2,130,150
State & Municipal Deferred Income Taxes	FERC Acct 282	5,027,684	8,437,205	124,192	13,589,082
Total Deferred Income Taxes	=	30,851,921	51,774,133	762,094	83,388.148

Case No. 2003-00252 ULH&P Attachment KyAG-01-037 Page 1 of 2

The Cincinnati Gas & Electric Company Remaining ADITC Balances As of March 31, 2003

	Miami Fort #5&6	East Bend
3% ITC Basis	56,022	0
3% Accumulated Amortization	(55,793)	0
4% ITC Basis	143,024	0
4% Accumulated Amortization	(121,560)	4,781
10% ITC Basis	2,409,931	(3,413) 23,686,291
10% Accumulated Amortization	(1,880,747)	·
ADITC Balance	550,877	<u>(16,376,044)</u> 
Balances after write down of 3%		
and 4% @ 83.134% to RTC		
3% ITC Basis	9,449	0
3% Accumulated Amortization	(9,410)	0
4% ITC Basis	24,122	0
4% Accumulated Amortization	(20,502)	806
10% ITC Basis	2,409,931	(576) 23,686,291
10% Accumulated Amortization	(1,880,747)	(16,376,044)
ADITC Balance	532,843	7,310,478
	002,010	7,010,410
Miami Fort #6 Estimated Allocation Percent	17.60%	
	11.56 /6	
Miami Fort #6 Estimated Balance	93,780	
Non-reg Allocation Percentage	82.185%	03 10EN/
	02.10376	82.185%
Non-reg ITC Balances (FERC Account 255)	77,073	6,008,116
	17,010	0,000,110
FERC Regulated ITC Balances (FERC Account 255)	16,707	1 200 260
,		1,302,362

Note: Woodsdale was constructed after repeal of Internal Revenue Code Section 46, therefore no ITC was generated on that plant.

#### perience

#### Snavely King Majoros O'Connor & Lee, Inc.

/ice President and Treasurer (1988 to Present) Senior Consultant (1981-1987)

Mr. Majoros provides consultation specializing in accounting, nancial, and management issues. He has testified as an expert vitness or negotiated on behalf of clients in more than one undred thirty regulatory proceedings involving telephone, lectric, gas, water, and sewerage companies. Mr. Majoros has ppeared before Federal and state agencies. His testimony has ncompassed a wide variety of complex issues including taxation, ivestiture accounting, revenue requirements, rate base, nuclear ecommissioning, plant lives, and capital recovery. Mr. Majoros as also provided consultation to the U.S. Department of Justice.

Mr. Majoros has been responsible for developing the firm's onsulting services on depreciation and other capital recovery ssues into a major area of practice. He has also developed the rm's capabilities in the management audit area.

#### an Scoyoc & Wiskup, Inc., Consultant (1978-1981)

fr. Majoros performed various management and regulatory consulting projects in the public utility field, including preparation electric system load projections for a group of municipally and peratively owned electric systems; preparation of a system of accounts and reporting of gas and oil pipelines to be used by a tate regulatory commission; accounting system analysis and esign for rate proceedings involving electric, gas, and telephone tilities. Mr. Majoros also assisted in an antitrust proceeding avolving a major electric utility. He submitted expert testimony in ERC Docket No. RP79-12 (El Paso Natural Gas Company). In ddition, he co-authored a study entitled Analysis of Staff Study in Comprehensive Tax Normalization that was submitted to ERC in Docket No. RM 80-42.

### landling Equipment Sales Company, Inc. *freasurer (1976-1978)*

Ir. Majoros' responsibilities included financial management, eneral accounting and reporting, and income taxes.

#### rnst & Ernst, *Auditor (1973-1976)*

lr. Majoros was a member of the audit staff where his esponsibilities included auditing, supervision, business systems nalysis, report preparation, and corporate income taxes.

#### niversity of Baltimore - (1971-1973)

Majoros was a full-time student in the School of Business.

During this period Mr. Majoros worked consistently on a parttime basis in the following positions: Assistant Legislative Auditor – State of Maryland, Staff Accountant – Robert M. Carney & Co., CPA's, Staff Accountant – Naron & Wegad, CPA's, Credit Clerk – Montgomery Wards.

#### Central Savings Bank, (1969-1971)

Mr. Majoros was an Assistant Branch Manager at the time he left the bank to attend college as a full-time student. During his tenure at the bank, Mr. Majoros gained experience in each department of the bank. In addition, he attended night school at the University of Baltimore.

#### **Education**

University of Baltimore, School of Business, B.S. – Concentration in Accounting

#### **Professional Affiliations**

American Institute of Certified Public Accountants Maryland Association of C.P.A.s Society of Depreciation Professionals

#### Publications, Papers, and Panels

"Analysis of Staff Study on Comprehensive Tax Normalization," FERC Docket No. RM 80-42, 1980.

"Telephone Company Deferred Taxes and Investment Tax Credits – A Capital Loss for Ratepayers," Public Utility Fortnightly, September 27, 1984.

"The Use of Customer Discount Rates in Revenue Requirement Comparisons," Proceedings of the 25th Annual Iowa State Regulatory Conference, 1986

"The Regulatory Dilemma Created By Emerging Revenue Streams of Independent Telephone Companies," Proceedings of NARUC 101st Annual Convention and Regulatory Symposium, 1989.

"BOC Depreciation Issues in the States," National Association of State Utility Consumer Advocates, 1990 Mid-Year Meeting, 1990.

"Current Issues in Capital Recovery" 30<sup>th</sup> Annual Iowa State Regulatory Conference, 1991.

"Impaired Assets Under SFAS No. 121," National Association of State Utility consumer Advocates, 1996 Mid-Year Meeting, 1996.

"What's 'Sunk' Ain't Stranded: Why Excessive Utility Depreciation is Avoidable," with James Campbell, Public Utilities Fortnightly, April 1, 1999.

"Local Exchange Carrier Depreciation Reserve Percents," with Richard B. Lee, Journal of the Society of Depreciation Professionals, Volume 10, Number 1, 2000-2001

#### Federal Regulatory Agencies

<u>Date</u>	Agency	Docket	Utility
1979 1980 1996 1997 1999 1999 1999 2000 2003	FERC-US 19/ FERC-US 19/ CRTC-Canada 30/ CRTC-Canada 31/ FCC 32/ FCC 32/ FCC 32/ FCC 32/ FCC 35/ FCC 35/ FCC 35/	RR79-12 RM80-42 97-9 97-11 98-137 (Ex Parte) 98-91 (Ex Parte) 98-177 (Ex Parte) 98-45 (Ex Parte) CAA-00-6 RM02-7	El Paso Natural Gas Co. Generic Tax Normalization All Canadian Telecoms All Canadian Telecoms All LECs All LECs All LECs Tennessee Valley Authority All Utilities
		State Regulatory Agend	<u>cies</u>
1982 1983 1983 1983 1983 1983 1984 1984 1984 1984 1984 1984 1984 1985 1985 1985 1985 1985 1985 1985 1985	Massachusetts 17/ Illinois 16/ Maryland 8/ Maryland 8/ Connecticut 15/ New Jersey 1/ New Jersey 14/ Dist. Of Columbia 7/ Maryland 8/ Dist. Of Columbia 7/ Pennsylvania 13/ New Mexico 12/ Idaho 18/ Colorado 11/ Dist. Of Columbia 7/ Pennsylvania 3/ Maryland 8/ New Jersey 1/ Maryland 8/ California 10/ Pennsylvania 3/ Pennsylvania 3/ Pennsylvania 3/ Pennsylvania 3/ Pennsylvania 3/ Maryland 8/ Maryland 8/ Maryland 8/ Maryland 8/	DPU 557/558 ICC81-8115 7574-Direct 7574-Surrebuttal 810911 815-458 8011-827 785 7689 798 R-832316 1032 U-1000-70 1655 813 R842621-R842625 7743 848-856 7851 I-85-03-78 R-850174 R850178 R-850299 7899	Western Mass Elec. Co. Illinois Bell Telephone Co. Baltimore Gas & Electric Co. Baltimore Gas & Electric Co. Woodlake Water Co. New Jersey Bell Tel. Co. Atlantic City Sewerage Co. Potomac Electric Power Co. Washington Gas Light Co. C&P Tel. Co. Bell Telephone Co. of PA Mt. States Tel. & Telegraph Mt. States Tel. & Telegraph Mt. States Tel. & Telegraph Potomac Electric Power Co. Western Pa. Water Co. Potomac Electric Power Co. New Jersey Bell Tel. Co. C&P Tel. Co. Pacific Bell Telephone Co. Phila. Suburban Water Co. Pennsylvania Gas & Water Co. General Tel. Co. of PA Delmarva Power & Light Co. Chesapeake Utilities Corp.
1986 1986 1986 1986	Pennsylvania <u>3</u> / Maryland <u>8</u> / Idaho <u>9</u> / Maryland <u>8</u> /	R-850268 7953 U-1002-59 7973	York Water Co. Southern Md. Electric Corp. General Tel. Of the Northwest Baltimore Gas & Electric Co.

1987 1987 1987 1988 1988 1988 1988 1989 1990 1990 1990	Pennsylvania 3/ Pennsylvania 3/ lowa 6/ Dist. Of Columbia 7/ Florida 4/ lowa 6/ Dist. Of Columbia 7/ lowa 6/ Dist. Of Columbia 7/ lowa 6/ New Jersey 1/ New Jersey 5/ Florida 4/ New Jersey 1/ New Jersey 1/ Pennsylvania 3/ West Virginia 2/ New Jersey 1/ Pennsylvania 3/ Kansas 20/	R-860350 C-860923 DPU-86-2 842 880069-TL RPU-87-3 RPU-87-6 869 RPU-88-6 1487-88 WR 88-80967 890256-TL ER89110912J WR90050497J P900465 90-564-T-D 90080792J WR90080884J R-911892 176, 716-U	Dauphin Cons. Water Supply Bell Telephone Co. of PA Northwestern Bell Tel. Co. Washington Gas Light Co. Southern Bell Telephone Iowa Public Service Company Northwestern Bell Tel. Co. Potomac Electric Power Co. Northwestern Bell Tel. Co. Morris City Transfer Station Toms River Water Company Southern Bell Company Jersey Central Power & Light Elizabethtown Water Co. United Tel. Co. of Pa. C&P Telephone Co. Hackensack Water Co. Middlesex Water Co. Phil. Suburban Water Co. Kansas Power & Light Co.
1991	Indiana <u>29</u> /	39017	Indiana Bell Telephone
1991	Nevada <u>21</u> /	91-5054	Central Tele. Co. – Nevada
1992	New Jersey 1/	EE91081428	Public Service Electric & Gas
1992	Maryland <u>8</u> /	8462	C&P Telephone Co.
1992	West Virginia 2/	91-1037-E-D	Appalachian Power Co.
1993	Maryland 8/	8464	Potomac Electric Power Co.
1993	South Carolina 22/	92-227-C	Southern Bell Telephone
1993	Maryland <u>8</u> /	8485	Baltimore Gas & Electric Co.
1993	Georgia 23/	4451-U	Atlanta Gas Light Co.
1993	New Jersey 1/	GR93040114	New Jersey Natural Gas. Co.
1994	Iowa <u>6</u> /	RPU-93-9	U.S. West – Iowa
1994	lowa <u>6</u> /	RPU-94-3	Midwest Gas
1995	Delaware <u>24</u> /	94-149	Wilm. Suburban Water Corp.
1995	Connecticut 25/	94-10-03	So. New England Telephone
1995	Connecticut 25/	95-03-01	So. New England Telephone
1995	Pennsylvania 3/	R-00953300	Citizens Utilities Company
1995	Georgia 23/	5503-0	Southern Bell
1996	Maryland <u>8</u> /	8715	Bell Atlantic
1996	Arizona <u>26</u> /	E-1032-95-417	Citizens Utilities Company
1996	New Hampshire <u>27</u> /	DE 96-252	New England Telephone
1997	lowa <u>6</u> /	DPU-96-1	U S West – Iowa
1997	Ohio <u>28</u> /	96-922-TP-UNC	Ameritech – Ohio
1997	Michigan <u>28</u> /	U-11280	Ameritech – Michigan
1997	Michigan <u>28</u> /	U-112 81	GTE North
1997	Wyoming <u>27</u> /	7000-ztr-96-323	US West – Wyoming
1997	lowa <u>6</u> /	RPU-96-9	US West – Iowa

1997	Illinois <u>28</u> /	96-0486-0569	Ameritech – Illinois
1997	Indiana <u>28</u> /	40611	Ameritech – Indiana
1997	Indiana <u>27</u> /	40734	GTE North
1997	Utah <u>27</u> /	97-049-08	US West – Utah
1997	Georgia <u>28</u> /	7061-U	BellSouth - Georgia
1997	Connecticut 25/	96-04-07	<b>~</b>
1998			So. New England Telephone
	Florida <u>28</u> /	960833-TP et. al.	BellSouth – Florida
1998	Illinois <u>27</u> /	97-0355	GTE North/South
1998	Michigan <u>33</u> /	U-11726	Detroit Edison
1999	Maryland <u>8</u> /	8794	Baltimore Gas & Electric Co.
1999	Maryland <u>8</u> /	8795	Delmarva Power & Light Co.
1999	Maryland <u>8</u> /	8797	Potomac Edison Company
1999	West Virginia <u>2</u> /	98-0452-E-GI	Electric Restructuring
1999	Delaware <u>24</u> /	98-98	United Water Company
1999	Pennsylvania 3/	R-00994638	Pennsylvania American Water
1999	West Virginia 2/	98-0985-W-D	West Virginia American Water
1999	Michigan 33/	U-11495	Detroit Edison
2000	Delaware <u>24</u> /	99-466	Tidewater Utilities
2000	New Mexico 34/	3008	US WEST Communications, Inc.
2000	Florida <u>28</u> /	990649-TP	BellSouth -Florida
2000	New Jersey <u>1</u> /	WR30174	
2000			Consumer New Jersey Water
	Pennsylvania <u>3</u> /	R-00994868	Philadelphia Suburban Water
2000	Pennsylvania <u>3</u> /	R-0005212	Pennsylvania American Sewerage
2000	Connecticut <u>25</u> /	00-07-17	Southern New England Telephone
2001	Kentucky <u>36</u> /	2000-373	Jackson Energy Cooperative
2001	Kansas <u>38/39/40</u> /	01-WSRE-436-RTS	Western Resources
2001	South Carolina <u>22</u> /	2001-93-E	Carolina Power & Light Co.
2001	North Dakota <u>37</u> /	PU-400-00-521	Northern States Power/Xcel Energy
2001	Indiana <u>29/41</u> /	41746	Northern Indiana Power Company
2001	New Jersey <u>1</u> /	GR01050328	Public Service Electric and Gas
2001	Pennsylvania <u>3</u> /	R-00016236	York Water Company
2001	Pennsylvania $\frac{3}{4}$	R-00016339	Pennsylvania America Water
2001	Pennsylvania 3/	R-00016356	Wellsboro Electric Coop.
2001	Florida <u>4</u> /	010949-EL	Gulf Power Company
2001	Hawaii 42/	00-309	The Gas Company
2002	Pennsylvania 3/	R-00016750	Philadelphia Suburban
2002	Nevada <u>43</u> /	01-10001 &10002	Nevada Power Company
2002	Kentucky 36/	2001-244	
2002	Nevada 43/	01-11031	Fleming Mason Electric Coop.
2002			Sierra Pacific Power Company
	Georgia 27/	14361-U	BellSouth-Georgia
2002	Alaska 44/	U-01-34,82-87,66	Alaska Communications Systems
2002	Wisconsin 45/	2055-TR-102	CenturyTel
2002	Wisconsin 45/	5846-TR-102	TelUSA
2002	Vermont 46/	6596	Citizen's Energy Services
2002	North Dakota 37/	PU-399-02-183	Montana Dakota Utilities
2002	Kansas 38/	02-MDWG-922-RTS	Midwest Energy

2002	Kentucky 36/	2002-00145	Columbia Gas
2002	Oklahoma 47/	200200166	Reliant Energy ARKLA
2002	New Jersey 1/	GR02040245	Elizabethtown Gas Company
2003	New Jersey 1/	ER02050303	Public Service Electric and Gas Co.
2003	Hawaii 42/	01-0255	Young Brothers Tug & Barge
2003	New Jersey 1/	ER02080506	Jersey Central Power & Light
2003	New Jersey 1/	ER02100724	Rockland Electric Co.

### PARTICIPATION AS NEGOTIATOR IN FCC TELEPHONE DEPRECIATION RATE REPRESCRIPTION CONFERENCES

COMPANY	<u>YEARS</u>	CLIENT
Diamond State Telephone Co. <u>24/</u> Bell Telephone of Pennsylvania <u>3/</u> Chesapeake & Potomac Telephone Co Md. <u>8/</u> Southwestern Bell Telephone – Kansas <u>20/</u> Southern Bell – Florida <u>4/</u> Chesapeake & Potomac Telephone CoW.Va. <u>2/</u>	1985 + 1988 1986 + 1989 1986 1986 1986 1987 + 1990	Delaware Public Service Comm PA Consumer Advocate Maryland People's Counsel Kansas Corp. Commission Florida Consumer Advocate West VA Consumer Advocate
New Jersey Bell Telephone Co. <u>1</u> / Southern Bell - South Carolina <u>22</u> / GTE-North – Pennsylvania <u>3</u> /	1985 + 1988 1986 + 1989 - 1989	New Jersey Rate Counsel + 1992 S. Carolina Consumer Advocate PA Consumer Advocate

### PARTICIPATION IN PROCEEDINGS WHICH WERE SETTLED BEFORE TESTIMONY WAS SUBMITTED

<u>STATE</u>	DOCKET NO.	<u>UTILITY</u>
Maryland 8/ Nevada 21/ New Jersey 1/ New Jersey 1/ New Jersey 1/ West Virginia 2/ Nevada 21/ Pennsylvania 3/ West Virginia2/ West Virginia2/ New Jersey 1/ New Jersey 1/ New Jersey 1/ New Jersey 1/ Maryland 8/ South Carolina 22/ South Carolina 22/ Kentucky 36/	7878 88-728 WR90090950J WR900050497J WR91091483 91-1037-E 92-7002 R-00932873 93-1165-E-D 94-0013-E-D WR94030059 WR95080346 WR95080346 WR95050219 8796 1999-077-E 1999-072-E 2001-104 & 141	Potomac Edison Southwest Gas New Jersey American Water Elizabethtown Water Garden State Water Appalachian Power Co. Central Telephone - Nevada Blue Mountain Water Potomac Edison Monongahela Power New Jersey American Water Elizabethtown Water Toms River Water Co. Potomac Electric Power Co. Carolina Power & Light Co. Carolina Power & Light Co. Kentucky Utilities, Louisville Gas and Electric
		<del></del>

#### <u>Clients</u>

- 1/ New Jersey Rate Counsel/Advocate
- 2/ West Virginia Consumer Advocate
- 3/ Pennsylvania OCA
- 4/ Florida Office of Public Advocate
- 5/ Toms River Fire Commissioner's
- 6/ Iowa Office of Consumer Advocate
- 7/ D.C. People's Counsel
- 8/ Maryland's People's Counsel
- 9/ Idaho Public Service Commission
- 10/ Western Burglar and Fire Alarm
- 11/ U.S. Dept. of Defense
- 12/ N.M. State Corporation Comm.
- 13/ City of Philadelphia
- 14/ Resorts International
- 15/ Woodlake Condominium Association
- 16/ Illinois Attorney General
- 17/ Mass Coalition of Municipalities
- 18/ U.S. Department of Energy
- 19/ Arizona Electric Power Corp.
- 20/ Kansas Corporation Commission
- 21/ Public Service Comm. Nevada

- 22/ SC Dept. of Consumer Affairs
- 23/ Georgia Public Service Comm.
- 24/ Delaware Public Service Comm.
- 25/ Conn. Ofc. Of Consumer Counsel
- 26/ Arizona Corp. Commission
- 27/ AT&T
- 28/ AT&T/MCI
- 29/ IN Office of Utility Consumer Counselor
- 30/ Unitel (AT&T Canada)
- 31/ Public Interest Advocacy Centre
- 32/ U.S. General Services Administration
- 33/ Michigan Attorney General
- 34/ New Mexico Attorney General
- 35/ Environmental Protection Agency Enforcement Staff
- 36/ Kentucky Attorney General
- 37/ North Dakota Public Service Commission
- 38/ Kansas Industrial Group
- 39/ City of Witchita
- 40/ Kansas Citizens' Utility Rate Board
- 41/ NIPSCO Industrial Group
- 42/ Hawaii Division of Consumer Advocacy
- 43/ Nevada Bureau of Consumer Protection
- 44/ GCI
- 45/ Wisc. Citizens' Utility Rate Board
- 46/ Vermont Department of Public Service
- 47/ Oklahoma Corporation Commission
- 48/ National Association of Utility Consumer Advocates

("NASUCA")