

ENTERPRISE TE PRODUCTS PIPELINE COMPANY LLC

December 13, 2013

Duke Energy Kentucky, Inc.
2100 Woodsdale Road
Trenton, Ohio 45067

Attention: Production Manager Woodsdale Station

Re: Todhunter Cavern Services Agreement

Reference is made to Section 14 of that certain Todhunter Cavern Service Agreement ("Agreement") entered into on the 31st of July, 2007, by and between Enterprise TE Products Pipeline Company LLC ("Enterprise"), as successor-in-interest, and Duke Energy Kentucky, Inc. ("Duke Kentucky").

In our letter to you of May 25, 2012, we informed you that, as a result of the loss of integrity in one of the Todhunter caverns, the Stored Capacity of Duke Kentucky would be reduced.

Since that time propane has been detected in the soil on our property. Enterprise has been working with local, state and federal agencies for over a year in an attempt to ascertain the area of the leaks, respond with safety initiatives in the area of the caverns, and test the integrity of the caverns. As of this date, we have been unable to successfully test these caverns, and it is apparent to Enterprise that it will be unable to satisfy the government agencies with respect to the caverns integrity. Enterprise is now proceeding to decommission all Todhunter caverns and, as a result, will no longer be able to provide Commercial Services to Duke Kentucky as defined in Section 3 of the Agreement. Enterprise anticipates that this force majeure event will continue through the remainder of the term of the Agreement.

Please do not hesitate to contact me if you have any questions regarding this notice.

Yours truly,



Russell Kavin
Vice President
Enterprise TE Products Pipeline Company LLC



ITEM	EQUIPMENT NAME
1	FUEL OIL STORAGE TANK AND FOUNDATION
2	EARTHEN BERM CONTAINMENT
3	FUEL OIL MECHANICAL AND ELECTRICAL EQUIPMENT BUILDING
4	FUEL OIL TANK AREA FIRE PROTECTION VALVE AND FOAM ROOM
5	ROADWAY
6	FUEL UNLOADING SKID
7	HYDRANTS
8	OILY WATER SEPARATOR
11	FUEL OIL DRAIN TANK (6)
12	FUEL OIL PIPE BRANCH
13	UNDERGROUND FIRE PROTECTION PIPING
14	EXISTING UNDERGROUND DUCTBANK
15	HP FUEL OIL FORWARDING BUILDING
16	NEW FIRE PROTECTION BRANCH
17	TRUCK UNLOADING PAD
23	DRILL FOAM FIRE SUPPRESSION
26	PARKING
27	FUEL OIL ELECTRICAL EQUIPMENT BUILDING
28	EXISTING PROPANE STORAGE AREA
29	EXISTING PROPANE FARE
30	EXISTING PROPANE TRUCK UNLOADING STATION

FOR PERMITTING
PURPOSES ONLY



WOODSDALE GENERATING STATION

FUEL OIL SYSTEM ADDITION
SITE GENERAL ARRANGEMENT (PHOTO)

DUKE ENERGY

SCALE: 1" = 80' 0"	DATE: 04/24/2017
DWG TYPE: MS	DATE: 04/24/2017
JOB NO: 1337-488	DATE: 04/24/2017
FILE NAME: 1337-488-011	DATE: 04/24/2017

ARCH: 01
REVISED: 01
FOR PERMIT APPLICATION

SK-GA-04272017 A

WDC0004-31 Woodsdale, Install Fuel Oil System		
Estimate Charge Type (Power Plan)	Description	Total
AFUDC Debt (99970)	Power Plan - calculated labor loadings	\$ 1,841,715
AFUDC Equity (99971)		\$ 1,331
Company Labor - Exempt (11000)	PM, PE, Env-TGS-SME-Plant Support (2016 thru 2019)	\$ 829,395
Company Labor - Union (11002)	Plant Support, Startup, Training (2018 & 2019)	\$ 237,602
Company Material (21000)	Storeroom Supplies to Support Project, 2018 & 2019 (ie. valves, instr, flex conduit, piping & tubing fittings, ss tubing, elect mats, threaded rod, plugs, fire blanket, fire ext, safety supplies)	\$ 256,788
Contract Labor (89000)	Scheduler, Elec Engr, Mech Engr, Ctl's Engr, IM, Safety Specialist - 2017 thru 2019	\$ 954,683
Contract Labor (89000)	Contract Labor-S&L Est (Demo, CMI, Concrete, Architectural, Painting & Coating, Mech Eqpt, Piping-Valves-Supports, Insulation, Elec Eqpt, Raceway-Cable-Conduit, Cable, Control & Instr)	\$ 2,614,163
Contract Material (31000)	Contract Material-S&L Est (CMI, Concrete, Architectural, Painting & Coating, Piping, Insulation, Elec Eqpt, Raceway-Cable Tray-Conduit, Cable, Control & Instr, Escalation)	\$ 4,304,652
Labor Loadings - Exempt (18001)	Power Plan - calculated labor loadings	\$ 564,136
Labor Loadings - Union (18001)	Power Plan - calculated labor loadings	\$ 133,033
Labor Loadings (18000)	Power Plan - calculated labor loadings	\$ 596
Other	Subcontract L&M Cost - S&L Est (Ctls, Redundant Mech & Elec Eqpt & Associated Controls \$1.2M Fire Pr.)	\$ 23,894,449
Other	Fuel Oil - Testing / Tuning / Commissioning / RATA	\$ 3,481,341
Other	Subcontract - Process Eqpt + Construction Eqpt Amount	\$ 1,434,220
Other	Construction Indirects, S&L Engineering, GE / Alstom Engineering	\$ 5,999,878
Contingency	Contingency - S&L, Contingency - GE	\$ 5,213,233
Overhead (78000)	Power Plan - calculated overhead	\$ 1,815,148
Stores Loading Allocation (28002)	Power Plan - calculated overhead	\$ 25,165
Retirements - Overhead (78000)	Power Plan - calculated overhead	\$ (2,231)
Retirements	Demo Propane - Labor Cost + Constr Indirect & Contingency	\$ 1,744,900
Retirements	Demo Propane - Subcontract Cost	\$ 157,247
Retirements - Salvage (99416)	Demo Propane - Scrap Value	\$ (61,969)
Total Cost =		\$ 66,449,337

Contract Labor - S&L Estimate	
\$ 49,357	Demolition
\$ 304,432	Civil Work
\$ 212,517	Concrete
\$ 3,490	Architectural
\$ 3,066	Paint & Coat
\$ 574,456	Mech Eqpt
\$ 1,063,871	Pip'g, Vvvs, Suppt
\$ 12,284	Insulation
\$ 118,141	Elec Eqpt
\$ 235,778	Raceway, Cable Tray, Conduit
\$ 33,478	Control & Instrumentation
\$ 3,293	Misc
\$ 2,614,163	Total

Contract Material - S&L Estimate	
\$ 488,304	Civil Work
\$ 796,011	Concrete
\$ 11,000	Architectural
\$ 1,120	Paint & Coat
\$ 1,292,850	Piping
\$ 4,898	Insulation
\$ 353,515	Electrical Equipment
\$ 138,114	Raceway, Cable Tray, Conduit
\$ 358,184	Cable
\$ 715,000	Control & Instrumentation
\$ 145,656	Escalation
\$ 4,304,652	Total

Mechanical Equipment - S&L Estimate	
\$ 5,000	Fire extinguishers
\$ 5,700,000	(2) 2.54M gal F.O. tanks
\$ 12,241,404	GE/Alstom - CT Fuel Conversion
\$ 17,946,404	Total
Subcontract L&M - S&L Estimate	
\$ 10,000	Civil Work
\$ 10,230	Concrete
\$ 17,946,404	Mech Eqpt
\$ 20,000	Piping
\$ 5,000	Insulation
\$ 140,000	Electrical Equipment
\$ 18,131,634	Total
Subcontract Cost - S&L Estimate	
\$ 18,453,634	Subcontract Cost - S&L Estimate
\$ 1,600,000	Fuel Oil Controls
\$ 1,838,400	Redund. Mech & Elec Eqpt (Ctls Exclud'd)
\$ 1,200,000	Foam Fire Protection Systems
\$ 85,000	FRP Plan & Permitting (\$ 60K + \$ 25K)
\$ 717,415	Escalation
\$ 23,894,449	Total

Fuel Oil Used - Gallons & Cost Estimate	
RATA testing - (3) 12 hr days full load	
6 units, 1,100 mmBTU/hr : 1,709,352 gal	
Test/tune - 130,000 gal/unit; 780,000 gal	
2,489,352 gal x 0.139 mmBTU/gal x \$10.09/mmBTU = \$ 3,491,341	

Equipment - S&L Estimate	
\$ 14,864	Demolition
\$ 120,007	Civil Work
\$ 75,556	Concrete
\$ 982	Architectural
\$ 431	Painting & Coating
\$ 118,171	Mech Eqpt
\$ 320,843	Piping
\$ 35,567	Elec Eqpt
\$ 6,246	Raceway, Cable Tray, Conduit
\$ 38,943	Cable
\$ 1,253	Control & Instrumentation
\$ 732,863	Total
Process Equipment - S&L Estimate	
\$ 77,500	F.O. forwarding pump skid
\$ 198,000	(4) F.O. unloading pump skids
\$ 297,000	(6) F.O. Elec httrs w/ctl panel
\$ 75,000	Oil / Water separator
\$ 647,500	Total
\$ 734,594	Equipment
\$ 647,500	Process Eqpt
\$ 52,126	Escalation
\$ 1,434,220	Total

Construction Indirects - S&L Estimate	
\$ 163,492	Labor Supervision
\$ 54,497	Show-up Time
\$ 533,127	Cost Due to OT 5-10's
\$ 589,838	Construction CM
\$ 362,590	Field Office Expenses
\$ 91,906	Pre-Operational Testing
\$ 75,484	Site Services
\$ 44,231	Temporary Facilities
\$ 48,469	Temporary Utilities
\$ 46,615	Mobilization/Demob
\$ 6,886	Legal Expenses/Claims
\$ 88,286	Small Tools & Consumables
\$ 29,429	Scaffolding
\$ 29,429	General Liability Insurance
\$ 7,298	Constr. Equip. Mob/Demob.
\$ 205,015	Freight on Material
\$ 696,709	Contractors G&A
\$ 995,298	Contractors Profit
\$ 4,068,599	Total
Construction Indirects & Engineering	
\$ 4,126,735	Construction Indirects
\$ 951,943	Engineering - S&L
\$ 877,000	Engineering - GE
\$ 5,955,678	Total

Contingency on S&L Estimates	
\$ 172,236	Contingency on Constr. Eqpt
\$ 1,007,443	Contingency on Material
\$ 1,156,665	Contingency on Labor & SO
\$ 999,516	Contingency on Subcontr.
\$ 129,500	Contingency on Process Eq.
\$ 190,389	Contingency on Indirects
\$ 3,655,749	Total
Contingency	
\$ 3,655,749	Contingency - S&L Estimate
\$ 1,557,484	Contingency - GE / Alstom
\$ 5,213,233	Total

COMMONWEALTH OF KENTUCKY
BEFORE THE KENTUCKY PUBLIC SERVICE COMMISSION

In The Matter of:

The Application of Duke Energy Kentucky, Inc.,)
for a Certificate of Public Convenience and) Case No. 2017-00186
Necessity for Construction of a Number 2)
Distillate Fuel Oil System at the Company's)
Woodsdale Natural Gas-Fired Generating)
Station)

DIRECT TESTIMONY OF

JOSEPH A. MILLER, JR.

ON BEHALF OF

DUKE ENERGY KENTUCKY, INC.

May 31, 2017

TABLE OF CONTENTS

	<u>PAGE</u>
I. INTRODUCTION AND PURPOSE	1
II. GENERAL DESCRIPTION OF DUKE ENERGY KENTUCKY'S GENERATION STATIONS.....	3
III. DUKE ENERGY KENTUCKY'S CPCN PROPOSAL TO CONSTRUCT A ULSD FUEL SYSTEM AT WOODSDALE.....	8
IV. FILING REQUIREMENTS SPONSORED BY WITNESS	15
V. CONCLUSION	15

I. INTRODUCTION AND PURPOSE

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Joseph A. Miller Jr., and business address is 526 South Church Street,
3 Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am Vice President of Central Services for Duke Energy Business Services, LLC
6 (DEBS). DEBS is a service company subsidiary of Duke Energy Corporation
7 (Duke Energy), which provides services to Duke Energy and its subsidiaries,
8 including Duke Energy Kentucky, Inc. (Duke Energy Kentucky or the Company).

9 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL AND**
10 **PROFESSIONAL BACKGROUNDS.**

11 A. I graduated from Purdue University with a Bachelor of Science degree in
12 Mechanical Engineering. I also completed twelve post-graduate level courses in
13 Business Administration at Indiana State University. My career with Duke Energy
14 began with Duke Energy Indiana, LLC., (Duke Energy Indiana) f/k/a Public
15 Service of Indiana, in 1991 as a staff engineer at Duke Energy Indiana's Cayuga
16 Generating Station. Since that time, I have held various roles of increasing
17 responsibility in the generation engineering, maintenance, and operations areas,
18 including the role of station manager, first at Duke Energy Kentucky's East Bend
19 Generating Station (East Bend), followed by Duke Energy Ohio's Zimmer
20 Generating Station. I was named General Manager of Analytical and Investments
21 Engineering in 2010 and became General Manager of Strategic Engineering in
22 2012 following the merger between Duke Energy and Progress Energy, Inc. I

1 became the Vice President of Central Services in 2014.

2 **Q. WHAT ARE YOUR DUTIES AS VICE PRESIDENT OF CENTRAL**
3 **SERVICES?**

4 A. In this role, I am responsible for providing engineering, environmental compliance
5 planning, generation and regulatory strategy, technical services, and maintenance
6 services, for Duke Energy's fleet of fossil, hydroelectric, and solar (collectively,
7 "Fossil/Hydro") facilities.

8 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE KENTUCKY**
9 **PUBLIC SERVICE COMMISSION?**

10 A. Yes. Most recently, I provided testimony in support of the Company's application
11 to convert the existing wet bottom ash handling system at East Bend to a dry ash
12 disposal system in Case No. 2016-00268.

13 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
14 **PROCEEDING?**

15 A. I will provide an overview of the Company's two electric generating stations, East
16 Bend Unit 2 (East Bend) and the six-unit Woodsdale natural gas combustion
17 turbine station (Woodsdale). I also provide a summary of the need for the
18 Company's proposal to construct an ultra-low sulfur diesel distillate dual fuel
19 system at Woodsdale (ULSD Fuel System).

II. GENERAL DESCRIPTION OF DUKE ENERGY KENTUCKY'S

GENERATING STATIONS

1 **Q. PLEASE DESCRIBE EAST BEND.**

2 A. East Bend is a 648 megawatt (MW) (nameplate rating) coal-fired base load unit
3 located along the Ohio River in Boone County, Kentucky, that was commissioned
4 in 1981. Previously, Duke Energy Kentucky jointly owned East Bend with the
5 Dayton Power and Light Company (DP&L). Duke Energy Kentucky now owns
6 100 percent of the station, having purchased DP&L's 31 percent interest in the
7 station in 2014.

8 The nameplate ratings are the ratings provided by the manufacturer of the
9 generating equipment and these ratings are actually engraved on a nameplate that
10 is affixed to the equipment. The net ratings represent the net amount of power that
11 we can dispatch from the plants after some portion of the gross power output is
12 used to power the plant machinery. The net rating for East Bend is 600 MW. The
13 station has river facilities to allow barge deliveries of coal and lime. East Bend is
14 designed to burn eastern bituminous coal. The Company maintains a fuel reserve
15 through an onsite coal pile and manages the inventory to maintain an approximate
16 45-day supply of coal.

17 The major pollution control features are: a high-efficiency hot side
18 electrostatic precipitator, a lime-based flue gas desulfurization (FGD) system, and
19 a selective catalytic reduction control (SCR) system designed to reduce nitrogen
20 oxide (NO_x) emissions by 85 percent. The FGD system was upgraded in 2005 to
21 increase the sulfur dioxide (SO₂) emissions removal to an average of 97 percent.

1 The station's electrical output is directly connected to the Duke Energy Midwest
2 (consisting of Kentucky and Ohio) 345 kilovolt (kV) transmission system.

3 Duke Energy Kentucky currently operates a landfill at East Bend (East
4 Landfill) and an ash pond, which together are used for the storage and disposal of
5 waste products resulting from the Company's FGD system and other waste
6 material.

7 **Q. PLEASE DESCRIBE WOODSDALE.**

8 A. Woodsdale is a six-unit, simple cycle, combustion turbine (CT) station located in
9 Butler County, Ohio, just north of Cincinnati, with a collective net winter
10 capability of 564 MW and a net summer capability of 492 MW (including inlet
11 cooling). Woodsdale was designed to provide peaking service and to have black
12 start and dual fuel capability. Woodsdale's primary fuel source is natural gas
13 provided through a connection to the Texas Eastern Transmission Company
14 (TETCO), which transports the natural gas to supply the station. Although the
15 station previously had a connection to Texas Gas Transmission Company (TGT),
16 such is no longer the case. The Texas Gas pipeline connection is no longer usable.
17 This is due to the physical location of the station on the TGT system and the
18 pipeline's inability to guarantee minimum gas pressures desired to serve
19 Woodsdale. The TGT interconnection is simply not a viable, reliable, or
20 reasonable source of natural gas supply to the station. The restrictions placed upon
21 Woodsdale by TGT made the source not usable for the station and continued
22 investment and maintenance of the connection became unreasonable.

1 **Q. PLEASE EXPLAIN WHY WOODSDALE BEING DESIGNED FOR**
2 **PEAKING CAPABILITY IS SIGNIFICANT.**

3 A. By design, peaking units run infrequently for short periods to meet peak demand.
4 As a result peaking units have a much lower capacity factor than base load units
5 or intermediate load units. As Duke Energy Kentucky witness Mr. John
6 Verderame describes in his direct testimony, Woodsdale, like most natural gas
7 CTs are generally dispatched in response to market price signals. These units have
8 great flexibility in terms of operation and can start, ramp up and down very
9 quickly in response to changes in the energy markets and reliability.
10 Consequently, their higher production cost versus a base load coal station like
11 East Bend or an intermediate combined cycle generating station makes Woodsdale
12 (and all peaking units) fall higher on the list in terms of resource dispatch
13 stacking.

14 **Q. WHAT IS BLACK START CAPABILITY?**

15 A. Black start capability means that the station has the ability to initiate a recovery of
16 a substantial portion of load without relying on energy from outside sources if the
17 regional grid experiences a blackout. The black start capability is initiated by an
18 Allison 501-KB gas turbine that serves as a back-up power source and allows the
19 station to start generating energy without power from the electric grid.

20 **Q. PLEASE EXPLAIN WOODSDALE'S DUAL FUEL CAPABILITY.**

21 A. Woodsdale's dual fuel capability means that the station has the flexibility to
22 operate on more than one fuel source. Previously the dual fuel capability was
23 provided through the individual CT's ability to burn both natural gas and propane.

1 The propane dual fuel service was originally selected due to direct pipeline access
2 to the nearby Todhunter Propane Storage Cavern (Todhunter). Todhunter was
3 most recently owned and operated by, Enterprise TE Products Pipeline Company
4 LLC (Enterprise). In 2007, following Duke Energy Kentucky's acquisition of
5 Woodsdale, Duke Energy Kentucky and Enterprise entered into a propane service
6 agreement where Enterprise agreed to store propane for Duke Energy Kentucky
7 and deliver that propane to Woodsdale.

8 **Q. IS PROPANE STILL VIABLE AS A SECONDARY FUEL FOR**
9 **WOODSDALE?**

10 A. No. In mid 2012, Enterprise notified Duke Energy Kentucky that it was
11 experiencing cavern integrity issues and had to reduce the amount of storage
12 available to the Company. Then in late 2013, Enterprise, citing a force majeure
13 event, notified Duke Energy Kentucky that the Todhunter Cavern needed to be
14 closed and permanently decommissioned due to structural integrity issues. Exhibit
15 6 is a copy of the letter the Company received from Enterprise.

16 **Q. DID THE RETIREMENT AND CLOSURE OF THE TODHUNTER**
17 **CAVERN HAVE AN IMMEDIATE IMPACT ON WOODSDALE'S**
18 **OPERATION?**

19 A. Initially, the loss of access to Todhunter Cavern was of little consequence to the
20 Company. Duke Energy Kentucky only maintained the propane as a secondary
21 fuel in the event of an emergency. The interruptible natural gas contract was a
22 sufficient primary fuel source. The Company also maintained a level of onsite
23 propane tank storage that provided approximately five hours of continuous burn

1 for the station. This onsite propane storage could provide a sufficient cushion for
2 limited station operation in the event of an emergency.

3 However, as explained by Mr. Verderame, recent rule changes in PJM
4 Interconnection LLC (PJM), have caused the Company to look at fuel certainty
5 and asset performance and maintenance practices with a new light. The design of
6 Woodsdale as a peaking unit with low capacity factors does not support acquiring
7 firm natural gas transportation through the available natural gas interstate
8 pipelines. This has lead the Company to the conclusion that a new secondary fuel
9 source is necessary for the Woodsdale station to continue operation and to qualify
10 as a resource that the Company can continue relying upon to serve its Kentucky
11 load in PJM.

12 **Q. CAN THE COMPANY SIMPLY RELY UPON ITS EXISTING PROPANE**
13 **SYSTEM TO MEET THESE NEW PJM RULES?**

14 A. Unfortunately, this propane system is not sufficient to meet these new rules.
15 Because of the loss of the ready access to propane, Woodsdale has essentially lost
16 meaningful dual fuel capability. The station has limited onsite propane storage
17 capability for sufficient propane reserves to run Woodsdale for more than a
18 couple of hours.

19 The Company currently has only one Woodsdale unit that is rated to use
20 propane. This is because once the propane cavern was decommissioned; the
21 Company could no longer perform the required testing to enable continued use of
22 propane as a second fuel for all six Woodsdale units. Even though the Company
23 has limited onsite storage of propane, once the Company uses this stored fuel, it

1 would be extremely expensive, difficult and time consuming to replenish this
2 supply. Therefore, in order to maintain the availability of a back-up fuel supply
3 for as long as possible and preserve the dual fuel capability, the Company did not
4 perform the turbine testing to continue secondary propane as a fuel for all six of
5 the units.

6 Refueling the onsite propane storage tanks is simply not economically or
7 logistically feasible in a manner that can keep Woodsdale online in the event of
8 an emergency. The Company simply cannot get propane fuel trucks into the
9 station to offload propane fast enough during station operation. With the closure
10 of the Todhunter Cavern, propane is no longer a locally available source of fuel.
11 Additionally, because of the close relationship between propane and natural gas
12 commodities in term of use and pricing, where there is a constraint on the ability
13 to receive natural gas, so will there likely be a constraint on the propane supply.
14 As I explain later in my testimony, and as further supported by Mr. Verderame, as
15 a result of this change in circumstances and the need to meet new capacity
16 performance requirements that exist in the PJM markets, the Company is seeking
17 authorization to construct a new dual fuel system for Woodsdale.

**III. DUKE ENERGY KENTUCKY'S CPCN PROPOSAL TO CONSTRUCT A
ULSD FUEL SYSTEM AT WOODSDALE**

18 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S CPCN PROPOSAL**
19 **TO CONSTRUCT A ULSD FUEL SYSTEM AT WOODSDALE.**

20 **A.** As more fully explained by Duke Energy Kentucky witness Troy Wilhelm, the
21 scope of the Woodsdale dual fuel project is to design, plan, construct, and

1 commission a new ULSD Fuel System as the secondary fuel to natural gas for
2 Woodsdale. The ULSD Fuel System includes equipment for unloading, storage,
3 forwarding, and firing system for each of Woodsdale's six CTs. As further
4 supported by Mr. Wilhelm, the ULSD Fuel System deliverables include fuel oil
5 block hardware, burner modifications hardware, CT fuel oil drain system
6 hardware, fuel oil piping, fuel oil pumping equipment, all necessary fire
7 protection and detection, instrument air, service air, foundations, fuel oil storage
8 tanks, earthen berm oil containment with drainage and oil/water separator,
9 roadwork and paving, storm water drainage, pre-engineered buildings with
10 HVAC, electrical, heat trace, cathodic protection, instrumentation/controls and
11 NERC CIP considerations. The project scope also includes removal of the existing
12 and no longer usable propane boilers on each CT to utilize the buildings for the
13 new fuel oil blocks and oil preheaters.

14 The major fuel preparation and control components related to the now
15 obsolete propane system will be removed or included in demolition. Any propane
16 piping or propane storage tanks not removed or not included in the demolition
17 will be decommissioned per environmental standards, blanked off, and evaluated
18 for either full removal or abandonment in place. This includes the 4.1 mile
19 propane supply pipeline from the Todhunter caverns to Woodsdale that must be
20 abandoned due to the cavern closure. Exhibits 5 and 7 to the Company's
21 application include maps depicting the location of the ULSD Fuel System at
22 Woodsdale. Exhibit 5 is the Duke Energy-Woodsdale Station Fuel Oil System
23 Installation Project Preliminary Engineering Report (Report). The Report also

1 contains the copy of the drawings, specifications and schematics for the
2 construction of the ULSD Fuel System that are stamped by a licensed Kentucky
3 Engineer.

4 Because the construction is located on Duke Energy Kentucky property, it
5 will not interfere with any other jurisdictional utilities' operations.

6 **Q. WHAT IS THE DRIVING FACTOR FOR THE NEED TO CONSTRUCT A**
7 **ULSD FUEL SYSTEM AT WOODSDALE?**

8 A. Duke Energy Kentucky witness Mr. Verderame fully explains the need for the
9 ULSD Fuel System in his direct testimony. In summary, the need for a ULSD Fuel
10 System is a result of a change in PJM's rules for capacity performance that
11 occurred in 2015 and 2016 as a result of the 2014 Polar Vortex. As a natural-gas
12 fired CT, Woodsdale does not presently have a multiple-day available fuel source
13 on site like a coal-fired generator such as East Bend. Although Woodsdale is
14 connected to one interstate natural gas pipeline and is in close proximity to two
15 others, firm transportation to the station was not the most economical solution in
16 the long term to solving the fuel certainty needs for meeting capacity performance.
17 As an interruptible transportation customer, the station is subject to natural gas
18 flow restrictions on those natural gas pipelines making sole reliance upon natural
19 gas as a fuel infeasible from both a practical and economic standpoint. Mr.
20 Verderame explains the analysis the Company undertook to arrive at the decision
21 that a ULSD Fuel System presented the best strategy in terms of cost and
22 reliability for meeting capacity performance standards.

1 **Q. DOES DUKE ENERGY KENTUCKY NEED DUAL FUEL AT**
2 **WOODSDALE TO COMPLY WITH PJM CAPACITY PERFORMANCE**
3 **RULES?**

4 A. Duke Energy Kentucky understands that there is an expectation by PJM that all
5 members will take action to ensure that their generation complies with its
6 Capacity Performance construct. These compliance requirements are non-descript
7 and is essentially an ex-post facto determination based upon whether or not a
8 station performs when called upon. The strategies to ensure compliance are left to
9 the individual utilities. But fuel certainty is a minimum expectation. The
10 Company explored numerous possible strategies to provide Woodsdale with fuel
11 certainty and has determined that a back-up fuel source, along with normal asset
12 investments and maintenance schedules should be sufficient to allow the
13 Company to meet PJM's capacity performance standards.

14 **Q. WHAT WOULD HAPPEN IF DUKE ENERGY KENTUCKY TOOK NO**
15 **ACTION AT WOODSDALE IN TERMS OF COMPLIANCE WITH PJM**
16 **CAPACITY PERFORMANCE ACTIONS?**

17 A. Mr. Verderame explains this fully in his testimony but, in summary, the Company
18 could face significant financial assessments and lose the ability to use Woodsdale
19 to meet any of its Kentucky customer's load obligations or to satisfy the
20 Company's commitments to PJM. Per PJM's rules, by 2020, all capacity in PJM
21 must meet capacity performance expectations. This includes capacity that is bid
22 into the PJM Base Residual Auctions as well as, any capacity used as part of a
23 Fixed Resource Requirement (FRR) plan. If Woodsdale does not qualify for

1 capacity performance, the Company would have an immediate annual capacity
2 deficiency of approximately 460 MWs in its FRR Plan on file with PJM. The
3 Company would be required to remedy the deficiency with bilateral purchases of
4 unit-specific complying capacity or face significant financial penalties.

5 **Q DID DUKE ENERGY KENTUCKY CONSIDER ANY ALTERNATIVES**
6 **TO THE ULSD FUEL SYSTEM TO MEET PJM CAPACITY**
7 **PERFORMANCE REQUIREMENTS?**

8 A. Yes. The Company evaluated many alternative strategies, including, but not
9 limited to, Firm Gas transportation, options for leaving PJM, becoming a full PJM
10 capacity auction participant, and using ethane pipelines as a back-up. Each of the
11 strategies examined had additional costs, feasibility issues, economic risks to
12 customers, and risks in terms of reliability or other operational constraints that
13 made the proposed ULSD Fuel System the best alternative. Mr. Verderame
14 discusses the Company's evaluation of these alternative strategies in his
15 testimony.

16 **Q. DOES DUKE ENERGY KENTUCKY HAVE ALL NECESSARY PERMITS**
17 **TO CONSTRUCT THE ULSD FUEL SYSTEM AT WOODSDALE?**

18 A. As Duke Energy Kentucky witness, Andrew Roebel explains, fuel oil combustion
19 is currently reflected in the station's Title V permit. Given the existing station
20 permits reflect the unit's ability to combust fuel oil and based on review of
21 applicable regulations and initial discussions with Ohio Environmental Protection
22 Agency (Ohio EPA) representatives, installation of fuel oil combustion hardware

1 on the units will not trigger the need for any significant construction related
2 permits.

3 **Q. HOW WILL DUKE ENERGY KENTUCKY CONSTRUCT THE ULSD**
4 **FUEL SYSTEM AT WOODSDALE?**

5 A. Materials and labor will come from a variety of sources and will utilize a variety
6 of contracting strategies. Most of the balance of plant components such as oil
7 tanks, fuel skids, fuel piping, fire protection, demolition of propane tank/storage
8 facilities and miscellaneous electrical work will be sourced using the competitive
9 bidding process. The upgrades to the combustion system will be single sourced to
10 GE-Alstom and the controls portion of work is expected to be awarded to
11 Emerson Controls using Duke Energy's existing alliance agreements that provide
12 favorable pricing across the Duke Energy enterprise and for use in all
13 jurisdictions. In all cases, the method which is perceived to be most beneficial to
14 Duke Energy and its customers will be used. A summary of the anticipated
15 sources of construction is as follows:

- 16 • 50% - Competitive Bid (firm price) - Balance of plant and propane system
17 demolition
- 18 • 30% - Single Source - GE-Alstom combustion system
- 19 • 12% - Duke Labor, project support, overheads
- 20 • 5% - Alliance - Controls, site support services
- 21 • 3% - Outside engineering support

22 As further discussed by Mr. Wilhelm, the Company is anticipating commencing
23 construction activities in the first quarter of 2018 with a goal to have two units in

1 service in the fourth quarter of 2018, and the remaining Woodsdale units
2 completed and in service in the first and second quarter of 2019, in time for the
3 capacity performance deadline.

4 **Q. WILL THE CONSTRUCTION OF THE ULSD FUEL SYSTEM AT**
5 **WOODSDALE ADVERSELY IMPACT THE OPERATION OF THE**
6 **STATION?**

7 A. Not at all. In fact, it is the Company's belief that a secondary fuel source other
8 than propane will provide additional availability for Woodsdale that does not
9 currently exist due to the lack of sufficient propane supplies and ability to deliver
10 propane in the event of a curtailment on the natural gas pipeline.

11 **Q. WHAT IS THE FULLY LOADED ESTIMATED COST OF**
12 **CONSTRUCTION AND ONGOING OPERATION?**

13 A. The estimated fully-loaded cost of construction for the project is approximately
14 \$55 million. The non-fuel estimated ongoing cost of operation is approximately
15 \$100,000 per year. The facility will require annual testing and fuel replenishing.
16 The Company estimates the total yearly average of fuel oil usage to be
17 approximately 976,000 gallons/year. Depending upon the price of fuel, the
18 Company anticipates an annual fuel expense of approximately \$1.7 million to
19 \$2.7 million per year. Mr. Wilhelm discusses and supports these cost estimates in
20 his testimony.

21 **Q. HOW DOES DUKE ENERGY KENTUCKY PROPOSE TO FINANCE**
22 **THE CONSTRUCTION OF THE ULSD FUEL SYSTEM?**

1 A. Company witness William Don Wathen explains in his direct testimony that the
2 Company will eventually seek recovery of these costs in accordance with the
3 Commission's rules and regulations as part of a future rate proceeding.

IV. FILING REQUIREMENTS SPONSORED BY WITNESS

4 **Q. PLEASE DESCRIBE THE FILING REQUIREMENTS YOU SPONSOR.**

5 A. I sponsor portions of the Report included in Exhibit 5 that address the need and
6 scope of the ULSD Fuel System project. I also sponsor Exhibit 6, the letter
7 informing the Company that the propane caverns that formerly supplied back-up
8 fuel supply to Woodsdale would be decommissioned.

V. CONCLUSION

9 **Q. WAS EXHIBIT 5 TO THE COMPANY'S APPLICATION PREPARED BY**
10 **AT YOUR DIRECTION AND UNDER YOUR CONTROL AND**
11 **SUPERVISION?**

12 A. Yes.

13 **Q. IS EXHIBIT 6 TO THE COMPANY'S APPLICATION A TRUE AND**
14 **ACCURATE COPY OF THE LETTER INFORMING DUKE ENERGY**
15 **KENTUCKY OF THE TODHUNTER PROPANE CAVERN**
16 **DECOMMISSIONING?**

17 A. Yes.


18 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

19 A. Yes.

VERIFICATION

STATE OF NORTH CAROLINA)
) SS:
COUNTY OF MECKLENBURG)

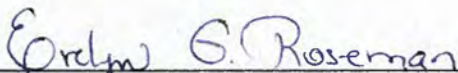
The undersigned, Joseph A. Miller, Jr., Vice President of Central Services for Duke Energy Business Services, LLC, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing testimony and that it is true and correct to the best of his knowledge, information and belief



Joseph A. Miller, Jr., Affiant

Subscribed and sworn to before me by Joseph A. Miller, Jr. on this 27 day of April, 2017.





NOTARY PUBLIC

My Commission Expires: Aug 18, 2019

COMMONWEALTH OF KENTUCKY
BEFORE THE PUBLIC SERVICE COMMISSION

In The Matter of:

The Application of Duke Energy Kentucky,)
Inc., for a Certificate of Public Convenience)
and Necessity for Construction of a Number 2) Case No. 2017-00186
Distillate Fuel Oil System at the Company's)
Woodsdale Natural Gas-Fired Generating)
Station)

DIRECT TESTIMONY OF
JOHN A. VERDERAME
ON BEHALF OF
DUKE ENERGY KENTUCKY, INC.

May 31, 2017

TABLE OF CONTENTS

	<u>PAGE</u>
I. INTRODUCTION.....	1
II DUKE ENERGY KENTUCKY'S OPERATIONS IN PJM.....	4
A. OVERVIEW OF PJM	4
B. DUKE ENERGY KENTUCKY'S OPERATIONS IN PJM	7
C. RECENT CHANGES TO THE PJM CAPACITY MARKET	9
D. DUKE ENERGY KENTUCKY'S COMPLIANCE WITH CAPACITY PERFORMANCE.....	14
III. DUKE ENERGY KENTUCKY'S ULSD FUEL SYSTEM PROPOSAL.....	23
IV. CAPACITY PERFORMANCE RISK EVALUATION.....	52
V. CONCLUSSION	60

ATTACHMENTS:

Confidential JV-1 Woodsdale Capacity Performance Strategic Analysis

Confidential JV-2 Analysis of firm natural gas transportation

I. INTRODUCTION

1 **Q. STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is John A. Verderame, and my business address is 526 S. South Church
3 Street, Charlotte, North Carolina 28202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by Duke Energy Progress, Inc. (Duke Energy Progress) as
6 Managing Director, Power Trading and Dispatch. Duke Energy Progress is the
7 utility formerly known as Progress Energy Inc., (Progress Energy) located in
8 North and South Carolina. As part of the merger integration process, Duke Energy
9 Progress now provides various administrative and other services to the regulated
10 affiliated companies within Duke Energy Corporation (Duke Energy Corp.),
11 including Duke Energy Kentucky, Inc., (Duke Energy Kentucky or the
12 Company).

13 **Q. PLEASE DESCRIBE BRIEFLY YOUR EDUCATION AND**
14 **PROFESSIONAL EXPERIENCE.**

15 A. I received a Bachelor of Arts degree in Economics from the University of
16 Rochester in 1983, and a Masters in Business Administration in Finance from
17 Rutgers University in 1985. I have worked in the energy industry for 16 years.
18 Prior to that, from 1986 to 2001, I was a Vice President in the United States (US)
19 Government Bond Trading Groups at the Chase Manhattan Bank and Cantor
20 Fitzgerald. My responsibilities as a US Government Securities Trader included
21 acting as the Firm's market maker in US Government Treasury securities. I joined
22 Progress Energy, in 2001, as a Real-Time Energy Trader. My responsibilities as a

1 Real-Time Energy Trader included managing the real-time energy position of the
2 Progress Energy regulated utilities. In 2005, I was promoted to Manager of the
3 Power Trading group. My role as manager included responsibility for the short-
4 term capacity and energy position of the Progress Energy regulated utilities in the
5 Carolinas and Florida.

6 In 2012, upon consummation of the merger between Duke Energy Corp.
7 and Progress Energy, Progress Energy became Duke Energy Progress and I was
8 promoted to my current position.

9 **Q. HAVE YOU EVER TESTIFIED BEFORE THE KENTUCKY PUBLIC**
10 **SERVICE COMMISSION?**

11 A. Yes. I have previously testified in the Company's Fuel Adjustment Clause
12 proceedings as well as other cases that have involved the Company's participation
13 in energy and capacity markets.

14 **Q. PLEASE SUMMARIZE YOUR DUTIES AS MANAGING DIRECTOR,**
15 **POWER TRADING AND DISPATCH.**

16 A. As Managing Director, Power Trading and Dispatch of Duke Energy Progress, I
17 am responsible for Power Trading and Generation Dispatch on behalf of the
18 Company's regulated utilities in the Carolinas, Florida, Indiana, Ohio, and
19 Kentucky. I am primarily responsible for Duke Energy Kentucky's generation
20 dispatch, unit commitment, 24-hour real-time operations, and plant
21 communications related to short-term generating maintenance planning. I lead the
22 team responsible for managing the Company's capacity position with respect to
23 meeting its Fixed Resource Requirement (FRR) obligation as a member of PJM

1 Interconnection, L.L.C. (PJM), for the submission of the Company's supply offers
2 and demand bids in PJM's day-ahead and real-time electric energy (collectively,
3 Energy Markets) and ancillary services markets (Ancillary Services Markets), as
4 well as managing the Company's short-term and long-term supply position to
5 ensure that the Company has adequate economic resources committed to serve its
6 retail customers' electricity needs. In that respect, my teams are also responsible
7 for any financial hedging done to mitigate exposure to short-term energy prices
8 and congestion risks.

9 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

10 A. The purpose of my testimony is to support the Company's proposal and need to
11 construct a new back-up fuel system consisting of ultra-low sulfur diesel (ULSD)
12 burning capability at the Woodsdale Generating Station (ULSD Fuel System),
13 located in Trenton, Ohio, to meet PJM's Capacity Performance (Capacity
14 Performance) criteria, the risks to customers of non-compliance, and the analysis
15 that was performed to arrive at the conclusion that the ULSD Fuel System was, on
16 balance, the most reasonable strategy to meet that need.. In doing so, I provide an
17 overview of PJM in terms of its capacity market and how the Company operates
18 as a FRR entity in PJM. I discuss PJM's Capacity Performance structure and why
19 it was implemented. I then discuss the Company's need to construct the ULSD
20 Fuel System and how the Company analyzed various strategies for Capacity
21 Performance compliance, alternatives to remaining in PJM, and managing non-
22 performance risks. This discussion details how Duke Energy Kentucky ultimately
23 concluded, upon a balancing of the various risks, including likelihood of

1 strategies meeting minimum compliance requirements, mitigating risks of non-
2 performance, operating impacts, feasibility, and where possible a quantification of
3 long-term and short term capital and operating and maintenance costs, that the
4 ULSD Fuel System was the optimal solution. Finally, I summarize the presented
5 opportunities and risks.

II. DUKE ENERGY KENTUCKY'S OPERATIONS IN PJM

A. OVERVIEW OF PJM

6 Q. PLEASE GENERALLY DESCRIBE PJM.

7 A. PJM is the nation's first fully functioning Regional Transmission Operator (RTO)
8 that operates the power grid and wholesale electric market for all or parts of
9 thirteen states and the District of Columbia. The PJM electric market consists of
10 energy markets, capacity markets, ancillary services markets, and a financial
11 transmission rights (FTR) market. PJM's operation is governed by agreements
12 approved by the Federal Energy Regulatory Commission (FERC) including the
13 Operating Agreement, Open Access Transmission Tariff (OATT),¹ and the
14 Reliability Assurance Agreement (RAA).² As a member of PJM, Duke Energy
15 Kentucky is subject to these agreements, which among other things, require Duke
16 Energy Kentucky to offer all of its available generation to PJM through its
17 Capacity Market, Energy Markets, and Ancillary Services Markets; and to
18 provide sufficient customer capacity and purchase customer energy load from the
19 PJM Day-Ahead or Real-Time Energy Markets.

¹ <http://www.pjm.com/media/documents/merged-tariffs/oatt.pdf> (last visited May 9, 2017)

² <http://www.pjm.com/media/documents/merged-tariffs/raa.pdf> (last visited May 9, 2017).

1 **Q. PLEASE BRIEFLY DESCRIBE THE PJM ENERGY MARKET.**

2 A. PJM administers its Energy Markets utilizing locational marginal pricing (LMP).

3 LMP can be broadly defined as the value of one additional megawatt of energy at

4 a specific point on the electric grid. In PJM, the LMP is composed of three

5 components: the system energy price, the marginal congestion price, and the

6 marginal loss price. Both the Day-Ahead and Real-Time Energy Markets are

7 based on supply offers and demand bids submitted to PJM by market participants,

8 including both generator owners (as sellers) and load serving entities (as buyers).

9 The Day-Ahead Energy Market provides a means for market participants to

10 mitigate their exposure to price risk in the Real-Time Energy Market. The Day-

11 Ahead Energy Market also provides meaningful information to PJM regarding

12 expected real-time operating conditions for the next day, which enhances PJM's

13 ability to ensure reliable operation of the transmission system. The Real-Time

14 Energy Market functions as a balancing market between generation and load in

15 real-time. Through the PJM Energy Market and the LMP price signals, PJM

16 provides a market-based solution to value, and thus manage energy production,

17 transmission congestion, and marginal losses in the PJM region.

18 **Q. PLEASE DESCRIBE THE PJM CAPACITY MARKET.**

19 A. PJM's capacity market is called the Reliability Pricing Model (RPM). The

20 purpose of RPM is to provide a market construct that enables PJM to secure

21 adequate generation resources to meet the reliability needs of the RTO. The RPM

22 construct and the associated rules regarding how PJM members participate in the

23 PJM Capacity Market is described within the PJM OATT and RAA. The PJM

1 Capacity Market operates on a planning period that spans twelve months
2 beginning June 1st and ending May 31st of each year (Delivery Year). In PJM, the
3 Capacity Market structure is intended to provide transparent forward market
4 signals that support generation and infrastructure investment. There are two ways
5 for a PJM member to participate in the RPM capacity structure: 1) through the
6 RPM baseline procurement auctions; or 2) as a self-supply FRR entity.

7 **Q. PLEASE DESCRIBE THE BASELINE PROCUREMENT AUCTION**
8 **PROCESS.**

9 A. The baseline procurement auction is called a base residual auction (BRA). BRAs
10 are conducted three years in advance of the actual Delivery Year in order to allow
11 bidders to complete construction of projects that clear the BRA. The PJM
12 Capacity Market is designed to provide incentives to encourage the development
13 of generation, demand response, energy efficiency, and transmission solutions
14 through capacity forward-looking market payments.

15 Another important component of RPM is that price signals are locational,
16 and designed to recognize and quantify the geographical value of capacity. PJM
17 divides the RTO into multiple sub-regions called locational delivery areas (LDA)
18 in order to model the locational value of generation.

19 **Q. PLEASE BRIEFLY EXPLAIN PJM'S FRR PROCESS.**

20 A. The PJM OATT and RAA specify the obligations and compensation to load
21 serving entities (LSE) for supplying capacity. The FRR process is an alternative
22 capacity strategy to the BRA for a PJM LSE such as Duke Energy Kentucky to
23 satisfy its customer capacity obligation under the PJM RAA. Under the FRR

1 construct, an LSE must annually submit a preliminary capacity plan (FRR Plan)
2 that identifies the unit-specific capacity resources (generating or demand
3 response) that the LSE will use to meet load obligations (including reserves) for
4 the Delivery Year three years forward. The FRR entity must also prepare its final
5 FRR Plan for the upcoming delivery-year that again, identifies the unit specific
6 resources that will be used to satisfy the FRR load obligation. Both of these FRR
7 Plan submittals must meet the PJM-defined customer capacity obligation. The
8 FRR process allows the LSE to match its customer reliability requirement to its
9 own generation, demand response, energy efficiency and/or transmission
10 resources, while still being permitted to sell some or all of its excess supply into
11 RPM.

B. DUKE ENERGY KENTUCKY'S OPERATIONS IN PJM

12 **Q. PLEASE EXPLAIN HOW THE COMPANY MEETS ITS ENERGY**
13 **NEEDS THROUGH THE PJM ENERGY MARKET.**

14 A. Consistent with its PJM membership, the Company meets all of its energy needs
15 through the PJM Energy Markets and does not purchase any energy outside of
16 PJM. Through PJM's Day-Ahead Energy Market, market participants can
17 mitigate their exposure to real-time price risk by selling available generation and
18 purchasing forecasted demand in the Day-Ahead Energy Market. Duke Energy
19 Kentucky submits demand bids and supply offers as both a load serving entity and
20 a generator owner, respectively. Thus, the Company simultaneously functions as
21 both a buyer and seller to serve its retail electric customers.

1 **Q. HOW DOES DUKE ENERGY KENTUCKY PARTICIPATE IN PJM'S**
2 **RPM CAPACITY MARKET STRUCTURE?**

3 A. Duke Energy Kentucky participates in the RPM as an FRR entity. This is
4 consistent with the Commission's Order in Case No. 2010-00203 whereby the
5 Commission required the Company to participate in PJM as an FRR entity until
6 such time as it received Commission approval to participate in the PJM capacity
7 auctions. To date, Duke Energy Kentucky has not requested such permission, but
8 will do so if the Company determines that a change would be in the best interests
9 of its customers and should be made. The Company continues to evaluate the
10 merits of exiting the FRR and becoming a full RPM auction participant.

11 As an FRR entity, Duke Energy Kentucky annually submits both a
12 preliminary and a final FRR Plan to PJM that identifies specific resources to
13 satisfy its load obligations.

14 **Q. PLEASE EXPLAIN WHAT BEING AN FRR ENTITY MEANS FOR DUKE**
15 **ENERGY KENTUCKY.**

16 A. As an FRR entity, Duke Energy Kentucky must secure and commit unit-specific
17 generation resources to meet the peak load capacity requirements for all of its
18 customers in advance of the PJM's annual BRA through its FRR Plan. Presently,
19 the load requirements include both the forecasted load of Duke Energy
20 Kentucky's customers, as well as the reserve requirement for that load mandated
21 by PJM.

1 **Q. FOR WHICH UPCOMING DELIVERY YEARS HAS DUKE ENERGY**
2 **KENTUCKY ALREADY SUBMITTED FRR PLANS TO PJM TO MEET**
3 **ITS KENTUCKY CUSTOMER LOAD OBLIGATIONS?**

4 A. As the FRR plan timeline follows the RPM auction timeline, the Company has
5 already submitted its initial FRR Plan for the delivery period spanning June 1,
6 2020, through May 31, 2021, and will adjust its final FRR plan for the delivery
7 period spanning June 1, 2017, through May 31, 2018.

8 The Duke Energy Kentucky FRR capacity plan currently includes East
9 Bend 2 and Woodsdale generating stations, some demand response, as well as any
10 bilateral capacity purchases required to meet customer demand. Duke Energy
11 Kentucky would face severe penalties and limitations on its ability to choose the
12 FRR option if PJM were to deem either its initial or final FRR plans to be
13 insufficient or its generation otherwise non-compliant with PJM requirements.

C. RECENT CHANGES TO THE PJM CAPACITY MARKET

14 **Q. PLEASE EXPLAIN THE RECENT CHANGES TO THE CAPACITY**
15 **MARKET CONSTRUCT THAT PJM HAS IMPLEMENTED.**

16 A. In a stated effort to improve the reliability of generating resources in the PJM
17 footprint, PJM has redesigned the RPM construct with the newly coined
18 “Capacity Performance” construct. In doing so, it is redefining its capacity
19 products and proposing new performance-based incentives and assessments for
20 non-performance. With Capacity Performance, PJM is adopting a “no-excuses”

1 policy in order to improve reliability.³ Specifically, PJM established two classes
2 of capacity, “Capacity Performance” Capacity and for a limited transitional
3 period, “Base Capacity.” Also during the transitional period the current annual
4 capacity product will continue to exist for FRR participants.

5 **Q. WHAT IS THE DISTINCTION THAT PJM HAS CREATED FOR**
6 **CAPACITY PERFORMANCE RESOURCES VERSUS THE PRE-**
7 **CAPACITY PERFORMANCE ANNUAL CAPACITY PRODUCT?**

8 A. Complying capacity performance resources must be capable of sustained,
9 predictable operation that provides energy and reserves during performance
10 assessment hours throughout the Delivery Year. Performance assessment hours
11 will be determined in real-time based on system conditions. They are not pre-
12 determined, but are anticipated to occur during seasonal peak periods. Capacity
13 performance resources are subject to non-performance assessments during
14 emergency conditions throughout the entire Delivery Year. Base Capacity
15 resources are required to meet the Capacity Performance standard from June
16 through September. Base Capacity will no longer be a Capacity Market product
17 after the transition period. Capacity Performance resources will be required to be
18 available to PJM during periods of high load demand or system emergency, or
19 face substantial non-performance assessments. Conversely, over-performance will
20 be rewarded with performance-based bonuses.

21 **Q. WHEN WILL THE CAPACITY PERFORMANCE MODEL BECOME**
22 **FULLY IMPLEMENTED IN PJM?**

³ See e.g., PJM Press release, May 24, 2016; describing Capacity Performance “the new no excuses” standard. Available at <http://www.pjm.com/~media/about-pjm/newsroom/2016-releases/20160524-rpm-auction-results-for-2019-20-news-release.ashx> (Last visited May 16, 2017).

1 A. In this new construct, PJM established the goal of transitioning all capacity in the
2 PJM footprint to Capacity Performance by the 2020-2021 Delivery Year. In other
3 words, by June 1, 2020, all capacity purchased on behalf of load through RPM or
4 eligible for inclusion in FRR capacity plans must meet the Capacity Performance
5 criteria.

6 When PJM achieves full transition to Capacity Performance for the 2020-
7 2021 Delivery Year, every resource in the PJM footprint that is not on a PJM-
8 approved planned outage will be obligated to be available for PJM dispatch. The
9 obligation extends during any hour that PJM determines there to be a compliance
10 hour throughout the entire delivery year. Compliance hours are generally set
11 during periods of capacity or operational stress on the PJM system; and are
12 expected by PJM to average approximately thirty hours per year over time.

13 **Q. WHY DID PJM TAKE THIS ACTION TO IMPLEMENT A CAPACITY**
14 **PERFORMANCE CONSTRUCT?**

15 A. During the winter months of 2013 through 2014, much of the country experienced
16 a severe cold weather event known as the Polar Vortex where temperatures
17 dropped to historically low levels. This weather event also saw demands, and
18 subsequently prices for energy rise due to constrained availability of resources
19 and fuel. PJM alone experienced forced outage rates exceeding 20%. PJM
20 determined the drivers behind these outage rates to be mechanical outages due to
21 extreme cold and demand or weather driven fuel unavailability.

22 In a concerted effort to avoid a repeat of resource scarcity and reliability
23 concerns, PJM filed with FERC, and was approved to implement, the Capacity

1 Performance construct. The Capacity Performance construct is a substantial
2 rewrite to the existing PJM capacity market design. PJM's intent was to drive
3 generation owners to make investments to fortify reliability of their capacity and
4 to enhance energy market supply by both increasing the financial rewards for
5 compliant capacity value and the risk exposure to non-performance.

6 **Q. WHEN DID THE CAPACITY PERFORMANCE RULES GO INTO**
7 **EFFECT?**

8 A. PJM described a transitional period to achieve 100% Capacity Performance over
9 four years, some years for which it had already conducted the three-year forward
10 Base Auctions under the old construct. PJM has conducted transitional auctions at
11 increasing percentages of Capacity Performance for the 2016-2017 Delivery Year
12 through the 2019-2020 Delivery Years. Generation included in FRR capacity
13 plans must eventually meet Capacity Performance requirements, and be eligible
14 for the same performance bonuses and subject to the same non-performance
15 assessments. FERC granted a limited Capacity Performance transition period for
16 FRR entities like Duke Energy Kentucky that includes an exemption and step-up
17 towards 100% Capacity Performance compliance for all FRR Plan resources in
18 the 2018-2019 Delivery Year. Following the transitional percentages applied to
19 the general market, Duke Energy Kentucky has since filed a preliminary FRR
20 plan for the 2019-2020 Delivery Year that includes 80% of its obligation as
21 Capacity Performance capacity. The preliminary FRR plan that Duke Energy
22 Kentucky filed this year, for the 2020-2021 Delivery Year required 100%
23 Capacity Performance capacity.

1 **Q. WHAT EXACTLY DOES PJM CAPACITY PERFORMANCE**
2 **ELIGIBILITY REQUIRE?**

3 A. PJM Capacity Performance compliance does not have a strict or bright line set of
4 guidelines. PJM’s rules do not provide specific eligibility requirements or
5 qualifications that a generation resource must meet in order to qualify as a
6 Capacity Performance resource. Instead, the RAA provides that Capacity
7 Performance resources are those that to the extent they cleared in the RPM
8 auction or are otherwise committed as a capacity resource, are obligated to deliver
9 energy during the relevant Delivery Years as scheduled or dispatched by the
10 Office of Interconnection during the Performance Assessment Hours.⁴ PJM has
11 stated in its Capacity Performance tariff filing that “the fundamental attribute of a
12 Capacity Performance Resource is that it shall provide energy and reserves when
13 called upon by PJM during emergencies.”⁵ The tariff further provides that the
14 capacity market seller (or FRR entity) shall provide to PJM and the Independent
15 Market Monitor (IMM), upon their request, all supporting data and information
16 requested by either PJM or the IMM to evaluate whether “the underlying Capacity
17 Resource can meet the operational and performance requirements of Capacity
18 Performance Resources.”⁶ The best a utility can do is manage the risks and make
19 appropriate and prudent investments to maintain and, if possible, enhance the
20 reliability of its assets to reduce the likelihood of the asset not being able to
21 perform when called upon during a PJM-determined event. The Capacity
22 Performance rules provide broad discretion on the part of PJM and the IMM to

⁴ See PJM OATT Section 5.5A

⁵ See PJM OATT Tariff Section 5.5A

⁶ See PJM OATT Section 5.5Aa(i)

1 challenge generators as being Capacity Performance compliant.⁷ That said, there
2 are some minimum strategies that Duke Energy Kentucky can take in terms of
3 ensuring there is a reliable source of fuel, and maintaining regular and proactive
4 maintenance schedules and activities, which I describe later in my testimony.

D. DUKE ENERGY KENTUCKY'S COMPLIANCE WITH CAPACITY PERFORMANCE

5 **Q. PLEASE SUMMARIZE WHAT THE PJM CAPACITY PERFORMANCE**
6 **CONSTRUCT NOW MEANS FOR DUKE ENERGY KENTUCKY.**

7 A. Duke Energy Kentucky, as a FRR entity, provides its own specific generation to
8 PJM to meet customer load; but is nonetheless held to the same performance
9 standards as full participants in the PJM capacity market. In order to maintain its
10 status as an FRR entity, and to meet maintaining generation capacity sufficient to
11 meet its load obligation, all generation committed to meet Kentucky load must
12 comply with the minimum Capacity Performance requirements set by PJM.

13 **Q. HOW WOULD YOU CLASSIFY THE DUKE ENERGY KENTUCKY'S**
14 **EAST BEND STATION IN TERMS OF PJM CAPACITY**
15 **PERFORMANCE COMPLIANCE AND RESPONSE?**

16 A. The Company believes that East Bend currently meets the minimum requirements
17 of a Capacity Performance resource in that it is a coal fired facility with a
18 significant reserve of fuel stored on-site. The Company is taking proactive steps
19 to invest in the maintenance of East Bend through "asset hardening" strategies
20 designed to reduce the possibility, likelihood, and duration of forced outages.

⁷ See PJM Tariff Section 5.5A

1 **Q. HOW WOULD YOU CLASSIFY DUKE ENERGY KENTUCKY'S**
2 **WOODSDALE STATION IN TERMS OF CAPACITY PERFORMANCE**
3 **COMPLIANCE?**

4 A. In my expert opinion, the Woodsdale facility does not currently meet minimum
5 Capacity Performance requirements due to its lack of fuel certainty. Fuel certainty
6 is a minimum requirement to meet Capacity Performance expectations. To
7 understand the nuances of the PJM Capacity Performance impact, one must
8 appreciate the distinctions and interplay between energy and capacity in PJM.
9 While PJM treats the two commodities differently, one cannot completely dissect
10 the two, especially when it comes to serving customer load in the most economic
11 and reasonable manner.

12 **Q. PLEASE DESCRIBE THE CURRENT FUEL SITUATION AT**
13 **WOODSDALE ITS OPERATION AS A SIMPLE CYCLE COMBUSTION**
14 **TURBINE.**

15 A. The six units at Woodsdale were designed to be simple cycle combustion turbines
16 (CT) that operate as peaking station in terms of ability to produce energy to meet
17 load obligations. The station has great flexibility to start quickly, ramp up and
18 ramp down between full and minimum loads, all to meet the instantaneous
19 demands of the Company's customers. From a PJM Capacity Market perspective,
20 Woodsdale provides the Company with up to 492 MWs of unit-specific capacity
21 to meet our PJM load obligations.

22 Duke Energy Kentucky designed its resource stack to balance construction
23 costs against expected utilization to meet customer load demands. Even with the

1 relatively small size of Duke Energy Kentucky a tiered resource stack consisting
2 of base load and peaking unit is appropriate. From an energy perspective,
3 Woodsdale was not designed to operate continually like a base load asset such as
4 East Bend. It is a higher incremental cost unit that was designed, intended, and is
5 in fact used to meet instantaneous demand and peak load conditions for Duke
6 Energy Kentucky. Consequently, Woodsdale has historically maintained very low
7 utilization. One of the primary benefits of membership in PJM is access to the
8 PJM Energy Markets. The PJM Energy Markets allow Duke Energy Kentucky
9 customers to benefit from lower cost resources in the market to displace its owned
10 generation through market purchases. Market purchases are made during periods
11 when its base load unit, East Bend, is offline, and when peaking resources can be
12 procured below the cost of Woodsdale. In an organized market like PJM the
13 primary value of Woodsdale to customers is in the capacity market, not the energy
14 market. Consequently due to very low energy utilization, Woodsdale has not
15 historically contracted for firm natural gas transportation.

16 The primary fuel at Woodsdale is natural gas that historically has been
17 delivered under a non-firm (interruptible) delivery contract. The pipeline serving
18 Woodsdale station, Texas Eastern Transmission Company (TETCO) has declared
19 operational flow orders (OFOs) and other limitations that could impact gas
20 availability and pipeline flexibility during Capacity Performance compliance
21 events during peak periods. This means that the pipeline is placing restrictions on
22 the deliverability of gas supply which could affect gas usage at the facility. In the
23 event that natural gas was unavailable at the site, due to delivery limitations on

1 the natural gas pipeline, the station would not be able to meet an immediate
2 demand for energy from PJM during a Capacity Performance event. From a
3 dispatch and energy market perspective, it has been, and remains to be,
4 uneconomic and not in the customer's best interest to maintain a much higher cost
5 firm transportation contract for natural gas at a peaking facility that was intended
6 and designed only to operate intermittently during system peaks.

7 Notwithstanding the energy and dispatch costs I previously mentioned, the
8 fact that Woodsdale is capable of providing approximately 492 MWs of unit-
9 specific capacity has been a significant benefit to Duke Energy Kentucky.
10 Combined with the approximate 600 MWs of East Bend capacity, these two
11 stations have provided the Company with sufficient capacity to satisfy its FRR
12 Plan obligations, prior to the advent of Capacity Performance.

13 **Q. IF WOODSDALE IS NOT CURRENTLY CAPACITY PERFORMANCE**
14 **COMPLIANT, HOW CAN DUKE ENERGY KENTUCKY INCLUDE**
15 **WOODSDALE IN ITS PRELIMINARY FRR PLANS FOR THE 2019/2020**
16 **AND 2020/2021 DELIVERY YEARS?**

17 A. Because these FRR Plans are forward looking, the Company can include
18 Woodsdale under the assumption that it meets the Capacity Performance
19 compliance expectations in those future Delivery Years. Thus the reason for the
20 Company's Application in this proceeding. Duke Energy Kentucky believes that
21 improving Woodsdale provides the optimal solution to meeting PJM Capacity
22 Performance compliance and risk mitigation and is in the best interests of
23 customers. As such it was included in the preliminary plans. The Company

1 believes that construction of ULSD Fuel System capability at Woodsdale provides
2 customers with the most effective and efficient upgrade strategy.

3 If the Commission does not approve an investment at Woodsdale, Duke
4 Energy Kentucky has the ability to modify its Final FRR Plan prior to the start of
5 the 2019/2020 Delivery Year to substitute Woodsdale with some other unit-
6 specific complying capacity, assuming the Company is able to procure it.

7 **Q. HAS DUKE ENERGY KENTUCKY CONSIDERED WHAT IT WILL**
8 **HAVE TO DO IF WOODSDALE DOES NOT MEET CAPACITY**
9 **PERFORMANCE EXPECTATIONS?**

10 A. Yes. Duke Energy Kentucky could strand the capacity value of Woodsdale and
11 potentially replace the Woodsdale Capacity in the FRR Plan with bilaterally
12 purchased compliant capacity for the 2019/2020 and 2020/2021 Delivery Years.
13 This strategy, of course, will come at a significant cost because Woodsdale would
14 become unusable in the eyes of PJM and the Company would have to purchase or
15 acquire other capacity to fill the hole left by Woodsdale.

16 Alternatively, Duke Energy Kentucky could seek accelerated approval
17 from the Commission to move from FRR participation to full RPM participation
18 starting with the 2021/2022 Delivery Year. Likewise, a move to full participation
19 in RPM is not without additional cost. Such a strategy would also necessitate
20 stranding the Woodsdale MWs of capacity that are currently included in the
21 Company's FRR Plan because they would not be usable in PJM, and require the
22 ongoing purchase of an equivalent amount of capacity MWs through the RPM
23 auction process. This strategy exposes Duke Energy Kentucky customers to

1 capacity market prices. As example, at \$120/ MW-Day, 462 MWs⁸ of RPM
2 capacity would cost roughly \$20 million per year. Although Duke Energy
3 Kentucky customers could still rely on Woodsdale to provide a hedge against Day
4 Ahead and Real Time energy prices, given the peaking nature of Woodsdale and
5 the low capacity factor, maintaining Woodsdale as an energy only resource would
6 not prove a good or efficient hedge.

7 **Q. ISN'T WOODSDALE ALREADY CAPABLE OF DUAL FUEL**
8 **OPERATION?**

9 A. Although Woodsdale was historically capable of running on propane as a
10 secondary fuel, unfortunately, such is no longer the case.

11 As explained by Company witness Joseph Miller, until a few years ago,
12 Woodsdale had the benefit of being located in close proximity to a propane
13 cavern that acted as a de facto remote storage and back-up fuel source for the
14 station. In 2013, this cavern, owned and operated by a third party, was
15 decommissioned due to safety concerns.

16 Unlike natural gas, sustained propane generation at Woodsdale is not
17 feasible through direct deliveries from propane pipeline liquid flows. It must be
18 batch delivered from remote storage in quantities no larger than the onsite storage
19 at the station. While there is some limited propane storage capability at the site,
20 this existing storage capacity is insufficient to sustain Woodsdale's continuous
21 operation for more than a very few hours. Replenishing propane supply absent the
22 cavern requires truck transportation. From a practical perspective, it is not

⁸ The amount of stranded Woodsdale capacity if the station does not meet Capacity Performance expectations.

1 operationally feasible to expand or replenish propane supplies by truck, especially
2 during a Capacity Performance event that is triggered by winter weather. Thus,
3 propane is not a viable, reliable, or cost-effective solution for Woodsdale to
4 prudently meet Capacity Performance expectations. The Company must take
5 action to ensure there is a reliable, yet cost-effective fuel supply for the station. As
6 a result, the Company has proposed the construction of the ULSD Fuel System for
7 Woodsdale.

8 **Q. WHAT WOULD HAPPEN IF DUKE ENERGY KENTUCKY DID**
9 **NOTHING AT WOODSDALE OR EAST BEND TO MEET CAPACITY**
10 **PERFORMANCE EXPECTATIONS?**

11 A. As I previously stated, beginning in 2020, all capacity in the RPM must be
12 Capacity Performance compliant, including capacity included as part of an FRR
13 Plan. PJM and the IMM both have authority to question a resource as being
14 Capacity Performance compliant. PJM's Capacity Performance rules provide that
15 PJM and the IMM shall review any requested supporting data and information,
16 and PJM with the advice of the IMM shall "reject a request for a resource to offer
17 as a Capacity Performance Resource if the Capacity Market Seller does not
18 demonstrate that it can reasonably be expected to meet its Capacity Performance
19 obligations consistent with the resource's offer by the relevant Delivery Year."
20 The tariff provides a process for the generator to appeal this determination to
21 FERC. When FERC approved the Capacity Performance rules pertaining to PJM
22 reviewing Capacity Performance offers, FERC stated that the mechanism for PJM
23 and the IMM to review generation offers will enable PJM to reject offers from

1 resources that “(i) cannot reasonably be relied on to perform, as required, during
2 emergency conditions; (ii) are purely speculative; or (iii) would otherwise
3 undermine the intent of PJM’s Performance Capacity construct.”⁹

4 Given PJM’s (and the IMM’s) broad discretion in terms of reviewing and
5 rejecting a resource for not being Capacity Performance compliant, and the fact
6 that FERC would give significant deference to an eligibility determination made
7 by PJM in an appeal, the Company firmly believes doing nothing is not an option.

8 **Q. PLEASE EXPLAIN WHAT HAPPENS IF PJM OR THE IMM REJECTS A**
9 **CAPACITY RESOURCE.**

10 A. If a resource is rejected as failing to meet Capacity Performance expectations, it
11 will be rejected from the RPM. For Duke Energy Kentucky, this means that any
12 station that is rejected by PJM or challenged by the IMM cannot be used or relied
13 upon in its FRR Plan. If Woodsdale does not meet minimum capacity
14 performance expectations, all MWs could be rejected, leaving Duke Energy
15 Kentucky with a significant hole in its FRR Plan, approximately 460 MWs, to be
16 filled immediately or else face significant penalties from PJM. Rectifying such a
17 deficiency would be an expensive proposition because the Company must fill its
18 FRR Plan with unit-specific capacity that is not otherwise committed elsewhere in
19 the RPM. That means that the Company could not simply use the BRA as a stop-
20 gap. The Company would have to look in the bilateral capacity market for
21 uncommitted capacity that is deliverable into PJM.

22 Duke Energy Kentucky is highly concerned that submitting Woodsdale in
23 its current arrangement could potentially be viewed as a PJM tariff violation. The

⁹ See PJM Tariff Section 5.5A(a)

1 RAA states that if PJM rejects the FRR Capacity Plan the FRR entity has five
2 days to cure the “insufficiency” or it will be assessed an FRR Commitment
3 Insufficiency Charge, in an amount equal to two times the CONE for the relevant
4 location, in \$/MW-day, times the shortfall of Capacity Resources below the FRR
5 Entity’s capacity obligation (including any Threshold Quantity requirement) in
6 the plan.¹⁰ As an FRR entity, Duke Energy Kentucky does not believe it can
7 acquire the approximately 460 MWs of FRR qualifying (Capacity Performance
8 unit specific) capacity in the bilateral market in five days. The relevant FRR
9 Commitment Insufficiency Charge for a 460 MW shortfall would exceed \$133
10 million.

11 **Q. WHAT IF THE COMPANY DOES NOTHING AND NEITHER PJM NOR**
12 **THE IMM CHALLENGE WOODSDALE’S PRESENT**
13 **CONFIGURATION?**

14 A. The Company believes that without the ULSD Fuel System modification, and
15 potential FERC-approved Tariff violations notwithstanding, even if the IMM or
16 PJM did not challenge the ability of Woodsdale to meet the performance
17 obligations, the station cannot meet the performance threshold established in
18 Capacity Performance rules.

19 Specifically, without firm natural gas transportation or another reliable and
20 sufficient secondary fuel capability, Woodsdale cannot meet the fuel availability
21 component of Capacity Performance. The consequence of the Capacity
22 Performance non-performance also has severe financial implications for
23 customers. The non-performance assessment for Woodsdale alone could be as

¹⁰ See RAA Schedule 8.1.D(7), page 130 of 240.

1 much as \$1.6 million per hour if the station is unavailable during a Capacity
2 Performance compliance assessment event, with the maximum single planning
3 year assessment of \$70.5 million. These non-performance assessments are
4 different than FRR Commitment Insufficiency Charged for rejection as a capacity
5 resource I previously described.

6 **Q. DO YOU BELIEVE THE CHANGES THAT PJM MADE ARE**
7 **BENEFICIAL TO DUKE ENERGY KENTUCKY OR ITS CUSTOMERS?**

8 A. PJM has recognized a reliability issue in its footprint, and is acting in good faith
9 to improve reliability of electric supply. The Capacity Performance changes are
10 intended to incentivize investment in generating resources through enhancing the
11 value of capacity meeting the performance guidelines and through the
12 implementation of severe consequences for non-performance. To the extent that
13 these changes improve reliability and cost efficiency in the PJM footprint, Duke
14 Energy Kentucky's customers certainly benefit.

III. DUKE ENERGY KENTUCKY'S ULSD FUEL SYSTEM PROPOSAL

15 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S ULSD FUEL**
16 **SYSTEM PROPOSAL IN THIS PROCEEDING.**

17 A. As more fully explained by Duke Energy Kentucky Witnesses Troy Wilhelm, the
18 scope of the Company's application is to design, plan, construct, and commission
19 a new ULSD distillate fuel oil system as the secondary fuel to natural gas at
20 Woodsdale. Mr. Wilhelm and Mr. Miller discuss the actual construction and costs
21 in their direct testimonies.

1 **Q. PLEASE DESCRIBE HOW THE COMPANY ARRIVED AT THE**
2 **CONCLUSION TO CONSTRUCT THE ULSD FUEL SYSTEM.**

3 A. Shortly after the FERC approved PJM's application to implement Capacity
4 Performance, the Company pooled together a cross-functional group of internal
5 expertise, including individuals from my organization, station operations, fuels,
6 legal, accounting, environmental compliance, engineering, rates, government and
7 regulatory affairs, and resource planning, to examine the PJM Capacity
8 Performance construct and potential compliance issues and strategies for Duke
9 Energy Kentucky's assets. This group performed a facilitated Kepner-Tregoe
10 (KT) Decision process to select a PJM Capacity Performance risk mitigation plan
11 for Woodsdale that was intended to both identify any compliance issues and
12 develop a strategy for meeting Capacity Performance expectations in a manner
13 that minimizes customer exposure to Capacity Performance non-performance
14 risks. The team met numerous times over the course of the year before it arrived
15 upon its conclusions and ultimately the preferred solution. The proposed project
16 solution was subsequently presented to, and received approval from, Duke Energy
17 senior management to move forward with this application. Confidential
18 Attachment JV-1 is a summary of the KT Decision Matrix that was used to
19 evaluate the various Woodsdale compliance strategies.

20 **Q. PLEASE SUMMARIZE THE COMPANY'S CONCLUSIONS.**

21 A. The Company first concluded that East Bend met minimum Capacity
22 Performance criteria and could appropriately balance reliability, risk, and cost
23 through targeted and pro-active "asset hardening" maintenance strategies. By

1 'asset hardening," the Company means that capital and operating expense budgets
2 will target investments and activities that serve to improve the long term
3 mechanical reliability of East Bend, or position the station to minimize forced
4 outage durations.

5 For Woodsdale, the Company proceeded to evaluate numerous potential
6 compliance strategies and operational alternatives before arriving at the ULSD
7 Fuel System solution. Generally as a mitigation strategy, a new ULSD Fuel
8 System was preferable to a firm gas transportation contract or other options
9 because it was less expensive in the long term and provided better protection and
10 operational flexibility to mitigate the risk of non-performance assessments. Firm
11 gas transportation was found to a much more expensive, ultimately less efficient
12 mitigation as these contracts contain force majeure provisions and PJM has put
13 severe restrictions on gas delivery force majeure as an excuse from performance.

14 While recognizing that no single strategy can provide complete mitigation
15 or elimination of Capacity Performance risks, as a mechanical failure or depletion
16 of fuel reserves during an extended Capacity Performance compliance period
17 could still subject the Company to a compliance deficiency, the Company
18 concluded that its ULSD Fuel System proposal strikes a reasonable balance of
19 such risks and costs for customers.

20 **Q. PLEASE DESCRIBE THE ALTERNATIVE STRATEGIES THAT WERE**
21 **CONSIDERED FOR WOODSDALE BY THE COMPANY.**

22 A. In addition to the ULSD Fuel System, the Company considered, evaluated, and
23 where possible, analyzed the costs of, numerous operational and compliance

1 strategies. The Company focused its initial evaluation on finding strategies that
2 were prudent and defensible from both a compliance and risk mitigation view.
3 The Company determined that viable strategies must both fit within Duke
4 Energy's corporate strategy to enable customer growth and to maximize the
5 alignment of our customer and shareholder interests. Other goals included
6 maximizing the value of our generation for customers and to maintain
7 competitiveness for dispatching, as well as, to minimize the exposure to non-
8 performance assessments. The Company's evaluation focused on balancing these
9 various interests, and overall risk mitigation (compliance and non-performance
10 risks). The Company considered the need for regulatory approvals, operating
11 impacts, feasibility, and where possible a quantification of long-term and short
12 term capital and operating and maintenance costs.

13 Some of the strategies that were identified were so impractical from a
14 Capacity Performance risk mitigation insufficiency (compliance or performance
15 or both) or an overall operational perspective, they were eliminated. Others were
16 eliminated because on balance, they resulted in greater risks and/or costs to
17 customers than the ULSD Fuel System. The various strategies considered
18 included the following:

- 19 • Exiting PJM and moving back to the Midcontinent Independent System
20 Operator (MISO);
- 21 • Exiting PJM with Duke Energy Kentucky becoming its own balancing
22 authority;

- 1 • Moving from an FRR entity to a full RPM auction participant in PJM and
- 2 electrically pseudo-tie Woodsdale Station into the MISO market for
- 3 dispatch.
- 4 • Purchasing of firm natural gas transportation;
- 5 • Investing in redundant non-firm natural gas infrastructure;
- 6 • Refurbishment of the existing propane system;
- 7 • Refurbishment of the existing propane system with refurbishment of
- 8 Todhunter propane cavern; and
- 9 • Establishing a pipeline connection to a nearby ethane pipeline and
- 10 conversion of Woodsdale to ethane firing ability.

11 **Q. PLEASE IDENTIFY THE STRATEGIES THAT WERE ELIMATED DUE**
12 **TO INCREASES IN RISKS FOR CAPACITY PERFORMANCE**
13 **COMPLIANCE, NON-PERFORMANCE, OR OPERATIONAL**
14 **CONSIDERATIONS.**

15 A. The strategies that were eliminated based primarily upon compliance,
16 performance or operational risks were as follows:

- 17 • Exiting PJM and moving back to the Midcontinent Independent System
- 18 Operator (MISO);
- 19 • Exiting PJM with Duke Energy Kentucky becoming its own balancing
- 20 authority;
- 21 • Investing in redundant non-firm natural gas infrastructure;
- 22 • Refurbishment of the existing propane system;

- 1 • Refurbishment of the existing propane system with refurbishment of
2 Todhunter propane cavern; and
- 3 • Establishing a pipeline connection to a nearby ethane pipeline and
4 conversion of Woodsdale to ethane firing ability.

5 The strategies that were eliminated based upon cost analysis included: 1) Moving
6 from an FRR entity to a full RPM auction participant in PJM; and 2) Firm Natural
7 Gas Transportation.

8 **Q. PLEASE SUMMARIZE THE COMPANY'S EVALUATION OF A**
9 **STRATEGY TO EXIT PJM AND MOVE BACK TO MISO.**

10 A. While moving Duke Energy Kentucky out of PJM and back to MISO may
11 effectively mitigate PJM's Capacity Performance compliance penalty risks and
12 performance assessment risks, there are strategic, operational, and legal reasons
13 why a move back to MISO is not an overall effective solution.

14 Leaving PJM and reintegrating back into MISO is not without cost.
15 Experience shows that the Company would experience some level of exit and
16 integration costs to switch RTOs. Strategically, moving back to MISO may only
17 delay exposure to a Capacity Performance structure. Capacity Performance is not
18 unique to PJM. The concept was pioneered by the New England ISO in response
19 to reliability issues in that region. It is possible that Duke Energy Kentucky could
20 incur the significant expense required to facilitate such a move only to find that
21 MISO develops its own Capacity Performance-like construct in response to some
22 similar capacity crisis.

1 Operationally, Duke Energy Kentucky is a transmission dependent utility,
2 relying upon the transmission system owned by Duke Energy Ohio, Inc., (Duke
3 Energy Ohio). Duke Energy Ohio has no intention to move back to MISO, and
4 indeed, would likely not be permitted to do so by its state regulatory Commission
5 because all Ohio utilities are members of PJM. As a result, if Duke Energy
6 Kentucky moved back to MISO it must build its own transmission system,
7 purchase an existing transmission system or enter into an extremely complicated
8 operational arrangement to continue its reliance upon Duke Energy Ohio's PJM-
9 controlled system. Constructing or acquiring an existing transmission system were
10 immediately discarded as being significant in terms of complication, costs (high-
11 level est. \$150 million) timing, and likelihood of various siting or regulatory
12 approvals.

13 With the operational arrangement, Duke Energy Kentucky's generation
14 would remain in PJM electrically, but would be subject to MISO dispatch using
15 the PJM-controlled transmission system to deliver to its Kentucky load, which
16 would be pseudo tied into MISO. As a transmission dependent utility, Duke
17 Energy Kentucky would also be subject to the complications of this pseudo-tie
18 arrangement with MISO for all of its generating assets. If Duke Energy Kentucky
19 moved from PJM back to MISO and Duke Energy Ohio remained in PJM, Duke
20 Energy Kentucky would likely have significant expense associated with its use of
21 the Duke Energy Ohio transmission system, functionally operated by PJM, to
22 serve any Kentucky load in MISO.

1 This is at best an impractical, complex, and likely expensive arrangement
2 due to unknown congestion, and the availability and expense of long term firm
3 transmission capacity between MISO and PJM. Unfortunately, due to the
4 complexity of such an arrangement, these costs are somewhat unquantifiable
5 absent actually pursuing realignment.

6 Moving back to MISO would expose the Company to other significant
7 risks including transmission expansion planning costs. MISO Multi-Value Project
8 (MVP) costs will rise exponentially over the next five years and beyond. To date,
9 by leaving MISO in 2012, Duke Energy Kentucky has avoided having to pay for
10 these projects.¹¹ If Duke Energy Kentucky moves back to MISO, its customers
11 would once again be subject to MISO's transmission expansion plan costs,
12 including its load-ratio share of MVP costs that are socialized to all load in MISO.
13 The Company estimates its exposure to be hundreds of millions of dollars over
14 the life of these projects, if fully constructed. Additionally, PJM would have to
15 continue to plan the Duke Energy Ohio system to account for the Duke Energy
16 Kentucky load, which suggests that Duke Energy Kentucky may not be able to
17 avoid incurring PJM's own transmission expansion costs by realigning.

18 Finally, Duke Energy Kentucky understands that it would also need
19 approval from both FERC and this Commission to move back to MISO. Even if
20 the Commission were to support such a move, it is uncertain whether the
21 Company could receive approval from FERC to realign with MISO. These
22 unquantifiable known and potential risks and additional costs were deemed to
23 outweigh the estimated costs of the ULSD Fuel System.

¹¹ Duke Energy Kentucky's ability to avoid these costs is currently under appeal by MISO.

1 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S CONSIDERATION**
2 **OF A STRATEGY TO EXIT PJM AND OPERATE AS A SEPARATE**
3 **BALANCING AUTHORITY.**

4 A. In the event that Duke Energy Kentucky was to become a stand-alone balancing
5 authority, due to its relatively small size, not only would Duke Energy Kentucky
6 customers forego the benefits of easy access to both economic and replacement
7 energy in the PJM footprint, it could face significant challenges and increased
8 customer costs under this configuration. As a stand-alone balancing authority,
9 Kentucky would be responsible for all North American Reliability Corporation
10 (NERC) balancing standards, and Transmission Operator (TOP) standards. The
11 Company would also need to acquire the services of a contract Reliability
12 Coordinator, at an unknown annual cost, and may well have to create an Open
13 Access Transmission Tariff, which requires FERC approval. As such, Duke
14 Energy Kentucky would experience increased annual operations and maintenance
15 expense and significant changes to the operation of its generating stations as
16 follows:

- 17 1) The Company would be required to operate East Bend differently,
18 specifically more frequently in a load following mode changing
19 unit output more often and at a lower output than current operation
20 dictates;
- 21 2) The Company would be exposed to the risk of having the single
22 largest contingency (East Bend) being equal to more than half its

1 load. If East Bend were to trip offline at full load conditions
2 generation to load would be severely off balance;

3 3) The Company will need to staff Woodsdale station around the
4 clock or add remote operation capability to supply required
5 contingency reserves;

6 4) The Company would potentially change or add additional gas
7 supply contracts, or dual fuel capability to allow Woodsdale units
8 to be called upon to run for deployment of contingency reserves at
9 any time without notice;

10 5) The Company would likely need to negotiate entry into a reserve
11 sharing group;

12 6) As part of that reserve sharing agreement, the Company will likely
13 be required to maintain at least one Woodsdale unit off-line at all
14 times due to supply of contingency reserves creating a market
15 exposure during periods where all of the East Bend and Woodsdale
16 generation is required to be online to meet customer load; and

17 7) The Company will likely have to run Woodsdale generation
18 around the clock when East Bend is off-line to meet both load and
19 reserve requirements.

20 In addition, Duke Energy Kentucky would have to acquire trading services
21 from a third party or an affiliate, or train generation dispatchers to purchase and
22 sell hourly energy. Finally, since Duke Energy Kentucky's generation would be

1 external to its balancing authority (assuming the transmission owner, Duke
2 Energy Ohio, elects to stay in PJM), the generation resources would have to be
3 dynamically scheduled to the new balancing authority, exposing Kentucky to
4 additional PJM congestion and loss expenses, as well as, pay for additional
5 transmission costs. While some costs resulting from all changes in operations
6 necessary to pursue this strategy were unquantifiable, given the breadth of
7 operational changes that would be required, the risks of substantial annual and
8 ongoing cost impacts were determined to be significant. In short was decided that
9 it would be very difficult to make a long term case to justify that a move away
10 from an RTO to become a separate Balancing Authority would be a logical,
11 prudent, or cost effective strategy for customers.

12 **Q. PLEASE DESCRIBE THE COMPANY'S CONSIDERATION OF A**
13 **STRATEGY TO REMAIN IN PJM AND BECOME A FULL RPM**
14 **CAPACITY AUCTION PARTICIPANT, BUT MOVE WOODSDALE**
15 **BACK INTO THE MISO MARKET.**

16 A. Given its proximity to MISO, it is technically feasible to remove Woodsdale from
17 PJM and create a transmission pseudo tie into the MISO market for just that
18 station. This pseudo-tie strategy is currently used by Duke Energy Indiana to tie
19 it's Madison Station, which is geographically situated in PJM and connected to
20 PJM controlled transmission, back into MISO for dispatch. There would be
21 transmission expense required to facilitate this move that could potentially be
22 overcome by the ULSD Fuel System upgrade savings and Capacity Performance

1 penalty risk mitigation; but there are several complications to the strategy making
2 it impractical.

3 Moving Woodsdale to MISO would require approval by the Commission
4 and FERC. It also means that Duke Energy Kentucky could no longer include
5 Woodsdale capacity in an FRR Plan. Because Duke Energy Kentucky would no
6 longer have sufficient generation to cover its capacity requirements, absent
7 procurement of unit specific MWs of uncommitted capacity through a purchase
8 power agreement or physical asset acquisition or construction, the Company
9 would have to exit the FRR and move to full RPM auction participation.

10 With a greater number of MWs in terms of load obligation, than the
11 owned and dedicated capacity being offered into PJM, Duke Energy Kentucky
12 would become a net “purchaser” of capacity MWs in PJM. Under PJM rules the
13 Company could no longer count on the Woodsdale capacity to satisfy our load
14 obligations in PJM. As I described earlier in my testimony, the Company
15 estimates that the annual cost to replace Woodsdale capacity in the PJM capacity
16 market could exceed \$20 million per year. Instead, the Company would follow
17 MISO dispatch orders for Woodsdale and use any energy or capacity revenues in
18 MISO as an offset to or hedge against the costs of purchasing energy or capacity
19 to serve Kentucky load in PJM. The effectiveness of the offset as a hedge against
20 capacity and energy prices would be a function of the capacity and energy price
21 spread between MISO and PJM. These offsetting costs and revenues could either
22 provide a benefit or a cost to Duke Energy Kentucky; but they would certainly not
23 be neutral and would create an additional risk in terms of customer cost volatility.

1 Given the FRR requirement to maintain an FRR Plan that includes unit
2 specific generation that is not otherwise committed in the PJM capacity market in
3 order to maintain its FRR status, and the unknown likelihood of being able to
4 purchase sufficient uncommitted generation, moving Woodsdale generation into
5 MISO would also likely require Duke Energy Kentucky to move to full RPM
6 auction procurement participation. The Company regularly evaluates the relative
7 benefits of FRR and RPM BRA auction participation. The advantages of moving
8 to RPM include access to the liquidity of the PJM capacity market. This access
9 would be most valuable to Duke Energy Kentucky if it had a significantly long or
10 short capacity position. Currently, depending on fluctuations in load requirements
11 and generation performance, the Company maintains a relative neutral or “flat”
12 position.

13 Leaving the FRR presents risks in and of itself. Duke Energy Kentucky’s
14 review of its participation status as a PJM member is both periodic and ongoing.
15 From a periodic perspective, Duke Energy Kentucky can only change status at the
16 beginning of the Planning Year. Duke Energy Kentucky intends to remain an
17 FRR entity until it can prove to the Commission that there is sufficient customer
18 benefit in moving to RPM. From an ongoing perspective, Duke Energy Kentucky
19 is always watchful for signposts that the benefits of joining RPM outweigh
20 potential risks. There are both pros and cons to full participation in RPM. To date
21 the Company believes that customers are, on balance, better off remaining under
22 the self-supply/FRR option. In summary, the operational and cost risks of moving
23 a generating asset to MISO, the inability to quantify whether such a strategy

1 would be a net cost to customers, the need to either acquire complying MWs of
2 capacity to remain an FRR participant or to move to full RPM participation in
3 PJM, made this complex construct an impractical solution.

4 **Q. CAN YOU PLEASE FURTHER EXPAND UPON THE COMPANY'S**
5 **CONTINUED BELIEF THAT REMAINING AN FRR ENTITY IN PJM IS**
6 **THE MOST PRUDENT COURSE OF ACTION?**

7 A. The key driver behind the ongoing decision to remain FRR or move to RPM will
8 likely remain Duke Energy Kentucky's net generation position, the difference
9 between generation available to serve as PJM capacity and the expected customer
10 load obligation. For Duke Energy Kentucky, the primary benefit to customers
11 from owned-generation is its use as a hedge against capacity and energy market
12 prices. Additionally, the ability to utilize the market as a resource and to monetize
13 the value of customer generation assets is a key benefit of participation in a
14 market like PJM. Currently, the Company believes that near term net position to
15 remain relatively flat. In other words, Duke Energy Kentucky does not expect to
16 be a significant buyer or seller of capacity in the market; and when it does need to
17 transact in the market for capacity outside of RPM the Company has found that
18 there is adequate liquidity in that bilateral market for current needs. The Company
19 is watchful however for changes in market liquidity, particularly in response to
20 the Capacity Performance construct.

21 As the Company considers the future of the generation assets however, the
22 net capacity position may move away from that relatively neutral position, forcing
23 the Company to reevaluate its participation.

1 When Duke Energy Kentucky last retired a generating asset, Miami Fort
2 6, it was able to economically replace it with a similar amount of generation. If
3 the opportunity or need to retire or replace another asset's capacity were to arise,
4 it is possible that it would be beneficial to procure or sell capacity directly from or
5 to the PJM (RPM) capacity market for some time, either from a long or short
6 perspective. If that were the case, and the Company did not feel that it could
7 efficiently cover or monetize the position in the bilateral market, there could be an
8 argument supporting a move to RPM.

9 While the deep liquidity of RPM is a benefit to full RPM participation, a
10 moderate long position would not necessarily prompt an immediate status change.
11 Duke Energy Kentucky remains watchful for indications of potential changes in
12 PJM market rules that could have significant impacts on its customers. One of the
13 more contentious market rules in PJM is the Minimum Offer Price Rule (MOPR).
14 Currently, generation included in FRR Plans is not subject to the MOPR. The
15 MOPR sets administratively defined generation class capacity market price floors
16 for gas fired generation that has never cleared in an auction. The impact on
17 generation owners that are not exempt from the rule is an increased risk that
18 generation investments do not clear capacity auctions. While PJM has not filed
19 specific changes to MOPR, it has identified a continuum of potential changes
20 ranging from maintaining the status quo to the expansion of MOPR applicability
21 to all existing generation assets supported under cost of service regulation in the
22 PJM footprint. The later extreme has been endorsed by the PJM market monitor.

1 The direct impact of changes to the MOPR rule, current exemptions, and
2 applicability to Duke Energy Kentucky would be the potential impact on
3 investment decisions as Duke Energy Kentucky's load grows beyond its current
4 generation capacity, or current generation resources either reach the end of their
5 useful lives or become economically obsolete due to environmental regulation.
6 While currently exempt from the MOPR under the Self-Supply exemption, if
7 Duke Energy Kentucky and the Kentucky Public Service Commission determined
8 a move to full participation in RPM would be beneficial to customers, either the
9 elimination of that exemption, or the expansion of the MOPR to existing
10 resources could expose Duke Energy Kentucky customers to the risk of paying
11 twice for newly constructed or existing capacity, once through rates and again
12 through a capacity allocation from PJM.

13 At this time, the Company does not consider a strategy including a move
14 to full PJM auction participation to be a least cost mitigation for Duke Energy
15 Kentucky customers to address Capacity Performance risks.

16 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S CONSIDERATION**
17 **OF A STRATEGY TO PURCHASE FIRM NATURAL GAS**
18 **TRANSPORTATION FOR WOODSDALE.**

19 A. Given the very low capacity factors at Woodsdale, firm transportation has not
20 historically been a least cost or even reasonably justifiable fuel decision for the
21 station. Consequently, Duke Energy Kentucky currently does not hold any firm
22 natural gas transportation capacity for Woodsdale. Nonetheless, the Company did

1 investigate such a strategy in light of the changes in PJM requiring Capacity
2 Performance compliance.

3 In May 2015, the Company sought cost information for firm gas
4 transportation capacity delivered to Woodsdale from each of the three gas
5 pipelines in close proximity to Woodsdale. These pipelines are TETCO, Texas
6 Gas Transmission LLC (TGT), and Rockies Express Pipeline (REX). The
7 Company requested estimated firm daily transportations rates for several
8 scenarios, including: 1) 50,000 MMBtu/day (estimated full burn of two units); 2)
9 75,000 MMBtu/day; and 3) 144,000 MMBtu/day (estimated full burn of all six
10 units). All three pipelines responded to the RFP with a variety of potential
11 options. In summary, estimated firm fixed transportation costs for the full quantity
12 of 144,000 MMBtu/day ranged from approximately \$8.4 million and \$24.1
13 million, annually. Additionally, the proposals that were offered required twenty-
14 year term commitments for the Company as part of a firm transportation
15 agreement. Assuming a twenty year commitment, the required firm natural gas
16 transportation capacity for the full burn quantity would cost approximately \$168
17 million and \$482 million for just firm fixed transportation (not including gas
18 supply cost) on a nominal basis. This cost was significantly greater than the
19 estimated costs of the ULSD Fuel System \$55 million capital construction, even
20 including the annual ongoing fuel and non-fuel operations and maintenance
21 (O&M) of approximately \$2.1 million per year. Confidential Attachment JV-2
22 includes the Company's analysis of firm natural gas transportation options.

1 Notwithstanding the inability to justify the expense of firm transportation
2 for the station, there were also operational considerations related to how
3 Woodsdale is dispatched by PJM in relation to securing potential firm gas
4 transportation. The Woodsdale units are forecasted to continue to have a very low
5 capacity factors. Thus, the fixed cost commitment to subscribing to a long-term
6 firm gas transportation agreement given these very low capacity factors and the
7 large fixed cost that is required over a long-term agreement was cost prohibitive
8 and unsupportable in comparison to the estimated costs of the ULSD Fuel
9 System.

10 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S CONSIDERATION**
11 **OF AN INVESTMENT IN REDUNDANT NON-FIRM NATURAL GAS**
12 **INFRASTRUCTURE.**

13 A. After consideration of this strategy, Duke Energy Kentucky determined that
14 redundant interruptible gas supplies could neither meet Capacity Performance
15 compliance expectations, nor provide effective mitigation against Capacity
16 Performance assessment risks.

17 The availability of the natural gas commodity itself is not an issue for
18 Woodsdale. As I previously described, Duke Energy Kentucky maintains
19 interruptible gas transportation for Woodsdale on TETCO. However,
20 Woodsdale's gas needs are actually delivered through a Fuel Supply and
21 Management Agreement with Sequent Energy Management (Sequent). In this
22 arrangement, Sequent is to utilize the Company's interruptible transportation
23 agreement on TETCO for delivery to Woodsdale as required. However, Duke

1 Energy Kentucky also has the right to buy from other suppliers if they have a
2 lower delivered price than Sequent. In practice, Sequent and other suppliers have,
3 at times, delivered gas on a competitive firm price basis (when available) to
4 Woodsdale with their own transportation rather than utilizing Duke Energy
5 Kentucky's interruptible agreement with TETCO. Therefore, there is some access
6 to other supply sources that is deliverable through the TETCO pipeline.

7 The Company evaluated the deliverability of natural gas from other
8 geographically proximate pipelines to determine whether compiling interruptible
9 arrangements was a practical or cost-effective solution. It was ultimately
10 determined that establishing redundant connections would require material capital
11 investments and that having multiple interruptible contracts would still likely be
12 insufficient to meet Capacity Performance compliance expectations, or if it did,
13 would still be insufficient to mitigate non-performance assessment risks.

14 As I previously stated, TGT and REX are the two other interstate pipelines
15 in close proximity to Woodsdale. At one time, TGT was previously connected to
16 Woodsdale through a lateral pipeline. However, the interconnect was deactivated
17 because it proved to be insufficient to sustain Woodsdale's operations due to the
18 inability to maintain adequate pressure in the pipeline to support the deliverability
19 of natural gas. In order to bring the lateral back into service, a casing repair
20 estimated to cost \$1.5 million would be required. Additionally, TGT would need
21 to upgrade and repair its metering and regulation (M&R) station, which also has
22 an estimated cost of \$150,000. Neither of these issues would resolve the
23 previously experienced pressure and operational limitations imposed by TGT. Nor

1 would a second interruptible supply likely satisfy Capacity Performance
2 compliance and reliability expectations.

3 Similarly, REX is located less than one mile from Woodsdale. However,
4 Woodsdale has never had a interconnect with REX. Construction of a greenfield
5 site interconnect and M&R station is estimated to cost \$7.0 million. While the
6 capital investment for a REX interconnection is less than that of the ULSD Fuel
7 System, again, a redundant interruptible supply will not provide sufficient
8 mitigation from Capacity Performance compliance and reliability expectations.

9 Additional interruptible transportation and supply has a low likelihood of
10 reducing fuel supply risk in high demand situations because of risk of operational
11 limitations that could result during OFOs during high demand periods. Woodsdale
12 can only consume gas from one given pipeline during any given run. There is no
13 feasible way for Woodsdale's fuel supply to be automatically diverted (without
14 forced shutdown) between and among different pipelines while it is running.
15 Woodsdale would need to be taken offline for the input pipe to be changed from
16 one source to another. Thus an intra-day cut on one pipeline would not be able to
17 be alleviated by another pipeline.

18 Additionally, there is a substantial likelihood that during a severe weather
19 event like the 2014 Polar Vortex, that all three pipeline sources would initiate
20 OFOs and restrictions to Woodsdale. This is because Woodsdale is part of the
21 Lebanon Hub gas trading region in Lebanon Ohio. TETCO, TGT and REX are
22 three of the seven interstate pipelines that comprise the Lebanon Hub. In a
23 situation like the 2014 Polar Vortex, which precipitated the Capacity Performance

1 construct, the Company believes that there is a substantial likelihood that if one of
2 the pipelines comprising the Lebanon Hub experiences a flow restriction, then
3 each of these pipelines would respond to restrict interruptible gas flow as well.
4 The Company holds this expectation as it is likely all available firm transportation
5 services will be utilized in the face of high demand and peak system conditions.
6 Duke Energy Kentucky would expect pipeline restrictions for each of these
7 pipelines, resulting in the curtailment of interruptible transportation from all
8 sources thereby exposing customers to the risk of Capacity Performance
9 assessments. Given both these concerns, the Company believes that multiple
10 interruptible gas interconnects do not sufficiently diminish the risk of fuel supply
11 curtailment during high demand days and, consequently, did not provide
12 sufficient Capacity Performance compliance or non-performance risk mitigation
13 for our customers.

14 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY’S ANALYSIS OF A**
15 **STRATEGY TO REFURBISH THE EXISTING PROPANE SYSTEM.**

16 A. First, it must be acknowledged that propane is not a widely used fuel in the power
17 generation industry because of the risks of potential supply constraints, onsite
18 storage, and commodity price volatility. It is generally utilized in either remote or
19 special purpose applications. The reason propane was initially used as a back-up
20 fuel at Woodsdale was the station’s proximity to the nearby storage caverns and
21 the ability to have a “closed” refueling process with a direct connection by
22 pipeline from the caverns to the station’s generators. The proximity to the cavern
23 enabled efficient refueling, and the “closed” nature of delivery via pipeline made

1 delivery of this volatile fuel much safer. In fact, despite that Woodsdale did not
2 produce a single megawatt of generation from propane in 2016; according to EIA
3 923 data it was the 4th highest consumer of propane in the U.S. power production
4 sector at 5,793 gallons. This small amount of propane burned at Woodsdale was
5 actually used to preheat the propane system for potential generation use during a
6 cold weather event. Nevertheless, as the Company already had some propane
7 storage at the site, it was worth exploring whether, on balance, the risks could be
8 outweighed.

9 First, the Company evaluated the estimated cost of refurbishment, testing,
10 and certification of Woodsdale's existing propane system for all six units. The
11 estimated costs would be roughly \$200,000, plus fuel required for testing. Current
12 onsite propane storage capability is limited to roughly 485,000 gallons. This
13 means that with existing capability, the station would only be available to PJM for
14 less than five hours of full load burn, after which, the tanks would be empty and
15 would require refilling. Due to the volume of fuel required to operate Woodsdale
16 on propane and the logistics of propane delivery, there is no practicable way to
17 run Woodsdale directly from trucks with real time resupply, especially 'on
18 demand' during a Capacity Performance event that lasted longer than five hours.
19 Consequently the current station configuration presents substantial risk that
20 Woodsdale could run out of propane before arrangements for refueling could be
21 made. Therefore, to continue relying on propane as a second fuel, the onsite
22 propane storage capability would need to be significantly expanded in order to
23 both meet and mitigate Capacity Performance compliance risks.

1 **Q. DID THE COMPANY EVALUATE THE COSTS AND RISKS OF**
2 **EXPANDING THE PROPANE STORAGE CAPABILITY AT THE**
3 **STATION?**

4 A. Yes. As I previously mentioned, the current five hours of propane supply is
5 insufficient to effectively mitigate the risks of non-performance assessments. If
6 the Company were to continue to use propane as the back-up fuel for Woodsdale,
7 that capacity would need to be expanded. From a capital investment standpoint,
8 the initial (high-level, pre-engineered) estimated cost of expanding the existing
9 propane storage (approximately \$40 million) was slightly less than the fully
10 engineered cost of the ULSD System ultimately selected.

11 However, when the Company considered the other risks associated with
12 expanding propane, the ULSD Fuel System scored better and provided a
13 preferable risk mitigation strategy for customers. Expanded reliance upon
14 propane, while modestly less expensive than the ULSD Fuel System, presented
15 significant and additional risks of non-performance assessments than the ULSD
16 Fuel System. Propane expansion was evaluated as less reliable in terms of fuel
17 availability, had greater exposure to commodity price volatility, and presented
18 significant operational constraints and greater risks in terms of safety. The
19 Company believes that propane expansion does not provide as reasonable or
20 sufficient mitigation of non-performance risks under Capacity Performance as the
21 ULSD Fuel System.

22 **Q. PLEASE FURTHER EXPLAIN THE RISKS OF PROPANE**
23 **AVAILABILITY AT WOODSDALE.**

1 A. Refilling the existing five hours of fuel tank capacity would require
2 approximately 60 propane truck deliveries. Considerably more would be required
3 if the onsite tank storage capacity were to be expanded to provide an equivalent
4 number of run hours to that of the ULSD Fuel System. Initial estimates indicate
5 that replenishing 5.8 million gallons of propane, the operational equivalent of a 72
6 hour ULSD fuel supply, would require roughly 700 standard truckloads of
7 propane. The Duke Energy Kentucky fuels team believes that beyond securing
8 that quantity of propane commodity, scheduling deliveries would be extremely
9 difficult, especially during winter months.

10 **Q. WHY WOULD PROPANE DELIVERY BE DIFFICULT?**

11 A. There is little sufficient and readily available supply of propane that can be
12 procured and delivered to Woodsdale in a timely manner due to geographic and
13 transportation infrastructure limitations, especially during winter months.

14 Enterprise Products Partner's Todhunter fuel terminal is the only propane
15 supply point within close proximity to Woodsdale. Beyond Todhunter, there are
16 no other major propane supply centers within 100 miles of the station. The
17 majority of significant supply sources are in the Marcellus shale (Pennsylvania
18 and West Virginia), greater Chicago area, or Sarnia, Ontario sources), which are
19 all in excess of 200 miles away. These distances and attendant truck turn times
20 make it even more difficult to replenish propane supply. During cold weather
21 periods, the propane trailer fleet is in high demand, and securing on-demand
22 trailers and truck drivers with DOT hazmat certification for propane can be very
23 challenging. The driver, truck, and trailer infrastructure that can transport diesel

1 fuel is much more robust than that of propane. During any period where the
2 station cannot run while awaiting tanks to be refueled, Capacity Performance
3 assessments would be imposed by PJM if compliance hours were called.

4 **Q. PLEASE DESCRIBE THE COMMODITY RISK EXPOSURE WITH**
5 **PROPANE.**

6 A. Propane demand is highly skewed toward the winter heating season. So to the
7 expected likelihood of Capacity Performance events. This propane demand profile
8 affects both seasonal pricing and physical availability of the commodity.
9 Enterprise TEPPCO pipeline, the pipeline that supplies the Todhunter terminal
10 delivery point nearest Woodsdale, can go into an “allocation” protocol during
11 times of high demand. The allocation protocol is based on a pipeline shipper’s
12 shipping history over time, prioritizing the finite pipeline availability to higher
13 volume purchasers. Given the nature of physical propane supply contracting, and
14 low anticipated regular shipping of fuel, Duke Energy Kentucky expects that
15 finding significant volumes of spot propane to refill storage during allocation
16 periods would be nearly impossible. While it might be possible, at a significant
17 price premium to the spot market, to procure several trucks a day during these
18 high demand times, procuring several hundred would likely be impossible.

19 **Q. PLEASE SUMMARIZE THE SAFETY AND OPERATIONAL**
20 **CONCERNS WITH EXPANDING THE EXISTING PROPANE STORAGE**
21 **AT WOODSDALE.**

22 A. The Company has significant safety and operational driven concerns in
23 maintaining such a large amount of propane storage. Propane is a highly

1 combustible fuel maintained in storage as a liquid but heavier than air as a
2 volatized gas; and storing such a large quantity in above-ground tanks in a single
3 location is not typical. Consequently, a propane combustion incident would likely
4 be more catastrophic and have the greater public impact than a fuel oil incident.
5 Additional security and monitoring would be required for the Company to expand
6 to such a large quantity of propane storage. And refueling propane storage by
7 truck requires significant safety protocols, more so than ULSD delivery, to protect
8 against incidental ignition. Any above-ground tank refueling requires use of an
9 open system where pipes are connected and disconnected from the truck to the
10 tank. With the volatility of propane and the nature of this open refueling process,
11 the Company would essentially have to shut down all operations at the site during
12 refueling to avoid any accidental ignition of the propane gas.

13 Given the logistical refueling hurdles, safety risks, commodity price
14 volatility and supply availability risks, the Company decided that expanding
15 propane, while it may require a somewhat lower initial capital investment than the
16 ULSD System, is not a prudent course for customers.

17 **Q. CAN YOU PLEASE SUMMARIZE WHY THE ULSD FUEL SYSTEM**
18 **WAS DETERMINED AS A BETTER OPTION THAN EXPANDING**
19 **PROPANE STORAGE?**

20 A. Yes. In summary, the ULSD Fuel System, while slightly more expensive,
21 provides greater operational flexibility, is more reliable in terms of availability,
22 safer, and provides a lower safety risk than that of propane. Due to the relative
23 heat content properties of propane and ULSD, more energy can be delivered with

1 less trucks with ULSD in comparison to propane. The actual fuel oil product,
2 ULSD is readily available at multiple terminals in the greater Cincinnati area, and
3 diesel transport truck availability is significantly more robust than that of propane
4 transport. Additionally, diesel does not have as strong of correlation to heating
5 demand like propane and thus, is more readily available during times of extreme
6 cold temperatures.

7 While the Company could manage its propane fuel supply to ensure there
8 is sufficient tank storage during non-peak demand months where Capacity
9 Performance risks are reduced, Duke Energy Kentucky's fuels team believes that
10 if a longer term event occurred, especially during winter months where it is
11 possible that natural gas pipeline restrictions described above can occur, securing
12 additional quantities of propane commodity and scheduling deliveries would be
13 very difficult, if not impossible. Conversely, because ULSD is available in the
14 area, acquiring additional supply should only take days as opposed to weeks or
15 longer with propane.

16 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S CONSIDERATION**
17 **OF A STRATEGY TO REFURBISH ITS EXISTING PROPANE SYSTEM**
18 **ALONG WITH REFURBISHMENT OF TODHUNTER PROPANE**
19 **CAVERN.**

20 A. Historically, the source of propane as a secondary fuel for Woodsdale was from
21 underground Todhunter propane storage caverns, with propane being transported
22 to Woodsdale Station through 4.1 mile underground liquid propane (LP) pipeline.
23 The location of the storage cavern is what made propane back-up a reasonable

1 and cost-effective solution originally. Enterprise TE Products Pipeline Company
2 LLC (Enterprise), the owner and former operator of the Todhunter storage cavern,
3 has now decommissioned all the Todhunter propane caverns due to leaks. As
4 explained by Mr. Miller, in a December 13, 2013 letter, Enterprise stated they
5 were not able to successfully test the caverns and satisfy the government agencies
6 with respect to the caverns integrity and that the Todhunter propane caverns
7 would be retired permanently.

8 As part of the Company's Capacity Performance strategy evaluation, Duke
9 Energy Kentucky expressed interest in inspecting the cavern as diligence for a
10 potential purchase and refurbishment but the Company was not granted
11 permission to inspect the facility. Despite attempts to gain permission, ultimately
12 those discussions were not fruitful and the cavern purchase and refurbishment
13 strategy was eliminated. Geographically, there are no additional economic options
14 to transport propane from other propane caverns in Ohio without significant
15 pipeline infrastructure investments. Therefore, refurbishing the caverns was
16 determined to be an impossible course of action due to access restraints.

17 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S ANALYSIS OF A**
18 **STRATEGY TO ESTABLISH A PIPELINE CONNECTION TO THE**
19 **NEARBY ETHANE PIPELINE AND CONVERSION TO ETHANE**
20 **FIRING ABILITY.**

21 **A.** The Woodsdale units could potentially be converted to burn ethane as a secondary
22 fuel. An interstate pipeline transporting ethane, a natural gas byproduct used
23 primarily in the petrochemical industry, is located very near the station. Prior to

1 the Capacity Performance ruling, the station had been investigating potential
2 conversion to ethane as an economic strategy to burn a fuel that did not suffer
3 from seasonal shortage and could potentially provide an competitive advantage to
4 Duke Energy Kentucky during periods of high demand for natural gas.
5 Woodsdale could have been one of very few electric generators utilizing ethane as
6 a fuel. Ultimately, the conversion cost could not be overcome in the market, and
7 the Company could not justify assuming the first evolution risk of handling a
8 volatile pressurized liquid. In the Capacity Performance mitigation risk analysis,
9 with burner and fuel manager system conversion costs similar to conversion to
10 fuel oil, batch delivery risks similar to propane, and without the potential safety
11 implications, the ethane option was discarded.

12 **Q. AFTER CONSIDERING ALL OF THESE ALTERNATIVE**
13 **COMPLAINT STRATEGIES, HOW DID THE COMPANY COME TO**
14 **THE CONCLUSION TO PURSUE THE ULSD FUEL OIL SYSTEM?**

15 A. As explained by Duke Energy Kentucky witness Mr. Wilhelm, the estimated cost
16 of designing and constructing the ULSD Fuel System is approximately \$55
17 million. The estimated annual ongoing costs of operations (non-fuel) are
18 estimated to be approximately \$100,000 per year. This cost was factored against
19 the risks and costs, quantifiable and unquantifiable, of each of the scenarios
20 identified above. With all of these considerations and after much discussion, the
21 ULSD Fuel System was selected as the risk mitigation and compliance solution
22 that was the most effective, operationally practical and least cost over the
23 remaining life of Woodsdale. The ULSD Fuel System project was subsequently

1 vetted though the management of the responsible Duke Energy functional
2 departments (*e.g.*, fossil/hydro operations, fuels, etc.) and submitted for approval
3 to Duke Energy's Senior Management.

IV. CAPACITY PERFORMANCE RISK EVALUATION

4 **Q. WHAT IS THE LIKELIHOOD OF DUKE ENERGY KENTUCKY EVER**
5 **EXPERIENCING A CAPACITY PERFORMANCE EVENT?**

6 A. Over the past several years, if PJM Capacity Performance were in effect, yearly
7 compliance hours would have ranged from 0 to 30 hours. Since 2005, PJM stated
8 there were 20 days (3 days in January 2014) during which Capacity Performance
9 hours would have been called. During the approval process at FERC, PJM stated
10 that it expected a long-term average number of Capacity Performance hours of
11 approximately 30 hours per year.¹² The 30 hour expectation is, in fact, built into
12 the non-performance assessment calculation as a constant. PJM has also stated
13 that if the Capacity Performance hour expectation changed through time, there
14 was the possibility of adjusting that constant in the formula. The practical
15 implication of such a change would be to increase the non-performance
16 assessment charge proportionately. Since its inception on June 1, 2016, there have
17 been zero Capacity Performance compliance hours.

18 **Q. IS AVAILABILITY OF FUEL OIL DURING A CAPACITY**
19 **PERFORMANCE EVENT A CONCERN LIKE AVAILABILITY OF**
20 **PROPANE LIKE YOU DESCRIBED ABOVE?**

¹² See PJM CP Filing Page 45, available at
<http://www.pjm.com/media/documents/etariff/FercDockets/1368/20141212-er15-623-000.pdf>

1 A. No. As I previously stated, Woodsdale Station is in a densely populated industrial
2 location with relatively close fuel oil suppliers. There are multiple terminals in the
3 greater Cincinnati area that have diesel fuel that are sourced from both pipelines
4 and barges.

5 If a Capacity Performance situation arises during a severe winter weather
6 event like the 2014 Polar Vortex, a major snow event would be addressed with
7 sufficient expediency to support needed fuel oil deliveries. The system is being
8 designed to include four fuel oil unloading stations. With four unloading stations,
9 Woodsdale Station would have the ability to refill the fuel oil tanks at a rate of 5
10 trucks per hour (42,500 gallons) with the units capable of burning 51,000 gallons
11 per hour at full load. Starting with nearly 4 million gallons in fuel inventory at site
12 would allow 72 hours of full load burn before the station would exhaust its supply
13 of Fuel Oil with no refill.

14 **Q. HOW ARE PJM CAPACITY PERFORMANCE ASSESSMENTS**
15 **DETERMINED?**

16 A. Non-performance charges will be assessed to a resource provider that had a
17 performance shortfall for a performance assessment hour. Of the non-performance
18 charge is equal to the performance assessment hour performance shortfall (MW)
19 times the non-performance charge rate (\$/MWh). The non-performance charge
20 rate applied to shortfalls associated with Capacity Performance commitments is
21 equal to the modeled LDA Net CONE for which the resource resides (\$/MW-day
22 in installed capacity terms) times 365 divided by 30. 30 represents anticipated

1 long term annual performance hours. The formula below generally describes the
2 non-performance charge for each assessment event hour,

$$\text{Charge} = [(Actual - (Committed * BR))] * \left[\frac{Net\ Cone * 365}{30} \right]$$

3 The NET CONE is a known number for each Delivery Year. The unknown “BR”
4 is the Balancing Ratio where PJM will apply by event. BR can be described as the
5 total amount of actual performance for all generation resources, plus net energy
6 imports, plus total demand response bonus performance for that hour divided by
7 the total amount of committed unforced capacity of all generation capacity
8 resources. “Actual” is the metered generation output in MW. “Committed” is the
9 Capacity Performance MW committed to PJM in either RPM or FRR.

10 The maximum yearly non-performance charge is 1.5 times modeled NET
11 CONE for which the resource resides (\$/MWD in installed capacity terms)
12 times 365 times the maximum daily unforced capacity committed by the resource
13 during June 1 of the Delivery Year through the end of the month for which the
14 Non-Performance Charge was assessed. Below is the formula that describes the
15 maximum yearly non-performance charge.

$$\text{Max} = \text{Committed} * 1.5 * \text{Net Cone} * 365$$

16 **Q. WHAT WILL PJM DO WITH THE COLLECTED ASSESSMENTS?**

17 A. Non-performance assessment collections will be distributed to resources
18 dispatched by PJM that perform above their committed generation output. PJM
19 remains neutral as the administrator of the market; but non-performance

1 assessments and performance bonuses are two sides of the same Capacity
2 Performance coin.

3 Revenue collected from payment of non-performance charges will be
4 distributed to resources that perform above expectations. A resource with actual
5 performance above its committed or expected performance is considered to have
6 provided bonus performance; and will be assigned a share of the collected non-
7 performance charge revenues based on the ratio of its bonus performance quantity
8 to the total bonus performance quantity from all resources for the same
9 performance assessment hour.

10 **Q. WILL DUKE ENERGY KENTUCKY UNITS BE ELIGIBLE FOR BONUS**
11 **PAYMENTS?**

12 A. Yes. A Fixed Resource Requirements entity like Duke Energy Kentucky will be
13 eligible for bonus payments beginning in June 2019, when it becomes subject to
14 Capacity Performance performance requirements.

15 **Q. DO YOU EXPECT THAT DUKE ENERGY KENTUCKY PLANTS WILL**
16 **HAVE AN OPPORTUNITY TO RECEIVE BONUS PAYMENTS?**

17 A. Yes. Duke Energy Kentucky resources will likely be available for dispatch during
18 a performance event. The extent of that likelihood can generally be described by
19 the historical forced outage rate of any particular generator. As example,
20 assuming an equal distribution of event hours across the year, a resource with a
21 10% historical forced outage rate can be expected to be available during 9 out of
22 10 event hours, and unavailable 1 out of 10 events. Since that forced outage rate is
23 also utilized by PJM to determine the megawatt amount that PJM credits Duke

1 Energy Kentucky for in the capacity market, it can also be used to determine the
2 likely megawatts of generation available for bonus. If a fully committed 77 MW
3 Woodsdale unit had a 10% forced outage rate, 69 megawatts would be committed
4 to PJM and 8 megawatts would likely be available to receive a performance
5 bonus.

6 Additionally, since the Woodsdale capacity ratings are measured during
7 summer temperatures to meet summer peak loads, Duke Energy Kentucky can
8 expect additional megawatts available for bonuses during winter months during
9 which ambient temperatures produce conditions that allow outputs well in excess
10 of 77 megawatts, nearing 100 megawatts. These additional megawatts would all
11 be eligible for bonus. While Duke Energy Kentucky cannot be certain whether
12 units will perform better or worse than their historical average, and it cannot
13 predict whether or not performance hours will fall in an equal distribution across
14 the forced outage distribution, the formula below generally describes the expected
15 value of bonus payments in the long term. E= Expected Bonus.

$$E = \sum_{i=1}^n [(Actual_i - (Committed * BR)_i)] * \left[\left(\frac{Net\ Cost\ \$365}{30} \right) * Bonus\ Payout\ Ratio_i \right] \\ * [1 - EFOR]$$

16 Additional unknowns in the formula are “n,” the number of performance hours
17 per year, “BR” the balancing ratio that PJM will apply to each event, and the
18 Bonus Payout Ratio that PJM will also apply by event. As noted above, bonus
19 payments from a reliable and dependable resource are the benefit side of the

1 Capacity Performance risk coin; and have the potential to offset some or all any
2 assessment charges.

3 Similarly, the expected Charges can be described in the formula below,
4 when actual generation is below committed generation.

$$Charge = \sum_{i=1}^n [(Actual_i - (Committed * BR)_i)] * \left[\frac{NetCons * 365}{30} \right] * EFOR$$

5 **Q. HOW WILL CAPACITY PERFORMANCE COMPLIANCE AND ANY**
6 **POTENTIAL ASSESSMENTS AND BONUS PAYMENTS IMPACT**
7 **CUSTOMERS?**

8 A. Duke Energy Kentucky's generating assets are used and dedicated to serving its
9 Kentucky load requirements. Our customers enjoy the benefit of having some of
10 the lowest rates in the Commonwealth, not to mention as compared to those
11 across the Country. Our costs of operation are reflected in the rates we charge. As
12 explained by Duke Energy Kentucky witness, William Don Wathen Jr., Duke
13 Energy Kentucky will eventually seek to recover the costs of the ULSD Fuel
14 System, like all prudent capital investments, through its base rates. At this
15 juncture, Duke Energy Kentucky is focusing on bringing the fleet into compliance
16 with market requirements in the least cost, most effective manner. Duke Energy
17 Kentucky's customers are not yet exposed to any Capacity Performance bonus
18 payments or non-compliance assessments. Nor will they be for at least the next
19 two years. The Company intends to propose a recovery mechanism for Capacity
20 Performance assessments and bonuses in a future rate case filing. The goal of that
21 proposal will be to work with the Commission to define a mechanism that shares

1 risks and opportunities fairly, and maintains the alignment of interests between
2 Duke Energy Kentucky and the customers it serves.

3 **Q. IS THE COMPANY EXPLORING ANY ADDITIONAL PJM CAPACITY**
4 **PERFORMANCE RISK MITIGATION STRATEGIES?**

5 A. While outside of the scope of this CPCN request, Duke Energy Kentucky is
6 evaluating alternative insurance products as secondary risk mitigation. It is worth
7 restating that insurance alone does not obviate the significant risk of Woodsdale
8 not being accepted as a Capacity Performance compliant resource by PJM. Nor
9 does insurance alone satisfy Capacity Performance criteria. It would act merely as
10 a hedge against a non-performance assessment if an event occurs and one of the
11 Company's assets fails to perform.

12 **Q. DO YOU BELIEVE DUKE ENERGY KENTUCKY'S CUSTOMERS**
13 **CONTINUE TO BENEFIT FROM THE COMPANY'S MEMBERSHIP IN**
14 **PJM?**

15 A. Yes. Duke Energy Kentucky's customers benefit significantly from PJM's
16 centrally dispatched RTO construct. PJM dispatches generation in broad
17 consideration of total RTO cost minimization, the benefits of which are directly
18 passed to customers in the form of efficient access to lower cost energy
19 alternatives to customer owned generation. Further, these markets provide an
20 opportunity for non-native sales from the Company's generation, the majority
21 proceeds of which flow back to Duke Energy Kentucky's customers through a
22 credit on their bills. PJM's focus is on maintaining and improving reliability

1 across its entire system, which directly translates to more efficient and reliable
2 access to electric resources to serve Kentucky demand.

3 Duke Energy Kentucky does not itself own high-voltage transmission and
4 is not of a sufficient size to be its own balancing authority. Therefore, it is far
5 more cost effective for the Company to be a member of an RTO than for it to
6 construct or invest in and operate its own bulk transmission system.

7 **Q. DO YOU BELIEVE THE ULSD FUEL SYSTEM INVESTEMENT IS A**
8 **REASONABLE AND NECESSARY COMPLIANCE STRATEGY?**

9 A. Yes. Membership in PJM provides many benefits, as I described above. PJM's
10 Capacity Performance construct is designed to improve reliability in the footprint
11 as one of those benefits. On behalf of its customers, Duke Energy Kentucky
12 manages the benefits and risks inherent in the other aspects of market
13 participation and is managing specific Capacity Performance risks as well.
14 Capacity is foundational to providing reliability to customers and to the market
15 construct. Investments in resources like the ULSD Fuel System are part of a
16 strategy to maintain generation availability both as a hedge for customers to
17 market prices, and as part of an obligation to the PJM market construct. Duke
18 Energy Kentucky believes that an investment in Woodsdale to be a Capacity
19 Performance resource is in the best interests of customers and investing in the
20 ULSD Fuel System provides a practical, efficient, and ultimately, on balance, the
21 most reasonable and reliable hedge against Capacity, Energy, and Ancillary
22 Service price exposure.

V. CONCLUSION

1 **Q. WERE CONFIDENTIAL ATTACHMENTS JV-1 AND JV-2 PREPARED**
2 **BY YOU OR UNDER YOUR DIRECTION AND CONTROL?**

3 **A. Yes.**

4 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

5 **A. Yes.**

**CONFIDENTIAL PROPRIETARY
TRADE SECRET
ATTACHMENT JV-1
FILED UNDER SEAL**

**CONFIDENTIAL PROPRIETARY
TRADE SECRET
ATTACHMENT JV-2
FILED UNDER SEAL**

COMMONWEALTH OF KENTUCKY
BEFORE THE KENTUCKY PUBLIC SERVICE COMMISSION

In The Matter of:

The Application of Duke Energy Kentucky,)
Inc., for a Certificate of Public Convenience)
and Necessity for Construction of a Number 2) Case No. 2017-00186
Distillate Fuel Oil System at the Company's)
Woodsdale Natural Gas-Fired Generating)
Station)

DIRECT TESTIMONY OF
TROY A. WILHELM
ON BEHALF OF
DUKE ENERGY KENTUCKY, INC.

May 31, 2017

TABLE OF CONTENTS

	<u>PAGE</u>
I. INTRODUCTION.....	1
II. DISCUSSION.....	2
III. FILING REQUIREMENTS SPONSORED BY WITNESS.....	8
IV. CONCLUSION.....	8

I. INTRODUCTION

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Troy A. Wilhelm and my business address is 139 East Fourth Street,
3 Cincinnati, Ohio.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by Duke Energy Business Services, LLC, (DEBS) as Combustion
6 Turbine (CT) Fleet Project Engineering Manager, Midwest Regional Services.
7 DEBS provides various administrative and other services to Duke Energy
8 Kentucky, Inc., (Duke Energy Kentucky or the Company) and other affiliated
9 companies of Duke Energy Corporation (Duke Energy Corp.).

10 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL AND**
11 **PROFESSIONAL BACKGROUNDS.**

12 A. I have a Bachelor's of Science in Electrical Engineering from Rose Hulman
13 Institute of Technology.

14 I began my professional career with Public Service of Indiana, (n/k/a Duke
15 Energy Indiana, LLC)), a subsidiary of Cinergy Corp. in 1993 as an Engineer and
16 rising to the level of Staff Engineer by 1999. I was employed by Cincinnati Test
17 Systems in Cleves, OH from 1999 to 2005 as a project engineer. I then re-joined
18 Cinergy Corporation (n/k/a Duke Energy Corp.) as a Project Engineer in 2005.
19 Since re-joining the company, I have had various engineering and project
20 management roles to present.

21 **Q. PLEASE SUMMARIZE YOUR DUTIES AS CT FLEET PROJECT**
22 **ENGINEERING MANAGER.**

1 A. I am an engineering manager for the Midwest CT Fleet operated by Duke Energy
2 Kentucky and its sister utility, Duke Energy Indiana, LLC. My group mostly
3 manages capital improvement projects for nine Midwest CT sites throughout Ohio
4 and Indiana, and located at the Woodsdale and Madison Generating stations. We
5 support everything from small capital and maintenance projects to major unit
6 overhauls on our combustion turbines.

7 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE KENTUCKY**
8 **PUBLIC SERVICE COMMISSION?**

9 A. No.

10 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
11 **PROCEEDING?**

12 A. The purpose of my testimony is to provide details on the construction, and impact
13 to current operations of the ultra-low sulfur diesel distillate fuel system at
14 Woodsdale (ULSD Fuel System) that is to be constructed at Duke Energy's
15 Woodsdale Station. All 6 units at the plant are planned to be converted from dual
16 fuel (Natural Gas/Propane) to dual fuel (Natural Gas/ No.2 distillate fuel oil).

II. DISCUSSION

17 **Q. PLEASE SUMMARIZE THE COMPANY'S APPLICATION IN THIS**
18 **PROCEEDING.**

19 A. Duke Energy Kentucky is seeking approval of a certificate of convenience and
20 public necessity (CPCN) to design, plan, construct, and commission a new ULSD
21 fuel system as the secondary fuel to natural gas for Woodsdale Dual Fuel to
22 provide greater reliability and fuel certainty at the station so to meet the recently

1 instituted capacity performance standards required by PJM Interconnection LLC
2 (PJM).

3 **Q. PLEASE BRIEFLY EXPLAIN WHY A ULSD FUEL SYSTEM IS NEEDED**
4 **AT WOODSDALE.**

5 A. It is my understanding that new rules have been instituted by PJM that require all
6 generation owners in PJM to take action to ensure that generation capacity can
7 meet more rigorous expectations for performance and availability in PJM. Duke
8 Energy Kentucky witness, Mr. John Verderame explains this in more detail in his
9 testimony.

10 **Q. PLEASE DESCRIBE WHAT IS INCLUDED IN THE CONSTRUCTION**
11 **OF THE DUAL FUEL SYSTEM.**

12 A. The ULSD fuel system includes equipment for unloading, storage, forwarding,
13 and firing systems for each of Woodsdale's six CTs. The ULSD fuel system
14 deliverables will include fuel oil block hardware, burner modifications hardware,
15 CT fuel oil drain system hardware, fuel oil piping, fuel oil pumping equipment, all
16 necessary fire protection and detection, instrument air, service air, foundations,
17 fuel oil storage tanks, earthen berm oil containment with drainage and oil/water
18 separator, roadwork and paving, storm water drainage, pre-engineered buildings
19 with HVAC, electrical, heat trace, cathodic protection, instrumentation/controls
20 and NERC CIP considerations. The project scope also includes removal of the
21 existing and no longer usable propane boilers on each CT to utilize the buildings
22 for the new fuel oil blocks and oil preheaters.

1 The major fuel preparation and control components related to the now
2 obsolete propane system will be removed or included in demolition. Any propane
3 piping or propane storage tanks not removed or not included in the demolition
4 will be decommissioned per environmental standards, blanked off, and evaluated
5 for either full removal or abandonment in place. This includes the 4.1 mile
6 propane supply pipeline from the Todhunter caverns to Woodsdale that must be
7 abandoned or repurposed due to the cavern closure. Exhibit 7 to the Company's
8 application is a map depicting the location of the Dual Fuel System at Woodsdale.
9 Exhibit 5 is a copy of the Duke Energy-Woodsdale Station Fuel Oil System
10 Installation Project Preliminary Engineering Report (Report) that contains the
11 drawings, specifications and schematics for the construction of the Dual Fuel
12 System. The Report is stamped by a licensed Kentucky Engineer.

13 **Q. HOW WILL THE NEW FUEL SYSTEM BE CONSTRUCTED?**

14 A. The Company intends to use a multi-faceted equipment and material sourcing
15 strategy to complete the new ULSD fuel system construction. Materials and labor
16 will come from a variety of sources and will utilize a variety of contracting
17 strategies. Most of the balance of plant components such as oil tanks, fuel skids,
18 fuel piping, fire protection, demolition of propane tank/storage facilities and
19 miscellaneous electrical work will be sourced using the competitive bidding
20 process. The upgrades to the combustion system will be single sourced to GE-
21 Alstom, the original equipment manufacturer, and the controls portion of work is
22 expected to be awarded to Emerson Controls using our existing alliance
23 agreement. In all cases, the method that is perceived to be most beneficial to Duke

1 Energy Kentucky and its customers will be used. These two areas of work will
2 thus be performed by the vendor that has the greatest level of expertise and
3 familiarity with the project scope and requirements. A summary of the sourcing
4 strategy is as follows:

- 5 • 50% - Competitive Bid (firm price) - Balance of plant and propane system
6 demolition
- 7 • 30% - Single Source - GE-Alstom combustion system
- 8 • 12% - Duke Labor, project support, overheads
- 9 • 5% - Alliance - Controls, site support services
- 10 • 3% - Outside engineering support - S&L

11 **Q. PLEASE DESCRIBE THE ANTICIPATED CONSTRUCTION**
12 **SCHEDULE FOR COMPLETION OF THE ULSD FUEL SYSTEM.**

13 A. In order to support the commencement of construction in 2018, and completion in
14 time for capacity performance compliance, the Company needs to commence
15 construction and procurement in fourth quarter 2017. Construction work is
16 scheduled to occur from winter 2018 to spring 2019 with scheduled outages for
17 all six units at Woodsdale in late 2018 to March 2019. A more detailed summary
18 of the schedule is as follows:

- 19 • Purchase Long Lead Material 12/1/2017
- 20 • Obtain Air permit approval 4/15/2017
- 21 • Construction Begins 2/1/2018
- 22 • Final Engineering Design 3/1/2018

- 1 • Unit Outages staggered late 2018 through early 2019
- 2 • Unit #1 & #2 In Service Date 12/15/2018
- 3 • Construction Complete 4/15/2019
- 4 • Units #3, #4 In Service Date 3/31/19
- 5 • Units #5 and #6 In Service Date 4/30/2019

6 **Q. WILL THE CONSTRUCTION OF THE ULSD FUEL SYSTEM**
7 **INTERFERE WITH THE OPERATION OF THE STATION OR WITH**
8 **THAT OF ANY OTHER KENTUCKY JURISDICTIONAL UTILITY?**

9 A. No. Because the construction of the ULSD System will be located on Duke
10 Energy Kentucky property. The construction will have no impact on the operation
11 of the station and it will not interfere with any other jurisdictional utilities'
12 operations.

13 **Q. PLEASE PROVIDE A DETAILED SCHEDULE SHOWING THE COSTS**
14 **OF CONSTRUCTION OF THE NEW FUEL SYSTEM.**

15 A. Exhibit 8 to the Company's Application includes a detailed schedule of the
16 estimated costs for the ULSD Fuel System construction. A summary of the
17 estimated costs is as follows:

Cost Category	(\$000s)
Contract labor	\$ 3,569
Contract materials	4,304
Subcontract labor and materials	23,894
Internal labor	1,324

Loadings and overhead	2,535
Contingency	5,213
Other	10,925
Fuel oil project cost before AFUDC	51,764
AFUDC	1,843
Fuel oil project cost including AFUDC	53,607
Propane system retirement and demolition	1,840
Total project cost	\$ 55,447

1 **Q. WILL ANY ADDITIONAL RELATED WORK OCCUR AS PART OF THE**
2 **CONSTRUCTION YOU DESCRIBED?**

3 A. Yes, each of the six CT units 'turbine control systems operating consoles
4 controllers and communication equipment will be upgraded as part of this project.
5 This scope of work will be performed at the same time as the new fuel oil balance
6 of plant (BOP) and unit distributed control system (DCS) remote input/output I/O
7 systems are being commissioned for operation.

8 **Q. WHAT IS THE ESTIMATED INCREMENTAL ONGOING COST OF**
9 **OPERATION FOR THE NEW FUEL SYSTEM ONCE COMPLETED?**

10 A. The estimated ongoing cost of operation for non-fuel related O&M once the
11 project is completed is approximately \$100,000 per year. The Company estimates
12 the total yearly average of fuel oil usage to be approximately 976,000

1 gallons/year. Depending upon the price of fuel, the Company anticipates an
2 annual fuel expense of approximately \$1.7 to \$2.7 million per year.

III. FILING REQUIREMENTS SPONSORED BY WITNESS

3 **Q. PLEASE DESCRIBE THE FILING REQUIREMENTS YOU SPONSOR.**

4 A. I sponsor Exhibits 5, 7, which includes the ULSD System Project Report that
5 includes detailed drawings and schematics, maps showing the location of the
6 ULSD System, and cost estimates, respectively. I also sponsor Exhibit 8 which
7 includes a schedule that details the estimated total costs of constructing the ULSD
8 System.

IV. CONCLUSION

9 **Q. WERE EXHIBITS 5, 7, AND 8 TO THE COMPANY'S APPLICATION**
10 **AND ATTACHMENT PREPARED BY YOU OR AT YOUR DIRECTION?**

11 A. Yes.

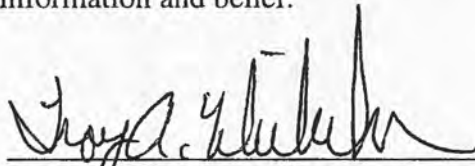
12 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

13 A. Yes.

VERIFICATION


STATE OF OHIO)
) SS:
COUNTY OF HAMILTON)

The undersigned, Troy A. Wilhelm, Combustion Turbine Fleet Project Engineering Manager, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing testimony and that it is true and correct to the best of his knowledge, information and belief.



Troy A. Wilhelm, Affiant

Subscribed and sworn to before me by Troy A. Wilhelm, on this 1 day of May, 2017.



NOTARY PUBLIC



Sarah Mendenhall
Notary Public, State of Ohio
My Commission Expires 06-16-2020

My Commission Expires: 6/16/20

COMMONWEALTH OF KENTUCKY
BEFORE THE KENTUCKY PUBLIC SERVICE COMMISSION

In The Matter of:

The Application of Duke Energy Kentucky,)
Inc., for a Certificate of Public Convenience) Case No. 2017-00186
and Necessity for Construction of a Number 2)
Distillate Fuel Oil System at the Company's)
Woodsdale Natural Gas-Fired Generating)
Station)

DIRECT TESTIMONY OF
ANDREW ROEBEL
ON BEHALF OF
DUKE ENERGY KENTUCKY, INC.

May 31, 2017

TABLE OF CONTENTS

	<u>PAGE</u>
I. INTRODUCTION AND PURPOSE	1
II. ENVIRONMENTAL REGULATIONS IMPACTING DUKE ENERGY KENTUCKY'S EAST BEND GENERATING STATION.....	2
III. FILING REQUIREMENTS SPONSORED BY WITNESS	7
IV. CONCLUSION	7

I. INTRODUCTION AND PURPOSE

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Andrew Roebel. My business address is 139 East Fourth Street,
3 Cincinnati, Ohio 45202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by Duke Energy Business Services LLC. (Duke Energy Business
6 Services) as a Senior Environmental Specialist in the Environmental Permitting
7 and Compliance Department. Duke Energy Business Services is a service
8 company subsidiary of Duke Energy Corporation (Duke Energy), which provides
9 services to Duke Energy and its subsidiaries, including Duke Energy Kentucky,
10 Inc. (Duke Energy Kentucky or the Company).

11 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL AND
12 PROFESSIONAL BACKGROUNDS.**

13 A. I hold a bachelor's degree in environmental science from the University of
14 Cincinnati and a master's degree in organizational leadership from Mount St.
15 Joseph University. I worked as an environmental consultant prior to working for
16 Duke Energy. At Duke Energy I have worked in air emissions monitoring as well
17 as air permitting and compliance. I served as the site Environmental Coordinator
18 at Duke Energy's W. C. Beckjord Station for 4 years.

19 **Q. PLEASE SUMMARIZE YOUR DUTIES AS SENIOR ENVIRONMENTAL
20 SPECIALIST.**

21 A. As Senior Environmental Specialist, I am the subject matter expert for air
22 permitting for the Duke Energy Kentucky generating stations. I have
23 responsibility for permitting and specializing in air permitting and compliance. I

1 obtain permits for the Company's generating facilities, such as, Woodsdale
2 Generating Station and East Bend Generating Station, and then assist with
3 monitoring, record keeping, reporting and other facets of our compliance
4 program.

5 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE KENTUCKY**
6 **PUBLIC SERVICE COMMISSION?**

7 A. No.

8 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
9 **PROCEEDING?**

10 A. The purpose of my testimony is to discuss the environmental requirements
11 applicable to the Company's operation of Woodsdale and the permits that
12 specifically relate to the Company's proposal to construct a distillate fuel oil
13 system at the Woodsdale Generating Station combustion turbine (Woodsdale) site
14 as an alternate fuel source to natural gas (ULSD Fuel System), and retire the
15 existing on-site propane system equipment.

II. ENVIRONMENTAL REGULATIONS IMPACTING DUKE ENERGY
KENTUCKY'S WOODSDALE GENERATING STATION

16 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY'S CPCN PROPOSAL**
17 **IN THIS PROCEEDING.**

18 A. Duke Energy Kentucky is proposing to construct and install a ULSD Fuel System
19 at Woodsdale. The station currently has capability to operate firing natural gas as
20 a primary fuel. The station was originally equipped to fire propane as a secondary
21 fuel. However, this ability is no longer sustainable.

1 **Q. WHAT ARE THE MOST SIGNIFICANT ENVIRONMENTAL**
2 **REGULATIONS CURRENTLY IMPACTING DUKE ENERGY**
3 **KENTUCKY'S WOODSDALE STATION AND ITS PROPOSAL TO**
4 **CONSTRUCT THE ULSD FUEL SYSTEM?**

5 A. While there are several programs promulgated by the U.S. Environmental
6 Protection Agency (EPA) under the Clean Air Act (CAA) that impact all of the
7 Company's generating stations, including Woodsdale, the CAA is directly
8 applicable to the Company's ULSD Fuel System proposal.

9 **Q. PLEASE BRIEFLY DESCRIBE THE CAA.**

10 A. The CAA is the comprehensive federal law that regulates air emissions from
11 stationary and mobile sources. Among other things, this law authorizes EPA to
12 establish a number of programs to regulate air emissions so as to protect public
13 health and public welfare. Many of these programs overlap and at times regulate
14 the same pollutants.

15 **Q. PLEASE EXPLAIN HOW THE CAA IMPACTS DUKE ENERGY**
16 **KENTUCKY'S WOODSDALE STATION.**

17 A. Title V of the federal Clean Air Act reauthorization (1990) requires each state to
18 develop a Permit-to-Operate system and emission fee program for major sources
19 of air pollution. The operating permit program streamlines the way federal, state,
20 tribal and local authorities regulate air pollution by consolidating all air pollution
21 control requirements into a single, comprehensive "operating permit" that covers
22 all aspects of a source's year-to-year air pollution activities. The program is
23 designed to make it easier for sources to understand and comply with control
24 requirements, and results in improved air quality.

1 Woodsdale is physically located in Trenton, Ohio giving the Ohio EPA
2 jurisdiction over Title V permitting of the station. Ohio's rules for this program
3 became effective on April 20, 1994. The Title V permit for major sources is
4 enforceable by Ohio EPA and U.S. EPA. Major sources must certify compliance
5 with the terms of their permits annually.

6 **Q. WHAT IS A TITLE V PERMIT?**

7 A. Title V permits identify all "applicable requirements" that are established through
8 facility compliance including emission limits and standards, as well as
9 monitoring, record-keeping and reporting requirements. Records of required
10 monitoring must be submitted periodically based on the reporting deadline(s)
11 established in the issued final permit. All Title V permit holders must certify
12 annually that they have complied with the terms of their Title V permit.

13 Under Title V, major sources are those with a potential to emit:

- 14 • 100 tons per year or more of any one regulated pollutant (PM 10,
15 nitrogen oxides, sulfur dioxide, carbon monoxide, volatile organic
16 compounds and lead);
- 17 • 10 tons per year or more of any one hazardous air pollutant (HAP); or
- 18 • 25 tons per year or more of any two or more HAPs (U.S. EPA currently
19 lists 188 hazardous air pollutants in Section 112 of the 1990 Clean Air
20 Act.)

21 **Q. PLEASE DESCRIBE WOODSDALE'S TITLE V AIR PERMIT.**

22 A. Woodsdale was commissioned for commercial operation in the early 1990s and
23 has maintained a Title V Air permit through the Ohio EPA. The Title V Air
24 permit identifies the applicable emissions limitations or control measures that

1 must be met while the emissions units are in operation. It also identifies the
2 applicable rules and requirements of the CAA that are the basis for the emissions
3 limitations or control measures. The Title V permit also identifies any operational
4 restrictions that must be met in order to ensure compliance with the emissions
5 limitations. It also spells out the monitoring and/or recordkeeping requirements,
6 reporting requirements, and testing requirements necessary to demonstrate
7 compliance.

8 A copy of the current Title V Air permit is included as Exhibit 2 to the
9 Company's Application. Exhibit 3 is a letter from the Ohio EPA that confirms the
10 Company's proposed fuel oil system falls within the station's existing Title V
11 permit.

12 **Q. WILL DUKE ENERGY KENTUCKY NEED TO MODIFY ITS CURRENT**
13 **TITLE V AIR PERMIT TO CONSTRUCT THE ULSD FUEL OIL**
14 **SYSTEM PROPOSED IN THIS CASE?**

15 A. Fuel oil combustion is currently reflected in Woodsdale's Title V permit that was
16 issued when the station was commissioned in the early 1990s. Given the existing
17 station permits reflect the unit's ability to combust fuel oil and based on review of
18 applicable regulations and initial discussions with Ohio EPA representatives,
19 installation of fuel oil combustion hardware on the units will not trigger the need
20 for any new construction related permits. Rather, the installation and operation of
21 fuel oil related combustion hardware will be incorporated into the existing station
22 permit via a Title V permit modification.

1 **Q. ARE THERE ANY OTHER PERMITS THAT WILL BE NECESSARY**
2 **FOR THE INSTALLATION OF THE ULSD FUEL SYSTEM?**

3 A. In addition to modifications associated with the unit's combustion hardware, the
4 project will require installation of a bulk oil storage tanks at the facility. These
5 tanks will require submittal of a permit-to-install (PTI) application and will also
6 be incorporated into the station Title V permit as part of the permit modification
7 described above. No specific emission limitations are anticipated in relation to
8 installation/operation of the tanks. Emission controls associated with the tanks
9 will need to meet Best Available Technology (BAT) which will be comprised of
10 submerged fill and a sealed floating roof.

11 The air permit related activities described above are anticipated to take 9
12 to 12 months to execute from the point of initial application submittal to ultimate
13 approval by Ohio EPA.

14 **Q. HAS DUKE ENERGY KENTUCKY APPLIED FOR OR RECEIVED THE**
15 **NECESSARY PERMITS FOR THE ULSD FUEL SYSTEM**
16 **CONSTRUCTION?**

17 A. Yes, Duke Energy Kentucky has applied for or received the necessary permits or
18 concurrences required to date. As I previously discussed, the station's Title V
19 permit currently allows fuel oil combustion. The Title V permit modification
20 application is not required to be submitted until the fuel oil storage tanks are
21 constructed. Title V permit modification are to be submitted within 12 months of
22 completing construction of the emissions units. Duke Energy Kentucky received a
23 letter of concurrence from Ohio EPA on May 4, 2017, that installation of fuel oil
24 combustion hardware on the units will not trigger the need for any new

1 construction related permits. A copy of this concurrence letter is included as
2 Exhibit 3 to the Company's Application. And finally, Exhibit 4 is a copy of the
3 Company's Permit to Install (PTI) application submitted on May 8, 2017. The
4 Company does not anticipate any difficulty in obtaining approval by the Ohio
5 EPA.

III. FILING REQUIREMENTS SPONSORED BY WITNESS

6 **Q. PLEASE DESCRIBE THE FILING REQUIREMENTS YOU SPONSOR.**

7 A. I sponsor Exhibits 2, 3 and 4, the various permits, letter, and permit application I
8 previously described.

IV. CONCLUSION

9 **Q. WERE EXHIBITS 2, 3 AND 4 TO THE COMPANY'S APPLICATION**
10 **TRUE AND ACCURATE COPIES OF THE ACTUAL PERMITS, LETTER**
11 **AND PERMIT APPLICATIONS SUBMITTED?**

12 A. Yes. These exhibits are true and accurate copies of the actual permits permit
13 applications, and concurrence letters I described.

14 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

15 A. Yes.

VERIFICATION

STATE OF OHIO)
)
COUNTY OF HAMILTON) SS:

The undersigned, Andrew Roebel, Senior Environmental Specialist, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing testimony and that it is true and correct to the best of his knowledge, information and belief.



Andrew Roebel, Affiant

Subscribed and sworn to before me by Andrew Roebel, on this 9th day of May, 2017.



NOTARY PUBLIC

11/15/2019

My Commission Expires:

ANTOINETTE, TROUTMAN
Notary Public, State of Ohio
My Commission Expires 11-15-2019



COMMONWEALTH OF KENTUCKY
BEFORE THE KENTUCKY PUBLIC SERVICE COMMISSION

In The Matter of:

The Application of Duke Energy Kentucky,)
Inc., for a Certificate of Public Convenience and) Case No. 2017-00186
Necessity for Construction of a Number 2)
Distillate Fuel Oil System at the Company's)
Woodsdale Natural Gas-Fired Generating)
Station)

DIRECT TESTIMONY OF
WILLIAM DON WATHEN JR.
ON BEHALF OF
DUKE ENERGY KENTUCKY, INC.

May 31, 2017

TABLE OF CONTENTS

	<u>PAGE</u>
I. INTRODUCTION.....	1
II. DISCUSSION	2
III. FILING REQUIREMENTS SPONSORED BY WITNESS	4
IV. CONCLUSION	4

I. INTRODUCTION

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is William Don Wathen Jr., and my business address is 139 East Fourth
3 Street, Cincinnati, Ohio 45202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by Duke Energy Business Services LLC (DEBS) as Director of
6 Rates & Regulatory Strategy - Ohio and Kentucky. DEBS provides various
7 administrative and other services to Duke Energy Kentucky, Inc., (Duke Energy
8 Kentucky or the Company) and other affiliated companies of Duke Energy
9 Corporation (Duke Energy Corp.).

10 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL AND**
11 **PROFESSIONAL BACKGROUNDS.**

12 A. I received Bachelor Degrees in Business Administration and Chemical
13 Engineering, and a Master of Business Administration Degree, all from the
14 University of Kentucky. After completing graduate studies, I was employed by
15 Kentucky Utilities Company as a planning analyst. In 1989, I began employment
16 with the Indiana Utility Regulatory Commission as a senior engineer. From 1992
17 until mid-1998, I was employed by SVBK Consulting Group, where I held several
18 positions as a consultant focusing principally on utility rate matters. I was hired
19 by Cinergy Services, Inc., in 1998, as an Economic and Financial Specialist in the
20 Budgets and Forecasts Department. In 1999, I was promoted to the position of
21 Manager, Financial Forecasts. In August 2003, I was named to the position of

1 Director - Rates. On December 1, 2009, I took the position of Director of Rates &
2 Regulatory Strategy - Ohio and Kentucky.

3 **Q. PLEASE SUMMARIZE YOUR DUTIES AS DIRECTOR OF RATES &**
4 **REGULATORY STRATEGY - OHIO AND KENTUCKY.**

5 A. As Director of Rates & Regulatory Strategy - Ohio and Kentucky, I am
6 responsible for all state and federal rate matters involving Duke Energy Kentucky
7 and its parent, Duke Energy Ohio, Inc. (Duke Energy Ohio).

8 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE KENTUCKY**
9 **PUBLIC SERVICE COMMISSION?**

10 A. Yes. I have presented testimony on numerous occasions before the Kentucky
11 Public Service Commission (Commission) and various other state, local, and
12 federal regulators.

13 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
14 **PROCEEDING?**

15 A. The purpose of my testimony is to discuss the estimated impacts of the project to
16 the Company's rates.

II. DISCUSSION

17 **Q. PLEASE BRIEFLY DESCRIBE THE COMPANY'S APPLICATION IN**
18 **THIS PROCEEDING.**

19 A. Duke Energy Kentucky is seeking approval of a certificate of public convenience
20 and necessity (CPCN) to construct and install a No. 2 distillate ultra-low sulfur
21 diesel fuel oil system at the Company's Woodsdale Natural Gas-fired Combustion
22 Turbine Generating Station (Woodsdale) site (ULSD Fuel System) as an alternate

1 fuel source to natural gas, and retire the existing on-site propane system
2 equipment that is no longer usable and sufficient to meet the newly enacted and
3 soon to be enforced Capacity Performance (CP) requirements of PJM
4 Interconnection LLC (PJM).

5 **Q. WILL THE CONSTRUCTION OF THE ULSD FUEL SYSTEM**
6 **MATERIALLY IMPACT DUKE ENERGY KENTUCKY'S FINANCIAL**
7 **CONDITION?**

8 A. No. the proposed construction will not require an investment sufficient to
9 materially affect Duke Energy Kentucky's financial condition.

10 **Q. WHAT ARE THE ESTIMATED COSTS OF CONSTRUCTION FOR THE**
11 **ULSD FUEL SYSTEM?**

12 A. Based upon information provided by Mr. Wilhelm, the fully loaded total
13 estimated cost of the ULSD Fuel System is approximately \$55.4 million. The
14 estimated ongoing costs of operation and maintenance (non-fuel) is approximately
15 \$100,000 per year.

16 **Q. HOW IS THE COMPANY PROPOSING TO FINANCE THE PROJECT**
17 **CONSTRUCTION?**

18 A. The Company is proposing to finance the construction through continuing
19 operations and, if necessary, through debt issuances.

20 **Q. WILL THERE BE AN IMMEDIATE IMPACT TO CUSTOMER RATES**
21 **WITH THE PROJECT CONSTRUCTION?**

22 A. Not immediately. While the Company will seek to include the cost of construction
23 and operation and maintenance of the ULSD Fuel System in its electric base rates

1 at some point, the Company is not seeking cost recovery in this application. The
2 Company will eventually seek to include cost recovery through a traditional base
3 rate case. The Company acknowledges that Commission approval will be required
4 in order to recover these costs.

III. FILING REQUIREMENTS SPONSORED BY WITNESS

5 **Q. PLEASE DESCRIBE THE FILING REQUIREMENTS YOU SPONSOR.**

6 A. I sponsor the financial exhibit contained in Exhibit 1 to the Company's
7 Application.

8 **Q. WAS EXHIBIT 1 TO THE COMPANY'S APPLICATION PREPARED BY**
9 **YOU OR AT YOUR DIRECTION?**

10 A. Yes.

IV. CONCLUSION

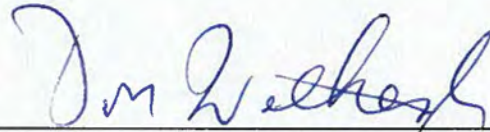
11 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

12 A. Yes.

VERIFICATION

STATE OF OHIO)
)
COUNTY OF HAMILTON) **SS:**

The undersigned, William Don Wathen Jr., Director of Rates & Regulatory Strategy, being duly sworn, deposes and says that he has personal knowledge of the matters set forth in the foregoing testimony and that it is true and correct to the best of his knowledge, information and belief.



William Don Wathen Jr., Affiant

Subscribed and sworn to before me by William Don Wathen Jr., on this 31st day of May, 2017.



NOTARY PUBLIC



ADELE M. FRISCH
Notary Public, State of Ohio
My Commission Expires 01-05-2019

My Commission Expires: 1/5/2019