

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

**APPLICATION OF KENTUCKY UTILITIES )**  
**COMPANY FOR AN ADJUSTMENT OF ITS ) CASE NO. 2016-00370**  
**ELECTRIC RATES AND CERTIFICATES )**  
**OF PUBLIC CONVENIENCE AND )**  
**NECESSITY )**

**In the Matter of:**

**APPLICATION OF LOUISVILLE GAS )**  
**AND ELECTRIC COMPANY FOR AN )**  
**ADJUSTMENT OF ITS ELECTRIC AND ) CASE NO. 2016-00371**  
**GAS RATES AND CERTIFICATES OF )**  
**PUBLIC CONVENIENCE AND NECESSITY )**

**REBUTTAL TESTIMONY OF**  
**KENT W. BLAKE**  
**CHIEF FINANCIAL OFFICER**  
**LOUISVILLE GAS AND ELECTRIC COMPANY**  
**KENTUCKY UTILITIES COMPANY**

**Filed: April 10, 2017**

1 **Q. Please state your name, position and business address.**

2 A. My name is Kent W. Blake. I am the Chief Financial Officer of Kentucky Utilities  
3 Company (“KU”) and Louisville Gas and Electric Company (“LG&E”) (collectively,  
4 “Companies”), and an employee of LG&E and KU Services Company, which  
5 provides services to LG&E and KU. My business address is 220 West Main Street,  
6 Louisville, Kentucky 40202.

7 **Q. What is the purpose of your rebuttal testimony?**

8 A. The purpose of my testimony is to rebut intervenor testimony on the issues of: (1)  
9 use of a forward-looking test year; (2) incentive compensation; (3) “slippage” on  
10 capital expenditures; and (4) workforce headcount issues.

11 **Forward-Looking Test Year Considerations**

12 **Q. Do you have any comments on KIUC witness Mr. Kollen’s contention that the**  
13 **Companies’ use of a forward-looking test period requires the Commission to**  
14 **review the Companies’ proposals in this case with “healthy skepticism” and that**  
15 **utilities using a forward-looking test period are incentivized to “overstate” their**  
16 **costs?<sup>1</sup>**

17 A. Yes. We take this disappointing allegation very seriously and deny it emphatically.  
18 The Commission has carefully evaluated the Companies’ applications in the past and  
19 will no doubt do so again in the present cases, but it is inappropriate and unnecessary  
20 to review these cases with any sort of additional skepticism, suspicion, cynical  
21 criticism or any other sort of negative connotation. As demonstrated in great detail  
22 by the Companies’ Applications, direct testimony, responses to data requests, and

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<sup>1</sup> See Mr. Kollen’s testimony filed on behalf of KIUC, pp. 5-6.

1 rebuttal testimony, the Companies have carefully considered, analyzed and presented  
2 each and every aspect and proposal in these base rate cases in a manner worthy of this  
3 Commission’s unbiased review.

4 The General Assembly authorized utilities to file base rate cases based on a  
5 forward-looking test period 25 years ago.<sup>2</sup> Since that time, the Commission has  
6 gained an enormous amount of experience handling forward-looking test period cases  
7 because most major utilities subject to the Commission’s jurisdiction file cases based  
8 on forward-looking test years. There is no doubt that the Commission is fully capable  
9 of assessing the reasonableness of the Companies’ evidence supporting their requests.

10 As attested by Mr. Staffieri pursuant to 807 KAR 5:001 Section 16 (7) (e) in  
11 the Companies’ Applications in this case, the financial forecasts used in this case are  
12 the same financial forecasts prepared for use by management of the Companies and  
13 were made in good faith. In fact, those forecasts were prepared with the knowledge  
14 that they would not only be used to set objectives and market expectations, but also  
15 be used to support the Companies’ Applications to establish retail base rates in  
16 Kentucky. The Companies have submitted extensive evidence showing not only their  
17 estimated budgets for the test period, but detailed explanations and documents  
18 supporting their business processes for developing the budget estimates. The  
19 Companies have responded to nearly 5,200 requests for information, counting  
20 subparts, from the Commission and intervening parties in this case on almost every  
21 conceivable issue or topic raised by the Applications. There can be no legitimate

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<sup>2</sup> KRS 278.192 states, in part, “For purposes of justifying the reasonableness of a proposed general increase in rates, the commission shall allow a utility to utilize . . . a forward-looking test period . . .”

1 question raised about the motives of the Companies' financial forecasts or the  
2 financial forecasting processes with this kind of transparency.

3 Contrary to the unsupported suggestion by Mr. Kollen that the Companies'  
4 proposals in this case are "overstated," the detailed explanations of the Companies'  
5 bottom-up approach to budgeting demonstrates the reasonableness of the estimates  
6 and confirm that the core values of operating efficiently and controlling costs to the  
7 extent practicable are embedded in our organization. And there is conclusive proof  
8 that the Companies do not overstate financial projections to inflate rates. The  
9 Companies' 2014 rate cases were their first based on forward-looking test periods.  
10 Thus, forward-looking looking information was filed in those cases for the forward-  
11 looking test period upon which rates were set (which was July 1, 2015 to June 30,  
12 2016), but we also filed the projected 2018 operating expenses. In the Companies'  
13 2014 rate cases, the projected 2018 operating expense for the expense items over  
14 which we have the most control, "Other Operating Expenses" and "Maintenance,"  
15 totaled \$498 million for KU<sup>3</sup> and \$415 million for LG&E.<sup>4</sup>

16 Now, in the current cases, we have filed the Companies' most current  
17 projections which includes projected operating expenses for 2018. The combined  
18 projected operating expenses for "Other Operating Expenses" and "Maintenance" for  
19 2018 are actually *lower* than what we projected in our 2014 rate cases. For KU for

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<sup>3</sup> See Tab 61 to KU's Application in Case No. 2014-00371 showing "Other Operating Expenses" for 2018 of \$347 million and "Maintenance" for 2018 of \$151 million for a total of \$498 million.

<sup>4</sup> See Tab 61 to LG&E's Application in Case No. 2014-00372 showing "Other Operating Expenses" for 2018 of \$301 million and "Maintenance" for 2018 of \$114 million for a total of \$415 million.



1           2018, the projection is \$480 million<sup>5</sup> (for a reduction of \$18 million) and for LG&E  
2           for 2018, the projection is \$387 million<sup>6</sup> (for a reduction of \$28 million).

3           Although “Other Operating Expenses” and “Maintenance” are the expense  
4           items over which we have the most control and “Total Operating Expenses” includes  
5           expense items such as fuel expense over which we have less control, a comparison of  
6           projected Total Operating Expenses for 2018 tells the same expense reduction story.  
7           In the Companies’ 2014 rate cases, the projected 2018 Total Operating Expenses for  
8           KU was \$1.678 billion.<sup>7</sup> Likewise, the projected 2018 Total Operating Expenses for  
9           LG&E was \$1.420 billion.<sup>8</sup> In the current cases, the projected 2018 Total Operating  
10          Expense for KU is \$1.545 billion<sup>9</sup> and the projected 2018 Total Operating Expense  
11          for LG&E is \$1.273 billion.<sup>10</sup>

12          The forward-looking test period upon which rates will be set in this case is  
13          July 1, 2017 to June 30, 2018, and the Companies have actually *lowered* their  
14          projected operating expenses for the critical time period in question relative to the  
15          projections made in the 2014 rate cases. Furthermore, that decrease has occurred  
16          even with operating expense additions (that were not in the 2014 rate cases) that will  
17          result from important customer service and reliability programs we now know are  
18          needed such as our Distribution Automation and Automatic Metering System  
19          proposals. Further proof of our hard work to control costs so that rates are kept as

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<sup>5</sup> See Tab 62 to KU’s Application in this case showing “Other Operating Expenses” for 2018 of \$320 million and “Maintenance” for 2018 of \$160 million for a total of \$480 million.

<sup>6</sup> See Tab 62 to LG&E’s Application in this case showing “Other Operating Expenses” for 2018 of \$270 million and “Maintenance” for 2018 of \$117 million for a total of \$387 million.

<sup>7</sup> See Tab 61 to KU’s Application in Case No. 2014-00371.

<sup>8</sup> See Tab 61 to LG&E Application in Case No. 2014-00372.

<sup>9</sup> See Tab 62 to KU’s Application in this case.

<sup>10</sup> See Tab 62 to LG&E Application in this case.

1 low as possible is included in Exhibit KWB-1 to my direct testimony. That exhibit  
2 summarizes the most recent electric utility operating cost benchmark study which  
3 shows that LG&E and KU are below the industry average cost in all areas of the  
4 comparison, and are in the top quartile in the areas of Generation, Transmission,  
5 Distribution, and Customer Service.

6 Additionally, as explained in my direct testimony, our forecasts in the  
7 Companies' 2014 rate cases were very accurate when compared to the actual results  
8 experienced and we have made some adjustments to our labor forecasting in an effort  
9 to make our forecasting even more accurate.<sup>11</sup> All of this proves three things: (1) we  
10 do not and have not overstated financial projections to inflate rates; (2) we have  
11 worked very hard at cost control, which, as set forth below, is one of the objectives of  
12 our incentive compensation program; and (3) there is no call for any bias or added  
13 "skepticism" in reviewing these cases simply because they are based on forward-  
14 looking test periods.

15 **Team Incentive Award and Incentive Compensation**

16 **Q. Please describe the Companies' Team Incentive Award ("TIA") Plan.**

17 A. The TIA Plan is a long-standing "at risk" pay program<sup>12</sup> in which a part of an  
18 employee's annual cash compensation is put at risk and objectives are established for  
19 the employee. If certain performance results are achieved, a cash incentive award will  
20 be earned. The actual amount of the award depends upon the achieved results.

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<sup>11</sup> See my direct testimony, pp. 13-14.

<sup>12</sup> A copy of the TIA Plan was attached to AG 1-210 in Case No. 2016-00370 (KU) and AG 1-210 in Case No. 2016-00371 (LG&E) and is also attached hereto as Rebuttal Exhibit KWB-1. A copy of correspondence provided to employees notifying them of the 2017 TIA measures and weightings is attached as Rebuttal Exhibit KWB-2.

1           The TIA Plan, which has been in place since the 1990s, was developed to  
2 motivate, focus and direct employees toward the achievement of strategic goals and is  
3 part of an overall corporate strategy to attract and retain skilled employees by  
4 providing competitive financial awards that are commensurate with the employees'  
5 talents, cooperation, and contribution. It is intended to motivate participants to  
6 achieve higher levels of performance, communicate and focus on critical success  
7 measures, reinforce desired behaviors, and bolster an employee ownership culture.

8 **Q. Have you reviewed the intervenor testimony regarding the recoverability of**  
9 **incentive compensation under the TIA Plan?**

10 A. Yes. I reviewed Mr. Smith's testimony filed on behalf of the AG in which he  
11 recommends a 25% reduction in the amount of incentive compensation the  
12 Companies have requested in these proceedings. The amount of Mr. Smith's  
13 proposed reduction is \$2.605 million out of the \$10.42 million KU has requested and  
14 \$2.717 million (\$2.044 million for electric and \$.673 million for gas) out of the  
15 \$10.867 million LG&E has requested.<sup>13</sup> I have also reviewed Mr. Pollock's  
16 testimony filed on behalf of the Kentucky League of Cities ("KLC") in the KU case  
17 and Louisville Metro in the LG&E case in which he recommends similar reductions  
18 to incentive compensation expense.<sup>14,15</sup> No other intervenor has proposed a  
19 disallowance of incentive compensation expense and although the AG, KLC, and  
20 Louisville Metro propose only a partial disallowance, those proposals have no merit.

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<sup>13</sup> Smith Testimony, pp. 22-31 (KU) and pp. 27-36 (LG&E).

<sup>14</sup> Pollock Testimony, pp. 21-26 (KU) and pp. 24-30 (LG&E). The exact amounts of Mr. Pollock's recommended reductions were filed confidentially.

<sup>15</sup> Mr. Pollock is mistaken when he states that the requested amount of incentive compensation expense for KU is \$11.5 million. As Mr. Smith points out at p. 24 of his testimony in the KU case, the amount of jurisdictional incentive compensation expense requested is \$10.42 million as set forth in KU's response to Kroger 2-3.

1 **Q. Do you agree with those recommendations?**

2 A. No. The Companies' incentive compensation expense is reasonable and it should be  
3 recovered in full for several reasons. First, the Companies have proven that the total  
4 compensation paid to employees, which includes both base salary *and* incentive  
5 compensation, is reasonable and consistent in the competitive marketplace.<sup>16</sup>  
6 Without incentive compensation, the compensation paid would fall below market  
7 rates and hinder the Companies' ability to attract and retain a qualified workforce.  
8 Second, the Companies have proven that the relative mix of base salaries and  
9 incentive compensation in determining overall cash compensation is reasonable and  
10 at a competitive level when compared to the competitive marketplace.<sup>17</sup> In other  
11 words, the amount of incentive compensation offered is consistent with the  
12 marketplace levels.

13 Third and finally, as described below, the Companies have modified the  
14 measures and weightings for their TIA Plan in recent years to eliminate any  
15 connection to the Companies' financial performance. Thus, to the extent the  
16 Commission has disallowed incentive compensation expense for utilities in the past  
17 because it has been tied to a utility's financial performance (such as earnings per  
18 share or net income), those past decisions have no bearing on the Companies' current  
19 TIA Plan because, while the TIA Plan once included those connections, it no longer  
20 does.

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<sup>16</sup> See the Willis Towers Watson study discussed in more detail below.

<sup>17</sup> See the Willis Towers Watson study discussed in more detail below.

1 **Q. How have the Companies ensured and proven that the total compensation paid**  
2 **to employees is reasonable and at competitive market rates?**

3 A. The annual process of setting compensation includes reliance on benchmarking  
4 information<sup>18</sup> in calibrating the level of the primary components of compensation.<sup>19</sup>  
5 Various third-party benchmarking and salary planning surveys from the energy  
6 services and general industries categories are utilized. The 50<sup>th</sup> percentile is used to  
7 establish the market midpoint of annual total compensation ranges which include  
8 incentive compensation. Compensation is then managed based on various factors  
9 including education, experience, performance, time in job, and tenure.

10 In addition to the internal compensation setting process described above,  
11 when the Companies filed their Applications, they submitted a study<sup>20</sup> that was  
12 performed by Willis Towers Watson (“WTW”) in November, 2016.<sup>21</sup>

13 **Q. Who is Willis Towers Watson?**

14 A. WTW is a global consulting company that provides an array of services to businesses.  
15 WTW advises organizations on all aspects of their compensation programs with the  
16 goal of paying employees appropriately and enabling organizations to attract, retain  
17 and motivate employees efficiently and cost-effectively. Typical areas of  
18 compensation consulting assistance include pay philosophy development, variable or  
19 at-risk compensation plan design, total compensation benchmarking, and  
20 compensation structure development.

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<sup>18</sup> For a listing of the compensation surveys we use, see PSC 1-35 in both cases.

<sup>19</sup> See also the Company’s response to PSC 1-55 in both cases.

<sup>20</sup> The study is the sort of study described by the Commission at p. 15 of its September 15, 2016 Order in *In the Matter of: Application of Kenergy Corp. for a General Adjustment in Rates*, Case No. 2015-00312.

<sup>21</sup> See Tab 60 to the Companies’ Applications for a complete copy of the WTW report.

1 **Q. Please describe the WTW study the Companies submitted.**

2 A. For the study, WTW reviewed the Companies' Target Total Cash Compensation  
3 (which includes salary and target incentive compensation levels under the TIA Plan)  
4 in comparison to benchmarking data to determine the reasonableness of the  
5 Companies' compensation levels. WTW concluded the following:

- 6 • When compared to available published survey data, LG&E's and KU's  
7 projected and actual base salary budgets are generally aligned with  
8 market median levels;  
9
- 10 • Competitiveness of target total cash compensation: LG&E's and KU's  
11 use of base salary and target short-term at-risk compensation as its  
12 primary pay vehicles for employees is consistent and aligned with  
13 market pay vehicles used by utility and general industry peers.  
14 Likewise, when compared to available published survey data, LG&E's  
15 and KU's compensation levels fall within the competitive range of the  
16 market 50th percentile for base salary and target total cash  
17 compensation (Target TCC = base salary + target short-term at-risk  
18 compensation);
- 19 • When compared to available published survey data, LG&E's and KU's  
20 pay mix (base salary and target short-term at-risk compensation)  
21 generally places less emphasis on short-term at-risk compensation than  
22 peers, but approximates market practice overall.  
23

24 The WTW report confirms that our compensation setting philosophy and  
25 process has resulted in exactly what we strive to achieve -- that with the inclusion of  
26 incentive compensation, our compensation levels are very closely aligned with  
27 market medians. And the converse is also true in that if incentive compensation is  
28 eliminated from total compensation, the Companies' compensation levels would fall  
29 below market and therefore jeopardize our ability to attract and retain an adequate  
30 workforce.

31 **Q. How are TIAs determined?**

1 A. All eligible employees have a TIA target award. The criteria for and calculation of  
2 those awards for 2017 are set forth in the TIA Plan. As set forth in that document, the  
3 2017 target awards are:

<b>Employee Status</b>	<b>Target Award</b>
Non-Exempt and Hourly/Bargaining Unit	6% of Annual Earnings
Exempt Individual Contributors	9% of Base Salary
Managers	14% of Base Salary
Senior Managers	25% of Base Salary

4 For an individual employee in 2017, as reflected in the Companies' response  
5 to AG 1-210 and communicated to employees as shown in Rebuttal Exhibit KWB-2,  
6 the calculation of incentive compensation is determined using the following  
7 objectives and percentages: (1) corporate safety (15%); (2) customer satisfaction  
8 (15%); (3) cost control (15%); (4) customer reliability (15%); and (5) individual/team  
9 effectiveness (40%).<sup>22</sup>

10 **Q. Please describe the performance objectives of corporate safety, customer**  
11 **satisfaction, cost control, customer reliability, and individual and team**  
12 **effectiveness.**

13 A. The following is a description of each objective provided in response to discovery  
14 requests:<sup>23</sup>

- 15 • Corporate Safety is measured by using recordable injury rates, illness rates,  
16 and "days away, restricted and transfer" rates, commonly referred to as  
17 "DART" rates.
- 18 • Customer Satisfaction is measured by the Company's performance ranking  
19 within its peer group. The Company's market research vendor contacts  
20 randomly selected Company customers and customers from peer group  
21 companies and asks them about overall satisfaction with their respective  
22 utilities.

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<sup>22</sup> See Rebuttal Exhibit KWB-1 at p. 4 and Rebuttal Exhibit KWB-2 at pp. 1-2.

<sup>23</sup> See also the responses to KLC 2-19 (KU) and Louisville Metro 2-17 (LG&E).

- Cost Control is measured by non-fuel operation and maintenance expenses in accordance with generally accepted accounting principles as published in the Companies’ annual Form 10-K filings with the Securities and Exchange Commission.
- Customer Reliability is measured by the System Average Interruption Duration Index (“SAIDI”) which is a well-known industry metric for service reliability.
- Individual and Team Effectiveness measures ensure that employees are collectively working to achieve strategic business goals. Individual goals will vary by the individual employee and by department. They support respective department and line of business objectives.

As one can see, the objectives are designed and implemented to serve customers interests above all else. The four company objectives are directly aligned with the Companies’ mission “to provide reliable, safe energy at a reasonable cost to our customers . . . .”<sup>24</sup>(emphasis added).

**Q. Are there any financial targets or measures that must be met before any incentive pay can be awarded or that factor into an individual employee’s TIA award?**

A. No. There is no connection or “trigger” between earnings and the availability of awards under the TIA Plan. Additionally, as recently as 2016, which is included in the Companies’ base year in this case, the calculation of an individual employee’s award was based, in part, on levels of Net Income achieved by the Companies. However, as reflected in the 2017 TIA Plan employee communication,<sup>25</sup> Net Income is no longer a factor in calculating the award. It has instead been replaced by the operating criteria of corporate safety, cost control, and customer reliability with corporate safety added in 2016 and the other two added in 2017. Prior to that, these

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<sup>24</sup> <https://lge-ku.com/our-company/vision-mission>

<sup>25</sup> See Rebuttal Exhibit KWB-2.



1 metrics were only included in the Individual and Team Effectiveness measures of  
2 certain employees. Despite Mr. Pollock’s claim that Net Income is still “implicit” in  
3 the criteria, that is simply not the case and contrary to the evidence in the record.

4 The Companies have reviewed and considered Commission decisions that  
5 disallow some or all incentive compensation when it is tied to financial goals. While  
6 the Companies do not necessarily agree with the concept that incentive compensation  
7 that is tied to financial goals should not be recovered in rates, the Companies have  
8 altered the measures used in their TIA Plan and removed financial performance  
9 metrics such as net income or earnings per share. In doing so, the TIA Plan is now  
10 squarely aligned with the Commission’s directive that incentive compensation should  
11 be directly tied to customer benefits and includes metrics that are more directly  
12 controlled by affected employees.

13 **Q. Then do you find Messrs. Smith’s and Pollock’s reliance on previous**  
14 **Commission decisions disallowing some level of incentive compensation**  
15 **misplaced?**

16 A. Yes. Messrs. Smith and Pollock both rely on Commission decisions disallowing  
17 some level of incentive compensation when that incentive compensation is tied to the  
18 earnings per share of the utility (or its parent) or to the financial performance of the  
19 utility. The TIA Plan has no such focus or feature, so any reliance on those decisions  
20 is erroneous.

21 **Q. Do you agree with Messrs. Smith and Pollock that incentive compensation in the**  
22 **future test period is excessive and still tied to financial performance?**

1 A. No. As set forth above, the Companies have provided a third-party assessment that  
 2 its incentive compensation is not excessive and have demonstrated that incentive  
 3 compensation under the TIA program is not tied to the Companies' or their parent  
 4 company's financial performance. As shown by the chart below, projected incentive  
 5 compensation in the test year is also very consistent with actual results of the base  
 6 period.

<i>Description</i>	<i>KU</i>	<i>LG&amp;E (gas &amp; electric)</i>
TIA Plan Payments During Base Period (Updated with Actuals)	\$11.078 million	\$10.444 million
100% of TIA Plan Payments in Forecasted Test Period as Requested in Proposed Rates	\$10.42 million	\$10.867 million
Difference – Increase/(Decrease)	(\$.658 million)	\$0.423 million

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8 Under Kentucky law, a utility is entitled to rates that permit the recovery of  
 9 reasonable expenses incurred to provide service. While the Commission may and  
 10 should disallow a utility's unreasonable expenses, the Companies have shown that  
 11 their philosophy in setting total compensation, which includes incentive  
 12 compensation, is consistent with the competitive marketplace. It has also shown that  
 13 its TIA Plan awards incentive compensation in ways that benefit customers above all  
 14 else. Therefore, all of the requested incentive compensation expense should be  
 15 included in rates.

1 **“Slippage” Related to Capital Expenditures**

2 **Q. Do the Companies believe that a “slippage factor” should be applied to their**  
3 **forward-looking test period capital projects as suggested by AG witness Mr.**  
4 **Smith and KIUC witness Mr. Kollen?**

5 A. No. As the Companies have explained in their discovery responses, the calculated  
6 capital construction slippage factors (97.204 percent for KU and 98.111 percent for  
7 LG&E) demonstrate their accuracy in predicting the cost of utility plant. This  
8 accuracy has been achieved through use of a very robust process for forecasting  
9 capital expenditures and managing to that forecast. Given these high degrees of  
10 accuracy, the need to apply a slippage factor does not exist and the Commission  
11 should decline to do so.

12 **Q. Are there any potential adverse consequences from imposing a “slippage factor”**  
13 **to projected capital construction in a forward-looking test period rate case?**

14 A. Yes. If a purely numeric slippage factor calculation based on historic results is used  
15 to either reduce or increase the projected capital construction costs, it can provide a  
16 disincentive for utilities to continue their efforts to reduce capital costs after having  
17 established its annual budget. In forward-looking test period rate cases, a utility is  
18 required to provide their actual forecast for capital spend “made in good faith.” If a  
19 utility has historically been successful in managing down capital cost estimates, it  
20 would not be allowed to recover its then best estimate of capital spend for its forward-  
21 looking test period. In contrast, a utility that has been less effective in managing to or  
22 below its costs estimates and has incurred significant overruns on capital projects

1 would actually be rewarded by being provided a revenue requirement above its best  
2 estimate of capital construction costs.

3 **Q. Are the Companies aware of instances in which the Commission has not applied**  
4 **a “slippage factor” to projected capital construction in a forward-looking test**  
5 **period rate case?**

6 A. Yes. Contrary to the suggestion in Messrs. Smith’s and Kollen’s testimony,  
7 Commission precedent does not require “slippage factor adjustments” to projected  
8 capital expenditure in all forward-looking test period rate cases. In fact, with the  
9 exception of rate proceedings involving Kentucky-American Water Company  
10 (“KAWC”),<sup>26</sup> the Commission appears to have applied a slippage adjustment factor  
11 in only one other proceeding.<sup>27</sup> Since that decision, which was entered nearly twelve  
12 years ago, the Commission has *not* applied a slippage adjustment factor in any non-  
13 KAWC forward-looking test period proceeding. The table below lists the forward-  
14 looking test period rate cases since 2006 in which the Commission made specific  
15 findings regarding rate base or capital expenditures and each applicant’s reported  
16 slippage factor.<sup>28</sup>

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<sup>26</sup> The Commission’s treatment of KAWC appears to be based upon historic concerns regarding that utility’s budgeting process. *See, e.g.,* Case No. 95-554, *Application of Kentucky-American Water Company to Increase Its Rates* (Ky. PSC Nov. 19, 1993) at 3 (“Based on the historical relationship demonstrated by the slippage factor, the Commission concluded Kentucky-American’s “very best estimate(s)” of construction spending was inaccurate and showed a pervasive pattern of over budgeting for construction. To eliminate Kentucky-American’s historical overestimation, the Commission reduced the forecasted recurring and specific budget projects by their respective slippage factors.”)

<sup>27</sup> Case No. 2005-00042, *An Adjustment of the Gas Rates of Union Heat, Light and Power Company* (Ky. PSC Dec. 22, 2005).

<sup>28</sup> Since its decision in Case No. 2005-00042, the PSC has considered at least thirteen non-KAWC forward-looking test period applications. The nine cases that are not listed were resolved through unanimous settlement agreements. Accordingly, the Commission was not required to address rate base or capital expenditures.

Case Number	Utility	Utility's Calculated Average Slippage Factor <sup>29</sup>	Date of Order
2010-00167	East Kentucky Power Coop.	81.396	01/14/2011
2012-00535	Big Rivers Electric Corp.	102.581	10/29/2013
2013-00148	Atmos Energy Gas	105.442	04/22/2014
2013-00199	Big Rivers Electric Corp.	95.790	04/25/2014

1            KU's and LG&E's slippage factors, which are 97.204<sup>30</sup> percent and 98.111<sup>31</sup>  
2            percent, compare very favorably to those listed above.<sup>32</sup> Given this greater accuracy  
3            and the Commission's decision not to apply a slippage factor in the listed cases, it is  
4            clear that Commission precedent does not support the application of a slippage factor  
5            adjustment in the current proceedings. Mr. Smith also argues that his slippage  
6            adjustment flows through to the Companies' capitalization and depreciation expense.  
7            As the slippage adjustment itself should not apply, those suggested flow-throughs are  
8            not applicable and should be disregarded.

9            **Headcount and Workforce Level Issues**

10    **Q. Do you agree with Mr. Smith's testimony on behalf of the AG that the**  
11    **Companies should not be allowed to recover the labor expense associated with**  
12    **positions they plan to fill by the end of the forecasted test year?**

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<sup>29</sup> These factors are based upon a ten-year average except for Big Rivers Electric Corporation, which lacked sufficient information to develop a ten-year average slippage factor and provided a factor based upon the available information.

<sup>30</sup> See KU's response to Staff 1-13.

<sup>31</sup> See LG&E's response to Staff 1-13.

<sup>32</sup> The Companies' slippage factor also compares favorably to that of Union Light, Heat and Power Company ("ULH&P") in Case No. 2005-00042. In that proceeding, which involved a request for adjustment of gas rates, ULH&P reported a slippage factor of 97.045 percent for its gas operations and 100.6 percent for its electric operations. See Case No. 2005-00042, Order of Dec. 22, 1994 at 9.

1 A. No. Mr. Smith’s arguments on this issue are in the alternative. First, he argues that  
2 KU has proposed four “additional” positions, LG&E has proposed 22 “additional”  
3 positions, and 34 “additional” positions are proposed for LG&E and KU Services  
4 Company (“LKS”).<sup>33</sup> He goes on to argue that recovery for those “additional”  
5 positions should not be permitted because the Companies have failed to demonstrate  
6 “that those additional positions are needed and/or would be filled for the full duration  
7 of the forecasted test year.” Mr. Smith then alternatively argues that should the  
8 Commission allow rate recovery for those requested “additional” positions, it should  
9 still disallow a portion of labor expense based on the fact that, at any given point in  
10 time, a company, including a utility, will have some unfilled vacant positions due to  
11 employee turnover as reflected in actual vs. budgeted labor expense.

12 **Q. Do you agree that “additional” positions have been proposed?**

13 A. No. Mr. Smith confuses “vacant” positions with “additional” positions. It appears  
14 that Mr. Smith has incorrectly interpreted KU’s responses to AG 1-49 and AG 2-8  
15 and LG&E’s responses to AG 1-49 and AG 2-8 to mean that the Companies are  
16 proposing incremental *additions* to its workforce in this case. They are not. As  
17 explained in those responses, the four KU positions, 22 LG&E positions, and 34 LKS  
18 positions are simply the positions that happened to be vacant on December 31, 2016.  
19 The Companies are not “adding” that number of positions in the forward-looking test  
20 period. The direct testimony of Mr. Thompson and Mr. Bellar addressed the  
21 operational headcount additions in this case relative the Companies’ prior rate case

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<sup>33</sup> Smith testimony at p. 42 (KU) and p. 47 (LG&E).

1 and my direct testimony actually noted a reduction of financial and administrative  
2 positions between cases.

3 **Q. Have the Companies demonstrated a need for their overall workforce levels?**

4 A. Yes. The Companies have submitted and supported their employment forecasts. Mr.  
5 Smith did not specify any legitimate reason or critique of the actual employment  
6 forecast or the process by which that forecast is made. His only argument is the  
7 unsupported statement that the Companies have not demonstrated a need for the  
8 positions that happened to be vacant on December 31, 2016. In doing so, Mr. Smith  
9 ignores evidence in the record demonstrating the procedures followed in determining  
10 employment forecasts which lead to a reliable and appropriately staffed workforce.

11 The development of the workforce begins with the Companies' September 1,  
12 2016 Workforce Plan<sup>34</sup> ("WFP"). The WFP is an exhaustive document that  
13 considers every aspect of the workforce including its level, age, overtime, training,  
14 retention and use of contractors.<sup>35</sup> Staffing levels are based on discussions between  
15 staff and senior executives with consideration to realignments to the previous year's  
16 staffing level based on changes in workload, needs of the organization, and changes  
17 in personnel.<sup>36</sup> The WFP process is intensive and leads to the following benefits:  
18 more effective and efficient use of workers; ready availability of replacements when  
19 vacancies are created; resources to aid in establishing the business plan; a clear

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<sup>34</sup> A copy of the WFP is attached to LG&E's response to AG 1-59.

<sup>35</sup> WFP, p. 4.

<sup>36</sup> WFP, p. 3.

1 rationale for making expenditures for training, retraining, employee development,  
2 career counseling, and recruiting efforts; and a diverse workforce.<sup>37</sup>

3 In the WFP process, the Companies examine whether they: can eliminate,  
4 change, or subcontract work; have a need for the work to be performed in-house; can  
5 achieve any efficiencies not already being achieved; can reconfigure positions or  
6 responsibilities to avoid headcount additions; and have identified employees with  
7 critical knowledge whose knowledge needs to be transferred as part of a succession  
8 plan.<sup>38</sup> In other words, the WFP process is an extremely robust process that ensures  
9 a highly efficient and lean workforce that can provide adequate service both now and  
10 in the future. It is this process that has led the Companies to show very modest  
11 incremental headcount numbers for the forward-looking test period. Additionally,  
12 Mr. Bellar's direct testimony describes the unique staffing needs for LG&E's gas  
13 operations driven by the need to comply with existing and new regulatory  
14 requirements (including gas pipeline safety requirements) and the looming  
15 retirements of certain gas personnel.<sup>39</sup> By 2021, almost 40% of LG&E front-line gas  
16 operating employees will have 35 or more years of experience. Proactive measures  
17 need to be taken before those retirements occur to ensure an efficient transfer of the  
18 critical knowledge held by retiring employees and to allow time for employees to  
19 complete required training and certifications. It is only prudent to do so.

20 **Q. As for Mr. Smith's alternative argument regarding employment vacancies, are**  
21 **you aware of any prior Commission Orders in forward-looking test period rate**

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<sup>37</sup> WFP, p. 3.

<sup>38</sup> WFP, p. 1.

<sup>39</sup> Mr. Bellar's direct testimony, pp. 7-10.



1           **cases in which the Commission has addressed the issues of adjusting a utility’s**  
2           **labor forecast for assumed vacancies?**

3    A.    Yes. The Commission previously rejected the exact type of argument Mr. Smith has  
4           made in these proceedings for a disallowance of labor expense based on a historical  
5           vacancy rate.<sup>40</sup> In fact, in one of those cases (Case No. 2010-00136), Mr. Smith was  
6           the AG witness who proposed that disallowance. There, as here, Mr. Smith failed to  
7           consider the vacancies’ effect on other costs such as overtime and contract labor  
8           forecasts. The Commission rejected his argument there and should reject it in these  
9           proceedings as well.

10   **Q.    Did you address this exact vacancy issue in your direct testimony?**

11   A.    Yes. At page 9 of my direct testimony, I explained the process by which we  
12           considered the effect of vacancies in our labor forecast expense proposed in these  
13           cases. First, we eliminated 20 positions from the forecast because they had been  
14           vacant for a long enough period to conclude they would not be filled. For the  
15           remaining vacancies, we concluded that the work would have to be performed by  
16           either filling the vacant positions or by spending additional funds on contractors,  
17           overtime, and premium pay. Thus, there is an inverse relationship between vacancy  
18           levels on the one hand and contractor, overtime, and premium pay expense on the  
19           other hand. This is why Companies did not embed some sort of vacancy rate  
20           “discount” in their labor forecasts due to turnover. At bottom, there is a certain

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<sup>40</sup> See *In the Matter of: Application of Kentucky-American Water Company to Increase its Rates*, Case No. 1995-00554, Order at 32 (Sept. 11, 1996); *In the Matter of: Adjustment of the Rates of Kentucky-American Water Company*, Case No. 2004-00103, Order at 45 (Feb. 28, 2005); *In the Matter of: Application of Kentucky-American Water Company for an Adjustment of Rates Supported by a Fully Forecasted Test Year*, Case No. 2010-00036, Order at 25 (Dec. 14, 2010).

1 amount of work the Companies must perform either by a full workforce or by  
2 additional contractor, overtime, and premium pay expense – and this is the precise  
3 concept the Commission relied upon in rejecting Mr. Smith’s vacancy adjustment in  
4 Case No. 2010-00036.

5 **Q. So do the Companies agree with Mr. Smith’s alternative argument that a**  
6 **reduction in labor expense should be applied based on an historical variance**  
7 **between budget-to-actual for labor expense?**

8 A. No. The Companies did not explicitly subtract vacancies caused by employee  
9 turnover into their headcount forecast. To do so would create a budget with  
10 management challenges. For example, if a department with 100 employees had a  
11 historical vacancy rate of 2%, a budget adjusted for this vacancy rate in effect allows  
12 that department manager only 98 approved positions - notwithstanding that all 100  
13 positions in the Companies’ headcount forecast have been approved as part of the  
14 business plan based on a demonstrated need for 100 employees. To suggest an  
15 adjustment based on historic deviations from budget in this one variable overlooks the  
16 fact that the work of the 100 budgeted employees still must be accomplished.

17 **Q. Have the Companies had an historical variance between actual and budgeted**  
18 **employee headcount?**

19 A. Yes. However, absent a change in the amount of work to be performed, any  
20 reduction in employee headcount has been offset by incremental overtime,  
21 incremental use of outside contractors or an increase in the backlog of work to be  
22 performed. This, of course, is not surprising given that a certain amount of work  
23 must be performed and if we do not have a position filled to do that work due to a

1           vacancy created by turnover, it must be performed by relying on overtime of existing  
2           employees or outside contractors. Additionally, the Companies have explained that  
3           the primary reason for vacancies at any point in time is normal employee turnover  
4           and attrition.

5   **Q.   Does this conclude your testimony?**

6   A.   Yes.

7

VERIFICATION

COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, **Kent W. Blake**, being duly sworn, deposes and says that he is Chief Financial Officer for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

*Kent W. Blake*

**Kent W. Blake**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10<sup>th</sup> day of April 2017.

*Jimmy J. Elzy*

Notary Public

(SEAL)

My Commission Expires:

November 9, 2018

Rebuttal Exhibit KWB-1  
Team Incentive Award (TIA) Plan



## TEAM INCENTIVE AWARD (TIA) PLAN



Corporate Safety



Customer Satisfaction



Cost Control



Customer Reliability



Individual and Team  
Effectiveness



### TIA

Eligible employees participate in the LG&E and KU Team Incentive Award (“TIA”). The TIA focuses employee efforts on customer and business goals and rewards employees for achieving those goals. The TIA provides an opportunity for eligible employees to share in the added value they create through superior performance.

## TIA AND BUSINESS STRATEGY

The company realizes the wealth that exists in the abilities of its people. The challenge is to become the best in our competitive market through each individual using his or her talents combined with other team members to make it happen. The TIA Plan plays a key role in assisting the company in focusing employees on customer and business goals as well as providing employees with a program that can increase their individual compensation.

The TIA was developed to motivate and direct employees toward the achievement of strategic goals. It also assists with attracting and retaining skilled personnel by providing competitive compensation commensurate with their talents, cooperation and contribution.

There are several basic TIA concepts:

- There is a focus on the cooperative spirit of all employees working together as a team.
- Risk-taking, embodied in initiative, fresh perspectives and innovative solutions, is encouraged and rewarded.
- The plan is designed to motivate and improve the individual performance of all employees.
- Incentive award levels vary depending on the employee's base salary, position and performance. The TIA represents "pay at risk." The relationship of the target awards to salary reflects that employees who have increasing responsibility for customer and business performance, as reflected in higher salaries, generally have higher amounts of individual compensation tied to that performance.

With these concepts in mind, the TIA was designed:

- To promote the achievement of the company's objectives.
- To attract, motivate and retain employees.

## TIA PLAN

Key elements of the TIA are as follows:

1. Participants include all active full-time and regular, part-time salaried employees, IBEW 2100 employees and KU hourly and bargaining unit employees.
2. All TIA participants have Target Awards based on the following:

### Target Award Participation

Non-Exempt & Hourly	6% of annual earnings
Exempt Individual Contributors	9% of base salary
Managers	14% of base salary
Senior Managers	25% of base salary

3. Performance objectives are established annually to support the customer and business strategies. The size of the awards depend upon the degree to which these objectives are achieved.
4. Exempt employees with salary changes during the year will have their awards calculated in accordance with the amount of time they work under each respective base salary.
5. Total annual earnings, including overtime, are used in calculating the earned awards for all regular non-exempt and hourly full- and part-time employees. Prior TIA awards are excluded from total annual earnings to calculate earned awards.
6. Earned TIA Awards will be paid in cash within 90 days of the completion of the calendar-based annual performance period.
7. Compensation from the TIA is included in calculating benefits under the Company's Retirement (except for the KU Retirement Plan) and 401(k) Savings Plan.
8. This plan in no way creates a contract of employment for any duration. The company has full and final discretion with respect to the interpretation and application of this plan. The Company reserves the right to modify or terminate this plan in its sole discretion. This plan document supersedes any prior plan document relating to the TIA.

## **ELIGIBILITY**

All active, regular full- and part-time salaried employees, IBEW 2100 employees and KU hourly and bargaining unit employees, who have at least one month continuous service and are on the payroll on December 31 of the performance year, are eligible for a TIA. Employees who become disabled, die or retire during the performance year will be eligible for a prorated award. Disability, for purpose of this plan, means that the employee is eligible for the receipt of benefits under the Long Term Disability Plan. Retire means that the employee is eligible to retire under the terms of a company sponsored retirement plan. Employees who join the company during the performance year, who have at least one month continuous service, and are on the payroll on December 31 will also be eligible for a prorated award. Employees incurring unpaid work days during the performance year may experience a proportionate reduction in their TIA.

## **INDIVIDUAL PERFORMANCE OBJECTIVES**

The individual performance objective links individual performance to the TIA award. The individual performance objective can be combined with performance objectives for small teams as well as with key objectives from the Performance Excellence Process. Individual performance objectives should align with, and support, strategic customer and business goals to drive performance.

## **TIA COMMUNICATION**

TIA performance results for customer, business and operational performance measures are communicated through the Company's internal communications to provide information concerning performance. Final TIA performance results are approved following the completion of the performance period and are communicated through the Company's internal communications.

## **CONCLUSION**

The Team Incentive Award Plan is designed to strengthen the connection between pay and performance. It will direct a portion of total pay to awards based on customer, business, operational and individual achievements. The TIA focuses eligible salaried and hourly employees' attention on the company's business goals.



## TIA FORMULA

The TIA calculation formula is shown below, along with an example of a potential award. In this example, note the participant's salary is \$40,000 and the target award is 9%.

## TIA CALCULATION

Step 1: Target Award % x Annual Base Pay Earnings = Target Award

Step 2: Target Award x Corporate Safety Weighting x Performance % = Corporate Safety Award

Step 3: Target Award x Customer Satisfaction Weighting x Performance % = Customer Satisfaction Award

Step 4: Target Award x Cost Control Weighting x Performance % = Cost Control Award

Step 5: Target Award x Customer Reliability Weighting x Performance % = Customer Reliability Award

Step 6: Target Award x Individual or Team Weighting x Performance % = Individual or Team Award

Step 7: Corporate Safety Award + Customer Satisfaction Award + Cost Control Award  
+ Customer Reliability Award + Individual or Team Award = Total TIA Award

## TIA CALCULATION EXAMPLE

Annual Base Pay Earnings = \$40,000

Target Award Percent = 9%

Corporate Safety Performance % = 105%

Customer Satisfaction Performance % = 110%

Cost Control Performance % = 100%

Customer Reliability Performance = 110%

Individual or Team Performance % = 105%

Step 1: 9% x \$40,000 = \$3,600 Total Award

Step 2: \$3,600 x 15% x 105% = \$567 Corporate Safety Award

Step 3: \$3,600 x 15% x 110% = \$594 Customer Satisfaction Award

Step 4: \$3,600 x 15% x 100% = \$540 Cost Control Award

Step 5: \$3,600 x 15% x 110% = \$594 Customer Reliability Award

Step 6: \$3,600 x 40% x 105% = \$1,512 Individual or Team Award

Step 7: \$567 + \$594 + \$540 + \$594 + 1,512 = \$3,807 Total TIA Award

Rebuttal Exhibit KWB-2

2017 Team Incentive Award measures, weightings announced



PPL companies

## Employee Bulletin

January 24, 2017

### 2017 Team Incentive Award measures, weightings announced

*Cost control and customer reliability measures replace net income.*

LG&E and KU's Team Incentive Award (TIA) is a core component of the company's compensation. Last year, the TIA included measures for Net Income, Customer Satisfaction, Corporate Safety, and Individual or Team Effectiveness. In 2017, Cost Control and Customer Reliability measures will replace Net Income as noted below.

2017 TIA Measures and Weightings
15% – Corporate Safety
15% – Customer Satisfaction
15% – Cost Control
15% – Customer Reliability
40% – Individual/Team Effectiveness

Provided below are some questions and answers about the new Cost Control and Customer Reliability measures as well as the other TIA measures.

If you have specific questions about your TIA, please contact your manager or the appropriate Human Resources representative.

LG&E and KU Energy LLC  
220 West Main Street  
P.O. Box 32030  
Louisville, KY 40232

Internal Communications  
T 502-627-2520  
F 502-627-3629  
internal.communications  
@lge-ku.com



PPL companies

## Employee Bulletin

### Are LG&E and KU's TIA measures and weightings changing in 2017?

Yes. Cost Control and Customer Reliability will replace Net Income. The Net Income measure has been replaced with 15 percent assigned to each of the two new measures. Corporate Safety, Customer Satisfaction and Individual/Team Effectiveness weightings have not changed.

TIA Measure	2016 Weighting	2017 Weighting
Corporate Safety	15%	15%
Customer Satisfaction	15%	15%
Cost Control	0%	15%
Customer Reliability	0%	15%
Net Income	30%	0%
Individual/Team Effectiveness	40%	40%

### Why were Cost Control and Customer Reliability measures added?

Our strong focus on providing reliable and cost-effective service to our customers is enhanced through effective cost management and ensuring reliability. Employees have significant control over operating costs and contribute directly and indirectly to customer reliability.

### How will cost control be measured?

Cost Control will be measured by O&M, which includes all labor and non-labor operation and maintenance costs. These costs include those that are recovered through the Environmental Cost Recovery (ECR), Demand Side Management (DSM) and Gas Line Tracker (GLT) mechanisms, but excludes those items that are classified as Other Income and Expense. The expenses related to fuel for generation, power purchases and gas supply to serve customers are excluded.

### How will customer reliability be measured?

Customer Reliability will be measured by our System Average Interruption Duration Index (SAIDI). SAIDI is an industry recognized metric which has been used by the company for many years to measure reliability. By planning and executing restoration activities efficiently to reduce the duration of an outage, our customers are positively impacted.



PPL companies

## Employee Bulletin

### **Why is Corporate Safety an incentive measure?**

LG&E and KU have established and continue to maintain a robust safety culture with employees and business partners. Since 2000, the safety performance of the company's employees and contractors has been progressively positive. Recordable Injury and Illness Rates (RIIR) have decreased consistently, enabling the company to rank highly among the industry's top safety performers. As we work toward our goal of zero incidents, LG&E and KU will continue to track injuries through the RIIR. The Days Away Restricted and Transferred (DART) safety measure tracks days away from work or a job restriction or transfers to another position due to a recordable work injury. RIIR and DART each have a 50 percent weighting in the total Corporate Safety measure. The RIIR and DART calculation formulas are measured in accordance with federal Occupational Safety and Health Administration (OSHA) standards.

### **How is Customer Satisfaction measured?**

The company's market research vendor contacts randomly selected LG&E and KU customers and customers from peer group companies and asks them about satisfaction with their respective utilities. The scores are compiled quarterly, and those results are used to rank the utility companies. Our performance ranking determines achievement of the measure.

### **What are Individual and Team Effectiveness measures?**

Individual and Team Effectiveness measures are established each year to ensure we are collectively working to achieve strategic business goals. Goals vary by individual and by department and support respective department business objectives. Team effectiveness measures may include safety, reliability and budget goals. Aligning team measures with performance and operational indicators demonstrates our focus on providing safe, reliable and cost-effective service to our customers.

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

<b>APPLICATION OF LOUISVILLE GAS AND</b>	<b>)</b>	
<b>ELECTRIC COMPANY FOR AN</b>	<b>)</b>	
<b>ADJUSTMENT OF ITS ELECTRIC AND</b>	<b>)</b>	<b>CASE NO. 2016-00371</b>
<b>GAS RATES AND FOR CERTIFICATES OF</b>	<b>)</b>	
<b>PUBLIC CONVENIENCE AND NECESSITY</b>	<b>)</b>	

**REBUTTAL TESTIMONY OF**  
**LONNIE E. BELLAR**  
**SENIOR VICE PRESIDENT, OPERATIONS**  
**LOUISVILLE GAS AND ELECTRIC COMPANY**

**Filed: April 10, 2017**

1 **Q. Please state your name, position and business address.**

2 A. My name is Lonnie E. Bellar. I am the Senior Vice President of Operations for  
3 Louisville Gas and Electric Company (“LG&E” or “Company”) and Kentucky  
4 Utilities Company (“KU”) (collectively “Companies”), and an employee of LG&E  
5 and KU Services Company, which provides services to LG&E and KU. My business  
6 address is 220 West Main Street, Louisville, Kentucky 40202.

7 **Q. Have your responsibilities with the Companies changed since you filed your**  
8 **direct testimony in this case?**

9 A. Yes. Effective January 15, 2017, I was promoted from Vice President of Gas  
10 Distribution (LG&E) to Senior Vice President of Operations for both Companies. I  
11 still report directly to Mr. Thompson, who is now serving as President and Chief  
12 Operating Officer of the Companies. With the change in position, I am now  
13 responsible for oversight of the operational areas previously led directly by Mr.  
14 Thompson. My areas of responsibility now include power generation, energy supply  
15 and analysis, safety and technical training, electric transmission, and gas and electric  
16 distribution. A current copy of my CV is included with this testimony as Appendix  
17 A.

18 **Q. Do you concur with Mr. Thompson’s direct testimony filed in this case?**

19 A. Yes. Mr. Thompson’s direct testimony provides a thorough and accurate overview of  
20 the Companies’ operations, including their performance under certain key  
21 performance indicators, efforts to promote the safety of the public and the  
22 Companies’ workforce, and the planning and rationale for capital investments and  
23 O&M projects designed to improve the reliability of the Companies’ power delivery

1 system for the benefit of customers. Mr. Thompson’s testimony also properly  
2 describes the reasons for the Companies’ proposed investment in Distribution  
3 Automation (“DA”) technology, for which the Companies seek a Certificate of Public  
4 Convenience and Necessity (“CPCN”) in these proceedings.

5 **Q. Why are you providing the rebuttal testimony for the operational areas covered**  
6 **in Mr. Thompson’s direct testimony?**

7 A. Now that I have direct responsibility over the operational areas previously under Mr.  
8 Thompson’s direct oversight, I will provide additional support and context for the  
9 Companies’ request for a rate increase from an operational standpoint and rebut  
10 intervenor testimony regarding the Companies’ operations. Mr. Thompson will still  
11 address the Companies’ operations from a broader, strategic perspective.

12 **Q. What is the purpose of your rebuttal testimony?**

13 A. The purpose of my testimony is to rebut certain positions taken in the direct testimony  
14 of intervenors in this case. Specifically, I will explain: (1) that Mr. Holloway’s  
15 criticism of the Companies’ operational competence is wholly unfounded and refuted  
16 by the Companies’ record of success in major operational projects; (2) that the  
17 Companies have an obligation to make the investments in their transmission  
18 infrastructure outlined in the Transmission System Improvement Plan; (3) that the  
19 Companies’ proposed expenses and plan for a cycled approach to vegetation  
20 management are proper; (4) the context and history of the Companies’ relationship  
21 with their Independent Transmission Organization (ITO) and Regional Transmission  
22 Organization (RTO), including the reasons for the Companies’ exit from the latter;  
23 (5) that the proposed additions of the Gas Service Line Replacement Program and the



1 Transmission Pipeline Modernization Program to LG&E's existing Gas Line Tracker  
2 (GLT) surcharge mechanism should be approved; (6) that the Companies' projected  
3 expenses for scheduled outage maintenance of generation plant through the end of the  
4 test year are appropriate and normalization of such expenses will not accurately  
5 reflect actual expense; and (7) that the Companies should not be restricted from  
6 demolishing retired generation plant where demolition best serves the overall interests  
7 of customers.

8 **Operational Competence**

9 **Q. One of the AG's witnesses, Mr. Holloway, criticizes the Companies' ability to**  
10 **maintain, improve and operate their transmission infrastructure and suggests**  
11 **that the Companies do not have the operational competence to implement their**  
12 **plans. How do the Companies respond?**

13 A. The Companies strongly disagree with Mr. Holloway's assessment, which lacks  
14 foundation in any objective facts. Contrary to Mr. Holloway's assertions, the  
15 Companies have repeatedly demonstrated their ability to plan for, implement, and  
16 complete complex capital projects in a timely and cost-effective manner. The  
17 Companies have also demonstrated their ability to maintain and operate power  
18 generation and delivery systems safely, reliably, and at costs to customers that  
19 compare favorably to utilities nationwide.

20 **Q. What are some examples of the operational successes that demonstrate the**  
21 **Companies' excellence in completing large operations projects?**

1 A. In 2011, the Companies sought and obtained approval of their Environmental  
2 Compliance Plans from the Kentucky Public Service Commission (“Commission”).<sup>1</sup>  
3 These plans included projects for LG&E to spend \$1.4 billion to modernize  
4 environmental controls on its generating equipment to achieve increased particulate  
5 and mercury controls. The LG&E plan included installation of this equipment on all  
6 units at Mill Creek and for Unit 1 at the Trimble County generating station. The KU  
7 plan called for \$900 million in investments for additional air emission controls at its  
8 Brown and Ghent generating stations and to convert a coal ash pond at Brown to dry  
9 storage. Without exaggeration, these plans involved some of the most significant and  
10 complex construction projects in the Companies’ history. On December 15, 2011, the  
11 Commission approved the Companies’ ECR compliance plans.<sup>2</sup> Today, the  
12 Companies have all but completed the construction and, by all objective measures,  
13 the project was a resounding success. Throughout the construction period, the  
14 Companies’ construction activities were subject to focused ongoing oversight and  
15 monitoring by the Commission, including quarterly reports and on-site inspections  
16 and meetings at the Commission. The Companies recently received a letter from the  
17 Commission commending the Companies on the success of the ECR compliance plan  
18 project:

19 The original estimated capital cost of the projects totaled  
20 \$2.301 billion. The final estimated total cost of the projects is  
21 \$2 billion. The projects, which will be completed well under

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<sup>1</sup> *In the Matter of Application of Kentucky Utilities for Certificates of Public Convenience and Necessity and Approval of its 2011 Compliance Plan for Recovery by Environmental Surcharge*, Case No. 2011-00161; *In the Matter of Application of Louisville Gas and Electric Company for Certificates of Public Convenience and Necessity and Approval of its 2011 Compliance Plan for Recovery by Environmental Surcharge*, Case No. 2011-00162.

<sup>2</sup> Orders entered December 15, 2011, in Case Nos. 2011-00161 and 2011-00162.

1 budget, within original schedules, and with an outstanding  
2 safety record, must be considered very successful by any  
3 standard.<sup>3</sup>

4 Mr. Thompson's testimony highlights another of the Companies' recent  
5 operational success stories – the construction of Cane Run 7 – Kentucky's first  
6 natural gas fired combined-cycle generating unit. As Mr. Thompson sets out in his  
7 testimony, the construction of Cane Run 7 was completed in June 2015, on time, \$35  
8 Million under budget, and with an exemplary safety record. The unit is now  
9 performing exceptionally well, with outage rates among the best (lowest) in the  
10 Companies' generation fleet. Furthermore, in order to connect Cane Run 7 to the  
11 electrical grid, the Companies built a new transmission substation. The construction  
12 of that substation required a complex set of projects to revise the configuration of the  
13 existing transmission lines to connect the new substation, while continuing to operate  
14 the existing coal fired generating station. The Companies completed construction of  
15 the new substation on schedule, with minimal disruption to generation and  
16 transmission operations.

17 Additionally, in April 2016, the Companies commenced operation of a newly  
18 built solar facility at the E.W. Brown generating station. The Brown solar facility is  
19 the first of its kind in the Companies' generation fleet, and contains over 44,000 solar  
20 panels spread over 50 acres. Construction of the Brown solar facility was completed  
21 on schedule. These and many other successful projects demonstrate that the  
22 Companies have a consistent track record not only of operational competence, but  
23 operational excellence.

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<sup>3</sup> February 13, 2017 Letter from Daryl E. Newby to Christopher M. Garrett, attached hereto as Rebuttal Exhibit LEB-1.

1 **Q. How are the Companies demonstrating their ability to operate and maintain**  
2 **their power delivery systems reliably and efficiently?**

3 A. Not only do the Companies excel at planning and executing major capital projects,  
4 they have also demonstrated a long history of competence and success in the day-to-  
5 day operation and maintenance of their generation, transmission and distribution  
6 systems. Mr. Thompson’s testimony includes a litany of performance metrics  
7 evidencing the Companies’ proficiency in a number of operational areas, including  
8 workplace and public safety, generation reliability, transmission and distribution  
9 reliability, and customer satisfaction. For example, the Companies’ generation fleet  
10 consistently achieves outage rates well below (better than) benchmarked median  
11 performance according to FERC data, and performed near the top quartile for outage  
12 rates for calendar year 2016. Likewise, the Companies’ distribution operations  
13 historically beat median industry performance for reliability, despite cash costs per  
14 MWh that compare favorably to utilities nationwide.<sup>4</sup>

15 The Companies have also shown both a willingness and institutional  
16 capability to implement innovative efficiency programs aimed at improving customer  
17 experience and managing power delivery costs. A dozen or more such programs are  
18 described in Mr. Thompson’s testimony, none of which were discussed by Mr.  
19 Holloway in his unsupported critique of the Companies’ operational competence.

20 **Q. Do the Companies’ customer satisfaction results reflect positively on the**  
21 **competency of the Companies’ operational performance?**

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<sup>4</sup> EDO Business Plan, Attachment to Filing Requirement 807 KAR 5:001 Section 16(7)(c), Item I., page 34 of 246.

1 A. Yes, the Companies' competency in providing safe and reliable service translates into  
2 positive customer satisfaction. In fact, in 2016, LG&E and KU achieved a clean  
3 sweep in top rankings for all J.D. Power customer satisfaction rankings for which  
4 they were eligible, among both residential and business customers. Specifically,  
5 LG&E ranked first in three separate J.D. Power customer satisfaction studies,  
6 including separate surveys for both business and residential customers: the 2016 Gas  
7 Utility Residential Customer Satisfaction Study Midwest Midsize Segment, the 2016  
8 Electric Utility Business Customer Satisfaction Study Midwest Midsize Segment, and  
9 the 2016 Gas Utility Business Customer Satisfaction Study Midwest Region. KU  
10 ranked first among all included utilities in J.D. Power's 2016 Electric Utility  
11 Residential Customer Satisfaction Study Midwest Midsize Segment, demonstrating  
12 its high satisfaction marks among residential customers for reliable electric service.  
13 KU also ranked second, behind only LG&E, in the J.D. Power 2016 Electric Utility  
14 Business Customer Satisfaction Study Midwest Midsize Segment.

15 **Q. In light of your testimony, is there any merit to Mr. Holloway's concern that the**  
16 **Companies lack the competency to implement both AMS and DA on the**  
17 **proposed schedule?**

18 A. None. While Mr. Malloy and Mr. Wolfe offer specific rebuttal to Mr. Holloway's  
19 assertions regarding these projects, respectively, the argument that the Companies  
20 cannot achieve implementation of both projects due to some perceived (but not  
21 substantiated) inability of the Companies to operate their business is just  
22 fundamentally untrue. The examples I discuss above, and many others, objectively  
23 refute that assertion.

1 Investment in Transmission Assets

2 **Q. Mr. Holloway (AG) and Mr. Kollen (KIUC) have both argued that the**  
3 **Companies’ proposed spending on replacement of transmission assets is**  
4 **unreasonably high based on historical spending. Do you agree?**

5 A. Not at all. The Companies not only *should* incur the proposed expenses as good  
6 stewards of the electric transmission system, they have an obligation to do so.  
7 Neither Mr. Holloway nor Mr. Kollen has questioned the need to perform the  
8 improvements that the Companies have proposed in their Transmission System  
9 Improvement Plan (“Transmission Plan”), attached as Exhibit PWT-2 to Mr.  
10 Thompson’s testimony in this case.<sup>5</sup> To the contrary, Mr. Holloway asserts that  
11 “identifying, repairing and replacing defective equipment should be a top priority.”<sup>6</sup>  
12 The Companies agree, which is the very reason they have embarked on a plan to  
13 target and replace aging and vulnerable transmission assets, including defective line  
14 equipment, overhead lines, transmission protection and control systems, and breakers,  
15 among others.

16 Historically, the Companies’ customers have enjoyed consistently safe and  
17 reliable transmission service despite incurring among the lowest transmission-related  
18 expenditures compared to all FERC-regulated utilities. Indeed, as the Transmission  
19 Plan indicates, the Companies were near the top of the first quartile (lowest cost) for  
20 total transmission spending per line mile and total transmission spending per MWh  
21 sales from 2011 – 2015. This situation has resulted from the Companies’ prudent and

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<sup>5</sup> Mr. Kollen suggests that the KU expenses could be deferred. I address that proposal in my testimony in Case No. 2016-00370.

<sup>6</sup> Direct Testimony of Larry W. Holloway, P.E. (“Holloway Testimony”), at 8.

1 careful management of their transmission system assets. However, due to the age of  
2 the transmission infrastructure, additional investment is now required to maintain the  
3 level of system reliability that the Companies' customers have come to expect.

4 **Q. Why are the Companies proposing to increase spending on Transmission assets**  
5 **to the levels set forth in Mr. Thompson's testimony?**

6 A. The Transmission Plan thoroughly addresses the need for the Companies to increase  
7 their spending now on aging transmission assets. Specifically, the bulk of the  
8 Companies' transmission assets were installed between the 1950s and 1980s,  
9 meaning a significant portion of those assets are nearing the end of their useful life.  
10 Catastrophic failures of transmission equipment, although infrequent, have the  
11 potential to cause widespread outages of extended duration. At the same time, the  
12 Companies' customers expect increasingly safe and reliable service. Failure to  
13 replacing aging transmission system assets now will increase the risk of major service  
14 disruptions in the future and will lead to overall decline in transmission system  
15 performance.

16 The Companies' identification of the transmission assets designated for  
17 replacement has been intentional and well-reasoned. As outlined in the Transmission  
18 Plan, the Companies have conducted a detailed analysis of failures by equipment  
19 type, and the potential for such failures to negatively affect system reliability. Those  
20 factors, combined with the age of the assets and load served, were considered in  
21 identifying the assets to be replaced. Notably, neither Mr. Holloway nor Mr. Kollen  
22 has offered testimony criticizing the method by which the Companies identified  
23 transmission assets for replacement or the prioritization of those investments.

1 **Q. Mr. Holloway asserts that the increase in transmission spending proposed by the**  
2 **Companies is indicative of past neglect of the system or deferred maintenance.**  
3 **Is that accurate?**

4 A. No. As set forth above, the increased spending is being driven, in part, by the fact  
5 that a significant portion of the Companies' transmission assets are approaching the  
6 end of their useful life at the same time. Another reason for the increased spending is  
7 that more equipment is now being identified as in need of replacement as a result of  
8 the Companies' equipment inspection programs. The Companies have always  
9 complied with Commission regulations regarding equipment inspections.  
10 Historically, those regular inspections were performed primarily from the air. In  
11 2013, the Companies transitioned to a six-year inspection cycle in which all wood  
12 structures operating at 69kV or above were subject to detailed ground inspections  
13 (climbing poles). This change was, in part, a response to evolving Commission  
14 regulations regarding inspection of transmission lines. Those ground inspections  
15 have been successful in identifying a higher volume of equipment subject to  
16 replacement.

17 The Companies have not deferred replacement of defective transmission  
18 assets identified through these more rigorous inspection programs. As Mr.  
19 Holloway's testimony acknowledges, the Companies have incurred year-over-year  
20 increases in spending for replacement of transmission assets since 2012. The  
21 Companies' combined spending for transmission asset replacements increased from  
22 \$22.1 Million in 2014 to \$61.4 Million in 2016.<sup>7</sup> The Companies immediate response

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<sup>7</sup> LG&E Response to AG 1-388; KU Response to AG 1-363.



1 to the increased volume of identified assets for replacement, including the proposed  
2 spending in the forecast test year, demonstrates its commitment to improving and  
3 maintaining system assets.

4 **Q. Does Mr. Kollen propose any adjustments to LG&E planned transmission**  
5 **capital spending?**

6 A. No. Mr. Kollen's proposed adjustment is for KU only. He does not propose any  
7 adjustment for LG&E.

8 **Q. How do you respond to Mr. Holloway's suggestion that the Commission should**  
9 **question the Companies' ability to execute on its Transmission Plan?**

10 A. Like Mr. Holloway's criticism of the Companies' operational competence generally,  
11 this opinion is just that – an opinion based on no objective facts, analysis or  
12 demonstrated professional experience in planning, operating or maintaining a  
13 transmission system. As I discuss earlier in my testimony, the Companies have  
14 consistently demonstrated the ability to plan, implement and complete complex  
15 operational projects, and the Transmission Plan is no different. The fact that the  
16 Companies have developed the Transmission Plan is itself evidence that they are  
17 committed to maintaining and operating their transmission system in a secure,  
18 reliable, resilient and cost-effective manner. The year-over-year increases in  
19 transmission spending over the past several years also demonstrate the Companies'  
20 dedication to supporting and maintaining their transmission assets. Mr. Holloway has  
21 offered no support for his subjective skepticism that the Transmission Plan cannot be  
22 executed except his own misplaced conception of past care and maintenance of the  
23 system.

1 **Q. Should the Commission closely scrutinize the overall level of transmission-**  
2 **related spending as Mr. Holloway suggests?**

3 A. Of course the Commission is free to scrutinize any aspect of the Companies'  
4 proposed capital expenditures, including those included in the Transmission Plan. I  
5 am confident that the proposals contained in the Transmission Plan will withstand  
6 such scrutiny. As described elsewhere in my testimony, the Transmission Plan was  
7 developed after thorough analysis and investigation of the Companies' transmission  
8 system performance, reliability and safety. It is the product of a concerted effort to  
9 assess and propose meaningful, targeted solutions to the problem of aging  
10 transmission infrastructure. Mr. Holloway conspicuously fails to offer any criticism  
11 of the Companies' analysis or methodology. Nor has Mr. Holloway testified that any  
12 specific expenditures are unnecessary or unreasonable in light of the needs identified  
13 by the Companies. The proposed spending outlined in the Transmission Plan is  
14 thorough, reasonable and does not require adjustment.

15 **Vegetation Management**

16 **Q. How did the Companies arrive at the decision to convert from just-in-time tree**  
17 **trimming to a 5-year cycled approach to vegetation management for its lower**  
18 **voltage transmission lines?**

19 A. As Mr. Thompson describes in his testimony, the Companies conducted an analysis  
20 of the cause of outage duration on their transmission system, and determined that at  
21 least 19% of all transmission SAIDI minutes were caused by tree interference. Based  
22 on the experience of the Companies' field technicians, a significant portion of  
23 unknown outages are also likely caused by tree interference. In 2014, the Companies  
24 commissioned an independent transmission program review conducted by

1 Environmental Consultants, Inc. (“ECI”), to assess their current vegetation  
2 management practices and make recommendations for improvement. The result of  
3 that assessment was a report prepared on February 20, 2015, which the Companies  
4 have produced in response to discovery in these rate case proceedings.<sup>8</sup>

5 The ECI report concluded that while the Companies were doing an admirable  
6 job of managing transmission line vegetation under current practices, a cycled  
7 approach to vegetation management was recommended. A cycled approach will  
8 assist the Companies in restoring rights-of way for transmission lines, ultimately  
9 resulting in reduced unit production cost and reduced planning efforts through  
10 reduced aerial inspections.<sup>9</sup> Furthermore, the Companies expect to achieve added  
11 safety and reliability performance once the established rights of way are cleared. The  
12 ECI report included a budget for converting to a 5-year cycled approach. The  
13 Companies adopted the recommendations of the ECI report and have included  
14 proposed expenditures for the 5-year cycled approach in the forecast test year.

15 **Q. Mr. Holloway asserts that the ECI Report did not expressly recommend**  
16 **conversion to a 5-year cyclical approach. Is that correct?**

17 A. No. ECI’s first recommendation was for the Companies to “[t]ransition maintenance  
18 program to cyclical maintenance.”<sup>10</sup> The staffing and budget recommendations  
19 necessary to accomplish the switch to cycled maintenance were based on a 5-year  
20 cycle.

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<sup>8</sup> ECI Report, KU Response to KIUC 1-30; LG&E Response to KIUC 1-31.

<sup>9</sup> ECI Report, at 12.

<sup>10</sup> ECI Report, at 4.

1 **Q. Do you agree with Mr. Holloway that a cyclical approach to transmission line**  
2 **clearing is the industry norm?**

3 A. Yes, and that is the approach the Companies are taking with lower voltage lines  
4 pursuant to the ECI report and the Transmission Plan. I reject Mr. Holloway's  
5 assertion that it is "alarming" that the Companies are just now transitioning to  
6 cyclical vegetation management. Indeed, the ECI report, which was the culmination  
7 of ECI's detailed examination of the Companies' current vegetation management  
8 practices, including examination of a large number of the Companies' lines,  
9 concluded that the Companies have done an admirable job of managing vegetation  
10 using just-in-time trimming.<sup>11</sup>

11 **Q. Mr. Holloway states that a five-year cyclical approach to vegetation**  
12 **management may be too long based on the FERC Vegetation Management**  
13 **Report attached as LWH-3 to his testimony. How do you respond?**

14 A. The FERC report cited by Mr. Holloway identifies a vegetation management study  
15 performed by CN Utility Consulting in 2004, suggesting that a five year cycle for  
16 vegetation management, while industry-standard, may be inadequate.<sup>12</sup> However,  
17 FERC was not so absolute in its own findings, recommending that "the Commission  
18 and the states should encourage cost-benefit studies to examine the relative costs and  
19 benefits of current and more aggressive vegetation management practices."<sup>13</sup> That is  
20 precisely what the Companies did in engaging ECI to conduct a detailed vegetation  
21 management review and prepare the resulting study. ECI recommended a five-year

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<sup>11</sup> ECI Report, at 12.

<sup>12</sup> Exhibit LWH-3, at 5, 11.

<sup>13</sup> Exhibit LWH-3, at 18.

1 cyclical approach, and that is the approach the Companies are now adopting for lower  
2 voltage lines. A four year cycle would be more expensive for ratepayers and it has  
3 not been shown that a shorter cycle is necessary to maintain adequate line clearance  
4 for the Companies' transmission lines.

5 **Q. Is there any basis for Mr. Holloway's assertion that he finds it hard to believe**  
6 **the Companies can "ramp up" to support the cycled line clearing approach?**

7 A. None. The Companies have already demonstrated the ability to transition to a  
8 cyclical vegetation management approach for higher voltage transmission lines to  
9 comply with NERC reliability standards.

10 **Q. Does Mr. Holloway recommend any changes to the Companies' proposed**  
11 **transition to a 5-year cycled approach to vegetation management?**

12 A. No. He purportedly raises it only to "illustrate the significant level of changes the  
13 company is considering to address past neglect of its transmission assets."<sup>14</sup> The  
14 suggestion of past neglect is expressly refuted by the ECI Report and elsewhere in my  
15 testimony.

16 **Q. Mr. Smith and Mr. Kollen both suggest that the cost savings expected after the**  
17 **first full cycle of line clearing is completed in 2022 is speculative. Do you agree?**

18 A. Candidly, it is difficult to project with exact precision the cost savings associated with  
19 vegetation management once the lines are cleared due to the existence of numerous  
20 variables. Certainly, some cost efficiencies will be achieved. Expenses associated  
21 with aerial line inspections, which currently occur three times a year, will be reduced  
22 after completion of the first full cycle. Furthermore, the ECI report notes that a

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<sup>14</sup> Holloway Testimony, at 13.

1 cyclical maintenance schedule will reduce long-term unit production cost (lower  
2 vegetation density and shorter height brush) and open up the possibility of additional  
3 contracting strategies which may further save clearing expenses. I should note  
4 however that long-term cost savings is not the primary driver of the switch to cyclical  
5 vegetation management. The primary driver is improved line safety and reliability.

6 **Q. Mr. Kollen testifies that the expected reliability improvement attributable to**  
7 **five-year cyclical maintenance is merely “aspirational,” do you agree?**

8 A. No. I acknowledge that the Companies have not quantified a specific SAIDI or  
9 SAIFI reduction attributable to the cyclical line clearing program, but that is not the  
10 same as saying the expected outage improvement is aspirational. As I indicated  
11 previously, the Companies have already initiated cyclical line clearing for higher  
12 voltage transmission lines (200 kV and above) to comply with mandatory NERC  
13 reliability standards. On those higher voltage lines, there have been no tree related  
14 outages and no violations of the relevant standards. The improved vegetation  
15 management practices will ensure that the Companies’ success with higher voltage  
16 lines is replicated for lower voltage lines resulting in fewer tree related outages.

17 **Q. Mr. Kollen asserts that while the Companies are free to change their approach**  
18 **to vegetation management, such a change does not inherently require added**  
19 **expense. Is that correct?**

20 A. No. Mr. Kollen has no relevant professional experience in this area. Conversion to a  
21 five-year cyclical approach to vegetation management inherently requires added  
22 expense until the first cycle can be completed. ECI stated as much in its report: “In  
23 addition, the early years of the conversion to cyclic maintenance may require a higher

1 budget.”<sup>15</sup> A primary reason for this is that while clearing activities are required for  
2 the lines going on the cycle, the rest of the lines must still be maintained using  
3 existing practices. Additionally, line clearing for the cycled lines will involve a  
4 significant amount of tree removal which is initially more costly than just-in-time  
5 trimming and herbicide application. The Companies’ Transmission Plan accounts for  
6 these added expenses over the first five-year cycle.

7 **Q. Does KIUC’s Response to LG&E’s Data Request No. 24, which seeks objective**  
8 **support for Mr. Kollen’s testimony on this point, persuade you that his assertion**  
9 **is correct?**

10 A. No. To the contrary, it confirms that Mr. Kollen has no objective basis for his  
11 assertion that a change from a targeted to cycled approach to vegetation management  
12 does not inherently require additional maintenance expense. Indeed, KIUC asserts  
13 that “Mr. Kollen does not believe that any empirical studies are necessary to  
14 determine that a change in approach does not inherently require additional  
15 maintenance expense.” The response makes clear that Mr. Kollen has not considered  
16 the change in scope or change in work activities necessitated by a cycled approach to  
17 vegetation management, particularly in the initial years as the first cycle is completed.

18 **Q. There is a discrepancy between the recommended budget in the ECI Report and**  
19 **the cost estimates for vegetation management in the Transmission Plan. Mr.**  
20 **Smith points out this discrepancy in his testimony. What accounts for the**  
21 **difference?**

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<sup>15</sup> ECI Report, at 12.

1 A. The ECI Report estimated the “total system cost” for implementation of its vegetation  
2 management recommendations to be \$56.3 Million.”<sup>16</sup> While the Companies’  
3 projections for the next five years of vegetation management expense are based on  
4 the ECI budget, they are not intended to perfectly align with the ECI projections. It is  
5 not an apples to apples comparison. The Companies’ projections include only the  
6 first 4.5 years of the ECI budgeted amount because it contemplates the start of the  
7 cycled clearing program will be in July 2017. The Companies’ projections also  
8 include numerous line items that are not included in the ECI estimates: expenses  
9 associated with the hazard tree removal program, other labor expenses, inspector  
10 contract labor, vegetation LiDAR, and environmental mitigation associated with the  
11 Indiana bat. An itemization of all expenses included in the Companies’ vegetation  
12 management projections in the Transmission Plan is attached to my testimony as  
13 Rebuttal Exhibit LEB-2. The difference is not the result of a hidden error or mistake  
14 as Mr. Smith seems to assert, but a reflection of the care taken by the Companies to  
15 prepare their own budget estimates.

16 **Q. What is your response to Mr. Smith’s proposed adjustment, which would cut**  
17 **O&M spending for vegetation management to base year levels for the forecast**  
18 **test year?**

19 A. The adjustment should not be made. Mr. Smith’s proposed adjustment implies that  
20 his opinion is that the cyclical approach to vegetation management should not be  
21 implemented. As an initial matter, this is directly contrary to Mr. Holloway’s  
22 testimony that conversion to a cyclical approach is long overdue. Furthermore, as set

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<sup>16</sup> ECI Report, at 3.



1           forth in the ECI Report, current levels of spending are barely sufficient to cover the  
2           just-in-time approach and certainly would not cover the transition to a cyclical  
3           approach.<sup>17</sup> Mr. Smith’s adjustment appears to be based on nothing more than his  
4           misreading of ECI’s conclusion that the Companies have done a good job maintaining  
5           transmission line vegetation under current practices. However, the Companies’  
6           current vegetation management practices and the associated expenses incurred in the  
7           base year are not sustainable over the long term. The encroachment of vegetation  
8           into rights of way for transmission lines will not stop until the rights of way are  
9           cleared. Without line clearing this encroachment will continue, resulting in increased  
10          outage frequency and duration due to tree interference with lines, and a corresponding  
11          increase in O&M expenditures for line clearing into the future.

12       **Q.    If the cycled approach to vegetation management is not adopted, is base year**  
13       **spending on vegetation management an appropriate reference for test year**  
14       **spending as Mr. Smith suggests?**

15       A.    Not at all. As set forth above, even if the Companies do not change to a cycled  
16       approach to vegetation management on lower voltage transmission lines, costs of  
17       maintaining the targeted approach will continue to rise as encroachments into the  
18       right of way continue. The Companies have accounted for the costs to transition to  
19       the cycled approach in their business plans and the Transmission System  
20       Improvement Plan. They have not calculated expense levels if the targeted approach  
21       is continued, but such expenses would exceed base year expenses for the reasons

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<sup>17</sup> ECI Report, at 12.

1 described herein. Thus, an adjustment of test year spending on vegetation  
2 management to base year levels is not appropriate.

3 **ITO Agreement and RTO Membership**

4 **Q. In his testimony, Mr. Holloway suggests that the Commission should review the**  
5 **performance of the Companies' ITO, which he refers to as an Independent**  
6 **Transmission Operator. Please explain what an ITO is and what functions it**  
7 **performs for the Companies.**

8 A. Certainly. The Companies currently have in place a contract with TranServ  
9 International, Inc. ("TranServ") to serve as the Companies' Independent  
10 Transmission *Organization*, not Operator. The contract was expressly approved by  
11 the Commission in May 2012.<sup>18</sup> The Companies' current contract with TranServ is  
12 on file with the Commission in Case No. 2012-00031. The Companies have recently  
13 renewed their contract with TranServ, with the renewal to take effect on September 1,  
14 2017.<sup>19</sup> The renewal of the TranServ ITO contract was approved by FERC by letter  
15 dated March 2, 2017.<sup>20</sup> The Companies are required by FERC to have a relationship  
16 with an independent transmission organization to ensure compliance with FERC's  
17 Open Access Transmission Tariff (OATT), pursuant to FERC Order 888.

18 As the Commission noted in the order approving the TranServ contract, the  
19 function of an Independent Transmission Organization is to "administer the  
20 Companies' OATT and, as such, [the ITO] grants and denies transmission service

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<sup>18</sup> *In the Matter of Application of Kentucky Utilities Company and Louisville Gas & Electric Company to Transfer Control of Certain Transmission Functions*, Case No. 2012-00031, Order of May 11, 2012.

<sup>19</sup> A copy of the FERC submission letter and the renewed contract with TranServ is attached to my testimony as Rebuttal Exhibit LEB-3.

<sup>20</sup> See FERC Approval Letter, Mar. 2, 2017, attached hereto as Rebuttal Exhibit LEB-4.

1 requests pursuant to the OATT, calculates Available Transmission Capacity,  
2 performs system impact studies for all interconnections, schedules transmission,  
3 administers the Companies' Open-access Same-time Information System, and is  
4 responsible for compliance with applicable NERC and South-East Reliability Council  
5 requirements in carrying out its ITO functions.”<sup>21</sup>

6 In other words, an ITO does not own or maintain any functional control of the  
7 Companies' transmission assets or infrastructure. Rather, its primary function is to  
8 ensure that the Companies provide open and non-discriminatory access to the  
9 Companies' transmission system to third parties. TranServ has no oversight of the  
10 day-to-day operations of the Companies' transmission system and has nothing to do  
11 with the care and maintenance of the physical infrastructure of the system.

12 **Q. Does Mr. Holloway's testimony reflect this understanding of the role of the**  
13 **Companies' ITO?**

14 A. No. Mr. Holloway's recommendation that the Companies retain an independent  
15 entity to assess the current ITO's performance is based on what he perceives to be  
16 deficiencies in the care and maintenance of transmission assets, something that  
17 TranServ has no role in performing.

18 **Q. Is a review of the current ITO's performance necessary?**

19 A. No. As set forth above, the Commission approved the Companies' agreement with  
20 TranServ in 2012. At that time, the Commission concluded that the Companies'  
21 proposal to transfer ITO functions from the previous ITO, SPP, to TranServ should be

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<sup>21</sup> May 11, 2012 Order at 2-3.

1 approved.<sup>22</sup> In so finding, the Commission noted that “such a transfer is for a proper  
2 purpose and is consistent with the public interest because TranServ and MAPP COR  
3 [its subcontractor] can perform ITO functions for the Companies in compliance with  
4 requirements to provide open access to transmission services at a lower cost to  
5 ratepayers and transmission customers.”<sup>23</sup> Nothing that has occurred since the 2012  
6 Order materially affects this conclusion. Indeed, as set forth above, FERC has now  
7 approved the renewal of the TranServ contract on similar terms.<sup>24</sup> TranServ has  
8 properly and cost-effectively performed the narrow functions assigned to it under the  
9 Companies’ ITO agreement.

10 **Q. Mr. Holloway also testifies that the Companies should revisit membership in an**  
11 **RTO. Please explain what an RTO does.**

12 A. An RTO is a Regional Transmission Organization. RTOs were born out of two major  
13 regulatory initiatives by FERC, Order 888 and Order 2000, designed to facilitate  
14 regional transmission planning, promote reliability, and ensure open and non-  
15 discriminatory access to the transmission system. Membership in RTOs is common  
16 in certain parts of the country, but it is not common in the Southeastern United States,  
17 where the predominant model for utilities is vertical integration, i.e., utilities that  
18 provide generation, transmission and distribution functions.

19 **Q. Do the Companies have experience with membership in an RTO?**

20 A. Yes. In response to the FERC regulations mentioned above, the Companies elected  
21 to participate as charter members of the Midcontinent Independent System Operator

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<sup>22</sup> May 11, 2012 Order at 11.

<sup>23</sup> May 11, 2012 Order at 11.

<sup>24</sup> A summary of the changes to the TranServ contract is contained in the transmittal letter to FERC attached as Rebuttal Exhibit LEB-3.

1 (MISO) RTO. MISO received FERC approval to act as an RTO in 2001. However,  
2 within a couple years of the Companies' membership in MISO, the structure and  
3 function of that organization changed in a way that was not beneficial to the  
4 Companies or Kentucky ratepayers. On July 13, 2003, the Commission on its own  
5 motion opened an investigation into the Companies' membership in MISO, including  
6 an assessment of the costs and benefits of that membership and alternatives to that  
7 membership.<sup>25</sup> As part of the Commission investigation proceedings, the Companies  
8 requested the Commission to authorize their withdrawal from MISO and instead  
9 permit the Companies to contract with an ITO to satisfy its obligations under FERC  
10 Orders 888 and 2000.

11 **Q. What were the problems the Companies experienced with membership in**  
12 **MISO?**

13 A. The reasons behind the Companies' request to withdraw from MISO were numerous:  
14 (1) with MISO's structural changes, the benefits of remaining in MISO were  
15 outweighed by its costs; (2) years after the Companies joined, MISO began operating  
16 a Day 2 market, which increased the risk that the Companies would be required to  
17 purchase power to serve their native load at a higher cost than they could generate  
18 themselves; (3) the Companies were forced to cede significant functional control over  
19 their transmission and generation operations and had little say in the governance and  
20 direction of regional transmission resource planning; (4) MISO members were  
21 required to pay for transmission infrastructure improvements in other states which

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<sup>25</sup> *In the Matter of Investigation into the Membership of Louisville Gas & Electric Company and Kentucky Utilities Company in the Midwest Independent Transmission System Operator, Inc.*, Case No. 2003-00266.

1 would have no direct benefit to native load customers; and (5) exit from MISO would  
2 not materially impact the reliability of the Companies' service to its customers.<sup>26</sup>

3 Notably, the AG as intervenor supported the Companies' request in the case,  
4 concluding that "[t]he areas of expanded activity [of MISO] and the costs for those  
5 activities do not appear to be cost justified for LG&E and KU," and "[a]bsent the  
6 ability to clearly determine that a gain in reliability is obtained in return for the added  
7 cost of participation in MISO, there appears to be no good reason to continue to  
8 participate in MISO."<sup>27</sup>

9 Ultimately, the Commission agreed with the Companies (and the AG) that  
10 membership in MISO was not advantageous for the Companies' customers at the time  
11 and approved the withdrawal.<sup>28</sup>

12 **Q. Did RTO membership also present regulatory problems?**

13 A. According to the Commission, yes. Most notably, the Commission found the  
14 Companies' participation as a member in MISO's wholesale energy markets stripped  
15 the power of the Commission to regulate the costs that were factored into the  
16 Companies' retail rates, because those generation costs would be viewed as wholesale  
17 transactions subject to a FERC tariff and not Kentucky retail tariffs.<sup>29</sup> The  
18 Commission also found that when the Companies' participation in MISO's Day 2  
19 markets resulted in a higher cost generation due to manual redispatches of the  
20 Companies' generation resources, the Commission did not have jurisdiction to  
21 disallow these additional costs because they are wholesale costs subject to the FERC

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<sup>26</sup> See generally Order entered May 21, 2006 in Case No. 2003-00266.

<sup>27</sup> Post Hearing Brief of the Attorney General in Case No. 2003-00266, filed April 26, 2004, at 2, 3.

<sup>28</sup> May 21, 2006 Order, at 26-27.

<sup>29</sup> May 21, 2006 Order, at 21.

1 tariff.<sup>30</sup> The Commission further noted concern that MISO's reach into regional  
2 resource adequacy planning and demand-side management (DSM) usurped functions  
3 historically within the Commission's jurisdiction.<sup>31</sup>

4 The regulatory challenges attendant with RTO membership are the subject of  
5 a recent case filed by East Kentucky Power Cooperative, in which EKPC alleges that  
6 its RTO, PJM Interconnection, has authorized EKPC customers to participate in  
7 wholesale energy markets in contravention to Kentucky law and Commission  
8 precedent, and that PJM has taken the position that it is not subject to the  
9 Commission's jurisdiction in any respect.<sup>32</sup> Similar jurisdictional concerns were a  
10 recurrent subject of the Commission proceedings adjudicating the Companies' exit  
11 from MISO.

12 **Q. How did the Companies satisfy FERC open access requirements after the exit**  
13 **from MISO?**

14 A. Shortly after the Commission approved the Companies' exit from MISO, it approved  
15 the Companies' agreement with Tennessee Valley Authority (TVA) to serve as  
16 reliability coordinator and an agreement with Southwest Power Pool, Inc. (SPP) to  
17 serve as ITO, which, in combination, performed the transmission reliability and open

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<sup>30</sup> May 21, 2006 Order, at 21.

<sup>31</sup> May 21, 2006 Order, at 22.

<sup>32</sup> *In the Matter of the Application of East Kentucky Power Cooperative, Inc. for a Declaratory Order Confirming the Effect of Kentucky Law and Commission Precedent on Retail Electric Customers' Participation in Wholesale Electric Markets*, Case No. 2017-00129, EKPC Application filed Mar. 10, 2017, at ¶¶ 43-44.

1 access functions previously served by MISO, without the required participation in  
2 wholesale energy markets typical of RTO membership.<sup>33</sup>

3 **Q. What is the Companies' relationship to RTOs now?**

4 A. The Companies are still members of MISO and another RTO, PJM Interconnection,  
5 for the purposes of participating in wholesale energy markets. Thus, the Companies  
6 can still buy and sell power in those markets, without ceding total functional control  
7 over the dispatch of its generation and transmission facilities.

8 **Q. Mr. Holloway is critical of the analysis that the Companies conducted in 2012 to**  
9 **assess the costs and benefits of RTO membership. Is Mr. Holloway correct that**  
10 **assumptions used in that analysis were overly simplistic?**

11 A. No. The assumptions made in the RTO Analysis are reasonable and supported by the  
12 Companies experience in MISO and its internal experts. Mr. Holloway offers no  
13 support for his speculative assertions.

14 **Q. Please explain.**

15 A. Mr. Holloway argues it is not clear why no FTR/ARR congestion costs or no changes  
16 to Locational Marginal Pricing ("LMP") were assumed and speculates that neglecting  
17 to consider these costs could greatly impact the costs or benefits of RTO membership.  
18 His testimony offers no affirmative evidence in support of this allegation. In  
19 discovery, when asked to provide any analyses or studies he has performed or  
20 participated in developing regarding utility membership or affiliation with ITOs,  
21 TSOs or RTOs, Mr. Holloway cited only to his participation in a committee that

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<sup>33</sup> *In the Matter of the Application of Louisville Gas and Electric Company and Kentucky Utilities Company to Transfer Functional Control of their Transmission Facilities*, Case No. 2005-00471, Order entered July 6, 2006. As discussed earlier in my testimony, the contract with SPP to serve as ITO was eventually replaced by the contract with TranServ.



1 recommended to select Charles River Associates to perform a cost benefit study of  
2 the Southwest Power Pool RTO Energy Imbalance Services market more than ten  
3 (10) years ago.<sup>34</sup>

4 Forecasting future LMP, RTO congestion costs, and FTR/ARR revenues is a  
5 highly complex analysis that is subject to a broad range of variables. Such studies  
6 typically yield a broad range of outcomes. As regulated utilities, the Companies'  
7 objective in selecting FTRs/ARRs is to hedge future exposure to congestion costs  
8 (i.e., net to zero when considering revenue and cost) and not to speculate based on  
9 historical data. For these reasons and the fact that expecting a certain amount of cost  
10 or revenue could greatly impact the outcome of the analysis, assuming no costs or  
11 revenue from these categories is reasonable.

12 Mr. Holloway also mentions that the 2012 RTO study did not consider  
13 possible income streams from sales into PJM or MISO capacity markets. The  
14 Companies are aware that these capacity markets have changed and the rules will  
15 continue to change for the foreseeable future, meaning they have not yet matured in  
16 the Companies' opinion. The continuing evolution of the capacity markets coupled  
17 with the more important fact that RTO load pays for the revenue to generators and is  
18 a significant offsetting expense led the Company to assume that the net impact of  
19 RTO capacity markets is not significant and no cost or revenue should be assumed.

20 **Q. Would RTO membership assist with cost recovery for jointly dispatched units as**  
21 **Mr. Holloway suggests?**

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<sup>34</sup> Response of AG to LG&E Data Request No. 4.

1 A. No. For nearly 20 years, following their merger in 1998, LG&E and KU have jointly  
2 operated and planned their generation and transmission systems according to their  
3 Power Supply System Agreement (PSSA) and Transmission Coordination  
4 Agreement. Both agreements were reviewed by this Commission in connection with  
5 the proposed merger and approved by FERC. Cost recovery for jointly owned or  
6 jointly dispatched generation units is already allocated among LG&E and KU through  
7 the PSSA between the Companies. Fuel cost savings created by the Companies' joint  
8 dispatch of their generation fleet are distributed through fuel adjustment clause  
9 billings. RTO Membership offers no advantage whatsoever over the PSSA as it  
10 pertains to cost recovery for jointly owned or jointly dispatched units or the  
11 distribution of fuel cost savings from the joint dispatch of the Companies' generation  
12 fleet. Indeed customers could possibly lose the fuel cost savings if functional control  
13 over the dispatch of the Companies' generation fleet is transferred to an RTO.

14 **Q. Have the Companies continued to evaluate the costs and benefits of RTO**  
15 **membership since their exit from MISO in 2006?**

16 A. Yes. While the Companies have not conducted a formal analysis of RTO membership  
17 since 2012, the Companies continue to evaluate the RTO option and the factors  
18 considered in that analysis, including RTO membership costs and governance,  
19 infrastructure costs imposed by RTOs on their members, administrative costs, the  
20 Companies' operating reserves, trade benefits, and transmission revenues from RTO  
21 membership.

22 **Q. Is there any basis for Mr. Holloway's skepticism that the Companies cannot**  
23 **conduct an unbiased RTO analysis and therefore a third-party should do it?**

1 A. Not at all. The Commission has repeatedly reviewed the Companies' planning  
2 processes and methods in connection with the Companies' integrated resource plans  
3 and found the process, methods and resulting plans to be reasonable. The Companies  
4 are in the best position to assess their demand, costs, transmission needs, and risk  
5 tolerance into the future, and compare those needs to the advantages and  
6 disadvantages associated with RTO membership, and are therefore best situated to  
7 perform the ongoing analysis and any more formal analysis in the future. Like his  
8 other assertions, Mr. Holloway's testimony provides no evidence supporting his  
9 skepticism.

10 **Gas Line Tracker Surcharge Mechanism**

11 **Q. AG witnesses Messrs. Smith and Holloway are critical of LG&E's request to add**  
12 **programs to the existing GLT mechanism. Do you agree with that criticism?**

13 A. No. Both Messrs. Smith<sup>35</sup> and Holloway<sup>36</sup> express concerns about LG&E's proposed  
14 additions of two programs to the existing GLT mechanism. Mr. Holloway claims that  
15 the projects proposed to be added to the GLT mechanism are better suited for base  
16 rate recovery and Mr. Smith, in following Mr. Holloway's claim, recommends rate  
17 base and other accounting adjustments to reflect rate recovery in base rates rather  
18 than through the GLT mechanism. I do not agree that the costs for the proposed  
19 additional programs should be recovered in base rates rather than through the GLT  
20 mechanism.

21 **Q. Please describe the programs LG&E has proposed to be added to the GLT**  
22 **mechanism.**

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<sup>35</sup> See Mr. Smith's testimony, pp. 53-55

<sup>36</sup> See Mr. Holloway's testimony, pp. 24-27.

1 A. I explained those projects in detail in my direct testimony<sup>37</sup> and LG&E has provided  
2 additional information about those projects in response to discovery requests.<sup>38</sup> In  
3 short, LG&E has proposed the addition of two new programs to be included in the  
4 existing GLT mechanism. The first program is the Gas Service Line Replacement  
5 Program under which LG&E will replace some 45,000 steel service lines that pose a  
6 risk because, if left in service, they will fail from corrosion.<sup>39</sup> Replacement of those  
7 lines in a systematic manner over time will eliminate that risk of failure and the  
8 systematic cost recovery of that program is perfectly suited to the GLT mechanism.  
9 The second program is the Transmission Pipeline Modernization Program which is  
10 the next step in LG&E's continuing effort to modernize its infrastructure. Under the  
11 initial phase of this program, LG&E will replace approximately 15.5 miles of  
12 transmission pipeline within the backbone of its gas transmission system.

13 **Q. Do Messrs. Smith or Holloway question the need for either the Gas Service Line**  
14 **Replacement Program or the Transmission Line Modernization Program?**

15 A. No, not at all. In fact, Mr. Holloway says he “does not dispute that these initiatives  
16 will improve safety and are needed”<sup>40</sup> and, as stated, Mr. Smith proposes accounting  
17 adjustments by which cost recovery for those projects would be in base rates going  
18 forward. Thus, the need for the programs does not appear to be contested. The only  
19 issue is how the costs of those programs should be recovered.

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<sup>37</sup> See my direct testimony, pp. 15-24.

<sup>38</sup> See LG&E PSC 2-68, PSC 3-29, AG 1-436, AG 2-53, and AG 2-112.

<sup>39</sup> As I explained in my direct testimony, this program includes addressing active county loops and existing curbed services in the gas system.

<sup>40</sup> See Mr. Holloway's direct testimony, p. 25.

1 **Q. Why is cost recovery of these programs better suited in the GLT mechanism**  
2 **rather than in base rates?**

3 A. According to Mr. Holloway, recovery via the GLT mechanism is not necessary  
4 because of the length of the programs and of the Company's practice of filing  
5 forward-looking test period rates cases approximately every two years. He argues  
6 that because the Gas Service Line Replacement Program is a 15-year program, it  
7 covers too long of a period for the GLT mechanism which was originally created for  
8 programs that could be completed or substantially completed in five years. In doing  
9 so, he seems to be drawing an arbitrary time period beyond which programs are not  
10 properly included in a mechanism. But it is not the length of a program that should  
11 drive whether its costs are included in base rates or via a mechanism. Rather, it  
12 should be driven by the unique needs for each program and the related safety aspects  
13 of each program.

14 Furthermore, if there were any merit to an arbitrary five-year distinction, the  
15 fact of the matter is that LG&E has only proposed including what would be Phase 1  
16 of the Transmission Pipeline Modernization Program in the GLT mechanism which  
17 covers the period 2017 – 2019. Indeed, while at the same time Mr. Holloway draws  
18 his five-year distinction, he recognizes the short duration of that program.<sup>41</sup> As for  
19 the Gas Service Line Replacement Program, it is true that it is a 15-year program, but  
20 as I explained in my direct testimony, it is heavily weighted during the first three  
21 years of the program.<sup>42</sup> Finally, the Commission has approved gas mechanism  
22 surcharges for other utilities for gas infrastructure initiative programs with durations

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<sup>41</sup> See Mr. Holloway's testimony, p. 25.

<sup>42</sup> See my direct testimony, p. 18.

1 of much longer than five years. For example, Columbia Gas of Kentucky’s main  
2 replacement program was initially proposed as a 30-year program<sup>43</sup> and Atmos  
3 Energy Corporation’s main replacement program was proposed as a 15-year  
4 program.<sup>44</sup> It is clear that the length of a program proposed to be included in a  
5 surcharge mechanism is not relevant and is created to bolster Mr. Smith’s results-  
6 oriented claim.

7 **Q. Has the Commission approved programs in the GLT mechanism in the past that**  
8 **are similar to the Gas Service Line Replacement Program and the Transmission**  
9 **Pipeline Modernization Program?**

10 Q. Yes. In Case No. 2012-00222, the Commission initially approved LG&E’s GLT  
11 mechanism. At that time, the initiatives in the GLT mechanism included replacing  
12 customer service risers, replacing and installing service lines, leak mitigation  
13 improvement, and main replacements.<sup>45</sup> I provided an update on the progress of  
14 those initiatives in my direct testimony. All of those initiatives share a common  
15 thread with the Gas Service Line Replacement Program and the Transmission  
16 Modernization Program. They are necessary for safety and for the systematic and  
17 methodical upgrade of gas infrastructure. The GLT mechanism allows for a  
18 dedicated process by which the costs of those systematic safety upgrades can be

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<sup>43</sup> *In the Matter of: Application of Columbia Gas of Kentucky, Inc. for an Adjustment in Rates*, Case No. 2009-00141, Order (Ky. Pub. Serv. Comm’n Oct. 26, 2009)(approving Columbia’s Accelerated Main Replacement Program (“AMRP”)); Case No. 2009-00141, Prepared Direct Testimony of David E. Mueller at 23 (Ky. Pub. Serv. Comm’n May 1, 2009)(“Columbia estimates it will spend approximately \$310 million on its AMRP over 30 years[.]”)

<sup>44</sup> *In the Matter of: Application of Atmos Energy Corporation for an Adjustment of Rates*, Case No. 2009-00354, Order (Ky. Pub. Serv. Comm’n May 28, 2010)(approving Atmos’ Pipeline Replacement Program (“PRP”)); Case No. 2009-00354, Prepared Direct Testimony of Earnest B. Napier, P.E. at 12-13 (Ky. Pub. Serv. Comm’n Oct. 29, 2009)(“Through its PRP ... Atmos Energy plans to replace these facilities over a period of fifteen (15) years[.]”)

<sup>45</sup> I provided an update on those initiatives in my direct testimony, pp. 13-15.

1 recovered in the same systematic fashion. Existence of the GLT mechanism helps to  
2 keep such projects on track from a timing and cost perspective and thereby leads to  
3 efficiencies for the benefit of customers. In addition, through the GLT mechanism  
4 annual true-up process, the Commission and interested parties have continuous  
5 oversight and scrutiny. I would agree that one-time large scale projects, such as the  
6 Bullitt County Line project proposed in this case, should be recovered in base rates.  
7 But given the advantages and efficiencies achieved by GLT mechanism recovery for  
8 the types of projects proposed here, cost recovery via that mechanism is superior.  
9 Notably, the Pipeline and Hazardous Materials Safety Administration (“PHMSA”)  
10 has noted its appreciation of the National Association of Regulatory Commissioners’  
11 (“NARUC”) efforts in supporting rate mechanisms (like the GLT mechanism) for gas  
12 pipeline infrastructure replacement programs and encourages NARUC to provide  
13 even further support for such mechanisms.<sup>46</sup>

14 **Q. Is it correct that LG&E could recover the costs of these two programs in base**  
15 **rates?**

16 A. Yes, but despite Mr. Holloway’s conclusion that LG&E will be filing another base  
17 rate case prior to June 30, 2018 based on projected capital spending and that LG&E is  
18 on a two-year cycle of filing rate cases, the truth is that there are countless factors  
19 considered in assessing the timing of any rate case. It would be unwise to place  
20 projects perfectly suited for the GLT mechanism into base rates thereby hastening the  
21 need for another base rate case, all other factors being equal. In other words, all else

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<sup>46</sup> See a copy of a letter from PHMSA to NARUC attached as Rebuttal Exhibit LEB-5.

1 being equal, including these two programs in the GLT mechanism will lead to less  
2 frequent rate cases.

3 **Q. Do you have any comments on the discovery requests received from Commission**  
4 **Staff related to the Bullitt County Line project?**

5 A. Yes. Commission Staff asked several discovery requests regarding the Bullitt County  
6 Line LG&E plans to construct beginning in 2017. I described the basic aspects of  
7 that project in my direct testimony<sup>47</sup> and then provided a wealth of information about  
8 the project in response to discovery requests.<sup>48</sup> In particular, Commission Staff  
9 asked why LG&E did not seek a certificate of public convenience and necessity  
10 (CPCN) for the project (PSC 2-64) and also asked LG&E to provide all the  
11 information about the project that would typically be found in an application for a  
12 CPCN (PSC 3-26). LG&E explained that a CPCN was not sought because the Bullitt  
13 County Line project is an ordinary extension in the usual course of business, but, of  
14 course, LG&E provided all the information requested that would be submitted as part  
15 of a CPCN application. We continue to believe that the project is an ordinary  
16 extension in the usual course of ordinary business and that a CPCN is not necessary.  
17 In any event, the Commission has before it all information necessary to review the  
18 need for and the reasonableness of the project. No intervenor has expressed a  
19 reservation about the project in testimony.

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<sup>47</sup> See my direct testimony, pp. 3-4.

<sup>48</sup> See PSC 2-64, PSC 3-24, PSC 3-25, PSC 3-26, AG 1-256, and AG 1-432.



1 Generation Plant Scheduled Outage Expense

2 **Q. Two intervenors, KIUC and Kroger, have proposed an adjustment to the**  
3 **Companies' forecasted generation plant scheduled outage expense. Please**  
4 **describe the proposals.**

5 A. On behalf of KIUC, Mr. Kollen proposes to “normalize” generation plant scheduled  
6 outage expense to an average of the past five years, rather than what is actually  
7 forecasted in the test year. Mr. Kollen notes that because major outage maintenance  
8 is cyclical, a normalized expense will allow the Companies to recover less than  
9 forecasted expenses in the test year, but more than actual costs in years where fewer  
10 planned outages are scheduled.

11 On behalf of Kroger, Mr. Townsend also proposes to normalize the  
12 Companies forecasted scheduled outage expense, but based on a four-year historical  
13 average, adjusted for retired generation plant (Green River 3 and 4, Haeffling 3) and  
14 new generation plant (Cane Run 7).

15 **Q. Do either Mr. Kollen or Mr. Townsend question the need to conduct any of the**  
16 **scheduled outage activities planned for the forecast test period?**

17 A. No. They simply question the manner in which the Companies should be permitted  
18 to recover those costs in base rates.

19 **Q. Do you agree with the proposals of the intervenors that forecasted scheduled**  
20 **outage expense should be normalized to reflect historic expenses?**

21 A. No. As I set forth in my testimony below, historical scheduled outage expense is not  
22 necessarily a good indicator of future outage expense. Major outage maintenance is  
23 cyclical, and a five-year historical average will not accurately reflect scheduled  
24 outage maintenance activities that must be performed during the forecast test year,

1 nor is it representative of the overall eight-year cycle of scheduled outage  
2 maintenance at the Companies' generation stations. Two generation units constructed  
3 during the past 8-year cycle, Trimble County 2 and Cane Run 7, are due, respectively,  
4 for their first major outage maintenance, and costs associated with maintaining those  
5 units are not reflected in historic averages. Furthermore, as new technology,  
6 particularly ECR controls, has been added to the Companies' generation plant,  
7 scheduled outage maintenance has become increasingly complex, more costly, and  
8 requires a longer period of time to complete.

9 The Companies have gained experience over many years in forecasting  
10 scheduled outage maintenance expenses for planning and budgeting purposes. Their  
11 forecasts are much more likely to reflect actual expenses going forward than  
12 historical averages.

13 **Q. How do the Companies plan and conduct outage-related generation maintenance**  
14 **activities?**

15 A. Generation units are subject to regular outage maintenance schedules. These outages  
16 are carefully scheduled to ensure that the Companies can serve their native load and  
17 maintain adequate reserve margin at all times. Major turbine/generator maintenance  
18 outages on both coal-fired and combustion turbine units are typically scheduled on  
19 either a seven or eight year cycle for a particular unit. The duration of these outages  
20 varies, but many last around six to eight weeks. Other significant maintenance on the  
21 generation plant is performed during major turbine/generator outages. Boiler  
22 overhauls on coal-fired units are performed more often, around every two years. In  
23 addition to major turbine overhauls, combustion turbine units are subject to

1 combustor inspections roughly every other year, and hot gas path inspections  
2 approximately every four years. Other minor planned outage inspections and  
3 maintenance activities are scheduled more frequently, with the timing dependent on  
4 the requirements of the individual unit.<sup>49</sup>

5 **Q. Why are scheduled outage maintenance expenses projected to be higher in the**  
6 **forecast test year than in recent years?**

7 A. The Companies acknowledge that unit outage maintenance schedules can sometimes  
8 cause fluctuations in outage-related expense from year to year. For example, no  
9 turbine overhauls were conducted on Mill Creek generating units in either 2015 or  
10 2016, which reduces the historical outage expense associated with these units over a  
11 five-year time horizon. But Mill Creek 2 is due for a turbine overhaul in the spring of  
12 2018, during the forecast test period. The outage maintenance must be performed at  
13 that time to tie in new environmental equipment designed to reduce coal combustion  
14 residuals as required by regulation. Likewise, Trimble County Unit 1 has not been  
15 subject to a turbine overhaul since 2009, and Trimble County 2, which went into  
16 commercial operation in 2011, is due for its first turbine overhaul during the forecast  
17 test period. E.W. Brown Unit 2 is also due for a major turbine overhaul during the  
18 forecast test period.

19 However, planned maintenance schedules are not the only reason that outage  
20 expenses are projected to be higher in the forecast test period. Many other factors  
21 play a role. Due to the relatively low price of natural gas, the Companies'  
22 combustion turbines are being dispatched more frequently to minimize fuel costs to

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<sup>49</sup> For a detailed explanation of how inspection and outage intervals are calculated and what they involve, please refer to KU's response to AG 2-100 and Kroger 2-8 and LG&E's response to AG 2-116 and Kroger 2-8.

1 customers, which results in increased maintenance activities for those units.  
2 Furthermore, retirement of older coal-fired units and installation of more efficient  
3 generation units, like Cane Run 7, materially impacts scheduled outage maintenance  
4 methodologies and planned expenditures, such that historical outage maintenance  
5 expenses are simply not comparable to planned expenses.

6 Planned outage maintenance is now more complex than ever, leading to  
7 additional cost. In particular, installation of environmental controls on the  
8 Companies' generating units has increased the complexity of outage-related  
9 maintenance. Furthermore, the scope of outage maintenance grows and becomes  
10 more costly as generation plant ages, in the same way that maintenance on a vehicle  
11 becomes more involved as the vehicle ages and parts are in need of replacement. As  
12 a result, future outage maintenance on a particular generating unit will naturally  
13 involve added complexity and added cost.

14 **Q. In light of your testimony, what is your recommendation to the Commission**  
15 **regarding KIUC's and Kroger's proposed scheduled outage normalization**  
16 **adjustments?**

17 A. The Commission should reject these adjustments. As I describe herein, historical  
18 scheduled outage expenditures are not indicative of the Companies' future  
19 expenditures, and thus are not reflective of the Companies' actual costs to incur  
20 needed outage-related maintenance. Neither Mr. Holloway nor Mr. Townsend has  
21 accounted for the nature and scope of outage maintenance activities that must be  
22 performed on the Companies' generation fleet during the forecast test year. Neither  
23 has considered that changes in generating unit utilization affect needed maintenance

1 going forward. Neither has accounted for increased complexity attendant with outage  
2 maintenance of generation assets as they age. Mr. Kollen has not even accounted for  
3 the changes in the composition of the Companies' generation fleet (retired units and  
4 new units) in proposing his adjustment.

5 Although unexpected contingencies will undoubtedly occur, the Companies  
6 have become sophisticated in projecting scheduled outage expenses based on  
7 forecasts. Those forecasts are the best indicators of actual cost and should be  
8 included in the Companies' base rates.

### 9 Plant Demolition

10 **Q. What major generation plant demolition is scheduled before the end of the**  
11 **forecast test year?**

12 A. As discussed in Mr. Thompson's testimony, the Companies are planning for the  
13 demolition of retired coal-fired generation plant at Cane Run, Green River and  
14 Paddy's Run. The Cane Run project includes demolition of those coal-fired units for  
15 which generation capacity was replaced by Cane Run 7. The Paddy's Run demolition  
16 is in progress and is expected be complete by the end of 2017. For a detailed report  
17 on the status of these demolition projects, see LG&E's response to KIUC 1-11.

18 **Q. In the context of his discussion regarding net terminal salvage in the Companies'**  
19 **proposed depreciation rates, Mr. Kollen suggests that utilities should be**  
20 **required to retire generation units in place as a matter of course, and demolish**  
21 **them only when there is a legal obligation to do so or it is cost-beneficial to do so.**  
22 **How do you respond?**

23 A. Legal requirements and cost are not the only factors relevant to determining whether  
24 to retire generation plant in place or demolish it. The Companies must also consider

1 safety issues associated with decommissioned generating units and the wisdom of  
2 leaving such units in place indefinitely. The Companies must consider doing what is  
3 in the best interests of their customers, their workforce and the surrounding  
4 communities. The Companies must also consider options for the best utilization of  
5 property at its generation stations. Demolition of generation plant provides the  
6 Companies more flexibility in planning the use of space long into the future.  
7 Furthermore, the cost of maintaining and securing decommissioned generation plant  
8 is not predictable. As these assets continue to age, maintenance expense could be  
9 significantly higher than originally projected. Other unexpected events like  
10 vandalism and flooding at decommissioned facilities present potential safety, liability,  
11 and expense-related risks.

12 In the end, the Companies are in the best position to determine whether  
13 demolition of generation units or retirement in place best suits the needs of customers.  
14 While legal considerations and cost analysis are certainly factors in that  
15 determination, they should not be dispositive factors and should not create a  
16 presumption that retiring generation facilities in place is the best course of action in  
17 every circumstance. If that were the case, retired generation plant may never be  
18 demolished.

19 In the case of the Companies' planned demolitions at Paddy's Run, Cane Run  
20 and Green River, the Companies determined that demolition was the proper action  
21 from a safety standpoint, and that any excess cost associated with demolition versus  
22 retirement in place was offset by the risk of uncertainty of costs associated with  
23 maintaining the decommissioned facilities long into the future. Mr. Kollen's

1 testimony offers only speculative assertions and no affirmative evidence to show the  
2 planned demolitions can be delayed without compromising safety and potential  
3 increases in demolition costs in the future.

4 **Q. Does this conclude your testimony?**

5 A. Yes, it does.

6

VERIFICATION

COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, **Lonnie E. Bellar**, being duly sworn, deposes and says that he is Senior Vice President – Operations for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
\_\_\_\_\_  
**Lonnie E. Bellar**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 7<sup>th</sup> day of April 2017.

  
\_\_\_\_\_  
Notary Public (SEAL)

My Commission Expires:  
**JUDY SCHOOLER**  
Notary Public, State at Large, KY  
My commission expires July 11, 2018  
Notary ID # 512743



## APPENDIX A

### **Lonnie E. Bellar**

Senior Vice President, Operations  
LG&E and KU Services Company  
220 West Main Street  
Louisville, Kentucky 40202  
Telephone: (502) 627-4830

### **Education**

Bachelors in Electrical Engineering;  
University of Kentucky, May 1987  
Bachelors in Engineering Arts;  
Georgetown College, May 1987  
E.ON Academy, Intercultural Effectiveness Program: 2002-2003  
E.ON Finance, Harvard Business School: 2003  
E.ON Executive Pool: 2003-2007  
E.ON Executive Program, Harvard Business School: 2006  
E.ON Academy, Personal Awareness and Impact: 2006  
Tuck Executive Education Program, Dartmouth University: 2015

### **Professional Experience**

#### **LG&E and KU Services Company**

Senior Vice President, Operations	Jan. 2017 – Present
Vice President, Gas Distribution	Feb. 2013 – Jan. 2017
Vice President, State Regulation and Rates	Nov. 2010 – Jan. 2013

#### **E.ON U.S. LLC**

Vice President, State Regulation and Rates	Aug. 2007 – Nov. 2010
Director, Transmission	Sept. 2006 – Aug. 2007
Director, Financial Planning and Controlling	April 2005 – Sept. 2006
General Manager, Cane Run, Ohio Falls and Combustion Turbines	Feb. 2003 – April 2005
Director, Generation Services	Feb. 2000 – Feb. 2003
Manager, Generation Systems Planning	Sept. 1998 – Feb. 2000
Group Leader, Generation Planning and Sales Support	May 1998 – Sept. 1998

#### **Kentucky Utilities Company**

Manager, Generation Planning	Sept. 1995 – May 1998
Supervisor, Generation Planning	Jan. 1993 – Sept. 1995
Technical Engineer I, II and Senior, Generation System Planning	May 1987 – Jan. 1993

## **Professional Memberships**

Institute of Electrical and Electronics Engineers

## **Civic Activities**

E.ON U.S. Power of One Co-Chair – 2007

Kentucky Science Center – Board of Directors – 2008–Present

Metro United Way Campaign – 2008

UK College of Engineering Advisory Board – 2009 – Present

American Gas Association – Board of Directors – 2013 – Present

Southern Gas Association – Board of Directors – 2013 – Present

Greater Louisville, Inc. – Board of Directors, Executive Committee – 2016–Present

Rebuttal Exhibit LEB-1

Letter from Daryl E. Newby to Christopher M. Garrett



Matthew G. Bevin  
Governor

Charles G. Snively  
Secretary  
Energy and Environment Cabinet

Commonwealth of Kentucky  
**Public Service Commission**  
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P.O. Box 615  
Frankfort, Kentucky 40602-0615  
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Michael J. Schmitt  
Chairman

Robert Cicero  
Vice Chairman

Daniel E. Logsdon Jr.  
Commissioner

February 13, 2017

Christopher M. Garrett  
LG&E and KU Energy LLC  
220 West Main Street  
P.O. Box 32010  
Louisville, KY 40232

Re: Construction Monitoring of the 2011 ECR Compliance Plans for Louisville Gas & Electric and Kentucky Utilities Company

Dear Mr. Garrett,

On January 20, 2017, the Kentucky Public Service Commission received from you the 21<sup>st</sup> quarterly update and final report summarizing the 2011 ECR Compliance Plans for Louisville Gas & Electric Company (LG&E) and Kentucky Utilities Company (KU) (jointly "the Companies").

The Companies' environmental compliance plans were approved by the Commission in Case Nos. 2011-00161 (KU) and 2011-00162 (LG&E). In approving the environmental compliance plans, the Commission found it appropriate to utilize the assistance of an external consultant, to monitor and report the progress of the construction of the approved projects. The selected consultant, Vantage Consulting, LLC, has submitted its final report regarding the projects.

The original estimated capital cost of the projects totaled \$2.301 billion. The final estimated total cost of the projects is \$2 billion. The projects, which will be completed well under budget, within original schedules, and with an outstanding safety record, must be considered very successful by any standard. Commission Staff expresses its appreciation for the Companies' efforts in keeping Vantage and Staff informed regarding the progress of the environmental projects, and appreciates the professional manner in which the Companies have assisted this review.

Sincerely,

Daryl E. Newby  
Director, Financial Analysis

Rebuttal Exhibit LEB-2

Vegetation Management Projections in the Transmission Plan

**Comparison of Projected Vegetation Management Expenses, Combined Companies****Transmission Plan Budget (2017 – 2021) v. ECI Report (5 year projection)**

\$ Millions

	Budget	ECI
Vegetation Management Crews	46.1	
Aerial Spraying	4.7	
Sub-total	<u>50.9</u>	<u>56.3</u>
Labor	3.1	
Hazard Tree	5.3	
Inspector Contract Labor	2.2	
Indiana Bat Mitigation	2.1	
Vegetation LiDAR	0.4	
Sub-total	<u>13.2</u>	<u>-</u>
Total	<u>64.1</u>	<u>56.3</u>

Rebuttal Exhibit LEB-3

FERC submission letter and the renewed contract with TransServ

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**Jennifer Keisling**  
Senior Corporate Attorney  
LG&E/KU Energy, LLC

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Louisville, Kentucky 40202  
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jennifer.keisling@lge-ku.com

January 25, 2017

Hon. Kimberly D. Bose, Secretary  
Federal Energy Regulatory Commission  
888 First Street, N.E.  
Washington, DC 20426

Re: Louisville Gas and Electric Company and Kentucky Utilities Company;  
Docket No. ER17-\_\_\_\_-000

Dear Secretary Bose:

Pursuant to Section 205 of the Federal Power Act,<sup>1</sup> and Part 35 of the Federal Energy Regulatory Commission's ("FERC" or the "Commission") regulations,<sup>2</sup> Louisville Gas and Electric Company ("LG&E") and Kentucky Utilities Company ("KU") (collectively, "LG&E/KU"), hereby tender for filing a new Independent Transmission Organization Agreement ("ITO Agreement") between LG&E/KU and TransServ International, Inc. ("TranServ"). As discussed herein, the existing agreement between LG&E/KU and TranServ expires on August 31, 2017. The terms of the ITO Agreement being submitted with this filing are substantially similar to the terms of the currently effective ITO Agreement located at Attachment Q to the LG&E/KU Joint Pro Forma Open Access Transmission Tariff ("OATT"), with a few modifications discussed further herein.

LG&E/KU respectfully request an effective date for the new ITO Agreement of September 1, 2017. LG&E/KU respectfully request waiver of the Commission's 120-day prior notice limit for consideration of the ITO Agreement now, to ensure that the new agreement has been accepted for filing well in advance of that date.

## **I. BACKGROUND**

LG&E/KU are both public utilities and are wholly-owned subsidiaries of LG&E/KU Energy LLC, a public utility holding company and a wholly-owned subsidiary of PPL Corporation ("PPL"). PPL is headquartered in Allentown, Pennsylvania. LG&E is an electric and natural gas utility based in Louisville, Kentucky. LG&E currently serves customers in

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<sup>1</sup> 16 U.S.C. § 824d (2016).

<sup>2</sup> 18 C.F.R. Part 35 (2016).



The Honorable Kimberly D. Bose  
January 25, 2017  
Page 2

Louisville and 16 surrounding counties. KU is an electric utility, based in Lexington, Ky., serving 77 Kentucky counties and five counties in Virginia.

LG&E/KU withdrew from the Midwest Independent Transmission System Operator, Inc. (“MISO”) regional transmission organization (“RTO”) in 2006.<sup>3</sup> As a means of addressing certain market power concerns that had previously been addressed by LG&E/KU’s participation in the RTO, LG&E/KU proposed to utilize an ITO.<sup>4</sup> The ITO administers the terms of the OATT and processes transmission service and generator interconnection requests, while LG&E/KU, in their role as the Transmission Owner, provide the actual service to customers.

LG&E/KU selected Southwest Power Pool, Inc. (“SPP”) as the first ITO for the LG&E/KU system. LG&E/KU withdrew from MISO on September 1, 2006, and began working with SPP as the ITO. On August 30, 2011, LG&E/KU requested Commission approval of a new ITO agreement with TranServ, to be effective when SPP’s agreement terminated on August 31, 2012.<sup>5</sup> LG&E/KU proposed that TranServ, together with its subcontractor MAPPCOR, perform the functions that SPP had previously performed as the ITO.<sup>6</sup> By order dated December 15, 2011, the Commission conditionally accepted TranServ as the new ITO, effective September 1, 2012.<sup>7</sup> Subsequently, in 2015, MAPPCOR tendered its Notice of Contract Termination to TranServ, effective August 31, 2015. On September 1, 2015, TranServ assumed all duties that were initially subcontracted to MAPPCOR under the terms of the ITO Agreement.<sup>8</sup>

TranServ’s current ITO contract expires on August 31, 2017. LG&E/KU and TranServ have negotiated and executed a new ITO Agreement, which lays out the terms and conditions pursuant to which TranServ will perform the ITO functions under the OATT, beginning September 1, 2017.

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<sup>3</sup> *Louisville Gas and Elec. Co., et al.*, 114 FERC ¶ 61,282 (2006).

<sup>4</sup> *Id.* at PP 66, 80.

<sup>5</sup> *Louisville Gas and Elec. Co.*, Docket Nos. ER11-4396-000 and EC98-2-000, Filing of Replacement ITO Proposal (Aug. 30, 2011).

<sup>6</sup> *Id.* at 1.

<sup>7</sup> *Louisville Gas and Elec. Co.*, 137 FERC ¶ 61,195 (2011).

<sup>8</sup> *Louisville Gas and Elec. Co.*, Docket No. ER15-1901-000, Filing of Revised Attachment Q ITO Agreement (June 11, 2015).

The Honorable Kimberly D. Bose  
January 25, 2017  
Page 3

## II. DESCRIPTION OF THE PROPOSED ITO AGREEMENT AND MODIFICATIONS FROM THE CURRENTLY EFFECTIVE VERSION

The new ITO Agreement with TranServ continues many of the terms of the existing agreement. For example, TranServ will continue perform its duties in an independent, fair, and nondiscriminatory manner, in accordance with Good Utility Practice, the terms and conditions of the OATT, all applicable laws and regulatory requirements (including reliability standards), and any methodologies, process, or procedures that LG&E/KU may develop to ensure system reliability and legal/regulatory compliance.<sup>9</sup> TranServ will also continue to coordinate with Tennessee Valley Authority in its role as the Reliability Coordinator for LG&E/KU's system.<sup>10</sup> However, TranServ and LG&E/KU have agreed to some modifications to the ITO Agreement in order to clarify their respective rights and obligations moving forward:

- TranServ will cooperate with all reasonable requests by LG&E/KU for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external).<sup>11</sup>
- TranServ will be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee's separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee's separation from TranServ.
- TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons undergo FERC Standards of Conduct training within the first thirty (30) days of their employment with TranServ.
- Under the new ITO Agreement Compensation for TranServ will be \$2,479,543.56 (subject to increases or decreases if there are changes to the services that TranServ provides, as detailed in Section 5 of Appendix A to the ITO Agreement) for the first year of service.<sup>12</sup> This amount will increase 1.5% for each Contract Year under the contract, rather than a 2.5% annual increase under the currently-effective contract.<sup>13</sup> LG&E/KU will also reimburse

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<sup>9</sup> ITO Agreement at Section 1.3.

<sup>10</sup> ITO Agreement at Section 1.2.

<sup>11</sup> *Id.*

<sup>12</sup> ITO Agreement at Section 3.1.

<sup>13</sup> *Id.*

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TranServ for certain out-of-pocket costs (such as legal support or travel and lodging related to performance of the ITO services).<sup>14</sup>

- The new ITO agreement has removed the provisions which previously obligated LG&E/KU to pay TranServ a true-up payment if TranServ did not receive a minimum level of revenue for System Impact Studies or Interconnection Feasibility Studies.<sup>15</sup>
- The term of the new ITO Agreement will begin on September 1, 2017.<sup>16</sup> Once effective, the ITO Agreement will continue for an initial term of five years, with additional one-year term extensions.<sup>17</sup> The parties have added a new provision stating that three hundred and sixty days prior to the conclusion of the initial term either party may notify the other, in writing, of a desire to amend terms or pricing of the ITO Agreement for the subsequent terms.<sup>18</sup> If no such amendment is agreed upon by 180 days prior to the beginning of the first subsequent term, the ITO Agreement will terminate on the later of (i) the conclusion of the initial term, as defined above, or (ii) receipt of the required regulatory approvals.<sup>19</sup> The ITO Agreement may be terminated at the end of a term upon 180 days' notice by either party,<sup>20</sup> on the fifth anniversary of the agreement's effective date.<sup>21</sup>
- The parties have added a provision regarding early termination, stating that LG&E/KU may terminate the ITO Agreement if the guaranty that TranServ executed November 29, 2016 in favor of LG&E/KU is terminated, and TranServ does not provide a satisfactory replacement guaranty.<sup>22</sup>
- Appendix A to the ITO Agreement, which details the specific duties for TranServ to carry out as the ITO, remains largely unchanged. The only changes to that appendix are:
  - An addition to Section 3.1.5 regarding transmission planning, that both parties will communicate openly and in a timely manner; each will perform their respective work;

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<sup>14</sup> ITO Agreement at Section 3.2.

<sup>15</sup> Compare ITO Agreement at Section 3.3 with 2012 ITO Agreement at Section 3.3.

<sup>16</sup> ITO Agreement at Section 4.1.

<sup>17</sup> *Id.*

<sup>18</sup> *Id.*

<sup>19</sup> *Id.*

<sup>20</sup> ITO Agreement at Section 4.2.

<sup>21</sup> ITO Agreement at Section 4.3.

<sup>22</sup> ITO Agreement at Section 4.10.

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January 25, 2017  
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and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to Company standards and deadlines.

- Clarifications to Section 5, that TranServ's compensation may be modified up or down as the result of modifications to the service functions, and that a change to a service function requiring a reduction in personnel qualifies as a Major Change requiring a Change Order prior to implementation.

### III. CONTENTS OF FILING, COMMUNICATIONS, EFFECTIVE DATE, WAIVER

In addition to this Transmittal Letter, LG&E/KU have included the following:

- An executed copy of the new ITO Agreement with TranServ;
- A blackline version of the ITO Agreement, showing the revisions to the 2012 ITO Agreement.

All communications with regard to this filing should be directed to the following persons:

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LG&E/KU propose an effective date of September 1, 2017 for the new ITO Agreement as contained in Attachment Q. LG&E/KU respectfully request waiver of the 120-day limitation for Section 205 filings to permit submission of the new ITO Agreement now. LG&E/KU believe that the terms of the ITO Agreement are just and reasonable; however, early consideration of the ITO Agreement will provide LG&E/KU and TranServ sufficient time to address any issues in the event the Commission requires any changes.

LG&E/KU respectfully request a waiver of any portion of Section 205 or 18 C.F.R. Part 35 that has not been satisfied by this filing.

LG&E/KU respectfully request that the Commission find that the new ITO Agreement with TranServ is just and reasonable, and accept it for filing for the reasons described herein.

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#### IV. CONCLUSION

WHEREFORE, for the foregoing reasons, LG&E/KU hereby respectfully request (1) that the Commission accept their proposed agreement with TranServ for filing pursuant to FPA Section 205 with an effective date of September 1, 2017, and (2) that the Commission grant waiver as requested herein.

Respectfully submitted,

*/s/ Jennifer Keisling*

---

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Company and Kentucky Utilities Company*

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**AGREEMENTS BETWEEN THE TRANSMISSION OWNER AND THE ITO  
AND THE RELIABILITY COORDINATOR**

**Independent Transmission Organization  
Agreement**

**Between**

**Louisville Gas and Electric Company/  
Kentucky Utilities Company**

**And**

**TranServ International, Inc.**

**FINAL**

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### **INDEPENDENT TRANSMISSION ORGANIZATION AGREEMENT**

This Independent Transmission Organization (“ITO”) Agreement (this “Agreement”) is entered into on September 1, 2017, between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the Commonwealth of Kentucky (collectively, “Company”), and TranServ International, Inc., an entity organized pursuant to the laws of Delaware (“TranServ”). Company and TranServ may sometimes be individually referred to herein as a “Party” and collectively as the “Parties.”

WHEREAS, Company owns, among other things, an integrated electric transmission system (“Transmission System”), over which open access transmission service is provided to customers in the Company’s Balancing Authority Area (as that term is defined by the North American Electric Reliability Corporation (“NERC”));

WHEREAS, the Company has an Open Access Transmission Tariff (“OATT”) on file with the Federal Energy Regulatory Commission (“FERC”)

WHEREAS, Company’s current contract with TranServ is scheduled to expire on August 31, 2017;

WHEREAS, Company desires that, upon expiration of the current contract, TranServ will continue its work under this Agreement, as detailed herein;

WHEREAS, Company remains the owner of its Transmission System and shall be the ultimate provider of transmission services to Eligible Customers (as defined in the OATT), including the sole authority to amend the OATT;

WHEREAS, TranServ: (i) is independent from Company; (ii) possesses the necessary competence and experience to perform the functions provided for hereunder; and (iii) is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement; and

WHEREAS, as part of Company’s goal to maintain independence in the operation of its Transmission System in order to prevent any exercise of transmission market power, Company entered into a Reliability Coordinator Agreement (the “Reliability Coordinator Agreement”) with the Tennessee Valley Authority, NERC-certified reliability coordinator (the “Reliability Coordinator”), pursuant to which the Reliability Coordinator provides to Company certain required reliability functions.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

#### **Section 1 - Services to be Provided; Standards of Performance**

1.1 Services. TranServ shall perform, or cause to be performed, the services described in Appendix A hereto as well as any obligations expressly assigned to the ITO under the OATT (“ITO Services”) during the Term in accordance with the terms and conditions of this



Agreement, subject to modification pursuant to Section 1.4 hereto.

1.2 Coordination with Reliability Coordinator. In conjunction with its performance of ITO Services, TranServ shall coordinate and cooperate with the Reliability Coordinator in accordance with the terms of the OATT and all NERC and SERC Reliability Corporation (“SERC”) requirements. TranServ shall provide to the Reliability Coordinator, subject to the terms and conditions of this Agreement, including TranServ’s obligations with respect to Confidential Information in Section 10, any information that the Reliability Coordinator may reasonably request in order to carry out its functions under the Reliability Coordinator Agreement, which agreement is included in the OATT.

1.3 TranServ Performance: Compliance.

1.3.1 Performance. TranServ, TranServ Personnel and any TranServ Designee (as defined in Section 17.5) shall perform TranServ’s obligations (including ITO Services) under this Agreement:

(a) in an independent, fair, and nondiscriminatory manner; and

(b) in accordance with:

(i) any of the practices, methods and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition (“Good Utility Practice”). Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to be acceptable practices, methods, or acts generally accepted in the region, including those practices required by Federal Power Act Section 2 14(a)(4);

(ii) the terms and conditions of the OATT;

(iii) all applicable laws and the requirements of federal and state regulatory authorities, including the Kentucky Public Service Commission (“KPSC”), Department of Energy (“DOE”), FERC, NERC, SERC, and the North American Electric Standards Board (“NAESB”) (collectively, “Regulatory Authorities”); and in fulfilling this requirement in this subsection (iii), TranServ will cooperate with all reasonable requests by Company for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external); and

(iv) any methodologies, processes, or procedures relating to ITO Services which Company may develop and which Company determines are necessary or appropriate to ensure safe and reliable system operations and compliance with all applicable laws and the applicable requirements of Regulatory Authorities.

1.4 Changes to ITO Services. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments, as well as Company requests, shall be assessed using a



change order process. This process will include a written assessment of impacts to ITO Services consistent with Section 5 of Appendix A. Changes will be implemented only after mutual execution of a change document, which may be titled a Change Order or an Amendment. If the Parties are unable to agree on whether a change constitutes a “Minor Change,” or a “Major Change,” as those terms are used in Section 5 of Appendix A, such Dispute shall be resolved in accordance with Section 3.6.

## **Section 2 - Independence and Standards of Conduct**

2.1 TranServ Personnel. All ITO Services shall be performed by staff members of TranServ (“TranServ Personnel”) or TranServ Designees. No TranServ Personnel or TranServ Designee shall also be employed by Company or any of its Affiliates (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(3) (2011)). TranServ, TranServ Employees, and TranServ Designees shall (i) be Independent of and (ii) shall not discriminate against Company, any of its Affiliates, or any Tariff Participant. For purposes of this Agreement: (a) “Independent” shall mean that TranServ, TranServ Personnel, and any TranServ Designees are not subject to the control of Company, its Affiliates or any Tariff Participant, and have full decision-making authority to perform all ITO Services in accordance with the provisions of this Agreement. Any TranServ Personnel or TranServ Designee owning securities in Company, its Affiliates or any Tariff Participant shall divest such securities within six (6) months of first being assigned to perform such ITO Services, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such TranServ Personnel or TranServ Designee from indirectly owning securities issued by Company, its Affiliates or any Tariff Participant through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the TranServ Personnel or the TranServ Designee does not control the purchase or sale of such securities. Participation by any TranServ Personnel or TranServ Designee in a pension plan of Company, its Affiliates or any Tariff Participant shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the TranServ Personnel’s or TranServ Designee’s ownership of the securities; and (b) “Tariff Participant” shall mean Company Transmission System customers, interconnection customers, wholesale customers, affected transmission providers, any Market Participant (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(2) (2011)) and similarly qualified third parties within the Company Balancing Authority Area. For the avoidance of doubt, Company shall have no veto authority over the selection of TranServ Personnel or TranServ Personnel matters, including TranServ’s appointment of a TranServ Project Manager (as provided in Section 8.2) except that the Company and TranServ hereby agree that TranServ shall be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee’s separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee’s separation from TranServ.

2.2 Standards of Conduct Treatment. All TranServ Personnel and TranServ Designees performing work under this Contract shall be treated, for purposes of the FERC’s Standards of Conduct (18 C.F.R. Part 358 ), as transmission function employees. All restrictions relating to information sharing and other relationships between marketing function employees and transmission function employees, as those terms are defined in the Standards of Conduct, including the non-discrimination requirements contained therein, shall apply to TranServ Personnel and TranServ Designees performing work under this Contract, or likely to become privy to transmission function information. Said TranServ Personnel and TranServ Designees



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shall participate in any Standards of Conduct training that the Company may request for compliance purposes. TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons are trained within the first thirty (30) days of their employment with TranServ.

### **Section 3 - Compensation; Billing and Payment; Performance Review**

3.1 Compensation for Services. Company shall pay to TranServ an annual fee for performance of the ITO Services (“Annual Fee”). The Annual Fee (subject to increases or decreases in accordance with Section 5 of Appendix A) shall be \$2,479,543.56 for the first Contract Year and shall escalate by one and five/tenths percent (1.5%) of the prior year’s Annual Fee for each Contract Year thereafter.

3.2 Out-of-Pocket Costs. Company shall reimburse TranServ for actual out-of-pocket third party costs and expenses, without markup, for (a) regulatory legal support that is reasonably allocable to TranServ’s performance of ITO Services, provided that in no event shall Company reimburse TranServ for legal fees associated with any actual or potential Dispute under this Agreement, (b) travel and lodging that are reasonably allocable to TranServ’s performance of ITO Services and (c) setting up regular stakeholder meetings (collectively, (a), (b) and (c) are “Out-of-Pocket Costs”); provided, however, that all Out-of-Pocket Costs subject to reimbursement under this Section 3.2 must be reviewed and approved by Company prior to TranServ incurring such expense.

#### 3.3 Payment.

3.4.1 Monthly Payment. TranServ shall deliver to Company monthly invoices by regular mail, facsimile, electronic mail or such other means as the Parties agree. Such invoices shall set forth (i) one-twelfth (1/12) of the Annual Fee for each month in advance, and (ii) any Out-of-Pocket costs incurred during the previous month, provided however, that travel expenses occurring on the last three (3) days of each month may be carried over to future invoices for ease of administration. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30<sup>th</sup>) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at the FERC interest rate as defined in 18 C.F.R. §35.19a(2)(iii)(A) (2011) (“FERC Interest Rate”).

#### 3.4 Annual Review.

3.4.1 Annual Review. Commencing at the end of each Contract Year, no later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to Company a calculation of TranServ’s actual labor in providing ITO Services for the preceding Contract Year (“Annual Labor”). The Annual Labor calculation shall detail the job title and number of full-time employees assigned to ITO Services, and the number of hours spent in performing ITO Services. The Annual Labor shall also include the hours for any tasks which TranServ outsourced to TranServ Designees.

#### 3.5 Compensation Disputes. Notwithstanding the Dispute resolution provisions in Section

8.3, for any Disputes concerning compensation under this Section 3, Company shall timely file notice of such Dispute with FERC and request that FERC resolve such Dispute. Transerv retains the authority to file notice with FERC of any such Dispute if it so desires. If either Party in good faith disputes any invoice submitted by the other Party pursuant to this Agreement, then the disputing Party (i) shall timely pay the other Party the entire invoiced amount and (ii) shall furnish the other Party with a written explanation specifying the amount of and the basis for the Dispute. Within twenty (20) days after resolution of such Dispute, the Party owing money shall pay the other Party the amount owed, if any, together with interest calculated at the FERC Interest Rate.

#### Section 4 - Term and Termination

4.1 Term. The initial term of this Agreement shall begin on September 1, 2017 (“Commencement Date”), and shall continue for five (5) years thereafter (“Initial Term”). At the conclusion of the Initial Term, this Agreement shall automatically extend for successive one (1) year terms (each a “Subsequent Term”), unless terminated by either Party in accordance with the terms of this Agreement. Three hundred and sixty (360) days prior to the conclusion of the Initial Term either Party may notify the other, in writing, of a desire to amend terms or pricing of this Agreement for the Subsequent Terms. If such amendment is not agreed upon by both parties 180 days prior to the beginning of the first Subsequent Term, the Amendment shall not automatically extend and will terminate on the later of i) the conclusion of the Initial Term, as defined above, or ii) receipt of the regulatory approvals required under Section 4.5. The Initial Term or any Subsequent Terms are each referred to herein as a “Term.” For the purposes of this Agreement, a “Contract Year” shall begin on the Commencement Date or anniversary thereof and conclude twelve (12) months thereafter.

4.2 Termination by Either Party. This Agreement may be terminated by either Party at the end of a Term upon prior one hundred eighty (180) days written notice to the other Party, which termination shall be effective upon the later of (i) one hundred eighty (180) days after the date of such written notice, or (ii) receipt of the regulatory approvals required under Section 4.5.

#### 4.3 Immediate Termination.

4.3.1 Termination for Cause. Subject to Section 4.5, either Party may terminate this Agreement upon prior written notice thereof to the other Party if:

(a) Material Failure or Default. The other Party fails, in any material respect, to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after written notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

(b) Pattern of Failure. It determines, in its reasonable discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance set forth in Section 1.3.1, whether or not such failure is material;

(c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;



(d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or written notice thereof, or is incapable of cure;

(e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due; or

(f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated.

4.3.2 Immediate Termination Not For Cause. Subject to Section 4.5, Company may terminate this Agreement upon thirty (30) days prior written notice thereof to Transerv if:

(a) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.9;

(b) Regulatory Changes/Modifications. A Regulatory Authority makes any material changes, modifications, additions, or deletions to this Agreement, unless both Parties agree to such changes, modifications, additions, or deletions;

(c) Failure to Receive Regulatory Approval. Prior to the Commencement Date, FERC rejects this Agreement or Company's selection of Transerv as the ITO;

(d) RTO. Company joins a regional transmission organization ("RTO"); or

(e) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.4 Termination for Lack of Independence. Subject to Section 4.5, Company may terminate this Agreement upon prior written notice thereof to Transerv if FERC or the KPSC issues a final order that declares that Transerv lacks independence from Company and Transerv cannot obtain independence in a reasonable manner or time period.

4.5 Regulatory Approval. No termination of this Agreement shall be effective until approved by FERC and the KPSC. Notice of termination provided pursuant to Sections 4.3 and 4.4 shall become effective immediately upon approval by FERC and the KPSC.

4.6 Return of Materials. Upon any termination of this Agreement Transerv shall timely and

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in an orderly manner turn over to Company all materials that were prepared or developed pursuant to this Agreement prior to termination, and return or destroy, at the option of Company, all Data and other information supplied by Company to TranServ or created by TranServ on behalf of Company.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Section 7 and Section 10, shall survive termination of this Agreement.

4.8 Compensation for Early Termination.

4.8.1 If Company terminates this Agreement before the end of a Term pursuant to Section 4.3.2 (a), (b), (d) or (e), then Company shall pay to TranServ the Annual Fee(s) through the longer of the end of the Contract Year or for six (6) months subsequent to the date of termination, which fees shall be accelerated hereunder for this purpose, plus any unpaid Out-of-Pocket Costs that TranServ has incurred through the date of any such termination. In the event that this Section 4.8.1 should trigger an acceleration of Annual Fee(s) that would otherwise span multiple years, such fees paid by Company to TranServ shall not include any escalation of one and five-tenths percent (1.5%) as described in Section 3.1 that had not yet been previously applied to the Annual Fee(s).

4.8.2 If Company terminates this agreement before the end of the Term, and such termination is for cause pursuant to Section 4.3.1, then Company shall only be liable for TranServ's Out-of-Pocket Costs incurred pursuant to contracts which extend beyond any early termination date.

4.9 Post-Termination Services. Commencing on the date that any termination becomes effective ("Termination Date") and continuing for up to one hundred eighty (180) days thereafter, TranServ shall (a) provide ITO Services (and any replacements thereof or substitutions therefor), to the extent Company requests such ITO Services to be performed, and (b) cooperate with Company in the transfer of ITO Services (collectively, the "Post-Termination Services") as such services are authorized under a separate agreement between the Parties. TranServ shall, upon Company's request, provide the Post-Termination Services at a cost to be negotiated and mutually agreed to at that time. The quality and level of performance of ITO Services by TranServ shall not diminish. After the expiration of the Post-Termination Services, TranServ shall answer questions from Company regarding ITO Services on an "as needed" basis at TranServ's then-standard billing rates.

4.10 Termination for Guarantee Termination. A guaranty with Open Access Technology International, Inc., in favor of Company and with TranServ as a counterparty was executed (November 29, 2016) (hereinafter "the Guaranty"). Subject to Section 4.5, Company may terminate this Agreement if the Guaranty is terminated and TranServ does not provide a replacement Guaranty determined, by Company, to be satisfactory.

## **Section 5 - Data Management and Intellectual Property**

5.1 Supply of Data. During the Term, Company shall supply to TranServ, and/or grant



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TranServ access to all Data that TranServ requests and that TranServ believes is necessary to perform its duties and obligations under this Agreement, including ITO Services. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data” means all information, text, drawings, diagrams, models, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to TranServ by Company under this Agreement, which shall be Company’s Data, (b) are prepared, stored or transmitted by TranServ solely on behalf of Company, which shall be Company’s Data; or (c) are compiled by TranServ by aggregating Data owned by Company and Data owned by third parties, which shall be TranServ’s Data.

5.2 **Property of Each Party.** Each Party acknowledges that the other Party’s Data and the other Party’s software, base data models and operating procedures for software or base data models (“Processes”) are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party’s Data and Processes as provided in Section 6.

5.3 **Data Integrity.** Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall reasonably retain and preserve any of the other Party’s Essential Data that are supplied to it during the Term. “Essential Data” means any Data that is reasonably required to perform ITO Services under this Agreement and that must be retained and preserved according to any applicable law, regulation, reliability criteria, or Good Utility Practice. Each Party shall exercise commercially reasonable efforts to preserve the integrity of the other Party’s Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party’s Data.

5.4 **Confidentiality.** Each Party’s Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

#### **Section 6 - Intellectual Property.**

6.1 **Ownership.** All inventions, discoveries, processes, methods, designs, drawings, blueprints, information, works of authorship, or the like, whether or not patentable or copyrightable (collectively, “Intellectual Property”), which TranServ first conceives, develops, or begins to develop, either alone or in conjunction with Company or others, with respect to ITO Services under this Agreement, shall be jointly owned by Company and TranServ, and each party shall have the right to use such intellectual property unless specifically otherwise specified on a change document hereunder.

6.2 **Royalties and License Fees.** Unless the Parties otherwise agree in writing, TranServ shall procure and pay all royalties and license fees which may be payable on account of ITO Services or any part thereof. In case any part of ITO Services is held in any suit to constitute infringement and its use is enjoined, TranServ within a reasonable time shall, at the election of Company and as Company’s exclusive remedy hereunder, either (a) secure for Company the perpetual right to continue the use of such part of ITO Services by procuring for Company a royalty-free license or such other permission as will enable TranServ to secure the suspension of any injunction, or (b) replace at TranServ’s own expense such part of ITO Services with a non-



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infringing part or modify it so that it becomes non-infringing (in either case with changes in functionality that are acceptable to Company).

#### **Section 7 - Indemnification and Limitation of Liability**

**7.1 Company Indemnification.** Subject to the limitations specified in Section 7.6, Company shall indemnify, release, defend, reimburse and hold harmless TranServ and its directors, officers, employees, principals, representatives and agents (collectively, the "TranServ Indemnified Parties") from and against any and all third party claims (including claims of bodily injury or death of any person or damage to real and/or tangible personal property), demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees, (each, an "Indemnifiable Loss") asserted against or incurred by any of the TranServ Indemnified Parties arising out of, resulting from or based upon TranServ performing its obligations pursuant to this Agreement, provided, however, that in no event shall Company be obligated to indemnify, release, defend, reimburse or hold harmless the TranServ Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, the gross negligence or willful misconduct of any TranServ Indemnified Party.

**7.2 TranServ Indemnification.** Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless Company and its directors, officers, employees, principals, representatives and agents (collectively, the "Company Indemnified Parties") from and against any and all Indemnifiable Losses asserted against or incurred by any of the Company Indemnified Parties arising out of, resulting from or based upon TranServ's or a TranServ Designee's negligence, gross negligence, or willful misconduct, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, gross negligence or willful misconduct of any Company Indemnified Party.

**7.3 Regulatory Indemnification.** Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless any Company Indemnified Parties from and against all regulatory penalties and sanctions (including penalties or sanctions levied by a Regulatory Authority) arising out of, resulting from or based upon TranServ breach of this Agreement, specifically including Section 1.3.1 hereto, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any penalty or sanction which is caused by the gross negligence or willful misconduct of any Company Indemnified Party.

**7.4 Cooperation Regarding Claims.** If an Indemnified Party (which for purposes of this Section 7.4 shall mean an TranServ Indemnified Party or a Company Indemnified Party) receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party (which for purposes of this Section 7.4 shall mean Company or TranServ) pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party written notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such written notice or to provide such information and documents shall not



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relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless and only to the extent such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. Except for indemnification for penalties and sanctions under Section 7.3, the Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that the defense or settlement of any Indemnifiable Loss is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments assumed by the Indemnifying Party, then such defense or settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

**7.5 Release and Indemnification Regarding Liens.** TranServ hereby releases and/or waives for itself and its successors in interest, and for all TranServ Designees and their successors in interest, any and all claims or right of mechanics or any other type of lien to assert and/or file upon Company's or any other party's property or any part thereof as a result of performing ITO Services. TranServ shall execute and deliver to Company such documents as may be required by applicable laws (*i.e.*, partial and/or final waivers of liens and/or affidavits of indemnification) to make this release effective and shall give all required notices to TranServ Designees with respect to ensuring the effectiveness of the foregoing releases against those parties. TranServ shall secure the removal of any lien that TranServ has agreed to release in this Section 7.5 within five (5) working days of receipt of written notice from Company to remove such lien. If not timely removed, Company may remove the lien and charge all costs and expenses including legal fees (for inside and/or outside legal counsel) to TranServ including, without limitation, the costs of bonding off such lien. Company, in its sole discretion, expressly reserves the right to off-set and/or retain any reasonable amount due to TranServ from payment of any one or more of TranServ's invoices upon Company having actual knowledge of any threatened and/or filed liens and/or encumbrances that may be asserted and/or filed by any TranServ Designee and/or third party with respect to the ITO Services, with final payment being made by Company only upon verification that such threatened and/or filed liens and/or encumbrances have been irrevocably satisfied, settled, resolved and/or released (as applicable), and/or that any known payment disputes concerning the ITO Services involving TranServ and any TranServ Designees have been resolved so that no actions, liens and/or encumbrances of any kind or nature will be filed against Company and/or Company's property.

**7.6 Limitation of Liability.** Other than as provided in Section 7.3, neither Party shall be liable to the other for any special, punitive, or consequential damages arising out of ITO Services, even if advised of the possibility of such damages. Company agrees that ITO Services are not consumer goods for purposes of international, U.S. Federal or U.S. state warranty laws. Indemnification pursuant to Sections 7.1, 7.2, and 7.3, as well as any direct damages to Company arising out of a material breach of this Agreement shall be limited in the aggregate to the total amount of fees actually paid by Company to TranServ under this Agreement through the date that any penalty or judgment is assessed.



## **Section 8 - Contract Managers; Dispute Resolution**

8.1 Company Contract Manager. Company shall appoint an individual (the "Company Contract Manager") who shall serve as the primary Company representative under this Agreement. The Company Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of Company's obligations under this Agreement, and (b) be authorized to act for and on behalf of Company with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Company Contract Manager may, upon written notice to TransServ, delegate such of his or her responsibilities to other Company employees, as the Company Contract Manager deems appropriate.

8.2 TransServ Project Manager. TransServ shall appoint, among TransServ Personnel, an individual (the "TransServ Project Manager") who shall serve as the primary TransServ representative under this Agreement. The TransServ Project Manager shall have overall responsibility for managing and coordinating the performance of TransServ obligations under this Agreement. Notwithstanding the foregoing, the TransServ Project Manager may, upon written notice to Company, delegate such of his or her responsibilities to other TransServ Personnel, as the TransServ Project Manager deems appropriate.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by Company pursuant to Section 3.1, which shall be resolved pursuant to Section 3.6, (b) confidentiality or intellectual property rights, in which case either Party shall be free to seek available legal or equitable remedies, or (c) alleged violations of the OATT, in which case either Party shall be free to bring the Dispute to FERC.

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the Company Contract Manager and TransServ Project Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) calendar days of being referred to the Company Contract Manager and the TransServ Project Manager pursuant to Section 8.3.2, then each Party shall have five (5) calendar days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Binding Arbitration. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages exceeds \$250,000 USD, the Parties shall proceed in good faith to submit immediately the matter to binding arbitration in accordance with the Commercial Arbitration Rules of the American Arbitration Association ("AAA") as they may be amended from time to time (the "Arbitration Rules") subject to the following conditions:

(a) The Parties shall give due consideration to using the Expedited Procedures under

the Arbitration Rules in any case in which no disclosed claim or counterclaim exceeds \$75,000, exclusive of interest and arbitration fees and costs.

(b) The Parties agree that three arbitrators will be used. Each Party will directly appoint one arbitrator of its choosing from a list of members from the National Roster (as that term is used in the Arbitration Rules) provided by the AAA pursuant to R-12, within ten (10) Days after receipt of such names. The two arbitrators so appointed shall select a third arbitrator from the National Roster to serve as chairperson.

(c) "Baseball" arbitration (in which each Party presents a proposed award or resolution and the actual award must be one of the two submitted), or close variants thereof, shall not be used.

(d) The arbitrators have no authority to appoint or retain expert witnesses for any purpose unless agreed to by the Parties.

(e) All arbitration fees and costs shall be borne equally, regardless of which Party prevails.

(f) Each Party shall bear its own costs of legal representation and witness expenses, unless the arbitrator(s) determines that one Party should bear some or all of the costs of legal representation and witness expenses of the other Party.

(g) The Parties waive any right of appeal or recourse to any court except to compel arbitration, to compel the appointment of arbitrators, to stay judicial proceedings pending arbitration, for an injunction pending determination by the arbitrators, for disqualification of arbitrators, for aid in furtherance of arbitration, to confirm the award, to enforce any judgment confirming the award, or in circumstances of fraud or failure to disclose information or documents required by the arbitrators.

(h) The decision or award of a majority of the arbitrators shall govern. The decision or award of the arbitrators shall be final and binding upon the Parties to the same extent and to the same degree as if the matter had been adjudicated by a court of competent jurisdiction and shall be enforceable under the Federal Arbitration Act and applicable states' laws.

8.3.5 Rights and Remedies. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages does not exceed \$250,000 USD, each Party is free to pursue any rights or remedies it may have at law or equity.

8.4 Rights Under FPA Unaffected. Except as provided in Section 17.2 relating to the variation or amendment of this Agreement, nothing in this Agreement is intended to limit or abridge any rights that Company may have to file or make application before FERC under Section 205 of the Federal Power Act to revise any rates, terms or conditions of the OATT.

8.5 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Section 8.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the



resolution of a Dispute.

#### **Section 9 - Insurance**

9.1 **TranServ's Insurance Obligation.** During the Term, TranServ shall provide and maintain, and shall require TranServ Designees to provide and maintain, the following insurance (and, except with regard to Workers' Compensation, naming Company as additional insured and waiving rights of subrogation against Company and Company's insurance carrier(s)), and TranServ shall submit evidence of such coverage(s) of TranServ and any TranServ Designees to Company prior to the start of ITO Services. Furthermore, TranServ shall notify Company, prior to the commencement of ITO Services, of any threatened, pending and/or paid off claims to third parties, individually or in the aggregate, which otherwise affects the availability of the limits of such coverage(s) inuring to the benefit of Company as hereinafter specified:

9.1.1 Workers' Compensation and Employer's Liability Policy, which shall include provisions required by applicable law in the jurisdiction of location of workers.

9.1.2 Employer's Liability (Coverage B) with limits of One Million Dollars (\$1,000,000) Bodily Injury by Accident, each Accident, \$1,000,000 Bodily Injury by Disease, each Employee, and including:

- (a) a thirty (30) day cancellation clause; and
- (b) broad form all states endorsement.

9.1.3 Commercial General Liability Policy, which shall have minimum limits of One Million Dollars (\$1,000,000) each occurrence; One Million Dollars (\$1,000,000) Products/Completed Operations Aggregate each occurrence; One Million Dollars (\$1,000,000) Personal and Advertising Injury each occurrence, in all cases subject to Two Million Dollars (\$2,000,000) in the General Aggregate for all such claims, and including:

- (a) a thirty (30) day cancellation clause;
- (b) Blanket Written Contractual Liability to the extent covered by the policy against liability assumed by TranServ under this Agreement; and
- (c) Broad Form Property Damage.

9.1.4 Commercial Automobile Liability Insurance covering the use of all owned, non-owned, and hired automobiles, with a bodily injury, including death, and property damage combined single minimum limit of One Million Dollars (\$1,000,000) each occurrence with respect to TranServ's vehicles assigned to or used in performance of ITO Services under this Agreement.

9.1.5 Umbrella/Excess Liability Insurance with minimum limits of Two Million Dollars (\$2,000,000) per occurrence; Two Million Dollars (\$2,000,000) aggregate, to apply to employer's liability, commercial general liability, and automobile liability.

9.1.6 To the extent applicable, if engineering or other professional services will be

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separately provided by TranServ as specified in Appendix A, then Professional Liability Insurance with limits of Three Million Dollars (\$3,000,000) per occurrence and Three Million Dollars (\$3,000,000) in the aggregate, which insurance shall be either on an occurrence basis or on a claims made basis (with a retroactive date satisfactory to Company).

9.2 Quality of Insurance Coverage. The above policies to be provided by TranServ shall be written by insurance companies which are both licensed to do business in the state where ITO Services will be performed and either satisfactory to Company or having a Best Rating of not less than "A-". These policies shall not be materially changed or canceled except with thirty (30) days written notice to Company from TranServ and the insurance carrier. Evidence of coverage, notification of cancellation or other changes shall be mailed to: Attention: Manager, Supply Chain, LG&E and KU Services Company, P.O. Box 32020, Louisville, Kentucky 40232.

9.3 Implication of Insurance. Company reserves the right to request and receive a summary of coverage of any of the above policies or endorsements; however, Company shall not be obligated to review any of TranServ's certificates of insurance, insurance policies, or endorsements, or to advise TranServ of any deficiencies in such documents. Any receipt of such documents or their review by Company shall not relieve TranServ from or be deemed a waiver of Company's rights to insist on strict fulfillment of TranServ's obligations under this Agreement.

9.4 Other Notices. TranServ shall provide written notice of any accidents or claims in connection with ITO Services or this Agreement to Company's Manager, Risk Management at LG&E and KU Services Company, P.O. Box 32030, Louisville, Kentucky 40232.

## Section 10 - Confidentiality

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all information and documentation of such Party, whether disclosed to or accessed by the other Party in connection with this Agreement and which is identified as Confidential Information, or which otherwise would be treated as confidential by the recipient, including confidential information provided by third-parties; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Commencement Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own Confidential Information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.3, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or



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benefit of, any person or entity without the owner of such information's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors (including TranServ Designees) and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates (collectively, "Representatives"), to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. Recipient agrees to be liable for the wrongful actions of its Representatives under this Section 10.2. The obligations in this Section 10 shall not restrict any disclosure pursuant to any Regulatory Authority if such release is necessary to comply with valid laws, governmental regulations or final orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.3, the recipient shall give prompt written notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 Regulatory Requests for Confidential Information. Notwithstanding anything in this Section 10 to the contrary, if a Regulatory Authority or its staff, during the course of an investigation or otherwise, requests Confidential Information from TranServ, TranServ shall provide the requested Confidential Information to the requesting Regulatory Authority or its staff within the time provided for in the request for information. In providing the Confidential Information to a Regulatory Authority or its staff, TranServ shall, consistent with 18 C.F.R. § 388.112 (2011) or any other applicable confidentiality regulation, request that the Confidential Information be treated as confidential and non-public by the Regulatory Authority and its staff and that the information be withheld from public disclosure. TranServ shall notify Company when it is notified by the Regulatory Authority or its staff that a request for public disclosure of, or decision to publicly disclose, Confidential Information has been received, at which time either TranServ or Company may respond before such Confidential Information is made public, pursuant to 18 C.F.R. § 388.112 or the applicable confidentiality regulation.

#### **Section 11 - Force Majeure.**

11.1 Force Majeure. Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to an event which (i) is not reasonably foreseeable or within the reasonable control of the Party claiming Force Majeure (the "Claiming Party") or any Person over which the Claiming Party has control, (ii) was not caused by the acts, omissions, negligence, fault or delays of the Claiming Party or any person over whom the Claiming Party has control, (iii) is not an act, event or condition the risks or consequences of which the Claiming Party has expressly agreed to assume pursuant to this Agreement, and (iv) by the prompt exercise of due diligence, the Claiming Party is unable to overcome or avoid or cause to be avoided (collectively, (i) - (iv) are "Force Majeure"). Force Majeure shall include: acts of God; acts of the public enemy, war, hostilities, invasion, insurrection, riot, civil disturbance, or order of any competent civil or military government; explosion or fire; strikes or lockouts or other industrial action (excluding those of the Claiming Party unless such action is part of a wider industrial dispute materially affecting other employers); labor or material shortage; malicious acts, vandalism or sabotage; action or restraint by court order of any public or governmental authority



(so long as the Claiming Party has not applied for or assisted in the application for, and has opposed where and to the extent reasonable, such government action). Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to Force Majeure, except for the obligation to pay any amount when due, provided that the Claiming Party:

11.1.1 gives prompt written notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the Claiming Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

## **Section 12 - Reporting; Audit.**

### **12.1 Regulatory Reporting.**

12.1.1 TranServ shall have the authority to report in writing to FERC in respect of any compensation-related Dispute that arises between TranServ and Company pursuant to Section 3.6.

12.1.2 TranServ shall report in writing to FERC every six (6) months (commencing on the six (6) month anniversary of the Commencement Date and every six (6) months thereafter during the Term) in respect of (a) any concerns expressed by stakeholders and TranServ's response to same and (b) any issues or OATT provisions that hinder TranServ from performing its duties and obligations under this Agreement and the OATT.

12.1.3 In addition to the reports provided for above, TranServ shall make such other reports to Regulatory Authorities as may be required by applicable law and regulations or as may be requested by such Regulatory Authorities.

12.2 Books and Records. TranServ shall maintain full and accurate books and records pertinent to this Agreement, and TranServ shall maintain such books and records for a minimum of five (5) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. Company will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, TranServ's operations, books, and records (a) to ensure compliance with this Agreement, including TranServ's performance of ITO Services in accordance with Section 1.3.1, (b) to verify any cost claims or other amounts due hereunder, and (c) to validate TranServ's internal controls with respect to the performance of ITO Services. TranServ shall maintain an audit trail, including all original transaction records and timekeeping records, of all financial and non-financial transactions and activities resulting from or arising in connection with this Agreement as may be necessary to enable Company or the independent third party, as applicable, to perform the foregoing activities. Company shall be responsible for any costs and expenses incurred in

connection with any such inspection or audit, unless such inspection or audit discovers that Company was charged inappropriate or incorrect costs and expenses, in which case, TranServ shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which Company was charged inappropriate or incorrect costs and expenses. TranServ shall provide reasonable assistance necessary to enable Company or an independent third party, as applicable, to perform the foregoing activities and shall not be entitled to charge Company for any such assistance. Amounts incorrectly or inappropriately invoiced by TranServ to Company, whether discovered prior to or subsequent to payment by Company, shall be adjusted or reimbursed to Company by TranServ within twenty (20) days of notification by Company to TranServ of the error in the invoice.

### **Section 13 - Independent Contractor**

13.1 TranServ, in performing ITO Services, shall not act as an agent or employee of Company, but shall be and act as an independent contractor and, except as established in Section 1.3.1, shall be free to perform ITO Services by such methods and in such manner as TranServ may choose, doing everything necessary to perform such ITO Services properly and safely and having supervision over and responsibility for the safety and actions of its employees and the suitability of its equipment. TranServ Personnel and TranServ Designees shall not be deemed to be employees and/or agents of Company. TranServ agrees that if any portion of ITO Services are subcontracted to TranServ Designees, such TranServ Designees shall be bound by and observe the conditions of this Agreement to the same extent as required of TranServ. In such event, Company strongly encourages the use of Minority Business Enterprises, Women Business Enterprises and Disadvantaged Business Enterprises, as defined under federal law and as certified by a certifying agency that Company recognizes as proper.

13.2 Notwithstanding any provision in this Agreement to the contrary, unless approved in writing by Company, TranServ shall not (and shall not permit any TranServ Personnel or TranServ Designee to):

13.2.1 Sell, lease, pledge, mortgage, encumber, convey, or make any license, exchange or other transfer, assignment or disposition of any property or assets of Company;

13.2.2 Enter into, amend, terminate, modify or supplement any contract or agreement (including any labor or collective bargaining agreement) on behalf, or in the name, of Company;

13.2.3 Except upon the approval of Company or pursuant to the direction of Company, take any action that would, to TranServ's knowledge: (a) invalidate any warranty that runs to Company under any contract or agreement; or (b) release any person or entity from its obligations under any contract or agreement with Company;

13.2.4 Make any warranty or representation on behalf of Company;

13.2.5 Except as contemplated under Section 7.4, settle, compromise, assign, pledge, transfer, release or consent to the compromise, assignment, pledge, transfer or release of any claim, suit, debt, demand or judgment against or due by Company, or submit any such claim, dispute or controversy to arbitration or judicial process, or stipulate in respect



thereof to a judgment, or consent to the same;

13.2.6 Pledge the credit of Company in any way in respect of any commitments for which it has not received express written authorization from Company; or

13.2.7 Engage in any other transaction on behalf of Company not permitted under this Agreement.

**Section 14 - Taxes.**

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes. Sales and/or use taxes, that become applicable to services performed within Minnesota, shall be added to TranServ fees and compensation otherwise herein described.

**Section 15 - Notices.**

15.1 Notices. All notices, requests, consents and other communications required or permitted hereunder shall be in writing, signed by the Party giving such notice or communication, and shall be deemed given: (a) upon receipt, when mailed by U.S. certified mail, postage prepaid, return receipt requested; or (b) upon the next business day, when sent by overnight delivery, postage prepaid using a recognized courier service.

If to Company:

LG&E/KU  
VP, Transmission  
220 West Main St  
PO Box 32010  
Louisville, KY 40232

If to TranServ:

TranServ International, Inc.  
Contracts Administration  
3660 Technology Drive NE  
Minneapolis, MN 55418

15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

**Section 16 - Personnel and Work Conditions; NERC Requirements.**

16.1 Applicable Laws and Safety. TranServ agrees to protect TranServ Personnel and

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TranServ Designees and be responsible for their performance of the ITO Services, and to protect Company's facilities, property, employees and third parties from damage or injury. TranServ shall at all times be solely responsible for complying with any and all applicable laws and facility rules relating to health and safety, in connection with ITO Services and for obtaining (but only as approved by Company) all permits and approvals necessary to perform ITO Services. Without limiting the foregoing, TranServ agrees to strictly abide by and observe all standards of the Occupational Safety & Health Administration ("OSHA") which are applicable to ITO Services, as well as Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy which are both hereby incorporated by reference (Contractor hereby acknowledges receipt of a copy of such Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy) and any other rules and regulations of the Company, all of which are provided to TranServ in writing and incorporated herein by reference. TranServ also agrees to review in good faith and execute any amendments and/or modifications that may be issued in the future by Company from time to time, with respect to Company's Contractor Code of Business Conduct and/or any of its related policies which are the subject of this Section 16, provided however, that TranServ shall not be obliged by such requirement if the requirements conflicts with an alternate regulatory code of conduct imposed on TranServ. In the event TranServ subcontracts any of ITO Services to a TranServ Designee, TranServ shall notify Company in writing of the identity of TranServ Designee before utilizing TranServ Designee. TranServ shall require any TranServ Designees to complete the safety and health questionnaire and checklists provided by Company and shall provide a copy of such documents to Company upon request. TranServ shall conduct, and require such TranServ Designees to conduct, safety audits and job briefings during performance of ITO Services as applicable. In the event such TranServ Designee has no procedure for conducting safety audits and job briefings, TranServ shall include TranServ Designee in its safety audits and job briefings. All applicable safety audits shall be documented in writing by TranServ and such TranServ Designees. TranServ shall provide documentation of any and all audits identifying safety deficiencies and concerns and corrective action taken as a result of such audits to Company semi-monthly. TranServ further specifically acknowledges, agrees and warrants that TranServ has complied, and shall at all times during the term of this Agreement, comply in all respects with all laws, rules and regulations relating to the employment authorization of TranServ Personnel including, but not limited to, the Immigration Reform and Control Act of 1986, as amended, and the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, whereby TranServ certifies to Company that TranServ has (a) properly maintained, and shall at all times during the term of this Agreement properly maintain all records required by Immigration and Customs Enforcement, such as the completion and maintenance of the Form I-9 for each TranServ employee; (b) that TranServ maintains and follows an established policy to verify the employment authorization of TranServ Personnel; (c) that TranServ has verified the identity and employment eligibility of all TranServ Personnel in compliance with all applicable laws; and (d) that TranServ is without knowledge of any fact that would render any TranServ Personnel or TranServ Designee ineligible to legally work in the United States. TranServ further acknowledges, agrees and warrants that any TranServ Designee shall be required to agree to these same terms as a condition to being awarded any subcontract for such ITO Services.

16.2 Hazards and Training. TranServ shall furnish adequate numbers of trained, qualified, and experienced TranServ Personnel suitable for performance of ITO Services. Such TranServ Personnel shall be skilled and properly trained to perform ITO Services and recognize all hazards



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associated with ITO Services. Without limiting the foregoing, TranServ shall participate in any safety orientation or other of Company's familiarization initiatives related to safety and shall strictly comply with any monitoring initiatives as determined by Company.

16.3 Drug and Alcohol. TranServ shall develop and strictly comply with any and all drug and alcohol testing requirements as required by applicable laws. TranServ shall provide Company with a copy of its drug and alcohol testing requirements.

16.4 NERC Reliability Standards. The following additional provisions shall apply to the extent TranServ's performance of ITO Services requires physical or electronic access to areas or assets which are located within physical security perimeters as defined by NERC's Reliability Standards for the Bulk Electric Systems of North America (collectively, the "NERC Standards"), including without limitation any Company data center or control center. In the event of TranServ's non-compliance with the NERC Standards referenced in this Section 16.4, Company shall notify TranServ in writing of the non-compliance and specify appropriate remedial actions.

16.4.1 Information Protection. Without compromising the confidentiality provisions in Section 10, TranServ shall at all times comply with the Company's information protection program(s) as defined by CIP-003, R4. Among the information protected by this program are: (i) all operational procedures; (ii) lists of critical cyber assets; (iii) network topology or similar diagrams; (iv) floor plans of computing centers that contain critical cyber assets; (v) equipment layouts of critical cyber assets; (vi) disaster recovery plans; (vii) incident response plans; and (viii) security configuration information. TranServ shall protect this protected information from disclosure consistent with the program.

16.4.2 Access Revocation. TranServ shall immediately advise appropriate Company's management if any TranServ Personnel or TranServ Designees who have key card access to a Company restricted area or electronic access to a protected system no longer require such access.

16.4.3 Training. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that such personnel complete, and retake as requested, all necessary NERC training as requested by Company.

16.4.4 Personnel Risk Assessment. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that Company receives necessary waivers and information from TranServ Personnel to complete, and repeat as necessary, such background checks as requested by Company.

16.4.5 Continuing Obligations. TranServ further acknowledges that its compliance with the NERC Standards referenced in this Section 16.4 is a continuing obligation during and after the Term. Upon written notice to TranServ, Company shall have the absolute right to audit and inspect any and all information regarding TranServ's compliance with this Section 16.4, and/or to require confirmation of the destruction of any documentation received from or regarding Company. TranServ is encouraged to contact Company's Compliance Department pursuant to Section 16.5 to ensure TranServ understands and

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complies with this Section 16.4.

**16.5 Compliance Department.** The Company has a Compliance Department. Should TranServ have actual knowledge of violations of any of the herein stated policies of conduct in this Section 16, or in standards of performance detailed in Section 1.3.1, or have a reasonable basis to believe that such violations have occurred, whether by TranServ Personnel or a TranServ Designee, TranServ has an affirmative obligation to immediately report, at least on an anonymous basis, any such known violations to the Company's Office of Compliance in care of Director, Compliance and Ethics, LG&E/KU Services, 220 West Main Street, Louisville, Kentucky 40202.

**16.6 Equal Employment Opportunity.** To the extent applicable, TranServ shall comply with all of the following provisions, which are incorporated herein by reference: (i) Equal Opportunity regulations set forth in 41 C.F.R. § 60-1.4(a) and (c), prohibiting employment discrimination against any employee or applicant because of race, color, religion, sex, or national origin; (ii) Vietnam Era Veterans Readjustment Assistance Act regulations set forth in 41 C.F.R. § 60-250.4 relating to the employment and advancement of disabled veterans and Vietnam era veterans; (iii) Rehabilitation Act regulations set forth in 41 C.F.R. § 60-741.4 relating to the employment and advancement of qualified disabled employees and applicants for employment; (iv) the clause known as "Utilization of Small Business Concerns and Small Business Concerns Owned and Controlled by Socially and Economically Disadvantaged Individuals" set forth in 15 USC § 637(d)(3); and (v) the subcontracting plan requirement set forth in 15 USC § 637(d).

#### **Section 17 - Miscellaneous Provisions.**

**17.1 Governing Law.** This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with the laws of the Commonwealth of Kentucky, without giving effect to its conflicts of law rules.

**17.2 Amendment.** This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing and accepted by applicable Regulatory Authorities. The Parties explicitly agree that neither Party shall unilaterally petition to FERC pursuant to the provisions of Sections 205 or 206 of the Federal Power Act to amend this Agreement or to request that FERC initiate its own proceeding to amend this Agreement. Nothing in this Section 17.2 shall be construed to limit or affect any other rights that the Parties may have as set forth in Section 8.4, the OATT or otherwise.

**17.3 Liability of Affiliates.** Any and all liabilities of Company and/or its Affiliates under this Agreement shall be several but not joint.

**17.4 Publicity.** TranServ shall not issue news releases, publicize or issue advertising pertaining to ITO Services or this Agreement without first obtaining the written approval of Company.

**17.5 Assignment.** Any assignment of this Agreement or any interest herein or delegation of all or any portion of a Party's obligations, by operation of law or otherwise, by either Party without the other Party's prior written consent shall be void and of no effect; provided, however, that consent will not be required for Company to assign this Agreement to an Affiliate or a successor entity that acquires all or substantially all of the operational business assets of the



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assigning entity whether by merger, consolidation, reorganization, sale, spin-off or foreclosure; provided, further, that such Affiliate or successor entity (a) agrees to assume all obligations hereunder from and after the date of such assignment and (b) has the legal authority and operational ability to satisfy the obligations under this Agreement. As a condition to the effectiveness of such assignment (i) the assignor shall promptly notify the other Party of such assignment, (ii) the Affiliate or successor entity shall provide a confirmation to the other Party of its assumption of assignor's obligations hereunder, and (iii) assignor shall promptly reimburse the other Party, upon receipt of an invoice, for any one-time incremental costs reasonably incurred as a result of such assignment. For the avoidance of doubt, nothing herein shall preclude Company from transferring any or all of its transmission facilities to another entity or disposing of or acquiring any other transmission assets. Notwithstanding anything to the contrary contained in this Section 17.5, TranServ shall be entitled to contract with one or more persons (each, an "TranServ Designee") to perform only those ITO Services which the OATT expressly provides for being performed by a "designee" of TranServ (as opposed to TranServ or TranServ Personnel), provided that TranServ shall not be relieved of any of its obligations, responsibilities or liabilities under this Agreement as a result of contracting with one or more TranServ Designees in accordance with this Section 17.5 and shall be responsible and liable for any ITO Services performed by TranServ Designees.

17.6 No Third Party Beneficiaries. Except as otherwise expressly provided in this Agreement, this Agreement is made solely for the benefit of the Parties and their successors and permitted assigns and no other person shall have any rights, interest or claims hereunder or otherwise be entitled to any benefits under or on account of this Agreement as third party beneficiary or otherwise.

17.7 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights or remedies under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights or remedies, nor shall any single or partial exercise of any such right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.

17.8 Enforcement of Rights. Each Party shall have the right to recover from the other Party all expenses, including fees for and expenses of inside and/or outside counsel, arising out of the other Party's breach of this Agreement or any other action to enforce or defend rights hereunder.

17.9 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification or condition to this Agreement is imposed by such court or regulatory authority, the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligations of the Parties immediately prior to such holding, modification or condition.

17.10 Remedies. No remedy conferred by any of the provisions of this Agreement is intended

to be exclusive of any other remedy available at law or equity or otherwise. The election of one or more remedies shall not constitute a waiver of the right to pursue any other available remedies.

17.11 Representations and Warranties. Each Party represents and warrants to the other Party as of the date hereof as follows:

17.11.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.11.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.11.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.11.4 Regulatory Approval. It has obtained or will obtain by the Commencement Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, including FERC and the KPSC (as applicable), that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.11.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.11.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.11.7 No Other Warranties. EXCEPT AS PROVIDED IN THIS AGREEMENT, TRANSERV MAKES NO OTHER WARRANTIES OF ANY KIND, EXPRESS OR IMPLIED, INCLUDING, WITHOUT LIMITATION, WARRANTIES OF MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE.



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17.12 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.13 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms and conditions of this Agreement.

17.14 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised, other than where expressly provided for herein. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.15 Time of the Essence. With respect to all duties, obligations and rights of the Parties specified by Regulatory Authorities, time shall be of the essence in this Agreement.

17.16 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.16.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.16.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.16.3 references to “Section” or “Appendix” refer to this Agreement, unless specified otherwise;

17.16.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.16.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.16.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.16.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and


17.16.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.17 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement it has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.18 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon Company and TransServ, notwithstanding that Company and TransServ may not have executed the same counterpart.

The Parties have caused this Independent Transmission Organization Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY/  
KENTUCKY UTILITIES COMPANY**

  
Name: Stephanie R. Pryor  
Title: Manager Supply Chain  
Date: 12/9/16

**TRANSERV INTERNATIONAL, INC.**

  
Name: Sasan Mokhtari, PhD  
Title: President & CEO  
Date: 12/15/16

**LEGAL**  
  
12/15/16



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**Appendix A**  
**Louisville Gas and Electric**  
**Company/**  
**Kentucky Utilities Company**

**INDEPENDENT TRANSMISSION**  
**ORGANIZATION**

**SERVICE SPECIFICATION**

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## 1. Overview

This Appendix A is intended to be consistent with the terms and conditions of the LG&E/KU Open Access Transmission Tariff (OATT), including Attachment P thereto. If there is any conflict between this Appendix A and the OATT, the OATT shall govern. TranServ shall perform its obligations under this Appendix A in accordance with Section 1.3.1 of this Agreement.

The services delegated to TranServ include the administration of the LG&E/KU Open Access Same-time Information System (OASIS), transmission service request evaluation process, Available Transfer Capability (ATC)/ Available Flowgate Capability (AFC) management, study queue administration, study performance, and stakeholder facilitation. TranServ, as the ITO, will administer the OATT granting of service for both short and long-term transmission requests, administer the large generator interconnection request queue, and perform transmission studies. TranServ will facilitate the LG&E/KU long-term transmission planning function and stakeholder processes.

## 2. Definitions

Company - Louisville Gas and Electric Company/Kentucky Utilities Company (LG&E/KU)

ITO - Independent Transmission Organization

ITO Services - The applicable functions to be performed as specified in the ITO Agreement

RC - Reliability Coordinator

Service Interruption - A Service Interruption is the loss of Service function, under the direct control of TRANSERV with no mutually agreed to work around provided within the Service

Normal Business Hours - TranServ normal business hours are between the hours of 0700 and 1700 CT, Monday-Friday on days other than the holidays listed below:

1. New Year's Day
2. Memorial Day
3. Independence Day
4. Labor Day
5. Thanksgiving

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6. Day after Thanksgiving
7. Day before Christmas
8. Christmas Day

### **3. Roles and Responsibilities for Providing ITO Services**

#### **3.1 TranServ**

TranServ International, Inc. (TranServ) will provide services to LG&E/KU as the ITO. The services that TranServ will provide include:

##### **3.1.1 Customer Interface**

Responsibility for operating and maintaining OASIS website and keeping it up-to-date with Federal Energy Regulatory Commission (FERC) and North American Energy Standards Board (NAESB) posting requirements, including all Order No. 890 posting requirements (such as study performance metrics, Available Transfer Capability (ATC) calculations, etc.). This includes establishing an interface for customers to submit service requests, and oversight and evaluation of ATC values calculated using software procured from Open Access Technology International, Inc. (OATI) and information from the RC. TranServ's responsibilities and duties in administering OASIS will include the following:

- Performing the duties of a Responsible Party as defined in the Commission's OASIS regulations, 18 C.F.R. § 37.5 and FERC Order No. 676.
- Posting information required to be on the Transmission Provider's OASIS under the Commission's OASIS regulations, 18 C.F.R. § 37.6 and FERC Order No. 676.
- Maintaining and retaining information posted on OASIS in accordance with the Commission's regulations, including 18 C.F.R. Parts 37 and 125.
- Establishing and maintaining queues for processing transmission service requests and generator interconnection (GI) requests.
- Participating in the drafting and posting of Business Practices on the OASIS website, including any FERC or NAESB-required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- Participating in periodic reviews of, and providing expertise/comments on, the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Participating in stakeholder meetings and/or conference calls as required. These stakeholder meetings will include TranServ, Company, Customers (as appropriate) the RC, and other entities as required, to address concerns regarding Company's system,



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administration of the OATT, and related issues.

- Responsibility for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.
- Management of ATC/AFC Calculation and Posting.
- Implementation of certain aspects of the Congestion Management Process (CMP) established by the Midcontinent Independent System Operator, Inc. (MISO), PJM Interconnection LLC (PJM), and TVA.
- Administration of request evaluations for LG&E/KU tariff service.
- Processing of e-Tags as the transmission provider.
- Reviewing software changes requested from OATI, verifying and testing for proper operations before OATI implements those changes.

### **3.1.2 Transmission Service and Generator Interconnection Requests and Studies**

- Receive and process all applications for Point-to-Point, Network Integration Transmission Service (NITS), and for GIs.
- For short-term Point-to-Point Transmission Service requests (i.e., where the request is within the posted ATC horizon), evaluate and approve a request where the posted ATC is sufficient for the requested transaction. If ATC is insufficient, TranServ shall propose conditional service options to the customer in accordance with the OATT, or otherwise deny the service. If the customer accepts conditional service options, TranServ will be responsible for performing biennial reassessments, as provided under the OATT.
- For long-term Point-to-Point Transmission Service requests, NITS, or GI requests:
  - Determine whether a System Impact Study (SIS) is necessary to accommodate the request.
  - Render all study agreements (SIS, Interconnection Feasibility Studies (IFS), Facilities Study (FS), and Feasibility Analysis Studies (FAS)) to customers within the timeframe provided in the OATT.
  - Perform the SIS or FAS in the timeframe provided in the OATT, including clustered SISs when requested by customers and/or Company.
  - Perform the SIS or FAS using Company's planning criteria.

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- For any study that TranServ performs that requires information from Company (e.g., good faith construction estimates that are included in the SIS), request such information from Company no less than ten (10) business days before the expiration of the applicable study period.
  - Complete study reports and post on OASIS within the timeframe required under the OATT.
  - Notify the Company and individual customers of completed study reports, and alert the Company to initiate service agreements, if applicable.
  - Receive customer deposits.
  - Bill customers for SIS, IFS, FS, and FAS as required by the OATT, including provision of an itemized bill for services if requested by a customer.
  - Reimburse Company for any study costs incurred in contributing to the study and render payment to any third-party vendors for work performed.
- Responsible for receiving and processing requests to designate or un-designate Network Resources, as provided under the OATT.
  - If a customer requests a modification to its service, or if a customer assigns its transmission service to a third-party who request modification to the service, process those modification requests in accordance with the terms of the OATT.
  - Track all study metrics, including data submittals, input validations, modifications, time and costs associated to perform the study.
  - Track the performance of all studies and alert Company if a FERC filing requirement or penalty payment has been triggered due to late studies, as described under the OATT.

### **3.1.3 ATC Calculation**

- Calculate ATC as provided for in Attachment C to the OATT. This includes receiving initial AFC values from the RC, calculating final AFC values using the algorithms included in Attachment C, and converting the AFC to ATC using OATI software.
- Post on OASIS the mathematical algorithms used to calculate firm and non-firm AFC. TranServ shall also post the results of the AFC calculations on OASIS.
- Daily review of transmission service requests (TSRs) and eTag action and statistics.

- Daily review of posted AFC/ATC information and investigation into any anomalies.
- Review, observation, and validation of the Total Transfer Capability (TTC) development process.

#### **3.1.4 Interchange and Scheduling**

- As the Transmission Service Provider, responsible for the following activities:
  - Confirm that each electronic schedule (e-Tag) has a confirmed transmission service request.
  - Approve the interchange schedules as the transmission service provider.
  - Curtail electronic schedules if requested by the RC or Balancing Authority (BA).
  - Monitor and validate the Net Scheduled Interchange (NSI), as processed by OATI software, to ensure timely creation of the NSI data file with a syntactical quality check on the data set.

#### **3.1.5 Transmission Planning**

- TranServ will participate in Company's transmission planning process as outlined in Attachment K to the OATT, including the following activities:
  - Review and approve Company's long-term (generally one year and beyond) plan for the reliability/adequacy of Company's Transmission System.
  - Review and approve Transmission System models (steady state, dynamics, and short circuit).
  - Develop alternatives to Planning Redispatch service.
  - Notify impacted transmission entities of any planned transmission changes that may influence their facilities.
  - Participate with the SPC and associated SPC working groups, as required.
  - Participate in the overall OATT Attachment K process as observer.
  - The Parties agree that the final annual transmission plan and decision of whether/when to construct and expand the system rests with Company.
  - Both parties will communicate openly and in a timely manner; each will perform their respective work; and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to



Company standards and deadlines.

**3.1.6 Compliance**

- Establish and adhere to a “culture of compliance” for TranServ Personnel and TranServ Designees consistent with FERC’s Policy Statement on Compliance, 125 FERC ¶ 61,058 (2008) as may be supplemented or amended by further FERC orders. TranServ shall take such reasonable steps requested by the Company in furtherance of such a culture of compliance.
- In accordance with *Louisville Gas and Electric Company*, 114 FERC ¶ 61,282 at P 152 (2006), provide FERC with semi-annual reports “detailing concerns expressed by stakeholders and [ITO’s] response to those concerns as well as any issues or tariff provisions that hinder [ITO] from performing its required duties” as requested.
- Maintain records and provide reports as required by the Kentucky Public Service Commission (KPSC), OATT, Department of Energy (DOE), FERC, NERC, SERC Reliability Corporation (SERC) or NAESB. Without limiting the foregoing, Company may from time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, and TranServ shall maintain such records as directed.
- Assist Company, as requested by Company, in the preparation of applications, audit materials, filings, reports or responses to any Regulatory Authority. Without limiting the foregoing, this assistance may include from time-to-time preparation for (and participation in, if appropriate) FERC or NERC audits and providing event analysis information for FERC, NERC or SERC. TranServ’s support shall be provided in a time frame reasonably requested by Company.
- Monitor FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company. To the extent possible, TranServ shall notify Company of any proposed or pending modifications prior to their implementation. The Parties shall work together to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

### **3.2 Transmission Planner**

TranServ will provide certain services to LG&E/KU, the Transmission Planner (TP). The services include:

#### **3.2.1 Customer Interface**

- TranServ will participate in the drafting of Business Practices; including any FERC or NAESB required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- TranServ will participate in periodic reviews of, and provide expertise/comments on the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Responsible for planning, coordinating and holding regular stakeholder meetings and/or conference calls. These stakeholder meetings will include TranServ, Company, and the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues. This activity includes (as necessary) performing background checks for stakeholders who desire access to Critical Energy Infrastructure Information (CEII), preparing meeting materials, facilitating the meeting, and preparing post-meeting minutes for posting on OASIS.
- Responsible for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

### **3.3 LG&E/KU**

TranServ understands that Company has the following responsibilities in support of the ITO Services under this Appendix A:

#### **3.3.1 Customer Interface**

- Contracting for the OATI webSmartOASIS service that meets FERC and NAESB requirements.
- Contracting for the OATI webTrans service used to evaluate and take actions on transmission service requests and e-Tags.
- Continuation of Agreement with the RC to provide necessary data for AFC/ATC calculation

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and posting processes.

- Final review, ownership, and approval for all Business Practices.
- Final authority over the OATT's content, including the right and responsibility to file changes to the OATT.
- Cooperate in the coordination with third-party systems as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

### **3.3.2 Compliance**

- From time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, TranServ shall maintain such records as directed in order to provide reports as required by the KPSC, OATT, DOE, FERC, NERC, SERC or NAESB.
- Respond to TranServ notifications of FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company within requested response timelines. Work together with ITO to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.



## 4. Customer Support

TranServ will provide support for Service 24-hours per day and 365-days per year by utilizing a single point of contact support staff. During Normal Business Hours the support staff can be contacted by telephone or by e-mail as outlined in published TranServ's ITO Support Information. After Normal Business Hours support is achieved through telephone only. TranServ will take all reasonable effort to ensure that reported problems or other Customer support related events are responded to within 30-minutes of the event notification when ITO Support Procedures are followed.

### 4.1 Problem Resolution

Problems or outages are reported to TranServ by following customer support processes. All problems or questions are assigned a severity level by mutual agreement of the parties. Problems which are considered Critical or High in severity should be reported to TranServ at any time. Problems considered Medium or Low severity should be reported by phone during business hours or by e-mail at any time. The severity level classifications are defined as follows:

- Critical - Problems or issues that are impacting business immediately or impacting grid reliability and action is required prior to next business day.
- High - Problems or issues that affect a key functionality of Service component and there is no work around available but immediate business or grid reliability impact is not present.
- Medium - Business processes are impacted, but satisfactory work around is in place to avoid business interruptions.
- Low - Customer inquiries or reported problems and issues that create nuisances or inconveniences for the customer. Minimal or no business impact is occurring.

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<b>Ticket Resolution</b>		
<b>Action</b>	<b>TranServ Responsibility</b>	<b>Time To Remedy</b>
Correct a 'Critical' severity Problem or Issue	During normal business hours TranServ will respond to reported Critical severity problems and begin corrective action immediately until either a satisfactory work around is in place or problem is resolved. Outside of normal business hours TranServ will respond to reported Critical severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will work continuously until resolution is in place. This may include a temporary work around until a permanent correction can be implemented. <b>Performance goal is to resolve all Critical severity tickets within 4-hours.</b>
Correct a 'High' severity Problem or Issue	During normal business hours TranServ will respond to reported High severity problems and begin corrective action to resolve with either a satisfactory work around or problem resolution prior to end of business day. Outside of normal business hours TranServ will respond to reported High severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will provide an initial problem analysis update within 8-hours at all times. This may include a recommended temporary work around until a permanent correction can be implemented. <b>Performance goal is to resolve all High severity tickets within 24-hours.</b>
Correct a 'Medium' severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Medium severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 3-business days of notification of problem. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. <b>Performance goal is to resolve all Medium severity tickets by agreed to commitment date.</b>
Correct a 'Low' severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Low severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 5-business days. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. <b>Performance goal is to resolve all Low severity tickets by agreed to commitment date.</b>

#### **4.1.1 Tickets - OATI webSupport**

To ensure all customers of TranServ receive a high level of customer service all calls or e-mails with questions or reported problems are documented in a Ticket. All TranServ staff members utilize OATI webSupport, an issue reporting and assignment platform allowing tracking and confirmed resolution of all issues reported to TranServ. Upon receiving a communication from a customer, TranServ will open a webSupport Ticket. The Ticket contains customer contact information, data metrics on the type of problem, an identification of the TranServ staff member to whom the Ticket is currently assigned, a detailed description of the problem, and a detailed description of the problem's current status which will eventually include a description of how the issue was resolved. The TranServ staff member provides the Ticket number to the customer for all issues not resolved immediately. If the issue cannot be resolved by the TranServ staff member creating the Ticket, the Ticket is reassigned to another member of the TranServ team. The TranServ staff member who initially created the Ticket is expected to use webSupport's monitoring capability to determine unresolved Tickets, and to reassign or escalate it as necessary at any time to promote prompt resolution within response timing guidelines.

#### **4.1.2 Response Time**

TranServ support staff will answer all calls as received during normal business hours and take all reasonable effort to resolve issues at the time of call. For issues and problems that are not immediately resolved, TranServ will follow normal processing for assigned severity level and notify customer once resolution occurs.

Calls to support staff outside of normal business hours will be answered as received and customer will be notified within 30-minutes on planned actions to be taken by TranServ support staff in accordance with normal processing for assigned severity level.

##### **4.1.2.1 Ticket Escalation**

Problem tickets that cannot be resolved in accordance with normal processing for assigned severity level will be escalated to appropriate TranServ management. Customers may request immediate ticket escalation to appropriate TranServ management.

##### **4.1.2.2 Customer Satisfaction**

Customer satisfaction inquiries are automatically sent to customers upon the closing of a ticket. The results of these surveys result in improved performance by customer support staff or changes in business processes.



## **5. Service Modifications**

From time to time Company may require a modification to an existing Service function. Such modifications may be prompted by changes in regulatory compliance requirements, or by a Company request. Minor modifications that require reasonably minimal resource commitment from TranServ staff will be included within a reasonable time period at no cost to Company. Modifications that may have more significant impact on Service design or will impact TranServ staff resource commitments more than minimally will be discussed with Company and may in some instances require additional payment by Company, or likewise, require a decrease in payment by Company. Each of these change requests will be described in a written Change Order. Each Change Order will be scheduled for implementation upon written agreement with Company as to scope, cost and schedule.

### **5.1 Minor Changes**

Any change to an existing Service function that does not have a significant impact on Service design or require TranServ to staff or contract with additional personnel, if even for a brief period of time, to prepare for and/or meet the requirements of the change (a "Minor Change") will be integrated into Company's Service at no cost to Company. A written Change Order will be negotiated and executed between Company and TranServ prior to implementation of any Minor Change.

### **5.2 Major Changes**

Any change to an existing Service function that has a significant impact on Service design or requires TranServ to staff additional or fewer personnel, if even for a brief period of time, in order to prepare for and/or meet the requirements of the change (a "Major Change") will require a written Change Order which must be negotiated and executed between Company and TranServ prior to implementation of any Major Change.

## **6. Reliability Coordination**

TranServ will be required to coordinate its operations with the LG&E/KU designated RC. The RC is responsible for performing certain reliability related tasks for the LG&E/KU system, including acting as the NERC-registered Reliability Coordinator. The RC's responsibilities are detailed in the Reliability Coordinator Agreement and Attachment P to the LG&E/KU OATT.

**ATTACHMENT Q**

**AGREEMENTS BETWEEN THE TRANSMISSION OWNER AND THE ITO  
AND THE RELIABILITY COORDINATOR**

Independent Transmission Organization  
Agreement

Between

Louisville Gas and Electric Company/  
Kentucky Utilities Company

And

TranServ International, Inc.

FINAL

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### **INDEPENDENT TRANSMISSION ORGANIZATION AGREEMENT**

This Independent Transmission Organization (“ITO”) Agreement (this “Agreement”) is entered into on September 1, 2017, between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the Commonwealth of Kentucky (collectively, “Company”), and TranServ International, Inc., an entity organized pursuant to the laws of Delaware (“TranServ”). Company and TranServ may sometimes be individually referred to herein as a “Party” and collectively as the “Parties.”

WHEREAS, Company owns, among other things, an integrated electric transmission system (“Transmission System”), over which open access transmission service is provided to customers in the Company’s Balancing Authority Area (as that term is defined by the North American Electric Reliability Corporation (“NERC”));

WHEREAS, the Company has an Open Access Transmission Tariff (“OATT”) on file with the Federal Energy Regulatory Commission (“FERC”)

WHEREAS, Company’s current contract with TranServ is scheduled to expire on August 31, 2017;

WHEREAS, Company desires that, upon expiration of the current contract, TranServ will continue its work under this Agreement, as detailed herein;

WHEREAS, Company remains the owner of its Transmission System and shall be the ultimate provider of transmission services to Eligible Customers (as defined in the OATT), including the sole authority to amend the OATT;

WHEREAS, TranServ: (i) is independent from Company; (ii) possesses the necessary competence and experience to perform the functions provided for hereunder; and (iii) is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement; and

WHEREAS, as part of Company’s goal to maintain independence in the operation of its Transmission System in order to prevent any exercise of transmission market power, Company entered into a Reliability Coordinator Agreement (the “Reliability Coordinator Agreement”) with the Tennessee Valley Authority, NERC-certified reliability coordinator (the “Reliability Coordinator”), pursuant to which the Reliability Coordinator provides to Company certain required reliability functions.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

## Section 1 - Services to be Provided; Standards of Performance

1.1 Services. TranServ shall perform, or cause to be performed, the services described in Appendix A hereto as well as any obligations expressly assigned to the ITO under the OATT (“ITO Services”) during the Term in accordance with the terms and conditions of this Agreement, subject to modification pursuant to Section 1.4 hereto.

1.2 Coordination with Reliability Coordinator. In conjunction with its performance of ITO Services, TranServ shall coordinate and cooperate with the Reliability Coordinator in accordance with the terms of the OATT and all NERC and SERC Reliability Corporation (“SERC”) requirements. TranServ shall provide to the Reliability Coordinator, subject to the terms and conditions of this Agreement, including TranServ’s obligations with respect to Confidential Information in Section 10, any information that the Reliability Coordinator may reasonably request in order to carry out its functions under the Reliability Coordinator Agreement, which agreement is included in the OATT.

### 1.3 TranServ Performance; Compliance.

1.3.1 Performance. TranServ, TranServ Personnel and any TranServ Designee (as defined in Section 17.5) shall perform TranServ’s obligations (including ITO Services) under this Agreement:

- (a) in an independent, fair, and nondiscriminatory manner; and
- (b) in accordance with:

- (i) any of the practices, methods and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition (“Good Utility Practice”). Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to be acceptable practices, methods, or acts generally accepted in the region, including those practices required by Federal Power Act Section 2 14(a)(4);

- (ii) the terms and conditions of the OATT;

- (iii) all applicable laws and the requirements of federal and state regulatory authorities, including the Kentucky Public Service Commission (“KPSC”), Department of Energy (“DOE”), FERC, NERC, SERC, and the North American Electric Standards Board (“NAESB”) (collectively, “Regulatory Authorities”); and in fulfilling this requirement in this subsection (iii), TranServ will cooperate with all reasonable requests by Company for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external); and

- (iv) any methodologies, processes, or procedures relating to ITO

Services which Company may develop and which Company determines are necessary or appropriate to ensure safe and reliable system operations and compliance with all applicable laws and the applicable requirements of Regulatory Authorities.

1.4 Changes to ITO Services. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments, as well as Company requests, shall be assessed using a change order process. This process will include a written assessment of impacts to ITO Services consistent with Section 5 of Appendix A. Changes will be implemented only after mutual execution of a change document, which may be titled a Change Order or an Amendment. If the Parties are unable to agree on whether a change constitutes a “Minor Change,” or a “Major Change,” as those terms are used in Section 5 of Appendix A, such Dispute shall be resolved in accordance with Section 3.6.

## **Section 2 - Independence and Standards of Conduct**

2.1 TranServ Personnel. All ITO Services shall be performed by staff members of TranServ (“TranServ Personnel”) or TranServ Designees. No TranServ Personnel or TranServ Designee shall also be employed by Company or any of its Affiliates (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(3) (2011)). TranServ, TranServ Employees, and TranServ Designees shall (i) be Independent of and (ii) shall not discriminate against Company, any of its Affiliates, or any Tariff Participant. For purposes of this Agreement: (a) “Independent” shall mean that TranServ, TranServ Personnel, and any TranServ Designees are not subject to the control of Company, its Affiliates or any Tariff Participant, and have full decision-making authority to perform all ITO Services in accordance with the provisions of this Agreement. Any TranServ Personnel or TranServ Designee owning securities in Company, its Affiliates or any Tariff Participant shall divest such securities within six (6) months of first being assigned to perform such ITO Services, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such TranServ Personnel or TranServ Designee from indirectly owning securities issued by Company, its Affiliates or any Tariff Participant through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the TranServ Personnel or the TranServ Designee does not control the purchase or sale of such securities. Participation by any TranServ Personnel or TranServ Designee in a pension plan of Company, its Affiliates or any Tariff Participant shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the TranServ Personnel’s or TranServ Designee’s ownership of the securities; and (b) “Tariff Participant” shall mean Company Transmission System customers, interconnection customers, wholesale customers, affected transmission providers, any Market Participant (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(2) (2011)) and similarly qualified third parties within the Company Balancing Authority Area. For the avoidance of doubt, Company shall have no veto authority over the selection of TranServ Personnel or TranServ Personnel matters, including TranServ’s appointment of a TranServ Project Manager (as provided in Section 8.2) except that the Company and TranServ hereby agree that TranServ shall be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee’s separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee’s separation from TranServ.

2.2 Standards of Conduct Treatment. All TranServ Personnel and TranServ Designees



performing work under this Contract shall be treated, for purposes of the FERC's Standards of Conduct (18 C.F.R. Part 358 ), as transmission function employees. All restrictions relating to information sharing and other relationships between marketing function employees and transmission function employees, as those terms are defined in the Standards of Conduct, including the non-discrimination requirements contained therein, shall apply to TranServ Personnel and TranServ Designees performing work under this Contract, or likely to become privy to transmission function information. Said TranServ Personnel and TranServ Designees shall participate in any Standards of Conduct training that the Company may request for compliance purposes. TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons are trained within the first thirty (30) days of their employment with TranServ.

### **Section 3 - Compensation; Billing and Payment; Performance Review**

3.1 Compensation for Services. Company shall pay to TranServ an annual fee for performance of the ITO Services ("Annual Fee"). The Annual Fee (subject to increases or decreases in accordance with Section 5 of Appendix A) shall be \$2,479,543.56 for the first Contract Year and shall escalate by one and five/tenths percent (1.5%) of the prior year's Annual Fee for each Contract Year thereafter.

3.2 Out-of-Pocket Costs. Company shall reimburse TranServ for actual out-of-pocket third party costs and expenses, without markup, for (a) regulatory legal support that is reasonably allocable to TranServ's performance of ITO Services, provided that in no event shall Company reimburse TranServ for legal fees associated with any actual or potential Dispute under this Agreement, (b) travel and lodging that are reasonably allocable to TranServ's performance of ITO Services and (c) setting up regular stakeholder meetings (collectively, (a), (b) and (c) are "Out-of-Pocket Costs"); provided, however, that all Out-of-Pocket Costs subject to reimbursement under this Section 3.2 must be reviewed and approved by Company prior to TranServ incurring such expense.

3.3 Payment.

3.4.1 Monthly Payment. TranServ shall deliver to Company monthly invoices by regular mail, facsimile, electronic mail or such other means as the Parties agree. Such invoices shall set forth (i) one-twelfth (1/12) of the Annual Fee for each month in advance, and (ii) any Out-of-Pocket costs incurred during the previous month, provided however, that travel expenses occurring on the last three (3) days of each month may be carried over to future invoices for ease of administration. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30<sup>th</sup>) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at the FERC interest rate as defined in 18 C.F.R. §35.19a(2)(iii)(A) (2011) ("FERC Interest Rate").

3.4 Annual Review.

3.4.1 Annual Review. Commencing at the end of each Contract Year, no later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to

Company a calculation of TranServ's actual labor in providing ITO Services for the preceding Contract Year ("Annual Labor"). The Annual Labor calculation shall detail the job title and number of full-time employees assigned to ITO Services, and the number of hours spent in performing ITO Services. The Annual Labor shall also include the hours for any tasks which TranServ outsourced to TranServ Designees.

3.5 Compensation Disputes. Notwithstanding the Dispute resolution provisions in Section 8.3, for any Disputes concerning compensation under this Section 3, Company shall timely file notice of such Dispute with FERC and request that FERC resolve such Dispute. TranServ retains the authority to file notice with FERC of any such Dispute if it so desires. If either Party in good faith disputes any invoice submitted by the other Party pursuant to this Agreement, then the disputing Party (i) shall timely pay the other Party the entire invoiced amount and (ii) shall furnish the other Party with a written explanation specifying the amount of and the basis for the Dispute. Within twenty (20) days after resolution of such Dispute, the Party owing money shall pay the other Party the amount owed, if any, together with interest calculated at the FERC Interest Rate.

#### **Section 4 - Term and Termination**

4.1 Term. The initial term of this Agreement shall begin on September 1, 2017 ("Commencement Date"), and shall continue for five (5) years thereafter ("Initial Term"). At the conclusion of the Initial Term, this Agreement shall automatically extend for successive one (1) year terms (each a "Subsequent Term"), unless terminated by either Party in accordance with the terms of this Agreement. Three hundred and sixty (360) days prior to the conclusion of the Initial Term either Party may notify the other, in writing, of a desire to amend terms or pricing of this Agreement for the Subsequent Terms. If such amendment is not agreed upon by both parties 180 days prior to the beginning of the first Subsequent Term, the Amendment shall not automatically extend and will terminate on the later of i) the conclusion of the Initial Term, as defined above, or ii) receipt of the regulatory approvals required under Section 4.5. The Initial Term or any Subsequent Terms are each referred to herein as a "Term." For the purposes of this Agreement, a "Contract Year" shall begin on the Commencement Date or anniversary thereof and conclude twelve (12) months thereafter.

4.2 Termination by Either Party. This Agreement may be terminated by either Party at the end of a Term upon prior one hundred eighty (180) days written notice to the other Party, which termination shall be effective upon the later of (i) one hundred eighty (180) days after the date of such written notice, or (ii) receipt of the regulatory approvals required under Section 4.5.

4.3 Immediate Termination.

4.3.1 Termination for Cause. Subject to Section 4.5, either Party may terminate this Agreement upon prior written notice thereof to the other Party if:

- (a) Material Failure or Default. The other Party fails, in any material respect, to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after written notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

- (b) Pattern of Failure. It determines, in its reasonable discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance set forth in Section 1.3.1, whether or not such failure is material;
- (c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;
- (d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or written notice thereof, or is incapable of cure;
- (e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due; or
- (f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated.

4.3.2 Immediate Termination Not For Cause. Subject to Section 4.5, Company may terminate this Agreement upon thirty (30) days prior written notice thereof to TranServ if:

- (a) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.9;
- (b) Regulatory Changes/Modifications. A Regulatory Authority makes any material changes, modifications, additions, or deletions to this Agreement, unless both Parties agree to such changes, modifications, additions, or deletions;
- (c) Failure to Receive Regulatory Approval. Prior to the Commencement Date, FERC rejects this Agreement or Company's selection of TranServ as the ITO;
- (d) RTO. Company joins a regional transmission organization ("RTO"); or
- (e) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.4 Termination for Lack of Independence. Subject to Section 4.5, Company may terminate this Agreement upon prior written notice thereof to TranServ if FERC or the KPSC issues a final

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order that declares that TranServ lacks independence from Company and TranServ cannot obtain independence in a reasonable manner or time period.

4.5 Regulatory Approval. No termination of this Agreement shall be effective until approved by FERC and the KPSC. Notice of termination provided pursuant to Sections 4.3 and 4.4 shall become effective immediately upon approval by FERC and the KPSC.

4.6 Return of Materials. Upon any termination of this Agreement TranServ shall timely and in an orderly manner turn over to Company all materials that were prepared or developed pursuant to this Agreement prior to termination, and return or destroy, at the option of Company, all Data and other information supplied by Company to TranServ or created by TranServ on behalf of Company.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Section 7 and Section 10, shall survive termination of this Agreement.

4.8 Compensation for Early Termination.

4.8.1 If Company terminates this Agreement before the end of a Term pursuant to Section 4.3.2 (a), (b), (d) or (e), then Company shall pay to TranServ the Annual Fee(s) through the longer of the end of the Contract Year or for six (6) months subsequent to the date of termination, which fees shall be accelerated hereunder for this purpose, plus any unpaid Out-of-Pocket Costs that TranServ has incurred through the date of any such termination. In the event that this Section 4.8.1 should trigger an acceleration of Annual Fee(s) that would otherwise span multiple years, such fees paid by Company to TranServ shall not include any escalation of one and five-tenths percent (1.5%) as described in Section 3.1 that had not yet been previously applied to the Annual Fee(s).

4.8.2 If Company terminates this agreement before the end of the Term, and such termination is for cause pursuant to Section 4.3.1, then Company shall only be liable for TranServ's Out-of-Pocket Costs incurred pursuant to contracts which extend beyond any early termination date.

4.9 Post-Termination Services. Commencing on the date that any termination becomes effective ("Termination Date") and continuing for up to one hundred eighty (180) days thereafter, TranServ shall (a) provide ITO Services (and any replacements thereof or substitutions therefor), to the extent Company requests such ITO Services to be performed, and (b) cooperate with Company in the transfer of ITO Services (collectively, the "Post-Termination Services") as such services are authorized under a separate agreement between the Parties. TranServ shall, upon Company's request, provide the Post-Termination Services at a cost to be negotiated and mutually agreed to at that time. The quality and level of performance of ITO Services by TranServ shall not diminish. After the expiration of the Post-Termination Services, TranServ shall answer questions from Company regarding ITO Services on an "as needed" basis at TranServ's then-standard billing rates.

4.10 Termination for Guaranty Termination. A guaranty with Open Access Technology International, Inc., in favor of Company and with TranServ as a counterparty was executed (November 29, 2016) (hereinafter "the Guaranty"). Subject to Section 4.5, Company may

terminate this Agreement if the Guaranty is terminated and TranServ does not provide a replacement Guaranty determined, by Company, to be satisfactory.

## **Section 5 - Data Management and Intellectual Property**

5.1 Supply of Data. During the Term, Company shall supply to TranServ, and/or grant TranServ access to all Data that TranServ requests and that TranServ believes is necessary to perform its duties and obligations under this Agreement, including ITO Services. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data” means all information, text, drawings, diagrams, models, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to TranServ by Company under this Agreement, which shall be Company’s Data, (b) are prepared, stored or transmitted by TranServ solely on behalf of Company, which shall be Company’s Data; or (c) are compiled by TranServ by aggregating Data owned by Company and Data owned by third parties, which shall be TranServ’s Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party’s Data and the other Party’s software, base data models and operating procedures for software or base data models (“Processes”) are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party’s Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall reasonably retain and preserve any of the other Party’s Essential Data that are supplied to it during the Term. “Essential Data” means any Data that is reasonably required to perform ITO Services under this Agreement and that must be retained and preserved according to any applicable law, regulation, reliability criteria, or Good Utility Practice. Each Party shall exercise commercially reasonable efforts to preserve the integrity of the other Party’s Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party’s Data.

5.4 Confidentiality. Each Party’s Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

## **Section 6 - Intellectual Property.**

6.1 Ownership. All inventions, discoveries, processes, methods, designs, drawings, blueprints, information, works of authorship, or the like, whether or not patentable or copyrightable (collectively, “Intellectual Property”), which TranServ first conceives, develops, or begins to develop, either alone or in conjunction with Company or others, with respect to ITO Services under this Agreement, shall be jointly owned by Company and TranServ, and each party shall have the right to use such intellectual property unless specifically otherwise specified on a change document hereunder.

6.2 Royalties and License Fees. Unless the Parties otherwise agree in writing, TranServ shall



procure and pay all royalties and license fees which may be payable on account of ITO Services or any part thereof. In case any part of ITO Services is held in any suit to constitute infringement and its use is enjoined, TranServ within a reasonable time shall, at the election of Company and as Company's exclusive remedy hereunder, either (a) secure for Company the perpetual right to continue the use of such part of ITO Services by procuring for Company a royalty-free license or such other permission as will enable TranServ to secure the suspension of any injunction, or (b) replace at TranServ's own expense such part of ITO Services with a non-infringing part or modify it so that it becomes non-infringing (in either case with changes in functionality that are acceptable to Company).

## **Section 7 - Indemnification and Limitation of Liability**

7.1 Company Indemnification. Subject to the limitations specified in Section 7.6, Company shall indemnify, release, defend, reimburse and hold harmless TranServ and its directors, officers, employees, principals, representatives and agents (collectively, the "TranServ Indemnified Parties") from and against any and all third party claims (including claims of bodily injury or death of any person or damage to real and/or tangible personal property), demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees, (each, an "Indemnifiable Loss") asserted against or incurred by any of the TranServ Indemnified Parties arising out of, resulting from or based upon TranServ performing its obligations pursuant to this Agreement, provided, however, that in no event shall Company be obligated to indemnify, release, defend, reimburse or hold harmless the TranServ Indemnified Parties from and against any Indemnifiable Loss which is caused by the negligence, the gross negligence or willful misconduct of any TranServ Indemnified Party.

7.2 TranServ Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless Company and its directors, officers, employees, principals, representatives and agents (collectively, the "Company Indemnified Parties") from and against any and all Indemnifiable Losses asserted against or incurred by any of the Company Indemnified Parties arising out of, resulting from or based upon TranServ's or a TranServ Designee's negligence, gross negligence, or willful misconduct, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any Indemnifiable Loss which is caused by the negligence, gross negligence or willful misconduct of any Company Indemnified Party.

7.3 Regulatory Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless any Company Indemnified Parties from and against all regulatory penalties and sanctions (including penalties or sanctions levied by a Regulatory Authority) arising out of, resulting from or based upon TranServ breach of this Agreement, specifically including Section 1.3.1 hereto, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any penalty or sanction which is caused by the gross negligence or willful misconduct of any Company Indemnified Party.

7.4 Cooperation Regarding Claims. If an Indemnified Party (which for purposes of this Section 7.4 shall mean an TranServ Indemnified Party or a Company Indemnified Party) receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party (which for purposes of this Section 7.4 shall mean Company or TranServ) pursuant to this Section 7, such Indemnified Party shall as



promptly as possible give the Indemnifying Party written notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such written notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless and only to the extent such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. Except for indemnification for penalties and sanctions under Section 7.3, the Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that the defense or settlement of any Indemnifiable Loss is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments assumed by the Indemnifying Party, then such defense or settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

7.5 Release and Indemnification Regarding Liens. TranServ hereby releases and/or waives for itself and its successors in interest, and for all TranServ Designees and their successors in interest, any and all claims or right of mechanics or any other type of lien to assert and/or file upon Company's or any other party's property or any part thereof as a result of performing ITO Services. TranServ shall execute and deliver to Company such documents as may be required by applicable laws (*i.e.*, partial and/or final waivers of liens and/or affidavits of indemnification) to make this release effective and shall give all required notices to TranServ Designees with respect to ensuring the effectiveness of the foregoing releases against those parties. TranServ shall secure the removal of any lien that TranServ has agreed to release in this Section 7.5 within five (5) working days of receipt of written notice from Company to remove such lien. If not timely removed, Company may remove the lien and charge all costs and expenses including legal fees (for inside and/or outside legal counsel) to TranServ including, without limitation, the costs of bonding off such lien. Company, in its sole discretion, expressly reserves the right to off-set and/or retain any reasonable amount due to TranServ from payment of any one or more of TranServ's invoices upon Company having actual knowledge of any threatened and/or filed liens and/or encumbrances that may be asserted and/or filed by any TranServ Designee and/or third party with respect to the ITO Services, with final payment being made by Company only upon verification that such threatened and/or filed liens and/or encumbrances have been irrevocably satisfied, settled, resolved and/or released (as applicable), and/or that any known payment disputes concerning the ITO Services involving TranServ and any TranServ Designees have been resolved so that no actions, liens and/or encumbrances of any kind or nature will be filed against Company and/or Company's property.

7.6 Limitation of Liability. Other than as provided in Section 7.3, neither Party shall be liable to the other for any special, punitive, or consequential damages arising out of ITO Services, even if advised of the possibility of such damages. Company agrees that ITO Services are not consumer

goods for purposes of international, U.S. Federal or U.S. state warranty laws. Indemnification pursuant to Sections 7.1, 7.2, and 7.3, as well as any direct damages to Company arising out of a material breach of this Agreement shall be limited in the aggregate to the total amount of fees actually paid by Company to TranServ under this Agreement through the date that any penalty or judgment is assessed.

## **Section 8 - Contract Managers; Dispute Resolution**

8.1 Company Contract Manager. Company shall appoint an individual (the "Company Contract Manager") who shall serve as the primary Company representative under this Agreement. The Company Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of Company's obligations under this Agreement, and (b) be authorized to act for and on behalf of Company with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Company Contract Manager may, upon written notice to TranServ, delegate such of his or her responsibilities to other Company employees, as the Company Contract Manager deems appropriate.

8.2 TranServ Project Manager. TranServ shall appoint, among TranServ Personnel, an individual (the "TranServ Project Manager") who shall serve as the primary TranServ representative under this Agreement. The TranServ Project Manager shall have overall responsibility for managing and coordinating the performance of TranServ obligations under this Agreement. Notwithstanding the foregoing, the TranServ Project Manager may, upon written notice to Company, delegate such of his or her responsibilities to other TranServ Personnel, as the TranServ Project Manager deems appropriate.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by Company pursuant to Section 3.1, which shall be resolved pursuant to Section 3.6, (b) confidentiality or intellectual property rights, in which case either Party shall be free to seek available legal or equitable remedies, or (c) alleged violations of the OATT, in which case either Party shall be free to bring the Dispute to FERC.

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the Company Contract Manager and TranServ Project Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) calendar days of being referred to the Company Contract Manager and the TranServ Project Manager pursuant to Section 8.3.2, then each Party shall have five (5) calendar days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Binding Arbitration. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or

potential damages exceeds \$250,000 USD, the Parties shall proceed in good faith to submit immediately the matter to binding arbitration in accordance with the Commercial Arbitration Rules of the American Arbitration Association (“AAA”) as they may be amended from time to time (the “Arbitration Rules”) subject to the following conditions:

- (a) The Parties shall give due consideration to using the Expedited Procedures under the Arbitration Rules in any case in which no disclosed claim or counterclaim exceeds \$75,000, exclusive of interest and arbitration fees and costs.
- (b) The Parties agree that three arbitrators will be used. Each Party will directly appoint one arbitrator of its choosing from a list of members from the National Roster (as that term is used in the Arbitration Rules) provided by the AAA pursuant to R-12, within ten (10) Days after receipt of such names. The two arbitrators so appointed shall select a third arbitrator from the National Roster to serve as chairperson.
- (c) “Baseball” arbitration (in which each Party presents a proposed award or resolution and the actual award must be one of the two submitted), or close variants thereof, shall not be used.
- (d) The arbitrators have no authority to appoint or retain expert witnesses for any purpose unless agreed to by the Parties.
- (e) All arbitration fees and costs shall be borne equally, regardless of which Party prevails.
- (f) Each Party shall bear its own costs of legal representation and witness expenses, unless the arbitrator(s) determines that one Party should bear some or all of the costs of legal representation and witness expenses of the other Party.
- (g) The Parties waive any right of appeal or recourse to any court except to compel arbitration, to compel the appointment of arbitrators, to stay judicial proceedings pending arbitration, for an injunction pending determination by the arbitrators, for disqualification of arbitrators, for aid in furtherance of arbitration, to confirm the award, to enforce any judgment confirming the award, or in circumstances of fraud or failure to disclose information or documents required by the arbitrators.
- (h) The decision or award of a majority of the arbitrators shall govern. The decision or award of the arbitrators shall be final and binding upon the Parties to the same extent and to the same degree as if the matter had been adjudicated by a court of competent jurisdiction and shall be enforceable under the Federal Arbitration Act and applicable states’ laws.

8.3.5 Rights and Remedies. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages does not exceed \$250,000 USD, each Party is free to pursue any rights or remedies it may have at law or equity.

8.4 Rights Under FPA Unaffected. Except as provided in Section 17.2 relating to the variation or amendment of this Agreement, nothing in this Agreement is intended to limit or

abridge any rights that Company may have to file or make application before FERC under Section 205 of the Federal Power Act to revise any rates, terms or conditions of the OATT.

8.5 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Section 8.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

## **Section 9 - Insurance**

9.1 TranServ's Insurance Obligation. During the Term, TranServ shall provide and maintain, and shall require TranServ Designees to provide and maintain, the following insurance (and, except with regard to Workers' Compensation, naming Company as additional insured and waiving rights of subrogation against Company and Company's insurance carrier(s)), and TranServ shall submit evidence of such coverage(s) of TranServ and any TranServ Designees to Company prior to the start of ITO Services. Furthermore, TranServ shall notify Company, prior to the commencement of ITO Services, of any threatened, pending and/or paid off claims to third parties, individually or in the aggregate, which otherwise affects the availability of the limits of such coverage(s) inuring to the benefit of Company as hereinafter specified:

9.1.1 Workers' Compensation and Employer's Liability Policy, which shall include provisions required by applicable law in the jurisdiction of location of workers.

9.1.2 Employer's Liability (Coverage B) with limits of One Million Dollars (\$1,000,000) Bodily Injury by Accident, each Accident, \$1,000,000 Bodily Injury by Disease, each Employee, and including:

- (a) a thirty (30) day cancellation clause; and
- (b) broad form all states endorsement.

9.1.3 Commercial General Liability Policy, which shall have minimum limits of One Million Dollars (\$1,000,000) each occurrence; One Million Dollars (\$1,000,000) Products/Completed Operations Aggregate each occurrence; One Million Dollars (\$1,000,000) Personal and Advertising Injury each occurrence, in all cases subject to Two Million Dollars (\$2,000,000) in the General Aggregate for all such claims, and including:

- (a) a thirty (30) day cancellation clause;
- (b) Blanket Written Contractual Liability to the extent covered by the policy against liability assumed by TranServ under this Agreement; and
- (c) Broad Form Property Damage.

9.1.4 Commercial Automobile Liability Insurance covering the use of all owned, non-owned, and hired automobiles, with a bodily injury, including death, and property damage combined single minimum limit of One Million Dollars (\$1,000,000) each occurrence with respect to TranServ's vehicles assigned to or used in performance of ITO

Services under this Agreement.

9.1.5 Umbrella/Excess Liability Insurance with minimum limits of Two Million Dollars (\$2,000,000) per occurrence; Two Million Dollars (\$2,000,000) aggregate, to apply to employer's liability, commercial general liability, and automobile liability.

9.1.6 To the extent applicable, if engineering or other professional services will be separately provided by TranServ as specified in Appendix A, then Professional Liability Insurance with limits of Three Million Dollars (\$3,000,000) per occurrence and Three Million Dollars (\$3,000,000) in the aggregate, which insurance shall be either on an occurrence basis or on a claims made basis (with a retroactive date satisfactory to Company).

9.2 Quality of Insurance Coverage. The above policies to be provided by TranServ shall be written by insurance companies which are both licensed to do business in the state where ITO Services will be performed and either satisfactory to Company or having a Best Rating of not less than "A-". These policies shall not be materially changed or canceled except with thirty (30) days written notice to Company from TranServ and the insurance carrier. Evidence of coverage, notification of cancellation or other changes shall be mailed to: Attention: Manager, Supply Chain, LG&E and KU Services Company, P.O. Box 32020, Louisville, Kentucky 40232.

9.3 Implication of Insurance. Company reserves the right to request and receive a summary of coverage of any of the above policies or endorsements; however, Company shall not be obligated to review any of TranServ's certificates of insurance, insurance policies, or endorsements, or to advise TranServ of any deficiencies in such documents. Any receipt of such documents or their review by Company shall not relieve TranServ from or be deemed a waiver of Company's rights to insist on strict fulfillment of TranServ's obligations under this Agreement.

9.4 Other Notices. TranServ shall provide written notice of any accidents or claims in connection with ITO Services or this Agreement to Company's Manager, Risk Management at LG&E and KU Services Company, P.O. Box 32030, Louisville, Kentucky 40232.

## **Section 10 - Confidentiality**

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all information and documentation of such Party, whether disclosed to or accessed by the other Party in connection with this Agreement and which is identified as Confidential Information, or which otherwise would be treated as confidential by the recipient, including confidential information provided by third-parties; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Commencement Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.



10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own Confidential Information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.3, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the owner of such information's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors (including TranServ Designees) and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates (collectively, "Representatives"), to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. Recipient agrees to be liable for the wrongful actions of its Representatives under this Section 10.2. The obligations in this Section 10 shall not restrict any disclosure pursuant to any Regulatory Authority if such release is necessary to comply with valid laws, governmental regulations or final orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.3, the recipient shall give prompt written notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 Regulatory Requests for Confidential Information. Notwithstanding anything in this Section 10 to the contrary, if a Regulatory Authority or its staff, during the course of an investigation or otherwise, requests Confidential Information from TranServ, TranServ shall provide the requested Confidential Information to the requesting Regulatory Authority or its staff within the time provided for in the request for information. In providing the Confidential Information to a Regulatory Authority or its staff, TranServ shall, consistent with 18 C.F.R. § 388.112 (2011) or any other applicable confidentiality regulation, request that the Confidential Information be treated as confidential and non-public by the Regulatory Authority and its staff and that the information be withheld from public disclosure. TranServ shall notify Company when it is notified by the Regulatory Authority or its staff that a request for public disclosure of, or decision to publicly disclose, Confidential Information has been received, at which time either TranServ or Company may respond before such Confidential Information is made public, pursuant to 18 C.F.R. § 388.112 or the applicable confidentiality regulation.

## **Section 11 - Force Majeure.**

11.1 Force Majeure. Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to an event which (i) is not reasonably foreseeable or within the reasonable control of the Party claiming Force Majeure (the "Claiming Party") or any Person over which the Claiming Party has control, (ii) was not caused by the acts, omissions, negligence, fault or delays of the Claiming Party or any person over whom the Claiming Party has control, (iii) is not an act, event or condition the risks or consequences of which the Claiming Party has expressly agreed to assume pursuant to this Agreement, and (iv) by the prompt exercise of due diligence, the



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Claiming Party is unable to overcome or avoid or cause to be avoided (collectively, (i) - (iv) are "Force Majeure"). Force Majeure shall include: acts of God; acts of the public enemy, war, hostilities, invasion, insurrection, riot, civil disturbance, or order of any competent civil or military government; explosion or fire; strikes or lockouts or other industrial action (excluding those of the Claiming Party unless such action is part of a wider industrial dispute materially affecting other employers); labor or material shortage; malicious acts, vandalism or sabotage; action or restraint by court order of any public or governmental authority (so long as the Claiming Party has not applied for or assisted in the application for, and has opposed where and to the extent reasonable, such government action). Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to Force Majeure, except for the obligation to pay any amount when due, provided that the Claiming Party:

11.1.1 gives prompt written notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the Claiming Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

## **Section 12 - Reporting; Audit.**

### **12.1 Regulatory Reporting.**

12.1.1 TranServ shall have the authority to report in writing to FERC in respect of any compensation-related Dispute that arises between TranServ and Company pursuant to Section 3.6.

12.1.2 TranServ shall report in writing to FERC every six (6) months (commencing on the six (6) month anniversary of the Commencement Date and every six (6) months thereafter during the Term) in respect of (a) any concerns expressed by stakeholders and TranServ's response to same and (b) any issues or OATT provisions that hinder TranServ from performing its duties and obligations under this Agreement and the OATT.

12.1.3 In addition to the reports provided for above, TranServ shall make such other reports to Regulatory Authorities as may be required by applicable law and regulations or as may be requested by such Regulatory Authorities.

12.2 Books and Records. TranServ shall maintain full and accurate books and records pertinent to this Agreement, and TranServ shall maintain such books and records for a minimum of five (5) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. Company will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, TranServ's operations, books, and records (a) to ensure compliance with this Agreement,

including TranServ's performance of ITO Services in accordance with Section 1.3.1, (b) to verify any cost claims or other amounts due hereunder, and (c) to validate TranServ's internal controls with respect to the performance of ITO Services. TranServ shall maintain an audit trail, including all original transaction records and timekeeping records, of all financial and non-financial transactions and activities resulting from or arising in connection with this Agreement as may be necessary to enable Company or the independent third party, as applicable, to perform the foregoing activities. Company shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that Company was charged inappropriate or incorrect costs and expenses, in which case, TranServ shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which Company was charged inappropriate or incorrect costs and expenses. TranServ shall provide reasonable assistance necessary to enable Company or an independent third party, as applicable, to perform the foregoing activities and shall not be entitled to charge Company for any such assistance. Amounts incorrectly or inappropriately invoiced by TranServ to Company, whether discovered prior to or subsequent to payment by Company, shall be adjusted or reimbursed to Company by TranServ within twenty (20) days of notification by Company to TranServ of the error in the invoice.

### **Section 13 - Independent Contractor**

13.1 TranServ, in performing ITO Services, shall not act as an agent or employee of Company, but shall be and act as an independent contractor and, except as established in Section 1.3.1, shall be free to perform ITO Services by such methods and in such manner as TranServ may choose, doing everything necessary to perform such ITO Services properly and safely and having supervision over and responsibility for the safety and actions of its employees and the suitability of its equipment. TranServ Personnel and TranServ Designees shall not be deemed to be employees and/or agents of Company. TranServ agrees that if any portion of ITO Services are subcontracted to TranServ Designees, such TranServ Designees shall be bound by and observe the conditions of this Agreement to the same extent as required of TranServ. In such event, Company strongly encourages the use of Minority Business Enterprises, Women Business Enterprises and Disadvantaged Business Enterprises, as defined under federal law and as certified by a certifying agency that Company recognizes as proper.

13.2 Notwithstanding any provision in this Agreement to the contrary, unless approved in writing by Company, TranServ shall not (and shall not permit any TranServ Personnel or TranServ Designee to):

13.2.1 Sell, lease, pledge, mortgage, encumber, convey, or make any license, exchange or other transfer, assignment or disposition of any property or assets of Company;

13.2.2 Enter into, amend, terminate, modify or supplement any contract or agreement (including any labor or collective bargaining agreement) on behalf, or in the name, of Company;

13.2.3 Except upon the approval of Company or pursuant to the direction of Company, take any action that would, to TranServ's knowledge: (a) invalidate any warranty that runs to Company under any contract or agreement; or (b) release any person or entity from its obligations under any contract or agreement with Company;

13.2.4 Make any warranty or representation on behalf of Company;

13.2.5 Except as contemplated under Section 7.4, settle, compromise, assign, pledge, transfer, release or consent to the compromise, assignment, pledge, transfer or release of any claim, suit, debt, demand or judgment against or due by Company, or submit any such claim, dispute or controversy to arbitration or judicial process, or stipulate in respect thereof to a judgment, or consent to the same;

13.2.6 Pledge the credit of Company in any way in respect of any commitments for which it has not received express written authorization from Company; or

13.2.7 Engage in any other transaction on behalf of Company not permitted under this Agreement.

**Section 14 - Taxes.**

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes. Sales and/or use taxes, that become applicable to services performed within Minnesota, shall be added to TranServ fees and compensation otherwise herein described.

**Section 15 - Notices.**

15.1 Notices. All notices, requests, consents and other communications required or permitted hereunder shall be in writing, signed by the Party giving such notice or communication, and shall be deemed given: (a) upon receipt, when mailed by U.S. certified mail, postage prepaid, return receipt requested; or (b) upon the next business day, when sent by overnight delivery, postage prepaid using a recognized courier service.

If to Company:

LG&E/KU  
VP, Transmission  
220 West Main St  
PO Box 32010  
Louisville, KY 40232

If to TranServ:

TranServ International, Inc.  
Contracts Administration  
3660 Technology Drive NE  
Minneapolis, MN 55418

15.2 **Changes.** Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

**Section 16 - Personnel and Work Conditions; NERC Requirements.**

16.1 **Applicable Laws and Safety.** TranServ agrees to protect TranServ Personnel and TranServ Designees and be responsible for their performance of the ITO Services, and to protect Company's facilities, property, employees and third parties from damage or injury. TranServ shall at all times be solely responsible for complying with any and all applicable laws and facility rules relating to health and safety, in connection with ITO Services and for obtaining (but only as approved by Company) all permits and approvals necessary to perform ITO Services. Without limiting the foregoing, TranServ agrees to strictly abide by and observe all standards of the Occupational Safety & Health Administration ("OSHA") which are applicable to ITO Services, as well as Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy which are both hereby incorporated by reference (Contractor hereby acknowledges receipt of a copy of such Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy) and any other rules and regulations of the Company, all of which are provided to TranServ in writing and incorporated herein by reference. TranServ also agrees to review in good faith and execute any amendments and/or modifications that may be issued in the future by Company from time to time, with respect to Company's Contractor Code of Business Conduct and/or any of its related policies which are the subject of this Section 16, provided however, that TranServ shall not be obliged by such requirement if the requirements conflicts with an alternate regulatory code of conduct imposed on TranServ. In the event TranServ subcontracts any of ITO Services to a TranServ Designee, TranServ shall notify Company in writing of the identity of TranServ Designee before utilizing TranServ Designee. TranServ shall require any TranServ Designees to complete the safety and health questionnaire and checklists provided by Company and shall provide a copy of such documents to Company upon request. TranServ shall conduct, and require such TranServ Designees to conduct, safety audits and job briefings during performance of ITO Services as applicable. In the event such TranServ Designee has no procedure for conducting safety audits and job briefings, TranServ shall include TranServ Designee in its safety audits and job briefings. All applicable safety audits shall be documented in writing by TranServ and such TranServ Designees. TranServ shall provide documentation of any and all audits identifying safety deficiencies and concerns and corrective action taken as a result of such audits to Company semi-monthly. TranServ further specifically acknowledges, agrees and warrants that TranServ has complied, and shall at all times during the term of this Agreement, comply in all respects with all laws, rules and regulations relating to the employment authorization of TranServ Personnel including, but not limited to, the Immigration Reform and Control Act of 1986, as amended, and the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, whereby TranServ certifies to Company that TranServ has (a) properly maintained, and shall at all times during the term of this Agreement properly maintain all records required by Immigration and Customs Enforcement, such as the completion and maintenance of the Form I-9 for each TranServ employee; (b) that TranServ maintains and follows an established policy to verify the employment authorization of TranServ Personnel; (c) that TranServ has verified the identity and employment eligibility of all TranServ Personnel in compliance with all applicable laws; and (d) that TranServ is without knowledge of any fact that would render any TranServ Personnel or TranServ Designee ineligible to legally work in the United States. TranServ further acknowledges, agrees and

warrants that any TranServ Designee shall be required to agree to these same terms as a condition to being awarded any subcontract for such ITO Services.

16.2 Hazards and Training. TranServ shall furnish adequate numbers of trained, qualified, and experienced TranServ Personnel suitable for performance of ITO Services. Such TranServ Personnel shall be skilled and properly trained to perform ITO Services and recognize all hazards associated with ITO Services. Without limiting the foregoing, TranServ shall participate in any safety orientation or other of Company's familiarization initiatives related to safety and shall strictly comply with any monitoring initiatives as determined by Company.

16.3 Drug and Alcohol. TranServ shall develop and strictly comply with any and all drug and alcohol testing requirements as required by applicable laws. TranServ shall provide Company with a copy of its drug and alcohol testing requirements.

16.4 NERC Reliability Standards. The following additional provisions shall apply to the extent TranServ's performance of ITO Services requires physical or electronic access to areas or assets which are located within physical security perimeters as defined by NERC's Reliability Standards for the Bulk Electric Systems of North America (collectively, the "NERC Standards"), including without limitation any Company data center or control center. In the event of TranServ's non-compliance with the NERC Standards referenced in this Section 16.4, Company shall notify TranServ in writing of the non-compliance and specify appropriate remedial actions.

16.4.1 Information Protection. Without compromising the confidentiality provisions in Section 10, TranServ shall at all times comply with the Company's information protection program(s) as defined by CIP-003, R4. Among the information protected by this program are: (i) all operational procedures; (ii) lists of critical cyber assets; (iii) network topology or similar diagrams; (iv) floor plans of computing centers that contain critical cyber assets; (v) equipment layouts of critical cyber assets; (vi) disaster recovery plans; (vii) incident response plans; and (viii) security configuration information. TranServ shall protect this protected information from disclosure consistent with the program.

16.4.2 Access Revocation. TranServ shall immediately advise appropriate Company's management if any TranServ Personnel or TranServ Designees who have key card access to a Company restricted area or electronic access to a protected system no longer require such access.

16.4.3 Training. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that such personnel complete, and retake as requested, all necessary NERC training as requested by Company.

16.4.4 Personnel Risk Assessment. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that Company receives necessary waivers and information from TranServ Personnel to complete, and repeat as necessary, such background checks as requested by Company.

16.4.5 Continuing Obligations. TranServ further acknowledges that its compliance with the NERC Standards referenced in this Section 16.4 is a continuing obligation during and after the Term. Upon written notice to TranServ, Company shall have the absolute right



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to audit and inspect any and all information regarding TranServ's compliance with this Section 16.4, and/or to require confirmation of the destruction of any documentation received from or regarding Company. TranServ is encouraged to contact Company's Compliance Department pursuant to Section 16.5 to ensure TranServ understands and complies with this Section 16.4.

16.5 Compliance Department. The Company has a Compliance Department. Should TranServ have actual knowledge of violations of any of the herein stated policies of conduct in this Section 16, or in standards of performance detailed in Section 1.3.1, or have a reasonable basis to believe that such violations have occurred, whether by TranServ Personnel or a TranServ Designee, TranServ has an affirmative obligation to immediately report, at least on an anonymous basis, any such known violations to the Company's Office of Compliance in care of Director, Compliance and Ethics, LG&E/KU Services, 220 West Main Street, Louisville, Kentucky 40202.

16.6 Equal Employment Opportunity. To the extent applicable, TranServ shall comply with all of the following provisions, which are incorporated herein by reference: (i) Equal Opportunity regulations set forth in 41 C.F.R. § 60-1.4(a) and (c), prohibiting employment discrimination against any employee or applicant because of race, color, religion, sex, or national origin; (ii) Vietnam Era Veterans Readjustment Assistance Act regulations set forth in 41 C.F.R. § 60-250.4 relating to the employment and advancement of disabled veterans and Vietnam era veterans; (iii) Rehabilitation Act regulations set forth in 41 C.F.R. § 60-741.4 relating to the employment and advancement of qualified disabled employees and applicants for employment; (iv) the clause known as "Utilization of Small Business Concerns and Small Business Concerns Owned and Controlled by Socially and Economically Disadvantaged Individuals" set forth in 15 USC § 637(d)(3); and (v) the subcontracting plan requirement set forth in 15 USC § 637(d).

## **Section 17 - Miscellaneous Provisions.**

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with the laws of the Commonwealth of Kentucky, without giving effect to its conflicts of law rules.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing and accepted by applicable Regulatory Authorities. The Parties explicitly agree that neither Party shall unilaterally petition to FERC pursuant to the provisions of Sections 205 or 206 of the Federal Power Act to amend this Agreement or to request that FERC initiate its own proceeding to amend this Agreement. Nothing in this Section 17.2 shall be construed to limit or affect any other rights that the Parties may have as set forth in Section 8.4, the OATT or otherwise.

17.3 Liability of Affiliates. Any and all liabilities of Company and/or its Affiliates under this Agreement shall be several but not joint.

17.4 Publicity. TranServ shall not issue news releases, publicize or issue advertising pertaining to ITO Services or this Agreement without first obtaining the written approval of Company.

17.5 Assignment. Any assignment of this Agreement or any interest herein or delegation of all or any portion of a Party's obligations, by operation of law or otherwise, by either Party without



the other Party's prior written consent shall be void and of no effect; provided, however, that consent will not be required for Company to assign this Agreement to an Affiliate or a successor entity that acquires all or substantially all of the operational business assets of the assigning entity whether by merger, consolidation, reorganization, sale, spin-off or foreclosure; provided, further, that such Affiliate or successor entity (a) agrees to assume all obligations hereunder from and after the date of such assignment and (b) has the legal authority and operational ability to satisfy the obligations under this Agreement. As a condition to the effectiveness of such assignment (i) the assignor shall promptly notify the other Party of such assignment, (ii) the Affiliate or successor entity shall provide a confirmation to the other Party of its assumption of assignor's obligations hereunder, and (iii) assignor shall promptly reimburse the other Party, upon receipt of an invoice, for any one-time incremental costs reasonably incurred as a result of such assignment. For the avoidance of doubt, nothing herein shall preclude Company from transferring any or all of its transmission facilities to another entity or disposing of or acquiring any other transmission assets. Notwithstanding anything to the contrary contained in this Section 17.5, TranServ shall be entitled to contract with one or more persons (each, an "TranServ Designee") to perform only those ITO Services which the OATT expressly provides for being performed by a "designee" of TranServ (as opposed to TranServ or TranServ Personnel), provided that TranServ shall not be relieved of any of its obligations, responsibilities or liabilities under this Agreement as a result of contracting with one or more TranServ Designees in accordance with this Section 17.5 and shall be responsible and liable for any ITO Services performed by TranServ Designees.

17.6 No Third Party Beneficiaries. Except as otherwise expressly provided in this Agreement, this Agreement is made solely for the benefit of the Parties and their successors and permitted assigns and no other person shall have any rights, interest or claims hereunder or otherwise be entitled to any benefits under or on account of this Agreement as third party beneficiary or otherwise.

17.7 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights or remedies under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights or remedies, nor shall any single or partial exercise of any such right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.

17.8 Enforcement of Rights. Each Party shall have the right to recover from the other Party all expenses, including fees for and expenses of inside and/or outside counsel, arising out of the other Party's breach of this Agreement or any other action to enforce or defend rights hereunder.

17.9 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification or condition to this Agreement is imposed by such court or regulatory authority, the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits

and obligations of the Parties immediately prior to such holding, modification or condition.

17.10 Remedies. No remedy conferred by any of the provisions of this Agreement is intended to be exclusive of any other remedy available at law or equity or otherwise. The election of one or more remedies shall not constitute a waiver of the right to pursue any other available remedies.

17.11 Representations and Warranties. Each Party represents and warrants to the other Party as of the date hereof as follows:

17.11.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.11.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.11.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.11.4 Regulatory Approval. It has obtained or will obtain by the Commencement Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, including FERC and the KPSC (as applicable), that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.11.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.11.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.11.7 No Other Warranties. EXCEPT AS PROVIDED IN THIS AGREEMENT, TRANSERV MAKES NO OTHER WARRANTIES OF ANY KIND, EXPRESS OR IMPLIED, INCLUDING, WITHOUT LIMITATION, WARRANTIES OF

MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE.

17.12 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.13 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms and conditions of this Agreement.

17.14 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised, other than where expressly provided for herein. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.15 Time of the Essence. With respect to all duties, obligations and rights of the Parties specified by Regulatory Authorities, time shall be of the essence in this Agreement.

17.16 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.16.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.16.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.16.3 references to “Section” or “Appendix” refer to this Agreement, unless specified otherwise;

17.16.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.16.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.16.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or

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interpretation of this Agreement;

17.16.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.16.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.17 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement it has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.18 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon Company and TranServ, notwithstanding that Company and TranServ may not have executed the same counterpart.

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The Parties have caused this Independent Transmission Organization Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY/  
KENTUCKY UTILITIES COMPANY**

**/s/ Stephanie R. Pryor**

---

Name: Stephanie R. Pryor  
Title: Manager Supply Chain  
Date: 12/9/2016

**TRANSERV INTERNATIONAL, INC.**

**/s/ Sasan Mokhtari, PhD**

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Name: Sasan Mokhtari, PhD  
Title: President & CEO  
Date: 12/8/2016

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Appendix A  
Louisville Gas and Electric  
Company/  
Kentucky Utilities Company  
INDEPENDENT TRANSMISSION  
ORGANIZATION  
SERVICE SPECIFICATION



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### **1. Overview**

This Appendix A is intended to be consistent with the terms and conditions of the

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LG&E/KU Open Access Transmission Tariff (OATT), including Attachment P thereto. If there is any conflict between this Appendix A and the OATT, the OATT shall govern. TranServ shall perform its obligations under this Appendix A in accordance with Section 1.3.1 of this Agreement.

The services delegated to TranServ include the administration of the LG&E/KU Open Access Same-time Information System (OASIS), transmission service request evaluation process, Available Transfer Capability (ATC)/ Available Flowgate Capability (AFC) management, study queue administration, study performance, and stakeholder facilitation. TranServ, as the ITO, will administer the OATT granting of service for both short and long-term transmission requests, administer the large generator interconnection request queue, and perform transmission studies. TranServ will facilitate the LG&E/KU long-term transmission planning function and stakeholder processes.

## 2. Definitions

Company - Louisville Gas and Electric Company/Kentucky Utilities Company (LG&E/KU)

ITO - Independent Transmission Organization

ITO Services - The applicable functions to be performed as specified in the ITO Agreement

RC - Reliability Coordinator

Service Interruption - A Service Interruption is the loss of Service function, under the direct control of TRANSERV with no mutually agreed to work around provided within the Service

Normal Business Hours - TranServ normal business hours are between the hours of 0700 and 1700 CT, Monday-Friday on days other than the holidays listed below:

1. New Year's Day
2. Memorial Day
3. Independence Day
4. Labor Day
5. Thanksgiving
6. Day after Thanksgiving
7. Day before Christmas

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8. Christmas Day

### **3. Roles and Responsibilities for Providing ITO Services**

#### **3.1 TranServ**

TranServ International, Inc. (TranServ) will provide services to LG&E/KU as the ITO. The services that TranServ will provide include:

##### **3.1.1 Customer Interface**

Responsibility for operating and maintaining OASIS website and keeping it up-to-date with Federal Energy Regulatory Commission (FERC) and North American Energy Standards Board (NAESB) posting requirements, including all Order No. 890 posting requirements (such as study performance metrics, Available Transfer Capability (ATC) calculations, etc.). This includes establishing an interface for customers to submit service requests, and oversight and evaluation of ATC values calculated using software procured from Open Access Technology International, Inc. (OATI) and information from the RC. TranServ's responsibilities and duties in administering OASIS will include the following:

- Performing the duties of a Responsible Party as defined in the Commission's OASIS regulations, 18 C.F.R. § 37.5 and FERC Order No. 676.
- Posting information required to be on the Transmission Provider's OASIS under the Commission's OASIS regulations, 18 C.F.R. § 37.6 and FERC Order No. 676.
- Maintaining and retaining information posted on OASIS in accordance with the Commission's regulations, including 18 C.F.R. Parts 37 and 125.
- Establishing and maintaining queues for processing transmission service requests and generator interconnection (GI) requests.
- Participating in the drafting and posting of Business Practices on the OASIS website, including any FERC or NAESB-required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- Participating in periodic reviews of, and providing expertise/comments on, the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Participating in stakeholder meetings and/or conference calls as required. These stakeholder meetings will include TranServ, Company, Customers (as appropriate) the RC, and other entities as required, to address concerns regarding Company's system,

administration of the OATT, and related issues.

- Responsibility for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.
- Management of ATC/AFC Calculation and Posting.
- Implementation of certain aspects of the Congestion Management Process (CMP) established by the Midcontinent Independent System Operator, Inc. (MISO), PJM Interconnection LLC (PJM), and TVA.
- Administration of request evaluations for LG&E/KU tariff service.
- Processing of e-Tags as the transmission provider.
- Reviewing software changes requested from OATI, verifying and testing for proper operations before OATI implements those changes.

### **3.1.2 Transmission Service and Generator Interconnection Requests and Studies**

- Receive and process all applications for Point-to-Point, Network Integration Transmission Service (NITS), and for GIs.
- For short-term Point-to-Point Transmission Service requests (i.e., where the request is within the posted ATC horizon), evaluate and approve a request where the posted ATC is sufficient for the requested transaction. If ATC is insufficient, TranServ shall propose conditional service options to the customer in accordance with the OATT, or otherwise deny the service. If the customer accepts conditional service options, TranServ will be responsible for performing biennial reassessments, as provided under the OATT.
- For long-term Point-to-Point Transmission Service requests, NITS, or GI requests:
  - Determine whether a System Impact Study (SIS) is necessary to accommodate the request.
  - Render all study agreements (SIS, Interconnection Feasibility Studies (IFS), Facilities Study (FS), and Feasibility Analysis Studies (FAS)) to customers within the timeframe provided in the OATT.
  - Perform the SIS or FAS in the timeframe provided in the OATT, including clustered SISs when requested by customers and/or Company.

- Perform the SIS or FAS using Company's planning criteria.
  - For any study that TranServ performs that requires information from Company (e.g., good faith construction estimates that are included in the SIS), request such information from Company no less than ten (10) business days before the expiration of the applicable study period.
  - Complete study reports and post on OASIS within the timeframe required under the OATT.
  - Notify the Company and individual customers of completed study reports, and alert the Company to initiate service agreements, if applicable.
  - Receive customer deposits.
  - Bill customers for SIS, IFS, FS, and FAS as required by the OATT, including provision of an itemized bill for services if requested by a customer.
  - Reimburse Company for any study costs incurred in contributing to the study and render payment to any third-party vendors for work performed.
- Responsible for receiving and processing requests to designate or un-designate Network Resources, as provided under the OATT.
  - If a customer requests a modification to its service, or if a customer assigns its transmission service to a third-party who request modification to the service, process those modification requests in accordance with the terms of the OATT.
  - Track all study metrics, including data submittals, input validations, modifications, time and costs associated to perform the study.
  - Track the performance of all studies and alert Company if a FERC filing requirement or penalty payment has been triggered due to late studies, as described under the OATT.

### **3.1.3 ATC Calculation**

- Calculate ATC as provided for in Attachment C to the OATT. This includes receiving initial AFC values from the RC, calculating final AFC values using the algorithms included in Attachment C, and converting the AFC to ATC using OATI software.
- Post on OASIS the mathematical algorithms used to calculate firm and non-firm AFC. TranServ shall also post the results of the AFC calculations on OASIS.



- Daily review of transmission service requests (TSRs) and eTag action and statistics.
- Daily review of posted AFC/ATC information and investigation into any anomalies.
- Review, observation, and validation of the Total Transfer Capability (TTC) development process.

#### **3.1.4 Interchange and Scheduling**

- As the Transmission Service Provider, responsible for the following activities:
  - Confirm that each electronic schedule (e-Tag) has a confirmed transmission service request.
  - Approve the interchange schedules as the transmission service provider.
  - Curtail electronic schedules if requested by the RC or Balancing Authority (BA).
  - Monitor and validate the Net Scheduled Interchange (NSI), as processed by OATI software, to ensure timely creation of the NSI data file with a syntactical quality check on the data set.

#### **3.1.5 Transmission Planning**

- TranServ will participate in Company's transmission planning process as outlined in Attachment K to the OATT, including the following activities:
  - Review and approve Company's long-term (generally one year and beyond) plan for the reliability/adequacy of Company's Transmission System.
  - Review and approve Transmission System models (steady state, dynamics, and short circuit).
  - Develop alternatives to Planning Redispatch service.
  - Notify impacted transmission entities of any planned transmission changes that may influence their facilities.
  - Participate with the SPC and associated SPC working groups, as required.
  - Participate in the overall OATT Attachment K process as observer.
  - The Parties agree that the final annual transmission plan and decision of whether/when to construct and expand the system rests with Company.

- Both parties will communicate openly and in a timely manner; each will perform their respective work; and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to Company standards and deadlines.

### 3.1.6 Compliance

- Establish and adhere to a “culture of compliance” for TranServ Personnel and TranServ Designees consistent with FERC’s Policy Statement on Compliance, 125 FERC ¶ 61,058 (2008) as may be supplemented or amended by further FERC orders. TranServ shall take such reasonable steps requested by the Company in furtherance of such a culture of compliance.
- In accordance with *Louisville Gas and Electric Company*, 114 FERC ¶ 61,282 at P 152 (2006), provide FERC with semi-annual reports “detailing concerns expressed by stakeholders and [ITO’s] response to those concerns as well as any issues or tariff provisions that hinder [ITO] from performing its required duties” as requested.
- Maintain records and provide reports as required by the Kentucky Public Service Commission (KPSC), OATT, Department of Energy (DOE), FERC, NERC, SERC Reliability Corporation (SERC) or NAESB. Without limiting the foregoing, Company may from time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, and TranServ shall maintain such records as directed.
- Assist Company, as requested by Company, in the preparation of applications, audit materials, filings, reports or responses to any Regulatory Authority. Without limiting the foregoing, this assistance may include from time-to-time preparation for (and participation in, if appropriate) FERC or NERC audits and providing event analysis information for FERC, NERC or SERC. TranServ’s support shall be provided in a time frame reasonably requested by Company.
- Monitor FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company. To the extent possible, TranServ shall notify Company of any proposed or pending modifications prior to their implementation. The Parties shall work together to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change

order process detailed in Section 5 of this Appendix A.

### **3.2 Transmission Planner**

TranServ will provide certain services to LG&E/KU, the Transmission Planner (TP). The services include:

#### **3.2.1 Customer Interface**

- TranServ will participate in the drafting of Business Practices; including any FERC or NAESB required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- TranServ will participate in periodic reviews of, and provide expertise/comments on the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Responsible for planning, coordinating and holding regular stakeholder meetings and/or conference calls. These stakeholder meetings will include TranServ, Company, and the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues. This activity includes (as necessary) performing background checks for stakeholders who desire access to Critical Energy Infrastructure Information (CEII), preparing meeting materials, facilitating the meeting, and preparing post-meeting minutes for posting on OASIS.
- Responsible for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

### **3.3 LG&E/KU**

TranServ understands that Company has the following responsibilities in support of the ITO Services under this Appendix A:

#### **3.3.1 Customer Interface**

- Contracting for the OATI webSmartOASIS service that meets FERC and NAESB requirements.
- Contracting for the OATI webTrans service used to evaluate and take actions on

transmission service requests and e-Tags.

- Continuation of Agreement with the RC to provide necessary data for AFC/ATC calculation and posting processes.
- Final review, ownership, and approval for all Business Practices.
- Final authority over the OATT's content, including the right and responsibility to file changes to the OATT.
- Cooperate in the coordination with third-party systems as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

### **3.3.2 Compliance**

- From time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, TranServ shall maintain such records as directed in order to provide reports as required by the KPSC, OATT, DOE, FERC, NERC, SERC or NAESB.
- Respond to TranServ notifications of FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company within requested response timelines. Work together with ITO to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

## 4. Customer Support

TranServ will provide support for Service 24-hours per day and 365-days per year by utilizing a single point of contact support staff. During Normal Business Hours the support staff can be contacted by telephone or by e-mail as outlined in published TranServ's ITO Support Information. After Normal Business Hours support is achieved through telephone only. TranServ will take all reasonable effort to ensure that reported problems or other Customer support related events are responded to within 30-minutes of the event notification when ITO Support Procedures are followed.

### 4.1 Problem Resolution

Problems or outages are reported to TranServ by following customer support processes. All problems or questions are assigned a severity level by mutual agreement of the parties. Problems which are considered Critical or High in severity should be reported to TranServ at any time. Problems considered Medium or Low severity should be reported by phone during business hours or by e-mail at any time. The severity level classifications are defined as follows:

- Critical - Problems or issues that are impacting business immediately or impacting grid reliability and action is required prior to next business day.
- High - Problems or issues that affect a key functionality of Service component and there is no work around available but immediate business or grid reliability impact is not present.
- Medium - Business processes are impacted, but satisfactory work around is in place to avoid business interruptions.
- Low - Customer inquiries or reported problems and issues that create nuisances or inconveniences for the customer. Minimal or no business impact is occurring.

Ticket Resolution		
Action	TranServ Responsibility	Time To Remedy

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<p>Correct a 'Critical' severity Problem or Issue</p>	<p>During normal business hours TranServ will respond to reported Critical severity problems and begin corrective action immediately until either a satisfactory work around is in place or problem is resolved. Outside of normal business hours TranServ will respond to reported Critical severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.</p>	<p>TranServ will work continuously until resolution is in place. This may include a temporary work around until a permanent correction can be implemented. <b>Performance goal is to resolve all Critical severity tickets within 4-hours.</b></p>
<p>Correct a 'High' severity Problem or Issue</p>	<p>During normal business hours TranServ will respond to reported High severity problems and begin corrective action to resolve with either a satisfactory work around or problem resolution prior to end of business day. Outside of normal business hours TranServ will respond to reported High severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.</p>	<p>TranServ will provide an initial problem analysis update within 8-hours at all times. This may include a recommended temporary work around until a permanent correction can be implemented. <b>Performance goal is to resolve all High severity tickets within 24-hours.</b></p>
<p>Correct a 'Medium' severity Problem or Issue</p>	<p>TranServ will schedule corrective action jointly with Customer. Problems of Medium severity should be reported by telephone during business hours or by e-mail at any time.</p>	<p>TranServ will provide an initial problem analysis update within 3-business days of notification of problem. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. <b>Performance goal is to resolve all Medium severity tickets by agreed to commitment date.</b></p>
<p>Correct a 'Low' severity Problem or Issue</p>	<p>TranServ will schedule corrective action jointly with Customer. Problems of Low severity should be reported by telephone during business hours or by e-mail at any time.</p>	<p>TranServ will provide an initial problem analysis update within 5-business days. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. <b>Performance goal is to resolve all Low severity tickets by agreed to commitment date.</b></p>



#### **4.1.1 Tickets - OATI webSupport**

To ensure all customers of TranServ receive a high level of customer service all calls or e-mails with questions or reported problems are documented in a Ticket. All TranServ staff members utilize OATI webSupport, an issue reporting and assignment platform allowing tracking and confirmed resolution of all issues reported to TranServ. Upon receiving a communication from a customer, TranServ will open a webSupport Ticket. The Ticket contains customer contact information, data metrics on the type of problem, an identification of the TranServ staff member to whom the Ticket is currently assigned, a detailed description of the problem, and a detailed description of the problem's current status which will eventually include a description of how the issue was resolved. The TranServ staff member provides the Ticket number to the customer for all issues not resolved immediately. If the issue cannot be resolved by the TranServ staff member creating the Ticket, the Ticket is reassigned to another member of the TranServ team. The TranServ staff member who initially created the Ticket is expected to use webSupport's monitoring capability to determine unresolved Tickets, and to reassign or escalate it as necessary at any time to promote prompt resolution within response timing guidelines.

#### **4.1.2 Response Time**

TranServ support staff will answer all calls as received during normal business hours and take all reasonable effort to resolve issues at the time of call. For issues and problems that are not immediately resolved, TranServ will follow normal processing for assigned severity level and notify customer once resolution occurs.

Calls to support staff outside of normal business hours will be answered as received and customer will be notified within 30-minutes on planned actions to be taken by TranServ support staff in accordance with normal processing for assigned severity level.

##### **4.1.2.1 Ticket Escalation**

Problem tickets that cannot be resolved in accordance with normal processing for assigned severity level will be escalated to appropriate TranServ management. Customers may request immediate ticket escalation to appropriate TranServ management.

##### **4.1.2.2 Customer Satisfaction**

Customer satisfaction inquiries are automatically sent to customers upon the closing of a ticket. The results of these surveys result in improved performance by customer support staff or changes in business processes.

## **5. Service Modifications**

From time to time Company may require a modification to an existing Service function. Such modifications may be prompted by changes in regulatory compliance requirements, or by a Company request. Minor modifications that require reasonably minimal resource commitment from TranServ staff will be included within a reasonable time period at no cost to Company. Modifications that may have more significant impact on Service design or will impact TranServ staff resource commitments more than minimally will be discussed with Company and may in some instances require additional payment by Company, or likewise, require a decrease in payment by Company. Each of these change requests will be described in a written Change Order. Each Change Order will be scheduled for implementation upon written agreement with Company as to scope, cost and schedule.

### **5.1 Minor Changes**

Any change to an existing Service function that does not have a significant impact on Service design or require TranServ to staff or contract with additional personnel, if even for a brief period of time, to prepare for and/or meet the requirements of the change (a "Minor Change") will be integrated into Company's Service at no cost to Company. A written Change Order will be negotiated and executed between Company and TranServ prior to implementation of any Minor Change.

### **5.2 Major Changes**

Any change to an existing Service function that has a significant impact on Service design or requires TranServ to staff additional or fewer personnel, if even for a brief period of time, in order to prepare for and/or meet the requirements of the change (a "Major Change") will require a written Change Order which must be negotiated and executed between Company and TranServ prior to implementation of any Major Change.

## **6. Reliability Coordination**

TranServ will be required to coordinate its operations with the LG&E/KU designated RC. The RC is responsible for performing certain reliability related tasks for the LG&E/KU system, including acting as the NERC-registered Reliability Coordinator. The RC's responsibilities are detailed in the Reliability Coordinator Agreement and Attachment P to the LG&E/KU OATT.

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**AMENDED AND RESTATED RELIABILITY COORDINATOR AGREEMENT**

**BETWEEN**

**LOUISVILLE GAS AND ELECTRIC COMPANY  
AND KENTUCKY UTILITIES COMPANY**

**AND**

**TENNESSEE VALLEY AUTHORITY**

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### **RELIABILITY COORDINATOR AGREEMENT**

This Amended and Restated Reliability Coordinator Agreement (this “Agreement”), including all appendices, exhibits, and attachments, appended hereto, is entered into this 25<sup>th</sup> day of August, 2014 (“Execution Date”), between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the State of Kentucky (collectively, “LG&E/KU”), and the Tennessee Valley Authority, a federal government corporation (“TVA” and, in its capacity as reliability coordinator pursuant to this Agreement, the “Reliability Coordinator”) created by and existing under and by virtue of the Tennessee Valley Authority Act of 1933, as amended, 16 U.S.C. §§ 831 *et seq.* (the “TVA Act”). LG&E/KU and the Reliability Coordinator may sometimes be referred to herein individually as a “Party” and collectively as the “Parties.”

### **RECITALS**

WHEREAS, LG&E/KU owns, among other things, an integrated electric transmission system (“Transmission System”), over which they currently provide open access transmission service to customers in the LG&E/KU Balancing Authority Area (as defined in Section 1.5 of LG&E/KU’s Open Access Transmission Tariff, as on file with the Federal Energy Regulatory Commission (“FERC”) and as may be changed from time to time (the “OATT”));

WHEREAS, LG&E/KU desires to have the Reliability Coordinator perform certain key reliability functions under the OATT, including: (i) reliability coordination (as defined in the relevant North American Electric Reliability Council (“NERC”) Standards); (ii) transmission planning and regional coordination; (iii) approving LG&E/KU’s maintenance schedules; (iv) identifying upgrades required to maintain reliability; (v) non-binding recommendations relating to economic transmission system upgrades; and (vi) administration of any seams agreements;

WHEREAS, LG&E/KU desires to have the Reliability Coordinator perform all functions identified for reliability coordinators in NERC’s Standards;

WHEREAS, LG&E/KU will retain all remaining NERC obligations, including obligations associated with its status as a Control Area (including operations as a Balancing Authority and Transmission Operator as defined by NERC) and its obligations to ensure the provision of transmission services under the OATT, and will take action necessary to protect reliability of the Transmission System, including circumstances where such action is necessary to protect, prevent or manage emergency situations;

WHEREAS, the Reliability Coordinator is: (i) a federal government corporation charged with providing electric power, flood control, navigational control, agricultural and industrial development, and other services to a region including Tennessee and parts of six contiguous states; and (ii) recognized by NERC as a reliability coordinator;

WHEREAS, the Reliability Coordinator is independent from LG&E/KU, possesses the necessary competence and experience to perform the functions provided for hereunder and is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement;

WHEREAS, as part of LG&E/KU’s goal to maintain the requisite level of independence in the operation of its Transmission System to prevent any exercise of transmission market power,

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LG&E/KU has entered into an Independent Transmission Organization Agreement (the “Independent Transmission Organization Agreement”) with TranServ International, Inc. (the “Independent Transmission Organization” or “ITO”), pursuant to which the Independent Transmission Organization provides to LG&E/KU certain key transmission-related functions under the OATT;

WHEREAS, LG&E/KU seeks to ensure the full participation of the LG&E/KU Transmission System in the arrangements and protocols included in Congestion Management Process (“CMP”), which is Exhibit 1 hereto;

WHEREAS, through the Joint Reliability Coordination Agreement (“JRCA”) between TVA and PJM Interconnection, L.L.C. (“PJM”), TVA and PJM participate in CMP;

WHEREAS, the Midcontinent Independent Operator, Inc. (“MISO”), through its Joint Operating Agreement with PJM, also participates in the CMP;

WHEREAS, by virtue of the reciprocity requirements found in Section 6.2 of the CMP, TVA will coordinate with MISO in order to manage regional coordination issues applicable under the CMP between the LG&E/KU system and MISO;

WHEREAS, TVA and LG&E/KU may choose to participate in similar reliability coordination agreements with other neighboring reliability coordination areas.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

**Section 1 - Designation; Scope of Functions; Standards of Performance; Reliability Coordination Advisory Committee.**

1.1 Designation. LG&E/KU appoints TVA to act as LG&E/KU’s designated Reliability Coordinator pursuant to and in accordance with the terms and conditions of this Agreement. The Reliability Coordinator shall have no responsibility to LG&E/KU, except as specifically set forth in this Agreement.

1.2 Scope of Functions. The Reliability Coordinator shall perform the functions assigned to it and described in Attachment A and Attachment B (the “Functions”) seven days a week, twenty-four hours a day, for the duration of the Term in accordance with the terms and conditions of this Agreement. In accordance with its obligations under this Section 1.2, the Reliability Coordinator is authorized to, and shall, direct and coordinate timely and appropriate actions by LG&E/KU, including curtailing transmission service or energy schedules, redispatching generation, and shedding load, in each case, in order to avoid adverse effects on interregional bulk power reliability.

1.2.1 Relationship Between this Agreement and Attachment L to LG&E/KU’s OATT. The Parties recognize that the relationship between LG&E/KU and the Reliability Coordinator and the Functions to be performed by the Reliability Coordinator must be reflected in LG&E/KU’s OATT. The Reliability Coordinator relationship and the Functions assigned to the Reliability Coordinator under Attachment A and Attachment B

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to this Agreement shall be reflected in Attachment L to LG&E/KU's OATT. To the extent that there is a conflict between Attachment A and/or Attachment B to this Agreement and Attachment L to LG&E/KU's OATT, Attachment L to LG&E/KU's OATT shall govern. Any changes proposed by LG&E/KU to FERC in Attachment L in LG&E/KU's OATT, pursuant to Section 5.3 of Attachment L in LG&E/KU's OATT, regarding the Functions or any other provisions that concern the Reliability Coordinator shall reflect the mutual agreement of the Parties. Notwithstanding this Section 1.2.1, nothing in this Agreement or Attachment L to LG&E/KU's OATT shall grant FERC any additional jurisdiction over TVA.

1.3 Reliability Coordinator Procedures. The Reliability Coordinator shall develop the procedures and guidelines by which it will perform the Functions (the “Reliability Coordinator Procedures”) in coordination with the RCAC (as defined in Section 1.10) and applicable regional reliability councils. The Reliability Coordinator Procedures shall be documented in a NERC-approved reliability plan for the TVA Reliability Coordination Area or in TVA Standard Procedures and Policies. The Reliability Coordinator shall provide LG&E/KU advance written notice of any amendment or change to the Reliability Coordinator Procedures. For purposes of this Agreement, the term “TVA Standard Procedures and Policies” shall mean such procedures and policies related to TVA’s operations as may be promulgated and published by TVA pursuant to its legal authorities and obligations.

1.4 Threat to Reliability. If the Reliability Coordinator determines that an actual or potential threat to transmission system reliability exists, and that such threat may impair the reliability of a transmission system, then the Reliability Coordinator shall direct that LG&E/KU take whatever actions are necessary, consistent with Good Utility Practice (as defined below) and in accordance with the applicable reliability criteria, policies, standards, rules, regulations and other requirements of NERC (collectively, the “NERC Standards”) and any applicable regional reliability councils or their successors (collectively, “Regional Reliability Council Standards”), to avoid or mitigate the effects of the threat to transmission system reliability. For purposes of this Agreement, “Good Utility Practice” shall mean any of the practices, methods, and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods, and acts that, in a person’s exercise of reasonable judgment in light of the facts as known to that person at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety, and expedition. Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to include the range of acceptable practices, methods, or acts generally accepted in the region.

1.5 Reliability Coordinator Directives. Except as provided in the immediately succeeding sentence, LG&E/KU shall implement any directive given by the Reliability Coordinator pursuant to Sections 1.2 or 1.4. LG&E/KU shall not be obligated to implement any directive which LG&E/KU determines will violate any state or federal law or the terms of any governmental approval applicable to LG&E/KU. LG&E/KU may review any directive given by the Reliability Coordinator pursuant to Sections 1.2 or 1.4, to determine if it is, in LG&E/KU’s judgment, in accordance with the requirements of Section 1.8. If LG&E/KU determines that any directive is not in accordance with the requirements of Section 1.8, then it shall immediately so notify the Reliability Coordinator; provided, however, that, except as provided in the second sentence in this Section 1.5, LG&E/KU shall continue to implement the directive until the Reliability Coordinator

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notifies LG&E/KU otherwise. LG&E/KU's notice to the Reliability Coordinator shall include: (a) information outlining the basis for LG&E/KU's determination that (i) the directive is not in accordance with the requirements of Section 1.8 and, if applicable, (ii) that implementation of the directive will violate one or more state or federal laws or the terms of any governmental approvals applicable to LG&E/KU; and (b) the alternative action that LG&E/KU would prefer to take to alleviate the problem addressed by the Reliability Coordinator's directive. After prompt consideration of such information, the Reliability Coordinator shall issue a directive to LG&E/KU in accordance with its obligations under this Agreement and LG&E/KU will, subject to the second sentence in this Section 1.5, act in accordance with such directive.

1.6 Coordination with Independent Transmission Organization. In conjunction with its performance of the Functions, the Reliability Coordinator shall coordinate and cooperate with the Independent Transmission Organization and provide, subject to the terms and conditions of this Agreement, including the Reliability Coordinator's obligations with respect to Confidential Information in Section 10, any information that the Independent Transmission Organization may reasonably request in order to carry out its functions under the Independent Transmission Organization Agreement.

1.7 Expansion. Nothing in this Agreement is intended to prevent TVA from (a) coordinating, or cooperating in, interregional activities to relieve problems experienced by other transmission systems or (b) entering into other agreements with one or more third party transmission providers or operators to perform functions for such transmission providers or operators that are the same or similar to the Functions performed hereunder; provided, however, that it does not breach any of its obligations under this Agreement (including its obligations with respect to Confidential Information in Section 10) by entering into or performing any of its obligations under such other agreements; provided, further, that (i) any such other agreements shall provide for LG&E/KU to be reimbursed in an equitable manner for any capital expenditures made pursuant to this Agreement as well as for LG&E/KU's ongoing operations and maintenance expenditures to the extent such capital expenditures and operations and maintenance expenditures are used by the Reliability Coordinator in performing functions under such other agreements, (ii) LG&E/KU agrees to reimburse any such third party transmission providers or operators in an equitable manner for any capital expenditures made by such third parties as well as for such third parties' ongoing operations and maintenance expenditures to the extent such capital expenditures and operations and maintenance expenditures are used by the Reliability Coordinator in performing functions under this Agreement, and (iii) to the extent applicable, the Reliability Coordinator shall revise the compensation provided for in Section 3.1 in accordance with the terms therein.

1.8 Reliability Coordinator's Standard of Performance. The Reliability Coordinator shall perform its obligations under this Agreement in accordance with: (a) Good Utility Practice; (b) the NERC Standards and Regional Reliability Council Standards; (c) LG&E/KU's specific reliability requirements and operating guidelines (to the extent these are not inconsistent with other requirements specified in this Section 1.8); (d) TVA Standard Procedures and Policies; and, (e) all state and federal laws, including the TVA Act, and the terms of governmental approvals applicable to one or both of the Parties. In performing its responsibilities under this Agreement, the Reliability Coordinator shall not discriminate against similarly situated persons.

1.9 LG&E/KU's Standard of Performance. LG&E/KU shall perform its obligations under this Agreement in accordance with: (a) Good Utility Practice; (b) the NERC Standards and

Regional Reliability Council Standards; (c) any other LG&E/KU-specific reliability requirements and operating guidelines (to the extent these are not inconsistent with other requirements specified in this Section 1.9); and (d) all state and federal laws and the terms of governmental approvals applicable to LG&E/KU.

#### 1.10 Reliability Coordination Advisory Committee.

1.10.1 Each Party shall designate one representative to serve on a Reliability Coordination Advisory Committee (“RCAC”), which shall be composed of representatives of each Party and representatives from each entity that has executed a similar reliability coordination agreement designating TVA as its reliability coordinator. Each Party may also designate one alternate to act in the absence of its representative on the RCAC. Written notice of each representative and alternate appointment shall be provided to each RCAC entity, and each Party may change its representatives upon written notice to the other RCAC entities.

1.10.2 The RCAC shall assist the Reliability Coordinator in the development of the initial Reliability Coordinator Procedures and the modification of existing Reliability Coordinator Procedures. In connection with these activities, the Reliability Coordinator may provide the other RCAC members with access to necessary data and documents maintained by the Reliability Coordinator, provided that each such RCAC member has signed the NERC Data Confidentiality Agreement and that all Confidential Information is treated as transmission operations and transmission system information pursuant to the NERC Data Confidentiality Agreement.

The RCAC shall meet at least once per Contract Year (as defined below). For purposes of this Agreement, a “Contract Year” shall consist of a twelve (12) month period. “Contract Year 1” shall begin on the Effective Date. Contract Years 2, 3, and 4 shall consist of the next three successive 12-month periods after Contract Year 1.

### **Section 2 - Independence.**

2.1 Key Personnel. All Functions shall be performed by employees of the Reliability Coordinator identified in Attachment C (the “Key Personnel”). The Reliability Coordinator may from time to time change the names of the employees identified as Key Personnel by notice to LG&E/KU in accordance with Section 15.1. No Key Personnel shall also be employed by LG&E/KU or any of its Affiliates (as defined in 18 C.F.R. § 35.34(b)(3) of FERC’s regulations). The Reliability Coordinator and the Key Personnel shall be, and shall remain throughout the Term, Independent (as defined below) of LG&E/KU, its Affiliates and the Independent Transmission Organization. For purposes of this Agreement: “Independent” shall mean that the Reliability Coordinator and the Key Personnel are not subject to the control of LG&E/KU, its Affiliates or the Independent Transmission Organization, and have full decision making authority to perform all Functions in accordance with the provisions of this Agreement. Any Key Personnel owning securities in LG&E/KU, its Affiliates or the Independent Transmission Organization shall divest such securities within six (6) months of first being assigned to perform such Functions, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such Key Personnel from indirectly owning securities issued by LG&E/KU, its Affiliates or the Independent Transmission Organization through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the Key Personnel does not control the purchase or sale of such



securities. Participation by any Key Personnel in a pension plan of LG&E/KU, its Affiliates or the Independent Transmission Organization shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the Key Personnel's ownership of the securities. For the avoidance of doubt, LG&E/KU shall not have an approval or consent right with respect to the selection of any Key Personnel.

2.2 Standards of Conduct Treatment. All Key Personnel shall be treated, for purposes of FERC's Standards of Conduct, as transmission employees. All restrictions relating to information sharing and other relationships between merchant employees and transmission employees shall apply to the Key Personnel.

### **Section 3 - Compensation, Billing and Payment.**

3.1 Compensation. LG&E/KU shall pay to the Reliability Coordinator as compensation for the performance of the Functions under this Agreement as follows:

<u>Subsequent Term Beginning</u>	<u>Amount</u>
September 1, 2014	\$2,375,000
September 1, 2015	\$2,422,500
September 1, 2016	\$2,470,950
September 1, 2017	\$2,520,369
September 1, 2018	\$2,570,776

The Reliability Coordinator agrees that if at any time during the Term it expands its Reliability Coordination Area by providing similar services to additional Transmission Operators, the Reliability Coordinator will review and revise, as appropriate, the above compensation rate. Such revised compensation shall enable the Reliability Coordinator to recover its incremental costs associated with providing the specific service by allocating the costs among those subscribing to the service in an equitable manner (*e.g.*, costs may be allocated using a load ratio share methodology (a participant's annual non-coincident peak load as a percentage of the total annual non-coincident peak load for those participating in the service)). Costs will be determined by the Reliability Coordinator based on its total cost of providing the service(s) as documented in the Reliability Coordinator's financial systems.

Compensation for Subsequent Terms (as defined in Section 4.2 herein) beyond those delineated above shall be based on the compensation in previous Contract Years and/or the methodology outlined above in this Section 3.1 and shall be negotiated by the Parties in good faith. Such negotiations shall begin not later than six months prior to, and shall be concluded no later than three months prior to, the beginning of the Subsequent Term.

Notwithstanding any provision to the contrary contained in this Agreement, if a Dispute should occur between the Parties with respect to the amount of compensation to be paid by LG&E/KU to the Reliability Coordinator (i) pursuant to this Sections 3.1 or (ii) in respect of additional services (other than the Functions) requested by LG&E/KU that the Reliability Coordinator elects, in its sole discretion, to provide, then, in each case, LG&E/KU shall file notice thereof with FERC. The Parties acknowledge that any FERC order issued with respect to such a dispute is only binding on LG&E/KU, not TVA.

3.2 Compensation After Termination. If LG&E/KU terminates this Agreement

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before the end of a Contract Year, then the Reliability Coordinator shall not be obligated to refund any amounts paid by LG&E/KU to the Reliability Coordinator as compensation for services provided by the Reliability Coordinator under this Agreement. If, however, the Reliability Coordinator terminates this Agreement before the end of a Contract Year or LG&E/KU and the Reliability Coordinator mutually agree to terminate this Agreement, then the Reliability Coordinator shall be obligated to refund to LG&E/KU an amount equal to the product of (a) any amounts paid by LG&E/KU to the Reliability Coordinator as compensation for services provided by the Reliability Coordinator under this Agreement during the Contract Year in which this Agreement is terminated and (b) the number of whole or partial months remaining in the Contract Year divided by twelve (12).

**3.3 Reimbursement of Additional Costs.** In addition to the compensation provided for in Section 3.1, LG&E/KU shall reimburse the Reliability Coordinator for (a) any additional costs incurred by the Reliability Coordinator at the request or direction of LG&E/KU or (b) any reasonable additional one-time costs necessarily incurred by Reliability Coordinator related to its activities under this Agreement that are not associated with services provided for in Section 3.1. Any costs under item (b) above shall be appropriately allocated by TVA among the Parties and those other entities that have executed similar reliability coordination agreements designating TVA as their reliability coordinator.

**3.4 Payments.** All payments by LG&E/KU to the Reliability Coordinator shall be made by the FedWire transfer method to the Reliability Coordinator's account at the U.S. Treasury in accordance with the wire instructions indicated below, and all such payments shall be deemed received as of the date the electronic funds transfer to the Reliability Coordinator's account is deemed effective.

Bank Name: TREAS NYC (official abbreviation)

Bank Address: New York Federal Reserve Bank, New York City  
33 Liberty Street  
New York, New York 10045

ABA Number: 021030004

Account No: 0004912

Beneficiary: Tennessee Valley Authority

Taxpayer ID: 62-0474417

OBI: Provide your organization name and invoice number or explanation of payment.

The Reliability Coordinator shall provide LG&E/KU with one or more contact persons for payment purposes and shall update such list of contact persons as necessary.

**Section 4 - Effective Date; Term; Termination; Termination Fees; Transition Assistance Services.**

**4.1 Effective Date.** The Parties acknowledge and agree that the effective date of this Agreement (the "Effective Date") shall be September 1, 2014 or such other date as permitted by

FERC

4.2 Term. This Agreement shall commence on Effective Date (as provided for in Section 4.1), and shall automatically continue for successive one-year terms (each, a "Subsequent Term") unless and until terminated pursuant to the termination provisions hereof. All Subsequent Terms, together with the Transition Assistance Period, if any, shall collectively be referred to as the "Term."

4.3 Mutually-Agreed Termination. This Agreement may be terminated by mutual agreement of the Parties at any time during the Term.

4.4 Termination at End of Term. Either Party may terminate this Agreement at the end of any Subsequent Term upon one (1) year's prior written notice to the other Party.

4.5 Termination for Cause.

4.5.1 Termination by Either Party. Either Party may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to the other Party if:

- (a) Material Failure or Default. The other Party fails to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;
- (b) Pattern of Failure. It determines, in its sole discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance required under this Agreement;
- (c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;
- (d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or is incapable of cure;
- (e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due;

- (f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated;
- (g) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.6;
- (h) Regulatory Changes/Modifications. FERC, in accepting this Agreement for filing, makes any material changes, modifications, additions, or deletions to this Agreement; or
- (i) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11 herein) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.5.2 Termination by LG&E/KU. LG&E/KU may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to the Reliability Coordinator if:

- (a) the Reliability Coordinator loses its NERC certification once obtained; or
- (b) FERC issues an order determining that TVA should no longer serve as LG&E/KU's Reliability Coordinator pursuant to this Agreement.

4.5.3 Termination by the Reliability Coordinator. The Reliability Coordinator may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to LG&E/KU if:

- (a) LG&E/KU determines to cease being a Balancing Authority and/or Transmission Operator, provided that LG&E/KU shall provide the Reliability Coordinator as much advance written notice of such determination as is practicable to allow the Reliability Coordinator to terminate this Agreement on or prior to the time LG&E/KU ceases to be a Balancing Authority or Transmission Operator;
- (b) FERC or any other person or entity takes any action to subject the Reliability Coordinator to FERC's plenary jurisdiction under the Federal Power Act ("FPA"); or
- (c) Effective Date has not occurred within eighteen (18) months of the Execution Date.

4.6 Return of Materials. Upon any termination of this Agreement or the conclusion of any Transition Assistance Period pursuant to Section 4.8.1, whichever is later, the Reliability Coordinator shall timely and orderly turn over to LG&E/KU all materials that were prepared or developed prior thereto pursuant to this Agreement, and return or destroy, at the option of LG&E/KU, all Data and other information supplied by LG&E/KU to the Reliability Coordinator or created by the Reliability Coordinator on behalf of LG&E/KU.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Sections 7 and 10, shall survive termination of this Agreement.

4.8 Transition Assistance Services.

4.8.1 Transition Assistance Period. Commencing on the date this Agreement is terminated and continuing for up to one (1) year thereafter (the "Transition Assistance Period"), the Reliability Coordinator shall (a) provide the Functions (and any replacements thereof or substitutions therefor), to the extent LG&E/KU requests such Functions to be performed during the Transition Assistance Period, and (b) cooperate with LG&E/KU in the transfer of the Functions (collectively, the "Transition Assistance Services"). During the Transition Assistance Period, the Parties shall use good faith efforts to ensure a smooth transition.

4.8.2 Transition Assistance Services. The Reliability Coordinator shall, upon LG&E/KU's request, provide the Transition Assistance Services during the Transition Assistance Period at the Reliability Coordinator's actual cost for such services. The quality and level of performance of the Functions by the Reliability Coordinator during the Transition Assistance Period shall not be degraded. After the expiration of the Transition Assistance Period, the Reliability Coordinator shall answer questions from LG&E/KU regarding the Functions on an "as needed" basis at the Reliability Coordinator's then-standard billing rates.

4.8.3 Key Personnel. During the Transition Assistance Period, the Reliability Coordinator shall not terminate, reassign or otherwise remove any Key Personnel without providing LG&E/KU thirty (30) days' prior notice of such termination, reassignment or removal unless such employee (a) voluntarily resigns from the Reliability Coordinator, (b) is dismissed by the Reliability Coordinator for cause, or (c) dies or is unable to work due to his or her disability.

4.9 Change in Reliability Entity. This Agreement is based on the existence of NERC and the applicability of the NERC Standards. If NERC ceases to exist in its current form or is replaced with an entity with authority over a Party's transmission system, the Parties shall promptly meet to determine whether to revise this Agreement to reflect the new reliability entity, if any, and the Parties' obligations in light of the new reliability entity or to terminate this Agreement in accordance with Section 4.2.

4.10 Prior Obligations and Liabilities Unaffected by Termination. Termination of this Agreement shall not relieve the Parties of any of their respective cost obligations or other obligations and liabilities related to this Agreement that were incurred prior to the effective date of termination of this Agreement.

**Section 5 - Data Management.**

5.1 Supply of Data. During the Term, LG&E/KU shall supply to the Reliability Coordinator, and/or grant the Reliability Coordinator access to all Data that the Reliability Coordinator reasonably requires to perform the Functions. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, "Data"

means all information, text, drawings, diagrams, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to the Reliability Coordinator by LG&E/KU under this Agreement, which shall be LG&E/KU's Data, (b) are prepared, stored or transmitted by the Reliability Coordinator solely on behalf of LG&E/KU, which shall be LG&E/KU's Data; or (c) are compiled by the Reliability Coordinator by aggregating Data owned by LG&E/KU and Data owned by third parties, which shall be Reliability Coordinator's Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party's Data and the other Party's software, base data models and operating procedures for software or base data models ("Processes") are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party's Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall retain and preserve any of the other Party's Data that are supplied to it during the Term, and shall exercise commercially reasonable efforts to preserve the integrity of the other Party's Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party's Data.

5.4 Confidentiality. Each Party's Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

## **Section 6 - Intellectual Property.**

6.1 Pre-Existing Intellectual Property. Each Party shall own (and continue to own) all trade secrets, Processes and designs and other intellectual property that it owned prior to entering this Agreement, including any enhancements thereto ("Pre-Existing Intellectual Property"). Each Party acknowledges the ownership of the other Party's Pre-Existing Intellectual Property and agrees that it will do nothing inconsistent with such ownership. Each Party agrees that nothing in this Agreement shall give it any right, title or interest in the other Party's Pre-Existing Intellectual Property, other than the rights set forth in this Agreement. The Reliability Coordinator's Pre-Existing Intellectual Property shall include the Reliability Coordinator Retained Rights set forth in Section 6.3. LG&E/KU's Pre-Existing Intellectual Property shall include LG&E/KU Retained Rights set forth in Section 6.4.

6.1.1 Exclusion. Nothing in this Agreement shall prevent either Party from using general techniques, ideas, concepts and know-how gained by its employees during the performance of its obligations under this Agreement in the furtherance of its normal business, to the extent that it does not result in disclosure of the other Party's Data or any data generated from the other Party's Data or other Confidential Information or an infringement by LG&E/KU or the Reliability Coordinator of any intellectual property right. For the avoidance of doubt, the use by a Party of such general techniques, ideas, concepts and know-how gained by its employees during the performance of its obligations under this Agreement shall not be deemed to be an infringement of the other Party's intellectual property rights so long as such matters are retained in the unaided memories of such employees and any Confidential Information is treated in accordance with the provisions of Section 10.



6.2 Jointly-Owned Intellectual Property. Except for the Data described in Section 5.1, all deliverables, whether software or otherwise, to the extent originated and prepared by the Reliability Coordinator exclusively in connection with the performance of its obligations under this Agreement shall be, upon payment of all amounts that may be due from LG&E/KU to the Reliability Coordinator, jointly owned by LG&E/KU and Reliability Coordinator (“Jointly-Owned Intellectual Property”). Each Party shall have the right to use the Jointly-Owned Intellectual Property without any right or duty or accounting to the other Party, except as provided in this Section 6.2. Upon the Reliability Coordinator using, transferring or licensing Jointly-Owned Intellectual Property for or to a third party, the Reliability Coordinator shall reimburse LG&E/KU in an equitable manner as determined by the Parties in good faith for the actual amounts paid by LG&E/KU to the Reliability Coordinator that relate to such Jointly-Owned Intellectual Property. Except as stated in the foregoing sentence, the Reliability Coordinator shall have no other obligation to account to LG&E/KU for any such use, transfer, license, disclosure, copying, modifying or enhancing of the Jointly-Owned Intellectual Property. Notwithstanding anything herein to the contrary, LG&E/KU may use the Jointly-Owned Intellectual Property for its internal business purposes, including licensing or transferring its interests therein to a third party for purposes of operating or performing functions in connection with LG&E/KU’s transmission business.

6.3 Reliability Coordinator Retained Rights. The Reliability Coordinator shall retain all right, title and interest in its proprietary know-how, concepts, techniques, processes, materials and information that were or are developed entirely independently of this Agreement (“Reliability Coordinator Retained Rights”), whether or not such Reliability Coordinator Retained Rights are embodied in a deliverable, whether software or otherwise originated and prepared by the Reliability Coordinator in connection with the performance of its obligations under this Agreement. With respect to the Reliability Coordinator Retained Rights embodied in any deliverable, whether software or otherwise originated and prepared by the Reliability Coordinator in connection with the performance of its obligations under this Agreement, LG&E/KU is hereby granted a nonexclusive, perpetual, worldwide, royalty-free, fully paid-up license under such Reliability Coordinator Retained Rights to use such deliverable for LG&E/KU’s internal business purposes only, including licensing or transferring its interests therein to an Affiliate of LG&E/KU or a third party for purposes of operating or performing functions in connection with LG&E/KU’s transmission business.

6.4 LG&E/KU Retained Rights. LG&E/KU shall retain all right, title and interest in its proprietary know-how, concepts, techniques, processes, materials and information that were or are developed entirely independently of this Agreement (“LG&E/KU Retained Rights”), whether or not such LG&E/KU Retained Rights are embodied in a deliverable, whether software or otherwise originated and prepared by LG&E/KU in connection with the performance of its obligations under this Agreement. With respect to LG&E/KU Retained Rights embodied in any software or otherwise originated and prepared by LG&E/KU in connection with the performance of its obligations under this Agreement, the Reliability Coordinator is hereby granted a nonexclusive, worldwide, royalty-free, fully paid-up license under such LG&E/KU Retained Rights to use such deliverable for the Reliability Coordinator’s performance of its obligations under this Agreement only; provided that LG&E/KU shall not be liable in any way for the use of or reliance on such Reliability Coordinator Retained Rights by the Reliability Coordinator’s Affiliate or third party for any purpose whatsoever.

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6.5 Reliability Coordinator Non-Infringement; Indemnification. The Reliability Coordinator warrants to LG&E/KU that all Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights, and deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement shall not infringe on any third party patent, copyright, trade secret or other third party proprietary rights. The Reliability Coordinator shall defend, hold harmless and indemnify LG&E/KU and its Affiliates and their respective employees, officers, directors, principals, owners, partners, shareholders, agents, representatives, consultants, and subcontractors (collectively, "LG&E/KU Representatives") from and against all claims, lawsuits, penalties, awards, judgments, court arbitration costs, attorneys' fees, and other reasonable out-of-pocket costs incurred in connection with such claims or lawsuits based upon the actual or alleged infringement of any of the foregoing rights; provided that LG&E/KU gives prompt written notice of any such claim or action to the Reliability Coordinator, permits the Reliability Coordinator to control the defense of any such claim or action with counsel of its choice, and cooperates with the Reliability Coordinator in the defense thereof; and further provided that such claim or action is not based on any alteration, modification or combination of the deliverable with any item, information or process not provided by the Reliability Coordinator, where there would be no infringement in the absence of such alteration, modification or combination. If any infringement action results in a final injunction against LG&E/KU or the LG&E/KU Representatives with respect to Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights or deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement or in the event the use of such matters or any part thereof, is, in such lawsuit, held to constitute infringement, the Reliability Coordinator agrees that it shall, at its option and sole expense, either (a) procure for LG&E/KU or the LG&E/KU Representatives the right to continue using the infringing matter, or (b) replace the infringing matter with non-infringing items of equivalent functionality or modify the same so that it becomes non-infringing and retains its full functionality. If the Reliability Coordinator is unable to accomplish (a) or (b) above, the Reliability Coordinator shall reimburse LG&E/KU for all costs and fees paid by LG&E/KU to the Reliability Coordinator for the infringing matter. The above constitutes the Reliability Coordinator's complete liability for claims of infringement relating to any the Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights, and deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement.

6.6 LG&E/KU Non-Infringement; Indemnification. LG&E/KU warrants to the Reliability Coordinator that, to its knowledge, all LG&E/KU's Data (except for Data created by the Reliability Coordinator on behalf of LG&E/KU) and Processes, LG&E/KU Pre-Existing Intellectual Property, and LG&E/KU Retained Rights shall not infringe on any third party patent, copyright, trade secret or other third party proprietary rights. LG&E/KU shall defend, hold harmless and indemnify the Reliability Coordinator and its Affiliates and their respective employees, officers, directors, principals, owners, partners, shareholders, agents, representatives, consultants, and subcontractors against all claims, lawsuits, penalties, awards, judgments, court costs, and arbitration costs, attorneys' fees, and other reasonable out-of-pocket costs incurred in connection with such claims or lawsuits based upon the actual or alleged infringement of any of the foregoing rights; provided that the Reliability Coordinator gives prompt written notice of any such claim or action to LG&E/KU, permits LG&E/KU to control the defense of any such claim or

action with counsel of its choice, and cooperates with LG&E/KU in the defense thereof; and further provided that such claim or action is not based on any alteration, modification or combination of the deliverable with any item, information or process not provided by LG&E/KU to the Reliability Coordinator, where there would be no infringement in the absence of such alteration, modification or combination. The above constitutes LG&E/KU's complete liability for claims of infringement relating to any of the LG&E/KU's Data and Processes, LG&E/KU Pre-Existing Intellectual Property, and LG&E/KU Retained Rights.

**Section 7 - Indemnification.**

7.1 Indemnification by the Parties. Each Party ("Indemnifying Party") shall indemnify, release, defend, reimburse and hold harmless the other Party and its Affiliates, and their respective directors, officers, employees, principals, representatives and agents (collectively, the "Indemnified Parties") from and against any and all claims, demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees (each, an "Indemnifiable Loss") asserted against or incurred by any of the Indemnified Parties arising out of, resulting from or based upon (a) a breach by the Indemnifying Party of its obligations under this Agreement, (b) claims of bodily injury or death of any person or damage to real and/or tangible personal property caused by the negligence or willful misconduct of the Indemnifying Party and its Affiliates and their respective directors, officers, employees, principals, representatives, agents or contractors during the Term, or (c) the acts or omissions of the Indemnifying Party and its Affiliates and their respective directors, officers, employees, principals, representatives, agents or contractors during the Term.

7.2 No Consequential Damages. Neither Party shall be liable to the other Party under this Agreement (by way of indemnification, damages or otherwise) for any indirect, incidental, exemplary, punitive, special or consequential damages, except in the case of gross negligence or willful misconduct.

7.3 Cooperation Regarding Claims. If an Indemnified Party receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. The Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that any such settlement is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments, then such settlement will be

subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

**Section 8 - Contract Managers; Dispute Resolution.**

8.1 LG&E/KU Contract Manager. LG&E/KU shall appoint an individual (the “LG&E/KU Contract Manager”) who shall serve as the primary LG&E/KU representative under this Agreement. The LG&E/KU Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of LG&E/KU’s obligations under this Agreement, and (b) be authorized to act for and on behalf of LG&E/KU with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the LG&E/KU Contract Manager may, upon prior written notice to the Reliability Coordinator, delegate such of his or her responsibilities to other LG&E/KU employees, as the LG&E/KU Contract Manager deems appropriate. LG&E/KU may, upon prior written notice to the Reliability Coordinator, change the LG&E/KU Contract Manager.

8.2 Reliability Coordinator Contract Manager. The Reliability Coordinator shall appoint, among the Key Personnel identified in Attachment C, an individual (the “Reliability Coordinator Contract Manager”) who shall serve as the primary Reliability Coordinator representative under this Agreement. The Reliability Coordinator Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of the Reliability Coordinator’s obligations under this Agreement, and (b) be authorized to act for and on behalf of the Reliability Coordinator with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Reliability Coordinator Contract Manager may, upon prior written notice to LG&E/KU, delegate such of his or her responsibilities to other Key Personnel, as the Reliability Coordinator Contract Manager deems appropriate. The Reliability Coordinator may, upon prior written notice to LG&E/KU, change the Reliability Coordinator Contract Manager. For the avoidance of doubt, LG&E/KU shall not have an approval or consent right with respect to the selection of the Reliability Coordinator Contract Manager.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a “Dispute”) shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by LG&E/KU pursuant to the last sentence of Section 3.1, which shall be resolved pursuant thereto, or (b) confidentiality or intellectual property rights (in which case either Party shall be free to seek available legal or equitable remedies).

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the LG&E/KU Contract Manager and the Reliability Coordinator Contract Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) days of being referred to the LG&E/KU Contract Manager and the Reliability Coordinator Contract Manager pursuant to Section 8.3.2, then each Party shall have five (5) days to appoint an executive management representative who shall

negotiate in good faith to resolve the Dispute.

8.3.4 Exercise of Remedies at Law or in Equity. If the Parties' executive management representatives are unable to resolve the Dispute within thirty (30) days of their appointment, then each Party shall be free to pursue any remedies available to it and to take any action in law or equity that it believes necessary or convenient in order to enforce its rights or cause to be fulfilled any of the obligations or agreements of the other Party.

8.4 LG&E/KU Rights Under FPA Unaffected. Nothing in this Agreement is intended to limit or abridge any rights that LG&E/KU may have to file or make application before FERC under Section 205 of the FPA to revise any rates, terms or conditions of the OATT or any other FPA jurisdictional agreement.

8.5 Reliability Coordinator Rights Under the TVA Act and FPA Unaffected. Nothing in this Agreement is intended to limit or abridge any rights that the Reliability Coordinator may have under the TVA Act or the FPA, nor to require the Reliability Coordinator to violate the area limitations set forth in the TVA Act.

8.6 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Sections 8.3.2 and 8.3.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

## **Section 9 - Insurance.**

9.1 Requirements. The Reliability Coordinator shall provide and maintain during the Term insurance coverage in the form and with minimum limits of liability as specified below, unless otherwise agreed to by the Parties.

9.1.1 Worker's compensation insurance in accordance with the Federal Employees Compensation Act (FECA).

9.1.2 Commercial general liability or equivalent insurance with a combined single limit of not less than \$1,000,000 per occurrence. Such insurance shall include products/completed operations liability, owners protective, blanket contractual liability, personal injury liability and broad form property damage.

9.2 Insurance Matters. All insurance coverages required pursuant to Section 9.1 shall (a) be provided by insurance companies that have a Best Rating of A or higher, (b) provide that LG&E/KU is an additional insured (other than the workers' compensation insurance), (c) provide that LG&E/KU will receive at least thirty (30) days written notice from the insurer prior to the cancellation or termination of or any material change in any such insurance coverages, and (d) include waivers of any right of subrogation of the insurers thereunder against LG&E/KU. Certificates of insurance evidencing that the insurance required by Section 9.1 is in force shall be delivered by the Reliability Coordinator to LG&E/KU prior to the Effective Date.

9.3 Compliance. The Reliability Coordinator shall not commence performance of any Functions until all of the insurance required pursuant to Section 9.1 is in force, and the necessary



documents have been received by LG&E/KU pursuant to Section 9.2. Compliance with the insurance provisions in Section 9 is expressly made a condition precedent to the obligation of LG&E/KU to make payment for any Functions performed by the Reliability Coordinator under this Agreement. The minimum insurance requirements set forth above shall not vary, limit or waive the Reliability Coordinator's legal or contractual responsibilities or liabilities under this Agreement.

**Section 10 - Confidentiality.**

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all activities by such Party and information and documentation of such Party, whether disclosed to or accessed by the other Party, in each case, in connection with this Agreement; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Effective Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own confidential information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.4, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the disclosing Party's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates, to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information of the disclosing Party is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. The obligations in this Section 10 shall not restrict any disclosure pursuant to any local, state or federal governmental agency or authority if such release is necessary to comply with applicable laws, governmental regulations or orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.4, the recipient shall give prompt notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 NERC Data Confidentiality Agreement. In addition to, and not in limitation of, the confidentiality restrictions in Section 10.2, each Party shall sign the NERC Data Confidentiality



Agreement and shall treat all Confidential Information as transmission operations and transmission system information pursuant to the NERC Data Confidentiality Agreement.

10.4 FERC Requests for Confidential Information. Notwithstanding anything in this Agreement to the contrary, if FERC or its staff, during the course of an investigation or otherwise, requests information from the Reliability Coordinator related to services provided by the Reliability Coordinator to LG&E/KU that the Reliability Coordinator is otherwise required to maintain in confidence pursuant to this Agreement, the Reliability Coordinator shall provide the requested information to FERC or its staff within the time provided for in the request for information. In providing such information to FERC or its staff, the Reliability Coordinator shall, consistent with 18 C.F.R. § 388.112, request that the information be treated as confidential and non-public by FERC and its staff and that the information be withheld from public disclosure. The Reliability Coordinator shall notify LG&E/KU when it is notified by FERC or its staff that a request for public disclosure of, or decision to publicly disclose, confidential information has been received, at which time either the Reliability Coordinator or LG&E/KU may respond before such information is made public, pursuant to 18 C.F.R. § 388.112.

#### **Section 11 - Force Majeure.**

11.1 Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to causes beyond such Party's reasonable control, which by the exercise of reasonable due diligence such Party is unable, in whole or in part, to prevent or overcome (a "Force Majeure"), including acts of God, act of the public enemy, fire, explosion, vandalism, cable cut, storm or other catastrophes, weather impediments, national emergency, insurrections, riots, wars or any law, order, regulation, direction, action or request of any government or authority or instrumentality thereof. Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to an event of Force Majeure, except for the obligation to pay any amount when due, provided that the affected Party:

11.1.1 gives notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the affected Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

#### **Section 12 - Reporting; Audit.**

12.1 Reporting. The Reliability Coordinator shall make regular reports to FERC and LG&E/KU's retail regulators as may be required by applicable law and regulations or as may be requested by such authorities.

12.2 Books and Records. The Reliability Coordinator shall maintain full and accurate books and records pertinent to this Agreement, and the Reliability Coordinator shall maintain such books and records for three (3) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. LG&E/KU will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, the Reliability Coordinator's operations and books to (a) ensure compliance with this Agreement, (b) verify any cost claims or other amounts due hereunder, and (c) validate the Reliability Coordinator's internal controls with respect to the performance of the Functions. The Reliability Coordinator shall maintain an audit trail, including all original transaction records, of all financial and non-financial transactions resulting from or arising in connection with this Agreement as may be necessary to enable LG&E/KU or the independent third party, as applicable, to perform the foregoing activities. LG&E/KU shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that LG&E/KU was charged inappropriate or incorrect costs and expenses, in which case, the Reliability Coordinator shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which LG&E/KU was charged inappropriate or incorrect costs and expenses. The Reliability Coordinator shall provide reasonable assistance necessary to enable LG&E/KU or an independent third party, as applicable, and shall not be entitled to charge LG&E/KU for any such assistance. Amounts incorrectly or inappropriately invoiced by the Reliability Coordinator to LG&E/KU, whether discovered prior to or subsequent to payment by LG&E/KU, shall be adjusted or reimbursed to LG&E/KU by the Reliability Coordinator within twenty (20) days of notification by LG&E/KU to the Reliability Coordinator of the error in the invoice.

12.3 Regulatory Compliance. The Reliability Coordinator shall comply with all reasonable requests by LG&E/KU to comply with Section 404 of the Sarbanes-Oxley Act and related regulatory requirements. LG&E/KU may hire, at its expense, or LG&E/KU may direct the Reliability Coordinator to hire, at LG&E/KU expense, an independent auditor to review, audit and prepare audit reports associated with the Reliability Coordinator's controls and systems relating to the Functions and LG&E/KU's financial statements and reports, in accordance with SAS No. 70, Type II. Such reports may not be required more frequently than twice per Contract Year. The Reliability Coordinator shall notify LG&E/KU prior to or at the time of any significant or material change to any internal process or financial control of the Reliability Coordinator that would or might impact the Functions performed for or on behalf of LG&E/KU or that would, or might, have a significant or material effect on such process's mitigation of risk or upon the integrity of LG&E/KU's financial reporting or disclosures and provide sufficient details of the change so as to enable LG&E/KU and/or its independent auditors to review the change and evaluate its impact on its internal controls and financial reporting. The Reliability Coordinator shall cooperate with the independent auditors and LG&E/KU to enable the preparation of the reports necessary to comply with Section 404 of the Sarbanes-Oxley Act, consistent with the other provisions of this Agreement.

### **Section 13 - Independent Contractor.**

The Reliability Coordinator shall be and remain during the Term an independent contractor with respect to LG&E/KU, and nothing contained in this Agreement shall be (a) construed as inconsistent with that status, or (b) deemed or construed to create the relationship of principal and agent or employer and employee, between the Reliability Coordinator and LG&E/KU or to make

either the Reliability Coordinator or LG&E/KU partners, joint ventures, principals, fiduciaries, agents or employees of the other Party for any purpose. Neither Party shall represent itself to be an agent, partner or representative of the other Party. Neither Party shall commit or bind, nor be authorized to commit or bind, the other Party in any manner, without such other Party's prior written consent. Personnel employed, provided or used by any Party in connection herewith will not be employees of the other Party in any respect. Each Party shall have full responsibility for the actions or omissions of its employees and shall be responsible for their supervision, direction and control.

**Section 14 - Taxes.**

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes.

**Section 15 - Notices.**

15.1 Notices. Except as otherwise specified herein, any notice required or authorized by this Agreement shall be deemed properly given to a Party when sent to its designated representative by facsimile or other electronic means (with a confirmation copy sent by United States mail, first-class postage prepaid), by hand delivery, or by United States mail, first-class postage prepaid. The Parties' designated representatives are as follows:

If to LG&E/KU:

Louisville Gas and Electric Company  
220 West Main St.  
Louisville, Kentucky 40202  
Facsimile: (502) 627-4002

And

Kentucky Utilities Company  
220 West Main St.  
Louisville, Kentucky 40202  
Facsimile: (502) 627-4002

If to the Reliability Coordinator:

Tennessee Valley Authority  
1101 Market Street, PCC 2A  
Chattanooga, Tennessee 37402-2801  
Facsimile: (423) 697-4120

15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

**Section 16 - Key Personnel; Work Conditions.**

16.1 Key Personnel. All Key Personnel shall be properly certified and licensed, if required by law, and be qualified and competent to perform the Functions. The Reliability Coordinator shall provide LG&E/KU prior written notice of the replacement of any Key Personnel.

16.2 Conduct of Key Personnel and Reporting. The Reliability Coordinator agrees to require that the Key Personnel comply with the Reliability Coordinator's employee code of conduct, a current copy of which has been provided to LG&E/KU. The Reliability Coordinator may amend its employee code of conduct at any time, provided that the Reliability Coordinator shall promptly provide the LG&E/KU Contract Manager with a copy of the amended employee code of conduct. If any Key Personnel commits fraud or engages in material violation of the Reliability Coordinator's employee code of conduct, the Reliability Coordinator shall promptly notify LG&E/KU as provided above and promptly remove any such Key Personnel from the performance of the Functions.

16.3 Personnel Screening. The Reliability Coordinator shall be responsible for conducting, in accordance with applicable law (including the Fair Credit Reporting Act, The Fair and Accurate Credit Transactions Act, and Title VII of the Civil Rights Act of 1964), adequate pre-deployment screening of the Key Personnel prior to commencing performance of the Functions. By deploying Key Personnel under this Agreement, the Reliability Coordinator represents that it has completed the Screening Measures (as defined below) with respect to such Key Personnel. To the extent permitted by applicable law, the term "Screening Measures" shall include, at a minimum, a background check including: (a) a Terrorist Watch Database Search; (b) a Social Security Number trace; (c) motor vehicle license and driving record check; and (d) a criminal history check, including, a criminal record check for each county/city and state/country in the employee's residence history for the maximum number of years permitted by law, up to seven (7) years. Unless prohibited by law, if, prior to or after assigning a Key Personnel to perform the Functions, the Reliability Coordinator learns of any information that the Reliability Coordinator considers would adversely affect such Key Personnel's suitability for the performance of the Functions (including based on information discovered from the Screening Measures), the Reliability Coordinator shall not assign the Key Personnel to the Functions or, if already assigned, promptly remove such Key Personnel from performing the Functions and immediately notify LG&E/KU of such action.

16.4 Security. LG&E/KU shall have the option of barring from LG&E/KU's property any Key Personnel whom LG&E/KU determines is not suitable in accordance with the applicable laws pursuant to Sections 16.1 through 16.3.

## **Section 17 - Miscellaneous Provisions.**

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with applicable state and federal laws, without regard to the laws requiring the applicability of the laws of another jurisdiction.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing.

17.3 Assignment. Neither Party shall sell, assign, or otherwise transfer any or all of its respective rights hereunder, or delegate any or all of its respective obligations under this

Agreement.

17.4 No Third Party Beneficiaries. Nothing in this Agreement is intended to confer any benefits upon any person or entity not a Party to this Agreement. This Agreement is made solely for the benefit of the Parties and nothing herein shall be construed as a stipulation for the benefit of others, and no third party shall be entitled to enforce this Agreement against any Party hereto.

17.5 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights, nor shall any single or partial exercise of any such right preclude any other or further exercise thereof or the exercise of any other right.

17.6 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance, is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification, condition or other change to this Agreement is imposed by a court or regulatory authority of competent jurisdiction which materially affects the benefits or obligations of the Parties, then the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligation of the Parties immediately prior to such holding, modification or condition. If such negotiations are unsuccessful, then either Party may terminate this Agreement pursuant to Section 4.5.1.

17.7 Representations and Warranties. Each Party represents and warrants to the other Party as of the Execution Date and the Effective Date as follows:

17.7.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized or applicable Federal law, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.7.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.7.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

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17.7.4 Regulatory Approval. It has obtained or will obtain by the Effective Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.7.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.7.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.8 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.9 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement, including that certain Reliability Coordinator Agreement, dated as of January 10, 2006, between the Parties. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms, and conditions of this Agreement.

17.10 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.11 Time of the Essence. With respect to all duties, obligations and rights of the Parties, time shall be of the essence in this Agreement.

17.12 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.12.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;



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17.12.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.12.3 references to “Section” or “Attachment” refer to this Agreement, unless specified otherwise;

17.12.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.12.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.12.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.12.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.12.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.12.9 any capitalized terms used in this Agreement, including the Appendices, that are not defined in this Agreement or in the Appendices, shall have the meaning established in the applicable NERC documentation.

17.13 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement its has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.14 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon LG&E/KU and the Reliability Coordinator, notwithstanding that LG&E/KU and the Reliability Coordinator may not have executed the same counterpart.

**Section 18 - Confidential Critical Infrastructure Information Protection.** Notwithstanding any other applicable confidentiality provisions in this RC Agreement including Section 10 above, the following provisions of this Section 18 shall apply with respect to LG&E/KU’s Protected Assets and Information. “LG&E/KU’s Protected Assets and Information” is defined as: (i) LG&E/KU’s Critical Cyber Assets, (ii) LG&E/KU’s Cyber Assets used in access control and monitoring of Company’s Electronic Security Perimeter(s), (iii) LG&E/KU’s Cyber Assets that authorize or log access to LG&E/KU’s Physical Security Perimeter(s) or (iv) any information relating to LG&E/KU’s Critical Cyber Assets, including, without limitation, operational

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procedures, Critical Asset lists, Critical Cyber Asset lists, network topology or similar diagrams, floor plans of computer centers that contain Critical Cyber Assets, equipment layouts of Critical Cyber Assets, disaster recovery plans, incident response plans, security configuration information, and any other confidential information relating to the reliability or operability of the Bulk Electric System and information generated or otherwise developed by the Reliability Coordinator in connection with its performance of the Reliability Coordinator functions that constitute or are otherwise related to LG&E/KU's Protected Assets and Information (collectively, "Confidential Critical Infrastructure Information"). The Reliability Coordinator shall not disclose any Confidential Critical Infrastructure Information (which will be clearly marked or otherwise identified by LG&E/KU as Confidential Critical Infrastructure Information) to any person or entity, except strictly on a need-to-know basis, and shall take all necessary actions to protect the Confidential Critical Infrastructure Information, including, without limitation, ensuring that appropriate electronic and/or password access controls are in place if such Confidential Critical Infrastructure Information is stored on shared drives or systems, encrypting all such information stored on laptops or removable media (such as a USB drive), and maintaining any such hard copy information in a secure, locked storage container and not permitting any unauthorized individual to view, handle or possess such information. The Reliability Coordinator shall provide to LG&E/KU a list of all the Reliability Coordinator employees, subcontractors or other persons associated with the Reliability Coordinator with access to any Confidential Critical Infrastructure Information when and as requested by LG&E/KU. The Reliability Coordinator will provide notification by contacting the LG&E/KU's NERC Compliance representative identified below immediately upon becoming aware that it has disclosed any Confidential Critical Infrastructure Information in violation of this Section 18. The Reliability Coordinator shall ensure that each recipient of any Confidential Critical Infrastructure Information understands and complies with the requirements to protect Confidential Critical Infrastructure Information from inappropriate disclosure as set forth in this Section 18. Notwithstanding anything to the contrary in the Contract, with respect to any Confidential Critical Infrastructure Information, the restrictions set forth in this Section 18 shall remain in effect indefinitely from the date such Confidential Critical Infrastructure Information was first disclosed to or obtained or discovered by the Reliability Coordinator. The Reliability Coordinator shall, upon request and as directed by LG&E/KU, promptly return to LG&E/KU, or otherwise properly dispose of, any and all Confidential Critical Infrastructure Information that is in the possession of the Reliability Coordinator or any of its employees or subcontractors.

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The parties have caused this Reliability Coordinator Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY**

*/s/ Tom Jessee*

---

Name: Tom Jessee  
Title: Vice President, Transmission  
Date: 8/25/14

**KENTUCKY UTILITIES COMPANY**

*/s/ Tom Jessee*

---

Name: Tom Jessee  
Title: Vice President, Transmission  
Date: 8/25/14

**TENNESSEE VALLEY AUTHORITY**

*/s/ Timothy E. Ponseti*

---

Name: Timothy E. Ponseti  
Title: Vice President, Transmission Operations & Power Supply  
Date: 8-25-2014

**ATTACHMENT A  
TO THE RELIABILITY COORDINATOR AGREEMENT**

DESCRIPTION OF THE PRIMARY FUNCTIONS

The Reliability Coordinator is responsible for bulk transmission reliability and power supply reliability functions. Bulk transmission reliability functions include reliability analysis, loading relief procedures, re-dispatch of generation and ordering curtailment of transactions and/or load. Power supply reliability functions include monitoring Balancing Authority Area performance and ordering the Balancing Authority to take actions, including load curtailment and increasing/decreasing generation in situations where an imbalance between generation and load places the system in jeopardy. The procedures to be followed by the Reliability Coordinator shall be consistent with those of NERC and are spelled out in the NERC Approved Reliability Plan for the TVA Reliability Coordination Area and TVA Standard Procedures and Policies.

**I. Reliability Coordinator General Functions:**

The Reliability Coordinator shall perform the following functions:

- a) Serving as NERC designated reliability coordinator and represent the TVA Reliability Area at the NERC and Regional Reliability Council level.
- b) Implementing applicable NERC and regional reliability criteria initiatives, such as maintaining a connection to NERC's Interregional Security Network ("ISN"), day-ahead load-flow analysis, transmission loading relief procedures, and information exchange.
- c) Developing and coordinating with the Reliability Coordination Advisory Committee ("RCAC") new Reliability Coordinator Procedures and revisions to existing Reliability Coordinator Procedures.
- d) Exchanging timely, accurate, and relevant Transmission System information with LG&E/KU, the ITO, and with other reliability coordinators.
- e) Developing and maintaining system models and tools needed to perform analysis needed to develop operational plans.
- f) Coordinating with neighboring reliability coordinators and other operating entities as appropriate to ensure regional reliability.
- g) All other reliability coordinator functions as required for compliance with applicable NERC Reliability Standards and Regional Reliability Council standards, as the same may be amended or modified from time to time.

**II. Real-time Operations:**

**A. Reliability Coordinator Functions:**

The Reliability Coordinator shall perform the following functions:

- a) Monitoring, analyzing, and coordinating the reliability of LG&E/KU's facilities and interfaces with other Balancing Authorities, Transmission Operators, and other reliability coordinators.
- b) Performing analyses to develop an evaluation of system conditions. LG&E/KU will provide necessary information (e.g., outages and transactions) and Transmission System conditions, as applicable, to the Reliability Coordinator in accordance with applicable NERC Reliability Standards. The results of these analyses will be provided to LG&E/KU and neighboring reliability coordinators in accordance with applicable NERC Standards and Regional Reliability Council Standards.
- c) Determining, directing, and documenting appropriate actions to be taken by LG&E/KU, the ITO and Reliability Coordinator in accordance with the NERC Reliability Standards, including curtailment of transmission service or energy schedules, re-dispatch of generation and load shedding as necessary to alleviate facility overloads and abnormal voltage conditions, and other circumstances that affect interregional bulk power reliability.
- d) Coordinating transmission loading relief and voltage correction actions with LG&E/KU and with other reliability coordinators.

**B. LG&E/KU Responsibilities:**

LG&E/KU shall have the following responsibilities:

- a) Ensuring appropriate telemetry and providing Reliability Coordinator real-time operational information for monitoring.
- b) Receiving from the Reliability Coordinator all reliability alerts for TVA Reliability Area and neighboring reliability coordinators.
- c) Following Reliability Coordinator directives for corrective actions (e.g., curtailments or load shedding) during system emergencies or to implement TLR procedures.
- d) Receiving from Reliability Coordinator all notices regarding Transmission System limitations or other reliability issues, as appropriate.

**III. Forward Operations:**

**A. Reliability Coordinator Functions:**

The Reliability Coordinator shall perform the following functions:

- a) Performing analyses and develop an evaluation of the expected next-day Transmission System operations. The results of these analyses shall be provided to LG&E/KU, the ITO and neighboring reliability coordinators in accordance with applicable NERC Reliability Standards and Regional Reliability Council Standards.

- b) Performing analysis of planned transmission and generation outages and coordination of outages with NERC, participants in reliability coordination agreements, and other reliability coordinators as appropriate and as required by NERC. This entails analysis and coordination of planned outages which are beyond next day and intra-day outages.
- c) Analyzing and approving all planned maintenance schedules on facilities 100kV and above and planned maintenance of generation facilities submitted by LG&E/KU in conjunction with other work on the regional transmission grid to determine the impact of LG&E/KU's planned maintenance schedule on the reliability of the facilities under TVA's purview as Reliability Coordinator, and the purview of neighboring reliability coordinators, and any other relevant effects; and coordinate impacts on available transfer capability with the ITO.
- d) Coordinating, as required by either NERC or other agreements, planned maintenance schedules with all adjacent reliability coordination areas and/or Balancing Authority Areas and Transmission Providers; as well as the ITO.

**B. LG&E/KU Responsibilities:**

LG&E/KU shall have the following responsibilities:

- a) Providing generation-related information (e.g., outages and transactions) and expected Transmission System conditions (e.g., transmission facility outages and transactions), as applicable, to the Reliability Coordinator for the next-day operation in accordance with applicable NERC Reliability Standards and Regional Reliability Council standards.
- b) Submitting facility ratings and operational data for all generators and transmission facilities in the LG&E/KU footprint.
- c) Coordinating with the ITO and submitting to the Reliability Coordinator generation dispatch information for the LG&E/KU footprint and following Reliability Coordinator directives regarding dispatch adjustments to mitigate congestion.
- d) Submitting to the Reliability Coordinator generation operation plans and commitments for reliability analysis.
- e) Submitting to the Reliability Coordinator transmission maintenance plans for reliability analysis.
- f) Following Reliability Coordinator directives to revise transmission maintenance plans as required to ensure grid reliability.
- g) Receiving from Reliability Coordinator all notices regarding reliability analyses for the TVA Reliability Area as well as neighboring reliability coordinators.
- h) Representing LG&E/KU on the RCAC and in all RCAC deliberations.

**IV. Regional Congestion Management**



For the purposes of this section IV, capitalized terms will have the definitions used in the Congestion Management Process (“CMP”), unless otherwise noted in this section IV.

**A. Reliability Coordinator Functions:**

The following functions to be performed by the Reliability Coordinator shall be performed in conjunction with the functions to be performed by the Independent Transmission Operator under the Independent Transmission Organization Agreement and will fully incorporate the LG&E/KU operations into the procedures and protocols governing other facilities in the Reliability Coordinator’s Reliability Area in accordance with the CMP:

- a) Identifying Coordinated Flowgates and determination of flowgates requiring Reciprocal Coordination (twice annually).
- b) Performing Historic Firm Flow Calculations -- implement transmission service reservation set and designated resources provided by LG&E/KU for established freeze date; calculate historic firm flow values and ratios for all coordinated flowgates on LG&E/KU’s system (bi-annually).
- c) Developing reciprocal coordination agreements that establish how each Operating Entity will consider its own flowgates as well as the usage of other Operating Entities when it determines the amount of flowgate or constraint capacity remaining. This process will include both operating horizon determination as well as forward looking capacity allocation.
- d) Implementing AFC Process -- determine AFC attribute requirements; obtain NNL Impact Data; implement Allocation Calculation Process; implement AFC calculation process.
- e) The Reliability Coordinator will provide the ITO flowgate AFCs on an hourly basis and flowgate allocations on a daily basis.

**B. LG&E/KU Responsibilities:**

LG&E/KU is obligated to uphold the terms and conditions of the CMP, and providing the Reliability Coordinator with the information and support it needs in order to carry out its duties as LG&E/KU 's Reliability Coordinator. LG&E/KU shall have the following responsibilities. LG&E/KU will be responsible for coordinating with the ITO and providing Transmission System data to the Reliability Coordinator including, but not limited to:

Operating information:

- (i) Transmission Service Reservations;
- (ii) Load forecast requirements;
- (iii) Flowgates requirements;
- (iv) AFC data requirements;
- (v) PSSE Models Requirements;
- (vi) Designated Network Resources requirements;

- (vii) Jointly owned units;
- (viii) Dynamic schedules;
- (ix) NNL allocations requirements; and,
- (x) NNL Evaluator Requirements.

Projected operating information:

- (i) Unit commitment/merit order;
- (ii) Firm purchase and sales (including grandfathered agreements);
- (iii) Independent power producer information including current operating level, projected operating levels, Scheduled Outage start and end dates;
- (iv) Planned and actual operational start-up dates for any permanently added, removed, or significantly altered transmission segments; and
- (v) Planned and actual start-up testing and operational start-up dates for any permanently added, removed, or significantly altered generation units.

**C. ITO Responsibilities:**

The ITO shall have the following responsibilities in support of the Congestion Management Process (“CMP”):

- a) Providing to the Reliability Coordinator all transmission facility plans and facility upgrade schedules.
- b) Providing to the Reliability Coordinator the status of all transmission service requests and all new transmission service agreements.
- c) Receiving from the Reliability Coordinator all flowgate AFCs on an hourly basis and flowgate allocations on a daily basis.
- d) Converting flowgate information provided by the Reliability Coordinator to ATC values for posting on OASIS and for analyzing TSRs.
- e) Implementing CMP business rules for AFC vs. ASTFC.
- f) Honoring all AFC allocations and AFC over-rides from other CMP participants in the evaluation and granting of transmission service.

**V. Reliability Coordination**

**A. Reliability Coordinator Functions:**

The Reliability Coordinator will ensure a long-term (one year and beyond) plan is available for adequate resources and transmission within the TVA Reliability Area. The Reliability Coordinator will integrate the Annual Plan provided by the ITO with plans of other operating entities in the Reliability Coordination Area and assess the plans to ensure those plans meet reliability standards.

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The Reliability Coordinator will advise the ITO of solutions to plans that do not meet those standards. The Reliability Coordinator will then coordinate the Reliability Area Plan with those of neighboring reliability coordinators and Planning Coordinators to ensure wide-area grid reliability.

These functions include:

- a) Integrating the transmission and resource (demand and capacity) system models provided by the ITO with those of other Reliability Coordinator Area operating entities to ensure Transmission System reliability and resource adequacy.
- b) Applying methodologies and tools to assess and analyze the Transmission System's expansion plans and the resource adequacy plans.
- c) Collecting all information and data required for modeling and evaluation purposes.
- d) Integrating and verifying that the respective plans of the Resource Planners and Transmission Planners within the TVA Reliability Area meet reliability standards.
- e) Coordinating the Reliability Coordinator Area plan with neighboring Reliability Coordinators for review, as appropriate.
- f) Integrating the Reliability Coordinator Area plan with neighboring Planning Coordinators/reliability coordinators' plans to provide a broad multi-regional bulk system planning view.

**B. LG&E/KU Responsibilities:**

LG&E/KU shall have the following responsibilities:

- a) Providing to the Reliability Coordinator demand and energy end-use customer forecasts, capacity resources, and demand response programs.
- b) Providing to the Reliability Coordinator generator unit performance characteristics and capabilities.
- c) Providing to Reliability Coordinator long-term capacity purchases and sales.

## ATTACHMENT B

### DIVISION OF RESPONSIBILITIES FOR THE PLANNING FUNCTION

#### Overview

This Attachment B to the Reliability Coordinator Agreement is designed to provide a division of responsibilities between LG&E/KU, the ITO and the Reliability Coordinator. Long-term Transmission Planning for LG&E/KU's footprint will be conducted as an iterative process as follows: 1) LG&E/KU will develop the long-term Annual Transmission Plan ("Annual Plan") and submit the Annual Plan to the ITO for initial approval; 2) The ITO will review and conduct an engineering assessment of the Annual Plan; and if it is approved, the ITO will submit the Annual Plan to the Reliability Coordinator; 3) The Reliability Coordinator will conduct a regional assessment of the Annual Plan, subject to the conditions below; 4) The Reliability Coordinator will submit any changes based on its regional assessment to the ITO for final review and approval. The ITO will ensure that transmission planning on the Transmission Owner's system is done on an independent, non-discriminatory basis. This process is further detailed below.

#### 1. Plan Development by LG&E/KU

LG&E/KU will be responsible for the following tasks:

- 1.1 System Models for Transmission Planning.** LG&E/KU will develop and maintain all transmission and resource (demand and capacity) system models, to evaluate Transmission System performance and resource adequacy. As part of these duties LG&E/KU is responsible for:
  - 1.1.1** Creating the Base Case Model for the Transmission System. This Model will include all existing long-term, firm uses of the Transmission System, including: (i) Network Integration Transmission Service; (ii) firm transmission service for LG&E/KU's Native Load; (iii) Long-Term Point-to-Point Transmission Service; and (iv) firm transmission service provided in accordance with grandfathered agreements. The Base Case Model will be developed pursuant to the modeling procedures used in developing the NERC multi-regional and ReliabilityFirst regional models.
  - 1.1.2** Providing the Base Case Model to the ITO for review and approval according to the iterative process outlined in the overview to this Attachment B.
  - 1.1.3** Maintaining other transmission models including, but not limited to steady-state, dynamic and short circuit models.
- 1.2 Assess, develop, and document Resource and Transmission Expansion plans.** LG&E/KU will assess, develop, and document Resource and Transmission Expansion plans including the Annual Plan. These plans include the following responsibilities:
  - 1.2.1** Maintaining and apply methodologies and appropriate tools for the

development, analysis and simulation of the Transmission System in the assessment and development of transmission expansion plans and the analysis and development of resource adequacy plans.

**1.2.2** Developing a long-term (generally one year and beyond) plan for the reliability (adequacy) of the Transmission System.

**1.2.3** Defining system protection and control needs and requirements, including special protection systems (remedial action schemes), to meet reliability standards.

**1.2.4** Developing and report, as appropriate, on the Annual Plan for assessment and compliance with reliability standards.

**1.2.5** Monitoring and report, as appropriate, its Annual Plan implementation.

**1.3 Information.** LG&E/KU will define, collect and develop information required for planning purposes, including:

**1.3.1 Transmission facility characteristics and ratings.** Collect and maintain specific transmission information regarding characteristics of transmission facilities, lines, equipment, and methodologies, for determining the appropriate thermal ratings of circuits and transformers, including information on transmission line design temperature, voltage and stability limits and other transformer test data.

**1.3.2 Demand and energy end-use customer forecasts, capacity resources, and demand response programs.** Including:

- i. Load forecasts for all existing delivery points for the following ten years, including transmission (wholesale and retail) connected substations and distribution substations, and coincident and noncoincident peak demands and power factor at each delivery point;
- ii. Plans for new delivery points for the following ten years;
- iii. Resource plans for the following 10 years;
- iv. Expectations for market access to on- and off-system generation resources;
- v. All planned on-system distributed generation resources; and
- vi. Information on all interruptible loads.

**1.3.3 Generator unit performance characteristics and capabilities.** LG&E/KU shall provide the ITO with all necessary data, information, and applicable requirements that govern the operation of any generating facilities interconnected with the Transmission System, as the ITO may

require for performance of its various functions. LG&E/KU shall submit and coordinate generator unit schedules as necessary to permit the ITO to assess transmission transfer capability and to permit the Reliability Coordinator to assess transmission reliability. LG&E/KU shall submit, on an annual basis, data concerning projected loads, designated network resources, generation and transmission maintenance schedules, and other such operating data as the ITO may require for performance its various functions.

**1.3.4 Long-term capacity purchases and sales.** LG&E/KU will maintain a list of all long-term capacity purchases and sales and include this information in its model development and the Annual Plan.

## **2 ITO Review and Assessment**

The ITO will be responsible for the following tasks:

- 2.1** Independently reviewing and approving LG&E/KU's Planning Guidelines. If the ITO concludes that additional explanatory detail is required, LG&E/KU will modify the appropriate business practice documents to include the additional detail. The ITO will ensure that the final versions of the Planning Criteria are posted on OASIS;
- 2.2** Reviewing and approving LG&E/KU's Base Case Model; reviewing, evaluating, and commenting on the Annual Plan as developed by LG&E/KU. This review and evaluation will be based on all applicable planning criteria and statewide or multi-state transmission planning requirements;
- 2.3** Monitoring LG&E/KU's transmission facility ratings based on access to data necessary to evaluate such ratings;
- 2.4** Performing an Independent assessment of the Transmission System using the Planning Guidelines and the Base Case Model. As part of this assessment, the ITO will independently evaluate whether: (i) LG&E/KU's Annual Plan complies with the Planning Guidelines and the Base Case Model; and (ii) whether there are upgrade projects in the Annual Plan that are not necessary to meet the Planning Guidelines and the Base Case Model;
- 2.5** Holding a Transmission Planning Conference to gather input and consider the planning process and LG&E/KU's Annual Plan; and
- 2.6** Providing LG&E/KU with its conclusions regarding the reliability assessment and evaluation of the Annual Plan, including any outstanding issues that the ITO believes LG&E/KU should address. LG&E/KU will have the opportunity to review the ITO's conclusions and may submit a revised Annual Plan and supporting documentation to the ITO to address any outstanding issues. Once the Annual Plan has been finalized by LG&E/KU, the ITO will submit the Annual Plan to the Reliability Coordinator for regional coordination.



### **3 Regional Coordination**

The Reliability Coordinator will be responsible for the following tasks:

- 3.1** Integrating and verifying that the respective plans for the regional area meet reliability standards.
- 3.2** Identifying and reporting on potential Transmission System and resource adequacy deficiencies in the regional area, and provide alternate plans that mitigate these deficiencies.
- 3.3** Reviewing and reporting, as appropriate, on LG&E/KU's Annual Plan for assessment and compliance with reliability standards within their regional area.
- 3.4** Notifying impacted transmission entities within their regional area of any planned transmission changes that may impact their facilities.
- 3.5** Submitting Annual Plan, including any changes based on the regional coordination, to the ITO for final approval.

### **4 Final Review and Assessment**

- 4.1** The ITO shall have final review and assessment of all plans. If the ITO cannot approve a plan after regional coordination, then the ITO will return the plan to LG&E/KU for further development as appropriate. The process for final approval of any previously rejected plan will follow the same iterative process as outlined above.
- 4.2** The ITO will post LG&E/KU's finalized Annual Plan on OASIS.

### **5 Implementation of Plan and Construction of Upgrades**

- 5.1** LG&E/KU is responsible for the implementation of the Annual Plan. LG&E/KU will make a good faith effort to design, certify, and build facilities approved by the ITO in the Annual Plan.
- 5.2** In the case where the Reliability Coordinator or the ITO does not agree with the Annual Plan, nothing in this Attachment B shall prevent LG&E/KU from constructing those facilities it deems necessary to reliably meet its obligation to serve its Transmission Customers, point-to-point, Network Integration Service, and Native Load Customers.

**ATTACHMENT C  
TO THE RELIABILITY COORDINATOR AGREEMENT**

**LIST OF KEY PERSONNEL  
TVA Reliability Coordination Services**

**August 2014**

**Reliability Authority & Regional Operations**

Armando Rodriguez - Senior Manager, Reliability Authority & Regional Operations

Roy Mathai - Project Manager, Operations Readiness

**Reliability Operations**

Nathan Schweighart - Manager, Reliability Operations

Terry Williams - Specialist Reliability Analysis Operator

Julio Bolano - Specialist Reliability Analysis Operator

Richard Brent Fuller - Specialist Reliability Analysis Operator

Timothy Gleason - Specialist Reliability Analysis Operator

Donald Herring - Specialist Reliability Analysis Operator

Daniel Kehoe - Specialist Reliability Analysis Operator

Thomas Wilk - Specialist Reliability Analysis Operator

William C. Dunn - Reliability Coordinator System Operator

Kevin Grooms - Reliability Coordinator System Operator

Darrell Jones - Reliability Coordinator System Operator

Thomas C. Nance - Reliability Coordinator System Operator

Travis Rackley - Reliability Coordinator System Operator

Brent Taylor - Reliability Coordinator System Operator

**Reliability Analysis**

Scott Walker - Manager, Reliability Analysis

Timothy Fritch - Electrical Engineer Planning

Marshalia Green - Electrical Engineer Planning

Gary Kobet - Electrical Engineer Planning

Shaun McFarland - Electrical Engineer Planning

Charles Michael McAmis - Electrical Engineer Planning

Jonathan Prater - Electrical Engineer Planning

Matthew Scott Schebler - Electrical Engineer Planning

Joshua Shultz - Electrical Engineer Planning

Justin Baier - Engineering Intern

Ulyana Pugina - Engineering Intern

**Advanced Power Applications**

Gregory Dooley - Electrical Engineer Power Systems

Alden Bost Jr. - Electrical Engineer Power Systems

Joey Burke - Electrical Engineer Power Systems

Brian Scott - Electrical Engineer Power Systems

David Nordy Jr. - Electrical Engineer Power Systems

Thomas Scott - Engineering Intern

Cyril Shircel - Engineering Intern

Karlee Winkelman - Engineering Intern

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**EXHIBIT 1**  
**TO THE RELIABILITY COORDINATOR AGREEMENT**

LG&E and KU hereby incorporate the Baseline Congestion Management Process (Version 1.2), which is attached hereto.

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~~ATTACHMENT Q~~  
AGREEMENTS BETWEEN THE TRANSMISSION OWNER AND THE ITO  
AND THE RELIABILITY COORDINATOR

Independent Transmission Organization  
Agreement

Between

Louisville Gas and Electric Company/  
Kentucky Utilities Company

And

TranServ International, Inc.

FINAL

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**Appendix A - Service Specification**

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## INDEPENDENT TRANSMISSION ORGANIZATION AGREEMENT

This Independent Transmission Organization (“ITO”) Agreement (this “Agreement”) is entered into on ~~August 29, 2011~~, September 1, 2017, between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the Commonwealth of Kentucky (collectively, “Company”), and TranServ International, Inc., an entity organized pursuant to the laws of Delaware (“TranServ”). Company and TranServ may sometimes be individually referred to herein as a “Party” and collectively as the “Parties.”

WHEREAS, Company owns, among other things, an integrated electric transmission system (“Transmission System”), over which open access transmission service is provided to customers in the Company’s Balancing Authority Area (as that term is defined by the North American Electric Reliability Corporation (“NERC”));

WHEREAS, the Company has an Open Access Transmission Tariff (“OATT”) on file with the Federal Energy Regulatory Commission (“FERC”)

WHEREAS, Company ~~currently operates its Transmission System with certain services provided by Southwest Power Pool, Inc. (“SPP”);~~ ~~WHEREAS, Company’s~~ current contract with SPPTranServ is scheduled to expire on August 31, ~~2012~~2017;

WHEREAS, Company desires that, upon expiration of the current contract ~~with SPP~~, TranServ will ~~assume certain duties with regard to Company’s Transmission System~~ continue its work under this Agreement, as detailed herein;

WHEREAS, Company remains the owner of its Transmission System and shall be the ultimate provider of transmission services to Eligible Customers (as defined in the OATT), including the sole authority to amend the OATT;

WHEREAS, TranServ: (i) is independent from Company; (ii) possesses the necessary competence and experience to perform the functions provided for hereunder; and (iii) is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement; and

WHEREAS, as part of Company’s goal to maintain independence in the operation of its Transmission System in order to prevent any exercise of transmission market power, Company entered into a Reliability Coordinator Agreement (the “Reliability Coordinator Agreement”) with the Tennessee Valley Authority, NERC-certified reliability coordinator (the “Reliability Coordinator”), pursuant to which the Reliability Coordinator provides to Company certain required reliability functions.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:



## Section 1 - Services to be Provided; Standards of Performance

1.1 Services. TranServ shall perform, or cause to be performed, the services described in Appendix A hereto as well as any obligations expressly assigned to the ITO under the OATT (“ITO Services”) during the Term in accordance with the terms and conditions of this Agreement, subject to modification pursuant to Section 1.4 hereto.

1.2 Coordination with Reliability Coordinator. In conjunction with its performance of ITO Services, TranServ shall coordinate and cooperate with the Reliability Coordinator in accordance with the terms of the OATT and all NERC and SERC Reliability Corporation (“SERC”) requirements. TranServ shall provide to the Reliability Coordinator, subject to the terms and conditions of this Agreement, including TranServ’s obligations with respect to Confidential Information in Section 10, any information that the Reliability Coordinator may reasonably request in order to carry out its functions under the Reliability Coordinator Agreement, which agreement is included in the OATT.

### 1.3 TranServ Performance; Compliance.

1.3.1 Performance. TranServ, TranServ Personnel and any TranServ Designee (as defined in Section 17.5) shall perform TranServ’s obligations (including ITO Services) under this Agreement:

- (a) in an independent, fair, and nondiscriminatory manner; and
- (b) in accordance with:

- (i) any of the practices, methods and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition (“Good Utility Practice”). Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to be acceptable practices, methods, or acts generally accepted in the region, including those practices required by Federal Power Act Section 2 14(a)(4);

- (ii) the terms and conditions of the OATT;

- (iii) all applicable laws and the requirements of federal and state regulatory authorities, including the Kentucky Public Service Commission (“KPSC”), Department of Energy (“DOE”), FERC, NERC, SERC, and the North American Electric Standards Board (“NAESB”) (collectively, “Regulatory Authorities”); and in fulfilling this requirement in this subsection (iii), TranServ will cooperate with all reasonable requests by Company for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external); and

- (iv) any methodologies, processes, or procedures relating to

ITO Services which Company may develop and which Company determines are necessary or appropriate to ensure safe and reliable system operations and compliance with all applicable laws and the applicable requirements of Regulatory Authorities.

1.4 Changes to ITO Services. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments, as well as Company requests, shall be assessed using a change order process. This process will include a written assessment of impacts to ITO Services consistent with Section 5 of Appendix A. Changes will be implemented only after mutual execution of a change document, which may be titled a Change Order or an Amendment. If the Parties are unable to agree on whether a change constitutes a “Minor Change,” or a “Major Change,” as those terms are used in Section 5 of Appendix A, such Dispute shall be resolved in accordance with Section 3.6.

## **Section 2 - Independence and Standards of Conduct**

2.1 TranServ Personnel. All ITO Services shall be performed by staff members of TranServ (“TranServ Personnel”) or TranServ Designees. No TranServ Personnel or TranServ Designee shall also be employed by Company or any of its Affiliates (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(3) (2011)). TranServ, TranServ Employees, and TranServ Designees shall (i) be Independent of and (ii) shall not discriminate against Company, any of its Affiliates, or any Tariff Participant. For purposes of this Agreement: (a) “Independent” shall mean that TranServ, TranServ Personnel, and any TranServ Designees are not subject to the control of Company, its Affiliates or any Tariff Participant, and have full decision-making authority to perform all ITO Services in accordance with the provisions of this Agreement. Any TranServ Personnel or TranServ Designee owning securities in Company, its Affiliates or any Tariff Participant shall divest such securities within six (6) months of first being assigned to perform such ITO Services, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such TranServ Personnel or TranServ Designee from indirectly owning securities issued by Company, its Affiliates or any Tariff Participant through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the TranServ Personnel or the TranServ Designee does not control the purchase or sale of such securities. Participation by any TranServ Personnel or TranServ Designee in a pension plan of Company, its Affiliates or any Tariff Participant shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the TranServ Personnel’s or TranServ Designee’s ownership of the securities; and (b) “Tariff Participant” shall mean Company Transmission System customers, interconnection customers, wholesale customers, affected transmission providers, any Market Participant (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(2) (2011)) and similarly qualified third parties within the Company Balancing Authority Area. For the avoidance of doubt, Company shall have no veto authority over the selection of TranServ Personnel or TranServ Personnel matters, including TranServ’s appointment of a TranServ Project Manager (as provided in Section 8.2)— except that the Company and TranServ hereby agree that TranServ shall be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee’s separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee’s separation from TranServ.

2.2 Standards of Conduct Treatment. All TranServ Personnel and TranServ Designees

performing work under this Contract shall be treated, for purposes of the FERC's Standards of Conduct (18 C.F.R. Part 358 (2011)), as transmission function employees. All restrictions relating to information sharing and other relationships between marketing function employees and transmission function employees, as those terms are defined in the Standards of Conduct, including the non-discrimination requirements contained therein, shall apply to TranServ Personnel and TranServ Designees—performing work under this Contract, or likely to become privy to transmission function information. Said TranServ Personnel and TranServ Designees shall participate in any Standards of Conduct training that the Company may request for compliance purposes. TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons are trained within the first thirty (30) days of their employment with TranServ.

### Section 3 - Compensation; Billing and Payment; Performance Review

3.1 Compensation for Services. Company shall pay to TranServ an annual fee for performance of the ITO Services ("Annual Fee"). The Annual Fee ~~shall be \$2,495,938~~(subject to increases or decreases in accordance with Section 5 of Appendix A) shall be \$2,479,543.56 for the first Contract Year, and shall escalate by ~~two~~one and five-tenths percent (~~2.5~~1.5%) of the prior year's Annual Fee for each Contract Year thereafter.

3.2 Out-of-Pocket Costs. Company shall reimburse TranServ for actual out-of-pocket third party costs and expenses, without markup, for (a) regulatory legal support that is reasonably allocable to TranServ's performance of ITO Services, provided that in no event shall Company reimburse TranServ for legal fees associated with any actual or potential Dispute under this Agreement, (b) travel and lodging that are reasonably allocable to TranServ's performance of ITO Services and (c) setting up regular stakeholder meetings (collectively, (a), (b) and (c) are "Out-of-Pocket Costs"); provided, however, that all Out-of-Pocket Costs subject to reimbursement under this Section 3.2 must be reviewed and approved by Company prior to TranServ incurring such expense.

3.3 ~~Transmission Study Revenue. During the Term, TranServ expects that it will receive \$225,000 USD annually in System Impact Study ("SIS") and Intereconnection Feasibility Study (as performed under the generator interconnection processes under the OATT, "IFS") (collectively, SIS and IFS are "Transmission Studies") revenue from customers requesting service under the OATT. If TranServ fails to receive this amount during any Contract Year, then the Company shall pay TranServ an annual "true-up" payment equal to the difference between the amount TranServ did receive in Transmission Studies revenue and \$225,000 during the applicable Contract Year ("Transmission Study True Up Payment"); provided that TranServ shall be obligated to refund to Company any Transmission Study True Up Payment to the extent TranServ subsequently collects revenue from customers thereafter for Transmission Studies performed in the previous Contract Year; and provided further, that Company shall not be obligated to pay any Transmission Study True Up Payment to the extent that TranServ's inability to receive the full \$225,000 USD during any Contract Year is due to either (a) TranServ's failure to bill customers for Transmission Studies, or (b) a customer's failure to pay for Transmission Studies TranServ has performed. Additionally, to the extent that TranServ's failure to perform System Impact Studies within the timeframe required under Sections 19.3 or 32.3 of the OATT (as applicable) results in Company being subject to penalties pursuant to Sections 19.10 or 32.5 of the OATT (as applicable), when such penalties are assessed such amount shall be deducted~~

~~from the Transmission Study True Up payment or any other payments due to TranServ under this Agreement, in partial satisfaction of TranServ's obligation to indemnify Company pursuant to Section 7.3; provided that in no event shall Company withhold a Transmission Study True Up Payment or other payment due to TranServ while a possible penalty determination is pending; and provided further, that the limitations included in Section 7.6 shall apply. 3.4 Payment.~~

3.4.1 Monthly Payment. TranServ shall deliver to Company monthly invoices by regular mail, facsimile, electronic mail or such other means as the Parties agree. Such invoices shall set forth (i) one-twelfth (1/12) of the Annual Fee for each month in advance, and (ii) any Out-of-Pocket costs incurred during the previous month, provided however, that travel expenses occurring on the last three (3) days of each month may be carried over to future invoices for ease of administration. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30<sup>th</sup>) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at the FERC interest rate as defined in 18 C.F.R. §35.19a(2)(iii)(A) (2011) ("FERC Interest Rate").

~~3.5.4~~ Annual Review and True Up Payments.

~~3.5.1~~ 3.4.1 Annual Review. Commencing at the end of ~~the second~~ each Contract Year, no later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to Company a calculation of TranServ's actual labor in providing ITO Services for the preceding Contract Year ("Annual Labor"). The Annual Labor calculation shall detail the job title and number of full-time employees assigned to ITO Services, and the number of hours spent in performing ITO Services. The Annual Labor shall also include the hours for any tasks which TranServ outsourced to TranServ Designees.

~~3.5.2 Transmission Study True Up Payment Calculation and Payment~~. ~~No later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to Company a calculation of the Transmission Study True Up Payment, if any. Such calculation shall include the aggregate amount of Transmission Study revenues invoiced by TranServ for the applicable year. No later than ten (10) days after the calculation the Transmission Study True Up Payment, TranServ shall send an invoice to the Company reflecting the sum of the Transmission Study True Up Payment. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30<sup>th</sup>) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at FERC Interest Rate.~~

~~3.6~~ 3.5 Compensation Disputes. Notwithstanding the Dispute resolution provisions in Section 8.3, for any Disputes concerning compensation under this Section 3, Company shall timely file notice of such Dispute with FERC and request that FERC resolve such Dispute. TranServ retains the authority to file notice with FERC of any such Dispute if it so desires. If either Party in good faith disputes any invoice submitted by the other Party pursuant to this Agreement, then the

disputing Party (i) shall timely pay the other Party the entire invoiced amount and (ii) shall furnish the other Party with a written explanation specifying the amount of and the basis for the Dispute. Within twenty (20) days after resolution of such Dispute, the Party owing money shall pay the other Party the amount owed, if any, together with interest calculated at the FERC Interest Rate.

#### Section 4 - Term and Termination

4.1 Term. The initial term of this Agreement shall begin on ~~the later of (a) September 1, 2012 or (b) such date approved by applicable Regulatory Authorities for TransServ to begin performing IFO Services (either (a) or (b) being the September 1, 2017~~ (“Commencement Date”), and shall continue for ~~three five (35)~~ years thereafter (“Initial Term”). At the conclusion of the Initial Term, this Agreement shall automatically extend for ~~two (2)~~ successive one (1) year terms (each a “Subsequent Term”), unless terminated by either Party in accordance with the terms of this Agreement. Three hundred and sixty (360) days prior to the conclusion of the Initial Term either Party may notify the other, in writing, of a desire to amend terms or pricing of this Agreement for the Subsequent Terms. If such amendment is not agreed upon by both parties 180 days prior to the beginning of the first Subsequent Term, the Amendment shall not automatically extend and will terminate on the later of i) the conclusion of the Initial Term, as defined above, or ii) receipt of the regulatory approvals required under Section 4.5. The Initial Term or any Subsequent Terms are each referred to herein as a “Term.” For the purposes of this Agreement, a “Contract Year” shall begin on the Commencement Date or anniversary thereof and conclude twelve (12) months thereafter.

4.2 Termination by Either Party. This Agreement may be terminated by either Party at the end of a Term upon prior one hundred eighty (180) days written notice to the other Party, which termination shall be effective upon the later of (i) one hundred eighty (180) days after the date of such written notice, or (ii) receipt of the regulatory approvals required under ~~Section 4.6.4.5.~~

4.3 ~~Termination at End of Term. Unless previously terminated in accordance with this Section 4, and subject to Section 4.6, this Agreement shall terminate on the fifth (5<sup>th</sup>) anniversary of the Commencement Date.4.4~~ — Immediate Termination.

~~4.4.14.3.1~~ Termination for Cause. Subject to ~~Section 4.6.4.5,~~ either Party may terminate this Agreement upon prior written notice thereof to the other Party if:

(a) Material Failure or Default. The other Party fails, in any material respect, to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after written notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

(b) Pattern of Failure. It determines, in its reasonable discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance set forth in Section 1.3.1, whether or not such failure is material;

(c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations



under this Agreement;

(d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or written notice thereof, or is incapable of cure;

(e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due; or

(f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated.

4.4.24.3.2 Immediate Termination Not For Cause. Subject to Section 4.6.4.5, Company may terminate this Agreement upon thirty (30) days prior written notice thereof to TranServ if:

(a) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.9;

(b) Regulatory Changes/Modifications. A Regulatory Authority makes any material changes, modifications, additions, or deletions to this Agreement, unless both Parties agree to such changes, modifications, additions, or deletions;

(c) Failure to Receive Regulatory Approval. Prior to the Commencement Date, FERC rejects this Agreement or Company's selection of TranServ as the ITO;

(d) RTO. ~~A Regulatory Authority requires~~ Company ~~to join~~ joins a regional transmission organization ("RTO"); or

(e) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.54.4 Termination for Lack of Independence. Subject to Section 4.6.4.5, Company may terminate this Agreement upon prior written notice thereof to TranServ if FERC or the KPSC issues a final order that declares that TranServ lacks independence from Company and TranServ cannot obtain independence in a reasonable manner or time period.

4.64.5 Regulatory Approval. No termination of this Agreement shall be effective until approved



by FERC and the KPSC. Notice of termination provided pursuant to [Sections 4.4.3](#) and [4.5.4](#) shall become effective immediately upon approval by FERC and the KPSC.

[4.7.6](#) Return of Materials. Upon any termination of this Agreement TranServ shall timely and in an orderly manner turn over to Company all materials that were prepared or developed pursuant to this Agreement prior to termination, and return or destroy, at the option of Company, all Data and other information supplied by Company to TranServ or created by TranServ on behalf of Company.

[4.8.7](#) Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in [Section 7](#) and [Section 10](#), shall survive termination of this Agreement.

[4.9.8](#) Compensation for Early Termination.

[4.9.14.8.1](#) If Company terminates this Agreement before the end of a Term pursuant to [Section 4.4.3.2](#) (a), (b), (d) or (e), then Company shall pay to TranServ the Annual Fee(s) through the longer of the end of the ~~then-current Term~~ Contract Year or for six (6) months subsequent to the date of termination, which fees shall be accelerated hereunder for this purpose, plus any unpaid Out-of-Pocket Costs that TranServ has incurred through the date of any such termination. In the event that this [Section 4.9.14.8.1](#) should trigger an acceleration of Annual Fee(s) that would otherwise span multiple years, such fees paid by Company to TranServ shall not include any escalation of ~~two~~ one and five/tenths percent (~~2.5~~ 1.5%) as described in [Section 3.1](#) that had not yet been previously applied to the Annual Fee(s).

[4.9.24.8.2](#) If Company terminates this agreement before the end of the Term, and such termination is for cause pursuant to [Section 4.4.1, 4.3.1](#), then Company shall only be liable for TranServ's Out-of-Pocket Costs incurred pursuant to contracts which extend beyond any early termination date.

[4.10.9](#) Post-Termination Services. Commencing on the date that any termination becomes effective (“Termination Date”) and continuing for up to one hundred eighty (180) days thereafter, TranServ shall (a) provide ITO Services (and any replacements thereof or substitutions therefor), to the extent Company requests such ITO Services to be performed, and (b) cooperate with Company in the transfer of ITO Services (collectively, the “Post-Termination Services”) as such services are authorized under a separate agreement between the Parties. TranServ shall, upon Company's request, provide the Post-Termination Services at a cost to be negotiated and mutually agreed to at that time. The quality and level of performance of ITO Services by TranServ shall not diminish. After the expiration of the Post-Termination Services, TranServ shall answer questions from Company regarding ITO Services on an “as needed” basis at TranServ's then-standard billing rates.

[4.10](#) Termination for Guaranty Termination. A guaranty with Open Access Technology International, Inc., in favor of Company and with TranServ as a counterparty was executed (November 29, 2016) (hereinafter “the Guaranty”). Subject to Section 4.5, Company may terminate this Agreement if the Guaranty is terminated and TranServ does not provide a replacement Guaranty determined, by Company, to be satisfactory.

## **Section 5 - Data Management and Intellectual Property**

5.1 Supply of Data. During the Term, Company shall supply to TranServ, and/or grant TranServ access to all Data that TranServ requests and that TranServ believes is necessary to perform its duties and obligations under this Agreement, including ITO Services. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data” means all information, text, drawings, diagrams, models, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to TranServ by Company under this Agreement, which shall be Company’s Data, (b) are prepared, stored or transmitted by TranServ solely on behalf of Company, which shall be Company’s Data; or (c) are compiled by TranServ by aggregating Data owned by Company and Data owned by third parties, which shall be TranServ’s Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party’s Data and the other Party’s software, base data models and operating procedures for software or base data models (“Processes”) are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party’s Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall reasonably retain and preserve any of the other Party’s Essential Data that are supplied to it during the Term. “Essential Data” means any Data that is reasonably required to perform ITO Services under this Agreement and that must be retained and preserved according to any applicable law, regulation, reliability criteria, or Good Utility Practice. Each Party shall exercise commercially reasonable efforts to preserve the integrity of the other Party’s Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party’s Data.

5.4 Confidentiality. Each Party’s Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

## **Section 6 - Intellectual Property.**

6.1 Ownership. All inventions, discoveries, processes, methods, designs, drawings, blueprints, information, ~~software~~, works of authorship, or the like, whether or not patentable or copyrightable (collectively, “Intellectual Property”), which TranServ first conceives, develops, or begins to develop, either alone or in conjunction with Company or others, with respect to ITO Services under this Agreement, shall be jointly owned by Company and TranServ, and each party shall have the right to use such intellectual property unless specifically otherwise specified on a change document hereunder.

6.2 Royalties and License Fees. Unless the Parties otherwise agree in writing, TranServ shall procure and pay all royalties and license fees which may be payable on account of ITO Services or any part thereof. In case any part of ITO Services is held in any suit to constitute infringement

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and its use is enjoined, TranServ within a reasonable time shall, at the election of Company and as Company<sup>2</sup>'s exclusive remedy hereunder, either (a) secure for Company the perpetual right to continue the use of such part of ITO Services by procuring for Company a royalty-free license or such other permission as will enable TranServ to secure the suspension of any injunction, or (b) replace at TranServ<sup>2</sup>'s own expense such part of ITO Services with a non-infringing part or modify it so that it becomes non-infringing (in either case with changes in functionality that are acceptable to Company).

## **Section 7 - Indemnification and Limitation of Liability**

7.1 Company Indemnification. Subject to the limitations specified in Section 7.6, Company shall indemnify, release, defend, reimburse and hold harmless TranServ and its directors, officers, employees, principals, representatives and agents (collectively, the "TranServ Indemnified Parties") from and against any and all third party claims (including claims of bodily injury or death of any person or damage to real and/or tangible personal property), demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees, (each, an "Indemnifiable Loss") asserted against or incurred by any of the TranServ Indemnified Parties arising out of, resulting from or based upon TranServ performing its obligations pursuant to this Agreement, provided, however, that in no event shall Company be obligated to indemnify, release, defend, reimburse or hold harmless the TranServ Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, the gross negligence or willful misconduct of any TranServ Indemnified Party.

7.2 TranServ Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless Company and its directors, officers, employees, principals, representatives and agents (collectively, the "Company Indemnified Parties") from and against any and all Indemnifiable Losses asserted against or incurred by any of the Company Indemnified Parties arising out of, resulting from or based upon TranServ<sup>2</sup>'s or a TranServ Designee<sup>2</sup>'s negligence, gross negligence, or willful misconduct, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, gross negligence or willful misconduct of any Company Indemnified Party.

7.3 Regulatory Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless any Company Indemnified Parties from and against all regulatory penalties and sanctions (including penalties or sanctions levied by a Regulatory Authority) arising out of, resulting from or based upon TranServ breach of this Agreement, specifically including Section 1.3.1 hereto, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any penalty or sanction which is caused by the gross negligence or willful misconduct of any Company Indemnified Party.

7.4 Cooperation Regarding Claims. If an Indemnified Party (which for purposes of this Section 7.4 shall mean an TranServ Indemnified Party or a Company Indemnified Party) receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party (which for purposes of this Section 7.4

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shall mean Company or TranServ) pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party written notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such written notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless and only to the extent such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. Except for indemnification for penalties and sanctions under Section 7.3, the Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that the defense or settlement of any Indemnifiable Loss is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's<sup>2</sup> business or operations other than as a result of money damages or other money payments assumed by the Indemnifying Party, then such defense or settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

7.5 Release and Indemnification Regarding Liens. TranServ hereby releases and/or waives for itself and its successors in interest, and for all TranServ Designees and their successors in interest, any and all claims or right of mechanics or any other type of lien to assert and/or file upon Company's<sup>2</sup> or any other party's<sup>2</sup> property or any part thereof as a result of performing ITO Services. TranServ shall execute and deliver to Company such documents as may be required by applicable laws (*i.e.*, partial and/or final waivers of liens and/or affidavits of indemnification) to make this release effective and shall give all required notices to TranServ Designees with respect to ensuring the effectiveness of the foregoing releases against those parties. TranServ shall secure the removal of any lien that TranServ has agreed to release in this Section 7.5 within five (5) working days of receipt of written notice from Company to remove such lien. If not timely removed, Company may remove the lien and charge all costs and expenses including legal fees (for inside and/or outside legal counsel) to TranServ including, without limitation, the costs of bonding off such lien. Company, in its sole discretion, expressly reserves the right to off-set and/or retain any reasonable amount due to TranServ from payment of any one or more of TranServ's<sup>2</sup> invoices upon Company having actual knowledge of any threatened and/or filed liens and/or encumbrances that may be asserted and/or filed by any TranServ Designee and/or third party with respect to the ITO Services, with final payment being made by Company only upon verification that such threatened and/or filed liens and/or encumbrances have been irrevocably satisfied, settled, resolved and/or released (as applicable), and/or that any known payment disputes concerning the ITO Services involving TranServ and any TranServ Designees have been resolved so that no actions, liens and/or encumbrances of any kind or nature will be filed against Company and/or Company's<sup>2</sup> property.

7.6 Limitation of Liability. Other than as provided in Section 7.3, neither Party shall be liable to the other for any special, punitive, or consequential damages arising out of ITO Services, even

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if advised of the possibility of such damages. Company agrees that ITO Services are not consumer goods for purposes of international, U.S. Federal or U.S. state warranty laws. Indemnification pursuant to Sections 7.1, 7.2, and 7.3, as well as any direct damages to Company arising out of a material breach of this Agreement shall be limited in the aggregate to the total amount of fees actually paid by Company to TranServ under this Agreement through the date that any penalty or judgment is assessed.

## **Section 8 - Contract Managers; Dispute Resolution**

8.1 Company Contract Manager. Company shall appoint an individual (the “Company Contract Manager”) who shall serve as the primary Company representative under this Agreement. The Company Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of Company’s obligations under this Agreement, and (b) be authorized to act for and on behalf of Company with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Company Contract Manager may, upon written notice to TranServ, delegate such of his or her responsibilities to other Company employees, as the Company Contract Manager deems appropriate.

8.2 TranServ Project Manager. TranServ shall appoint, among TranServ Personnel, an individual (the “TranServ Project Manager”) who shall serve as the primary TranServ representative under this Agreement. The TranServ Project Manager shall have overall responsibility for managing and coordinating the performance of TranServ obligations under this Agreement. Notwithstanding the foregoing, the TranServ Project Manager may, upon written notice to Company, delegate such of his or her responsibilities to other TranServ Personnel, as the TranServ Project Manager deems appropriate.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a “Dispute”) shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by Company pursuant to Section 3.1, which shall be resolved pursuant to Section 3.6, (b) confidentiality or intellectual property rights, in which case either Party shall be free to seek available legal or equitable remedies, or (c) alleged violations of the OATT, in which case either Party shall be free to bring the Dispute to FERC.

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the Company Contract Manager and TranServ Project Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) calendar days of being referred to the Company Contract Manager and the TranServ Project Manager pursuant to Section 8.3.2, then each Party shall have five (5) calendar days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Binding Arbitration. If the Dispute is not resolved within ten (10) calendar days



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of being referred to executive management representatives, and the amount in dispute or potential damages exceeds \$250,000 USD, the Parties shall proceed in good faith to submit immediately the matter to binding arbitration in accordance with the Commercial Arbitration Rules of the American Arbitration Association (“AAA”) as they may be amended from time to time (the “Arbitration Rules”) subject to the following conditions:

- (a) The Parties shall give due consideration to using the Expedited Procedures under the Arbitration Rules in any case in which no disclosed claim or counterclaim exceeds \$75,000, exclusive of interest and arbitration fees and costs.
- (b) The Parties agree that three arbitrators will be used. Each Party will directly appoint one arbitrator of its choosing from a list of members from the National Roster (as that term is used in the Arbitration Rules) provided by the AAA pursuant to R-12, within ten (10) Days after receipt of such names. The two arbitrators so appointed shall select a third arbitrator from the National Roster to serve as chairperson.
- (c) “Baseball” arbitration (in which each Party presents a proposed award or resolution and the actual award must be one of the two submitted), or close variants thereof, shall not be used.
- (d) The arbitrators have no authority to appoint or retain expert witnesses for any purpose unless agreed to by the Parties.
- (e) All arbitration fees and costs shall be borne equally, regardless of which Party prevails.
- (f) Each Party shall bear its own costs of legal representation and witness expenses, unless the arbitrator(s) determines that one Party should bear some or all of the costs of legal representation and witness expenses of the other Party.
- (g) The Parties waive any right of appeal or recourse to any court except to compel arbitration, to compel the appointment of arbitrators, to stay judicial proceedings pending arbitration, for an injunction pending determination by the arbitrators, for disqualification of arbitrators, for aid in furtherance of arbitration, to confirm the award, to enforce any judgment confirming the award, or in circumstances of fraud or failure to disclose information or documents required by the arbitrators.
- (h) The decision or award of a majority of the arbitrators shall govern. The decision or award of the arbitrators shall be final and binding upon the Parties to the same extent and to the same degree as if the matter had been adjudicated by a court of competent jurisdiction and shall be enforceable under the Federal Arbitration Act and applicable states’ laws.

8.3.5 Rights and Remedies. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages does not exceed \$250,000 USD, each Party is free to pursue any rights or remedies it may have at law or equity.

8.4 Rights Under FPA Unaffected. Except as provided in Section 17.2 relating to the



variation or amendment of this Agreement, nothing in this Agreement is intended to limit or abridge any rights that Company may have to file or make application before FERC under Section 205 of the Federal Power Act to revise any rates, terms or conditions of the OATT.

8.5 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Section 8.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

## **Section 9 - Insurance**

9.1 TranServ's Insurance Obligation. During the Term, TranServ shall provide and maintain, and shall require TranServ Designees to provide and maintain, the following insurance (and, except with regard to Workers' Compensation, naming Company as additional insured and waiving rights of subrogation against Company and Company's insurance carrier(s)), and TranServ shall submit evidence of such coverage(s) of TranServ and any TranServ Designees to Company prior to the start of ITO Services. Furthermore, TranServ shall notify Company, prior to the commencement of ITO Services, of any threatened, pending and/or paid off claims to third parties, individually or in the aggregate, which otherwise affects the availability of the limits of such coverage(s) inuring to the benefit of Company as hereinafter specified:

9.1.1 Workers' Compensation and Employer's Liability Policy, which shall include provisions required by applicable law in the jurisdiction of location of workers.

9.1.2 Employer's Liability (Coverage B) with limits of One Million Dollars (\$1,000,000) Bodily Injury by Accident, each Accident, \$1,000,000 Bodily Injury by Disease, each Employee, and including:

- (a) a thirty (30) day cancellation clause; and
- (b) broad form all states endorsement.

9.1.3 Commercial General Liability Policy, which shall have minimum limits of One Million Dollars (\$1,000,000) each occurrence; One Million Dollars (\$1,000,000) Products/Completed Operations Aggregate each occurrence; One Million Dollars (\$1,000,000) Personal and Advertising Injury each occurrence, in all cases subject to Two Million Dollars (\$2,000,000) in the General Aggregate for all such claims, and including:

- (a) a thirty (30) day cancellation clause;
- (b) Blanket Written Contractual Liability to the extent covered by the policy against liability assumed by TranServ under this Agreement; and
- (c) Broad Form Property Damage.

9.1.4 Commercial Automobile Liability Insurance covering the use of all owned, non-owned, and hired automobiles, with a bodily injury, including death, and property damage combined single minimum limit of One Million Dollars (\$1,000,000) each

occurrence with respect to TranServ's vehicles assigned to or used in performance of ITO Services under this Agreement.

9.1.5 Umbrella/Excess Liability Insurance with minimum limits of Two Million Dollars (\$2,000,000) per occurrence; Two Million Dollars (\$2,000,000) aggregate, to apply to employer's liability, commercial general liability, and automobile liability.

9.1.6 To the extent applicable, if engineering or other professional services will be separately provided by TranServ as specified in Appendix A, then Professional Liability Insurance with limits of Three Million Dollars (\$3,000,000) per occurrence and Three Million Dollars (\$3,000,000) in the aggregate, which insurance shall be either on an occurrence basis or on a claims made basis (with a retroactive date satisfactory to Company).

9.2 Quality of Insurance Coverage. The above policies to be provided by TranServ shall be written by insurance companies which are both licensed to do business in the state where ITO Services will be performed and either satisfactory to Company or having a Best Rating of not less than "A-". These policies shall not be materially changed or canceled except with thirty (30) days written notice to Company from TranServ and the insurance carrier. Evidence of coverage, notification of cancellation or other changes shall be mailed to: Attention: Manager, Supply Chain, LG&E and KU Services Company, P.O. Box 32020, Louisville, Kentucky 40232.

9.3 Implication of Insurance. Company reserves the right to request and receive a summary of coverage of any of the above policies or endorsements; however, Company shall not be obligated to review any of TranServ's certificates of insurance, insurance policies, or endorsements, or to advise TranServ of any deficiencies in such documents. Any receipt of such documents or their review by Company shall not relieve TranServ from or be deemed a waiver of Company's rights to insist on strict fulfillment of TranServ's obligations under this Agreement.

9.4 Other Notices. TranServ shall provide written notice of any accidents or claims in connection with ITO Services or this Agreement to Company's Manager, Risk Management at LG&E and KU Services Company, P.O. Box 32030, Louisville, Kentucky 40232.

## **Section 10 - Confidentiality**

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all information and documentation of such Party, whether disclosed to or accessed by the other Party in connection with this Agreement and which is identified as Confidential Information, or which otherwise would be treated as confidential by the recipient, including confidential information provided by third-parties; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Commencement Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

**10.2 Protection of Confidential Information.** All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own Confidential Information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.3, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the owner of such information's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors (including TranServ Designees) and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates (collectively, "Representatives"), to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. Recipient agrees to be liable for the wrongful actions of its Representatives under this Section 10.2. The obligations in this Section 10 shall not restrict any disclosure pursuant to any Regulatory Authority if such release is necessary to comply with valid laws, governmental regulations or final orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.3, the recipient shall give prompt written notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

**10.3 Regulatory Requests for Confidential Information.** Notwithstanding anything in this Section 10 to the contrary, if a Regulatory Authority or its staff, during the course of an investigation or otherwise, requests Confidential Information from TranServ, TranServ shall provide the requested Confidential Information to the requesting Regulatory Authority or its staff within the time provided for in the request for information. In providing the Confidential Information to a Regulatory Authority or its staff, TranServ shall, consistent with 18 C.F.R. § 388.112 (2011) or any other applicable confidentiality regulation, request that the Confidential Information be treated as confidential and non-public by the Regulatory Authority and its staff and that the information be withheld from public disclosure. TranServ shall notify Company when it is notified by the Regulatory Authority or its staff that a request for public disclosure of, or decision to publicly disclose, Confidential Information has been received, at which time either TranServ or Company may respond before such Confidential Information is made public, pursuant to 18 C.F.R. § 388.112 or the applicable confidentiality regulation.

## **Section 11 - Force Majeure.**

**11.1 Force Majeure.** Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to an event which (i) is not reasonably foreseeable or within the reasonable control of the Party claiming Force Majeure (the "Claiming Party") or any Person over which the Claiming Party has control, (ii) was not caused by the acts, omissions, negligence, fault or delays of the Claiming Party or any person over whom the Claiming Party has control, (iii) is not an act, event or condition the risks or consequences of which the Claiming Party has expressly agreed to assume pursuant to this Agreement, and (iv) by the prompt exercise of due

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diligence, the Claiming Party is unable to overcome or avoid or cause to be avoided (collectively, (i) - (iv) are “Force Majeure”). Force Majeure shall include: acts of God; acts of the public enemy, war, hostilities, invasion, insurrection, riot, civil disturbance, or order of any competent civil or military government; explosion or fire; strikes or lockouts or other industrial action (excluding those of the Claiming Party unless such action is part of a wider industrial dispute materially affecting other employers); labor or material shortage; malicious acts, vandalism or sabotage; action or restraint by court order of any public or governmental authority (so long as the Claiming Party has not applied for or assisted in the application for, and has opposed where and to the extent reasonable, such government action). Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to Force Majeure, except for the obligation to pay any amount when due, provided that the Claiming Party:

11.1.1 gives prompt written notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the Claiming Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

## **Section 12 - Reporting; Audit.**

### **12.1 Regulatory Reporting.**

12.1.1 TranServ shall have the authority to report in writing to FERC in respect of any compensation-related Dispute that arises between TranServ and Company pursuant to Section 3.6.

12.1.2 TranServ shall report in writing to FERC every six (6) months (commencing on the six (6) month anniversary of the Commencement Date and every six (6) months thereafter during the Term) in respect of (a) any concerns expressed by stakeholders and TranServ<sup>2</sup>'s response to same and (b) any issues or OATT provisions that hinder TranServ from performing its duties and obligations under this Agreement and the OATT.

12.1.3 In addition to the reports provided for above, TranServ shall make such other reports to Regulatory Authorities as may be required by applicable law and regulations or as may be requested by such Regulatory Authorities.

12.2 Books and Records. TranServ shall maintain full and accurate books and records pertinent to this Agreement, and TranServ shall maintain such books and records for a minimum of five (5) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. Company will have the right, at reasonable times and

under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, TranServ's operations, books, and records (a) to ensure compliance with this Agreement, including TranServ's performance of ITO Services in accordance with [Section 1.3.1](#), (b) to verify any cost claims or other amounts due hereunder, and (c) to validate TranServ's internal controls with respect to the performance of ITO Services. TranServ shall maintain an audit trail, including all original transaction records and timekeeping records, of all financial and non-financial transactions and activities resulting from or arising in connection with this Agreement as may be necessary to enable Company or the independent third party, as applicable, to perform the foregoing activities. Company shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that Company was charged inappropriate or incorrect costs and expenses, in which case, TranServ shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which Company was charged inappropriate or incorrect costs and expenses. TranServ shall provide reasonable assistance necessary to enable Company or an independent third party, as applicable, to perform the foregoing activities and shall not be entitled to charge Company for any such assistance. Amounts incorrectly or inappropriately invoiced by TranServ to Company, whether discovered prior to or subsequent to payment by Company, shall be adjusted or reimbursed to Company by TranServ within twenty (20) days of notification by Company to TranServ of the error in the invoice.

### **Section 13 - Independent Contractor**

13.1 TranServ, in performing ITO Services, shall not act as an agent or employee of Company, but shall be and act as an independent contractor and, except as established in [Section 1.3.1](#), shall be free to perform ITO Services by such methods and in such manner as TranServ may choose, doing everything necessary to perform such ITO Services properly and safely and having supervision over and responsibility for the safety and actions of its employees and the suitability of its equipment. TranServ Personnel and TranServ Designees shall not be deemed to be employees and/or agents of Company. TranServ agrees that if any portion of ITO Services are subcontracted to TranServ Designees, such TranServ Designees shall be bound by and observe the conditions of this Agreement to the same extent as required of TranServ. In such event, Company strongly encourages the use of Minority Business Enterprises, Women Business Enterprises and Disadvantaged Business Enterprises, as defined under federal law and as certified by a certifying agency that Company recognizes as proper.

13.2 Notwithstanding any provision in this Agreement to the contrary, unless approved in writing by Company, TranServ shall not (and shall not permit any TranServ Personnel or TranServ Designee to):

13.2.1 Sell, lease, pledge, mortgage, encumber, convey, or make any license, exchange or other transfer, assignment or disposition of any property or assets of Company;

13.2.2 Enter into, amend, terminate, modify or supplement any contract or agreement (including any labor or collective bargaining agreement) on behalf, or in the name, of Company;

13.2.3 Except upon the approval of Company or pursuant to the direction of Company, take any action that would, to TranServ's knowledge: (a) invalidate any warranty that

runs to Company under any contract or agreement; or (b) release any person or entity from its obligations under any contract or agreement with Company;

13.2.4 Make any warranty or representation on behalf of Company;

13.2.5 Except as contemplated under Section 7.4, settle, compromise, assign, pledge, transfer, release or consent to the compromise, assignment, pledge, transfer or release of any claim, suit, debt, demand or judgment against or due by Company, or submit any such claim, dispute or controversy to arbitration or judicial process, or stipulate in respect thereof to a judgment, or consent to the same;

13.2.6 Pledge the credit of Company in any way in respect of any commitments for which it has not received express written authorization from Company; or

13.2.7 Engage in any other transaction on behalf of Company not permitted under this Agreement.

**Section 14 - Taxes.**

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes. Sales and/or use taxes, that become applicable to services performed within Minnesota, shall be added to TranServ fees and compensation otherwise herein described.

**Section 15 - Notices.**

15.1 Notices. All notices, requests, consents and other communications required or permitted hereunder shall be in writing, signed by the Party giving such notice or communication, and shall be deemed given: (a) upon receipt, when mailed by U.S. certified mail, postage prepaid, return receipt requested; or (b) upon the next business day, when sent by overnight delivery, postage prepaid using a recognized courier service.

If to Company:

LG&E/KU  
VP, Transmission  
220 West Main St  
PO Box 32010  
Louisville, KY 40232

If to TranServ:

TranServ International, Inc.  
~~General Counsel~~ [Contracts Administration](#)  
3660 Technology Drive NE  
Minneapolis, MN 55418



15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

**Section 16 - Personnel and Work Conditions; NERC Requirements.**

16.1 Applicable Laws and Safety. TranServ agrees to protect TranServ Personnel and TranServ Designees and be responsible for their performance of the ITO Services, and to protect Company's facilities, property, employees and third parties from damage or injury. TranServ shall at all times be solely responsible for complying with any and all applicable laws and facility rules relating to health and safety, in connection with ITO Services and for obtaining (but only as approved by Company) all permits and approvals necessary to perform ITO Services. Without limiting the foregoing, TranServ agrees to strictly abide by and observe all standards of the Occupational Safety & Health Administration ("OSHA") which are applicable to ITO Services, as well as Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy which are both hereby incorporated by reference (Contractor hereby acknowledges receipt of a copy of such Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy) and any other rules and regulations of the Company, all of which are provided to TranServ in writing and incorporated herein by reference. TranServ also agrees to review in good faith and execute any amendments and/or modifications that may be issued in the future by Company from time to time, with respect to Company's Contractor Code of Business Conduct and/or any of its related policies which are the subject of this Section 16, provided however, that TranServ shall not be obliged by such requirement if the requirements conflicts with an alternate regulatory code of conduct imposed on TranServ. In the event TranServ subcontracts any of ITO Services to a TranServ Designee, TranServ shall notify Company in writing of the identity of TranServ Designee before utilizing TranServ Designee. TranServ shall require any TranServ Designees to complete the safety and health questionnaire and checklists provided by Company and shall provide a copy of such documents to Company upon request. TranServ shall conduct, and require such TranServ Designees to conduct, safety audits and job briefings during performance of ITO Services as applicable. In the event such TranServ Designee has no procedure for conducting safety audits and job briefings, TranServ shall include TranServ Designee in its safety audits and job briefings. All applicable safety audits shall be documented in writing by TranServ and such TranServ Designees. TranServ shall provide documentation of any and all audits identifying safety deficiencies and concerns and corrective action taken as a result of such audits to Company semi-monthly. TranServ further specifically acknowledges, agrees and warrants that TranServ has complied, and shall at all times during the term of this Agreement, comply in all respects with all laws, rules and regulations relating to the employment authorization of TranServ Personnel including, but not limited to, the Immigration Reform and Control Act of 1986, as amended, and the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, whereby TranServ certifies to Company that TranServ has (a) properly maintained, and shall at all times during the term of this Agreement properly maintain all records required by Immigration and Customs Enforcement, such as the completion and maintenance of the Form I-9 for each TranServ employee; (b) that TranServ maintains and follows an established policy to verify the employment authorization of TranServ Personnel; (c) that TranServ has verified the

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identity and employment eligibility of all TranServ Personnel in compliance with all applicable laws; and (d) that TranServ is without knowledge of any fact that would render any TranServ Personnel or TranServ Designee ineligible to legally work in the United States. TranServ further acknowledges, agrees and warrants that any TranServ Designee shall be required to agree to these same terms as a condition to being awarded any subcontract for such ITO Services.

16.2 Hazards and Training. TranServ shall furnish adequate numbers of trained, qualified, and experienced TranServ Personnel suitable for performance of ITO Services. Such TranServ Personnel shall be skilled and properly trained to perform ITO Services and recognize all hazards associated with ITO Services. Without limiting the foregoing, TranServ shall participate in any safety orientation or other of Company<sup>2</sup>'s familiarization initiatives related to safety and shall strictly comply with any monitoring initiatives as determined by Company.

16.3 Drug and Alcohol. TranServ shall develop and strictly comply with any and all drug and alcohol testing requirements as required by applicable laws. TranServ shall provide Company with a copy of its drug and alcohol testing requirements.

16.4 NERC Reliability Standards. The following additional provisions shall apply to the extent TranServ<sup>2</sup>'s performance of ITO Services requires physical or electronic access to areas or assets which are located within physical security perimeters as defined by NERC<sup>2</sup>'s Reliability Standards for the Bulk Electric Systems of North America (collectively, the "NERC Standards"), including without limitation any Company data center or control center. In the event of TranServ<sup>2</sup>'s non-compliance with the NERC Standards referenced in this Section 16.4, Company shall notify TranServ in writing of the non-compliance and specify appropriate remedial actions.

16.4.1 Information Protection. Without compromising the confidentiality provisions in Section 10, TranServ shall at all times comply with the Company<sup>2</sup>'s information protection program(s) as defined by CIP-003, R4. Among the information protected by this program are: (i) all operational procedures; (ii) lists of critical cyber assets; (iii) network topology or similar diagrams; (iv) floor plans of computing centers that contain critical cyber assets; (v) equipment layouts of critical cyber assets; (vi) disaster recovery plans; (vii) incident response plans; and (viii) security configuration information. TranServ shall protect this protected information from disclosure consistent with the program.

16.4.2 Access Revocation. TranServ shall immediately advise appropriate Company<sup>2</sup>'s management if any TranServ Personnel or TranServ Designees who have key card access to a Company restricted area or electronic access to a protected system no longer require such access.

16.4.3 Training. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that such personnel complete, and retake as requested, all necessary NERC training as requested by Company.

16.4.4 Personnel Risk Assessment. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that Company receives necessary waivers and information from TranServ Personnel to complete, and repeat as necessary, such background checks as requested by

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Company.

16.4.5 Continuing Obligations. TranServ further acknowledges that its compliance with the NERC Standards referenced in this Section 16.4 is a continuing obligation during and after the Term. Upon written notice to TranServ, Company shall have the absolute right to audit and inspect any and all information regarding TranServ's compliance with this Section 16.4, and/or to require confirmation of the destruction of any documentation received from or regarding Company. TranServ is encouraged to contact Company's Compliance Department pursuant to Section 16.5 to ensure TranServ understands and complies with this Section 16.4.

16.5 Compliance Department. The Company has a Compliance Department. Should TranServ have actual knowledge of violations of any of the herein stated policies of conduct in this Section 16, or in standards of performance detailed in Section 1.3.1, or have a reasonable basis to believe that such violations have occurred, whether by TranServ Personnel or a TranServ Designee, TranServ has an affirmative obligation to immediately report, at least on an anonymous basis, any such known violations to the Company's Office of Compliance in care of Director, Compliance and Ethics, LG&E/KU Services, 220 West Main Street, Louisville, Kentucky 40202.

16.6 Equal Employment Opportunity. To the extent applicable, TranServ shall comply with all of the following provisions, which are incorporated herein by reference: (i) Equal Opportunity regulations set forth in 41 C.F.R. § 60-1.4(a) and (c), prohibiting employment discrimination against any employee or applicant because of race, color, religion, sex, or national origin; (ii) Vietnam Era Veterans Readjustment Assistance Act regulations set forth in 41 C.F.R. § 60-250.4 relating to the employment and advancement of disabled veterans and Vietnam era veterans; (iii) Rehabilitation Act regulations set forth in 41 C.F.R. § 60-741.4 relating to the employment and advancement of qualified disabled employees and applicants for employment; (iv) the clause known as "Utilization of Small Business Concerns and Small Business Concerns Owned and Controlled by Socially and Economically Disadvantaged Individuals" set forth in 15 USC § 637(d)(3); and (v) the subcontracting plan requirement set forth in 15 USC § 637(d).

#### **Section 17 - Miscellaneous Provisions.**

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with the laws of the Commonwealth of Kentucky, without giving effect to its conflicts of law rules.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing and accepted by applicable Regulatory Authorities. The Parties explicitly agree that neither Party shall unilaterally petition to FERC pursuant to the provisions of Sections 205 or 206 of the Federal Power Act to amend this Agreement or to request that FERC initiate its own proceeding to amend this Agreement. Nothing in this Section 17.2 shall be construed to limit or affect any other rights that the Parties may have as set forth in Section 8.4, the OATT or otherwise.

17.3 Liability of Affiliates. Any and all liabilities of Company and/or its Affiliates under this Agreement shall be several but not joint.

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17.4 Publicity. TranServ shall not issue news releases, publicize or issue advertising pertaining to ITO Services or this Agreement without first obtaining the written approval of Company.

17.5 Assignment. Any assignment of this Agreement or any interest herein or delegation of all or any portion of a Party's obligations, by operation of law or otherwise, by either Party without the other Party's prior written consent shall be void and of no effect; provided, however, that consent will not be required for Company to assign this Agreement to an Affiliate or a successor entity that acquires all or substantially all of the operational business assets of the assigning entity whether by merger, consolidation, reorganization, sale, spin-off or foreclosure; provided, further, that such Affiliate or successor entity (a) agrees to assume all obligations hereunder from and after the date of such assignment and (b) has the legal authority and operational ability to satisfy the obligations under this Agreement. As a condition to the effectiveness of such assignment (i) the assignor shall promptly notify the other Party of such assignment, (ii) the Affiliate or successor entity shall provide a confirmation to the other Party of its assumption of assignor's obligations hereunder, and (iii) assignor shall promptly reimburse the other Party, upon receipt of an invoice, for any one-time incremental costs reasonably incurred as a result of such assignment. For the avoidance of doubt, nothing herein shall preclude Company from transferring any or all of its transmission facilities to another entity or disposing of or acquiring any other transmission assets. Notwithstanding anything to the contrary contained in this Section 17.5, TranServ shall be entitled to contract with one or more persons (each, an "TranServ Designee") to perform only those ITO Services which the OATT expressly provides for being performed by a "designee" of TranServ (as opposed to TranServ or TranServ Personnel), provided that TranServ shall not be relieved of any of its obligations, responsibilities or liabilities under this Agreement as a result of contracting with one or more TranServ Designees in accordance with this Section 17.5 and shall be responsible and liable for any ITO Services performed by TranServ Designees.

17.6 No Third Party Beneficiaries. Except as otherwise expressly provided in this Agreement, this Agreement is made solely for the benefit of the Parties and their successors and permitted assigns and no other person shall have any rights, interest or claims hereunder or otherwise be entitled to any benefits under or on account of this Agreement as third party beneficiary or otherwise.

17.7 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights or remedies under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights or remedies, nor shall any single or partial exercise of any such right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.

17.8 Enforcement of Rights. Each Party shall have the right to recover from the other Party all expenses, including fees for and expenses of inside and/or outside counsel, arising out of the other Party's breach of this Agreement or any other action to enforce or defend rights hereunder.

17.9 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or

otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification or condition to this Agreement is imposed by such court or regulatory authority, the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligations of the Parties immediately prior to such holding, modification or condition.

17.10 Remedies. No remedy conferred by any of the provisions of this Agreement is intended to be exclusive of any other remedy available at law or equity or otherwise. The election of one or more remedies shall not constitute a waiver of the right to pursue any other available remedies.

17.11 Representations and Warranties. Each Party represents and warrants to the other Party as of the date hereof as follows:

17.11.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.11.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.11.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.11.4 Regulatory Approval. It has obtained or will obtain by the Commencement Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, including FERC and the KPSC (as applicable), that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.11.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.11.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could



reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.11.7 No Other Warranties. EXCEPT AS PROVIDED IN THIS AGREEMENT, TRANSERV MAKES NO OTHER WARRANTIES OF ANY KIND, EXPRESS OR IMPLIED, INCLUDING, WITHOUT LIMITATION, WARRANTIES OF MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE.

17.12 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.13 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms and conditions of this Agreement.

17.14 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised, other than where expressly provided for herein. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.15 Time of the Essence. With respect to all duties, obligations and rights of the Parties specified by Regulatory Authorities, time shall be of the essence in this Agreement.

17.16 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.16.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.16.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.16.3 references to “Section” or “Appendix” refer to this Agreement, unless specified otherwise;

17.16.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and



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may have been, or may from time to time be, amended, modified or re-enacted;

17.16.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.16.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.16.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.16.8 references to a particular entity include such entity<sup>2</sup>s successors and assigns to the extent not prohibited by this Agreement.

17.17 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement it has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.18 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon Company and TranServ, notwithstanding that Company and TranServ may not have executed the same counterpart.

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The Parties have caused this Independent Transmission Organization Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY/  
KENTUCKY UTILITIES COMPANY**

\_\_\_\_\_  
Name:  
Title:  
Date:

**TRANSERV INTERNATIONAL, INC.**

\_\_\_\_\_  
Name:  
Title:  
Date:

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**Appendix A**  
**Louisville Gas and Electric**  
**Company/**  
**Kentucky Utilities Company**  
**INDEPENDENT TRANSMISSION**  
**ORGANIZATION**  
**SERVICE SPECIFICATION**

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## 1. ~~4.~~ Overview

This Appendix A is intended to be consistent with the terms and conditions of the LG&E/KU Open Access Transmission Tariff (OATT), including Attachment P thereto. If there is any conflict between this Appendix A and the OATT, the OATT shall govern. TranServ shall perform its obligations under this Appendix A in accordance with Section 1.3.1 of this Agreement.

The services delegated to TranServ include the administration of the LG&E/KU Open Access Same-time Information System (OASIS), transmission service request evaluation process, Available Transfer Capability (ATC)/ Available Flowgate Capability (AFC) management, study queue administration, study performance, and stakeholder facilitation. TranServ, as the ITO, will administer the OATT granting of service for both short and long-term transmission requests, administer the large generator interconnection request queue, and perform transmission studies. TranServ will facilitate the LG&E/KU long-term transmission planning function and stakeholder processes.

## 2. Definitions

Company - Louisville Gas and Electric Company/Kentucky Utilities Company (LG&E/KU)

ITO - Independent Transmission Organization

ITO Services - The applicable functions to be performed as specified in the ITO Agreement

RC - Reliability Coordinator

Service Interruption - A Service Interruption is the loss of Service function, under the direct control of TRANSERV with no mutually agreed to work around provided within the Service

Normal Business Hours - TranServ normal business hours are between the hours of 0700 and 1700 CT, Monday-Friday on days other than the holidays listed below:

1. New Year's Day
2. Memorial Day
3. Independence Day
4. Labor Day
5. Thanksgiving
6. Day after Thanksgiving
7. Day before Christmas
8. Christmas Day



### 3. Roles and Responsibilities for Providing ITO Services

#### 3.1 TranServ

TranServ International, Inc. (TranServ) will provide services to LG&E/KU as the ITO. The services that TranServ will provide include:

##### 3.1.1 Customer Interface

Responsibility for operating and maintaining OASIS website and keeping it up-to-date with Federal Energy Regulatory Commission (FERC) and North American Energy Standards Board (NAESB) posting requirements, including all Order No. 890 posting requirements (such as study performance metrics, Available Transfer Capability (ATC) calculations, etc.). This includes establishing an interface for customers to submit service requests, and oversight and evaluation of ATC values calculated using software procured from Open Access Technology International, Inc. (OATI) and information from the RC. TranServ's responsibilities and duties in administering OASIS will include the following:

- Performing the duties of a Responsible Party as defined in the Commission's OASIS regulations, 18 C.F.R. § 37.5 and FERC Order No. 676.
- Posting information required to be on the Transmission Provider's OASIS under the Commission's OASIS regulations, 18 C.F.R. § 37.6 and FERC Order No. 676.
- Maintaining and retaining information posted on OASIS in accordance with the Commission's regulations, including 18 C.F.R. Parts 37 and 125.
- Establishing and maintaining queues for processing transmission service requests and generator interconnection (GI) requests.
- Participating in the drafting and posting of Business Practices on the OASIS website, including any FERC or NAESB-required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- Participating in periodic reviews of, and providing expertise/comments on, the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Participating in stakeholder meetings and/or conference calls as required. These stakeholder meetings will include TranServ, Company, Customers (as appropriate) the

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RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues.

- Responsibility for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.
- Management of ATC/AFC Calculation and Posting.
- Implementation of certain aspects of the Congestion Management Process (CMP) established by the Midcontinent Independent System Operator, Inc. (MISO), PJM Interconnection LLC (PJM), and TVA.
- Administration of request evaluations for LG&E/KU tariff service.
- Processing of e-Tags as the transmission provider.
- Reviewing software changes requested from OATI, verifying and testing for proper operations before OATI implements those changes.

### 3.1.2 Transmission Service and Generator Interconnection Requests and Studies

- Receive and process all applications for Point-to-Point, Network Integration Transmission Service (NITS), and for GIs.
- For short-term Point-to-Point Transmission Service requests (i.e., where the request is within the posted ATC horizon), evaluate and approve a request where the posted ATC is sufficient for the requested transaction. If ATC is insufficient, TranServ shall propose conditional service options to the customer in accordance with the OATT, or otherwise deny the service. If the customer accepts conditional service options, TranServ will be responsible for performing biennial reassessments, as provided under the OATT.
- For long-term Point-to-Point Transmission Service requests, NITS, or GI requests:
  - Determine whether a System Impact Study (SIS) is necessary to accommodate the request.
  - Render all study agreements (SIS, Interconnection Feasibility Studies (IFS), Facilities Study (FS), and Feasibility Analysis Studies (FAS)) to customers within the timeframe provided in the OATT.
  - Perform the SIS or FAS in the timeframe provided in the OATT, including

clustered SISs when requested by customers and/or Company.

- Perform the SIS or FAS using Company's planning criteria.
  - For any study that TranServ performs that requires information from Company (e.g., good faith construction estimates that are included in the SIS), request such information from Company no less than ten (10) business days before the expiration of the applicable study period.
  - Complete study reports and post on OASIS within the timeframe required under the OATT.
  - Notify the Company and individual customers of completed study reports, and alert the Company to initiate service agreements, if applicable.
  - Receive customer deposits.
  - Bill customers for SIS, IFS, FS, and FAS as required by the OATT, including provision of an itemized bill for services if requested by a customer.
  - Reimburse Company for any study costs incurred in contributing to the study and render payment to any third-party vendors for work performed.
- Responsible for receiving and processing requests to designate or un-designate Network Resources, as provided under the OATT.
  - If a customer requests a modification to its service, or if a customer assigns its transmission service to a third-party who request modification to the service, process those modification requests in accordance with the terms of the OATT.
  - Track all study metrics, including data submittals, input validations, modifications, time and costs associated to perform the study.
  - Track the performance of all studies and alert Company if a FERC filing requirement or penalty payment has been triggered due to late studies, as described under the OATT.

### 3.1.3 ATC Calculation

- Calculate ATC as provided for in Attachment C to the OATT. This includes receiving initial AFC values from the RC, calculating final AFC values using the algorithms included in Attachment C, and converting the AFC to ATC using OATI software.
- Post on OASIS the mathematical algorithms used to calculate firm and non-firm AFC.

TranServ shall also post the results of the AFC calculations on OASIS.

- Daily review of transmission service requests (TSRs) and eTag action and statistics.
- Daily review of posted AFC/ATC information and investigation into any anomalies.
- Review, observation, and validation of the Total Transfer Capability (TTC) development process.

#### 3.1.4 Interchange and Scheduling

- As the Transmission Service Provider, responsible for the following activities:
  - Confirm that each electronic schedule (e-Tag) has a confirmed transmission service request.
  - Approve the interchange schedules as the transmission service provider.
  - Curtail electronic schedules if requested by the RC or Balancing Authority (BA).
  - Monitor and validate the Net Scheduled Interchange (NSI), as processed by OATI software, to ensure timely creation of the NSI data file with a syntactical quality check on the data set.

#### 3.1.5 Transmission Planning

- TranServ will participate in Company's transmission planning process as outlined in Attachment K to the OATT, including the following activities:
  - Review and approve Company's long-term (generally one year and beyond) plan for the reliability/adequacy of Company's Transmission System.
  - Review and approve Transmission System models (steady state, dynamics, and short circuit).
  - Develop alternatives to Planning Redispatch service.
  - Notify impacted transmission entities of any planned transmission changes that may influence their facilities.
  - Participate with the SPC and associated SPC working groups, as required.
  - Participate in the overall OATT Attachment K process as observer.

- The Parties agree that the final annual transmission plan and decision of whether/when to construct and expand the system rests with Company.
- Both parties will communicate openly and in a timely manner; each will perform their respective work; and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to Company standards and deadlines.

### 3.1.6 Compliance

- Establish and adhere to a “culture of compliance” for TranServ Personnel and TranServ Designees consistent with FERC’s Policy Statement on Compliance, 125 FERC ¶ 61,058 (2008) as may be supplemented or amended by further FERC orders. TranServ shall take such reasonable steps requested by the Company in furtherance of such a culture of compliance.
- In accordance with *Louisville Gas and Electric Company*, 114 FERC ¶ 61,282 at P 152 (2006), provide FERC with semi-annual reports “detailing concerns expressed by stakeholders and [ITO’s] response to those concerns as well as any issues or tariff provisions that hinder [ITO] from performing its required duties” as requested.
- Maintain records and provide reports as required by the Kentucky Public Service Commission (KPSC), OATT, Department of Energy (DOE), FERC, NERC, SERC Reliability Corporation (SERC) or NAESB. Without limiting the foregoing, Company may from time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, and TranServ shall maintain such records as directed.
- Assist Company, as requested by Company, in the preparation of applications, audit materials, filings, reports or responses to any Regulatory Authority. Without limiting the foregoing, this assistance may include from time-to-time preparation for (and participation in, if appropriate) FERC or NERC audits and providing event analysis information for FERC, NERC or SERC. TranServ’s support shall be provided in a time frame reasonably requested by Company.
- Monitor FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company. To the extent possible, TranServ shall notify Company of any proposed or pending modifications prior to their implementation. The Parties shall work together to establish a work plan and timetable for implementation of any such

changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

### 3.2 Transmission Planner

TranServ will provide certain services to LG&E/KU, the Transmission Planner (TP). The services include:

#### 3.2.1 Customer Interface

- TranServ will participate in the drafting of Business Practices; including any FERC or NAESB required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- TranServ will participate in periodic reviews of, and provide expertise/comments on the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Responsible for planning, coordinating and holding regular stakeholder meetings and/or conference calls. These stakeholder meetings will include TranServ, Company, and the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues. This activity includes (as necessary) performing background checks for stakeholders who desire access to Critical Energy Infrastructure Information (CEII), preparing meeting materials, facilitating the meeting, and preparing post-meeting minutes for posting on OASIS.
- Responsible for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

### 3.3 LG&E/KU

TranServ understands that Company has the following responsibilities in support of the ITO Services under this Appendix A:

#### 3.3.1 Customer Interface

- Contracting for the OATI ~~webOASIS~~[webSmartOASIS](#) service that meets FERC and NAESB requirements.



- Contracting for the OATI webTrans service used to evaluate and take actions on transmission service requests and e-Tags.
- Continuation of Agreement with the RC to provide necessary data for AFC/ATC calculation and posting processes.
- Final review, ownership, and approval for all Business Practices.
- Final authority over the OATT's content, including the right and responsibility to file changes to the OATT.
- Cooperate in the coordination with third-party systems as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

### 3.3.2 Compliance

- From time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, TranServ shall maintain such records as directed in order to provide reports as required by the KPSC, OATT, DOE, FERC, NERC, SERC or NAESB.
- Respond to TranServ notifications of FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company within requested response timelines. Work together with ITO to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

## 4. Customer Support

TranServ will provide support for Service 24-hours per day and 365-days per year by utilizing a single point of contact support staff. During Normal Business Hours the support staff can be contacted by telephone or by e-mail as outlined in published TranServ's ITO Support Information. After Normal Business Hours support is achieved through telephone only. TranServ will take all reasonable effort to ensure that reported problems or other Customer support related events are responded to within 30-minutes of the event notification when ITO Support Procedures are followed.

### 4.1 Problem Resolution

Problems or outages are reported to TranServ by following customer support processes. All problems or questions are assigned a severity level by mutual agreement of the parties. Problems which are considered Critical or High in severity should be reported to TranServ at any time. Problems considered Medium or Low severity should be reported by phone during business hours or by e-mail at any time. The severity level classifications are defined as follows:

- Critical - Problems or issues that are impacting business immediately or impacting grid reliability and action is required prior to next business day.
- High - Problems or issues that affect a key functionality of Service component and there is no work around available but immediate business or grid reliability impact is not present.
- Medium - Business processes are impacted, but satisfactory work around is in place to avoid business interruptions.
- Low - Customer inquiries or reported problems and issues that create nuisances or inconveniences for the customer. Minimal or no business impact is occurring.

Ticket Resolution		
Action	TranServ Responsibility	Time To Remedy
Correct a <del>“Critical”</del> severity Problem or Issue	During normal business hours TranServ will respond to reported Critical severity problems and begin corrective action immediately until either a satisfactory work around is in place or problem is resolved. Outside of normal business hours TranServ will respond to reported Critical severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will work continuously until resolution is in place. This may include a temporary work around until a permanent correction can be implemented. <b>Performance goal is to resolve all Critical severity tickets within 4-hours.</b>
Correct a <del>“High”</del> severity Problem or Issue	During normal business hours TranServ will respond to reported High severity problems and begin corrective action to resolve with either a satisfactory work around or problem resolution prior to end of business day. Outside of normal business hours TranServ will respond to reported High severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will provide an initial problem analysis update within 8-hours at all times. This may include a recommended temporary work around until a permanent correction can be implemented. <b>Performance goal is to resolve all High severity tickets within 24-hours.</b>
Correct a <del>“Medium”</del> severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Medium severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 3-business days of notification of problem. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. <b>Performance goal is to resolve all Medium severity tickets by agreed to commitment date.</b>
Correct a <del>“Low”</del> severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Low severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 5-business days. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. <b>Performance goal is to resolve all Low severity tickets by agreed to commitment date.</b>

<p><b>4.1.1 Tickets - OATI webSupport</b></p> <p>To ensure all customers of TranServ receive a high level of customer service all calls or e-mails with questions or reported problems are documented in a Ticket. All TranServ staff members utilize OATI webSupport, an issue reporting and assignment platform allowing tracking and confirmed resolution of all issues reported to TranServ. Upon receiving a communication from a customer, TranServ will open a webSupport Ticket. The Ticket contains customer contact information, data metrics on the type of problem, an identification of the TranServ staff member to whom the Ticket is currently assigned, a detailed description of the problem, and a detailed description of the problem's current status which will eventually include a description of how the issue was resolved. The TranServ staff member provides the Ticket number to the customer for all issues not resolved immediately. If the issue cannot be resolved by the TranServ staff member creating the Ticket, the Ticket is reassigned to another member of the TranServ team. The TranServ staff member who initially created the Ticket is expected to use webSupport's monitoring capability to determine unresolved Tickets, and to reassign or escalate it as necessary at any time to promote prompt resolution within response timing guidelines.</p> <p><b>4.1.2 Response Time</b></p> <p>TranServ support staff will answer all calls as received during normal business hours and take all reasonable effort to resolve issues at the time of call. For issues and problems that are not immediately resolved, TranServ will follow normal processing for assigned severity level and notify customer once resolution occurs.</p> <p>Calls to support staff outside of normal business hours will be answered as received and customer will be notified within 30-minutes on planned actions to be taken by TranServ support staff in accordance with normal processing for assigned severity level.</p> <p><b>4.1.2.1 Ticket Escalation</b></p> <p>Problem tickets that cannot be resolved in accordance with normal processing for assigned severity level will be escalated to appropriate TranServ management. Customers may request immediate ticket escalation to appropriate TranServ management.</p> <p><b>4.1.2.2 Customer Satisfaction</b></p> <p>Customer satisfaction inquiries are automatically sent to customers upon the closing of a ticket. The results of these surveys result in improved performance by customer support staff or changes in business processes.</p>		
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## 5. Service Modifications

From time to time Company may require a modification to an existing Service function. Such modifications may be prompted by changes in regulatory compliance requirements, or by a Company request. Minor modifications that require reasonably minimal resource commitment from TranServ staff will be included within a reasonable time period at no cost to Company. Modifications that may have more significant impact on Service design or will impact TranServ staff resource commitments more than minimally will be discussed with Company and may in some instances require additional payment by Company, or likewise, require a decrease in payment by Company. Each of these change requests will be described in a written Change Order. Each Change Order will be scheduled for implementation upon written agreement with Company as to scope, cost and schedule.

### 5.1 Minor Changes

Any change to an existing Service function that does not have a significant impact on Service design or require TranServ to staff or contract with additional personnel, if even for a brief period of time, to prepare for and/or meet the requirements of the change (a "Minor Change") will be integrated into Company's Service at no cost to Company. A written Change Order will be negotiated and executed between Company and TranServ prior to implementation of any Minor Change.

### 5.2 Major Changes

Any change to an existing Service function that has a significant impact on Service design or requires TranServ to staff additional or fewer personnel, if even for a brief period of time, in order to prepare for and/or meet the requirements of the change (a "Major Change") will require a written Change Order which must be negotiated and executed between Company and TranServ prior to implementation of any Major Change.

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**-6. Reliability Coordination**

TranServ will be required to coordinate its operations with the LG&E/KU designated RC. The RC is responsible for performing certain reliability related tasks for the LG&E/KU system, including acting as the NERC-registered Reliability Coordinator. The RC's responsibilities are detailed in the Reliability Coordinator Agreement and Attachment P to the LG&E/KU OATT.



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Document comparison by Workshare Professional on Monday, December 19, 2016 9:18:58 AM

Input:	
Document 1 ID	file://C:\Users\nallscm\Documents\LGE-KU\ITO - TransServ Agreement\2014 Agreement.rtf
Description	2014 Agreement
Document 2 ID	file://C:\Users\nallscm\Documents\LGE-KU\ITO - TransServ Agreement\ITO (TransServ) Contract - Final 12-1-2016 (2).docx
Description	ITO (TransServ) Contract - Final 12-1-2016 (2)
Rendering set	Standard

Legend:	
<a href="#">Insertion</a>	
<del>Deletion</del>	
<del>Moved from</del>	
<a href="#">Moved to</a>	
Style change	
Format change	
<del>Moved deletion</del>	
Inserted cell	
Deleted cell	
Moved cell	
Split/Merged cell	
Padding cell	

Statistics:	
	Count
Insertions	262
Deletions	260
Moved from	0
Moved to	0
Style change	0
Format changed	0
Total changes	522

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FERC rendition of the electronically filed tariff records in Docket No. ER17-00850-000

Filing Data:

CID: C000553

Filing Title: ITO Agreement 2017-2022 Att. Q

Company Filing Identifier: 147

Type of Filing Code: 10

Associated Filing Identifier:

Tariff Title: Transmission

Tariff ID: 3

Payment Confirmation:

Suspension Motion:

Tariff Record Data:

Record Content Description, Tariff Record Title, Record Version Number, Option Code:

Part V\_ATTACH Q, Part V\_ATTACH Q Agts btw TO and ITO and RC, 12.0.0, A

Record Narrative Name:

Tariff Record ID: 70

Tariff Record Collation Value: 3155968 Tariff Record Parent Identifier: 2

Proposed Date: 2017-09-01

Priority Order: 1000000000

Record Change Type: CHANGE

Record Content Type: 1

Associated Filing Identifier:

**ATTACHMENT Q**

**AGREEMENTS BETWEEN THE TRANSMISSION OWNER AND THE ITO  
AND THE RELIABILITY COORDINATOR**

Independent Transmission Organization  
Agreement

Between

Louisville Gas and Electric Company/  
Kentucky Utilities Company

And

TranServ International, Inc.

# FINAL

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## Appendix A - Service Specification

### INDEPENDENT TRANSMISSION ORGANIZATION AGREEMENT

This Independent Transmission Organization (“ITO”) Agreement (this “Agreement”) is entered into on September 1, 2017, between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the Commonwealth of Kentucky (collectively, “Company”), and TranServ International, Inc., an entity organized pursuant to the laws of Delaware (“TranServ”). Company and TranServ may sometimes be individually referred to herein as a “Party” and collectively as the “Parties.”

WHEREAS, Company owns, among other things, an integrated electric transmission system (“Transmission System”), over which open access transmission service is provided to customers in the Company’s Balancing Authority Area (as that term is defined by the North American Electric Reliability Corporation (“NERC”));

WHEREAS, the Company has an Open Access Transmission Tariff (“OATT”) on file with the Federal Energy Regulatory Commission (“FERC”)

WHEREAS, Company’s current contract with TranServ is scheduled to expire on August 31, 2017;

WHEREAS, Company desires that, upon expiration of the current contract, TranServ will continue its work under this Agreement, as detailed herein;

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WHEREAS, Company remains the owner of its Transmission System and shall be the ultimate provider of transmission services to Eligible Customers (as defined in the OATT), including the sole authority to amend the OATT;

WHEREAS, TranServ: (i) is independent from Company; (ii) possesses the necessary competence and experience to perform the functions provided for hereunder; and (iii) is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement; and

WHEREAS, as part of Company's goal to maintain independence in the operation of its Transmission System in order to prevent any exercise of transmission market power, Company entered into a Reliability Coordinator Agreement (the "Reliability Coordinator Agreement") with the Tennessee Valley Authority, NERC-certified reliability coordinator (the "Reliability Coordinator"), pursuant to which the Reliability Coordinator provides to Company certain required reliability functions.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

## **Section 1 - Services to be Provided; Standards of Performance**

1.1 Services. TranServ shall perform, or cause to be performed, the services described in Appendix A hereto as well as any obligations expressly assigned to the ITO under the OATT ("ITO Services") during the Term in accordance with the terms and conditions of this Agreement, subject to modification pursuant to Section 1.4 hereto.

1.2 Coordination with Reliability Coordinator. In conjunction with its performance of ITO Services, TranServ shall coordinate and cooperate with the Reliability Coordinator in accordance with the terms of the OATT and all NERC and SERC Reliability Corporation ("SERC") requirements. TranServ shall provide to the Reliability Coordinator, subject to the terms and conditions of this Agreement, including TranServ's obligations with respect to Confidential Information in Section 10, any information that the Reliability Coordinator may reasonably request in order to carry out its functions under the Reliability Coordinator Agreement, which agreement is included in the OATT.

1.3 TranServ Performance; Compliance.

1.3.1 Performance. TranServ, TranServ Personnel and any TranServ Designee (as defined in Section 17.5) shall perform TranServ's obligations (including ITO Services) under this Agreement:

- (a) in an independent, fair, and nondiscriminatory manner; and
- (b) in accordance with:



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(i) any of the practices, methods and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods and acts which, in the exercise of reasonable judgment in light of the facts known at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety and expedition (“Good Utility Practice”). Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to be acceptable practices, methods, or acts generally accepted in the region, including those practices required by Federal Power Act Section 2 14(a)(4);

(ii) the terms and conditions of the OATT;

(iii) all applicable laws and the requirements of federal and state regulatory authorities, including the Kentucky Public Service Commission (“KPSC”), Department of Energy (“DOE”), FERC, NERC, SERC, and the North American Electric Standards Board (“NAESB”) (collectively, “Regulatory Authorities”); and in fulfilling this requirement in this subsection (iii), TranServ will cooperate with all reasonable requests by Company for information, interviews with TranServ personnel, or other support that may be needed to investigate possible FERC, NERC or other compliance violations or prepare for or respond to compliance-related audits, self-certifications, and other inquiries by Regulatory Authorities (whether internal or external); and

(iv) any methodologies, processes, or procedures relating to ITO Services which Company may develop and which Company determines are necessary or appropriate to ensure safe and reliable system operations and compliance with all applicable laws and the applicable requirements of Regulatory Authorities.

1.4 Changes to ITO Services. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments, as well as Company requests, shall be assessed using a change order process. This process will include a written assessment of impacts to ITO Services consistent with Section 5 of Appendix A. Changes will be implemented only after mutual execution of a change document, which may be titled a Change Order or an Amendment. If the Parties are unable to agree on whether a change constitutes a “Minor Change,” or a “Major Change,” as those terms are used in Section 5 of Appendix A, such Dispute shall be resolved in accordance with Section 3.6.

## **Section 2 - Independence and Standards of Conduct**

2.1 TranServ Personnel. All ITO Services shall be performed by staff members of TranServ (“TranServ Personnel”) or TranServ Designees. No TranServ Personnel or TranServ Designee shall also be employed by Company or any of its Affiliates (as defined in FERC’s regulations, 18 C.F.R. § 35.34(b)(3) (2011)). TranServ, TranServ Employees, and TranServ Designees shall (i) be Independent of and (ii) shall not discriminate against Company, any of its Affiliates, or any Tariff Participant. For purposes of this Agreement: (a) “Independent” shall mean that TranServ, TranServ Personnel, and any TranServ Designees are not subject to the control of Company, its Affiliates or any Tariff Participant, and have full decision-making authority to perform all ITO Services in accordance with the provisions of this Agreement. Any TranServ Personnel or

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TranServ Designee owning securities in Company, its Affiliates or any Tariff Participant shall divest such securities within six (6) months of first being assigned to perform such ITO Services, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such TranServ Personnel or TranServ Designee from indirectly owning securities issued by Company, its Affiliates or any Tariff Participant through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the TranServ Personnel or the TranServ Designee does not control the purchase or sale of such securities. Participation by any TranServ Personnel or TranServ Designee in a pension plan of Company, its Affiliates or any Tariff Participant shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the TranServ Personnel's or TranServ Designee's ownership of the securities; and (b) "Tariff Participant" shall mean Company Transmission System customers, interconnection customers, wholesale customers, affected transmission providers, any Market Participant (as defined in FERC's regulations, 18 C.F.R. § 35.34(b)(2) (2011)) and similarly qualified third parties within the Company Balancing Authority Area. For the avoidance of doubt, Company shall have no veto authority over the selection of TranServ Personnel or TranServ Personnel matters, including TranServ's appointment of a TranServ Project Manager (as provided in Section 8.2) except that the Company and TranServ hereby agree that TranServ shall be prohibited from hiring current or former Company employees until at least one (1) year subsequent to the Company employee's separation from Company. Likewise, Company is prohibited from hiring current or former TranServ employees until one (1) year subsequent to the TranServ employee's separation from TranServ.

2.2 Standards of Conduct Treatment. All TranServ Personnel and TranServ Designees performing work under this Contract shall be treated, for purposes of the FERC's Standards of Conduct (18 C.F.R. Part 358 ), as transmission function employees. All restrictions relating to information sharing and other relationships between marketing function employees and transmission function employees, as those terms are defined in the Standards of Conduct, including the non-discrimination requirements contained therein, shall apply to TranServ Personnel and TranServ Designees performing work under this Contract, or likely to become privy to transmission function information. Said TranServ Personnel and TranServ Designees shall participate in any Standards of Conduct training that the Company may request for compliance purposes. TranServ shall provide prompt notice of new TranServ Personnel or TranServ Designees to Company to assure new persons are trained within the first thirty (30) days of their employment with TranServ.

### **Section 3 - Compensation; Billing and Payment; Performance Review**

3.1 Compensation for Services. Company shall pay to TranServ an annual fee for performance of the ITO Services ("Annual Fee"). The Annual Fee (subject to increases or decreases in accordance with Section 5 of Appendix A) shall be \$2,479,543.56 for the first Contract Year and shall escalate by one and five-tenths percent (1.5%) of the prior year's Annual Fee for each Contract Year thereafter.

3.2 Out-of-Pocket Costs. Company shall reimburse TranServ for actual out-of-pocket third party costs and expenses, without markup, for (a) regulatory legal support that is reasonably allocable to TranServ's performance of ITO Services, provided that in no event shall Company

reimburse TranServ for legal fees associated with any actual or potential Dispute under this Agreement, (b) travel and lodging that are reasonably allocable to TranServ's performance of ITO Services and (c) setting up regular stakeholder meetings (collectively, (a), (b) and (c) are "Out-of-Pocket Costs"); provided, however, that all Out-of-Pocket Costs subject to reimbursement under this Section 3.2 must be reviewed and approved by Company prior to TranServ incurring such expense.

### 3.3 Payment.

3.4.1 Monthly Payment. TranServ shall deliver to Company monthly invoices by regular mail, facsimile, electronic mail or such other means as the Parties agree. Such invoices shall set forth (i) one-twelfth (1/12) of the Annual Fee for each month in advance, and (ii) any Out-of-Pocket costs incurred during the previous month, provided however, that travel expenses occurring on the last three (3) days of each month may be carried over to future invoices for ease of administration. Company shall make payment of the amount invoiced by wire transfer in immediately available funds to an account specified by TranServ not later than the thirtieth (30<sup>th</sup>) day after receipt of the invoice, unless such day is not a business day, in which case on the next business day. All such payments shall be deemed made when said wire transfer is received by TranServ. Overdue payments shall accrue interest calculated at the FERC interest rate as defined in 18 C.F.R. §35.19a(2)(iii)(A) (2011) ("FERC Interest Rate").

### 3.4 Annual Review.

3.4.1 Annual Review. Commencing at the end of each Contract Year, no later than sixty (60) days after the end of each Contract Year, TranServ shall determine and deliver to Company a calculation of TranServ's actual labor in providing ITO Services for the preceding Contract Year ("Annual Labor"). The Annual Labor calculation shall detail the job title and number of full-time employees assigned to ITO Services, and the number of hours spent in performing ITO Services. The Annual Labor shall also include the hours for any tasks which TranServ outsourced to TranServ Designees.

3.5 Compensation Disputes. Notwithstanding the Dispute resolution provisions in Section 8.3, for any Disputes concerning compensation under this Section 3, Company shall timely file notice of such Dispute with FERC and request that FERC resolve such Dispute. TranServ retains the authority to file notice with FERC of any such Dispute if it so desires. If either Party in good faith disputes any invoice submitted by the other Party pursuant to this Agreement, then the disputing Party (i) shall timely pay the other Party the entire invoiced amount and (ii) shall furnish the other Party with a written explanation specifying the amount of and the basis for the Dispute. Within twenty (20) days after resolution of such Dispute, the Party owing money shall pay the other Party the amount owed, if any, together with interest calculated at the FERC Interest Rate.

## **Section 4 - Term and Termination**

4.1 Term. The initial term of this Agreement shall begin on September 1, 2017 ("Commencement Date"), and shall continue for five (5) years thereafter ("Initial Term"). At the conclusion of the Initial Term, this Agreement shall automatically extend for successive one

(1) year terms (each a “Subsequent Term”), unless terminated by either Party in accordance with the terms of this Agreement. Three hundred and sixty (360) days prior to the conclusion of the Initial Term either Party may notify the other, in writing, of a desire to amend terms or pricing of this Agreement for the Subsequent Terms. If such amendment is not agreed upon by both parties 180 days prior to the beginning of the first Subsequent Term, the Amendment shall not automatically extend and will terminate on the later of i) the conclusion of the Initial Term, as defined above, or ii) receipt of the regulatory approvals required under Section 4.5. The Initial Term or any Subsequent Terms are each referred to herein as a “Term.” For the purposes of this Agreement, a “Contract Year” shall begin on the Commencement Date or anniversary thereof and conclude twelve (12) months thereafter.

4.2 Termination by Either Party. This Agreement may be terminated by either Party at the end of a Term upon prior one hundred eighty (180) days written notice to the other Party, which termination shall be effective upon the later of (i) one hundred eighty (180) days after the date of such written notice, or (ii) receipt of the regulatory approvals required under Section 4.5.

4.3 Immediate Termination.

4.3.1 Termination for Cause. Subject to Section 4.5, either Party may terminate this Agreement upon prior written notice thereof to the other Party if:

(a) Material Failure or Default. The other Party fails, in any material respect, to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after written notice thereof, provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

(b) Pattern of Failure. It determines, in its reasonable discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance set forth in Section 1.3.1, whether or not such failure is material;

(c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;

(d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or written notice thereof, or is incapable of cure;

(e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any

substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due; or

(f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated.

4.3.2 Immediate Termination Not For Cause. Subject to Section 4.5, Company may terminate this Agreement upon thirty (30) days prior written notice thereof to TranServ if:

(a) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.9;

(b) Regulatory Changes/Modifications. A Regulatory Authority makes any material changes, modifications, additions, or deletions to this Agreement, unless both Parties agree to such changes, modifications, additions, or deletions;

(c) Failure to Receive Regulatory Approval. Prior to the Commencement Date, FERC rejects this Agreement or Company's selection of TranServ as the ITO;

(d) RTO. Company joins a regional transmission organization ("RTO"); or

(e) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.4 Termination for Lack of Independence. Subject to Section 4.5, Company may terminate this Agreement upon prior written notice thereof to TranServ if FERC or the KPSC issues a final order that declares that TranServ lacks independence from Company and TranServ cannot obtain independence in a reasonable manner or time period.

4.5 Regulatory Approval. No termination of this Agreement shall be effective until approved by FERC and the KPSC. Notice of termination provided pursuant to Sections 4.3 and 4.4 shall become effective immediately upon approval by FERC and the KPSC.

4.6 Return of Materials. Upon any termination of this Agreement TranServ shall timely and in an orderly manner turn over to Company all materials that were prepared or developed pursuant to this Agreement prior to termination, and return or destroy, at the option of Company, all Data and other information supplied by Company to TranServ or created by TranServ on behalf of Company.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Section 7 and Section 10, shall survive termination of this Agreement.

4.8 Compensation for Early Termination.



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4.8.1 If Company terminates this Agreement before the end of a Term pursuant to Section 4.3.2 (a), (b), (d) or (e), then Company shall pay to TranServ the Annual Fee(s) through the longer of the end of the Contract Year or for six (6) months subsequent to the date of termination, which fees shall be accelerated hereunder for this purpose, plus any unpaid Out-of-Pocket Costs that TranServ has incurred through the date of any such termination. In the event that this Section 4.8.1 should trigger an acceleration of Annual Fee(s) that would otherwise span multiple years, such fees paid by Company to TranServ shall not include any escalation of one and five/tenths percent (1.5%) as described in Section 3.1 that had not yet been previously applied to the Annual Fee(s).

4.8.2 If Company terminates this agreement before the end of the Term, and such termination is for cause pursuant to Section 4.3.1, then Company shall only be liable for TranServ's Out-of-Pocket Costs incurred pursuant to contracts which extend beyond any early termination date.

4.9 Post-Termination Services. Commencing on the date that any termination becomes effective ("Termination Date") and continuing for up to one hundred eighty (180) days thereafter, TranServ shall (a) provide ITO Services (and any replacements thereof or substitutions therefor), to the extent Company requests such ITO Services to be performed, and (b) cooperate with Company in the transfer of ITO Services (collectively, the "Post-Termination Services") as such services are authorized under a separate agreement between the Parties. TranServ shall, upon Company's request, provide the Post-Termination Services at a cost to be negotiated and mutually agreed to at that time. The quality and level of performance of ITO Services by TranServ shall not diminish. After the expiration of the Post-Termination Services, TranServ shall answer questions from Company regarding ITO Services on an "as needed" basis at TranServ's then-standard billing rates.

4.10 Termination for Guarantee Termination. A guaranty with Open Access Technology International, Inc., in favor of Company and with TranServ as a counterparty was executed (November 29, 2016) (hereinafter "the Guaranty"). Subject to Section 4.5, Company may terminate this Agreement if the Guaranty is terminated and TranServ does not provide a replacement Guaranty determined, by Company, to be satisfactory.

## **Section 5 - Data Management and Intellectual Property**

5.1 Supply of Data. During the Term, Company shall supply to TranServ, and/or grant TranServ access to all Data that TranServ requests and that TranServ believes is necessary to perform its duties and obligations under this Agreement, including ITO Services. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, "Data" means all information, text, drawings, diagrams, models, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to TranServ by Company under this Agreement, which shall be Company's Data, (b) are prepared, stored or transmitted by TranServ solely on behalf of Company, which shall be Company's Data; or (c) are compiled by TranServ by aggregating Data owned by Company and Data owned by third parties, which shall be



TranServ's Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party's Data and the other Party's software, base data models and operating procedures for software or base data models ("Processes") are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party's Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall reasonably retain and preserve any of the other Party's Essential Data that are supplied to it during the Term. "Essential Data" means any Data that is reasonably required to perform ITO Services under this Agreement and that must be retained and preserved according to any applicable law, regulation, reliability criteria, or Good Utility Practice. Each Party shall exercise commercially reasonable efforts to preserve the integrity of the other Party's Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party's Data.

5.4 Confidentiality. Each Party's Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

## **Section 6 - Intellectual Property.**

6.1 Ownership. All inventions, discoveries, processes, methods, designs, drawings, blueprints, information, works of authorship, or the like, whether or not patentable or copyrightable (collectively, "Intellectual Property"), which TranServ first conceives, develops, or begins to develop, either alone or in conjunction with Company or others, with respect to ITO Services under this Agreement, shall be jointly owned by Company and TranServ, and each party shall have the right to use such intellectual property unless specifically otherwise specified on a change document hereunder.

6.2 Royalties and License Fees. Unless the Parties otherwise agree in writing, TranServ shall procure and pay all royalties and license fees which may be payable on account of ITO Services or any part thereof. In case any part of ITO Services is held in any suit to constitute infringement and its use is enjoined, TranServ within a reasonable time shall, at the election of Company and as Company's exclusive remedy hereunder, either (a) secure for Company the perpetual right to continue the use of such part of ITO Services by procuring for Company a royalty-free license or such other permission as will enable TranServ to secure the suspension of any injunction, or (b) replace at TranServ's own expense such part of ITO Services with a non-infringing part or modify it so that it becomes non-infringing (in either case with changes in functionality that are acceptable to Company).

## **Section 7 - Indemnification and Limitation of Liability**

7.1 Company Indemnification. Subject to the limitations specified in Section 7.6, Company shall indemnify, release, defend, reimburse and hold harmless TranServ and its directors, officers, employees, principals, representatives and agents (collectively, the "TranServ

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Indemnified Parties”) from and against any and all third party claims (including claims of bodily injury or death of any person or damage to real and/or tangible personal property), demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees, (each, an “Indemnifiable Loss”) asserted against or incurred by any of the TranServ Indemnified Parties arising out of, resulting from or based upon TranServ performing its obligations pursuant to this Agreement, provided, however, that in no event shall Company be obligated to indemnify, release, defend, reimburse or hold harmless the TranServ Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, the gross negligence or willful misconduct of any TranServ Indemnified Party.

7.2 TranServ Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless Company and its directors, officers, employees, principals, representatives and agents (collectively, the “Company Indemnified Parties”) from and against any and all Indemnifiable Losses asserted against or incurred by any of the Company Indemnified Parties arising out of, resulting from or based upon TranServ’s or a TranServ Designee’s negligence, gross negligence, or willful misconduct, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any Indemnified Loss which is caused by the negligence, gross negligence or willful misconduct of any Company Indemnified Party.

7.3 Regulatory Indemnification. Subject to the limitations specified in Section 7.6, TranServ shall indemnify, release, defend, reimburse and hold harmless any Company Indemnified Parties from and against all regulatory penalties and sanctions (including penalties or sanctions levied by a Regulatory Authority) arising out of, resulting from or based upon TranServ breach of this Agreement, specifically including Section 1.3.1 hereto, provided, however, that in no event shall TranServ be obligated to indemnify, release, defend, reimburse or hold harmless any Company Indemnified Parties from and against any penalty or sanction which is caused by the gross negligence or willful misconduct of any Company Indemnified Party.

7.4 Cooperation Regarding Claims. If an Indemnified Party (which for purposes of this Section 7.4 shall mean an TranServ Indemnified Party or a Company Indemnified Party) receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party (which for purposes of this Section 7.4 shall mean Company or TranServ) pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party written notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such written notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless and only to the extent such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. Except for indemnification for penalties and sanctions under Section 7.3, the Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be

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entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole cost. If and to the extent that the defense or settlement of any Indemnifiable Loss is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments assumed by the Indemnifying Party, then such defense or settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

**7.5 Release and Indemnification Regarding Liens.** TranServ hereby releases and/or waives for itself and its successors in interest, and for all TranServ Designees and their successors in interest, any and all claims or right of mechanics or any other type of lien to assert and/or file upon Company's or any other party's property or any part thereof as a result of performing ITO Services. TranServ shall execute and deliver to Company such documents as may be required by applicable laws (*i.e.*, partial and/or final waivers of liens and/or affidavits of indemnification) to make this release effective and shall give all required notices to TranServ Designees with respect to ensuring the effectiveness of the foregoing releases against those parties. TranServ shall secure the removal of any lien that TranServ has agreed to release in this Section 7.5 within five (5) working days of receipt of written notice from Company to remove such lien. If not timely removed, Company may remove the lien and charge all costs and expenses including legal fees (for inside and/or outside legal counsel) to TranServ including, without limitation, the costs of bonding off such lien. Company, in its sole discretion, expressly reserves the right to off-set and/or retain any reasonable amount due to TranServ from payment of any one or more of TranServ's invoices upon Company having actual knowledge of any threatened and/or filed liens and/or encumbrances that may be asserted and/or filed by any TranServ Designee and/or third party with respect to the ITO Services, with final payment being made by Company only upon verification that such threatened and/or filed liens and/or encumbrances have been irrevocably satisfied, settled, resolved and/or released (as applicable), and/or that any known payment disputes concerning the ITO Services involving TranServ and any TranServ Designees have been resolved so that no actions, liens and/or encumbrances of any kind or nature will be filed against Company and/or Company's property.

**7.6 Limitation of Liability.** Other than as provided in Section 7.3, neither Party shall be liable to the other for any special, punitive, or consequential damages arising out of ITO Services, even if advised of the possibility of such damages. Company agrees that ITO Services are not consumer goods for purposes of international, U.S. Federal or U.S. state warranty laws. Indemnification pursuant to Sections 7.1, 7.2, and 7.3, as well as any direct damages to Company arising out of a material breach of this Agreement shall be limited in the aggregate to the total amount of fees actually paid by Company to TranServ under this Agreement through the date that any penalty or judgment is assessed.

## **Section 8 - Contract Managers; Dispute Resolution**

**8.1 Company Contract Manager.** Company shall appoint an individual (the "Company Contract Manager") who shall serve as the primary Company representative under this

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Agreement. The Company Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of Company's obligations under this Agreement, and (b) be authorized to act for and on behalf of Company with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Company Contract Manager may, upon written notice to TranServ, delegate such of his or her responsibilities to other Company employees, as the Company Contract Manager deems appropriate.

8.2 TranServ Project Manager. TranServ shall appoint, among TranServ Personnel, an individual (the "TranServ Project Manager") who shall serve as the primary TranServ representative under this Agreement. The TranServ Project Manager shall have overall responsibility for managing and coordinating the performance of TranServ obligations under this Agreement. Notwithstanding the foregoing, the TranServ Project Manager may, upon written notice to Company, delegate such of his or her responsibilities to other TranServ Personnel, as the TranServ Project Manager deems appropriate.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by Company pursuant to Section 3.1, which shall be resolved pursuant to Section 3.6, (b) confidentiality or intellectual property rights, in which case either Party shall be free to seek available legal or equitable remedies, or (c) alleged violations of the OATT, in which case either Party shall be free to bring the Dispute to FERC.

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.

8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the Company Contract Manager and TranServ Project Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) calendar days of being referred to the Company Contract Manager and the TranServ Project Manager pursuant to Section 8.3.2, then each Party shall have five (5) calendar days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Binding Arbitration. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages exceeds \$250,000 USD, the Parties shall proceed in good faith to submit immediately the matter to binding arbitration in accordance with the Commercial Arbitration Rules of the American Arbitration Association ("AAA") as they may be amended from time to time (the "Arbitration Rules") subject to the following conditions:

(a) The Parties shall give due consideration to using the Expedited Procedures under the Arbitration Rules in any case in which no disclosed claim or counterclaim exceeds \$75,000, exclusive of interest and arbitration fees and costs.

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(b) The Parties agree that three arbitrators will be used. Each Party will directly appoint one arbitrator of its choosing from a list of members from the National Roster (as that term is used in the Arbitration Rules) provided by the AAA pursuant to R-12, within ten (10) Days after receipt of such names. The two arbitrators so appointed shall select a third arbitrator from the National Roster to serve as chairperson.

(c) “Baseball” arbitration (in which each Party presents a proposed award or resolution and the actual award must be one of the two submitted), or close variants thereof, shall not be used.

(d) The arbitrators have no authority to appoint or retain expert witnesses for any purpose unless agreed to by the Parties.

(e) All arbitration fees and costs shall be borne equally, regardless of which Party prevails.

(f) Each Party shall bear its own costs of legal representation and witness expenses, unless the arbitrator(s) determines that one Party should bear some or all of the costs of legal representation and witness expenses of the other Party.

(g) The Parties waive any right of appeal or recourse to any court except to compel arbitration, to compel the appointment of arbitrators, to stay judicial proceedings pending arbitration, for an injunction pending determination by the arbitrators, for disqualification of arbitrators, for aid in furtherance of arbitration, to confirm the award, to enforce any judgment confirming the award, or in circumstances of fraud or failure to disclose information or documents required by the arbitrators.

(h) The decision or award of a majority of the arbitrators shall govern. The decision or award of the arbitrators shall be final and binding upon the Parties to the same extent and to the same degree as if the matter had been adjudicated by a court of competent jurisdiction and shall be enforceable under the Federal Arbitration Act and applicable states’ laws.

8.3.5 Rights and Remedies. If the Dispute is not resolved within ten (10) calendar days of being referred to executive management representatives, and the amount in dispute or potential damages does not exceed \$250,000 USD, each Party is free to pursue any rights or remedies it may have at law or equity.

8.4 Rights Under FPA Unaffected. Except as provided in Section 17.2 relating to the variation or amendment of this Agreement, nothing in this Agreement is intended to limit or abridge any rights that Company may have to file or make application before FERC under Section 205 of the Federal Power Act to revise any rates, terms or conditions of the OATT.

8.5 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Section 8.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.



## Section 9 - Insurance

9.1 TranServ's Insurance Obligation. During the Term, TranServ shall provide and maintain, and shall require TranServ Designees to provide and maintain, the following insurance (and, except with regard to Workers' Compensation, naming Company as additional insured and waiving rights of subrogation against Company and Company's insurance carrier(s)), and TranServ shall submit evidence of such coverage(s) of TranServ and any TranServ Designees to Company prior to the start of ITO Services. Furthermore, TranServ shall notify Company, prior to the commencement of ITO Services, of any threatened, pending and/or paid off claims to third parties, individually or in the aggregate, which otherwise affects the availability of the limits of such coverage(s) inuring to the benefit of Company as hereinafter specified:

9.1.1 Workers' Compensation and Employer's Liability Policy, which shall include provisions required by applicable law in the jurisdiction of location of workers.

9.1.2 Employer's Liability (Coverage B) with limits of One Million Dollars (\$1,000,000) Bodily Injury by Accident, each Accident, \$1,000,000 Bodily Injury by Disease, each Employee, and including:

- (a) a thirty (30) day cancellation clause; and
- (b) broad form all states endorsement.

9.1.3 Commercial General Liability Policy, which shall have minimum limits of One Million Dollars (\$1,000,000) each occurrence; One Million Dollars (\$1,000,000) Products/Completed Operations Aggregate each occurrence; One Million Dollars (\$1,000,000) Personal and Advertising Injury each occurrence, in all cases subject to Two Million Dollars (\$2,000,000) in the General Aggregate for all such claims, and including:

- (a) a thirty (30) day cancellation clause;
- (b) Blanket Written Contractual Liability to the extent covered by the policy against liability assumed by TranServ under this Agreement; and
- (c) Broad Form Property Damage.

9.1.4 Commercial Automobile Liability Insurance covering the use of all owned, non-owned, and hired automobiles, with a bodily injury, including death, and property damage combined single minimum limit of One Million Dollars (\$1,000,000) each occurrence with respect to TranServ's vehicles assigned to or used in performance of ITO Services under this Agreement.

9.1.5 Umbrella/Excess Liability Insurance with minimum limits of Two Million Dollars (\$2,000,000) per occurrence; Two Million Dollars (\$2,000,000) aggregate, to apply to employer's liability, commercial general liability, and automobile liability.

9.1.6 To the extent applicable, if engineering or other professional services will be



separately provided by TranServ as specified in Appendix A, then Professional Liability Insurance with limits of Three Million Dollars (\$3,000,000) per occurrence and Three Million Dollars (\$3,000,000) in the aggregate, which insurance shall be either on an occurrence basis or on a claims made basis (with a retroactive date satisfactory to Company).

9.2 Quality of Insurance Coverage. The above policies to be provided by TranServ shall be written by insurance companies which are both licensed to do business in the state where ITO Services will be performed and either satisfactory to Company or having a Best Rating of not less than "A-". These policies shall not be materially changed or canceled except with thirty (30) days written notice to Company from TranServ and the insurance carrier. Evidence of coverage, notification of cancellation or other changes shall be mailed to: Attention: Manager, Supply Chain, LG&E and KU Services Company, P.O. Box 32020, Louisville, Kentucky 40232.

9.3 Implication of Insurance. Company reserves the right to request and receive a summary of coverage of any of the above policies or endorsements; however, Company shall not be obligated to review any of TranServ's certificates of insurance, insurance policies, or endorsements, or to advise TranServ of any deficiencies in such documents. Any receipt of such documents or their review by Company shall not relieve TranServ from or be deemed a waiver of Company's rights to insist on strict fulfillment of TranServ's obligations under this Agreement.

9.4 Other Notices. TranServ shall provide written notice of any accidents or claims in connection with ITO Services or this Agreement to Company's Manager, Risk Management at LG&E and KU Services Company, P.O. Box 32030, Louisville, Kentucky 40232.

## **Section 10 - Confidentiality**

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all information and documentation of such Party, whether disclosed to or accessed by the other Party in connection with this Agreement and which is identified as Confidential Information, or which otherwise would be treated as confidential by the recipient, including confidential information provided by third-parties; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Commencement Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own Confidential Information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in

Section 10.3, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the owner of such information's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors (including TranServ Designees) and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates (collectively, "Representatives"), to the extent that such disclosure is reasonably necessary for the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. Recipient agrees to be liable for the wrongful actions of its Representatives under this Section 10.2. The obligations in this Section 10 shall not restrict any disclosure pursuant to any Regulatory Authority if such release is necessary to comply with valid laws, governmental regulations or final orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.3, the recipient shall give prompt written notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 Regulatory Requests for Confidential Information. Notwithstanding anything in this Section 10 to the contrary, if a Regulatory Authority or its staff, during the course of an investigation or otherwise, requests Confidential Information from TranServ, TranServ shall provide the requested Confidential Information to the requesting Regulatory Authority or its staff within the time provided for in the request for information. In providing the Confidential Information to a Regulatory Authority or its staff, TranServ shall, consistent with 18 C.F.R. § 388.112 (2011) or any other applicable confidentiality regulation, request that the Confidential Information be treated as confidential and non-public by the Regulatory Authority and its staff and that the information be withheld from public disclosure. TranServ shall notify Company when it is notified by the Regulatory Authority or its staff that a request for public disclosure of, or decision to publicly disclose, Confidential Information has been received, at which time either TranServ or Company may respond before such Confidential Information is made public, pursuant to 18 C.F.R. § 388.112 or the applicable confidentiality regulation.

## **Section 11 - Force Majeure.**

11.1 Force Majeure. Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to an event which (i) is not reasonably foreseeable or within the reasonable control of the Party claiming Force Majeure (the "Claiming Party") or any Person over which the Claiming Party has control, (ii) was not caused by the acts, omissions, negligence, fault or delays of the Claiming Party or any person over whom the Claiming Party has control, (iii) is not an act, event or condition the risks or consequences of which the Claiming Party has expressly agreed to assume pursuant to this Agreement, and (iv) by the prompt exercise of due diligence, the Claiming Party is unable to overcome or avoid or cause to be avoided (collectively, (i) - (iv) are "Force Majeure"). Force Majeure shall include: acts of God; acts of the public enemy, war, hostilities, invasion, insurrection, riot, civil disturbance, or order of any

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competent civil or military government; explosion or fire; strikes or lockouts or other industrial action (excluding those of the Claiming Party unless such action is part of a wider industrial dispute materially affecting other employers); labor or material shortage; malicious acts, vandalism or sabotage; action or restraint by court order of any public or governmental authority (so long as the Claiming Party has not applied for or assisted in the application for, and has opposed where and to the extent reasonable, such government action). Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to Force Majeure, except for the obligation to pay any amount when due, provided that the Claiming Party:

11.1.1 gives prompt written notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the Claiming Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

## **Section 12 - Reporting; Audit.**

### **12.1 Regulatory Reporting.**

12.1.1 TranServ shall have the authority to report in writing to FERC in respect of any compensation-related Dispute that arises between TranServ and Company pursuant to Section 3.6.

12.1.2 TranServ shall report in writing to FERC every six (6) months (commencing on the six (6) month anniversary of the Commencement Date and every six (6) months thereafter during the Term) in respect of (a) any concerns expressed by stakeholders and TranServ's response to same and (b) any issues or OATT provisions that hinder TranServ from performing its duties and obligations under this Agreement and the OATT.

12.1.3 In addition to the reports provided for above, TranServ shall make such other reports to Regulatory Authorities as may be required by applicable law and regulations or as may be requested by such Regulatory Authorities.

12.2 Books and Records. TranServ shall maintain full and accurate books and records pertinent to this Agreement, and TranServ shall maintain such books and records for a minimum of five (5) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. Company will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, TranServ's operations, books, and records (a) to ensure compliance with this Agreement, including TranServ's performance of ITO Services in accordance with Section 1.3.1, (b) to

verify any cost claims or other amounts due hereunder, and (c) to validate TranServ's internal controls with respect to the performance of ITO Services. TranServ shall maintain an audit trail, including all original transaction records and timekeeping records, of all financial and non-financial transactions and activities resulting from or arising in connection with this Agreement as may be necessary to enable Company or the independent third party, as applicable, to perform the foregoing activities. Company shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that Company was charged inappropriate or incorrect costs and expenses, in which case, TranServ shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which Company was charged inappropriate or incorrect costs and expenses. TranServ shall provide reasonable assistance necessary to enable Company or an independent third party, as applicable, to perform the foregoing activities and shall not be entitled to charge Company for any such assistance. Amounts incorrectly or inappropriately invoiced by TranServ to Company, whether discovered prior to or subsequent to payment by Company, shall be adjusted or reimbursed to Company by TranServ within twenty (20) days of notification by Company to TranServ of the error in the invoice.

### **Section 13 - Independent Contractor**

13.1 TranServ, in performing ITO Services, shall not act as an agent or employee of Company, but shall be and act as an independent contractor and, except as established in Section 1.3.1, shall be free to perform ITO Services by such methods and in such manner as TranServ may choose, doing everything necessary to perform such ITO Services properly and safely and having supervision over and responsibility for the safety and actions of its employees and the suitability of its equipment. TranServ Personnel and TranServ Designees shall not be deemed to be employees and/or agents of Company. TranServ agrees that if any portion of ITO Services are subcontracted to TranServ Designees, such TranServ Designees shall be bound by and observe the conditions of this Agreement to the same extent as required of TranServ. In such event, Company strongly encourages the use of Minority Business Enterprises, Women Business Enterprises and Disadvantaged Business Enterprises, as defined under federal law and as certified by a certifying agency that Company recognizes as proper.

13.2 Notwithstanding any provision in this Agreement to the contrary, unless approved in writing by Company, TranServ shall not (and shall not permit any TranServ Personnel or TranServ Designee to):

13.2.1 Sell, lease, pledge, mortgage, encumber, convey, or make any license, exchange or other transfer, assignment or disposition of any property or assets of Company;

13.2.2 Enter into, amend, terminate, modify or supplement any contract or agreement (including any labor or collective bargaining agreement) on behalf, or in the name, of Company;

13.2.3 Except upon the approval of Company or pursuant to the direction of Company, take any action that would, to TranServ's knowledge: (a) invalidate any warranty that runs to Company under any contract or agreement; or (b) release any person or entity

from its obligations under any contract or agreement with Company;

13.2.4 Make any warranty or representation on behalf of Company;

13.2.5 Except as contemplated under Section 7.4, settle, compromise, assign, pledge, transfer, release or consent to the compromise, assignment, pledge, transfer or release of any claim, suit, debt, demand or judgment against or due by Company, or submit any such claim, dispute or controversy to arbitration or judicial process, or stipulate in respect thereof to a judgment, or consent to the same;

13.2.6 Pledge the credit of Company in any way in respect of any commitments for which it has not received express written authorization from Company; or

13.2.7 Engage in any other transaction on behalf of Company not permitted under this Agreement.

**Section 14 - Taxes.**

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes. Sales and/or use taxes, that become applicable to services performed within Minnesota, shall be added to TranServ fees and compensation otherwise herein described.

**Section 15 - Notices.**

15.1 Notices. All notices, requests, consents and other communications required or permitted hereunder shall be in writing, signed by the Party giving such notice or communication, and shall be deemed given: (a) upon receipt, when mailed by U.S. certified mail, postage prepaid, return receipt requested; or (b) upon the next business day, when sent by overnight delivery, postage prepaid using a recognized courier service.

If to Company:

LG&E/KU  
VP, Transmission  
220 West Main St  
PO Box 32010  
Louisville, KY 40232

If to TranServ:

TranServ International, Inc.  
Contracts Administration  
3660 Technology Drive NE  
Minneapolis, MN 55418



15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

**Section 16 - Personnel and Work Conditions; NERC Requirements.**

16.1 Applicable Laws and Safety. TranServ agrees to protect TranServ Personnel and TranServ Designees and be responsible for their performance of the ITO Services, and to protect Company's facilities, property, employees and third parties from damage or injury. TranServ shall at all times be solely responsible for complying with any and all applicable laws and facility rules relating to health and safety, in connection with ITO Services and for obtaining (but only as approved by Company) all permits and approvals necessary to perform ITO Services. Without limiting the foregoing, TranServ agrees to strictly abide by and observe all standards of the Occupational Safety & Health Administration ("OSHA") which are applicable to ITO Services, as well as Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy which are both hereby incorporated by reference (Contractor hereby acknowledges receipt of a copy of such Company's Contractor Code of Business Conduct and Company's Contractor/Subcontractor Safety Policy) and any other rules and regulations of the Company, all of which are provided to TranServ in writing and incorporated herein by reference. TranServ also agrees to review in good faith and execute any amendments and/or modifications that may be issued in the future by Company from time to time, with respect to Company's Contractor Code of Business Conduct and/or any of its related policies which are the subject of this Section 16, provided however, that TranServ shall not be obliged by such requirement if the requirements conflicts with an alternate regulatory code of conduct imposed on TranServ. In the event TranServ subcontracts any of ITO Services to a TranServ Designee, TranServ shall notify Company in writing of the identity of TranServ Designee before utilizing TranServ Designee. TranServ shall require any TranServ Designees to complete the safety and health questionnaire and checklists provided by Company and shall provide a copy of such documents to Company upon request. TranServ shall conduct, and require such TranServ Designees to conduct, safety audits and job briefings during performance of ITO Services as applicable. In the event such TranServ Designee has no procedure for conducting safety audits and job briefings, TranServ shall include TranServ Designee in its safety audits and job briefings. All applicable safety audits shall be documented in writing by TranServ and such TranServ Designees. TranServ shall provide documentation of any and all audits identifying safety deficiencies and concerns and corrective action taken as a result of such audits to Company semi-monthly. TranServ further specifically acknowledges, agrees and warrants that TranServ has complied, and shall at all times during the term of this Agreement, comply in all respects with all laws, rules and regulations relating to the employment authorization of TranServ Personnel including, but not limited to, the Immigration Reform and Control Act of 1986, as amended, and the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, as amended, whereby TranServ certifies to Company that TranServ has (a) properly maintained, and shall at all times during the term of this Agreement properly maintain all records required by Immigration and Customs Enforcement, such as the completion and maintenance of the Form I-9 for each TranServ employee; (b) that TranServ maintains and



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follows an established policy to verify the employment authorization of TranServ Personnel; (c) that TranServ has verified the identity and employment eligibility of all TranServ Personnel in compliance with all applicable laws; and (d) that TranServ is without knowledge of any fact that would render any TranServ Personnel or TranServ Designee ineligible to legally work in the United States. TranServ further acknowledges, agrees and warrants that any TranServ Designee shall be required to agree to these same terms as a condition to being awarded any subcontract for such ITO Services.

16.2 Hazards and Training. TranServ shall furnish adequate numbers of trained, qualified, and experienced TranServ Personnel suitable for performance of ITO Services. Such TranServ Personnel shall be skilled and properly trained to perform ITO Services and recognize all hazards associated with ITO Services. Without limiting the foregoing, TranServ shall participate in any safety orientation or other of Company's familiarization initiatives related to safety and shall strictly comply with any monitoring initiatives as determined by Company.

16.3 Drug and Alcohol. TranServ shall develop and strictly comply with any and all drug and alcohol testing requirements as required by applicable laws. TranServ shall provide Company with a copy of its drug and alcohol testing requirements.

16.4 NERC Reliability Standards. The following additional provisions shall apply to the extent TranServ's performance of ITO Services requires physical or electronic access to areas or assets which are located within physical security perimeters as defined by NERC's Reliability Standards for the Bulk Electric Systems of North America (collectively, the "NERC Standards"), including without limitation any Company data center or control center. In the event of TranServ's non-compliance with the NERC Standards referenced in this Section 16.4, Company shall notify TranServ in writing of the non-compliance and specify appropriate remedial actions.

16.4.1 Information Protection. Without compromising the confidentiality provisions in Section 10, TranServ shall at all times comply with the Company's information protection program(s) as defined by CIP-003, R4. Among the information protected by this program are: (i) all operational procedures; (ii) lists of critical cyber assets; (iii) network topology or similar diagrams; (iv) floor plans of computing centers that contain critical cyber assets; (v) equipment layouts of critical cyber assets; (vi) disaster recovery plans; (vii) incident response plans; and (viii) security configuration information. TranServ shall protect this protected information from disclosure consistent with the program.

16.4.2 Access Revocation. TranServ shall immediately advise appropriate Company's management if any TranServ Personnel or TranServ Designees who have key card access to a Company restricted area or electronic access to a protected system no longer require such access.

16.4.3 Training. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that such personnel complete, and retake as requested, all necessary NERC training as requested by Company.

16.4.4 Personnel Risk Assessment. If any TranServ Personnel require key card access to a Company restricted area or electronic access to a protected system, TranServ shall ensure that Company receives necessary waivers and information from TranServ Personnel to complete, and repeat as necessary, such background checks as requested by Company.

16.4.5 Continuing Obligations. TranServ further acknowledges that its compliance with the NERC Standards referenced in this Section 16.4 is a continuing obligation during and after the Term. Upon written notice to TranServ, Company shall have the absolute right to audit and inspect any and all information regarding TranServ's compliance with this Section 16.4, and/or to require confirmation of the destruction of any documentation received from or regarding Company. TranServ is encouraged to contact Company's Compliance Department pursuant to Section 16.5 to ensure TranServ understands and complies with this Section 16.4.

16.5 Compliance Department. The Company has a Compliance Department. Should TranServ have actual knowledge of violations of any of the herein stated policies of conduct in this Section 16, or in standards of performance detailed in Section 1.3.1, or have a reasonable basis to believe that such violations have occurred, whether by TranServ Personnel or a TranServ Designee, TranServ has an affirmative obligation to immediately report, at least on an anonymous basis, any such known violations to the Company's Office of Compliance in care of Director, Compliance and Ethics, LG&E/KU Services, 220 West Main Street, Louisville, Kentucky 40202.

16.6 Equal Employment Opportunity. To the extent applicable, TranServ shall comply with all of the following provisions, which are incorporated herein by reference: (i) Equal Opportunity regulations set forth in 41 C.F.R. § 60-1.4(a) and (c), prohibiting employment discrimination against any employee or applicant because of race, color, religion, sex, or national origin; (ii) Vietnam Era Veterans Readjustment Assistance Act regulations set forth in 41 C.F.R. § 60-250.4 relating to the employment and advancement of disabled veterans and Vietnam era veterans; (iii) Rehabilitation Act regulations set forth in 41 C.F.R. § 60-741.4 relating to the employment and advancement of qualified disabled employees and applicants for employment; (iv) the clause known as "Utilization of Small Business Concerns and Small Business Concerns Owned and Controlled by Socially and Economically Disadvantaged Individuals" set forth in 15 USC § 637(d)(3); and (v) the subcontracting plan requirement set forth in 15 USC § 637(d).

## **Section 17 - Miscellaneous Provisions.**

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with the laws of the Commonwealth of Kentucky, without giving effect to its conflicts of law rules.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing and accepted by applicable Regulatory Authorities. The Parties explicitly agree that neither Party shall unilaterally petition to FERC pursuant to the provisions of Sections 205 or 206 of the Federal Power Act to amend this Agreement or to request that FERC initiate its own proceeding to amend this Agreement.

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Nothing in this Section 17.2 shall be construed to limit or affect any other rights that the Parties may have as set forth in Section 8.4, the OATT or otherwise.

17.3 Liability of Affiliates. Any and all liabilities of Company and/or its Affiliates under this Agreement shall be several but not joint.

17.4 Publicity. TranServ shall not issue news releases, publicize or issue advertising pertaining to ITO Services or this Agreement without first obtaining the written approval of Company.

17.5 Assignment. Any assignment of this Agreement or any interest herein or delegation of all or any portion of a Party's obligations, by operation of law or otherwise, by either Party without the other Party's prior written consent shall be void and of no effect; provided, however, that consent will not be required for Company to assign this Agreement to an Affiliate or a successor entity that acquires all or substantially all of the operational business assets of the assigning entity whether by merger, consolidation, reorganization, sale, spin-off or foreclosure; provided, further, that such Affiliate or successor entity (a) agrees to assume all obligations hereunder from and after the date of such assignment and (b) has the legal authority and operational ability to satisfy the obligations under this Agreement. As a condition to the effectiveness of such assignment (i) the assignor shall promptly notify the other Party of such assignment, (ii) the Affiliate or successor entity shall provide a confirmation to the other Party of its assumption of assignor's obligations hereunder, and (iii) assignor shall promptly reimburse the other Party, upon receipt of an invoice, for any one-time incremental costs reasonably incurred as a result of such assignment. For the avoidance of doubt, nothing herein shall preclude Company from transferring any or all of its transmission facilities to another entity or disposing of or acquiring any other transmission assets. Notwithstanding anything to the contrary contained in this Section 17.5, TranServ shall be entitled to contract with one or more persons (each, an "TranServ Designee") to perform only those ITO Services which the OATT expressly provides for being performed by a "designee" of TranServ (as opposed to TranServ or TranServ Personnel), provided that TranServ shall not be relieved of any of its obligations, responsibilities or liabilities under this Agreement as a result of contracting with one or more TranServ Designees in accordance with this Section 17.5 and shall be responsible and liable for any ITO Services performed by TranServ Designees.

17.6 No Third Party Beneficiaries. Except as otherwise expressly provided in this Agreement, this Agreement is made solely for the benefit of the Parties and their successors and permitted assigns and no other person shall have any rights, interest or claims hereunder or otherwise be entitled to any benefits under or on account of this Agreement as third party beneficiary or otherwise.

17.7 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights or remedies under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights or remedies, nor shall any single or partial exercise of any such right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.

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17.8 Enforcement of Rights. Each Party shall have the right to recover from the other Party all expenses, including fees for and expenses of inside and/or outside counsel, arising out of the other Party's breach of this Agreement or any other action to enforce or defend rights hereunder.

17.9 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification or condition to this Agreement is imposed by such court or regulatory authority, the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligations of the Parties immediately prior to such holding, modification or condition.

17.10 Remedies. No remedy conferred by any of the provisions of this Agreement is intended to be exclusive of any other remedy available at law or equity or otherwise. The election of one or more remedies shall not constitute a waiver of the right to pursue any other available remedies.

17.11 Representations and Warranties. Each Party represents and warrants to the other Party as of the date hereof as follows:

17.11.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.11.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.11.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.11.4 Regulatory Approval. It has obtained or will obtain by the Commencement Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, including FERC and the KPSC (as applicable), that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.11.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.11.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.11.7 No Other Warranties. EXCEPT AS PROVIDED IN THIS AGREEMENT, TRANSERV MAKES NO OTHER WARRANTIES OF ANY KIND, EXPRESS OR IMPLIED, INCLUDING, WITHOUT LIMITATION, WARRANTIES OF MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE.

17.12 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.13 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms and conditions of this Agreement.

17.14 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised, other than where expressly provided for herein. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.15 Time of the Essence. With respect to all duties, obligations and rights of the Parties specified by Regulatory Authorities, time shall be of the essence in this Agreement.

17.16 Interpretation. Unless the context of this Agreement otherwise clearly requires:



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17.16.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.16.2 the terms “hereof,” “herein,” “hereto” and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

17.16.3 references to “Section” or “Appendix” refer to this Agreement, unless specified otherwise;

17.16.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.16.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.16.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.16.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.16.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.17 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement it has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.18 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon Company and TranServ, notwithstanding that Company and TranServ may not have executed the same counterpart.



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The Parties have caused this Independent Transmission Organization Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY/  
KENTUCKY UTILITIES COMPANY**

**/s/ Stephanie R. Pryor**

---

Name: Stephanie R. Pryor  
Title: Manager Supply Chain  
Date: 12/9/2016

**TRANSERV INTERNATIONAL, INC.**

**/s/ Sasan Mokhtari, PhD**

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Name: Sasan Mokhtari, PhD  
Title: President & CEO  
Date: 12/8/2016

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Appendix A  
Louisville Gas and Electric  
Company/  
Kentucky Utilities Company

# INDEPENDENT TRANSMISSION ORGANIZATION

## SERVICE SPECIFICATION

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## 1. Overview

This Appendix A is intended to be consistent with the terms and conditions of the LG&E/KU Open Access Transmission Tariff (OATT), including Attachment P thereto. If there is any conflict between this Appendix A and the OATT, the OATT shall govern. TranServ shall perform its obligations under this Appendix A in accordance with Section 1.3.1 of this Agreement.

The services delegated to TranServ include the administration of the LG&E/KU Open Access Same-time Information System (OASIS), transmission service request evaluation process, Available Transfer Capability (ATC)/ Available Flowgate Capability (AFC) management, study queue administration, study performance, and stakeholder facilitation. TranServ, as the ITO, will administer the OATT granting of service for both short and long-term transmission requests, administer the large generator interconnection request queue, and perform transmission studies. TranServ will facilitate the LG&E/KU long-term transmission planning function and stakeholder processes.

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## 2. Definitions

Company - Louisville Gas and Electric Company/Kentucky Utilities Company (LG&E/KU)

ITO - Independent Transmission Organization

ITO Services - The applicable functions to be performed as specified in the ITO Agreement

RC - Reliability Coordinator

Service Interruption - A Service Interruption is the loss of Service function, under the direct control of TRANSERV with no mutually agreed to work around provided within the Service

Normal Business Hours - TranServ normal business hours are between the hours of 0700 and 1700 CT, Monday-Friday on days other than the holidays listed below:

1. New Year's Day
2. Memorial Day
3. Independence Day
4. Labor Day
5. Thanksgiving
6. Day after Thanksgiving
7. Day before Christmas
8. Christmas Day

### **3. Roles and Responsibilities for Providing ITO Services**

#### **3.1 TranServ**

TranServ International, Inc. (TranServ) will provide services to LG&E/KU as the ITO. The services that TranServ will provide include:

##### **3.1.1 Customer Interface**

Responsibility for operating and maintaining OASIS website and keeping it up-to-date with Federal Energy Regulatory Commission (FERC) and North American Energy Standards Board (NAESB) posting requirements, including all Order No. 890 posting requirements (such as study performance metrics, Available Transfer Capability (ATC) calculations, etc.). This includes establishing an interface for customers to submit service requests, and oversight and evaluation of ATC values calculated using software procured from Open Access Technology International, Inc. (OATI) and information from the RC. TranServ's responsibilities and duties in administering OASIS will include the following:

- Performing the duties of a Responsible Party as defined in the Commission's OASIS regulations, 18 C.F.R. § 37.5 and FERC Order No. 676.
- Posting information required to be on the Transmission Provider's OASIS under the Commission's OASIS regulations, 18 C.F.R. § 37.6 and FERC Order No. 676.
- Maintaining and retaining information posted on OASIS in accordance with the Commission's regulations, including 18 C.F.R. Parts 37 and 125.
- Establishing and maintaining queues for processing transmission service requests and generator interconnection (GI) requests.
- Participating in the drafting and posting of Business Practices on the OASIS website, including any FERC or NAESB-required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- Participating in periodic reviews of, and providing expertise/comments on, the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Participating in stakeholder meetings and/or conference calls as required. These



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stakeholder meetings will include TranServ, Company, Customers (as appropriate) the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues.

- Responsibility for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.
- Management of ATC/AFC Calculation and Posting.
- Implementation of certain aspects of the Congestion Management Process (CMP) established by the Midcontinent Independent System Operator, Inc. (MISO), PJM Interconnection LLC (PJM), and TVA.
- Administration of request evaluations for LG&E/KU tariff service.
- Processing of e-Tags as the transmission provider.
- Reviewing software changes requested from OATI, verifying and testing for proper operations before OATI implements those changes.

### **3.1.2 Transmission Service and Generator Interconnection Requests and Studies**

- Receive and process all applications for Point-to-Point, Network Integration Transmission Service (NITS), and for GIs.
- For short-term Point-to-Point Transmission Service requests (i.e., where the request is within the posted ATC horizon), evaluate and approve a request where the posted ATC is sufficient for the requested transaction. If ATC is insufficient, TranServ shall propose conditional service options to the customer in accordance with the OATT, or otherwise deny the service. If the customer accepts conditional service options, TranServ will be responsible for performing biennial reassessments, as provided under the OATT.
- For long-term Point-to-Point Transmission Service requests, NITS, or GI requests:
  - Determine whether a System Impact Study (SIS) is necessary to accommodate the request.
  - Render all study agreements (SIS, Interconnection Feasibility Studies (IFS), Facilities Study (FS), and Feasibility Analysis Studies (FAS)) to customers within the timeframe provided in the OATT.

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- Perform the SIS or FAS in the timeframe provided in the OATT, including clustered SISs when requested by customers and/or Company.
  - Perform the SIS or FAS using Company's planning criteria.
  - For any study that TranServ performs that requires information from Company (e.g., good faith construction estimates that are included in the SIS), request such information from Company no less than ten (10) business days before the expiration of the applicable study period.
  - Complete study reports and post on OASIS within the timeframe required under the OATT.
  - Notify the Company and individual customers of completed study reports, and alert the Company to initiate service agreements, if applicable.
  - Receive customer deposits.
  - Bill customers for SIS, IFS, FS, and FAS as required by the OATT, including provision of an itemized bill for services if requested by a customer.
  - Reimburse Company for any study costs incurred in contributing to the study and render payment to any third-party vendors for work performed.
- Responsible for receiving and processing requests to designate or un-designate Network Resources, as provided under the OATT.
  - If a customer requests a modification to its service, or if a customer assigns its transmission service to a third-party who request modification to the service, process those modification requests in accordance with the terms of the OATT.
  - Track all study metrics, including data submittals, input validations, modifications, time and costs associated to perform the study.
  - Track the performance of all studies and alert Company if a FERC filing requirement or penalty payment has been triggered due to late studies, as described under the OATT.

### **3.1.3 ATC Calculation**

- Calculate ATC as provided for in Attachment C to the OATT. This includes receiving initial AFC values from the RC, calculating final AFC values using the algorithms

included in Attachment C, and converting the AFC to ATC using OATI software.

- Post on OASIS the mathematical algorithms used to calculate firm and non-firm AFC. TranServ shall also post the results of the AFC calculations on OASIS.
- Daily review of transmission service requests (TSRs) and eTag action and statistics.
- Daily review of posted AFC/ATC information and investigation into any anomalies.
- Review, observation, and validation of the Total Transfer Capability (TTC) development process.

#### **3.1.4 Interchange and Scheduling**

- As the Transmission Service Provider, responsible for the following activities:
  - Confirm that each electronic schedule (e-Tag) has a confirmed transmission service request.
  - Approve the interchange schedules as the transmission service provider.
  - Curtail electronic schedules if requested by the RC or Balancing Authority (BA).
  - Monitor and validate the Net Scheduled Interchange (NSI), as processed by OATI software, to ensure timely creation of the NSI data file with a syntactical quality check on the data set.

#### **3.1.5 Transmission Planning**

- TranServ will participate in Company's transmission planning process as outlined in Attachment K to the OATT, including the following activities:
  - Review and approve Company's long-term (generally one year and beyond) plan for the reliability/adequacy of Company's Transmission System.
  - Review and approve Transmission System models (steady state, dynamics, and short circuit).
  - Develop alternatives to Planning Redispatch service.
  - Notify impacted transmission entities of any planned transmission changes that may influence their facilities.

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- Participate with the SPC and associated SPC working groups, as required.
- Participate in the overall OATT Attachment K process as observer.
- The Parties agree that the final annual transmission plan and decision of whether/when to construct and expand the system rests with Company.
- Both parties will communicate openly and in a timely manner; each will perform their respective work; and both will continually work together to improve mutual and individual processes in a joint effort to assure work is completed pursuant to Company standards and deadlines.

### 3.1.6 Compliance

- Establish and adhere to a “culture of compliance” for TranServ Personnel and TranServ Designees consistent with FERC’s Policy Statement on Compliance, 125 FERC ¶ 61,058 (2008) as may be supplemented or amended by further FERC orders. TranServ shall take such reasonable steps requested by the Company in furtherance of such a culture of compliance.
- In accordance with *Louisville Gas and Electric Company*, 114 FERC ¶ 61,282 at P 152 (2006), provide FERC with semi-annual reports “detailing concerns expressed by stakeholders and [ITO’s] response to those concerns as well as any issues or tariff provisions that hinder [ITO] from performing its required duties” as requested.
- Maintain records and provide reports as required by the Kentucky Public Service Commission (KPSC), OATT, Department of Energy (DOE), FERC, NERC, SERC Reliability Corporation (SERC) or NAESB. Without limiting the foregoing, Company may from time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, and TranServ shall maintain such records as directed.
- Assist Company, as requested by Company, in the preparation of applications, audit materials, filings, reports or responses to any Regulatory Authority. Without limiting the foregoing, this assistance may include from time-to-time preparation for (and participation in, if appropriate) FERC or NERC audits and providing event analysis information for FERC, NERC or SERC. TranServ’s support shall be provided in a time frame reasonably requested by Company.
- Monitor FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other

coordination with Company. To the extent possible, TranServ shall notify Company of any proposed or pending modifications prior to their implementation. The Parties shall work together to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.

### **3.2 Transmission Planner**

TranServ will provide certain services to LG&E/KU, the Transmission Planner (TP). The services include:

#### **3.2.1 Customer Interface**

- TranServ will participate in the drafting of Business Practices; including any FERC or NAESB required Business Practices. Company shall have final review, ownership, and approval for all Business Practices.
- TranServ will participate in periodic reviews of, and provide expertise/comments on the OATT. Company retains final authority over the OATT's content, including retaining the right and responsibility to file changes to the OATT.
- Responsible for planning, coordinating and holding regular stakeholder meetings and/or conference calls. These stakeholder meetings will include TranServ, Company, and the RC, and other entities as required, to address concerns regarding Company's system, administration of the OATT, and related issues. This activity includes (as necessary) performing background checks for stakeholders who desire access to Critical Energy Infrastructure Information (CEII), preparing meeting materials, facilitating the meeting, and preparing post-meeting minutes for posting on OASIS.
- Responsible for coordinating with third-party transmission system owners and operators as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

### **3.3 LG&E/KU**

TranServ understands that Company has the following responsibilities in support of the ITO Services under this Appendix A:

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### 3.3.1 Customer Interface

- Contracting for the OATI webSmartOASIS service that meets FERC and NAESB requirements.
- Contracting for the OATI webTrans service used to evaluate and take actions on transmission service requests and e-Tags.
- Continuation of Agreement with the RC to provide necessary data for AFC/ATC calculation and posting processes.
- Final review, ownership, and approval for all Business Practices.
- Final authority over the OATT's content, including the right and responsibility to file changes to the OATT.
- Cooperate in the coordination with third-party systems as necessary to support customer service requests. This includes coordinating the provision of any data from Company to the third-party system.

### 3.3.2 Compliance

- From time-to-time provide TranServ with specific direction as to records that Company expects to support compliance efforts, TranServ shall maintain such records as directed in order to provide reports as required by the KPSC, OATT, DOE, FERC, NERC, SERC or NAESB.
- Respond to TranServ notifications of FERC, NERC, SERC, and NAESB activities for changes in standards or compliance requirements that may require modification to the ITO Services or other coordination with Company within requested response timelines. Work together with ITO to establish a work plan and timetable for implementation of any such changes. The Parties agree that all changes to ITO Services resulting from legal and regulatory developments as well Company requests, shall be assessed using the change order process detailed in Section 5 of this Appendix A.



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## 4. Customer Support

TranServ will provide support for Service 24-hours per day and 365-days per year by utilizing a single point of contact support staff. During Normal Business Hours the support staff can be contacted by telephone or by e-mail as outlined in published TranServ's ITO Support Information. After Normal Business Hours support is achieved through telephone only. TranServ will take all reasonable effort to ensure that reported problems or other Customer support related events are responded to within 30-minutes of the event notification when ITO Support Procedures are followed.

### 4.1 Problem Resolution

Problems or outages are reported to TranServ by following customer support processes. All problems or questions are assigned a severity level by mutual agreement of the parties. Problems which are considered Critical or High in severity should be reported to TranServ at any time. Problems considered Medium or Low severity should be reported by phone during business hours or by e-mail at any time. The severity level classifications are defined as follows:

- Critical - Problems or issues that are impacting business immediately or impacting grid reliability and action is required prior to next business day.
- High - Problems or issues that affect a key functionality of Service component and there is no work around available but immediate business or grid reliability impact is not present.
- Medium - Business processes are impacted, but satisfactory work around is in place to avoid business interruptions.
- Low - Customer inquiries or reported problems and issues that create nuisances or inconveniences for the customer. Minimal or no business impact is occurring.

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Ticket Resolution		
Action	TranServ Responsibility	Time To Remedy
Correct a 'Critical' severity Problem or Issue	During normal business hours TranServ will respond to reported Critical severity problems and begin corrective action immediately until either a satisfactory work around is in place or problem is resolved. Outside of normal business hours TranServ will respond to reported Critical severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will work continuously until resolution is in place. This may include a temporary work around until a permanent correction can be implemented. <b>Performance goal is to resolve all Critical severity tickets within 4-hours.</b>
Correct a 'High' severity Problem or Issue	During normal business hours TranServ will respond to reported High severity problems and begin corrective action to resolve with either a satisfactory work around or problem resolution prior to end of business day. Outside of normal business hours TranServ will respond to reported High severity problems within 30-minutes of notification. Escalation to responsible TranServ senior management will occur in all cases.	TranServ will provide an initial problem analysis update within 8-hours at all times. This may include a recommended temporary work around until a permanent correction can be implemented. <b>Performance goal is to resolve all High severity tickets within 24-hours.</b>
Correct a 'Medium' severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Medium severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 3-business days of notification of problem. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. <b>Performance goal is to resolve all Medium severity tickets by agreed to commitment date.</b>
Correct a 'Low' severity Problem or Issue	TranServ will schedule corrective action jointly with Customer. Problems of Low severity should be reported by telephone during business hours or by e-mail at any time.	TranServ will provide an initial problem analysis update within 5-business days. An appropriate action plan and resolution schedule will be mutually agreed to with the Customer. <b>Performance goal is to resolve all Low severity</b>

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		<b>tickets by agreed to commitment date.</b>
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#### **4.1.1 Tickets - OATI webSupport**

To ensure all customers of TranServ receive a high level of customer service all calls or e-mails with questions or reported problems are documented in a Ticket. All TranServ staff members utilize OATI webSupport, an issue reporting and assignment platform allowing tracking and confirmed resolution of all issues reported to TranServ. Upon receiving a communication from a customer, TranServ will open a webSupport Ticket. The Ticket contains customer contact information, data metrics on the type of problem, an identification of the TranServ staff member to whom the Ticket is currently assigned, a detailed description of the problem, and a detailed description of the problem's current status which will eventually include a description of how the issue was resolved. The TranServ staff member provides the Ticket number to the customer for all issues not resolved immediately. If the issue cannot be resolved by the TranServ staff member creating the Ticket, the Ticket is reassigned to another member of the TranServ team. The TranServ staff member who initially created the Ticket is expected to use webSupport's monitoring capability to determine unresolved Tickets, and to reassign or escalate it as necessary at any time to promote prompt resolution within response timing guidelines.

#### **4.1.2 Response Time**

TranServ support staff will answer all calls as received during normal business hours and take all reasonable effort to resolve issues at the time of call. For issues and problems that are not immediately resolved, TranServ will follow normal processing for assigned severity level and notify customer once resolution occurs.

Calls to support staff outside of normal business hours will be answered as received and customer will be notified within 30-minutes on planned actions to be taken by TranServ support staff in accordance with normal processing for assigned severity level.

##### **4.1.2.1 Ticket Escalation**

Problem tickets that cannot be resolved in accordance with normal processing for assigned severity level will be escalated to appropriate TranServ management. Customers may request immediate ticket escalation to appropriate TranServ management.

##### **4.1.2.2 Customer Satisfaction**

Customer satisfaction inquiries are automatically sent to customers upon the closing of a ticket. The results of these surveys result in improved performance by customer support staff or changes in business processes.

## **5. Service Modifications**

From time to time Company may require a modification to an existing Service function. Such modifications may be prompted by changes in regulatory compliance requirements, or by a Company request. Minor modifications that require reasonably minimal resource commitment from TranServ staff will be included within a reasonable time period at no cost to Company. Modifications that may have more significant impact on Service design or will impact TranServ staff resource commitments more than minimally will be discussed with Company and may in some instances require additional payment by Company, or likewise, require a decrease in payment by Company. Each of these change requests will be described in a written Change Order. Each Change Order will be scheduled for implementation upon written agreement with Company as to scope, cost and schedule.

### **5.1 Minor Changes**

Any change to an existing Service function that does not have a significant impact on Service design or require TranServ to staff or contract with additional personnel, if even for a brief period of time, to prepare for and/or meet the requirements of the change (a "Minor Change") will be integrated into Company's Service at no cost to Company. A written Change Order will be negotiated and executed between Company and TranServ prior to implementation of any Minor Change.

### **5.2 Major Changes**

Any change to an existing Service function that has a significant impact on Service design or requires TranServ to staff additional or fewer personnel, if even for a brief period of time, in order to prepare for and/or meet the requirements of the change (a "Major Change") will require a written Change Order which must be negotiated and executed between Company and TranServ prior to implementation of any Major Change.

## **6. Reliability Coordination**

TranServ will be required to coordinate its operations with the LG&E/KU designated RC. The RC is responsible for performing certain reliability related tasks for the LG&E/KU system, including acting as the NERC-registered Reliability Coordinator. The RC's responsibilities are detailed in the Reliability Coordinator Agreement and Attachment P to the LG&E/KU OATT.

## **AMENDED AND RESTATED RELIABILITY COORDINATOR AGREEMENT**

### **BETWEEN**

**LOUISVILLE GAS AND ELECTRIC COMPANY  
AND KENTUCKY UTILITIES COMPANY**

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**AND**

**TENNESSEE VALLEY AUTHORITY**



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**Exhibit 1 - Congestion Management Process**

## RELIABILITY COORDINATOR AGREEMENT

This Amended and Restated Reliability Coordinator Agreement (this "Agreement"), including all appendices, exhibits, and attachments, appended hereto, is entered into this 25<sup>th</sup> day of August, 2014 ("Execution Date"), between Louisville Gas and Electric Company and Kentucky Utilities Company, corporations organized pursuant to the laws of the State of Kentucky (collectively, "LG&E/KU"), and the Tennessee Valley Authority, a federal government corporation ("TVA" and, in its capacity as reliability coordinator pursuant to this Agreement, the "Reliability Coordinator") created by and existing under and by virtue of the Tennessee Valley Authority Act of 1933, as amended, 16 U.S.C. §§ 831 *et seq.* (the "TVA Act"). LG&E/KU and the Reliability Coordinator may sometimes be referred to herein individually as a "Party" and collectively as the "Parties."

### RECITALS

WHEREAS, LG&E/KU owns, among other things, an integrated electric transmission system ("Transmission System"), over which they currently provide open access transmission service to customers in the LG&E/KU Balancing Authority Area (as defined in Section 1.5 of LG&E/KU's Open Access Transmission Tariff, as on file with the Federal Energy Regulatory Commission ("FERC") and as may be changed from time to time (the "OATT"));

WHEREAS, LG&E/KU desires to have the Reliability Coordinator perform certain key reliability functions under the OATT, including: (i) reliability coordination (as defined in the relevant North American Electric Reliability Council ("NERC") Standards); (ii) transmission planning and regional coordination; (iii) approving LG&E/KU's maintenance schedules; (iv) identifying upgrades required to maintain reliability; (v) non-binding recommendations relating to economic transmission system upgrades; and (vi) administration of any seams agreements;

WHEREAS, LG&E/KU desires to have the Reliability Coordinator perform all functions identified for reliability coordinators in NERC's Standards;

WHEREAS, LG&E/KU will retain all remaining NERC obligations, including obligations associated with its status as a Control Area (including operations as a Balancing Authority and Transmission Operator as defined by NERC) and its obligations to ensure the provision of transmission services under the OATT, and will take action necessary to protect reliability of the Transmission System, including circumstances where such action is necessary to protect, prevent or manage emergency situations;

WHEREAS, the Reliability Coordinator is: (i) a federal government corporation charged with providing electric power, flood control, navigational control, agricultural and industrial development, and other services to a region including Tennessee and parts of six contiguous states; and (ii) recognized by NERC as a reliability coordinator;

WHEREAS, the Reliability Coordinator is independent from LG&E/KU, possesses the necessary competence and experience to perform the functions provided for hereunder and is willing to perform such functions under the terms and conditions agreed upon by the Parties as set forth in this Agreement;

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WHEREAS, as part of LG&E/KU's goal to maintain the requisite level of independence in the operation of its Transmission System to prevent any exercise of transmission market power, LG&E/KU has entered into an Independent Transmission Organization Agreement (the "Independent Transmission Organization Agreement") with TransServ International, Inc. (the "Independent Transmission Organization" or "ITO"), pursuant to which the Independent Transmission Organization provides to LG&E/KU certain key transmission-related functions under the OATT;

WHEREAS, LG&E/KU seeks to ensure the full participation of the LG&E/KU Transmission System in the arrangements and protocols included in Congestion Management Process ("CMP"), which is Exhibit 1 hereto;

WHEREAS, through the Joint Reliability Coordination Agreement ("JRCA") between TVA and PJM Interconnection, L.L.C. ("PJM"), TVA and PJM participate in CMP;

WHEREAS, the Midcontinent Independent Operator, Inc. ("MISO"), through its Joint Operating Agreement with PJM, also participates in the CMP;

WHEREAS, by virtue of the reciprocity requirements found in Section 6.2 of the CMP, TVA will coordinate with MISO in order to manage regional coordination issues applicable under the CMP between the LG&E/KU system and MISO;

WHEREAS, TVA and LG&E/KU may choose to participate in similar reliability coordination agreements with other neighboring reliability coordination areas.

NOW THEREFORE, in consideration of the mutual promises contained herein, and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

**Section 1 - Designation; Scope of Functions; Standards of Performance; Reliability Coordination Advisory Committee.**

1.1 Designation. LG&E/KU appoints TVA to act as LG&E/KU's designated Reliability Coordinator pursuant to and in accordance with the terms and conditions of this Agreement. The Reliability Coordinator shall have no responsibility to LG&E/KU, except as specifically set forth in this Agreement.

1.2 Scope of Functions. The Reliability Coordinator shall perform the functions assigned to it and described in Attachment A and Attachment B (the "Functions") seven days a week, twenty-four hours a day, for the duration of the Term in accordance with the terms and conditions of this Agreement. In accordance with its obligations under this Section 1.2, the Reliability Coordinator is authorized to, and shall, direct and coordinate timely and appropriate actions by LG&E/KU, including curtailing transmission service or energy schedules, redispatching generation, and shedding load, in each case, in order to avoid adverse effects on interregional bulk power reliability.

1.2.1 Relationship Between this Agreement and Attachment L to LG&E/KU's OATT. The Parties recognize that the relationship between LG&E/KU



and the Reliability Coordinator and the Functions to be performed by the Reliability Coordinator must be reflected in LG&E/KU's OATT. The Reliability Coordinator relationship and the Functions assigned to the Reliability Coordinator under Attachment A and Attachment B to this Agreement shall be reflected in Attachment L to LG&E/KU's OATT. To the extent that there is a conflict between Attachment A and/or Attachment B to this Agreement and Attachment L to LG&E/KU's OATT, Attachment L to LG&E/KU's OATT shall govern. Any changes proposed by LG&E/KU to FERC in Attachment L in LG&E/KU's OATT, pursuant to Section 5.3 of Attachment L in LG&E/KU's OATT, regarding the Functions or any other provisions that concern the Reliability Coordinator shall reflect the mutual agreement of the Parties. Notwithstanding this Section 1.2.1, nothing in this Agreement or Attachment L to LG&E/KU's OATT shall grant FERC any additional jurisdiction over TVA.

1.3 Reliability Coordinator Procedures. The Reliability Coordinator shall develop the procedures and guidelines by which it will perform the Functions (the "Reliability Coordinator Procedures") in coordination with the RCAC (as defined in Section 1.10) and applicable regional reliability councils. The Reliability Coordinator Procedures shall be documented in a NERC-approved reliability plan for the TVA Reliability Coordination Area or in TVA Standard Procedures and Policies. The Reliability Coordinator shall provide LG&E/KU advance written notice of any amendment or change to the Reliability Coordinator Procedures. For purposes of this Agreement, the term "TVA Standard Procedures and Policies" shall mean such procedures and policies related to TVA's operations as may be promulgated and published by TVA pursuant to its legal authorities and obligations.

1.4 Threat to Reliability. If the Reliability Coordinator determines that an actual or potential threat to transmission system reliability exists, and that such threat may impair the reliability of a transmission system, then the Reliability Coordinator shall direct that LG&E/KU take whatever actions are necessary, consistent with Good Utility Practice (as defined below) and in accordance with the applicable reliability criteria, policies, standards, rules, regulations and other requirements of NERC (collectively, the "NERC Standards") and any applicable regional reliability councils or their successors (collectively, "Regional Reliability Council Standards"), to avoid or mitigate the effects of the threat to transmission system reliability. For purposes of this Agreement, "Good Utility Practice" shall mean any of the practices, methods, and acts engaged in or approved by a significant portion of the electric utility industry during the relevant time period, or any of the practices, methods, and acts that, in a person's exercise of reasonable judgment in light of the facts as known to that person at the time the decision was made, could have been expected to accomplish the desired result at a reasonable cost consistent with good business practices, reliability, safety, and expedition. Good Utility Practice is not intended to be limited to the optimum practice, method, or act to the exclusion of all others, but rather to include the range of acceptable practices, methods, or acts generally accepted in the region.

1.5 Reliability Coordinator Directives. Except as provided in the immediately succeeding sentence, LG&E/KU shall implement any directive given by the Reliability Coordinator pursuant to Sections 1.2 or 1.4. LG&E/KU shall not be obligated to

implement any directive which LG&E/KU determines will violate any state or federal law or the terms of any governmental approval applicable to LG&E/KU. LG&E/KU may review any directive given by the Reliability Coordinator pursuant to Sections 1.2 or 1.4, to determine if it is, in LG&E/KU's judgment, in accordance with the requirements of Section 1.8. If LG&E/KU determines that any directive is not in accordance with the requirements of Section 1.8, then it shall immediately so notify the Reliability Coordinator; provided, however, that, except as provided in the second sentence in this Section 1.5, LG&E/KU shall continue to implement the directive until the Reliability Coordinator notifies LG&E/KU otherwise. LG&E/KU's notice to the Reliability Coordinator shall include: (a) information outlining the basis for LG&E/KU's determination that (i) the directive is not in accordance with the requirements of Section 1.8 and, if applicable, (ii) that implementation of the directive will violate one or more state or federal laws or the terms of any governmental approvals applicable to LG&E/KU; and (b) the alternative action that LG&E/KU would prefer to take to alleviate the problem addressed by the Reliability Coordinator's directive. After prompt consideration of such information, the Reliability Coordinator shall issue a directive to LG&E/KU in accordance with its obligations under this Agreement and LG&E/KU will, subject to the second sentence in this Section 1.5, act in accordance with such directive.

1.6 Coordination with Independent Transmission Organization. In conjunction with its performance of the Functions, the Reliability Coordinator shall coordinate and cooperate with the Independent Transmission Organization and provide, subject to the terms and conditions of this Agreement, including the Reliability Coordinator's obligations with respect to Confidential Information in Section 10, any information that the Independent Transmission Organization may reasonably request in order to carry out its functions under the Independent Transmission Organization Agreement.

1.7 Expansion. Nothing in this Agreement is intended to prevent TVA from (a) coordinating, or cooperating in, interregional activities to relieve problems experienced by other transmission systems or (b) entering into other agreements with one or more third party transmission providers or operators to perform functions for such transmission providers or operators that are the same or similar to the Functions performed hereunder; provided, however, that it does not breach any of its obligations under this Agreement (including its obligations with respect to Confidential Information in Section 10) by entering into or performing any of its obligations under such other agreements; provided, further, that (i) any such other agreements shall provide for LG&E/KU to be reimbursed in an equitable manner for any capital expenditures made pursuant to this Agreement as well as for LG&E/KU's ongoing operations and maintenance expenditures to the extent such capital expenditures and operations and maintenance expenditures are used by the Reliability Coordinator in performing functions under such other agreements, (ii) LG&E/KU agrees to reimburse any such third party transmission providers or operators in an equitable manner for any capital expenditures made by such third parties as well as for such third parties' ongoing operations and maintenance expenditures to the extent such capital expenditures and operations and maintenance expenditures are used by the Reliability Coordinator in performing functions under this Agreement, and (iii) to the extent applicable, the Reliability Coordinator shall revise the compensation provided for in Section 3.1 in

accordance with the terms therein.

1.8 Reliability Coordinator's Standard of Performance. The Reliability Coordinator shall perform its obligations under this Agreement in accordance with: (a) Good Utility Practice; (b) the NERC Standards and Regional Reliability Council Standards; (c) LG&E/KU's specific reliability requirements and operating guidelines (to the extent these are not inconsistent with other requirements specified in this Section 1.8); (d) TVA Standard Procedures and Policies; and, (e) all state and federal laws, including the TVA Act, and the terms of governmental approvals applicable to one or both of the Parties. In performing its responsibilities under this Agreement, the Reliability Coordinator shall not discriminate against similarly situated persons.

1.9 LG&E/KU's Standard of Performance. LG&E/KU shall perform its obligations under this Agreement in accordance with: (a) Good Utility Practice; (b) the NERC Standards and Regional Reliability Council Standards; (c) any other LG&E/KU-specific reliability requirements and operating guidelines (to the extent these are not inconsistent with other requirements specified in this Section 1.9); and (d) all state and federal laws and the terms of governmental approvals applicable to LG&E/KU.

1.10 Reliability Coordination Advisory Committee.

1.10.1 Each Party shall designate one representative to serve on a Reliability Coordination Advisory Committee ("RCAC"), which shall be composed of representatives of each Party and representatives from each entity that has executed a similar reliability coordination agreement designating TVA as its reliability coordinator. Each Party may also designate one alternate to act in the absence of its representative on the RCAC. Written notice of each representative and alternate appointment shall be provided to each RCAC entity, and each Party may change its representatives upon written notice to the other RCAC entities.

1.10.2 The RCAC shall assist the Reliability Coordinator in the development of the initial Reliability Coordinator Procedures and the modification of existing Reliability Coordinator Procedures. In connection with these activities, the Reliability Coordinator may provide the other RCAC members with access to necessary data and documents maintained by the Reliability Coordinator, provided that each such RCAC member has signed the NERC Data Confidentiality Agreement and that all Confidential Information is treated as transmission operations and transmission system information pursuant to the NERC Data Confidentiality Agreement.

The RCAC shall meet at least once per Contract Year (as defined below). For purposes of this Agreement, a "Contract Year" shall consist of a twelve (12) month period. "Contract Year 1" shall begin on the Effective Date. Contract Years 2, 3, and 4 shall consist of the next three successive 12-month periods after Contract Year 1.

## **Section 2 - Independence.**

2.1 Key Personnel. All Functions shall be performed by employees of the Reliability Coordinator identified in Attachment C (the "Key Personnel"). The Reliability

Coordinator may from time to time change the names of the employees identified as Key Personnel by notice to LG&E/KU in accordance with Section 15.1. No Key Personnel shall also be employed by LG&E/KU or any of its Affiliates (as defined in 18 C.F.R. § 35.34(b)(3) of FERC's regulations). The Reliability Coordinator and the Key Personnel shall be, and shall remain throughout the Term, Independent (as defined below) of LG&E/KU, its Affiliates and the Independent Transmission Organization. For purposes of this Agreement: "Independent" shall mean that the Reliability Coordinator and the Key Personnel are not subject to the control of LG&E/KU, its Affiliates or the Independent Transmission Organization, and have full decision making authority to perform all Functions in accordance with the provisions of this Agreement. Any Key Personnel owning securities in LG&E/KU, its Affiliates or the Independent Transmission Organization shall divest such securities within six (6) months of first being assigned to perform such Functions, provided that nothing in this Section 2.1 shall be interpreted or construed to preclude any such Key Personnel from indirectly owning securities issued by LG&E/KU, its Affiliates or the Independent Transmission Organization through a mutual fund or similar arrangement (other than a fund or arrangement specifically targeted toward the electric industry or the electric utility industry or any segment thereof) under which the Key Personnel does not control the purchase or sale of such securities. Participation by any Key Personnel in a pension plan of LG&E/KU, its Affiliates or the Independent Transmission Organization shall not be deemed to be a direct financial interest if the plan is a defined-benefit plan that does not involve the Key Personnel's ownership of the securities. For the avoidance of doubt, LG&E/KU shall not have an approval or consent right with respect to the selection of any Key Personnel.

2.2 Standards of Conduct Treatment. All Key Personnel shall be treated, for purposes of FERC's Standards of Conduct, as transmission employees. All restrictions relating to information sharing and other relationships between merchant employees and transmission employees shall apply to the Key Personnel.

### **Section 3 - Compensation, Billing and Payment.**

3.1 Compensation. LG&E/KU shall pay to the Reliability Coordinator as compensation for the performance of the Functions under this Agreement as follows:

<u>Subsequent Term Beginning</u>	<u>Amount</u>
September 1, 2014	\$2,375,000
September 1, 2015	\$2,422,500
September 1, 2016	\$2,470,950
September 1, 2017	\$2,520,369
September 1, 2018	\$2,570,776

The Reliability Coordinator agrees that if at any time during the Term it expands its Reliability Coordination Area by providing similar services to additional Transmission Operators, the Reliability Coordinator will review and revise, as appropriate, the above compensation rate. Such revised compensation shall enable the Reliability Coordinator to recover its incremental costs associated with providing the specific service by allocating the costs among those subscribing to the service in an equitable manner (*e.g.*, costs may be allocated using a load ratio share methodology (a participant's

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annual non-coincident peak load as a percentage of the total annual non-coincident peak load for those participating in the service)). Costs will be determined by the Reliability Coordinator based on its total cost of providing the service(s) as documented in the Reliability Coordinator's financial systems.

Compensation for Subsequent Terms (as defined in Section 4.2 herein) beyond those delineated above shall be based on the compensation in previous Contract Years and/or the methodology outlined above in this Section 3.1 and shall be negotiated by the Parties in good faith. Such negotiations shall begin not later than six months prior to, and shall be concluded no later than three months prior to, the beginning of the Subsequent Term.

Notwithstanding any provision to the contrary contained in this Agreement, if a Dispute should occur between the Parties with respect to the amount of compensation to be paid by LG&E/KU to the Reliability Coordinator (i) pursuant to this Sections 3.1 or (ii) in respect of additional services (other than the Functions) requested by LG&E/KU that the Reliability Coordinator elects, in its sole discretion, to provide, then, in each case, LG&E/KU shall file notice thereof with FERC. The Parties acknowledge that any FERC order issued with respect to such a dispute is only binding on LG&E/KU, not TVA.

3.2 Compensation After Termination. If LG&E/KU terminates this Agreement before the end of a Contract Year, then the Reliability Coordinator shall not be obligated to refund any amounts paid by LG&E/KU to the Reliability Coordinator as compensation for services provided by the Reliability Coordinator under this Agreement. If, however, the Reliability Coordinator terminates this Agreement before the end of a Contract Year or LG&E/KU and the Reliability Coordinator mutually agree to terminate this Agreement, then the Reliability Coordinator shall be obligated to refund to LG&E/KU an amount equal to the product of (a) any amounts paid by LG&E/KU to the Reliability Coordinator as compensation for services provided by the Reliability Coordinator under this Agreement during the Contract Year in which this Agreement is terminated and (b) the number of whole or partial months remaining in the Contract Year divided by twelve (12).

3.3 Reimbursement of Additional Costs. In addition to the compensation provided for in Section 3.1, LG&E/KU shall reimburse the Reliability Coordinator for (a) any additional costs incurred by the Reliability Coordinator at the request or direction of LG&E/KU or (b) any reasonable additional one-time costs necessarily incurred by Reliability Coordinator related to its activities under this Agreement that are not associated with services provided for in Section 3.1. Any costs under item (b) above shall be appropriately allocated by TVA among the Parties and those other entities that have executed similar reliability coordination agreements designating TVA as their reliability coordinator.

3.4 Payments. All payments by LG&E/KU to the Reliability Coordinator shall be made by the FedWire transfer method to the Reliability Coordinator's account at the U.S. Treasury in accordance with the wire instructions indicated below, and all such payments shall be deemed received as of the date the electronic funds transfer to the Reliability Coordinator's account is deemed effective.

Bank Name: TREAS NYC (official abbreviation)

Bank Address: New York Federal Reserve Bank, New York City  
33 Liberty Street  
New York, New York 10045

ABA Number: 021030004

Account No: 0004912

Beneficiary: Tennessee Valley Authority

Taxpayer ID: 62-0474417

OBI: Provide your organization name and invoice number or explanation of payment.

The Reliability Coordinator shall provide LG&E/KU with one or more contact persons for payment purposes and shall update such list of contact persons as necessary.

**Section 4 - Effective Date; Term; Termination; Termination Fees; Transition Assistance Services.**

4.1 Effective Date. The Parties acknowledge and agree that the effective date of this Agreement (the "Effective Date") shall be September 1, 2014 or such other date as permitted by FERC

4.2 Term. This Agreement shall commence on Effective Date (as provided for in Section 4.1), and shall automatically continue for successive one-year terms (each, a "Subsequent Term") unless and until terminated pursuant to the termination provisions hereof. All Subsequent Terms, together with the Transition Assistance Period, if any, shall collectively be referred to as the "Term."

4.3 Mutually-Agreed Termination. This Agreement may be terminated by mutual agreement of the Parties at any time during the Term.

4.4 Termination at End of Term. Either Party may terminate this Agreement at the end of any Subsequent Term upon one (1) year's prior written notice to the other Party.

4.5 Termination for Cause.

4.5.1 Termination by Either Party. Either Party may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to the other Party if:

(a) Material Failure or Default. The other Party fails to comply with, observe or perform, or defaults, in any material respect, in the performance of the terms and conditions of this Agreement, and such failure or default remains uncured for thirty (30) days after notice thereof,



provided that such failure or default is susceptible to cure and the other Party is exercising reasonable diligence to cure such failure or default;

(b) Pattern of Failure. It determines, in its sole discretion, that there has been a pattern of failure by the other Party to comply with the standards of performance required under this Agreement;

(c) Gross Negligence, Willful Misconduct or Fraud. The other Party commits gross negligence, willful misconduct or fraud in the performance of its obligations under this Agreement;

(d) Material Misrepresentation. Any representation made by the other Party hereunder shall be false or incorrect in any material respect when made and such misrepresentation is not cured within thirty (30) days of such discovery or is incapable of cure;

(e) Bankruptcy. The other Party: (i) files a petition or otherwise commences, authorizes or acquiesces in the commencement of a proceeding or cause of action under any bankruptcy, insolvency, reorganization or similar law, or has any such petition filed or commenced against it; (ii) makes an assignment or any general arrangement for the benefit of creditors; (iii) otherwise becomes bankrupt or insolvent (however evidenced); (iv) has a liquidator, administrator, receiver, trustee, conservator or similar official appointed with respect to it or any substantial portion of its property or assets; or (v) is generally unable to pay its debts as they fall due;

(f) Dissolution. The other Party dissolves or is dissolved or its legal existence is otherwise terminated;

(g) Failure to Negotiate Amendment. The Parties are unsuccessful in negotiating an amendment or amendments to this Agreement pursuant to Section 17.6;

(h) Regulatory Changes/Modifications. FERC, in accepting this Agreement for filing, makes any material changes, modifications, additions, or deletions to this Agreement; or

(i) Extended Force Majeure. A Party is excused because of Force Majeure (as defined in Section 11 herein) for more than thirty (30) days from performing any of its material obligations under this Agreement.

4.5.2 Termination by LG&E/KU. LG&E/KU may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to the Reliability Coordinator if:

(a) the Reliability Coordinator loses its NERC certification once obtained; or



(b) FERC issues an order determining that TVA should no longer serve as LG&E/KU's Reliability Coordinator pursuant to this Agreement.

4.5.3 Termination by the Reliability Coordinator. The Reliability Coordinator may terminate this Agreement effective immediately upon thirty (30) days' prior written notice thereof to LG&E/KU if:

(a) LG&E/KU determines to cease being a Balancing Authority and/or Transmission Operator, provided that LG&E/KU shall provide the Reliability Coordinator as much advance written notice of such determination as is practicable to allow the Reliability Coordinator to terminate this Agreement on or prior to the time LG&E/KU ceases to be a Balancing Authority or Transmission Operator;

(b) FERC or any other person or entity takes any action to subject the Reliability Coordinator to FERC's plenary jurisdiction under the Federal Power Act ("FPA"); or

(c) Effective Date has not occurred within eighteen (18) months of the Execution Date.

4.6 Return of Materials. Upon any termination of this Agreement or the conclusion of any Transition Assistance Period pursuant to Section 4.8.1, whichever is later, the Reliability Coordinator shall timely and orderly turn over to LG&E/KU all materials that were prepared or developed prior thereto pursuant to this Agreement, and return or destroy, at the option of LG&E/KU, all Data and other information supplied by LG&E/KU to the Reliability Coordinator or created by the Reliability Coordinator on behalf of LG&E/KU.

4.7 Survival. All provisions of this Agreement which are by their nature or terms intended to survive the termination of this Agreement, including the obligations set forth in Sections 7 and 10, shall survive termination of this Agreement.

4.8 Transition Assistance Services.

4.8.1 Transition Assistance Period. Commencing on the date this Agreement is terminated and continuing for up to one (1) year thereafter (the "Transition Assistance Period"), the Reliability Coordinator shall (a) provide the Functions (and any replacements thereof or substitutions therefor), to the extent LG&E/KU requests such Functions to be performed during the Transition Assistance Period, and (b) cooperate with LG&E/KU in the transfer of the Functions (collectively, the "Transition Assistance Services"). During the Transition Assistance Period, the Parties shall use good faith efforts to ensure a smooth transition.

4.8.2 Transition Assistance Services. The Reliability Coordinator shall, upon LG&E/KU's request, provide the Transition Assistance Services during the Transition Assistance Period at the Reliability Coordinator's actual cost for such

services. The quality and level of performance of the Functions by the Reliability Coordinator during the Transition Assistance Period shall not be degraded. After the expiration of the Transition Assistance Period, the Reliability Coordinator shall answer questions from LG&E/KU regarding the Functions on an “as needed” basis at the Reliability Coordinator’s then-standard billing rates.

4.8.3 Key Personnel. During the Transition Assistance Period, the Reliability Coordinator shall not terminate, reassign or otherwise remove any Key Personnel without providing LG&E/KU thirty (30) days’ prior notice of such termination, reassignment or removal unless such employee (a) voluntarily resigns from the Reliability Coordinator, (b) is dismissed by the Reliability Coordinator for cause, or (c) dies or is unable to work due to his or her disability.

4.9 Change in Reliability Entity. This Agreement is based on the existence of NERC and the applicability of the NERC Standards. If NERC ceases to exist in its current form or is replaced with an entity with authority over a Party’s transmission system, the Parties shall promptly meet to determine whether to revise this Agreement to reflect the new reliability entity, if any, and the Parties’ obligations in light of the new reliability entity or to terminate this Agreement in accordance with Section 4.2.

4.10 Prior Obligations and Liabilities Unaffected by Termination. Termination of this Agreement shall not relieve the Parties of any of their respective cost obligations or other obligations and liabilities related to this Agreement that were incurred prior to the effective date of termination of this Agreement.

## **Section 5 - Data Management.**

5.1 Supply of Data. During the Term, LG&E/KU shall supply to the Reliability Coordinator, and/or grant the Reliability Coordinator access to all Data that the Reliability Coordinator reasonably requires to perform the Functions. The Parties shall agree upon the initial format and manner in which such Data shall be provided. For purposes of this Agreement, “Data” means all information, text, drawings, diagrams, images or sounds which are embodied in any electronic or tangible medium and which (a) are supplied or in respect of which access is granted to the Reliability Coordinator by LG&E/KU under this Agreement, which shall be LG&E/KU’s Data, (b) are prepared, stored or transmitted by the Reliability Coordinator solely on behalf of LG&E/KU, which shall be LG&E/KU’s Data; or (c) are compiled by the Reliability Coordinator by aggregating Data owned by LG&E/KU and Data owned by third parties, which shall be Reliability Coordinator’s Data.

5.2 Property of Each Party. Each Party acknowledges that the other Party’s Data and the other Party’s software, base data models and operating procedures for software or base data models (“Processes”) are the property of such other Party and agrees that it will do nothing inconsistent with such ownership, including preserving all intellectual property and/or proprietary rights in such other Party’s Data and Processes as provided in Section 6.

5.3 Data Integrity. Each Party shall reasonably assist the other Party in establishing

measures to preserve the integrity and prevent any corruption or loss of Data, and the Parties shall reasonably assist each other in the recovery of any corrupted or lost Data. Each Party shall retain and preserve any of the other Party's Data that are supplied to it during the Term, and shall exercise commercially reasonable efforts to preserve the integrity of the other Party's Data that are supplied to it during the Term, in order to prevent any corruption or loss of the other Party's Data.

5.4 Confidentiality. Each Party's Data shall be treated as Confidential Information in accordance with the provisions of Section 10.

## **Section 6 - Intellectual Property.**

6.1 Pre-Existing Intellectual Property. Each Party shall own (and continue to own) all trade secrets, Processes and designs and other intellectual property that it owned prior to entering this Agreement, including any enhancements thereto ("Pre-Existing Intellectual Property"). Each Party acknowledges the ownership of the other Party's Pre-Existing Intellectual Property and agrees that it will do nothing inconsistent with such ownership. Each Party agrees that nothing in this Agreement shall give it any right, title or interest in the other Party's Pre-Existing Intellectual Property, other than the rights set forth in this Agreement. The Reliability Coordinator's Pre-Existing Intellectual Property shall include the Reliability Coordinator Retained Rights set forth in Section 6.3. LG&E/KU's Pre-Existing Intellectual Property shall include LG&E/KU Retained Rights set forth in Section 6.4.

6.1.1 Exclusion. Nothing in this Agreement shall prevent either Party from using general techniques, ideas, concepts and know-how gained by its employees during the performance of its obligations under this Agreement in the furtherance of its normal business, to the extent that it does not result in disclosure of the other Party's Data or any data generated from the other Party's Data or other Confidential Information or an infringement by LG&E/KU or the Reliability Coordinator of any intellectual property right. For the avoidance of doubt, the use by a Party of such general techniques, ideas, concepts and know-how gained by its employees during the performance of its obligations under this Agreement shall not be deemed to be an infringement of the other Party's intellectual property rights so long as such matters are retained in the unaided memories of such employees and any Confidential Information is treated in accordance with the provisions of Section 10.

6.2 Jointly-Owned Intellectual Property. Except for the Data described in Section 5.1, all deliverables, whether software or otherwise, to the extent originated and prepared by the Reliability Coordinator exclusively in connection with the performance of its obligations under this Agreement shall be, upon payment of all amounts that may be due from LG&E/KU to the Reliability Coordinator, jointly owned by LG&E/KU and Reliability Coordinator ("Jointly-Owned Intellectual Property"). Each Party shall have the right to use the Jointly-Owned Intellectual Property without any right or duty or accounting to the other Party, except as provided in this Section 6.2. Upon the Reliability Coordinator using, transferring or licensing Jointly-Owned Intellectual Property for or to a third party, the Reliability Coordinator shall reimburse LG&E/KU in an equitable

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manner as determined by the Parties in good faith for the actual amounts paid by LG&E/KU to the Reliability Coordinator that relate to such Jointly- Owned Intellectual Property. Except as stated in the foregoing sentence, the Reliability Coordinator shall have no other obligation to account to LG&E/KU for any such use, transfer, license, disclosure, copying, modifying or enhancing of the Jointly-Owned Intellectual Property. Notwithstanding anything herein to the contrary, LG&E/KU may use the Jointly-Owned Intellectual Property for its internal business purposes, including licensing or transferring its interests therein to a third party for purposes of operating or performing functions in connection with LG&E/KU's transmission business.

6.3 Reliability Coordinator Retained Rights. The Reliability Coordinator shall retain all right, title and interest in its proprietary know-how, concepts, techniques, processes, materials and information that were or are developed entirely independently of this Agreement ("Reliability Coordinator Retained Rights"), whether or not such Reliability Coordinator Retained Rights are embodied in a deliverable, whether software or otherwise originated and prepared by the Reliability Coordinator in connection with the performance of its obligations under this Agreement. With respect to the Reliability Coordinator Retained Rights embodied in any deliverable, whether software or otherwise originated and prepared by the Reliability Coordinator in connection with the performance of its obligations under this Agreement, LG&E/KU is hereby granted a nonexclusive, perpetual, worldwide, royalty-free, fully paid-up license under such Reliability Coordinator Retained Rights to use such deliverable for LG&E/KU's internal business purposes only, including licensing or transferring its interests therein to an Affiliate of LG&E/KU or a third party for purposes of operating or performing functions in connection with LG&E/KU's transmission business.

6.4 LG&E/KU Retained Rights. LG&E/KU shall retain all right, title and interest in its proprietary know-how, concepts, techniques, processes, materials and information that were or are developed entirely independently of this Agreement ("LG&E/KU Retained Rights"), whether or not such LG&E/KU Retained Rights are embodied in a deliverable, whether software or otherwise originated and prepared by LG&E/KU in connection with the performance of its obligations under this Agreement. With respect to LG&E/KU Retained Rights embodied in any software or otherwise originated and prepared by LG&E/KU in connection with the performance of its obligations under this Agreement, the Reliability Coordinator is hereby granted a nonexclusive, worldwide, royalty-free, fully paid-up license under such LG&E/KU Retained Rights to use such deliverable for the Reliability Coordinator's performance of its obligations under this Agreement only; provided that LG&E/KU shall not be liable in any way for the use of or reliance on such Reliability Coordinator Retained Rights by the Reliability Coordinator's Affiliate or third party for any purpose whatsoever.

6.5 Reliability Coordinator Non-Infringement; Indemnification. The Reliability Coordinator warrants to LG&E/KU that all Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights, and deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement shall not infringe on any third party patent, copyright, trade secret or other third party proprietary rights. The Reliability Coordinator shall defend, hold harmless and

indemnify LG&E/KU and its Affiliates and their respective employees, officers, directors, principals, owners, partners, shareholders, agents, representatives, consultants, and subcontractors (collectively, "LG&E/KU Representatives") from and against all claims, lawsuits, penalties, awards, judgments, court arbitration costs, attorneys' fees, and other reasonable out-of-pocket costs incurred in connection with such claims or lawsuits based upon the actual or alleged infringement of any of the foregoing rights; provided that LG&E/KU gives prompt written notice of any such claim or action to the Reliability Coordinator, permits the Reliability Coordinator to control the defense of any such claim or action with counsel of its choice, and cooperates with the Reliability Coordinator in the defense thereof; and further provided that such claim or action is not based on any alteration, modification or combination of the deliverable with any item, information or process not provided by the Reliability Coordinator, where there would be no infringement in the absence of such alteration, modification or combination. If any infringement action results in a final injunction against LG&E/KU or the LG&E/KU Representatives with respect to Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights or deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement or in the event the use of such matters or any part thereof, is, in such lawsuit, held to constitute infringement, the Reliability Coordinator agrees that it shall, at its option and sole expense, either (a) procure for LG&E/KU or the LG&E/KU Representatives the right to continue using the infringing matter, or (b) replace the infringing matter with non-infringing items of equivalent functionality or modify the same so that it becomes non-infringing and retains its full functionality. If the Reliability Coordinator is unable to accomplish (a) or (b) above, the Reliability Coordinator shall reimburse LG&E/KU for all costs and fees paid by LG&E/KU to the Reliability Coordinator for the infringing matter. The above constitutes the Reliability Coordinator's complete liability for claims of infringement relating to any the Reliability Coordinator's Data and Processes, Reliability Coordinator Pre-Existing Intellectual Property, Reliability Coordinator Retained Rights, and deliverables prepared, produced or first developed by the Reliability Coordinator in connection with the performance of its obligations under this Agreement.

6.6 LG&E/KU Non-Infringement; Indemnification. LG&E/KU warrants to the Reliability Coordinator that, to its knowledge, all LG&E/KU's Data (except for Data created by the Reliability Coordinator on behalf of LG&E/KU) and Processes, LG&E/KU Pre-Existing Intellectual Property, and LG&E/KU Retained Rights shall not infringe on any third party patent, copyright, trade secret or other third party proprietary rights. LG&E/KU shall defend, hold harmless and indemnify the Reliability Coordinator and its Affiliates and their respective employees, officers, directors, principals, owners, partners, shareholders, agents, representatives, consultants, and subcontractors against all claims, lawsuits, penalties, awards, judgments, court costs, and arbitration costs, attorneys' fees, and other reasonable out-of-pocket costs incurred in connection with such claims or lawsuits based upon the actual or alleged infringement of any of the foregoing rights; provided that the Reliability Coordinator gives prompt written notice of any such claim or action to LG&E/KU, permits LG&E/KU to control the defense of any such claim or action with counsel of its choice, and cooperates with LG&E/KU in the defense thereof; and further provided that such claim or action is not based on any



alteration, modification or combination of the deliverable with any item, information or process not provided by LG&E/KU to the Reliability Coordinator, where there would be no infringement in the absence of such alteration, modification or combination. The above constitutes LG&E/KU's complete liability for claims of infringement relating to any of the LG&E/KU's Data and Processes, LG&E/KU Pre-Existing Intellectual Property, and LG&E/KU Retained Rights.

## **Section 7 - Indemnification.**

7.1 Indemnification by the Parties. Each Party ("Indemnifying Party") shall indemnify, release, defend, reimburse and hold harmless the other Party and its Affiliates, and their respective directors, officers, employees, principals, representatives and agents (collectively, the "Indemnified Parties") from and against any and all claims, demands, liabilities, losses, causes of action, awards, fines, penalties, litigation, administrative proceedings and investigations, costs and expenses, and attorney fees (each, an "Indemnifiable Loss") asserted against or incurred by any of the Indemnified Parties arising out of, resulting from or based upon (a) a breach by the Indemnifying Party of its obligations under this Agreement, (b) claims of bodily injury or death of any person or damage to real and/or tangible personal property caused by the negligence or willful misconduct of the Indemnifying Party and its Affiliates and their respective directors, officers, employees, principals, representatives, agents or contractors during the Term, or (c) the acts or omissions of the Indemnifying Party and its Affiliates and their respective directors, officers, employees, principals, representatives, agents or contractors during the Term.

7.2 No Consequential Damages. Neither Party shall be liable to the other Party under this Agreement (by way of indemnification, damages or otherwise) for any indirect, incidental, exemplary, punitive, special or consequential damages, except in the case of gross negligence or willful misconduct.

7.3 Cooperation Regarding Claims. If an Indemnified Party receives notice or has knowledge of any Indemnifiable Loss that may result in a claim for indemnification by such Indemnified Party against an Indemnifying Party pursuant to this Section 7, such Indemnified Party shall as promptly as possible give the Indemnifying Party notice of such Indemnifiable Loss, including a reasonably detailed description of the facts and circumstances relating to such Indemnifiable Loss, a complete copy of all notices, pleadings and other papers related thereto, and in reasonable detail the basis for its claim for indemnification with respect thereto. Failure to promptly give such notice or to provide such information and documents shall not relieve the Indemnifying Party from the obligation hereunder to respond to or defend the Indemnified Party against such Indemnifiable Loss unless such failure shall materially diminish the ability of the Indemnifying Party to respond to or to defend the Indemnified Party against such Indemnifiable Loss. The Indemnifying Party, upon its acknowledgment in writing of its obligation to indemnify the Indemnified Party in accordance with this Section 7, shall be entitled to assume the defense or to represent the interest of the Indemnified Party with respect to such Indemnifiable Loss, which shall include the right to select and direct legal counsel and other consultants, appear in proceedings on behalf of such Indemnified Party and to propose, accept or reject offers of settlement, all at its sole

cost. If and to the extent that any such settlement is reasonably likely to involve injunctive, equitable or prospective relief or materially and adversely affect the Indemnified Party's business or operations other than as a result of money damages or other money payments, then such settlement will be subject to the reasonable approval of the Indemnified Party. Nothing herein shall prevent an Indemnified Party from retaining its own legal counsel and other consultants and participating in its own defense at its own cost and expense.

## **Section 8 - Contract Managers; Dispute Resolution.**

8.1 LG&E/KU Contract Manager. LG&E/KU shall appoint an individual (the "LG&E/KU Contract Manager") who shall serve as the primary LG&E/KU representative under this Agreement. The LG&E/KU Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of LG&E/KU's obligations under this Agreement, and (b) be authorized to act for and on behalf of LG&E/KU with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the LG&E/KU Contract Manager may, upon prior written notice to the Reliability Coordinator, delegate such of his or her responsibilities to other LG&E/KU employees, as the LG&E/KU Contract Manager deems appropriate. LG&E/KU may, upon prior written notice to the Reliability Coordinator, change the LG&E/KU Contract Manager.

8.2 Reliability Coordinator Contract Manager. The Reliability Coordinator shall appoint, among the Key Personnel identified in Attachment C, an individual (the "Reliability Coordinator Contract Manager") who shall serve as the primary Reliability Coordinator representative under this Agreement. The Reliability Coordinator Contract Manager shall (a) have overall responsibility for managing and coordinating the performance of the Reliability Coordinator's obligations under this Agreement, and (b) be authorized to act for and on behalf of the Reliability Coordinator with respect to all matters relating to this Agreement. Notwithstanding the foregoing, the Reliability Coordinator Contract Manager may, upon prior written notice to LG&E/KU, delegate such of his or her responsibilities to other Key Personnel, as the Reliability Coordinator Contract Manager deems appropriate. The Reliability Coordinator may, upon prior written notice to LG&E/KU, change the Reliability Coordinator Contract Manager. For the avoidance of doubt, LG&E/KU shall not have an approval or consent right with respect to the selection of the Reliability Coordinator Contract Manager.

8.3 Resolution of Disputes. Any dispute, claim or controversy between the Parties arising out of or relating to this Agreement (each, a "Dispute") shall be resolved in accordance with the procedures set forth in this Section 8.3; provided, however, that this Section 8.3 shall not apply to Disputes arising from or relating to (a) the amount of compensation to be paid by LG&E/KU pursuant to the last sentence of Section 3.1, which shall be resolved pursuant thereto, or (b) confidentiality or intellectual property rights (in which case either Party shall be free to seek available legal or equitable remedies).

8.3.1 Notice of Dispute. Each Party shall provide written notice to the other party of any Dispute, including a description of the nature of the Dispute.



8.3.2 Dispute Resolution by Contract Managers. Any Dispute shall first be referred to the LG&E/KU Contract Manager and the Reliability Coordinator Contract Manager, who shall negotiate in good faith to resolve the Dispute.

8.3.3 Dispute Resolution by Executive Management Representatives. If the Dispute is not resolved within fifteen (15) days of being referred to the LG&E/KU Contract Manager and the Reliability Coordinator Contract Manager pursuant to Section 8.3.2, then each Party shall have five (5) days to appoint an executive management representative who shall negotiate in good faith to resolve the Dispute.

8.3.4 Exercise of Remedies at Law or in Equity. If the Parties' executive management representatives are unable to resolve the Dispute within thirty (30) days of their appointment, then each Party shall be free to pursue any remedies available to it and to take any action in law or equity that it believes necessary or convenient in order to enforce its rights or cause to be fulfilled any of the obligations or agreements of the other Party.

8.4 LG&E/KU Rights Under FPA Unaffected. Nothing in this Agreement is intended to limit or abridge any rights that LG&E/KU may have to file or make application before FERC under Section 205 of the FPA to revise any rates, terms or conditions of the OATT or any other FPA jurisdictional agreement.

8.5 Reliability Coordinator Rights Under the TVA Act and FPA Unaffected. Nothing in this Agreement is intended to limit or abridge any rights that the Reliability Coordinator may have under the TVA Act or the FPA, nor to require the Reliability Coordinator to violate the area limitations set forth in the TVA Act.

8.6 Statute of Limitations; Continued Performance. The Parties agree to waive the applicable statute of limitations during the period of time that the Parties are seeking to resolve a Dispute pursuant to Sections 8.3.2 and 8.3.3, and the statute of limitations shall be tolled for such period. The Parties shall continue to perform their obligations under this Agreement during the resolution of a Dispute.

## **Section 9 - Insurance.**

9.1 Requirements. The Reliability Coordinator shall provide and maintain during the Term insurance coverage in the form and with minimum limits of liability as specified below, unless otherwise agreed to by the Parties.

9.1.1 Worker's compensation insurance in accordance with the Federal Employees Compensation Act (FECA).

9.1.2 Commercial general liability or equivalent insurance with a combined single limit of not less than \$1,000,000 per occurrence. Such insurance shall include products/completed operations liability, owners protective, blanket contractual liability, personal injury liability and broad form property damage.

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9.2 Insurance Matters. All insurance coverages required pursuant to Section 9.1 shall (a) be provided by insurance companies that have a Best Rating of A or higher, (b) provide that LG&E/KU is an additional insured (other than the workers' compensation insurance), (c) provide that LG&E/KU will receive at least thirty (30) days written notice from the insurer prior to the cancellation or termination of or any material change in any such insurance coverages, and (d) include waivers of any right of subrogation of the insurers thereunder against LG&E/KU. Certificates of insurance evidencing that the insurance required by Section 9.1 is in force shall be delivered by the Reliability Coordinator to LG&E/KU prior to the Effective Date.

9.3 Compliance. The Reliability Coordinator shall not commence performance of any Functions until all of the insurance required pursuant to Section 9.1 is in force, and the necessary documents have been received by LG&E/KU pursuant to Section 9.2. Compliance with the insurance provisions in Section 9 is expressly made a condition precedent to the obligation of LG&E/KU to make payment for any Functions performed by the Reliability Coordinator under this Agreement. The minimum insurance requirements set forth above shall not vary, limit or waive the Reliability Coordinator's legal or contractual responsibilities or liabilities under this Agreement.

## **Section 10 - Confidentiality.**

10.1 Definition of Confidential Information. For purposes of this Agreement, "Confidential Information" shall mean, in respect of each Party, all activities by such Party and information and documentation of such Party, whether disclosed to or accessed by the other Party, in each case, in connection with this Agreement; provided, however, that the term "Confidential Information" shall not include information that: (a) is independently developed by the recipient, as demonstrated by the recipient's written records, without violating the disclosing Party's proprietary rights; (b) is or becomes publicly known (other than through unauthorized disclosure); (c) is disclosed by the owner of such information to a third party free of any obligation of confidentiality; (d) is already known by the recipient at the time of disclosure, as demonstrated by the recipient's written records, and the recipient has no obligation of confidentiality other than pursuant to this Agreement or any confidentiality agreements between the Parties entered into before the Effective Date; or (e) is rightfully received by a Party free of any obligation of confidentiality.

10.2 Protection of Confidential Information. All Confidential Information shall be held in confidence by the recipient to the same extent and in at least the same manner as the recipient protects its own confidential information, and such Confidential Information shall be used only for purposes of performing obligations under this Agreement. Except as otherwise provided in Section 10.4, neither Party shall disclose, publish, release, transfer or otherwise make available Confidential Information of, or obtained from, the other Party in any form to, or for the use or benefit of, any person or entity without the disclosing Party's prior written consent. Each Party shall be permitted to disclose relevant aspects of the other Party's Confidential Information to its officers, directors, agents, professional advisors, contractors, subcontractors and employees and to the officers, directors, agents, professional advisors, contractors, subcontractors and employees of its Affiliates, to the extent that such disclosure is reasonably necessary for

the performance of its duties and obligations or the determination, preservation or exercise of its rights and remedies under this Agreement; provided, however, that the recipient shall take all reasonable measures to ensure that Confidential Information of the disclosing Party is not disclosed or duplicated in contravention of the provisions of this Agreement by such officers, directors, agents, professional advisors, contractors, subcontractors and employees. The obligations in this Section 10 shall not restrict any disclosure pursuant to any local, state or federal governmental agency or authority if such release is necessary to comply with applicable laws, governmental regulations or orders of regulatory bodies or courts; provided that, other than in respect of disclosures pursuant to Section 10.4, the recipient shall give prompt notice to the disclosing Party in reasonable time to exercise whatever legal rights the disclosing Party may have to prevent or limit such disclosure. Further, the recipient shall cooperate with the disclosing Party in preventing or limiting such disclosure.

10.3 NERC Data Confidentiality Agreement. In addition to, and not in limitation of, the confidentiality restrictions in Section 10.2, each Party shall sign the NERC Data Confidentiality Agreement and shall treat all Confidential Information as transmission operations and transmission system information pursuant to the NERC Data Confidentiality Agreement.

10.4 FERC Requests for Confidential Information. Notwithstanding anything in this Agreement to the contrary, if FERC or its staff, during the course of an investigation or otherwise, requests information from the Reliability Coordinator related to services provided by the Reliability Coordinator to LG&E/KU that the Reliability Coordinator is otherwise required to maintain in confidence pursuant to this Agreement, the Reliability Coordinator shall provide the requested information to FERC or its staff within the time provided for in the request for information. In providing such information to FERC or its staff, the Reliability Coordinator shall, consistent with 18 C.F.R. § 388.112, request that the information be treated as confidential and non-public by FERC and its staff and that the information be withheld from public disclosure. The Reliability Coordinator shall notify LG&E/KU when it is notified by FERC or its staff that a request for public disclosure of, or decision to publicly disclose, confidential information has been received, at which time either the Reliability Coordinator or LG&E/KU may respond before such information is made public, pursuant to 18 C.F.R. § 388.112.

## **Section 11 - Force Majeure.**

11.1 Neither Party shall be liable to the other Party for any failure or delay of performance hereunder due to causes beyond such Party's reasonable control, which by the exercise of reasonable due diligence such Party is unable, in whole or in part, to prevent or overcome (a "Force Majeure"), including acts of God, act of the public enemy, fire, explosion, vandalism, cable cut, storm or other catastrophes, weather impediments, national emergency, insurrections, riots, wars or any law, order, regulation, direction, action or request of any government or authority or instrumentality thereof. Neither Party shall be considered in default as to any obligation under this Agreement if prevented from fulfilling the obligation due to an event of Force Majeure, except for the obligation to pay any amount when due, provided that the affected Party:

11.1.1 gives notice to the other Party of the event or circumstance giving rise to the event of Force Majeure;

11.1.2 affords the other Party reasonable access to information about the event or circumstances giving rise to the event of Force Majeure;

11.1.3 takes commercially reasonable steps to restore its ability to perform its obligations hereunder as soon as reasonably practicable, provided that the affected Party shall not be obligated to take any steps that are not otherwise in accordance with Good Utility Practice; and

11.1.4 exercises commercially reasonable efforts to perform its obligations hereunder.

## **Section 12 - Reporting; Audit.**

12.1 Reporting. The Reliability Coordinator shall make regular reports to FERC and LG&E/KU's retail regulators as may be required by applicable law and regulations or as may be requested by such authorities.

12.2 Books and Records. The Reliability Coordinator shall maintain full and accurate books and records pertinent to this Agreement, and the Reliability Coordinator shall maintain such books and records for three (3) years following the expiration or early termination of this Agreement or longer if necessary to resolve a pending Dispute. LG&E/KU will have the right, at reasonable times and under reasonable conditions, to inspect and audit, or have an independent third party inspect and audit, the Reliability Coordinator's operations and books to (a) ensure compliance with this Agreement, (b) verify any cost claims or other amounts due hereunder, and (c) validate the Reliability Coordinator's internal controls with respect to the performance of the Functions. The Reliability Coordinator shall maintain an audit trail, including all original transaction records, of all financial and non-financial transactions resulting from or arising in connection with this Agreement as may be necessary to enable LG&E/KU or the independent third party, as applicable, to perform the foregoing activities. LG&E/KU shall be responsible for any costs and expenses incurred in connection with any such inspection or audit, unless such inspection or audit discovers that LG&E/KU was charged inappropriate or incorrect costs and expenses, in which case, the Reliability Coordinator shall be responsible for a percentage of the costs and expenses incurred in connection with such inspection or audit equal to the percentage variance by which LG&E/KU was charged inappropriate or incorrect costs and expenses. The Reliability Coordinator shall provide reasonable assistance necessary to enable LG&E/KU or an independent third party, as applicable, and shall not be entitled to charge LG&E/KU for any such assistance. Amounts incorrectly or inappropriately invoiced by the Reliability Coordinator to LG&E/KU, whether discovered prior to or subsequent to payment by LG&E/KU, shall be adjusted or reimbursed to LG&E/KU by the Reliability Coordinator within twenty (20) days of notification by LG&E/KU to the Reliability Coordinator of the error in the invoice.

12.3 Regulatory Compliance. The Reliability Coordinator shall comply with all

reasonable requests by LG&E/KU to comply with Section 404 of the Sarbanes-Oxley Act and related regulatory requirements. LG&E/KU may hire, at its expense, or LG&E/KU may direct the Reliability Coordinator to hire, at LG&E/KU expense, an independent auditor to review, audit and prepare audit reports associated with the Reliability Coordinator's controls and systems relating to the Functions and LG&E/KU's financial statements and reports, in accordance with SAS No. 70, Type II. Such reports may not be required more frequently than twice per Contract Year. The Reliability Coordinator shall notify LG&E/KU prior to or at the time of any significant or material change to any internal process or financial control of the Reliability Coordinator that would or might impact the Functions performed for or on behalf of LG&E/KU or that would, or might, have a significant or material effect on such process's mitigation of risk or upon the integrity of LG&E/KU's financial reporting or disclosures and provide sufficient details of the change so as to enable LG&E/KU and/or its independent auditors to review the change and evaluate its impact on its internal controls and financial reporting. The Reliability Coordinator shall cooperate with the independent auditors and LG&E/KU to enable the preparation of the reports necessary to comply with Section 404 of the Sarbanes-Oxley Act, consistent with the other provisions of this Agreement.

### **Section 13 - Independent Contractor.**

The Reliability Coordinator shall be and remain during the Term an independent contractor with respect to LG&E/KU, and nothing contained in this Agreement shall be (a) construed as inconsistent with that status, or (b) deemed or construed to create the relationship of principal and agent or employer and employee, between the Reliability Coordinator and LG&E/KU or to make either the Reliability Coordinator or LG&E/KU partners, joint ventures, principals, fiduciaries, agents or employees of the other Party for any purpose. Neither Party shall represent itself to be an agent, partner or representative of the other Party. Neither Party shall commit or bind, nor be authorized to commit or bind, the other Party in any manner, without such other Party's prior written consent. Personnel employed, provided or used by any Party in connection herewith will not be employees of the other Party in any respect. Each Party shall have full responsibility for the actions or omissions of its employees and shall be responsible for their supervision, direction and control.

### **Section 14 - Taxes.**

Each Party shall be responsible for the payment of its own taxes, including taxes based on its net income, employment taxes of its employees, taxes on any property it owns or leases, and sales, use, gross receipts, excise, value-added or other transaction taxes.

### **Section 15 - Notices.**

15.1 Notices. Except as otherwise specified herein, any notice required or authorized by this Agreement shall be deemed properly given to a Party when sent to its designated representative by facsimile or other electronic means (with a confirmation copy sent by United States mail, first-class postage prepaid), by hand delivery, or by United States mail, first-class postage prepaid. The Parties' designated representatives

are as follows:

If to LG&E/KU:

Louisville Gas and Electric Company  
220 West Main St.  
Louisville, Kentucky 40202  
Facsimile: (502) 627-4002

And

Kentucky Utilities Company  
220 West Main St.  
Louisville, Kentucky 40202  
Facsimile: (502) 627-4002

If to the Reliability Coordinator:

Tennessee Valley Authority  
1101 Market Street, PCC 2A  
Chattanooga, Tennessee 37402-2801  
Facsimile: (423) 697-4120

15.2 Changes. Either Party may, from time to time, change the names, addresses, facsimile numbers or other notice information set out in Section 15.1 by notice to the other Party in accordance with the requirements of Section 15.1.

## **Section 16 - Key Personnel; Work Conditions.**

16.1 Key Personnel. All Key Personnel shall be properly certified and licensed, if required by law, and be qualified and competent to perform the Functions. The Reliability Coordinator shall provide LG&E/KU prior written notice of the replacement of any Key Personnel.

16.2 Conduct of Key Personnel and Reporting. The Reliability Coordinator agrees to require that the Key Personnel comply with the Reliability Coordinator's employee code of conduct, a current copy of which has been provided to LG&E/KU. The Reliability Coordinator may amend its employee code of conduct at any time, provided that the Reliability Coordinator shall promptly provide the LG&E/KU Contract Manager with a copy of the amended employee code of conduct. If any Key Personnel commits fraud or engages in material violation of the Reliability Coordinator's employee code of conduct, the Reliability Coordinator shall promptly notify LG&E/KU as provided above and promptly remove any such Key Personnel from the performance of the Functions.

16.3 Personnel Screening. The Reliability Coordinator shall be responsible for conducting, in accordance with applicable law (including the Fair Credit Reporting Act, The Fair and Accurate Credit Transactions Act, and Title VII of the Civil Rights Act of 1964), adequate pre-deployment screening of the Key Personnel prior to commencing



performance of the Functions. By deploying Key Personnel under this Agreement, the Reliability Coordinator represents that it has completed the Screening Measures (as defined below) with respect to such Key Personnel. To the extent permitted by applicable law, the term "Screening Measures" shall include, at a minimum, a background check including: (a) a Terrorist Watch Database Search; (b) a Social Security Number trace; (c) motor vehicle license and driving record check; and (d) a criminal history check, including, a criminal record check for each county/city and state/country in the employee's residence history for the maximum number of years permitted by law, up to seven (7) years. Unless prohibited by law, if, prior to or after assigning a Key Personnel to perform the Functions, the Reliability Coordinator learns of any information that the Reliability Coordinator considers would adversely affect such Key Personnel's suitability for the performance of the Functions (including based on information discovered from the Screening Measures), the Reliability Coordinator shall not assign the Key Personnel to the Functions or, if already assigned, promptly remove such Key Personnel from performing the Functions and immediately notify LG&E/KU of such action.

16.4 Security. LG&E/KU shall have the option of barring from LG&E/KU's property any Key Personnel whom LG&E/KU determines is not suitable in accordance with the applicable laws pursuant to Sections 16.1 through 16.3.

## **Section 17 - Miscellaneous Provisions.**

17.1 Governing Law. This Agreement and the rights and obligations of the Parties hereunder shall be governed by and construed in accordance with applicable state and federal laws, without regard to the laws requiring the applicability of the laws of another jurisdiction.

17.2 Amendment. This Agreement shall not be varied or amended unless such variation or amendment is agreed to by the Parties in writing.

17.3 Assignment. Neither Party shall sell, assign, or otherwise transfer any or all of its respective rights hereunder, or delegate any or all of its respective obligations under this Agreement.

17.4 No Third Party Beneficiaries. Nothing in this Agreement is intended to confer any benefits upon any person or entity not a Party to this Agreement. This Agreement is made solely for the benefit of the Parties and nothing herein shall be construed as a stipulation for the benefit of others, and no third party shall be entitled to enforce this Agreement against any Party hereto.

17.5 Waivers. No waiver of any provision of this Agreement shall be effective unless it is signed by the Party against which it is sought to be enforced. The delay or failure by either Party to exercise or enforce any of its rights under this Agreement shall not constitute or be deemed a waiver of that Party's right thereafter to enforce those rights, nor shall any single or partial exercise of any such right preclude any other or further exercise thereof or the exercise of any other right.

17.6 Severability; Renegotiation. The invalidity or unenforceability of any portion or provision of this Agreement shall in no way affect the validity or enforceability of any other portion or provision herein. If any provision of this Agreement is found to be invalid, illegal or otherwise unenforceable, the same shall not affect the other provisions hereof or the whole of this Agreement and shall not render invalid, illegal or unenforceable this Agreement or any of the remaining provisions of this Agreement. If any provision of this Agreement or the application thereof to any person, entity or circumstance, is held by a court or regulatory authority of competent jurisdiction to be invalid, void or unenforceable, or if a modification, condition or other change to this Agreement is imposed by a court or regulatory authority of competent jurisdiction which materially affects the benefits or obligations of the Parties, then the Parties shall in good faith negotiate such amendment or amendments to this Agreement as will restore the relative benefits and obligation of the Parties immediately prior to such holding, modification or condition. If such negotiations are unsuccessful, then either Party may terminate this Agreement pursuant to Section 4.5.1.

17.7 Representations and Warranties. Each Party represents and warrants to the other Party as of the Execution Date and the Effective Date as follows:

17.7.1 Organization. It is duly organized, validly existing and in good standing under the laws of the State in which it was organized or applicable Federal law, and has all the requisite power and authority to own and operate its material assets and properties and to carry on its business as now being conducted and as proposed to be conducted under this Agreement.

17.7.2 Authority. It has the requisite power and authority to execute and deliver this Agreement and, subject to the procurement of applicable regulatory approvals, to perform its obligations under this Agreement. The execution and delivery of this Agreement by it and the performance of its obligations under this Agreement have been duly authorized by all necessary corporate action required on its part.

17.7.3 Binding Effect. Assuming the due authorization, execution and delivery of this Agreement by the other Party, this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with its terms, except as the same may be limited by bankruptcy, insolvency or other similar applicable laws affecting creditors' rights generally, and by general principles of equity regardless of whether such principles are considered in a proceeding at law or in equity.

17.7.4 Regulatory Approval. It has obtained or will obtain by the Effective Date, any and all approvals of, and acceptances for filing by, and has given or will give any notices to, any applicable federal or state authority, that are required for it to execute, deliver, and perform its obligations under this Agreement.

17.7.5 No Litigation. There are no actions at law, suits in equity, proceedings, or claims pending or, to its knowledge, threatened against it before or by any federal, state, foreign or local court, tribunal, or governmental agency or authority

that might materially delay, prevent, or hinder the performance by such entity of its obligations hereunder.

17.7.6 No Violation or Breach. The execution, delivery and performance by it of its obligations under this Agreement do not and shall not: (a) violate its organizational documents; (b) violate any applicable law, statute, order, rule, regulation or judgment promulgated or entered by any applicable federal or state authority, which violation could reasonably be expected to materially adversely affect the performance of its obligations under this Agreement; or (c) result in a breach of or constitute a default of any material agreement to which it is a party.

17.8 Further Assurances. Each Party agrees that it shall execute and deliver such further instruments, provide all information, and take or forbear such further acts and things as may be reasonably required or useful to carry out the purpose of this Agreement and are not inconsistent with the provisions of this Agreement.

17.9 Entire Agreement. This Agreement and the Attachments hereto set forth the entire agreement between the Parties with respect to the subject matter hereof, and supersede all prior agreements, whether oral or written, related to the subject matter of this Agreement, including that certain Reliability Coordinator Agreement, dated as of January 10, 2006, between the Parties. The terms of this Agreement and the Attachments hereto are controlling, and no parole or extrinsic evidence, including to prior drafts and drafts exchanged with any third parties, shall be used to vary, contradict or interpret the express terms, and conditions of this Agreement.

17.10 Good Faith Efforts. Each Party agrees that it shall in good faith take all reasonable actions necessary to permit it and the other Party to fulfill their obligations under this Agreement. Where the consent, agreement or approval of any Party must be obtained hereunder, such consent, agreement or approval shall not be unreasonably withheld, delayed or conditioned. Where a Party is required or permitted to act, or omit to act, based on its opinion or judgment, such opinion or judgment shall not be unreasonably exercised. To the extent that the jurisdiction of any federal or state authority applies to any part of this Agreement or the transactions or actions covered by this Agreement, each Party shall cooperate with the other Party to secure any necessary or desirable approval or acceptance of such authorities of such part of this Agreement or such transactions or actions.

17.11 Time of the Essence. With respect to all duties, obligations and rights of the Parties, time shall be of the essence in this Agreement.

17.12 Interpretation. Unless the context of this Agreement otherwise clearly requires:

17.12.1 all defined terms in the singular shall have the same meaning when used in the plural and vice versa;

17.12.2 the terms "hereof," "herein," "hereto" and similar words refer to this entire Agreement and not to any particular Section, Attachment or any other subdivision of this Agreement;

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17.12.3 references to “Section” or “Attachment” refer to this Agreement, unless specified otherwise;

17.12.4 references to any law, statute, rule, regulation, notification or statutory provision shall be construed as a reference to the same as it applies to this Agreement and may have been, or may from time to time be, amended, modified or re-enacted;

17.12.5 references to “includes,” “including” and similar phrases shall mean “including, without limitation;”

17.12.6 the captions, section numbers and headings in this Agreement are included for convenience of reference only and shall not in any way affect the meaning or interpretation of this Agreement;

17.12.7 “or” may not be mutually exclusive, and can be construed to mean “and” where the context requires there to be a multiple rather than an alternative obligation; and

17.12.8 references to a particular entity include such entity’s successors and assigns to the extent not prohibited by this Agreement.

17.12.9 any capitalized terms used in this Agreement, including the Appendices, that are not defined in this Agreement or in the Appendices, shall have the meaning established in the applicable NERC documentation.

17.13 Joint Effort. Preparation of this Agreement has been a joint effort of the Parties and the resulting document shall not be construed more severely against one of the Parties than against the other and no provision in this Agreement is to be interpreted for or against any Party because that Party or its counsel drafted such provision. Each Party acknowledges that in executing this Agreement its has relied solely on its own judgment, belief and knowledge, and such advice as it may have received from its own counsel, and it has not been influenced by any representation or statement made by the other Party or its counsel not contained in this Agreement.

17.14 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which together shall constitute one and the same instrument, binding upon LG&E/KU and the Reliability Coordinator, notwithstanding that LG&E/KU and the Reliability Coordinator may not have executed the same counterpart.

#### **Section 18 - Confidential Critical Infrastructure Information Protection.**

Notwithstanding any other applicable confidentiality provisions in this RC Agreement including Section 10 above, the following provisions of this Section 18 shall apply with respect to LG&E/KU’s Protected Assets and Information. “LG&E/KU’s Protected Assets and Information” is defined as: (i) LG&E/KU’s Critical Cyber Assets, (ii) LG&E/KU’s Cyber Assets used in access control and monitoring of Company’s Electronic Security Perimeter(s), (iii) LG&E/KU’s Cyber Assets that authorize or log access to LG&E/KU’s

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Physical Security Perimeter(s) or (iv) any information relating to LG&E/KU's Critical Cyber Assets, including, without limitation, operational procedures, Critical Asset lists, Critical Cyber Asset lists, network topology or similar diagrams, floor plans of computer centers that contain Critical Cyber Assets, equipment layouts of Critical Cyber Assets, disaster recovery plans, incident response plans, security configuration information, and any other confidential information relating to the reliability or operability of the Bulk Electric System and information generated or otherwise developed by the Reliability Coordinator in connection with its performance of the Reliability Coordinator functions that constitute or are otherwise related to LG&E/KU's Protected Assets and Information (collectively, "Confidential Critical Infrastructure Information"). The Reliability Coordinator shall not disclose any Confidential Critical Infrastructure Information (which will be clearly marked or otherwise identified by LG&E/KU as Confidential Critical Infrastructure Information) to any person or entity, except strictly on a need-to-know basis, and shall take all necessary actions to protect the Confidential Critical Infrastructure Information, including, without limitation, ensuring that appropriate electronic and/or password access controls are in place if such Confidential Critical Infrastructure Information is stored on shared drives or systems, encrypting all such information stored on laptops or removable media (such as a USB drive), and maintaining any such hard copy information in a secure, locked storage container and not permitting any unauthorized individual to view, handle or possess such information. The Reliability Coordinator shall provide to LG&E/KU a list of all the Reliability Coordinator employees, subcontractors or other persons associated with the Reliability Coordinator with access to any Confidential Critical Infrastructure Information when and as requested by LG&E/KU. The Reliability Coordinator will provide notification by contacting the LG&E/KU's NERC Compliance representative identified below immediately upon becoming aware that it has disclosed any Confidential Critical Infrastructure Information in violation of this Section 18. The Reliability Coordinator shall ensure that each recipient of any Confidential Critical Infrastructure Information understands and complies with the requirements to protect Confidential Critical Infrastructure Information from inappropriate disclosure as set forth in this Section 18. Notwithstanding anything to the contrary in the Contract, with respect to any Confidential Critical Infrastructure Information, the restrictions set forth in this Section 18 shall remain in effect indefinitely from the date such Confidential Critical Infrastructure Information was first disclosed to or obtained or discovered by the Reliability Coordinator. The Reliability Coordinator shall, upon request and as directed by LG&E/KU, promptly return to LG&E/KU, or otherwise properly dispose of, any and all Confidential Critical Infrastructure Information that is in the possession of the Reliability Coordinator or any of its employees or subcontractors.

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The parties have caused this Reliability Coordinator Agreement to be executed by their duly authorized representatives as of the dates shown below.

**LOUISVILLE GAS AND ELECTRIC COMPANY**

*/s/ Tom Jessee*

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Name: Tom Jessee  
Title: Vice President, Transmission  
Date: 8/25/14

**KENTUCKY UTILITIES COMPANY**

*/s/ Tom Jessee*

---

Name: Tom Jessee  
Title: Vice President, Transmission  
Date: 8/25/14

**TENNESSEE VALLEY AUTHORITY**

*/s/ Timothy E. Ponseti*

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Name: Timothy E. Ponseti  
Title: Vice President, Transmission Operations & Power Supply  
Date: 8-25-2014



**ATTACHMENT A  
TO THE RELIABILITY COORDINATOR AGREEMENT**

DESCRIPTION OF THE PRIMARY FUNCTIONS

The Reliability Coordinator is responsible for bulk transmission reliability and power supply reliability functions. Bulk transmission reliability functions include reliability analysis, loading relief procedures, re-dispatch of generation and ordering curtailment of transactions and/or load.

Power supply reliability functions include monitoring Balancing Authority Area performance and ordering the Balancing Authority to take actions, including load curtailment and increasing/decreasing generation in situations where an imbalance between generation and load places the system in jeopardy. The procedures to be followed by the Reliability Coordinator shall be consistent with those of NERC and are spelled out in the NERC Approved Reliability Plan for the TVA Reliability Coordination Area and TVA Standard Procedures and Policies.

**I. Reliability Coordinator General Functions:**

The Reliability Coordinator shall perform the following functions:

- a) Serving as NERC designated reliability coordinator and represent the TVA Reliability Area at the NERC and Regional Reliability Council level.
- b) Implementing applicable NERC and regional reliability criteria initiatives, such as maintaining a connection to NERC's Interregional Security Network ("ISN"), day-ahead load-flow analysis, transmission loading relief procedures, and information exchange.
- c) Developing and coordinating with the Reliability Coordination Advisory Committee ("RCAC") new Reliability Coordinator Procedures and revisions to existing Reliability Coordinator Procedures.
- d) Exchanging timely, accurate, and relevant Transmission System information with LG&E/KU, the ITO, and with other reliability coordinators.
- e) Developing and maintaining system models and tools needed to perform analysis needed to develop operational plans.
- f) Coordinating with neighboring reliability coordinators and other operating entities as appropriate to ensure regional reliability.
- g) All other reliability coordinator functions as required for compliance with applicable NERC Reliability Standards and Regional Reliability Council standards, as the same may be amended or modified from time to time.

**II. Real-time Operations:**

**A. Reliability Coordinator Functions:**

The Reliability Coordinator shall perform the following functions:

- a) Monitoring, analyzing, and coordinating the reliability of LG&E/KU's facilities and interfaces with other Balancing Authorities, Transmission Operators, and other reliability coordinators.
- b) Performing analyses to develop an evaluation of system conditions. LG&E/KU will provide necessary information (e.g., outages and transactions) and Transmission System conditions, as applicable, to the Reliability Coordinator in accordance with applicable NERC Reliability Standards. The results of these analyses will be provided to LG&E/KU and neighboring reliability coordinators in accordance with applicable NERC Standards and Regional Reliability Council Standards.
- c) Determining, directing, and documenting appropriate actions to be taken by LG&E/KU, the ITO and Reliability Coordinator in accordance with the NERC Reliability Standards, including curtailment of transmission service or energy schedules, re-dispatch of generation and load shedding as necessary to alleviate facility overloads and abnormal voltage conditions, and other circumstances that affect interregional bulk power reliability.
- d) Coordinating transmission loading relief and voltage correction actions with LG&E/KU and with other reliability coordinators.

**B. LG&E/KU Responsibilities:**

LG&E/KU shall have the following responsibilities:

- a) Ensuring appropriate telemetry and providing Reliability Coordinator real-time operational information for monitoring.
- b) Receiving from the Reliability Coordinator all reliability alerts for TVA Reliability Area and neighboring reliability coordinators.
- c) Following Reliability Coordinator directives for corrective actions (e.g., curtailments or load shedding) during system emergencies or to implement TLR procedures.
- d) Receiving from Reliability Coordinator all notices regarding Transmission System limitations or other reliability issues, as appropriate.

**III. Forward Operations:**

**A. Reliability Coordinator Functions:**

The Reliability Coordinator shall perform the following functions:

- a) Performing analyses and develop an evaluation of the expected next-day Transmission System operations. The results of these analyses shall be provided to LG&E/KU, the ITO and neighboring reliability coordinators in

accordance with applicable NERC Reliability Standards and Regional Reliability Council Standards.

- b) Performing analysis of planned transmission and generation outages and coordination of outages with NERC, participants in reliability coordination agreements, and other reliability coordinators as appropriate and as required by NERC. This entails analysis and coordination of planned outages which are beyond next day and intra-day outages.
- c) Analyzing and approving all planned maintenance schedules on facilities 100kV and above and planned maintenance of generation facilities submitted by LG&E/KU in conjunction with other work on the regional transmission grid to determine the impact of LG&E/KU's planned maintenance schedule on the reliability of the facilities under TVA's purview as Reliability Coordinator, and the purview of neighboring reliability coordinators, and any other relevant effects; and coordinate impacts on available transfer capability with the ITO.
- d) Coordinating, as required by either NERC or other agreements, planned maintenance schedules with all adjacent reliability coordination areas and/or Balancing Authority Areas and Transmission Providers; as well as the ITO.

**B. LG&E/KU Responsibilities:**

LG&E/KU shall have the following responsibilities:

- a) Providing generation-related information (e.g., outages and transactions) and expected Transmission System conditions (e.g., transmission facility outages and transactions), as applicable, to the Reliability Coordinator for the next-day operation in accordance with applicable NERC Reliability Standards and Regional Reliability Council standards.
- b) Submitting facility ratings and operational data for all generators and transmission facilities in the LG&E/KU footprint.
- c) Coordinating with the ITO and submitting to the Reliability Coordinator generation dispatch information for the LG&E/KU footprint and following Reliability Coordinator directives regarding dispatch adjustments to mitigate congestion.
- d) Submitting to the Reliability Coordinator generation operation plans and commitments for reliability analysis.
- e) Submitting to the Reliability Coordinator transmission maintenance plans for reliability analysis.
- f) Following Reliability Coordinator directives to revise transmission maintenance plans as required to ensure grid reliability.

- g) Receiving from Reliability Coordinator all notices regarding reliability analyses for the TVA Reliability Area as well as neighboring reliability coordinators.
- h) Representing LG&E/KU on the RCAC and in all RCAC deliberations.

#### **IV. Regional Congestion Management**

For the purposes of this section IV, capitalized terms will have the definitions used in the Congestion Management Process ("CMP"), unless otherwise noted in this section IV.

##### **A. Reliability Coordinator Functions:**

The following functions to be performed by the Reliability Coordinator shall be performed in conjunction with the functions to be performed by the Independent Transmission Operator under the Independent Transmission Organization Agreement and will fully incorporate the LG&E/KU operations into the procedures and protocols governing other facilities in the Reliability Coordinator's Reliability Area in accordance with the CMP:

- a) Identifying Coordinated Flowgates and determination of flowgates requiring Reciprocal Coordination (twice annually).
- b) Performing Historic Firm Flow Calculations -- implement transmission service reservation set and designated resources provided by LG&E/KU for established freeze date; calculate historic firm flow values and ratios for all coordinated flowgates on LG&E/KU's system (bi-annually).
- c) Developing reciprocal coordination agreements that establish how each Operating Entity will consider its own flowgates as well as the usage of other Operating Entities when it determines the amount of flowgate or constraint capacity remaining. This process will include both operating horizon determination as well as forward looking capacity allocation.
- d) Implementing AFC Process -- determine AFC attribute requirements; obtain NNL Impact Data; implement Allocation Calculation Process; implement AFC calculation process.
- e) The Reliability Coordinator will provide the ITO flowgate AFCs on an hourly basis and flowgate allocations on a daily basis.

##### **B. LG&E/KU Responsibilities:**

LG&E/KU is obligated to uphold the terms and conditions of the CMP, and providing the Reliability Coordinator with the information and support it needs in order to carry out its duties as LG&E/KU's Reliability Coordinator. LG&E/KU shall have the following responsibilities. LG&E/KU will be responsible for coordinating with the ITO and providing

Transmission System data to the Reliability Coordinator including, but not limited to:

Operating information:

- (i) Transmission Service Reservations;
- (ii) Load forecast requirements;
- (iii) Flowgates requirements;
- (iv) AFC data requirements;
- (v) PSSE Models Requirements;
- (vi) Designated Network Resources requirements;
- (vii) Jointly owned units;
- (viii) Dynamic schedules;
- (ix) NNL allocations requirements; and,
- (x) NNL Evaluator Requirements.

Projected operating information:

- (i) Unit commitment/merit order;
- (ii) Firm purchase and sales (including grandfathered agreements);
- (iii) Independent power producer information including current operating level, projected operating levels, Scheduled Outage start and end dates;
- (iv) Planned and actual operational start-up dates for any permanently added, removed, or significantly altered transmission segments; and
- (v) Planned and actual start-up testing and operational start-up dates for any permanently added, removed, or significantly altered generation units.

**C. ITO Responsibilities:**

The ITO shall have the following responsibilities in support of the Congestion Management Process (“CMP”):

- a) Providing to the Reliability Coordinator all transmission facility plans and facility upgrade schedules.
- b) Providing to the Reliability Coordinator the status of all transmission service requests and all new transmission service agreements.
- c) Receiving from the Reliability Coordinator all flowgate AFCs on an hourly basis and flowgate allocations on a daily basis.
- d) Converting flowgate information provided by the Reliability Coordinator to ATC values for posting on OASIS and for analyzing TSRs.

- e) Implementing CMP business rules for AFC vs. ASTFC.
- f) Honoring all AFC allocations and AFC over-rides from other CMP participants in the evaluation and granting of transmission service.

**V. Reliability Coordination**

**A. Reliability Coordinator Functions:**

The Reliability Coordinator will ensure a long-term (one year and beyond) plan is available for adequate resources and transmission within the TVA Reliability Area. The Reliability Coordinator will integrate the Annual Plan provided by the ITO with plans of other operating entities in the Reliability Coordination Area and assess the plans to ensure those plans meet reliability standards. The Reliability Coordinator will advise the ITO of solutions to plans that do not meet those standards. The Reliability Coordinator will then coordinate the Reliability Area Plan with those of neighboring reliability coordinators and Planning Coordinators to ensure wide-area grid reliability.

These functions include:

- a) Integrating the transmission and resource (demand and capacity) system models provided by the ITO with those of other Reliability Coordinator Area operating entities to ensure Transmission System reliability and resource adequacy.
- b) Applying methodologies and tools to assess and analyze the Transmission System's expansion plans and the resource adequacy plans.
- c) Collecting all information and data required for modeling and evaluation purposes.
- d) Integrating and verifying that the respective plans of the Resource Planners and Transmission Planners within the TVA Reliability Area meet reliability standards.
- e) Coordinating the Reliability Coordinator Area plan with neighboring Reliability Coordinators for review, as appropriate.
- f) Integrating the Reliability Coordinator Area plan with neighboring Planning Coordinators/reliability coordinators' plans to provide a broad multi-regional bulk system planning view.

**B. LG&E/KU Responsibilities:**

LG&E/KU shall have the following responsibilities:

- a) Providing to the Reliability Coordinator demand and energy end-use customer forecasts, capacity resources, and demand response programs.
- b) Providing to the Reliability Coordinator generator unit performance



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characteristics and capabilities.

- c) Providing to Reliability Coordinator long-term capacity purchases and sales.

## ATTACHMENT B

### DIVISION OF RESPONSIBILITIES FOR THE PLANNING FUNCTION

#### Overview

This Attachment B to the Reliability Coordinator Agreement is designed to provide a division of responsibilities between LG&E/KU, the ITO and the Reliability Coordinator. Long-term Transmission Planning for LG&E/KU's footprint will be conducted as an iterative process as follows: 1) LG&E/KU will develop the long-term Annual Transmission Plan ("Annual Plan") and submit the Annual Plan to the ITO for initial approval; 2) The ITO will review and conduct an engineering assessment of the Annual Plan; and if it is approved, the ITO will submit the Annual Plan to the Reliability Coordinator; 3) The Reliability Coordinator will conduct a regional assessment of the Annual Plan, subject to the conditions below; 4) The Reliability Coordinator will submit any changes based on its regional assessment to the ITO for final review and approval. The ITO will ensure that transmission planning on the Transmission Owner's system is done on an independent, non-discriminatory basis. This process is further detailed below.

#### 1. Plan Development by LG&E/KU

LG&E/KU will be responsible for the following tasks:

- 1.1 **System Models for Transmission Planning.** LG&E/KU will develop and maintain all transmission and resource (demand and capacity) system models, to evaluate Transmission System performance and resource adequacy. As part of these duties LG&E/KU is responsible for:
  - 1.1.1 **Creating the Base Case Model for the Transmission System.** This Model will include all existing long-term, firm uses of the Transmission System, including: (i) Network Integration Transmission Service; (ii) firm transmission service for LG&E/KU's Native Load; (iii) Long-Term Point-to-Point Transmission Service; and (iv) firm transmission service provided in accordance with grandfathered agreements. The Base Case Model will be developed pursuant to the modeling procedures used in developing the NERC multi-regional and Reliability *First* regional models.
  - 1.1.2 **Providing the Base Case Model to the ITO for review and approval** according to the iterative process outlined in the overview to this Attachment B.
  - 1.1.3 **Maintaining other transmission models including, but not limited to steady-state, dynamic and short circuit models.**
- 1.2 **Assess, develop, and document Resource and Transmission Expansion**

**plans.** LG&E/KU will assess, develop, and document Resource and Transmission Expansion plans including the Annual Plan. These plans include the following responsibilities:

**1.2.1** Maintaining and apply methodologies and appropriate tools for the development, analysis and simulation of the Transmission System in the assessment and development of transmission expansion plans and the analysis and development of resource adequacy plans.

**1.2.2** Developing a long-term (generally one year and beyond) plan for the reliability (adequacy) of the Transmission System.

**1.2.3** Defining system protection and control needs and requirements, including special protection systems (remedial action schemes), to meet reliability standards.

**1.2.4** Developing and report, as appropriate, on the Annual Plan for assessment and compliance with reliability standards.

**1.2.5** Monitoring and report, as appropriate, its Annual Plan implementation.

**1.3 Information.** LG&E/KU will define, collect and develop information required for planning purposes, including:

**1.3.1 Transmission facility characteristics and ratings.** Collect and maintain specific transmission information regarding characteristics of transmission facilities, lines, equipment, and methodologies, for determining the appropriate thermal ratings of circuits and transformers, including information on transmission line design temperature, voltage and stability limits and other transformer test data.

**1.3.2 Demand and energy end-use customer forecasts, capacity resources, and demand response programs.** Including:

- i. Load forecasts for all existing delivery points for the following ten years, including transmission (wholesale and retail) connected substations and distribution substations, and coincident and noncoincident peak demands and power factor at each delivery point;
- ii. Plans for new delivery points for the following ten years;
- iii. Resource plans for the following 10 years;
- iv. Expectations for market access to on- and off-system generation resources;

- v. All planned on-system distributed generation resources; and
- vi. Information on all interruptible loads.

**1.3.3 Generator unit performance characteristics and capabilities.**

LG&E/KU shall provide the ITO with all necessary data, information, and applicable requirements that govern the operation of any generating facilities interconnected with the Transmission System, as the ITO may require for performance of its various functions. LG&E/KU shall submit and coordinate generator unit schedules as necessary to permit the ITO to assess transmission transfer capability and to permit the Reliability Coordinator to assess transmission reliability. LG&E/KU shall submit, on an annual basis, data concerning projected loads, designated network resources, generation and transmission maintenance schedules, and other such operating data as the ITO may require for performance its various functions.

**1.3.4 Long-term capacity purchases and sales.** LG&E/KU will maintain a list of all long-term capacity purchases and sales and include this information in its model development and the Annual Plan.

**2 ITO Review and Assessment**

The ITO will be responsible for the following tasks:

- 2.1** Independently reviewing and approving LG&E/KU's Planning Guidelines. If the ITO concludes that additional explanatory detail is required, LG&E/KU will modify the appropriate business practice documents to include the additional detail. The ITO will ensure that the final versions of the Planning Criteria are posted on OASIS;
- 2.2** Reviewing and approving LG&E/KU's Base Case Model; reviewing, evaluating, and commenting on the Annual Plan as developed by LG&E/KU. This review and evaluation will be based on all applicable planning criteria and statewide or multi-state transmission planning requirements;
- 2.3** Monitoring LG&E/KU's transmission facility ratings based on access to data necessary to evaluate such ratings;
- 2.4** Performing an Independent assessment of the Transmission System using the Planning Guidelines and the Base Case Model. As part of this assessment, the ITO will independently evaluate whether: (i) LG&E/KU's Annual Plan complies with the Planning Guidelines and the Base Case Model; and (ii) whether there are upgrade projects in the Annual Plan that are not necessary to meet the Planning Guidelines and the Base Case Model;

- 2.5 Holding a Transmission Planning Conference to gather input and consider the planning process and LG&E/KU's Annual Plan; and
- 2.6 Providing LG&E/KU with its conclusions regarding the reliability assessment and evaluation of the Annual Plan, including any outstanding issues that the ITO believes LG&E/KU should address. LG&E/KU will have the opportunity to review the ITO's conclusions and may submit a revised Annual Plan and supporting documentation to the ITO to address any outstanding issues. Once the Annual Plan has been finalized by LG&E/KU, the ITO will submit the Annual Plan to the Reliability Coordinator for regional coordination.

### **3 Regional Coordination**

The Reliability Coordinator will be responsible for the following tasks:

- 3.1 Integrating and verifying that the respective plans for the regional area meet reliability standards.
- 3.2 Identifying and reporting on potential Transmission System and resource adequacy deficiencies in the regional area, and provide alternate plans that mitigate these deficiencies.
- 3.3 Reviewing and reporting, as appropriate, on LG&E/KU's Annual Plan for assessment and compliance with reliability standards within their regional area.
- 3.4 Notifying impacted transmission entities within their regional area of any planned transmission changes that may impact their facilities.
- 3.5 Submitting Annual Plan, including any changes based on the regional coordination, to the ITO for final approval.

### **4 Final Review and Assessment**

- 4.1 The ITO shall have final review and assessment of all plans. If the ITO cannot approve a plan after regional coordination, then the ITO will return the plan to LG&E/KU for further development as appropriate. The process for final approval of any previously rejected plan will follow the same iterative process as outlined above.
- 4.2 The ITO will post LG&E/KU's finalized Annual Plan on OASIS.

### **5 Implementation of Plan and Construction of Upgrades**

- 5.1 LG&E/KU is responsible for the implementation of the Annual Plan. LG&E/KU will make a good faith effort to design, certify, and build facilities approved by the ITO in the Annual Plan.
- 5.2 In the case where the Reliability Coordinator or the ITO does not agree with the Annual Plan, nothing in this Attachment B shall prevent LG&E/KU from constructing those facilities it deems necessary to reliably meet its

**ATTACHMENT C  
TO THE RELIABILITY COORDINATOR AGREEMENT**

**LIST OF KEY PERSONNEL  
TVA Reliability Coordination Services**

**August 2014**

**Reliability Authority & Regional Operations**

Armando Rodriguez - Senior Manager, Reliability Authority & Regional Operations

Roy Mathai - Project Manager, Operations Readiness

**Reliability Operations**

Nathan Schweighart - Manager, Reliability Operations

Terry Williams - Specialist Reliability Analysis Operator

Julio Bolano - Specialist Reliability Analysis Operator

Richard Brent Fuller - Specialist Reliability Analysis Operator

Timothy Gleason - Specialist Reliability Analysis Operator

Donald Herring - Specialist Reliability Analysis Operator

Daniel Kehoe - Specialist Reliability Analysis Operator

Thomas Wilk - Specialist Reliability Analysis Operator

William C. Dunn - Reliability Coordinator System Operator

Kevin Grooms - Reliability Coordinator System Operator

Darrell Jones - Reliability Coordinator System Operator

Thomas C. Nance - Reliability Coordinator System Operator

Travis Rackley - Reliability Coordinator System Operator

Brent Taylor - Reliability Coordinator System Operator

**Reliability Analysis**

Scott Walker - Manager, Reliability Analysis

Timothy Fritch - Electrical Engineer Planning

Marshalia Green - Electrical Engineer Planning

Gary Kobet - Electrical Engineer Planning

Shaun McFarland - Electrical Engineer Planning

Charles Michael McAmis - Electrical Engineer Planning

Jonathan Prater - Electrical Engineer Planning

Matthew Scott Schebler - Electrical Engineer Planning

Joshua Shultz - Electrical Engineer Planning

Justin Baier - Engineering Intern

Ulyana Pugina - Engineering Intern

**Advanced Power Applications**

Gregory Dooley - Electrical Engineer Power Systems

Alden Bost Jr. - Electrical Engineer Power Systems

Joey Burke - Electrical Engineer Power Systems

Brian Scott - Electrical Engineer Power Systems

David Nordy Jr. - Electrical Engineer Power Systems

Thomas Scott - Engineering Intern

Cyril Shircel - Engineering Intern



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Karlee Winkelman - Engineering Intern

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**EXHIBIT 1  
TO THE RELIABILITY COORDINATOR AGREEMENT**

LG&E and KU hereby incorporate the Baseline Congestion Management Process (Version 1.2), which is attached hereto.

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obligation to serve its Transmission Customers, point-to-point, Network Integration Service, and Native Load Customers.

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Document Content(s)

Attachment Q.DOCX.....	1-86
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Rebuttal Exhibit LEB-4  
FERC Approval Letter, Mar. 2, 2017

FEDERAL ENERGY REGULATORY COMMISSION  
WASHINGTON, DC 20426

## OFFICE OF ENERGY MARKET REGULATION

In Reply Refer To:  
Louisville Gas and Electric Company  
Docket No. ER17-850-000

March 2, 2017

Louisville Gas and Electric Company  
Attention: Jennifer Keisling  
220 West Main Street  
Louisville, KY 40202

Reference: Independent Transmission Organization Agreement

Dear Ms. Keisling:

On January 25, 2017, Louisville Gas and Electric Company (LG&E) and Kentucky Utilities Company (KU) (collectively, LG&E/KU) submitted an Independent Transmission Organization Agreement between LG&E/KU as transmission owner and TranServ International, Inc. (TranServ) as the independent transmission organization.<sup>1</sup> Pursuant to authority delegated to the Director, Division of Electric Power Regulation-Central, under 18 C.F.R. § 375.307, the submittal in the above-referenced docket is accepted, effective September 1, 2017, as requested.

Notice of the filing was published in the *Federal Register* with comments, protests, or interventions due on or before February 15, 2017. Under 18 C.F.R. § 385.210, interventions are timely if made within the time prescribed by the Secretary. Under 18 C.F.R. § 385.214, the filing of a timely motion to intervene makes the movant a party to the proceeding, if no answer in opposition is filed within fifteen days. No protests or adverse comments were received.

This action does not constitute approval of any service, rate, charge, classification or any rule, regulation, contract, or practice affecting such rate or service provided for in the filed documents; nor shall such action be deemed as recognition of any claimed contractual right or obligation affecting or relating to such service or rate; and such action

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<sup>1</sup> This agreement is designated as Louisville Gas and Electric Company, Transmission Tariff, [Part V ATTACH Q, Part V ATTACH Q Agts btw TO and ITO and RC, 12.0.0.](#)



Docket No. ER17-850-000

is without prejudice to any findings or orders which have been made or may hereafter be made by the Commission in any proceeding now pending or hereafter instituted by or against the applicant(s).

This order constitutes final agency action. Requests for rehearing by the Commission may be filed within 30 days of the date of issuance of this order, pursuant to 18 C.F.R. § 385.713.

Sincerely,

Penny S. Murrell, Director  
Division of Electric Power  
Regulation – Central

Document Content(s)

ER17-850-000.DOCX.....1-2

Rebuttal Exhibit LEB-5  
Letter from PHMSA to NARUC



U.S. Department  
of Transportation

**Pipeline and Hazardous  
Materials Safety  
Administration**

Administrator

1200 New Jersey Avenue SE  
Washington, DC 20590

DEC 19 11

Mr. Tony Clark  
Chairman of the Board and President  
National Association of Regulatory Utility Commissioners  
1101 Vermont Avenue, NW  
Suite 200  
Washington, DC 20005

Ms. Collette Honorable  
Chair, NARUC Pipeline Safety Task Force  
National Association of Regulatory Utility Commissioners  
1101 Vermont Avenue, NW  
Suite 200  
Washington, DC 20005

Dear Mr. Clark and Ms. Honorable:

As U.S. Department of Transportation (DOT) and the National Association of Regulatory Utility Commissioners (NARUC) continue to support efforts to accelerate the repair, rehabilitation, and replacement of high-risk infrastructure in pipeline systems, we appreciate the NARUC's continued diligence in promoting rate mechanisms that will encourage and will enable pipeline operators to take reasonable measures to repair, rehabilitate or replace high-risk gas pipeline infrastructure. We have prepared, and attached, a white paper on state pipeline infrastructure replacement programs in the hope that you will share it with your members as a resource for encouraging more States to adopt alternative or more flexible rate mechanisms that will facilitate the replacement or repair of high-risk pipelines.

As you know, the Pipeline and Hazardous Materials Safety Administration (PHMSA) has regulatory authority in regard to the safety of our nation's pipelines. PHMSA, however, does not have the authority to determine the routing, rates, or other terms and conditions of service for gas pipelines. The Federal Energy Regulatory Commission makes these determinations for interstate gas pipelines, and the State public utility commissions you represent typically do the same for intrastate gas pipelines. Most State commissions are also responsible for oversight of intrastate pipeline safety through certifications or agreements with PHMSA.

Many State public utility commissions have encouraged the timely repair, rehabilitation, and replacement of high-risk gas pipeline infrastructure through special rate mechanisms. Some legislatures have also provided their State public utility commissions with specific statutory authority to approve such programs for intrastate gas lines. A comprehensive list of these programs is available at <http://opsweb.phmsa.dot.gov/pipelineforum/pipeline-systems/state-pipeline-system/state-replacement-programs/>.

We believe that the timely repair, rehabilitation, and replacement of high-risk gas pipeline infrastructure are critical to ensuring public safety. A series of recent gas pipeline accidents, including the September 9, 2010 San Bruno, California accident, the January 19, 2011 Philadelphia, Pennsylvania accident, and the February 10, 2011 accident, show the terrible loss of life and property that can occur without adequate attention to the integrity of pipeline infrastructure.

PHMSA believes that an effective program for ensuring the timely rehabilitation, repair, or replacement of high-risk gas pipelines might have helped prevent these accidents. Accordingly, we recommend that State public utility commissions consider accelerating work on the following kinds of high-risk intrastate gas infrastructure in the future:

- Cast iron gas mains, which can be prone to failure as a result of graphitization or brittleness;
- Plastic pipe manufactured in the 1960s to the early 1980s, which is susceptible to premature failures as a result of brittle-like cracking;
- Mechanical couplings used for joining and pressure sealing pipe, which are prone to failure under certain conditions;
- Bare steel pipe without adequate corrosion control (i.e., cathodic protection or coating);
- Copper piping;
- Older pipe, if it is vulnerable to failure from time-dependent forces, such as corrosion, stress corrosion cracking, settlement, or cyclic fatigue factor; and
- Pipelines with inadequate construction records or assessment results to verify their integrity.

PHMSA requests your support in ensuring that State commissions implement effective programs for the timely repair, replacement, and rehabilitation of high-risk gas pipeline infrastructure.

I look forward to continuing to work with the NARUC on pipeline safety and welcome any thoughts that you have on the issues discussed in this letter. Please send your response to Jeffrey Wiese, Associate Administrator for Pipeline Safety, or to contact me if you have any questions or concerns.

Regards,



Cynthia L. Quarterman

Enclosure: White Paper

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

<b>APPLICATION OF LOUISVILLE</b>	)	
<b>GAS AND ELECTRIC COMPANY</b>	)	<b>CASE NO. 2016-00371</b>
<b>FOR AN ADJUSTMENT OF ITS</b>	)	
<b>ELECTRIC AND GAS RATES</b>	)	
<b>AND FOR CERTIFICATES OF</b>	)	
<b>PUBLIC CONVENIENCE AND</b>	)	
<b>AND NECESSITY</b>	)	

**REBUTTAL TESTIMONY OF**  
**DANIEL K. ARBOUGH**  
**TREASURER**  
**LOUISVILLE GAS AND ELECTRIC COMPANY**

**Filed: April 10, 2017**

1 **Q. Please state your name, position and business address.**

2 A. My name is Daniel K. Arbough. I am the Treasurer for Louisville Gas and Electric  
3 Company (“LG&E” or the “Company”) and an employee of LG&E and KU Services  
4 Company, which provides services to LG&E and Kentucky Utilities Company  
5 (“KU”) (collectively, the “Companies”). My business address is 220 West Main  
6 Street, Louisville, Kentucky.

7 **Q. What is the purpose of your rebuttal testimony?**

8 A. The purpose of my testimony is to rebut certain arguments made in the direct  
9 testimony of intervenors in this case. Specifically, I will explain (1) that Attorney  
10 General (“AG”) and Louisville Metro witness Dr. Woolridge’s adjustment to  
11 LG&E’s capital structure is unreasonable; (2) that Department of Defense and all  
12 other Federal Executive Agencies (“DOD”) witness Mr. Walters’ position on  
13 LG&E’s equity ratio is incorrect; (3) that Dr. Woolridge’s adjustment to the cost of  
14 debt, if accepted, should apply to all debt components; (4) that AG witness Mr.  
15 Smith’s proposed disallowance of PPL Service Corporation (“PPL Services”) charges  
16 is unreasonable and unwarranted; and (5) that the adjustments proposed by Kentucky  
17 Industrial Utilities Customers, Inc. (“KIUC”) witness Mr. Kollen, Kroger witness Mr.  
18 Townsend, and Louisville Metro witness Mr. Pollock to defer the collection of  
19 prudent costs could impair the Company’s credit metrics.

20 **Capital Structure**

21 **Q. Please summarize Dr. Woolridge’s adjustment to LG&E’s capital structure.**

22 A. Dr. Woolridge recommends imposing an artificial capital structure of 50.0% debt and  
23 50.0% equity to set the Company’s rates, which differs from the capital structure  
24 proposed in my direct testimony of 3.82% short-term debt, 42.91% long-term debt



1 and 53.27% common equity. Dr. Woolridge claims this adjustment is necessary to  
2 make LG&E’s capital structure “more reflective of the capital structures of electric  
3 utility and gas distribution companies as well as LG&E’s ultimate parent company,  
4 PPL Corporation (“PPL”).”<sup>1</sup>

5 **Q. Did Mr. Walters make a similar claim on behalf of the DOD?**

6 A. Yes, he did. Although not proposing an adjustment to LG&E’s capital structure, Mr.  
7 Walters claims the Company’s capital structure contains an unreasonably high  
8 balance of common equity to total capital than necessary to balance its financial risk.<sup>2</sup>

9 **Q. Are Dr. Woolridge and Mr. Walters correct that LG&E’s capital structure is not**  
10 **comparable to other electric utility and gas distribution companies, or is**  
11 **unreasonably high?**

12 A. No, they are not correct. In Adrien McKenzie’s direct testimony on behalf of LG&E,  
13 he demonstrated that 22 of the 50 operating companies in his peer group, or nearly  
14 half, had equity ratios at year-end 2015 that were equal to or greater than the 53.27%  
15 common equity requested by the Company.<sup>3</sup> These peer utilities are the group of  
16 electric and gas utility operating companies owned by the firms in the proxy group  
17 Mr. McKenzie used to estimate the cost of equity.<sup>4</sup>

18 In fact, of the utilities in Dr. Woolridge’s proxy group that are not in Mr.  
19 McKenzie’s, 13 of the 42 have equity ratios greater than the Company’s requested  
20 percentage in this case.

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<sup>1</sup> Direct Testimony of J. Randall Woolridge, Ph.D. on Behalf of the Kentucky Office of the Attorney General of March 3, 2017 (Case No. 2016-00371) at Summary of Direct Testimony.

<sup>2</sup> Direct Testimony of Christopher C. Walters on behalf of United States Department of Defense and all other Federal Executive Agencies of March 3, 2017 (Case No. 2016-00371) at 3.

<sup>3</sup> Direct Testimony of Adrien M. McKenzie on behalf of Louisville Gas and Electric Company of Nov. 23, 2016 (Case No. 2016-00371) at 25.

<sup>4</sup> *Id.*

1 **Q. Is the Company’s equity ratio in this case consistent with LG&E’s equity ratios**  
2 **over the last few years?**

3 A. Yes, the equity percentage in this case is very consistent with the Company’s capital  
4 structure over the last decade. Since 2007, LG&E’s quarter-end equity ratios have  
5 stayed within 51.9% to 56.5%. The 53.27% in this case falls squarely in the middle  
6 of this range. These ratios have been reviewed in every rate case during this time  
7 period without an adjustment, or even criticism, by the Commission. In fact, in 2009-  
8 00549, Dr. Woolridge proposed the exact same adjustment. In that case, LG&E’s  
9 capital structure contained 53.86% equity, which is slightly higher than in this case.  
10 The Commission rejected Dr. Woolridge’s adjustment because the equity ratio helped  
11 “provide LG&E greater access to capital markets, access to lower-cost debt and  
12 greater financial flexibility.”<sup>5</sup> As I explained in my direct testimony, these equity  
13 ratios have allowed LG&E to have among the lowest debt costs of its peer utilities.<sup>6</sup>  
14 Arbitrarily reducing the equity ratio that contributed to LG&E’s ability to obtain low  
15 debt costs is unreasonable.

16 **Q. Why does the Company keep its equity ratio within this range?**

17 A. As I explained in my direct testimony,<sup>7</sup> LG&E continues to aim for an “A” rating  
18 from Moody’s and Standard & Poor’s. To do so, the Company must maintain a  
19 sufficient percentage of equity to fall within the rating agencies’ guidelines.

20 Indeed, Moody’s A3 rating of LG&E is based in significant part on its equity  
21 ratio. In its October 2016 credit opinion Moody’s stated “We expect LG&E’s

---

<sup>5</sup> *In the Matter of: Application of Louisville Gas and Electric Company for an Adjustment of Electric and Gas Base Rates* (Case No. 2009-00549 (Ky. PSC July 30, 2010) at 26-27.

<sup>6</sup> See page 12 of my Direct Testimony filed Nov. 23, 2016.

<sup>7</sup> See pages 8-10 of my direct testimony.

1 financial metrics to remain supportive of its rating levels based on the targeted capital  
2 structure of 52% equity, which is calculated net of goodwill and Moody's standard  
3 adjustments."<sup>8</sup> This is objective evidence that the Company's equity ratio is premised  
4 on obtaining credit ratings that allow LG&E to obtain favorable debt costs, and  
5 further proves that Dr. Woolridge's proposed reduction could negatively impact the  
6 Company's risk profile.

7 **Q. Dr. Woolridge also notes that LG&E's ultimate parent, PPL, has a higher level**  
8 **of debt than the Companies. Is this relevant?**

9 A. No. PPL is a public utility holding company, not itself a regulated utility. PPL's  
10 financial statements are consolidated statements for all of its subsidiaries, including  
11 those in the United Kingdom. These subsidiaries include a variety of companies with  
12 a range of risk profiles. This Commission has long recognized the importance of  
13 LG&E maintaining its ability to access the capital markets and raise funds  
14 independent of its parent. In Case No. 2010-00204, the Commission, in Appendix C  
15 to the September 30, 2010 Order approving PPL's acquisition of LG&E and KU,  
16 required the Companies to "each maintain its own corporate credit rating as well as  
17 ratings for long-term debt from Moody's and S&P or their successor rating agencies."

18 **Q. What is your recommendation regarding Dr. Woolridge's proposed adjustment**  
19 **to LG&E's capital structure?**

20 A. My recommendation is that the Commission reject the adjustment and set rates for  
21 LG&E based on the capital structure proposed in my direct testimony.

---

<sup>8</sup> A copy of this report was provided in response to AG 1-266.

**Cost of Debt**

1  
2 **Q. Please summarize the adjustment Dr. Wooldrige has proposed to LG&E's cost**  
3 **of debt.**

4 A. Dr. Wooldrige has proposed an adjustment to reduce LG&E's long-term debt cost  
5 rate from 4.12% to 4.10% to reflect a recent interest rate swap termination.<sup>9</sup> The  
6 interest rate swap termination Dr. Wooldrige is referring to is with Bank of America  
7 Merrill Lynch. On December 14, 2016, in Case No. 2016-00393, the Commission  
8 permitted LG&E to establish for accounting purposes a regulatory asset for the  
9 termination payment due to Bank of America Merrill Lynch as a result of the  
10 Company terminating the swap. When LG&E filed its application in Case No. 2016-  
11 00393, it expected the termination payment to be approximately \$13 million. Due to  
12 interest rate increases that occurred in the market between the date of the preparation  
13 of the application and the date of the termination of the interest rate swap, the actual  
14 termination payment was \$9.409 million.

15 **Q. Does Dr. Wooldrige's adjustment fairly capture the rise in interest rates that has**  
16 **occurred?**

17 A. No, because it is incomplete. The \$13 million estimated termination payment was  
18 based on interest rate information consistent with the interest rate information used to  
19 calculate all of LG&E's debt costs, which are among the very lowest of its peers.  
20 Notably, no intervenor claimed that the Company's debt costs were unreasonable or  
21 too high. If the Commission chooses to accept Dr. Wooldrige's adjustment, which is  
22 based on the increase in interest rates the market is experiencing, it should likewise

---

<sup>9</sup> Wooldrige Direct at 33.

1 reflect higher interest rates across all of LG&E’s variable rate debt costs, and  
2 projected debt issuance costs. Otherwise, Dr. Woolridge will be permitted to select  
3 the one instance in which the rising interest rates reduce a debt cost, while ignoring  
4 all of the other affected costs that will increase. The Commission should reject Dr.  
5 Woolridge’s selective ratemaking claim.

6 **PPL Services Expense**

7 **Q. Please summarize the adjustment Mr. Smith has proposed regarding PPL**  
8 **Services expense.**

9 A. Mr. Smith has proposed disallowing the costs charged from PPL Services to LG&E in  
10 the forecast test year.<sup>10</sup> Without an affirmative showing, he erroneously asserts that  
11 the charges being allocated to LG&E are duplicative of work being performed by the  
12 LG&E and KU Service Company. He also mistakenly contends that PPL Services “is  
13 another affiliated service company that was established to provide shared services to  
14 the PPL operations in Pennsylvania.”<sup>11</sup> Neither statement is accurate.

15 **Q. Please describe PPL Services and the type of work it performs for which LG&E**  
16 **is charged.**

17 A. Contrary to Mr. Smith’s contention, PPL Services was not established to support  
18 operations in Pennsylvania. As explained in response to AG 1-51, PPL Services  
19 supports all of PPL’s operations organization-wide, not only domestically but in the  
20 United Kingdom, as well, by acting as a billing agent and providing administrative,  
21 technical, management, and other services to its affiliates. Because PPL Services

---

<sup>10</sup> Direct Testimony of Ralph C. Smith on behalf of the Kentucky Office of the Attorney General of March 3, 2017 Public Redacted Version (Case No. 2016-00371) at 50-53.

<sup>11</sup> *Id.* at 53.

1 supports a wide array of assets and operations, it is able to leverage its buying power  
2 to achieve economies of scale in several fundamental operational areas, such as  
3 placing property insurance, providing pension fund investment management  
4 oversight, paying fees for mandatory Sarbanes Oxley compliance activities such as  
5 the Public Company Accounting Oversight Board (“PCAOB”), and buying IT  
6 software. Instead of having employees perform these functions within each  
7 subsidiary, these activities are centralized and the costs are directly attributed to the  
8 affiliates receiving the benefit of the centralized function. In the case of LG&E and  
9 KU, costs are directly attributed to the utilities’ immediate parent, LG&E and KU  
10 Energy LLC, through LG&E and KU Services Company. LG&E and KU Services  
11 Company then allocates the costs to the companies receiving the benefit, including  
12 the utilities, based upon the appropriate ratio. All of these transactions, including  
13 calculation of the appropriate ratio, are determined in accordance with the Cost  
14 Allocation Manual on file with the Commission and in compliance with the laws  
15 regarding affiliate transactions. Moreover, the transactions are also in accordance with  
16 LG&E’s and KU’s commitments in Case No. 2010-00204, as the Commission’s order  
17 approving the merger with PPL stated that “[c]osts of PPL or its service company will  
18 not be allocated to LG&E and KU except for those *costs directly incurred in the*  
19 *provision of goods or services* to the utilities and that are directly assigned for that  
20 purpose.”<sup>12</sup>

---

<sup>12</sup> *In the Matter of: Joint Application of PPL Corporation, E.ON AG, E.ON US Investments Corp., E.ON U.S. LLC, Louisville Gas and Electric Company, and Kentucky Utilities Company for Approval of an Acquisition of Ownership and Control of Utilities* (Case No. 2010-00204) (Ky. PSC Sept. 30, 2010) at 8.

1 **Q. Is the work performed by PPL Services duplicative of the work performed by**  
2 **LG&E and KU Services Company?**

3 A. No, it is not or it would not be accepted by LG&E. Moreover, Mr. Smith's testimony  
4 does not identify a single charge or item of work that he alleges was performed by  
5 both PPL Services and LG&E and KU Services Company. Instead, he assumes  
6 without providing any support that because certain categories of charges from the two  
7 service companies are booked to the same FERC accounts, the work must be  
8 duplicative.

9 **Q. Does LG&E and KU Services Company provide services for PPL Services?**

10 A. Like PPL Services, LG&E and KU Services Company performs centralized functions  
11 and attributes the related costs to the affiliates receiving the benefit of the centralized  
12 function. To the extent PPL Services benefits from these functions, LG&E and KU  
13 Services Company charges PPL Services for its share of the costs.

14 **Q. Do you have a recommendation regarding Mr. Smith's adjustment?**

15 A. My recommendation is that the Commission reject Mr. Smith's adjustment. To  
16 disallow PPL Services costs, which includes essential expenses such as procuring  
17 insurance and paying fees for mandatory Sarbanes Oxley compliance activities, is to  
18 punish LG&E for utilizing an affiliate company to take advantage of economies of  
19 scale.

20 **Deferring the Collection of Prudent Costs**

21 **Q. Several witnesses have proposed adjustments that would have the effect of**  
22 **deferring the Company's collection of prudent costs. Can you briefly describe**  
23 **those?**



1 A. Yes. KIUC witness Mr. Kollen proposes to defer the recovery of the net salvage costs  
2 for generation plants and to use a longer life span for certain generation plants. In  
3 addition, Mr. Kollen and Kroger witness Mr. Townsend propose a normalization  
4 adjustment for generation outage expense. Louisville Metro witness Mr. Pollock  
5 recommends amortizing so-called “surplus” depreciation reserve, which is a  
6 characterization I do not agree with.

7 **Q. Do you agree with these adjustments?**

8 A. No. Each of these adjustments has the effect of deferring the collection of prudent  
9 costs incurred by the Company. The intervenors may argue that making these  
10 adjustments will not impact the income of the Company, and, therefore, the Company  
11 should be willing to accept these adjustments. However, cash is required to fund the  
12 costs, and deferring the recovery of such costs will result in an impairment of the  
13 credit metrics. As noted by Moody’s in its rating methodology for utilities (see page  
14 15 of exhibit DKA-3 in my direct testimony), “The ability to recover prudently  
15 incurred costs on a timely basis and to attract debt and equity capital are *crucial*  
16 credit considerations.” (emphasis added). A decision to prevent the Company from  
17 recovering its costs in a timely fashion could impact the market consensus that  
18 Kentucky provides a constructive regulatory environment. Such an outcome,  
19 combined with declining credit metrics, could result in higher interest rates on future  
20 debt issuances.

21 **Q. Does this conclude your testimony?**

22 A. Yes, it does.

VERIFICATION

COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, **Daniel K. Arbough**, being duly sworn, deposes and says that he is Treasurer for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
Daniel K. Arbough

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10<sup>th</sup> day of April 2017.

  
Notary Public (SEAL)

My Commission Expires:  
JUDY SCHOOLER  
Notary Public, State at Large, KY  
My commission expires July 11, 2018  
Notary ID # 512743

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

In the Matter of:

**APPLICATION OF KENTUCKY UTILITIES  
COMPANY FOR AN ADJUSTMENT OF ITS ) CASE NO. 2016-00370  
ELECTRIC RATES AND FOR )  
CERTIFICATES OF PUBLIC CONVENIENCE )  
AND NECESSITY**

**APPLICATION OF LOUISVILLE GAS AND )  
ELECTRIC COMPANY FOR AN ) CASE NO. 2016-00371  
ADJUSTMENT OF ITS ELECTRIC AND GAS )  
RATES AND FOR CERTIFICATES OF )  
PUBLIC CONVENIENCE AND NECESSITY**

REBUTTAL TESTIMONY  
OF  
ADRIEN M. MCKENZIE, CFA

on behalf of

KENTUCKY UTILITIES COMPANY AND  
LOUISVILLE GAS AND ELECTRIC COMPANY

**Filed: April 10, 2017**

**REBUTTAL TESTIMONY**

**OF**

**ADRIEN M. MCKENZIE**

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<b><u>Exhibit No.</u></b>	<b><u>Description</u></b>
12	Allowed ROEs (RRA Averages)
13	Allowed ROEs (Utility Group)
14	Earned ROEs (Utility Group)
15	Capital Structure (Electric Operating Companies)
16	Revised Walters Risk Premium

**I. INTRODUCTION**

**Q1. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

A1. Adrien M. McKenzie, 3907 Red River, Austin, Texas, 78751.

**Q2. ARE YOU THE SAME ADRIEN M. MCKENZIE THAT PREVIOUSLY SUBMITTED PREFILED DIRECT TESTIMONY IN THIS CASE?**

A2. Yes, I am.

**Q3. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

A3. My testimony to the Kentucky Public Service Commission (“KPSC” or the “Commission”) addresses the testimony of Dr. J. Randall Woolridge, submitted on behalf of the Kentucky Office of Attorney General (“OAG”) and the Louisville/Jefferson County Metro Government (“Louisville Metro”), Mr. Richard Baudino, on behalf of the Kentucky Industrial Utility Consumers (“KIUC”), Mr. Christopher C. Walters on behalf of the United States Department of Defense and all other Federal Executive Agencies (“DOD”), and Mr. Gregory W. Tillman, on behalf of Wal-Mart Stores East, LP and Sam’s East, Inc. (“Wal-Mart”),<sup>1</sup> concerning the fair rate of return on equity (“ROE”) that Kentucky Utilities Company (“KU”) and Louisville Gas and Electric Company (“LG&E”) (collectively, the “Companies”) should be authorized to earn on their investment in providing electric and gas utility service. In addition, I respond to the capital structure recommendations of Dr. Woolridge.

**Q4. HAVE YOU PREPARED WORKPAPERS SUPPORTING YOUR REBUTTAL TESTIMONY?**

A4. Yes. Workpapers including supporting documents referenced in my rebuttal testimony and related exhibits are attached as Appendix A.

---

<sup>1</sup> I refer, collectively, to Dr. Woolridge, Mr. Baudino, and Mr. Walters as the “ROE Witnesses” since they made specific ROE recommendations. Mr. Tillman testified generally about the ROE issue without making a specific proposal.

1

**A. Summary of Conclusions**

2 **Q5. PLEASE SUMMARIZE THE RECOMMENDATIONS OF THE ROE**  
3 **WITNESSES.**

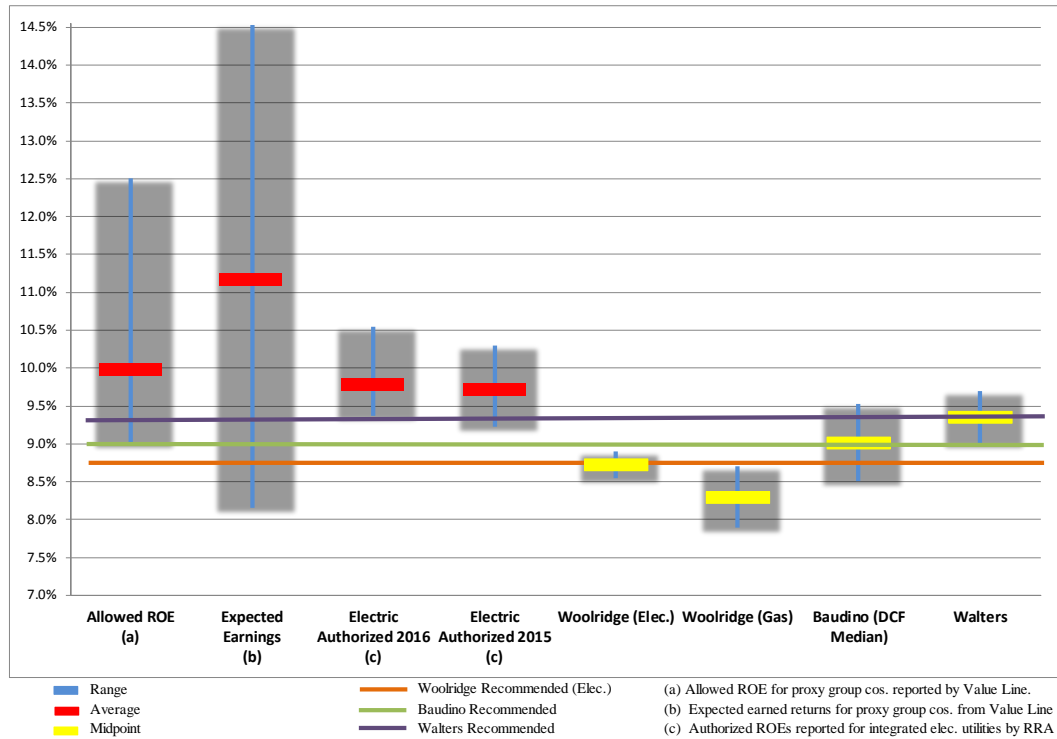
4 A5. Dr. Woolridge recommends an ROE of 8.75% for KU and the electric operations  
5 of LG&E, while his recommendation for LG&E's gas operations is 8.70%. Mr.  
6 Baudino proposes an ROE of 9.00% for the Companies, while Mr. Walters'  
7 recommends an ROE of 9.35% for LGE.

8 **Q6. PLEASE SUMMARIZE YOUR RESPONSE TO THE ROE WITNESSES'**  
9 **TESTIMONY.**

10 A6. Their cost of equity recommendations are simply too low and fail to reflect the risk  
11 perceptions and return requirements of real-world investors in the capital markets.  
12 The significant shortfall between their recommendations and the ROE benchmarks  
13 discussed in my rebuttal testimony are illustrated in the figure below.

1  
2

**FIGURE R-1  
COMPARISON OF ROE RECOMMENDATIONS TO BENCHMARKS**



3 **Q7. WHAT ARE YOUR PRINCIPAL CONCLUSIONS REGARDING THE**  
 4 **RECOMMENDATIONS OF DR. WOOLRIDGE?**

5 A7. I demonstrate that Dr. Woolridge’s recommendations should be ignored in their  
 6 entirety based on the following findings:

- 7 • Dr. Woolridge’s recommended ROEs of 8.70%-8.75% are  
 8 extreme outliers and should be rejected on their face.
- 9 • Dr. Woolridge’s discussion of current capital market conditions  
 10 is potentially misleading.
- 11 • Dr. Woolridge’s focus on market-to-book ratios (“M/B”) is  
 12 misguided and not relevant to the determination of reasonable  
 13 ROEs in this case.
- 14 • The proxy group selected by Dr. Woolridge incorrectly  
 15 excludes several utilities that should have been considered in  
 16 his analyses.
- 17 • His Discounted Cash Flow (“DCF”) analysis contains several  
 18 flaws, including his reliance on dividend per share and  
 19 historical data for estimating the DCF growth term, his



1 inclusion of illogical results stemming from unrealistically low  
2 growth rates (including numerous negative growth rates), and  
3 his reference to growth in gross domestic product (“GDP”) as  
4 an upper bound on utility company growth rates. As a result,  
5 his conclusions are unreliable and should be ignored.

- 6 • Dr. Woolridge’s application of the DCF model based on the  
7 internal, “br” growth rate is flawed and incomplete,
- 8 • The Capital Asset Pricing Model (“CAPM”) results reported by  
9 Dr. Woolridge were based on a hodge-podge of historical data  
10 that failed to reflect forward-looking expectations, particularly  
11 in light of current conditions in the capital markets.

12 Furthermore, Dr. Woolridge failed to consider the Empirical CAPM (“ECAPM”)  
13 and risk premium approaches which are legitimate ROE methods. His rejection of  
14 flotation costs is at odds with the conclusions of recognized financial research and  
15 his own admission that these are legitimate expenses that should be recovered.  
16 Finally, his criticisms of my size adjustment, market return calculation, expected  
17 earnings approach, and non-utility DCF analysis are without merit. Taken as a  
18 whole, these shortcomings ensure that Dr. Woolridge’s recommended ROEs fall  
19 well below fair and reasonable levels for the Companies’ utility operations. In fact,  
20 his recommendations are so far below a reasonable ROE range that they should be  
21 rejected on their face. With respect to Dr. Woolridge’s recommended capital  
22 structure, my rebuttal testimony demonstrates that there is no basis for the  
23 hypothetical ratios he proposes.

24 **Q8. WHAT ARE YOUR PRINCIPAL CONCLUSIONS REGARDING THE**  
25 **RECOMMENDATIONS OF MR. BAUDINO?**

26 A8. Mr. Baudino’s 9.0% ROE recommendation is also below realistic investor  
27 expectations. My rebuttal testimony demonstrates that:

- 28 • Mr. Baudino mistakenly excludes legitimate companies from  
29 his proxy group, casting doubt on his ROE conclusions.
- 30 • Mr. Baudino places too much emphasis on dividend growth  
31 and failed to evaluate the reasonableness of individual DCF

1 estimates. As a result, his conclusions are unreliable and  
2 should be ignored.

- 3 • Mr. Baudino’s application of the DCF model based on the  
4 internal, “br” growth rate is flawed and incomplete.
- 5 • Mr. Baudino’s application of the CAPM was compromised by  
6 reliance on historical data, while his forward-looking approach  
7 was marred by methodological shortcomings and  
8 inconsistencies.
- 9 • Like Dr. Woolridge, Mr. Baudino’s rejection of a flotation cost  
10 adjustment contradicts the findings of the financial literature  
11 and the economic requirements underlying a fair rate of return  
12 on equity.

13 Finally, my rebuttal testimony demonstrates that Mr. Baudino’s criticisms of my  
14 alternative applications and conclusions are misguided and should be ignored.

15 **Q9. WHAT ARE YOUR PRINCIPAL CONCLUSIONS REGARDING THE**  
16 **RECOMMENDATIONS OF MR. WALTERS?**

17 A9. Mr. Walters recommends an ROE of 9.35% for LGE. I demonstrate that Mr.  
18 Walters’ recommendation is biased downward and lacks credibility based on the  
19 following:

- 20 • Mr. Walters’ DCF approach is weakened because he includes  
21 low-end outliers in his final results.
- 22 • He ignores a readily available and widely followed source of  
23 analysts’ growth rates in his DCF methodology.
- 24 • He relies on a multi-stage growth DCF model that wrongly  
25 assumes growth in GDP is an upper limit on utility growth.
- 26 • The CAPM results reported by Mr. Walters are suspect because  
27 they are based on historical data, they fail to correct for an  
28 observed bias in the CAPM result, and they ignore the impact  
29 of company size on expected returns.
- 30 • His risk premium analysis is flawed because he rejects the  
31 well-documented, inverse relationship between equity risk  
32 premiums and interest rate levels.

33 Mr. Walters’ analyses also suffer from many of the same deficiencies identified  
34 above in connection with Dr. Woolridge’s and Mr. Baudino’s analyses. His

1 criticisms of my Expected Earnings approach and Non-Utility DCF analysis are  
2 without merit and his criticism of my ROE risk adjustment is misguided. Taken as  
3 a whole, these flaws mean that Mr. Walters' recommended ROE also falls well  
4 below a fair and reasonable level for the Companies.

5 **B. Comparison of ROE Recommendations to Accepted Benchmarks**

6 **Q10. CAN YOU ILLUSTRATE THE EXTREME NATURE OF THE ROE**  
7 **WITNESSES' RECOMMENDATIONS?**

8 A10. Yes. If adopted, the 8.75% electric ROE suggested by Dr. Woolridge and the 9.0%  
9 value offered by Mr. Baudino would be the lowest ROEs granted to vertically-  
10 integrated electric utilities by a state commission in recent history.<sup>2</sup> These  
11 recommendations are also significantly below the 10.0% ROE specified in the  
12 Settlement Agreement approved by the Commission in June 2015,<sup>3</sup> as well as the  
13 9.8% value authorized more recently in connection with the Companies' recovery  
14 of environmental costs.<sup>4</sup> In this light, the 9.35% recommendation of Mr. Walters  
15 must also be considered unrealistic. As the table below indicates, utility bond yields  
16 are comparable to those corresponding to the 10.0% ROE approved in 2015, and  
17 have increased on the order of 40 to 60 basis points since the 9.8% ROE was  
18 authorized in August 2016. These comparisons show that the recommendations of  
19 the ROE Witnesses defy common sense and further emphasize the extreme nature  
20 of their proposals.

---

<sup>2</sup> Regulatory Research Associated reported that Maui Electric was granted an ROE of 9.0% on May 31, 2013. However, the base ROE determined by the Public Utilities Commission of Hawaii was 9.50%, to which a 50 basis point penalty was applied due to "apparent system inefficiencies which negatively impact MECO's customers." (Docket No. 2011-0092, Decision and Order No. 31288, p. 107). Beyond that, the lowest authorized ROE for a vertically-integrated electric utility was 9.25% authorized for Northern States Power-Minnesota in their South Dakota jurisdiction on June 19, 2012.

<sup>3</sup> E.g., Case No. 2014-00371, *Application of Kentucky Utilities Company for an Adjustment of its Electric Rates* (Ky. PSC June 30, 2015).

<sup>4</sup> E.g., Case No. 2016-00026, *Application of Kentucky Utilities Company for Certificates of Public Convenience and Necessity and Approval of its 2016 Compliance Plan for Recovery by Environmental Surcharge*, (Ky. PSC August 8, 2018).

1  
2

**TABLE R-1  
CHANGE IN BOND YIELDS**

	<u>Utility Bond Yields</u>	
	<u>A-rated</u>	<u>Baa-rated</u>
<b><u>Previous Rate Case</u></b>		
6-Mo. Average Jan. - Jun. 2015 (a)	3.88%	4.65%
February 2017 Average	<u>4.18%</u>	<u>4.58%</u>
<b>Change</b>	<b><u>0.30%</u></b>	<b><u>-0.07%</u></b>
<b><u>Environmental Surcharge Case</u></b>		
August 2016 Average	3.59%	4.20%
February 2017 Average	<u>4.18%</u>	<u>4.58%</u>
<b>Change</b>	<b><u>0.59%</u></b>	<b><u>0.38%</u></b>

Source : Moodys Investors Service.

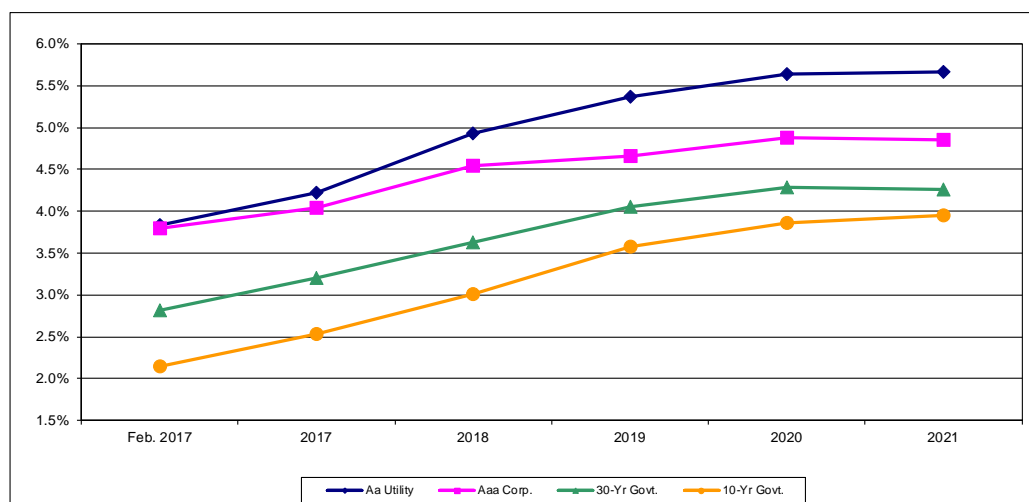
(a) Rates shown are six-month averages for the period January 2015 to June 2015, considered to be the period of record.

3 **Q11. WHAT IS THE EXPECTED DIRECTION OF INTEREST RATES AND**  
4 **HOW DOES THIS IMPACT THE EVALUATION OF A FAIR ROE IN THIS**  
5 **PROCEEDING?**

6 A11. Interest rates are expected to increase. Below is an update of Figure 3 (Interest Rate  
7 Trends) from my Direct Testimony:

1  
2

**FIGURE R-2**  
**INTEREST RATE TRENDS**



Source:

Value Line Investment Survey, Forecast for the U.S. Economy (Mar. 3, 2017)

IHS Global Insight (Jan. 3, 2017; Nov. 30, 2016)

Energy Information Administration, Annual Energy Outlook 2017 (Jan. 5, 2017)

Wolters Kluwer, Blue Chip Financial Forecasts, Vol. 35, No. 12 (Dec. 1, 2016)

3 As the figure shows, investors continue to anticipate that interest rates will increase  
4 significantly from present levels. These projections are from forecasting services  
5 that are highly regarded and widely referenced, as I discuss in my Direct Testimony  
6 (at 15-16). The interest rate increases shown in the figure above are on the order  
7 of 150 basis points through 2021, which implies higher long-term capital costs over  
8 the period when rates established in this proceeding will be in effect.

9 **Q12. DO THE ROE WITNESSES ACKNOWLEDGE THAT INTEREST RATES**  
10 **ARE EXPECTED TO INCREASE?**

11 A12. Yes. In selecting the risk-free rate for use in his CAPM analysis, Dr. Woolridge  
12 states that “[g]iven the recent range of yields and the possibility of higher interest  
13 rates, I use 4.0% as the risk-free rate, or  $R_f$ , in my CAPM.”<sup>5</sup> Given that the current  
14 30-year U.S. Treasury bond rate (the rate Dr. Woolridge uses as the risk-free rate

<sup>5</sup> Woolridge LGE Direct at 60 (emphasis added).

1 in his CAPM analysis) is around 3.1%, Dr. Woolridge clearly recognizes that  
 2 investors anticipate a substantial increase in future interest rates.

3 Similarly, Mr. Walters also acknowledges that rising interest rates imply a  
 4 higher cost of equity. He places more weight on his high-end risk premium  
 5 estimates “because of the relatively low level of interest rates now but relative  
 6 upward movements of utility yields more recently.”<sup>6</sup> Mr. Walters’ Treasury bond  
 7 risk premium and CAPM analyses also rely on projected interest rates. Within  
 8 these analyses, he projects Treasury bond yields to increase from the current level  
 9 of approximately 3.10% to 3.70%.<sup>7</sup>

10 **Q13. WHAT DO THESE EXPECTATIONS IMPLY WITH RESPECT TO THE**  
 11 **ROES FOR THE COMPANIES MORE GENERALLY?**

12 A13. Largely because of unprecedented Federal Reserve policies, current capital costs  
 13 are not representative of what is likely to prevail over the near-term future. As  
 14 indicated in my Direct Testimony,<sup>8</sup> regulators have recognized the shortcomings of  
 15 the DCF approach. In a more recent opinion, FERC reiterated its position that  
 16 current capital market conditions may undermine the reliability of the DCF model,  
 17 and for this reason, ROE model results should be evaluated with even more critical  
 18 judgment and focus:

19 As described above, evidence in the record regarding historically  
 20 low interest rates and Treasury bond yields as well as the Federal  
 21 Reserve’s large and persistent intervention in markets for debt  
 22 securities are sufficient to find that current capital market  
 23 conditions are anomalous.<sup>9</sup>

24 Similarly, while Complainants provide evidence that interest rates  
 25 have been trending downwards, the current levels may be so low as  
 26 to cause irregularities in the outputs of the DCF. Despite such

---

<sup>6</sup> Walters Direct at 53.

<sup>7</sup> Walters Direct at 55.

<sup>8</sup> McKenzie LGE Direct at 6-7, 19.

<sup>9</sup> Opinion No. 551, 156 FERC ¶ 61,234 at P 124 (2016).

1 yields remaining low for several years, we find that they are  
2 anomalous and could distort the results of the DCF model.<sup>10</sup>

3 Current capital market conditions make the process of setting a fair ROE even more  
4 demanding. In this environment, it is imperative that ROE model results be  
5 thoroughly tested against accepted benchmarks and compared to other checks of  
6 reasonableness.

7 **Q14. IS IT NECESSARY THAT INTEREST RATE FORECASTS, LIKE THOSE**  
8 **MENTIONED ABOVE, BE PERFECTLY ACCURATE IN ORDER TO BE**  
9 **RELIED UPON?**

10 A14. Absolutely not. I dealt with this topic in my Direct Testimony (at 34) in discussing  
11 the validity of analysts' growth forecasts, and the same principle applies here. In  
12 estimating investors' required rate of return, what investors expect, not what  
13 actually happens, is what matters most. While the projections of various services  
14 may be proven optimistic or pessimistic in hindsight, this is irrelevant in assessing  
15 expected interest rates and how they might influence the Companies' allowed ROE.  
16 Any difference in actual rates as compared to analysts' forecasts is beside the point.  
17 What is most important is that investors share analysts' views when the forecasts  
18 were made and incorporate those views into their decision making process, not the  
19 actual rates that ultimately transpire.

20 **Q15. HOW DO THE ROE WITNESSES' RECOMMENDATIONS COMPARE**  
21 **TO RECENTLY-ALLOWED RETURNS FROM OTHER STATE**  
22 **COMMISSIONS?**

23 A15. Allowed ROEs by other state commissions provide a general gauge of  
24 reasonableness for the outcome of a cost of equity analysis. In considering utilities  
25 with comparable risks, investors will always prefer to provide capital to the  
26 opportunity with the highest expected return. If a utility is unable to offer a return

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<sup>10</sup> *Id.*



1 similar to that available from other investment opportunities posing equivalent  
2 risks, investors will become unwilling to supply the utility with capital on  
3 reasonable terms. While the ROEs approved in other jurisdictions do not constrain  
4 the Commission's decision-making in this proceeding, it is important to understand  
5 that there would be a disincentive for investors to provide equity capital to the  
6 Companies if the Commission were to apply an unreasonably low ROE, compared  
7 to entities of comparable risk.

8 The recommendations of the ROE Witnesses are significantly below equity  
9 returns that have been allowed by other state regulatory commissions around the  
10 country. As shown on Exhibit No. 12, over the past 24 months the average allowed  
11 ROE (excluding adders and penalties) reported by Regulatory Research Associates  
12 for vertically-integrated electric utilities is 9.76%,<sup>11</sup> with the midpoint of the high  
13 and low values being 9.89%. Similarly, authorized ROE data reported to investors  
14 by The Value Line Investment Survey ("Value Line") for the specific firms in my  
15 proxy group also disprove the recommendations of the ROE Witnesses.<sup>12</sup> As  
16 shown in Exhibit No. 13, these ROEs average 10.0%, with the midpoint of the  
17 lowest and highest values being 10.75%. In other words, allowed returns for the  
18 utilities that the ROE Witnesses generally consider to be substitutes for the  
19 Companies indicate that their recommendations are too low to meet regulatory  
20 standards.

21 **Q16. MR. TILLMAN EXCLUSIVELY REFERENCES ROES AWARDED IN**  
22 **RECENT RATE CASES.<sup>13</sup> WOULD IT BE APPROPRIATE TO USE**  
23 **RECENT ALLOWED RETURNS TO ESTABLISH THE COMPANIES'**  
24 **ROE DIRECTLY?**

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<sup>11</sup> For 2015, the average is 9.72%; for 2016, the average is 9.79%.

<sup>12</sup> Dr. Woolridge relies on my proxy group as one of his two electric groups; Mr. Baudino starts with my group before removing three companies due to data concerns; and Mr. Walters uses my group entirely.

<sup>13</sup> Tillman LGE Direct at 13-15.

1 A16. No, it would not. While data on allowed returns can have a role in evaluating a fair  
2 ROE, there is no basis to place undue weight on a single, summary statistic in lieu  
3 of comprehensive analyses and a case-specific evidentiary record. Most  
4 importantly, such an approach fails to satisfy the standards mandated by the U.S.  
5 Supreme Court in its *Bluefield* and *Hope* decisions, which dictate that the ROE  
6 reflect contemporaneous returns to investments of comparable risk.

7           These bedrock opinions require regulators to consider the individual and  
8 specific risks and financial circumstances facing the utility, as well as the capital  
9 market conditions and investor expectations concurrent with their deliberations.  
10 Meeting these standards necessitates detailed analyses and the application of  
11 financial models and approaches with inputs that are specific to the utility in  
12 question. In context of a rate case, alternative analyses and expert opinions are  
13 subject to thorough discovery and cross examination from all stakeholders, with the  
14 results being carefully weighed by regulators to arrive at their best estimate of the  
15 cost of equity.<sup>14</sup> Developing the evidentiary record necessary to satisfy the *Hope*  
16 and *Bluefield* tests is a rigorous process that cannot be reduced to an isolated  
17 summary statistic from an industry publication such as Regulatory Research  
18 Associates (“RRA”).

19 **Q17. PLEASE ELABORATE ON WHY A RECENT AVERAGE ROE**  
20 **REPORTED BY RRA FALLS SHORT OF ACCEPTED REGULATORY**  
21 **STANDARDS.**

22 A17. Setting a utility’s ROE is a very company-specific process, and is a function of  
23 investors’ perceptions of the risks and prospects for the subject company at a given  
24 point in time. Meanwhile, quarterly allowed ROEs reported by RRA are not

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<sup>14</sup> As the KPSC recognized, for the limited purposes of the Companies’ environmental cost recovery, its reference to RRA data was largely driven by the fact that “no cost-of-equity models were presented by any party.” Case No. 2016-00026, *Application of Kentucky Utilities Company for Certificates of Public Convenience and Necessity and Approval of its 2016 Compliance Plan for Recovery by Environmental Surcharge*, (Ky. PSC August 8, 2018) at 29. That is not the case in this proceeding.

1 necessarily representative or directly comparable to the utility at hand. That is,  
2 there may be an “apples and oranges” issue when the RRA data is applied in the  
3 current rate setting environment.

4 For instance, there may a limited number of proceedings reported in any  
5 given quarter, which undermines the ability to make broader inferences as to the  
6 ROE for a specific utility. There can also be significant differences in investment  
7 risks (*e.g.*, credit ratings) between the utilities that are the subject of a specific  
8 quarterly average ROE reported by RRA and the subject company in a rate  
9 proceeding. There may be distinctions in financial policies that give rise to risk  
10 differences, functional differences (integrated utilities versus “wires only”  
11 distribution services), differentiation based on approved rate mechanisms (*e.g.*,  
12 decoupling and recovery riders and trackers) and regulatory conventions (*e.g.*,  
13 formula rate plans, forward test years), as well as other utility-specific  
14 characteristics (*e.g.* size differences, capital requirements, and economic conditions  
15 in the service territory). In some instances, ROEs reported by RRA may include  
16 disallowances or incentive adders based on management, customer service, safety,  
17 or reliability measures. Average authorized ROEs reported by RRA also include  
18 the results of settled cases, which may reflect a trade-off between other elements in  
19 a proceeding. On balance and over long periods, such as the forty-plus years  
20 covered by my risk premium study, there is no basis to suggest that ROEs resulting  
21 from settlements are biased one way or the other, but focusing on a narrow pool of  
22 recent cases may undermine this assurance.

23 For example, a review of the allowed returns for gas utilities reported by  
24 RRA for the fourth quarter of 2016 indicates that the 9.6% average allowed ROE  
25 was significantly impacted by two 9.00% observations pertaining to settlements for  
26 related utilities in New York. These proceedings involve multi-year rate plans that  
27 include earnings sharing provisions that would allow shareholders to benefit from

1 excess earnings. As the New York Public Service Commission reported in its  
2 order:

3 The Companies note that, although the Commission’s methodology  
4 for establishing ROE results in returns that are among the lowest in  
5 the country for gas and electric utilities, they are willing to accept this  
6 result in light of the overall settlement reached by the parties.<sup>15</sup>

7 Gas utilities in New York also operate under revenue decoupling  
8 mechanisms that better match revenues with the underlying cost of service on an  
9 ongoing basis. These circumstances are not comparable to those faced by the  
10 Companies in this proceeding. Excluding these two related observations results in  
11 an average ROE in the fourth quarter of 2016 of 9.8% for gas utilities.

12 Finally, capital market conditions during the evidentiary record that  
13 underlies the decisions reported by RRA are not likely to be identical to those  
14 prevailing during a subsequent rate proceeding. The very nature of RRA’s  
15 quarterly publication schedule ensures that there will always be a lag between the  
16 results it reports and the ongoing case under study. Capital markets are constantly  
17 in flux and the distinctions between the historical time periods underlying the past  
18 findings of other regulatory agencies undermine the use of recent RRA data as a  
19 primary means to establish a fair ROE in this case. All of these differences can  
20 lead to a potential disconnect between the broad summary statistics reported by  
21 RRA and the comprehensive and detailed analyses required to meet the *Hope* and  
22 *Bluefield* standards.

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<sup>15</sup> State of New York Public Service Commission, Case 16-G-0058 et al. (Dec. 16, 2016) at 27. In 2015 and 2016, there were six cases decided by the New York Public Service Commission, all with ROEs of 9.0%. In all of these cases, the New York PSC merely approved comprehensive settlements reached by all the parties, and the authorized ROE was a component of the overall agreement. Orange and Rockland Utilities concluded that the provisions of the stipulation relating to ROE “were very difficult to accept and were only acceptable in light of all the other provisions of the agreement.” (New York Public Service Commission, *Order Adopting Terms of Joint Proposal and Establishing Electric Rate Plan*, Case 14-G-0494, October 16, 2015, page 12).

1 **Q18. DON'T THESE SAME CONCERNS EQUALLY AFFECT YOUR USE OF**  
2 **THE RRA-REPORTED AUTHORIZED ROES TO CALCULATE YOUR**  
3 **RISK PREMIUM COST OF EQUITY ESTIMATE?**

4 A18. No. My risk premium study considers all reported data concerning allowed ROEs  
5 over a forty-two year horizon. As a result, it incorporates findings that reflect  
6 regulators' broad assessment of the required rate of return for the electric utility  
7 industry in general, and is not unduly influenced by the specific risks or  
8 circumstances of a small subset of the industry that make up an isolated statistic  
9 based on decision in a particular calendar quarter. In addition, my application of  
10 the risk premium approach based on allowed ROEs from RRA specifically accounts  
11 for the impact of changes in capital market conditions by adjusting for the observed  
12 inverse relationship between equity risk premiums and interest rates, and by  
13 incorporating current bond yields when calculating the implied cost of equity.

14 **Q19. COULD USE OF THE RECENT AVERAGE ROE FROM RRA AS THE**  
15 **AUTHORIZED ROE ALSO TIE THE HANDS OF THE COMMISSION?**

16 A19. Yes. Placing undue weight on RRA data means, in effect, that the methods and  
17 deliberations used by other state regulators to determine the ROE would dictate the  
18 actions of the Commission. If a recent average ROE statistic from RRA is given  
19 substantial weight in establishing the authorized ROE, all of the methodologies,  
20 approaches, and assessments that are weighed and embedded in those results are  
21 also implicitly approved. In contrast to careful deliberation of a detailed and  
22 comprehensive evidentiary record on a case-by-case basis, the Commission would  
23 in large part relinquish control over the regulatory process and outcome in such a  
24 scenario.

25 **Q20. CAN THE PROCESS BECOME CIRCULAR IF STATE REGULATORS**  
26 **WERE TO ROUTINELY ACCEPT ROE RESULTS FROM OTHER**  
27 **STATES AS THE BASIS TO SET A UTILITY'S RETURN?**

1 A20. Yes. As noted above, the standard practice in regulatory proceedings is to consider  
2 the results of numerous approaches that are grounded in current capital market  
3 evidence when establishing a utility's ROE. If, instead, regulators were to simply  
4 rely on the most recent determinations of other state agencies, the connection  
5 between regulatory findings and investors in the capital markets would soon be  
6 broken.<sup>16</sup> The cost of equity is determined by investors, not by regulators, and such  
7 a circular outcome would undermine the standards governing the evaluation of a  
8 fair ROE. The New Hampshire Public Utilities Commission cited the pitfalls of  
9 such a process:

10 The Company urged the PUC to consider, in making its determination  
11 of the Company's allowed ROE, numerous ROEs set by other  
12 regulatory agencies in other jurisdictions. Such a "bald comparison"  
13 between the Company and these other companies is flawed. The  
14 ROEs set in other jurisdictions may combine with and reflect  
15 business, regulatory or financial risk differences of those other  
16 jurisdictions that do not apply to New Hampshire, or to utilities  
17 operating within New Hampshire. . . . There is also no evidence in the  
18 record as to whether ROE was litigated or the result of a settlement in  
19 the other jurisdictions. Presuming that it could consider an ROE from  
20 another jurisdiction without a circular effect, which is questionable,  
21 the PUC would need additional information. Therefore, without a  
22 complete picture of the companies cited by the Company and the  
23 cases in which the ROEs were decided, the rate of profit allowed these  
24 other utilities by regulatory agencies in other jurisdictions is simply  
25 not useful to PUC's determination of the Company's current cost of  
26 common equity.<sup>17</sup>

27 For these reasons, state regulatory agencies are charged with the  
28 responsibility of independently evaluating detailed evidence to establish an ROE  
29 corresponding to the specific risks, capital market conditions, and investor

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<sup>16</sup> While RRA data may be one factor considered by investors in developing their expectations, the required return is a function of the underlying risks associated with the utility at issue and the other investment opportunities available in the capital markets, including non-utility firms.

<sup>17</sup> *EnergyNorth Natural Gas, Inc.*, Case No. DG 08-009 (N.H. PUC Feb. 20, 2009) (footnotes omitted).

1 expectations facing the utility under its jurisdiction. This is precisely the standard  
2 dictated by the *Hope* and *Bluefield* decisions.

3 **Q21. ARE YOU SAYING THERE IS NO PLACE FOR RRA DATA IN THIS**  
4 **PROCESS?**

5 A21. No. I use such data in my risk premium approach as an input to calculate annual  
6 average historical risk premiums, which are then adjusted to account for changes in  
7 interest rates and specific risk differences. The resulting cost of equity estimate is  
8 extremely useful because, at its core, it is based on current and expected capital  
9 market conditions and on the fundamental financial principle that, due to  
10 differences in risk, the cost of equity must exceed the cost of debt. Using this  
11 method, allowed ROE data from RRA is one of a number of inputs in a  
12 comprehensive, multi-year study that ultimately leads to a cost of equity estimate  
13 specific to the utility at hand and steeped in both investor expectations and financial  
14 theory.

15 As discussed earlier, it is also common to reference allowed ROEs reported  
16 by RRA as a benchmark or guidepost when assessing the reasonableness of cost of  
17 equity estimates derived from primary methodologies, such as the DCF and CAPM.  
18 In other words, RRA data is valuable as a “secondary” approach, useful in judging  
19 whether an ROE estimate based on the application of accepted financial models  
20 makes sense “on its face.” In the right context, allowed ROE data from RRA can  
21 contribute in a valuable supporting role as part of the ROE estimation process.

22 **Q22. WHAT OTHER BENCHMARKS INDICATE THAT THE ROE**  
23 **WITNESSES’ RECOMMENDATIONS ARE TOO LOW TO BE**  
24 **CONSIDERED REASONABLE?**

25 A22. Expected earned rates of return for other utilities provide yet another useful  
26 benchmark to gauge the reasonableness of the ROE Witnesses’ recommendations.  
27 The expected earnings approach is predicated on the comparable earnings test,



1 which developed as a direct result of the Supreme Court decisions in *Bluefield* and  
 2 *Hope*, as I discuss in my Direct Testimony.<sup>18</sup> This test recognizes that investors  
 3 compare the allowed ROE with returns available from other alternatives of  
 4 comparable risk.

5 Importantly, the expected earnings approach explicitly recognizes that  
 6 regulators do not set the returns that investors earn in the capital markets.  
 7 Regulators can only establish the allowed return on the value of a utility's  
 8 investment, as reflected on its accounting records. As a result, the expected  
 9 earnings approach provides a direct guide to ensure that the allowed ROE is similar  
 10 to what other utilities of comparable risk will earn on invested capital. This  
 11 opportunity cost test does not require theoretical models to indirectly infer  
 12 investors' perceptions from stock prices or other market data. As long as the proxy  
 13 companies are similar in risk, their expected earned returns on invested capital  
 14 provide a direct benchmark for investors' opportunity costs that is independent of  
 15 fluctuating stock prices, market-to-book ratios, debates over DCF growth rates, or  
 16 the limitations inherent in any theoretical model of investor behavior.

17 **Q23. HAS THE EXPECTED EARNINGS APPROACH BEEN RECOGNIZED AS**  
 18 **A VALID ROE BENCHMARK?**

19 A23. Yes. This method predominated before the DCF model became fashionable with  
 20 academic experts, and it continues to be used around the country.<sup>19</sup> A textbook  
 21 prepared for the Society of Utility and Regulatory Analysts labels the comparable

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<sup>18</sup> McKenzie LGE Direct at 52-54. The *Bluefield* and *Hope* decisions refer to *Bluefield Water Works & Improvement Co. v. Pub. Serv. Comm'n*, 262 U.S. 679 (1923) and *Fed. Power Comm'n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

<sup>19</sup> For example, the Virginia State Corporation Commission is required by statute (Virginia Code § 56-585.1.A.2.a) to consider the earned returns on book value of electric utilities in its region. Similarly, FERC concluded that, "The returns on book equity that investors expect to receive from a group of companies with risks comparable to those of a particular utility are relevant to determining that utility's market cost of equity." Opinion No. 531-B, 150 FERC ¶ 61,165 at P 128 (2015). Another example is the Idaho Public Utilities Commission, which also references return on book equity evidence. *See, e.g.*, Order No. 29505, Case No. IC-E-03-13 at 38 (Idaho Public Utilities Commission, May 25, 2004).

1 earnings approach the “granddaddy of cost of equity methods” and points out that  
 2 the amount of subjective judgment required to implement this method is “minimal,”  
 3 particularly when compared to the DCF and CAPM methods.<sup>20</sup> The *Practitioner’s*  
 4 *Guide* notes that the comparable earnings test method is “easily understood” and  
 5 firmly anchored in the regulatory tradition of the *Bluefield* and *Hope* cases,<sup>21</sup> as  
 6 well as sound regulatory economics. Similarly, *New Regulatory Finance*  
 7 concluded that, “because the investment base for ratemaking purposes is expressed  
 8 in book value terms, a rate of return on book value, as is the case with Comparable  
 9 Earnings, is highly meaningful.”<sup>22</sup>

10 **Q24. DID MR. BAUDINO RECOGNIZE THE ECONOMIC PREMISE**  
 11 **UNDERLYING THE EXPECTED EARNINGS APPROACH?**

12 A24. Yes. The simple, but powerful concept underlying the expected earnings approach  
 13 is that investors compare each investment alternative with the next best opportunity.  
 14 As Baudino recognized, economists refer to the returns that an investor must forgo  
 15 by not being invested in the next best alternative as “opportunity costs.”<sup>23</sup> Mr.  
 16 Baudino went on to explain that, “investor’s opportunity cost is measured by what  
 17 she or he could have obtained in the next best alternative.”<sup>24</sup>

18 **Q25. WHAT ROES ARE IMPLIED BY THE EXPECTED EARNINGS**  
 19 **APPROACH FOR THE UTILITY PROXY GROUP?**

20 A25. The year-end returns on common equity projected by Value Line over its forecast  
 21 horizon for the firms in the utility proxy groups referenced by the ROE Witnesses  
 22 are shown on Exhibit No. 14. As shown there, once adjusted to mid-year, reference  
 23 to the expected earnings approach implies an average cost of equity for the utilities  
 24 referenced by Dr. Woolridge, Mr. Walters, and me of 11.2%, while the expected

<sup>20</sup> David C. Parcell, “The Cost of Capital – A Practitioner’s Guide,” (2010) at 115-116.

<sup>21</sup> *Id.*

<sup>22</sup> Roger A. Morin, “New Regulatory Finance,” *Public Utilities Reports, Inc.* (2006) at 395.

<sup>23</sup> Baudino Direct at 12.

<sup>24</sup> *Id.* at 13.

1 annual average cost of equity for Mr. Baudino's group is 11.0%. These book return  
 2 estimates are an "apples to apples" comparison to the 8.75%-9.35% range of  
 3 recommendations offered by of the ROE Witnesses.

4 **Q26. PLEASE EXPLAIN THE RATIONALE FOR THE ADJUSTMENT TO**  
 5 **CONVERT YEAR-END RETURNS TO AVERAGE RETURNS WHEN**  
 6 **APPLYING THIS METHOD.**

7 A26. The adjustment factor incorporated in my evaluation of expected returns is required  
 8 because Value Line's reported returns are based on end-of-year book values. Since  
 9 earnings is a flow over the year while book value is determined at a given point in  
 10 time, the measurement of earnings and book value are distinct concepts. It is this  
 11 fundamental difference between a flow (earnings) and point estimate (book value)  
 12 that makes it necessary to adjust to mid-year in calculating the ROE. Given that  
 13 book value will increase or decrease over the year, using year-end book value (as  
 14 Value Line does) understates or overstates the average investment that corresponds  
 15 to the flow of earnings. To address this concern, earnings must be matched with a  
 16 corresponding representative measure of book value, or the resulting ROE will be  
 17 distorted.

18 The need for this adjustment has been recognized in the financial  
 19 literature.<sup>25</sup> Similarly, FERC has also cited the necessity to adjust year-end data  
 20 from Value Line to reflect average values when computing earned rates of return.<sup>26</sup>  
 21 In its June 2014 decision establishing new policies regarding ROE and confirmed  
 22 in a recent September 2016 opinion, FERC relied directly on the expected earnings  
 23 approach, which incorporates the exact same adjustment formula used in my Direct  
 24 Testimony in this proceeding.<sup>27</sup> Similarly, the Virginia State Corporation

<sup>25</sup> Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 305-06.

<sup>26</sup> *Bangor Hydro-Elec. Co.*, 122 FERC ¶ 61,265 (2008).

<sup>27</sup> Opinion No. 531, 147 FERC ¶ 61,234 at P 146 (2014) and Opinion No. 551, 156 FERC ¶ 61,234 at P 239 (2016).

1 Commission has determined that it is appropriate to rely on average book equity,  
2 rather than year-end equity, when evaluating earned rates of return.<sup>28</sup>

3 **Q27. WHAT OTHER EVIDENCE INDICATES THAT THE**  
4 **RECOMMENDATIONS OF THE ROE WITNESSES FAIL TO MEET**  
5 **REGULATORY STANDARDS?**

6 A27. As discussed in my Direct Testimony, required equity returns for firms in the  
7 competitive sector of the economy are also relevant in determining the appropriate  
8 return to be allowed for rate-setting purposes.<sup>29</sup> The idea that investors evaluate  
9 utilities against the returns available from other investment alternatives – including  
10 the low-risk companies in my Non-Utility Group – is a fundamental cornerstone of  
11 modern financial theory. Aside from this theoretical underpinning, any casual  
12 observer of stock market commentary and the investment media quickly comes to  
13 the realization that investors’ choices are almost limitless. It follows that utilities  
14 must offer a return that can compete with other risk-comparable alternatives, or  
15 capital will simply go elsewhere.

16 In fact, returns in the competitive sector of the economy form the very  
17 underpinning for utility ROEs because regulation purports to serve as a substitute  
18 for the actions of competitive markets. The Supreme Court has recognized that the  
19 degree of risk, not the nature of the business, is relevant in evaluating an allowed  
20 ROE for a utility.<sup>30</sup> The cost of capital is based on the returns that investors could  
21 realize by putting their money in other alternatives, and the total capital invested in  
22 utility stocks is only the tip of the iceberg of total common stock investment.

23 **Q28. DID THE ROE WITNESSES PRESENT ANY OBJECTIVE EVIDENCE**  
24 **THAT WOULD SUPPORT A FINDING THAT YOUR NON-UTILITY**

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<sup>28</sup> See, e.g., *Case No. PUE-2014-00026*, Final Order at n. 84 (2014).

<sup>29</sup> McKenzie LGE Direct at 59-63.

<sup>30</sup> *Fed. Power Comm'n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

1           **PROXY GROUP IS RISKIER THAN THE COMPANIES IN HIS PROXY**  
2           **GROUP?**

3   A28. No. Mr. Walters, for instance, has simply alluded to a general assertion that  
4   companies in the non-utility proxy group “are subject to risks that are different from  
5   those affecting LG&E’s regulated utility operations.”<sup>31</sup> But my Direct Testimony  
6   did not contend that the specific operations or risk consideration of the companies  
7   in the Non-Utility Group are the same as those for utilities. Clearly, operating a  
8   worldwide enterprise in the beverage, pharmaceutical, retail, or food industry  
9   involves unique circumstances that are as distinct from one another as they are from  
10   an electric utility.

11           But as the Supreme Court recognized, investors consider the expected  
12   returns available from all these opportunities in evaluating where to commit their  
13   scarce capital. The simple observation that a firm operates in non-utility businesses  
14   says nothing at all about the overall investment risks perceived by investors, which  
15   is the very basis for a fair rate of return. So long as the risks associated with the  
16   Non-Utility Group are comparable to the Companies and other utilities the resulting  
17   DCF estimates provide a meaningful benchmark for the cost of equity. As  
18   demonstrated in my Direct Testimony, a comparison of objective risk measures  
19   demonstrates conclusively that the Non-Utility Group is regarded as less risky than  
20   KU and LG&E, making it a conservative benchmark for a fair ROE in this case.<sup>32</sup>

21   **Q29. DR. WOOLRIDGE SAYS THAT ONE REASON YOUR NON-UTILITY**  
22   **ANALYSIS IS FLAWED IS THAT SUCH COMPANIES “DO NOT**  
23   **OPERATE IN A HIGHLY REGULATED ENVIRONMENT.”<sup>33</sup> DOES THE**

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<sup>31</sup> Walters Direct at 84.

<sup>32</sup> McKenzie LGE Direct, Table 7, at 62.

<sup>33</sup> Woolridge LGE Direct at 93.

1           **FACT THAT UTILITIES ARE REGULATED SOMEHOW INVALIDATE**  
2           **THIS COMPARISON OF OBJECTIVE RISK INDICATORS?**

3    A29.   Absolutely not. While I agree that utilities operate under a regulatory regime that  
4           differs from firms in the competitive sector, any risk-reducing benefit of regulation  
5           is already incorporated in the overall indicators of investment risk presented in  
6           Table 7 to my Direct Testimony. The impact of regulation on a utility's investment  
7           risks is one of the key elements considered by credit rating agencies and investment  
8           advisory services, such as Standard & Poor's Corporation ("S&P") and Value Line,  
9           when establishing corporate credit ratings and other risk measures. As a result, the  
10          impact of regulatory protections is already reflected in my risk analysis.  
11          Meanwhile, the beta values supported by modern financial theory are premised on  
12          stock price volatility relative to the market as a whole, and are not dependent on an  
13          assessment of firm-specific considerations. As a result, the impact of regulatory  
14          differences on investment risk is accounted for in the published risk indicators  
15          relied on by investors and cited in my Direct Testimony.

16    **Q30. WHAT WERE THE RESULTS OF YOUR ROE ANALYSIS FOR THE**  
17    **NON-UTILITY GROUP?**

18    A30.   As shown in Exhibit No. 11, page 3, the average ROEs for the Non-Utility group  
19          ranged from 10.0% to 11.2%. The midpoint of this range is 10.6%.

20    **Q31. BASED ON YOUR COMPARISON OF THE ROE WITNESSES'**  
21    **RECOMMENDATIONS WITH ACCEPTED BENCHMARKS AND, IN**  
22    **LIGHT OF THE PROSPECT FOR HIGHER INTEREST RATES, WHAT**  
23    **DO YOU CONCLUDE?**

24    A31.   Based on these comparisons, the 8.75% ROE recommendation of Dr. Woolridge,  
25          the 9.00% recommendation of Mr. Baudino, and the 9.35% ROE recommendation  
26          of Mr. Walters are below any reasonable outcomes. One fundamental standard  
27          underlying the regulation of public utilities, as set forth by the Supreme Court's

1 *Bluefield* and *Hope* decisions, requires that the Companies must have the  
 2 opportunity to earn an ROE comparable to contemporaneous returns available from  
 3 alternative investments of similar risk if it is to maintain its financial flexibility and  
 4 ability to attract capital.

5 If the utility is unable to offer a return similar to the returns available from  
 6 other opportunities of comparable risk, investors will become unwilling to supply  
 7 capital to the utility on reasonable terms. For existing investors, denying the utility  
 8 an opportunity to earn what is available from other similar risk alternatives prevents  
 9 them from earning their cost of capital. Both of these outcomes violate regulatory  
 10 standards.

11 **Q32. WHAT OTHER PITFALLS ARE ASSOCIATED WITH AN ROE THAT**  
 12 **FALLS BELOW THOSE AUTHORIZED FOR OTHER COMPARABLE**  
 13 **COMPANIES?**

14 A32. Adopting an ROE for the Companies that is well below the ROEs for comparable  
 15 utilities could lead investors to view the Commission’s regulatory framework as  
 16 unsupportive, an outcome that would undermine investors’ willingness to support  
 17 future capital availability for investment in Kentucky. Security analysts study  
 18 regulatory orders in order to advise investors where to invest their money. Moody’s  
 19 Investors Service (“Moody’s) noted that, “[f]undamentally, the regulatory  
 20 environment is the most important driver of our outlook.”<sup>34</sup> Similarly, S&P  
 21 concluded that “[t]he regulatory framework/regime’s influence is of critical  
 22 importance when assessing regulated utilities’ credit risk because it defines the  
 23 environment in which a utility operates and has a significant bearing on a utility’s  
 24 financial performance.”<sup>35</sup> Value Line summarizes these sentiments:

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<sup>34</sup> Moody’s Investors Service, “Regulation Will Keep Cash Flow Stable As Major Tax Break Ends,”  
*Industry Outlook* (Feb. 19, 2014).

<sup>35</sup> Standard & Poor’s Corporation, “Key Credit Factors For The Regulated Utilities Industry,”  
*RatingsDirect* (Nov. 19, 2013).



1 As we often point out, the most important factor in any utility's  
 2 success, whether it provides electricity, gas, or water, is the  
 3 regulatory climate in which it operates. Harsh regulatory conditions  
 4 can make it nearly impossible for the best run utilities to earn a  
 5 reasonable return on their investment.<sup>36</sup>

6 Utilities and their investors must lock up large sums of capital and are  
 7 exposed to many risks over the long time horizon when they invest in utility  
 8 infrastructure. At the levels proposed by the ROE Witnesses, the ability of  
 9 Kentucky utilities to attract and retain capital would be compromised. This would  
 10 have a long-term, chilling effect on investors' willingness to support capital  
 11 investment in utility infrastructure, not just for the Companies, but for all utilities  
 12 in the state. On the other hand, if Commission actions instill confidence that the  
 13 regulatory environment is supportive, investors will provide the necessary capital,  
 14 which ultimately benefits customers and the service area economy.

## 15 II. RESPONSE TO DR. WOOLRIDGE

### 16 Q33. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR REBUTTAL 17 TESTIMONY?

18 A33. My purpose here is to address Dr. Woolridge's mischaracterization of financial  
 19 market conditions and the failings of his evaluation of a fair ROE for the  
 20 Companies.

#### A. Capital Market Conditions

### 21 Q34. WHAT ARE DR. WOOLRIDGE'S VIEWS REGARDING CURRENT 22 CAPITAL MARKET CONDITIONS?

23 A34. Dr. Woolridge summarizes his review of current capital market conditions by  
 24 concluding that "interest rates and capital costs are at low levels and are likely to  
 25 remain low for some time."<sup>37</sup> He then adds "[o]n this issue, I show that economists'

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<sup>36</sup> Value Line Investment Survey, *Water Utility Industry*, January 13, 2017, p. 1780.

<sup>37</sup> Woolridge LGE Direct at 5.

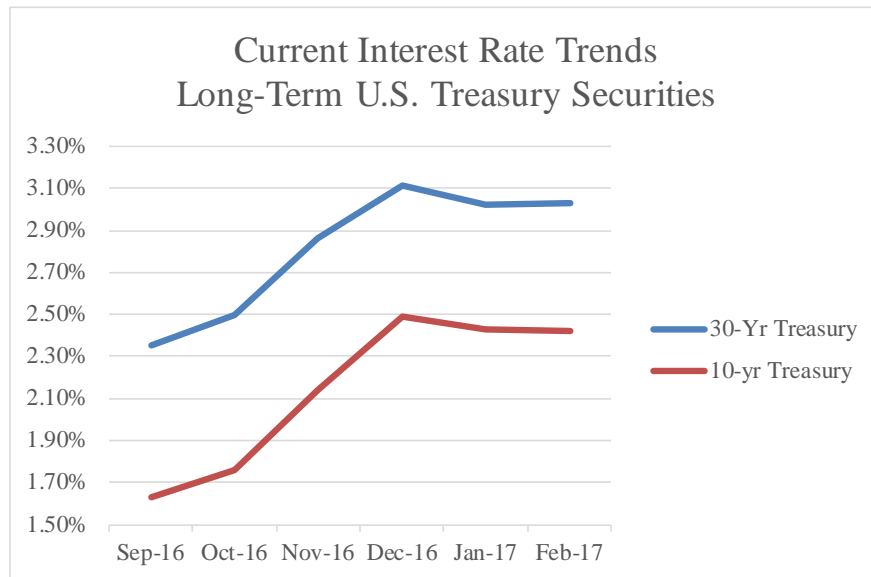
1 forecasts of higher interest rates and capital costs, which are used by Mr. McKenzie,  
 2 have been consistently wrong for a decade.”<sup>38</sup>

3 **Q35. DO RECENT TRENDS IN INTEREST RATES CONTRADICT THE**  
 4 **OPINIONS OF DR. WOOLRIDGE?**

5 A35. Yes. The figures below depict recent interest rate trends for long-term Treasury  
 6 securities and public utility bonds.

7

**FIGURE R-3**

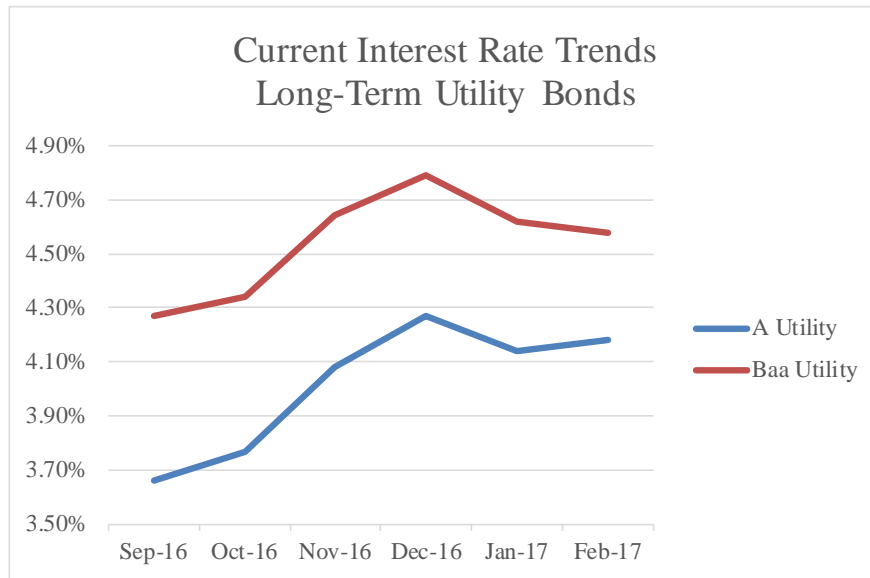


Data Source: <https://fred.stlouisfed.org/>

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<sup>38</sup> *Id.*

1

**FIGURE R-4**

Data Source: Moody's Investors Service at [www.credittrends.com](http://www.credittrends.com)

2 As these charts indicate, long-term interest rates have increased since Fall 2016.

3 **Q36. HAVE RECENT DECISIONS BY THE FEDERAL RESERVE**  
 4 **REINFORCED INVESTOR SENTIMENT THAT INTEREST RATES**  
 5 **WILL TREND HIGHER?**

6 A36. Yes. On March 15, 2017 the Federal Reserve increased the target range for the  
 7 Federal Funds rate by another 25 basis points. This is in addition to a similar  
 8 increase on December 2016. More rate hikes by the Federal Reserve are anticipated  
 9 in 2017.

10 **Q37. ARE INTEREST RATE FORECASTERS STILL PROJECTING HIGHER**  
 11 **LONG-TERM RATES FOR COMPANIES LIKE KU AND LG&E?**

12 A37. Yes. As illustrated in Figure R-2 above, investors continue to anticipate that  
 13 interest rates will increase significantly from present levels.

1 **Q38. DR. WOOLRIDGE SUGGESTS THAT INTEREST RATE FORECASTS**  
2 **SHOULD BE IGNORED BY THE COMMISSION BECAUSE FORECASTS**  
3 **HAVE BEEN WRONG IN THE PAST. DO YOU AGREE?**

4 A38. Absolutely not. I addressed this topic earlier. In estimating investors' required  
5 rate of return, what investors expect, not what actually happens, is what matters  
6 most. Any difference in actual rates as compared to analysts' forecasts is beside  
7 the point. What is most important is that investors share analysts' views when the  
8 forecasts were made and incorporate those views into their decision making  
9 process, not the actual rates that ultimately transpire.

10 **Q39. DR. WOOLRIDGE DISCUSSES THE MARKET-TO-BOOK RATIO AND**  
11 **REACHES SEVERAL BOLD CONCLUSIONS IN THIS AREA. ARE HIS**  
12 **CONCLUSIONS REALISTIC?**

13 A39. No. He says that a historical market-to-book ratio greater than one for the utility  
14 industry means that "for at least the last decade, returns on common equity have  
15 been greater than the cost of capital"<sup>39</sup> and "customers have been paying more than  
16 necessary to support an appropriate profit level for regulated utilities."<sup>40</sup>

17 Dr. Woolridge wants the Commission to sacrifice the Companies' financial  
18 strength to favor a theoretical ideal of M/B equaling unity. The Commission does  
19 not regulate utility stock market prices, and as discussed below, there are many  
20 leaps between his economic theory and reality. But if the theory is correct, then  
21 Dr. Woolridge is asking the Commission to order an ROE that would almost  
22 certainly lead to a capital loss on shareholders' investment in the Companies. From  
23 an economic perspective, such an action would violate the standards underlying a  
24 fair ROE.

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<sup>39</sup> *Id.* at 39.

<sup>40</sup> *Id.* at 40.

1 **Q40. IS THERE A CLEAR LINK BETWEEN M/B FOR UTILITIES AND**  
2 **ALLOWED RATES OF RETURN?**

3 A40. No. Underlying Dr. Woolridge's conclusions is the supposition that regulators  
4 should set an ROE to produce an M/B of approximately 1.0. This is fallacious. For  
5 example, Regulatory Finance: Utilities Cost of Capital noted that:

6           The stock price is set by the market, not by regulators. The market-  
7           to-book ratio is the end result of regulation, and not its starting point.  
8           The view that regulation should set an allowed rate of return so as  
9           to produce a market-to-book of 1.0, presumes that investors are  
10          irrational. They commit capital to a utility with a market-to-book in  
11          excess of 1.0, knowing full well that they will be inflicted a capital  
12          loss by regulators. This is certainly not a realistic or accurate view  
13          of regulation.<sup>41</sup>

14          With M/B for most utilities above 1.0, Dr. Woolridge is suggesting that, unless  
15          book value grows rapidly, regulators should establish equity returns that will cause  
16          share prices to fall. Given the regulatory imperative of preserving a utility's ability  
17          to attract capital, this would be a truly nonsensical result. The M/B is determined  
18          by investors in the stock market, and a utility would be foreclosed from attracting  
19          capital if regulators were to push market-to-book to 1.0 while other firms command  
20          prices well in excess of 1.0 times book value.

21 **Q41. IS THERE ANYTHING UNUSUAL ABOUT A STOCK PRICE**  
22 **EXCEEDING BOOK VALUE?**

23 A41. No. In fact the majority of stocks currently sell substantially above book value.  
24 For example, Value Line reports that approximately 1,470 of the roughly 1,700  
25 stocks it follows (including utilities and other industries) sell for prices in excess of  
26 book value.<sup>42</sup>

27 **Q42. ARE THERE OTHER IMPORTANT FACTORS BEYOND ROE THAT**  
28 **EXPLAIN M/B FOR UTILITIES ABOVE 1.0?**

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<sup>41</sup> Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 376.

<sup>42</sup> [www.valueline.com](http://www.valueline.com) (retrieved Feb. 17, 2017).

1 A42. Yes. Although Dr. Woolridge's comparison would make it appear that utility ROEs  
 2 are the cause for M/B greater than one, this contention entirely ignores accounting  
 3 issues and other considerations. Consider, for example, the merger and acquisition  
 4 activity that has significantly affected utility stock market prices in recent years.  
 5 Investors know that many acquisitions have occurred and that significant premiums  
 6 and large capital gains have been associated with those transactions. While  
 7 earnings expectations are a part of market pricing, Dr. Woolridge's contention about  
 8 direct causation between ROEs and market-to-book ratios is an extremely narrow  
 9 view.

10 **Q43. ARE ADJUSTMENTS BASED ON M/B A COMMON FEATURE IN**  
 11 **DETERMINING ALLOWED ROES FOR UTILITIES?**

12 A43. No. While arguments regarding the implications of a market-to-book greater than  
 13 1.0 are not uncommon, I am not aware of a single instance in recent history where  
 14 a state regulator has approved a market-to-book adjustment in establishing a fair  
 15 ROE. Meanwhile, FERC has explicitly recognized the fallacy of relying on market-  
 16 to-book in evaluating cost of equity estimates. For example, the Presiding Judge in  
 17 *Orange & Rockland* concluded, and the FERC affirmed that:

18           The presumption that a market-to-book ratio greater than 1.0 will  
 19           destroy the efficacy of the DCF formula disregards the realities of  
 20           the market place principally because the market-to-book ratio is  
 21           rarely equal to 1.0.<sup>43</sup>

22           The Initial Decision found that there was no support in FERC precedent for  
 23           the use of market-to-book to adjust market derived cost of equity estimates based  
 24           on the DCF model and concluded that such arguments were to be treated as  
 25           “academic rhetoric” unworthy of consideration. Similarly, FERC rejected similar  
 26           arguments from Dr. Woolridge more recently, concluding that “If, all else being  
 27           equal, the regulator sets a utility’s ROE so that the utility does not have the

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<sup>43</sup> *Orange & Rockland Utilities, Inc.*, Initial Decision, 40 FERC ¶ 63,053, 1987 WL 118,352 (F.E.R.C.).

1 opportunity to earn a return on its book value comparable to the amount that  
 2 investors expect that other utilities of comparable risk will earn on their book  
 3 equity, the utility will not be able to provide investors the return they require to  
 4 invest in that utility.”<sup>44</sup>

5 **Q44. IS DR. WOOLRIDGE’S M/B DISCUSSION RELEVANT TO THE**  
 6 **SETTING OF THE COMPANIES’ ROE IN THIS CASE?**

7 A44. No. Even in the unlikely event that the long trail of breadcrumbs between Dr.  
 8 Woolridge’s theoretical postulations on M/B and allowed returns remained  
 9 unbroken, his conclusion is directed at the wrong hypothesis. The question before  
 10 the Commission is not what ROE will produce an M/B of 1.0 for utilities; rather,  
 11 the question is what ROE will allow KU and LG&E to maintain access to capital  
 12 and grant stockholders the opportunity to earn a fair return on investment vis-à-vis  
 13 alternatives of comparable risk.

#### B. Discounted Cash Flow Model

14 **Q45. WHAT ARE THE FUNDAMENTAL PROBLEMS WITH THE DCF**  
 15 **ANALYSES CONDUCTED BY DR. WOOLRIDGE (AT 42-58)?**

16 A45. There are numerous problems with the DCF analyses presented by Dr. Woolridge  
 17 that lead to biased end results:

- 18 • One of the proxy groups relied on by Dr. Woolridge is  
 19 defective due to flaws in the screening criteria and data he  
 20 used, causing the exclusion of comparable utilities.
- 21 • Reliance on dividend growth rates and historical growth  
 22 measures do not reflect a meaningful guide to investors’  
 23 expectations.
- 24 • Dr. Woolridge discounts reliance on analysts’ earnings per  
 25 share (“EPS”) growth forecasts as somehow biased, and fails to  
 26 sufficiently recognize that it is investors’ *perceptions and*

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<sup>44</sup> *Martha Coakely, et al.*, Opinion No. 531-B, 150 FERC ¶ 61,165 at P 129 (2015).



1                    *expectations* that must be considered in applying the DCF  
2                    model.

- 3                    • Because Dr. Woolridge failed to test the reasonableness of  
4                    model inputs, he incorrectly includes data that results in  
5                    illogical cost of equity estimates.
- 6                    • Dr. Woolridge's internal growth ("br") rates are downward  
7                    biased because of computational errors and omissions.
- 8                    • Rather than looking to the capital markets for guidance as to  
9                    investors' forward-looking expectations, Dr. Woolridge applies  
10                    the DCF model based on his own personal views.

11                    As a result of these flaws and omissions, the resulting DCF cost of equity estimates  
12                    are downward biased and fail to reflect investors' required rate of return.

13                    **Q46. DR. WOOLRIDGE APPLIED HIS ROE ANALYSES TO TWO GROUPS OF**  
14                    **ELECTRIC UTILITIES, YOURS AND ONE BASED ON A DIFFERENT**  
15                    **SET OF SELECTION CRITERIA. ARE THERE FLAWS IN HIS**  
16                    **ELECTRIC PROXY GROUP?**

17                    A46. Yes. One of the selection criteria relied on by Dr. Woolridge required that at least  
18                    50% of the utility's revenues must come from regulated electric operations as  
19                    reported by AUS Utility Report ("AUS").<sup>45</sup> There are several problems with this  
20                    approach. First, the AUS report referenced by Dr. Woolridge is no longer in  
21                    publication, with the last monthly edition being dated September 2016. This raises  
22                    the distinct possibility that the AUS data used by Dr. Woolridge is stale, especially  
23                    now that utilities have filed their SEC Form 10-Ks with data through December  
24                    2016.

25                    **Q47. DO YOU AGREE WITH DR. WOOLRIDGE THAT THE NATURE OF A**  
26                    **UTILITY'S REVENUES IS A VALID CRITERION IN SELECTING A**  
27                    **PROXY GROUP FOR THE COMPANIES?**

28                    A47. No. Dr. Woolridge failed to demonstrate how his subjective 50% revenue criterion  
29                    translates into differences in the investment risks perceived by investors, while

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<sup>45</sup> Woolridge LGE Direct at 25.

1 comparisons of objective indicators demonstrate that investment risks for the firms  
2 in my proxy groups are relatively homogeneous and comparable to the Companies.

3 **Q48. DID DR. WOOLRIDGE DEMONSTRATE ANY NEXUS BETWEEN A**  
4 **SUBJECTIVE CRITERION BASED ON REGULATED REVENUES AND**  
5 **OBJECTIVE MEASURES OF INVESTMENT RISK?**

6 A48. No. Under the regulatory standards established by *Hope* and *Bluefield*, the salient  
7 criterion in establishing a meaningful proxy group to estimate investors' required  
8 return is relative risk, not the source of the revenue stream or the nature of the asset  
9 base. Dr. Woolridge presented no evidence to demonstrate a connection between  
10 the subjective revenue criterion that he employed and the views of real-world  
11 investors in the capital markets. Nor did Dr. Woolridge provide any evidentiary  
12 support for his 50% threshold. Dr. Woolridge's testimony offers no explanation  
13 why a revenue cut-off of 50%, rather than, say, 40% or 60%, supposedly impacts a  
14 utility's operations sufficiently to justify its exclusion.

15 Moreover, due to differences in business segment definition and reporting  
16 between utilities, it is often impossible to accurately apportion financial measures,  
17 such as revenues and total assets, between regulated and non-regulated sources. As  
18 a result, even if one were to ignore the fact that there is no clear link between the  
19 nature of a utility's revenues or assets and investors' risk perceptions, it is generally  
20 not possible to accurately and consistently apply asset or revenue-based criteria. In  
21 fact, other regulators have rebuffed these notions, with FERC specifically rejecting  
22 arguments that utilities "should be excluded from the proxy group given the risk  
23 factors associated with its unregulated, non-utility business operations."<sup>46</sup>

24 **Q49. CAN YOU ILLUSTRATE HOW A SCREEN BASED ON REVENUE**  
25 **COMPOSITION CAN LEAD TO AN ERRONEOUS CONCLUSION?**

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<sup>46</sup> *Bangor Hydro-Elec. Co.*, 117 FERC ¶ 61,129 at PP 19, 26 (2006).

1 A49. Yes. Consider CenterPoint Energy, Public Service Enterprise Group, Sempra, and  
2 Vectren, which Dr. Woolridge omitted because regulated electric revenues were  
3 less than 50% of total revenue. However, after further inspection of their revenue  
4 composition, a different story is revealed. On page 1 of Exhibit JRW-4, Dr.  
5 Woolridge lists not only the level of regulated electric revenue, but also the level  
6 of regulated gas revenue. Gas distribution operations are regulated by the states in  
7 the same manner as electric operations, and there is no basis to distinguish between  
8 revenues from electric and gas utility operations, particularly when LG&E itself  
9 has both electric and gas operations. When gas revenues are combined with electric  
10 revenues, these companies all have regulated revenues that exceed the artificial,  
11 50% threshold.<sup>47</sup>

12 **Q50. DR. WOOLRIDGE ALSO EXCLUDED AVANGRID, ANOTHER**  
13 **COMPANY THAT IS IN YOUR GROUP. IS THERE A LOGICAL BASIS**  
14 **TO EXCLUDE AVANGRID?**

15 A50. No. AVANGRID meets all of Dr. Woolridge's criteria: it is followed by Value  
16 Line, it has investment grade bond ratings, it has not cut or omitted any recent  
17 dividends, and long-term analyst growth forecasts are available. While  
18 AVANGRID is not included in the AUS report relied on by Dr. Woolridge to apply  
19 his revenue criterion, this is more likely to be a function of the cancellation of the  
20 publication and the resultant staleness of the remaining data. In any event, data  
21 found in AVANGRID's most recent SEC Form 10-K indicate that regulated  
22 operations contributed approximately 84% of total revenues.<sup>48</sup> For these reasons,  
23 Avangrid should properly be included in the proxy group in this case.

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<sup>47</sup> From Exhibit JRW-4, page 1, the combined electric and gas revenue percentages are 78% for CenterPoint, 74% for Sempra, 58% for Vectren, and 53% for Public Service Enterprise Group. In addition, Exelon's total regulated revenue of 47% arguably would merit inclusion in the group even under Dr. Woolridge's unsupported test.

<sup>48</sup> Avangrid reports regulated revenues of \$5,030 million, out of total revenues of \$6,018 million.

1 **Q51. DO YOU BELIEVE THAT HISTORICAL TRENDS IN DIVIDENDS PER**  
2 **SHARE (“DPS”) PROVIDE A MEANINGFUL GUIDE TO INVESTORS’**  
3 **EXPECTATIONS?**

4 A51. No. As discussed at length in my direct testimony, it is investors’ future  
5 expectations – and not actual, historical results – that determine the current price  
6 they are willing to pay for commons stocks. If past trends in DPS are to be  
7 representative of investors’ expectations for the future, then the historical  
8 conditions giving rise to these growth rates should be expected to continue. That  
9 is clearly not the case for utilities, which have experienced declining dividend  
10 payouts, earnings pressure, and, in many cases, significant write-offs.

11 Dr. Woolridge noted the pitfalls associated with historical growth measures.

12 As he correctly observed:

13 [T]o best estimate the cost of common equity capital using the  
14 conventional DCF model, one must look to long-term growth rate  
15 expectations.<sup>49</sup>

16 As he acknowledged, historical growth rates can differ significantly from the  
17 forward-looking growth rate required by the DCF model:

18 However, one must use historical growth numbers as measures of  
19 investors’ expectations with caution. In some cases, past growth may  
20 not reflect future growth potential. Also, employing a single growth  
21 rate number (for example, for five or ten years), is unlikely to  
22 accurately measure investors’ expectations due to the sensitivity of a  
23 single growth rate figure to fluctuations in individual firm  
24 performance as well as overall economic fluctuations (i.e., business  
25 cycles).<sup>50</sup>

26 While past conditions for utilities serve to depress historical DPS growth rates, they  
27 are not representative of long-term expectations for the electric utility industry.

28 Moreover, to the extent historical trends for electric utilities are meaningful, they

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<sup>49</sup> Woolridge LGE Direct at 49.

<sup>50</sup> *Id.*

1 are also captured in projected growth rates, such as those published by Value Line  
2 and Zacks Investment Research (“Zacks”), since securities analysts also routinely  
3 examine and assess the impact and continued relevance (if any) of historical trends.

4 **Q52. DR. WOOLRIDGE ARGUES (AT 48) THAT THE GROWTH RATE**  
5 **COMPONENT IN THE DCF MODEL REFLECTS “THE LONG-TERM**  
6 **DIVIDEND GROWTH RATE.” DO YOU AGREE THAT THIS IS WHAT**  
7 **INVESTORS ARE MOST LIKELY TO CONSIDER IN DEVELOPING**  
8 **THEIR LONG-TERM GROWTH EXPECTATIONS?**

9 A52. No. Again, implementation of the DCF model is solely concerned with replicating  
10 the forward-looking evaluation of real-world investors. In the case of utilities,  
11 growth rates in DPS are not likely to provide a meaningful guide to investors’  
12 current growth expectations.

13 **Q53. WHAT ARE INVESTORS MOST LIKELY TO CONSIDER IN**  
14 **DEVELOPING THEIR LONG-TERM GROWTH EXPECTATIONS?**

15 A53. As documented in my direct testimony, future trends in EPS, which provide the  
16 source for future dividends and ultimately support share prices, play a pivotal role  
17 in determining investors’ long-term growth expectations. The continued success  
18 of investment services such as IBES,<sup>51</sup> Value Line, and Zacks, and the fact that  
19 projected growth rates from such sources are widely referenced, provides strong  
20 evidence that investors give considerable weight to analysts’ earnings projections  
21 in forming their expectations for future growth. The importance of earnings in  
22 evaluating investors’ expectations and requirements is well accepted in the  
23 investment community, and surveys of analytical techniques relied on by  
24 professional analysts indicate that growth in EPS is far more influential than trends  
25 in DPS. As explained in *New Regulatory Finance*:

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<sup>51</sup> Formerly I/B/E/S International, Inc., IBES growth rates are now compiled and published by Thomson Reuters.

1           Because of the dominance of institutional investors and their  
2           influence on individual investors, analysts' forecasts of long-run  
3           growth rates provide a sound basis for estimating required returns.  
4           Financial analysts exert a strong influence on the expectations of  
5           many investors who do not possess the resources to make their own  
6           forecasts, that is, they are a cause of  $g$  [growth].<sup>52</sup>

7           The availability of projected EPS growth rates also is key to investors  
8           relying upon this measure as compared to future trends in DPS. Apart from Value  
9           Line, investment advisory services do not generally publish comprehensive DPS  
10          growth projections, and this scarcity of dividend growth rates relative to the  
11          abundance of EPS forecasts attests to their relative influence. The fact that analyst  
12          EPS growth estimates are routinely referenced in the financial media and in  
13          investment advisory publications implies that investors use them as a primary basis  
14          for their expectations. As observed in *New Regulatory Finance*:

15           The sheer volume of earnings forecasts available from the investment  
16           community relative to the scarcity of dividend forecasts attests to their  
17           importance. The fact that these investment information providers  
18           focus on growth in earnings rather than growth in dividends indicates  
19           that the investment community regards earnings growth as a superior  
20           indicator of future long-term growth. Surveys of analytical  
21           techniques actually used by analysts reveal the dominance of earnings  
22           and conclude that earnings are considered far more important than  
23           dividends.<sup>53</sup>

24          While I did not rely solely on EPS projections in applying the DCF model,<sup>54</sup> my  
25          evaluation clearly supports greater reliance on EPS growth rate projections than  
26          other alternatives. Similarly, my Direct Testimony documented the KPSC's  
27          preference for relying on analysts' growth forecasts, which is supported by the  
28          findings of other regulatory agencies.<sup>55</sup>

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<sup>52</sup> Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 298.

<sup>53</sup> Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 302-303.

<sup>54</sup> As discussed in my direct testimony, I also examined the "br+sv", sustainable growth rates for the companies in my proxy groups.

<sup>55</sup> McKenzie LGE Direct at 35-56.

1 **Q54. IS DR. WOOLRIDGE CONSISTENT IN HIS INSISTENCE THAT**  
2 **HISTORICAL GROWTH RATES AND TRENDS IN DPS MUST BE**  
3 **CONSIDERED IN APPLYING THE DCF MODEL?**

4 A54. No. In testimony before FERC, Dr. Woolridge has applied the DCF model without  
5 any reference to historical trends or growth rates in DPS.<sup>56</sup> In the present case,  
6 despite his indictment of analysts' EPS growth projections, this data largely serves  
7 as the basis for his own DCF analysis. When selecting the final growth rates for  
8 both proxy groups referenced in his testimony, Dr. Woolridge gives "primary  
9 weight" to the projected EPS growth rates of Wall Street analysts.<sup>57</sup> So, while Dr.  
10 Woolridge complains vociferously about the suitability of analysts' EPS growth  
11 projections, he relies primarily on these same projections in reaching his ultimate  
12 DCF conclusions. His criticisms of the use of analysts' EPS growth projections  
13 ring hollow and are without merit in this light.

14 **Q55. DO OTHER ROE WITNESSES ACKNOWLEDGE THE SUPERIORITY**  
15 **OF FORECASTED DATA, AS OPPOSED TO HISTORICAL DATA, IN**  
16 **THE DCF PROCESS?**

17 A55. Yes. Mr. Walters concisely summarizes the issue when he states:

18 As predictors of future returns, security analysts' growth estimates  
19 have been shown to be more accurate than growth rates derived from  
20 historical data. That is, assuming the market generally makes  
21 rational investment decisions, analysts' growth projections are more  
22 likely to influence investors' decisions which are captured in  
23 observable stock prices than growth rates derived only from  
24 historical data.<sup>58</sup>

25 Mr. Baudino concurs that analysts' forecasts are superior:

26 Return on equity analysis is a forward-looking process. Five-year  
27 or ten-year historical growth rates may not accurately represent  
28 investor expectations for dividend growth. Analysts' forecasts for

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<sup>56</sup> See, e.g., *Testimony of J. Randall Woolridge*, Docket No. EL11-66-000, Exhibit SC-100.

<sup>57</sup> Woolridge LGE Direct at 56.

<sup>58</sup> Walters Direct at 34.



1 earnings and dividend growth provide better proxies for the  
2 expected growth component in the DCF model than historical  
3 growth rates. Analysts' forecasts are also widely available to  
4 investors and one can reasonably assume that they influence  
5 investor expectations.<sup>59</sup>

6 **Q56. IS THE DOWNWARD BIAS IN DR. WOOLRIDGE'S HISTORICAL**  
7 **GROWTH MEASURES SELF EVIDENT?**

8 A56. Yes, it is. As shown on page 3 of Exhibit JRW-10, thirty four of the historical  
9 growth rates reported by Dr. Woolridge for his electric proxy companies were 2.0%  
10 or less, including fourteen negative values.<sup>60</sup> A negative growth rate implies a cost  
11 of equity that falls below the utility's dividend yield which makes no economic  
12 sense. These outcomes illustrate the fact that Dr. Woolridge's historical growth  
13 measures provide no meaningful information regarding the expectations and  
14 requirements of investors.

15 **Q57. DID DR. WOOLRIDGE ALSO INCLUDE LOW AND NEGATIVE**  
16 **GROWTH RATES IN HIS EXAMINATION OF PROJECTED GROWTH**  
17 **RATES?**

18 A57. Yes, as shown on page 4 of Exhibit JRW-10, he included five growth rates at 1.5%  
19 or less in his analysis of projected growth rates for his electric proxy group.<sup>61</sup>  
20 Because these growth rates imply cost of equity estimates that are not materially  
21 higher than the yields on less risky utility bonds, they are not meaningful and should  
22 be excluded from his DCF analysis. On page 5 of Exhibit JRW-10, Mr. Woolridge  
23 includes two companies (Entergy Corporation and FirstEnergy Corporation) that  
24 have negative analyst projected growth rate estimates.

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<sup>59</sup> Baudino LGE Direct at 20.

<sup>60</sup> For the McKenzie Proxy Group shown on page 3 of Exhibit JRW-10, twenty one of the historical growth rates reported by Dr. Woolridge were 2.0% or less, including twelve negative values.

<sup>61</sup> For the McKenzie Proxy Group shown on page 4 of Exhibit JRW-10, two of the projected growth rates reported by Dr. Woolridge were 1.5% or less.

1 **Q58. DID DR. WOOLRIDGE MAKE ANY EFFORT TO TEST THE**  
 2 **REASONABLENESS OF THE INDIVIDUAL GROWTH ESTIMATES HE**  
 3 **RELIED ON TO APPLY THE CONSTANT GROWTH DCF MODEL?**

4 A58. No. Despite recognizing that caution is warranted in using historical growth rates,  
 5 Dr. Woolridge simply calculated the average and median of the individual growth  
 6 rates with no consideration for the reasonableness of the underlying data. In fact,  
 7 as indicated above, many of the cost of equity estimates implied by Dr. Woolridge's  
 8 DCF application make no economic sense. The table below highlights some of the  
 9 individual company results that are incorporated into Dr. Woolridge's DCF  
 10 analysis.

11 **TABLE R-2**  
 12 **SELECT WOOLRIDGE COST OF EQUITY ESTIMATES**

<u>Company</u>	<u>Dividend</u> <u>Yield</u>	<u>Growth</u>	<u>DCF</u> <u>ROE</u>
Entergy Corp.	4.80%	-5.90%	-1.10%
First Energy Corp.	4.50%	-3.60%	0.90%
MGE Energy, Inc.	2.00%	4.00%	6.00%
Consolidated Edison, Inc.	3.80%	2.40%	6.20%

Source: Exhibit JRW-10, pages 2 (90 Day Dividend Yield) and  
 5 (Mean Growth). DCF ROE is sum of dividend yield and  
 growth.

13 With current triple-B utility interest rates in the 4.5%-5% range, the above results  
 14 are not reasonable ROE outcomes. And as indicated in my direct testimony<sup>62</sup> and  
 15 illustrated in Figure R-2 above, it is generally expected that long-term interest rates  
 16 will rise as the Federal Reserve normalizes its monetary policies. As shown in the  
 17 table below, the increase in debt yields anticipated by IHS Global Insight and the  
 18 Energy Information Administration imply an average triple-B bond yield of  
 19 approximately 5.86% over the period 2017-2021.

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<sup>62</sup> McKenzie LGE Direct at 15-16.

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2

**TABLE R-3  
BOND YIELD FORECAST**

	<b>2017-21</b>
Projected Aa Utility Yield	
IHS Global Insight (a)	5.04%
EIA (b)	5.29%
Average	5.16%
Current Baa - Aa Yield Spread (c)	0.70%
<b>Implied Baa Utility Yield</b>	<b>5.86%</b>

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(a) IHS Global Insight (Nov. 30, 2016).

(b) Energy Information Administration, Annual Energy Outlook 2017 (Jan. 5, 2017).

(c) Based on monthly average bond yields from Moody's Investors Service for the six-month period Sep. 2016 - Feb. 2017.

3 Equity returns close to, or less than, this threshold are not credible. Yet, Dr.  
4 Woolridge factors them into his final conclusions, which biases his results  
5 downward.

6 **Q59. WHAT APPROACH SHOULD DR. WOOLRIDGE HAVE USED TO**  
7 **EVALUATE LOW-END DCF ESTIMATES?**

8 A59. It is a basic economic principle that investors can be induced to hold more risky  
9 assets only if they expect to earn a return to compensate them for their risk bearing.  
10 As a result, the rate of return that investors require from a utility's common stock,  
11 the most junior and riskiest of its securities, must be considerably higher than the  
12 yield offered by senior, long-term debt. Consistent with this principle, Dr.  
13 Woolridge should have evaluated his DCF results to eliminate estimates that are  
14 determined to be illogical when compared against the yields available to investors  
15 from less risky utility bonds. The practice of eliminating low-end outliers has been  
16 affirmed in numerous FERC proceedings. In Opinion No. 531, FERC concluded

1 that, “The purpose of the low-end outlier test is to exclude from the proxy group  
2 those companies whose ROE estimates are below the average bond yield or are  
3 above the average bond yield but are sufficiently low that an investor would  
4 consider the stock to yield essentially the same return as debt.”<sup>63</sup> FERC has used  
5 100 basis points above the six-month average public utility bond yield as an  
6 approximation of this threshold, but has also recognized that this is a flexible test.<sup>64</sup>

7 **Q60. DR. WOOLRIDGE ARGUES YOUR ANALYSIS IS FLAWED BECAUSE**  
8 **OF YOUR “ASYMMETRICAL ELIMINATION OF DCF RESULTS.”<sup>65</sup> IS**  
9 **THIS A VALID ARGUMENT?**

10 A60. No. As discussed above, low-end outliers were evaluated against the observable  
11 returns available from long-term bonds. But the fact that there are numerous results  
12 that fail this test of reasonableness says nothing about the validity of estimates at  
13 the upper end of the range of results, and there is no basis to discard an equal  
14 number of values from the top of the range. While the upper end cost of equity  
15 estimate of 13.2% from my Exhibit No. 5 may exceed expectations for most  
16 utilities, the remaining low-end estimates in the 7.0% range are assuredly far below  
17 investors’ required rate of return. Taken together and considered along with the  
18 balance of the DCF estimates, these values provides a reasonable basis on which to  
19 evaluate investors’ required rate of return.

20 **Q61. DR. WOOLRIDGE RELIED ON SUSTAINABLE, “BR” GROWTH RATES**  
21 **(EXHIBIT JRW-10, P. 4). SHOULD THE COMMISSION PLACE ANY**  
22 **WEIGHT ON THESE VALUES?**

23 A61. No. Dr. Woolridge’s internal growth rates are downward biased because of  
24 computational errors and omissions. Dr. Woolridge based his calculations of the

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<sup>63</sup> Opinion No. 531 at P 122.

<sup>64</sup> *Id.*

<sup>65</sup> Woolridge LGE Direct at 75.

1 internal, “br” retention growth rate on data from Value Line. If the rate of return,  
 2 or “r” component of the internal growth rate, is based on end-of-year book values,  
 3 such as those reported by Value Line, it will understate actual returns because of  
 4 growth in common equity over the year.

5 **Q62. WHAT OTHER CONSIDERATION LEADS TO A DOWNWARD BIAS IN**  
 6 **DR. WOOLRIDGE’S CALCULATION OF INTERNAL, “BR” GROWTH?**

7 A62. Dr. Woolridge ignored the impact of additional issuances of common stock in his  
 8 analysis of the sustainable growth rate. Under DCF theory, the “sv” factor is a  
 9 component designed to capture the impact on growth of issuing new common stock  
 10 at a price above, or below, book value. As noted by Myron J. Gordon in his 1974  
 11 study:

12 When a new issue is sold at a price per share  $P = E$ , the equity of the  
 13 new shareholders in the firm is equal to the funds they contribute,  
 14 and the equity of the existing shareholders is not changed. However,  
 15 if  $P > E$ , part of the funds raised accrues to the existing shareholders.  
 16 Specifically...[v] is the fraction of the funds raised by the sale of  
 17 stock that increases the book value of the existing shareholders'  
 18 common equity. Also, “v” is the fraction of earnings and dividends  
 19 generated by the new funds that accrues to the existing  
 20 shareholders.<sup>66</sup>

21 In other words, the “sv” factor recognizes that when new stock is sold at a  
 22 price above (below) book value, existing shareholders experience equity accretion  
 23 (dilution). In the case of equity accretion, the increment of proceeds above book  
 24 value ( $P > E$  in Professor Gordon's example) leads to higher growth because it  
 25 increases the book value of the existing shareholders' equity. In short, the “sv”  
 26 component is entirely consistent with DCF theory, and the fact that Dr. Woolridge  
 27 failed to consider the incremental impact on growth results in another downward  
 28 bias to his “internal” growth rates, which should be given no weight.<sup>67</sup>

<sup>66</sup> Myron J. Gordon, “The Cost of Capital to a Public Utility,” *MSU Public Utilities Studies* (1974) at 31-32.

<sup>67</sup> In prior testimony before FERC, Dr. Woolridge incorporated an adjustment to correct for the downward bias attributable to end-of-year book values, and recognized the additional growth from new share issues by

1 **Q63. DO OTHER ROE WITNESSES ACKNOWLEDGE THE VALIDITY OF**  
2 **THE “SV” TERM IN THEIR SUSTAINABLE GROWTH ANALYSIS?**

3 A63. Yes. As shown in Exhibit CCW-7, Mr. Walters includes the “sv” term in his  
4 sustainable growth analysis.

5 **Q64. DOES DR. WOOLRIDGE’S REFERENCE TO THE MEDIAN (AT 54)**  
6 **CORRECT FOR ANY UNDERLYING BIAS IN HIS HISTORICAL**  
7 **GROWTH RATES?**

8 A64. No. The median is simply the observation with an equal number of data values  
9 above and below. For odd-numbered samples, the median relies on only a single  
10 number, *e.g.*, the fifth number in a nine-number set. Reliance on the median value  
11 for a series of illogical values does not correct for the inability of individual cost of  
12 equity estimates to pass fundamental tests of economic logic.

13 **Q65. WHAT DO YOU CONCLUDE BASED ON YOUR REVIEW OF DR.**  
14 **WOOLRIDGE’S DCF ANALYSES?**

15 A65. One glance at pages 3-5 of Exhibit JRW-10 and it is easy to see that Dr. Woolridge  
16 could basically have created any DCF growth rate that he wanted. These pages are  
17 a mishmash of historical and projected growth rates over varying time periods and  
18 not just for earnings, but for dividends and book value as well. There are literally  
19 hundreds of growth rates to choose from. The averages/medians for the two proxy  
20 groups referenced in his analysis range from 3.2% to 6.0%, and depending on  
21 personal whim, almost any DCF result could have been interpreted based on this  
22 data. For this reason, his DCF-based ROE recommendations are suspect and should  
23 be weighted accordingly.

24 Furthermore, trends in DPS are distorted by fundamental changes in  
25 industry financial policies and Dr. Woolridge failed to evaluate the underlying

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incorporating the “sv” component. *See, e.g., Testimony of J. Randall Woolridge*, FERC Docket No. EL-66 at Exhibit JRW-8, pp. 3-4 (2011).

1           reasonableness of individual growth rates. Finally, the calculations used to arrive  
 2           at Dr. Woolridge’s internal growth rates are flawed and incomplete because he did  
 3           not adjust his end-of-year book values for growth in common equity over the year  
 4           and because he completely left out the “sv” factor designed to capture the impact  
 5           on growth of issuing new common stock. As a result, his DCF cost of equity  
 6           estimates are biased downward and fail to reflect investors’ required rate of return.

### C. Capital Asset Pricing Model

7   **Q66. WHAT IS THE FUNDAMENTAL PROBLEM ASSOCIATED WITH THE**  
 8   **APPROACH THAT DR. WOOLRIDGE USED TO APPLY THE CAPM?**

9   A66. The CAPM application presented by Dr. Woolridge was based entirely on  
 10   *historical* rates of return, not current projections. Like the DCF model, risk  
 11   premium methods – including the CAPM – are *ex-ante*, or forward-looking models  
 12   based on expectations of the future. As a result, in order to produce a meaningful  
 13   estimate of investors’ required rate of return, the CAPM approach must be applied  
 14   using data that reflects the expectations of actual investors in the market. The  
 15   primacy of current expectations was recognized by Morningstar, one of the sources  
 16   relied on by Dr. Woolridge to apply the CAPM:

17           The cost of capital is always an expectational or forward-looking  
 18           concept. While the past performance of an investment and other  
 19           historical information can be good guides and are often used to  
 20           estimate the required rate of return on capital, the expectations of  
 21           future events are the only factors that actually determine cost of  
 22           capital.<sup>68</sup>

23           By failing to look directly at the returns investors are currently requiring in the  
 24           capital markets, as I did on Exhibit Nos. 7 and 8 to my direct testimony, the 7.9%

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<sup>68</sup> Morningstar, *Ibbotson SBBI, 2013 Valuation Yearbook* at 21.



1 historical CAPM estimate developed by Dr. Woolridge<sup>69</sup> falls woefully short of  
2 investors' current required rate of return.

3 **Q67. DR. WOOLRIDGE (AT 62) CHARACTERIZES HIS RISK PREMIUM AS**  
4 ***EX ANTE*. IS THIS AN ACCURATE ASSESSMENT?**

5 A67. No. In order to be considered a forward-looking, *ex ante* estimate of the current  
6 market risk premium, the analysis must be predicated on investors' current  
7 expectations. Dr. Woolridge did not attempt to develop a market risk premium  
8 using current capital market information. Rather, he simply presented the results  
9 of various studies and surveys conducted in the past. Certain of these studies may  
10 have attempted to infer the equity risk premium using expected data at the time they  
11 were developed, but expectations at some point in the past are not equivalent to  
12 investors *ex ante* requirements in capital markets today.

13 **Q68. IS THERE GOOD REASON TO ENTIRELY DISREGARD THE RESULTS**  
14 **OF HISTORICAL CAPM ANALYSES SUCH AS THOSE PRESENTED BY**  
15 **DR. WOOLRIDGE?**

16 A68. Yes. Applying the CAPM is complicated by the impact of the Federal Reserve  
17 policies on investors' risk perceptions and required returns. As the Staff of the  
18 Florida Public Service Commission concluded regarding historical applications of  
19 the CAPM:

20 [R]ecognizing the impact the Federal Government's unprecedented  
21 intervention in the capital markets has had on the yields on long-term  
22 Treasury bonds, staff believes models that relate the investor-required  
23 return on equity to the yield on government securities, such as the  
24 CAPM approach, produce less reliable estimates of the ROE at this  
25 time.<sup>70</sup>

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<sup>69</sup> Woolridge LGE Direct at 67.

<sup>70</sup> *Staff Recommendation for Docket No. 080677-E1 - Petition for increase in rates by Florida Power & Light Company*, Docket No. 080677-E1, at 280 (Dec. 23, 2009).

1 Similarly, in *Orange & Rockland Utilities*, FERC determined that CAPM  
 2 methodologies based on historical data were suspect because whatever historical  
 3 relationships existed between debt and equity securities may no longer hold.<sup>71</sup>  
 4 FERC concluded that historical risk premiums are downward biased given recent  
 5 trends of low yields for Treasury bonds.<sup>72</sup>

6 As a result, there is every indication that the historical CAPM approach fails  
 7 to fully reflect the risk perceptions of real-world investors in today's capital  
 8 markets, which would violate the standards underlying a fair rate of return by  
 9 failing to provide an opportunity to earn a return commensurate with other  
 10 investments of comparable risk.

11 **Q69. DID DR. WOOLRIDGE ALSO RECOGNIZE THE FRAILTIES OF HIS**  
 12 **HISTORICAL CAPM APPROACHES?**

13 A69. Yes. Dr. Woolridge noted that *ex-post*, historical rates of return “are not the same  
 14 as *ex ante* expectations,” and observed that, “The use of historical returns as market  
 15 expectations has been criticized in numerous academic studies.”<sup>73</sup> Dr. Woolridge  
 16 admitted that “risk premiums can change over time ... such that *ex post* historical  
 17 returns are poor estimates of *ex ante* expectations.”<sup>74</sup> Finally, Dr. Woolridge  
 18 conceded, that his historical CAPM approach provides “a less reliable indication of  
 19 equity cost rates for public utilities.”<sup>75</sup>

20 **Q70. IS THERE EVIDENCE THAT THE STUDIES REFERENCED BY DR.**  
 21 **WOOLRIDGE DO NOT REFLECT INVESTORS' EXPECTATIONS?**

22 A70. Yes. The vast majority of the equity risk premium findings reported by Dr.  
 23 Woolridge do not make economic sense and contradict his own testimony. For

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<sup>71</sup> See *Orange & Rockland Utils., Inc.*, 40 FERC ¶ 63,053 at 65,208-09 (1987), *aff'd*, Opinion No. 314, 44 FERC ¶ 61,253 at 65,208 (2008).

<sup>72</sup> See *New York Independent System Operator, Inc.*, 146 FERC ¶ 61,043 at P 105 (2014).

<sup>73</sup> Woolridge LGE Direct at 63.

<sup>74</sup> *Id.* at 63.

<sup>75</sup> *Id.* at 42.

1 example, page 5 of Dr. Woolridge’s Exhibit JRW-11 reveals that well over half of  
 2 the historical studies included in Dr. Woolridge’s review found market equity risk  
 3 premiums of approximately 5.0% or below. This was also true for nearly half of  
 4 the individual risk premium studies that Dr. Woolridge classified as “more  
 5 recent.”<sup>76</sup> But combining a market equity risk premium of 5.0% with Dr.  
 6 Woolridge’s 4.0% risk-free rate results in an indicated cost of equity for the market  
 7 as a whole of 9.0%, which barely exceeds his ROE recommendation for KU and  
 8 LG&E in this case.

9 Meanwhile, after noting that beta is the only relevant measure of investment  
 10 risk under modern capital market theory, Dr. Woolridge concluded that his  
 11 comparison of beta values (Exhibit JRW-8) indicates that investors’ required return  
 12 on the market as a whole should exceed the cost of equity for electric utilities.<sup>77</sup>  
 13 Based on Dr. Woolridge’s own logic, it follows that a market rate of return that  
 14 does not significantly exceed his own downward biased ROE recommendation has  
 15 no relation to the current expectations of real-world investors. The fact that much  
 16 of his CAPM “evidence” violates the risk-return tradeoff that is fundamental to  
 17 financial theory clearly illustrates the frailty of Dr. Woolridge’s analyses.

18 **Q71. ARE THERE OTHER SHORTCOMINGS ASSOCIATED WITH THE**  
 19 **SOURCES CITED BY DR. WOOLRIDGE?**

20 A71. Yes. For example, the *Fernandez* survey is the result of a mass solicitation to more  
 21 than 23,000 email addresses, out of which approximately 6,900 responses were  
 22 received.<sup>78</sup> While many of the responses were undoubtedly from informed  
 23 professionals, there is no ability verify the experience or familiarity of the

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<sup>76</sup> Exhibit JRW-11, p. 6.

<sup>77</sup> Woolridge LGE Direct at 41.

<sup>78</sup> Pablo Fernandez, Alberto Ortiz, and Isabela Fernandez Acin, “Market Risk Premium used in 71 Countries in 2016: a survey with 6,923 answers,” (May 2016) [https://papers.ssrn.com/sol3/Delivery.cfm/SSRN\\_ID2776636\\_code12696.pdf?abstractid=2776636&mirid=1&type=2](https://papers.ssrn.com/sol3/Delivery.cfm/SSRN_ID2776636_code12696.pdf?abstractid=2776636&mirid=1&type=2) (last visited Mar. 1, 2016). While Dr. Wilson bases his testimony on stale information from 2008 and 2009, the current *Fernandez* survey is comparable to earlier renditions.

1 respondents with the subject matter. In addition, the wording of the surveys is  
2 imprecise and open to interpretation. For example, the 2016 survey simply asks,  
3 “The Market Risk Premium that I am using in 2016 for USA is \_\_\_\_\_%,”<sup>79</sup> which  
4 is entirely unclear. The respondent has no idea whether he or she is being queried  
5 for a risk premium during 2016, or over some other time period; nor is the basis on  
6 which the risk premium is calculated even specified.<sup>80</sup>

7 Meanwhile, the approach used to derive a market risk premium in  
8 *Damodaran* forces the growth rate for all competitive firms to a constant long-term  
9 rate after five years. In addition, *Damodaran* inexplicably assumes that this long  
10 term rate of growth will equal the current yield on U.S. Treasury bonds, or 2.39%  
11 in its current rendition.<sup>81</sup> This is significantly below even the GDP growth rate  
12 range of 3.0% to 5.0% advocated by Dr. Woolridge.<sup>82</sup> There is no logical link  
13 between investors’ long-term growth expectations for common stocks and the  
14 current Treasury bond yield, and I know of no credible source of investment  
15 guidance that is expecting growth for all companies in the economy to collapse to  
16 2.39% over the next five years.

17 The fundamental problem with Dr. Woolridge’s approach is that instead of  
18 looking directly at an equity risk premium based on current expectations – which  
19 is what is required in order to properly apply the CAPM and is the approach I took  
20 – he undertakes an unrelated exercise of compiling selected computations culled  
21 from the historical record. In short, while there are many potential definitions of  
22 the equity risk premium, the only relevant issue for application of the CAPM in a

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<sup>79</sup> *Id.*

<sup>80</sup> One respondent to the *Fernandez* survey characterized the imprecision and ambiguity this way: “You don’t define exactly what you mean by “Market Risk Premium”. Different authorities define it in different ways. Is it expected return over short-term government securities (*e.g.*, 30 or 90 day T-Bills), or longer-term government bonds?” *Id.*

<sup>81</sup> <http://www.stern.nyu.edu/~adamodar/pc/implprem/ERPMar17.xls> (last visited Mar. 1, 2017).

<sup>82</sup> Woolridge LGE Direct at 81.

1 regulatory context is the return investors currently expect to earn on money invested  
 2 today in the risky market portfolio versus the risk-free U.S. Treasury alternative.

3 **Q72. WAS DR. WOOLRIDGE (EXHIBIT JRW-11, PP. 5-6) JUSTIFIED IN**  
 4 **RELYING ON GEOMETRIC MEANS AS A MEASURE OF AVERAGE**  
 5 **RATE OF RETURN WHEN APPLYING THE HISTORICAL CAPM?**

6 A72. No. While both the arithmetic and geometric means are legitimate measures of  
 7 average return, they provide different information. Each may be used correctly, or  
 8 misused, depending upon the inferences being drawn from the numbers. The  
 9 geometric mean of a series of returns measures the constant rate of return that would  
 10 yield the same change in the value of an investment over time. The arithmetic mean  
 11 measures what the expected return would have to be each period to achieve the  
 12 realized change in value over time.

13 In estimating the cost of equity, the goal is to replicate what investors expect  
 14 going forward, not to measure the average performance of an investment over an  
 15 assumed holding period. When referencing realized rates of return in the past,  
 16 investors consider the equity risk premiums in each year independently, with the  
 17 arithmetic average of these annual results providing the best estimate of what  
 18 investors might expect in future periods. *New Regulatory Finance* had this to say:

19 The best estimate of expected returns over a given future holding  
 20 period is the arithmetic average. *Only arithmetic means are correct*  
 21 *for forecasting purposes and for estimating the cost of capital.*  
 22 There is no theoretical or empirical justification for the use of  
 23 geometric mean rates of returns as a measure of the appropriate  
 24 discount rate in computing the cost of capital or in computing  
 25 present values.<sup>83</sup>

26 Similarly, *Morningstar* concluded that:

27 For use as the expected equity risk premium in either the CAPM or  
 28 the building block approach, the arithmetic mean or the simple

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<sup>83</sup> Roger A. Morin, "New Regulatory Finance" *Public Utilities Reports, Inc.* (2006) at 116-117, (emphasis added).

1 difference of the arithmetic means of stock market returns and  
 2 riskless rates is the relevant number. ... The geometric average is  
 3 more appropriate for reporting past performance, since it represents  
 4 the compound average return.<sup>84</sup>

5 **Q73. WHAT DOES THIS IMPLY WITH RESPECT TO DR. WOOLRIDGE'S**  
 6 **CAPM ANALYSES?**

7 A73. For a variable series, such as stock returns, the geometric average will always be  
 8 less than the arithmetic average. Accordingly, Dr. Woolridge's reference to  
 9 geometric average rates of return provides yet another element of built-in  
 10 downward bias.

11 **Q74. DR. WOOLRIDGE REFERENCES CAPITAL MARKET TRENDS. IS IT**  
 12 **APPROPRIATE TO CONSIDER ANTICIPATED CAPITAL MARKET**  
 13 **CHANGES IN APPLYING THE CAPM?**

14 A74. Yes. As discussed in my direct testimony, there is widespread consensus that  
 15 interest rates will increase materially as the economy strengthens. Accordingly, in  
 16 addition to the use of current bond yields, I also applied the CAPM and ECAPM  
 17 approaches based on the forecasted long-term Treasury bond yields developed  
 18 based on projections published by Value Line, IHS Global Insight and Blue Chip.

#### D. Other ROE Issues

19 **Q75. PLEASE RESPOND TO DR. WOOLRIDGE'S ARGUMENT THAT THERE**  
 20 **IS NO BASIS TO INCLUDE A FLOTATION COST ADJUSTMENT.**

21 A75. The need for a flotation cost adjustment to compensate for past equity issues is  
 22 recognized in the financial literature. In a *Public Utilities Fortnightly* article, for  
 23 example, Brigham, Aberwald, and Gapenski demonstrated that even if no further  
 24 stock issues are contemplated, a flotation cost adjustment in all future years is  
 25 required to keep shareholders whole, and that the flotation cost adjustment must

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<sup>84</sup> Morningstar, *Ibbotson SBBi 2013 Valuation Yearbook* at 56.

1 consider total equity, including retained earnings.<sup>85</sup> Similarly, *Regulatory Finance:*  
 2 *Utilities' Cost of Capital* contains the following discussion:

3 Another controversy is whether the underpricing allowance should  
 4 still be applied when the utility is not contemplating an imminent  
 5 common stock issue. Some argue that flotation costs are real and  
 6 should be recognized in calculating the fair rate of return on equity,  
 7 but only at the time when the expenses are incurred. In other words,  
 8 the flotation cost allowance should not continue indefinitely, but  
 9 should be made in the year in which the sale of securities occurs,  
 10 with no need for continuing compensation in future years. This  
 11 argument implies that the company has already been compensated  
 12 for these costs and/or the initial contributed capital was obtained  
 13 freely, devoid of any flotation costs, which is an unlikely  
 14 assumption, and certainly not applicable to most utilities. ... The  
 15 flotation cost adjustment cannot be strictly forward-looking unless  
 16 all past flotation costs associated with past issues have been  
 17 recovered.<sup>86</sup>

18 **Q76. IS THERE ANY MERIT TO DR. WOOLRIDGE'S ARGUMENT (AT 89)**  
 19 **THAT FLOTATION COSTS CAN BE IGNORED BECAUSE THEY**  
 20 **CANNOT BE PRECISELY QUANTIFIED?**

21 A76. No. As discussed in my direct testimony,<sup>87</sup> the costs incurred to issue new debt  
 22 securities are recorded on the financial books of the utility and routinely recovered  
 23 from customers without controversy. While equity flotation costs are every bit as  
 24 necessary to supply invested capital, they are not recorded on the utility's books,  
 25 so there is no precise accounting for these costs. Nevertheless, they represent  
 26 necessary and legitimate expenses incurred to obtain the equity capital invested in  
 27 utility plant, and unless some provision is made for their recovery, investors will  
 28 not be offered an opportunity to fully earn their required ROE. The need to consider  
 29 flotation costs has been documented in the financial literature and Dr. Woolridge's  
 30 observations provide no basis to ignore issuance costs.

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<sup>85</sup> E.F. Brigham, D.A. Aberwald, and L.C. Gapenski, "Common Equity Flotation Costs and Rate Making," *Public Utilities Fortnightly*, May, 2, 1985.

<sup>86</sup> Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 335.

<sup>87</sup> McKenzie LGE Direct at 55-59.



1 **Q77. PLEASE RESPOND TO DR. WOOLRIDGE’S SPECIFIC CRITICISMS OF**  
2 **YOUR FLOTATION COST ADJUSTMENT (AT 89-92).**

3 A77. Flotation cost adjustments are supported by recognized regulatory textbooks and  
4 based on research reported in the academic literature, and the lack of a precise  
5 accounting of past issuance expenses necessary to raise the common equity capital  
6 invested in KU and LG&E provides no basis to ignore a flotation cost adjustment.

7           Meanwhile, Dr. Woolridge mistakenly claims that a flotation cost  
8 adjustment “is necessary to prevent dilution of the existing shareholders.”<sup>88</sup> In fact,  
9 a flotation cost adjustment is required in order to allow the utility the opportunity  
10 to recover the issuance costs associated with selling common stock. Dr.  
11 Woolridge’s observation about the level of market-to-book ratios (at 88) may be  
12 factually correct, but it has nothing to do with flotation costs. The fact that market  
13 prices may be above book value does not alter the fact that a portion of the capital  
14 contributed by equity investors is not available to earn a return because it is paid  
15 out as flotation costs. Even if the utility is not expected to issue additional common  
16 stock, a flotation cost adjustment is necessary to compensate for flotation costs  
17 incurred in connection with past issues of common stock.

18           Dr. Woolridge’s argument (at 91) that flotation costs are “not out-of-pocket  
19 expenses” is simply wrong. Dr. Woolridge apparently believes that if investors in  
20 past common stock issues had paid the full issuance price directly to the utility and  
21 the utility had then paid underwriters’ fees by issuing a check to its investment  
22 bankers, that flotation cost would be a legitimate expense. Dr. Woolridge’s  
23 observation merely highlights the absence of an accounting convention to properly  
24 accumulate and recover these legitimate and necessary costs.

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<sup>88</sup> Woolridge LGE Direct at 90.

1 **Q78. HAVE OTHER REGULATORS RECOGNIZED THAT FLOTATION**  
 2 **COSTS ARE A LEGITIMATE CONSIDERATION IN ESTABLISHING A**  
 3 **FAIR ROE?**

4 A78. Yes. For example, in Docket No. UE-991606 the Washington Utilities and  
 5 Transportation Commission concluded that a flotation cost adjustment of 25 basis  
 6 points should be included in the allowed return on equity:

7           The Commission also agrees with both Dr. Avera and Dr. Lurito that  
 8           a 25 basis point markup for flotation costs should be made. This  
 9           amount compensates the Company for costs incurred from past issues  
 10          of common stock. Flotation costs incurred in connection with a sale  
 11          of common stock are not included in a utility's rate base because the  
 12          portion of gross proceeds that is used to pay these costs is not  
 13          available to invest in plant and equipment.<sup>89</sup>

14          Similarly, the South Dakota Public Utilities Commission has recognized the impact  
 15          of issuance costs, concluding that, “recovery of reasonable flotation costs is  
 16          appropriate.”<sup>90</sup> Another example of a regulator that approves common stock  
 17          issuance costs is the Mississippi Public Service Commission, which routinely  
 18          includes a flotation cost adjustment in its Rate Stabilization Adjustment Rider  
 19          formula.<sup>91</sup> The Public Utilities Regulatory Authority of Connecticut<sup>92</sup> and the  
 20          Minnesota Public Utilities Commission<sup>93</sup> have also recognized that flotation costs  
 21          are a legitimate expense worthy of consideration in setting a fair ROE.

22 **Q79. IS THERE ANY MERIT TO DR. WOOLRIDGE’S ARGUMENT (AT 84-85)**  
 23 **THAT THE SIZE PREMIUM DOES NOT APPLY TO UTILITY COMMON**  
 24 **STOCKS?**

<sup>89</sup> *Third Supplemental Order*, WUTC Docket No. UE-991606, et al., p. 95 (September 2000).

<sup>90</sup> *Northern States Power Co*, EL11-019, Final Decision and Order at P 22 (2012).

<sup>91</sup> *See, e.g.*, Entergy Mississippi, Inc., Formula Rate Plan Rider (Apr. 15, 2015), [http://www.entergy-mississippi.com/content/price/tariffs/emi\\_frp.pdf](http://www.entergy-mississippi.com/content/price/tariffs/emi_frp.pdf) (last visited Mar. 16, 2017).

<sup>92</sup> *See, e.g.*, Docket No. 14-05-06, Decision (Dec. 17, 2014) at 133-134.

<sup>93</sup> *See, e.g.*, Docket No. E001/GR-10-276, Findings of Fact, Conclusions, and Order at 9.

1 A79. No. There is no credible basis to conclude that utilities are immune from the well-  
2 documented relationship between smaller size and higher realized rates of return.  
3 For example, Dr. Woolridge places significant weight on a 1992 study by Annie  
4 Wong,<sup>94</sup> but a closer examination of this research reveals that it is largely  
5 inconclusive, and inconsistent with the CAPM. In fact, her results demonstrate no  
6 material difference between utilities and industrial firms with respect to size  
7 premiums, and her study finds no significant relationship between beta and returns,  
8 which contradicts modern portfolio theory and the CAPM. A more recent study  
9 published in the Quarterly Review of Economics and Finance reconsiders Wong's  
10 evidence and concludes that "new information . . . indicates there is a small firm  
11 effect in the utility sector."<sup>95</sup>

12 **Q80. DR. WOOLRIDGE CRITICIZES THE MARKET RETURN THAT YOU**  
13 **USE IN YOUR CAPM AND ECAPM ANALYSES CLAIMING THAT "AS**  
14 **INDICATED IN RECENT RESEARCH, THE LONG-TERM EARNINGS**  
15 **GROWTH RATES OF COMPANIES ARE LIMITED TO THE GROWTH**  
16 **RATE IN GDP" (AT 82). WHAT IS YOUR RESPONSE TO THIS CLAIM?**

17 A80. I address this claim later in my response to Mr. Walters. There, I show that the  
18 theoretical proposition that growth rates for all firms converge to overall growth in  
19 the economy over the very long horizon does not guide investors' views, and  
20 growth rates for companies can and do exceed GDP growth.

21 **Q81. DR. WOOLRIDGE SAYS THAT YOUR EXPECTED EARNINGS**  
22 **APPROACH IS FLAWED DUE TO UNREGULATED OPERATIONS OF**  
23 **THE PROXY GROUPS AND DUE TO DIFFERENCES IN M/B.<sup>96</sup> DO YOU**  
24 **AGREE WITH THIS ASSESSMENT?**

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<sup>94</sup> *Id.* at 84-85.

<sup>95</sup> Thomas M. Zepp, "Utility stocks and the size effect—revisited," *Quarterly Review of Economics and Finance*, 43 (2003) 578-582.

<sup>96</sup> Woolridge LGE Direct at 92.

1 A81. Not at all. The appeal of the expected earnings approach is that it does not require  
 2 theoretical models to indirectly infer investors' perceptions from stock prices or  
 3 other market data. As long as the proxy companies are similar in risk, their  
 4 expected earned returns on invested capital provide a direct benchmark for  
 5 investors' opportunity costs that is independent of fluctuating stock prices, market-  
 6 to-book ratios, debates over DCF growth rates, or the limitations inherent in any  
 7 theoretical model of investor behavior. While companies in the proxy groups may  
 8 have varying levels of unregulated operations, they have all been judged to be of  
 9 comparable overall risk and this condition overrides specific differences between  
 10 them.

11 Again, M/B have no place in applying the expected earnings approach.  
 12 Traditional applications of the expected earnings approach do not involve an M/B  
 13 adjustment. Nor is such an adjustment recommended in recognized texts such as  
 14 *New Regulatory Finance*.<sup>97</sup> FERC has also rejected similar arguments raised by  
 15 Dr. Woolridge, finding that, "considering market-to-book ratios in an expected  
 16 earnings study is inconsistent with the purpose of the comparable earnings  
 17 model."<sup>98</sup>

18 **Q82. DR. WOOLRIDGE CRITICIZES YOUR USE OF A LOW-RISK GROUP OF**  
 19 **NON-UTILITY COMPANIES AS AN ROE CHECK OF**  
 20 **REASONABLENESS (AT 92-93). ARE HIS CRITICISMS JUSTIFIED?**

21 A82. Not at all. The implication that an estimate of the required return for firms in the  
 22 competitive sector of the economy is not useful in determining the appropriate  
 23 return to be allowed for rate-setting purposes is wrong and inconsistent with reality,  
 24 investor behavior, and the *Bluefield* and *Hope* decisions. In fact, returns in the  
 25 competitive sector of the economy form the very underpinning for utility ROEs

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<sup>97</sup> Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006).

<sup>98</sup> *Martha Coakely, et al.*, Opinion No. 531-B, 150 FERC ¶ 61,165 at P 132 (2015).

1 because regulation purports to serve as a substitute for the actions of competitive  
2 markets.

3 The cost of capital is an opportunity cost based on the returns that investors  
4 could realize by putting their money in other alternatives, which include all other  
5 securities available in the stock, bond or money markets. Consistent with this view,  
6 Dr. Woolridge noted the Supreme Court’s economic standards and concluded that  
7 the fair rate of return on equity should be “comparable to returns investors expect  
8 to earn on other investments of similar risk.”<sup>99</sup> Clearly the total capital invested in  
9 utility stocks is only the tip of the iceberg of total common stock investment and  
10 there are a plethora of other “investments of comparable risk” available to investors  
11 beyond those in the utility industry.

12 True enough, utilities are sheltered from competition, but they undertake  
13 other obligations and lose the ability to set their own prices and decide when to exit  
14 a market. The Supreme Court has recognized that it is the degree of risk, not the  
15 nature of the business, which is relevant in evaluating an allowed ROE for a  
16 utility.<sup>100</sup>

17 **Q83. DOES THE MARCH 10, 2015 REPORT FROM MOODY’S CITED BY DR.**  
18 **WOOLRIDGE (AT 71) SUPPORT A DRAMATIC DROP IN THE**  
19 **COMPANIES’ ALLOWED RETURN FROM THOSE CURRENTLY**  
20 **BEING AUTHORIZED FOR COMPARABLE UTILITIES?**

21 A83. No. The Moody’s report discusses only very generally the impacts of a “slow”  
22 decline in utilities’ authorized ROEs, and how regulators may lower authorized  
23 ROEs without harming utilities’ cash flow, such as by “targeting depreciation.”  
24 The Moody’s report does not identify a cost of equity for regulated utilities at all,  
25 much less discuss a cost of equity for KU or LG&E, which is not even mentioned

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<sup>99</sup> Woolridge LGE Direct at 3.

<sup>100</sup> *Fed. Power Comm’n v. Hope Natural Gas Co.*, 320 U.S. 591 (1944).

1 in the report. In my view, the Moody's report offers no relevant information about  
2 a fair ROE in this proceeding, and it certainly does not support the values  
3 recommended by the ROE Witnesses.

4 **Q84. DOES THE MOODY'S REPORT INDICATE THAT EQUITY INVESTORS**  
5 **WOULD NOT BE CONCERNED IF THE COMPANIES' ROES WERE**  
6 **LOWERED TO THE LEVELS RECOMMENDED BY THE ROE**  
7 **WITNESSES?**

8 A84. No. I believe no one can make such an inference based on this report.<sup>101</sup> First, it  
9 is important to note that the primary mission of credit rating agencies like Moody's  
10 is to provide *debt holders* with an accurate benchmark of the relative risks of default  
11 associated with long-term bonds and other debt securities. As the report cited by  
12 Dr. Woolridge clearly observes, Moody's evaluation is premised "from the  
13 perspective of a probability of a default and expected loss given default."

14 Bondholders, the constituency represented by Moody's, do not share in a  
15 utility's net income or profits. As a result, Moody's focus is on cash flows, which  
16 are viewed "as a more important rating driver."<sup>102</sup> On the other hand, *equity*  
17 *investors* are intensely focused on the ability of the utility to generate earnings,  
18 dividends and growth. This difference in the characteristics and priorities between  
19 debt and equity securities gives rise to the considerable distinction in the risks faced  
20 by debt holders and equity investors. While a moderate and gradual downturn in  
21 ROEs may not pose an immediate threat to the cash flow protection underlying the  
22 credit ratings on a utility's debt, it would have an immediate, negative impact on  
23 returns to common stockholders.

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<sup>101</sup> Moody's Investors Service, "Lower Authorized Equity Returns Will Not Hurt Near-Term Credit Profiles," *Sector In-Depth* (March 2015).

<sup>102</sup> *Id.*

**E. Capital Structure**

1 **Q85. DO YOU AGREE WITH DR. WOOLRIDGE’S PROPOSAL TO IMPOSE A**  
2 **HYPOTHETICAL CAPITAL STRUCTURE ON KU AND LG&E?**

3 A85. No. As I stated in my Direct Testimony, the Companies’ requested capital  
4 structures are reasonable. They fall well within the range of capitalizations  
5 maintained by the firms in the proxy group of utilities and are consistent with the  
6 capitalizations maintained by other electric utility operating companies based on  
7 data at year-end 2015. I have updated the operating company data through 2016  
8 and the results are shown in Rebuttal Exhibit No. 15. Electric utility operating  
9 company equity levels range from 41.5% to 73.3%, with an average of 52.7%. This  
10 is comparable to the 53.28% and 53.27% equity ratios proposed by KU and LG&E,  
11 respectively, and reinforces my conclusion that the Companies’ requested capital  
12 structures fall within a reasonable range.

13 **Q86. DR. WOOLRIDGE RECOMMENDS A HYPOTHETICAL CAPITAL**  
14 **STRUCTURE WITH 50% EQUITY. DOES HE PROVIDE ANY ANALYSIS**  
15 **TO SUPPORT HIS PROPOSAL?**

16 A86. No. He simply says “I am using a capital structure with an imputed common equity  
17 ratio of 50.0%.”<sup>103</sup> Dr. Woolridge provides no objective evidence as to why the  
18 particular equity ratio he has chosen is justified, or more appropriate than, say, a  
19 45% equity level or a 55% equity level. His recommendation appears to lack any  
20 evidentiary support.

21 **Q87. HOW DO THE COMPANIES’ REQUESTED CAPITAL STRUCTURES**  
22 **COMPARE TO THOSE LAST AUTHORIZED BY THE KPSC?**

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<sup>103</sup> Woolridge LGE Direct at 34.



1 A87. The capital structures requested in the current cases contain less equity than was  
2 specified in settlements approved by the KPSC in 2012, which authorized an equity  
3 level for KU of 53.7% and 55.64% for LG&E.<sup>104</sup>

4 **Q88. WHAT CAPITAL STRUCTURES DO THE OTHER ROE WITNESSES**  
5 **RECOMMEND IN THIS CASE?**

6 A88. Mr. Baudino and Mr. Walters both accept the Companies' proposed capital  
7 structures.

8 **Q89. DR. WOOLRIDGE RAISES THE SPECTER OF "DOUBLE LEVERAGE"**  
9 **IN HIS TESTIMONY. IS THIS A LEGITIMATE CONCERN?**

10 A89. No. The Companies' requested equity ratios are well within the range of  
11 capitalizations maintained by the firms in the proxy group of utilities and are  
12 consistent with the capitalizations maintained by other electric utility operating  
13 companies. Dr. Woolridge compares the Companies' capital structures to that of  
14 their parent, PPL Corporation, but a holding company is not a regulated utility and  
15 the regulator does not have the jurisdiction to control its earnings, any more than  
16 they can regulate private investors who own common stock.

17 In addition, investors and bond rating agencies know that a double leverage  
18 adjustment makes it difficult, if not impossible, for the utility to actually earn the  
19 allowed return. Investors have choices available to them, both in other utilities and  
20 the plethora of non-utility options, and regulatory actions that thwart a utility's  
21 ability to actually earn its allowed ROE would undermine access to capital. Thus,  
22 decreasing the realistically achievable return through a double leverage adjustment,  
23 or the potential application of such an adjustment in the future, would harm  
24 customers in the long-run because the utility would not be able to maintain its

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<sup>104</sup> Kentucky Public Service Commission, Docket Nos. 2012-00221 and 2012-00222, Final Orders Dec. 20, 2012. The Companies' most recent rate cases (Docket Nos. 2014-00371 and 2014-00372) did not specify a capital structure.

1 financial integrity and raise capital on reasonable terms. There is no justification  
2 to consider double leverage in this case, particularly given the adverse impact it has  
3 on the risk perceptions of investors and bond rating agencies.

#### F. Gas Utility ROE

4 **Q90. DR. WOOLRIDGE RECOMMENDS AN ROE FOR LG&E'S GAS**  
5 **OPERATIONS (AT 8.70%) THAT IS 5 BASIS POINTS LOWER THAN**  
6 **THE ROE HE RECOMMENDS FOR ITS ELECTRIC OPERATIONS. DO**  
7 **YOU AGREE WITH THIS APPROACH?**

8 A90. No. The KPSC has always considered LG&E to be an integrated utility and, on  
9 that basis, has always set one ROE to apply to the entire company. This is why I  
10 limited my proxy group to companies with both electric and gas operations. As I  
11 discussed earlier with regard to the DCF analysis for his electric groups, a review  
12 of pages 3-5 of Exhibit JRW-10 make it clear that Dr. Woolridge could have created  
13 any gas company DCF result that he wanted. It is more coincidence than reality  
14 that his gas company ROE ended up where it did, five basis points lower than his  
15 electric company outcome. Dr. Woolridge provides no explanation to support the  
16 premise that separate ROEs are appropriate for LG&E's integrated utility  
17 operations. As a result, his conclusions in this area lack credibility and should be  
18 disregarded.

19 **Q91. DID THE OTHER ROE WITNESSES PROPOSE SEPARATE ROES FOR**  
20 **LG&E'S INTEGRATED UTILITY OPERATIONS?**

21 A91. No. Like me, Mr. Baudino and Mr. Walters propose a single ROE applicable across  
22 the integrated utility operations of LG&E.

#### III. RESPONSE TO MR. BAUDINO

24 **Q92. HOW DID MR. BAUDINO ARRIVE AT HIS RECOMMENDED COST OF**  
25 **EQUITY?**

1 A92. Mr. Baudino recommended an ROE of 9.00% based exclusively on his application  
2 of the constant growth DCF model. He included a CAPM analysis for “additional  
3 information” but did not incorporate the results of the CAPM directly in his  
4 recommendation.<sup>105</sup> Mr. Walters applied these methods to the same proxy group I  
5 did, but for three utilities that he excluded due to perceived data issues.<sup>106</sup>

6 **Q93. WHAT IS YOUR ASSESSMENT OF MR. BAUDINO’S ROE TESTIMONY**  
7 **AND RECOMMENDATION?**

8 A93. Mr. Baudino’s recommendation is not realistic. Several specific factors detract  
9 from his analysis. First and foremost, Mr. Baudino fails to apply sufficient checks  
10 of reasonableness to test his DCF results. His CAPM approach is significantly  
11 flawed and he ignores other accepted benchmarks such as the utility risk premium,  
12 expected earnings, and ECAPM methodologies, or a review of non-utility  
13 outcomes. Had Mr. Baudino employed these other approaches, he would have seen  
14 that his DCF-based result was not reasonable.

15 **A. Discounted Cash Flow Model**

16 **Q94. WHAT ARE THE SPECIFIC DEFECTS THAT YOU HAVE IDENTIFIED**  
17 **IN MR. BAUDINO’S DCF ANALYSIS?**

18 A94. While Mr. Baudino’s application of the DCF model is fairly straightforward, there  
19 are several problems with his approach. First, I do not agree with his decision to  
20 eliminate three companies from my proxy group. Second, he repeats the mistakes  
21 made by Dr. Woolridge in giving weight to DPS growth rates and in conducting an  
22 incomplete “br” growth study. Finally, his DCF results are based on a decision to  
23 average all individual growth rates together and compute a single ROE estimate for  
24 each growth rate source. This approach masks the presence of extreme data and  
25 biases his results downward.

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<sup>105</sup> Baudino LGE Direct at 3.

<sup>106</sup> Mr. Baudino eliminated Avangrid, Inc., Entergy Corp, and PPL Corp.

1 **Q95. PLEASE ELABORATE ON YOUR DISAGREEMENT WITH MR.**  
2 **BAUDINO'S PROXY GROUP?**

3 A95. I do not agree with Mr. Baudino's decision to exclude three eligible utilities from  
4 my proxy group in forming his sample. He rejects AVANGRID because "there is  
5 not enough Value Line information to include this company in the proxy group."<sup>107</sup>  
6 AVANGRID is a major utility with a market capitalization of \$12 billion. Its  
7 subsidiaries are well known to investors and include Central Maine Power, New  
8 York State Electric & Gas, Rochester Gas and Electric, and United Illuminating.  
9 AVANGRID has stable dividend policies, and while Value Line may not currently  
10 report projected growth rates, this data is available from comparable sources such  
11 as Zacks and IBES, which were both relied on by Mr. Baudino. Indeed, Mr.  
12 Baudino applied the DCF model to other firms in his proxy group that lacked  
13 meaningful growth rate estimates from a single source. It would have been easy to  
14 substitute "N/A" for Avangrid's Value Line growth rate and continue the DCF  
15 calculation with the other two growth rate sources. This approach is no different  
16 that Mr. Baudino applied to Avista Corporation, where he input "N/A" for its  
17 missing Zacks rate.<sup>108</sup>

18 The same argument applies to Mr. Baudino's decision to discard Entergy  
19 Corp. and PPL Corp. Instead of removing the entire company from his analysis in  
20 the face of low or missing individual growth rates, Mr. Baudino should have  
21 included the company in the proxy group while disregarding any illogical growth  
22 terms.

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<sup>107</sup> Baudino LGE Direct at 16-17.

<sup>108</sup> For example, Mr. Baudino applied the DCF model to Avista Corporation using data from Value Line and IBES, while reflecting "N/A" for a missing growth rate from Zacks. Exhibit RAB-5, page 1.

1 **Q96. MR. BAUDINO CONSIDERED DIVIDEND DATA IN THE GROWTH**  
2 **RATE PORTION OF HIS DCF ANALYSIS. IS THIS APPROACH LIKELY**  
3 **TO DISTORT HIS DCF RESULTS?**

4 A96. Yes. As discussed earlier in my response to Dr. Woolridge, growth rates in DPS  
5 are not likely to provide a meaningful guide to investors' current growth  
6 expectations. The importance of earnings in evaluating investors' expectations and  
7 requirements is well accepted in the investment community, and surveys of  
8 analytical techniques relied on by professional analysts indicate that growth in EPS  
9 is far more influential than trends in DPS.

10 **Q97. MR. BAUDINO ALSO PRESENTED SUSTAINABLE, "BR" GROWTH**  
11 **RATES (EXHIBIT RAB-5, P. 1). SHOULD THE KPSC PLACE ANY**  
12 **WEIGHT ON THESE VALUES?**

13 A97. No. In the same way as I explained earlier in my rebuttal to Dr. Woolridge, Mr.  
14 Baudino's "br" growth rates are downward biased because he failed to recognize  
15 the impact of year-end returns reported by Value Line. Furthermore, like Dr.  
16 Woolridge, Mr. Baudino ignored the impact of additional issuances of common  
17 stock in his analyses of the sustainable growth rate. Because Mr. Baudino ignored  
18 these adjustment in this case, his internal, "br" growth rates are distorted and should  
19 be ignored.

20 **Q98. ARE THERE OTHER PROBLEMS WITH MR. BAUDINO'S DCF**  
21 **ANALYSIS?**

22 A98. Yes. Another flaw in Mr. Baudino's DCF analyses was his decision to average all  
23 individual growth rates together, and then compute a single DCF estimate for each  
24 growth rate source. Each growth rate represents a stand-alone estimate of investors'  
25 future expectations, and each value should be evaluated on its own merits. The fact  
26 that an average of several growth rates might produce a DCF estimate that could be

1 considered reasonable does not absolve the need to evaluate each underlying  
2 growth rate separately.

3 For example, consider a utility with a dividend yield of 3.5% and three  
4 hypothetical growth estimates of 0.0%, 6.5%, and 14.0%. Under Mr. Baudino's  
5 method, the DCF estimate would be computed by adding the 6.8% average of the  
6 three individual growth rates to the dividend yield, resulting in a cost of equity  
7 estimate of 10.3%. The problem with this method is that it disguises the fact that  
8 two of the underlying growth rates – 0.0% and 14.0% – do not provide a meaningful  
9 guide to investors' expectations. Rather than averaging the good with the bad, each  
10 implied cost of equity estimate (in this example, 3.5%, 10.0%, and 17.5%) should  
11 be evaluated on a stand-alone basis.<sup>109</sup> Mr. Baudino simply calculated the average  
12 of the individual growth rates with no consideration for the reasonableness of the  
13 underlying data. Because Mr. Baudino failed to perform this essential step, his  
14 DCF analysis included individual growth rates that do not reflect investors'  
15 expectations. Therefore, his results are biased downward.

16 **Q99. CAN YOU SHOW THE DOWNWARD BIAS IN MR. BAUDINO'S**  
17 **CONSTANT GROWTH ANALYSIS?**

18 A99. Yes. For example, Mr. Baudino reports a First Call/IBES growth rate of 1.17% for  
19 Public Service Enterprise Group.<sup>110</sup> Combining this growth rate with his  
20 corresponding dividend yield of 3.85% results in a cost of equity estimate of 5.02%.  
21 Similarly, combining Exelon's First Call/IBES growth rate of 1.47% with its  
22 dividend yield of 3.74% produces an ROE estimate of 5.21%. These implied costs  
23 of equity do not sufficiently exceed yields on current and projected public utility

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<sup>109</sup> The implied cost of equity estimates are calculated as the sum of the dividend yield (3.5%) and the respective growth rates (0.0%, 6.5%, and 14.0%).

<sup>110</sup> Exhibit RAB-5.

1 bonds. As a result, these illogical growth measures should have been removed from  
2 Mr. Baudino's constant growth DCF analysis.

3 **B. Capital Asset Pricing Model**

4 **Q100. WHAT IS THE BIGGEST ISSUE YOU HAVE WITH MR. BAUDINO'S**  
5 **CAPM ANALYSIS?**

6 A100. Mr. Baudino's CAPM results are simply so low they should be rejected outright.  
7 Results from his current market premium CAPM range from 7.25% to 7.51%; while  
8 results from his historic market premium model range from 5.80% to 7.18%. These  
9 outcomes are not legitimate ROE estimates.

10 **Q101. CAN YOU IDENTIFY DEFECTS IN MR. BAUDINO'S CAPM**  
11 **METHODOLOGY?**

12 A101. Yes. For instance, Mr. Baudino bases his risk-free rate on 5-year and 20-year  
13 Treasury securities. The other ROE witnesses in this case, including myself, rely  
14 more appropriately on the longer-term 30-year Treasury bond. As Dr. Woolridge  
15 states:

16 The yield on long-term U.S. Treasury bonds has usually been viewed  
17 as the risk-free rate of interest in the CAPM. The yield on long-term  
18 U.S. Treasury bonds, in turn, has been considered to be the yield on  
19 U.S. Treasury bonds with 30-year maturities.<sup>111</sup>

20 Mr. Walters also relies on the 30-year U.S. Treasury bond in his CAPM analysis,  
21 noting that "long-term Treasury bonds have an investment horizon similar to that  
22 of common stock."<sup>112</sup> Mr. Baudino's reliance on government debt with shorter  
23 maturities serves to unfairly deflate his CAPM results.

24 Next, Mr. Baudino attempts to develop a forecasted market return, which is  
25 a laudable goal. However, instead of simply relying on Value Line earnings  
26 forecasts, he introduces book value growth into the process. As I describe above,

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<sup>111</sup> Woolridge LGE Direct at 60.

<sup>112</sup> Walters Direct at 55.



1 growth in EPS is the most influential driver of investors' long-term expectations.  
2 Adding book value growth only serves to depress his market return estimate,  
3 especially given that the earnings growth rate is 11.0% and the book value growth  
4 rate is 7.0%. If Mr. Baudino had left out the book value component, his market  
5 return projection would have been much more reasonable, at 11.81%.<sup>113</sup>

6 **Q102. IS THERE ANOTHER SERIOUS PROBLEM ASSOCIATED WITH CAPM**  
7 **ANALYSIS DEVELOPED BY MR. BAUDINO?**

8 A102. Yes, as I mentioned earlier in my response to Dr. Woolridge, the CAPM is an *ex-*  
9 *ante*, or forward-looking model based on expectations of the future. As a result, in  
10 order to produce a meaningful estimate of investors' required rate of return, the  
11 CAPM must be applied using data that reflect the expectations of actual investors  
12 in the market. Mr. Baudino has recognized that, "There is no real support for the  
13 proposition that an unchanging, mechanically applied historical risk premium is  
14 representative of current investor expectations and return requirements."<sup>114</sup>

15 Nevertheless, at least part of Mr. Baudino's application of the CAPM  
16 method was based entirely on *historical* – not projected – rates of return (Exhibit  
17 RAB-7). Because the backward-looking analyses of Mr. Baudino ignores the  
18 returns investors are currently requiring in the capital markets, the resulting CAPM  
19 estimates fall woefully short of investors' current required rate of return.

20 **Q103. IS THERE ANY MERIT TO MR. BAUDINO'S ARGUMENT (P. 38) THAT**  
21 **YOUR ANALYSIS OF THE MARKET RATE OF RETURN SHOULD NOT**  
22 **HAVE BEEN LIMITED SOLELY TO THE DIVIDEND PAYING FIRMS IN**  
23 **THE S&P 500?**

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<sup>113</sup> Exhibit RAB-6, page 2. Earnings growth of 11.0% plus the average dividend yield of 0.81% is 11.81%.

<sup>114</sup> *Direct Testimony and Exhibits of Richard A. Baudino*, Case No. 2012-00221 & Case No. 2012-00222, at p. 28 (October 2012).

1 A103. No. As Mr. Baudino recognized (p. 15-16), under the constant growth form of the  
2 DCF model, investors' required rate of return is computed as the sum of the  
3 dividend yield over the coming year plus investors' long-term growth expectations.  
4 Because the dividend yield is a key component in applying the DCF model, its  
5 usefulness is hampered for firms that do not pay common dividends. Accordingly,  
6 my DCF analysis of the market rate of return properly focused on the dividend  
7 paying firms included in the S&P 500.

8           Meanwhile, Mr. Baudino (p. 26) predicated his DCF analysis of the market  
9 rate of return on the companies followed by Value Line. Of the U.S. firms in Value  
10 Line, amounting to approximately 1,500 companies, approximately 500 do not pay  
11 common dividends. In other words, one-third of the companies that underpin Mr.  
12 Baudino's DCF analysis do not have the data necessary to implement this approach.  
13 Further, many of these firms are relatively small and lack a meaningful operating  
14 history. As a result, there is also greater uncertainty associated with estimating the  
15 future growth expectations that are central to the application of the DCF method.  
16 Taken together, these factors impugn the reliability of Mr. Baudino's market risk  
17 premium and confirm my decision to restrict the analysis to the established,  
18 dividend paying firms in the S&P 500.

19 **Q104. DO THE ARGUMENTS ADVANCED BY MR. BAUDINO UNDERMINE**  
20 **THE NEED FOR A SIZE ADJUSTMENT AS PART OF THE CAPM AND**  
21 **ECAPM ANALYSES?**

22 A104. No. Mr. Baudino simply observes that the average beta associated with the lower  
23 size deciles examined by *Duff & Phelps* is greater than the average his proxy  
24 group.<sup>115</sup> While I do not dispute the observation, it has no relevance whatsoever to  
25 the implications of *Duff & Phelps*' findings regarding the impact of firm size. The

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<sup>115</sup> Baudino LGE Direct at 39.



1 of investors' expectations into a single growth estimate. Mr. Baudino's claim that  
 2 the DCF is "far more reliable and accurate" is unsubstantiated. While the DCF  
 3 model is a recognized approach to estimating the cost of equity, it is not without  
 4 shortcomings and does not otherwise eliminate the need to examine the results of  
 5 other methods. As the Indiana Utility Regulatory Commission noted, for example:

6 There are three principal reasons for our unwillingness to place a great  
 7 deal of weight on the results of any DCF analysis. One is . . . the  
 8 failure of the DCF model to conform to reality. The second is the  
 9 undeniable fact that rarely if ever do two expert witnesses agree on  
 10 the terms of a DCF equation for the same utility – for example, as we  
 11 shall see in more detail below, projections of future dividend cash  
 12 flow and anticipated price appreciation of the stock can vary widely.  
 13 And, the third reason is that the unadjusted DCF result is almost  
 14 always well below what any informed financial analysis would regard  
 15 as defensible, and therefore require an upward adjustment based  
 16 largely on the expert witness's judgment. In these circumstances, we  
 17 find it difficult to regard the results of a DCF computation as any more  
 18 than suggestive.<sup>118</sup>

19 **Q106. MR. BAUDINO ARGUES THAT THE USE OF FORECASTED INTEREST**  
 20 **RATES IN THE ROE ESTIMATION PROCESS IS A PROBLEM BECAUSE**  
 21 **THE PROJECTIONS MAY NOT MATERIALIZE (AT 31-34). DO YOU**  
 22 **AGREE WITH THIS POSITION?**

23 A106. No. As I stated in my Direct Testimony and earlier in this testimony, whether the  
 24 projections of various services may be proven optimistic or pessimistic in hindsight,  
 25 is irrelevant in assessing expected interest rates and how they might influence the  
 26 Companies' allowed ROE.

27 **Q107. HOW DO YOU RESPOND TO MR. BAUDINO'S DISCUSSION OF YOUR**  
 28 **NON-UTILITY ANALYSIS?**

29 A107. Mr. Baudino makes the statement that utilities "have protected markets, e.g.,  
 30 service territories, and may increase the prices they charge in the face of falling

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<sup>118</sup> *Ind. Michigan Power Co.*, Cause No. 38728, 116 PUR4th, 1, 17-18 (IURC 8/24/1990).

1 demand or loss of customers.”<sup>119</sup> Based on this, Mr. Baudino summarily  
 2 concluded, “Obviously, the non-utility companies have higher overall risk  
 3 structures.” In fact, however, investors are quite aware that utilities are not  
 4 guaranteed recovery of reasonable and necessary costs incurred to provide service  
 5 and that there are many instances in which utilities are unable to increase rates to  
 6 fully recoup reasonable and necessary costs, resulting in an inability to earn the  
 7 allowed ROE – and potentially, even bankruptcy. The simple observation that a  
 8 firm operates in non-utility businesses says nothing at all about the overall  
 9 investment risks perceived by investors, which is the very basis for a fair rate of  
 10 return.

11 **Q108. DOES OBJECTIVE EVIDENCE SUPPORT MR. BAUDINO’S RISK**  
 12 **ARGUMENTS?**

13 A108. No. In fact, the objective risk measures specifically cited by Mr. Baudino as being  
 14 relevant indicators of overall investment risks contradict his assertions. Similarly,  
 15 Mr. Baudino testified that bond ratings reflect a detailed and comprehensive  
 16 analysis of the key factors contributing to a firm’s overall investment risk,  
 17 concluding (p. 14), “Bond and credit ratings are tools that investors use to assess  
 18 the risk comparability of firms.”

19 Contradicting Mr. Baudino’s unsupported assertion (p. 47) that the  
 20 companies in my Non-Utility Group “have higher overall risk structures,” my direct  
 21 testimony noted that the average corporate credit rating for the Non-Utility Group  
 22 of “A-” is higher than the “BBB+” average for the Utility Group and equal the  
 23 ratings assigned to the Companies.<sup>120</sup> This assessment is confirmed by the review  
 24 of beta values and other objective indicators of investment risk presented in Table  
 25 7 to my direct testimony, which consider the impact of competition and market

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<sup>119</sup> Baudino LGE Direct at 42.

<sup>120</sup> McKenzie LGE Direct at Table 7, p. 62.

1 share, demonstrated that, if anything, the Non-Utility Group could be considered  
2 less risky in the minds of investors than the common stocks of the proxy group of  
3 utilities.

4 **Q109. MR. BAUDINO SAYS THAT AN ADJUSTMENT TO ACCOUNT FOR**  
5 **FLOTATION COSTS IS NOT NECESSARY SINCE “FLOTATION COSTS**  
6 **ARE ALREADY ACCOUNTED FOR IN CURRENT STOCK PRICES.”<sup>121</sup>**  
7 **IS THIS A VALID ASSUMPTION?**

8 A109. No. Mr. Baudino’s position is akin to arguing that it is not necessary to reflect the  
9 utility’s entire reasonable and necessary O&M expense in revenue requirements  
10 because such actions would be “accounted for” in the stock price. Flotation costs  
11 are legitimate expenses and unless a discreet adjustment is made to recognize them,  
12 they will not be recovered in the rate setting process.

#### 13 **IV. RESPONSE TO MR. WALTERS**

14 **Q110. HOW DID MR. WALTERS ARRIVE AT HIS RECOMMENDED COST OF**  
15 **EQUITY?**

16 A110. Mr. Walters recommended an ROE of 9.35% based on his application of the  
17 constant growth and multi-stage forms of the DCF model, an application of the  
18 CAPM based on historical realized rates of return, and a risk premium approach  
19 based on allowed rates of return for utilities. Mr. Walters applied these methods to  
20 the same proxy groups of utilities identified in my Direct Testimony.

#### 21 **A. Discounted Cash Flow Model**

22 **Q111. HOW DID MR. WALTERS APPLY THE CONSTANT GROWTH DCF**  
23 **MODEL?**

24 A111. Mr. Walters applied the constant growth DCF model using forward-looking  
25 estimates of EPS growth based on consensus forecasts of securities analysts, as well

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<sup>121</sup> Baudino LGE Direct at 42.

1 as considering a sustainable, “br” growth rate. This is comparable to the method  
2 discussed in my testimony.

3 **Q112. IS THERE AN OBVIOUS FLAW IN MR. WALTERS’ CONSTANT**  
4 **GROWTH DCF ANALYSIS?**

5 A112. Yes. Mr. Walters failed to remove illogical values from his final constant growth  
6 DCF results. As I discuss in my Direct Testimony and in my rebuttal to Dr.  
7 Woolridge, when applying quantitative methods to estimate the cost of equity, it is  
8 essential that the resulting values pass fundamental tests of reasonableness and  
9 economic logic. Accordingly, DCF estimates that are implausibly low or high  
10 should be eliminated when evaluating the results of this method. Removing the  
11 obvious low-end values from the DCF results presented on Mr. Walters’ Exhibit  
12 CCW-5 (Consolidated Edison at 6.46% and Public Service Enterprise Group at  
13 5.60%) increases his constant growth DCF average by 33 basis points, from 9.20%  
14 to 9.53%.

15 **Q113. IS THERE ANOTHER SHORTCOMING IN MR. WALTERS’ CONSTANT**  
16 **GROWTH DCF ANALYSIS?**

17 A113. Yes. Mr. Walters elected to average all individual growth rates together, and then  
18 compute a single DCF estimate for each company. I discussed this issue previously  
19 in my response to Mr. Baudino and the same principle applies here. Because Mr.  
20 Walters failed to analyze individual DCF outcomes, his DCF analysis is biased  
21 downward and does not reflect investors’ expectations.

22 **Q114. CAN YOU SHOW THE DOWNWARD BIAS IN MR. WALTERS’**  
23 **CONSTANT GROWTH ANALYSIS?**

24 A114. Yes. For example, Mr. Walters reports a Reuters growth rate of 2.02% for  
25 Consolidated Edison.<sup>122</sup> Combining this growth rate with his corresponding

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<sup>122</sup> Exhibit CCW-4.



1 dividend yield of 3.81% results in a cost of equity estimate of 5.83%. This implied  
2 cost of equity does not sufficiently exceed yields on current and projected public  
3 utility bonds. As a result, this illogical growth measure should have been removed  
4 from Mr. Walters' constant growth DCF analysis.

5 **Q115. DID MR. WALTERS LEAVE OUT A READILY AVAILABLE, WIDELY**  
6 **RESPECTED SOURCE OF ANALYSTS' GROWTH RATES?**

7 A115. Yes, for no apparent reason, Mr. Walters did not include EPS growth rate estimates  
8 from Value Line in his analysis. He used Value Line as an underlying source for  
9 many of his calculations, such as to compute the annualized dividend and  
10 sustainable growth terms for his DCF models and the average beta for his CAPM  
11 studies. Value Line is readily available and is widely followed by investment  
12 professionals. Mr. Baudino noted that Value Line "is a widely used and respected  
13 source of investor information..."<sup>123</sup> It is a well-recognized source of expected  
14 growth rates and Mr. Walters' DCF analysis suffers because he did not consider  
15 them.

16 **Q116. WHAT IS THE PROBLEM WITH MR. WALTERS' MULTI-STAGE**  
17 **GROWTH DCF ANALYSIS?**

18 A116. This analysis should be completely rejected. There is no merit to Mr. Walters'  
19 claim that each company's growth would converge to the maximum sustainable  
20 growth rate for a utility company as proxied by consensus analyst's projected  
21 growth for the U.S. GDP of 4.25%. He incorrectly claims that GDP growth sets a  
22 "maximum sustainable long-term growth rate" for a utility.<sup>124</sup> As I discuss below,  
23 there is no link between Mr. Walters' GDP growth rate ceiling and the actual  
24 expectations of investors in the capital markets, which are the determining factor in  
25 any analysis of a fair ROE.

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<sup>123</sup> Baudino LGE Direct at 19.

<sup>124</sup> Walters LGE Direct at 36.

1 **Q117. WHAT ARE THE PRIMARY MISCONCEPTIONS UNDERLYING MR.**  
2 **WALTERS' REFERENCE TO GDP GROWTH?**

3 A117. Mr. Walters' use of long-term GDP growth as an upper bound to the DCF growth  
4 rate for companies in his proxy group is not justified. There are several reasons  
5 why GDP growth is not relevant in applying the DCF model:

- 6 • Practical application of the DCF model does not require a long-  
7 term growth estimate over a horizon of 25 years and beyond –  
8 it requires a growth estimate that matches investors'  
9 expectations.
- 10 • My evidence supports the conclusion that investors do not  
11 reference long-term GDP growth in evaluating expectations for  
12 individual common stocks, including those in the utility  
13 industry.
- 14 • The theoretical proposition that growth rates for all firms  
15 converge to overall growth in the economy over the very long  
16 horizon does not guide investors' views, and growth rates for  
17 utilities can and do exceed GDP growth.
- 18 • There is no evidence that investors' growth expectations for  
19 regulated utilities have begun to converge to that of the  
20 economy.

21 In short, there is no demonstrable evidence that investors look to GDP growth rates  
22 in the far distant future in assessing their expectations for utility common stocks.  
23 And while the theoretical assumptions underlying this method contemplate an  
24 infinite stream of cash flows, this is simply at odds with the practical circumstances  
25 in which real-world investors operate.

26 **Q118. THE DCF MODEL IS BASED ON THE ASSUMPTION OF AN INFINITE**  
27 **STREAM OF CASH FLOWS. WHY WOULDN'T A TRANSITION TO GDP**  
28 **GROWTH MAKE SENSE?**

29 A118. This view confuses the theory underlying the DCF model with the practicalities of  
30 its application in the real world. While the notion of long-term growth should  
31 presumably relate to the specific firm at issue, or at the very least to a particular

1 industry, there are no long-term growth projections available for the companies in  
 2 proxy group or for the electric utility industry as a whole. By applying the DCF  
 3 model in a way that is inconsistent with the information that is available to investors  
 4 and how they use it, the use of GDP growth places the theoretical assumptions of a  
 5 financial model ahead of investor behavior. The only relevant growth rate is the  
 6 growth rate used by investors. Investors do not have clarity to see far into the future,  
 7 and there is little to no evidence to suggest that investors share the view that growth  
 8 in GDP must be considered a limit on earnings growth over the long-term.

9 **Q119. ARE THERE CIRCUMSTANCES THAT MIGHT SUPPORT THE USE OF**  
 10 **A MULTI-STAGE DCF APPROACH?**

11 A119. Yes. Reference to multiple growth rates may be reflective of investors'  
 12 expectations for firms at the early stage of the corporate life cycle. Pioneering  
 13 development firms may experience explosive earnings growth in initial years,  
 14 which could reasonably be expected to moderate as the firm matures. Alternatively,  
 15 a profound and definable shift in an industry's economics could also warrant  
 16 consideration of multiple growth rates. For example, in deciding to adopt a two-  
 17 step model for gas pipelines, FERC was concerned that IBES growth rates were  
 18 "too influenced by the current position of the industry,"<sup>125</sup> noting:

19 Northwest's expert witness testified that the short-term IBES figures  
 20 were at historic high levels because the pipeline industry was  
 21 recovering from the deterioration in earnings resulting from the  
 22 collapse in oil prices and dramatic changes in regulatory  
 23 framework.<sup>126</sup>

24 Similarly, in the 1990s when investors thought the electric utility was  
 25 transitioning to non-regulated markets, two-stage models did fit investors'  
 26 expectations. The first stage was based on expectations of growth rates under

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<sup>125</sup> *Northwest Pipeline Co.*, Opinion No. 396-C at 17.

<sup>126</sup> *Id.*

1 regulation and the second stage would be more akin to non-utility growth rates. A  
2 number of experts presented two-stage models based on investors' expectations of  
3 a transition and a number of regulatory agencies found these models to be  
4 reasonable.

5 But expectations of widespread deregulation are a relic from the past and  
6 there is no evidence that the growth transition implied by a two-step model fits the  
7 expectations that investors currently build into electric utility stock prices. As Dr.  
8 Woolridge noted, "The economics of the public utility business indicate that the  
9 industry is in the steady-state or constant-growth state of a three-stage DCF."<sup>127</sup>  
10 Investors recognize that the electric utility industry is relatively stable and mature  
11 and their current view of does not anticipate a series of discrete, life cycle stages  
12 for the firms in the proxy group. As a result, there is no discernable transition that  
13 would support use of a multi-stage DCF approach.

14 **Q120. ARE LONG-TERM GDP GROWTH RATES COMMONLY REFERENCED**  
15 **AS A DIRECT GUIDE TO FUTURE EXPECTATIONS FOR SPECIFIC**  
16 **FIRMS, SUCH AS ELECTRIC UTILITIES?**

17 A120. No. Certainly investors consider broad secular trends in economic activity as one  
18 foundation for their expectations for a particular industry or firm. But the idea that  
19 investment advisory services view GDP growth as a direct guide to long-term  
20 expectations for a particular firm – much less every firm in an entire industry – is  
21 not borne out by evidence.

22 In contrast to this notion, in the financial media one observes many  
23 references to three-to-five year EPS growth forecasts for individual companies and  
24 very few references to long-term GDP forecasts. Long-term GDP growth rates are  
25 simply not discussed within the context of establishing investors' expectations for

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<sup>127</sup> Woolridge LGE Direct at 45.

1 individual firms. For example, Value Line reports are routinely relied on as an  
 2 important guide to apply the DCF model to utilities.<sup>128</sup> But despite Mr. Walters’  
 3 suggestion that GDP has a fundamental role in shaping investors’ growth estimates,  
 4 Value Line does not even mention trends in GDP in its evaluation of the firms in  
 5 the electric utility industry. Value Line’s singleness of purpose is to inform  
 6 investors of the pertinent factors that impact future expectations specific to each of  
 7 the common stocks it covers. If the trajectory of GDP growth out to the year 2040  
 8 and beyond had direct relevance in investors’ evaluation of utility common stocks,  
 9 it would be logical to assume that Value Line or other securities analysts would  
 10 give at least passing mention to this fact. But they do not.

11 **Q121. HOW MUCH CONFIDENCE WOULD INVESTORS BE LIKELY TO**  
 12 **PLACE ON LONG-TERM GDP PROJECTIONS?**

13 A121. Very little. Investors understand the complexities and inherent inaccuracies  
 14 involved in forecasting, and that such uncertainties are significantly compounded  
 15 for a long-term time horizon. Consider the example of IHS Global Insight, which  
 16 is perhaps the world’s foremost econometric forecasting service. IHS Global  
 17 Insight currently publishes GDP projections for the U.S. economy for the next thirty  
 18 years, but for other important economic variables (*e.g.*, bond yields) their forecast  
 19 simply holds projected values constant after a five-year horizon.

20 **Q122. ARE THERE ALTERNATIVE METHODS OF ARRIVING AT AN**  
 21 **EXPECTED GDP GROWTH RATE?**

22 A122. Yes. Considering the potential for current long-term projections to be influenced  
 23 by recent uncommonly low real growth in the U.S. economy, an alternative  
 24 approach would be to combine a long-term historical average growth rate for GDP

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<sup>128</sup> As noted in *New Regulatory Finance*, “Value Line is the largest and most widely circulated independent investment advisory service, and influences the expectations of a large number of institutional and individual investors.” Roger A. Morin, “New Regulatory Finance,” *Public Utilities Reports, Inc.* (2006) at 71.

1 with a current projection of inflation. This method has been relied on by other  
2 regulators.<sup>129</sup> It is also the approach recognized by *Morningstar*:

3 The growth rate in real Gross Domestic Product (GDP) for the  
4 period 1929 to 2012 was approximately 3.22 percent. Growth in  
5 real GDP (with only a few exceptions) has been reasonably stable  
6 over time; therefore, its historical performance is a good estimate of  
7 expected long-term (future) performance.<sup>130</sup>

8 Consistent with this approach the growth rate in real GDP would be equal  
9 to the average annual rate of change over the period 1929 through 2016, or 3.34%.

10 With respect to expected inflation, the average long-term inflation forecast from  
11 IHS Global Insight, EIA, and the Social Security Administration is 2.36%.

12 Combining an average real GDP growth rate of 3.34% with expected inflation of  
13 2.36% results in an alternative projected GDP growth rate of 5.70%.

14 **Q123. IS THERE EVIDENCE THAT LONG-TERM GDP GROWTH RATES**  
15 **UNDERSTATE INVESTORS' EXPECTATIONS FOR UTILITIES?**

16 A123. Yes. Actual historical growth rates for individual firms in Mr. Walters' own proxy  
17 group refute the notion that long-term growth for utilities is constrained by GDP.  
18 For example, Value Line reports that Eversource Energy achieved earnings growth  
19 over the last 10 years of 9.5%. Meanwhile, CMS Energy had 10-year and 5-year  
20 EPS growth rates of 8.5%.<sup>131</sup> These values for Mr. Walters' own proxy firms  
21 indicate that utilities can and do achieve growth over extended periods far in excess  
22 of the GDP growth rate he suggests as a limit in the multi-stage DCF model.

23 **Q124. DO EXPECTATIONS FOR THE UTILITY INDUSTRY SUPPORT A**  
24 **LONG-TERM TREND TOWARDS GDP GROWTH?**

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<sup>129</sup> See, e.g., Colorado Public Utilities Commission, Proceeding No. 14AL-039E, Decision No. R14-1298 (Oct. 28, 2014).

<sup>130</sup> Morningstar, "Ibbotson SBBI 2013 Valuation Yearbook (2013) at 52.

<sup>131</sup> The Value Line Investment Survey (February 17 & March 17, 2017).

1 A124. No. Growth rates for utilities are not expected to collapse beyond the next five  
2 years. At least in part, growth in the utility industry is created by additional  
3 infrastructure investment. Contrary to the assumption that growth trends will  
4 somehow mirror GDP, investors recognize that the utility industry has entered a  
5 cycle of significant capital spending on utility infrastructure. As the President of  
6 the Edison Electric Institute recently observed:

7           The improved credit quality greatly supports the continued surge in  
8           capital expenditures, which rose by \$7.2 billion, or 7.5 percent, to a  
9           new record high of \$103.3 billion in 2015.<sup>132</sup>

10           The investment community understands that utilities are facing the prospect  
11 of a long-term commitment to infrastructure investment. For example, S&P has  
12 observed that:

13           S&P Global Market Intelligence foresees continued high levels of  
14           capital spending by the industry, both on regulated and unregulated  
15           investment. Regulated capital spending includes spending on  
16           infrastructure replacement, new transmission and distribution  
17           facilities and lines, and regulated power plants, including new  
18           nuclear units currently under construction.<sup>133</sup>

19           Similarly, Deloitte published a report on utility capital expenditures and concluded  
20 the drivers behind continued strong spending included:

- 21           • The need to upgrade and reinforce electric and gas  
22           infrastructure due to age, increasingly severe weather, and  
23           cyber and physical threats
- 24           • The equally critical need to deploy information technology to  
25           boost the systems' efficiency, effectiveness, and resilience;  
26           accommodate the surge of new technologies and devices; and  
27           respond to customer demand for more flexible and customized  
28           products
- 29           • The need to address environmental concerns with an  
30           increasingly clean energy slate

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<sup>132</sup> Thomas R. Kuhn, "President's Letter," 2015 EEI Financial Review.

<sup>133</sup> Standard & Poor's Corporation, "Industry Surveys, Electric Utilities," (February 2016).

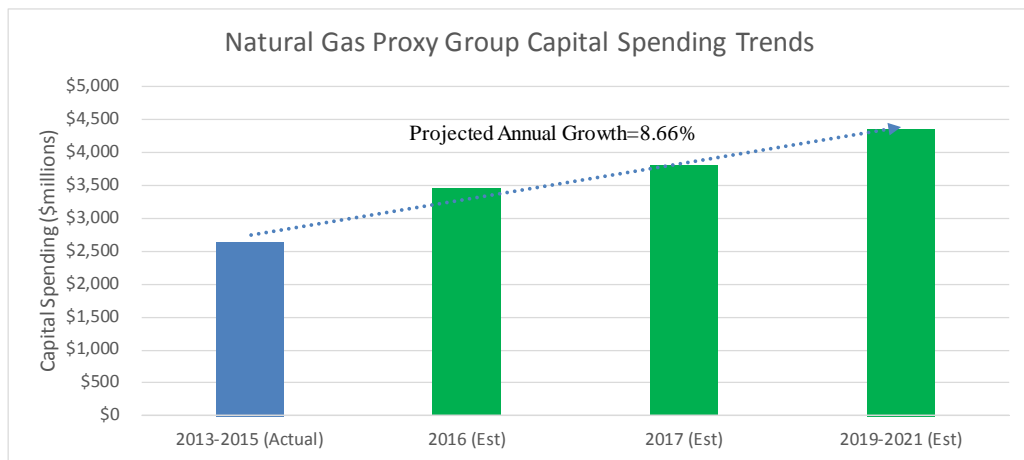


- The opportunity to take advantage of burgeoning supplies of domestic natural gas

Overall, company projections indicate that capital spending will likely remain substantial, which is not surprising, since key drivers behind the spending continue.<sup>134</sup>

The following figure illustrates this trend for gas utilities.

**FIGURE R-6**



The Value Line Investment Survey (December 2, 2016).

**Q125. ARE THERE INDICATIONS THAT HEIGHTENED CAPITAL EXPENDITURES WILL CONTINUE WELL BEYOND EEI'S 2019 HORIZON?**

A125. Yes. A study published by the American Society of Civil Engineers (“ASCE”) indicates that even with the recent upturn in utility capital spending, even more expenditures are coming:

The needs to maintain and update existing electric energy infrastructure, to adopt new technologies, and to meet the demands of a growing population and evolving economy over the next 30

<sup>134</sup> Deloitte, “From growth to modernization, the changing capital focus of the US utility sector,” (2016).

1                   years will impose significant requirements for new energy  
2                   infrastructure investment.<sup>135</sup>

3                   Based on a comparison of baseline capital expenditures for 2001-2010 and required  
4                   investment levels needed to ensure reliability through 2040, the ASCE report  
5                   concluded that an additional \$731.8 billion in future investment needs would be  
6                   required.

7                   These well-documented expectations for a long-term cycle of capital  
8                   investment in the electric utility industry imply higher – not lower – long-term  
9                   growth, and again confirm that GDP growth estimates almost certainly understate  
10                  investors’ expectations for electric utilities.

11                  **Q126. DOES MR. WALTERS’ OWN TESTIMONY SUPPORT THE PREMISE**  
12                  **THAT THE GROWTH IN THE UTILITY INDUSTRY WILL EXCEED**  
13                  **EXPECTED GROWTH IN GDP FOR THE FORESEEABLE FUTURE?**

14                  A126. Yes. Beginning on page 10 of his testimony, he cites several reports emphasizing  
15                  the strong growth expected for the industry. A few excerpts are highlighted  
16                  below:<sup>136</sup>

- 17                  • Capital expenditures throughout the U.S. power and gas sectors  
18                  in calendar-2016 are projected to be at an all-time high;
- 19                  • The nation’s largest electric and gas utilities are investing in  
20                  infrastructure to comply with sweeping environmental  
21                  regulations, implement new technologies, build new natural  
22                  gas, solar and wind generation and upgrade aging transmission  
23                  and distribution systems;
- 24                  • Moreover, their near-term capital spending forecasts continue  
25                  to escalate;
- 26                  • In addition, replacement of mature gas distribution  
27                  infrastructure has gained widespread momentum and is likely  
28                  to continue at material levels for many years, considering state  
29                  and federal mandates to address safety.

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<sup>135</sup> American Society of Civil Engineers, *Failure to Act, The Economic Impact of Current Investment Trends in Electricity Infrastructure*, at 4 (Economic Development Research Group, Inc., 2011), available at [http://www.asce.org/uploadedFiles/Infrastructure/Failure\\_to\\_Act/SCE41%20report\\_Final-lores.pdf](http://www.asce.org/uploadedFiles/Infrastructure/Failure_to_Act/SCE41%20report_Final-lores.pdf).

<sup>136</sup> Walters Direct at 10.

1 Mr. Walters admits that “gas industry investment outlooks are expected to be  
 2 considerably higher in the forecast (2016-2018), relative to the last 10-year  
 3 historical period.<sup>137</sup> He adds “the capital investments for the electric utility industry  
 4 are significantly higher than the capital investments for the gas industry but they  
 5 follow the same trend over the historical and forecasted period.”<sup>138</sup>

6 **Q127. DID THE FOUNDER OF THE DCF APPROACH SUPPORT THE USE OF**  
 7 **A GENERIC LONG-TERM GROWTH RATE, SUCH AS THE GDP**  
 8 **GROWTH UNDER THE MR. WALTERS’ MULTI-STAGE APPROACH?**

9 A127. No. Professor Myron J. Gordon, who originated the DCF approach, concluded that  
 10 reference to a generic long-term growth rate, such as Mr. Walters advocates, was  
 11 unsupported.<sup>139</sup> More specifically, Dr. Gordon concluded that any assumption of  
 12 a single time horizon for a transition to a generic long-term growth rate was highly  
 13 questionable and failed to reduce error in DCF estimates. Instead, Dr. Gordon  
 14 specifically recognized that, “it is the growth that investors expect that should be  
 15 used” in applying the DCF model, and he concluded:

16 A number of considerations suggest that investors may, in fact, use  
 17 earnings growth as a measure of expected future growth.”<sup>140</sup>

18 Similarly, a recent study reported in the *Journal of Investing* determined that there  
 19 is no correlation between stock market returns or earnings growth and GDP,  
 20 suggesting that investors’ expectations built into observable share prices are driven  
 21 by valuation measures, and not expected economic growth.<sup>141</sup>

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<sup>137</sup> *Id.* at 11.

<sup>138</sup> *Id.* at 11.

<sup>139</sup> Myron J. Gordon, “The Cost of Capital to a Public Utility,” *MSU Public Utilities Studies* (1974) at 100-01.

<sup>140</sup> *Id.* at 89.

<sup>141</sup> Joachim Klement, “What’s Growth Got to Do with It? Equity Returns and Economic Growth,” *Journal of Investing*, Vol. 24, No. 2 (Summer 2015): 74:78.

1 **Q128. HAVE OTHER REGULATORS RECOGNIZED THAT GDP GROWTH**  
 2 **RATES RESULT IN COST OF EQUITY ESTIMATES THAT FAIL TO**  
 3 **REFLECT INVESTORS' EXPECTATIONS FOR UTILITIES?**

4 A128. Yes. In Opinion No. 531 (issued June 19, 2014), FERC concluded that a 9.39%  
 5 midpoint produced by a multi-stage DCF model predicated on GDP growth is  
 6 insufficient to meet regulatory standards under *Hope* and *Bluefield*.<sup>142</sup> FERC  
 7 determined that a cost of equity of this magnitude “does not represent a just and  
 8 reasonable outcome” or “appropriately represent the utilities’ risks.”<sup>143</sup> In  
 9 particular, FERC concluded that historically anomalous capital market conditions  
 10 are leading to unrepresentative financial inputs to the DCF formula, which in turn  
 11 results in a cost of equity “that does not satisfy the requirements of *Hope* and  
 12 *Bluefield*.”<sup>144</sup>

13 In order to evaluate a fair and reasonable point-estimate ROE, FERC  
 14 endorsed reliance on the same risk premium, CAPM, and expected earnings  
 15 approaches presented in my testimony in this case.<sup>145</sup> In addition, FERC stressed  
 16 the relevance of ROEs allowed by state regulatory commissions in its evaluation of  
 17 a fair ROE from within the zone of reasonableness.<sup>146</sup> More recently, FERC  
 18 affirmed these findings in Opinion No. 551.<sup>147</sup>

19 **Q129. PLEASE SUMMARIZE YOUR OBJECTION TO MR. WALTERS' USE OF**  
 20 **GDP GROWTH RATES IN HIS MULTI-STAGE GROWTH DCF**  
 21 **ANALYSIS?**

22 A129. Mr. Walters presents no meaningful information to suggest that investors share his  
 23 view that growth in GDP must be considered “the highest sustainable long-term

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<sup>142</sup> Opinion No. 531, 147 FERC ¶ 61,234 at P 142.

<sup>143</sup> *Id.* at P 144.

<sup>144</sup> *Id.* at P 142.

<sup>145</sup> *Id.* at P 146.

<sup>146</sup> Opinion No. 531, 147 FERC ¶ 61,234 at P 148-149. FERC ultimately concluded that an ROE of 10.57% was just and reasonable.

<sup>147</sup> Opinion No. 551. FERC ultimately concluded that an ROE of 10.32% was just and reasonable.

1 growth rate of a utility.”<sup>148</sup> The industry-wide historical comparisons of utility  
2 sales growth and GDP cited by Mr. Walters may be factually correct, but they do  
3 not address what Mr. Walters identified as the fundamental requirement in  
4 estimating growth – the future expectations of investors. In fact, Mr. Walters  
5 specifically noted the pitfalls associated with historical data in assessing investors’  
6 expectations of growth.

7 Mr. Walters suggests that it would be illogical for investors to expect long-  
8 term growth for a utility that exceeds the rate of growth of the economy. Based on  
9 this subjective assertion, he assumed that each company's growth rate would begin  
10 to converge to that of the economy as a whole after 5 years, and then extended his  
11 analysis for an additional 195 years. While few investors are likely to consider Mr.  
12 Walters’ projected cash flows in the year 2217 to be within their foreseeable  
13 horizon, it is entirely logical for investors to recognize the potential for certain  
14 companies to grow faster than the overall economy.

15 **Q130. ARE THERE COMPUTATIONAL ERRORS THAT ALSO BIAS MR.**  
16 **WALTERS’ MULTI-STAGE DCF COST OF EQUITY ESTIMATES**  
17 **DOWNWARD?**

18 A130. Yes. As noted above, under his multi-stage DCF approach Mr. Walters predicted  
19 the cash flows that would accrue to investors over the next 200 years. To arrive at  
20 his estimated cost of equity, Mr. Walters used the internal rate of return (“IRR”)  
21 function available in Microsoft’s Excel spreadsheet program to determine the  
22 discount rate (*i.e.*, investors’ required rate of return) that would equate these cash  
23 flows with the current market price of the stock.<sup>149</sup> This IRR calculation, however,  
24 assumes that annual cash flows are received at the end of each year, which is

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<sup>148</sup> *Id.*

<sup>149</sup> Walters workpaper: CCW Confidential WP 10.xlsx.

1 inconsistent with the periodic dividend payments that investors receive over the  
2 course of the year and results in a downward bias in the implied cost of equity.

3 **B. Capital Asset Pricing Model**

4 **Q131. WHAT ARE THE WEAKNESSES IN MR. WALTERS' CAPM STUDIES?**

5 A131. Mr. Walters' CAPM analysis has several shortcomings. Like the other ROE  
6 Witnesses, it is based almost exclusively on historical data, even though the  
7 analysis should be forward-looking. He fails to correct for an observed bias in the  
8 CAPM result. Finally, his analysis ignores the impact of company size on expected  
9 returns.

10 **Q132. WHAT IS THE PRIMARY DIFFERENCE BETWEEN MR. WALTERS'**  
11 **SO-CALLED "FORWARD-LOOKING" CAPM ANALYSIS AND THE**  
12 **APPROACH DESCRIBED IN YOUR DIRECT TESTIMONY?**

13 A132. As Mr. Walters observed, the appropriate "R<sub>m</sub>" to use in applying the CAPM is the  
14 "[e]xpected return for the market portfolio."<sup>150</sup> The fundamental difference  
15 between my approach and that of Mr. Walters is that, while my analysis actually  
16 looked to the future return expectations of investors in the capital markets, Mr.  
17 Walters' "forward-looking" CAPM was actually based almost entirely on historical  
18 data. As Mr. Walters explained:

19 I estimated the expected return on the S&P 500 by adding an  
20 expected inflation rate to the long-term historical arithmetic average  
21 real return on the market.<sup>151</sup> [emphasis added]

22 In other words, the relatively small portion of Mr. Walters' "forward-  
23 looking" market return constituting inflation was based on projected data, but the  
24 actual return on the market itself was completely backward looking. Thus, Mr.  
25 Walters essentially presented two variants of a CAPM using historical data. Neither

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<sup>150</sup> Walters Direct at 54.

<sup>151</sup> *Id.* at 56.

1 one of these approaches is consistent with the assumptions of the CAPM because  
2 as noted above, the CAPM seeks to determine the expected return, and is predicated  
3 on the forward-looking expectations of investors. As discussed earlier in response  
4 to Dr. Woolridge, Mr. Walters' use of historical returns in the CAPM is inconsistent  
5 with the underlying presumptions of the model.

6 **Q133. WHAT ABOUT MR. WALTERS' CRITICISM THAT YOUR FORWARD-**  
7 **LOOKING ESTIMATE OF THE MARKET RATE OF RETURN IS NOT**  
8 **REASONABLE?**<sup>152</sup>

9 A133. As noted earlier, the use of forward-looking expectations in estimating the market  
10 risk premium is well accepted in the financial literature and has been recognized by  
11 other regulators. Mr. Walters' criticism of my forward-looking CAPM approach  
12 seems to hinge on the fact that this method produces an equity risk premium for the  
13 S&P 500 that is higher than the historical benchmarks he cites. But estimating  
14 investors' required rate of return by reference to current, forward-looking data, as  
15 I have done, is entirely consistent with the theory underlying the CAPM  
16 methodology. As noted earlier, the CAPM is an *ex-ante*, or forward-looking model  
17 based on expectations of the future. As a result, in order to produce a meaningful  
18 estimate of required rates of return, the CAPM is best applied using data that  
19 reflects the expectations of actual investors in the market. Rather than look  
20 backwards to a risk premium based largely on historical data, as Mr. Walters  
21 advocates, my analysis appropriately focused on the expectations of actual  
22 investors in today's capital markets.

23 All quantitative methods used to estimate the cost of equity have their own  
24 strengths and weakness. Mr. Walters does not suggest that the CAPM model is  
25 "wrong" to focus on forward-looking projections instead of backward, historical

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<sup>152</sup> *Id.* at 70.

1 results, nor does he claim that looking to the future, as I have done, is a  
 2 misapplication of the CAPM. Instead, Mr. Walters simply believes that the result  
 3 of applying the CAPM in a manner that is consistent with the underlying  
 4 assumptions produces a result that he views as being too high.

5 **Q134. HAVE OTHER REGULATORS RELIED ON A FORWARD-LOOKING**  
 6 **DCF APPROACH SIMILAR TO THE ONE PRESENTED IN YOUR**  
 7 **DIRECT TESTIMONY AS A MEANS OF ESTIMATING THE MARKET**  
 8 **COST OF EQUITY?**

9 A134. Yes. I based my CAPM approach on the methods used by the Staff at the Illinois  
 10 Commerce Commission, whose witnesses have routinely relied on a forward-  
 11 looking market rate of return estimate to apply the CAPM. For example, Illinois  
 12 Staff witness Rochelle Langfeldt employed an expected market return based on an  
 13 analysis analogous to the approach described in my direct testimony:

14 Q. How was the expected rate of return on the market portfolio  
 15 estimated?

16 A. The expected rate of return on the market was estimated by  
 17 conducting a DCF analysis on the firms composing the S&P 500  
 18 Index ("S&P 500"). ... Firms not paying a dividend as of June  
 19 28, 2001, or for which neither Zacks nor IBES growth rates were  
 20 available were eliminated from the analysis. The resulting  
 21 company-specific estimates of the expected rate of return on  
 22 common equity were then weighted using market value data  
 23 from Salomon Smith Barney, Performance and Weights of the  
 24 S&P 500: Second Quarter 2001. The estimated weighted  
 25 averaged expected rate of return for the remaining 365 firms  
 26 composing 78.31% of the market capitalization of the S&P 500  
 27 equals 15.31%.<sup>153</sup>

28 Moreover, the market cost of equity relied on in my analysis represents a  
 29 weighted average expected return for the dividend paying firms in the S&P 500.  
 30 Growth expectations for some firms fall below expected trends GDP, while

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<sup>153</sup> Direct Testimony of Rochelle Langfeldt, Illinois Commerce Commission Docket No. 01-0423 at 23-24 (2001).



1 projections for other firms are considerably more optimistic. Similarly, the  
2 composition of the S&P 500 is not static and growth rates for one company may  
3 moderate over time, while for others they may increase. On balance, however, the  
4 growth rates used in my study are representative of the consensus expectations for  
5 the dividend paying firms in the S&P 500 Index as a whole. This contradicts Mr.  
6 Walters' position that investors' growth expectations should be constrained by  
7 forecasted GDP growth when estimating the market cost of equity.<sup>154</sup>

8 **Q135. DID MR. WALTERS FAIL TO CONSIDER OTHER IMPORTANT**  
9 **FACTORS IN APPLYING THE CAPM?**

10 A135. Yes. Mr. Walters failed to reflect the size adjustment in his CAPM application.  
11 According to the CAPM, the expected return on a security should consist of the  
12 riskless rate, plus a premium to compensate for the systematic risk of the particular  
13 security. The degree of systematic risk is represented by the beta coefficient. The  
14 need for the size adjustment arises because differences in investors' required rates  
15 of return that are related to firm size are not fully captured by beta. To account for  
16 this, *Morningstar* has developed size premiums that need to be added to the  
17 theoretical CAPM cost of equity estimates to account for the level of a firm's  
18 market capitalization in determining the CAPM cost of equity. Accordingly, Mr.  
19 Walters should have incorporated an adjustment to recognize the impact of size  
20 distinctions between his proxy companies, as measured by the average market  
21 capitalization.

22 **Q136. IS THERE ANY MERIT TO MR. WALTERS' CONTENTION THAT A**  
23 **SIZE ADJUSTMENT SHOULD NOT BE APPLIED TO UTILITIES?**<sup>155</sup>

24 A136. No. First, Mr. Walters implies that I am proposing to apply a general size risk  
25 premium in arriving at a fair ROE for the Companies; but this is not correct. Rather,

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<sup>154</sup> Walters Direct at 41.

<sup>155</sup> *Id.* at 71.

1 this adjustment merely corrects for an observed inability of the CAPM to fully  
2 reflect the impact of size distinctions by market capitalization that the beta value  
3 does not otherwise capture, but which is acknowledged by empirical research. My  
4 consideration of the impact of firm size does not adjust for KU's or LG&E's size  
5 relative to the proxy group; nor is it applied to the results of the DCF, risk premium,  
6 or expected earnings approaches. Rather, it is specifically tied to the CAPM  
7 because empirical research indicates that beta does not capture an increment of risk  
8 related to firm size.

9 Mr. Walters' observation that the "size adjustment recommended by Mr.  
10 McKenzie reflects companies that have beta estimates in excess of 1.00" says  
11 nothing at all about the relevance of a size adjustment.<sup>156</sup> Of course, there are any  
12 number of specific factors that distinguish a utility's risks from other firms in the  
13 non-regulated sector, just as there are important distinctions between the  
14 circumstances faced by airlines and drug manufacturers. But under the assumptions  
15 of modern capital market theory on which the CAPM rests, these considerations are  
16 reduced to a single risk measure – beta – which captures stock price volatility  
17 relative to the market. Within the CAPM paradigm, the degree of regulation, the  
18 nature of competition in the industry, the competence of management, and every  
19 other firm-specific consideration is boiled down to a single question; namely, how  
20 much does the stock's price fluctuate in relation to the market as a whole? Beta is  
21 the measure of that variability, and research demonstrates that beta does not fully  
22 account for the impact of firm size.

23 As noted earlier, the fact that the size premiums reported by *Duff & Phelps*  
24 were not estimated on an industry-by-industry basis provides no basis to ignore this  
25 relationship in estimating the cost of equity for utilities. A study reported in *Public*

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<sup>156</sup> *Id.* at 71-72.

1           *Utilities Fortnightly* noted that the betas of small companies do not fully account  
2 for the higher realized rates of return associated with small company stocks:

3                     The smaller deciles show returns not fully explainable by the  
4                     CAPM. The difference in risk premium (realized versus CAPM)  
5                     grows larger as one moves from the largest companies in decile 1 to  
6                     the smallest in decile 10. The difference is especially pronounced  
7                     for deciles 9 and 10, which contain the smallest companies.<sup>157</sup>

8           The study went on to conclude that a publicly traded utility with a market  
9           capitalization of \$1.0 billion would require a small company premium of  
10           approximately 130 basis points above the rate of return for larger firms.<sup>158</sup>

11                     Mr. Walters further confuses the size adjustment required by the CAPM  
12                     with aspects of the “build-up model” described in a Duff & Phelps publication.<sup>159</sup>  
13           The build-up model and the CAPM are not synonymous and in fact are distinct  
14           methods for estimating the cost of equity. The “industry risk premium adjustment”  
15           cited by Mr. Walters in the context of the build-up method is *in lieu of* the more  
16           precise beta risk measure for each firm in the proxy group that is employed in the  
17           CAPM. Mr. Walters is misleading by wrongly suggesting that the “industry risk  
18           premium factor” and the beta measure used in the CAPM are somehow additive.  
19           In fact, they are mutually exclusive adjustments pertaining to entirely different  
20           analytical approaches, and there is no basis for Mr. Walters’ contention that I  
21           “cherry-picked” the size adjustment.<sup>160</sup>

22           **Q137. MR. WALTERS REJECTS YOUR USE OF THE ECAPM BECAUSE HE**  
23           **SAYS IT AMOUNTS TO DOUBLE COUNTING WHEN USED WITH**  
24           **VALUE LINE ADJUSTED BETAS.<sup>161</sup> WHAT IS YOUR RESPONSE?**

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<sup>157</sup> Michael Annin, “Equity and the Small-Stock Effect”, *Public Utilities Fortnightly* (Oct. 15, 1995) at 43.

<sup>158</sup> This compares with the size adjustments incorporated in my application of the CAPM and ECAPM, which ranged from -36 basis points to 149 basis points (Exhibit Nos. 7-8).

<sup>159</sup> Walters Direct at 71, 73.

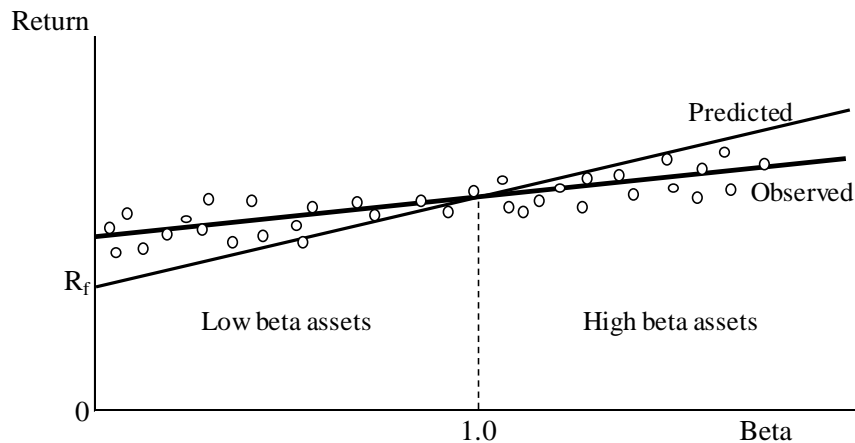
<sup>160</sup> *Id.* at 71.

<sup>161</sup> Walters Direct at 76.

1 A137. As I stated in my Direct Testimony,<sup>162</sup> the ECAPM is simply a variant of the  
 2 traditional CAPM approach that is designed to correct for an observed bias in the  
 3 CAPM result. The modification reflected in the ECAPM is distinct from the Value  
 4 Line adjustment of estimated betas for the demonstrated tendency to regress toward  
 5 the mean. The Value Line adjustment is intended to make betas estimated based  
 6 on historical returns better estimates of forward-looking betas.

7 In contrast, the ECAPM reflects a refinement to adjust for a systematic  
 8 tendency of low beta portfolios to over-earn and high beta portfolios to under-earn  
 9 relative to the predictions of the CAPM capital market line. This is illustrated  
 10 graphically in the figure below:

**FIGURE R7**  
**CAPM – PREDICTED VS. OBSERVED RETURNS**



11 The ECAPM reflects a refinement to adjust for a systematic tendency of low beta  
 12 portfolios to over-earn and high beta portfolios to under-earn relative to the  
 13 predictions of the CAPM capital market line. In other words, even if a firm's beta  
 14 value were estimated with perfect precision, the CAPM would still understate the  
 15 return for low-beta stocks and overstate the return for high-beta stocks. The

<sup>162</sup> McKenzie LGE Direct at 46-48.

1 ECAPM and the use of adjusted betas represent two separate and distinct issues in  
2 estimating returns, and both are useful for improving the traditional CAPM results.

3 In contrast to Mr. Walters' dismissal of this approach, the results of the  
4 ECAPM have been relied on by other regulators. For example, Staff witness Julie  
5 McKenna of the Maryland Public Service Commission noted that "the ECAPM  
6 model adjusts for the tendency of the CAPM model to underestimate returns for  
7 low Beta stocks," and concluded that, "I believe under current economic conditions  
8 that the ECAPM gives a more realistic measure of the ROE than the CAPM model  
9 does."<sup>163</sup> The Regulatory Commission of Alaska has also relied on the ECAPM  
10 approach, noting that:

11 Tesoro averaged the results it obtained from CAPM and ECAPM  
12 while at the same time providing empirical testimony that the  
13 ECAPM results are more accurate than [sic] traditional CAPM  
14 results. The reasonable investor would be aware of these empirical  
15 results. Therefore, we adjust Tesoro's recommendation to reflect  
16 only the ECAPM result.<sup>164</sup>

### 17 C. Utility Risk Premium

18 **Q138. DO THE RESULTS OF MR. WALTERS' RISK PREMIUM APPROACH**  
19 **BASED ON AUTHORIZED RETURNS PROVIDE A RELIABLE GUIDE**  
20 **TO A FAIR ROE FOR THE COMPANIES?**

21 A138. No. Mr. Walters subjectively chose to truncate the data available to apply his risk  
22 premium approach by ignoring all observations prior to 1986. Mr. Walters  
23 explained that this period was selected "because public utility stocks consistently  
24 traded at a premium to book value during that period,"<sup>165</sup> but such manipulation of  
25 this data runs counter to the assumptions underlying the study of historical risk  
26 premiums. Ibbotson Associates noted the pitfalls of such a subjective approach:

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<sup>163</sup> *Direct Testimony and Exhibits of Julie McKenna*, Maryland PSC Case No. 9299 (Oct. 12, 2012) at page 9.

<sup>164</sup> Regulatory Commission of Alaska, Order No. P-97-004(151) at 145 (Nov. 27, 2002).

<sup>165</sup> Walters Direct at 47.

1           Some analysts estimate the expected risk premium using a shorter,  
2           more recent time period on the basis that recent events are more likely  
3           to be repeated in the near future ... This view is suspect ...<sup>166</sup>

4           By choosing a truncated time period for his risk premium study, Mr. Walters  
5           unnecessarily introduces a subjective bias that taints his analysis and artificially  
6           lowers his results.

7           **Q139. WHAT OTHER FLAWS ARE ASSOCIATED WITH MR. WALTERS' RISK**  
8           **PREMIUM APPLICATION?**

9           A139. Mr. Walters failed to incorporate the inverse relationship between interest rates and  
10          equity risk premiums in his analysis of historical authorized rates of return. There  
11          is considerable empirical evidence that when interest rates are relatively high,  
12          equity risk premiums narrow, and when interest rates are relatively low, equity risk  
13          premiums are greater. This inverse relationship between equity risk premiums and  
14          interest rates has been widely reported in the financial literature. As summarized  
15          in *New Regulatory Finance*:

16                   Published studies by Brigham, Shome, and Vinson (1985), Harris  
17                   (1986), Harris and Marston (1992, 1993), Carelton, Chambers, and  
18                   Lakonishok (1983), Morin (2005), and McShane (2005), and others  
19                   demonstrate that, beginning in 1980, risk premiums varied inversely  
20                   with the level of interest rates – rising when rates fell and declining  
21                   when rates rose.<sup>167</sup>

22          *New Regulatory Finance* noted that, taken together, studies in the financial  
23          literature imply that a 100 basis point change in bond yields would imply a 50 basis  
24          point increase in the equity risk premium.<sup>168</sup>

25                   As shown on Mr. Walters' Exhibits CCW-12 and CCW-13, current interest  
26          rates are significantly less than those prevailing in the late 1980s and early 1990s.  
27          Given that interest rates are currently lower than the average over his study period,

<sup>166</sup> Ibbotson Associates, *2005 Yearbook, Valuation Edition* at 80.

<sup>167</sup> Roger A. Morin, "New Regulatory Finance," *Public Utilities Reports, Inc.* (2006) at 128.

<sup>168</sup> *Id.* at 129.

1 current equity risk premiums should be relatively higher, which Mr. Walters'  
2 analysis entirely ignores.

3 **Q140. WHAT COST OF EQUITY ESTIMATE IS INDICATED IF MR.**  
4 **WALTERS' RISK PREMIUM APPROACH IS CORRECTED TO**  
5 **ACCOUNT FOR THIS FACTOR?**

6 A140. I began with the data from Mr. Walters' two risk premium Exhibits CCW-12 and  
7 CCW-13. The only adjustment I made to this data was to account for the inverse  
8 relationship between interest rates and risk premiums. Since rates are now  
9 (historically) low, an upward adjustment to the base risk premium is critical. As  
10 shown on Rebuttal Exhibit No. 16, adjusting Mr. Walters' risk premium analysis to  
11 account for this inverse relationship results in a current cost of equity estimate for  
12 the Companies of 10.05% using Treasury yields (page 1), or 9.87% based on public  
13 utility bond yields (page 3).

14 **D. Other ROE Issues**

15 **Q141. MR. WALTERS ACCUSES YOU OF "MANIPULATING" YOUR DCF**  
16 **RESULTS BECAUSE YOU REMOVED SEVERAL LOW-END VALUES**  
17 **FROM YOUR RESULTS AND ONLY REMOVED ONE HIGH-END**  
18 **ESTIMATE.<sup>169</sup> IS THIS A VALID CRITICISM?**

19 A141. No. As discussed above in response to Dr. Woolridge, low-end values were  
20 evaluated against the observable returns available from long-term bonds. But the  
21 fact that there are numerous results that fail this test of reasonableness says nothing  
22 about the validity of estimates at the upper end of the range of results, and there is  
23 no basis to discard an equal number of values from the top of the range. In my  
24 Exhibit No. 5, I retained an upper end cost of equity estimate of 13.2%, but I also

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<sup>169</sup> Walters Direct at 69.

1 kept low-end estimates in the 7.0% range which are assuredly far below investors'  
2 required rate of return.

3 **Q142. MR. WALTERS SUGGESTS THAT USING THE MEDIAN WOULD BE A**  
4 **BETTER APPROACH THAN REMOVING OUTLIERS IN DEALING**  
5 **WITH EXTREME DCF RESULTS.<sup>170</sup> DO YOU AGREE?**

6 A142. No. Similar to my earlier discussion of Mr. Walters' DCF averaging technique, I  
7 believe that each ROE result represents a stand-alone estimate of investors' future  
8 expectations, and each value should be evaluated on its own merits. The fact that  
9 a median of several outcomes might produce a DCF estimate that could be  
10 considered reasonable does not absolve the need to evaluate each underlying return  
11 separately. Without considering the underlying data, and including ROE estimates  
12 that do not reflect investor expectations, Mr. Walters' median approach biases his  
13 results downward.

14 **Q143. MR. WALTERS CONTENDS THAT THE EXPECTED EARNINGS**  
15 **ANALYSIS YOU USED IS NOT A REASONABLE METHOD FOR**  
16 **ESTIMATING A FAIR ROE FOR KU AND LG&E.<sup>171</sup> DO YOU AGREE?**

17 A143. No. I provided support for the expected earnings method in my earlier rebuttal of  
18 Dr. Woolridge and in my Direct Testimony. The appeal of the expected earnings  
19 approach is that it does not require theoretical models to indirectly infer investors'  
20 perceptions from stock prices or other market data. As long as the proxy companies  
21 are similar in risk, their expected earned returns on invested capital provide a direct  
22 benchmark for investors' opportunity costs that is independent of fluctuating stock  
23 prices, market-to-book ratios, debates over DCF growth rates, or the limitations  
24 inherent in any theoretical model of investor behavior.

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<sup>170</sup> *Id.* at 69.

<sup>171</sup> *Id.* at 84.



1 **Q144. DO YOU AGREE WITH MR. WALTERS THAT A METHODOLOGY HAS**  
2 **TO DEPEND ON MARKET DATA TO BE USEFUL IN EVALUATING**  
3 **INVESTORS' REQUIRED RETURN?**<sup>172</sup>

4 A144. No. Mr. Walters wrongly contends that because the expected earnings approach is  
5 based on accounting data and not market data, it should be rejected. While I agree  
6 that market-based models are certainly important tools in estimating investors'  
7 required rate of return, in my opinion, this in no way invalidates the usefulness of  
8 the expected earnings approach. In fact, this is one of its advantages. As discussed  
9 earlier, a very simple, conceptual principle is that when evaluating two investments  
10 of comparable risk, investors will choose the alternative with the higher expected  
11 return. If the Companies are only allowed the opportunity to earn a 9.35% return  
12 on the book value of their equity investments, as recommended by Mr. Walters,  
13 while other utilities are expected to earn an average of 11.2%,<sup>173</sup> the implications  
14 are clear – the Companies' investors will be denied the ability to earn a return  
15 commensurate with other opportunities of comparable risk.

16 **Q145. MR. WALTERS FAULTS YOUR NON-UTILITY DCF APPROACH**  
17 **BECAUSE, ACCORDING TO HIM, THE NON-UTILITY GROUP IS**  
18 **“MUCH RISKIER” THAN THE UTILITY INDUSTRY.**<sup>174</sup> **HOW DO YOU**  
19 **RESPOND?**

20 A145. In my Direct Testimony, I compared risk indicators for the non-utility group to my  
21 proxy group and to the Companies. This comparison is reproduced below.

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<sup>172</sup> *Id.* at 84.

<sup>173</sup> The average expected return on book equity for 2020-22 calculated for Mr. Walters' proxy group, as shown on Rebuttal Exhibit No. 14.

<sup>174</sup> Walters Direct at 85.

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**TABLE R-4**  
**COMPARISON OF RISK INDICATORS**

	<u>Credit Rating</u>		<u>Value Line</u>		
	<u>S&amp;P</u>	<u>Moody's</u>	<u>Safety</u>	<u>Financial</u>	
			<u>Rank</u>	<u>Strength</u>	<u>Beta</u>
Non-Utility Group	A-	A3	1	A+	0.69
Utility Group	BBB+	Baa1	2	A	0.70
KU/LG&E	A-	A3	2	B++	0.70

3 As I concluded in my Direct Testimony, based on these parameters, investors would  
4 likely conclude that the overall investment risks for the Utility Group and KU are  
5 greater than those of the firms in the Non-Utility Group. Mr. Walters' suggestion  
6 to the contrary is misleading and should be ignored.

7 **Q146. DO YOU AGREE WITH MR. WALTERS' FLOTATION COST**  
8 **DISCUSSION?**

9 A146. No. Mr. Walters rejects a flotation cost adjustment because he claims it "is not  
10 based on known and measurable LG&E costs."<sup>175</sup> Mr. Walters seems to agree that  
11 flotation costs can be included in the cost of equity analysis as a part of the cost of  
12 raising capital, but he argues that such an adjustment should be rejected in this case.  
13 KU and LG&E has been and will continue to invest significant amounts of equity  
14 capital to serve the public. The equity capital necessary to support this investment  
15 is supplied by proceeds from past stock issues and through retained earnings. The  
16 earnings base of this equity is permanently reduced by the amount of past flotation  
17 costs. Without a flotation adjustment, these legitimate costs of providing utility  
18 service will be excluded for ratemaking purposes and will further undercut the  
19 Companies' ability to earn their authorized ROE.

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<sup>175</sup> *Id.* at 66.

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**V. RESPONSE TO MR. TILLMAN**

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**Q147. DID MR. TILLMAN CONDUCT AN INDEPENDENT EVALUATION OF A FAIR ROE FOR THE COMPANIES?**

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A147. No. Mr. Tillman did not conduct any analyses of the cost of equity. His testimony was limited to a presentation of selected data concerning previously authorized ROEs. Based on this limited review, Mr. Tillman expressed his concern that a 10.23% ROE for the Companies is “excessive.”<sup>176</sup>

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**Q148. DO YOU AGREE WITH MR. TILLMAN THAT ALLOWED ROES PROVIDE ONE BENCHMARK WORTHY OF CONSIDERATION IN THE COMMISSION’S EVALUATION?**

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A148. Yes, I do. Importantly, however, such comparisons of allowed ROEs are only one consideration. While this data can be useful in the KPSC’s deliberations, it is not a substitute for the detailed analyses presented in my direct testimony.

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**Q149. DOES THE DATA PRESENTED BY MR. TILLMAN CONFIRM YOUR CONCLUSION THAT DR. WOOLRIDGE’S, MR. BAUDINO’S, AND MR. WALTERS’ RECOMMENDATIONS ARE TOO LOW?**

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A149. Yes. Mr. Tillman cites an average allowed ROE for vertically integrated utilities of 9.82% for 2014 through the present,<sup>177</sup> which confirms my earlier conclusion that the 8.75%, 9.00%, and 9.35% ROE recommendations of the ROE witnesses fall well below average returns authorized for other utilities, and are insufficient to meet the requirements of regulatory standards.

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**Q150. DO YOU AGREE WITH THE INFERENCE THAT MR. TILLMAN DRAWS FROM HIS REVIEW OF ALLOWED ROES?**

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A150. No. There is no basis for Mr. Tillman to suggest that average authorized ROEs are somehow skewed upwards because of specific awards in certain states. Mr.

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<sup>176</sup> Tillman LGE Direct at 8.

<sup>177</sup> *Id.* at 14.

1 Tillman points to ROEs above 10% awarded in Michigan, but he made no effort to  
2 examine results at the low-end of the range. For example, the 9.30% ROE result  
3 for Kansas City Power and Light’s Kansas operations was, according to RRA, part  
4 of a settlement that “did not address rate-of-return issues.”<sup>178</sup> In short, while a  
5 review of historical authorized ROEs can provide a general benchmark, it is not a  
6 substitute for a thorough analysis of the cost of capital, such as that contained in  
7 my direct testimony and supporting the Companies’ 10.23% requested ROE. As  
8 discussed in detail earlier, data concerning historical allowed ROEs reported by  
9 RRA can be informative, but do not substitute for a comprehensive application of  
10 primary methods.

11 **Q151. FROM YOUR POSITION AS A REGULATORY FINANCIAL ANALYST,**  
12 **WHAT DO YOU MAKE OF MR. TILLMAN’S ADMONITION (PP. 7-8) TO**  
13 **CONSIDER CUSTOMER IMPACTS WHEN ESTABLISHING A FAIR**  
14 **ROE?**

15 A151. First, it is important to note that the determination of the ROE is made by investors  
16 in the capital markets, and is not predicated on any notion of costs or savings to  
17 customers. The U.S. Supreme Court’s regulatory standards embodied in the *Hope*  
18 and *Bluefield* decisions represent a balance between the interests of customers and  
19 investors, by setting forth the guidelines as to a fair ROE. Meanwhile, Mr. Tillman  
20 wrongly suggests that a lower ROE is *per se* in customers’ benefit. This is not the  
21 case. While a downward-biased ROE may provide the illusion of customer  
22 “savings” in the form of a lower revenue requirement in the short-term, the long-  
23 term impact of an inadequate ROE can be injurious to customers and the Kentucky  
24 economy.

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<sup>178</sup> Regulatory Research Associates Regulatory Focus, *Major Rate Case Decisions-Calendar 2015*, January 14, 2016, pp. 5 and 9.

1           As discussed earlier, there is a very real connection between the ROE and  
2 the availability of capital, and Mr. Tillman ignores the negative impact that an  
3 inadequate ROE would have on investment. The ROE is the primary signal to  
4 investors, not only with respect to attracting new capital investment, but also in  
5 supporting existing utility operations. If the utility is unable to offer a competitive  
6 ROE, existing shareholders will suffer a capital loss as investors take advantage of  
7 other, more favorable opportunities, and the utility's stock price would fall.  
8 Moreover, as investors' confidence is undermined, the ability of utilities to access  
9 equity capital markets and expand investment will suffer. While the Companies  
10 would undoubtedly continue to meet their service obligations to customers, a  
11 downward-biased ROE would send an unmistakable signal to the investment  
12 community as they consider whether to commit capital in Kentucky, and at what  
13 cost.

14 **Q152. DO YOU AGREE WITH MR. TILLMAN'S ASSESSMENT REGARDING**  
15 **THE IMPACT OF CONSTRUCTION WORK IN PROGRESS ("CWIP")?**

16 A152. No. While Mr. Tillman attempts to distinguish the risks of the Companies based  
17 on the opportunity to include CWIP in rate base, this is hardly novel or unique to  
18 the Companies and has been widely utilized since the 1970s to address the impact  
19 of construction costs on utilities' financial integrity.

20 **Q153. WHAT IS CWIP?**

21 A153. CWIP consists of investment in facilities built to meet service obligations that are  
22 not yet physically providing service. For an electric utility, CWIP can be sizeable  
23 as a result of the capital intensity of utility infrastructure investment and the  
24 extended construction periods involved with these facilities. During the  
25 construction phase, the utility must pay capital carrying costs (interest, dividends,  
26 etc.) on the investment in new facilities. These capital carrying costs are typically  
27 accrued for future recovery in the form of Allowance for Funds Used During

1 Construction (“AFUDC”), which is included in rate base at the time the facilities  
2 are placed in service. Alternatively, regulators may allow CWIP to be included in  
3 rate base and thus permit the utility an opportunity to recover these capital costs  
4 through current rates.

5 **Q154. WHAT IS THE FINANCIAL IMPACT OF CWIP?**

6 A154. If CWIP is included in rate base, the utility’s revenue requirements are increased  
7 by the capital costs associated with the new construction. As a result, since  
8 customers pay the capital carrying costs of CWIP in current rates, capitalized  
9 AFUDC is not added to plant cost. From the utility’s standpoint, current cash flow  
10 is higher than it would have been otherwise. As a result, including CWIP in rate  
11 base improves a utility’s cash flow and increases revenue requirements during the  
12 construction phase; however, this increase is offset in the future by the lower rate  
13 base that results from eliminating capitalized AFUDC.

14 While the level of a utility’s earnings does not differ dramatically depending  
15 on whether or not CWIP is included in rate base, the cash flow implications can be  
16 significant, especially in the case of a large construction program. To finance the  
17 costs of construction, utilities such as the Companies must obtain financing in the  
18 form of common equity or long-term debt. If CWIP is not included in rate base, no  
19 cash is generated from current rates to meet the interest and dividend payments  
20 associated with these securities, which in turn must be financed.

21 The uncertainties that investors associate with cost deferrals and a  
22 deterioration in earnings quality are significant and many of the key indicators  
23 relied on by securities analysts and bond rating agencies focus on measures of cash  
24 flow. As a result, the greater risk associated with higher levels of non-cash earnings  
25 (*i.e.*, AFUDC) would ultimately be reflected in higher rates of return required by  
26 investors. Investors recognize that including CWIP in rate base is an important tool

1 that supports the utility's financial integrity and attenuates some of the financial  
2 risks associated with new infrastructure investment.

3 **Q155. IS THERE ANY MERIT TO MR. TILLMAN'S CONTENTION (P. 11)**  
4 **THAT INCLUDING CWIP IN RATE BASE "SHIFTS RISKS ONTO**  
5 **RATEPAYERS?"**

6 A155. No. Including CWIP in rate base will ease the financial pressure associated with  
7 the Companies' capital projects by improving cash flow and providing greater  
8 regulatory certainty. While instrumental in supporting financial integrity and  
9 ability to attract capital, including CWIP will not have a measurable impact on the  
10 overall investment risks of the Companies or investors' required rate of return.  
11 Including CWIP in rate base changes only the timing of cost recovery for projects  
12 included in CWIP. Accordingly, CWIP does not shift risks to ratepayers, as alleged  
13 by Mr. Tillman.

14 **Q156. HAVE OTHER REGULATORS RECOGNIZED THE POTENTIAL**  
15 **BENEFITS ASSOCIATED WITH INCLUDING CWIP IN RATE BASE?**

16 A156. Yes. Investors recognize that it is not uncommon for regulators to include CWIP  
17 in rate base when establishing rates. A study by the Edison Electric Institute  
18 observed that:

19 The inclusion of CWIP in rate base improves cash flow and reduces  
20 future rate shocks. This practice also reduces the losses that a utility  
21 experiences making large plant additions under historical test year  
22 rates. Monitoring by the Edison Electric Institute has found that  
23 states that have recently allowed the inclusion of CWIP in rate base  
24 include CO, FL, GA, IN, KS, KY, LA, MI, MO, NC, NM, NV, SD,  
25 TN, VA, and WV.<sup>179</sup>

26 Accordingly, the cost of equity estimates developed for the proxy  
27 companies already reflects any impact associated with the opportunity to earn a  
28 return on CWIP. FERC has also recognized that including CWIP balances the

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<sup>179</sup> Edison Electric Institute, *Forward Test Years for US Electric Utilities* (August 2010).

1 interest of investors and customers, and the Commission has routinely allowed  
2 electric utilities to include CWIP in rate base.<sup>180</sup> FERC noted in *Order No. 679*  
3 that including CWIP in rate base provides “up-front regulatory certainty, rate  
4 stability and improved cash flow” that encourage investment by “easing the  
5 financial pressures” associated with construction programs.<sup>181</sup>

6 **Q157. IS MR. TILLMAN’S POSITION WITH RESPECT TO CWIP CONSISTENT**  
7 **WITH ESTABLISHED PRECEDENT IN KENTUCKY?**

8 A157. No. Mr. Tillman’s recommendations conflict with the KPSC’s long-established  
9 support for including CWIP without any downward adjustment to the Companies’  
10 ROE. Mr. Tillman has presented no evidence that would suggest the KPSC’s  
11 longstanding practice no longer benefits customers or would otherwise undermine  
12 a constructive regulatory policy that is widespread in the industry. Moreover, while  
13 CWIP is supportive of the Companies’ credit standing, it does not allow recovery  
14 of a return on construction expenditures outside of a rate proceeding. As a result,  
15 there can be a significant lag between the time that expenditures are incurred and  
16 when they are included in CWIP, which is exacerbated for utilities with large  
17 capital expenditure programs, such as the Companies. Mr. Tillman fails to address  
18 these realities, which further disprove his assessment and recommendations.

19 **Q158. MR. TILLMAN POINTS TO THE USE OF FORECAST TEST YEARS AS**  
20 **A RISK REDUCING RATE MECHANISM FOR THE COMPANIES.**  
21 **WOULD THIS FEATURE IMPLY A LOWER ROE FOR THE**  
22 **COMPANIES IN THIS CASE?**

23 A158. No. As I point out in my Direct Testimony, investors recognize that the use of  
24 adjustment mechanisms and future test years is widely prevalent in the utility

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<sup>180</sup> *Construction Work in Progress for Public Utilities; Inclusion of Costs in Rate Base*, Order No. 298, FERC Stats. & Regs. ¶ 30,455 (1983), order on reh’g, 25 FERC ¶ 61,023 (1983).

<sup>181</sup> *Order No.679* at P. 115. See also, *Order No. 679-A* at PP. 114-115.



1 industry, and the relative impact is already considered in the data for my proxy  
2 group. As a result, any mitigation in risks associated with the Companies' ability  
3 to attenuate regulatory lag through adjustment mechanisms or its election of a  
4 future test year is already reflected in the results of the quantitative methods  
5 presented in my testimony. The KPSC's adjustment mechanisms and the  
6 Companies' election to use a future test year act to level the playing field, placing  
7 the Companies on equal footing with their peers in the industry. As a result, no  
8 adjustment to the ROE is justified or warranted.

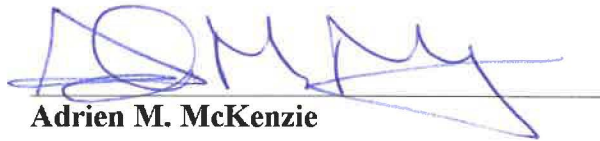
9 **Q159. DOES THIS CONCLUDE YOUR PRE-FILED REBUTTAL TESTIMONY?**

10 A159. Yes, it does.

VERIFICATION

STATE OF TEXAS )  
 ) SS:  
COUNTY OF TRAVIS )

The undersigned, **Adrien M. McKenzie**, being duly sworn, deposes and says he is President of FINCAP, Inc., that he has personal knowledge of the matters set forth in the foregoing testimony and exhibits, and the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
**Adrien M. McKenzie**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 4<sup>th</sup> day of April 2017.

  
Notary Public (SEAL)

My Commission Expires:

7/28/18

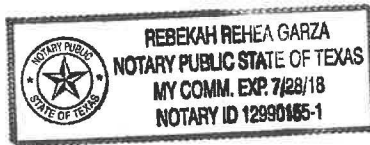


Exhibit No. 12

Allowed ROEs (RRA Averages)

RRA INTEGRATED ELECTRIC UTILITIES

(24-Months Ended December 31, 2016)

	<u>Company</u>	<u>State</u>	<u>Date</u>	<u>Allowed ROE</u>	<u>Adder / Penalty</u>	<u>Base ROE</u>
1	PacifiCorp	WY	01/23/15	9.50%	0.00%	9.50%
2	Public Service Co. of CO	CO	02/24/15	9.83%	0.00%	9.83%
3	PacifiCorp	WA	03/25/15	9.50%	0.00%	9.50%
4	Northern State Power MN	MN	03/26/15	9.72%	0.00%	9.72%
5	Wisconsin Public Service	MI	04/23/15	10.20%	0.00%	10.20%
6	Union Electric	MO	04/29/15	9.53%	0.00%	9.53%
7	Appalachian Power Co.	WV	05/26/15	9.75%	0.00%	9.75%
8	Kansas City Power and Light	MO	09/02/15	9.50%	0.00%	9.50%
9	Kansas City Power and Light	KS	09/23/15	9.30%	0.00%	9.30%
10	Wisconsin Public Service Corp.	WI	11/19/15	10.00%	0.00%	10.00%
11	Consumers Energy Co.	MI	11/19/15	10.30%	0.00%	10.30%
12	Mississippi Power	MS	12/03/15	9.23%	0.00%	9.23%
13	Northern States Power Co - WI	WI	12/03/15	10.00%	0.00%	10.00%
14	DTE Electric Co.	MI	12/11/15	10.30%	0.00%	10.30%
15	Portland General Electric Co.	OR	12/15/15	9.60%	0.00%	9.60%
16	Southwestern Public Service Co	TX	12/17/15	9.70%	0.00%	9.70%
17	Avista Corp.	ID	12/18/15	9.50%	0.00%	9.50%
18	PacifiCorp	WY	12/30/15	9.50%	0.00%	9.50%
19	Virginia Electric and Power	VA	(a)	(a)	(a)	10.00%
20	MDU Resources Group	ND	01/05/16	10.50%	0.00%	10.50%
21	Avista Corp	WA	01/06/16	9.50%	0.00%	9.50%
22	Entergy Arkansas	AR	02/23/16	9.75%	0.00%	9.75%
23	Virginia Electric and Power	VA	(b)	(b)	(b)	9.60%
24	Indianapolis Power & Light Co.	IN	03/16/16	9.85%	-0.15%	10.00%
25	El Paso Electric Co.	NM	06/08/16	9.48%	0.00%	9.48%
26	Virginia Electric and Power	VA	(c)	(c)	(c)	9.60%
27	Northern Indiana Public Service Co.	IN	7/18/2016	9.98%	0.00%	9.98%
28	Kingsport Power Co.	TN	08/09/16	9.85%	0.00%	9.85%
29	UNS Electric	AZ	08/18/16	9.50%	0.00%	9.50%
30	PacifiCorp	WA	09/01/16	9.50%	0.00%	9.50%
31	Upper Peninsula Power	MI	09/08/16	10.00%	0.00%	10.00%
32	Public Service Co. of New Mexico	NM	09/28/16	9.58%	0.00%	9.58%
33	Appalachian Power Co.	VA	10/06/16	9.40%	0.00%	9.40%
34	Madison Gas & Electric Co.	WI	11/09/16	9.80%	0.00%	9.80%
35	Public Service Co. of Oklahoma	OK	11/10/16	9.50%	0.00%	9.50%
36	Wisconsin Power & Light Co.	WI	11/18/16	10.00%	0.00%	10.00%
37	Florida Power & Light Co.	FL	11/29/16	10.55%	0.00%	10.55%
38	Liberty Utilities	CA	12/01/16	10.00%	0.00%	10.00%
39	Duke Energy Progress	SC	12/07/16	10.10%	0.00%	10.10%
40	Black Hills Colorado Electric	CO	12/19/16	9.37%	0.00%	9.37%
41	Sierra Pacific Power Co.	NV	12/22/16	9.60%	0.00%	9.60%
42	Virginia Electric and Power	NC	12/22/16	9.90%	0.00%	9.90%
43	Avista Corporation	ID	12/28/16	9.50%	0.00%	9.50%
44	Appalachian Power Co.	VA	12/30/16	10.00%	0.00%	10.00%
<b>Range of Reasonableness</b>						<b>9.23% -- 10.55%</b>
<b>Midpoint</b>						<b>9.89%</b>
<b>Average</b>						<b>9.76%</b>

RRA INTEGRATED ELECTRIC UTILITIESNotes

(a) Adjusted to condense the following duplicative project-specific ROE orders:

	<u>State</u>	<u>Date</u>	<u>Allowed ROE</u>	<u>Adder / Penalty</u>	<u>Base ROE</u>
Virginia Electric and Power	VA	2/18/2015	11.00%	1.00%	10.00%
Virginia Electric and Power	VA	3/12/2015	12.00%	2.00%	10.00%
Virginia Electric and Power	VA	3/12/2015	11.00%	1.00%	10.00%
Virginia Electric and Power	VA	3/12/2015	11.00%	1.00%	10.00%
Virginia Electric and Power	VA	4/21/2015	11.00%	1.00%	10.00%

(b) Adjusted to condense the following duplicative project-specific ROE orders:

	<u>State</u>	<u>Date</u>	<u>Allowed ROE</u>	<u>Adder / Penalty</u>	<u>Base ROE</u>
Virginia Electric and Power	VA	2/29/2016	11.60%	2.00%	9.60%
Virginia Electric and Power	VA	2/29/2016	10.60%	1.00%	9.60%
Virginia Electric and Power	VA	2/29/2016	10.60%	1.00%	9.60%
Virginia Electric and Power	VA	2/29/2016	10.60%	1.00%	9.60%
Virginia Electric and Power	VA	3/29/2016	9.60%	0.00%	9.60%

(c) Adjusted to condense the following duplicative project-specific ROE orders:

	<u>State</u>	<u>Date</u>	<u>Allowed ROE</u>	<u>Adder / Penalty</u>	<u>Base ROE</u>
Virginia Electric and Power	VA	6/30/2016	10.60%	1.00%	9.60%
Virginia Electric and Power	VA	6/30/2016	9.60%	0.00%	9.60%

Source: Regulatory Research Associates, "Major Rate Case Decisions," *Regulatory Focus* (Jan. 14, 2016, & Jan. 18, 2017).

Exhibit No. 13

Allowed ROEs (Utility Group)

UTILITY GROUP

	(a)
<u>Company</u>	<u>Allowed ROE</u>
1 Alliant Energy	10.50%
2 Ameren Corp.	9.28%
3 Avangrid, Inc.	9.23%
4 Avista Corp.	9.50%
5 Black Hills Corp.	9.37%
6 CenterPoint Energy	10.18%
7 CMS Energy Corp.	10.10%
8 Consolidated Edison	9.00%
9 DTE Energy Co.	10.10%
10 Entergy Corp.	10.00%
11 Eversource Energy	9.52%
12 Exelon Corp.	9.60%
13 NorthWestern Corp.	10.00%
14 PG&E Corp.	10.40%
15 PPL Corp.	NA
16 Pub Sv Enterprise Grp.	10.30%
17 SCANA Corp.	10.07%
18 Sempra Energy	10.20%
19 Southern Company	12.50%
20 Vectren Corp.	10.28%
21 WEC Energy Group	9.55%
22 Xcel Energy Inc.	9.80%
<b>Range of Reasonableness</b>	<b>9.00% -- 12.50%</b>
<b>Midpoint</b>	<b>10.75%</b>
<b>Average</b>	<b>10.0%</b>
<b>Average-Baudino Group (b)</b>	<b>10.0%</b>

(a) The Value Line Investment Survey (Jan. 27, Feb. 17 & Mar. 17, 2017).

(b) Excluding Avangrid, Entergy, and PPL.

Exhibit No. 14

Earned ROEs (Utility Group)



UTILITY GROUP

	(a)	(b)	(c)
<u>Company</u>	<u>Expected Return on Common Equity</u>	<u>Mid-Year Adjustment Factor</u>	<u>Adjusted Return on Common Equity</u>
1 Alliant Energy	13.0%	1.0100	13.1%
2 Ameren Corp.	10.0%	1.0190	10.2%
3 Avangrid, Inc.	5.0%	1.0072	5.0%
4 Avista Corp.	8.0%	1.0190	8.2%
5 Black Hills Corp.	11.0%	1.0479	11.5%
6 CenterPoint Energy	17.0%	1.0211	17.4%
7 CMS Energy Corp.	13.5%	1.0356	14.0%
8 Consolidated Edison	8.5%	1.0179	8.7%
9 DTE Energy Co.	10.5%	1.0254	10.8%
10 Entergy Corp.	10.0%	1.0150	10.2%
11 Eversource Energy	10.0%	1.0186	10.2%
12 Exelon Corp.	9.5%	1.0320	9.8%
13 NorthWestern Corp.	10.0%	1.0214	10.2%
14 PG&E Corp.	10.0%	1.0325	10.3%
15 PPL Corp.	14.0%	1.0376	14.5%
16 Pub Sv Enterprise Grp.	11.5%	1.0184	11.7%
17 SCANA Corp.	10.0%	1.0251	10.3%
18 Sempra Energy	13.5%	1.0138	13.7%
19 Southern Company	11.0%	1.0179	11.2%
20 Vectren Corp.	12.5%	1.0274	12.8%
21 WEC Energy Group	11.0%	1.0171	11.2%
22 Xcel Energy Inc.	10.5%	1.0309	10.8%
<b>Average (d)</b>			<b>11.2%</b>
<b>Average-Baudino Group (d,e)</b>			<b>11.0%</b>

- (a) The Value Line Investment Survey (Jan. 27, Feb. 17 & Mar. 17, 2017).
- (b) Computed using the formula  $2 \times (1 + 5\text{-Yr. Change in Equity}) / (2 + 5 \text{ Yr. Change in Equity})$ .
- (c) (a) x (b).
- (d) Excluding highlighted values.
- (e) Excluding Avangrid, Entergy, and PPL.

Exhibit No. 15

Capital Structure (Electric Operating Companies)

ELECTRIC OPERATING COS.

		At Fiscal Year-End 2016 (a)		
<u>Company</u>	<u>Debt</u>	<u>Preferred</u>	<u>Common Equity</u>	
1	Alabama Power Co.	51.8%	2.1%	46.2%
2	Ameren Illinois Co.	45.5%	1.1%	53.4%
3	Atlantic City Electric Co.	52.8%	0.0%	47.2%
4	Baltimore Gas & Electric Co.	44.9%	0.0%	55.1%
5	Black Hills Power	46.9%	0.0%	53.1%
6	Black Hills/Colorado Electric Utility Co	NA	NA	NA
7	CenterPoint Energy Houston Electric, LLC	NA	NA	NA
8	Central Maine Power Co.	39.0%	0.0%	61.0%
9	Cheyenne Light Fuel & Power	46.8%	0.0%	53.2%
10	Commonweath Edison Co.	44.6%	0.0%	55.4%
11	Connecticut Light & Power	43.5%	1.8%	54.6%
12	Consolidated Edison of NY	50.5%	0.0%	49.5%
13	Consumers Energy Co.	48.8%	0.3%	50.9%
14	Delmarva Power & Light Co.	50.3%	0.0%	49.7%
15	DTE Electric Co.	49.6%	0.0%	50.4%
16	Entergy Arkansas Inc.	55.3%	0.6%	44.1%
17	Entergy Louisiana LLC	53.4%	0.0%	46.6%
18	Entergy Mississippi Inc.	50.1%	0.9%	49.0%
19	Entergy New Orleans Inc.	49.1%	2.3%	48.7%
20	Entergy Texas Inc.	58.5%	0.0%	41.5%
21	Georgia Power Co.	47.9%	1.2%	50.9%
22	Gulf Power Co.	41.1%	5.6%	53.2%
23	Interstate Power & Light	46.8%	4.3%	48.9%
24	Kansas Gas & Electric	26.7%	0.0%	73.3%
25	Mississippi Power Co.	52.6%	0.5%	46.9%
26	New York State Electric & Gas Corp.	43.6%	0.0%	56.4%
27	Northern States Power Co. (MN)	47.9%	0.0%	52.1%
28	Northern States Power Co. (WI)	45.1%	0.0%	54.9%
29	NSTAR Electric Co.	43.4%	0.9%	55.7%

ELECTRIC OPERATING COS.

		At Fiscal Year-End 2016 (a)		
<u>Company</u>	<u>Debt</u>	<u>Preferred</u>	<u>Common Equity</u>	
30 Orange & Rockland	50.4%	0.0%	49.6%	
31 Pacific Gas & Electric Co.	47.4%	0.7%	51.9%	
32 PECO Energy Co.	43.0%	0.0%	57.0%	
33 Potomac Electric Power Co.	50.5%	0.0%	49.5%	
34 PPL Electric Utilities Corp.	45.5%	0.0%	54.5%	
35 Pub Service Electric & Gas Co.	47.3%	0.0%	52.7%	
36 Public Service Co. of Colorado	43.6%	0.0%	56.4%	
37 Public Service Co. of New Hampshire	43.6%	0.0%	56.4%	
38 Rochester Gas & Electric Corp.	45.1%	0.0%	54.9%	
39 San Diego Gas & Electric	46.1%	0.0%	53.9%	
40 South Carolina Electric & Gas	48.6%	0.0%	51.4%	
41 Southern California Gas Co.	45.9%	0.3%	53.7%	
42 Southern Indiana Gas & Electric Co.	43.4%	0.0%	56.6%	
43 Southwestern Public Service Co.	49.6%	0.0%	50.4%	
44 Union Electric Co.	48.9%	1.0%	50.1%	
45 United Illuminating Co.	48.1%	0.0%	51.9%	
46 Westar Energy	40.3%	0.0%	59.7%	
47 Western Massachusetstts Electric Co.	45.8%	0.0%	54.2%	
48 Wisconsin Electric Power Co. (We Energies)	42.6%	0.5%	56.9%	
49 Wisconsin Power & Light	47.0%	0.0%	53.0%	
50 Wisconsin Public Service Corp.	44.8%	0.0%	55.2%	
<b>Average</b>	<b>46.8%</b>	<b>0.5%</b>	<b>52.7%</b>	
<b>Minimum</b>	<b>26.7%</b>	<b>0.0%</b>	<b>41.5%</b>	
<b>Maximum</b>	<b>58.5%</b>	<b>5.6%</b>	<b>73.3%</b>	
<b>Excluding Min and Max</b>	<b>46.9%</b>	<b>0.5%</b>	<b>52.5%</b>	

(a) 2016 Form 10-K Reports, Annual Reports, and FERC Form 3-Q Reports.

Exhibit No. 16

Revised Walters Risk Premium

TREASURY BOND YIELD

	(a) Treasury Bond Yield	(a) Authorized Electric Returns	(a) Indicated Risk Premium
1986	7.80%	13.93%	6.13%
1987	8.58%	12.99%	4.41%
1988	8.96%	12.79%	3.83%
1989	8.45%	12.97%	4.52%
1990	8.61%	12.70%	4.09%
1991	8.14%	12.55%	4.41%
1992	7.67%	12.09%	4.42%
1993	6.60%	11.41%	4.81%
1994	7.37%	11.34%	3.97%
1995	6.88%	11.55%	4.67%
1996	6.70%	11.39%	4.69%
1997	6.61%	11.40%	4.79%
1998	5.58%	11.66%	6.08%
1999	5.87%	10.77%	4.90%
2000	5.94%	11.43%	5.49%
2001	5.49%	11.09%	5.60%
2002	5.43%	11.16%	5.73%
2003	4.96%	10.97%	6.01%
2004	5.05%	10.75%	5.70%
2005	4.65%	10.54%	5.89%
2006	4.99%	10.34%	5.35%
2007	4.83%	10.31%	5.48%
2008	4.28%	10.37%	6.09%
2009	4.07%	10.52%	6.45%
2010	4.25%	10.29%	6.04%
2011	3.91%	10.19%	6.28%
2012	2.92%	10.01%	7.09%
2013	3.45%	9.81%	6.36%
2014	3.34%	9.75%	6.41%
2015	2.84%	9.60%	6.76%
2016	2.60%	9.60%	7.00%
AVERAGE	5.70%	11.17%	5.47%

IMPLIED COST OF EQUITY

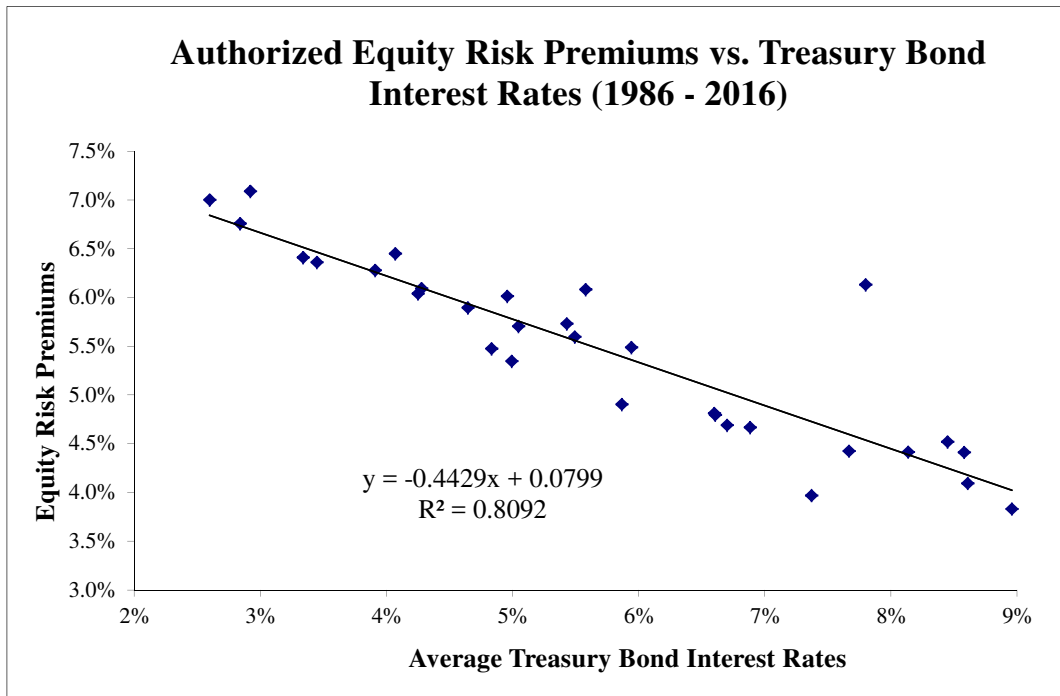
Projected Treasury Bond Yield (b)	3.70%
Average Treasury Bond Yield Over Study Period	5.70%
Change in Bond Yield	-2.00%
Risk Premium/Interest Rate Coefficient (c)	-44.29%
Adjustment to Study Period Risk Premium	0.89%
Average Risk Premium Over Study Period	5.47%
Interest Rate Adjustment	0.89%
Adjusted Equity Risk Premium	6.35%
Projected Treasury Bond Yield (b)	3.70%
<b>Implied Cost of Equity</b>	<b>10.05%</b>

(a) Exhibit CCW-12.

(b) Walters Direct at 53.

(c) See regression data on page 2 of this Exhibit.

REGRESSION OUTPUT - TREASURY BOND YIELD



SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.89957
R Square	0.80923
Adjusted R Square	0.80265
Standard Error	0.00410
Observations	31

ANOVA

	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	0.00207	0.00207	123.01312	0.00000
Residual	29	0.00049	0.00002		
Total	30	0.00256			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	0.07993	0.00239	33.38910	0.00000	0.07503	0.08482	0.07503	0.08482
X Variable 1	-0.44289	0.03993	-11.09113	0.00000	-0.52456	-0.36122	-0.52456	-0.36122

REVISED WALTERS RISK PREMIUM

Exhibit No. 16

Page 3 of 4

UTILITY BOND YIELD

	(a) Moody's "A" Rated Public Utility Bond Yield	(a) Authorized Electric Returns	(a) Indicated Risk Premium
1986	9.58%	13.93%	4.35%
1987	10.10%	12.99%	2.89%
1988	10.49%	12.79%	2.30%
1989	9.77%	12.97%	3.20%
1990	9.86%	12.70%	2.84%
1991	9.36%	12.55%	3.19%
1992	8.69%	12.09%	3.40%
1993	7.59%	11.41%	3.82%
1994	8.31%	11.34%	3.03%
1995	7.89%	11.55%	3.66%
1996	7.75%	11.39%	3.64%
1997	7.60%	11.40%	3.80%
1998	7.04%	11.66%	4.62%
1999	7.62%	10.77%	3.15%
2000	8.24%	11.43%	3.19%
2001	7.76%	11.09%	3.33%
2002	7.37%	11.16%	3.79%
2003	6.58%	10.97%	4.39%
2004	6.16%	10.75%	4.59%
2005	5.65%	10.54%	4.89%
2006	6.07%	10.34%	4.27%
2007	6.07%	10.31%	4.24%
2008	6.53%	10.37%	3.84%
2009	6.04%	10.52%	4.48%
2010	5.46%	10.29%	4.83%
2011	5.04%	10.19%	5.15%
2012	4.13%	10.01%	5.88%
2013	4.48%	9.81%	5.33%
2014	4.28%	9.75%	5.47%
2015	4.12%	9.60%	5.48%
2016	3.93%	9.60%	5.67%
AVERAGE	7.08%	11.17%	4.09%

INDICATED COST OF EQUITY

Current Baa Utility Bond Yield (b)	4.72%
Average Treasury Bond Yield Over Study Period	7.08%
Change in Bond Yield	-2.36%
Risk Premium/Interest Rate Coefficient (c)	-45.03%
Adjustment to Study Period Risk Premium	1.06%
Average Risk Premium Over Study Period	4.09%
Interest Rate Adjustment	1.06%
Adjusted Equity Risk Premium	5.15%
Current Baa Utility Bond Yield (b)	4.72%
<b>Implied Cost of Equity</b>	<b>9.87%</b>

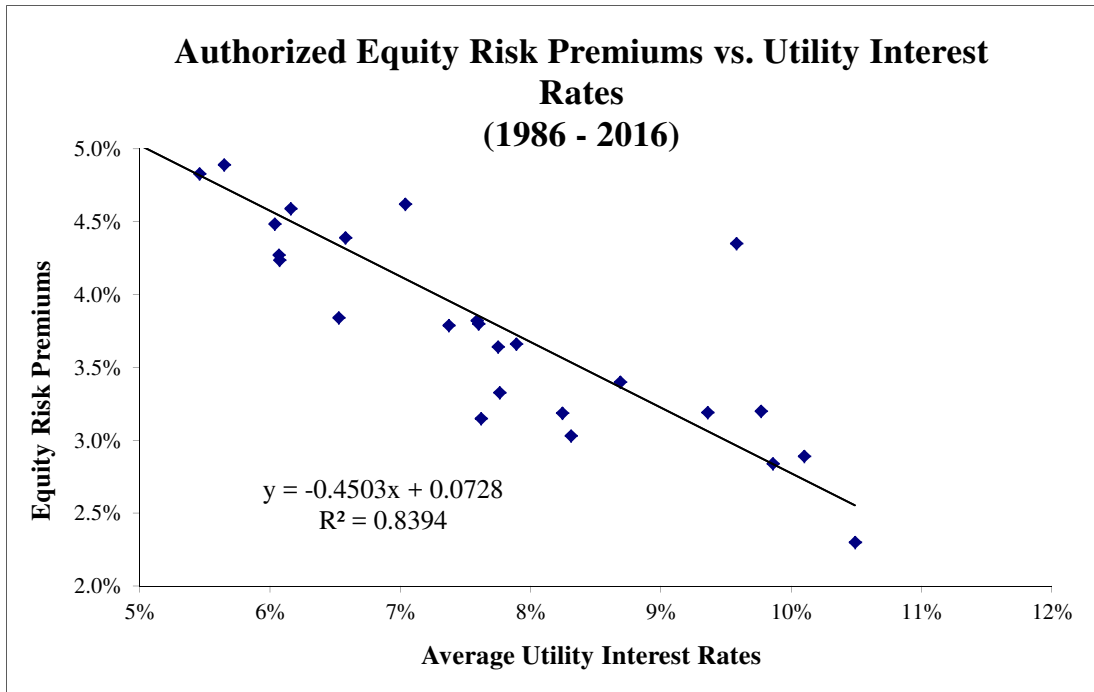
(a) Exhibit CCW-13.

(b) Walters Direct at 53.

(c) See regression data on page 4 of this Exhibit.



REGRESSION OUTPUT - UTILITY BOND YIELD



SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.91618
R Square	0.83939
Adjusted R Square	0.83385
Standard Error	0.00385
Observations	31

ANOVA

	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	0.00224	0.00224	151.55784	0.00000
Residual	29	0.00043	0.00001		
Total	30	0.00267			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	0.07277	0.00268	27.14045	0.00000	0.06729	0.07825	0.06729	0.07825
X Variable 1	-0.45032	0.03658	-12.31088	0.00000	-0.52514	-0.37551	-0.52514	-0.37551

Appendix A

McKenzie Rebuttal Workpapers

(Exhibit is being provided in a separate PDF File)

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

**APPLICATION OF KENTUCKY UTILITIES )**  
**COMPANY FOR AN ADJUSTMENT OF ITS ) CASE NO. 2016-00370**  
**ELECTRIC RATES AND CERTIFICATES )**  
**OF PUBLIC CONVENIENCE AND )**  
**NECESSITY )**

**In the Matter of:**

**APPLICATION OF LOUISVILLE GAS )**  
**AND ELECTRIC COMPANY FOR AN )**  
**ADJUSTMENT OF ITS ELECTRIC AND ) CASE NO. 2016-00371**  
**GAS RATES AND CERTIFICATES OF )**  
**PUBLIC CONVENIENCE AND NECESSITY )**

**REBUTTAL TESTIMONY OF**  
**DAVID S. SINCLAIR**  
**VICE PRESIDENT, ENERGY SUPPLY AND ANALYSIS**  
**LOUISVILLE GAS AND ELECTRIC COMPANY**  
**KENTUCKY UTILITIES COMPANY**

**Filed: April 10, 2017**

1 **Q. Please state your name, position and business address.**

2 A. My name is David S. Sinclair. I am Vice President, Energy Supply and Analysis of  
3 Louisville Gas and Electric Company (“LG&E”) and Kentucky Utilities Company  
4 (“KU”) (collectively, the “Companies”) and an employee of LG&E and KU Energy  
5 LLC. My business address is 220 West Main Street, Louisville, Kentucky 40202.

6 **Q. What is the purpose of your rebuttal testimony?**

7 A. The purpose of my testimony is to rebut certain arguments concerning Curtailable  
8 Service Rider (“CSR”) issues made by Dennis W. Goins, who testified on behalf of  
9 the Kentucky Industrial Utility Customers, Inc. (“KIUC”).

10 **Q. Are you sponsoring any exhibits to your testimony?**

11 A. Yes:

12 **Rebuttal Exhibit DSS-1:** Excerpt from 2017 Business Plan Generation &  
13 OSS Forecast

14 **Q. Do you agree with Mr. Goins’s recommendations #1 and #2 to this Commission**  
15 **on pages 6 and 7 of his testimony?**<sup>1</sup>

16 A. No. Mr. Goins’s recommendation to utilize the avoided cost method for determining  
17 the CSR credit completely ignores the timing of when future capacity is likely  
18 needed. This would result in increasing costs to non-CSR customers by, in effect,  
19 requiring them to “pay” in the form of CSR credits for capacity today that is  
20 potentially being avoided a decade or more from now. As explained in further detail  
21 in the rebuttal testimony of W. Steven Seelye, when a cost is being avoided is just as  
22 important as the amount of the cost being avoided. As I will explain in more detail,

---

<sup>1</sup> Goins at 6-7.

1 because the Companies likely have no need for additional capacity until after 2029,  
2 the avoided cost of future capacity would need to be highly discounted to reflect these  
3 future costs to today's customers. According to Mr. Seelye, reflecting this discounted  
4 value of future avoided capacity based on the 2016 Business Plan forecast that was  
5 filed as part of the 2016 Virginia Integrated Resource Plan ("IRP") would result in  
6 essentially the same CSR credits the Companies have proposed. However, the more  
7 recent 2017 Business Plan load forecast that was filed as part of this rate case shows  
8 no need for additional capacity for at least 30 years.<sup>2</sup> Assuming a need in the 31<sup>st</sup>  
9 year, Mr. Seelye calculated a discounted avoided cost that is approximately \$2/kW-  
10 month lower than the CSR credits that the Companies originally proposed. Notably,  
11 at least one KIUC member has testified that reducing CSR credits could result in that  
12 customer reducing its operations in Kentucky, following Mr. Goins's avoided-cost  
13 approach to setting CSR credits could increase that risk,<sup>3</sup> in addition to the  
14 competitive harms to which KIUC's members testified would result from reduced  
15 CSR credits.<sup>4</sup>

16 As I stated in my direct testimony, the method for calculating the CSR credit  
17 proposed by the Companies results in the CSR customers receiving a credit based on  
18 the current cost of capacity that is in their rates that they are not allowed to fully  
19 utilize because they agree to curtail their load in certain circumstances.<sup>5</sup> This credit,  
20 in effect, reflects the depreciated cost of capacity that was avoided in the past. This

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<sup>2</sup> See 2017 Business Plan Generation & OSS Forecast, Attachment to Filing Requirement 807 KAR 5:001 Section 16(7)(c)H, page 4 of 50 ("Absent unit retirements, no need for new capacity throughout the 30-year forecast period"). This page of the 2017 Business Plan Generation & OSS Forecast is also the second page of the attached Rebuttal Exhibit DSS-1.  
<sup>3</sup> See, e.g., Case No. 2016-00371, Simons at 4:15-20.  
<sup>4</sup> Case No. 2016-00370, Riley at 4; Watson at 4-5. Case No. 2016-00371, Simons at 4.  
<sup>5</sup> See, e.g., Sinclair at 26:7-15.

1 results in today's non-CSR customers "paying" to CSR customers the capacity cost  
2 that they likely avoided in the last 10 to 20 years in order to encourage CSR  
3 customers to continue to participate. This is somewhat analogous to the ongoing  
4 revenue requirements of a supply-side generation resource.

5 Finally, Mr. Goins's recommendation seems to rely heavily on information  
6 from the Companies' 2014 Kentucky IRP and 2014 Demand Side Management  
7 ("DSM") plan. Much has changed in the three years since the 2014 Kentucky IRP  
8 was created, and it would be imprudent to ignore that information. For example, in  
9 the fall of 2014, the Companies cancelled their proposed 700 MW Green River Unit 5  
10 natural gas combined cycle unit and withdrew the pending Certificate of Public  
11 Convenience and Necessity because the load forecast was reduced by over 300 MW  
12 due to eleven wholesale municipal customers giving notice to terminate their  
13 contracts. It would have been imprudent to ignore the municipal termination in  
14 determining the need for future supply-side capacity and it would be similarly  
15 imprudent to ignore the latest load forecast information to determine the CSR credit.  
16 Since the Companies' resource planning always incorporates the most recent  
17 information, I expect that the next DSM plan to be filed in early 2018 will reflect the  
18 latest load forecast and resource information as well.

19

20 **The Need for Additional Capacity in the Future**

21 **Q. Based on the Companies' most recent publicly filed IRP, when will they likely**  
22 **need additional capacity?**

23 A. As I described in my direct testimony, every year the Companies prepare a 30-year  
24 demand and energy forecast as well as a resource plan to reliably and cost-effectively

1 meet our customer’s future energy needs.<sup>6</sup> In Kentucky, these plans are filed as an  
 2 IRP every three years, with the last one being in 2014 and the next one scheduled in  
 3 2018.<sup>7</sup> However, Virginia recently passed a law requiring utilities in that state to  
 4 annually file an IRP by May 1. Therefore, the Companies’ most recent publicly  
 5 available IRP was filed in 2016 in Virginia.<sup>8</sup> Table 1 below is a copy of Table 12  
 6 from Exhibit 3 of the 2016 Virginia IRP, which indicates that the Companies are not  
 7 likely to need additional generating capacity before 2029.

8 **Table 1 – Resource Summary from 2016 Virginia IRP (MW, Summer)**

	2016	2017	2018	2019	2020	2028	2029	2030
Forecasted Peak Load	7,356	7,430	7,485	7,234	7,234	7,457	7,485	7,513
DSM	(408)	(442)	(481)	(490)	(480)	(480)	(480)	(480)
Net Peak Load	6,948	6,988	7,004	6,744	6,754	6,977	7,005	7,033
Existing Resources <sup>9</sup>	7,815	7,819	7,819	7,819	7,819	7,819	7,819	7,819
Planned/Proposed Resources <sup>10</sup>	8	8	8	8	8	8	8	8
Firm Purchases <sup>11</sup>	317	317	317	152	152	152	152	152
Curtailed Load	136	136	136	136	136	136	136	136
Total Supply	8,276	8,280	8,280	8,115	8,115	8,115	8,115	8,115
Reserve Margin (“RM”)	19.1%	18.5%	18.2%	20.3%	20.1%	16.3%	15.8%	15.4%
RM Shortfall (16% RM)*	216	174	155	292	280	21	(11)	(43)

9 \*Negative values reflect reserve margin shortfalls.

10

<sup>6</sup> Sinclair at 4:3-4 and 21:19-21.

<sup>7</sup> *In the Matter of: 2014 Joint Integrated Resource Plan of Louisville Gas and Electric Company and Kentucky Utilities Company*, Case No. 2014-00131, Order at 3 (Apr. 13, 2016).

<sup>8</sup> See LG&E Responses JBS Swift 1-6 and JBS Swift 2-12. The filing is available on the Commonwealth of Virginia State Corporation Commission’s website, under Case No. PUE-2016-00053, at the following web address: <http://www.scc.virginia.gov/docketsearch#caseDocs/135943>.

<sup>9</sup> Existing resources include the retirement of Tyrone 3 in February 2013, Cane Run 6 in March 2015, Cane Run 4-5 in June 2015, and Green River 3-4 in September 2015, as well as the addition of Cane Run 7 in June 2015.

<sup>10</sup> Planned/Proposed Resources include Brown Solar in May 2016. 8 MW of the capacity of Brown Solar is assumed to be available at the time of peak.

<sup>11</sup> Firm Purchases include the Companies’ share of OVEC as well as the planned capacity purchase and tolling agreement with EKPC’s Bluegrass unit 3 for 165 MW through April 2019.

1 **Q. I note that Table 1 indicates that 136 MW of curtailable load is forecasted to be a**  
2 **resource through at least 2030. What is the basis for this forecast?**

3 A. The Companies' long-standing practice is to assume that, absent specific information  
4 to the contrary, all existing CSR customers will continue to participate at their current  
5 level in perpetuity and that no new customers will participate.

6 **Q. Is the load forecast used in preparing the 2016 Virginia IRP the same as used to**  
7 **prepare the Companies' 2017 Business Plan that is the basis for the future test**  
8 **year in this case?**

9 A. No. As I stated in my direct testimony, the load forecast used to prepare the 2017  
10 Business Plan was completed in the summer of 2016, which was after the filing  
11 deadline for the 2016 Virginia IRP.<sup>12</sup> Therefore, the 2016 Virginia IRP load forecast  
12 was completed a year earlier, in the late summer of 2015. As I described in my direct  
13 testimony, each year the long-term load forecast is updated to reflect the most recent  
14 information regarding future economic conditions, demographics, major account  
15 activities, and energy efficiency developments.<sup>13</sup> As stated in the 2017 Business Plan  
16 Generation & OSS Forecast presentation that was supplied as Item H in Tab 16,  
17 Section 16(7)(c) of the original filing in this case, the 2017 Business Plan shows no  
18 need for additional capacity, absent unit retirements, for the entire 30 year forecast  
19 period.<sup>14</sup>

20 **Q. Why did you stress the word “additional” capacity?**

---

<sup>12</sup> Sinclair at 9:15-16.

<sup>13</sup> Sinclair at 4 -5.

<sup>14</sup> See Rebuttal Exhibit DSS-1 at 2.



1 A. I used the word “additional” because it may be more economical to retire existing  
2 generation units and acquire new capacity as a means to comply with environmental  
3 regulations in the future. However, the Companies are not likely to need additional  
4 capacity based on the forecasted future energy needs of our customers.

5 **Q. Does resource planning involve more than just planning to serve load for the**  
6 **peak hour of the year?**

7 A. Absolutely. Customers value reliability and economic energy every second of every  
8 hour of every year. This takes both good planning and good execution. Our long-  
9 term resource plans are developed based on an integrated hourly load forecast (8,760  
10 hours in a year) which includes the entire load of CSR customers. As Table 1  
11 showed, the ability to ask a CSR customer to curtail is viewed as a resource, not a  
12 reduction to the peak load forecast. This is because there is a risk that the customer  
13 will not curtail and the Companies will end up serving their load. Furthermore,  
14 because CSR customers expect the same reliability as non-CSR customers throughout  
15 the year, the ability to serve their load at all times must be considered when  
16 evaluating a host of resource planning issues such as scheduled maintenance plans,  
17 weather volatility, generating unit forced outage risk, variable energy costs,  
18 environmental emissions cost and constraints, daily ramping capability, and hourly  
19 operating reserve levels.

20 **Q. Is it the Companies’ desire for existing CSR customers to terminate their**  
21 **participation?**

1 A. Absolutely not. As I have already stated and as can be seen in Table 1 above, the  
2 Companies' resource plan assumes that the existing participation in the CSR will  
3 continue for the next 30 years.

4

5

### **CSR in the Resource Plan**

6 **Q. Why do the Companies offer CSR?**

7 A. The Companies constantly strive to maintain a portfolio of supply-side and demand-  
8 side resources that will allow us to reliably and economically serve our customers'  
9 energy needs throughout the year at the lowest reasonable cost. Because customers'  
10 energy demand can change dramatically over the course of the day and over the  
11 course of the year, this portfolio has resources that have varying operating and energy  
12 cost characteristics. Historically, to meet a portion of our customers' energy needs,  
13 particularly during extreme peak load conditions that occur infrequently, it has been  
14 lower cost to offer a discount in the form of the CSR credit to some customers in  
15 exchange for them agreeing to curtail their load for a limited number of hours and  
16 under certain system conditions. This avoids the need to procure supply side  
17 generation resources, which reduces costs for all customers. The source of  
18 compensation for the CSR credit is the shifting of some portion of the generation-  
19 related fixed costs to the non-CSR customers. This is appropriate because the non-  
20 CSR customers fund the CSR payment in lieu of paying for a portion of the fixed cost  
21 of a supply side resource that would otherwise have been needed. Either way, the  
22 non-CSR customers must pay for capacity, but the CSR credit should be a lower cost  
23 resource.

1 **Q. Table 1 above forecasts 136 MW of CSR curtailments as a resource to meet**  
2 **customers' peak load needs. Is that the same quantity on which the financial**  
3 **credits to CSR customers are based?**

4 A. No. All of the data shown in Table 1 is on an hourly integrated energy basis. As I  
5 stated, all of the CSR load is included in the peak load to be met so the 136 MW of  
6 curtailment potential represents the forecasted integrated energy of these customers.  
7 However, the CSR credits are based on the maximum curtailable billing demand  
8 (which is measured on a 5-minute or 15-minute basis) reduction for each customer.  
9 As Table 6 in my direct testimony illustrated, the billing demand reductions total 325  
10 MW.

11 **Q. Can you provide an example of why the volume difference is so large between**  
12 **the billing demand and the hourly integrated values?**

13 A. Yes. It relates to a customer's hourly load factor, the frequency by which they  
14 operate near their peak billing demand, or both. Table 6 of my direct testimony  
15 shows that KU's largest CSR volume is associated with Company 3 with 193 MVA  
16 of curtailable load and that LG&E's largest CSR volume is associated with Company  
17 1 with 41.5 MVA of curtailable load.<sup>15</sup> Table 2a below shows Company 3's hourly  
18 load factor distribution for the base period of July 1, 2015 through June 30, 2016.  
19 Company 3's hourly load factor is less than 60% in about half the hours in the year  
20 and less than 70% in about 79 percent of the hours. This means that the customer's  
21 load is seldom sustained at the billing demand volume that is used for the CSR  
22 financial credit. Furthermore, Table 2b shows that during any given hour in the base

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<sup>15</sup> For purposes of this discussion, no material difference is assumed between MW and MVA values.

1 period, Company 3's 5-minute peak load was less than 100 MW (about half the CSR  
 2 billing demand credit) about 39 percent of the hours and less than 160 MW for 99  
 3 percent of the hours.

4

**Table 2a – Distribution of hourly load factors for KU Company 3**

Load Factor (%)	Number of Hours	Cumulative Percent of the Year
0 to <10	21	0
10 to <20	141	2
20 to <30	295	5
30 to <40	449	10
40 to <50	1,421	26
50 to <60	2,001	49
60 to <70	2,577	79
70 to <80	1,285	93
80 to <90	383	98
90 to 100	211	100

5

**Table 2b – Distribution of hourly maximum demand for KU Company 3**

5-minute Peak Load (MW)	Number of Hours	Cumulative Percent of the Year
0 to <20	1,019	12
20 to <40	25	12
40 to <60	143	14
60 to <80	1,650	32
80 to <100	562	39
100 to <120	426	44
120 to <140	3,050	78
140 to <160	1,854	99
160 to <180	30	100
180 to 200	25	100

6

7 Tables 3a and 3b below show Company 1's distribution of hourly load factors  
 8 and distribution of hourly maximum demands for the base period. While Company  
 9 1's hourly load factors were between 90 and 100 percent in about 87 percent of the

1 hours, its maximum hourly demand was less than 30 MW in about 63 percent of the  
 2 hours, as compared to its contract billing demand reduction of 41.5 MVA.

<b>Table 3a – Distribution of hourly load factors for LG&amp;E Company 1</b>		
Load Factor (%)	Number of Hours	Cumulative Percent of the Year
0 to <10	0	0
10 to <20	3	0
20 to <30	35	0
30 to <40	57	1
40 to <50	90	2
50 to <60	98	3
60 to <70	102	4
70 to <80	156	6
80 to <90	585	13
90 to 100	7,658	100

3

<b>Table 3b – Distribution of hourly maximum demand for LG&amp;E Company 1</b>		
5-minute Peak Load (MW)	Number of Hours	Cumulative Percent of the Year
0 to <5	609	7
5 to <10	99	8
10 to <15	79	9
15 to <20	174	11
20 to <25	414	16
25 to <30	4,161	63
30 to <35	1,832	84
35 to 40	1,416	100

4

5 **Q. How does a CSR customer’s hourly load factor compare to the hourly operation**  
 6 **of a supply side resource?**

7 A. Any one customer’s load factor in a given hour is determined by the types of  
 8 electrical devices being utilized and the factors that impact the moment-to-moment  
 9 operation of those devices. It is my experience that very few individual customers  
 10 have electrical equipment and utilization patterns that result in a large number of

1 hours near their maximum demand with extremely high load factors, say in excess of  
2 70 to 80 percent. This contrasts with a generating resource like a simple cycle  
3 combustion turbine that can easily operate at a 100 percent hourly capacity factor,  
4 assuming it is not following instantaneous load. Therefore, on an integrated hourly  
5 load basis, a utility will generally need a much greater quantity of curtailable load in  
6 order to equal the capacity value of a simple cycle combustion turbine. From a  
7 capacity planning perspective, the moment-to-moment “intermittency” of curtailable  
8 load is similar to the intermittency challenges associated with wind and solar  
9 generation.

10

11

#### **Service Quality to CSR Customers**

12 **Q. What happens when the Companies ask a CSR customer to curtail their load?**

13 A. The generation dispatcher follows established procedures to phone the CSR customer  
14 and request a physical curtailment. Depending on the customer’s contract, the  
15 curtailment is a request to reduce load either to their contractual amount or by the  
16 contractual amount. Curtailment requests are logged and provided to the billing  
17 department.

18 **Q. Does the generation dispatch center have any way to know if the CSR customer**  
19 **actually complies?**

20 A. No, with the exception of the largest CSR customer, the generation dispatch center  
21 does not have the telemetry to confirm compliance in real time. Compliance is  
22 evaluated after the customers’ meters are read at the end of the billing cycle.

23 **Q. Will a CSR customer receive energy from the Companies even if they have been**  
24 **asked to curtail and they fail to do so?**

1 A. Yes. Any failure to curtail as requested will be addressed through the monthly  
2 billing process. The CSR tariff specifies that non-compliance is subject to a monthly  
3 charge of \$16 per kVA and “may result in termination of service under this rider.”<sup>16</sup>

4 **Q. Throughout his testimony, Mr. Goins seems to use the terms “non-firm”,**  
5 **“interruptible”, and “curtailable” interchangeably. Do you agree that these**  
6 **terms are interchangeable?**

7 A. No. While some people might casually try to equate these concepts, based on my  
8 decades of experience in energy markets, they are much different. In particular, non-  
9 firm energy is not at all the same as interruptible or curtailable service.

10 **Q. What does the term “non-firm” energy sale mean to you?**

11 A. Based on my experience in energy marketing, firm energy sales have some degree of  
12 financial obligation and or consequences for both the buyer and the seller should the  
13 energy not be delivered or received whereas non-firm energy sales carry no such  
14 financial obligations for either party. In fact, per section 1.29 of the Federal Energy  
15 Regulatory Commission (“FERC”) Pro Forma Open Access Transmission Tariff, a  
16 non-firm sale is defined as “An energy sale for which receipt or delivery may be  
17 interrupted for any reason or no reason, without liability on the part of either the  
18 buyer or seller.” FERC does not define a firm sale so a firm sale is essentially any  
19 sale that is not a non-firm sale.

20 **Q. In what context do you typically see non-firm power sales?**

---

<sup>16</sup> Citation to CSR tariff effective July 1, 2015.

1 A. The Companies participate in the real time energy markets both as a buyer and a  
2 seller and all of these economy sales and purchases with other utilities and with  
3 regional transmission organization (“RTO”) markets are non-firm.

4 **Q. Would you say that the Companies’ service to CSR customers is firm or non-**  
5 **firm?**

6 A. Most clearly they are firm sales. In addition to FERC’s definition, I think the  
7 Companies’ legal obligation to serve and the mechanics of the CSR tariff make it  
8 abundantly clear that the Companies’ service to CSR customers is firm. All the  
9 Companies can do is request that a CSR customer curtail its load, but if they don’t,  
10 the Companies nevertheless have to serve their load. Furthermore, during the non-  
11 curtailable hours of the year, there is absolutely no argument as to whether or not  
12 their service is firm. Lastly, the Companies have procured network transmission  
13 service from all of their generating units to all of the delivery points of CSR  
14 customers. This ensures firm delivery of energy for all hours in the year.

15 **Q. Do you agree with Mr. Goins’s testimony on page 10, lines 1-10 that**  
16 **manufacturers do not require firm service to make their products and therefore**  
17 **prefer non-firm service?**

18 A. No. In today’s modern advanced manufacturing facilities, power quality and  
19 reliability are typically of the utmost importance. Companies in this country are  
20 simply unlikely to accept truly non-firm service that could be “interrupted for any  
21 reason or no reason, without liability on the part of either the buyer or seller.”

22 **Q. Is CSR service a “lower quality product” as stated by Mr. Goins on page 8, lines**  
23 **16-17?**



1 A. Absolutely not. The Companies are obligated to serve the entirety of a CSR  
2 customer's load at all times, even if they fail to curtail, and they receive their service  
3 from the same generators using the same network transmission service as the non-  
4 CSR customers. The only difference from other customers is that the Companies  
5 offer a CSR customer the opportunity to receive a credit on their monthly bill should  
6 they wish to curtail their load for a limited number of hours under certain system  
7 circumstances.

8 **Q. Do you agree with Mr. Goins's testimony on page 10, lines 11-27 regarding the**  
9 **"fundamental principle" underlying how interruptible service should be priced?**

10 A. Yes and no. Mr. Goins's statement that "interruptible load does not drive a utility's  
11 need for capacity" is quite broad and needs context.<sup>17</sup> If a customer's load can be  
12 interrupted at any time and is, in effect, non-firm energy, then from a resource  
13 planning perspective I would agree with him. For example, while the Companies  
14 may make off-system sales throughout the course of the year, we do not include the  
15 ability to make off-system sales in preparing and justifying our resource plans. In  
16 other words, off-system sales do not "drive [our] need for capacity." However, the  
17 Companies' CSR customers are not the same as off-system sales. Their load receives  
18 firm service 8,760 hours a year, which requires generation capacity throughout the  
19 year.

20 **Q. Do you agree with Mr. Goins's statement on page 11, lines 5 – 6 that, "The**  
21 **embedded cost of CT capacity has no relationship to LG&E's cost of providing**  
22 **nonfirm service"?**

---

<sup>17</sup> Goins at 10:13-14.

1 A. No. First, Mr. Goins is simply incorrect that CSR customers receive non-firm  
2 service. Their service is just as firm as the service provided to any other customer.  
3 When one moves beyond this false premise, then, as I explained in my Direct  
4 Testimony, the Companies' rationale for the credit being linked to the embedded cost  
5 of the capacity that the CSR customer is not supposed to utilize when asked to curtail  
6 is perfectly logical.<sup>18</sup> CSR customers simply do not have to pay for the fixed costs of  
7 generation resources to which they have limited access.

8 **Q. Do you agree with Mr. Goins's testimony on page 12, lines 25 – 26 that “a utility  
9 is not required to build or acquire generating capacity to serve interruptible  
10 load”?**

11 A. Not unless by “interruptible load” Mr. Goins means a load that can be interrupted  
12 8,760 hours a year. Generating capacity is required every hour of the year to provide  
13 reliable, economic electric service to customers. I note that Mr. Goins goes on to  
14 state that “only firm service customers should pay for the demand-related costs of this  
15 capacity;”<sup>19</sup> because CSR customers are firm customers, I see no relevance to his  
16 testimony to the issues in this case regarding the dollar amount of the CSR credit.

17 **Q. Can you provide a simple example of how an existing CSR customer utilizes and  
18 relies upon the Companies' generating capability?**

19 A. Yes. While people in the industry often want to think about energy or demand over  
20 the course of an hour, the reality is that customers' demands are changing every  
21 second of the day, sometimes by large amounts. This requires power plants to  
22 instantaneously respond to these changing demands. Having no power plants means

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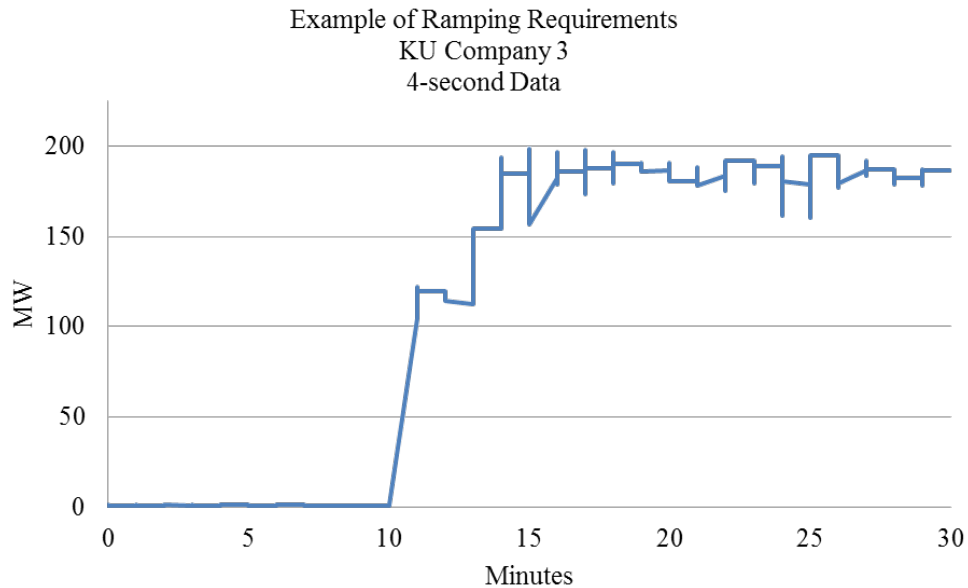
<sup>18</sup> Sinclair at 26:7-15.

<sup>19</sup> Goins at 12:26-27.

1 no generating capability, which means no electricity is available for the customer. As  
2 I previously stated, KU Company 3 is the largest CSR customer. It so happens that  
3 their moment-to-moment load is particularly volatile.

4 Figure 1 shows an example of how this customer's load changes every 4  
5 seconds over a 30 minute period. In this case, the Companies' generators had to ramp  
6 up by over 100 MW in a little over a minute, hold that level for about 2 minutes and  
7 then increase by almost another 100 MW in the next minute. In total, their load went  
8 from nearly 0 MW to over 200 MW in about 5 minutes and then stayed roughly at  
9 that level for at least the next 15 minutes. As a point of reference, it takes about 10  
10 minutes for a fast-start simple cycle combustion turbine like Trimble County Unit 8  
11 to start and sync to the grid.

12  
13 **Figure 1**



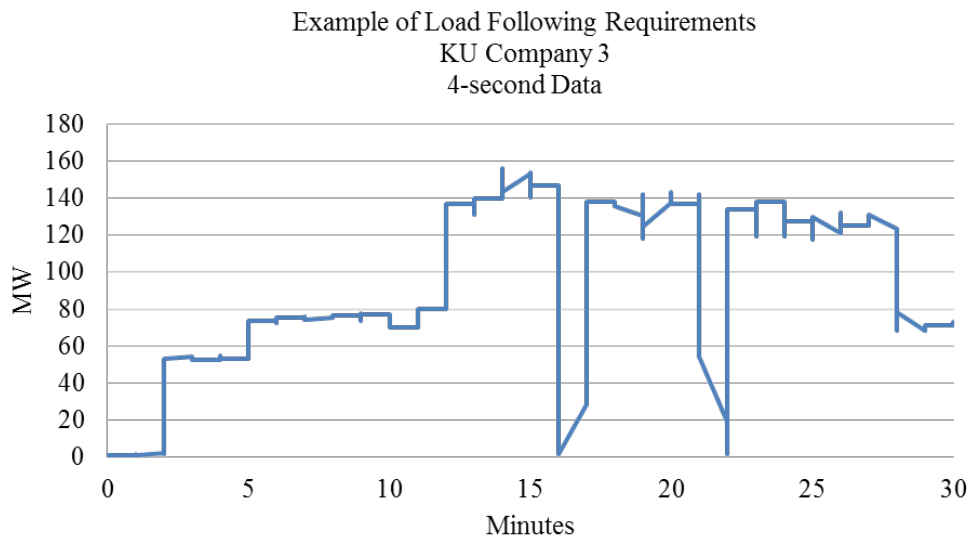
14  
15 Figure 2 illustrates another example of how the Companies' generators are  
16 required to follow Company 3's load moment-to-moment over the course of 30

1 minutes. In this example, the load decreased from about 140 MW to about 0 MW in  
2 less than 1 minute, only to bounce back up to 140 MW just as fast about two minutes  
3 later. About 5 minutes later, this rapid load decrease/load increase cycle repeated  
4 itself.

5 The ability for Company 3 to operate their equipment in such a manner as  
6 illustrated by Figures 1 and 2 relies on the Companies' generating capacity and its  
7 ramping capability. Volunteering to be a CSR customer does not obviate this  
8 customer's reliance on the Companies' generation fleet.

9

10 **Figure 2**



11

12 **Q. Do you agree with Mr. Goins's testimony on page 23, lines 23-26 that FLS load is**  
13 **“a valuable capacity resource for meeting system contingencies, industry**  
14 **performance criteria, unplanned outages and de-rates, and critical system events**  
15 **requiring automatic reserve sharing”?**

1 A. No. Claiming to be a “valuable resource” by agreeing to reduce volatility in real-time  
2 load that one is capable of causing is a bit disingenuous. The two figures that I just  
3 discussed regarding the extreme ramping and load-following requirements of the CSR  
4 customer are those of the FLS customer. The Companies’ ability to activate the FLS  
5 interruption switch is meant to stop this volatility from occurring while the  
6 Companies sort out an unanticipated loss of generation. Responding to the large real-  
7 time swings in load caused by this FLS customer can be a challenge for a system the  
8 size of LG&E and KU, especially since the system resources were less and a different  
9 mix at the time the FLS customer came on the system. Over time, with new  
10 generating capacity, the Companies have developed increased capability to respond to  
11 these fluctuations.

12

13

**Proposed CSR Credit**

14 **Q. Do you agree with Mr. Goins’s statement on page 17, lines 6-11 that, in effect, it**  
15 **is not possible to know which generating unit would have been dispatched to**  
16 **meet load that was curtailed?**

17 A. No. As one who also has responsibility for generation dispatch, I can assure you that  
18 power plants are not randomly dispatched. Economic dispatch and the associated  
19 concept of marginal production cost are the foundation for real-time operations in  
20 both vertically integrated utilities like LG&E and KU as well as the basis for  
21 organized energy markets in RTOs. Given the CSR requirements that all available  
22 generation is dispatched or is in the process of being dispatched prior to asking for  
23 curtailments tells me that the energy curtailed would almost certainly come from a

1 higher cost simple cycle CT. Furthermore, his recommendation to base the CSR  
2 credit on the avoided cost of a simple cycle CT is further evidence of the likely source  
3 of the energy that otherwise would be generated absent a curtailment.

4 **Q. Do you agree with Mr. Goins’s characterization on page 16, lines 21-26 and page**  
5 **17, lines 1-2 of the basis for the Companies’ switch to the embedded CT cost**  
6 **method for calculating the CSR credit?**

7 A. No. His testimony cites my Direct Testimony regarding how the credit should be  
8 calculated, not the “basis for LG&E’s switch to the embedded cost method” as the  
9 questioner asked. I clearly stated in my Direct Testimony (and I’ve discussed above)  
10 that the “basis” for the change was that the Companies have no need for additional  
11 future capacity.<sup>20</sup>

12

13 **Conclusion**

14 **Q. Is it the Companies’ intent to “gut” the CSR as asserted by Mr. Goins [page 24,**  
15 **lines 4-6]?**

16 A. Absolutely not. The changes proposed by the Companies simply reflect the realities  
17 of the very flat load growth the Companies have been experiencing in recent years  
18 and which is forecasted to continue. As I’ve explained, the CSR is a substitute for a  
19 supply-side generating resource. The Companies simply do not need additional  
20 generating capacity for the next 30 years absent the retirement of some existing  
21 generation units. Therefore, the Companies proposed two changes to the CSR to  
22 address this: i) closing the rider to new customers effective January 1, 2017 and ii)

---

<sup>20</sup> Sinclair at 26:16-21 and 27:1-3.

1 moving to an embedded cost credit method for determining the amount of the CSR  
2 credit. I believe this fairly compensates existing CSR customers for the cost of the  
3 capacity they agree not to use during a limited number of hours each year under  
4 certain conditions. If one wants to utilize the avoided cost method as recommended  
5 by Mr. Goins, then one simply cannot ignore the timing of the costs that are to be  
6 avoided in calculating the avoided cost. As Mr. Seelye demonstrates, properly  
7 reflecting the 30+ year need for new capacity would result in an even lower CSR  
8 credit than what the Companies are proposing. Notably, the Companies are not  
9 proposing to set CSR credits on that basis in these proceedings.

10 **Q. Is it your opinion that CSR customers should make some contribution to the**  
11 **Companies' generation fixed costs?**

12 A. Absolutely. As I have stated, service to CSR customers is just as firm as it is to non-  
13 CSR customers, and CSR customers rely on the Companies' generation fleet  
14 throughout the year.

15 **Q. Did you or other witnesses for the Companies raise "concerns" regarding other**  
16 **aspects of the CSR such as the notice period or conditions on which a**  
17 **curtailment may be called as mentioned in Mr. Goins's testimony?<sup>21</sup>**

18 A. No. If the Companies had concerns about other aspects of the rider, we would have  
19 proposed changes to address them. Mr. Goins seems to be citing the Companies'  
20 factual responses to data requests or rider provisions and interpreting these as  
21 "concerns" of the Companies.

22 **Q. Do you or the Companies share the "concerns" cited by Mr. Goins?**

---

<sup>21</sup> Goins at 22:5-19.

1 A. No, which is why the Companies did not propose any changes to the fundamental  
2 operations of the CSR.

3 **Q. Does this conclude your testimony?**


4 A. Yes, it does.



VERIFICATION

COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, **David S. Sinclair**, being duly sworn, deposes and says that he is Vice President, Energy Supply and Analysis for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
\_\_\_\_\_  
**David S. Sinclair**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10<sup>th</sup> day of April 2017.

  
\_\_\_\_\_  
Notary Public (SEAL)

My Commission Expires:  
**JUDY SCHOOLER**  
Notary Public, State at Large, KY  
~~My commission expires July 11, 2018~~  
Notary ID # 512743

Rebuttal Exhibit DSS-1

Excerpt from 2017 Business Plan Generation & OSS Forecast



PPL companies

# 2017 Business Plan Generation & OSS Forecast

*Generation Planning & Analysis  
August 12, 2016*

Attachment to Filing Requirement  
807 KAR 5:001 Section 16(7)(c)  
H. Page 1 of 50  
Sinclair



# Key Changes in Planning Assumptions & Inputs vs. 2016 Plan

- Commodity prices are lower in 2017-2021
  - *Coal prices are 7-12% lower*
  - *Natural gas prices are 9-18% lower*
  - *Electricity prices are 13-17% lower*
- Native load energy requirements are lower (starting at 1.9% lower in 2017 and growing to 3.0% lower in 2021)
  - *Absent unit retirements, no need for new capacity throughout the 30-year forecast period*
- Variable O&M forecast is lower at Trimble, Mill Creek, and Ghent
- NOx emission rates updated to target CSAPR II compliance

August 12, 2016

4

Attachment to Filing Requirement  
807 KAR 5:001 Section 16(7)(c)





**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

<b>APPLICATION OF KENTUCKY</b>	)	
<b>UTILITIES COMPANY FOR AN</b>	)	
<b>ADJUSTMENT OF ITS ELECTRIC RATES</b>	)	<b>CASE NO. 2016-00370</b>
<b>AND FOR CERTIFICATES OF PUBLIC</b>	)	
<b>CONVENIENCE AND NECESSITY</b>	)	

**In the Matter of:**

<b>APPLICATION OF LOUISVILLE GAS</b>	)	
<b>AND ELECTRIC COMPANY FOR AN</b>	)	
<b>ADJUSTMENT OF ITS ELECTRIC AND</b>	)	<b>CASE NO. 2016-00371</b>
<b>GAS RATES AND FOR CERTIFICATES</b>	)	
<b>OF PUBLIC CONVENIENCE AND</b>	)	
<b>NECESSITY</b>	)	

**REBUTTAL TESTIMONY OF**  
**JOHN P. MALLOY**  
**VICE PRESIDENT, GAS DISTRIBUTION**  
**LOUISVILLE GAS AND ELECTRIC COMPANY**

**Filed: April 10, 2017**

1 **Q. Please state your name, position and business address.**

2 A. My name is John P. Malloy. I am Vice President of Gas Distribution for Louisville  
3 Gas and Electric Company (“LG&E”), which is the sister utility of Kentucky Utilities  
4 Company (“KU”) (collectively, the “Companies”). I am an employee of LG&E and  
5 KU Services Company. My business address is 220 West Main Street, Louisville,  
6 Kentucky 40202.

7 **Q. Have your responsibilities with the Companies changed since you filed your direct**  
8 **testimony in this case?**

9 A. Yes. Effective January 15, 2017, I was promoted from Vice President of Customer  
10 Services (KU and LG&E) to Vice President of Gas Distribution (LG&E). I report  
11 directly to Lonnie E. Bellar, who is now serving as Senior Vice President of Operations  
12 for both Companies. Although my job responsibilities have changed, I am continuing  
13 to sponsor my previous testimony and responses to data requests in these proceedings,  
14 and I am offering the following rebuttal testimony on the same subject-matter areas I  
15 have previously addressed. A current copy of my CV is included with this testimony  
16 as Appendix A.

17 **Q. What are the purposes of your testimony?**

18 A. The purposes of my testimony are to address testimony filed by certain intervenors  
19 concerning the Companies’ proposal to deploy Advanced Metering Systems (“AMS”)  
20 across the entirety of the Companies’ service territories, as well as to address certain  
21 non-AMS customer-relations issues raised by several intervenors. I conclude the  
22 Commission should approve the certificates of public convenience and necessity  
23 (“CPCNs”) and the cost recovery the Companies have requested for AMS because the

1            intervenors have not provided a reasonable basis to dispute the Companies' evidence  
2            that full deployment of AMS would be prudent.

3            **The Companies' Proposed AMS Deployment Will Provide Net Benefits to Customers**

4            **Q.    Various intervenors have filed testimony alleging the Companies' proposed full**  
5            **deployment of AMS will result in net costs to customers or that certain customers**  
6            **will not benefit from the deployment. Is that correct?**

7            A.    The Companies appreciate the intervenors' points and perspectives, but as I discuss at  
8            length below, the Companies' proposed full deployment of AMS will indeed provide  
9            net benefits to customers taken as a whole, and will provide benefits to all customers,  
10           regardless of income or usage level. Indeed, the intervenors' testimony, and  
11           particularly that of Paul Alvarez on behalf of the Attorney General, has caused me to  
12           believe the Companies' proposed AMS deployment will be even more beneficial than  
13           the Companies' AMS Business Case indicated. In addition, Ronald L. Willhite,  
14           testifying on behalf of the Kentucky School Boards Association, unqualifiedly  
15           supported fully deploying AMS because of the benefits schools will be able to derive  
16           from the data AMS will provide.<sup>1</sup> I believe other customers will also benefit from the  
17           data AMS will provide, and the Companies will likely be able to use AMS data to offer  
18           improved rate structures and enhanced customer-service offerings.

19                    Also, it is noteworthy that numerous other Kentucky utilities have deployed  
20                    AMS, AMI (Advanced Metering Infrastructure), or AMR (Automated Meter Reading).  
21                    Indeed, during the Commission's most recent administrative case concerning smart  
22                    meters and smart-grid technology, nearly all electric utilities and natural gas local

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<sup>1</sup> Willhite LG&E at 11:26-31; Willhite KU at 12:35-40.



1 distribution companies stated they had at least some form of AMR or AMI deployed,  
2 or had near-term plans to do so.<sup>2</sup> Two distribution cooperatives later obtained  
3 Commission approval to deploy AMI.<sup>3</sup> Therefore, there is nothing novel about the  
4 Companies' AMS proposal; rather, it is broadly consistent with AMR and AMI  
5 deployments made and Commission approvals granted to enhance efficiencies and  
6 better serve customers all across Kentucky.

7 **Q. Mr. Alvarez states that he believes AMS can provide net benefits under certain**  
8 **conditions, but that the Companies' AMS proposal does not meet those**  
9 **conditions.<sup>4</sup> Do you agree?**

10 A. I certainly agree that AMS, properly conceived and executed, can provide net benefits.  
11 But I do not agree that all of the conditions he stated were necessary are indeed  
12 necessary for AMS to produce net benefits, and I disagree with his assessment of which  
13 of his conditions are met regarding the Companies' proposed AMS deployment. Mr.  
14 Alvarez contends four conditions must be met for AMS to provide net benefits:  
15 "utilities highly motivated to deliver benefits, engaged customers conveniently able to  
16 take required actions, regulators who oversee post-deployment benefit delivery, and  
17 wholesale markets available for various parties to capture available economic value."<sup>5</sup>  
18 First, I do not agree with his fourth condition, namely that wholesale markets (by which  
19 he later explains he means Regional Transmission Organization ("RTO") markets) are

---

<sup>2</sup> *In the Matter of: Consideration of the Implementation of Smart Grid and Smart Meter Technologies*, Case No. 2012-00428, Report of the Joint Utilities at 77 (June 30, 2014) ("[A]ll of the utility members of the Joint Utilities have deployed advanced or smart technologies in different ways and degrees.").

<sup>3</sup> *In the Matter of: Application of Kenergy Corp. for an Order Issuing a Certificate of Convenience and Necessity to Install an Automated Metering and Infrastructure System*, Case No. 2014-00376, Order (Feb. 24, 2015); *In the Matter of: Application of Fleming-Mason Energy, Inc. for a Certificate of Public Convenience and Necessity to Install an Advanced Metering Infrastructure System (AMI)*, Case No. 2012-00361, Order (Oct. 11, 2012).

<sup>4</sup> See, e.g., Alvarez at 7:19 – 8:20.

<sup>5</sup> *Id.* at 7:12-15.

1 necessary to ensure maximum AMS value. Though I agree there might be potential to  
2 use such markets to derive enhanced value from AMS, the Companies' AMS Business  
3 Case does not include any such benefits, and as I describe below, such benefits are not  
4 necessary to achieve net benefits from AMS.

5 Second, I disagree with the view that utilities have incentives not to deliver on  
6 claimed benefits and to game rate cases to ensure that any savings AMS does create do  
7 not appear in test years.<sup>6</sup> Certainly that is not true of the Companies. A utility would  
8 be shortsighted at best to come before its regulator to propose a major project with  
9 claims of benefits the utility has no intention of delivering; the damage to such a  
10 utility's credibility would be devastating in the long run. In addition, pricing pressures  
11 from distributed generation, particularly renewable generation, are real competitive  
12 forces that act on utilities like the Companies, so it is in the Companies' interest to  
13 propose additional costs only when they believe there are commensurate benefits to  
14 customers. In short, the Companies remain what they have long been: highly motivated  
15 to provide safe, reliable, and economical service to their customers, including through  
16 implementing AMS with an eye to achieving benefits. Moreover, the evidence of the  
17 Companies' service and customer-experience focus is demonstrated in detail in my  
18 direct testimony. Therefore, the Companies' AMS proposal satisfies Mr. Alvarez's  
19 first criterion for successful AMS deployment.

20 Third, as I discuss below, the Companies have evidence that customers with  
21 AMS are indeed engaged and able to implement energy-saving measures. Therefore,

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<sup>6</sup> See, e.g., *id.* at 21:10 – 22:2.

1 the Companies' AMS proposal satisfies Mr. Alvarez's second criterion for successful  
2 AMS deployment.

3 Fourth, this Commission has a long history of ensuring utilities provide the  
4 service they are supposed to provide at fair, just, and reasonable rates. The Companies  
5 are certain that if the Commission approves the proposed full deployment of AMS, the  
6 Commission will ensure the Companies act prudently and treat customers fairly  
7 regarding AMS. Therefore, the Companies' AMS proposal satisfies Mr. Alvarez's  
8 third criterion for successful AMS deployment.

9 In sum, of the three of Mr. Alvarez's conditions that I believe truly are  
10 necessary to ensure a net-beneficial AMS deployment, all three are met regarding the  
11 Companies' proposed AMS deployment.

12 **Q. The testimony of Lane Kollen on behalf of the Kentucky Industrial Utilities**  
13 **Customers, Inc. states that the proposed AMS deployment will result in a net cost**  
14 **to customers of at least \$531 million nominal.<sup>7</sup> Do you agree?**

15 A. No. I address each of Mr. Kollen's and Mr. Alvarez's assertions below to demonstrate  
16 that the Companies' AMS deployment will indeed provide net benefits.

17 **The Companies' Benefit Related to Non-Technical Losses Is Reasonable**

18 **Q. With regard to non-technical losses, Mr. Kollen states that the Companies' AMS**  
19 **Business Case "claims the reduction in losses is \$16 million over 20 years, which**  
20 **would be \$320 million, not \$489 million."<sup>8</sup> Is Mr. Kollen correct?**

---

<sup>7</sup> Kollen at 8:14-16.

<sup>8</sup> *Id.* at 9:3-4.

1 A. Mr. Kollen has correctly identified an oversight in the AMS Business Case document,  
2 but the Companies' asserted benefit of \$489 million nominal remains correct. The  
3 AMS Business Case states, "The Company estimates recovery of non-technical losses  
4 to be approximately \$16 million per year representing \$489 million over 20 years."<sup>9</sup>  
5 The quoted sentence should say, "The Company estimates recovery of non-technical  
6 losses to be approximately \$16 million *in 2020* and totaling \$489 million over 20  
7 years."<sup>10</sup>

8 **Q. Mr. Kollen states concerning the AMS benefit related to non-technical losses,**  
9 **"The premise of this claim is that the Companies' revenues will increase if the**  
10 **non-technical losses are reduced, all else equal."**<sup>11</sup> **Do you agree with Mr. Kollen's**  
11 **assertion?**

12 A. Mr. Kollen is mistaken about the Companies' position. Concerning this issue, my  
13 testimony states, "The additional revenues resulting from reducing non-technical losses  
14 *will displace revenues* the Companies would otherwise have to collect from other  
15 customers."<sup>12</sup> Similarly, the AMS Business Case states, "The end result [of reducing  
16 non-technical losses] is a net customer benefit from a more equitable system, where the  
17 true responsibility of payment is borne by the parties responsible for the energy  
18 usage."<sup>13</sup> Thus, the Companies are not claiming that the AMS benefit related to non-  
19 technical losses is increased revenue, but rather that those causing costs will be the ones  
20 paying them, which is indeed a benefit to customers who otherwise would have to

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<sup>9</sup> Exhibit JPM-1 at 36.

<sup>10</sup> Emphasis added to show inadvertent omission.

<sup>11</sup> Kollen at 9:4-6.

<sup>12</sup> Malloy Direct at 22:23 – 23:2.

<sup>13</sup> Exh. JPM-1 at 36.

1 inequitably bear the cost of non-technical losses. In other words, customers who do  
2 pay their bills would indeed benefit from having revenue from those who are not  
3 currently paying their bills (or their correct bills) due to theft of service or undetected  
4 meter errors. That is the benefit from non-technical losses reflected in the AMS  
5 Business Case, and it is both real and substantial.

6 **Q. Mr. Kollen notes that the EPRI study upon which the Companies relied in**  
7 **arriving at their AMS benefit from non-technical losses states, “Non-technical**  
8 **losses, by definition, are losses that are not accounted for and are, therefore, not**  
9 **subject to analytical measurement . . . there is no firm data to define the level of**  
10 **losses on an industrywide basis.”<sup>14</sup> Did the Companies err in relying on the EPRI**  
11 **study when calculating a benefit based on non-technical losses?**

12 A. No, it was reasonable to rely on the EPRI study. To the best of the Companies’  
13 knowledge, the EPRI study remains the most comprehensive recent attempt to estimate  
14 the magnitude of non-technical losses across the electric industry. Notably, Mr. Kollen  
15 did not cite to another study that is more recent or comprehensive to dispute the EPRI  
16 study. Moreover, it does not undermine the results of the study for EPRI to  
17 acknowledge that it simply is not possible for any utility to know with certainty the  
18 total amount of loss resulting from theft and meter-related errors. That is particularly  
19 true for utilities with older electro-mechanical meters that cannot provide the kinds of  
20 data AMS-type meters can provide to help alert utilities to possible theft or errors.  
21 Therefore, to avoid relying on anecdotes from any single or handful of utilities,  
22 unsupported subjective projections, or mere speculation, the Companies sought out the

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<sup>14</sup> Kollen at 10:1-4.

1 best study available on which to base their estimate of non-technical losses. That study  
2 was and is the EPRI study.

3 But the Companies did not arbitrarily select a 2% non-technical losses value as  
4 supported by the EPRI study; rather, 2% of revenue is the estimate of non-technical  
5 losses the study repeatedly cites as reasonable, e.g., “Considering the referenced studies  
6 and reports, statistics and analysis, and the opinions of industry experts in revenue  
7 protection, a reasonable percentage for non-technical losses is 2.0%.”<sup>15</sup> To increase  
8 the reasonableness of the AMS benefit calculation, the Companies assumed with full  
9 deployment of AMS that only 60% of actual non-technical losses would be identified  
10 and billed, and that only 60% of identified and billed non-technical losses would be  
11 collected. As noted in the Companies’ discovery responses, their recent ratio of  
12 collected theft amounts to billed theft amounts is about 60%, so it is a well-supported  
13 multiplier.<sup>16</sup> Therefore, the total amount of non-technical losses the Companies have  
14 assumed they will detect, bill, and collect is not 2.0%, but rather 64% less than that  
15 (0.72%), which is a reasonable and well supported assumption.

16 **Q. Do the Companies have non-technical losses today?**

17 A. Yes. As noted in the Companies’ discovery responses, the Companies currently detect  
18 and collect what would otherwise be theft losses on the order of hundreds of thousands  
19 of dollars each year. But those detections and collections depend entirely on meter  
20 readers noticing odd electrical arrangements or tips from customers concerning  
21 possible theft; as I noted above, our current electro-mechanical meters have no internal  
22 capability to report possible theft to the Companies. Similarly, the Companies do detect

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<sup>15</sup> EPRI Report at 1-17 (attachment to response to KU KIUC 1-16(a) and LG&E KIUC 1-17 at 30).

<sup>16</sup> See responses to KU AG 2-81(c)(ii) and LG&E AG 2-89(c)(ii).

1 a level of metering-related errors each year, but the existing meters do not have the  
2 ability AMS meters have to detect and report internal or external irregularities that  
3 would indicate errors in need of resolution. Therefore, the Companies do indeed have  
4 non-technical losses, and are currently able to detect only a small fraction of their likely  
5 total non-technical losses. Fully implementing AMS will allow the Companies to  
6 detect more fully and rapidly the sources of non-technical losses, and likely to deter  
7 some amount of theft that would otherwise occur.

8 **Q. Has any other intervenor addressed non-technical losses?**

9 A. Yes. Paul Alvarez, testifying for the Attorney General, has addressed non-technical  
10 losses, as well. He concludes that it would be more reasonable to assume the  
11 Companies' non-technical losses are 1.9% than 2.0%, and that the Companies will be  
12 able to collect 30% of those losses rather than 36% as the Companies assumed.<sup>17</sup> On  
13 Mr. Alvarez's assumptions, the nominal AMS benefit from non-technical losses would  
14 be \$362.9 million rather than \$488.5 million, and the present-value benefit would be  
15 \$182.9 million rather than \$195.3 million.<sup>18</sup>

16 **Q. Are Mr. Alvarez's assumptions regarding the AMS benefit from non-technical**  
17 **losses more reasonable than the Companies' calculations?**

18 A. No. As noted above, the EPRI study stated that 2.0% was a reasonable assumption  
19 concerning non-technical losses. It is within the range of non-technical losses the EPRI  
20 study found likely and that Mr. Alvarez cited: "Non-technical revenue losses most  
21 likely fall within a much narrower range: 1.65% to 2.15%, depending on the utility and

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<sup>17</sup> Alvarez at 20-21.

<sup>18</sup> *Id.* at 21.

1 service territory.”<sup>19</sup> Moreover, the same paragraph of the EPRI study then states, “A  
2 ‘mode’ of 2% would appear reasonable and reflective of the impact on distribution  
3 utilities.”<sup>20</sup> In contrast, Mr. Alvarez provides no empirical support for his proposal to  
4 use a 1.9% assumption. Therefore, the Companies’ assumption of 2% non-technical  
5 losses is better grounded in the very source document Mr. Alvarez cites to support his  
6 1.9% assumption.

7 With regard to Mr. Alvarez’s assertion that it would be more reasonable to  
8 assume the Companies would be able to collect revenue for 30% of non-technical losses  
9 rather than 36% as the Companies assumed, he asserts, apparently based on two  
10 utilities’ AMI business cases, that 25% is the typical recovery rate for IOUs.<sup>21</sup> He then  
11 splits the difference, choosing a 30% recovery rate as roughly the average of 25% and  
12 36%.<sup>22</sup> But this approach overlooks several important points.

13 First, concerning ConEdison (“ConEd”), Mr. Alvarez asserts that ConEd  
14 assumed 1% theft losses and a 25% recovery of those losses.<sup>23</sup> Though that appears to  
15 be correct,<sup>24</sup> non-technical losses comprise more than theft, and ConEd’s AMI  
16 Business Plan assumed a 20-year NPV benefit of \$389 million for theft recovery and a  
17 \$491 million benefit for reduced meter-related errors.<sup>25</sup> Therefore, ConEd’s overall

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<sup>19</sup> EPRI Report at 1-18. *See* Alvarez at 20:16-17.

<sup>20</sup> EPRI Report at 1-18 (Attachment to Response to KIUC 1-16(a) at 31).

<sup>21</sup> Alvarez at 20-21.

<sup>22</sup> Alvarez at 20-21.

<sup>23</sup> *Id.* at 19.

<sup>24</sup> Attachment to AG’s Response to KU DR 1, “ConEd AMI Plan.pdf” at pdf pages 52 and 63 (ConEd Study pages 48 and 59); attachment to AG’s Response to LG&E DR 1, “ConEd AMI Plan.pdf” at pdf pages 52 and 63 (ConEd Study pages 48 and 59). Please note that a later version of the ConEd Study exists and contains substantially similar information. *See* ConEdison AMI Business Plan, dated Nov. 16, 2015. Available at <http://documents.dps.ny.gov/public/MatterManagement/CaseMaster.aspx?MatterSeq=47337>.

<sup>25</sup> *Id.* at pdf page 56 (ConEd Study page 52).



1 non-technical loss percentage appears to be higher than the 1% shown in Mr. Alvarez’s  
2 table or its recovery rate is higher than 25%, or both.

3 Second, the Mass Electric data shown in Mr. Alvarez’s table would seem to  
4 indicate a theft-reduction rate of 100%, presumably comprising some amount of  
5 recovery and some amount of deterrence, on a 1.5% reduction in theft losses for  
6 residential customers and a 1.0% reduction for commercial customers.<sup>26</sup> That is  
7 consistent with National Grid’s Grid Modernization Plan document, which states, “The  
8 use of specific tools to detect theft will be enabled with AMI. The Company has  
9 assumed an increase in theft detection and consequent decrease in theft of  
10 approximately 1.5% of delivered energy for residential customers, and approximately  
11 1% for customers with single phase small commercial meters.”<sup>27</sup> (National Grid is the  
12 d/b/a for Massachusetts Electric Company and Nantucket Electric Company.) As  
13 discussed above, the Companies assumed a 36% recovery rate of 2.0% of non-technical  
14 losses, with a net of 0.72% recovery of non-technical losses; the Companies did not  
15 assert a benefit related to theft deterrence. The Companies’ 0.72% assumption is  
16 conservative compared to Mass Electric’s assumption that AMI will reduce theft by  
17 1.5% for residential customers and 1.0% for small commercial customers.

18 Third, the Companies’ 36% recovery rate has two components: 60% non-  
19 technical-loss identification and billing, and 60% collection of billed amounts. As

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<sup>26</sup> Alvarez at 19.

<sup>27</sup> Attachment to AG’s Response to KU DR 1, “National Grid Intro-Overview.pdf” at pdf page 43 (National Grid Study page 41); attachment to AG’s Response to LG&E DR 1, “National Grid Intro-Overview.pdf” at pdf page 43 (National Grid Study page 41).

Also available at [http://170.63.40.34/DPU/FileRoomAPI/api/Attachments/Get/?path=15-120%2fGrid\\_Mod\\_PlanFinalRedacted\\_Boo.pdf](http://170.63.40.34/DPU/FileRoomAPI/api/Attachments/Get/?path=15-120%2fGrid_Mod_PlanFinalRedacted_Boo.pdf).

1 noted above, the Companies' 60% collection rate is not arbitrary, but rather is based on  
2 the Companies' recent experience in collecting amounts billed related to tampering.<sup>28</sup>  
3 The 60% multiplier for non-technical-loss identification and billing is a reasonable  
4 discount to apply to total non-technical losses to recognize that, though AMS will  
5 dramatically improve the Companies' ability to detect and remedy non-technical  
6 losses, the Companies still will not be able to detect, bill, and collect all such losses.  
7 This is a more principled approach than simply splitting the difference between 25%  
8 and 36%.

9 Fourth and finally, the Companies' proposed AMS benefit related to non-  
10 technical losses compares favorably to two of the three examples Mr. Alvarez cites  
11 against the Companies. According to Mr. Alvarez's table, ConEd stated its AMI  
12 deployment would produce \$870 million of present value benefits due to non-technical  
13 losses, and that ConEd has 12-month revenues of \$8.172 billion.<sup>29</sup> Scaling ConEd's  
14 claimed benefit to align with the Companies' \$2.438 billion in 12-month revenues  
15 would result in \$259.6 million in present-value benefits, well in excess of the  
16 Companies' benefit calculation of \$195.3 million. Similarly, Mass Electric, which has  
17 essentially the same annual revenues as the Companies, has a claimed \$168.7 million  
18 present-value benefit resulting from non-technical-loss reductions, but that benefit was  
19 calculated over only 15 years. Notably, that value exceeds the 15-year non-technical-  
20 loss benefit the Companies calculated during discovery, namely \$157.7 million, a value  
21 the Companies calculated assuming 2.0% non-technical losses and a 36% collection  
22 rate. Therefore, it would seem reasonable to assume that scaling up Mass Electric's

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<sup>28</sup> See responses to KU AG 2-81(c)(ii) and LG&E AG 2-89(c)(ii).

<sup>29</sup> Alvarez at 19.

1 non-technical-loss benefit for 20 years would certainly bring it closer to the  
2 Companies' \$195.3 million, and might exceed it.

3 In sum, Mr. Alvarez's assumptions about how to calculate an AMS benefit  
4 related to non-technical losses for the Companies are not as reasonable or well  
5 supported as the Companies' calculations.

6 **The Companies' Use of a 20-Year AMS Service Life Is Reasonable and within Industry**  
7 **Norms**

8 **Q. Mr. Kollen asserts the Companies' AMS Business Case understates capital costs**  
9 **by \$346 million nominal or more because it does not include the cost of replacing**  
10 **all AMS meters and gas indices within the study period.<sup>30</sup> Is Mr. Kollen correct?**

11 **A.** No. Mr. Kollen makes several incorrect assertions to reach his conclusion.

12 First, he asserts, "The Companies estimate the *maximum* service life of the  
13 AMS meters is 20 years ...."<sup>31</sup> That is incorrect. The Companies have assumed the  
14 *average*, not maximum, service life of AMS meters is 20 years; some will last longer,  
15 some not as long, but on average they will last 20 years.

16 Second, he asserts, "[T]he Companies propose a 15 year service life for  
17 depreciation purposes, which means that Mr. Spanos, their depreciation expert,  
18 believes that, on average, all new AMS meters will be replaced once within a 15 year  
19 period."<sup>32</sup> But what Mr. Spanos actually said was, "The most consistent average life  
20 within the industry for new technology electric meters is 15 years, with a maximum  
21 life potential life of 25 years."<sup>33</sup> In other words, Mr. Spanos assumed some meters

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<sup>30</sup> Kollen at 10-11.

<sup>31</sup> Kollen at 10:11-12 (emphasis in original).

<sup>32</sup> *Id.* at 10:13-16.

<sup>33</sup> Spanos Direct at 15:7-9.

1 would last less than 15 years and some more than 15 years. Mr. Spanos has confirmed  
2 that view in his rebuttal testimony, in which he states, “As I state in my direct  
3 testimony, the 15-S2.5 survivor curve has a maximum life of around 25 years. Thus,  
4 this estimate forecasts that it would take around 25 years for all [AMS] meters to be  
5 replaced, not 15 years. The 15-S2.5 survivor curve forecasts that about half of the  
6 meters will be replaced within a 15 year period.” Regardless, as I discuss further below  
7 in response to Mr. Alvarez, the Companies are far from alone among utilities assuming  
8 a 20-year service life for AMS meters.

9 Third, Mr. Kollen asserts, “[T]he Companies assumed that not a single AMS  
10 meter will be replaced during the 20 years.”<sup>34</sup> Again, this is incorrect. The Companies  
11 assumed in AMS capital costs that they would need to have a spare inventory—  
12 precisely to replace meters as needed—of about 4% of the initially deployed quantity  
13 of AMS electric meters at a capital cost of \$4.6 million and 10% of the initially  
14 deployed AMS gas indices at a capital cost of \$2.4 million.

15 Fourth, he asserts the Companies have understated costs in the AMS Business  
16 Case by at least \$346 million nominal because they should have included the cost of  
17 replacing every single AMS electric meter and gas index within the study period.<sup>35</sup> But  
18 if the Companies were to include the capital cost to replace every AMS electric meter  
19 and gas index, they would need to include the corresponding benefits associated with  
20 the additional life of the replaced AMS meters and indices. Indeed, as Mr. Alvarez

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<sup>34</sup> Kollen at 10:17-18.

<sup>35</sup> *Id.* at 10:18 – 11:1.

1 stated in his testimony, “It is rational to assume benefits over an asset’s useful life when  
2 calculating benefit projections.”<sup>36</sup>

3 **Q. Mr. Alvarez raises a related criticism, namely, “[A]lmost all IOUs’ benefit**  
4 **calculations assume a 15-18 year useful AMS life[.]”<sup>37</sup> He further states, “I know**  
5 **of no AMS proposal approved by a regulator in which an IOU’s benefit time**  
6 **period is as long as the Companies’. The longest I know of is 18 years.”<sup>38</sup> Do you**  
7 **agree?**

8 A. The examples Mr. Alvarez discusses in his testimony give reason to question his  
9 assertions. First, in the cost-benefit study Ameren Illinois submitted in the case Mr.  
10 Alvarez cites, the utility used a 20-year useful life for its AMI meters: “With respect to  
11 meter depreciation, Ameren Illinois has reviewed some of the largest AMI deployment  
12 plans in the United States, such as those by Duke Energy, Southern California Edison,  
13 DTE, and PG&E to base its AMI deployment on a useful life of 20 years for the AMI  
14 meter. ... Moreover, Southern California Edison conducted product testing that  
15 concluded that the meter useful life would be 20 years or more.”<sup>39</sup> Though Ameren’s  
16 study period was only 20 years, which included an 8-year AMI deployment period and  
17 therefore did not include all of the benefits of the full 20-year life of Ameren’s AMI  
18 meters, Ameren ensured the full 20-year-life benefits were ultimately reflected in its  
19 cost-benefit analysis by including a “terminal value” component to capture the net

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<sup>36</sup> Alvarez at 9:17-18.

<sup>37</sup> *Id.* at 9:10.

<sup>38</sup> *Id.* at 10:5-7.

<sup>39</sup> Attachment to AG’s Response to KU DR 1, “Ameren Illinois Benefit-Cost Analysis.pdf” at pdf page 11 (Ameren Exhibit 2.4RO Page 7 of 52); Attachment to AG’s Response to LG&E DR 1, “Ameren Illinois Benefit-Cost Analysis.pdf” at pdf page 11 (Ameren Exhibit 2.4RO Page 7 of 52).

1 benefits of its AMI meters beyond the study period: “The time horizon used for the  
2 business case was 20 years. However, a terminal value was also calculated to take into  
3 account the costs and benefits associated with the un-depreciated AMI infrastructure  
4 remaining beyond the 20 year period.”<sup>40</sup> The terminal value Ameren Illinois calculated  
5 was significant: Of the \$550 million of total net present value benefit asserted for the  
6 AMI deployment, fully \$154 million of it was the terminal value, i.e., the net benefits  
7 the originally deployed AMI produced beyond the end of the 20-year study period.<sup>41</sup>  
8 So in the Ameren Illinois case cited by Mr. Alvarez, it is clear the utility proposed both  
9 to use a 20-year useful life for its AMI meters and to include the full 20 years of net  
10 benefits associated with those meters, even though some of those benefits occurred  
11 outside the 20-year study period.

12 Similarly, the AMI Business Plan ConEd submitted in the case cited by Mr.  
13 Alvarez used a 20-year cost-benefit evaluation period.<sup>42</sup> Although the 20-year  
14 evaluation period included six years of AMI project life (including five years of AMI  
15 system deployment),<sup>43</sup> the ConEd study does not appear to include capital costs to  
16 replace significant numbers of early-deployed meters; in other words, ConEd appears  
17 to have assumed at least 19 years of service life for deployed AMI meters, and likely  
18 20.<sup>44</sup> Moreover, the ConEd study appears to have included AMI-related benefits for  
19 each of the 20 years in the evaluation period,<sup>45</sup> not 18 years as Mr. Alvarez asserts.<sup>46</sup>

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<sup>40</sup> *Id.*  
<sup>41</sup> *Id.* at pdf pages 44-45 (Ameren Exhibit 2.4RO Pages 40-41 of 52).  
<sup>42</sup> *See, e.g.,* ConEd Study at pdf page 44 (ConEd Study page 40) (“Over the 20-year evaluation period ...”).  
<sup>43</sup> *Id.*  
<sup>44</sup> *See* ConEd Study at pdf page 61(ConEd Study page 57), Figure 5-3.  
<sup>45</sup> *Id.*  
<sup>46</sup> Alvarez at 10.

1           Indeed, evaluating AMI or AMS proposals over a 20-year benefit period is not  
2           at all uncommon. In addition to the two studies cited above, an independent Duke  
3           Energy Ohio Smart Grid Audit and Assessment conducted for the Staff of the Public  
4           Utilities Commission of Ohio used a 20-year benefit period and assumed a 20-year  
5           useful life for AMI meters.<sup>47</sup> Notably, Mr. Alvarez worked at MetaVu, the company  
6           that performed the Duke Ohio audit and assessment, and Mr. Alvarez took credit in his  
7           testimony for being a co-author of that report.<sup>48</sup> Duke Energy Indiana similarly used a  
8           20-year study period in support of its smart-grid proposal.<sup>49</sup> The Maine Public Utilities  
9           Commission approved an AMI project for Central Maine Power Company based on a  
10          20-year cost-benefit study period.<sup>50</sup> Also, BC Hydro in British Columbia, though not  
11          an IOU, used a cost-benefit analysis that assumed at least a 20-year service life for  
12          deployed AMI meters: its cost-benefit study period ran through its fiscal year 2033, but  
13          AMI meters were to begin deployment in 2011 and be complete by 2012, and the study  
14          did not include a wholesale replacement of meters prior to the end of the study period.<sup>51</sup>

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<sup>47</sup> Duke Energy Ohio Smart Grid Audit and Assessment dated June 30, 2011, at 70 (“MetaVu forecast annual benefits from 2009 to 2028 (20 years) to estimate the NPV of each.”) and 83 (“It must be noted that smart meters will also need to be replaced after life cycle completion, estimated to be 20 years”), available at [https://www.smartgrid.gov/files/Duke\\_Energy\\_Ohio\\_Smart\\_Grid\\_Audit\\_Assessment\\_201104.pdf](https://www.smartgrid.gov/files/Duke_Energy_Ohio_Smart_Grid_Audit_Assessment_201104.pdf).

<sup>48</sup> Alvarez at 5:1-3 and fn. 2.

<sup>49</sup> See IURC Cause No. 43501, Order on Settlement at 6 (Nov. 4, 2009) (“Mr. Christopher D. Kiergan, Executive Consultant with KEMA, Inc., described and sponsored the SmartGrid cost/benefit model (“SmartGrid Model” or “Model”), which generally captures the capital expenditures, O&M expenses, and associated benefits for 2009-2028, as well as calculating an overall 20-year net present value for the SmartGrid Initiative.”), available at [http://www.in.gov/iurc/files/43501order\\_110409.pdf](http://www.in.gov/iurc/files/43501order_110409.pdf).

<sup>50</sup> See Maine Public Utilities Commission, Docket No. 2007-215(II), Order at 6 (Feb. 25, 2010) (“CMP has provided a cost-benefit analysis that shows with the DOE grant, its proposed AMI investment will result in approximately \$25 million in operational savings over 20 years”), available at <https://mpuc.cms.maine.gov/COM.Public.WebUI/Common/CaseMaster.aspx?CaseNumber=2007-00215>.

<sup>51</sup> See, e.g., BC Hydro Smart Metering & Infrastructure Program Business Case at 1 and 33, available at <https://www.bchydro.com/content/dam/BCHydro/customer-portal/documents/projects/smart-metering/smi-program-business-case.pdf>.

1           Therefore it was neither extraordinary nor unusual for the Companies to assume  
2           an AMS useful life and benefit period of more than 18 years.

3   **Q.   Mr. Alvarez asserts the Companies used a 21-year benefit period, which exceeds**  
4   **the 20-year average useful life of the Companies' proposed AMS system.<sup>52</sup> Is that**  
5   **correct?**

6   A.   Mr. Alvarez is correct that the Companies' AMS Business Case accounts for AMS  
7   costs and benefits from 2016 through 2039.<sup>53</sup> As noted in the AMS Business Case, this  
8   was not an oversight, but rather to ensure that a full 20 years of costs and benefits for  
9   the fully deployed AMS were included in the study; if approved, AMS will begin  
10   deployment in the third quarter of 2017, but will not be fully deployed until the end of  
11   2019. A small amount of AMS-related benefits resulting from the early phases of the  
12   proposed deployment are included in the total benefits presented in the AMS Business  
13   Case for the years 2016-2018 (less than \$7 million nominal). The real value of AMS  
14   begins to appear in 2019 because by the end of 2018 the entire LG&E AMS deployment  
15   will be complete and about half of KU's AMS deployment will be complete, with the  
16   entirety of KU's deployment to be complete by the end of 2019. Therefore, taking the  
17   same approach used by BC Hydro, which was similar to the approach taken by Ameren  
18   Illinois, the Companies used a cost-benefit study period that included 20 years of fully  
19   deployed AMS. In addition, this approach was reasonable due the Companies'  
20   inclusion of capital expense for some replacement AMS meters and gas indices, which  
21   capital is assumed to be spent by the end of 2019, i.e., those expenditures are not heavily  
22   discounted in present-value calculations, and therefore would be larger nominal capital

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<sup>52</sup> See, e.g., Alvarez at 9:9-10.

<sup>53</sup> See Exh. JPM-1 at 38.



1 dollars after 20 years. Finally, as noted by Mr. Spanos, AMS-type meters can have a  
2 maximum service life of 25 years, so the Companies' AMS meters could last well  
3 beyond the end of the study period. Therefore, the Companies' cost-benefit approach  
4 was reasonable.

5 But assuming solely for the sake of argument that Mr. Alvarez is correct that  
6 the Companies incorrectly used 21 years of benefits rather than 20, the Companies'  
7 AMS proposal would still result in net benefits. Simply ending the study period at the  
8 end of 2038 rather than the end of 2039 results in nominal benefits of \$952.8 million  
9 and present-value benefits of \$403.6 million, which are greater than the nominal cost  
10 (\$550.9 million) and present-value cost (\$387.9 million), respectively, of the  
11 Companies' AMS proposal.

12 **Q. Is Mr. Alvarez correct that the Companies should use a 15-year service life rather**  
13 **than a 20-year service life for AMS meters in their cost-benefit analysis?**

14 A. No. Mr. Alvarez asserts that “[t]he generally-accepted useful life for AMS is 15  
15 years,”<sup>54</sup> but then presents a chart showing the AMS benefit years assumed by four  
16 different utilities (including the Companies), three of which are longer than 15 years.<sup>55</sup>  
17 Indeed, as I discussed above, two of the utilities cited, Ameren Illinois and ConEd, used  
18 service lives of 20 years, just as the Companies have done, and just as a number of  
19 other utilities have done.

20 Moreover, as I also noted above, Mr. Alvarez co-authored a 2011 study  
21 concerning Duke Energy Ohio's smart grid—a study performed for the Staff of the

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<sup>54</sup> Alvarez at 10:3.

<sup>55</sup> *Id.* at 10:8.

1 Public Utilities Commission of Ohio (“PUCO”)—that assumed a useful life of 20 years  
2 for AMI meters.<sup>56</sup> It stands to reason that if 20 years was a reasonable useful-life  
3 expectation in 2011 when Mr. Alvarez conducted his study for PUCO Staff, it is a  
4 reasonable expectation now, particularly because manufacturers have had an additional  
5 six years to improve and mature AMS technology since then.

6 Like Mr. Kollen, Mr. Alvarez cites the Companies’ depreciation expert, Mr.  
7 Spanos, to insist the Companies should use a 15-year service life for AMS meters.<sup>57</sup>  
8 But as I noted in response to Mr. Kollen, Mr. Spanos’s actual quote is, “The most  
9 consistent average life within the industry for new technology electric meters is 15  
10 years, with a maximum life potential life of 25 years.”<sup>58</sup> As shown above, numerous  
11 utilities—and Mr. Alvarez himself—have assumed AMI or AMS service lives of 20  
12 years, which is well within the range cited by Mr. Spanos. And the Companies have  
13 stated they believe it is reasonable to use a 20-year depreciation life for AMS meters if  
14 that is the Commission’s preference.<sup>59</sup>

15 **Q. Does the Companies’ experience with LG&E’s Responsive Pricing and Smart**  
16 **Meter Pilot from 2007-2009 indicate a 15-year service life for AMS might be too**  
17 **long, as Mr. Alvarez suggests?**<sup>60</sup>

18 A. No. As noted in the Companies’ discovery responses in these cases, there was a  
19 problem with the LCD display screen—not the underlying metering or communications  
20 capabilities—on a particular type of meter LG&E used in the pilot; the Companies do

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<sup>56</sup> *Id.* at 5:1-3 and fn. 2.

<sup>57</sup> Alvarez at 10:11-13.

<sup>58</sup> Spanos Direct at 15:7-9.

<sup>59</sup> Responses to LG&E PSC 3-44 and KU PSC 3-34.

<sup>60</sup> Alvarez at 11:1-9.

1 not propose to use the same meter in the AMS full deployment.<sup>61</sup> Moreover, as Mr.  
2 Alvarez notes, more than nine years have passed since the pilot began, and  
3 manufacturers have improved and matured the technology in the interim. Indeed, Mr.  
4 Alvarez presumably believed such meters could have a 20-year useful life when he co-  
5 authored the above-cited MetaVu report for PUCO Staff stating that AMI meters had a  
6 useful life of 20 years.

7 **Q. Does a 5-year warranty for AMS meters indicate a 15-year service life for AMS**  
8 **might be too long, as Mr. Alvarez argues?**<sup>62</sup>

9 A. No. The purpose of any standard manufacturer's warranty is not to insure a product  
10 for the entirety of its average useful life, but rather to provide a buyer assurance that if  
11 the particular item purchased has a manufacturing defect, the manufacturer will replace  
12 it. For example, a car, which requires a much more significant capital outlay than an  
13 AMS meter, typically will have a limited warranty with a much shorter duration than  
14 the average useful life of the car. There is nothing nefarious about that; rather, the  
15 warranty is a protection against buying a lemon. Similarly, most consumer electronics,  
16 which are much closer in price to AMS meters than cars, have warranty periods much  
17 shorter than 5 years. Again, that is not because many such items have average useful  
18 lives no longer than their warranties, but rather because most manufacturers' defects  
19 will manifest themselves within that time. So there is no reason to assume AMS meters  
20 will have a 15-year service life rather than a 20-year service life simply because  
21 manufacturers offer standard 5-year warranties; indeed, if service lives truly were tied

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<sup>61</sup> See responses to LG&E AG 2-94 and KU AG 2-86.

<sup>62</sup> Alvarez at 11:10-12.

1 to warranties, one would presumably expect a 5-year service life for such meters, but  
2 Mr. Alvarez is not suggesting that.

3 **Q. Do you agree with Mr. Alvarez that using a 15-year service life rather than a 20-**  
4 **year service life would have an “extremely significant” impact on the Companies’**  
5 **AMS cost-benefit projections?**

6 A. It would certainly be significant. Of course, removing 25% of the benefits from many  
7 projects would cause them to become uneconomical, at least on a present-value basis.  
8 In this case, as the Companies stated in discovery, using a 15-year AMS service life  
9 reduces nominal benefits to \$713.4 million and present-value benefits to \$343.4  
10 million, resulting in a net present-value cost of the AMS project of \$35.1 million. But  
11 as noted above, numerous utilities have assumed 20-year service lives—indeed, Mr.  
12 Alvarez has done so in his past work—and such a service life is within the range cited  
13 by Mr. Spanos. Therefore, I recommend that the Commission not reduce the 20-year  
14 AMS service life presented in these cases.

15 **The Companies’ AMS Benefit Based on Customer Savings from ePortal Are Well**  
16 **Supported by the Companies’ Data and Industry Data**

17 **Q. Concerning the \$166 million nominal ePortal-related benefit that would result**  
18 **from full AMS deployment, Mr. Kollen stated, “[T]his assumes that the AMS is**  
19 **necessary for customers to somehow associate reduced consumption with energy**  
20 **savings, which it is not, or that time of use rates are available to all residential and**  
21 **commercial customers, which they are not.”<sup>63</sup> Do you agree?**

22 A. The Companies have not claimed AMS is strictly necessary for customers to save the  
23 energy accounted for in the ePortal benefit, but rather that customers who have AMS

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<sup>63</sup> Kollen at 11:5-8.

1 meters and access to their detailed consumption data via ePortal do indeed reduce their  
2 electric consumption relative to what they would have consumed otherwise. The  
3 Companies' data from their DSM AMS customer offering shows this to be the case.  
4 According to the Bellomy Research study of AMS participants who had accessed the  
5 MyMeter Dashboard, fully 80% of responding participants indicated they had taken  
6 some energy-saving step or measure as a result of the AMS offering. Nearly 60% said  
7 they had upgraded to LED bulbs, and almost half said they had programmed their  
8 programmable thermostats.<sup>64</sup> Again, customers said they took these and other energy-  
9 saving measures because of the DSM AMS offering. Could these customers have  
10 purchased LED bulbs or programmed their thermostats absent AMS? Yes, but  
11 apparently they did not do so, at least not until they were presented with their energy  
12 consumption data in a fresh, detailed way through the MyMeter portal. Notably, Mr.  
13 Alvarez, who disagrees with the precise amount of the ePortal benefit, does not dispute  
14 that this effect exists and creates real benefits.<sup>65</sup>

15 With regard to Mr. Kollen's assertion about time-of-use rates, the Companies  
16 did not base any portion of the ePortal benefit on the availability of such rates, though  
17 deploying AMS meters could help the Companies develop such rates through the  
18 analysis and utilization of advanced meter data. Such rates could indeed produce  
19 additional benefits, as Mr. Alvarez asserts, but the Companies have not attempted to  
20 quantify such benefits.<sup>66</sup> These additional benefits would further enhance the business  
21 case for AMS.

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<sup>64</sup> Exh. JPM-1 at 87.  
<sup>65</sup> See Alvarez at 12 – 18.  
<sup>66</sup> See, e.g., *id.* at 27.

1 **Q. Mr. Kollen further claims that no part of the ePortal benefit can be considered a**  
2 **benefit because it reflects decreased revenues to the Companies, which the**  
3 **Companies in other contexts would consider to be a cost.<sup>67</sup> Do you agree?**

4 A. No. Mr. Alvarez makes a related claim when he states the Companies erred in  
5 calculating their ePortal savings benefit as a percentage of customers' total bills rather  
6 than avoided fuel cost.<sup>68</sup> But I respectfully disagree with both Mr. Kollen and Mr.  
7 Alvarez on this issue.

8 The Companies' AMS Business Case attempts to quantify net savings to  
9 customers resulting from full AMS deployment; it is not a revenue-requirements  
10 analysis. It is true that not all customers will reduce their usage as a result of AMS, but  
11 some customers will, and those customers' savings are the savings the ePortal benefit  
12 quantifies. Unlike the DSM mechanism, which has a lost-sales cost recovery  
13 component that collects non-fuel revenue from sales assumed to be lost due to DSM  
14 programs between base-rate cases, the Companies do not have, and have not proposed,  
15 such a mechanism for base rates related to AMS. This means that the non-fuel benefit  
16 of energy savings between rate cases resides solely with customers, and it is therefore  
17 appropriate to count those savings when determining what customers' net savings will  
18 be from full AMS deployment.

19 **Q. Relatedly, Mr. Alvarez has asserted that after the AMS is deployed the Companies**  
20 **will have no incentive to ensure energy conservation related to ePortal actually**  
21 **occurs.<sup>69</sup> Do you agree?**

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<sup>67</sup> Kollen at 11:11-18.

<sup>68</sup> Alvarez at 15 – 16.

<sup>69</sup> *Id.* at 16:20 – 17:3.

1 A. As I stated above, I believe the opposite is true: If the Commission approves full AMS  
2 deployment, it will be entirely in the Companies' interest to try to ensure customers  
3 benefit from it. The Companies do indeed face increasing competitive pressures to  
4 ensure they provide value commensurate with the cost of their service. Therefore, it  
5 would be imprudent, as well as foolhardy and dishonest, for the Companies to propose  
6 a project and then seek to undermine its cost-effectiveness upon implementation.

7 In addition, one of the virtues of the ePortal benefit is that it is entirely in  
8 customers' control, not the Companies'; it depends entirely on customers' choices,  
9 investments, and behaviors. All the Companies would have to do to facilitate the  
10 ePortal savings is ensure the ePortal continues to deliver timely and accurate  
11 information. Therefore, although it is clear the Companies do indeed have a clear and  
12 compelling motivation to do what they can to see customers realize the ePortal benefit,  
13 the Companies' incentives are ultimately of little or no consequence concerning  
14 whether customers actually take the steps necessary to achieve or exceed the projected  
15 ePortal benefit.

16 **Q. Mr. Alvarez has also challenged the rate at which customers will access the ePortal  
17 as a ground for asserting the Companies' ePortal benefit is too high.<sup>70</sup> How do  
18 you respond?**

19 A. The only actual data on this issue is the Companies' data from their own customers  
20 using the MyMeter portal. That data shows 48% of customers use the portal at least  
21 once, and that 36% of those customers become active users, i.e., a total of about 17%  
22 of customers become active users.<sup>71</sup>

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<sup>70</sup> *Id.* at 13:2 – 14:8.

<sup>71</sup> See responses to LG&E Sierra Club 1-32 and KU Sierra Club 1-32.

1           In addition, the Tetra Tech analysis the Companies provided in discovery  
2 further supports the Companies’ data-based assumptions about likely ePortal use. First,  
3 Tetra Tech reported that a utility with a similar AMS deployment to the one the  
4 Companies have proposed had ePortal registration by 56% of customers within two  
5 years of deployment, which is similar to the Companies’ experience of 48%, which the  
6 Companies achieved in less than two years.<sup>72</sup> Second, the Tetra Tech analysis showed  
7 that when defining differently who is an active user of the Companies’ MyMeter portal,  
8 i.e., a user who used MyMeter at least one use in each of three different months, the  
9 percentage of active MyMeter users is 33%, which is similar to the 36% of active users  
10 when defined as users who accessed MyMeter at least six times.<sup>73</sup> Thus, if ePortal  
11 registrations were actually 56% and active users were 33% of total enrollees, the total  
12 percentage of active users would be 18.7%, slightly higher than the Companies have  
13 assumed. In short, the Companies’ assumption of 17% active ePortal users is supported  
14 by multiple data sources.

15           In contrast, Mr. Alvarez does not offer reliable support for his assertions about  
16 the percentage of the Companies’ customers that will become active ePortal users,  
17 namely 2% (likely) and 5% (high and unlikely). Instead, Mr. Alvarez provides the  
18 following table, which he states shows “page views of all the other available ‘My  
19 Meter’ applications with true conservation potential”:<sup>74</sup>

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<sup>72</sup> Attachment to LG&E Response to ACM 2-24 at 6.

<sup>73</sup> *Id.*

<sup>74</sup> Alvarez at 14.



“My Meter” page	Page views	Unique Page views
“Charts View”	59	56
“Data View”	50	47
“Notifications”	48	42
“Profile”	44	41

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Unfortunately, this table does not show what Mr. Alvarez believes it does. Mr. Alvarez took this data from the Companies’ Advanced Metering Systems 2016 Annual Report filed in Case No. 2014-00003 on January 31, 2017, and in particular from Figure 6 on page 4 of the report.<sup>75</sup> As the explanatory text preceding the chart and in the chart itself make clear, the page-view data in that figure does not concern the MyMeter portal itself, but rather “the volume of customer interest in the websites the Companies have established to provide information on the Advanced Meter Service as well as educational materials on the MyMeter portal.”<sup>76</sup> The descriptive text in the table for what Mr. Alvarez calls the “Charts View” entry, for example, states, “Welcome site for AMS customers featuring helpful tips and video tutorials about how to use the MyMeter ‘Charts View.’”<sup>77</sup> All of the entries in that figure have active hyperlinks to the pages for which the figure provides page-view data. Those links lead to explanatory “help” pages, not actual MyMeter pages for obtaining usage or account data. Therefore, Mr. Alvarez is mistaken when he states, “[I]t’s certainly possible that as few

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<sup>75</sup> *Id.*

<sup>76</sup> Advanced Metering Systems 2016 Annual Report filed in Case No. 2014-00003 on January 31, 2017, at 4, available at [http://psc.ky.gov/pscecf/2014-00003/rick.lovekamp@lge-ku.com/01312017100853/Closed/LGE\\_KU\\_AMS\\_Update\\_01-31-17.pdf](http://psc.ky.gov/pscecf/2014-00003/rick.lovekamp@lge-ku.com/01312017100853/Closed/LGE_KU_AMS_Update_01-31-17.pdf).

<sup>77</sup> *Id.*

1 as 60 customers have ever used My Meter portal functions out of more than 900,000  
2 customers served by the Companies.”<sup>78</sup>

3 The data concerning actual MyMeter usage, which was on the next page of the  
4 report cited by Mr. Alvarez, is shown below in its entirety:<sup>79</sup>

MyMeter Analytics	2015 <sup>4</sup>	2016
Accounts registered (enrollments)	908 <sup>5</sup>	3,281
User Registrations (first time a user clicks into MyMeter)	514	2,484
Customer Energy Markers™	71	416
Customer Notification: Mobile phone notification set-up	34	73
System Notifications <sup>6</sup>	492	2,515
Customer Notification: Threshold alert set-up	54	173
Threshold notifications sent by system	653	12,663
Total Sessions within MyMeter Site	2,035	26,519
Sessions by new users	614	7,473
Sessions by returning users	1,421	19,046
Average session duration (minutes:seconds)	4:05	2:04
Page visits/session	2.96	1.8
Average Number of times MyMeter visited per month	508.8	2,209.92
Unique pageviews to MyMeter site	3,523	36,231
Total MyMeter site pageviews	6,027	47,742

5  
6 This data shows AMS customers are considerably more engaged with MyMeter than  
7 Mr. Alvarez indicates, and supports the Companies’ ePortal benefit.

8 **Q. Mr. Alvarez has also questioned the Companies’ assumption that active ePortal**  
9 **users will reduce their bills by 3% through conservation.<sup>80</sup> How do you respond?**

10 **A.** Mr. Alvarez states that he authored the Smart Grid Consumer Collaborative report upon  
11 which the Companies relied for their 3% assumption, and notes that his research  
12 showed that customers who had in-home displays reduced energy consumption  
13 between 5% and 15%.<sup>81</sup> But because the Companies are not proposing to use in-home

<sup>78</sup> Alvarez at 14:6-8.

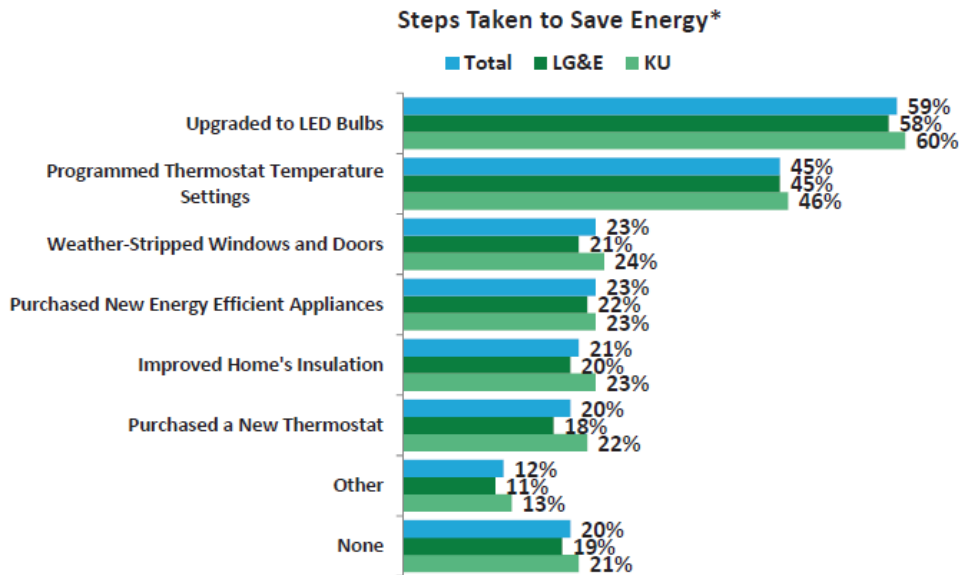
<sup>79</sup> Advanced Metering Systems 2016 Annual Report filed in Case No. 2014-00003 on January 31, 2017, at 5.

<sup>80</sup> Alvarez at 14:12 – 15:9.

<sup>81</sup> *Id.*

1 displays, Mr. Alvarez doubts the Companies' 3% assumption, stating, "I know of no  
 2 well-controlled study which indicates that accessing energy usage data via an internet-  
 3 based portal delivers any statistically significant conservation benefits at all."<sup>82</sup>

4 Like Mr. Alvarez, I am not aware of a well-controlled study of the type to which  
 5 he refers, but the Companies have something better: data from their actual customers.  
 6 As I noted above in response to Mr. Kollen, fully 80% of DSM AMS participants who  
 7 responded to the Bellomy survey and had accessed the MyMeter Dashboard indicated  
 8 they had undertaken energy-savings steps because of AMS, including almost 60% who  
 9 changed over to LED bulbs and almost 50% who programmed their thermostats  
 10 (presumably to save energy).<sup>83</sup> The full set of responses is shown in the chart below:



11 Q8. Which, if any, of the following steps have you taken to save energy as a result of your participation in the Advanced Meter Service?  
 \*Among customers who have accessed the MyMeter Dashboard (n=310)

12 Also, in-home displays are not necessary to convey information to customers in ways  
 13 that will get their attention, particularly given the ubiquity of smart phones, which can  
 14 provide customers usage and other data anytime and anywhere. As noted in the chart

<sup>82</sup> *Id.* at 15:7-9.

<sup>83</sup> Exh. JPM-1 at 87.

1 in the preceding answer concerning actual MyMeter usage, a number of customers have  
2 already signed up for various energy alerts to be sent to them by text or email, a  
3 capability that will remain and be enhanced in the full AMS deployment. Thus, the  
4 Companies have conservatively, not extravagantly, estimated energy savings for  
5 actively engaged customers at 3% of their total bills.

6 In addition, the Tetra Tech analysis the Companies provided in discovery shows  
7 that DSM AMS participants reduced their energy usage by an average of 6%.<sup>84</sup> This  
8 again is actual data from the Companies' own customers that supports assuming that  
9 active ePortal users will likely reduce their energy bills by at least 3% on average, a  
10 result the Tetra Tech report again shows is reasonable.<sup>85</sup> I respectfully recommend that  
11 the Commission rely on actual data concerning the Companies' customers where such  
12 data exists; here, the data amply supports the Companies' 3% savings assumption for  
13 actively engaged customers with AMS fully deployed.

14 **Q. In view of Mr. Kollen's and Mr. Alvarez's criticisms and critiques of the**  
15 **Companies' ePortal benefit, what do you conclude?**

16 A. I conclude that, if anything, the Companies might have underestimated the ePortal  
17 benefit. The evidence in this proceeding indicates it is likely that customers will meet  
18 or exceed the Companies' projected energy savings resulting from ePortal, which in  
19 the short run will redound to the benefit of the customers who reduce their usage.  
20 Therefore, I recommend the Commission deem reasonable the Companies' entire  
21 ePortal benefit of \$166.3 million nominal (\$66.6 million present value).

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<sup>84</sup> Attachment to LG&E Response to ACM 2-24 at 8.

<sup>85</sup> See *id.* at 3.

1 **Including the Carrying Costs of Retired Meters as a Cost of the AMS Deployment**  
2 **Would Be Unreasonable because the Companies Would Incur the Costs Irrespective of**  
3 **the AMS Deployment**

4 **Q. Mr. Alvarez states he finds the Companies' other AMS costs and benefits to be**  
5 **reasonable, though he asserts the Commission should consider carrying costs of**  
6 **assets retired early due to AMS to be a cost included in AMS cost-benefit**  
7 **calculations.<sup>86</sup> Do you agree?**

8 A. Though I agree the Companies' other AMS costs and benefits are reasonable, I do not  
9 agree the carrying costs of assets retired early due to full AMS deployment should be  
10 a cost included in AMS cost-benefit calculations. The reason is straightforward: The  
11 Companies would incur those costs regardless of whether they deployed AMS. If the  
12 Commission denied the Companies' requested CPCNs for AMS, the Companies'  
13 existing meter plant would remain in place, and presumably the Companies would  
14 continue to recover their carrying costs for that plant. If the Commission approved the  
15 CPCNs, the Commission would presumably approve the Companies' recovery of the  
16 costs of retired meters, including their carrying costs, because the current meters were  
17 prudent investments when made. The Companies would recover their carrying costs of  
18 existing meter plant in both scenarios. Therefore, the carrying costs are not costs of  
19 the AMS project because they are not caused by, and do not result from, the AMS  
20 project; rather, the Companies would incur and recover those costs regardless of  
21 whether the Companies fully deployed AMS. Only to the extent the Companies have  
22 proposed to accelerate recovery of those costs through a five-year recovery of a  
23 regulatory asset for the retired meters is it appropriate to add cost to the AMS project,

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<sup>86</sup> Alvarez at 21:10 – 22:19.

1 and the net costs of that accelerated recovery are already reflected in the Companies’  
2 AMS business case. Therefore, because it would introduce error into the cost-benefit  
3 analysis to follow Mr. Alvarez’s proposal to count the entirety of retired-meter carrying  
4 costs as a cost of the AMS project, I recommend against it.

5 **The Companies Agree AMS Could Have Benefits in Addition to those Quantified in the**  
6 **AMS Business Case, Data from the Fully Deployed AMS Will Be Necessary to Ensure**  
7 **the Companies Can Implement Programs and Rate Structures that Maximize Benefits**

8 **Q. Although he does not believe his recommendations would result in full AMS**  
9 **deployment being net beneficial, Mr. Alvarez recommends that the Commission**  
10 **require certain programs be implemented if it approves the AMS deployment. Do**  
11 **you agree with Mr. Alvarez’s recommendations?**

12 A. Not as he has stated them, though I agree some of his recommendations are worth  
13 considering as options to achieve value for customers after the full deployment of  
14 AMS.

15 First, Mr. Alvarez suggests requiring the Companies to implement a Peak Time  
16 Rebate rate feature if the Commission approves AMS.<sup>87</sup> The Companies believe it is  
17 premature to commit (or be required to commit) to any particular rate approach or  
18 feature. Part of the point of implementing AMS is to gather data to better understand  
19 how customers use energy and what rate structures and features would best serve them  
20 while reflecting cost of service and ensuring cost recovery. To require a particular rate  
21 approach or feature without having that data is putting the cart before the horse. But  
22 the Companies do agree that improving rate structures based on data acquired from  
23 AMS will indeed provide benefits not quantified in the Companies’ AMS Business

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<sup>87</sup> See, e.g., *id.* at 24:10-12.

1 Case, and that benefits on the order of what Mr. Alvarez suggests, i.e., \$40.9 million  
2 present value over 15 years, are plausible. Nonetheless, the Companies recommend  
3 against requiring Peak Time Rebates or any other rate structure or feature as a condition  
4 of approving full AMS deployment precisely because having AMS data before  
5 determining which rate-structure changes to implement will allow the Companies to  
6 propose rate-structure improvements that will work best for their customers.

7 Second, Mr. Alvarez recommends requiring the Companies to implement a  
8 High Bill Alert Program to alert customers when their usage is causing their estimated  
9 bills to approach customer-defined bill budgets.<sup>88</sup> As Mr. Alvarez further notes, the  
10 Companies already have a usage alert feature for MyMeter. But it can be denominated  
11 not just in kWh as Mr. Alvarez indicates, but also in dollars.<sup>89</sup> The Companies plan to  
12 retain and enhance this feature as part of the full AMS deployment; therefore, no  
13 requirement to do so is necessary.

14 **Q. While discussing Peak Time Rebates, Mr. Alvarez recommends that the**  
15 **Companies consider the extent to which implementing AMS would allow the**  
16 **Companies or third-party aggregators to sell the demand response of the**  
17 **Companies' customers, e.g., the demand response capability associated with the**  
18 **Companies' residential and commercial load-control programs, into RTO**  
19 **markets.<sup>90</sup> How do you respond to this recommendation?**

20 A. To the extent Mr. Alvarez is recommending the Companies join or be compelled to  
21 study joining an RTO, please see the rebuttal testimony of Lonnie E. Bellar addressing

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<sup>88</sup> See, e.g., *id.* at 24:13-14.

<sup>89</sup> *Id.* at 32:8-15.

<sup>90</sup> *Id.* at 28 – 30.

1 Larry W. Holloway's arguments on this issue. That aside, the Companies will study  
2 such opportunities absent a mandate to do so. It is entirely in the Companies' interest  
3 to ensure the AMS deployment is economical, and if participating in demand-response  
4 markets would be net beneficial, the Companies will pursue it.

5 **The Commission Should Not Rely on Mr. Alvarez's Summary of His Proposed**  
6 **Adjustments to AMS Costs and Benefits**

7 **Q. Mr. Alvarez argues the Companies' AMS proposal would be uneconomical even**  
8 **after accounting for additional benefits resulting from his recommendations, and**  
9 **provides an Appendix B that shows his calculations.<sup>91</sup> Should the Commission**  
10 **rely on his approach and calculations?**

11 A. I do not believe the Commission can rely on Mr. Alvarez's calculations, which contain  
12 a number of errors and questionable assumptions.

13 First, as I explained at length above, numerous utilities, and Mr. Alvarez  
14 himself on behalf of PUCO Staff, have used 20-year study periods and AMS service  
15 lives when conducting cost-benefit analyses concerning AMS or AMI deployments.  
16 Therefore, I recommend the Commission consider AMS benefits and costs in years 16-  
17 20, which precludes using Mr. Alvarez's 15-year study period.

18 Second, although Mr. Alvarez says his recommendation is to use a 15-year  
19 rather than a 20-year cost-benefit study period, he begins by using the Companies' 20-  
20 year NPV costs (totaling \$387.9 million) rather than the 15-year NPV costs the  
21 Companies provided in discovery (totaling \$378.5 million). Therefore, by beginning  
22 with the wrong data he overstates 15-year AMS costs by \$9.4 million NPV before he  
23 makes any adjustments to costs or benefits.

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<sup>91</sup> *Id.* at 34 – 36 and Appendix B.



1           Third, Mr. Alvarez adds a \$15.4 million cost to the AMS deployment to account  
2 for the carrying costs of the meters being replaced by AMS. But as I discussed above,  
3 those costs would be incurred regardless of whether the AMS project occurred; it  
4 simply is not a cost of the project, and the Commission should disregard it.

5           Therefore, before Mr. Alvarez begins to address benefits, he has overstated 15-  
6 year AMS costs by almost \$25 million ( $\$9.4 \text{ million} + \$15.4 \text{ million} = \$24.8 \text{ million}$ ).

7           Fourth, Mr. Alvarez subtracts from the Companies' proposed 20-year benefit  
8 figures what he believes are appropriate reductions to the non-technical losses and  
9 ePortal benefits. I provide extensive arguments above for why I believe those  
10 reductions are inappropriate.

11           But Mr. Alvarez then makes a clear mathematical error by subtracting \$74.7  
12 million from the total of the Companies' 20-year AMS benefits. That \$74.7 million is  
13 the sum of the differences between the 20-year total present-value benefits calculated  
14 by the Companies (\$418.1 million) and the 15-year total present-value benefits the  
15 Companies provided in discovery (\$343.4 million). But Mr. Alvarez subtracts this  
16 value, i.e., he removes the entirety of the AMS benefits for years 16-20, after he has  
17 already reduced the Companies' non-technical-loss and ePortal benefits using 20-year  
18 present-value amounts. This approach double-counts what he believes are illusory  
19 savings in years 16-20: once when he removes the "excessive" savings through his 20-  
20 year non-technical losses and ePortal reductions, and again when he removes all the  
21 Companies' claimed benefits for years 16-20.

22           For these reasons, I recommend the Commission not rely on Mr. Alvarez's  
23 summary and conclusions.

1 **Q. If the Commission desired to use a 15-year cost-benefit period for the fully**  
2 **deployed AMS, how would you recommend it be done?**

3 A. Again, I would recommend against such an approach as disregarding five years of  
4 benefits and costs that should be included when considering the proposed AMS  
5 deployment. That aside, if the Commission did desire to consider the AMS deployment  
6 on a 15-year cost-benefit basis, I recommend the Commission begin with the 15-year  
7 cost-benefit summary the Companies provided in discovery, which showed a net cost  
8 of AMS full deployment of \$35.1 million present value. I would then add the 15-year  
9 Peak Time Rebate benefit proposed by Mr. Alvarez, \$40.9 million present value, but  
10 solely a proxy for rate-structure related benefits the Companies will implement after  
11 gathering sufficient customer data through AMS to formulate the most beneficial rate-  
12 structure changes, not because the Companies are committing to Peak Time Rebates.  
13 The result would be a 15-year net benefit of \$15.8 million present value resulting from  
14 AMS full deployment.

15 **Q. If the Commission agrees with the Companies that a 20-year cost-benefit period**  
16 **is appropriate for evaluating the proposed AMS deployment, do you have any**  
17 **proposed modifications to the Companies' filed cost-benefit data?**

18 A. I do. Although I continue to believe the Companies' AMS Business Case presents a  
19 fair, reasonable, and accurate picture of the net benefits a full AMS deployment would  
20 provide, it would also be reasonable, though not necessary, to make certain adjustments  
21 based on Mr. Alvarez's testimony. In particular, if the Commission determined it was  
22 appropriate to consider a 20-year cost-benefit period that did not include 20 years of  
23 fully deployed AMS, but rather 20 years including the deployment period, I would

1 recommend ending the study period at the end of 2038 rather than the end of 2039,  
2 resulting in a net present-value benefit of \$15.7 million resulting from full AMS  
3 deployment (present-value benefits of \$403.6 million minus present-value cost of  
4 \$387.9 million). To that net benefit I would add the \$40.9 million Peak Time Rebate  
5 benefit Mr. Alvarez proposes, again solely as a proxy for benefits from rate-structure  
6 changes, but not necessarily Peak Time Rebates per se. Although the \$40.9 million  
7 value is a 15-year benefit estimate, I believe it is still a reasonable, albeit conservative,  
8 proxy for 20-year rate-structure-related benefits. These two adjustments to the  
9 Companies' AMS Business Case 20-year cost-benefit summary results in a net benefit  
10 of \$56.6 million resulting from full AMS deployment.

11 **Q. Would you recommend the Commission approve full deployment of AMS even if**  
12 **the Commission believed the deployment would result in net costs rather than net**  
13 **benefits based on the costs and benefits quantified in these proceedings?**

14 A. I would. There are unquantifiable benefits and possible future benefits of AMS that  
15 that justify approving the proposed AMS deployment even if the Commission  
16 determines the AMS costs and benefits quantified in these proceedings would result in  
17 net costs on the order of what Mr. Alvarez claims, i.e., less than \$90 million NPV over  
18 15 years. For example, AMS data and functionality will enable enhanced customer  
19 service by providing more granular usage data to customer service representatives, who  
20 will be able to use that information to advise customers about possible rate options or  
21 energy-efficiency programs that might serve their needs. In addition, customer service  
22 will be enhanced by providing rapid service activations for move-ins and terminations

1 for move-outs. Also, some customer service issues, such as possible metering errors,  
2 can be detected and addressed more quickly with AMS in place than without it.

3 But even more promising than the known unquantifiable benefits are the  
4 possible future benefits AMS could provide. It is a certainty that AMS will provide the  
5 Companies and their customers with significantly more usage data than is available  
6 today. In addition to aiding the Companies to formulate new and better-tailored rate  
7 structures, the data will enable customers to better understand their own usage  
8 characteristics, and therefore to exert more effective and informed control over their  
9 usage. And as the information technology revolution has shown time and again, the  
10 market constantly produces innovative and ingenious ways of harnessing data to  
11 provide new value and benefits. Therefore, there is ample reason to believe that the  
12 Companies' AMS Business Case understates the full value AMS will deliver to  
13 customers over 20 years. For that reason, I recommend the Commission approve the  
14 Companies' requested CPCNs and cost recovery for the full deployment of AMS, even  
15 if the Commission determines the costs of the deployment exceed the currently  
16 quantifiable benefits.

17 **The Commission Should Reject Mr. Alvarez's Proposed Conditions of AMS Approval**  
18 **because Implementing Requirements before Having Data from Fully Deployed AMS**  
19 **Could Result in Suboptimal AMS Benefits**

20 **Q. In addition to Peak Time Rebates, a High Bill Alert Program, and a requirement**  
21 **to look into selling demand response into RTO markets, which you have already**  
22 **addressed, Mr. Alvarez asserts the Commission should attach several other**

1           **conditions if it approves full AMS deployment.<sup>92</sup> Would you like to comment on**  
2           **those?**

3    A.    Yes. Although Robert M. Conroy addresses Mr. Alvarez’s cost-recovery and benefit-  
4           assurance rate mechanism proposals in detail, I would like to address Mr. Alvarez’s  
5           recommendation that the Commission require “that AMS-related customer satisfaction  
6           programs be implemented, including tariffed, cost-based AMS meter opt-out fees and  
7           Green Button’s ‘Connect My Data’ standard.”<sup>93</sup> With regard to AMS opt-outs and  
8           related fees, I would simply reiterate my previous testimony on this issue, namely that  
9           opt-outs can compromise AMS benefits for all customers and would be contrary to the  
10          Commission’s recently stated preference against offering opt-outs.<sup>94</sup> But I agree with  
11          Mr. Alvarez that if the Commission requires the Companies to offer opt-outs, those  
12          choosing to opt out should pay cost-based opt-out fees to compensate their fellow  
13          customers for the costs opt-outs create.

14                 With regard to Green Button, the Companies noted in the AMS Business Case  
15                 that the ability to implement Green Button’s ‘Connect My Data’ standard is a benefit  
16                 of full AMS deployment the Companies will explore. Furthermore, the Companies  
17                 have already implemented the Green Button ‘Download My Data’ standard along with  
18                 many utilities around the country to provide a standardized format of AMS interval  
19                 data for use by customers. In addition to the Green Button standard, customers may  
20                 also export the data in .CSV format, enabling a straightforward path to view the  
21                 information in readily available software like Microsoft Excel and to transmit that data

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<sup>92</sup> Alvarez at 37 – 50.

<sup>93</sup> *Id.* at 38:10-12.

<sup>94</sup> Malloy at 26 – 28.

1 to any energy-use analysis services customers choose. In so doing, the Companies seek  
2 to enable customer choice and understanding by giving them the tools and data to work  
3 with whichever providers they find to be most impactful to needs. Because the  
4 Companies are already planning to look into Green Button initiatives, I do not believe  
5 an affirmative obligation in this regard is necessary or appropriate.

6 **Low-Income Customers Will Continue to Enjoy Existing Customer Protections after,**  
7 **and Will Receive Benefits from, Fully Deploying AMS**

8 **Q. Some advocates for low-income customers have expressed concern about AMS**  
9 **meters' remote service switches, and in particular the ability for such switches to**  
10 **disconnect a customer's service remotely.<sup>95</sup> Will current protections remain in**  
11 **place for customers concerning service disconnections?**

12 A. Absolutely. As I stated in response to discovery requests on this issue, the Companies  
13 will continue to follow all applicable legal requirements concerning connection of  
14 service, disconnections, and reconnections, and will do so if the Commission approves  
15 the proposed AMS deployment just as it will if the Commission does not.<sup>96</sup> In  
16 particular, the Companies will continue to follow the procedures set out in their electric  
17 tariffs at Sheet No. 105.1, "Discontinuance of Service," at paragraph H. These  
18 procedures comply with all applicable legal requirements, and the Commission has  
19 repeatedly approved them as part of the Companies' electric tariffs. The Companies  
20 will also continue to follow their existing policy concerning residential disconnections  
21 during periods of cold weather.<sup>97</sup> And the Companies will continue to act on their clear

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<sup>95</sup> See Testimony of Marlon Cummings at 19 – 22; Direct Testimony of Malcolm J. Ratchford at 15:13-18.

<sup>96</sup> See, e.g., responses to LG&E AG 1-357, KU AG 1-332, and ACM 2-37.

<sup>97</sup> See response to ACM 2-43.

1 incentive to maintain service to customers by continuing to work with them and  
2 customer advocates on payment arrangements, LIHEAP, WinterCare, WinterHelp,  
3 WeCare, and other assistance programs for customers in need.<sup>98</sup>

4 But to the extent remote service disconnections—and reconnections—require  
5 additional policies and procedures, the Companies will do so taking into consideration  
6 customers’ and advocates’ actions to avoid disconnection. As I stated in discovery, the  
7 Companies are willing to work with advocates as the Companies design additional  
8 policies, procedures, and mechanisms regarding remote service disconnections and  
9 reconnections.<sup>99</sup> In addition, the Companies are committed to ensuring all  
10 disconnection policies, procedures, and practices comply with applicable Commission  
11 regulations.

12 Finally, it is important to reiterate that the same remote service switch that will  
13 make it possible to disconnect service remotely and almost instantaneously will also  
14 allow the Companies to reconnect service remotely and almost instantaneously. That  
15 will help ensure that customers who have arranged to have their service reconnected  
16 do not have to wait hours or even a day to have service back; rather, in a matter of  
17 moments after confirming the satisfactory arrangements, the Companies will be able to  
18 reconnect service. That is a real benefit for customers.

19 **Q. Why is it not unfair to low-income customers for the Commission to approve a**  
20 **disconnection charge of \$14.22 and a reconnection charge of \$14.22 if AMS will**  
21 **decrease the costs of disconnections and reconnections?**<sup>100</sup>

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<sup>98</sup> See response to ACM 2-37.

<sup>99</sup> See *id.*

<sup>100</sup> See Cummings at 22.

1 A. The Companies will continue to incur the costs of disconnections and reconnections  
2 reflected in the \$14.22 charge for each service until AMS is fully deployed in each  
3 service territory. If not already addressed in a base-rate proceeding, the Companies  
4 will address the disconnect-reconnect charge in a separate tariff filing when the costs  
5 of remote disconnections and reconnections are better understood post-deployment.  
6 That will help ensure that all customers, low-income or otherwise, will pay only  
7 genuinely cost-based disconnect-reconnect charges.

8 **Q. Several low-income advocates have expressed concern that low-income customers**  
9 **will not receive benefits from AMS due to lack of access to the Internet,<sup>101</sup> and**  
10 **that the low participation of low-income customers in the DSM AMS offering**  
11 **indicates that low-income customers are unlikely to use ePortal tools and engage**  
12 **with AMS data.<sup>102</sup> How do you respond?**

13 A. Although access to ePortal and responding by taking appropriate energy-saving  
14 measures is certainly one way customers will benefit from AMS, it is far from the only  
15 way customers—including low-income customers—will benefit from AMS. First,  
16 reduced operational costs resulting from AMS will redound to all customers' benefit.  
17 Second, enhanced identification and recovery of non-technical losses will again  
18 redound to all customers' benefit, including low-income customers. Third, reduced  
19 post-storm and other service-restoration times resulting from AMS data will be a  
20 benefit for all customers, including low-income customers. Fourth, to the extent AMS  
21 data allows the Companies to formulate rate structures that better reflect underlying  
22 costs based on much better customer-usage data from AMS, all customers will benefit,

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<sup>101</sup> See, e.g., Ratchford at 15:1-12; Cummings at 24 – 25; Prefiled Direct Testimony of Cathy Hinko at 17:3-13.

<sup>102</sup> Cummings at 26:10-12.



1 and particularly those low-income customers who have above-average usage and are  
2 effectively subsidizing low-usage customers. Fifth, AMS-related features like usage  
3 and bill alerts require only a phone capable of receiving text messages, which devices  
4 are typically broadly available. Therefore, although the Companies do not dispute that  
5 having Internet access will help customers maximize potential AMS benefits, having  
6 Internet access is not at all necessary to receive most categories of AMS benefits.

7 **Customer Relations Issues**

8 **Q. According to several of the KIUC’s witnesses, the Companies’ personnel did not**  
9 **consult with KIUC members before proposing reduced CSR credits in this**  
10 **proceeding.<sup>103</sup> How do you respond?**

11 A. We value all of our customers, and the KIUC’s members are no exception. Indeed, the  
12 Companies have Major Accounts Representatives whose sole responsibility is to  
13 interact regularly with our largest customers to understand their needs, address their  
14 concerns, and provide them pertinent information. So to the extent the KIUC’s  
15 witnesses’ testimony implies that the Companies do not value or regularly  
16 communicate with their largest customers, it would be more accurate to say the  
17 Companies highly value such customers and make a point of regularly communicating  
18 with them. Indeed, as Mark Watson of Alliance Coal testified, “KU has also provided  
19 us with excellent customer service. KU is a large company and as a customer that is  
20 always expanding and moving, we require communication with multiple groups inside  
21 KU. Whether we are planning for the future, scheduling an outage, or need help  
22 tracking down a system fault, KU has been there to support our needs.”<sup>104</sup>

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<sup>103</sup> See, e.g., Goins at 15:8-10; Riley at 6:1-4.

<sup>104</sup> Watson at 6:20-7:2.

1           But concerning the specific assertion that the Companies did not consult with  
2           KIUC's members regarding the particular CSR credits the Companies were planning  
3           to propose, it is correct that the Companies did not solicit KIUC's members' views on  
4           the credits to propose in these cases. The Companies and the KIUC have been involved  
5           in a number of rate cases together, and have engaged in significant settlement  
6           negotiations that included CSR credits and tariff requirements. It is reasonable to say  
7           the Companies are well aware of KIUC's and its members' desires concerning CSR.  
8           Indeed, KIUC and its members are well capable of communicating their views to the  
9           Companies on numerous issues, and they do so frequently. But just as the Companies  
10          are aware of KIUC's views, they are similarly aware of their other customers' desire  
11          not to pay more for CSR credits than the value of the Companies' ability to curtail  
12          participating customers.

13   **Q.   Thomas J. Prisco, testifying on behalf of the Department of Defense and All Other**  
14   **Federal Agencies, stated that if LG&E had worked with Fort Knox earlier to**  
15   **determine what would be necessary to serve the Fort at 69 kV instead of the**  
16   **current 34.5 kV, “[I]t's highly possible the cost analysis which justified the original**  
17   **distributed generation would have failed [due to the structure of transmission-**  
18   **level rates].”<sup>105</sup> Did LG&E work with Fort Knox to determine what would be**  
19   **required to serve the Fort at 69 kV rather than 34.5 kV?**

20   **A.**   Yes. In 2006, prior to the Fort's installation of large amounts of distributed generation,  
21          LG&E conducted a study to determine what would be necessary to serve the Fort at 69  
22          kV. In particular, LG&E proposed to serve the Fort with redundant 69 kV feeds (one

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<sup>105</sup> Prisco at 8:7-18.

1 an LG&E feed and another a KU feed) to ensure better reliability for the Fort. In short,  
2 the Fort determined it was not interested in incurring the cost to receive such service.  
3 Making that determination was and is the Fort's prerogative, but it is not accurate for  
4 Mr. Prisco to say, "If efforts like these were taken earlier, it's highly possible the cost  
5 analysis which justified the original distributed generation would have failed."<sup>106</sup>  
6 LG&E offered to serve the Fort at 69 kV before the Fort made its sizeable investment  
7 in distributed generation; the Fort declined the offer.

8 That aside, LG&E has for a number of years engaged the Fort in extended and  
9 extensive discussions concerning the Fort's electric and gas service, as well as related  
10 issues. LG&E will continue to engage constructively with the Fort, and looks forward  
11 to serving the Fort for decades to come.

12 **Q. Daniel Frockt, testifying on behalf of Louisville/Jefferson County Metro**  
13 **Government, states, "LG&E charges Louisville metro for 23,645 street lights. I**  
14 **do not have independent verification that all of those lights are actually located**  
15 **within the jurisdictional limits of Louisville metro."**<sup>107</sup> **Has there been an audit of**  
16 **Louisville Metro's streetlights to ensure LG&E is billing Louisville Metro**  
17 **correctly?**

18 A. Yes. LG&E conducted a streetlight audit for Louisville Metro in 2009. That audit  
19 determined that 23,675 streetlights were being correctly billed to Louisville Metro.  
20 That would tend to indicate that the 23,645 lights for which LG&E currently bills  
21 Louisville Metro are indeed inside the territorial boundaries of Louisville Metro.

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<sup>106</sup> *Id.* at 8:17-18.

<sup>107</sup> Frockt at 4:9-11.

1 Lexington-Fayette Urban County Government Lighting Concern

2 **Q. Douglas B. Jester, testifying for Lexington-Fayette Urban County Government**  
3 **(“LFUCG”), “[N]ote[s] that it does not appear that Kentucky Utilities has**  
4 **collaborated with its lighting customers to determine what new lighting offerings**  
5 **would be introduced into its tariff.”<sup>108</sup> He further recommends the Commission**  
6 **require KU to consult with LFUCG and other customers concerning “whether its**  
7 **lighting offerings adequately meet the needs of the customers and reflect**  
8 **advancements in technology.”<sup>109</sup> How do you respond?**

9 **A.** The Companies did not collaborate with customers concerning the particular lighting  
10 offerings proposed in these cases, but the Companies have received input from lighting  
11 customers in the past. KU in particular has worked with LFUCG concerning their  
12 lighting concerns, and engaged in an LED pilot program with LFUCG that was the  
13 subject of certain discovery requests.<sup>110</sup> Certainly KU is open to discussing lighting  
14 and other service matters with LFUCG, as it has done in the past, and no Commission  
15 order in that regard is needed.

16 Conclusion and Recommendation

17 **Q. What is your recommendation to the Commission?**

18 **A.** Having now read and addressed the intervenors’ testimony concerning the Companies’  
19 proposed full deployment of AMS, I again recommend the Commission approve the  
20 Companies’ requested CPCNs and cost recovery. Indeed, as I noted above, I believe  
21 on either a 15-year or 20-year study period, AMS proves to be net beneficial for

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<sup>108</sup> Jester at 25:15-17.

<sup>109</sup> *Id.* at 25:20-23.

<sup>110</sup> *See, e.g.*, KU Response to LFUCG 1-15.

1 customers. And even if the Commission found AMS not to be net beneficial based on  
2 quantifiable benefits, there are ample unquantified and currently unquantifiable  
3 benefits that will result from having AMS-provided data to support approval of full  
4 AMS deployment.

5 With regard to low-income advocates' concerns, it is clear the Companies will  
6 continue to adhere to all current requirements regarding protections for customers  
7 facing service disconnection, and the ability to rapidly and remotely reconnect service  
8 will be a benefit to the customers these advocates serve. In addition, there are numerous  
9 other AMS benefits low-income customers will receive, including improved service  
10 restoration times and relatively lower costs resulting from operational efficiencies and  
11 improved collections of non-technical losses.

12 Therefore, I conclude the Companies' proposed full deployment of AMS will  
13 provide benefits, both quantified and otherwise, exceeding its costs. It merits the  
14 Commission's approval.

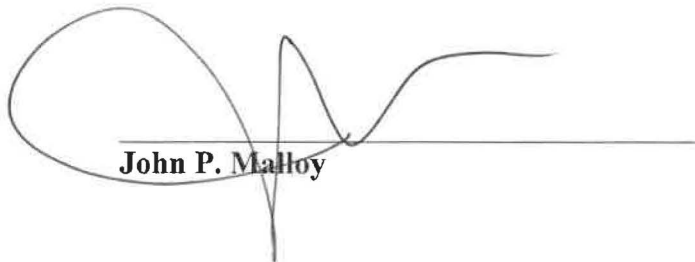
15 **Q. Does this conclude your testimony?**

16 A. Yes, it does.

VERIFICATION

COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, **John P. Malloy**, being duly sworn, deposes and says that he is Vice President – Gas Distribution for Louisville Gas and Electric Company and Kentucky Utilities Company, an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
John P. Malloy

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10<sup>th</sup> day of April 2017.

 (SEAL)  
Notary Public

My Commission Expires:  
**JUDY SCHOOLER**  
Notary Public, State at Large, KY  
My commission expires July 11, 2018  
Notary ID # 512743

## APPENDIX A

### **John P. Malloy**

Vice President, Gas Distribution  
LG&E and KU Energy LLC  
220 West Main Street  
Louisville, Kentucky 40202  
Telephone: (502) 627-4836

### **Education**

Indiana University, Master Business Administration – 2000

Indiana University, B.S. in Finance – 1998

### **Previous Positions**

#### ***LG&E – KU Services Company***

2017 – current Vice President of Gas Distribution  
2013 – 2017 Vice President of Customer Services  
2007 – 2013 Vice President of Energy Delivery – Retail Business  
2003 – 2007 Director of Generation Services

#### ***Louisville Gas and Electric Company, Louisville, Kentucky***

1998-2003 Maintenance Manager, Mill Creek  
1996-1998 Manager Resource / Project Management, Louisville Gas and Electric - Fleet  
1989-1996 Instrument and Electrical Supervisor, Mill Creek  
1986-1989 Instrument and Electrical Technician, Mill Creek  
1984- 1986 Production Operations, Mill Creek  
1983- 1984 Coal Handling Operations, Cane Run  
1980- 1983 Instrument and Electrical Technician, Cane Run

#### ***Other Professional Associations***

Spalding University 2016 – current Board of Trustees

Louisville Orchestra 2016 – current President (elect) Board of Directors  
2012 – 2016 Executive Committee – Board of Directors  
2008 – 2012 Vice President of Development

LG&E Credit Union 2010 – current Chairman Emeritus  
2001 - 2010 Chairman and CEO, Board of Directors  
1998 - 2001 Treasurer, Board of Directors  
1995 - 1998 Board of Directors

Leadership Kentucky Board of Directors

2016 – current Board of Directors Executive Committee

2009 – 2016 Board of Directors

Catholic Education Foundation

2016 – current Board of Directors

Kentucky Association of Manufacturers

2016 – current Chairman – Board of Directors

2012 – 2016 Executive Committee – Board of Directors

2010 – 2012 Chairman of Energy / Natural Resources Policy  
Committee



**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

<b>APPLICATION OF LOUISVILLE GAS</b>	)	
<b>AND ELECTRIC COMPANY FOR AN</b>	)	
<b>ADJUSTMENT OF ITS ELECTRIC AND</b>	)	<b>CASE NO. 2016-00371</b>
<b>GAS RATES AND FOR CERTIFICATES OF</b>	)	
<b>PUBLIC CONVENIENCE AND NECESSITY</b>	)	

**REBUTTAL TESTIMONY OF**  
**JOHN K. WOLFE**  
**VICE PRESIDENT, ELECTRIC DISTRIBUTION OPERATIONS**  
**LOUISVILLE GAS AND ELECTRIC COMPANY**

**Filed: April 10, 2017**

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1 **Q. Please state your name, position, and business address.**

2 A. My name is John K. Wolfe. I am the Vice President of Electric Distribution  
3 Operations for Louisville Gas and Electric Company (“LG&E” or “Company”) and  
4 Kentucky Utilities Company (“KU”) (collectively “Companies”), and an employee of  
5 LG&E and KU Services Company, which provides services to LG&E and KU. My  
6 business address is 220 West Main Street, Louisville, Kentucky 40202.

7 **Q. Please describe your educational and work background.**

8 A. I hold a bachelor's degree in mechanical engineering from the University of  
9 Louisville. I have been employed by the Companies in various capacities since 1991.  
10 I began as an engineer within LG&E's Gas Operations. I subsequently advanced  
11 through various management-level positions in Gas and Electric Distribution  
12 Operations – including group leader of Gas Engineering and Planning; manager of  
13 Gas Service Center; manager of Operations Center; director of Distribution  
14 Operations, and director of Electric System Restoration and Dispatch.

15 As a director, I participated in numerous electric industry committees on  
16 emergency preparedness, response, and mutual assistance, serving in various officer  
17 positions for the Southeastern Electric Exchange Mutual Assistance, Great Lakes  
18 Mutual Assistance, and Edison Electric Institute (“EEI”) Mutual Assistance and  
19 Emergency Preparedness committees. I am currently vice chair of the EEI National  
20 Mutual Assistance Resource Team, which is responsible for assisting with resource  
21 allocation procedures during significant multi-regional or national emergencies  
22 involving the electric industry.

1 I have been Vice President of Electric Distribution Operations since March  
2 2016. In this position, I am responsible for Electric Distribution and Transportation  
3 for the Companies, which includes Substation Construction and Maintenance,  
4 Substation Engineering, Distribution Operations, Design, Electric Reliability, Asset  
5 Information, Forestry Services, and Electric Engineering and Planning.

6 A complete statement of my work experience and education is attached as Appendix  
7 A.

8 **Q. Have you previously testified before this Commission?**

9 A. No. However, I have sponsored responses to requests for information to the  
10 Companies in this proceeding and in Case No. 2016-00370<sup>1</sup> and participated in and  
11 presented at various informal conferences involving show-cause proceedings.

12 **Q. What is the purpose of your rebuttal testimony?**

13 A. My testimony has two purposes. First, I will address the recommendation of  
14 Attorney General Witnesses Smith and Holloway to delay the installation of  
15 electronic reclosers as part of the proposed implementation of Distribution  
16 Automation (“DA”) technology, for which the Companies seek a Certificate of Public  
17 Convenience and Necessity (“CPCN”) in this case. My testimony demonstrates why  
18 such a delay would not serve any operational purpose or provide any benefit. Second,  
19 I will address the arguments of AT&T of Kentucky (“AT&T”) and Kentucky Cable  
20 Television Association (“KCTA”) regarding certain features of the proposed Pole and  
21 Structure Attachment (“PSA”) Rate Schedule.

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<sup>1</sup> *Application of Kentucky Utilities Company for an Adjustment of Its Electric Rates and For Certificates of Public Convenience and Necessity*, Case No. 2016-00370 (Ky. PSC Nov. 23, 2016).

1 **Distribution Automation**

2 **Q. Please explain how the components of DA work to improve system reliability.**

3 A. DA implementation consists of two major components: installation of electronic  
4 reclosers on distribution circuits in need of improvement, and implementation of  
5 Distribution Supervisory Control and Data Acquisition (DSCADA) and Distribution  
6 Management System (DMS) technology. Reclosers are used on electric distribution  
7 systems to prevent transient short circuit conditions from creating prolonged power  
8 outages for customers, and to automatically restore power after momentary fault  
9 conditions clear. Reclosers by themselves (without DMS/DSCADA) are effective in  
10 improving circuit reliability through the use of manual switching.

11 DSCADA provides for automated and centralized data collection, monitoring  
12 and control of distribution system field devices, including reclosers, essentially  
13 automating historically manual processes. DMS provides for retention and complex  
14 real time analysis of data collected from field devices, enabling distribution system  
15 optimization based on the information obtained from field devices. In other words,  
16 the DSCADA and DMS systems are the “brains” of a distribution system, relying on  
17 massive amounts of data and providing decisional support that can greatly improve  
18 upon manual switching to minimize outage reach and duration.

19 **Q. Is Mr. Holloway correct that installation of electronic reclosers is not beneficial**  
20 **until DMS and DSCADA are up and running?**

21 A. Not at all. While electronic DSCADA-capable reclosers can be utilized effectively in  
22 conjunction with DSCADA and DMS to facilitate automated switching schemes,  
23 their independent use in producing reliability improvement is common in electric  
24 distribution systems. For example, the Companies’ installation of 316 electronic

1 reclosers not connected to DSCADA or DMS has played a significant role in  
2 reliability improvements on their electric distribution system since  
3 2010. Furthermore, legacy hydraulic reclosers have been used in the electric industry  
4 and on the Companies' distribution system to improve reliability since the early  
5 1940's.

6 **Q. Why should the Companies install SCADA capable reclosers on DA program**  
7 **circuits prior to DSCADA and DMS implementation?**

8 A. Circuits identified for DA program implementation have shown an existing need for  
9 reliability improvement and, as set forth above, reclosers in and of themselves will  
10 provide reliability improvement. Installation of reclosers on the highest priority DA  
11 circuits in advance of DSCADA and DMS availability will not only provide  
12 reliability improvements as soon as possible, it will also ensure that full DA benefits  
13 are available immediately on those circuits upon DSCADA and DMS  
14 implementation. Mr. Holloway's analogy - that installation of reclosers before full  
15 DSCADA and DMS implementation is like building the roof of the house before  
16 pouring the foundation - is inapt. Instead, it is more like installing a new HVAC unit  
17 on the house and then later installing a smart thermostat to run it automatically.  
18 Improvement is achieved immediately in the first phase, and full functionality is  
19 achieved in the second.

20 **Q. If the Companies' proposed Advanced Metering System (AMS) were fully**  
21 **operational, would that help the Companies locate DSCADA-capable electronic**  
22 **reclosers as part of DA as Mr. Holloway suggests?**

1 A. No. Whether operating independently or as part of an automated switching scheme,  
2 optimum recloser locations are determined through analysis of distribution system  
3 outage history, typically obtained from an Outage Management System (OMS),  
4 combined with distribution circuit characteristics and customer location information,  
5 typically obtained from a Geographic Information System (GIS). This combination  
6 of information allows calculation of potential reliability benefits for alternative  
7 recloser locations and thus identification of optimum recloser locations to maximize  
8 reliability benefits per dollar invested. Consistent with recognized industry practices,  
9 the Companies have utilized, and will continue to utilize, OMS and GIS to optimize  
10 recloser locations. Although AMS data has valuable applications in distribution  
11 system analysis, it doesn't significantly enhance the ability to optimize recloser  
12 placement for reliability improvement purposes.

13 **Q. How is recloser installation timing reflected in the Distribution Automation (DA)**  
14 **program reliability improvement projections?**

15 A. DA reliability improvement projections are based on recloser installations beginning  
16 at mid-year 2017 and continuing through 2022 and DSCADA and DMS completion  
17 in 2019. Reliability improvements projected from 2017 through 2018 are based on  
18 independent recloser operations with no connectivity to DSCADA. Reliability  
19 improvements projected from 2019 through 2022 are based on independent recloser  
20 operations combined with DSCADA and DMS facilitated automated switching.

21 **Q. Can the Companies implement AMS and DA consistent with the proposed**  
22 **schedule?**

1 A. Absolutely. Mr. Malloy has provided detailed testimony regarding the  
2 implementation of AMS so I will not speak to that. However, I can state that the  
3 Companies have developed human resource plans utilizing internal and external  
4 resources to ensure implementation of DA on the proposed schedule.

5 **Q. In light of your testimony, how do you respond to the proposal of Mr. Holloway  
6 and Mr. Smith to delay the installation of electronic reclosers for two years?**

7 A. There is no reason for any delay. Delaying installation of the electronic reclosers  
8 would simply delay reliability benefits that could be realized immediately by  
9 customers on the highest priority circuits. Once the DSCADA/DMS system is fully  
10 operational, customers on those circuits will immediately benefit from the full  
11 functionality of DA rather than wait further for the reclosers to be installed to realize  
12 any benefit at all. The delay proposed by Mr. Holloway and Mr. Smith serves no  
13 good or valid operational purpose. There should be no modification or adjustment to  
14 the implementation of DA, and the Companies respectfully request that the request  
15 for CPCN be approved.

16 **Pole and Structure Attachment Rate Schedule**

17 **Q. Do AT&T and KCTA contest certain features of the proposed Pole and  
18 Structure Attachment (“PSA”) Rate Schedule?**

19 A Yes. AT&T contests the use of a tariff-based approach for structure attachments.  
20 AT&T and KCTA object to the calculation of the attachment rate for wireless  
21 facilities. AT&T and KCTA dispute the manner in which the PSA Rate Schedule  
22 addresses service drops. KCTA opposed certain terms and conditions in the PSA  
23 tariff.



1 **Q. To place the issues raised by AT&T and KCTA into context, please briefly**  
2 **describe the Companies' provision of pole space.**

3 **A.** The Companies operate approximately 487,192 utility distribution poles. The  
4 primary purpose of these poles is to support the more than 45,000 miles of wire and  
5 the other facilities necessary to provide electric service to more than 940,000  
6 customers in the Companies' certified service territory. For much of their existence,  
7 the Companies have permitted others to attach their facilities to the Companies' poles  
8 for limited and specific purposes.

9 Local telephone companies were the first entities permitted to attach to their  
10 facilities to the Companies' utility poles. Like KU and LG&E, these entities held an  
11 exclusive right to serve a defined service area and required a network of utility poles  
12 to support the wires and other facilities necessary to provide that service. To reduce  
13 their cost of providing service and avoid the unnecessary duplication of utility pole  
14 networks, these local telephone companies and LG&E and KU entered joint use  
15 agreements to share the use of their utility poles. The local telephone companies  
16 were permitted to attach their facilities to the Companies' poles in exchange for the  
17 Companies receiving a similar right to attach to their facilities to the local telephone  
18 companies' utility poles. Under these agreements, the parties sought to maintain a  
19 roughly equal number of utility poles and to coordinate their utility pole construction.

20 In the 1950s cable television ("CATV") service providers, rather than  
21 constructing their own pole networks to support the cables and equipment necessary  
22 to provide CATV service, entered into agreements with the Companies to attach their  
23 equipment to unused space on the Companies' poles for a fee. Initially, these

1 agreements were considered private contracts. In 1981, however, the Commission  
2 asserted jurisdiction over the provision of pole space to CATV service providers and  
3 required electric and telephone utilities to file with it rate schedules containing their  
4 rates, terms and conditions for such service.

5 With the onset of deregulation of the local exchange and inter-exchange  
6 telephone service in the late 1980s, entities seeking to provide local exchange service  
7 and long distance service. These providers entered into license agreements with the  
8 Companies for pole space for the facilities necessary to support such services. With  
9 the establishment and growth of the internet and the development of new forms of  
10 telecommunication services, the number of license agreements for use of pole space  
11 grew significantly. While the Commission noted the existence of such license  
12 agreements, it did not require that these license agreements be filed with it or rate  
13 schedules for such service be developed.

14 Recently, the Companies began receiving requests for pole space for the  
15 installation of pole-mounted small cell antenna. They have also received requests  
16 from governmental agencies for the installation of equipment necessary for the  
17 performance of specific governmental functions. In many of these instances, the  
18 Companies have provided pole space through private contracts that have not been  
19 filed with the Commission.

20 Currently, the Companies limit their provision of pole space to CATV service  
21 providers and telecommunication carriers. Pole space is not made available to private  
22 communication networks. With the exception of CATV service providers, none of

1 these services are currently addressed in the Companies' filed rate schedules or in  
2 special contracts filed with the Commission.

3 **Q. To understand the context of the operating issues raised by AT&T and KCTA,**  
4 **please, please briefly describe how attachments are organized and placed on a**  
5 **typical distribution pole.**

6 A. A drawing best illustrates how facilities are organized and placed on a typical  
7 distribution pole. For the Commission's reference, I have attached to my testimony  
8 as Exhibit JKW-1 a drawing of a distribution pole with a pole top antenna.

9 The Companies' distribution poles are generally of three lengths: 35-foot, 40-  
10 foot and 45-foot. Each pole has a limited amount of pole space for attachments.  
11 Approximately six feet of the pole length is buried in the ground. The National  
12 Electrical Safety Code ("NESC") specifies certain vertical clearance standards for  
13 communication conductors such as telephone cables, coaxial and fiber cables. The  
14 standards will effectively govern how low an attachment may be placed on a pole.  
15 For example, a cable attached at the 18-foot level on a utility pole would not allow for  
16 mid-span sag in those places where the NESC demands 18 feet of ground clearance.  
17 The NESC clearance standard varies with the type of surface or structures over which  
18 the communications conductor hangs. The communications conductor must be  
19 placed high enough on the pole to enable the lowest point of the conductor's span  
20 between poles to achieve this clearance. The NESC minimum vertical ground  
21 clearance standards also apply to some types of ancillary equipment attached on the  
22 pole.

1           Except where an antenna is mounted on the pole top, the top of the typical  
2 distribution pole is reserved for electrical supply facilities. The primary conductor,  
3 the conductor that carries power from a substation to a pole-mounted stepdown  
4 transformer, is located above all other facilities on the pole. The voltage of this  
5 conductor, which is not insulated, is generally 7.2 kilovolts.

6           Where installed, the secondary conductor is located below the primary  
7 conductor. It provides the standard 3-wire single-phase 115/230-volt service for  
8 residential and small commercial customers. Though not shown on the diagram, in  
9 some instances a transformer may also be located on the pole and is used to stepdown  
10 the voltage from the primary conductor to the secondary conductor. Below the  
11 secondary conductor is the neutral - a single uninsulated grounded conductor whose  
12 purpose is to carry any unbalanced current to ground.

13           The area in which these electric supply conductors are located is considered  
14 “the power space.” The NESC requires a 40-inch clearance between energized  
15 equipment and other facilities on the pole. The Companies’ construction standards  
16 are stricter and require a 48-inch clearance. The lower clearance space that separates  
17 the electrical supply facilities from the communication facilities is labeled on Exhibit  
18 JKW-1 as “LG&E/KU Required Communication Worker Safety Zone” and is  
19 designed to provide adequate room for communication workers to maneuver safely  
20 while servicing the communication cables and to avoid contact with the electric  
21 supply conductors. As shown in Exhibit JKW-1, when an antenna is located on a  
22 pole top, an additional 48 inches of clearance is required to separate the lowest point  
23 of the antenna’s mounting bracket from the electric supply conductors.

1 Various communication conductors and equipment may be located no closer  
2 than 48 inches below the lowest electrical supply conductor. These conductors  
3 include the various telephone, coaxial and fiber cables used to provide telephone,  
4 internet and CATV service. The minimum clearance distance at the pole between  
5 each communication conductor is 12 inches. In addition to attaching cables on the  
6 pole, CATV service providers and telecommunication carriers may attach additional  
7 facilities, such as radio equipment, to the pole.

8 In addition to attaching their facilities to a pole, Attachment customers may  
9 also connect these facilities to other facilities located on the pole or to facilities  
10 located at ground level. As shown in Exhibit JKW-1, a telecommunications carrier  
11 will connect its pole-top cell antenna to radio equipment also attached to the pole and  
12 to equipment located at ground level. To secure and protect the cables that connect  
13 this equipment, these cables are placed in conduit that runs vertically along the pole.  
14 Similarly, a telecommunications carrier may wish to connect its above ground cable  
15 attached to the pole with underground fiber cable and will require the use of conduit.

16 **Use of Tariff-Based Approach for Attachments**

17 **Q. Do you have any comments regarding the contention of AT&T Witness Peters**  
18 **that the proposed PSA Rate Schedule should be rejected because “it would be**  
19 **more appropriate to retain the established contract-based approach, which has**  
20 **worked well for years and appropriately allows for differentiation between**  
21 **differently-situated attachers.”**

22 **A.** Yes. The contention ignores the history of the Commission’s regulation of the  
23 provision of pole space and the changes that have occurred since 1981 in

1 telecommunications industry and the regulation of that industry, including several  
2 recent Commission rulings and Commission Staff opinions.

3 KRS 278.040(2) provides that the Commission “shall have exclusive  
4 jurisdiction over the rates and service of utilities” and that this jurisdiction “shall  
5 extend to all utilities in this state.” As defined in KRS 278.010(3), the term “utility”  
6 includes most entities that own facilities that provide electric or telephone service to  
7 the public for compensation. KRS 278.010(13) broadly defines “service” as “any  
8 practice or requirement in any way relating to the service of any utility.”

9 In 1981 in Cases No. 8040<sup>2</sup> and No. 8090,<sup>3</sup> the Commission declared that  
10 providing space on utility poles for CATV pole attachments fell within the statutory  
11 definition of “service” and that “the rates, terms and conditions for providing such  
12 pole attachment space are within the jurisdiction of the Commission under KRS  
13 278.010(12) and KRS 278.040.”<sup>4</sup> The Commission further directed all utilities  
14 subject to its jurisdiction that provided pole attachment space for CATV systems to  
15 file tariffs “setting forth the rates, terms and conditions therefor.”<sup>5</sup>

16 In its decision, the Commission noted that the use of space on utility poles had  
17 previously been a “subject of private negotiation and written agreements” between  
18 the utilities and CATV system operators. It further noted that some utilities urged the  
19 Commission to permit them to file pole attachment arrangements as “special  
20 contracts.” Rejecting this approach, the Commission stated:

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<sup>2</sup> *The Regulation of Rates, Terms, and Conditions for the Provision of Pole Attachment Space to Cable Television Systems By Telephone Companies*, Case No. 8040 (Ky. PSC Aug. 26, 1981).

<sup>3</sup> *The Regulation of Rates, Terms, and Conditions for the Provision of Pole Attachment Space to Cable Television Systems By Electric Utilities*, Case No. 8090 (Ky. PSC Aug. 26, 1981).

<sup>4</sup> *Id.* at 11.

<sup>5</sup> *Id.*

1                    “[I]t seems preferable that the rates to be charged for  
2                    CATV pole attachments, and the terms and conditions  
3                    upon which the use is accomplished, be as uniform as  
4                    possible throughout each utility’s service area. Hence it  
5                    is preferable that all regulated utilities providing, such  
6                    pole space file tariffs for this service.<sup>6</sup>

7                    The Commission also noted that, should special circumstances arise at some point  
8                    that justified the different rates or conditions of service, the utility and pole  
9                    attachment owner could use the special contract procedure.

10                    At the time of the Commission’s decision in 1981, the telecommunications  
11                    industry was heavily regulated and the provision of local exchange and inter-  
12                    exchange or toll service was a monopoly service. The internet at most was in an  
13                    embryonic stage. CATV service providers were the only non-utility entities with a  
14                    need to attach their facilities to utility poles. In subsequent years, however, the local  
15                    exchange service was deregulated and the internet became a primary means of  
16                    communication. As a result, local exchange service providers and internet service  
17                    providers proliferated, increasing the number of entities that have sought to attach  
18                    their facilities to the Company’s structures.

19                    Since 1981 the Commission has asserted jurisdiction over these other types of  
20                    pole attachments. In Case No. 96-144, the Commission held that providing pole  
21                    space for the attachments of non-CATV service providers and telecommunications  
22                    carriers also fell within the definition of “service.”<sup>7</sup> In 2005 the Commission  
23                    expressly rejected arguments that its jurisdiction extended *only* to CATV attachments.

24                    In doing so, the Commission observed:

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<sup>6</sup> Case No. 8090, Order of Aug. 26, 1982 at 10-11.

<sup>7</sup> Case No. 96-144, *Laurel County Board of Education v. GTE South Inc.* (Ky. PSC Dec. 5, 1996).

1 After reviewing the record, the applicable statutes and  
2 case law, we find it unquestionable that we have  
3 jurisdiction over pole attachments. The *Volz* Court  
4 unambiguously stated that the Commission “has  
5 jurisdiction over the utility companies, and that  
6 jurisdiction extends to their poles and the ‘services’ and  
7 ‘rates’ generated by pole attachment agreements.” Any  
8 argument that the Court’s decision in that case was  
9 limited to pole attachments of cable television operators  
10 fails in light of the Court’s own interpretation of that  
11 decision in *Elec. & Water Plant Board v. South Central*  
12 *Bell Telephone Co.*, 805 S.W. 2d 141 (Ky. App. 1990).<sup>8</sup>

13 In Case No. 2009-00549, while finding that LG&E’s CTAC Rate Schedule did not  
14 apply to the wireline attachments of telecommunication carriers, the Commission  
15 held that it possessed jurisdiction over the rates and conditions that the Company  
16 imposed on such attachments.<sup>9</sup> In each of these decisions, however, the Commission  
17 was silent on the applicability of KRS 278.160 to these non-CATV attachment  
18 agreements.

19 In a recently-published opinion, a copy of which is attached to my testimony  
20 as Exhibit JKW-2, Commission Staff asserted that the Commission’s jurisdiction  
21 extended to wireless telecommunication attachments. In PSC Staff Opinion 2014-  
22 014, Commission Staff opined that “pole attachments, other than CATV attachments,  
23 are also a service, and are thus subject to Commission regulations regarding pole  
24 attachments” and that “as a service, the Commission possesses jurisdiction over the

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<sup>8</sup> Case No. 2004-00036, *Ballard Rural Telephone Cooperative Corp. v. Jackson Purchase Energy Corp.* (Ky. PSC Mar. 23, 2005) (citations omitted) at 6.

<sup>9</sup> Case No. 2009-00549, *Application of Louisville Gas and Electric Company for An Adjustment of Electric and Gas Base Rates* (Ky. PSC Apr. 29, 2010).



1 rates and conditions that electric utilities impose for a wireless telecommunications  
2 carrier's attachments to the electric utilities' poles.”<sup>10</sup>

3 In the same opinion, Commission Staff suggested that the provisions of the  
4 Companies' CTAC Rate Schedule apply to all attachments, including wireless  
5 telecommunication facilities:

6 Commission Staff is unaware of specific evidence  
7 sufficient to support a claim that LG&E/KU's tariffs are  
8 unreasonable for use in connection with wireless  
9 telecommunications attachments. Therefore, with  
10 regard to whether or not LG&E/KU may negotiate  
11 contracts with the wireless telecommunications  
12 providers setting forth rates and conditions for use of  
13 pole space in lieu of establishing a rate schedule for  
14 such service, **Commission Staff concludes that**  
15 **existing tariff provisions of LG&E/KU apply to**  
16 **these attachments and separate agreements are not**  
17 **necessary. . . .**

18 Likewise, **LG&E/KU tariffs contain**  
19 **provisions applicable to CATV attachments that**  
20 **Commission Staff believes to obviate the necessity of**  
21 **negotiated agreements.** Based upon your  
22 representation of the facts regarding wireless  
23 telecommunications attachments, it appears to  
24 Commission Staff that these tariff provisions would  
25 cover these attachments and the arrangements and costs  
26 between LG&E/KU and the wireless  
27 telecommunications providers.<sup>11</sup>

28 **Q. Why are these developments important?**

29 A. First and most importantly, the Commission through its orders and the opinions of its  
30 Staff has clearly indicated that providing space for any telecommunication facility,  
31 whether wired or wireless, is a service subject to Commission regulation. As such, it

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<sup>10</sup> PSC Staff Opinion 2014-014 (Oct. 23, 2014) at 4.

<sup>11</sup> *Id.* (emphasis added).

1 is subject to the provisions of KRS Chapter 278, including KRS 278.160(1) which  
2 expressly provides:

3 [E]ach utility shall file with the commission, within  
4 such time and in such form as the commission  
5 designates, **schedules showing all rates and**  
6 **conditions for service established by it and collected**  
7 **or enforced.** The utility shall keep copies of its  
8 schedules open to public inspection under such rules as  
9 the commission prescribes. [Emphasis added.]

10 Until PSC Staff Opinion 2014-014, however, neither the Commission nor its Staff  
11 had expressly stated that the rates and conditions of service for providing attachment  
12 space for non-CATV attachments were already subject to the existing filed rate  
13 schedules that governed CATV attachments. Given the above, the Companies  
14 believe it is appropriate to either modify their existing tariffs to address non-CATV  
15 attachments or develop new tariffs applicable to non-CATV attachments.

16 Secondly, AT&T cites out of context the Federal Communication  
17 Commission's ("FCC") preference for negotiated agreements between utilities and  
18 attaching entities.<sup>12</sup> The FCC's pole attachment regulation has *never* been tariffed-  
19 based for *any* type of attacher, it has always been complaint-based. The history of the  
20 Commission's regulation of the rates and conditions of service for pole space,  
21 however, clearly demonstrates that the Commission has chosen not to follow the  
22 FCC's regulatory approach.

23 Federal law generally vests the FCC with the authority to "regulate the rates,  
24 terms, and conditions for pole attachments to provide that such rates, terms, and

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<sup>12</sup> Direct Testimony and Exhibits of Mark Peters at 4.

1 conditions are just and reasonable.”<sup>13</sup> It, however, withholds such authority from the  
2 FCC in any case in which a state regulates the rates, terms, or conditions for pole  
3 attachments.<sup>14</sup> Federal law further requires a state that engages in such regulation to  
4 certify to the FCC that it does so.<sup>15</sup>

5 In the same 1981 Order in which it found pole attachments to be within the  
6 statutory definition of “service,” the Commission certified to the FCC its jurisdiction  
7 over pole attachments.<sup>16</sup> In 1988, the Commission again certified to the FCC “that it  
8 has assumed jurisdiction over and regulates pole attachment rates, terms and  
9 conditions of jurisdictional utilities.”<sup>17</sup> As recently as 2011, the FCC has identified  
10 Kentucky as a state that has asserted jurisdiction over pole attachments.<sup>18</sup>

11 After asserting jurisdiction over the provision of pole attachment space, the  
12 Commission rejected the FCC’s methodology for establishing rates for such service  
13 and established a different methodology.<sup>19</sup> It further required that the rates and  
14 conditions of service for such service be tariffed-based, not contract based.<sup>20</sup> For the  
15 last 35 years, the Commission has continued to use this methodology notwithstanding  
16 its differences from the FCC’s approach.

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<sup>13</sup> 47 U.S.C. § 224(b)(1).

<sup>14</sup> 47 U.S.C. § 224(c)(1).

<sup>15</sup> 47 U.S.C. § 224(c)(2).

<sup>16</sup> Case No. 8090, Order of Aug. 26, 1981 at 12.

<sup>17</sup> Kentucky Public Service Commission’s Certification to Federal Communications Commission (Jan. 28, 1988) at 2, available at [http://psc.ky.gov/order\\_vault/Orders\\_1980-1988/Orders\\_1988/19008040\\_01281988.pdf](http://psc.ky.gov/order_vault/Orders_1980-1988/Orders_1988/19008040_01281988.pdf).

<sup>18</sup> *Implementation of Section 224 of the Act; A National Broadband Plan for Our Future*, WC Docket No. 07-245, GN Docket No. 09-51, Report and Order and Order on Reconsideration, 26 FCC Rcd 5240 (2011).

<sup>19</sup> Administrative Case No. 251, *The Adoption of a Standard Methodology for Establishing Rates for CATV Pole Attachments* (Ky. PSC Sep. 17, 1982) at 17.

<sup>20</sup> See *supra* text accompanying note 6. See also, *The CATV Pole Attachment Tariff of Kentucky Power Company*, Administrative Case No. 251-24 (Ky.PSC May 27, 1983).

1 **Q. Would the PSA Rate Schedule remove flexibility for individual situations and**  
2 **impede the development of small cell telephone technology as AT&T Witness**  
3 **Peters asserts?**

4 A. No. The use of a tariff-based system provides benefits to Attachment Customers and  
5 the Companies. First, the use of a tariff-based system eliminates the need for contract  
6 negotiations. The terms and condition for attaching are published and known to all  
7 members of the public. Neither the Companies nor Attachment Customers must incur  
8 the delay and expense of lengthy negotiations.

9 Second, the use of tariff-based system ensures that similarly-situated  
10 Attachment Customers are treated in a similar manner and that no customer receives  
11 an unreasonable preference or is subject to an unreasonable prejudice or  
12 disadvantage. It is consistent with the Commission's stated policy objective in Case  
13 No. 8090 that the terms and conditions for pole space be as uniform as possible  
14 throughout a utility's service area.<sup>21</sup>

15 Third, the special contract procedures set forth in 807 KAR 5:006, Section 13,  
16 provide additional flexibility to meet the unique needs of a customer or to  
17 accommodate different technologies or circumstances. Special contracts are intended  
18 to address unforeseen and unusual circumstances. The Commission noted as much  
19 when in Case No. 9764 it stated:

20 Special contracts are indispensable for meeting the  
21 special needs of certain customers, where a proper

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<sup>21</sup> See *supra* note 6.

1 showing is made. A general tariff can never anticipate  
2 every set of circumstances that may arise.<sup>22</sup>

3 If exceptional circumstances exist that require arrangements differing from the terms  
4 of the proposed PSA Rate Schedule, the Companies will consider a special contract  
5 with the wireless Attachment Customer.<sup>23</sup> Should the Companies and a potential  
6 Attachment Customer be unable to negotiate a special contract, the Attachment  
7 Customer may file a complaint with the Commission pursuant to KRS 278.260 to  
8 seek service under terms that differ from the PSA Rate Schedule.

9 Fourth, the terms of the PSA Rate Schedule are not chiseled in stone. The  
10 PSA Rate Schedule can be amended to reflect changing technologies and industry  
11 conditions. Given that special contracts and proposed tariff revisions must undergo  
12 the same review process set forth in KRS 278.180 and KRS 278.190, AT&T's  
13 contention that use of a contract-based system in which all contracts will be filed with  
14 the Commission will avoid or reduce regulatory lag is dubious at best. It will take the  
15 same amount of time under either process. Under a tariff-based system, however,  
16 Attachment Customers have the opportunity to participate in the Commission review  
17 proceedings and to ensure that any approved tariff incorporates and reflects changes  
18 in technology and telecommunication industry practices and is fair and reasonable for  
19 all Attachment Customers.

20 During the 35 years in which the Companies' tariffs regarding pole  
21 attachments have been on file with the Commission, the Companies have sought to  
22 accommodate Attachment Customers whenever possible and to address any potential

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<sup>22</sup> *Application of Columbia Gas of Kentucky Inc. and Toyota Motor Manufacturing, U.S.A., Inc. For Approval of Special Contract*, Case No. 9764 (Ky. PSC Feb. 12, 1987) at 11.

<sup>23</sup> LG&E's Response to AT&T's Initial Set of Requests for Information, Item 8 (filed Jan. 25, 2017).

1 problems. They are not aware of any instances where the use of a tariff-based system  
2 impeded an Attachment Customer’s use of its poles or limited the Customer’s ability  
3 to employ new technologies.

4 Finally, AT&T has not demonstrated any significant differences in the  
5 contract-based system that it uses for attachments to its poles and promotes as the  
6 appropriate model and the tariff-based system that the Companies currently use for  
7 CATV attachments and propose to use for most telecommunication attachments.  
8 AT&T has a standard 39-page “stand-alone 21-state structure access agreement for  
9 poles, conduit and right of way” that it requires attaching customers to execute.  
10 While stating that it negotiates with its attachment customers, AT&T has not  
11 produced in response to discovery requests any contract that varies from the standard  
12 agreement. The contract appears to be a *de facto* tariff that contains all of the terms  
13 and conditions that AT&T uniformly imposes on its attachment customers.

14 **Calculation of Attachment Rate for Wireless Facilities**

15 **Q. AT&T and KCTA have objected to the Companies’ calculation of the proposed**  
16 **rate for wireless facility attachments. Please describe these objections.**

17 A. AT&T contends that the Companies have allocated too much pole space to a wireless  
18 facility attachment in establishing the rate for such attachment. It contends that the  
19 appropriate amount of chargeable space for this type of attachment is one foot, not  
20 11.585 feet as the Companies’ calculations reflect. KCTA contends primarily that the  
21 Companies have not provided sufficient basis for the 11.585 feet used in the rate  
22 calculation. AT&T also contends that the Companies erred by assessing the same  
23 rate for pole-top and mid-pole wireless attachments.

1 **Q. What is the Companies' response to these objections?**

2 A. The calculations accurately reflect the space that is being used to enable the  
3 attachment of a wireless facility to the Companies' poles.

4 Under existing conditions, electric conductors are generally placed at the top  
5 of a utility pole allowing for maximum use of pole space. When pole-top attachments  
6 are located on a utility pole, however, the height of the utility pole must be increased  
7 by five feet to provide for adequate separation from the mounting for the wireless  
8 facility and the electric conductors. One-foot of this five-foot space is necessary for  
9 the mounting bracket for the wireless facility. The other four feet of space is  
10 necessary to provide the required clearance between the mounting bracket and the  
11 electric conductor. The Companies' longstanding construction standards require a  
12 48-inch separation between electric conductors and communication facilities. This  
13 clearance standard is intended to protect the safety of the Companies' employees and  
14 contractors as well as that of communication company personnel.<sup>24</sup> It cannot be used  
15 by the Companies or any other user.

16 AT&T's argument that the 48-inch safety clearance space should be  
17 considered unusable space, and thus not allocated to the pole top wireless facility,  
18 ignores that the clearance space is there *solely* because of the placement of wireless  
19 facility. The additional five foot of pole space is necessary to place the wireless  
20 facility on the pole top. But for the location on the wireless facility on the pole top,

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<sup>24</sup> This clearance standard is more stringent than that provided in the National Electrical Safety Code ("NESC"), which requires a clearance of only 40 inches. For purposes of allocating pole space, the difference in clearance distances is irrelevant. Utility poles are manufactured in a standard sizes. The Company cannot order a pole that is 52 inches taller than the existing pole to precisely comply with the NESC. The next size pole is five-feet longer. Hence five feet of pole space must be added to serve the Attachment Customer.

1 the additional space is not required and would not have been added; the additional  
2 five feet of space is solely for the benefit of the wireless facility. This is the case  
3 whether the additional five feet of space is deemed usable space or unusable space.

4 AT&T also incorrectly argues that the pole-top wireless facility should not be  
5 charged for pole space that the wireless facility's conduit uses. (The Companies  
6 calculate that the facility should be allocated 6.585 feet of usable space for this use.)  
7 AT&T asserts that this conduit does not preclude any other use of the pole. To the  
8 contrary, the conduit may prevent the Companies from installing transformers, risers,  
9 vertical supply conductors to aerial services, switch handles, capacitor banks or  
10 similar fixtures necessary for the provision of electric service to other customers. For  
11 this very reason, the Companies does not permit wireless facility attachments to wood  
12 poles supporting such facilities.

13 **Q. Do the Companies agree with AT&T Witness Rhinehart that a taller pole costs**  
14 **less to operate?**

15 A. No. Taller poles are more likely to encroach into the tree canopy and thus have  
16 higher maintenance costs. The Companies also incur a tax liability as a Contribution  
17 in Aid of Construction. Furthermore, the placement of a wireless facility on the pole  
18 top increases the difficulty and danger of maintaining the Companies' facilities on the  
19 poles. Company employees must take additional precautions to avoid the risks of  
20 radiofrequency radiation ("RF") which the wireless facilities emit and must also  
21 operate with greater care due to the presence of the wireless facility in the power  
22 space. Furthermore, the risk of damage to the Companies' electric facilities  
23 significantly increases due to the presence of facilities above the Companies'



1 electrical conductors and other energized facilities. As KCTA Witness O’Loughlin  
2 has testified, attachments placed higher above grade place more stress and a greater  
3 amount of bending moment on a pole.<sup>25</sup>

4 **Q. Do the Companies agree with AT&T Witness Rhinehart’s assertion that mid-**  
5 **pole wireless attachments should be charged a different rate than pole-top**  
6 **attachments?**

7 A. No. A separate rate for mid-pole wireless attachments is not practical at this time.  
8 The Companies expect almost all of the wireless facilities seeking pole space are  
9 likely to be pole-top facilities. The small number of mid-pole wireless facilities does  
10 not justify the development of a separate rate at this time.

11 Moreover, it is uncertain whether a wireless facility attached at mid-pole will  
12 require significantly less pole space to support a different rate. The clearance  
13 standards of the Companies and NESC are strictly vertical, which means that the  
14 necessary clearances must be maintained from the top and bottom of the antenna for  
15 mid-pole wireless attachments. There must be 48 inches from the top of the mid-pole  
16 to the Companies’ electrical conductors and 12 inches from the bottom of the antenna  
17 or mounting hardware, which is lower, to the communications cable.<sup>26</sup> Assuming that  
18 the height of the antenna is 24-inches, the antenna will require an additional 36 inches  
19 of pole space. It will, therefore, be using five feet of pole space – the same amount of  
20 pole space allotted to wireless facilities placed at pole top.

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<sup>25</sup> Direct Testimony of Thomas J. O’Loughlin at 7.

<sup>26</sup> See Response of Kentucky Utilities Company to Kentucky Cable Telecommunications Association’s First Request for Information, Item 16 (filed Jan. 25, 2017); Response of Louisville Gas and Electric Company to Kentucky Cable Telecommunications Association’s First Request for Information, Item 16 (filed Jan. 25, 2017).



1 **Q. What is a load bearing study?**

2 A. A load bearing study determines whether a proposed pole attachment can be  
3 accommodated without overloading the pole. The NESC requires that utility poles  
4 meet specified design criteria based upon calculated loads resulting primarily from  
5 wind and ice and the presence of attached facilities. The main risk associated with  
6 poles failing to meet these design criteria is that they may break or fail at wind or ice  
7 loads that are below the minimum design wind or ice loads for that geographic  
8 location, resulting in an increased risk to public safety and system reliability.

9 These specified design criteria are called “safety factors.” The calculation of  
10 these safety factors is referred to as “pole loading.” Among the inputs in these  
11 calculations are:

- 12 - pole class (size), length, wood species, age and  
13 groundline circumference;
- 14 - height, number, size, weight, type, angle, and span  
15 length of attached conductors and equipment;
- 16 - the height, number, and lead of guys supporting the  
17 pole and its attachments;
- 18 - height, number, size, weight, type, angle and span  
19 length of third party attachments, including cables,  
20 messenger wires, antennas and risers.

21 Some of this information may be obtained from a visual inspection of the pole. Some  
22 is based upon standard assumptions. The *LG&E Third Party Pole Attachment*  
23 *Handbook* provides several of the parameters that may be used to conduct the

1 calculations.<sup>28</sup> This information is inputted into a computer software program that  
2 calculates the individual safety factors for a pole. The Companies use a software  
3 program called PoleForeman to conduct their load bearing studies.<sup>29</sup>

4 **Q. Why is it important that a load bearing study be conducted for each application**  
5 **for pole space?**

6 A. Load bearing studies are the primary means of mitigating the risk of pole failure due  
7 to overloaded poles. A utility pole failure can have severe consequences. A recent  
8 utility pole failure in Columbia, South Carolina left 22,000 customers without electric  
9 power.<sup>30</sup> In 2007 the failure of three overloaded wooden poles sparked the Malibu  
10 Canyon Fire that burned 3,836 acres, 36 vehicles, and 14 structures, including some  
11 historically significant structures.<sup>31</sup> The owners of the poles and the attachments to  
12 those poles were assessed over \$63 million in penalties for placing attachments on  
13 poles that resulted in overloading the pole or failing to prevent the placement of those  
14 attachments.

15 Given such consequences, the requirement for a load bearing study for each  
16 new attachment to ensure that the Companies' utility poles are not beyond their load  
17 capacity is reasonable and prudent. It is also consistent with the Companies'  
18 obligations under Kentucky law. KRS 278.030(2) requires the Companies to "furnish  
19 adequate, efficient and reasonable service." KRS 278.042(2) requires electric utilities

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<sup>28</sup> Response of Louisville Gas and Electric Company to Kentucky Cable Telecommunications Association's First Requests for Information, Item 16, 9-25. While the Handbook applies only to LG&E operations generally, the load bearing assumptions are used for pole loading studies performed for KU poles and other structures.

<sup>29</sup> *Id.* at 27.

<sup>30</sup> *Many SCE&G Customers Regain Power After Utility Pole Failure*, [www.wltx.com](http://www.wltx.com), <http://www.wltx.com/news/local/many-sceg-customers-regain-power-after-utility-pole-failure/309775352> (last visited Apr. 4, 2017).

<sup>31</sup> Melissa Caskey, *CPUC Approves \$51.5-Million Malibu Canyon Fire Settlement*, *Malibu Times* (Sept. 19, 2013) [http://www.malibutimes.com/news/article\\_3d62067a-2175-11e3-86b6-001a4bcf887a.html](http://www.malibutimes.com/news/article_3d62067a-2175-11e3-86b6-001a4bcf887a.html).

1 to construct and maintain its plant and facilities “in accordance with accepted  
2 engineering practices as set forth in . . . the most recent edition of the NESC.”

3 In his testimony, KCTA Witness O’Loughlin acknowledges this very point:

4 [P]ole loading analysis serves an important purpose in  
5 ensuring the safety and reliability of the electric  
6 distribution network. Utility poles are under strain, or  
7 load, as a result of a variety of factors, including the  
8 equipment placed on the pole, the forces applied to the  
9 pole, and environmental considerations like ice, wind  
10 pressure, and temperature. Pole loading assesses the  
11 horizontal and vertical tensions on a pole to determine  
12 if they are within the loading requirements and safety  
13 factors of the NESC. . . . The NESC requires utilities to  
14 design, construct, operate, and maintain all electric  
15 supply and communication lines in compliance with the  
16 rules and requirements of the NESC. Pole loading  
17 analyses are performed to insure these NESC  
18 requirements are met.<sup>32</sup>

19 In their testimonies, KCTA Witnesses Crone and O’Loughlin suggest that a  
20 load bearing study is not needed for every application because the Companies already  
21 have a detailed and exact understanding of the current load on their poles.<sup>33</sup> This is  
22 not the case. The Companies do not maintain a dynamic, real-time calculation of the  
23 load capacity for each of their 487,192 distribution poles. They do not maintain a  
24 current, up-to-date load bearing study to which they can readily reference. Prudence  
25 and good engineering practice require that any decision to permit the placement of an  
26 additional attachment be based upon current and accurate information about the pole  
27 to which the attachment will be made. The only means to obtain such information is  
28 through a load bearing study.

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<sup>32</sup> Direct Testimony of Thomas J. O’Loughlin at 3.

<sup>33</sup> *See, e.g.*, Direct Testimony of Thomas J. O’Loughlin at 3 (“when an attachment application is made, the utility can refer to the existing pole loading analysis and determine whether the structure can bear the attachment or further analysis is required for the attachment”).

1            Requiring a load bearing study is no different than requiring a visual  
2 inspection to ascertain whether adequate clearance will exist for the proposed  
3 attachment. No one contends that the visual inspection is unreasonable. The load  
4 bearing study is simply attempting to obtain measurements that the human eye or a  
5 hot stick cannot detect.

6            The Commission has adopted a similar position, encouraging electric utilities  
7 to conduct load studies to prevent the occurrence of significant pole failures. In its  
8 “Ike and Ice: Report on the September 2008 Wind Storm and January 2009 Ice  
9 Storm,” it found that “electric utilities, as pole-route owners, are responsible for  
10 ensuring the safety and integrity of their infrastructure. This includes evaluating the  
11 impact of attaching facilities to determine compliance with industry and regulatory  
12 standards.”<sup>34</sup> The Commission recommended that “electric utilities conduct regular  
13 audits and inspections of pole routes to ensure continued compliance with applicable  
14 standards, including **evaluations of structure loadings** and facility clearances.”<sup>35</sup>

15 **Q. How long does it generally take to perform a load bearing analysis?**

16 A. Based upon the Companies’ own experiences, it takes approximately 30 minutes per  
17 pole to input the data and run the software program. The visual examination of the  
18 pole is not included in this time. However, an attachment application requires  
19 information, such as clearances, that can be obtained only through a site inspection.  
20 Therefore, an Attachment Customer must make visual examination of the pole as part  
21 of the application process even if no load bearing analysis is performed.

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<sup>34</sup> Kentucky Public Service Commission, “Ike and Ice: Report on the September 2008 Wind Storm and January 2009 Ice Storm” (Nov. 19, 2009) at 92 (emphasis added).

<sup>35</sup> *Id.* 92-93 (emphasis added).

1 **Q. What is your response to the statements of KCTA Witnesses Crone and**  
2 **O’Loughlin that the preparation time for a load bearing study is much longer?**

3 A. Given each witness’s failure to provide specific information on how he determined  
4 the time necessary to conduct a loading bearing study, the Commission should not  
5 give any weight to their testimony. Both witnesses were vague and non-specific in  
6 their statements regarding the time necessary to perform a loading bearing study. Mr.  
7 O’Loughlin stated “it generally takes an additional day for engineers to run pole  
8 loading.”<sup>36</sup> He provided no quantitative support for his opinion nor did he state  
9 whether this estimate involve one pole or several hundred poles. He appeared to be  
10 discussing projects involving a large number of poles. Mr. Crone provided no  
11 estimate in his testimony.<sup>37</sup>

12 In a request for information, the Companies asked KCTA to state the amount  
13 of time generally required to perform a loading bearing study. On behalf of KCTA,  
14 Mr. Crone responded “15 days or longer.”<sup>38</sup> Instead of providing a response related  
15 to the preparation of load bearing studies only, however, Mr. Crone provided an  
16 answer related to the time necessary to perform **all make ready analyses** for an  
17 attachment application. No quantitative information was provided to support Mr.  
18 Crone’s estimate.

19 Neither KCTA’s witnesses nor its responses to requests for information  
20 indicate that any review of KCTA member records was made to develop an estimate

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<sup>36</sup> Direct Testimony of Thomas J. O’Loughlin at 7.

<sup>37</sup> Direct Testimony of Joseph H. Crone III at 5.

<sup>38</sup> Kentucky Cable Telecommunications Association’s Response to Kentucky Utilities Company Data Requests, Request No. 27 (filed Mar. 31, 2017); Kentucky Cable Telecommunications Association’s Response to Louisville Gas and Electric Company Data Requests, Request No. 27 (filed Mar. 31, 2017).

1 based upon actual experience or that the estimates provided in their testimony were  
2 based upon hard number. Charter Communications, Mr. Crone's employer and a  
3 KCTA member, should have sufficient records to provide the average time necessary  
4 to conduct a loading bearing study. It provides CATV services on a nationwide basis.  
5 Since October 1, 2016, LG&E has required it to submit a loading bearing study with  
6 each pole attachment application.

7 In the absence of hard quantitative information, KCTA's claims regarding the  
8 time necessary to perform the studies should be afforded little, if any, weight.  
9 Regardless of the time necessary to perform the study, it still needs to be done to  
10 protect the public safety and ensure service reliability.

11 **Q. What is the cost to perform a load bearing study?**

12 A. The Companies recently queried some third party engineering firms to ascertain the  
13 cost of a loading bearing study. The responses indicated that the cost to perform a  
14 loading bearing study ranges between \$40 and \$100 per pole.

15 **Q. What is your response to the assertion of KCTA's witnesses that the cost for a  
16 load bearing study is much greater?**

17 A. KCTA's witnesses significantly overstate the cost of a load bearing study and offer  
18 no quantitative evidence to support their claims. The Commission should afford little  
19 weight to their claims.

20 First, KCTA's witnesses offered conflicting testimony as to the cost of a load  
21 bearing study. Mr. O'Loughlin stated that load bearing studies cost in the range of  
22 \$1,000 per pole on the average.<sup>39</sup> Mr. Crone testified that the cost of a study was as

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<sup>39</sup> Direct Testimony of Thomas J. O'Loughlin at 7.



1 much as \$650 per pole.<sup>40</sup> Neither provided the basis for his estimate or indicated  
2 whether it was specific to a general geographical area. In response to a request for  
3 information, KCTA stated that Mr. Crone’s estimate was not based upon any study,  
4 survey or document, but on his “decades of experience with pole loading.”<sup>41</sup>

5 The actual experience of KCTA member Charter Communications conflicts  
6 with these estimates. In response to a request for information, KCTA stated that  
7 KCTA member Charter Communications’ costs “**for make ready and pole loading**  
8 **studies** range from \$300 to \$900 per pole.”<sup>42</sup> Despite the inclusion of costs for  
9 studies beside the load bearing study, the estimated range is well below Mr.  
10 O’Loughlin’s estimate and generally below Mr. Crone’s estimate.

11 Second, despite having information within its possession that would permit  
12 the Commission to determine the average cost of a load bearing study, KCTA refuses  
13 to share it with the Commission. In their requests for information, the Companies  
14 specifically requested that KCTA provide KCTA member Charter Communications’  
15 cost for **each pole loading study** performed as part of the application process to make  
16 an attachment to the Companies’ poles. While acknowledging that it had performed  
17 such studies, KCTA refused to provide the cost of any individual load bearing study  
18 or an average cost of such studies. It provided only a range of costs and these costs  
19 were not segregate to allow the Commission to identify the actual cost of load bearing  
20 studies only. I can see no reason for KCTA’s reluctance to provide this information if  
21 the information supports the assertions in its witnesses’ testimony. That the

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<sup>40</sup> Direct Testimony of Joseph H. Crone III at 5.

<sup>41</sup> Kentucky Cable Telecommunications Association’s Response to Louisville Gas and Electric Company Data Requests, Requests No. 12 and No. 13 (filed Mar. 31, 2017).

<sup>42</sup> *Id.*, Request No. 15 (emphasis added).

1 information is not being provided suggests that the information does not support  
2 KCTA's claims.

3 **Q. Does requiring an Attachment Customer to conduct its own load bearing study**  
4 **benefit the Attachment Customer?**

5 A. Yes, in at least two respects. First, some electric utilities require the Attachment  
6 Customer to provide information about the proposed attachment and then will  
7 perform the load bearing study itself, assessing the cost to perform the study to the  
8 Attachment Customer. The PSA Rate Schedule gives greater control to the  
9 Attachment Customer in the selection of the firm performing the study and permits an  
10 Attachment Customer to foster competition among engineering firms and potentially  
11 lower the cost of such studies. Second, though sometimes the positions taken by  
12 KCTA make it appear otherwise, I presume KCTA members have a stake in the  
13 reliability of the pole network upon which they rely. The load bearing study  
14 requirement, as described above, further the pole network reliability and mitigates the  
15 risk of pole failure due to overloaded poles.

16 **Q. What are the Companies' current practices for requiring the submission of load**  
17 **bearing analyses?**

18 A. Since February 2015, the Companies have required telecommunication providers  
19 entering license agreements with them to submit a load bearing study with each  
20 attachment application. Since March 2016, LG&E has required all applications for  
21 pole attachments to submit a load bearing analysis with each attachment application.  
22 Charter Communications is among the Attachment Customers that have been subject

1 to this requirement. Because of differences in its organizational structure, KU has  
2 been slower in implementing a similar requirement.

3 **Q. Have the Companies received any complaints regarding their requirements for a**  
4 **load bearing study?**

5 A. No. I am not aware of any complaints. While KCTA Witness Crone has raised  
6 several objections to the requirement for a load bearing study, his employer Charter  
7 Communications has not made any objections directly to the Companies since we  
8 implemented this requirement.

9 **Q. Are the Companies' proposed requirements consistent with the electric utility**  
10 **industry's standard practices?**

11 A. Yes. Load bearing analysis requirements are common practice across the electric  
12 utility industry. For example, Nashville Electric Service, PPL Electric Utilities and  
13 CPS Energy require applicants for pole space to provide a load bearing analysis with  
14 each application for attachment. AEP of Ohio, while not requiring an analysis with  
15 the application for pole space, required applicants to pay the cost of such analysis  
16 which it performs for each attachment.

17 **Q. What is the Companies' response to KCTA Witness Crone's contention that the**  
18 **PSA Rate Schedule treats KCTA members in a different manner than joint**  
19 **users and wireless attachers by requiring a load bearing study?**

20 A. First, the proposed PSA Rate Schedule does require all wireless attachers to perform a  
21 load bearing study. The requirement for a load bearing study applies equally to all  
22 Attachment Customers whether they are CATV operators, telecommunication carriers  
23 operating wireline facilities or telecommunication carriers operating wireless

1 facilities. With the exception of those seeking to attach wireless facilities to the  
2 Companies' structures, all are treated in the same manner and are subject to the same  
3 requirements as they become subject to the PSA Rate Schedule. Those seeking to  
4 attach wireless facilities to the Companies' structures are subject to additional  
5 application requirements due to the nature of their proposed attachments. All,  
6 however, must submit a load bearing study with their application. In response to the  
7 Companies' requests for information, Mr. Crone has acknowledged as much.<sup>43</sup>

8 While Joint Users are expressly exempted from the PSA Rate Schedule, this  
9 action is consistent with prior Commission rulings that Joint Users have a legal status  
10 that differs from that of other types of Attachment Customers. In Administrative  
11 Case No. 251, the Commission found that this difference justified a different  
12 treatment for joint user:

13 Considerable argument, and some evidence, was  
14 offered on behalf of the CATV operators that they have  
15 been treated unfairly by the utilities in not being  
16 accorded many of the rights granted each other by the  
17 utilities in their joint use arrangements. This issue is  
18 resolved by the decision of this Commission to treat  
19 CATV operators as customers of the utilities, with  
20 concomitant customer rights. CATV operators do not  
21 argue that they should be allowed to construct pole line  
22 systems of their own to share with the regulated utilities  
23 under typical joint use arrangements, and we see no  
24 reason why they should. Since they have no poles to  
25 "share," they need not be offered terms equivalent to

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<sup>43</sup> Kentucky Cable Telecommunications Association's Response to Kentucky Utilities Company Data Requests, Request No. 3 (filed Mar. 31, 2017) ("KU's intention apparently is to require wireline and wireless facility Attachment Customers to perform a pole loading study as part of any application for attachment"); Kentucky Cable Telecommunications Association's Response to Louisville Gas and Electric Company Data Requests, Request No. 3 (filed Mar. 31, 2017) ("LG&E's intention apparently is to require wireline and wireless facility Attachment Customers to perform a pole loading study as part of any application for attachment").

1 those in prevailing joint use agreements between  
2 utilities both of which own and share poles.<sup>44</sup>

3 **Overlashing**

4 **Q. Describe the PSA Rate Schedule’s requirements for overlashing.**

5 A. The PSA Rate Schedule permits an Attachment customer to overlash a cable to its  
6 existing Attachments without such overlashing being considered a separate  
7 Attachment subject to an Attachment Charge and without written application if: (1) a  
8 load bearing analysis has been performed for such overlashing; (2) the overlashing is  
9 completed within 120 days of the Attachment over which the overlashing occurs, (3)  
10 no make-ready work of any kind is necessary to accommodate the overlashing; (4) a  
11 permit for the overlashing is obtained; and (5) written notice of the overlashing is  
12 provided to the Company within 30 days of completion. If these conditions are not  
13 met, the overlashing is considered a new Attachment for all purposes except the  
14 assessment of Attachment Charges.

15 **Q. KCTA has voiced objections to the PSA Rate Schedule requirements for**  
16 **overlashing. Describe its objections.**

17 A. KCTA contends these provisions are impractical and unreasonable. They argue that  
18 most overlashing occurs more than 120 days after the initial attachment and, as a  
19 result, the PSA Rate Schedule effectively subjects virtually all overlashing to the full-  
20 blown permit process. They further argue that because most overlashing involves  
21 lightweight fiber optic or coaxial cable, there is little risk that it will materially affect  
22 pole loading and thus there is no need for a load bearing study.

23  

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<sup>44</sup> *Supra* note 19 at 7.

1 **Q. What is the Companies' Response?**

2 A. KCTA assumes that the Companies have a detailed and exact understanding of the  
3 current load on their poles in real time and that the addition of a fiber optic or coaxial  
4 cable will not materially impact pole loading. As I testified earlier, the Companies  
5 have yet to develop such an informational capacity and must rely upon a load bearing  
6 study reflecting the most current conditions to ensure that a pole will not be  
7 overloaded. While overlashing may, as KCTA Witness O'Loughlin states, result in  
8 an increase of only five percent in pole loading, five percent is significant if the pole  
9 is at or near full capacity. Mr. O'Loughlin concedes that overlashing may have a  
10 materially impact on pole loading when the pole is near capacity.<sup>45</sup> The permitting  
11 requirement set forth in both the CTAC Rate Schedule and the PSA Rate Schedule  
12 are intended to prevent this occurrence.

13 **Service Drops**

14 **Q. Describe how the PSA Rate Schedule addresses service drops.**

15 A. Under the PSA Rate Schedule, a service drop is considered an Attachment for billing  
16 and permitting purposes if it (1) is attached to a pole without an existing Attachment;  
17 (2) extends more than one span along the trunk line (in which case each individual  
18 pole to which such Service Drop is attached shall be treated as the site of an  
19 individual Attachment), or (3) is not affixed to a pole within six (6) inches of  
20 Attachment Customer's existing Attachment.

21 The PSA Rate Schedule does not require an application for a service drop if  
22 (1) it is attached to a pole with an existing Attachment and is within six inches of that

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<sup>45</sup> Direct Testimony of Thomas J. O'Loughlin at 17.

1 Attachment; (2) it conforms to all Company standards and all local, state, and federal  
2 laws governing its construction and attachment; and, (3) the Attachment Customer  
3 provides the Company with notice of the attachment by the end of the month  
4 following the attachment.

5 **Q. KCTA and AT&T object to the manner in which the PSA Rate Schedule**  
6 **addresses service drops. Describe their objections.**

7 A. KCTA and AT&T contend that the provisions are inconsistent with long-held practice  
8 that permitted the attachment of service drops without any applications or subsequent  
9 notice to the Company. They argue that requiring an application would significantly  
10 reduce their ability to quickly respond to customer requests for service. They further  
11 argue that as a service drop is light weight and would not materially affect the load on  
12 any distribution pole, it is unreasonable to require an application for attachment.  
13 Finally, as to the notice requirement, they contend that they lack a mechanism to  
14 monitor and report new service drops.

15 **Q. What is the Companies' response?**

16 A. Neither KCTA nor AT&T has shown in its testimony that the provision would  
17 actually affect its operations. In most circumstances, Attachment Customers would  
18 not be required to obtain prior permission before making a service drop attachment.  
19 Neither discusses how frequently it would actually be required to obtain the  
20 Companies' permission prior to attaching a service drop. Neither entity has offered  
21 any evidence to suggest the number of service drop installations that would be  
22 affected by the provision or that this number is so great that the ability of AT&T or  
23 any KCTA member to respond to customer requests for service would significantly

1 suffer. The lack of such evidence suggests that under present conditions there are  
2 very few circumstances under which Attachment Customers would be required to  
3 obtain prior permission for a service drop.

4 The requirement that Attachment Customers notifying the Companies after  
5 making a service drop is necessary to ensure that the Companies have notice of new  
6 service drops meeting the stated conditions and can take steps to ensure that required  
7 safety clearances have been observed. It is not unreasonable for the Company to  
8 implement rules to ensure that it has notice of such attachments and can take actions  
9 necessary to protect service reliability and public safety. As noted in their responses  
10 to requests for information, the Companies have not intention to require no load  
11 bearing study for any service drop.<sup>46</sup>

12 As to their reported lack of adequate reporting systems, KCTA's members and  
13 AT&T currently have in place systems for billing their customers who receive service  
14 through those service drops in question. They apparently find it inconvenient to  
15 modify these systems to permit them to accurately and promptly report the placement  
16 of those service drops. For example, Mr. Crone offered the following explanation for  
17 Charter Communications' opposition to the required notice:

18 Monthly reporting of new services drops is also not a  
19 practical or reasonable way to account for new drop  
20 attachments given that drop attachments are typically  
21 installed by service personnel rather than construction  
22 personnel who are responsible for the attachment  
23 permit process.<sup>47</sup>

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<sup>46</sup> See, e.g., Response of Kentucky Utilities Company to Kentucky Cable Telecommunications Association's First Requests for Information, Item 15; Response of Louisville Gas and Electric Company to Kentucky Cable Telecommunications Association's First Requests for Information, Item 15.

<sup>47</sup> Direct Testimony of Joseph H. Crone III at 14.



1 Similarly, Mr. Early offered a similar explanation for AT&T’s “inability” to report  
2 service drops:

3 AT&T . . . has not developed a system for such  
4 reporting of these service drops to any entity’s poles.  
5 To change the longstanding status quo and require  
6 applications or notice would require AT&T to establish  
7 a new procedure, just for KU and LG&E. Providing  
8 such reports would be administratively burdensome . . .  
9 <sup>48</sup>

10 It is not unreasonable to assume that these billing systems can be used to track  
11 the installation of new service drops or to expect KCTA members and AT&T to  
12 coordinate the efforts of their construction and service operations. Aside from an  
13 unsupported claim that compliance is not possible or too costly, neither entity has  
14 produced any evidence to support their claims of hardship. Their unsupported and  
15 unsubstantiated claims are not a sufficient basis to withhold approval from the PSA  
16 Rate Schedule.

17 **Strand-Mounted Wi-Fi Devices**

18 **Q. What is the Companies’ position regarding KCTA’s assertion that PSA Rate**  
19 **Schedule’s treatment of strand-mounted Wi-Fi devices is unreasonable?**

20 A. KCTA’s opposition appears to be based upon a misinterpretation of the Company’s  
21 Response to KCTA First Request for Information No. 1-8. KCTA Witness Crone has  
22 erroneously asserted that strand-mounted Wi-Fi devices would be subject to the  
23 Companies’ standard application and permit process. This is not the Companies’  
24 position.

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<sup>48</sup> Direct Testimony of Kevin Early at 6-7.

1 Under the PSA Rate Schedule, strand-mounted Wi-Fi access points would be  
2 considered as an attachment and would be subject to the PSA Rate Schedule's  
3 provisions regarding construction and operation of attachments, including compliance  
4 with NESC clearance standards and prohibitions against interfering with the  
5 attachments of other Attachment Customers and impeding accessibility to LG&E's  
6 electrical facilities. However, as the strand mounted Wi-Fi access point would be  
7 considered as part of the wireline attachment, it would not be assessed a separate  
8 charge unless the strand itself required additional clearance as a result of the strand  
9 mounted Wi-Fi access point.

10 **Cost Reimbursement**

11 **Q. KCTA objects to the provisions of the PSA Rate Schedule that require an**  
12 **Attachment Customer to reimburse the Company for various costs associated**  
13 **with the review of the Attachment Customer's application, the preparation of**  
14 **the Company's structures to receive the attachment. What is the Companies'**  
15 **response to these objections?**

16 **A.** The cost reimbursement requirements set forth in the PSA Rate Schedule are not a  
17 departure from the requirements currently in the CTAC Rate Schedule and existing  
18 license agreements with telecommunication carriers. Sections 4, 5 and 8 of the  
19 CTAC Rate Schedule currently require Attachment Customers to reimburse the  
20 Company for various costs.

21 There is nothing unreasonable in requiring Attachment Customers to bear the  
22 costs that the Company incurs solely to enable the safe and responsible placement of  
23 those customers' attachments on the Company's structure. These costs are not

1 associated with the provision of electric service. However, if the Attachment  
2 Customer were not assessed these costs, electric service customers would ultimately  
3 have to bear those costs.

4 **Q. KCTA Witness Crone contends that the PSA Rate Schedule is unreasonable**  
5 **because it fails to require the Companies to provide the Attachment Customer**  
6 **with documentation to support their cost reimbursement claims. What**  
7 **documentation do the Companies provide when assessing charges?**

8 A. KTCA's contention is erroneous. Each provision of the PSA Rate Schedule that  
9 requires an Attachment Customer to reimburse the Companies for the cost of certain  
10 services also requires the Companies to provide an invoice.<sup>49</sup> As a matter of practice,  
11 the Companies generally provide a cost estimate of any work that it will perform and  
12 requests the Attachment Customer's agreement before commencing such work. In  
13 those instances where an Attachment Customer finds the cost estimate is not in  
14 sufficient detail, it may request a more detailed invoice. The Companies engage in an  
15 informal process to resolve any questions or disputes about the charges billed for their  
16 work. I am not aware of an instance in which an Attachment Customer was refused  
17 an itemized statement. It is in the Companies' best interest to provide as much detail  
18 as the Attachment Customer desires to ensure prompt and timely reimbursement for  
19 the services provided.

20 The CTAC Rate Schedule, which currently governs CATV pole attachments,  
21 contains provisions similar to those found in the PSA Rate Schedule. It also requires  
22 the Companies to provide an invoice when seeking reimbursement for services

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<sup>49</sup> The following Terms and Conditions of the PSA Rate Schedule require the issuance of an invoice: 6, 7b, 7e, 7f, 7g, 7j, 16, and 20.

1 provided. It does not specify the precise content of an invoice, but provides some  
2 flexibility to the Companies. In 2016 the Companies billed Mr. Crone's employer,  
3 Charter Communications, in excess of \$400,000 for various services under the CTAC  
4 Rate Schedule. To my knowledge, Charter Communications did not object to any of  
5 the invoices for these services on the grounds that they lacked sufficient detail or  
6 information and paid the invoiced amounts.

7 **Q. Does the PSA Rate Schedule contain a procedure for billing disputes?**

8 A. No, it does not. Neither of the Companies' tariffs provides a procedure for billing  
9 disputes. The Companies, however, have internal practices and policies that  
10 encourage dispute resolution. To the extent that a formal process is necessary, 807  
11 KAR 5:006, Section 10, provides such a process. If the Attachment Customer's  
12 concerns cannot be satisfactorily resolved, KRS 278.260 and 807 KAR 5:001,  
13 Sections 20 and 21 provide a means by which the Attachment Customer may bring its  
14 dispute to the Commission.

15 I believe the Companies have worked very diligently to resolve Attachment  
16 Customer inquiries. I am not aware of any significant disputes with Attachment  
17 Customers. I am not aware of any complaints filed with the Commission regarding  
18 the assessment of costs associated with the application process review or preparation  
19 work.

20 **Denial of Access**

21 **Q. AT&T and KCTA witnesses have objected to PSA Rate Schedule Term and**  
22 **Condition 7c, which permits the Companies to deny access to a structure "based**

1           **upon lack of capacity, safety, reliability, engineering standards or other good**  
2           **reason.” What is the Companies’ response to these objections?**

3    A.     Both AT&T and KCTA agree that the Companies should have the right to deny  
4           access to a structure for lack of capacity, safety, reliability and engineering standards,  
5           but request that “other good reason” be stricken from the proposed PSA Rate  
6           Schedule. The Companies included this language to allow the discretion and  
7           flexibility to address unforeseen and unusual circumstances in which denial of access  
8           is in the best interests of the public. An Attachment Customer denied access under  
9           this section would have the right to challenge the denial by filing a Complaint with  
10          the Commission if it believed the denial of access was unreasonable, discriminatory  
11          or otherwise unlawful.

12   **Q.     Do the Companies object to the proposals of AT&T and KCTA to revise the**  
13          **phrase “future use” as the phrase is used in PSA Rate Schedule Term and**  
14          **Condition 8b?**

15    A.     Yes. AT&T and KCTA advocate removal of the term “future use” from the Term  
16           and Condition 8b and its replacement with language prohibiting the Companies from  
17           reserving any space on its poles for future use unless “such reservation is consistent  
18           with a bona fide development plan that reasonably and specifically projects a need for  
19           that space in the provision of its core utility service.” They further request the  
20           Commission permit Attachment Customers to use space, with full knowledge of the  
21           timing of the development plan, until the Company actually needs it. In effect,  
22           AT&T and KCTA request that the Commission adopt the FCC’s rules regarding  
23           reservation of pole space.

1                   Please note that Term and Condition 8b deals with the construction and  
2 installation standards for Attachments, not the reservation of pole space. It provides:

3                   All Attachments shall be constructed and installed in a  
4 manner reasonable satisfactory to the Company and so  
5 as not to interfere with the Company's present or future  
6 use of its Structures. Attachments in Ducts shall not  
7 include any splice enclosures or excess cable.  
8 Attachment Customer shall maintain, operate and  
9 construct all Attachments in such manner as to ensure  
10 Company's full and free access to all Company  
11 facilities. All Attachments shall conform to the  
12 Company's electric design and construction standards  
13 and applicable requirements of the NESC, NEC, and all  
14 other applicable codes and laws. In the event of a  
15 conflict, the more stringent standard shall apply.

16                  Term and Condition 8b contains no provision for the denial of pole space or the  
17 removal of existing attachments. It appears AT&T and KCTA's concerns actually  
18 involve Term and Condition 15, which permits the Companies to relocate or remove  
19 any Attachments if the space occupied by the Attachments is required in connection  
20 with the services that the Companies provide.

21                  On this point, no revision to the PSA Rate Schedule is necessary. KRS  
22 278.260 already establishes a standard for unreasonable denial of service and the  
23 means to obtain relief. Any Attachment Customer denied pole space because of the  
24 proposed use's effects on the Company's future use of that pole space may file a  
25 complaint with the Commission alleging an unreasonable denial of service. KRS  
26 278.260(1) permits such complaints regarding service that "is unreasonable, unsafe,  
27 insufficient, or unjustly discriminatory . . . or is inadequate or cannot be obtained."  
28 The Company would be required to demonstrate the reasonableness of its denial of  
29 pole space.



1           Second, the proposal operates under the assumption that some Attachment  
2 Customers are “too big to fail.” Recent bankruptcies of such entities as WorldCom,  
3 Inc. (assets of \$104 billion), General Motors Corporation (assets of \$89 billion),  
4 Enron Corp. (\$66 billion) and Lehman Brothers Holdings Inc. (\$639 billion) disprove  
5 that assumption. Less than 10 years ago, Charter Communications, then the fourth  
6 largest CATV operator in the United States, sought and was granted protection under  
7 federal bankruptcy laws. As recent events have shown, the telecommunications  
8 industry is highly competitive and subject to significant fluctuation.

9           Third, the proposal would require the Companies to constantly monitor the net  
10 assets of the Attachment Customer to determine whether the Attachment Customer  
11 still qualified for self-insurance. Such a requirement would impose greater burden,  
12 expense and liabilities upon the Companies.

13           Fourth, while the present requirement for insurance coverage protects the  
14 Companies and their ratepayers from exposure to unreasonably risks, AT&T’s  
15 proposal would shift the exposure of risk to the Companies and their ratepayers.  
16 Insurance coverage remains outside the bankruptcy estate and provides protection to  
17 the Companies and their ratepayers regardless of the Attachment Customer’s status.  
18 If the Attachment Customer seeks protection under the bankruptcy laws, the assets  
19 that supposedly protect the Companies against any loss or adverse judgment would be  
20 shared with the Attachment Customer’s other creditors. As the cost of insurance is a  
21 cost of providing telecommunications service, it should remain a cost to the  
22 Attachment Customer and not be shifted to electric service customers.



1 **Q. What is the Companies' position regarding AT&T's objections to the PSA Rate**  
2 **Schedule's indemnification provisions?**

3 A. To the extent that AT&T objects to indemnification for claims arising out of the  
4 "joint negligence" of AT&T and the Company, its objection is contrary to  
5 Commission precedent. The Commission has on at several occasions specifically  
6 held that a utility pole owner "may require indemnification and hold harmless  
7 provision in cases of alleged sole or joint negligence by the CATV operator."<sup>51</sup> The  
8 PSA Schedule requires no more although it imposes that requirement on all  
9 Attachment Customers.

10 The Companies agree that they may not seek from an Attachment Customer  
11 indemnification for their sole negligence or willful misconduct. The Commission has  
12 previously declared that "to require indemnification by the CATV operator also  
13 against the sole negligence of the utility would offend the basic premise that the  
14 CATV is a customer of the utility."<sup>52</sup> The Commission, however, has also rejected  
15 that position that indemnification of pole owners should be limited to cases in which  
16 the Attachment Customers are at fault.<sup>53</sup>

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<sup>51</sup> *The CATV Attachment Tariff of Fox Creek Rural Electric Cooperative*, Administrative Case No. 251-34 (Ky. PSC May 27, 1983) at 3; *The CATV Attachment Tariff of Grayson Rural Electric Cooperative*, Administrative Case No. 251-35 (Ky. PSC May 23, 1983) at 3; *The CATV Attachment Tariff of Green River Rural Electric Cooperative*, Administrative Case No. 251-36 (Ky. PSC May 9, 1983) at 3; *The CATV Attachment Tariff of Licking Valley Rural Electric Cooperative*, Administrative Case No. 251-42 (Ky. PSC May 12, 1983) at 2-3; *The CATV Attachment Tariff of Meade County Rural Electric Cooperative*, Administrative Case No. 251-43 (Ky. PSC May 9, 1983) at 2-3; *The CATV Attachment Tariff of Taylor County Rural Electric Cooperative*, Administrative Case No. 251-49 (Ky. PSC May 9, 1983) at 3.

<sup>52</sup> *The Adoption of a Standard Methodology for Establishing Rates for CATV Pole Attachments*, Administrative Case No. 251 (Ky. PSC Sep. 17, 1982), App. at 2.

<sup>53</sup> *Id.* ("to limit a CATV operator's indemnification to those cases in which the operator is at fault might unnecessarily increase the expense of the utility's insuring arrangements").

1           The indemnification provision in Term and Condition 17 recognizes that some  
2           claims against the Companies will arise solely from the presence of an attachment on  
3           the Companies' pole or work performed on those attachments. The potential for such  
4           claims represents additional risk and costs to the Companies that would not have  
5           otherwise existed but for the presence of the attachment on the Companies' pole. In  
6           the absence of any negligence or misconduct on the Companies' part, the claim  
7           should solely be the Attachment Customer's responsibility.

8           The Companies strongly disagree with AT&T's request that the Companies be  
9           required to indemnify Attachment Customers for claims arising out of their  
10          negligence or misconduct. AT&T has provided no support for its proposal.  
11          Furthermore, acceptance of such a proposal would likely increase the Companies'  
12          costs and the cost of service. The Companies are not required to indemnify other  
13          types of customers. To require them to indemnify Attachment Customers provides an  
14          unfair preference to those customers at the expense of other customers, many of  
15          whom lack the financial sophistication and resources that many Attachment  
16          Customers possess.

17   **Q.   KCTA has asserted that the PSA Rate Schedule's provisions regarding**  
18   **indemnification are unreasonable unless the Attachment Customer is permitted**  
19   **the right to select counsel to defend the claim and control the defense. What is**  
20   **the Companies' position?**

21   A.   They disagree with KCTA's proposal for two reasons. First, in this respect the  
22          requirement for indemnification set forth in PSA Rate Schedule does not differ from  
23          that found in current CTAC Rate Schedule. The CTAC Rate Schedule affords no

1 right to the Attachment Customer to select defending counsel or to control the  
2 defense nor have any of the Company's prior rate schedules dealing with CATV  
3 attachments done so. Second, the Companies have a significant interest in the defense  
4 of any claim or action brought against it and involving the operation of its facilities.  
5 The Companies' reputation and the public's confidence in the Companies' operation  
6 of their facilities, two very valuable assets to the Companies, are at risk. It is not  
7 unreasonable, therefore, for the Companies to maintain control of the defense in civil  
8 actions.

9 **Other PSA Rate Schedule Provisions**

10 **Q. What is the Companies' response to KCTA's objections to the tagging**  
11 **requirements set forth in the PSA Rate Schedule?**

12 A. KCTA acknowledges that a tagging requirement for new and pre-existing facilities is  
13 reasonable and objects only to the application of a 180 day period to pre-existing  
14 facilities. The Companies have no objection to extending the time period for  
15 completing the tagging of pre-existing facilities. The Commission, however, should  
16 require the immediate tagging of all facilities installed after the effective date of the  
17 PSA Rate Schedule and should establish a specific time limit for completion of the  
18 tagging of pre-existing facilities. An open-ended period for pre-existing facilities, as  
19 KCTA proposes, is virtually unenforceable and readily invites Attachment Customers  
20 to ignore the requirement. Moreover, if the tagging period for pre-existing facilities  
21 is extended, the Commission should authorize the assessment of the same level of  
22 penalties that apply to unauthorized attachments for untagged facilities discovered

1 after the end of that period. Such penalties would serve as an incentive for  
2 compliance.

3 **Q. What is the Companies' position regarding KCTA's contention that the PSA**  
4 **Rate Schedule lacks a mechanism to address good faith billing disputes and will**  
5 **permit the Companies to remove attachments for such disputes?**

6 A. The assertion is groundless. First, the proposed PSA Rate Schedule does not permit  
7 the Companies to remove attachments when a good faith billing dispute exists. Term  
8 and Condition 19 permits termination of the Attachment Agreement and remove  
9 attachments only if the "Attachment Customer fails to pay any undisputed fee  
10 required." It does not permit termination for a good faith billing dispute.

11 Second, KCTA has failed to cite any authority that a rate schedule must  
12 contain a provision for billing disputes. None of the Companies' current rate  
13 schedules have a dispute mechanism. Commission regulations, however, provide a  
14 mechanism to resolve customer disputes. 807 KAR 5:006, Section 10, provides a  
15 procedure for customer complaints. If the Company is unable to satisfactorily resolve  
16 the Attachment Customer's complaint, KRS 278.260 provides a means by which the  
17 Attachment Customer may bring its dispute to the Commission.

18 Finally, 807 KAR 5:006, Section 12, prohibits the termination of service  
19 where a good faith dispute over a bill exists. It provides:

20 With respect to a billing dispute to which Section 11 of  
21 this administrative regulation does not apply, a  
22 customer account shall be considered to be current  
23 while the dispute is pending if the customer continues  
24 to make undisputed payments and stays current on  
25 subsequent bills.

1 No termination of service or removal of attachments can occur if a good faith dispute  
2 exists and the Attachment Customer is current on its undisputed bills.

3 **Q. KCTA objects to bearing the cost of correcting “out of specification” conditions**  
4 **unless the PSA Rate Schedule contains a mechanism to identify the cause of the**  
5 **non-compliance. Do the Companies agree?**

6 A. No. While acknowledging that Attachment Customers have an obligation “to correct  
7 problems with their own construction and maintain their facilities in compliance with  
8 applicable standards,”<sup>54</sup> KCTA argues that the Companies cannot require an  
9 Attachment Customer to correct out of specification conditions or pay the cost of  
10 such corrections unless the Companies demonstrate that the Attachment Customer  
11 caused the condition.

12 This position would place an unacceptable and unreasonable burden upon the  
13 Companies to determine the cause of an out of specification condition and adjudicate  
14 responsibility for the condition between various Attachment Customers. It would  
15 require the Companies to assume the role of investigator, prosecutor and judge – tasks  
16 for which the Companies are not readily suited and that would impose additional  
17 costs on electric service customers. As a practical matter, if the cause for out of  
18 specification condition cannot be easily identified, the utility pole owner will be  
19 forced to absorb the cost to correct the condition. In most cases, it will be difficult to  
20 prove “causation.”

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<sup>54</sup> Kentucky Cable Telecommunications Association’s Response to Kentucky Utilities Company Data Requests, Request No. 9 (filed Mar. 31, 2017); Kentucky Cable Telecommunications Association’s Response to Louisville Gas and Electric Company Data Requests, Request No. 9 (filed Mar. 31, 2017).

1           The most efficient means of addressing an Attachment’s out of specification  
2 condition is to require the Attachment Owner to bring the Attachment into  
3 compliance. It is the Attachment Owner’s property. It is the Attachment Owner who  
4 derives the most benefit from the Attachment’s presence on the utility pole. As  
5 KCTA acknowledges, the Attachment owner has a legal and moral obligation to  
6 properly maintain its attachment. Furthermore, neither public safety nor service  
7 reliability can wait while an investigation into causation is conducted. Requiring the  
8 Attachment Owner to immediately repair its Attachment is the best means to protect  
9 the public.

10           If an Attachment Customer has reason to believe that the Companies or  
11 another attachment customer caused the out of specification condition, it may  
12 informally dispute the matter with the Companies and, if not satisfied with the result,  
13 bring the matter to the Commission’s attention through the Commission’s complaint  
14 process.

15 **Q.   What is the Companies’ position regarding KCTA’s contention that the PSA**  
16 **Rate Schedule unreasonably restricts the transfer of an Attachment Customer’s**  
17 **rights?**

18 A.   KCTA incorrectly asserts that PSA Rate Schedule Term and Condition 4 would  
19 require an Attachment Customer to obtain Company approval of any “an internal  
20 restructuring or reorganization.”

21           Term and Condition 4 provides: “Any delegation, transfer or assignment of  
22 any interest created by the Attachment Customer Agreement or this Schedule without  
23 Company’s prior written consent is voidable at the Company’s option.” Under this

1 term, the Company’s consent is required only when legal title to the attachments is  
2 transferred to another legal entity. For example, if an Attachment Customer’s  
3 corporate parent reorganizes or merges with another entity but the ownership of  
4 attachment remains with the Attachment Customer, then Company consent is not  
5 required for the merger or restructuring. The Company’s only concern is that the  
6 owner of the attachments has an executed attachment agreement with the Company  
7 and has met the financial responsibility provisions of the PSA Rate Schedule.  
8 Moreover, should the Company unreasonably refusal to consent to a transfer of  
9 interest, the Attachment Customer and the acquiring party have bring a complaint  
10 with the Commission pursuant to KRS 278.260.

11 The restrictions on the assignment and transfer of attachment privileges found  
12 in Term and Condition 4 as virtually the same as those found Term and Condition 16  
13 of the CTAC Rate Schedule. To my knowledge, Term and Condition 16 did not  
14 prevent Charter Communication’s predecessors in interest from merging their  
15 business organizations nor did it require those entities to request the Companies’  
16 approval of their business reorganizations.

17 **Effects of AMS/DA Implementation on Attachment Customers**

18 **Q. Briefly describe the anticipated effects of the Company’s implementation of it**  
19 **proposed Advanced Metering System (“AMS”) and Distribution Automation**  
20 **(“DA”) Programs on Attachment Customers.**

21 A. Contrary to KCTA’s claims of that Attachment Customers will experience serious  
22 impacts and significant costs to remove, relocate and rearrange their facilities on

1 Company poles,<sup>55</sup> the deployment of the Companies' AMS and DA should have only  
2 a relatively small effect on Attachment customers. With regard to the DA program,  
3 the Companies are aggressively scouting locations for supervisory control and data  
4 acquisition system-connected reclosers that will not require the replacement of poles.  
5 These actions not only prevent Attachment Customers from incurring expenses  
6 related to the transfer of their facilities, but reduce the Companies' construction and  
7 program implementation costs.

8 As part of the DA Program, approximately 300 utility poles will be evaluated  
9 annually between July 2017 and December 2022 for electronic recloser installations.  
10 It is estimated that 50 to 75 percent of the poles evaluated will require replacement or  
11 relocation of facilities. These poles will be distributed across the LG&E and KU  
12 service territories. Based on this estimate, annual pole installations within LG&E and  
13 KU are projected to increase by two to three percent as a result of the DA program.

14 Attachment transfers to larger poles due to the AMS deployment are expected  
15 to be negligible.

### 16 **Conclusion**

17 **Q. Do you have any recommendations for the Commission?**

18 A. Yes. I recommend that the Commission disregard the recommendation of Attorney  
19 General Witnesses Smith and Holloway to delay the installation of electronic  
20 reclosers as part of the proposed implementation of DA technology, and grant the  
21 request for CPCN according to the Companies' proposed timeline. I further

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<sup>55</sup> Direct Testimony of Joseph H. Crone III at 30.



1 recommend that the Commission approve the PSA Rate Schedule without  
2 modification.

3 **Q. Does this conclude your testimony?**

4 A. Yes, it does.

5

**VERIFICATION**

**COMMONWEALTH OF KENTUCKY** )  
 ) **SS:**  
**COUNTY OF JEFFERSON** )

The undersigned, **John K. Wolfe**, being duly sworn, deposes and says he is the Vice President of Electric Distribution Operations for Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing rebuttal testimony, and the answers contained therein are true and correct to the best of his information, knowledge and belief.

\_\_\_\_\_  
**JOHN K. WOLFE**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this \_\_\_\_\_ day of April 2017.

(SEAL)

\_\_\_\_\_  
Notary Public

My Commission Expires:

\_\_\_\_\_



VERIFICATION

COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, **John K. Wolfe**, being duly sworn, deposes and says that he is Vice President - Electric Distribution for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
\_\_\_\_\_  
**John K. Wolfe**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10<sup>th</sup> day of April 2017.

  
\_\_\_\_\_  
Notary Public (SEAL)

My Commission Expires:  
**JUDY SCHOOLER**  
Notary Public, State at Large, KY  
~~My commission expires July 11, 2018~~  
Notary ID # 512743

## APPENDIX A

### **John K. Wolfe**

Vice President, Electric Distribution  
LG&E and KU Services Company  
220 West Main Street  
Louisville, Kentucky 40202  
Telephone: (502) 627-4312

### **Education**

Bachelors in Mechanical Engineering, University of Louisville, May 1991  
Graduate work in Mechanical Engineering, University of Louisville, 1991  
Gas Distribution Engineering, Institute of Gas Technology, 1993  
Graduate work in Business Administration, Bellarmine College, 1994-1995  
E.ON Emerging Leaders Program, London Business School, 2003-2004

### **Professional Experience**

#### **LG&E and KU Services Company**

Vice President, Electric Distribution	Jan. 2015 – Present
Director, Electric Sys. Restoration and Dist.	Feb. 2013 – Jan. 2015
Director, Operations	Nov. 2010 – Feb. 2013

#### **E.ON U.S. LLC**

Director, Operations	Mar. 2010 – Nov. 2010
----------------------	-----------------------

#### **Louisville Utilities Company**

Manager, Operations Center	Feb. 2000 – Mar. 2010
Manager, Gas Service Center	Sep. 1997 – Feb. 2000
Group Leader Engineering and Planning	Jan. 1997 – Sep. 1997
Mechanical Engineer II	Sep. 1993 – Jan. 1997
Main Replacement Program Manager	May 1996 – Jan. 1997
Operations Auditor	Dec. 1994 – May 1996
Distribution Engineering	Sep. 1993 – Dec. 1994
Mechanical Engineer I	Jul. 1991 – Sep. 1993
Co-Op Student	Aug. 1989 - May 1991

## **Professional Memberships**

American Society of Heating, Refrigerating and Air-Conditioning Engineers - 1991-1994  
American Society of Mechanical Engineers - 1991-1994

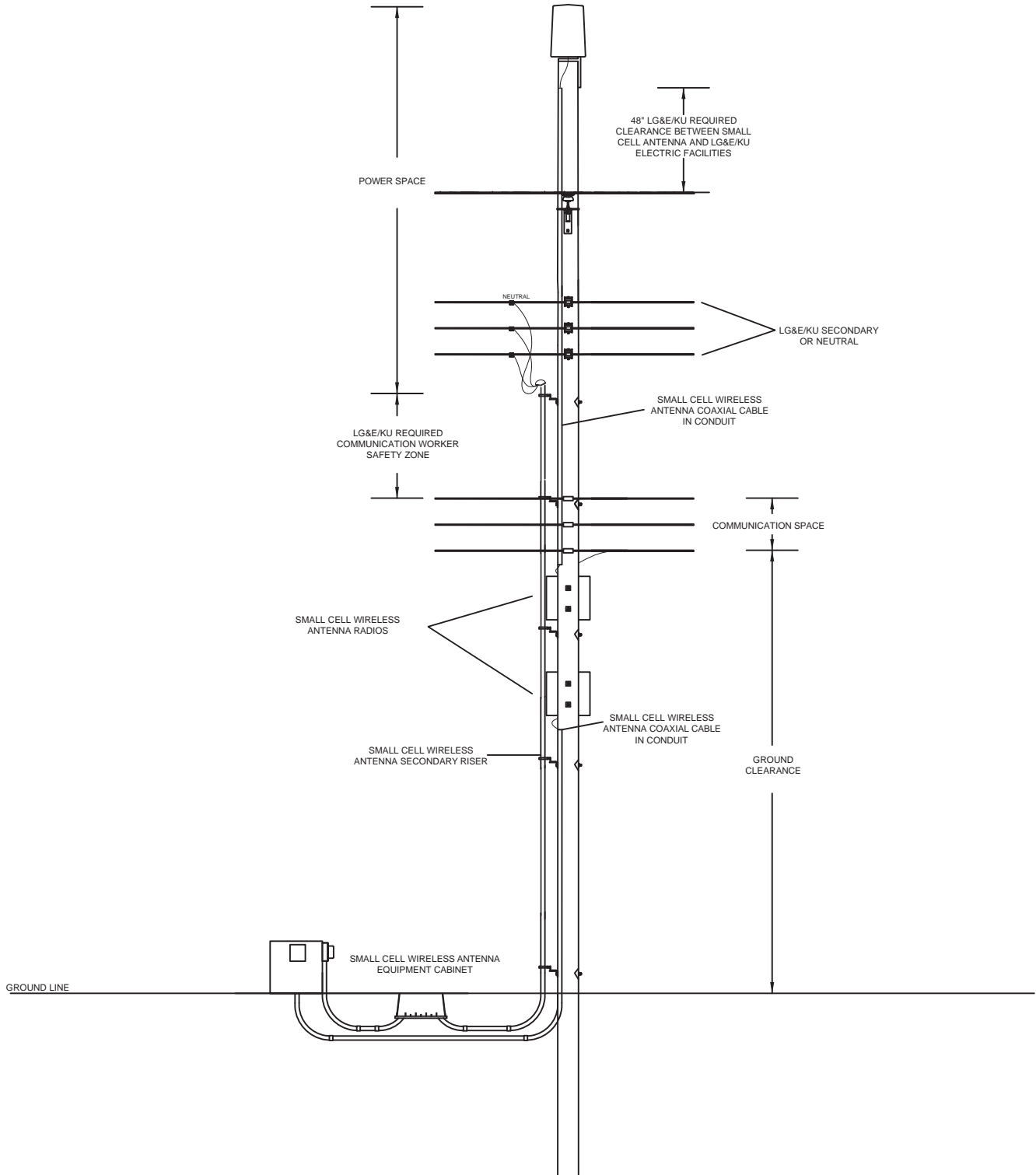
## **Civic Activities**

Juvenile Diabetes Research Foundation Board of Directors - 2005-2008  
Leadership Kentucky - Class of 2010  
High School Athletics Coach - 2007-Present  
Great Lakes Mutual Assistance Group Officer - 2013-2016  
Southeastern Electric Exchange Mutual Assistance Officer - 2014-2016  
Edison Electric Institute Mutual Assistance and Emergency Preparedness Officer - 2015-  
Present  
National Mutual Assistance Resource Allocation Team Officer – 2014-Present  
American Red Cross Board Member - 2016-Present  
Southeastern Electric Exchange Board Member - 2016-Present

Rebuttal Exhibit JKW-1

Placement of Attachments on a Typical LG&E/KU Distribution Pole

1Ø POLE WITH ANTENNA ABOVE PRIMARY





Rebuttal Exhibit JKW-2  
PSC Staff Opinion 2014-014



Steven L. Beshear  
Governor

David L. Armstrong  
Chairman

Leonard K. Peters  
Secretary  
Energy and Environment Cabinet

Commonwealth of Kentucky  
**Public Service Commission**  
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James W. Gardner  
Vice Chairman

Linda Breathitt  
Commissioner

October 23, 2014

**PSC STAFF OPINION 2014-014**

Kendrick Riggs  
2000 PNC Plaza  
500 West Jefferson Street  
Louisville, Kentucky 40202-2828

Re: Request for Legal Staff Opinion  
An Electric Utility's Rental of Pole Space to Wireless Telecommunications Carriers

Dear Mr. Riggs:

Commission Staff acknowledges receipt your letter dated May 20, 2014, filed on behalf Louisville Gas and Electric Company (LG&E") and Kentucky Utilities Company ("KU"), requesting a staff advisory opinion to address an electric utility's rental of pole space to wireless telecommunications carriers. This opinion represents Commission Staff's interpretation of the law as applied to the facts presented, is advisory in nature, and is not binding on the Commission should the issues herein be formally presented for Commission resolution.

Specifically, LG&E/KY present the following questions:

1. Does the Commission possess jurisdiction over the rates and conditions that electric utilities impose for a wireless telecommunication carrier's use of space on the utilities' poles for wireless facility attachments?
2. When developing and negotiating any charges of fees and terms for a wireless telecommunications carrier's wireless facility attachments, may LG&E/KU adopt cost-based rates and conditions of service that reflect the unique characteristics of wireless telecommunications attachments?
3. May LG&E/KU negotiate contracts with the wireless telecommunications providers setting forth rates and conditions for use of pole space in lieu of establishing a rate schedule for such service?

You state that 47 U.S.C. § 224 generally requires a utility to make its distribution poles available to telecommunications carriers, which includes wireless carriers, whether providing voice or data communication. You further state that the Federal Communications Commission ("FCC") has held that 47 U.S.C. § 224 applies to wireless communications attachments.

You state that 47 U.S.C. § 224 does not apply in situations where a state regulates the rates, terms and conditions of pole attachments. You note that the Commission, in 1981, declared that providing space on a utility pole fell within the definition of "service" under KRS 278.020(13), was thus subject to Commission jurisdiction, and the Commission certified to the FCC its jurisdiction over pole attachments.<sup>1</sup> You also note that Kentucky Courts have affirmed the Commission's jurisdiction over these attachments as well as have expanded this jurisdiction to joint pole use agreements.

You state that when the Commission made its certification to the FCC in 1981, 47 U.S.C. § 224(f)(1) contained no reference to any "telecommunications carrier," which was only added when Congress amended the statute in 1996. You also state that the FCC, when adopting rules for wireless carrier attachments to electric poles, expressly made its rules applicable to states that have not asserted jurisdiction over pole attachments and identified Kentucky as a state that had asserted jurisdiction over pole attachments.<sup>2</sup> However, you note that the Commission's regulations refer only to cable and television ("CATV") pole attachments.

You state that the Commission, in Case No. 2004-00036<sup>3</sup>, explicitly affirmed its jurisdiction over all attachments to Commission regulated utility poles. You also state that the Commission, in Case No. 2004-00036, stated that it would allow electric and telecommunications carriers to negotiate rates and conditions of pole attachments, and, absent an agreement, the Commission will determine the fair, just and reasonable rate to be charged.

You conclude that the attachment requested by the wireless telecommunications provider is a service under KRS 278.030. You request that Commission Staff: (1) confirm that LG&E/KU correctly interpret Case No. 2004-00036 to hold that the Commission exercises jurisdiction over the rates, terms, and conditions that an electric utility imposes for use of its pole space on wireless telecommunications attachments; (2) describe the extent of the Commission's jurisdiction in this area if Commission disagrees with LG&E/KU's interpretation of Case No. 2004-00036; (3) confirm that the

---

<sup>1</sup> PSC Case No. 8040, *The Regulation of Rates, Terms and Conditions for the Provision of Pole Attachment Space to Cable Television Systems by Telephone Companies* (Ky. PSC Aug 26, 1981).

<sup>2</sup> *Implementation of Section 224 of the Act; A National Broadband Plan for Our Future*, WC Docket No. 07-245, GN Docket No. 09-51, Report and Order on Reconsideration, 26 FCC Rcd 5240 (2011). ("Section 224 Order").

<sup>3</sup> *Ballard Rural Telephone Cooperative Corp. v. Jackson Purchase Energy Corp.* (Ky. PSC Mar. 23, 2005.)



original 1981 certification to the FCC is necessary to inform the FCC that the Commission's original exercise of jurisdiction over pole attachments is not limited solely to CATV attachments and extends to all pole attachments; (4) confirm that the original 1981 certification of the Commission's exercise of jurisdiction over CATV attachments was sufficient to notify the FCC that the Commission exercised jurisdiction over all pole attachments, regardless of whether the definition of "pole attachment" was subsequently expanded or contracted.

You state that LG&E/KU believe that the differences between CATV attachments and wireless telecommunications attachments require that different rates and rules apply to wireless telecommunications attachments versus CATV attachments, and that the FCC has noted these differences. You state that LG&E/KU intend to develop rates for wireless telecommunications attachments that reflect the cost of providing the service, but that LG&E/KU believe that strict adherence to the rate methodology for CATV attachments is not appropriate and that a negotiated agreement would more accurately reflect the unique characteristics of wireless telecommunications attachments and would better serve the public interest. You request that Commission Staff opine as to whether or not it is appropriate for LG&E/KU, in negotiating and developing rates and conditions of service for wireless telecommunications attachments, LG&E/KU may adopt cost-based rates and conditions of service that reflect the unique characteristics of wireless telecommunications attachments.

You state that LG&E/KU maintain tariffs with the Commission that contain rates for CATV pole attachments, but none for wireless telecommunications attachments. LG&E/KU, because wireless attachments are a recent development, propose to address requests for attachments from wireless providers through the use of negotiated contracts.

Commission Staff, as discussed below, mostly agrees with LG&E/KU's interpretation of the Commission's jurisdiction over wireless telecommunications attachments.

You raise seven topics in your letter, three questions and four issues where you request Commission Staff to confirm LG&E/KU's interpretation of the state of Commission jurisdiction over pole attachments in general and wireless telecommunications attachments in particular.

As an initial matter, it is important to note that although most pole attachments are located below the pole owner's facilities and not on the top of the pole, the Commission has determined that the top of a pole is "usable space" for the purposes of pole attachments.<sup>4</sup> This designation is important because by being determined as "usable space," pole attachments made to the top of the pole are subject to the same Commission's regulation regarding pole attachments below the utility's lines.

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<sup>4</sup> Administrative Case No. 251, *The Adoption of a Standard Methodology for Establishing Rates for CATV Pole Attachments*, (Ky. PSC Sep 17, 1982) at 14.



With regard to your first question, “[d]oes the Commission possess jurisdiction over the rates and conditions that electric utilities impose for a wireless telecommunication carrier’s use of space on the utilities’ poles for wireless facility attachments . . .,” Commission Staff answers in the affirmative.

In Case No. 2004-00036, the Commission determined that, except for attachments by or between local exchange companies and electric utilities, pole attachments, other than CATV attachments, are also a service, and are thus subject to Commission regulations regarding pole attachments. The Commission has even reached this conclusion regarding attachments that are not sought by public utilities.<sup>5</sup> Therefore, as a service, the Commission possesses jurisdiction over the rates and conditions that electric utilities impose for a wireless telecommunications carrier’s attachments to the electric utilities’ poles.

Wireless telecommunications attachments, because they would be attached above and below the utility’s facilities on a pole, may require additional “make ready” work before being attached. However, Commission Staff is unaware of specific evidence sufficient to support a claim that LG&E/KU’s tariffs are unreasonable for use in connection with wireless telecommunications attachments. Therefore, with regard to whether or not LG&E/KU may negotiate contracts with the wireless telecommunications providers setting forth rates and conditions for use of pole space in lieu of establishing a rate schedule for such service, Commission Staff concludes that existing tariff provisions of LG&E/KU apply to these attachments and separate agreements are not necessary. As discussed, *supra*, the Commission has determined that the top foot of a pole is “usable space” and should be made available for attachments. In making this determination, the Commission also included the top foot of the pole in establishing the methodology for determining rates for CATV attachments. Therefore, the per foot current rate that LG&E/KU charge for a CATV attachment would be the appropriate rate to charge for a wireless telecommunications attachment.

Likewise, LG&E/KU tariffs contain provisions applicable to CATV attachments that Commission Staff believes to obviate the necessity of negotiated agreements<sup>6</sup> Based upon your representation of the facts regarding wireless telecommunications attachments, it appears to Commission Staff that these tariff provisions would cover these attachments and the arrangements and costs between LG&E/KU and the wireless telecommunications providers. Commission Staff is of the opinion that if no agreement is reached regarding wireless telecommunications attachments, the wireless telecommunications provider seeking attachment may petition the Commission for relief, or, alternatively, LG&E/KU may file a revised tariff with cost support justifying its reasonableness.

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<sup>5</sup> See Case No. 96-144, *Laurel County Board of Education v. GTE South, Incorporated*, (Ky. PSC Dec. 5, 1996) at 2.

<sup>6</sup> See LG&E Tariff Electric P.S.C. No. 9, Original Sheet Nos. 40-40.7, KU Tariff P.S.C. No. 16. Original Sheet Nos. 40-40.7,

Regarding LG&E/KU's interpretation that the 1981 certification to the FCC was sufficient to inform the FCC that the Commission's exercise of jurisdiction is not limited solely to CATV attachments, Commission Staff cannot reach a conclusion over whether or not the FCC believes that this certification was sufficient to notify the FCC that the Commission's jurisdiction over pole attachments extended to all pole attachments regardless if the definition was expanded or contracted. Commission Staff notes, however, that the FCC, in its Section 224 Order, recognized that the Commission, among 20 other utility commissions, has certified that it regulates the "rates, terms, and conditions for pole attachments . . ."<sup>7</sup> In the Section 224 Order the FCC also states that, "[c]ertification by a state preempts the Commission from accepting pole attachment complaints . . ."<sup>8</sup> Perhaps this provides some indication as to the FCC's understanding regarding its jurisdiction over pole attachments in Kentucky.

This letter represents Commission Staff's interpretation of the law as applied to the facts presented. This opinion is advisory in nature and not binding on the Commission should the issues herein be formally presented for Commission resolution. Questions concerning this opinion should be directed to Staff Attorney J.E.B. Pinney at 502-782-2587 or at [jeb.pinney@ky.gov](mailto:jeb.pinney@ky.gov).

Sincerely,



Jeff DeRouen  
Executive Director

JEB/kg

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<sup>7</sup> Appendix C to the Section 224 Order, *see also*, *States That Have Certified That They Regulate Pole Attachments*, DC Docket No. 10-101, Public Notice, 25 FCC Rcd 5541 (WCB 2010).

<sup>8</sup> *Id.*

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

<b>APPLICATION OF LOUISVILLE GAS</b>	)	
<b>AND ELECTRIC COMPANY FOR AN</b>	)	
<b>ADJUSTMENT OF ITS ELECTRIC AND</b>	)	<b>CASE NO. 2016-00371</b>
<b>GAS RATES AND FOR CERTIFICATES OF</b>	)	
<b>PUBLIC CONVENIENCE AND NECESSITY</b>	)	

**REBUTTAL TESTIMONY OF**  
**ROBERT M. CONROY**  
**VICE PRESIDENT, STATE REGULATION AND RATES**  
**LOUISVILLE GAS AND ELECTRIC COMPANY**

**Filed: April 10, 2017**



1 **Q. Please state your name, position, and business address.**

2 A. My name is Robert M. Conroy. I am the Vice President of State Regulation and  
3 Rates for Louisville Gas and Electric Company (“LG&E” or “Company”) and  
4 Kentucky Utilities Company (“KU”) (collectively “Companies”), and an employee of  
5 LG&E and KU Services Company, which provides services to LG&E and KU. My  
6 business address is 220 West Main Street, Louisville, Kentucky 40202.

7 **Q. What are the purposes of your rebuttal testimony?**

8 A. The purposes of my testimony are to rebut various intervenors’ arguments concerning  
9 cost recovery for the Companies’ proposed Advanced Metering Systems (“AMS”) full  
10 deployment, revenue allocation, residential Basic Service Charge and energy rate  
11 concerns, certain Curtailable Service Rider (“CSR”) issues, several issues raised by  
12 the Kentucky School Boards Association (“KSBA”), low-income advocates’  
13 concerns, certain issues related to rates for Fort Knox, and several issues raised by  
14 Louisville/Jefferson County Metro Government (“Louisville Metro”).

15 **Q. Are you sponsoring any exhibits?**

16 A. Yes, Rebuttal Exhibit RMC-1: Summary of Parties’ Revenue Allocation Proposals.

17 **AMS Cost-Recovery Proposals**

18 **Q. Several intervenor witnesses have recommended that AMS costs and benefits be**  
19 **addressed by various rate mechanisms or revenue-requirement adjustments, not**  
20 **standard ratemaking. Do you agree that AMS requires special ratemaking?**

21 A. No. The purpose of standard ratemaking, which reflects the regulatory compact, is to  
22 design rates that allow a utility an opportunity—merely an opportunity—to recover  
23 its prudently incurred operating costs and earn a fair, just, and reasonable return on  
24 equity capital prudently deployed for utility purposes. It is ultimately the



1 Commission's role to determine if operating costs and capital deployments are  
2 prudent and therefore to be included in setting rates. But prudence is not  
3 clairvoyance; a prudence determination is necessarily an ex ante determination made  
4 under conditions of uncertainty based on what a reasonable utility manager knows  
5 or should know, not post hoc evaluations of what would have been better to do with  
6 the benefit of hindsight. Standard ratemaking accepts these fundamental points, as  
7 well as the reality that utilities' costs and revenues constantly change and never  
8 perfectly reflect what any test year suggested future costs and revenues might be.  
9 Therefore, standard ratemaking seeks to set rates based on the best information  
10 available at the time, acknowledging that a utility's actual future costs might be  
11 higher or lower, or its revenues higher or lower, than expected when rates were set.

12 But several of the intervenors in this proceeding seek to rewrite the regulatory  
13 compact with regard to a single cost item, namely the proposed AMS deployment.  
14 As I explain below with regard to each intervenor at issue, the intervenors'  
15 overarching proposal is largely or entirely to cap any rate exposure to the cost of the  
16 AMS deployment while guaranteeing customers receive credit for *at least* the full  
17 operational AMS benefits discussed in the AMS Business Case. Indeed, at least as  
18 described in the intervenors' testimony, customers could easily receive double the  
19 operational-savings benefits described in the AMS Business Case: once through  
20 benefit guarantee mechanisms, and again through actually reduced operating costs  
21 being reflected in future base rates. This "heads I win, tails you lose" approach is  
22 fundamentally at odds with the regulatory compact that has served Kentucky well for

1 decades; the Commission should therefore reject all of the asymmetrical AMS-related  
2 rate proposals I describe below.

3 **Q. Please describe how Attorney General witness Paul Alvarez recommends the**  
4 **Commission should “guarantee” customers receive certain benefits from the**  
5 **AMS Business Case.**

6 A. Mr. Alvarez recommends the Commission require a ratemaking mechanism to  
7 guarantee benefits will be reflected in rates to the extents and within timeframes  
8 projected in the AMS Business Case.<sup>1</sup> He asserts benefit guarantees are necessary to  
9 overcome a utility’s inherent disincentive to achieve promised benefits and  
10 efficiencies, including operating expense and non-technical loss reductions, until after  
11 the utility’s next rate case.<sup>2</sup> Absent benefit guarantees, utilities can capture all the  
12 gains of AMS-related efficiencies, potentially indefinitely unless other circumstances  
13 require a utility to file a rate case. To alleviate this concern, Mr. Alvarez proposes a  
14 mechanism that would effectively reduce the Companies’ revenue requirements each  
15 year of the AMS deployment to provide the Companies an incentive to achieve  
16 efficiencies and benefits of the magnitude and on the schedule set out in the AMS  
17 Business Case.<sup>3</sup>

18 Mr. Alvarez’s benefit-guarantee mechanism would apply only to benefits that  
19 would otherwise redound to customers’ benefit only through rate cases. To provide

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<sup>1</sup> Alvarez at 38.

<sup>2</sup> *Id.* at 39-41.

<sup>3</sup> *Id.* at 42-44.

1 accountability for other benefits, he recommends having post-deployment oversight  
2 to ensure the Companies are working to deliver the benefits.<sup>4</sup>

3 **Q. Do you agree the Commission should create a benefit guarantee for AMS of the**  
4 **kind Mr. Alvarez proposes?**

5 A. Absolutely not. Mr. Alvarez's benefit-guarantee proposal does not address a vital  
6 question: Relative to what, precisely, does it guarantee benefits? For example, if the  
7 Companies achieve *any* AMS operational savings or non-technical loss benefits  
8 shown in the AMS Business Case, those benefits will be implicit in the Companies'  
9 test years in rate cases after full AMS deployment, and will be reflected in the  
10 Companies' Fuel Adjustment Clause charges or credits to the extent AMS reduces  
11 fuel costs or shifts fuel-cost recovery to responsible parties (via recovery of non-  
12 technical losses). But if the Companies are obliged to reduce their revenue  
13 requirements by prescribed amounts based on the AMS Business Case irrespective of  
14 whether they have achieved some, all, or more than the benefits reflected in the  
15 Companies' test years, the benefits will necessarily be double-counted and the  
16 Companies will be unable to earn a fair, just, and reasonable return on equity.

17 Perhaps Mr. Alvarez intended that his proposed benefit guarantee should be  
18 effective only until the first time new rates go into effect for the Companies following  
19 their next base rate cases; though Mr. Alvarez does not explicitly say this is his intent,  
20 it would have the benefit of avoiding the double-counting error. But if that is his  
21 intent, his proposed benefit guarantee is entirely unnecessary: The Company has  
22 included in the test year in this proceeding only a small portion of the total capital it

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<sup>4</sup> *Id.* at 44.

1 will need to invest to complete the full AMS deployment, and therefore would likely  
2 need to file rate cases to account for the full AMS capital deployed. In addition, no  
3 significant AMS benefits are forecast until 2019, and full benefits do not arrive until  
4 2020. Because the AMS is expected to be fully deployed by the end of 2019, it again  
5 seems reasonable to anticipate that the Companies might file rate cases to include full  
6 AMS capital in close proximity to when significant AMS benefits are anticipated to  
7 begin.

8 Moreover, the Commission, all intervenors, and the public are aware of  
9 Companies' AMS Business Case and the benefits underpinning it. The Commission  
10 would be well within its rights to open rate investigations for the Companies if it  
11 believed the Companies were indeed overearning due to AMS benefits not being  
12 reflected in base rates.

13 In sum, there are serious methodological problems with Mr. Alvarez's  
14 proposed AMS benefit guarantee, which seems to be a solution in search of a problem  
15 given the likely timing of the Companies' next base rate cases and the Commission's  
16 clear legal authority to open rate investigations for the Companies.

17 **Q. What does Mr. Alvarez recommend regarding cost recovery for the AMS**  
18 **deployment, and what is your response?**

19 A. Mr. Alvarez recommends requiring a mechanism to limit the Companies' recovery  
20 from customers of costs over those included in the AMS Business Case.<sup>5</sup> More  
21 particularly, he recommends a mechanism that would automatically disallow recovery

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<sup>5</sup> Alvarez at 38.

1 of 50% of AMS cost overruns, though he admits he is not aware of any commission  
2 that has required such a mechanism for an AMS deployment.<sup>6</sup>

3 Such a mechanism is unnecessary. The Commission has clear authority to  
4 disallow imprudent capital and operating expenses. That the Commission can  
5 exercise that authority is not hypothetical, as the Companies are well aware from  
6 LG&E's experience concerning the disallowance of 25% of Trimble County Unit 1.<sup>7</sup>  
7 In addition, as noted above, the amount of AMS capital included for ratemaking  
8 purposes in this proceeding is small compared to the total proposed AMS investment;  
9 thus, if the Commission agrees the full deployment of AMS is prudent as proposed,  
10 certainly the small amount reflected in proposed base rates in this proceeding would  
11 be prudent and not represent any kind of cost overrun to be addressed by Mr.  
12 Alvarez's proposed mechanism or otherwise.

13 But the most significant concern with Mr. Alvarez's cost-overrun mechanism  
14 is precisely its apparently mechanistic nature; although Mr. Alvarez does not flesh out  
15 his proposal, it would appear to deem every cost beyond what the AMS Business  
16 Case contains to be simultaneously imprudent by half and prudent by half. In other  
17 words, his proposed mechanism would appear to obligate customers to pay for half of  
18 AMS cost overruns without Commission review while at the same time denying the  
19 Companies cost recovery for the other half without hearing or other Commission  
20 review.

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<sup>6</sup> *Id.* at 45-46.

<sup>7</sup> *In the Matter of: A Formal Review of the Current Status of Trimble County Unit No. 1*, Case No. 9934, Order (July 1, 1988).

1           Given the concerns with Mr. Alvarez’s cost-overflow proposal, it is not  
2 surprising no commission has approved it.

3 **Q.   What is Mr. Alvarez’s proposal concerning carrying-cost recovery for assets**  
4 **retired as result of full AMS deployment, and why should the Commission reject**  
5 **it?**

6 A.   Mr. Alvarez argues the Commission should disallow recovery of any carrying cost for  
7 meters and other equipment retired early due to the AMS deployment.<sup>8</sup> His sole  
8 argument for this proposal is purely subjective; namely, in his view it would be unfair  
9 to ask customers to pay carrying costs for retired meters and currently deployed  
10 meters at the same time.<sup>9</sup>

11           But with all due respect to Mr. Alvarez’s position, no party to this case has  
12 suggested that any part of the Companies’ currently deployed metering infrastructure  
13 is imprudent. Were the Companies not proposing a full AMS deployment, there is no  
14 indication any participant in these cases would ask the Commission to disallow any  
15 metering cost. In other words, there is every indication—and it is certainly the  
16 Companies’ position—that the Companies’ currently deployed metering  
17 infrastructure, and therefore its carrying cost, is entirely prudent. The carrying cost of  
18 that infrastructure is therefore a necessary—not an optional—component of  
19 ratemaking in these proceedings.

20           The question before the Commission concerning the proposed AMS  
21 deployment is whether it will provide sufficient benefits relative to the Companies’  
22 already prudently deployed metering infrastructure to justify replacing that existing

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<sup>8</sup> Alvarez at 46-47.

<sup>9</sup> *Id.* at 47.

1 infrastructure. If it is, and certainly the Companies believe they have shown it is, then  
2 deploying AMS would not render the existing and to-be-retired metering  
3 infrastructure imprudent; rather, AMS would be a prudent improvement to an already  
4 prudent set of metering investments. Therefore, there is no permissible ratemaking  
5 consideration that would justify Mr. Alvarez's position, which is based solely on what  
6 he believes is fair, and the Commission should reject it.

7 **Q. Please summarize the position of KIUC witnesses Lane Kollen and Steven J.**  
8 **Baron concerning AMS cost recovery.**

9 A. Mr. Kollen recommends not recovering AMS costs and passing benefits to customers  
10 through base rates, but rather implementing an AMS surcharge mechanism based on  
11 the Companies' ECR mechanisms.<sup>10</sup> The mechanism would allow recovery only of  
12 actual AMS costs, not budgeted amounts, and would cap the amounts eligible for  
13 recovery at the costs set out in the AMS Business Case.<sup>11</sup> He further recommends  
14 using a 5% depreciation rate for the assets in the mechanism's rate base to match the  
15 Companies' proposed 20-year AMS service life.<sup>12</sup> In addition, he asserts the costs to  
16 be recovered through the mechanism should be offset by operational savings and  
17 ePortal savings as set out in the AMS Business Case.<sup>13</sup>

18 Regarding the updating and allocation of the proposed AMS mechanism, Mr.  
19 Baron recommends updating Mr. Kollen's proposed AMS mechanism quarterly and  
20 allocating its cost on a per-meter basis rather than on a typical weighted customer  
21 basis because the Companies are not proposing to replace MV-90 meters as part of

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<sup>10</sup> Kollen at 12-13.

<sup>11</sup> *Id.* at 13.

<sup>12</sup> *Id.* at 13.

<sup>13</sup> *Id.* at 13.

1 the AMS deployment.<sup>14</sup> He argues that because customers on Rates TOD-S, TOD-P,  
2 RTS and FLS nearly exclusive use MV-90 meters, those customers are unlikely to  
3 cause little, if any, AMS expense, and therefore should bear a relatively small share  
4 of the AMS cost.<sup>15</sup>

5 **Q. How do the Companies' respond to KIUC's AMS cost-recovery proposals?**

6 A. The KIUC's proposed AMS cost-recovery mechanism suffers from the same  
7 ratemaking infirmities as do Mr. Alvarez's asymmetrical benefit-guarantee and cost-  
8 overrun proposals; they violate the regulatory compact concerning the proposed  
9 benefit assurance and deprive the Companies and their customers of due process by  
10 prejudging as imprudent any and all AMS costs that exceed those set out in the AMS  
11 Business Case. Therefore, the Commission should reject the KIUC's mechanism  
12 proposal just as it should reject Mr. Alvarez's proposals.

13 Concerning Mr. Kollen's recommendation to use of a 5% depreciation rate for  
14 AMS, the Companies have already indicated they are willing to take the approach if  
15 the Commission believes it is appropriate.<sup>16</sup>

16 Finally, although it is correct that the Companies are not going to replace MV-  
17 90 meters during the AMS deployment, non-AMS customers will benefit nonetheless  
18 from enhanced operational efficiencies, reduced non-technical losses, and enhanced  
19 service restoration times. It is therefore appropriate for customers with MV-90  
20 meters to bear some AMS costs, and the allocation Mr. Baron proposes would result  
21 in such customers bearing some AMS cost.

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<sup>14</sup> Baron at 40-41.

<sup>15</sup> Baron at 40-41.

<sup>16</sup> See response to LG&E AG 2-94.



1 **Q. Please summarize the AMS cost-recovery position of Louisville Metro witness**  
2 **Jeffry Pollock.**

3 A. Mr. Pollock asserts that each of the Companies is “reserving the right to flow  
4 additional costs associated with the AMS deployment to customers (i.e., the  
5 unrecovered cost of existing meters), [though] it is not similarly proposing any  
6 mechanism to flow any of the projected savings of the AMS deployment to  
7 customers.”<sup>17</sup> Louisville Metro Councilman Kevin Kramer similarly asserts that  
8 LG&E is asking “the rate payer to cover the cost of equipment that will make it  
9 possible for LG&E to improve efficiency, without sharing the benefit of that  
10 efficiency which they paid for.”<sup>18</sup>

11 Mr. Pollock’s proposed solution to this alleged asymmetry is to reduce the  
12 revenue requirement for LG&E electric by \$13.2 million and LG&E gas by \$2.75  
13 million to reflect the average annual operational savings from AMS for each utility  
14 shown in the AMS Business Case for calendar years 2019 and 2020.<sup>19</sup>

15 **Q. Do you agree with Mr. Pollock’s approach?**

16 A. No. Mr. Pollock makes the same mistake Mr. Alvarez makes concerning existing  
17 metering infrastructure that will be retired due to the full AMS deployment: “[T]he  
18 unrecovered cost of existing meters” is not an “additional cost” of the AMS  
19 deployment precisely because the Companies will recover the prudently incurred  
20 costs of its existing metering infrastructure regardless of whether the Companies fully  
21 deploy AMS.

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<sup>17</sup> Pollock LG&E at 34-35.

<sup>18</sup> Kramer at 2:22-23.

<sup>19</sup> Pollock LG&E at 35.

1           To state it differently, the Commission will need to determine in this  
2 proceeding whether one possible state of the world, namely one without full AMS  
3 deployment, is more or less beneficial than another possible state of the world,  
4 namely one with full AMS deployment. But the regulatory compact requires that the  
5 Companies have the opportunity through rates to recover the cost (including carrying  
6 cost) of their existing metering plant in both possible future states of the world  
7 concerning AMS precisely because the cost of Companies’ existing metering plant is  
8 a prudently incurred cost; thus, it is not an “additional cost” of full AMS deployment.

9           Therefore, the supposed “additional cost” on which Mr. Pollock seeks to  
10 justify his proposed revenue requirement reduction to account for imputed AMS  
11 benefits simply does not exist; there is no “additional cost” to customers of the kind  
12 he asserts, so he cannot use it to justify supposedly related benefits in the form of  
13 revenue requirement reductions. To do so would be a misuse of the matching  
14 principle (i.e., benefits should tie to the costs that create them) upon which Mr.  
15 Pollock ostensibly relies.

16           Mr. Pollock then further violates the matching principle by recommending the  
17 Commission impute into the current test year (July 2017 – June 2018) an average of  
18 AMS savings projected to occur in calendar years 2019 and 2020 without also  
19 imputing AMS costs from the same time period.<sup>20</sup> Stated simply, Mr. Pollock’s  
20 proposal violates the matching principle, and the Commission should reject it as such.

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<sup>20</sup> Pollock LG&E at 35.

1 Revenue Allocation

2 **Q. Mr. Baron states he found an error in the data underlying the Companies’ class**  
3 **cost-of-service studies in these proceedings that precludes using the studies to**  
4 **allocate the Companies’ proposed revenue requirement.<sup>21</sup> How do the**  
5 **Companies respond?**

6 A. As W. Steven Seelye discusses at greater length, Mr. Baron did identify a data error  
7 that affected the cost-of-service studies Mr. Seelye performed. There was no error in  
8 the cost-of-service studies per se. As Mr. Seelye notes in his rebuttal testimony,  
9 correcting for the error does not result in directional changes to the Companies’  
10 studies. Therefore, as Mr. Seelye further discusses, the Companies are not modifying  
11 their proposed revenue allocations.

12 Concerning the intervenors’ proposed revenue allocations, it is noteworthy but  
13 unsurprising that each intervenor witness that addressed the issue in testimony  
14 advocated a revenue allocation that tended to be favorable to the intervenor for which  
15 the witness was testifying, as the attached Rebuttal Exhibit RMC-1 shows.<sup>22</sup> In  
16 contrast, the Companies’ proposed revenue allocations attempted to move toward cost  
17 of service in a manner consistent with gradualism and without seeking to favor any  
18 particular customer or customer class.

19 I would further note that Mr. Baron’s proposed revenue allocations contain an  
20 error, namely failing to reflect the position of Mr. Goins that the CSR credit should  
21 remain at the current level. To continue CSR credits at their current levels as Mr.  
22 Goins recommends requires additional revenue compared to the Company’s CSR-

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<sup>21</sup> Baron at 11-23.

<sup>22</sup> See, e.g., Baron at 34; Pollock LG&E at Exh. JP-11.

1 credit proposal, and that additional revenue must be allocated across all customer  
2 classes, which Mr. Baron fails to do. The result is that his revenue allocations to all  
3 rate classes are understated relative to what they should be when correctly accounting  
4 for LG&E's need to recover from all customers the amount of the CSR credit Mr.  
5 Baron would like to retain. The columns under the heading "KIUC-Baron w/CSR  
6 and Uniform % Increase" in Rebuttal Exhibit RMC-1 correct this error; Mr. Baron's  
7 original allocation is in the "KIUC-Baron As Filed" columns.

8 **Q. Do you have any comments concerning Mr. Pollock's revenue allocation**  
9 **proposals?**

10 A. Yes. Mr. Pollock's proposed revenue allocations would result in markedly higher  
11 rate increases for LG&E's residential electric and gas customers than LG&E's  
12 proposed revenue allocations.<sup>23</sup> In particular, Mr. Pollock advocates allocating *all* of  
13 the proposed LG&E gas rate increase to residential customers.<sup>24</sup> These  
14 recommendations are clearly at odds with the testimony of the other witnesses for  
15 Louisville Metro. For example, Louisville City Councilman Bill Hollander states that  
16 one of the areas of "greatest concern [is] ... the overwhelming increase to the  
17 Residential Class electric customer charge."<sup>25</sup> Councilman Kevin Kramer similarly  
18 states that one of the "greatest areas of concern [is] ... the unwarranted increase to the  
19 Residential Class electric customer charge ...."<sup>26</sup> Louisville Chief Financial Officer  
20 Daniel Frockt states his concern that an LG&E rate increase would increase bills for

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<sup>23</sup> See Pollock LG&E Exhibits JP-11 and JP-15.

<sup>24</sup> See Pollock LG&E Exhibit JP-15.

<sup>25</sup> Hollander at 3.

<sup>26</sup> Kramer at 2.

1 residential customers receiving LIHEAP assistance.<sup>27</sup> If Louisville Metro is as  
2 concerned about residential bill increases as its testifying officials appear to be, it is  
3 odd and inconsistent for their rate expert to testify in favor of revenue allocations that  
4 would result in significantly higher residential rate increases than those LG&E  
5 proposed.

6 **Residential Basic Service Charge and Energy Rate Concerns**

7 **Q. Several intervenor witnesses have argued the Company’s proposed increases to**  
8 **residential Basic Service Charges will reduce incentives for energy efficiency,<sup>28</sup>**  
9 **make it more difficult for customers to reduce their bills,<sup>29</sup> and will hit hardest**  
10 **low-and fixed-income customers.<sup>30</sup> In addition, a number of customers have filed**  
11 **public comments, many as form letters, asking the Commission to reject the**  
12 **Company’s Basic Service Charge proposal because, “It hurts people with low**  
13 **and moderate incomes,” and makes it more difficult for customers to reduce**  
14 **their bills by reducing energy usage.<sup>31</sup> Do you agree?**

15 **A.** No. LG&E’s current residential energy charge is \$0.08639 per kWh; its proposed  
16 charge is \$0.08471 per kWh. For a customer using an average 957 kWh per month,  
17 that results in \$1.61 per month of lower energy-consumption charges, and less than  
18 \$19.50 per year. Therefore, if an LG&E residential customer were considering one or  
19 more energy-efficiency investments or behavior changes that would reduce the  
20 customer’s average energy consumption by 20%—which would be a significant

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<sup>27</sup> Frockt at 3-4.

<sup>28</sup> See, e.g., Wallach LG&E at 11; Watkins LG&E at 52; Cummings at 9-10

<sup>29</sup> See, e.g., Watkins LG&E at 52; Cummings at 9-10.

<sup>30</sup> See, e.g., Cummings at 9-10; Hollander at 4; Kramer at 3.

<sup>31</sup> See, e.g., Public Comment of Martina Kunnecke (Apr. 3, 2017).

1 energy reduction—the difference in the resulting savings under current rates versus  
2 proposed rates would be less than \$4.00 per year. It seems unlikely that such a small  
3 change in bill savings would have any material impact on customers’ incentives to  
4 reduce their energy usage solely for bill-reduction purposes or for conservation  
5 purposes.

6 Similarly, LG&E’s current residential gas distribution cost component is  
7 \$0.28693 per Ccf; its proposed charge is \$0.25385 per Ccf. For a customer using an  
8 average 5.5 Mcf per month, that results in \$1.82 per month of lower gas-consumption  
9 charges, and less than \$22.00 per year. As with LG&E electric charges, it seems  
10 unlikely that amount of gas-charge reduction would have any material impact on  
11 customers’ incentives to reduce their gas usage solely for bill-reduction purposes or  
12 for conservation purposes.

13 With regard to the assertion that low-income customers will be most affected  
14 by the increased Basic Service Charges, it appears the assertion is largely untrue.  
15 LG&E electric customers receiving third-party assistance in 2016 had an average  
16 consumption of 974 kWh per month, higher than the residential average of 957  
17 kWh.<sup>32</sup> LG&E customers receiving WeCare in 2016 had an even higher monthly  
18 average consumption of 1,023 kWh.<sup>33</sup> Therefore, it appears that, on average, low-  
19 income LG&E customers will have lower bills under LG&E’s proposed increased  
20 Basic Service Charge with lower kWh charges. For gas, customers receiving third-  
21 party assistance in 2016 had average monthly usage of 53.24 Ccf, slightly lower than

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<sup>32</sup> Attachment to LG&E Response to ACM 1-3(a)(b).

<sup>33</sup> LG&E Response to MHC 1-22.

1 the average residential usage of 55 Ccf per month.<sup>34</sup> Therefore, it appears that low-  
2 income customers will, on the whole, be on average unaffected by LG&E's  
3 residential Basic Service Charge proposals relative to keeping the Basic Service  
4 Charges at lower levels and correspondingly increasing energy and gas consumption  
5 charges.

6 Notwithstanding that these intervenor assertions are meritless, they are also  
7 beside the point. As Mr. Seelye and I explained at length in our direct testimony and  
8 as Mr. Seelye addresses again in his rebuttal testimony, LG&E's residential Basic  
9 Service Charges are not designed or intended to promote or discourage energy  
10 efficiency or conservation, and certainly are not designed or intended to adversely  
11 affect low- or fixed-income customers; rather, they are designed to recover the  
12 customer-related fixed costs of providing service. Those costs simply do not vary  
13 with energy consumption, and it is therefore inappropriate to recover them through  
14 energy charges. Instead, because the costs are fixed, recovering the costs through  
15 fixed Basic Service Charges is appropriate. Moreover, as I showed above, increasing  
16 the Basic Service Charges as proposed will have almost no impact on customers'  
17 current conservation or energy-efficiency incentives, and will tend to be neutral or  
18 slightly beneficial to low-income customers on average.

19 **Q. Jonathan Wallach, testifying for Sierra Club, asserts the Company's proposal to**  
20 **split the residential and Rate GS energy charges into infrastructure-related and**  
21 **variable components will confuse customers, and possibly erroneously suggests**

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<sup>34</sup> Attachment to LG&E Response to ACM 1-3(a)(b).

1           **there is not a direct relationship between energy and demand for residential and**  
2           **GS customers.<sup>35</sup> Do you agree?**

3    A.    No.    As Mr. Seelye discusses, providing customers, the Commission, and other  
4           stakeholders more information by splitting the residential and Rate GS energy  
5           charges into infrastructure-related and variable components will tend to educate all  
6           stakeholders about the underlying costs of the electrical service they buy.  Indeed, it  
7           seems odd at best to suggest that keeping customers and other stakeholders in the  
8           dark is preferable to undertaking such educational efforts.  Moreover, as Mr. Seelye  
9           further notes, splitting gas charges into commodity and delivery components for  
10          LG&E is both longstanding and Commission-ordered, and I am not aware of any  
11          customer-confusion issues arising from it.

12                        Second, as the Company explained in discovery, there simply is not the direct  
13          relationship between energy and demand Mr. Wallach posits.  It is entirely possible to  
14          have high demand in a month and relatively low energy usage.  So the issue about  
15          which Mr. Wallach is concerned is illusory at best, and should not cause the  
16          Commission to reject the Company’s proposal.

17           **Proposed Rate Increases and CSR Credit Decreases Are Separate and Independent**  
18           **Issues**

19    **Q.    Witnesses for KIUC and Mr. Pollock argue that the Companies’ proposed rate**  
20           **increases coupled with the proposed reductions in CSR credits result in net bill**  
21           **increases for CSR participants that are excessive and do not comport with**  
22           **gradualism.<sup>36</sup> Do you agree?**

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<sup>35</sup> Wallach LG&E at 16-20.

<sup>36</sup> *See, e.g.*, Pollock LG&E at 53; Goins LG&E at 19; Simons at 3-4.



1 A. No. It is important to separate the issue of rate increases from the issue of how much  
2 all customers should be willing to pay for the right to curtail certain customers certain  
3 amounts under certain conditions, i.e., the level of CSR credits. Rate increases  
4 depend on revenue requirements and allocations of those revenue requirements  
5 among rate classes, largely by cost of service. That is a single, separable, and  
6 important issue in its own right, and it is the subject of most of these proceedings.

7 The issue of the appropriate CSR credit is entirely separate from other  
8 ratemaking considerations. As Messrs. Seelye and Sinclair address at length, setting  
9 CSR credits has *nothing to do* with CSR customers' utility bills and everything to do  
10 with what is an appropriate, reasonable price to pay CSR customers for the service  
11 they are offering. In that sense, namely as service providers, CSR customers are  
12 effectively vendors vis-à-vis setting CSR credits; they are selling a service—  
13 curtailment service—to the Companies and their customers. And though the  
14 Companies value highly the industrial customers who are also CSR customers, and  
15 therefore are keenly interested in the competitive concerns KIUC's customers have  
16 raised, the Companies owe a duty to all their customers to pay only what is  
17 appropriate and reasonable for CSR customers' willingness to curtail to various  
18 degrees under certain conditions.

19 Finally, I would note that, as Mr. Sinclair addresses in greater detail, CSR and  
20 non-firm service are not the same; rather, the Companies offer firm service and CSR  
21 credits for customers willing to curtail use under certain conditions.

1 **Q. KIUC’s witnesses, and particularly Dennis W. Goins, have requested “a**  
2 **Commission ordered, post-rate-case collaborative of stakeholders” to address**  
3 **CSR issues other than the value of CSR credits.<sup>37</sup> How do you respond?**

4 A. The issues Mr. Goins suggests such a collaborative might address have all been the  
5 subject of rate-case settlement negotiations, with the possible exception of discussing  
6 genuinely interruptible service. Indeed, the current contours of the CSR rider are  
7 very much the product of those settlement discussions and negotiations. So the  
8 Companies, KIUC, and other intervenors have already had, and doubtless will have in  
9 the future, precisely the kinds of discussions in which Mr. Goins suggests a  
10 Commission-ordered post-case collaborative would have.

11 Moreover, a Commission order is not required for KIUC, its members, and the  
12 Companies to discuss these or any other issues. As Mr. Malloy notes in his rebuttal  
13 testimony, the Companies have Major Accounts Representatives whose sole task is to  
14 interact and exchange information with the Companies’ largest customers, including  
15 KIUC’s members. The Companies’ personnel and KIUC’s representatives also  
16 participate together in the Companies’ DSM-EE Collaborative. Therefore, I do not  
17 believe there is a need for the Commission to order the Companies and KIUC to  
18 discuss these issues, and I further do not believe reporting to the Commission about  
19 such discussions is necessary.

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<sup>37</sup> Goins LG&E at 24-25.

**KSBA Matters**

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**Q. KSBA witness Ronald L. Willhite states that schools are different from other customers because of the statutory mandate contained in KRS 160.325.<sup>38</sup> Do you agree?**

A. I agree that KRS 160.325 requires boards of education in Kentucky to “enroll in the Kentucky Energy Efficiency Program that is offered by the Kentucky Pollution Prevention Center at the University of Louisville in order to obtain information regarding the potential energy savings for every board-owned and board-operated facility.”<sup>39</sup> That requirement does not apply to the Companies’ other customers. But that requirement does not affect the cost of providing utility service to schools, and is not a basis for differentiating schools from other customers with similar service characteristics; rather, the statute intends to help boards of education and the schools they oversee develop plans to reduce utility costs. In that respect, schools are like most, if not all, customers, who presumably seek to reduce utility costs consistent with their need to use utility services. But certainly KRS 160.325, laudable as its aims may be, does not relieve the Companies of their statutory obligation to provide service on a non-discriminatory basis and to establish and maintain rate classes that ensure customers receiving “a like and contemporaneous service under the same or substantially the same conditions” will pay the same rates.<sup>40</sup>

Moreover, the General Assembly knows how to require special rate considerations for particular groups, including charitable or eleemosynary groups and

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<sup>38</sup> Willhite LG&E at 4.  
<sup>39</sup> KRS 160.325(1).  
<sup>40</sup> KRS 278.170(1).

1 fire departments.<sup>41</sup> If the General Assembly has intended to create a special rate  
2 consideration for schools, it could easily have done so, but to date it has not.

3 **Q. Mr. Willhite asks the Commission to require the Company to provide schools**  
4 **additional rate options.<sup>42</sup> Should the Commission accept that recommendation?**

5 A. No. Over the course of more than a decade and multiple base-rate cases, the  
6 Companies have moved away from specialty rates to rate classes truly grounded in  
7 cost-of-service differences. In that same vein, the Companies have moved away from  
8 optional rates (except those offered on a pilot basis for the Companies to obtain data  
9 for possible future rate offerings) precisely because the Companies' goal has been to  
10 move toward cost-of-service-based rates. That philosophy and approach necessarily  
11 preclude optional rates; the cost to serve a customer is what it is, and ideally a  
12 utility's rates would collect exactly that cost. More practically, it is not possible to  
13 have perfectly tailored rates for each customer, so utilities use rate classes to group  
14 customers with similar service characteristics under the same rate structure and  
15 schedule. Therefore, even if a Rate P-12 Public School were justifiable as a separate  
16 rate class, the Company would not offer it as a rate option, but rather as the sole rate  
17 schedule appropriate for schools with certain service characteristics.

18 But as Mr. Seelye explains, contrary to Mr. Willhite's assertions, schools do  
19 not have unique service characteristics justifying school-only rate schedules.  
20 Therefore, the Commission should not require the Company to offer a school-specific  
21 Rate P-12 Public School, and certainly not as an optional rate, which would serve  
22 only to undermine the project of seeking to have all customers taking service under

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<sup>41</sup> KRS 278.170(2) and (3).

<sup>42</sup> Willhite LG&E at 6-7.

1 appropriate cost-of-service-based rates, with each rate class separated by genuine  
2 cost-of-service differences.

3 **Low-Income Advocates' Concerns**

4 **Q. Advocates for low-income customers have expressed concerns that the**  
5 **Company's proposed residential rate increase will be particularly challenging**  
6 **for low- and fixed-income customers.<sup>43</sup> How do you respond?**

7 A. As I described at length in my direct testimony, the Company is aware of the  
8 difficulties low- and fixed-income customers face.<sup>44</sup> As a result, the Company has a  
9 number of programs in place to help customers with their bills and has proposed to  
10 maintain the existing HEA charge.<sup>45</sup> Also, the Company and its employees,  
11 customers, and shareholders have contributed considerable funds and volunteer work  
12 to aid low-income customers with their bills and to improve the energy-efficiency of  
13 those customers' residences.<sup>46</sup> In addition, the Company has a significant DSM-EE  
14 program designed exclusively to improve the energy efficiency of low-income  
15 customers' residences, and has undertaken special efforts to publicize that program.<sup>47</sup>

16 But the Company believes its rate request is necessary to continue providing  
17 safe and reliable service to all customers. Though the Commission has been clear  
18 that utilities cannot offer special rates to low-income customers,<sup>48</sup> the Company  
19 believes it has undertaken many, if not all, reasonable steps to provide aid to low-

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<sup>43</sup> See, e.g., Cummings at 9-10; Hinko at 4-5.

<sup>44</sup> Conroy LG&E at 58-62.

<sup>45</sup> *Id.* at 58-60.

<sup>46</sup> *Id.*

<sup>47</sup> *Id.* at 60-62.

<sup>48</sup> *In the Matter of Adjustment of the Rates of Kentucky-American Water Company*, Case No. 2004-00103, Order at 82-84 (Feb. 28, 2005).

1 income customers consistent with the Company’s legal obligation of non-  
2 discrimination.

3 Finally, I would note again the recommendation of Mr. Pollock to increase  
4 residential rates more than what the Company has proposed.<sup>49</sup> In addition to being at  
5 odds with the professed concerns of Louisville Metro officials, it would place an  
6 increased burden on all residential customers, including low-income customers. Such  
7 customers and their advocates might inquire of their city representatives how seeking  
8 to increase residents’ rates beyond what a utility requests is in the residents’ interest.

9 **Q. Cathy Hinko, testifying on behalf of Metro Housing Coalition, alleges that**  
10 **LG&E’s proposed Basic Service Charge and Gas Line Tracker (“GLT”) have**  
11 **disparate racial impacts.<sup>50</sup> How do you respond?**

12 A. LG&E, as it both desire to do and is required to do under KRS 278.170, provides  
13 electric and gas service on a non-discriminatory basis. LG&E does not maintain data  
14 on the race of its customers, and would not do so even if it could. LG&E has plainly  
15 stated why it is seeking the Basic Service Charges and Gas Line Tracker rates it has  
16 proposed, and that is to ensure its rates better reflect LG&E’s cost of service.

17 **Q. Ms. Hinko asserts also that the proposed GLT changes cause renters rather than**  
18 **landlords to bear the cost of gas service lines, possibly in contravention of KRS**  
19 **385.595. Do you agree?**

20 A. No. As I explained in discovery in this proceeding, under LG&E’s gas tariff, the  
21 Company—not the customer—owns the service line at the premises of residential

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<sup>49</sup> Pollock LG&E Exhs. JP-11 and JP-15.

<sup>50</sup> Hinko at 4-16.

1 customers.<sup>51</sup> KRS 383.595(1)(d) imposes on the landlord the duty to maintain in  
2 good and safe working order and condition certain facilities and appliances supplied  
3 or required to be supplied by the landlord. Natural gas service lines are not to be  
4 supplied or required to be supplied by the landlord, but instead are part of the  
5 Company's natural gas plant. Thus, KRS 383.595 does not apply to LG&E's  
6 proposed changes to the Gas Line Tracker.

7 **Issues related to Fort Knox**

8 **Q. Thomas J. Prisco, testifying for the Department of Defense and All Other**  
9 **Federal Executive Agencies ("DoD-FEA"), states, "DoD would argued [sic] that**  
10 **if Fort Knox can produce electric power cheaper (for the installation), then**  
11 **LG&E's electric rates are not fair and reasonable."**<sup>52</sup> **Do you agree?**

12 **A.** No. Whether a customer can economically self-generate relative to a utility's rates  
13 has nothing to do with whether the utility's rates are fair, just, and reasonable; rather,  
14 a utility's rates are fair, just, and reasonable when they permit the utility the  
15 opportunity to recover its prudent operating costs and a rate of return on capital  
16 sufficient to attract capital necessary to provide safe and reliable utility service. The  
17 definition of "fair, just, and reasonable" has no relationship to a customer's cost of  
18 self-generation.

19 **Q. James T. Selecky, testifying for DoD-FEA, asserts that Time-of-Day Primary**  
20 **(Rate TODP) should have a provision for customers that have at least 1 MW of**  
21 **onsite generation to permit such customers to have one hour after an LG&E**

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<sup>51</sup> Louisville Gas and Electric Company, P.S.C. Gas No. 10, Original Sheet No. 97.3.

<sup>52</sup> Prisco at 7.

1 **fault for the customers' generation to come back online before LG&E can set**  
2 **billing demands for the affected customers.<sup>53</sup> Do you agree with this proposal?**

3 A. No. The underlying reason for a customer's demand does not affect the fact of the  
4 demand, and it is the fact of the demand, or more importantly the fact that the demand  
5 could occur, that causes LG&E to incur costs to build facilities of sufficient capacity  
6 to handle customers' demands, regardless of the demands' various causes. Therefore,  
7 from a pure cost-causation perspective, Mr. Selecky's proposal does not have support.

8 **Louisville Metro Concerns**

9 **Q. Messrs. Hollander and Kramer testify that LG&E's currently proposed rate**  
10 **increase, coming after a recently implemented base-rate increase, is difficult for**  
11 **the city and its residents to absorb.<sup>54</sup> How do you respond?**

12 A. LG&E appreciates that rate increases are challenging for customers, and therefore  
13 does not seek them lightly or without considerable forethought. But the evidence  
14 LG&E has supplied in this proceeding shows it will not earn a reasonable rate of  
15 return unless it is able to receive additional revenue. The additional revenue will  
16 allow LG&E to continue to provide the safe and reliable service LG&E's customers  
17 have come to expect, and indeed to enhance that service through the full AMS  
18 deployment and deployment of distribution automation, which will help ensure  
19 shorter outages and more reliable service.

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<sup>53</sup> Selecky at 3, 13, and 17-19.

<sup>54</sup> Hollander at 3; Kramer at 3.



1 **Q. Messrs. Hollander and Kramer note also that Louisville Metro have many**  
2 **streetlights, so LG&E’s proposed lighting rate increases will disproportionately**  
3 **impact the city. Do you agree?**

4 A. No. The reason for the increases to the lighting rates affecting Louisville Metro is  
5 precisely that those rates have historically been too low. Although LG&E  
6 understands a rate increase is never a welcome development, in the case of Louisville  
7 Metro’s lighting rate increase, the magnitude of the increase is an indicator that the  
8 city has been receiving a relative bargain on those lights for a number of years.

9 **Q. Geoff Hobin, testifying for Louisville Metro, notes that the demand charges**  
10 **associated with the Time-of-Day Secondary (“TODS”) rate under which the**  
11 **Transit Authority of River City (“TARC”) takes service for its electric buses**  
12 **cause the buses to be uneconomical compared to diesel-fueled buses.<sup>55</sup> Mr.**  
13 **Hobin therefore recommends “consideration of alternative, lower cost tariff**  
14 **options, or rate design proposals for electric vehicles operated for a public**  
15 **transit purpose,”<sup>56</sup> or, at a minimum, that “LG&E conduct electric vehicle load**  
16 **research, and ... publish the results.”<sup>57</sup> Do you agree with Mr. Hobin?**

17 A. No. As Mr. Hobin notes in his testimony, LG&E has provided TARC two 500 kW  
18 transformers to support TARC’s electric bus charging.<sup>58</sup> Those are significant  
19 transformers, and 500 kW is a significant demand, placing TARC’s bus charging  
20 terminals squarely within Rate TODS. Mr. Hobin does not suggest that LG&E has

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<sup>55</sup> Hobin at 4.

<sup>56</sup> *Id.*

<sup>57</sup> *Id.* at 5.

<sup>58</sup> *Id.* at 2-3.

1 placed the charging terminals on an incorrect rate, and does not challenge the cost-of-  
2 service justification for the rates or rate structure of Rate TODS.

3 As Mr. Hobin acknowledges, the cost of electric service for massive 500 kW  
4 battery-charging stations is prohibitive relative to purchasing fuel for diesel-fueled  
5 buses, and TARC apparently desires to purchase more electric buses.<sup>59</sup> But Mr.  
6 Hobin does not state how an electric-bus-charging rate would be structured  
7 differently than Rate TODS while still reflecting the cost of serving electric bus  
8 charging stations; neither does he state how he believes conducting “electric vehicle  
9 load research, and ... publish[ing] the results” would help develop a more  
10 advantageous rate that still reflects LG&E’s cost of service. Indeed, Rate TODS has  
11 seasonal time-differentiated demand charges designed to reflect the differing costs of  
12 creating demand at different times of day, which reflect LG&E’s load profile at  
13 different times of day across two seasons. It is not clear what having more data about  
14 bus charging would do to improve rate design from TARC’s perspective.

15 Also, as I noted above concerning KSBA’s arguments, over the course of  
16 more than a decade and multiple base-rate cases, LG&E has moved away from  
17 specialty rates to rate classes truly grounded in cost-of-service differences. In that  
18 same vein, LG&E has moved away from optional rates (except those offered on a  
19 pilot basis for the Companies to obtain data for possible future rate offerings)  
20 precisely because the Companies’ goal has been to move toward cost-of-service-  
21 based rates. That philosophy and approach necessarily preclude optional rates; the  
22 cost to serve a customer is what it is, and ideally a utility’s rates would collect exactly

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<sup>59</sup> *Id.* at 4.

1 that cost. More practically, it is not possible to have perfectly tailored rates for each  
2 customer, so utilities use rate classes to group customers with similar service  
3 characteristics under the same rate structure and schedule. For TARC's bus charging,  
4 the appropriate cost-based rate is TODS. For these reasons, I do not believe either  
5 creating an electric-vehicle charging rate for public transit or conducting load  
6 research on charging electric buses is necessary or appropriate.

7 **Q. Does this conclude your testimony?**

8 A. Yes, it does.

9

**VERIFICATION**

**COMMONWEALTH OF KENTUCKY** )  
 ) **SS:**  
**COUNTY OF JEFFERSON** )

The undersigned, **Robert M. Conroy**, being duly sworn, deposes and says that he is Vice President – State Regulation and Rates for Louisville Gas and Electric Company and Kentucky Utilities Company, an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
\_\_\_\_\_  
**Robert M. Conroy**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10<sup>th</sup> day of April 2017.

  
\_\_\_\_\_  
Notary Public (SEAL)

My Commission Expires:  
**JUDY SCHOOLER**  
**Notary Public, State at Large, KY**  
**My commission expires July 11, 2018**  
**Notary ID # 512743**

Rebuttal Exhibit RMC-1

Summary of Parties' Revenue Allocation Proposals

**Louisville Gas and Electric Company**  
**Summary of Parties' Revenue Allocation Proposals**  
**Case No. 2016-00371**

(\$000)	LOUISVILLE GAS & ELECTRIC COMPANY - ELECTRIC				AG - Watkins		KIUC-Baron As Filed		KIUC-Baron w/CSR and Uniform % Increase		Lou METRO - Pollock		KROGER-Townsend	
	Rate Class	Total Revenue at Current Rates	Total Revenue at Proposed Rates	Change in Total Revenue	Percent Change in Total Revenue	Change in Total Revenue	Variance (\$)	Change in Total Revenue	Variance (\$)	Change in Total Revenue	Variance (\$)	Change in Total Revenue	Variance (\$)	Change in Total Revenue
Residential Service	\$ 441,462	\$ 483,589	\$ 42,126	9.54%	\$ 42,126	\$ -	\$ 36,699	\$ (5,428)	\$ 37,467	\$ (4,659)	\$ 56,340	\$ 14,214	\$ 42,132	\$ 5
Residential Time-of-Day Service	\$ 56	\$ 61	\$ 5	9.53%	\$ 5	\$ -	\$ 5	\$ (1)	\$ 5	\$ (1)	\$ -	\$ (5)	\$ -	\$ (5)
General Service	\$ 170,462	\$ 182,642	\$ 12,181	7.15%	\$ 10,167	\$ (2,014)	\$ 14,170	\$ 1,990	\$ 14,467	\$ 2,286	\$ 8,408	\$ (3,773)	\$ 18,305	\$ 6,124
Power Service-Secondary	\$ 164,896	\$ 176,527	\$ 11,631	7.05%	\$ 11,240	\$ (391)	\$ 13,708	\$ 2,077	\$ 13,995	\$ 2,364	\$ 8,551	\$ (3,080)	\$ 10,884	\$ (747)
Power Service-Primary	\$ 12,536	\$ 13,571	\$ 1,035	8.25%	\$ 1,035	\$ 0	\$ 1,042	\$ 8	\$ 1,064	\$ 29	\$ 597	\$ (438)	\$ 1,356	\$ 321
Time-of-Day Secondary Service	\$ 84,439	\$ 90,137	\$ 5,698	6.75%	\$ 4,677	\$ (1,021)	\$ 7,019	\$ 1,321	\$ 7,166	\$ 1,468	\$ 1,777	\$ (3,921)	\$ -	\$ (5,698)
Time-of-Day Primary Service	\$ 126,370	\$ 136,756	\$ 10,385	8.22%	\$ 12,383	\$ 1,998	\$ 10,505	\$ 120	\$ 10,725	\$ 340	\$ 8,646	\$ (1,739)	\$ 10,385	\$ (0)
Retail Transmission Service	\$ 68,896	\$ 74,720	\$ 5,824	8.45%	\$ 7,044	\$ 1,220	\$ 5,727	\$ (97)	\$ 5,847	\$ 23	\$ 4,472	\$ (1,352)	\$ 5,824	\$ (0)
Fluctuating Load Service	\$ -	\$ -	\$ -	0.00%	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Lighting Energy Service	\$ 245	\$ 245	\$ -	0.00%	\$ 21	\$ 21	\$ 20	\$ 20	\$ 21	\$ 21	\$ -	\$ -	\$ -	\$ -
Traffic Energy Service	\$ 304	\$ 325	\$ 21	6.76%	\$ 18	\$ (3)	\$ 25	\$ 5	\$ 26	\$ 5	\$ 4	\$ (17)	\$ 21	\$ -
Lighting Service & Restricted Lighting Service	\$ 23,389	\$ 25,310	\$ 1,920	8.21%	\$ 1,920	\$ -	\$ 1,944	\$ 24	\$ 1,985	\$ 65	\$ 1,852	\$ (68)	\$ 1,920	\$ -
Curtable Service Riders	\$ (4,335)	\$ (2,414)	\$ 1,920	-44.30%	\$ 1,920	\$ -	\$ -	\$ (1,920)	\$ -	\$ (1,920)	\$ 1,920	\$ -	\$ 1,920	\$ -
Special Contracts	\$ 10,275	\$ 11,168	\$ 893	8.69%	\$ 1,084	\$ 191	\$ 854	\$ (39)	\$ 872	\$ (21)	\$ 1,074	\$ 181	\$ 893	\$ -
Sales to Ultimate Consumers	\$ 1,098,995	\$ 1,192,635	\$ 93,640	8.52%	\$ 93,641	\$ 1	\$ 91,720	\$ (1,920)	\$ 93,640	\$ 0	\$ 93,641	\$ 1	\$ 93,640	\$ 0

NOTE: Lou METRO Witness did not take a position on CSR in testimony.

(\$000)	LOUISVILLE GAS & ELECTRIC COMPANY - GAS				AG - Watkins		Lou METRO - Pollock	
	Rate Class	Total Revenue at Current Rates	Total Revenue at Proposed Rates	Change in Total Revenue	Percent Change in Total Revenue	Change in Total Revenue	Variance (\$)	Change in Total Revenue
Residential Gas Service (RGS)	\$ 214,164	\$ 224,795	\$ 10,631	4.96%	\$ 9,831	\$ (800)	\$ 13,970	\$ 3,339
Commercial Gas Service (CGS)	\$ 90,228	\$ 93,370	\$ 3,142	3.48%	\$ 3,504	\$ 362	\$ -	\$ (3,142)
Industrial Gas Service (IGS)	\$ 11,713	\$ 11,713	\$ 0	0.00%	\$ 0	\$ (0)	\$ -	\$ (0)
As Available Gas Service (AAGS)	\$ 1,077	\$ 1,005	\$ (72)	-6.65%	\$ -	\$ 72	\$ -	\$ 72
Firm Transportation (FT)	\$ 7,771	\$ 7,927	\$ 155	2.00%	\$ 451	\$ 296	\$ -	\$ (155)
Special Contract Intra-Company Sales	\$ 2,922	\$ 2,851	\$ (71)	-2.43%	\$ -	\$ 71	\$ -	\$ 71
Distributed Generation Gas Service (DGGs)	\$ 7	\$ 8	\$ 1	18.29%	\$ 1	\$ (0)	\$ -	\$ (1)
Substitute Gas Sales Service (SGSS)	\$ 19	\$ 61	\$ 41	215.03%	\$ 41	\$ (0)	\$ -	\$ (41)
Sales to Ultimate Consumers	\$ 327,902	\$ 341,730	\$ 13,829	4.22%	\$ 13,829	\$ 0	\$ 13,970	\$ 141

NOTE: Lou METRO Witness did not address DGGs, SGSS or Intra-Company Sales in testimony.

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

<b>APPLICATION OF LOUISVILLE GAS</b>	)	
<b>AND ELECTRIC COMPANY FOR AN</b>	)	
<b>ADJUSTMENT OF ITS ELECTRIC AND</b>	)	<b>CASE NO. 2016-00371</b>
<b>GAS RATES AND FOR CERTIFICATES OF</b>	)	
<b>PUBLIC CONVENIENCE AND NECESSITY</b>	)	

**REBUTTAL TESTIMONY OF**  
**WILLIAM STEVEN SEELYE**  
**MANAGING PARTNER**  
**THE PRIME GROUP, LLC**

**Filed: April 10, 2017**

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## **Exhibits**

Rebuttal Exhibit WSS-1 – Analysis of LOLP Hours

Rebuttal Exhibit WSS-2 – Cust Cost from the AG's Electric Cost of Service Study

Rebuttal Exhibit WSS-3 – Incremental Cost of Connecting a Res Elec Customer

Rebuttal Exhibit WSS-4 – Avoided Cost Analysis based on CT in 2029

Rebuttal Exhibit WSS-5 – Avoided Cost Analysis based on CT in 2048

Rebuttal Exhibit WSS-6 – Impact on Billing Demand by Varying Ratchet Percent

Rebuttal Exhibit WSS-7 – Elimination of Base ECR Revenue from Revenues

Rebuttal Exhibit WSS-8 – Mr. Willhite's Failure to Remove Base Revenues

1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is William Steven Seelye. My business address is 6001 Claymont Village  
4 Drive, Suite 8, Crestwood, Kentucky 40014.

5 **Q. Have you previously submitted testimony in this proceeding?**

6 A. Yes. I submitted direct testimony on November 23, 2016

7 **Q. What is the purpose of your testimony?**

8 A. The purpose of my testimony is to address class cost of service and rate design issues  
9 raised in the direct testimony of the following witnesses: Glenn A. Watkins on behalf  
10 of the Office of the Attorney General (“AG”); Stephen J. Baron on behalf of Kentucky  
11 Industrial Utility Customers, Inc. (“KIUC”); Dennis W. Goins on behalf of KIUC;  
12 Jeffry Pollock on behalf of Louisville/Jefferson County Metro Government  
13 (“Louisville Metro”); Neal Townsend on behalf of Kroger Co. (“Kroger”); Gregory W.  
14 Tillman on behalf of Wal-Mart Stores East, LP and Sam’s East, Inc. (“Walmart”);  
15 James T. Selecky on behalf of the United States Department of Defense and all other  
16 Federal Executive Agencies (“DOD”); Thomas J. Prisco on behalf of DOD; Ronald L.  
17 Willhite on behalf of Kentucky School Boards Association (“KSBA”); Eric Wallin on  
18 behalf of JBS Swift & Company (“JBS Swift”); and Jonathan Wallach on behalf of  
19 Sierra Club and Amy Waters (“Sierra Club”).

20 **Q. How is your testimony organized?**

21 A. My testimony is divided into the following sections: (I) Introduction, (II) Electric Cost  
22 of Service Study, (III) Allocation of the Electric Revenue Increase, (IV) Electric Rate

1 Design, (V) Gas Cost of Service Study, (VI) Allocation of the Gas Revenue Increase,  
2 and (VII) Gas Rate Design.

3

4 **II. ELECTRIC COST OF SERVICE STUDY**

5 **A. OVERVIEW OF THE POSITIONS OF THE PARTIES**

6 **Q. What is the purpose of a class cost of service study in developing rates for an**  
7 **electric utility?**

8 A. The general purpose of a class cost of service study is to determine the cost of providing  
9 service for each of the major customer classes served by a utility for use in developing  
10 rates. As explained in the National Association of Regulatory Utility Commissioners  
11 (“NARUC”) *Electric Utility Cost Allocation Manual*:

12 Cost of service studies are among the basic tools of ratemaking.  
13 While opinions vary on the appropriate methodologies to be used to  
14 perform cost studies, few analysts seriously question the standard  
15 that service should be provided at cost. Non-cost concepts and  
16 principles often modify the cost of service standard, but it remains  
17 the primary criterion for the reasonableness of rates.<sup>1</sup>  
18

19 More specifically, a cost of service study is used to attribute costs to each rate class  
20 based on how customers in the class cause costs to be incurred. A cost of service study  
21 is also used to identify costs that should be recovered through the various components  
22 of the utility’s rates such as the basic service or customer charge, energy charge, and

---

<sup>1</sup> National Association of Regulatory Utility Commissioners (“NARUC”) *Electric Utility Cost Allocation Manual* at p. 12.

1 demand charge.

2 **Q. Is there general agreement among the intervenor witnesses on the purpose of a**  
3 **class cost of service study?**

4 A. Yes, I believe that there is. All of the cost of service witnesses in this proceeding seem  
5 to acknowledge, perhaps to varying degrees, that the cost of providing service should  
6 be recognized in setting rates. However, the witnesses have different preferences for  
7 the methodology or methodologies that should be considered. In this proceeding,  
8 LG&E submitted cost of service studies using two different methodologies for  
9 allocating fixed production costs. In the first study, fixed production costs were time-  
10 differentiated and allocated using what has been referred to as the “modified BIP  
11 methodology”. In the second study, fixed production costs were allocated using what  
12 has been referred as the “LOLP methodology”. Some intervenor witnesses have  
13 expressed a preference for the modified BIP methodology while others have expressed  
14 a preference for the LOLP methodology. While the AG’s witness prefers the modified  
15 BIP methodology to the LOLP methodology, his ultimate preference is for a  
16 methodology that he calls a “POD [Probability of Dispatch] methodology,” which  
17 would effectively allocate more fixed production costs on the basis of the amount of  
18 energy used by each rate class as opposed to peak demands. KIUC’s witness seems to  
19 have a preference for a single coincident peak (single CP) methodology.

20 **Q. Please briefly describe the modified BIP methodology.**

21 A. The modified BIP methodology was developed by LG&E in the early 1980s as part of  
22 a directive by the Kentucky Public Service Commission (“Commission”) in

1 Administrative Case No. 203 for the major utilities in Kentucky to perform time-  
2 differentiated cost of service studies. “BIP” refers to Base-Intermediate-Peak fixed  
3 production costs. LG&E developed the modified BIP methodology because the  
4 standard BIP methodology did not produce reasonable results for a utility whose  
5 generation fleet consisted almost entirely of coal-fired base load power plants. With  
6 the traditional BIP approach, virtually all LG&E’s generation assets would have been  
7 assigned as base costs and allocated on kWh despite significant seasonal variations in  
8 the Company’s load.

9 The basic idea behind the modified BIP methodology was to assign a  
10 percentage of production capacity costs as “Base” or “Non-Time-Differentiated” based  
11 on the minimum amount of capacity that is required to provide service each and every  
12 hour of the year and then to assign the percentages of production capacity as “peak”  
13 and “intermediate” on the basis of the capacity required to serve the peak and  
14 intermediate periods. The modified BIP methodology therefore determines Base costs  
15 based on the relationship of the Company’s minimum annual load to its maximum  
16 annual load. Intermediate costs are determined by first calculating the capacity  
17 represented by the relationship between the winter peak load to the maximum peak load  
18 and then allocating that capacity between the Winter Peak Period and the Summer Peak  
19 Period based on the hours in each of the winter and summer peak periods. The Summer  
20 Peak costs then represent the intermediate costs not allocated to the Winter Peak Period  
21 in the previous step, plus all remaining capacity.

22 In the modified BIP cost of service study, 34.38% of fixed production costs are

1 considered Non-Time-Differentiated Costs and allocated on the basis of loss-adjusted  
2 energy (kWh); 36.02% of fixed production costs are categorized as Winter Peak Period  
3 Costs and allocated on the basis of winter coincident peak demand (i.e., class demand  
4 at the time of the winter system peak); and 29.60% of fixed production costs are  
5 categorized as Summer Peak Period Costs and allocated on the basis of summer  
6 coincident peak demand (i.e. class demand at the time of summer system peak).

7 **Q. What are the points in favor of the modified BIP methodology?**

8 A. The modified BIP methodology has at least three favorable attributes. First, with the  
9 modified BIP methodology, it is impossible for any customer class to get a free ride by  
10 not being allocated at least some fixed production costs. Because the Base or Non-  
11 Time-Differentiated costs are allocated on the basis of each class's annual loss-adjusted  
12 kWh energy, each class will necessarily receive an allocation of Base Costs. Therefore,  
13 even a hypothetical customer class that operates entirely off peak will still receive an  
14 allocation of Base costs.

15 Second, the modified BIP methodology gives consideration to the *utilization* of  
16 production capacity by all rate classes. With the modified BIP methodology, all rate  
17 classes that utilize the production system would receive an allocation of the production  
18 fixed costs even if any of the classes have zero on-peak loads. Therefore, the modified  
19 BIP methodology gives recognition to the *utilization* of the production facilities.  
20 However, a strong argument can be made that the *utilization* of production facilities  
21 has little or no bearing on fixed production costs, particularly fixed costs of production  
22 facilities that have already been installed to meet customer demands.

1 Third, the modified BIP methodology has now been used for decades for both  
2 LG&E and KU, and almost four decades for LG&E. Thus, the continuity in the use of  
3 the modified BIP methodology must count as an important point in favor of the  
4 methodology.

5 **Q. What criticisms of the modified BIP methodology have the intervenor witnesses**  
6 **made?**

7 A. Witnesses for Louisville/Metro, KIUC and the DOD oppose the modified BIP  
8 methodology. Louisville/Metro witness Pollock makes the argument that “cost  
9 causation is primarily a function of peak demand”.<sup>2</sup> He states:

10 The reality is, as previously discussed, that the required amount of  
11 generation capacity is sized to meet a utility’s peak demand.  
12 Further, an investment that is built to serve on-peak demand is also  
13 available to serve off-peak demand. In other words, off-peak usage  
14 is a bi-product of on-peak usage. Therefore, the BIP is not  
15 consistent with cost causation because off-peak usage is merely a  
16 bi-product of providing generation capacity that meets LG&E’s  
17 projected peak demand.<sup>3</sup>  
18

19 A criticism made by KIUC witness Baron is that the percentage cost  
20 assignments to the Base, Intermediate and Peak costing periods have changed over the  
21 years.<sup>4</sup> Certainly, the Companies’ generation capacity needs have changed since the  
22 methodology was first developed. When the methodology was developed in the early  
23 1980s, LG&E’s generation system was planned to meet a high summer peak demand

---

<sup>2</sup> Pollock testimony at page 45, line 14.

<sup>3</sup> *Id.* at lines 8-13.

<sup>4</sup> Baron testimony at page 25, lines 9-12.

1 and a significantly lower winter peak demand. With the merger of LG&E and KU, the  
2 Companies' generation capacity is now jointly planned and the combined systems now  
3 have a significant winter peak demand. While the Companies' summer peak demand  
4 is the principal driver in planning its generation capacity, the modified BIP  
5 methodology now allocates more costs to the winter peak period than to the summer  
6 peak period. Specifically, the modified BIP cost of service study allocates 36.02% of  
7 fixed production costs on the basis of winter coincident peak demand but only 29.60%  
8 on the basis of summer coincident peak demand. Mr. Baron states as follows:

9 In this current 2016 case, the summer period is allocated the smallest  
10 share of costs, despite the fact that the combined Companies are  
11 strongly summer peaking during the projected test year (the summer  
12 peak is projected to be 11% higher than the winter peak).<sup>5</sup>  
13

14 DOD witness Selecky offers three criticisms of the modified BIP methodology: (1) by  
15 using the modified BIP methodology, average demand is double counted in the  
16 allocation process; (2) that the modified BIP methodology fails to recognize tradeoffs  
17 between capital and operating costs; and (3) the modified BIP methodology is an  
18 oversimplification of the utility planning process.<sup>6</sup> Mr. Selecky goes on to explain that  
19 modified BIP methodology allocates too much fixed production costs to high load  
20 factor customers, e.g., customers that use significant amounts of power during off-peak  
21 periods.<sup>7</sup>

---

<sup>5</sup> *Id.* at lines 1-4.

<sup>6</sup> Selecky testimony at page 9, lines 5-11.

<sup>7</sup> *Id.* at page 10, lines 5-7.



1 **Q. Please briefly describe the LOLP methodology.**

2 A. The LOLP methodology allocates fixed production costs on the basis of the load-  
3 weighted loss of load probability (“LOLP”) for each hour of the test year. LOLP is a  
4 measure of the probability of the utility not having the resources to meet its demand in  
5 a particular hour. LOLP has been used for decades in the Companies’ resource  
6 planning processes, and is a key measure for determining the Company’s reserve  
7 margin requirements.

8 **Q. What are the points in favor of the LOLP methodology?**

9 A. The LOLP methodology allocates fixed production costs on the basis of a key planning  
10 metric used by the Companies. LOLP is a probability measure recognized in the  
11 industry as an important measurement for power production planning. Therefore,  
12 allocating fixed production costs on the basis of each rate class’s contribution to the  
13 hourly LOLP ties cost allocation to the way that generation resources are planned.  
14 Also, the LOLP methodology does not allocate fixed production costs on the basis of  
15 customer load for a single hour of the year, as the single summer CP approach favored  
16 by Mr. Baron would.<sup>8</sup>

17 **Q. What are the criticisms of the LOLP methodology?**

18 A. Under the LOLP methodology, it would be theoretically possible for a particular rate  
19 class not to be allocated any production capacity costs. But as a practical matter, this  
20 does not occur on LG&E’s system. The classes with the highest likelihood of this

---

<sup>8</sup> Baron testimony at page 30, lines 8-11.

1 occurring are street lighting rate classes. Because street lighting is used during  
2 nighttime hours, it would be possible for the class to have zero load during hours when  
3 there is a non-zero LOLP. However, this does not occur on LG&E and KU's systems.  
4 Using the LOLP methodology, all customer classes, including the lighting classes, are  
5 allocated some fixed production costs. Thus, the possibility of any rate class (such as  
6 for lighting service) receiving a free ride is merely theoretical. Unlike the single CP  
7 methodology favored by Mr. Baron, the LOLP would not create the situation in which  
8 particular rate classes would fail to be allocated some fixed production costs. Because  
9 street lights do not operate during the hour of LG&E and KU's summer system peak,  
10 the Companies' lighting rates would not be allocated any production capacity costs  
11 with the single summer CP methodology apparently favored by Mr. Baron.

12 **Q. What are the intervenors' positions regarding the modified BIP methodology and**  
13 **the LOLP methodology?**

14 A. While rejecting the LOLP methodology, the AG's witness, Mr. Watkins, finds the  
15 modified BIP methodology to be more acceptable, but he ultimately recommends a  
16 POD methodology. The AG's POD methodology will be discussed in greater detail  
17 later in my testimony.

18 KIUC's witness, Mr. Baron, seems to reject both methodologies. He states that  
19 the BIP methodology is flawed, yet he feels that details of the LOLP methodology have  
20 not been sufficiently reviewed. But DOD's witness Selecky comes to just the opposite  
21 conclusion, stating that, "LG&E witness Mr. Seelye discussed the LOLP methodology

1 in detail in his prefiled direct testimony.”<sup>9</sup> As indicated earlier, Mr. Baron seems to  
2 favor a single summer CP methodology. However, he does not present results for a  
3 single CP approach because of problems with the load data that he comments on, as  
4 will be discussed later in my testimony.

5 Louisville Metro’s witness, Mr. Pollock, prefers the LOLP cost of service study  
6 to the modified BIP methodology. Mr. Pollock states:

7 In my opinion, LOLP reflects cost causation. This is because LOLP  
8 recognizes LG&E’s obligation to serve. The obligation to serve  
9 means that when customers flip the switch, the light or air  
10 conditioning will turn on and the machine will operate.<sup>10</sup>

11 ... In summary, cost causation is primarily a function of peak  
12 demand. Thus, a proper cost allocation method should emphasize  
13 peak demand. LOLP places more emphasis on peak demand.  
14 Therefore, it reflects cost causation.<sup>11</sup>  
15  
16

17 Mr. Pollock also states that the modified BIP methodology “is not consistent with cost  
18 causation because off-peak usage is merely a *bi-product* of providing generation  
19 capacity that meets LG&E’s projected peak demand.”<sup>12</sup>

20 Kroger’s witness, Mr. Townsend, does not take a position on the two  
21 methodologies but seems to suggest that the class rates of return for the two studies  
22 should be averaged.<sup>13</sup>

---

<sup>9</sup> Selecky testimony at page 11, lines 9-10.

<sup>10</sup> Pollock testimony at page 43, lines 15-17.

<sup>11</sup> Pollock testimony at page 45, lines 14-16.

<sup>12</sup> Pollock testimony at page 45, lines 11-13. Emphasis is in the original.

<sup>13</sup> Townsend testimony at page 9, lines 11-12.

1 Walmart’s witness, Mr. Tillman, seems to prefer the LOLP methodology, or at  
2 least “does not oppose the use of the LOLP methodology.”<sup>14</sup>

3 DOD’s witness, Mr. Selecky, contends that it is more appropriate to use the  
4 LOLP methodology than the BIP methodology. Mr. Selecky states:

5 [R]eviewing the development of the hourly LOLP allocators, it only  
6 takes approximately the top 50 peak hours when the loss of load  
7 probability is the greatest to develop the LOLP allocator. That is,  
8 after the 50 highest LOLP hours, the loss of load probability is so  
9 small it does not significantly contribute to the development of the  
10 allocator. As a result, the LOLP methodology gives much greater  
11 weight to the peak hours.<sup>15</sup>  
12

13 Mr. Selecky’s observation is important for two reasons. First, it underscores the point  
14 that the LOLP methodology gives greater weight to the peak load conditions on  
15 LG&E’s system for which the Company’s generation capacity is sized to meet.  
16 Second, Mr. Selecky’s comment also underscores the fact that the LOLP methodology  
17 does not allocate the Company’s entire generation assets on the basis of class loads  
18 during a single hour of the year, as the single summer CP approach favored by KIUC  
19 would.

20 Kentucky School Boards Association’s witness, Mr. Willhite, prefers the LOLP  
21 cost of service study. Mr. Willhite states that the “LOLP Study is a more reasonable  
22 assessment of the relative rate of returns (‘ROR’) for each rate class.”<sup>16</sup>

23 The positions of the intervenor witnesses can be summarized in the following

---

<sup>14</sup> Tillman testimony at page 17, lines 9-10.  
<sup>15</sup> Selecky testimony at page 12, lines 3-8.  
<sup>16</sup> Willhite testimony at page 5, lines 22-23.

1 table:

<b>LOLP RECOMMENDED</b>	<b>BIP FAVORED</b>	<b>OTHER</b>
Louisville Metro	AG -- BIP favored over LOLP but Probability of Dispatch (POD) recommended	KIUC – Single Summer CP
Department of Defense		AG – Probability of Dispatch Recommended
Walmart		Kroger – Average of LOLP and BIP
Ky School Boards Association		

2

3

**TABLE 1**

4

As can be seen from the above table, most of the intervenor witnesses favor the LOLP methodology.

5

6

7

**B. ATTORNEY GENERAL’S POSITIONS ON CLASS COST OF SERVICE**

8

**Q. Please address the specific criticisms of the LOLP methodology made by the AG’s witness.**

9

10

A. The AG’s witness, Mr. Watkins, puts forth three criticisms of the LOLP methodology.

11

First, he claims that because the LOLP methodology was developed using proprietary

12

software, the AG was not provided the source code and underlying algorithms. Second,

13

he objects that because LG&E and KU currently have sufficient capacity to meet its

14

load there are a limited number of hours for which the LOLP values are significantly

15

greater than zero. Third, he claims that the Companies’ LOLP methodology and

1 calculations do not consider curtailable loads served under the Curtailable Service  
2 Rider.

3           Regarding Mr. Watkins' first criticism, the PROSYM model used by LG&E  
4 and KU to calculate the LOLPs is a longstanding and proven system planning software  
5 used in the electric utility industry. LG&E and KU have purchased a license from ABB  
6 to use the software. PROSYM is a standard model used by over 130 companies  
7 worldwide to evaluate production energy and reliability costs. PROSYM is a  
8 recognized model in the industry; the results of PROSYM are accepted by regulatory  
9 commissions all over the United States in the evaluation of utilities' integrated resource  
10 planning efforts. Furthermore, LG&E and KU have used PROSYM in their resource  
11 planning efforts for decades. While LG&E and KU would not be permitted to provide  
12 the source code or algorithms used by ABB in PROSYM, nor do the Companies have  
13 the source code, ABB's technical sheets on PROSYM's LOLP algorithms were  
14 provided response to LG&E AG 1-293, which was subject to a non-disclosure  
15 agreement that the AG's witness signed. Additionally, the AG could have requested  
16 on-site visits to verify the reasonableness of the LOLP calculations or requested  
17 independent information from the PROSYM vendor. Furthermore, as discussed in the  
18 response and in the attachments to LG&E Metro 2-4, the Companies validated the  
19 reasonableness of PROSYM's LOLP model results using an Excel model.

20           With respect to Mr. Watkins' second criticism, while it is correct that LG&E  
21 and KU currently have sufficient generation capacity to meet customer demands on  
22 their systems, Mr. Watkins misses the entire point of the LOLP procedure used by the

1 Companies. Regardless of whether LG&E and KU currently have sufficient capacity  
2 to meet their demands, for decades it has been the loads for a finite number of hours  
3 that drive the Companies' need for new generation capacity. For most hours of the  
4 year, the LOLP values have always been low. For decades, the Companies' generation  
5 additions have been driven by loads during LG&E and KU's summer and winter peak  
6 periods. The purpose of the LOLP methodology is to identify the hours during the year  
7 that have the highest likelihood of the Companies having unserved demand. LG&E  
8 and KU's generation assets must be sized adequately to meet these critical hours.  
9 Therefore, these high-load hours of the year drive the amount of generation capacity  
10 that the Companies must have to meet the needs of customers. This is the point that  
11 the DOD's witness Selecky comments on but which the AG's witness fails to  
12 recognize. The DOD witness observed correctly that the LOLP cost of service study  
13 allocates fixed production costs predominantly on class loads for the 50 hours of the  
14 year with the highest LOLP values. Obviously, the system load during these hours of  
15 the year drive the amount of generation capacity that the Companies must install.  
16 LOLP also drives reserve margins used by LG&E and KU for resource planning.

17 Mr. Watkins is incorrect in his claim that the Companies' LOLP methodology  
18 and calculations do not consider curtailable loads served under the Curtailable Service  
19 Rider. The Company does consider the curtailable load in the LOLP calculations, not  
20 as a load reduction but as a capacity resource. This was covered in the response to  
21 LG&E KIUC 1-55, which was referenced in the response to LG&E AG 1-291, which  
22 Mr. Watkins references in his testimony.

1 Q. Is DOD witness Selecky correct that the LOLP allocator is principally determined  
2 by “top peak hours”?

3 A. Yes, the DOD witness makes an important observation, a fact that the AG’s witness  
4 ignores completely. The Companies’ peak load determines the amount of generation  
5 capacity that LG&E and KU must install. As shown in the following table (Table 2),  
6 almost 80% of the cumulative LOLP (“LOLP hours”) are determined by 50 hours  
7 during the test year; approximately 90% of the LOLP hours are determined by 100  
8 hours during the test year; and approximately 95% of the LOLP hours are determined  
9 by 150 hours during the test year:

10

CUMULATIVE PERCENTAGE OF LOLP TO TOTAL	NUMBER OF HOURS
78%	50 Hours
90%	100 Hours
95%	150 Hours
99%	300 Hours

11

12

**TABLE 2**

13

14

15

16

17

18

This table, which was constructed from the analysis included in Rebuttal Exhibit WSS-1, shows that with the LOLP cost of service study, 99 percent of fixed production costs are allocated to the customer classes on the basis of class demands for 300 hours of the year. All of these hours occur during either the Companies’ winter or summer peak periods. None of the 300 hours occur during the spring or fall months (the so-called “shoulder months”). Furthermore, none of the 300 hours occur during off-peak



1 nighttime hours. Therefore, the LOLP methodology appropriately allocates fixed  
2 production costs based on class loads during the Companies' peak load periods.

3 **Q. What criticisms does the AG's witness have of the modified BIP methodology?**

4 A. AG's witness Watkins states, "From a conceptual standpoint, Mr. Seelye's approach  
5 [using the BIP methodology] to allocate costs is reasonable."<sup>17</sup> His criticism is that the  
6 modified BIP methodology "does not reflect the actual mix of the supply resources  
7 *utilized* by LG&E."<sup>18</sup>

8 **Q. The AG's witness places greater emphasis on how the generation resources are  
9 utilized than either you or the other intervenor witnesses. Is that correct?**

10 A. Yes. Mr. Watkins argues that generation resources should be allocated to the customer  
11 classes based on how the generation resources are *utilized*, whereas the other intervenor  
12 witnesses contend that generation resources should be allocated based on the amount  
13 of *capacity required* to serve customers. This is a major conceptual difference between  
14 the AG's witness and the other intervenor witnesses. Louisville Metro's witness  
15 captures the difference between the *resources utilized* and the *capacity required*  
16 perspectives succinctly:

17 The obligation to serve means that when customers flip the switch,  
18 the light or air conditioning will turn on and the machine will  
19 operate. Thus, to ensure continuous service, the utility must size its  
20 capacity based on the projected system peak demand plus a margin  
21 to provide for contingencies such as forced outages, unexpected  
22 severe weather or load forecast error. If a utility were to size its  
23 generation capacity to meet average demand [i.e., utilization], it

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<sup>17</sup> Watkins testimony at page 17, lines 1-2.

<sup>18</sup> Watkins testimony at page 15, lines 24-25. Emphasis added.

1 could not provide continuous service.<sup>19</sup>

2  
3 ... The reality is, as previously discussed, that the required amount  
4 of generation capacity is sized to meet a utility's peak demand.  
5 Further, an investment that is built to serve on-peak demand is also  
6 available to serve off-peak demand. In other words, off-peak usage  
7 is a *bi-product* of on peak usage... In summary, cost causation is  
8 primarily a function of peak demand. Thus, a proper cost allocation  
9 method should emphasize peak.<sup>20</sup>

10  
11 **Q. Which of these two perspective do you favor?**

12 A. I am generally in agreement with the capacity required perspective. LG&E and KU's  
13 generation resources are sized to meet peak demands. Generation facilities are not  
14 sized to meet the annual utilization of the facilities. Increased peak demand will result  
15 in the need for additional generation resources; whereas greater utilization of the  
16 Companies' generation resources will not result in additional resources. In fact, greater  
17 utilization of the generation resources during off-peak periods will typically result in  
18 lower unit costs. Therefore, with respect to cost of service, generation resources should  
19 be allocated on the basis of peak demands. While the utilization of the generation  
20 resources has nothing to do with cost of service, taking utilization into account may  
21 appeal to someone's sense of *fairness*. By "fairness" I am not, at this point, referring  
22 to the regulatory standard of establishing fair, just and reasonable *rates*, which  
23 inevitably relies on principles of cost causation; rather, what I am referring to here is  
24 the notion that fairness should be baked into the determination of *cost of service*. I do

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<sup>19</sup> Pollock testimony at page 43, lines 16-22.

<sup>20</sup> Pollock testimony at page 45, lines 8-15.

1 not believe that the views on fairness, in this sense, have any place in the determination  
2 of *cost of service*. As the Louisville Metro witness points out, generation resources  
3 are sized to meet peak demands; therefore, peak demands are what drive the  
4 Company's fixed production costs, not the utilization of the facilities by customers. To  
5 state it plainly, a study that allocates fixed production costs purely on the basis of  
6 utilization cannot truly be considered a *cost of service study*. In fact, a study that  
7 allocates fixed production costs entirely on the basis of utilization should more  
8 accurately be characterized as a "fairness study".

9 **Q. Does fairness have a place in the determination of rates?**

10 A. Yes, particularly with respect to the regulatory concept of fairness of *rates* reflected by  
11 the "fair, just and reasonable" standard. While the concept of fairness should not be  
12 artificially embedded into a cost of service study, certain principles reflective of the  
13 fair, just and reasonable rate standard should, and must, be considered in setting rates.  
14 For example, a concern that I would have with relying on a single CP to allocate fixed  
15 production costs, even though there might be a theoretical justification for the use of a  
16 single summer CP allocator, is that it is possible, even likely, that certain rate classes  
17 would not be allocated any fixed production costs, even though the classes would  
18 certainly utilize the utility's generation resources. A case in point is street lighting  
19 service, which was mentioned earlier. If a single summer CP were used to allocate  
20 fixed production costs on LG&E and KU's systems, street lighting classes would  
21 receive no allocation of fixed production costs. Clearly, street lighting customers do  
22 not take power during the Companies' summer peak periods and should receive a lower

1 relative allocation than other rate classes, but it would be unreasonable for street  
2 lighting customers to pay zero cost for the production facilities that they utilize.  
3 Therefore, as a general principle, all customer classes should pay some fixed production  
4 costs.

5 **Q. But are street lighting rates assigned zero fixed production costs with either the**  
6 **LOLP or modified BIP methodologies?**

7 A. No. The concern is more theoretical than real with the Company's cost of service  
8 studies. With the LOLP and the modified BIP methodologies, all rate classes are  
9 allocated a portion of fixed production costs. However, this would not be the case for  
10 the single summer CP methodology suggested by KIUC's witness. Under a single  
11 summer CP methodology, street lighting would not be allocated any fixed production  
12 costs.

13 **Q. Do you agree with the Probability of Dispatch ("POD") methodology proposed by**  
14 **the AG's witness?**

15 A. No. The POD methodology assigns the fixed costs for each power plant ratably to each  
16 hour of the year based on the unit's output for the hour. These hourly fixed costs are  
17 then allocated to each rate class on the basis of the hourly loss-adjusted load for each  
18 rate class. Thus, the POD methodology allocates fixed production costs based purely  
19 on the hourly *utilization* of each power plant to serve the load. The POD methodology  
20 therefore does not reflect the capacity installed to serve the class load but only the  
21 utilization of the generation plants to provide service to customers. The POD  
22 methodology favors rate classes that have high peak demands (kW) but low amounts

1 of energy (kWh) and penalizes rate classes that have high energy usage (kWh) but  
2 lower relative demands (kW). In other words, the POD methodology penalizes classes  
3 that have high load factors, e.g., more constant load patterns. (*Load factor* is the ratio  
4 of average demand to peak demand.) The POD methodology does not assign costs in  
5 a manner that reflects how generation capacity was installed or how the costs were  
6 planned. The POD methodology is a perfect example of a study that adheres to the  
7 perspective that fixed production costs should be allocated on the basis of utilization.  
8 Consequently, the POD methodology does not provide useful information concerning  
9 cost of service, but instead attempts to provide *fairness* but in a counter-intuitive and  
10 counter-productive way, by penalizing customers that improve their load factors by  
11 using more energy during off-peak peaks.

12 **Q. Why is it problematic to consider the utilization of the power plants in allocating**  
13 **costs?**

14 A. The utilization of the power plant has little or no bearing on the Company's fixed  
15 production costs that have been installed to serve customers. To demonstrate this,  
16 consider the situation where a customer or customer class increases its off-peak usage  
17 of electric energy. Increasing usage during the off-peak period will not increase the  
18 Company's fixed production costs. Increases in off-peak usage can be served with  
19 existing generating resources and will not result in the need for additional generation  
20 capacity. If anything, increased utilization during off-peak periods will lower  
21 generation costs over the long run. This is not the case with increases in demand during  
22 on-peak periods. Because utilities install generation capacity to meet maximum on-

1 peak demands, increases in on-peak demands will ultimately result in additional  
2 capacity and in additional fixed costs. Because the AG's POD methodology allocates  
3 a significant portion of fixed costs to the off-peak utilization of the Company's  
4 generation resources, the methodology fails to accurately reflect cost of service. As I  
5 have indicated, the POD methodology has more to do with the concept of fairness, an  
6 abstract and ultimately subjective idea, rather than with cost of service.

7 **Q. Besides the POD methodology, does the AG's witness recommend any other**  
8 **changes to the cost of service study?**

9 A. Yes. Mr. Watkins proposes that primary distribution costs should be classified entirely  
10 as demand-related.

11 **Q. Do you agree with Mr. Watkins' proposal to classify primary distribution costs**  
12 **entirely as demand-rated?**

13 A. No.

14 **Q. How were primary distribution costs classified in the Company's cost of service**  
15 **study?**

16 A. In the cost of service studies filed by LG&E in this proceeding, primary distribution  
17 costs, secondary distribution costs, and line transformers were classified as demand-  
18 and customer-related using the zero-intercept methodology. With the zero-intercept  
19 methodology, a statistical analysis is performed to determine the fixed-cost  
20 components of overhead conductor, underground conductor, and transformers that do  
21 not vary with demand, but would still vary with the number of customers. This  
22 methodology has been used for decades for both LG&E and KU. The zero-intercept

1 methodology has also been accepted by the Commission in a number of rate cases. The  
2 Commission found LG&E's cost of service studies utilizing the zero-intercept  
3 methodology submitted in Case No. Case No. 90-158 to be reasonable. The  
4 Commission also found the embedded cost of service study submitted by Union Light  
5 Heat and Power in Case No. 2001-00092, which utilized the zero-intercept  
6 methodology, to be reasonable. Furthermore, the zero-intercept methodology has been  
7 used in every cost of service study filed by both KU and LG&E since the early 1980s,  
8 including the cost of service studies filed in Case Nos. 2014-00371 and 2014-00372,  
9 the Companies' last general rate case filings. In his cost of service study, the AG's  
10 witness accepts the Company's classifications of secondary distribution costs and  
11 transformer costs, which were based on zero-intercept calculations. Instead of  
12 classifying a portion of primary distribution lines as customer-related and a portion as  
13 demand-related, as in previous cost of service studies approved by the Commission,  
14 Mr. Watkins allocated primary distribution lines entirely as demand-related. The  
15 consequence of his proposal is to allocate proportionately more primary distribution  
16 costs to the customer classes with large users, particularly classes with large  
17 manufacturing customers.

18 **Q. What reasons does Mr. Watkins give for making this change?**

19 A. Mr. Watkins tries to link differences in the "mix of customers" across "customer  
20 density levels" to the notion that no portion of primary distribution lines are customer  
21 related. By "mix of customers", Mr. Watkins is referring to the percentage of  
22 customers in a region that are either residential (Rate RS), small commercial (Rate GS),

1 medium commercial and industrial (Rate PS), large industrial (Rate TODS, TODP,  
2 RTS), etc. He states that “the only reason why it may be appropriate to allocate a  
3 portion of distribution plant expenses based on number of customers, rather than peak  
4 demand, is due to the possibility that the mix of customers varies significantly across  
5 the customer density levels within LG&E’s service territory.”<sup>21</sup> But Mr. Watkins fails  
6 to explain why either the *mix of customers* or *customer density levels* have anything to  
7 do with allocating distribution facilities on the basis of the number of customers.

8 **Q. Do either the *mix of customers* or *customer density levels* for a zip code have**  
9 **anything to do with classifying distribution costs as customer-related?**

10 A. No. When new customers are added to LG&E’s distribution system, the Company  
11 will typically install primary lines, transformers, secondary lines, service lines, meters  
12 and other equipment. As new customers are added, the Company will typically install  
13 both primary and secondary lines, particularly as customer growth radiates away from  
14 urban centers, which is how LG&E experiences most of its customer growth.  
15 Furthermore, primary and secondary lines must be installed regardless of the  
16 customer’s rate classification. Thus, *customer mix* has nothing to do with whether  
17 primary lines are installed. The appropriateness of classifying primary and secondary  
18 lines as customer-related therefore does not hinge on “the possibility that the mix of  
19 customer varies significantly across the customer density levels within LG&E’s service  
20 territory.”

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<sup>21</sup> Watkins testimony at page 35, lines 9-12.



1 **Q. In reaching his conclusion did Mr. Watkins analyze costs?**

2 A. No. He constructs a graph of customers per square mile versus class percentage of total  
3 customers by zip code. He then claims that because the correlation coefficients  
4 between the customers per square mile versus the percentage of residential or general  
5 service customers to total customers is zero that there is no basis for classification of  
6 distribution plant on the basis of the number of customers. He also constructs a table  
7 cross referencing the number of customers in various customer density strata by rate  
8 schedule and comes to a similar conclusion. But he provides no information  
9 whatsoever on whether costs increase with the addition of customers. In fact, his  
10 analysis does not examine costs at all. Mr. Watkins posits that there *may be* a  
11 relationship between customer density and costs, but he is careful not to claim that there  
12 is in fact any such relationship. Mr. Watkins states, "While it is possible that it  
13 technically costs more to serve a rural customer versus an urban customer, regulatory  
14 policy in the United States has generally been not to price discriminate based on  
15 customer densities, urban versus rural, or other geographic differences."<sup>22</sup> This  
16 statement underscores the fact that Mr. Watkins did not perform a cost analysis by  
17 density level.

18 Furthermore, it is unclear what his measure of customer density (customers per  
19 square mile) tells us about electric service. A proper density measure for an electric  
20 utility is *customers per conductor mile*, not *customers per square mile*. Customers per

---

<sup>22</sup> Watkins testimony at page 33, lines 5-8. Emphasis added.

1 square mile is a purely topographical measurement that is unrelated to electric service.  
2 Customers per square mile should not be used as a proxy for customers per conductor  
3 mile because some sub-regions within a zip code may not be located near electric  
4 service lines.

5 **Q. Is there any merit to the AG's proposal to classify primary distribution plant**  
6 **entirely as demand-related?**

7 A. No. Mr. Watkins has not demonstrated that the cost of primary distribution facilities are  
8 invariant to the number of customers. The principal idea behind the zero-intercept  
9 methodology used by LG&E is to classify distribution costs based on the portion of  
10 distribution costs that are statistically unrelated to the load carrying capability of the  
11 facilities and are thus related to serving additional customers. In other words, the zero-  
12 intercept approach determines the portion of the cost of primary lines, secondary lines and  
13 transformers that do not vary with increases in demand. The validity of this approach is  
14 borne out by the fact that the Company installs primary lines, secondary lines and  
15 transformers when it adds new customers. For example, when the Company installs  
16 primary underground conductor to serve new customers, the cost of the trenching work  
17 and conduit installation does not vary with the customers' demand but with the fact that  
18 the customers were added to the system. These costs, which do not vary with demand,  
19 are incurred whenever a customer is added to the underground system. Therefore, it is  
20 inappropriate to classify all of the costs as demand-related as Mr. Watkins has done.

21 It should also be pointed out that there are numerous other internal inconsistencies  
22 with the various methodologies that Mr. Watkins uses in his proposed cost of service

1 studies. For example, as discussed earlier, he proposes to allocate fixed production costs  
2 based on the utilization instead of peak demand, but for primary and secondary  
3 distribution plant, he ignores the concept of utilization in favor of allocation on the basis  
4 of peak demand. Further, in his gas cost of service study for LG&E, which will be  
5 discussed later in my testimony, Mr. Watkins reverts to an allocation based on the  
6 utilization of distribution mains.

7

8 **C. KIUC'S POSITIONS ON CLASS COST OF SERVICE**

9 **Q. KIUC witness Baron points out errors in the hourly load data used to develop the**  
10 **demand allocation factors for the class cost of service studies. Do you agree with**  
11 **his observation?**

12 A. Yes. Corrected hourly load data was provided in response to Supplemental Response  
13 to Question No. 109 filed March 28, 2017 to the Commission Staff's Second Request  
14 for Information dated January 11, 2017. The Company was unaware of the spreadsheet  
15 errors prior to reviewing Mr. Baron's testimony.

16 **Q. Please describe the corrections made.**

17 A. Two changes were made to the hourly class load profiles provided in this supplemental  
18 response. First, the ordering problem Mr. Baron identified was corrected by properly  
19 aligning the days in the Historical Period (July 2015 – June 2016) and the Forecasted  
20 Test Period (July 2017 – June 2018) based on the daily energy total rank. Second, a  
21 small change was made to hold the monthly FLS load factors for KU constant from the  
22 Historical Period to the Forecasted Test Period.

1           As indicated in the Company’s response to LG&E AG 1-291(a), after ranking  
2           the days in each month of the Historical Period and Forecasted Test Period based on  
3           the daily energy total, the Company intended to align the days in the two periods based  
4           on rank so that the class load profiles in the Forecasted Test Period could be developed  
5           based on the class load profiles from the corresponding day of the Historical Period.  
6           As correctly pointed out by Mr. Baron, the days in the Historical Period and Forecasted  
7           Test Period were not properly aligned.

8           The Companies’ methodology was developed to ensure that the class load  
9           profiles for the peak day of each month in the Forecasted Test Period are developed  
10          based on the class load profiles for the peak day of the Historical Period. On peak load  
11          days, the more weather-sensitive classes will typically have a greater share of total load.  
12          By misaligning the days in the Historical Period and Forecasted Test Period, the share  
13          of total load on peak days was understated for some of the more weather-sensitive  
14          classes (e.g., Residential) and overstated for some of the less weather-sensitive classes.

15   **Q.    What impact did the changes have on the class load profiles for the Forecasted**  
16   **Test Period?**

17   A.    The table below compares the revised summer and winter coincident peaks to the  
18          coincident peaks that were originally submitted. In the summer, load on peak days is  
19          shifted from the less weather-sensitive classes to the residential class. In the winter,  
20          the sensitivity of the residential class to weather is much less due to the penetration of  
21          natural gas heating in the LG&E service territory. As a result, correcting the ordering  
22          problem did not have as big an impact to the winter coincident peaks.

1  
2

### LG&E Coincident Peaks (MW)

	Summer				Winter			
	Original	Revised	Abs Change	% Change	Original	Revised	Abs Change	% Change
Residential	971	1,238	266	27%	750	728	-22	-3%
General Service	351	287	-64	-18%	245	268	23	9%
PS Primary	30	27	-3	-11%	20	22	2	11%
PS Secondary	409	345	-64	-16%	257	270	13	5%
TOD Primary	322	262	-59	-18%	210	206	-4	-2%
TOD Secondary	209	175	-34	-16%	137	143	6	4%
RTS	193	157	-36	-19%	129	111	-18	-14%
Spec Con Cust #2	8	7	-1	-8%	5	7	1	23%
Spec Con Cust #1	20	16	-4	-22%	15	13	-1	-10%
Unmetered Lighting	0	0	0	0%	0	0	0	0%
Traffic Energy Svc	0	0	0	0%	0	0	0	0%
Lighting Energy Svc	0	0	0	0%	0	0	0	0%

3

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**TABLE 3**

5

The demands in the above table are shown at the customer delivery level and must be loss-adjusted for use in the cost of service study. The loss-adjusted demands were shown in the file attached to the Supplemental Response to Question No. 109 of the Commission Staff's Second Request for Information.

9

**Q. Have you updated the class cost of service studies to reflect the corrected load data?**

10

11

A. Yes. The effect of these changes on the cost of service studies is summarized in the Supplemental Response to Question No. 53 filed March 28, 2017 to the Commission Staff's First Request for Information Dated November 10, 2016.

12

13

14

**Q. What impact did the corrections have on the class rates of return?**

15

A. Correcting the hourly load data had less of an impact on the Base-Intermediate-Peak (BIP) study than the Loss of Load Probability (LOLP) study.

16

1 **Q. Please describe the impact of the corrections on the BIP cost of service study.**

2 A. The following table (Table 4) compares the class rates of return from the original BIP  
3 study to the rates of return for the corrected study, also showing the percentage-point  
4 change in the rates of return:

Rate Class	BIP Method		Percentage Point Difference
	Original ROR	Corrected ROR	
Residential Rate RS	2.65%	2.62%	-0.03%
General Service	7.34%	7.37%	0.03%
Power Service Primary Rate PS	6.49%	6.58%	0.09%
Power Service Secondary Rate PS	8.84%	8.89%	0.06%
TOD Rate TOD Primary	4.57%	4.52%	-0.05%
TOD Rate TOD Secondary	11.92%	12.03%	0.11%
Retail Transmission Service Rate RTS	3.48%	3.70%	0.22%
Special Contract #1	1.70%	2.05%	0.35%
Special Contract #2	2.45%	2.45%	0.00%
Lighting Rate RLS & LS	5.39%	5.27%	-0.13%
Lighting Rate LE	8.01%	6.85%	-1.16%
Lighting Rate TLE	7.62%	7.27%	-0.35%
<b>Total</b>	<b>4.92%</b>	<b>4.92%</b>	

5

6

**TABLE 4**

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11

12 **Q. Please describe the impact of the corrections on the LOLP cost of service study.**

13 A. The following table (Table 5) compares the class rates of return from the original LOLP  
14 study to the rates of return for the corrected study:

Rate Class	LOLP Method		Percentage-Point Difference
	Original ROR	Corrected ROR	
Residential Rate RS	2.04%	1.74%	-0.30%
General Service	8.65%	8.42%	-0.22%
Power Service Primary Rate PS	7.03%	7.80%	0.77%
Power Service Secondary Rate PS	9.70%	10.14%	0.45%
TOD Rate TOD Primary	5.39%	6.16%	0.77%
TOD Rate TOD Secondary	11.90%	12.79%	0.89%
Retail Transmission Service Rate RTS	4.83%	6.61%	1.78%
Special Contract #1	2.18%	4.08%	1.90%
Special Contract #2	3.11%	4.01%	0.90%
Lighting Rate RLS & LS	6.01%	5.90%	-0.11%
Lighting Rate LE	17.55%	15.12%	-2.43%
Lighting Rate TLE	10.39%	9.91%	-0.48%
<b>Total</b>	<b>4.92%</b>	<b>4.92%</b>	

**TABLE 5**

As can be seen from this table, correcting the spreadsheet error in the LOLP study has a more significant impact on the class rates for return, with percentage-point differences in rates of return for three classes exceeding  $\pm 1\%$ . Again, the largest decrease is for Lighting Energy Rate LE, which decreased from 17.55% to 15.12%. The largest increases in rates for return were for Retail Transmission Service, which increased from 4.83% to 6.61%, and for Special Contract #1, which increased from 2.18% to 4.08%.

**Q. Will the correction affect LG&E’s proposed allocation of the revenue increase?**

A. No. Revenue allocation will be discussed in the next primary section of my testimony.

**D. RECOMMENDATION**

**Q. What is your recommendation regarding the class cost of service study?**

1 A. It is my recommendation that the Commission make a determination that the LOLP  
2 cost of service study, as corrected, is reasonable and should be used as a guide for  
3 establishing rates. As an alternative, and as an initial step toward adopting the LOLP  
4 methodology, the class rates of returns could be averaged, as suggested by Kroger's  
5 witness, for purposes of determining the revenue allocated to each rate class. I  
6 recommend that the Commission reject the AG's proposed cost of service  
7 methodology.

8

9 **III. ALLOCATION OF THE ELECTRIC REVENUE INCREASE**

10 **A. OVERVIEW OF THE POSITIONS OF THE PARTIES**

11 **Q. Please describe how LG&E proposed to allocate the revenue increase to the rate**  
12 **classes.**

13 A. LG&E relied on the results of the class cost of service studies to allocate the overall  
14 revenue increase to the rate classes. In general, the Company proposed higher  
15 percentage increases for the rate classes that have low rates of return and lower  
16 percentage increases for classes that have higher rates of return. In developing the  
17 proposed percentage increases, the Company considered both the BIP cost of service  
18 study and the LOLP cost of service study, but gave more weight to the LOLP cost of  
19 service study. For the most part, the percentage increases proposed for the rate classes  
20 were inversely proportional to the class rates of return from the LOLP study. The  
21 decision was made to cap the increase for Residential Service (Rate RS), the class with  
22 the lowest rate of return, at approximately 1 percentage point above the overall average



1 for all classes. LG&E did not propose an increase for Lighting Energy Rate LE.

2 **Q. Do the revisions to the cost of service studies correcting the spreadsheet error in the**  
3 **development of the hourly class load data require a modification to the Company's**  
4 **proposed allocation of the revenue increase to the rate classes in this proceeding?**

5 A. No. While the revisions to the cost of service studies do affect the class rates of return,  
6 they did not change the results enough to warrant a change in the Company's proposed  
7 allocation of the revenue increase. As can be seen from the following table, the  
8 proposed percentage increases for the rate classes are still generally in line with the  
9 results of the cost of service study:

Sorted by Increase			
Rate Class	Rate of Return on Rate Base		Revenue
	BIP Version	LOLP Version	Increase
Residential Rate RS	2.62%	1.74%	9.54%
Special Contracts	2.25%	4.06%	8.69%
Retail Transmission Service Rate RTS	3.70%	6.61%	8.45%
Power Service - Primary	6.58%	7.80%	8.25%
Time-of-Day Primary Service	4.52%	6.16%	8.22%
Lighting Service & Restricted Lighting Service	5.27%	5.90%	8.21%
General Service	7.37%	8.42%	7.15%
Power Service - Secondary	8.89%	10.14%	7.05%
Traffic Energy Service	7.27%	9.91%	6.76%
Time-of-Day Secondary Service	12.03%	12.79%	6.75%
Lighting Energy Service	6.85%	15.12%	0.00%
Total All Classes	4.92%	4.92%	8.52%

10

11

**TABLE 6**

12

13

As shown in the above table, the proposed percentage increases are still generally  
14 consistent with the results of the BIP and LOLP cost of service studies. Possible  
15 exceptions might be that a slightly higher increase might be justified for Lighting

15

1 Service & Restricted Lighting Service and a slightly lower increase might be justified  
2 the Power Service – Secondary rate class.

3 **Q. What are the intervenor positions on allocating the revenue increase to the classes of**  
4 **service?**

5 A. Because of the spreadsheet error that Mr. Baron identified, KIUC’s witness proposes  
6 to increase each rate class by the same percentage.

7 The AG’s witness claims that the Company “has limited individual class  
8 increases somewhat too narrowly.”<sup>23</sup> In developing his proposed allocation of the  
9 revenue increase, Mr. Watkins relies on the results of the LOLP study, the BIP study  
10 and his own POD study.

11 Louisville Metro recommends allocating the increase to follow more closely  
12 the results of the LOLP cost of service study. Specifically, Louisville Metro proposes  
13 to assign much more of the increase to residential customers and the special contracts.  
14 In developing his proposed increases, Mr. Pollock removed embedded fuel costs from  
15 the analysis and capped the maximum increase for any class, excluding fuel costs, at  
16 150% of the overall increase, net of fuel costs. This results in a 21.2% increase for  
17 Residential Service (Rate RS) and for the special contracts.

18 Kroger’s witness recommends using an average of the LOLP and BIP cost of  
19 service studies to develop an allocation of the revenue increase and to significantly  
20 reduce subsidies. Kroger recommends that Time-of-Day Secondary (TODS) and

---

<sup>23</sup> Watkins testimony at page 47, lines 2-3.

1 Lighting Energy (LE) receive no increase.

2 Walmart does not oppose the Company's revenue allocation. The DOD  
3 recommends using the LOLP cost of service study for allocating the revenue increase  
4 to the rate classes. The DOD's witness does not provide specific recommendations  
5 regarding what the percentage increases for the rate classes should be.

6 **Q. Do you agree with the KIUC's witness that the spreadsheet error necessitates**  
7 **increasing all rate classes by the same percentage increase?**

8 A. No. LG&E used a tight bandwidth for the percentage increases, in the sense that the  
9 bandwidth between lowest percentage increase to the highest percentage increase for  
10 any single rate class was fairly narrow. Except for Lighting Energy (Rate LE), the  
11 percentage increases ranged from 6.75% to 9.54%. KIUC's proposal to increase all  
12 rate classes by the same percentage is therefore not a major departure from what the  
13 Company proposed. Yet, even though the Company did not propose a large correction  
14 in the proposed rates to address interclass subsidies, it is reasonable to give at least  
15 *some consideration* to the class rates of return from cost of service study, as corrected,  
16 in determining the percentage increases. The class rates of return did not change  
17 significantly after correcting the load data used to develop the allocation factors in the  
18 cost of service studies. Indeed, after correcting the error identified by Mr. Baron, the  
19 class rates of return did not change enough to support applying a uniform increase for  
20 all rate classes. Thus, there is no justification for increasing all rate classes by the same  
21 percentage.

22 **Q. Do you agree with the recommendation made by the AG's witness?**

1 A. No. As explained earlier, the POD cost of service methodology proposed by Mr.  
2 Watkins is flawed and should not be used for setting rates. While Mr. Watkins uses a  
3 combination of the results for the LOLP, BIP and POD cost of service studies, his  
4 proposed allocation would be weighted to include the results of methodologies  
5 (specifically the POD and the BIP) that give too much consideration to the utilization  
6 of power production facilities as opposed to principles of cost causation.

7 **Q. What is your reaction to Louisville Metro’s recommendation?**

8 A. Louisville Metro’s proposed methodology is fundamentally sound from a cost of  
9 service perspective. Mr. Pollock’s reliance on the LOLP cost of service study has  
10 merit, and so does his revenue impact analysis which removes fuel costs. However,  
11 the maximum increase proposed by Louisville Metro of 21.2% for Residential Service  
12 (Rate RS) and for the special contracts is larger than what I would recommend.

13 **Q. Do you agree with the recommendation made by Kroger?**

14 A. Kroger’s recommendation of using the average rates of return from the LOLP and BIP  
15 cost of service studies for purposes of allocating the revenue increase is not without  
16 merit. Taking into account the average rates of return from the two methodologies  
17 could be a way to make a gradual transition to a full recognition of the LOLP  
18 methodology in future rate cases. The following table shows the average rates of return  
19 based on the two methodologies:

Rate Class	Rate of Return on Rate Base		Avg of
	BIP Version	LOLP Version	BIP & LOLP
Residential Rate RS	2.62%	1.74%	2.18%
General Service	7.37%	8.42%	7.90%
Power Service - Secondary	8.89%	10.14%	9.51%
Power Service - Primary	6.58%	7.80%	7.19%
Time-of-Day Secondary Service	12.03%	12.79%	12.41%
Time-of-Day Primary Service	4.52%	6.16%	5.34%
Retail Transmission Service Rate RTS	3.70%	6.61%	5.16%
Lighting Energy Service	6.85%	15.12%	10.99%
Traffic Energy Service	7.27%	9.91%	8.59%
Lighting Service & Restricted Lighting Service	5.27%	5.90%	5.58%
Special Contracts	2.25%	4.06%	3.15%
Total All Classes	4.92%	4.92%	4.92%

**TABLE 7**

While the average rate of return for Time of Day Secondary Service (Rate TODS) is higher than most other classes, the Company does not agree with Mr. Townsend that the rate for this class should not be allocated an increase.

**B. RECOMMENDATION**

**Q. What is your recommendation concerning allocating the increase to the rate classes.**

A. As indicated earlier, based on the overall revenue increase proposed by the Company in this proceeding, the percentage increases originally proposed by LG&E in this proceeding are still reasonable. If the Commission determines that a different overall increase is justified, then I would recommend that the same general principles used by the Company to develop the proposed revenue increases, including the narrow bandwidth for the percentage increases, should be used to develop the approved increases.

1 **IV. ELECTRIC RATE DESIGN**

2 **A. RESIDENTIAL RATE DESIGN**

3 **Q. Please provide a brief description of the Company's proposed charges for**  
4 **Residential Service Rate RS.**

5 A. LG&E is proposing a Basic Service Charge of \$22.00 per month and is proposing to  
6 decrease the energy charge from \$0.08639 per kWh to \$0.08471 per kWh. LG&E is  
7 also proposing to separate the energy charge into a Variable Energy Charge component  
8 and an Infrastructure Energy Charge component. The proposed Variable Energy  
9 Charge is \$0.03681 per kWh and the Infrastructure Energy Charge is \$0.04790 per  
10 kWh. Separating the two charges out in this manner is purely informational. The  
11 Company wants customers, stakeholders and employees to be aware that two types of  
12 costs are recovered through the energy charge for Rate RS -- fixed costs and variable  
13 costs.

14 **Q. Do any of the intervenor witnesses address the proposed rates design charge for**  
15 **Rate RS?**

16 A. Yes. The AG's rate witness, Mr. Watkins, and Sierra Club's rate witness, Mr. Wallach,  
17 both oppose the increase in Basic Service Charge and the informational change to the  
18 energy charge. Both witnesses recommend that the Basic Service Charge remain at its  
19 current level.

20 **Q. Why does the AG's witness recommend against increasing the Basic Customer**  
21 **Charge?**

22 A. The AG's witness performed what he called a "direct customer cost analysis" which

1 results in a cost for residential customers of \$4.15 per month. But he recommends  
2 maintaining the Basic Service Charge at the current level of \$10.75 per month. He  
3 supports this proposal as follows:

4           Although my residential customer cost analysis indicates a  
5           maximum monthly customer charge of \$4.15 per month, I  
6           recommend maintaining the current customer charge of \$10.75 per  
7           month. In this regard, I recognize that the current rate of \$10.75  
8           more [sic.] than double that of the direct customer cost, however, in  
9           the interest of rate continuity and rate stability, my recommendation  
10          of maintaining the current monthly customer charge is in the best  
11          public interest.<sup>24</sup>  
12

13 **Q. Do you agree with Mr. Watkins direct customer cost analysis?**

14 A. No. His analysis fails to include costs that he classified as customer-related in his own  
15 cost of service study. While I am not in agreement with the AG's cost of service study,  
16 if all residential customer-related costs are identified from Mr. Watkins cost of service  
17 study, then his own cost of service study would show a customer cost of \$12.84 per  
18 month. Specifically, Mr. Watkins excluded customer-related components of secondary  
19 distribution lines and transformers that were classified as customer-related in his own  
20 study. The purpose of rate design is to develop rates that reflect cost causation.  
21 Specifically, costs should be billed in the manner in which they are incurred and in the  
22 manner in which they are classified. The cost classification step in a cost of service  
23 study, by definition, reflects cost causation and thus represents the most appropriate,  
24 fair and equitable way to bill those costs. It is a major inconsistency with Mr. Watkins'

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<sup>24</sup> Watkins testimony at page 63, lines 5-10.

1 proposed rate design that he ignored the principles of cost causation incorporated in his  
2 own cost of service study.

3 **Q. Have you prepared an analysis correcting Mr. Watkins' customer cost calculation**  
4 **to include costs that were classified as customer-related in his own cost of service**  
5 **study?**

6 A. Yes. Rebuttal Exhibit WSS-2 shows a corrected calculation that includes the customer-  
7 related cost components of line transformers and secondary lines. As can be seen from  
8 this exhibit, Mr. Watkins own cost of service study supports a customer cost of \$12.84  
9 per month. But as I mentioned earlier, I have a fundamental disagreement with the AG  
10 witness's failure to classify any primary distribution facilities as customer-related. If  
11 costs associated with the customer-related portion of primary distribution facilities are  
12 included in the customer cost calculation, then the cost is \$22.04 as was show in Exhibit  
13 WSS-2 of my direct testimony.

14 **Q. The Sierra Club takes the same position as the AG against increasing the Basic**  
15 **Service Charge. What is the Sierra Club's rationale for maintaining the charge**  
16 **at the current level?**

17 A. As with the AG's witness, Sierra Club's witness claims that the Company has  
18 overstated its customer-related costs. Mr. Wallach, Sierra Club's witness, modified the  
19 Company's unit cost calculation for Residential Service Rate RS by excluding the  
20 customer-related portions of poles, conductor, and transformer costs. Mr. Wallach  
21 calculates a customer-related cost for residential customers of \$8.01 per month. He  
22 refers to this as the "true cost", "incremental cost" and "minimum connection cost" for



1 a residential customer.<sup>25</sup>

2 **Q. Does Mr. Wallach’s \$8.01 per month cost reflect the “incremental cost” or**  
3 **“minimum connection cost” for a residential customer?**

4 A. No. Mr. Wallach’s \$8.01 per month cost comes nowhere close to reflect the  
5 incremental cost of connecting a new customer. Based on the actual cost of connecting  
6 63 typical residential customers in 2016, the total cost of providing overhead service  
7 was \$94,433, resulting in an average cost of \$1,499 per customer. For a residential  
8 customer served from the Company’s underground system the upfront cost is even  
9 higher. The equivalent cost to connect a residential customer with underground service  
10 is \$1,742. It is important to understand that LG&E incurs these costs regardless of  
11 what the customers’ energy usage turns out to be. Obviously, the customers being  
12 connected are free to take measures to keep their energy usage to a minimum by  
13 installing high efficiency appliances, adding solar panels, or simply closely monitoring  
14 their energy usage. Consequently, regardless of a customer’s energy usage, the  
15 Company will have incurred an upfront fixed cost of \$1,499 to connect a residential  
16 customer with overhead service or a cost of \$1,742 to connect a residential customer  
17 with underground service.

18 **Q. LG&E incurs an upfront cost of \$1,499 to connect a residential customer taking**  
19 **overhead service and \$1,742 to connect an underground residential customer, but**  
20 **what are the estimated monthly fixed carrying costs associated with these**

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<sup>25</sup> Wallach testimony at page 9, lines 3 and 8, and page 12, lines 9-11.

1           **expenditures?**

2    A.    As shown in Rebuttal Exhibit WSS-3, the estimated monthly incremental cost of  
3           connecting a new customer is \$23.25 per month for a residential customer taking  
4           overhead service and \$27.02 per month for a residential customer taking underground  
5           service. Since LG&E connects more new underground customers than overhead  
6           customers, the average monthly carrying charges of connecting a new customer will be  
7           closer to \$27.02. LG&E is proposing a Basic Service Charge of \$22.00 per month.  
8           The Company’s Basic Service Charge falls short of covering the incremental cost of  
9           connecting a new customer to the system, let alone providing recovery of costs of the  
10          backbone distribution system in place to deliver power to the customer.

11   **Q.    But considering how he performed his calculation, does Mr. Wallach’s \$8.01 cost**  
12           **in fact reflect the “incremental cost” or “connection cost” for a residential**  
13           **customer?**

14    A.    No. Although Mr. Wallach refers to the cost as an “incremental cost” and a “connection  
15           cost” for a residential customer, his costs were derived from the Company’s *embedded*  
16           cost of service study. “Incremental cost” refers to the marginal cost of connecting a  
17           new customer to the system. While marginal or incremental costs are certainly  
18           important for various evaluations, the Company’s cost of service study is *not* a marginal  
19           cost of service study and does not contain any marginal or incremental costs. An  
20           embedded cost of service study reflects accounting costs and represents the test-year  
21           revenue requirements determined on net depreciated plant for the utility; whereas, a  
22           marginal cost of service reflects the cost of adding new customers, energy or demand.

1 In calculating customer-related costs, both the AG and the Sierra Club's witnesses  
2 simply excluded certain costs that were classified as customer-related in the Company's  
3 cost of service study. It is important to recognize that the Commission has accepted  
4 the Company's classification of customer-related costs in a number of rate case  
5 proceedings.

6 **Q. What is your recommendation concerning the level of LG&E's residential**  
7 **customer charge?**

8 A. It is my recommendation that the Commission approve the Basic Service Charge for  
9 Rate RS that was proposed by the Company. The level of the charge represents  
10 customer-related costs from the Company's cost of service study using a methodology  
11 for classifying customer-related costs that has been accepted by the Commission in  
12 prior rate cases. Furthermore, LG&E's proposed charge is not out of line with basic  
13 service charges of other utilities across the U.S. Almost all the electric utilities I work  
14 with across the country have basic customer charges in the \$20 to \$40 per month range.

15 **Q. Both the AG and Sierra Club witnesses object to the Company's proposal to**  
16 **separate the residential energy charges into "fixed" and "variable" costs**  
17 **components. Does the Company's proposal have an effect on the proposed energy**  
18 **charge?**

19 A. No. The Company is separating out the energy charge into Variable Energy Charge  
20 and Infrastructure Energy Charge components. The proposal is for informational  
21 purposes only and will not affect the amounts billed to customers.

22 **Q. Did either the AG or the Sierra Club provide calculations demonstrating costs**

1           **included in the Infrastructure Energy Charge were not related to the costs of the**  
2           **Company’s infrastructure?**

3    A.    No.

4    **Q.    Then what are the Sierra Club and the AG’s objection to separating the charge**  
5           **out for informational purposes.**

6    A.    Sierra Club’s witness offers the following objection:

7                   The Commission should reject this proposal because it will serve to  
8                   confuse and misinform residential customer regarding the  
9                   distinction between the “fixed” and “variable” costs recovered in the  
10                  energy rate and regarding the extent to which recovery of “fixed”  
11                  costs in the energy rate contributes to intra-class subsidization.<sup>26</sup>  
12

13           The AG’s witness has a similar complaint:

14                   First, even for those customers that understand the concepts of fixed  
15                   versus variable costs, they could care less [sic] about the cost  
16                   structure for ratemaking purposes within their energy charges. What  
17                   the customer is interested in is what those variable charges are in  
18                   total. As an analogy, when consumers purchase gasoline, they could  
19                   care less [sic] how much of the total cost per gallon is associated  
20                   with the fixed cost of producing, transporting, and delivering that  
21                   gallon of gasoline versus the variable cost of gasoline at the  
22                   wellhead. Second, in my practice throughout the United States, I  
23                   have not seen such as proposal, let alone the bifurcation of rates  
24                   between “fixed” and “variable” costs. This could lead to additional  
25                   customer confusion as they may not understand the distinction  
26                   between “fixed” and “variable” costs, and perhaps more  
27                   importantly, may disagree with the Company’s determination of  
28                   what is and what is not a fixed cost.<sup>27</sup>  
29

30           Both the Sierra Club and AG’s witnesses are concerned about the customer confusion

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<sup>26</sup> Wallach testimony at page 20, lines 6-10.

<sup>27</sup> Watkins testimony at page 64, lines 28-33, continuing on to page 65, lines 1-5.

1 that the Company’s proposal might cause.

2 **Q. Will the change cause customer confusion?**

3 A. No. I have worked with utilities all over the country that have incorporated unbundled  
4 rates. While Mr. Watkins claims he has not seen this type of separation in utilities’  
5 rates, it is common for utilities to break out various components of their costs, such as  
6 distribution delivery costs from production or purchased power costs. In Kentucky,  
7 LG&E’s (and other gas utilities’) gas rates have been separated into variable and  
8 infrastructure cost components for decades, including the gas rates applicable to  
9 residential customers. LG&E’s gas supply costs (which are variable costs) are  
10 recovered entirely through the Gas Supply Cost Component of its residential rates,  
11 while infrastructure costs are recovered through the Distribution Cost Component.<sup>28</sup>  
12 Though Mr. Watkins claims he has “not seen such a proposal, let alone such a  
13 bifurcation of rates,” he obviously failed to examine LG&E’s current residential gas  
14 rates, because the rates include the same type of “bifurcation”. In fact, it was the  
15 Commission that ordered the “bifurcation” by separating out the Distribution Cost  
16 Component and the Gas Supply Cost Component from LG&E’s total cost per Ccf. The  
17 reason that the Commission gave for ordering the separation was to “avoid customer  
18 confusion.”<sup>29</sup>

19 I agree with the thinking in the Commission’s Order in Case No. 9133.

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<sup>28</sup> In this proceeding, LG&E has proposed to show the Gas Supply Component of the rates on a separate page, but the separation of residential and other rates into the two components will continue.

<sup>29</sup> See Order in Case No. 9133 dated January 7, 1985, at page 2. Emphasis added.

1 Bundling costs together causes more confusion than breaking them out. Separating the  
2 energy charge into a Variable Energy Charge and Infrastructure Energy Charge will  
3 provide useful information to interested stakeholders, including customers, the  
4 Commission, the Company’s employees, and others. Undoubtedly, the Company’s  
5 proposal has already generated discussion about the costs that are included in the  
6 energy charge, based on the response of the Sierra Club and the AG.

7 **Q. Mr. Watkins makes the point that there isn’t universal agreement on what  
8 constitutes “fixed” and “variable” costs. Do you agree?**

9 A. Regardless of any possible differences in opinions about “fixed” and “variable” costs,  
10 the Company is not proposing to use “fixed costs” as the designation of the non-  
11 variable component of the energy charge. LG&E is proposing to call the component  
12 the *Infrastructure Energy Charge*. Mr. Watkins seems to be making the point that in  
13 the very long run all costs are “variable”, including fixed costs. This recalls the remark  
14 made by John Maynard Keynes that “in the long run we are all dead.”<sup>30</sup> But the  
15 standard way of looking at “fixed costs” is to consider fixed costs to be related to the  
16 costs, such as capital related costs, that are currently in place to provide service to  
17 customers, or that are in place for a period of time into the future.<sup>31</sup> Despite the lack

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<sup>30</sup> *A Tract on Monetary Reform* (1923), Ch. 3, p. 80.

<sup>31</sup> The classic text *Cost Accounting* by P. K. Jain states as follows:

[F]ixed costs are associated with inputs that do not fluctuate in response to change in the total activity or output of the firm, within relevant range. They may also be called non-variable costs. They are normally fixed for a relevant range of volume but fluctuate beyond that range. Moreover, fixed costs are to be analysed in relation to a given period of time. (Section 14.12)

1 of clarity that Mr. Watkins wants to attribute to the term “fixed costs,” there is no such  
2 lack of clarity about “*infrastructure costs*”. Neither the AG witness nor the Sierra Club  
3 witness has argued – nor can they argue – that the costs included in the Infrastructure  
4 Energy Charge are unrelated to infrastructure costs. In the very, very long run, the  
5 costs included in the Infrastructure Energy Charge may not be “fixed,” but they are  
6 certainly *infrastructure costs*.

7 **Q. What is your recommendation about separating the energy charge into a Variable**  
8 **Energy Charge and an Infrastructure Energy Charge?**

9 A. I recommend that the Commission approve the Company’s proposal. I generally  
10 believe that it is better to provide more, not less, information to customers. In fact, I  
11 am surprised that anyone would prefer to keep people in the dark. In its Order in Case  
12 No. 9133, the Commission determined that it was important to implement a similar  
13 separation in LG&E’s gas rates. The Company’s proposal will provide additional  
14 information to its customers, employees and other stakeholders about what types of  
15 costs are included in the Company’s rates.

16  
17 **B. CURTAILABLE SERVICE RIDER (CSR) CREDITS**

18 **Q. Briefly, what is the Curtailable Service Rider?**

19 A. The Curtailable Service Rider (CSR) is a rider that provides a credit to industrial or  
20 commercial customers that will interrupt a portion of their load when called upon by  
21 LG&E. Curtailable customers receive a discount in the form of a credit to their demand  
22 charges in exchange for their willingness to receive curtailable service on a designated

1 portion of their load.

2 **Q. What CSR credits is the Company proposing?**

3 A. LG&E is proposing to lower the CSR credit from \$6.40 to \$3.56 per kVA for  
4 transmission voltage service and from \$6.50 to \$3.67 per kVA for primary voltage  
5 service. The Company is proposing to restrict the rider so that it will only be available  
6 to customers served under the schedule as of the date new rates go into effect as a result  
7 of this proceeding.

8 **Q. How were the proposed CSR credits determined?**

9 A. The credits were determined based on the fixed carrying costs of LG&E's share of the  
10 large-frame combustion turbines jointly owned by LG&E and KU.

11 **Q. What positions do the intervenor witnesses take on the proposed CSR credits?**

12 A. The level of the credits is addressed by two intervenor witnesses – KIUC witness Goins  
13 and Louisville Metro witness Pollock. Mr. Goins recommends that the Commission  
14 reject the Company's proposed reduction in the CSR credits. He recommends that the  
15 Commission continue to use avoided costs as the basis for setting rates. Although Mr.  
16 Pollock makes no specific recommendation concerning what the CSR credits should  
17 be, he states that "LG&E's proposal reducing the Curtailment Service Rider credit by  
18 44% violates gradualism because it would represent a price change that exceeds 1.5  
19 time the system-average increase that LG&E is seeking in this case."<sup>32</sup>

20 **Q. Mr. Goins states that the CSR credit should be based on avoided costs. Did he**

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<sup>32</sup> Pollock testimony at page 53, lines 1-3.



1           **perform an avoided cost calculation?**

2    A.    No. He simply recommends leaving the CSR credits at their current level without  
3           demonstrating that the current CSR credits are reasonable in comparison to avoided  
4           costs.

5    **Q.    Please explain the difference between an avoided cost approach and the embedded**  
6           **cost approach used by the Company to calculate the CSR credits.**

7    A.    With the *embedded cost approach* used by Company in this proceeding, the credits  
8           were calculated based on the current carrying costs of LG&E's large-frame peaking  
9           units. With no imminent need for additional generation capacity, the Company  
10           concluded that using the cost of the Company's current generation resources provides  
11           a better measure of the savings already built into the system from providing  
12           curtailable service to CSR customers.

13                 An *avoided cost approach* determines the cost that would be avoided *in the*  
14           *future* from adding additional curtailable load. Any future savings from serving  
15           curtailable load would not be realized for more than a decade, and likely 30 years or  
16           more. Avoided costs can be calculated based on the levelized cost per kW of the  
17           generation resource *avoided by* the curtailable load or based on the cost of generation  
18           resources *deferred by* the curtailable load. An avoided cost approach is essentially a  
19           marginal cost methodology that analyzes the change in future costs due to a change in  
20           load, in this instance a decrease in load created by curtailable service. Using avoided  
21           cost is a theoretically sound approach for evaluating the economic value of curtailable  
22           service. While there are a couple of approaches for calculating avoided costs, the

1 standard methodology is to calculate levelized carrying charges associated with the  
2 present value revenue requirements of the utility's next generating unit, typically  
3 assumed to be a peaking unit.<sup>33</sup> The only problem with determining the avoided cost  
4 of curtailable load based on a combustion turbine is that the operational characteristics  
5 of curtailable load are not equivalent to a combustion turbine. For example, there is  
6 no assurance, despite penalties for a failure to curtail, that a CSR customer will interrupt  
7 its load when called upon to do so. Additionally, a combustion turbine typically can  
8 be brought on line in a matter of minutes; whereas, pursuant to the Company's tariff, a  
9 CSR customer has an hour to curtail its load. Also, physical curtailments under the  
10 Rate CSR are limited to 100 hours per year; whereas, a combustion turbine can be  
11 operated for as many hours as needed. These differences in the operational value of  
12 curtailable load compared to combustion turbine capacity are discussed in the Direct  
13 Testimony of David Sinclair.

14 **Q. Setting aside the operational differences between a combustion turbine and**  
15 **curtailable load, please explain why an avoided cost approach would not support**  
16 **leaving the CSR credits at their current levels.**

17 A. LG&E and KU jointly plan their generation resources. According to the most recent  
18 Integrated Resource Plan ("IRP") filed by KU in 2016 in Virginia, the Companies will

---

<sup>33</sup> An alternative approach is to determine avoided costs on the basis of the change in present value revenue requirements resulting from delaying a combustion turbine due to adding a block of curtailable load. This methodology will result in a lower level of avoided costs.

1 need no additional generation capacity until 2029.<sup>34</sup> However, based on a more recent  
2 assessment by the Companies, LG&E and KU are projected not to need additional  
3 generation capacity throughout its 30-year forecast horizon.<sup>35</sup> Therefore, any avoided  
4 costs (i.e. reduced revenue requirements) from curtailable load would not occur until  
5 2029, but, more likely, not for more than 30 years from now, which place the need for  
6 new generation beyond 2047.

7 Considering how far out the Companies' current need is for additional  
8 generation capacity, an argument could be made that the avoided cost of CSR load is  
9 currently zero. But based on the Companies' current generation resource planning  
10 horizon, the Virginia IRP filed in April 2016 would place the need for additional  
11 generation resources in the year 2029, while the Companies' current Business Plan  
12 would not place the need for additional generation capacity until *at least* the year 2048  
13 (i.e., one year beyond the Company's 30-year planning horizon.) Therefore, avoided  
14 costs could be estimated based on two scenarios: First, assuming the installation of  
15 new generation capacity would take place in the year 2029; second, assuming the  
16 installation of new generation capacity would take place in the year 2048. Obviously,  
17 changes will almost certainly take place in the intervening years between now and 2029  
18 or 2048,<sup>36</sup> but calculating avoided costs using these two timeframes will serve to

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<sup>34</sup> See IRP filed April 29, 2016, with the Virginia State Corporation Commission in Docket No. PUE-2016-00053.

<sup>35</sup> See 2017 Business Plan – Generation & OSS Forecast dated August 12, 2016, supplied as an Attachment to Filing Requirement 807 KAR 5:001 Section 16(7)H, page 4. Also, see Rebuttal Testimony of David S. Sinclair, page 2.

<sup>36</sup> Between now and 2029 (or 2048), there could be changes in load patterns, peak demands, and the introduction of new electric generation, energy storage, and end-use technologies.

1 bracket the Companies' avoided costs based on information that has been submitted  
2 into the record in this proceeding.

3 As discussed earlier, a standard approach for calculating avoided costs is to  
4 determine the levelized revenue requirements of a combustion turbine. For example,  
5 based on information from the Virginia IRP, a sufficiently large block curtailable load  
6 would allow the Company to *avoid* the generation capacity that is anticipated to be  
7 needed in 2029. Therefore, the first avoided cost scenario would calculate the levelized  
8 revenue requirements of the combustion turbine from 2017 to the end of the expected  
9 useful life of the combustion turbine. Because the expected life of a combustion  
10 turbine is 30 years, the levelization period would be for the 42-year period beginning  
11 2017 and ending 2058. Likewise, based on information from Companies' 2017  
12 Business Plan, a sufficiently large block curtailable load would allow the Company to  
13 *avoid* the generation capacity anticipated to be needed no earlier than 2048. Therefore,  
14 the second avoided cost analysis would calculate the levelized revenue requirements of  
15 the combustion turbine from 2017 to the end of the expected useful life of the  
16 combustion turbine. Again, because the expected life of a combustion turbine is 30  
17 years, the levelization period would be for the 61-year period beginning 2017 and  
18 ending 2078.

19 **Q. Please explain how the levelized costs for the two scenarios would be calculated.**

20 A. In calculating levelized costs related to avoiding the installation of a combustion  
21 turbine in 2029, the following steps would be required: (i) the PVRR of a combustion  
22 turbine (\$/kW) would be calculated beginning in 2029, discounting the revenue

1 requirements to 2017 dollars based on the Company's after-tax weighted cost of  
2 capital; (ii) the levelized revenue would be calculated by calculating the capital  
3 recovery factor (CFR) over 42 years based on the Company's after-tax weighted cost  
4 of capital. This is a standard approach in the industry for calculating avoided costs.

5 In calculating levelized costs related to avoiding the installation of a combustion  
6 turbine in 2048, the following steps would be required: (i) the PVRR of a combustion  
7 turbine (\$/kW) would be calculated beginning in 2048, discounting the revenue  
8 requirements to 2017 dollars based on the Company's after-tax weighted cost of  
9 capital; (ii) the levelized revenue would be calculated by calculating the capital  
10 recovery factor (CRF) over 61 years based on the Company's after-tax weighted cost  
11 of capital.

12 **Q. Have you performed calculations for the two scenarios?**

13 A. Yes.

14 **Q. What assumptions were made in applying this procedure?**

15 A. It was assumed that the installed cost of a combustion turbine in 2029 would be \$806  
16 per kW and that the cost of a combustion turbine in 2048 would be \$1,174 per kW.  
17 These costs were determined by escalating the cost of a large-frame CT assumed in the  
18 Companies' 2014 IRP filing by 2% per year.<sup>37</sup> The cost of the large-frame CT was  
19 \$587 per kW in 2013 dollars, which was escalated to \$806 in 2029 dollars by applying  
20 a 2% escalation rate ( $\$587 \times 1.02^{16} = \$806$ ) and to \$1,174 in 2048 dollars ( $\$587 \times$

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<sup>37</sup> The cost of a combustion turbine from the 2014 Kentucky IRP filing was escalate by 2% per year in the 2016 Virginia IRP filing,

1 1.02<sup>35</sup> = \$1,174). Annual revenue requirements were then calculated based on: (i) a  
2 30-year service life; (ii) 20-year MACRS depreciation; (iii) the weighted cost of capital  
3 proposed by LG&E in this proceeding; (iv) a composite federal and state income tax  
4 rate of 38.64%; (iv) property taxes equal to 0.16% % of net plant; (v) fixed operation  
5 and maintenance expenses of \$10.00 per kW-year in 2029 dollars and \$14.60 in 2048  
6 dollars; and (v) a 2% escalation rate for operation and maintenance expenses.

7 **Q. Have you prepared an exhibit showing the calculation of the avoided costs for the**  
8 **two scenarios?**

9 A. Yes. The avoided cost calculation is shown in Rebuttal Exhibit WSS-4 shows the  
10 calculation of avoided costs assuming the addition of a combustion turbine in 2029.  
11 Rebuttal Exhibit WSS-5 shows the calculation of avoided costs assuming the addition  
12 of a combustion turbine in 2048.

13 **Q. What do these avoided cost calculations show?**

14 A. The avoided cost calculation for the scenario calling for additional capacity in 2029  
15 would result in an avoided cost for a demand reduction for CSR load of \$3.37 per kW  
16 per month. The avoided cost calculation for the scenario calling for additional capacity  
17 in 2048 would result in an avoided cost of \$1.36 per kW per month, without considering  
18 losses. Thus, based on the two scenarios, avoided generation capacity costs would  
19 range from \$1.36 to \$3.37 per kW-month.

20 **Q. Do you have any observations about the avoided cost?**

21 A. Yes. The reductions in revenue requirements associated with additional CSR load  
22 would not occur until at least 2029, and more likely not before 2048. If the Company

1 were to enroll more load under CSR, then there would likely be no savings until 2048,  
2 but no earlier than 2029. Therefore, the Company would be crediting customers for  
3 curtailable load during the intervening 31 years (i.e. from 2017 until 2048) without  
4 realizing a reduction in revenue requirements during those intervening years. Between  
5 now and until any capacity could be avoided, there would be no cost savings to the  
6 Company from taking on additional curtailable load. This is the principal reason that  
7 the Company is proposing not to allow additional CSR load under the tariff at this time.  
8 Allowing new customers to sign up under CSR would result in current non-curtailable  
9 customers paying for a benefit that would not likely be realized until 2048 or beyond.

10 **Q. But why is it appropriate for current CSR customers to receive a credit?**

11 A. As I mentioned earlier, and in my direct testimony, the Companies' current generation  
12 resources were planned based the assumption that the Company's current CSR  
13 customers are a capacity resource. The savings from the curtailable load from the  
14 Company's current CSR customers are already built into the system. Therefore,  
15 LG&E's current CSR customers should continue to receive CSR credits. The fact that  
16 the current CSR load has already been built into the system is the primary reason, as  
17 explained earlier, that the Company is proposing to determine the level of the credits  
18 based on an embedded cost approach rather than using an avoided cost approach would  
19 result in lower credits.

20 **Q. How do you respond to Mr. Pollock's comment that the decrease in the CSR  
21 credits violates the principle of gradualism?**

22 A. It is unclear whether the principle of gradualism has any bearing on the CSR credit.

1 With curtailable service, the Company is, for all intents and purposes, purchasing a  
2 service from the curtailable customers. In exchange for curtailable service, the  
3 Company provides (or “pays”) the customer a credit. Therefore, the CSR credit is  
4 unlike the rates for electric service that the Company charges other customers. In some  
5 respects, the option to curtail customers’ load under CSR is not dissimilar from capacity  
6 purchases that the Company might make from third-party power suppliers. Just as it is  
7 the Company’s responsibility to keep from overpaying third-party power suppliers for  
8 capacity reservations, it is LG&E’s responsibility to ensure that the Company does not  
9 overpay CSR customers for curtailable service that the customers are providing,  
10 because ultimately LG&E’s other customers end up paying for the CSR credits  
11 provided to the curtailable customers.

12 Nevertheless, the economic impact on the customers taking CSR service is also  
13 important. In most cases, these customers are extremely large, energy-intensive  
14 companies that compete in international markets. Power costs can certainly affect their  
15 ability to compete. The Companies’ annual revenue from the 13 customers taking  
16 service under CSR on the combined LG&E and KU system is over \$106 million. They  
17 employ more than 2,300 full-time workers, not counting any contract employees they  
18 may rely on. They are integral to their local economies. The Company is not blind to  
19 the benefits that these customers provide to the local economies and to the Company’s  
20 other customers. From the perspective of LG&E’s other ratepayers, the continuing  
21 presence of the CSR customers on LG&E’s system certainly has a beneficial effect on  
22 the rates of other customers. Without the contributions to the fixed costs that are



1 currently made by CSR customers, the rates to other customers would be higher.  
2 Likewise, any reductions in power sales to LG&E's CSR customers would put upward  
3 pressure on the rates charged to other customers.

4 **Q. Therefore, what is your view on the level of the credits?**

5 A. Looking only at embedded or avoided costs and the Companies' current planning  
6 assumptions, the current CSR credits are too high. The current CSR credit is \$6.40  
7 per kVA for transmission service and \$6.50 per kVA for primary service. Based on  
8 LG&E's embedded cost methodology the credit would be \$3.56 per kVA and \$3.67  
9 per kVA for transmission and primary service, respectively. Based on avoided costs,  
10 the credit would be between \$1.36 to \$3.27 per kVA, without considering the effect of  
11 losses. Using either an embedded approach or a marginal approach, the current CSR  
12 credits of \$6.40 to \$6.50 are overstated. The methodology that was used by the  
13 Company to calculate the credits is reasonable, particularly considering that an avoided  
14 cost methodology would generally support a lower level of credits.

15 But it is also important to consider the economic impact that reducing the CSR  
16 credits will have on the large customers taking service under the rider, precisely  
17 because impacts to those customer can have further effects on other customers and their  
18 rates over time. How to account for this impact is largely a matter of judgment. To  
19 avoid prejudging the issue, the Company proposed CSR credits based solely on an  
20 embedded cost approach (which results in credits greater than avoided costs). But there  
21 is a reasonable range of CSR credits for which one could plausibly argue using an  
22 embedded cost approach as a starting point.

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### **C. PROPOSED RATCHETS FOR RATES TODS, TODP, RTS, FLS**

3

**Q. Please explain the proposed change to the Base Demand Charge ratchet.**

4

A. The Company is proposing to increase the ratchet for the Base Demand Charge from 75% to 100%. The Company is not proposing to change the demand ratchets for the Peak and Intermediate Charges at this time.

5

6

**Q. What is a “demand ratchet”?**

7

A. A “ratchet” refers to a mechanism in which a percentage is applied to the monthly recorded demands in kW (or kVA where appropriate) for the previous 11 months for purposes of determining the billing demand for the current month. The word “ratchet” is a metaphor based on the tool or wrench – a ratchet – that tightens a bolt in one direction but will not loosen the bolt in the opposite direction.<sup>38</sup> With a 75% ratchet, for example, the billing demand for the current month is equal to the greater of (i) the metered demand for the current month or (ii) 75% of the maximum monthly demand for the previous 11 months. To illustrate the concept of a 75% ratchet, assume that a customer has the following recorded demands for the current month of May, 2017, and the 11 preceding months:

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<sup>38</sup> The metaphor is not perfect because, unlike a mechanical ratchet, the Company’s demand ratchet can “loosen” a year after setting an increased billing demand.

1

<b>MONTH</b>	<b>YEAR</b>	<b>MEASURED DEMAND</b>	<b>75% OF MEASURED DEMAND</b>
May (Current Mo)	2017	3,200	--
Apr	2017	3,400	2,550
Mar	2017	3,750	2,812
Feb	2017	4,100	3,075
Jan	2017	4,500	3,375
Dec	2016	4,200	3,150
Nov	2016	4,100	3,075
Oct	2016	3,800	2,850
Sep	2016	3,200	2,400
Aug	2016	3,900	2,925
Jul	2016	4,000	3,000
Jun	2016	3,900	2,925

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**TABLE 8**

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With a 75% ratchet, the *billing* demand for May, the current billing month, would be equal to the greater of 3,200 kW or 75% of the highest monthly demand for the previous 11 months. Since, in this example, the 75% of the highest demand during the previous 11 months was 3,375 kW (or 75% x 4,500 kW = 3,375 kW), the billing demand for May would be 3,375 kW.

9

10 **Q. In this example, what would the billing demand for the Base Demand Charge be**  
11 **for May 2017 with a 100% ratchet, as proposed by LG&E?**

12 A. The billing demand for May would be 4,500 kW (4,500 kW x 100 % = 4,500 kW).  
13 But it is important to keep in mind that the Company is not proposing a 100% ratchet  
14 on all three components of the demand charge. Rates TODS, TODP, RTS, and FLS

1 have three demand components – a Base Demand Charge, an Intermediate Demand  
2 Charge, and Peak Demand Charge. The Peak and Intermediate Demand Charges would  
3 continue to have a 50% ratchet. The proposed demand charges for Rate TODP, for  
4 example, are as follows:

5		
6	Peak Demand Charge	\$ 6.86 /kW/Mo
7	Intermediate Demand Charge	\$ 5.03 /kW/Mo
8	Base Demand Charge	\$ 3.18 /kW/Mo
9		

10 With LG&E’s proposal, the Peak Demand Charge of \$6.86 and the Intermediate  
11 Demand Charge of \$5.03 would continue to reflect a 50% ratchet, and only the Base  
12 Demand Charge of \$3.18 would be applied using a 100%. Therefore, the two largest  
13 demand components of Rate TODP – the Peak and Intermediate Demand Charges –  
14 will continue to be billed using a 50% ratchet. The smallest of the three components –  
15 the Base Demand Charge – would be billed using a 100% ratchet. Therefore based on  
16 a simple ratio, approximately 78.90% of the demand charges will continue to be billed  
17 on the basis of the 50% ratchet ( $[\$6.86 + \$5.03]/[\$6.86 + \$5.03 + \$3.18] = 78.90\%$ .)  
18 Therefore, the effective overall ratchet would be 60.55% ( $78.90\% \times 50\% + (100\% -$   
19  $78.90\%) = 60.55\%$ ). It is important to recognize that ratchets for large power customers  
20 in the 60% to 90% range are not uncommon in the industry. The overall effect of  
21 LG&E’s proposed ratchets is within a typical range for many utilities.

22 **Q. Briefly, why is it appropriate to apply a 100% ratchet to the Base Demand**

1           **Charge?**

2    A.    The Base Demand Charge covers the cost of delivering power to these large power  
3           customers. The customers taking service under Rates TODS, TODP, RTS and FLS  
4           are the largest customers served by LG&E. Because the Company must have sufficient  
5           distribution capacity to deliver power to these customers at all times, it is appropriate  
6           to determine the demand charge for delivery service based on the customer's maximum  
7           demand for the year. The Company's production demand costs (i.e., the cost of  
8           generation capacity) are recovered through the Peak and Intermediate Demand  
9           Charges, which will continue to include a 50% ratchet.

10 **Q.    What are the intervenors' positions regarding the proposed 100% ratchet for**  
11 **the Base Demand Charge?**

12 A.    KIUC supports the ratchet. KIUC's witness Baron offers the following testimony:

13                           The Commission should accept the Companies' proposed increase  
14                           to the demand ratchet for the base demand charges for Rate TOD-S,  
15                           TOD-P, RTS, and FLS. This proposal is reasonable and reflects cost  
16                           causation.<sup>39</sup>

17                           The Companies' argument in support of this rate design change is  
18                           that the base demand charge is designed to recover distribution and  
19                           transmission related fixed demand costs that are incurred on the  
20                           basis of maximum rate class demands and maximum customer  
21                           demands. As such, a 100% ratchet tied to a customer's maximum  
22                           demand in the current month or the preceding 11 months more  
23                           closely follows cost, than the current 75% ratchet.<sup>40</sup>

24  
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<sup>39</sup> Baron testimony at page 7, lines 14-17. Emphasis added.

<sup>40</sup> Baron testimony at page 38, lines 12-16. Emphasis added.

1 Wal-Mart’s witness seems to oppose the elimination of the Company’s Supplemental  
2 or Standby Rider (“Standby Rider”) and recommends that the Commission reject the  
3 100% ratchet for the Base Demand Charge. Wal-Mart’s Witness, Mr. Tillman, states  
4 that he is “concerned the proposed solution [eliminating the Standby Rider and  
5 implementing a 100% ratchet for the Base Demand Charge] ignores the benefits of  
6 distributed generation and implements disincentives to customers’ demand  
7 management initiative ... Additionally, the existence of a 100 percent demand ratchet  
8 sends a price signal that reduces the economic value of demand management measures,  
9 discouraging the deployment of demand management programs intended to increase  
10 system efficiency.”<sup>41</sup>

11 **Q. Is the Company justifying the demand ratchet based on the elimination of the**  
12 **Standby Service Rider?**

13 A. No. While the demand ratchet is implemented in conjunction with the elimination of  
14 the Standby Rider, a 100% ratchet applied to transmission and distribution delivery  
15 costs is justified to all types of customers, not just those receiving standby service.  
16 Whether a customer is receiving standby service or standard (non-standby) service, the  
17 Company must deliver power to the customer. The purpose of the proposed ratchet is  
18 not to discourage distributed generation, but rather, to implement a rate structure that  
19 is equitable to all customers. Whether a customer has its own generator and falls back  
20 on the Company for power when the customer realizes a forced outage or the customer

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<sup>41</sup> Tillman testimony at page 30, lines 10-18.

1 is a low load factor customer that only purchases power occasionally from the  
2 Company, from a power delivery perspective, the two customers would be the same.  
3 The reason that LG&E is proposing a 100% ratchet for transmission and distribution  
4 delivery costs is to ensure that low load factor customers that only purchase power  
5 occasionally are not subsidized by high load factor customers that purchase power on  
6 a regular basis. Without a 100% ratchet, customers that purchase power infrequently  
7 would be subsidized by other customers. By eliminating the Standby Rider and serving  
8 customers with distributed generation on the same rate schedule as low load factor  
9 customers, as well as high and medium load factor customers, the Company will be  
10 offering service to all large customers on a non-discriminatory basis.

11 **Q. Please explain how a low load factor customer is similar, from an operational**  
12 **and capacity perspective, to a customer that self generates and only occasionally**  
13 **falls back on the Company to supply backup power.**

14 A. Consider Customer A receiving service from the Company that owns a 10 MW  
15 generator that is designed to operate continuously but with a 10 percent random forced  
16 outage rate. Statistically, this means that the generator will be forced out 10 percent of  
17 the time. If the outages are random, the generator will be expected to be forced offline  
18 on average 73 hours per month. For a 10 MW generator, the Company would provide  
19 on average 10 MW of standby power for 73 hours per month. Consider Customer B  
20 that operates some sort of machine – a large metal shredding machine for example --  
21 that draws 10 MW of power but is only used infrequently. Assume that the customer  
22 only needs to shred metal when a certain amount of scrap metal is accumulated, which

1 will again occur randomly. Assume further, that the scrap metal machine operates on  
2 average 73 hours per month. For a 10 MW metal shredder, the Company would provide  
3 on average 10 MW of power for 73 hours per month. From a distribution delivery  
4 perspective, there is no difference in the distribution and transmission delivery capacity  
5 needed to serve the two loads. The Company must be in a position to deliver 10 MW  
6 of power whenever the customer needs it. Therefore, it is appropriate to bill both  
7 customers a delivery demand charge for 10 MW of delivery capacity whether the  
8 customer needs 10 MW in a month or not. In both cases, the Company will have  
9 installed sufficient distribution and transmission capacity to deliver the power to the  
10 customer each and every month. It is thus appropriate for both customers to pay the  
11 same monthly fixed demand costs related to the 10 MW of capacity necessary to deliver  
12 the power to the customers.

13 **Q. Do you agree with Mr. Tillman's claim that the proposed ratchet for the Base**  
14 **Demand charge will discourage the deployment of demand management**  
15 **programs intended to increase system efficiency?**

16 A. No, just the opposite effect should occur. As demonstrated earlier, the Company is not  
17 proposing to modify the ratchets applicable to the two largest demand components of  
18 Rates TODS, TODP, RTS and FLS. The ratchets for the Peak and Intermediate  
19 Demand Charges, which for Rate TODP make up 78.9% of the total demand charges  
20 will remain the same. Importantly, the Peak and Intermediate Demand Charges only  
21 apply to demands that are recorded during the peak and intermediate time-of-day  
22 periods. Therefore, if customers can reduce their demands during these periods in



1 subsequent time-of-day periods, then they will only be held to a 50% ratchet, just as  
2 they are currently. Nothing has changed for these two demand charges. The  
3 implementation of the 100% ratchet will encourage customers to monitor their  
4 maximum demands more carefully to insure there aren't unnecessary peaks in their  
5 loads. Ultimately, the Company must have sufficient delivery capacity to serve the  
6 customers maximum demand, whenever it occurs. If customers can reduce their  
7 maximum demands, then it would be possible for the Company to operate with less  
8 delivery capacity, thereby creating greater efficiency. Under the Company's proposal,  
9 customers would pay the costs of the line and transformer capacity installed to deliver  
10 power to *their facilities*, instead of shifting those costs onto other customers.

11 **Q. Are you saying that the Company's proposed ratchet for the Base Demand**  
12 **Charge is primarily about eliminating subsidies between customers?**

13 A. Yes. It is important to keep in mind that the rates are designed to collect the same  
14 revenue regardless of the Base Demand Ratchet percentage. The test-year revenue  
15 would be the same for these rate classes regardless of the ratchet. The reason for this  
16 is that the billing demands used to design the Base Demand Charges are higher with a  
17 100% ratchet than with a 75% ratchet. Therefore, to the extent that a 75% ratchet were  
18 to be used, the billing demands for the proposed rate would be lower and the demand  
19 charge would be correspondingly higher. Therefore, within rounding, the effect of the  
20 Company's proposed ratchet is revenue neutral for individual rate classes. To illustrate  
21 this, the following Rebuttal Exhibit WSS-6 shows what the billing demands, demand  
22 charge and revenues for the Base Demand Charge would be for a 75%, 80%, 90%, and

1 100% ratchet. As can be seen from this exhibit, the Base Demand Charge revenue  
2 collected under any of these ratchets would be almost the same. Therefore, the  
3 Company is not collecting more revenue from any rate schedule with the 100% ratchet  
4 proposal, the Company is simply providing better assurance that the large power  
5 customers who place costs on the system are the ones paying those costs.

6

7 **D. SPECIAL SCHOOL RATES PROPOSED BY KSBA**

8 **Q. Is the KSBA proposing a new set of special school rates?**

9 A. Yes.

10 **Q. Please describes KSBA's proposal.**

11 A. KSBA is proposing to create two new rate schedules for public schools – Rate P-12  
12 Public School – Time of Day Service and Rate P-12 Public School – Power Service.  
13 KSBA's Rate P-12 – Time of Day Service is modeled after the Company's standard  
14 large power rate schedules Rates TODS and TODP, except KSBA's proposed rate  
15 would offer deep discounts for schools. KSBA's Rate P-12 – Power Service is modeled  
16 after the Company's Power Service Rate PS, except KSBA's proposed rate would again  
17 offer deep discounts for schools. KSBA is proposing to allow public schools currently  
18 served under Rates TODS, TODP, and PS to move to deeply discounted special public  
19 school rates.

20 **Q. Does the Company favor offering rates targeted to specific customer segments  
21 based on the type of commercial or industrial end use?**

22 A. No. The Company has moved away from offering rates targeted to specific types of

1 commercial and industrial customers. In fact, the trend in the industry is to move away  
2 from such special-interest rates. It has been the Company's objective to develop cost-  
3 based rates that are applicable to all types of customers, regardless of their load profile.  
4 This is one of the reasons that the Company has been extending its time-of-day rate  
5 offerings to apply to more customers. With the implementation of advanced metering  
6 systems (AMS), the Company will be able to offer time-of-day rates to far more  
7 customers. In the past, offering time-differentiated three-part rates to a large number  
8 of customers would have been cost prohibitive. With a properly designed multi-part  
9 rate there is no need to offer rates targeted to specific customer segments, such as coal  
10 mines, public schools, private schools, churches, prisons, irrigation pumps, grain  
11 drying facilities, ball field lights, asphalt plants, chemical companies, automobile  
12 manufacturers, steel plants, etc. all of which might have different load profiles. Over  
13 the years, I have seen special rates for all of these customer types, but most utilities are  
14 trying to move away from offering special rates targeted to specific industries or special  
15 interests.

16 **Q. Would offering special rates for schools create an administrative burden for the**  
17 **Company?**

18 A. Yes. LG&E does not have special coding for public schools, nor does it have  
19 information that is readily available to determine whether a school would qualify for  
20 KSBA's proposed Rate P-12 – Power Service or Rate P-12 – Time of Day Service.  
21 Therefore, it is impossible for the Company to validate the billing determinants that  
22 were used by the KSBA to develop the consumption analysis shown in RLW Exhibit

1 4 to Mr. Willhite's testimony. In its response to data requests, the KSBA failed to  
2 provide customer identification codes which made it impossible for the Company to  
3 validate the billing determinants included in RLW Exhibit 4. Furthermore, the  
4 consumption analysis was based on billing data from randomly selected schools from  
5 Fiscal Year 2016 (i.e., the 12 months ended June 2016). Thus, the consumption  
6 analysis used by Mr. Willhite to perform his cost of service study and his rate analysis  
7 does not correspond to the forecasted test year of the rate case.

8 **Q. Has the KSBA demonstrated that public schools have a unique load profile that**  
9 **would warrant a special rate?**

10 A. No. The KSBA witness claims that peak demands for public schools occur outside of  
11 the Company's peak periods, but the load patterns of schools are not significantly  
12 different from commercial businesses and manufacturers, particularly manufacturers  
13 with one-shift operations. Public schools, office buildings and manufacturers will  
14 typically realize their maximum demands from 6 A.M. to 2 P.M, during the same time-  
15 frame as public schools. While I acknowledge that the load patterns for public schools  
16 are different from residential customers, they aren't materially different from office  
17 buildings and many other types of manufacturers. Certainly, the load patterns for  
18 public schools do not justify the creation of two new special rates.

19 **Q. Has the KSBA demonstrated that *public* schools have load profiles that differ**  
20 **from *private* schools?**

21 A. No. Again, there is no justification for a special rate for *public schools*. KSBA's  
22 proposed public school rates would be unduly discriminatory to *private schools* and

1 numerous other groups of customers.

2 **Q. Does the Company's load data support the KSBA's position that the maximum**  
3 **demands for schools occur outside of the Company's peak and intermediate load**  
4 **periods.**

5 A. No. KU and LG&E provided detailed support in Case Nos. 2009-00548 and 2009-  
6 00549 for the selection of the peak and intermediate periods used in its large power  
7 time of day rates (Rates TODS, TODP, RTS and FLS). The load data used to define  
8 the peak and intermediate time-of-day periods were based on an analysis of the  
9 Companies' system loads. During the summer months, the Company's peak period is  
10 defined as the period between 1 P.M. and 7 P.M. During the winter months, the  
11 Company's peak periods is defined as the period between 6 A.M. and 12 Noon.

12 Based on the Company's load data for public schools, the maximum demand  
13 for public schools occur during exactly the same time frame as non-schools served  
14 under the Company's large commercial and industrial rates schedules (Rates PS,  
15 TODS, TODP, RTS and FLS). During both winter and summer months, schools will  
16 peak between 6 A.M. and 2 P.M. For example, during July, both schools and non-  
17 school commercial/industrial customers realize their maximum demands at 1:00 P.M.  
18 During January, public schools realize their maximum demand at 9:00 A.M.; whereas,  
19 non-school commercial/industrial customers realize their maximum demands one hour  
20 later at 10:00. Therefore, there is no basis to Mr. Willhite's claim that school load is  
21 fundamentally different from non-school commercial/industrial load.

22 **Q. Did you review Mr. Willhite's cost of service study and rate analysis?**

1 A. Yes.

2 **Q. Do Mr. Willhite's analyses provide a sound basis for supporting the introduction**  
3 **of two new special rates?**

4 A. No. In developing his proposed rate, Mr. Willhite prepared a consumption analysis  
5 (RLW Exhibit 4) and a cost of service study. In developing his cost of service study,  
6 Mr. Willhite modified the Company's LOLP cost of service study by adding a new  
7 column in the class allocation section of the study to represent his proposed school  
8 rates. His consumption analysis was compiled from billing data for a select number of  
9 public schools. There are numerous problems with Mr. Willhite's rate analysis and his  
10 cost of service study rendering them useless in supporting the development of his  
11 proposed special rates for public schools. In performing his cost analysis, Mr. Willhite  
12 makes assumption upon assumption upon assumption. Listed below are some of the  
13 problems:

14 (1) As mentioned earlier, the billing data used in Mr. Willhite's  
15 consumption analysis (RLW Exhibit 4) was assembled from historical data for a  
16 somewhat arbitrary group of schools. LG&E's consumption analyses in this rate case  
17 were developed based on forecasted billing determinants which assumed normal  
18 weather patterns. All of the proposed rates and charges proposed by LG&E in this  
19 proceeding were based on forecasted costs and billing determinants. Mr. Willhite made  
20 no attempt to adjust his historical billing determinants to match the forecasted billing  
21 determinants developed by the Company for the other rate schedules in this proceeding.  
22 Mr. Willhite's consumption analysis for his new school rate, which is based on

1 historical kWh and demand data, will not be consistent with or otherwise match the  
2 forecasted test year and will thus violate the “matching principle”.

3 (2) In his consumption analysis (RLW Exhibit 4), Mr. Willhite fails to  
4 remove base Environmental Cost Recovery (ECR) revenues from base revenues. In  
5 the Company’s cost of service study, and in the determination of revenue requirements  
6 in this proceeding, base ECR revenues were removed. These are ECR revenues for  
7 ongoing projects that have been transferred to base rates. This can be seen in pages 3-  
8 15 of Schedule M-2.3-E of the Company’s filing requirements in this proceeding.  
9 Because ECR costs were removed from the Company’s revenue requirement, the  
10 Company also removed ECR revenues from base revenues. Mr. Willhite, however,  
11 failed to remove ECR revenues for his new Schools rates from base revenues. To  
12 demonstrate this I have included the consumption analysis for Rate PS-Secondary from  
13 Schedule M-2.3-E of the Company’s filing requirements as Rebuttal Exhibit WSS-7.  
14 As can be seen from this exhibit, the Company has removed base ECR revenues to  
15 calculate an amount labeled “Total Base Revenues Net of ECR”. This is the amount  
16 that is included in the Company’s cost of service studies, and this is also the amount  
17 that is used to determine the revenue deficiency in the case. I have included Mr.  
18 Willhite’s consumption analysis as Rebuttal Exhibit WSS-8. As can be seen from Mr.  
19 Willhite’s consumption analysis, in determining the revenue that he reflects in his cost  
20 of service study, he skips the step of removing base ECR revenues from revenues that  
21 he carries forward into his cost of service study. Mr. Willhite’s failure to remove base  
22 ECR revenues from base revenues for his proposed school rate has the effect of

1 overstating the rate of return for the class in his cost of service study.

2 (3) As explained in his testimony, Mr. Willhite estimated the LOLP  
3 allocator for his school rate by prorating the LOLP allocator for KU's All Electric  
4 Schools (Rate AES) on the basis of relationship *for a single hour* between the estimated  
5 summer CP for the School Class to AES summer CP.<sup>42</sup> This is an inaccurate and  
6 flawed method for calculating the LOLP allocator for his new school class. In the  
7 Company's cost of service study, the LOLP allocator for AES is not determined based  
8 on the summer CP (a single peak hour), but, rather, by calculating the load weighted  
9 LOLP for each hour of the year. Therefore, Mr. Willhite's method of extrapolating the  
10 LOLP allocator based solely on a CP for one hour is not consistent with the  
11 methodology used in the Company's study. Furthermore, because school load is lower  
12 during the summer months, his short-cut approach has the effect of overstating the rate  
13 of return for his new school class.

14 (4) Mr. Willhite extrapolates the load relationship for schools taking service  
15 under KU's Rate AES to LG&E's schools currently taking service under Rate PS,  
16 TODS, and TODP. The load profile for the public schools currently taking service  
17 under LG&E's Rate PS, TODS, and TODP are likely not comparable to the schools  
18 taking service under KU's Rate AES.

19 (5) In his cost of service study, Mr. Willhite failed to differentiate between  
20 public school customers served at primary voltages and those served at secondary

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<sup>42</sup> Willhite testimony at page 6, lines 1-7.



1 voltages. He grouped primary and secondary voltage customer together into a single  
2 rate class for the cost of service study even though the costs of providing service to  
3 primary and secondary customers are quite different.

4 **Q. What is your recommendation regarding KSBA's proposed special rates for**  
5 **public schools.**

6 A. It is my recommendation that the Commission reject the KSBA's proposal. The KSBA  
7 has not provided sound cost justification for offering deeply discounted special rates  
8 for public schools currently served under Rates PS, TODS, and TODP.

9

10 **E. SPECIAL 34.5 KV RATE PROPOSED BY THE DOD**

11 **Q. Is the DOD proposing a special rate discount for customers served at 34.5 KV**  
12 **voltage?**

13 A. Yes. The DOD's witness, Mr. Selecky proposes to provide a special rate discount equal  
14 to 25% of the Base Demand Charge for customers taking service at 34.5 kV voltage.

15 **Q. How many retail customers are served at 34.5 kV voltage?**

16 A. One, the customer represented by the DOD in this proceeding.

17 **Q. Is there a sound basis for the DOD's proposed discount for customers taking**  
18 **service at 34.5 kV?**

19 A. No. In arriving at the 25% discount in the Base Demand Charge Mr. Selecky  
20 subjectively reduces the portion of the Base Demand Charge related to distribution-  
21 related costs by 50%, with no cost justification whatsoever. Because 51.94% of the  
22 Base Demand Charge is related to distribution costs, applying 50% to the 51.94% figure

1 results in a 26% discount, per Mr. Selecky's calculations. He then rounds the 26%  
2 down to 25% to arrive at his proposed discount.

3 **Q. Is there a cost basis for the 50% reduction in distribution costs used by Mr.**  
4 **Selecky?**

5 A. No. Mr. Selecky provides no cost analysis to support the 50% reduction. The 50% is  
6 based on a subjective determination made without examining the physical  
7 infrastructure, let alone the actual cost of the infrastructure, that is in place to provide  
8 34.5 kV service to the customer. In data requests, the DOD did not request descriptions  
9 of the LG&E's 34.5 kV system or electrical diagrams for the 34.5 kV system.

10 **Q. Please describe LG&E's 34.5 kV system that serves the DOD customer.**

11 A. The DOD customer is served by three 34.5 kV circuits, which are located entirely on  
12 the customer's property and serves no other customers. The 34.5 kV circuits serving  
13 the DOD customer consist of 17.8 miles of primary distribution lines. There is no other  
14 customer on LG&E's system for which this amount of distribution facilities has been  
15 installed to provide service.

16 Furthermore, to provide contingency for the loss of any one circuit, the system  
17 serving the DOD customer was designed and built to a much higher standard than usual.  
18 The DOD customer pays no additional charges to receive the benefits of this  
19 contingency. Following the ice storm of 2009 and in anticipation of growing load,  
20 extensive improvements were made to these three circuits including major  
21 reconductoring in multiple areas and the installation of new switches and other  
22 equipment.

1           The DOD customer taking service at 34.5 kV is the only customer on LG&E's  
2 system for which any significant Company-owned distribution facilities are located on  
3 the customer's property and behind the customer's meter. With all other large power  
4 customers, LG&E connects service as near as practicable to the customer's property  
5 line, and the customer is responsible for maintaining all electrical facilities located on  
6 its property. For example, LG&E provides primary service to several university  
7 campuses in its service territory. With the university campuses, the Company provides  
8 primary service as close as possible to universities' property lines. This is not the case  
9 with the DOD customer taking service at 34.5 kV. With the DOD customer, LG&E  
10 owns the 34.5 kV primary distribution network on the DOD customer's property.  
11 LG&E is also responsible for maintaining the distribution facilities on the customer's  
12 property, repairing the facilities in the event of a storm, and upgrading the facilities for  
13 changes in load.

14 **Q. Since LG&E does not break out its rate for any other primary voltage, then why**  
15 **would it be appropriate to break it out for 34.5 kV voltage service?**

16 A. It is not appropriate to offer a special rate for 34.5 kV service, especially at a discounted  
17 rate. All primary voltage costs are included in a single group in the Company's cost of  
18 service study. Decades ago, LG&E began defining 34.5 kV service as primary voltage  
19 and accounting for the costs of the 34.5 kV system as distribution costs. Because the  
20 costs of the 34.5 kV system are reflected as primary voltage costs, LG&E's other  
21 primary voltage customers are required to pay for costs of the DOD's extensive 34.5  
22 kV system that they are not utilizing. Mr. Selecky's comment therefore cuts both ways.

1 While the DOD customer is not using the 13.8 kV, 7.2/12.47 kV, or 2.4/4.160Y kV  
2 systems, other primary customers aren't using the extensive 34.5 kV system that has  
3 been installed to serve the DOD customer. But other customers are still paying for the  
4 costs of the 34.5 kV system as a result of the costs of the 34.5 kV system being included  
5 in with the total. Therefore, Mr. Selecky's observation cannot justify providing a  
6 discount for the DOD customer served at 34.5 kV, particularly considering that a  
7 detailed engineering analysis would likely support a higher charge for 34.5 kV service.

8 **Q. Does LG&E maintain detailed accounting records for each primary voltage level?**

9 A. No. Ultimately, the Company does not have detailed accounting records breaking out  
10 the accounting costs for each primary voltage, including the costs related to its 34.5 kV  
11 system. Therefore, any attempt to develop a separate charge for the 34.5 kV service  
12 would need to be based on a *detailed* and *costly* engineering analysis. At this point,  
13 neither the DOD nor LG&E has performed such an analysis, and it is not LG&E's  
14 recommendation that one be performed.

15 **Q. What is your recommendation regarding the DOD's proposal?**

16 A. There is no justification for providing a discount for Rate TODP customers served at  
17 34.5 kV voltage. It is my recommendation that the Commission reject the DOD's  
18 proposal. However, if the Commission determines that the issues raised by the DOD  
19 warrant the Company performing a detailed engineering study to determine the cost of  
20 the distribution facilities that have been installed to serve the DOD customer, then it  
21 would be my recommendation that the cost of such study be paid for by the DOD  
22 customer.

1

2

## **F. OTHER RATES AND CHARGES**

3 **Q.**

**The Company proposed a number of changes in its miscellaneous charges. Please discuss those charges.**

4

5 **A.**

The Company proposed to add an Unauthorized Reconnection Charge to its electric and gas tariffs. The Company also proposed to increase its Redundant Capacity Charge. The intervenor witnesses did not address these charges. The Company also proposed to broaden its pole attachment rate (Rate PSA) to include not only charges for cable television attachments but also charges for telecommunication wireline and wireless facilities that are attached to LG&E's poles and cable television and telecommunication wireline facilities using the Company's underground electric infrastructure. The carrying charges that supported the underlying charges were addressed in my direct testimony. None of the intervenor witnesses offered any criticisms of the carrying charge calculations that supported the proposed charges for Rate PSA, though the Kentucky Cable Television Association ("KCTA") and AT&T contest the amount of the wireless attachment charge based on the amount of pole space needed for such attachments, which John K. Wolfe addresses in his rebuttal testimony. The other issues raised by the KCTA and AT&T, which principally concern operational issues, are also addressed in the rebuttal testimony of Mr. Wolfe.

19

20

## **V. GAS COST OF SERVICE STUDY**

22 **Q.**

**Did any of the intervenor witnesses comment on LG&E's gas cost of service study?**

1 A. Yes. Louisville Metro witness Pollock stated that based on his review “the structure  
2 and methodology used by LG&E generally comport with accepted practice.”<sup>43</sup> Mr.  
3 Pollock goes on to state:

4 [S]ince cost causation is also related to how natural gas is used, both  
5 the timing and rate of gas consumption (i.e., demand) are critical.  
6 Consistent with the obligation to serve and to ensure reliability, the  
7 LDC must purchase sufficient gas supply to meet the maximum  
8 needs of its sales customers. The LDC must also construct the  
9 required distribution mains and other facilities to meet the  
10 contribution to the maximum demand that can potentially be placed  
11 on the system by the classes or by the customers within the classes.<sup>44</sup>  
12  
13

14 I am in full agreement with Mr. Pollock’s remarks.

15 The AG witness takes an altogether different position from that of Mr. Pollock.  
16 Mr. Watkins proposes to allocate the cost of mains based on a Peak and Average  
17 approach. In his version of the Peak and Average methodology, Mr. Watkins allocates  
18 50% of the cost of distribution mains on the basis of average demand (commodity) and  
19 50% on the basis of maximum demand. He claims that the Peak and Average  
20 methodology “recognizes each class’s utilization of the Company’s facilities  
21 throughout the year yet also recognizes that some classes rely upon the Company’s  
22 facilities (mains) more than others during peak periods.”<sup>45</sup>

23 **Q. Do you agree with the AG witness’s Peak and Average approach?**

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<sup>43</sup> Pollock testimony at page 56, lines 3-4.

<sup>44</sup> Pollock testimony at page 58, lines 7-13.

<sup>45</sup> Watkins testimony at pages 69-70.

1 A. No. Mr. Watkins develops an allocation for mains based on an arbitrary 50/50 split  
2 between demand and average demand (commodity). His 50/50 split is not only  
3 subjective, it is not grounded on principles of cost causation. As Mr. Pollock explained,  
4 LG&E “must also construct the required distribution mains and other facilities to meet  
5 the contribution to the maximum demand that can potentially be placed on the system  
6 ....”<sup>46</sup> Average demands have nothing to do with the size of the mains (pipe) installed  
7 by LG&E. As Mr. Pollock explains, mains are sized to deliver the natural gas to  
8 customers during periods of maximum demands which, for LG&E’s gas operations,  
9 occur during the coldest days of the year. Not only does Mr. Watkins’ Peak and  
10 Average methodology for allocating distribution mains fail to reflect cost causation on  
11 LG&E’s gas distribution system, it is also grossly inconsistent with the methodology  
12 that he uses in his proposed electric cost of service study.

13 **Q. Please explain how Mr. Watkins’ Peak and Average methodology for his gas study**  
14 **is inconsistent with his electric cost of service study.**

15 A. In its gas cost of service study, LG&E classified distribution mains as either customer-  
16 or demand-related using the zero-intercept methodology. Costs classified as customer-  
17 related are then allocated to the customer classes based on the number of customers for  
18 each customer class, and costs classified as demand-related are then allocated on the  
19 basis of maximum class demands. This is the same methodology used to classify  
20 overhead and underground conductor in the electric cost of service study. Like LG&E,

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<sup>46</sup> Pollock testimony at page 58, lines 10-12.

1 Mr. Watkins used the zero-intercept analysis to classify secondary conductor in the cost  
2 of service study that he performed for LG&E's electric operations. For a gas utility,  
3 mains serve exactly the same function as overhead conductor and underground  
4 conductor for an electric utility – they both transport the product (electric energy or  
5 natural gas) to the customer. Mains and conductors are also similar in another key  
6 respect – the capacity to transport the product varies in direct proportion to the size  
7 (cross-sectional area) of the main or the conductor. It is for this reason that the zero-  
8 intercept methodology has been used for over 30 years to classify mains on the gas side  
9 of LG&E's business and to classify overhead and underground conductor on the  
10 electric side of the business. If it is appropriate to use a zero intercept analysis for  
11 classifying secondary distribution lines for the electric study, then it must also be  
12 appropriate to use a zero intercept analysis for classifying gas distribution mains.

13 Mr. Watkins' gas cost of service study is fundamentally at odds with his electric  
14 cost of service study. In his gas cost of service study, Mr. Watkins' does not allocate  
15 any of the cost of mains on the basis of the number of customers, even though in his  
16 electric cost of service study he classified a portion of transformers and a portion of  
17 secondary distribution lines as customer related. As with secondary conductors,  
18 LG&E installs gas mains to connect new customers regardless of size of the customers.  
19 Certainly, LG&E's main extension policy speaks of a minimum revenue requirement  
20 for a customer to be connected, but regardless of the size of the customer, LG&E must  
21 extend pipe to serve the customer. The Company must extend pipe regardless of  
22 whether the customer uses a minimal amount of gas or a large amount of gas.



1           Therefore, there is a fixed cost of serving customers regardless of how much gas the  
2           customer uses. By allocating main costs 50% on the basis of demand and 50% on the  
3           basis of annual usage, Mr. Watkins' allocation methodology for gas mains fails to  
4           recognize that there is a fixed component of main costs that does not vary with the  
5           annual consumption of natural gas by customers.

6           Furthermore, in his electric cost of service study, he does not allocate any  
7           distribution costs on the basis of annual energy consumption. Yet, in his gas study, he  
8           allocates 50% of the cost of mains on the basis of annual gas consumption. There is  
9           no cost justification whatsoever for allocating any portion of the distribution system on  
10          the basis of annual gas consumption. Gas mains are sized to meet maximum demand,  
11          not average annual usage.

12       **Q. Has the zero intercept methodology traditionally been used by LG&E to classify**  
13       **distribution mains?**

14       A. Yes. The zero intercept methodology has been used by LG&E for at least 30 years.

15       **Q. Has the Commission found the zero-intercept methodology to be reasonable in gas**  
16       **cost of service studies?**

17       A. Yes. The Commission has found the zero-intercept methodology to be reasonable in  
18       numerous rate cases, including LG&E's last rate case for which a settlement agreement  
19       was not reached by the parties – Case No. 2000-080, Order dated September 27, 2000.  
20       Furthermore, NARUC's *Gas Distribution Rate Design Manual*, June 1989, identifies

1 the zero intercept approach as a standard methodology for classifying gas distribution  
2 costs.<sup>47</sup>

3 **Q. What other criticisms do you have of Mr. Watkins' Peak and Average**  
4 **Methodology?**

5 A. The Peak and Average Methodology allocates a portion of mains on the basis of  
6 demand and a portion on the basis of Mcf sales, and none on the basis of customers.  
7 While customers' maximum demand and the number of customers a utility serves has  
8 a direct impact on a utility's distribution costs, including the cost of mains, the annual  
9 quantity of gas sold by a utility has no effect on the cost of mains. From a distribution  
10 planning perspective, the installation of distribution mains is unaffected by the amount  
11 of gas sold on an annual basis to its customers. A gas utility installs pipe to reach its  
12 customers and to meet the peak load conditions of those customers. As long as the  
13 maximum demand requirements do not change, increases or decreases in annual  
14 throughput volumes do not have any impact on a utility's distribution costs, particularly  
15 the cost of mains. Because annual Mcf sales (or throughput volumes) do not have any  
16 effect on LG&E's investment in distribution mains, annual Mcf sales should not be  
17 used to allocate the cost of distribution mains. In its Order in Case No. 2000-080, the  
18 Commission specifically rejected a cost of service study that allocated a portion of  
19 mains on the basis of Mcf sales. Even though it has been recommended on numerous

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<sup>47</sup> Although NARUC's *Gas Distribution Rate Design Manual* also mentions the Peak and Average Methodology, the manual indicates on pp. 27-28 that it is a "compromise" methodology adopted because it "tempers the apportionment of costs between high and low load factor customers."

1 occasions, to the best of my knowledge, the Commission has never approved a cost of  
2 service study that allocated the cost of distribution mains on the basis of Mcf sales.

3 **Q. What is your recommendation regarding the gas cost of service study?**

4 A. It is my recommendation that the Company's cost of service study be used as a guide  
5 for developing gas rates in this proceeding. The AG's proposed cost of service study  
6 does not reflect cost causation and should be rejected.

7

8 **VI. ALLOCATION OF THE GAS REVENUE INCREASE**

9 **Q. What are the positions of the intervenor witnesses regarding allocating the gas  
10 revenue increase?**

11 A. The AG witness proposes an alternative allocation of the revenue increase that  
12 considers both the Company's cost of service study and the AG's cost of service study,  
13 which uses the Peak and Average methodology to allocate the cost of distribution  
14 mains. For the four major rate classes (Rates RGS, CGS, IGS, and FT), the AG's  
15 proposal is not significantly different from LG&E's proposal, except for Rate FT.  
16 Under Mr. Watkins' proposal, Rate FT would be assigned a higher increase.

17 Louisville Metro proposes to assign all of the gas increase to residential  
18 customers. Mr. Pollock relied on the Company's cost of service study to make this  
19 recommendation.

20 **Q. Do you have any comments on the AG's proposed allocation of the revenue  
21 increase?**

22 A. Yes. The AG's proposal is not significantly different from the Company's proposal.

1           Although Mr. Watkins' percentage increases are calculated based on revenues  
2           excluding all adjustment clause revenues and LG&E's percentage increases are  
3           calculated on revenues including all adjustment clause revenues, LG&E and AG's  
4           proposals are not as different as they might appear by glancing at the percentage  
5           increases proposed by LG&E and the AG. For the major rate classes, the only  
6           significant difference between the Company's proposal and the AG's is for Rate FT.  
7           Mr. Watkins assigned a 7.73% increase to Rates RGS, CGS and FT based on Base Rate  
8           Revenue (*excluding* all adjustment clause revenues, as in the format presented by the  
9           AG).

10                   Although Mr. Watkins does not provide a detailed explanation for why he used  
11           the same percentage increase for all three of these classes, his reason for assigning a  
12           higher percentage increase to Rate FT than what the Company proposed appears to be  
13           related to the methodological differences between the AG's cost of service study and  
14           the Company's cost of service study. Mr. Watkins used a Peak and Average  
15           Methodology for allocating the cost of distribution mains, whereas LG&E used a zero-  
16           intercept methodology which has been approved by the Commission in prior rate cases.  
17           As a result of this methodological difference, the AG's cost of service study shows a  
18           lower rate of return for Rate FT than the Company's cost of service study. But as  
19           discussed earlier, the Peak and Average methodology is not an accurate measure of the  
20           cost of providing service. Furthermore, the Peak and Average methodology is not  
21           consistent with cost of service methodologies that the Commission has found to  
22           reasonable.

1 **Q. Do you agree with Mr. Watkins' proposal to assign a higher increase to Rate FT?**

2 A. No. As I have said, Mr. Watkins' Peak and Average methodology is unsound. But I  
3 have other concerns as well. Customers taking service under Rate FT are typically  
4 large industrial or commercial customers. Because of their large natural gas usage,  
5 these customers have greater options to secure alternative fuel supplies than customers  
6 served under Rates RGS, CGS, and IGS. For example, Rate FT customers may also  
7 be large enough to consider options such as by-passing LG&E for another pipelines.  
8 Loss of revenues under Rate FT will result in shifting fixed costs to other customers.  
9 Also, having a competitive firm transportation rate could induce customers to add gas  
10 load or locate their operations in LG&E's service territory. Recovering revenue from  
11 Rate FT customers helps defray LG&E fixed costs which would otherwise be recovered  
12 from LG&E's gas sales customers.

13 **Q. Do you have any other comments on the AG's proposed allocation of the revenue**  
14 **increase?**

15 A. Yes. I disagree with Mr. Watkins' proposal with respect to Rate AAGS. LG&E  
16 proposed a rate decrease for Rate AAGS, whereas the AG witness proposes to leave  
17 the rate at the current level. The need to decrease the rate is necessitated by the  
18 increased Basic Service Charge resulting from transferring the Gas Line Tracker  
19 ("GLT") revenues into base rates. Because the GLT revenues were collected as a  
20 customer charge, the GLT transfer resulted in a customer charge of \$2,838.87, which  
21 far exceeds the \$100 monthly customer cost that can be supported by the cost of service  
22 study. Because of the difference between the current customer charge and the

1 customer cost that can be supported by the cost of service study, the rate cannot be  
2 rebalanced without reducing the overall revenue to this class. While I do not disagree  
3 with Mr. Watkins' general position that "there should not be any rate reductions when  
4 overall revenues are increased in rates,"<sup>48</sup> the current customer charge level for AAGS  
5 necessitates a rebalancing of the rate that cannot be accomplished without a revenue  
6 reduction.

7 **Q. Do you agree with Louisville Metro's proposal to assign all of the revenue increase**  
8 **to residential customers?**

9 A. No. I do not believe that the residential rate of return of 5.08% for Rate RGS compared  
10 to the rate of return of 7.32% for Rate CGS and 11.00% for Rate FT justifies assigning  
11 all of the increase to residential customers. While I agree that the Company's proposal  
12 represents only a small movement toward the elimination of subsidies, Louisville  
13 Metro's proposal would result in an increase to residential gas customers of 13.4%  
14 which, in my opinion, is too high.<sup>49</sup> Considering the overall percentage increases for  
15 gas and electric services in this proceeding, I would recommend against assigning an  
16 increase of more than 10% to any major rate class.

17

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<sup>48</sup> *Id.* at page 77, lines 24-25.

<sup>49</sup> Mr. Pollock's percentages are calculated on the same basis as LG&E's, whereby the increases are calculated on revenues including all adjustment clause revenue.

1 **VII. GAS RATE DESIGN**

2 **A. RESIDENTIAL BASIC SERVICE CHARGE**

3 **Q. What is LG&E's current customer charge for Residential Gas Service (Rate**  
4 **RGS)?**

5 A. Considering both the Basic Service Charge and amount of the GLT LG&E proposes to  
6 transfer to base rates (\$5.70), the monthly customer charge for Rate RGS is effectively  
7 \$19.20, which is the current Basic Service Charge of \$13.50 per month plus the GLT  
8 amount be transferred of \$5.70 per month.

9 **Q. What Basic Service Charge has the Company proposed?**

10 A. LG&E is proposing a Basic Service Charge of \$24.00 per month, which corresponds  
11 to an effective increase in the customer charge of \$4.80 per month ( $\$24.00 - \$19.20 =$   
12  $\$4.80$ ). The Company's proposed customer charge is based on unit costs from  
13 LG&E's gas cost of service study.

14 **Q. What is the AG proposal regarding the Basic Service Charge.**

15 A. Mr. Watkins recommends leaving the Basic Service Charge at \$13.50.

16 **Q. Do you agree with his recommendation?**

17 A. No. Mr. Watkins is effectively proposing to reduce the current customer charge from  
18 \$19.20 to \$13.50. He failed to consider the fact that the company is proposing to  
19 transfer GLT revenue requirements into base rates. The current customer charge is  
20 effectively \$19.20, not \$13.50 as Mr. Watkins seems to claim. He purports that his  
21 cost analysis would only support a customer charge of \$13.04, but his analysis excludes  
22 the customer cost component of gas mains from the analysis. I am unaware of any

1 cost of service study approved by the Commission that does not classify at least some  
2 portion of gas mains as customer-related.

3 **B. SUBSTITUTE GAS SALES SERVICE (SGSS)**

4 **Q. Please provide a description of LG&E's proposed Substitute Gas Sales Service**  
5 **(SGSS).**

6 A. Rate SGSS is being proposed to provide substitute gas sales service for any customer  
7 who desires to receive firm sales service from LG&E in addition to gas received from  
8 other sources with which the customer is physically connected. This rate would apply  
9 to customers who normally purchase gas supply directly from a pipeline, from another  
10 local distribution company, or from a local producer but desire to rely on LG&E as an  
11 alternative or substitute supplier of natural gas. In its role as a substitute supplier,  
12 LG&E would maintain sufficient storage and distribution delivery capacity on its  
13 system to provide firm service to a customer under Rate SGSS, just as it would any  
14 other commercial or industrial sales customer. Rate SGSS is structured as a three-part  
15 rate consisting of (i) a Basic Service Charge, which is a fixed customer charge to be  
16 billed monthly; (ii) a Distribution Charge, which will be applied to monthly volumetric  
17 deliveries; and (iii) a Demand Charge, which will be applied to the customer's Monthly  
18 Billing Demand. The Company's proposed tariff defines the Monthly Billing Demand  
19 as follows:

20 The Monthly Billing Demand shall be the greater of (1) the MDQ,  
21 or (2) the highest daily volume of gas delivered during the current  
22 month or the previous eleven (11) monthly billing periods. The term  
23 "day" or "daily" shall mean the period of time corresponding to the  
24 gas day as observed by the Pipeline Transporter as adjusted for local



1 time.<sup>50</sup>  
2

3 A demand charge helps ensure that other customers are not subsidizing those customers  
4 who take substitution or backup service from LG&E. With a rate structure that includes  
5 only a volumetric charge but no demand charge, it is virtually impossible for the  
6 Company to recover the distribution capacity costs necessary to serve the customer.  
7 For customers substituting LG&E's gas supplies for those from other physical sources,  
8 and who might only fall back on LG&E on an *intermittent* basis, a rate that consists of  
9 only a fixed customer charge and a volumetric delivery charge does not allow the  
10 Company to recover the fixed demand costs that such customers place on the system.  
11 LG&E's proposed Rate SGSS includes a demand *ratchet provision* similar to what the  
12 Company is proposing for electric service Rates TODS, TODP, RTS, and FLS.

13 **Q. Do any of the intervenor witnesses address Rate SGSS?**

14 A. Yes. DOD witness Selecky addressed Rate SGSS in his direct testimony. Specifically,  
15 Mr. Selecky proposes to change the ratchet provision of Rate SGSS, as follows:

16 Consistent with the establishment of billing demands for the electric  
17 tariffs, such as the TODP rate, I am proposing that a ratchet  
18 provision be established to determine the billing demand incurred  
19 during the previous 11 months. I am proposing that a ratchet  
20 provision of 50% be applied to the highest daily volume of gas  
21 delivered during the previous 11 monthly billing periods. The 100%  
22 ratchet provision is punitive and does not reflect any type of usage  
23 diversity by LG&E's customers.<sup>51</sup>  
24

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<sup>50</sup> LGE Filing Requirements (Tabs 1-45) – Part 1, P.S.C. Gas No. 11, Original Sheet No. 21.1, Rate SGSS.

<sup>51</sup> Selecky testimony at page 20, lines 15-19.

1 **Q. Is Mr. Selecky’s proposal consistent with the demand ratchet provision of TODP?**

2 A. No. As with Rates TODS, RTS, and FLS, Rate TODP includes three demand charge  
3 components – Peak Demand Charge, Intermediate Demand Charge, and Base Demand  
4 Charge. The Peak and Intermediate Demand Charges are designed to recover fixed  
5 production costs, and the Base Demand Charge is designed to recover transmission and  
6 distribution delivery costs. The Demand Charge for gas service is essentially  
7 equivalent to the Base Demand Charge for electric.<sup>52</sup> Under the Company’s current  
8 tariff, the Base Demand Charge, which recovers transmission and distribution delivery  
9 costs, currently incorporates a 75% ratchet, not a 50% ratchet as indicated by Mr.  
10 Selecky. For Rate TODP, only the Peak and Intermediate Demand Charges, which  
11 provide recovery of fixed production costs, incorporate a 50% ratchet. The Peak and  
12 Intermediate Demand Charges for Rate TODP are in no way analogous to the Demand  
13 Charge for Rate SGSS. Thus, if Mr. Selecky wanted to be consistent with the  
14 Company’s current Rate TODP, then he should have proposed that a 75% ratchet be  
15 utilized for the Demand Charge for Rate SGSS. But LG&E is proposing to increase  
16 the ratchet provision of Rate TODP from 75% to 100%, which would be the same  
17 ratchet provision for Rate SGSS. Mr. Selecky did not challenge the proposed ratchet  
18 provision for TODP. To be consistent with the Company’s *proposed* TODP, whose  
19 ratchet provision Mr. Selecky did not challenge, the ratchet provision of Rate SGSS

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<sup>52</sup> For gas service, the analogue for the production fixed costs recovered through the Peak and Intermediate Demand Charges are the purchased gas demand costs recovered through the Company’s Gas Supply Component (GSC).

1 should be 100%.

2 **Q. Why is it appropriate to utilize a 100% ratchet for gas delivery service?**

3 A. As with the electric system, LG&E's gas delivery system is sized to the maximum  
4 volumes of gas used by customers at any time. On LG&E's gas system, mains,  
5 regulators, and other equipment are sized to meet the maximum demands that  
6 individual customers place on the system. Therefore, it is appropriate to apply a  
7 demand charge to the maximum demand established by the customer. It is particularly  
8 important to have a high demand ratchet for Rate SGSS, under which service would be  
9 provided to customers such as the DOD customer whose usage is intermittent and who  
10 would only fall back on LG&E as a substitute supplier when customer fails to secure  
11 adequate gas supply.

12 **Q. Mr. Selecky claims that the demand ratchet provision of Rate SGSS does not**  
13 **reflect any type of usage diversity. Does demand diversity matter for the portions**  
14 **of the distribution system providing service to individual customers?**

15 A. No. The distribution system is sized to deliver gas to individual customers. For the  
16 DOD customer represented by Mr. Selecky, LG&E installed two 8-inch parallel  
17 pipelines directly from one of its storage facilities to provide service to the DOD  
18 customer. Each of these parallel pipelines span 3 to 4 miles and serves no other  
19 customer except the DOD. The Company installed two large gas regulator stations at  
20 its storage facilities solely to provide service to the DOD. The regulator stations  
21 include overpressure protection equipment, two gas regulator runs, piping, valves and  
22 electronic monitoring equipment. The Company has also installed two large metering

1 stations, consisting of two six-inch orifice meters, one four-inch orifice meter, two  
2 rotary meters, regulation equipment, and electronic monitoring and control equipment.  
3 These facilities are sized solely to meet the DOD customer's maximum demands and  
4 no other customer. Therefore, with respect to the distribution facilities installed to  
5 serve the DOD, usage diversity is irrelevant, because there can be no diversity with  
6 respect to facilities that have been installed to serve a single customer.

7 Furthermore, there is little or no diversity between the DOD customer's usage  
8 and LG&E's system peak demand. Like most customers on LG&E's gas system, the  
9 DOD customer's usage requirements are driven by cold temperatures (high heating  
10 degree days). For example, during the last three winter peak seasons (Dec 2014 – Feb  
11 2015, Dec 2015 – Feb 2016, Dec 2016 – Feb 2017), LG&E's maximum demand day  
12 occurred on February 19, 2015. LG&E maximum daily demand was 505,984 Mcf on  
13 February 19, 2015. The customer's maximum demand day during February 2015 also  
14 occurred on February 19, 2015. This indicates that on the peak day that occurred  
15 during the last three winter seasons, there was zero diversity between LG&E's system  
16 demand and the DOD customer's usage. The reason that both LG&E and the DOD  
17 experienced a peak on February 19, 2015, was because the mean temperature<sup>53</sup> on that  
18 day was 4°F, which was not only the coldest temperature during February 2015 but  
19 also the coldest day during the last three winter heating seasons.

20 **Q. What is your recommendation regarding the Company's proposed ratchet**

---

<sup>53</sup> "Mean temperature" is defined as the simple arithmetic average of the maximum temperature during the day and the minimum temperature during the day.

1           **provisions for Rate SGSS?**

2    A.     It is my recommendation that the Commission approve the ratchet provisions for Rate  
3           SGSS. The provision is reasonable for gas sales service to customers whose purchases  
4           from LG&E are intermittent and who normally purchase natural gas from another  
5           provider but want to rely on LG&E as an alternative or substitute supplier of gas.

6           **C. PROPOSED MODIFICATIONS TO RATE FT**

7    **Q.     Please describe Firm Transportation Service Rate FT.**

8    A.     Rate FT is a rate available for firm transportation service on LG&E’s gas system.

9    **Q.     JBS Swift witness Wallin claims that Rate FT does not allow electric generators  
10          of any type to use the rate. Is he correct?**

11   A.     No. Mr. Wallin states that, “The current FT rate schedule does not allow generators of  
12          any type to use the rate, preventing the use of third-party supplied natural gas.”<sup>54</sup>

13          Regarding electric generation, LG&E’s Rate FT states as follows:

14                     Additionally, customers using gas to generate electricity for use  
15                     other than as standby electric service, irrespective of the size of the  
16                     Customer’s MDQ, are not eligible for service under this rate  
17                     schedule.<sup>55</sup>  
18

19          Therefore, Rate FT would allow a customer using gas solely to generate electricity for  
20          standby service to take service under the rate schedule.

21   **Q.     Mr. Wallin proposes that Rate FT be modified to allow generators scheduled to  
22          run with advance daily notice to take service under the rate schedule. Do you**

---

<sup>54</sup> Wallin testimony at page 5, lines 5-6.

<sup>55</sup> LG&E’s Gas Tariff, Sheet No. 30, Rate FT.

1           **agree with his proposal?**

2    A.    No. Serving gas-fired generation loads under Rate FT creates problems associated with  
3           reliability and cost subsidies. Customers with electric generators particularly impose  
4           two significant system management risks on LG&E. First, by not being able to  
5           nominate daily gas requirements accurately, gas generators can create significant daily  
6           imbalances which LG&E must resolve. Second, generators can create hourly  
7           imbalances which LG&E must resolve. These customers use interstate pipeline  
8           transportation capacity that requires LG&E to take gas from the pipeline at uniform  
9           daily rates of flow (i.e., 1/24th of the daily nominated gas supply volume in a given  
10          hour). Any difference between hourly receipts from the pipeline and hourly deliveries  
11          to the customer are balanced by LG&E. That balancing requires LG&E to use either its  
12          on-system storage or the more flexible pipeline services held by LG&E for sales  
13          customers. Consequently, it is not appropriate to modify Rate FT to expand the use of  
14          the rate schedule for electric generation.

15                 Mr. Wallin is proposing that Rate FT be modified so that JBS Swift can receive  
16                 special treatment for a cogeneration concept that is, at best, preliminary. JBS Swift  
17                 has not performed an engineering evaluation of the cogeneration concept, and has not  
18                 made a decision as to whether it intends to use natural gas or diesel for a portion of the  
19                 project.<sup>56</sup> Rate FT should not be modified simply to accommodate an engineering  
20                 concept that JBS Swift is interested in evaluating.

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<sup>56</sup> Wallin testimony at page 4, lines 7 and 15.

**CONFIDENTIAL INFORMATION REDACTED**

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1 **Q. Did the operational and cost recovery problems associated with serving gas**  
2 **generators under standard rate schedules cause LG&E to introduce Distributed**  
3 **Gas Generation Service (Rate DGGS)?**

4 A. Yes. LG&E implemented Rate DGGS in 2008 to provide service to electric  
5 generators. Qualifying electric generators are therefore eligible to take service under  
6 Rate DGGS. Mr. Wallin states that JBS Swift is evaluating a “blend of cogeneration  
7 and single-cycle generation.” He indicates that the “cogeneration would be used on a  
8 regular basis while any single cycle generation (either natural gas or diesel) would be  
9 used as back-up to LG&E service and in the CSR program.”<sup>57</sup> It is unclear at this point  
10 whether the single-cycle generator would be eligible for Rate FT. LG&E has not been  
11 provided with adequate details about JBS Swift’s proposed gas-fired generation  
12 installation in order to determine whether or not LG&E’s Rate DGGS is applicable or  
13 whether JBS Swift’s gas requirements for its single-cycle generator would meet the  
14 current qualifications of Rate FT. If the generator is used solely for standby electric  
15 service, then it may be eligible for Rate FT. Significant details, such as hourly  
16 connected load; delivery pressure; minimum, maximum, and average gas load  
17 requirements; expected consumption; and delivery points are relevant in determining  
18 whether or not Rate DGGS is applicable or if service is even feasible using LG&E’s  
19 existing infrastructure. Furthermore, if Rate DGGS is not applicable to the customer’s  
20 circumstances, LG&E has indicated that it would be willing to discuss terms and

---

<sup>57</sup> Wallin testimony at page 4, lines 13-16.

1 conditions under a non-standard service arrangement (special contract) to provide  
2 separately metered gas transportation service for generation facilities owned and  
3 operated by the customer.<sup>58</sup>

4 **Q. Please describe Rate DGGS and explain why it is the appropriate rate for electric**  
5 **generators.**

6 A. Rate DGGS was originally approved by the Commission in its Order in Case No. 2008-  
7 252 dated February 5, 2009. Rate DGGS is a three-part rate consisting of a Basic  
8 Service Charge, a Demand Charge, and a Distribution Charge. The Distribution Charge  
9 is a volumetric charge per 100 cubic feet of gas and the Demand Charge is a charge per  
10 100 cubic feet applied to the customer's monthly billing demand. In testimony filed in  
11 Case No. 2008-252, the Company witnesses explained that a three-part rate was  
12 designed to "compensate LG&E for having the necessary facilities in place to serve  
13 these loads"<sup>59</sup> and "will recover the fixed costs associated with new customers served  
14 under this rate irrespective of the actual amount of gas they may consume".<sup>60</sup> The need  
15 for serving electric generators under a three-part rate consisting of a customer charge,  
16 volumetric delivery charge and demand charge is as acute today as when it was first  
17 introduced in 2008. A three-part rate helps ensure that the cost of facilities installed to  
18 provide natural gas to electric generators are recovered from customers taking service  
19 under Rate DGGS and not shifted to other customers.

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<sup>58</sup> See Response to JBS Swift & Co.'s Supplemental Requests for Information Dated February 7, 2017, Question No. 11.

<sup>59</sup> Direct Testimony of J. Clay Murphy, page 12, lines 11-12.

<sup>60</sup> Direct Testimony of William Steven Seelye, page 24, lines 4-5.

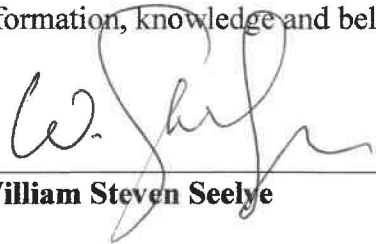
1 Q. Does this conclude your rebuttal testimony?

2 A. Yes.

VERIFICATION

STATE OF NORTH CAROLINA )  
 ) SS:  
COUNTY OF TRANSYLVANIA )

The undersigned, **William Steven Seelye**, being duly sworn, deposes and states that he is a Principal of The Prime Group, LLC that he has personal knowledge of the matters set forth in the foregoing testimony and exhibits, and the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
\_\_\_\_\_  
**William Steven Seelye**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 4<sup>th</sup> day of April 2017.

  
\_\_\_\_\_  
Notary Public (SEAL)

My Commission Expires:

11-17 2018

BENJAMIN D. UPTON II  
NOTARY PUBLIC  
Transylvania County, NC

Rebuttal Exhibit WSS-1

Analysis of LOLP Hours

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-2

Cust Cost from the AG's Electric Cost of Service Study

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-3

Incremental Cost of Connecting a Res Elec Customer

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-4

Avoided Cost Analysis based on CT in 2029

(Exhibit is being provided in a separate file in Excel format)



Rebuttal Exhibit WSS-5

Avoided Cost Analysis based on CT in 2048

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-6

Impact on Billing Demand by Varying Ratchet Percent

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-7

Elimination of Base ECR Revenue from Revenues

(Exhibit is being provided in a separate file in Excel format)

Rebuttal Exhibit WSS-8

Mr. Willhite's Failure to Remove Base Revenues

**RATE P-12 PUBLIC SCHOOL (INTERIM)  
POWER SERVICE  
Secondary**

	Bills	Kw	KWh	Present Rates		Proposed Rates	
Basic Service	1,404			\$90.00	\$126,360	\$90.00	\$126,360
Energy			122,503,014	\$0.04071	\$4,987,098	\$0.04071	\$4,987,098
Summer kW		204,411		\$18.40	\$3,761,162	\$11.66	\$2,383,150
Min Incr		1,005		\$18.40	\$18,487	\$11.66	\$11,714
Winter kW		233,046		\$15.99	\$3,726,400	\$9.25	\$2,155,350
Min Incr		3,330		\$15.99	\$53,242	\$9.25	\$30,795
<b>Total</b>					\$12,672,749		\$9,694,467

**RATE P-12 PUBLIC SCHOOL SERVICE  
TIME of DAY SERVICE  
Secondary**

Mr. Willhite failed to remove Base ECR revenues from Total Revenues.

	Bills	Kw	KWh	Present Rates		Proposed Rates	
Basic Service	48			\$200.00	\$9,600	\$200.00	\$9,600
Energy			5,434,039	\$0.04049	\$220,024	\$0.04049	\$220,024
Base kW		18,262		\$4.60	\$84,005	\$2.47	\$45,079
Min Incr Old		694		\$4.60	\$3,192	\$2.47	\$1,713
Min Incr New		3,951					
Inter kW		18,160		\$5.10	\$92,617	\$2.97	\$53,908
Min Incr		248		\$5.10	\$1,264	\$2.97	\$736
Peak kW		17,792		\$6.74	\$119,917	\$4.61	\$81,993
Min Incr		263		\$6.74	\$1,776	\$4.61	\$1,214
<b>Total</b>					\$532,395		\$414,266

Mr. Willhite failed to remove Base ECR revenues from Total Revenues.

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

<b>APPLICATION OF KENTUCKY</b>	)	
<b>UTILITIES COMPANY FOR AN</b>	)	<b>CASE NO. 2016-00370</b>
<b>ADJUSTMENT OF ITS ELECTRIC</b>	)	
<b>RATES AND CERTIFICATES OF</b>	)	
<b>PUBLIC CONVENIENCE AND NECESSITY</b>	)	

**And**

<b>APPLICATION OF LOUISVILLE GAS AND</b>	)	
<b>ELECTRIC COMPANY FOR AN</b>	)	<b>CASE NO. 2016-00371</b>
<b>ADJUSTMENT OF ITS ELECTRIC</b>	)	
<b>RATES AND CERTIFICATES OF</b>	)	
<b>PUBLIC CONVENIENCE AND NECESSITY</b>	)	

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**REBUTTAL TESTIMONY OF**  
**JOHN J. SPANOS**  
**ON BEHALF OF**  
**KENTUCKY UTILITIES COMPANY**  
**AND LOUISVILLE GAS & ELECTRIC COMPANY**

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**Filed: April 10, 2017**

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**I. INTRODUCTION AND PURPOSE**

1 **Q. PLEASE STATE YOUR NAME AND ADDRESS.**

2 A. My name is John J. Spanos. My business address is 207 Senate Avenue, Camp Hill,  
3 Pennsylvania.

4 **Q. ARE YOU ASSOCIATED WITH ANY FIRM?**

5 A. Yes. I am associated with the firm of Gannett Fleming Valuation and Rate Consultants,  
6 LLC (“Gannett Fleming”).

7 **Q. ARE YOU THE SAME JOHN J. SPANOS WHO PREVIOUSLY FILED**  
8 **TESTIMONY IN THIS PROCEEDING?**

9 A. Yes.

10 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN THIS**  
11 **PROCEEDING?**

12 A. In my rebuttal testimony, I respond to the recommendations of Kentucky Office of the  
13 Attorney General (“AG”) witness Paul Alvarez, Kentucky League of Cities (“KLC”) and  
14 Louisville/Jefferson Metro Government (“Louisville Metro”) witness Jeffry Pollock, and  
15 Kentucky Industrial Utility Customers (“KIUC”) witness Lane Kollen as they pertain to  
16 depreciation. Specifically, I will address Louisville Metro and KLC’s inequitable  
17 recommendation to subsidize current customers with a significant reduction to  
18 depreciation based on a theoretical reserve imbalance, KIUC’s recommendations to defer  
19 the recovery of net salvage costs for the Company’s production plants until after they are  
20 retired and to use longer life spans for the Company’s combined cycle and simple cycle  
21 gas-fired power plants, and the AG and KIUC’s recommendations with regard to the  
22 recovery of legacy electric meters retired for the Advanced Metering System (“AMS”)   
23 program.



## II. INTERGENERATIONAL EQUITY

1 **Q. What is depreciation?**

2 A. Depreciation is defined in the FERC Uniform System of Accounts (“USofA”):

3           12. Depreciation, as applied to depreciable electric plant, means the loss in service  
4           value not restored by current maintenance, incurred in connection with the  
5           consumption or prospective retirement of electric plant in the course of service  
6           from causes which are known to be in current operation and against which the  
7           utility is not protected by insurance. Among the causes to be given consideration  
8           are wear and tear, decay, action of the elements, inadequacy, obsolescence,  
9           changes in the art, changes in demand and requirements of public authorities.<sup>1</sup>

10 **Q. What is the objective of depreciation?**

11 A. The objective of depreciation is to allocate, in a systematic and rational manner, the full  
12 cost of an asset (original cost less net salvage) over its service life. The USofA requires  
13 this in General Instruction 22-A:

14           Method. Utilities must use a method of depreciation that allocates in a systematic  
15           and rational manner the service value<sup>2</sup> of depreciable property over the service  
16           life of the property.

17           Thus, the USofA confirms that depreciation represents the allocation of the full costs of  
18           a company’s assets (original cost less any net salvage) over their service lives – that is,  
19           over the period of time the assets are providing service. Costs are allocated over the  
20           service lives of the assets so that customers pay for the costs of the assets that provide  
21           them service. Current customers should not pay for the costs of assets that have already

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<sup>1</sup> 18 C.F.R. 101 (FERC Uniform System of Accounts), Definition 12.

<sup>2</sup> The USofA defines service value as the original cost less net salvage

1           been retired. Similarly future customers should not have to pay for the costs of assets  
2           that are no longer in service because current customers pay too little for their service.

3   **Q.   Have Mr. Kollen or Mr. Pollock conducted a depreciation study in this proceeding?**

4   A.   No. My depreciation study is the only one presented in this proceeding, so their  
5           recommendations are not consistent with the concepts of depreciation.

6   **Q.   Please explain the concept of “intergenerational equity.”**

7   A.   Intergenerational equity is a ratemaking principle in which customers receiving the  
8           benefit from the use of an asset (e.g., from electric utility property used to provide electric  
9           service) are the same customers who pay the cost of that asset – no more, no less. There  
10          are actually two related concepts when considering intergenerational equity as it pertains  
11          to depreciation. The first is the inequity that results from a situation in which customers  
12          pay for assets from which they receive no service. For example, if a power plant is retired  
13          before becoming fully depreciated, then customers subsequent to the retirement will have  
14          to pay for an asset from which they are not receiving service. This type of inequity also  
15          occurs if a plant is retired before its terminal net salvage costs are recovered (which is  
16          what Mr. Kollen has proposed for the Companies’ power plants). If the costs (including  
17          net salvage) of an asset are not recovered before the asset is retired, this is inequitable  
18          because one generation of customers will bear the cost of an asset from which they  
19          receive no service, but that instead provided service to an earlier generation.

20                 The second concept is related to the distribution of depreciation over the entire  
21                 life of an asset. For example, if depreciation expense is higher in the earlier years of an  
22                 assets life and lower in later years (or vice versa), this could also be considered  
23                 inequitable because one generation of customers pay a higher share than a different

1 generation.<sup>3</sup> This second type of intergenerational inequity is exactly what Mr. Pollock  
2 proposes, as he recommends significantly lower levels of depreciation expense for the  
3 next five years.<sup>4</sup>

4 That is, there is a greater degree of inequity that results from a customer paying  
5 for an asset that only provided service to other generations of customers – and not to him  
6 or her – than results from one generation paying somewhat more or less than a previous  
7 generation for the same asset. Additionally, I would add that depreciation is necessarily  
8 a forecast of future events (such as the actual retirement date of a power plant) that will  
9 occur many years in the future. It is therefore very difficult to perfectly allocate costs  
10 equally over the lives of a utility company’s entire asset base. This is one reason that the  
11 remaining life technique is the preferred approach for determining depreciation, as it  
12 allows for systematic and rational revisions to depreciation rates as more information  
13 becomes available for each successive depreciation study.

14 **Q. Why is it important to explain the concept of intergenerational equity in your**  
15 **rebuttal testimony?**

16 A. The concept is important to understand as it relates to both Mr. Pollock’s and Mr.  
17 Kollen’s testimony. Mr. Pollock discusses the concept in his own testimony and bases  
18 his proposal to amortize the theoretical reserve imbalance on this concept. However, as  
19 I explain in Section V of my rebuttal testimony, not only is Mr. Pollock’s understanding  
20 of this concept as it relates to the theoretical reserve fundamentally incorrect, but his

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<sup>3</sup> I note here that one assumption inherent to this concept of equity is that the consumption of an asset is relatively equal over its useful life. However, this is not necessarily the case. For example, capacity factors of power plants typically tend to decrease over time, and thus the benefit to customers is often greater in the early years of the assets life than in the later years.

<sup>4</sup> I should note that Mr. Pollock’s proposal also increases the probability that that the first type of intergenerational inequity would occur. His proposal increases the level of unrecovered costs for the Company’s assets, and therefore increases the risk of stranded costs.

1 proposal will in fact create significant intergenerational inequity by creating a significant  
2 subsidy for current ratepayers.

3 Mr. Kollen does not discuss the concept of intergenerational inequity and instead  
4 appears to dismiss such considerations as “nonsense.”<sup>5</sup> It should therefore be clear that  
5 Mr. Kollen gives little consideration to the concept of intergenerational equity, despite it  
6 being one of the primary objectives of depreciation.  
7

### **III. TERMINAL NET SALVAGE**

8 **Q. What is terminal net salvage?**

9 A. In order to understand the concept of terminal net salvage, I first need to explain the “life  
10 span method.” Certain types of depreciable property are referred to as “life span”  
11 property, which means that a large percentage of the property at a facility is expected to  
12 be retired concurrently. Power plants are textbook examples of life span property. While  
13 many of the components of a plant (i.e. pumps, motors, turbine blades) will be replaced  
14 throughout the plant’s life, upon the retirement of the entire plant all remaining assets  
15 will be retired concurrently. The retirements at the end of the life of the plant are referred  
16 to as “terminal” or “final” retirements, while the retirements that occur before this final  
17 retirement are referred to as “interim” retirements. Similarly, net salvage that occurs at  
18 the end of the life of the plant is “terminal” or “final” net salvage and salvage that occurs  
19 with interim retirements is “interim” net salvage. For power plants, terminal net salvage  
20 which is net of scrap value, is normally related to the costs of decommissioning and  
21 dismantling the power plant. There are also costs to retire the facility even if the entire

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<sup>5</sup> Direct Testimony of Lane Kollen, p. 36, lines 11-15.

1 site is not decommissioned and remediated.

2 **Q. Do both interim and terminal net salvage need to be recovered over the life of a**  
3 **power plant?**

4 A. Yes, they do. Consistent with the USofA and authoritative depreciation texts, such as  
5 “Depreciation Systems and Public Utility Depreciation Practices”, the service value of a  
6 power plant (or any asset) must be recovered equitably over its service life. The  
7 authoritative texts can be obtained on various locations such as Amazon.com or most  
8 libraries. The service value is the original cost less net salvage, and incorporates both  
9 interim and final net salvage. Recovering net salvage costs after a plant is retired, which  
10 appears to be Mr. Kollen’s preferred approach, would, by definition, result in  
11 intergenerational inequity and cause future generations of customers to pay the costs of  
12 plants from which they receive no service.

13 **Q. Mr. Kollen argues that terminal net salvage costs should be recovered through an**  
14 **“Asset Retirement Rider.” Is Mr. Kollen’s preferred approach equitable?**

15 A. No. Mr. Kollen argues that the best approach for terminal net salvage is to recover these  
16 costs after a plant is retired through an “asset retirement rider.” This approach will, by  
17 definition, produce intergenerational inequity, because future customers would have to  
18 pay for the costs of the Company’s power plants after they are no longer providing  
19 service. Mr. Kollen recognizes that under his approach costs are recovered “only after  
20 they are incurred.”<sup>6</sup> He therefore proposes a recovery pattern that is inequitable. In fact,  
21 he appears to dismiss the entire concept of intergenerational equity – that is, one of the  
22 primary goals of depreciation – as he states that his approach “avoids all the nonsense of

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<sup>6</sup> Direct Testimony of Lane Kollen, p. 36, lines 11-12.

1 attempting to forecast the costs of dismantlement and remediation many decades before  
2 those events occur, if indeed they actually occur.”<sup>7</sup> This statement alone should make  
3 clear that Mr. Kollen is in no way concerned with the concept of intergenerational equity.  
4 Forecasting future terminal net salvage costs is not “nonsense,” but is instead necessary  
5 and required to achieve intergenerational equity and develop depreciation rates that are  
6 consistent with the Uniform System of Accounts.

7 **Q. Mr. Kollen states that “[h]istorically, the utilities subject to the Commission’s**  
8 **jurisdiction have retired generating units in place after stabilizing the facilities and**  
9 **securing the sites” and that “[t]hey have not dismantled the facilities or remediated**  
10 **the sites.”<sup>8</sup> Please address his discussion.**

11 A. The costs to stabilize the facilities and secure the sites are not insignificant. These costs  
12 include disconnecting equipment, removing chemical equipment and unsafe assets. Such  
13 costs should be included in depreciation expense and recovered while the plants are in  
14 service. This alone demonstrates that Mr. Kollen’s proposal of \$0 terminal net salvage  
15 is incorrect. Further, in making this statement Mr. Kollen ignores that LG&E and KU  
16 have experienced terminal net salvage costs in the past (at a minimum related to the  
17 retirement, if not full decommissioning, of facilities) and that the Company has incurred  
18 to date and have planned costs related to its retired Canal Street and Paddy’s Run plants.  
19 Finally, by focusing only on plants in Kentucky, Mr. Kollen ignores the many plants (see  
20 examples on page 9 of this testimony) across the country that have experienced terminal  
21 net salvage in recent years. These facilities provide further evidence that terminal net  
22 salvage must be included in depreciation to achieve intergenerational equity.

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<sup>7</sup> Direct Testimony of Lane Kollen, p. 36, lines 13-15.

<sup>8</sup> Direct Testimony of Lane Kollen, p. 35, lines 8-10.

1 **Q. Please provide an example of another power plant that has been retired and**  
2 **experienced significant terminal net salvage costs?**

3 A. The Venice Plant, operated until its closure by AmerenMO, provides an example with  
4 which I am familiar. I have toured the site of the Venice Plant subsequent to its  
5 decommissioning and dismantlement. This example is instructive not only because it  
6 provides an illustration of the terminal net salvage costs involved with power plants, but  
7 also because the site continues to be used for generation by its owner. This example  
8 therefore provides evidence that terminal net salvage should be expected even if a  
9 generating site can be reused for other purposes after the closure of the facility.

10 **Q. What was the experience of AmerenMO with the Venice Plant?**

11 A. The Venice Power Plant was a six unit coal-fired power plant (which was converted to  
12 burn oil and gas in the 1970s) sited on the east bank of the Mississippi River near St.  
13 Louis. The plant was owned and operated by AmerenMO. The total capacity of the plant  
14 was 474 MW. In 2002, the plant was retired. Decommissioning and dismantlement  
15 occurred in the years subsequent to the retirement and was completed in 2013. Total  
16 costs expended by AmerenMO to retire the Venice Plant were approximately \$36.3  
17 million, which was offset by about \$12.1 million in gross salvage. Thus, the total  
18 terminal net salvage cost for Venice was approximately \$24.2 million. This cost equates  
19 to approximately \$51 per kW, and is thus higher than my estimate for steam production  
20 plant of \$40 per kW for LG&E and KU.

21 **Q. Can you provide examples from other jurisdictions of power plants that have been**  
22 **or are planned to be decommissioned?**

23 A. Yes. There are many recent examples of plants that either have been or will be  
24 decommissioned and dismantled. Some examples include:

- 1 • Black Hills Power will decommission its Ben French, Osage and Neil  
2 Simpson I plants.
- 3 • Black Hills Colorado Electric has decommissioned its Canon City (W.N.  
4 Clark) plant and is in the process of decommissioning units 5 and 6 at its  
5 Pueblo plant.
- 6 • Duke Energy is in the process of decommissioning a number of sites in the  
7 Carolinas, and activities related to the retirements of these sites include  
8 asbestos removal, demolition and the closure of ash ponds.
- 9 • Dominion Virginia Power is in the process of decommissioning coal units at  
10 its Chesapeake Energy Center, North Branch and Yorktown sites.
- 11 • PacifiCorp is in the process of decommissioning its Carbon coal power plant.
- 12 • Florida Power and Light has decommissioned a number of retired oil and gas  
13 fired steam power plants, including Cape Canaveral, Riviera, Cutler and Pt.  
14 Everglades.

15 **Q. What is the basis for your estimates of terminal net salvage?**

16 A. I based the terminal net salvage estimates on typical estimates for each type of facility  
17 used by others in the industry. For each type of production plant the estimates are made  
18 on a dollar per kilowatt basis. By using a value per kilowatt, larger plants will have a  
19 larger decommissioning cost estimate and smaller plants will have a smaller  
20 decommissioning cost estimate.

21 **Q. What are the estimates per kilowatt for each type of plant?**

22 A. For steam production plants, the estimate is that decommissioning will cost \$40 per kW.  
23 For hydro production plant, the estimate is \$10 per kW. For other production plant, the  
24 estimate is \$20 per kW for the Cane Run combined cycle plant and \$10 per kW for the  
25 other plants in this function.

26 **Q. Can you further explain in detail how you determined that these \$/kW amounts are**  
27 **reasonable?**



1 A. First, I must state the \$ per kW estimates were determined based on experience of other  
2 engineering firms that specialize in decommissioning studies. Although these studies are  
3 proprietary to the individual company, the levels of decommissioning were comparable  
4 to what is utilized for KU and LG&E. Also, as I have explained in discovery, the initial  
5 calculations of terminal net salvage was presented at an American Gas Association /  
6 Edison Electric Institute conference in 1993. That presentation also supports the \$ per  
7 kW levels utilized by KU and LG&E, as do more current studies of Sargent & Lundy,  
8 Burns & McDonnell and Black and Veatch. My levels of \$ per kilowatt is based on 30  
9 to 40 studies by these firms and others.

10 **Q. Can you provide examples of other cases in similar estimates to your estimates were**  
11 **used for terminal net salvage?**

12 A. Yes. One such case is for Rocky Mountain Power Company in Utah (Utah Docket No.  
13 13-035-02). In that case the Company did not have a decommissioning study performed  
14 and proposed \$40 per kW for steam and \$20 for other production. The support in that  
15 case was similar to what has been provided in the current KU and LG&E case. The  
16 estimates that are currently used by Rocky Mountain Power (they were approved through  
17 a stipulation) are similar<sup>9</sup>.

18 It is notable that while some parties in the Utah case challenged the per kW  
19 estimates, they did not propose \$0 terminal net salvage, as Mr. Kollen does in the instant  
20 case. For example, the Office of Consumer Services in the Rocky Mountain Power case  
21 recommended \$30 per kW for steam, \$8 per kW for other production excluding wind and  
22 \$5 per kW for wind production. Thus, these estimates in the Rocky Mountain Power

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<sup>9</sup> Steam facilities are \$40/kW and other production are \$15/kW.

1 case were higher than Mr. Kollen's \$0 estimate in the instant case. This should provide  
2 further evidence that the \$0 terminal net salvage estimate proposed by Mr. Kollen is  
3 unreasonable.

4 Another example is a case for Nevada Power Company (Docket No. 11-06007).  
5 Nevada Power owns both coal fired generation and gas other production (primarily  
6 combined cycle plants). Thus, many of its plants are comparable. I have presented the  
7 approved decommission estimates in a \$/kW basis for each of Nevada Power's plants in  
8 Table 1 below. These estimates were based on site specific decommissioning studies and  
9 are the approved estimates from a fully litigated proceeding. The estimates shown in  
10 Table 1 for coal plants range from \$41/kW to \$92/kW, and are higher than the Company's  
11 estimate in this proceeding. They are obviously much higher than Mr. Kollen's estimate  
12 of \$0. The Sunrise plant, which is not a coal unit, has an estimate of \$34/kW, which is  
13 also higher than Mr. Kollen's estimate of \$0. For the combined cycle plants, the  
14 estimates range from \$9/kW to \$21/kW (and to \$69 \$/kW if the older Clark plant is  
15 included). Thus, the Nevada Power estimates provide support that the estimates I have  
16 made for LG&E and KU are consistent with those from more detailed decommissioning  
17 studies as approved by a commission.

18 **Table 1: Approved Decommissioning Estimates for**  
19 **Nevada Power Company**

<b><u>Plant</u></b>	<b><u>Cost/kW</u></b>
<b>Steam Production Plants</b>	
Clark – Combined Cycle	69
Reid Gardner 1-3 - Coal	90
Reid Gardner 4 – Coal	92
Sunrise 1 – Gas	34
Navajo - Coal	41
<b>Combined Cycle Plants</b>	

Clark 5-8	69
Harry Allen 5, 6, 7	18
Higgins	21
Lenzie	12
Silverhawk	9
<b>Other Plants</b>	
Clark 4	5
Clark 11 to 22	7
Goodsprings	107
Harry Allen 3, 4	14
Sunrise 2	34

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**Q. Are you familiar in any cases in which Mr. Kollen has recommended a terminal net salvage or decommissioning estimate greater than the \$0 he supports in the instant case?**

A. Yes. Mr. Kollen was involved in a recent case in Florida for Florida Power and Light Company (“FPL”). In that case, FPL included an accrual for terminal net salvage (referred to as “dismantlement” in the FPL case). Mr. Kollen opposed certain parts of FPL’s terminal net salvage estimates specifically related to contingencies in the estimates of terminal net salvage, but his recommended expense levels included terminal net salvage.<sup>10</sup> As a result, terminal net salvage was adopted and continues to be accrued.

**Q. What do you conclude regarding terminal net salvage?**

A. Depreciation principles as set forth in the USofA and by the Commission require that net salvage is included in depreciation expense and allocated over the period that the related plant is providing service. The exclusion of net salvage costs results in intergenerational inequity because future customers will be required to pay for the costs of retired assets that are no longer providing service. Mr. Kollen’s recommendation does not meet the

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<sup>10</sup> See p. 34, lines 16-20 of the Direct Testimony of Lane Kollen in Docket No. 160021-EI before the Florida Public Service Commission.

1 requirements of the USofA and will produce intergenerational inequity. His  
2 recommendation is also inconsistent with his recommendation in at least one other  
3 jurisdiction. For the reasons set forth in my testimony, the Commission should reject  
4 Mr. Kollen's proposal and accept the depreciation rates proposed in my depreciation  
5 study.

#### **IV. LIFE SPANS FOR SIMPLE CYCLE AND COMBINED CYCLE POWER PLANTS**

7 **Q. How are depreciable lives estimated for life span property?**

8 A. In the previous section I explained the concept of life span property. The life span method  
9 is used for the Companies' power plants. In order to properly determine depreciation  
10 rates and expense for life span property, one must make estimates of both final  
11 retirements and interim retirements. Final retirements are typically estimated for each  
12 production plant or generating unit by determining the most likely date at which the  
13 facility will retire. This date is referred to as the "final retirement date" or "probable  
14 retirement date." A related concept is the "life span" of the facility, which is the period  
15 of time from the original installation of the facility to the final retirement date of the  
16 facility. Thus, if a power plant is constructed in 1990 and retires in 2030, it will have a  
17 40-year life span.

18 It should be noted that the life span of a facility is different from the average service  
19 life of the facility. The average service life of the facility is shorter than the life span, for  
20 two reasons. One is that any additions that occur subsequent to the original installation  
21 of the facility will have a shorter life than the original additions. For example, for a  
22 facility with a final retirement date of 2030, assets installed in 2010 will have a shorter  
23 life than those installed in 1990. The second reason is there will typically be interim

1 retirements that occur throughout the life of the facility. These interim retirements are  
2 most commonly and most accurately estimated using survivor curves, similar to the  
3 approach for mass property.

4 Once estimates of both final retirement dates and interim retirements are determined  
5 (as well as net salvage for each type of retirements), these estimates are combined to  
6 develop overall depreciation rates.

7 **Q. Have any parties challenged the service lives for KU's and LG&E's production**  
8 **plant facilities?**

9 A. No party has challenged the interim survivor curve estimates in my study, and no party  
10 has challenged the life spans for the Companies' Steam and Hydro facilities. Witness  
11 Kollen has recommended longer life spans for some of the Companies' simple cycle and  
12 combined cycle power plants.

13 **Q. How are life spans determined for life span property?**

14 A. The estimated life span or retirement dates are determined based on specific  
15 considerations for each facility. Considerations may include the type of facility, the  
16 usage of the facility, Company plans and life spans for similar facilities. Forecasting the  
17 life span of a power plant is inherently difficult, as the decision to retire a plant may occur  
18 many years in the future. The retirement of a power plant is most often the result of an  
19 economic decision. As a plant ages and becomes more expensive to operate, and as new  
20 technologies become more efficient and economical relative to existing generation, it  
21 eventually becomes economical to replace the existing plant. The retired plant may be  
22 able to physically operate for a longer period of time, but it would be the more costly  
23 option to keep the plant in service.

1           Thus, the process of estimating the life spans of the Companies' power plants is not  
2           to determine how long a plant could physically last, but instead estimating when the  
3           economic decision will occur to replace the plant with newer generation.

4 **Q.    You indicated that one consideration is a comparison to life spans for similar**  
5 **facilities. Do you have any comments on such comparisons?**

6 A.    Yes. When comparing life spans of other facilities, care must be taken to ensure that the  
7       comparable plants are in fact similar to the facilities being studied. Plants that have  
8       different technologies, operating environments, or operating characteristics can have  
9       very different lives. For example, it makes little sense to compare the life span of a small  
10      black start peaker facility that rarely operates to a base load combined cycle plant.

11 **Q.    What are the current life spans for the Companies' combined cycle and simple cycle**  
12 **gas plants?**

13 A.    The current life spans approved by the Commission are the same life spans I have  
14      proposed in the Depreciation Study.

15 **Q.    What has Mr. Kollen proposed for the life spans of combined cycle ("CC") and**  
16 **simple cycle combustion turbine ("CT") power plants?**

17 A.    Mr. Kollen has recommended "a life span of at least 45 years for all CT and CC  
18      generating units."<sup>11</sup>

19 **Q.    What is the basis for Mr. Kollen's proposal?**

20 A.    Mr. Kollen bases his recommended life spans on life spans experienced or projected for  
21      some of the Companies' older peaker CTs. This is not a sound basis for establishing life  
22      spans, as the technologies of the older CTs are dramatically different from newer units

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<sup>11</sup> Direct Testimony of Lane Kollen, p. 39, lines 1-2.

1 such as the Cane Run combined cycle plant. The older CTs are smaller peaker facilities  
2 that run infrequently and require little capital investment to continue to operate in their  
3 limited capacity. For these reasons, these plants may remain in service for a longer period  
4 of time. In contrast, the Cane Run CC plant is a modern baseload combined cycle plant  
5 that operates continuously and requires significant capital additions and maintenance to  
6 continue to operate. These different technologies and operating characteristics are in no  
7 way comparable to those of the older CT units. It is not appropriate for Mr. Kollen to  
8 base the life span estimates for a combined cycle facility (or newer CTs) on the  
9 experience for older, completely different power plants.

10 **Q. Please explain further why the life spans for the Companies' newer CC and CT**  
11 **power plants should not be based on the life spans of the Companies' older facilities.**

12 A. As discussed above, the retirement of a power plant is an economic decision based on  
13 whether newer technologies are more economical than the existing technologies at the  
14 time the decision is made to retire a power plant. Often this type of decision occurs when  
15 major capital investments are needed to extend the life span of a power plant beyond its  
16 original design life. For example, a combined cycle plant may require investments to  
17 replace rotors in the combustion turbine or may require major investments to the heat  
18 recovery steam generator ("HRSG"). Similarly, modern CTs may require major  
19 investments in replacements of rotors or step up transformers that result in decisions  
20 about the economics of continuing to operate the facility. If newer technology is more  
21 economical at the time these investment decisions are made, then the existing power plant  
22 will be retired and replaced with a newer, more cost effective power plant. For this  
23 reason, even though the Company may have had some older, different types of power  
24 plants last longer than the life spans estimated for newer CTs and CCs, it would be

1 inappropriate to simply assume that this means that all plants will have longer life spans.  
2 Yet this is exactly the assumption that Mr. Kollen makes. He has compounded this error  
3 in judgment by improperly comparing plants with different technologies and operating  
4 characteristics.

5 **Q. Are you familiar with any authoritative depreciation texts that support your**  
6 **discussion of how life spans are determined?**

7 A. Yes. *Depreciation Systems* by Frank Wolf and Chester Fitch (“Wolf and Fitch”) is a  
8 well-regarded depreciation text. Wolf and Fitch discuss this very concept in a section  
9 entitled “Forecasting Life Spans”:

10 The other general force of retirement is a combination of factors  
11 that render continued use of the facility uneconomical. The terms  
12 *defender* and *challenger* are useful here. Defender refers to the  
13 facility currently in service. With each passing year, the  
14 incremental costs of keeping the facility in service for one more  
15 year tend to increase. Maintenance and operational costs tend to  
16 increase with age. Compliance with governmental regulations  
17 relating to safety or protection of the environment may require  
18 modifications that increase the annual cost of the defender. Each  
19 year the service provided by the defender may become less  
20 adequate, resulting in additional direct costs of providing  
21 additional service or intangible costs resulting from customer  
22 dissatisfaction.

23 The challenger is a new facility that can be purchased or  
24 constructed to replace the defender. The challenger represents the  
25 most efficient design, the newest technology, and provides for  
26 current operational needs. Although acquisition of the challenger  
27 requires a larger capital expense, it provides better service and  
28 lower annual maintenance and operational costs than the defender.



1 As each year passes, design and technology improve and  
2 operational needs change, and the gap between the efficiencies of  
3 the defender and the challenger widens. Eventually, potential  
4 savings associated with the difference in annual costs between the  
5 defender and challenger offset the annualized initial cost of the  
6 challenger, so that it becomes more economical to construct a new  
7 facility than to continue to operate the current facility. An  
8 economic analysis that considers these factors will result in an  
9 estimate of the time when it is no longer economical to continue  
10 operation of the current facility. This will not be a specific year,  
11 but a period when the incremental cost of keeping the defender  
12 one more year is about equal to the annualized cost of a new  
13 facility.<sup>12</sup>

14 **Q. While most combined cycle power plants are fairly new, are you familiar with any**  
15 **that have been retired?**

16 A. Yes. FPL recently retired its Putnam Combined Cycle power plant. Consistent with the  
17 discussion above, Putnam was retired because newer, more efficient power plants were  
18 more economical than continuing to operate the Putnam facility. Putnam was both less  
19 efficient than newer combined cycles and had become more expensive to operate (and  
20 less frequently available to generate electricity) as it aged.

21 **Q. How old was the Putnam plant when retired?**

22 A. There were two combined cycle plants at Putnam. One was retired at 36 years of age and  
23 the other at 37 years of age. Thus, this experience supports that the 40 year life span I  
24 have recommended for Cane Run is more appropriate than the longer life span proposed  
25 by Mr. Kollen. I should note that while Putnam was an older power plant, its technology

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<sup>12</sup> *Depreciation Systems*, Frank Wolf and Chester Fitch, 1994, pp. 258-259.

1 was much more similar to Cane Run than LG&E and KU's older peaker plants that Mr.  
2 Kollen uses as a basis for his proposals.

3 **Q. Is Mr. Kollen familiar with the experience of the Putnam plant?**

4 A. Yes. I believe him to be since he was a witness in FPL's most recent rate case. I should  
5 note that Mr. Kollen did not challenge FPL's 40 year life spans for combined cycle power  
6 plants (although he did challenge the life spans for some of FPL's coal-fired power  
7 plants), which are the same life spans I have used for Cane Run.

8 **Q. What do you recommend for the Company's CC and CT power plants?**

9 A. I recommend the life spans that are set forth in my depreciation study. These estimates  
10 are consistent with the current life spans for these facilities. Mr. Kollen has not provided  
11 a sound reason to modify these life spans, and instead has inappropriately compared life  
12 spans of power plants with different technologies and operating characteristics.

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## **V. THEORETICAL RESERVE IMBALANCE**

### **1. Introduction**

14 **Q. What are the recommendations in this case regarding the theoretical reserve**  
15 **imbalance?**

16 A. The Company has recommended the remaining life technique, consistent with the  
17 depreciation methods, techniques and procedures the Commission has approved for KU,  
18 LG&E and for other Kentucky utilities. Mr. Pollock recommends that the estimated  
19 theoretical reserve imbalance be amortized over a five year period.<sup>13</sup> I address Mr.  
20 Pollock's proposals in the sections that follow. I first address a number of general

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<sup>13</sup> Direct Testimony of Jeffry Pollock, p. 10.

1 depreciation and ratemaking issues relative to Mr. Pollock’s proposed adjustment. I then  
2 discuss a number of specific claims made by Mr. Pollock regarding LG&E and KU’s  
3 theoretical reserve imbalances.

4 **Q. What is a theoretical reserve imbalance?**

5 **A.** A theoretical reserve imbalance (“TRI” or “imbalance”) is calculated as the difference  
6 between a company’s book accumulated depreciation, or book reserve, and the calculated  
7 accrued depreciation, or theoretical reserve.

8 I should note that different terms have been used for the theoretical reserve  
9 imbalance, including “theoretical reserve variance,” and “theoretical excess depreciation  
10 reserve.” Mr. Pollock uses the term “reserve surplus” to indicate when a TRI is positive  
11 (i.e., the book reserve is greater than the theoretical reserve) and the term “reserve  
12 deficiency” to indicate when a TRI is negative. For this testimony I will use the term  
13 “theoretical reserve imbalance,” which is consistent with the terminology used in  
14 NARUC’s *Public Utility Depreciation Practices* text.

15 **Q. What is the book reserve?**

16 **A.** The book reserve, also referred to as the “book accumulated depreciation” or the  
17 “accumulated provision for depreciation,” is a running total of historical depreciation  
18 activity. It is equal to the historical depreciation accruals, less retirements and cost of  
19 removal, plus historical gross salvage. The book reserve also represents a reduction to  
20 the original cost of plant when calculating rate base.

21 **Q. What is the theoretical reserve?**

22 **A.** The theoretical reserve is an estimate of the accumulated depreciation based on the  
23 current plant balances and depreciation parameters (service life and net salvage  
24 estimates) at a specific point in time. The theoretical reserve technically represents the

1 portion of the depreciable cost which will not be allocated to expense through future  
2 whole life depreciation accruals, if current forecasts of service life characteristics and net  
3 salvage materialize and are used as a basis for depreciation accounting

4 **Q. How is the theoretical reserve calculated?**

5 A. Using the average service life procedure employed for this study, the theoretical reserve  
6 is calculated for each vintage in each depreciable group using the following formula:

$$\textit{Theoretical Reserve} = (\textit{Original Cost} - \textit{Net Salvage}) \times \left(1 - \frac{\textit{Remaining Life}}{\textit{Average Service Life}}\right)$$

7 The remaining life and average service life are determined for each vintage (year of  
8 installation) based on the survivor curve estimate (life and dispersion pattern). The  
9 theoretical reserve for an account is equal to the sum of the theoretical reserve amounts  
10 for each vintage.

11 **Q. Why is it called theoretical?**

12 A. The reserve is called theoretical because it is not based upon actual recorded depreciation  
13 resulting from the application of depreciation rates used by the Company and approved  
14 by the Commission. Instead, it is an estimate based on the formula described previously.

15 **Q. Why does one calculate a theoretical reserve?**

16 A. A theoretical reserve is calculated as an analytical tool or benchmark to identify how  
17 current estimates compare to the provisions using previous estimates in calculating  
18 annual depreciation. It can also be used as a basis to allocate the book reserve to  
19 accounts, subaccounts or vintages of plant. A theoretical reserve calculation provides a  
20 snapshot of the reserve, valid only at the time it is calculated, since any changes in the  
21 proposed parameters change the theoretical reserve.

1 **Q. Mr. Pollock argues that the difference in the book and theoretical reserve**  
2 **represents a “surplus” in the accumulated provision for depreciation. Is this**  
3 **accurate?**

4 A. No. While there is a difference between book accumulated depreciation and the  
5 theoretical depreciation reserve, this amount is not a “surplus.” It is simply a theoretical  
6 calculation of the difference between the actual accumulated depreciation based on the  
7 Company’s historical experience and Commission approved depreciation rates, and a  
8 theoretical amount based solely on the proposed depreciation parameters. Depreciation  
9 is a prospective calculation, and thus changes as life and net salvage parameters change  
10 in future studies. As the Company moves through time with varying experience, this  
11 difference can change positively or negatively.

12 **Q. What is Mr. Pollock’s specific proposal in this case?**

13 A. Mr. Pollock is proposing to amortize the calculated theoretical depreciation reserve  
14 imbalance more rapidly than results from using the more widely accepted remaining life  
15 technique. The remaining life technique has been accepted by the Commission for utility  
16 companies in the past. To my knowledge, Mr. Pollock’s approach has not been approved  
17 in Kentucky.

18 Mr. Pollock’s proposal would significantly reduce depreciation expense for the  
19 next five years, but then result in higher depreciation expense subsequent to that period  
20 of time. His recommendation is, therefore, best considered as a subsidy to ratepayers  
21 who will receive service for the next five years, as this group of customers will pay  
22 significantly less for their service than any other generation of customers.

23 **Q. Is Mr. Pollock’s approach common practice in the industry?**

1 A. No, it is anything but common. Most utilities, Commissions and depreciation texts agree  
2 that theoretical reserve differences will be and are best resolved using the remaining life  
3 method. I will discuss the acceptance of proposals similar to Mr. Pollock's in more detail  
4 in the next section.

## 5 2. Treatment of Theoretical Reserve Imbalances

6 **Q. Mr. Pollock claims that the continued use of the remaining life technique is not the**  
7 **best method to address what he alleges to be the excess reserve situation. Do you**  
8 **agree?**

9 A. No. I should first address Mr. Pollock's implication that his proposal for an accelerated  
10 recovery of the reserve imbalance is the default or preferred approach. Contrary to Mr.  
11 Pollock's testimony, the remaining life technique is the most widely accepted approach  
12 and should be used, unless unique and significant circumstances otherwise warrant  
13 deviation. No such circumstances exist for LG&E or KU, and there is therefore no reason  
14 to deviate from the remaining life technique. Instead, the theoretical reserve imbalance  
15 developed over many years. It has not developed in the recent past. It therefore should  
16 not be resolved in a short period of time, as Mr. Pollock proposes. It is more appropriate  
17 to allocate costs through depreciation over the remaining time the Company's assets will  
18 be in service using the remaining life technique. Mr. Pollock's approach is a short-term  
19 subsidy for today's customers, which will result in increased costs for future customers.

20 **Q. Referring to authoritative sources, what does the National Association of**  
21 **Regulatory Utility Commissioners (NARUC) say regarding this issue?**

22 A. NARUC makes a number of comments regarding theoretical reserve imbalances in its  
23 publication *Public Utility Depreciation Practices*. On page 189, NARUC states:

1           When a depreciation reserve imbalance exists, one should investigate why  
2           past depreciation rates, average service lives, salvage, or cost of removal  
3           amounts differ from the current estimates. Care should be taken to  
4           analyze these effects before correcting for the reserve imbalances.  
5           Instances occur where subsequent experience shows the original estimates  
6           no longer to be appropriate. It should be noted that only after plant has  
7           lived its entire useful life will the true depreciation parameters become  
8           known.<sup>14</sup>

9   **Q.    Have you investigated what caused the theoretical reserve imbalance?**

10  A.    Yes. One reason is that changes in service life and net salvage estimates have occurred  
11       over time due to the normal depreciation study process. These have occurred over many  
12       decades and are not a recent occurrence. It is therefore most appropriate to use the  
13       remaining life technique, which in effect takes action to correct the reserve imbalances  
14       over the remaining period of time the assets will be in service. This is most consistent  
15       with the fact that the theoretical reserve imbalance developed over many years. It should  
16       be clear from the passage above that NARUC recommends caution before making any  
17       significant adjustments, such as those made with Mr. Pollock's proposal.

18           Additionally, much of the theoretical reserve imbalance is related to steam  
19       production plant. As I will discuss in more detail in Section V.4, the theoretical reserve  
20       imbalance for life span accounts such as steam production accounts is an imperfect  
21       measurement. Specifically, the Company has made very significant investments in  
22       recent years that have resulted in longer life spans for many steam production facilities.  
23       However, these investments mean that future customers will pay much more for these  
24       plants than customers did in the past. As a result, the theoretical reserve imbalance for  
25       steam production plant in no way represents intergenerational inequity. In fact, the  
26       existence of a theoretical reserve imbalance for these accounts is reasonable and arguably

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<sup>14</sup> *Public Utility Depreciation Practices*, NARUC, 1996, pp. 189.

1 represents a more equitable recovery pattern than if there were no theoretical reserve  
2 imbalance for these accounts.

3 Further, the new additions to these plants will be recovered over their remaining  
4 lives. Because these major investments are what has allowed longer life spans to be  
5 attained, it therefore also makes sense for the theoretical reserve imbalances that result  
6 from longer life spans to be allocated over the remaining lives of the plants – not over a  
7 shorter period of time as Mr. Pollock proposes.

8 **Q. Does NARUC provide additional guidance addressing the remaining life technique?**

9 A. Yes. NARUC also notes that:

10 The desirability of using the remaining life technique is that any necessary  
11 adjustments of depreciation reserves, because of changes to the estimates  
12 of life and net salvage, are accrued automatically over the remaining life  
13 of the property. Once commenced, adjustments to the depreciation  
14 reserve, outside of those inherent in the remaining life rate would require  
15 regulatory approval.<sup>15</sup>

16 Combined with the NARUC passages cited earlier that urge caution, my interpretation  
17 of NARUC’s recommendation is that for companies like LG&E and KU that use the  
18 remaining life technique, any accelerated amortization such as proposed by Mr. Pollock  
19 must be based on very unique circumstances that justify specific Commission approval.  
20 Such circumstances do not exist for LG&E and KU.

21 **Q. Has the Commission accepted the use of the remaining life technique for LG&E and  
22 KU?**

23 A. Yes. The Companies have used the remaining life technique for developing  
24 depreciation rates for many years.

25 **Q. Do you believe there are unique circumstances for LG&E or KU to justify such an**

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<sup>15</sup> NARUC, p. 65.



1           **adjustment?**

2    A.    No. As I have explained, unique or significant circumstances have not caused the  
3           theoretical reserve imbalance that would require any approach other than the use of the  
4           remaining life technique. Further, not only has Mr. Pollock not identified any such  
5           circumstances, he has not even bothered to investigate the causes of the theoretical  
6           reserve imbalance. The estimated theoretical reserve imbalance has developed over a  
7           long time due to the normal process of estimating depreciation through periodic  
8           depreciation studies. There is nothing unique to this occurrence. The estimates today are  
9           simply different from those in the past due to the different information that is available  
10          upon which the depreciation estimates are based. Such a circumstance of changing  
11          estimates occurs with every utility, as the estimation of depreciation involves predicting  
12          events that will occur many decades into the future.

13   **Q.    Is the theoretical reserve imbalance smaller in the current case than in the last**  
14          **depreciation study?**

15    A.    Yes. The difference between the current reserve balance and theoretical reserve has  
16          declined in the four years since the 2011 Depreciation Study. In the 2011 Depreciation  
17          Study for KU, the theoretical reserve imbalance was approximately \$449 million, or 23%  
18          of the theoretical reserve. This compares to the TRI in the current study of approximately  
19          \$408 million, or 17% of the theoretical reserve. Thus, the theoretical reserve imbalance  
20          has declined in the past four years. For LG&E, the change has been even more  
21          significant. In the 2011 study, the TRI was approximately \$251 million, or 16% of the  
22          theoretical reserve calculated in the 2011 study. The current TRI for LG&E is  
23          approximately \$103 million, or 7% of the theoretical reserve imbalance calculated in the  
24          2016 study. This demonstrates that a theoretical reserve imbalance can change

1 significantly from one study to the next. Similar reductions occurred in the studies prior  
2 to 2011.

3 **Q. Are you familiar with any cases in which a proposal by Mr. Pollock for an**  
4 **accelerated amortization of the theoretical reserve imbalance was rejected by a**  
5 **commission?**

6 A. Yes. Mr. Pollock and I were both involved in a recent case for MidAmerican Energy in  
7 Iowa. Mr. Pollock represented Deere & Company (“Deere”) in that case and made a  
8 proposal similar to his recommendation in the instant case to amortize a theoretical  
9 reserve imbalance over a short period of time. Mr. Pollock’s proposal was rejected by  
10 the Iowa Utilities Board, which stated:

11 Deere’s proposed adjustment is based on a theoretical account balance  
12 that will change over time for many reasons and it will not be known until  
13 an asset is retired whether any theoretical surplus or deficiency is  
14 accurate. MidAmerican’s method uses the remaining life of an asset,  
15 which results in the theoretical reserve for any individual asset being  
16 reduced to zero by the time it is retired.

17 The Board is concerned that under Deere’s proposal, current  
18 customers would receive a benefit at the expense of future ratepayers  
19 because of the significant increase in rates (about \$90 million) that  
20 MidAmerican projects in year nine if Deere’s proposal is adopted. This  
21 increase would subject future customers to an unwarranted increase for  
22 the benefit of today’s customers. MidAmerican’s remaining life method  
23 to deal with any theoretical reserves moderates the recovery pattern and  
24 does not contribute to volatility in rates.

25 The Board will reject Deere’s adjustment. MidAmerican’s  
26 depreciation proposal does not require a theoretical reserve but uses the  
27 well-established remaining life method for depreciation, with the  
28 theoretical reserve calculated only to compare current events to previous  
29 estimates that were used to calculate depreciation. MidAmerican’s  
30 remaining life method is consistent with GAAP accounting and has been  
31 used in prior depreciation studies.<sup>16</sup>

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<sup>16</sup> Order in Iowa Docket No. RPU-2013-0004, p. 19.

1 **Q. Do you agree that the cases cited by Mr. Pollock should be precedent setting in**  
2 **Kentucky?**

3 A. Absolutely not. Again, these are isolated cases. Further, for at least two of the companies  
4 cited by Mr. Pollock the approach of amortizing the theoretical reserve imbalance over a  
5 shorter period of time was not accepted by FERC. The Progress Energy Florida case was  
6 also set before the Federal Energy Regulatory Commission (FERC) in Docket No. ER11-  
7 2584-000. FERC stated in its Order:

8 In this regard we note that this Commission has addressed any  
9 alleged excess or deficiency in depreciation reserves through  
10 adjustment of depreciation rates that eliminate such excess or  
11 deficiency over the remaining life of a utility's plant, rather than  
12 any shorter period.<sup>17</sup>

13 In other words, an accelerated amortization of the reserve was not accepted. Additionally,  
14 FERC further stated in Docket No. ER11-3584-000 that:

15 In Order No. 618 and in the February 28 Order, the Commission  
16 stated that the cost of property used in utility operations should be  
17 allocated in a "systematic and rational manner" to periods during  
18 which the property is used in utility operations, i.e., over the  
19 property's remaining estimated useful service life. For this reason,  
20 changes in asset depreciation estimates, including cost of removal,  
21 should be made prospectively over the asset's remaining life.  
22 Florida Power proposes to adjust its depreciation reserves by  
23 \$65,840,613 in 2010 and intends to adjust its depreciation reserves  
24 by varying amounts in 2011 through 2013 rather than allocating  
25 the excess depreciation reserves over the remaining service lives  
26 of the related utility plant. While these adjustments may be  
27 acceptable for retail ratemaking purposes, they do not conform to  
28 our requirements for allocating the costs of utility plant over their  
29 service lives. Accordingly, we will direct Florida Power to  
30 reinstate all such adjustments to its depreciation reserves (Account  
31 108). Florida Power must also re-file its 2010 FERC Form No. 1  
32 to reflect the restatement of its depreciation reserves.<sup>18</sup>

33 **Q. Based on FERC's decision cited above, does FERC consider Mr. Pollock's proposal**

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<sup>17</sup> Order in FERC Docket No. ER11-2584-000, p. 10, footnote 44.

<sup>18</sup> Order in FERC Docket No. ER11-3584-000, paragraph 9.

1           **consistent with the Uniform System of Accounts?**

2    A.    No. I interpret the discussion cited above to mean that the Uniform System of Accounts  
3           requires that any reserve imbalances be allocated over the remaining lives of a  
4           Company's assets (e.g., by using the remaining life technique). Mr. Pollock's proposal  
5           would not allocate the Company's costs over the service lives of its assets in a systematic  
6           and rational manner, and therefore would not be consistent with the Uniform System of  
7           Accounts.

8                           **3. The Theoretical Reserve and Intergenerational Equity**

9    **Q.    Please summarize this section of your testimony.**

10   A.    In this section I address claims by Mr. Pollock that the theoretical reserve imbalance  
11           represents "intergenerational inequity" and current customers are subsidizing costs for  
12           future customers.

13   **Q.    Do you agree that the theoretical reserve imbalance represents intergenerational**  
14           **inequity?**

15   A.    No, the existence of a theoretical excess reserve imbalance does not represent  
16           intergeneration inequity, nor does it indicate that customers have overpaid depreciation  
17           expense. As I explain below, this claim is not consistent with authoritative depreciation  
18           texts.

19   **Q.    Mr. Pollock states that the theoretical reserve imbalance means that "the current**  
20           **generation of customers is subsidizing future customers."<sup>19</sup> Is Mr. Pollock**  
21           **correct?**

22   A.    No. Mr. Pollock's statement fundamentally misunderstands the Company's theoretical

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<sup>19</sup> Direct Testimony of Jeffrey Pollock, p. 9, lines 3-4.

1 reserve imbalance. First, the theoretical reserve imbalance developed over the entire  
2 history of the Company. It is not the result of what current customers have paid, but also  
3 many previous generations of customers. Further, as noted previously, the theoretical  
4 reserve imbalance existed in previous studies, and was in fact larger in the 2011 study.  
5 Thus, current customers have not “overpaid”, and have in fact paid less than the  
6 theoretical whole life depreciation accruals since at least the 2006 depreciation study.<sup>20</sup>  
7 Mr. Pollock’s understanding as to which generation of customers have contributed to the  
8 theoretical reserve imbalance is therefore incorrect. Further, as I explain in more detail  
9 in Section V.4, significant investments in the Company’s steam production facilities  
10 mean that future customers will pay much more for the same power plants than previous  
11 generations have paid. These investments, which have resulted in the current longer life  
12 spans for these facilities, will be recovered over the remaining lives of the facilities. It  
13 is therefore equitable to also allocate any resulting theoretical reserve imbalances over  
14 their remaining lives.

15 **Q. Has Mr. Pollock provided any specific evidence to demonstrate that the theoretical**  
16 **reserve imbalance means that such overpayments have occurred and that this**  
17 **represents intergenerational inequity?**

18 A. No. Instead, a reading of his testimony gives the impression that he regards a theoretical  
19 reserve imbalance as resulting in “intergenerational inequity” simply because the  
20 theoretical reserve imbalance exists.

21 **Q. Does the existence of the theoretical reserve imbalance mean that there must be**  
22 **intergenerational inequity?**

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<sup>20</sup> This is because the theoretical reserve imbalances in prior studies have resulted in lower remaining life depreciation accruals than theoretical whole life accruals.

1 A. No. The theoretical reserve imbalance and the theoretical reserve are the result of a  
2 calculation that incorporates a number of assumptions, and that the theoretical reserve  
3 itself is a simple model of the very complex history of transactions that have resulted in  
4 current accumulated depreciation balances. For this reason, the theoretical reserve almost  
5 never matches the book reserve. The mere existence of a theoretical reserve is not  
6 evidence of intergenerational inequity, but is instead a function of the difficulty of  
7 modeling real world utility property and forecasting service life and net salvage. The  
8 theoretical reserve should not be confused with the “correct” book reserve.

9 **Q. If the theoretical reserve is not a perfect measurement of accumulated depreciation,**  
10 **why is it calculated?**

11 A. The calculation of a theoretical reserve is actually not required, nor is it necessary, when  
12 using the remaining life technique (as is the case for LG&E and KU), and is not used in  
13 the remaining life formula. Some analysts do not even calculate the theoretical reserve  
14 when performing depreciation studies that are based on the remaining life technique.<sup>21</sup>  
15 While the theoretical reserve can serve as a rough benchmark as to how current estimates  
16 compare to depreciation estimates and plant and reserve activity in the past, it should not  
17 be considered the “correct” reserve. Authoritative depreciation texts are clear that the  
18 status of the book reserve as compared to the theoretical reserve is not a prescription for  
19 any adjustments to the reserve.

20 **Q. What does Mr. Pollock assume in his claims of “intergenerational inequity” for**  
21 **present customers?**

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<sup>21</sup> Gannett Fleming’s calculations use the theoretical reserve for each vintage of plant to allocate the book reserve to each vintage. However, the theoretical reserve is not used as a basis for any other remaining life calculations. Other depreciation software does not allocate the book reserve to the vintage, and thus does not use the theoretical reserve for the calculations.

1 A. There are two important implicit assumptions inherent in his claims that I will discuss  
2 here. These assumptions are:

- 3 1. Estimates made today are completely accurate.
- 4 2. Previous depreciation rates for LG&E and KU, as accepted by the  
5 Commission, were “incorrect.”

6 I will begin with the first assumption, as the problems with this assumption help to  
7 demonstrate some of the problems with the second.

8 **Q. Is the assumption that estimates made today are completely accurate a valid  
9 assumption?**

10 A. No. The estimation of depreciation is a very complex and difficult task, requiring the  
11 forecast of events (e.g. retirements and net salvage) to take place decades in the future.  
12 Because the future contains a great deal of uncertainty, the assumption that these  
13 estimates are completely accurate is not reasonable.

14 **Q. Do any authoritative sources agree with this assessment?**

15 A. Absolutely. Again, NARUC states that:

16 Instances occur where subsequent experience shows the original estimates  
17 no longer to be appropriate. It should be noted that only after plant has  
18 lived its entire useful life will the true depreciation parameters become  
19 known.<sup>22</sup>

20 Thus, NARUC is quite clear that estimates should not be considered to be completely  
21 accurate.

22 Frank K. Wolf and W. Chester Fitch’s *Depreciation Systems* (Wolf and Fitch) is  
23 another highly regarded, authoritative depreciation text. Wolf and Fitch also comment  
24 on the matter, stating:

25 The CAD [theoretical reserve] is not a precise measurement. It is based  
26 on a model that only approximates the complex chain of events that occur

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<sup>22</sup> NARUC, p. 189.

1 in an actual property group and depends upon forecasts of future life and  
2 salvage. Thus, it serves as a guide to, not a prescription for, adjustments  
3 to the accumulated provision for depreciation.<sup>23</sup>

4 Given the complexities and uncertainties involved in estimating the future, we  
5 should not assume that the estimates in a depreciation study are completely accurate  
6 (which is an assumption inherent to Mr. Pollock's proposal). They are the best estimates  
7 given the best information available, but we will not know for sure that they are correct  
8 until the plant has lived its entire useful life.<sup>24</sup> In future studies shorter lives or more  
9 negative net salvage may be appropriate, at which point a large negative theoretical  
10 reserve imbalance (or reserve deficiency) would develop if Mr. Pollock's proposal were  
11 adopted. This would result in an even larger increase in rates (whether the remaining life  
12 technique or another reserve amortization were used). The remaining life technique  
13 provides for more stability in rates by allocating costs over the remaining lives, whereas  
14 Mr. Pollock's approach would lead to much more volatility.

15 **Q. Please address the second assumption, that prior estimates were "incorrect."**

16 A. First, an understanding that the accuracy of depreciation estimates is unknown until all  
17 plant has lived its full useful life demonstrates the fallacy of the assumption that the  
18 existence of a reserve imbalance means that prior estimates were wrong and previous  
19 customers are subsidizing costs for future customers. To make such an assumption  
20 inherently assumes that today we have perfect knowledge of the future. This is an  
21 unrealistic assumption. For example, as I discussed in Section IV and discuss in more  
22 detail in Section V.4, the estimation of a life span for a power plant involves determining

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<sup>23</sup> *Depreciation Systems* (1994), Frank K. Wolf and W. Chester Fitch, p. 86.

<sup>24</sup> To put this in context, the average service life estimates in the depreciation study for many accounts are in the 50 to 60-year range. These are only averages though, and the estimates mean that some plant will last longer than a 100 years. Thus, based on the service life estimates in the depreciation study, we will not know for certain if the estimates are correct for over a 100 years.



1 whether significant capital expenditures will be more economical than replacement  
2 generation many years in the future. Given that economic conditions and the economics  
3 of the operation of a fleet of generating facilities many years in the future is not something  
4 that can be known with certainty, it is unreasonable to expect estimates to be perfect and  
5 never be modified based on new information. Yet this is the implicit assumption in Mr.  
6 Pollock's recommendation to amortize the theoretical reserve imbalance over a short  
7 period of time.

8 **Q. Are there additional issues with the assumption that prior estimates have been**  
9 **wrong?**

10 A. Yes. As noted above, Wolf and Fitch explain that the theoretical reserve is a simple model  
11 of a "complex chain of events." Many of the simplifying assumptions<sup>25</sup> inherent to the  
12 theoretical reserve model are not necessarily reasonable assumptions regarding actual  
13 real-world experience.

14 **Q. What assumptions are inherent to the theoretical reserve model?**

15 A. One key assumption is that all vintages of plant have the same life characteristics. While  
16 the depreciable groups studied in a depreciation study (based largely on the FERC  
17 Uniform System of Accounts) are relatively homogeneous, there is variety within the  
18 accounts and not all assets, much less vintages of assets, will necessarily have the same  
19 life characteristics. For example, different materials may have been used for overhead  
20 conductors at different periods of time. If these different materials have different life  
21 characteristics, then the service life estimates will change naturally over time as the

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<sup>25</sup> The assumptions discussed here are related primarily to assumptions regarding life characteristics. However, one assumption made regarding the way net salvage is normally calculated in the theoretical reserve is that average and future net salvage are equal. This is in fact often not the case, and future net salvage is typically greater than average net salvage. The effect of this assumption is therefore normally to understate the theoretical reserve and overstate an estimated theoretical reserve "excess."

1 composition of types of assets in the overhead conductors changes over time. For this  
2 reason, service life estimates today may be longer than would have been appropriate ten  
3 or twenty years ago. Because the service life estimate for the account is estimated for  
4 assets in service today, this natural change would result in a theoretical reserve imbalance  
5 due to the changing life characteristics over time. However, this does not necessarily  
6 mean that previous depreciation rates were too high, as Mr. Pollock implies. Instead, it  
7 simply means that the life characteristics for the account are dynamic and have changed  
8 over time.

9 In other words, given that different vintages of plant can have different life  
10 characteristics, it is incorrect to assume that the life estimates made today should have  
11 applied in the past for the entire history of the Company. Yet this is an assumption of the  
12 theoretical reserve model and an assumption Mr. Pollock makes in his recommendation  
13 for the theoretical reserve imbalance.

14 **Q. What is another assumption inherent to the theoretical reserve model?**

15 A. Another assumption is that life characteristics do not change over time. I have explained  
16 that different vintages of plant can have different life characteristics. However, the life  
17 characteristics themselves can change over time as well. For example, operational  
18 practices, maintenance practices and management decisions can change life  
19 characteristics over time. A good example is meters. An estimate that meters would last  
20 for 30 years was a reasonable estimate three or four decades ago. However, experience  
21 has shown that this was not a reasonable assumption ten years ago. The assets themselves  
22 did not change - the electromechanical meters 30 years ago were similar to those in  
23 service ten years ago - and the physical characteristics of these meters did not change.  
24 However, other considerations such as functionality or technology did change, which

1 resulted in a significant change in life characteristics.

2 This example illustrates that life characteristics do change over time and the  
3 theoretical reserve is far too simplistic an assumption from which to draw the conclusion  
4 that previous depreciation rates resulted in an overpayment.

5 **Q. Given these assumptions, do you agree that the theoretical reserve imbalance**  
6 **indicates that “intergenerational inequity” has occurred?**

7 A. No. As discussed previously, the theoretical reserve calculation is too simple a model  
8 from which to draw such a conclusion.

9 **Q. Do you have any other comments related to the claim that previous depreciation**  
10 **rates were too high?**

11 A. Yes. The Companies’ historical depreciation rates have been based on periodic  
12 depreciation studies in which the Companies have presented what it considers to be the  
13 best estimates of depreciation based on the information available at the time. Other  
14 parties have also had the opportunity to present their estimates based on the same  
15 information. Based on this process, this Commission has concluded that the depreciation  
16 rates used by the Companies were reasonable based on the information available at the  
17 time. That is, the book reserve for LG&E and KU is based on the depreciation rates that  
18 the Commission has historically recognized to be just and reasonable.

19 **4. The Theoretical Reserve for Life Span Property**

20 **Q. Is a portion of the theoretical reserve imbalance related to life span property?**

21 A. Yes. A large portion of the theoretical reserve imbalance is related to steam production  
22 plant. The power plants in this function of plant are life span property, which means that  
23 all of the assets at a facility (such as a power plant) will be retired concurrently upon the

1 retirement of the facility.

2 **Q. Are there any reasons why the theoretical reserve imbalance should be given less**  
3 **consideration for life span property?**

4 A. Yes. As I have discussed in the previous section, the theoretical reserve imbalance is not  
5 a perfect measurement and should not be considered the “correct” reserve, as the  
6 approach set forth by Mr. Pollock would incorrectly imply. This is particularly the case  
7 for life span property, as the nature of facilities such as generating plants means that the  
8 theoretical reserve is a less meaningful benchmark for these types of property.

9 **Q. Please explain.**

10 A. As I explained in Section III, most of the assets at a power plant will be retired as terminal  
11 retirements. Therefore, the estimated retirement date has a significant impact on the  
12 depreciation accruals, book reserve and the theoretical reserve. Typically a plant will  
13 have an initial life span based on the original design of the plant (for example, 40 years  
14 for a coal-fired power plant). At some point in the plant’s life it may be economical to  
15 make significant investments in the facility in order to extend this initial life span.  
16 However, whether it will in fact be economical to make these investments will not be  
17 known until many years into the plant’s life. It would be inappropriate to simply assume  
18 when the plant is placed in service that these investments will be made and the life span  
19 will eventually be extended – doing so risks significant unrecovered costs and  
20 intergenerational inequity if it turns out the plant is actually retired at its initial design  
21 life. Instead, it is more appropriate to extend the life span of a facility when – and if –  
22 the decision is made to invest in extending the plant’s life.

23 Extending the life span of a facility will typically result in the book reserve  
24 exceeding the theoretical reserve. Mr. Pollock would consider this a “surplus” and argue

1 that future customers would “underpay” when compared to previous generations of  
2 customers. However, the opposite is true. Future customers typically pay much more  
3 for the facility than earlier generations of customers. This occurs because the  
4 depreciation rate for life span property tends to increase any time new assets are added  
5 to the plant.

6 **Q. Why do capital additions for production plant result in an increase in depreciation**  
7 **rates?**

8 A. Additions to life span property typically will result in an increase not only to depreciation  
9 expense due to a resulting higher plant balance, but also because additions typically  
10 increase the depreciation rate for this type of property. For life span property, interim  
11 additions (that is, additions added subsequent to the original in service date of the facility)  
12 will have a shorter service life than the original installation of the facility. This occurs  
13 because the facility has a final retirement date at which time all assets will be retired.  
14 Thus, for interim additions, the length of time between installation and the end of the life  
15 span of the facility is shorter than for the original installation of the plant.

16 To help illustrate this concept, consider as an example a power plant that is  
17 installed in 1980 for \$1 million. For simplicity, assume that there will be no interim  
18 retirements and no net salvage. When the plant is installed, a life span of 40 years (and  
19 a retirement date of 2020) is estimated. The depreciation rate at the time of the original  
20 installation is 2.50%.<sup>26</sup> Assume that in 2010 an additional \$1,000,000 is added to the  
21 facility, which allows the life span to be extended to 50 years (and a retirement date of  
22 2030). These new assets will not have an average service life of 50 years, but instead

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<sup>26</sup> Equal to 1/40

1 will have an average service life of 20 years since they will be retired in 2030. That is,  
2 the interim additions have a shorter service life than the original addition of the facility.

3 For this reason, all else equal, the overall average service life of life span property  
4 will decrease as new interim additions are made – and the overall average service life  
5 will also often decrease even if the life span is extended. In this example, the average  
6 service life after the \$1,000,000 in 2010 is 35 years,<sup>27</sup> shorter than the estimated 40 year  
7 average service life when the plan was placed in service.

8 Similarly, the annual depreciation rate will tend to increase over time as interim  
9 additions occur. After the installation of the 2000 vintage assets the depreciation rate  
10 increases to 3.00%<sup>28</sup> from 2.50%. This occurs despite the fact that the life span estimate  
11 was increased, which results in a theoretical reserve imbalance. The reason the  
12 depreciation rate increases due to the interim additions to the facility.

13 This same concept explains increases in depreciation rates for LG&E and KU's  
14 production plant facilities, as significant additions have occurred at the Company's coal-  
15 fired power plants. All else equal, these additions cause increases in depreciation rates  
16 and are the primary factor contributing to the overall increase in depreciation expense  
17 resulting from the depreciation study

18 **Q. Mr. Pollock states that “[i]t makes no sense to raise depreciation rates, especially**  
19 **for those accounts that have accumulated a large depreciation surplus.”<sup>29</sup> Please**  
20 **address this claim.**

21 A. Mr. Pollock's claim is incorrect, and simply demonstrates that he does not understand

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<sup>27</sup> Equal to  $(\$1,000,000 \times 50 + \$1,000,000 \times 20) / (\$1,000,000 + \$1,000,000)$ .

<sup>28</sup> Determined on a remaining life basis by dividing the unrecovered cost by the remaining life of 20 years.

<sup>29</sup> Direct Testimony of Jeffrey Pollock, p. 8, lines 7-8.

1 the factors influencing the Company's depreciation rate and that he has not investigated  
2 the Company's depreciation study or reserve imbalance in any detail. As I have  
3 discussed above, all else equal, capital additions to life span property increase  
4 depreciation rates. LG&E and KU have made very significant investments in pollution  
5 control equipment such as scrubbers and SCRs at many of their facilities. It is these  
6 additions that are the primary driver of the increase in depreciation rates. For example,  
7 for Ghent Unit 3 for KU the Company has added \$70 million in 2004 and over \$165.5  
8 million in 2014. In addition, a scrubber was added in 2007 for a cost of more than \$110  
9 million. Of the total \$544 million balance as of 2016 for Ghent 3 (including the  
10 scrubber), approximately \$388 million – over 70% - has been added since 2004 and over  
11 half has been added since 2007. These additions have resulted in increased depreciation  
12 rates for this generating unit, and it therefore completely reasonable to expect an increase  
13 in depreciation rates for the current study.

14 It also makes sense that there would be a theoretical reserve imbalance for many  
15 of these plants. These types of additions have allowed the plants to operate for a longer  
16 period of time. Indeed, most of the facilities would have been retired within the past few  
17 years had the investments not been made. Thus, as I have discussed above, it is to be  
18 expected that there would be a theoretical reserve imbalance for steam facilities, as  
19 extending the life of the original installation tends to result in the theoretical reserve being  
20 less than the book reserve. However, the theoretical reserve imbalance for the  
21 Company's steam facilities is not an example of intergenerational inequity, but instead a  
22 result of the fact that life spans have been appropriately determined and had not been  
23 extended prematurely. That is, the life spans had correctly not been extended until it was  
24 known that it would be economical to make investments to extend the lives of these

1 plants.

2 **Q. Please provide an example using one of KU's power plants of how capital additions**  
3 **cause an increase in depreciation rates.**

4 A. A good example to illustrate this concept is Ghent Unit 3. The current estimated  
5 retirement date is in 2037. However, this retirement date would not be attainable were it  
6 not for the significant additions mentioned above that occurred in 2004, 2007 and 2014.  
7 Figure 1 below illustrates the concept that capital additions to life span property increase  
8 the depreciation rate, all else equal. The figure shows the depreciation rates for Ghent  
9 Unit 3 based on a scenario in which depreciation studies conducted periodically using  
10 the same interim survivor curve and estimated retirement date of 2037 in each study.<sup>30</sup>  
11 That is, nothing changes each year except the plant and reserve balances.<sup>31</sup> However, as  
12 can be seen in Figure 1, the depreciation rate (and expense) increases significantly over  
13 time due to the capital additions to the facility.

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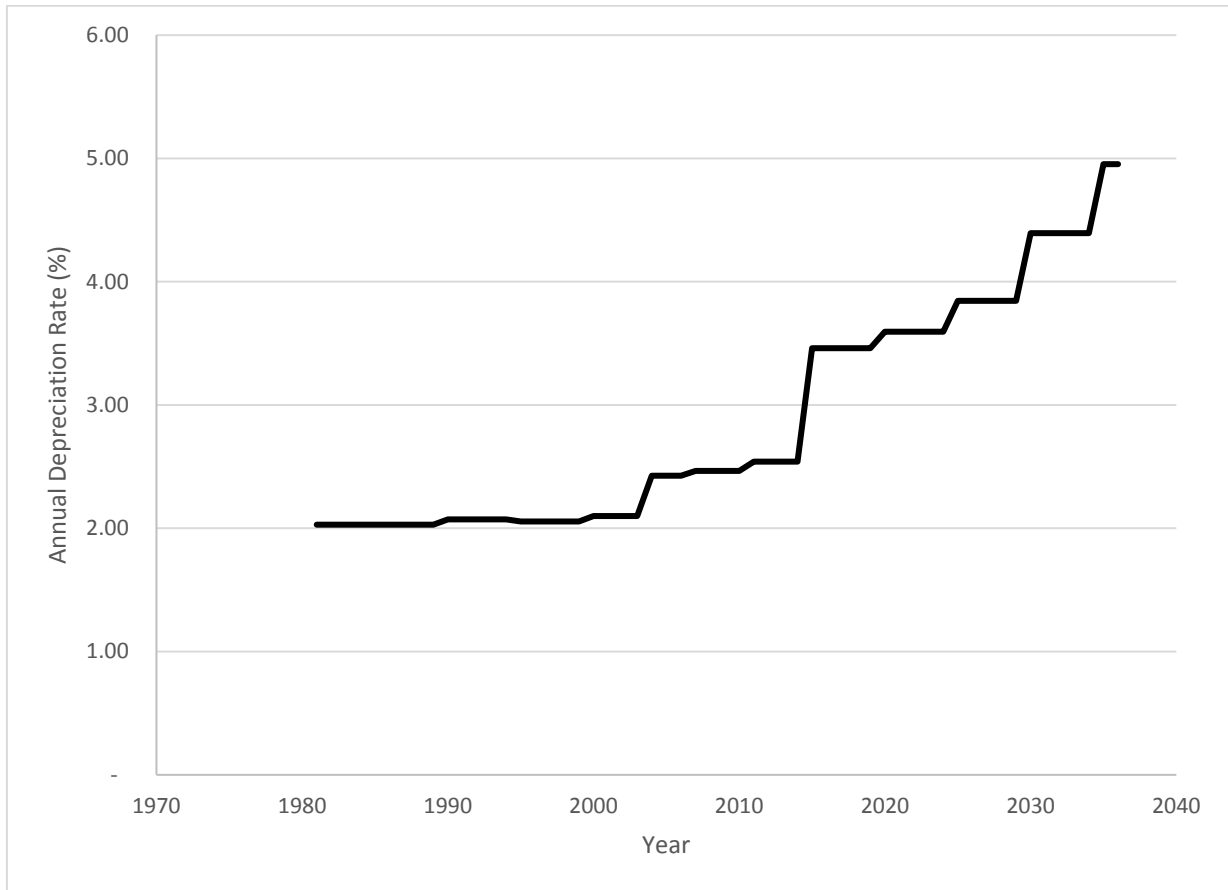
<sup>30</sup> For simplicity, net salvage is not included in the calculations for this scenario. The overall impact would be similar if net salvage were included.

<sup>31</sup> This analysis is based on the actual additions to the Ghent Unit 3 depreciation group for the period 1981 through 2016. Future activity is based on projected annual additions and retirements through 2036 (although no additions are assumed in the last few years of the plant's life). Ghent Unit 3's scrubber is in a different depreciation group and is therefore not included in this analysis. However, the addition of the scrubber in 2007 had the result of increasing depreciation rates and expense further.



1

**Figure 1**

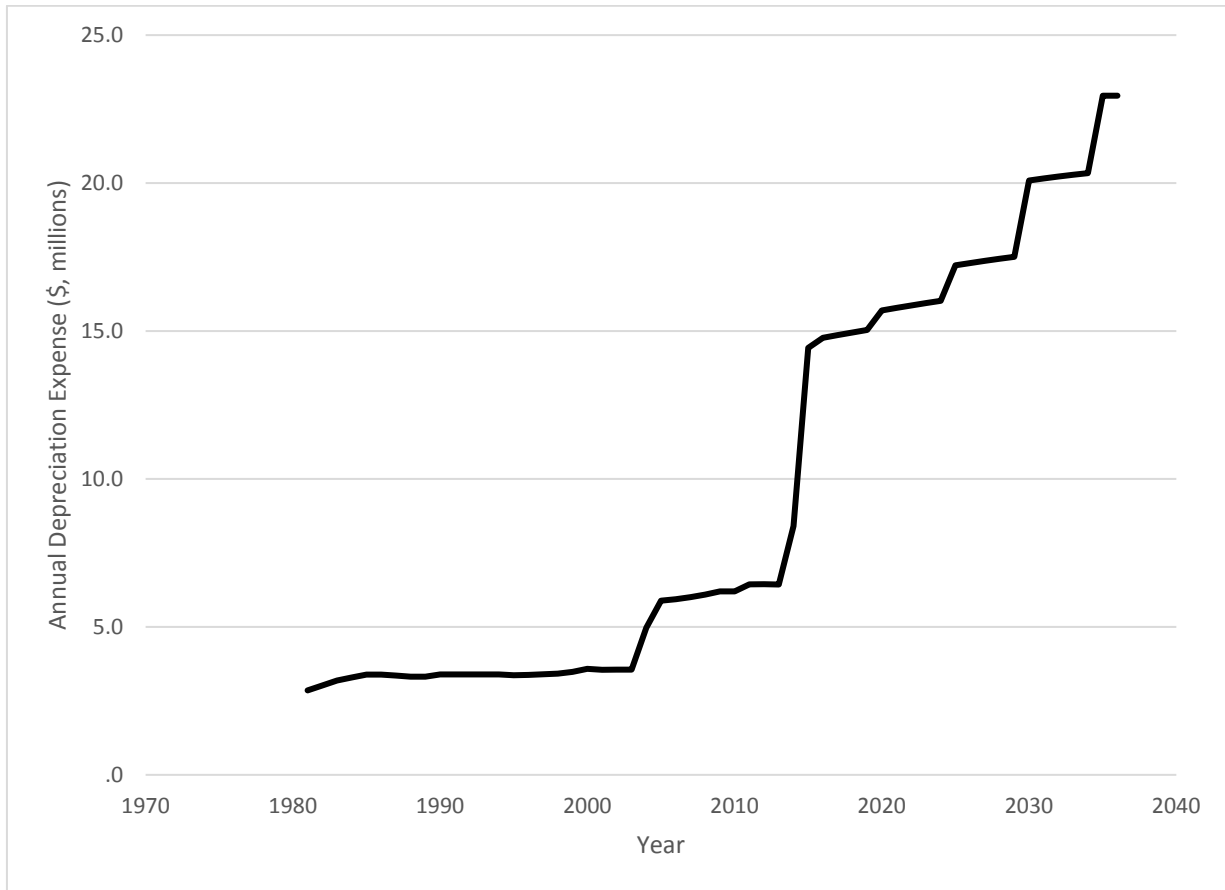


2

3 Figure 2 shows the depreciation expense amounts for each year for the same scenario.  
4 As can be seen in the chart, customers in later years pay much more than in the earlier  
5 years. For example, if the same life span is used throughout the plant's life, customers  
6 in the later years pay more than five times as much as customers in the early years of the  
7 plant's life. The increase in depreciation rates and expense that occurs in this scenario is  
8 due primarily to the additions to Ghent Unit 3.

1

**Figure 2**



2

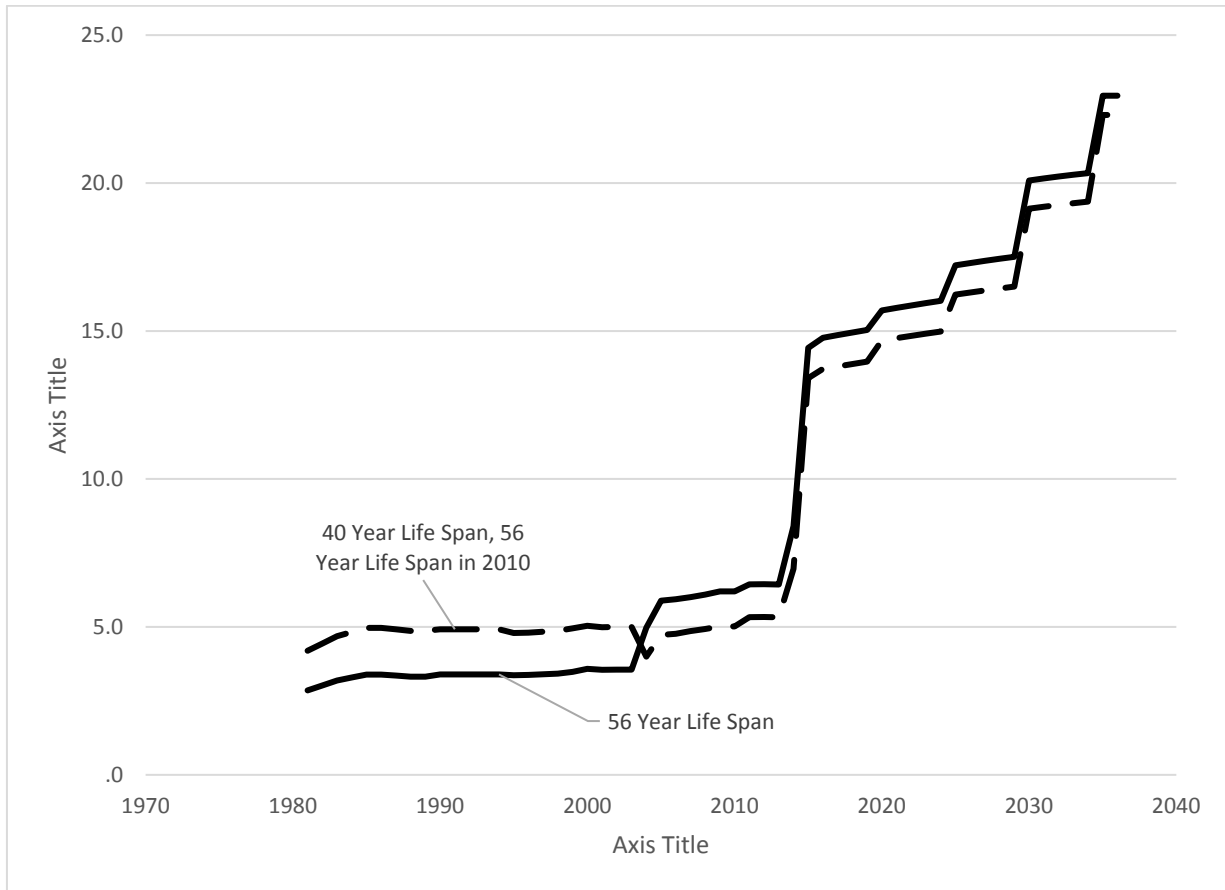
3

4 **Q. How does the recovery pattern illustrated in Figures 1 and 2 compare to a scenario**  
5 **in which a shorter life span was used prior to these additions?**

6 A. In Figure 3 below I have added a scenario in which a shorter life span was used through  
7 2004 - the date of the first major addition to this generating unit. This scenario is more  
8 similar to what has actually occurred for KU. The solid black line in Figure 3 is the same  
9 as shown in Figure 2, and assumes the same 56 year life span (based on a retirement date  
10 of 2037) throughout the life of the facility. For the dashed line in Figure 3, a 40 year life  
11 span is used until the major additions are made in 2004. At this point, the life span is  
12 extended to the 56 year life span currently used for Ghent Unit 3.

1

**Figure 3**



2

3 In this scenario, the change in life span causes a theoretical reserve imbalance of  
4 approximately \$32 million to be calculated in 2004. However, as can be seen in Figure  
5 3, it does not result in customers paying significantly less than customers who received  
6 service prior to 2004. Indeed, from 2005 through 2014 the annual depreciation accruals  
7 are similar to those prior to 2005. Further, while the large addition in 2014 significantly  
8 increases depreciation expense in both scenarios, the difference between the amount  
9 customers pay before and after 2014 pay is not as great in this scenario as is the case for  
10 the scenario in which the 2037 retirement date was used throughout the life of the plant.  
11 Thus, although the scenario shown in the dashed line results in a theoretical reserve  
12 imbalance, if anything it actually results in a more equitable recovery pattern than the a

1 scenario in which a smaller TRI was developed (i.e., the scenario with a 56 year life span  
2 used in all years). That is, depreciation expense is arguably allocated in a more equitable  
3 manner over the entire life of the facility if a shorter life span is used initially – even  
4 though this results in a “theoretical” reserve imbalance when the life span is extended.

5 **Q. Please also illustrate the impact of a TRI adjustment similar to the one proposed by**  
6 **Mr. Pollock.**

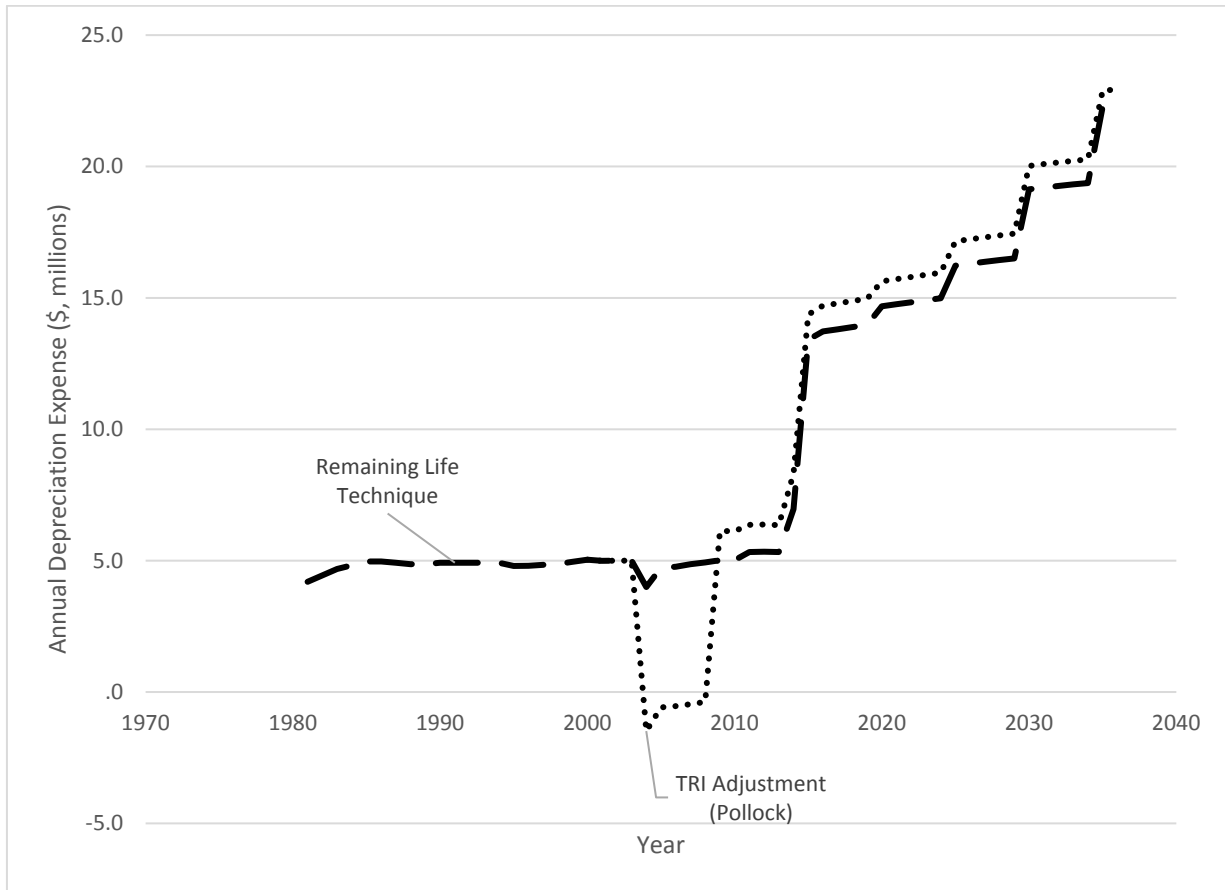
7 A. Figure 4 below illustrates the impact of a proposal similar to Mr. Pollock’s.<sup>32</sup> The dashed  
8 line labeled “Remaining Life Technique” is the same scenario as the dashed line in Figure  
9 3 above. The dotted line labeled “TRI Adjustment (Pollock)” incorporates a proposal  
10 similar to that of Mr. Pollock. Specifically, when the life span is changed from 40 to 56  
11 years after the additions in 2004 the resulting theoretical reserve imbalance is  
12 approximately \$32 million. The dotted line shows the impact of amortizing this TRI over  
13 a five year period, similar to Mr. Pollock’s proposal in the instant case.

---

<sup>32</sup> To illustrate the impact of a TRI adjustment such as made by Mr. Pollock, for this scenario I have made the TRI adjustment in 2004 when a TRI is first calculated. Presumably, Mr. Pollock would propose such an adjustment at that time. However, as discussed in more detail in the next section

1

**Figure 4**



2

3 **Q. Does amortizing the theoretical reserve imbalance over a shorter period of time,**  
4 **as Mr. Pollock recommends, result in intergenerational equity in this example (as**  
5 **Mr. Pollock argues his recommendation does)?**

6 A. No. In fact, the opposite is true. Mr. Pollock's preferred approach produces significant  
7 intergenerational inequity. Indeed, for the five years during which the amortization of  
8 the TRI is in place, the total depreciation expense is less than zero. That is, customers  
9 during that period of time do not pay anything for the service provided by Ghent Unit 3  
10 (and in fact the Company is in effect paying customers to use the plant). This is clearly  
11 inequitable. Further, future customers (who will already have to pay a greater amount  
12 for the use of the plant due to the large additions that occur) will have to pay even more

1 for their service, causing an inequitable burden for future customers.

2 **Q. Does this example demonstrate that Mr. Pollock's recommendation is effectively a**  
3 **subsidy for customers who receive service during the period of the amortization?**

4 A. Yes. It should be clear based on Figure 4 that customers receiving service during the  
5 period 2005 to 2009 in this example receive a significant subsidy and pay far less than  
6 the cost of their service. I will discuss this concept in more detail in the next section.

7 **5. Impact of Theoretical Reserve Imbalance Proposals**

8 **Q. Please summarize this section of your testimony.**

9 A. In this section I discuss further Mr. Pollock's claim of intergenerational inequity, and  
10 present a comparison of his proposal with the longstanding and widely accepted  
11 remaining life technique. Similar to the analysis presented in the previous section for  
12 Ghent Unit 3, the comparison I present in this section demonstrates that while Mr.  
13 Pollock presents arguments in support of his proposal regarding a perceived theoretical  
14 intergenerational inequity, his proposal will without a doubt result in intergenerational  
15 inequity.

16 For KU's distribution plant accounts, I have modeled the impact of Mr. Pollock's  
17 proposal and the Company's proposal in Figure 5 below.<sup>33</sup> This sets forth what the  
18 resulting depreciation expense will be in each year going forward for distribution plant  
19 only. The Company's use of the remaining life technique is shown in the solid black line,  
20 and the proposal of Mr. Pollock for an accelerated amortization of the theoretical reserve  
21 imbalance is shown in the dashed black line.

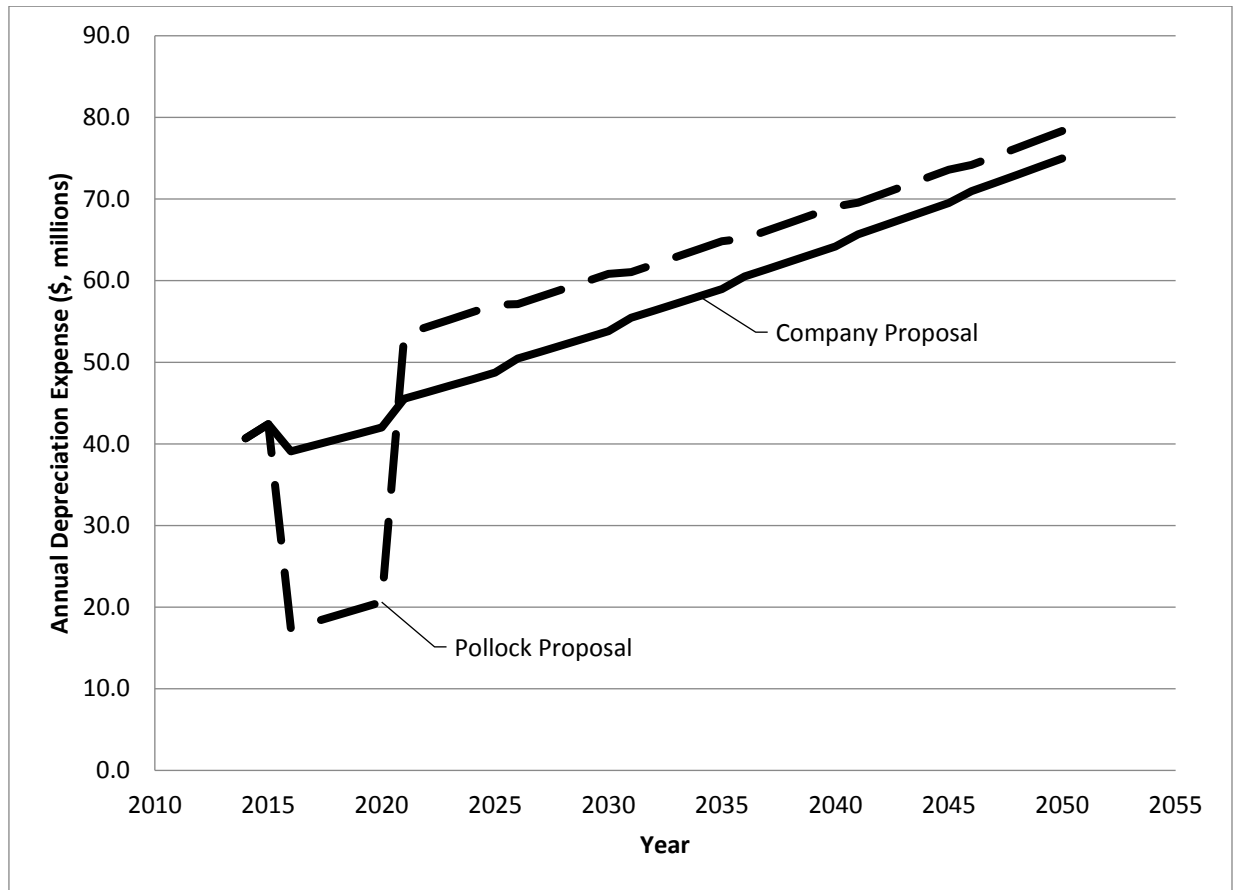
22 As the figure demonstrates, the remaining life technique allocates costs evenly

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<sup>33</sup> The overall results of this analysis would be similar for LG&E electric or gas distribution accounts.

1 over the remaining life of the assets.<sup>34</sup> That is, the remaining life technique represents the  
2 straight line recovery of unrecovered costs over the remaining life of the assets. Thus,  
3 going forward different generations of customers will pay a similar depreciation charge  
4 in each year. No generation of customers will be favored.

5 **Figure 5**



6

7 **Q. How does this compare with the proposal of Mr. Pollock to accelerate the recovery**  
8 **of a portion of the theoretical reserve imbalance?**

9 A. Figure 5 illustrates that customers who happen to be receiving service for the next five

<sup>34</sup> The lines for both recommendations increase over time due to the growth in plant balances. Straight line recovery therefore would result in a gradually increasing straight line, similar to the presentation for the Company proposal.

1 years will incur significantly lower depreciation expense than any other generation of  
2 customers. Indeed, these fortunate customers will pay less than half the expense paid  
3 future generations of customers. Any customer that enters KU's service territory after  
4 2020 will pay significantly higher costs than customers that receive service in the next  
5 five years.

6 **Q. Is this intergenerational inequity?**

7 A. Yes. Figure 5 demonstrates that no matter the opinion of what has occurred in the past,  
8 Mr. Pollock's proposal to accelerate the amortization of the theoretical reserve imbalance  
9 will result in intergenerational inequity in the future. This is one reason that the remaining  
10 life technique is so widely used and accepted.

11 **Q. Mr. Pollock presents an example in Exhibit JP-5 that he claims "illustrates how  
12 amortizing a depreciation surplus would restore intergenerational equity." Does  
13 his example of amortizing a theoretical reserve imbalance have similar problems to  
14 the example you present above?**

15 A. Yes. In Mr. Pollock's example, which is presented in Exhibit JP-5, customers from Year  
16 11 through Year 15 pay nothing in depreciation expense. This represents a significant  
17 windfall to any customer that happens to be receiving service during this time period.  
18 Customers from Year 11 to Year 15 effectively pay nothing for the return of the costs of  
19 the assets that provide them service. Thus, instead of "illustrating how intergenerational  
20 equity would be restored," Mr. Pollock's own example demonstrates the inequity of his  
21 proposal.

22 **Q. Figure 5 presents the annual depreciation expense for distribution assets of each  
23 proposal. Will an accelerated amortization of the reserve imbalance impact any  
24 other aspect of customer rates?**



1 A. Yes. Mr. Pollock's proposal will reduce the book reserve (as compared to the Company's  
2 proposal), resulting in increased rate base. A higher rate base means that the return paid  
3 by customers will therefore also be higher, resulting in a higher cost of service. The total  
4 cost to customers over the remaining life of the assets currently in service will also be  
5 higher under Pollock's proposal due to the rate base impact.

6

## VI. AMS METERS

7 **Q. What will you address in your testimony with regard to AMS Meters?**

8 A. I will not discuss the prudence or economics of the AMS program. That will be discussed  
9 by Company witness John Malloy. Additionally, no party has challenged the  
10 recommended survivor curve of the 15-S2.5 in my depreciation study. I therefore do not  
11 need to address that recommendation further. However, I will address certain comments  
12 made by Mr. Kollen that are incorrect.

13 **Q. Mr. Kollen states that your average service life recommendation for AMS meters**  
14 **means that you believe that "on average, all new AMS meters will be replaced once**  
15 **within a 15 year period." Is this correct?**

16 A. No. Mr. Kollen's bases this statement on the 15-S2.5 survivor curve estimate I have  
17 made. While this estimate has a 15 year average service life, this does not mean that all  
18 meters will be replaced within a 15 year period. As I state in my direct testimony, the  
19 15-S2.5 survivor curve has a maximum life of around 25 years. Thus, this estimate  
20 forecasts that it would take around 25 years for all meters to be replaced, not 15 years.  
21 The 15-S2.5 survivor curve forecasts that about half of the meters will be replaced within  
22 a 15 year period.

23

## **VII. CUSTOMER CARE SYSTEM SERVICE LIFE**

1 **Q. What is the current estimate for the Company's Customer Care System ("CCS")**  
2 **software?**

3 A. The current service life estimate is for a 10 year service life. The depreciation rate I have  
4 recommended for these assets is 10.06%.

5 **Q. What does Mr. Kollen propose for these assets?**

6 A. Mr. Kollen proposes a depreciation rate of 3.52% for these assets. This depreciation rate  
7 would significantly under-recover the Company's major upgrade to this system that will  
8 occur in 2017. Based on a 10 year service life for these new assets, only approximately  
9 35% (10 x 3.52%) of the costs of the major upgrade would be recovered by the end of its  
10 10 year life in 2027. Thus, his recommendation is inadequate to recover the Company's  
11 costs in an equitable manner. I should note that this situation is in some ways similar to  
12 the discussion of the impact of additions on life span property in Section V.4, in that the  
13 new upgrades extend the life of the CCS assets. However, the new additions will also  
14 increase the depreciation rate similar to the impact of new additions to a power plant.  
15 Mr. Kollen's proposal, which only produces a 3.52% depreciation rate, does not take  
16 these new additions into account.

17 **Q. How does Mr. Kollen develop his recommended 3.52% depreciation rate?**

18 A. Mr. Kollen argues that a 2027 retirement date is appropriate for these assets, based on  
19 the plans to use the upgraded assets through 2027. However, while a 2027 retirement  
20 date may be appropriate for the new assets, Mr. Kollen calculates a 3.52% depreciation  
21 rate based only on allocating the unrecovered costs of the existing system (which is  
22 effectively obsolete as a standalone system since an upgrade is needed) over the next 10

1 years. His calculation does not consider the costs of the new assets, and therefore results  
2 in an artificially low depreciation rate.

3 **Q. Please explain why your recommendation is more appropriate.**

4 A. My recommendation of 10.06% will not only recover the costs of the existing CCS assets  
5 but will also be appropriate to use for the costs of the upgrade to the CCS system, which  
6 Mr. Kollen agrees will be in service for 10 years. Thus, the 10.06% rate I have  
7 recommended is much more appropriate than the 3.52% rate recommended by Mr.  
8 Kollen. A retirement date of 2027 will be more appropriate once the new assets are in  
9 service and can be incorporated into the calculations of the depreciation rate to use for  
10 the CCS system.

11  
12 **VIII. CONCLUSION**

13 **Q. IN YOUR OPINION, ARE THE DEPRECIATION RATES SET FORTH IN**  
14 **YOUR DEPRECIATION STUDIES THE RATES THE KENTUCKY PUBLIC**  
15 **SERVICE COMMISSION SHOULD ADOPT IN THIS PROCEEDING FOR KU?**

16 A. Yes, these rates appropriately reflect the rates at which the value of LG&E and KU's  
17 assets are being consumed over their useful lives. These rates are an appropriate basis  
18 for setting electric and gas rates in this matter and for the Companies to use for booking  
19 depreciation and amortization expense going forward.

20 **Q. DOES THIS CONCLUDE YOUR PRE-FILED REBUTTAL TESTIMONY?**

21 A. Yes.

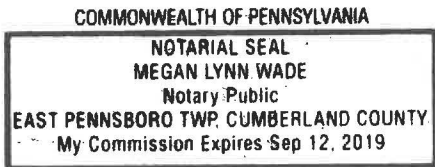
VERIFICATION

COMMONWEALTH OF PENNSYLVANIA )  
 ) SS:  
COUNTY OF CUMBERLAND )

The undersigned, **John J. Spanos**, being duly sworn, deposes and says he is Senior Vice President, for Gannett Fleming Valuation and Rate Consultants, LLC, that he has personal knowledge of the matters set forth in the foregoing testimony and exhibits, and the answers contained therein are true and correct to the best of his information, knowledge and belief.

*John J. Spanos*  
\_\_\_\_\_  
**John J. Spanos**

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 4<sup>th</sup> day of April, 2017.



*Megan Lynn Wade* (SEAL)  
\_\_\_\_\_  
Notary Public

My Commission Expires:

Sep. 12, 2019

**COMMONWEALTH OF KENTUCKY**  
**BEFORE THE PUBLIC SERVICE COMMISSION**

**In the Matter of:**

<b>APPLICATION OF LOUISVILLE GAS</b>	)	
<b>AND ELECTRIC COMPANY FOR AN</b>	)	
<b>ADJUSTMENT OF ITS ELECTRIC AND</b>	)	<b>CASE NO. 2016-00371</b>
<b>GAS RATES AND FOR CERTIFICATES OF</b>	)	
<b>PUBLIC CONVENIENCE AND NECESSITY</b>	)	

**REBUTTAL TESTIMONY OF**  
**CHRISTOPHER M. GARRETT**  
**DIRECTOR, RATES**  
**LOUISVILLE GAS AND ELECTRIC COMPANY**

**Filed: April 10, 2017**

1 **Q. Please state your name, position, and business address.**

2 A. My name is Christopher M. Garrett. I am the Director of Rates for Louisville Gas  
3 and Electric Company (“LG&E” or “Company”) and Kentucky Utilities Company  
4 (“KU”) and an employee of LG&E and KU Services Company, which provides  
5 services to LG&E and KU (collectively “Companies”). My business address is 220  
6 West Main Street, Louisville, Kentucky 40202.

7 **Q. What are the purposes of your rebuttal testimony?**

8 A. The purposes of my testimony are to rebut certain revenue requirement claims made  
9 by the witness Ralph Smith for the Attorney General (“AG”), the witness Lane  
10 Kollen for Kentucky Industrial Utility Customers, Inc. (“KIUC”), Neal Townsend for  
11 The Kroger Co. (“Kroger”) and the witness Jeff Pollock for Louisville/Jefferson  
12 Metro (“LJM”).

13 **Cash Working Capital**

14 **Q. Do AG witness Smith and LJM witness Pollock claim an adjustment should be**  
15 **made to LG&E’s cash working capital allowance?**

16 A. Yes. LJM witness Pollock argues the cost of fuel should be excluded from the cash  
17 working capital allowance. AG witness Smith contends the cash working capital  
18 should be adjusted to reflect the impact of his additional adjustments to O&M for  
19 other issues. AG witness Smith also argues the Commission should require LG&E to  
20 file a lead-lag study in its next rate case. Their claims should be rejected.

21 **Q. What method of property valuation did LG&E recommend to the Commission**  
22 **in this case?**

23 A. As discussed in my direct testimony, LG&E has provided the Commission with both  
24 a rate base valuation method and a capitalization valuation method and recommended

1 the revenue requirements for electric operations to be determined using the  
2 capitalization method consistent with LG&E's rate cases for many years.

3 An adjustment for cash working capital is a component of rate base, but not  
4 capitalization. The Commission does not recognize a cash working capital  
5 adjustment in the calculation of capitalization. Therefore, adjusting cash working  
6 capital in rate base in this case is only relevant in calculating the allocation of electric  
7 and gas capitalization in calculating the revenue requirements.

8 **Q. Is Mr. Pollock's argument consistent with the Kentucky Commission's orders**  
9 **involving the Companies' rate cases?**

10 A. No. For many years, the Commission has consistently found LG&E's revenue  
11 requirements for electric operations should be determined by applying the overall cost  
12 of capital to the gas or electric capitalization.<sup>1</sup> And as I demonstrated in my data  
13 response, the Kentucky Commission has consistently found that the use of the 45 day  
14 or 1/8th formula method to determine a utility's cash working capital allowance is  
15 appropriate and reasonable and is an acceptable alternative to a lead-lag study.<sup>2</sup> In  
16 reliance on this precedence LG&E used the 1/8 formula rate in lieu of a detailed lead-  
17 lag study to calculate the working cash capital component of its rate base valuation  
18 submitted with its application. Lead-lag studies in contrast are more time consuming  
19 and costly.

20 **Q. Are the authorities cited by Mr. Pollock in his testimony relevant for purposes of**  
21 **determining the ratemaking issues associated with cash working capital?**

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<sup>1</sup> *In the Matter of: Adjustment of Gas and Electric Rates of Louisville Gas and Electric Company*, Case No. 90-158 Order, p. 5 (September 30, 1991).

<sup>2</sup> LG&E Response to AG Data Request No. 1-18

1 A. No. Unlike other jurisdictions which are limited to the rate base method of valuation  
2 for purposes of setting the revenue requirement, the Commission in Kentucky has the  
3 option of selecting between rate base and capitalization valuation methods.<sup>3</sup> The five  
4 authorities cited by Mr. Pollock in his testimony at page 31 reflect state commissions  
5 and Federal Energy Regulatory Commission (FERC) that use the rate base method for  
6 determining the revenue requirements. The Commission is not restricted by the  
7 approaches other regulatory commissions have employed using the rate base method  
8 to determine revenue requirements.

9 **Q. Does Mr. Pollock’s argument have other flaws?**

10 A. Yes. Mr. Pollock fails to recognize the carrying cost for fuel expense and fuel  
11 inventory is not recovered through the fuel adjustment clause mechanism. Mr.  
12 Pollock’s adjustment, even if appropriate for the calculation of the revenue  
13 requirement, would cause LG&E’s shareholders to sustain the carrying cost of fuel  
14 expense – a prudent expense incurred to provide service.

15 The utilization of capitalization for valuation purposes addresses the extent to  
16 which the Company funds its working capital. This is consistent with the overall  
17 balance sheet approach for evaluating cash working capital in a revenue requirement  
18 calculation.<sup>4</sup>

19 **Q. Does AG witness Mr. Smith also propose adjustments to cash working capital?**

20 A. Yes. Mr. Smith proposes adjustments to LG&E’s capitalization valuation for gas and  
21 electric operations to reflect the impact of his additional recommended adjustments to  
22 LG&E’s operating expenses for gas and electric operations. As discussed in LG&E’s

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<sup>3</sup> KRS 278.290(2); 807 KAR 5:001 Section 16 (6)(c) and (f).

<sup>4</sup> *Rate Case and Audit Manual*, p. 20 NARUC Staff Subcommittee of Accounting and Finance (Summer 2003)



1 rebuttal testimony, LG&E disputes AG witness Mr. Smith’s proposed adjustments to  
2 LG&E’s operating expenses for gas and electric operations. Accordingly, Mr.  
3 Smith’s cash working capital adjustments to LG&E’s capitalization valuation for gas  
4 and electric operations should be denied.

5 **Q. Does LG&E agree with AG witness Mr. Smith’s recommendation that the**  
6 **Commission require LG&E to file a lead-lag study in the next rate case to**  
7 **determine the cash working capital requirement?**

8 A. No. As I explained in the response to AG Initial Requests for Information, Question  
9 No. 18, the Commission has consistently found that the use of the 1/8th formula is  
10 appropriate and reasonable and is an acceptable alternative to a lead-lag study.  
11 LG&E has followed this well-established policy and used the 45 day or 1/8th formula  
12 method to determine its cash working capital allowance for many years in its  
13 regulatory filings due to the cost and burden of performing a lead-lag study. AG  
14 witness Smith’s testimony fails to affirmatively demonstrate the costs and burdens of  
15 a lead-lag study merit such an effort and a departure from the Commission’s well-  
16 established policy.

17 **Scheduled Outages**

18 **Q. Do KIUC witness Kollen and Kroger witness Townsend claim a normalization**  
19 **adjustment should be made to LG&E’s revenue requirement for scheduled**  
20 **generation outage expense?**

21 A. Yes. Both assert that the planned generation outage expense in the test year does not  
22 represent the going forward level of this expense based on historical data. KIUC  
23 witness Kollen claims the Commission should adjust the generation outage expense  
24 in the test year by “normalizing” or adjusting the forecast expense by substituting a

1 five-year historical average for the amount LG&E has estimated for its budget in the  
2 test year. Kroger witness Townsend makes a similar claim but uses a four-year  
3 average, excluding the planned outage expense for retired units Cane Run 4, 5 and 6  
4 and including the average planned outage expense for Cane Run 7 for years 2016  
5 through 2019.

6 **Q. Does LG&E agree with the assertion that the test year amount of planned**  
7 **generation outage expense is unreasonable when compared to the historical**  
8 **amounts?**

9 A. No. As discussed in the testimony of Mr. Bellar, the forecasted amount of planned  
10 outage expense is a reasonable and a reliable estimate included in LG&E's budget  
11 used by management for the electric operations. And, as Mr. Bellar explains, the  
12 historic generation outages expenses are not indicative of the expenses LG&E expects  
13 to incur through June 30, 2018 and going forward thereafter.

14 **Q. Do the intervenors dispute the business processes used by LG&E to calculate the**  
15 **planned outage expense included in the test period?**

16 A. No. They do not dispute LG&E's budgeting process used to arrive at the planned  
17 outage expense and make no affirmative showing that the planned outage expense in  
18 the test year is unreasonable per se. They argue that the forecasted amount is too high  
19 when compared to four year or five year historical amounts. As explained in Mr.  
20 Bellar's rebuttal, the four-year period selected by the Kroger witness and the five-  
21 year period selected by the KIUC witness do not accurately reflect the eight year  
22 maintenance cycle the Companies used to maintain their generation fleet. And as Mr.  
23 Bellar further explains in his rebuttal testimony, the outages in the past cannot be

1 reasonable compared to the outages in the future because of the additional  
2 environmental control equipment now installed at each generation station. As a result,  
3 the outages are reasonably expected to last longer, be more complex, and thus, cost  
4 more than the outages did in the past. Indeed eight historical years of planned outage  
5 operation and maintenance expense does not replicate the change in composition and  
6 utilization within the fleet going forward. Finally, noticeably absent is any  
7 adjustment for inflation in their recommended normalization adjustments.

8 **Q. Does KIUC witness Kollen identify any rate cases in which he has made a like**  
9 **recommendation?**

10 A. Yes, Mr. Kollen has made a similar claim in the Companies' 2012 rate cases and one  
11 other case in Florida. He could not provide any decision where a commission  
12 adopted his recommendation.<sup>5</sup>

13 **Q. Have the Commission and the Companies generally rejected normalization**  
14 **adjustments like those Messrs. Kollen and Townsend present for planned**  
15 **generation expense?**

16 A. Yes. The Commission and the Company historically have not used normalization of  
17 operations and maintenance expenses for ratemaking purposes because such  
18 adjustments are susceptible to manipulation by the periods chosen or the data  
19 included for the adjustment. Allowing such selective and result-oriented adjustments  
20 would give rise to a series of selective adjustments the purpose of which would be to  
21 try to offset one another for the benefit of either the customer or the shareholders.

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<sup>5</sup> KIUC Response to Commission Staff Data Request No. 8

1           It is for this good reason that the Commission has declined to allow such  
2 selective adjustments in the past; the exceptions are only for good cause, such as for  
3 storm damages and injuries and damages. Normalization adjustments are an  
4 exception to the widely recognized principle that a utility may request pro forma  
5 adjustments to ensure fair, just and reasonable rates based on the test period. The  
6 normalization concept is susceptible to being manipulated to achieve a certain  
7 outcome. Approval of this proposed adjustment would be a significant change to the  
8 established rate-making process.

9 **Q. Do normalization adjustments introduce greater subjectivity into the**  
10 **ratemaking process?**

11 A. Yes. *All* normalization adjustments introduce subjectivity into the rate case process  
12 that would not otherwise exist because every normalization adjustment is based upon  
13 a time period typically selected on the basis of judgment. For example, in the present  
14 case Mr. Kollen proposes a five-year historical average while Kroger witness  
15 Townsend uses a four-year average, excluding the planned outage expense for Cane  
16 Run Units 4, 5 and 6 and including the average planned outage for Cane Run 7 for  
17 years 2016 through 2019. Mr. Kollen's normalization adjustment is overstated  
18 because it excludes Cane Run 7. And, as Mr. Bellar explains in his rebuttal  
19 testimony, neither period correlates to the Company's eight-year maintenance  
20 schedule going forward.

21           Subjectivity and the risk of selective manipulation are inextricably entangled  
22 with normalization adjustments. As such, normalization adjustments should be  
23 reserved only for those rare categories of expense, such as storm damage, which vary

1 greatly from year to year based upon events that are largely outside of the Company's  
2 control. Without the strict limitations on the use of normalization adjustments, the  
3 record can become filled with pro forma adjustments based on selective averages.

4 **Q. What is your recommendation regarding outage normalization?**

5 A. For the reasons stated above, it is my recommendation that the Commission deny the  
6 KIUC and Kroger adjustments to normalize planned generation outage expense.

7 As discussed, the Companies recognize that outage expense may vary from  
8 period to period given the eight year cycle and nature of the work. However, the  
9 Companies are unable to capitalize these costs absent the Commission granting  
10 deferral accounting treatment.

11 **Advanced Metering Systems**

12 **Q. Does LG&E agree with the claims by AG witness Smith and KIUC witness**  
13 **Kollen concerning the Companies proposed investment in advanced metering**  
14 **systems (“AMS”)?**

15 A. No. AG witness Smith claims adjustments should be made to LG&E's capitalization  
16 and net operating income for gas and electric operations to reflect AG's witness  
17 Alvarez's recommendation that the Commission reject LG&E's proposed investment  
18 in AMS. KIUC witness Kollen asserts criticisms against AMS that are comparable to  
19 AG's witness Alvarez's arguments, and like AG witness Smith, claims adjustments  
20 should be made to LG&E's capitalization and net operating income for gas and  
21 electric operations to reflect this position. For the reasons presented in the rebuttal  
22 testimony of Mr. Malloy and Mr. Bellar, LG&E disputes the criticisms AG's witness  
23 Alvarez and KIUC's witness Kollen of the AMS proposal and continues to propose  
24 the prudent investment in AMS. Accordingly, LG&E recommends the Commission

1 reject the ratemaking adjustments proposed by AG witness Smith and KIUC witness  
2 Kollen.

3 **Q. Does LG&E agree with the claims by LJM witness Pollock concerning the**  
4 **Company's proposed investment in AMS?**

5 A. No. In contrast to the arguments against AMS asserted by AG witness Alvarez and  
6 KIUC witness Kollen, LJM witness Pollock's testimony does not contain any  
7 criticism of LG&E's cost-benefit analysis. Instead, LJM witness Pollock's testimony  
8 accepts LG&E's cost benefit analysis for the purpose of asserting a claim that the  
9 projected AMS benefits should offset the AMS cost for ratemaking purposes. His  
10 recommendation violates the fundamental matching principal for ratemaking by  
11 mismatching the timing of the costs with the benefits. The benefits necessarily will  
12 not be achieved concurrently with the investment in AMS, but over time as the AMS  
13 is fully deployed. Mr. Pollock's recommendation however includes estimated future  
14 benefits to offset current costs. In effect, Mr. Pollock's claim in effect pulls future  
15 benefits back to offset current costs. This is contrary to Kentucky's ratemaking  
16 approach to the recovery of capital investments and specifically the Commission's  
17 consistent use of Construction Work in Progress in ratemaking for many years for  
18 LG&E. Furthermore, Mr. Pollock's recommendation does not recognize that benefits  
19 associated with fuel savings from non-technical losses or ePortal benefits will  
20 naturally flow through to customers via the monthly Fuel Adjustment Clause  
21 mechanism as described in Mr. Conroy's rebuttal testimony Therefore, for these  
22 reasons, Mr. Pollock's recommendation should be rejected.

1 Transmission Plant

2 **Q. Does LG&E agree with the claims by AG witnesses concerning LG&E's**  
3 **proposed investment in transmission?**

4 A. No. For the reasons presented in the rebuttal testimony of Lonnie Bellar, LG&E  
5 disputes the contentions by AG witness Holloway concerning LG&E's proposed  
6 capital expenditures on transmission. Notwithstanding AG witness Holloway's  
7 arguments, I note that AG witness Smith does not propose any associated ratemaking  
8 adjustments.

9 Distribution Automation Project

10 **Q. Does LG&E agree with the claims by AG witnesses concerning LG&E's**  
11 **proposed investment in distribution automation?**

12 A. No. AG witness Smith proposes adjustments to LG&E's capitalization valuation for  
13 electric operations and depreciation expense to reflect the impact of AG witness  
14 Holloway's recommendation opposing the distribution automation project. As  
15 discussed in the rebuttal testimony of John Wolfe, LG&E disputes AG witness  
16 Holloway's argument against the proposed investment in distribution automation.  
17 Accordingly, Mr. Smith's adjustments to LG&E's capitalization valuations for  
18 electric operations and related depreciation expense should be denied.

19 Transmission Vegetation Management

20 **Q. Does LG&E agree with the claims by AG witness Smith and KIUC witness**  
21 **Kollen concerning the Companies proposed transmission vegetation**  
22 **management plan?**

23 A. No. AG witness Smith claims adjustments should be made to LG&E's net operating  
24 income for electric operations to reflect his assessment that LG&E's transmission

1 vegetation management plan and associated expenditures are not necessary. In  
2 contrast to AG witness Smith's testimony, AG witness Holloway states he is not  
3 recommending any changes to the proposed transmission vegetation management  
4 plan.<sup>6</sup> He even suggests that LG&E's proposed change from a reactive transmission  
5 vegetation management plan to a proactive 5-year cycle plan may not be enough and  
6 more may be required. AG witness Smith and AG witness Holloway directly  
7 contradict each other on this issue.

8 KIUC witness Kollen asserts criticisms against the transmission vegetation  
9 management that are comparable to AG witness Smith's argument on the need to  
10 increase transmission vegetation management.

11 For the reasons presented in the rebuttal testimony of Mr. Bellar, LG&E  
12 disputes the criticisms AG witness Smith and KIUC witness Kollen on the need to  
13 increase transmission vegetation management and related expenditures and the  
14 criticism of AG witness Holloway that LG&E should increase its vegetation  
15 management plan beyond the proposed five-year cycle. Accordingly, LG&E  
16 recommends the Commission reject the ratemaking adjustments proposed by AG  
17 witness Smith and KIUC witness Kollen.

18 **Regulatory Asset Amortization**

19 **Q. Does LG&E agree with the adjustments proposed by AG witness Smith and**  
20 **KIUC witness Kollen concerning the amortization of regulatory assets?**

21 **A.** No. AG witness Smith and KIUC witness Kollen recommend the Commission reset  
22 the amortization periods for various regulatory assets shown in the Company's

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<sup>6</sup> Direct Testimony of Larry Holloway, p. 13.



1 response to KIUC 2-8. AG witness Smith recommends the balances associated with  
2 the 2011 summer storm and rate case expenses regulatory assets be amortized over a  
3 two-year period. KIUC witness Kollen recommends these balances be amortized  
4 over a three-year period. LG&E generally opposes extending the amortization  
5 periods for these expenses in a forecasted test year. For example, the three-year  
6 proposal by KIUC witness Kollen is too long and is unreasonable as it extends the  
7 amortization period for prior rate case expenses from 3 years to 5 years and the 2011  
8 summer storm from 5 years to 7.5 years.

9 **Regulatory Mechanisms (GLT and OSS)**

10 **Q Does LG&E agree with AG witness Smith’s recommendations concerning the**  
11 **gas line tracker or off-system sales mechanisms?**

12 A. No. Mr. Holloway argues the gas line tracker should be discontinued in order to  
13 create more regulatory lag for LG&E’s recovery of capital investment to improve and  
14 maintain the safe operation of the gas distribution system. AG witness Smith  
15 recommends an adjustment to LG&E’s gas revenue requirement to include the costs  
16 recovered through the gas line tracker in the base rates for gas service. For the  
17 reasons presented in the rebuttal testimony of Mr. Bellar, the Commission should  
18 reject the AG’s argument and approve the proposed expansion and continuation of the  
19 gas line tracker.

20 In contrast, Mr. Smith also claims the Off-System Sales mechanism should be  
21 continued, but argues the sharing allocation of 75% for customers and 25% for the  
22 Company should be modified to a 90-10 ratio. The mechanism and current ratio of  
23 75-25 are the products of the Commission-approved settlement reached among all the

1 parties, including the AG in LG&E's last rate case.<sup>7</sup> Mr. Smith's testimony fails to  
2 acknowledge this fact and offers no compelling reason to change the existing  
3 allocation or any basis of support to show that providing the Company with only 10%  
4 of the margins is a sufficient incentive or reasonable allocation.

5 **KIUC 2% Property Tax Reduction Claim**

6 **Q. Does LG&E agree with KIUC witness Kollen's recommendation to disallow the**  
7 **2% escalation of property taxes?**

8 A. No. KIUC witness Kollen asserts the 2% used by LG&E to escalate the property  
9 taxes in the forecasted test period is an unsupported assumption and recommends  
10 disallowing the escalation unless the Companies present support. His assertion is not  
11 correct. It is not an unsupported assumption.

12 Rebuttal Exhibit CMG-1 shows the average rates for local taxing jurisdictions  
13 in Kentucky for the past 5 years. These rates were taken directly from the published  
14 tax rates on the Kentucky Department of Revenue's website. Rebuttal Exhibit CMG-2  
15 contains the published tax rates from the Kentucky Department of Revenue's website.  
16 The county and school tax rates have a five-year average of 1% to 3%. All of the  
17 Companies' property is subject to Kentucky county and school taxes. Although the  
18 city and special tax rates remain flat over the past 5 years, not all of the Companies'  
19 property falls within those taxing jurisdictions.

20 In my opinion, based on this evidence the 2% local tax escalation used by the  
21 Companies for the forecasted test period is reasonable and supportable.

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<sup>7</sup> *In the Matter of: Application of Louisville Gas and Electric Company for an Adjustment of its Electric and Gas Rates*, Case No. 2014-00372 Order (June 30, 2015)(Settlement Agreement 2.6 Off-System Sales ("OSS") Tracker)

**Depreciation Reserves**

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**Q. Does LG&E agree with LJM witness Pollock’s recommendation to reduce the Company’s revenue deficiencies by amortizing the so-called surplus depreciation reserves?**

A. No. LJM witness Pollock asserts LG&E “has accumulated a surplus in its depreciation reserve and argues the surplus should be amortized over a five-year period to reduce LG&E’s electric revenue deficiency by \$12.9 million and gas revenue deficiency by \$4.2 million. Mr. John Spanos rebuts this recommendation by demonstrating that a depreciation reserve variance is not unusual or an indication that customers have been over- or undercharged and that LJM witness Pollock’s recommendation violates the matching principle, creating intergenerational inequities and providing unjustified benefits to current customer and leaving future customers with higher costs.

**Q. Do you have any comments from a Kentucky regulatory perspective?**

A. Yes. A consumer advocate like LJM witness Pollock may focus on keeping depreciation expense low, in an effort to reduce rates for the present. Over the life of the assets, however, his strategy doesn’t work. Lower depreciation expense is exactly offset by higher net plant, causing customers to pay higher return and taxes on that net plant, such that on a present value basis, the total cost paid by ratepayers remains the same over the life of any asset. Shifts like this proposal in depreciation policies can affect the timing of cost recovery, but not the magnitude of cost recovery. In other words, it is a matter of paying now, or paying more (in nominal value terms) later. And paying more later is contrary to the Kentucky Commission’s historic policies and orders.

1 LJM witness Pollock's claim is simply a short-term, results-oriented  
2 recommendation that is inconsistent with established ratemaking principles of this  
3 Commission. The claim is made without any apparent concern for the effect of this  
4 treatment on the Companies' cash flow, capital needs, or financial position or the  
5 impact on customers in the future. As Mr. Arbough's rebuttal points out, the deferral  
6 of the recovery of prudently incurred costs may result in higher interest rates on  
7 future debt issuances.

8 **Q. Do you agree with LJM witness Pollock's calculation of this surplus depreciation**  
9 **adjustment?**

10 A. No. Mr. Pollock is inconsistent in the application of his proposed adjustment as it  
11 relates to the reserve imbalance associated with common plant. Mr. Pollock includes  
12 an adjustment for common plant for gas operations but not electric operations. This  
13 inconsistent application further gives the impression the proposed adjustment is  
14 results-oriented.

#### 15 **Plant Demolition**

16 **Q. Does the Company agree with KIUC witness Kollen's recommendations**  
17 **concerning recovery of plant demolition costs through a retirement rider?**

18 A. No. While this is an interesting proposition, the Company believes recovery through  
19 depreciation expense in base rates is more appropriate. Terminal net negative salvage  
20 should be a component of the Company's depreciation rates as discussed in the  
21 rebuttal testimony of Mr. Spanos.

#### 22 **Uncollectibles Expense**

23 **Q. Does the Company agree with AG witness Smith's uncollectibles expense**  
24 **recommendation?**

1 A. No. Except to reflect changes in the law, the Commission’s regulations do not permit  
2 revisions to the forecast except to correct mathematical errors.<sup>8</sup> His recommendation  
3 is another example of a result-oriented adjustment. Furthermore, Mr. Smith’s electric  
4 operations uncollectibles expense adjustment is incorrect as he applied the five-year  
5 average to *Adjusted* Jurisdictional revenues rather than *Unadjusted* Jurisdictional  
6 revenues as shown in the excel workbooks filed with his testimony. Uncollectibles  
7 expense associated with ECR, FAC and DSM mechanism revenue is recovered  
8 through base rates.

9 For gas operations, Mr. Smith’s uncollectibles expense adjustment is also  
10 incorrect as he applied the five-year uncollectibles average to *Adjusted* Jurisdictional  
11 revenues rather than *Unadjusted* Jurisdictional revenues less *GSC* revenues<sup>9</sup>.  
12 Uncollectibles expense associated with DSM and GLT mechanism revenue is  
13 recovered through base rates. Uncollectibles expense associated with the GSC  
14 mechanism is recovered directly through the GSC mechanism.

15 **Q. Does the Company agree with AG witness Smith’s gross revenue conversion**  
16 **factor recommendation?**

17 A. No. For the reason discussed above, the Company opposes updating the five-year  
18 uncollectibles expense average used in the gross revenue conversion factor  
19 calculation.

20 **Q. Does this conclude your testimony?**

21 A. Yes, it does.

22

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<sup>8</sup> 807 KAR 5:001 Section 16 8. (d)

<sup>9</sup> Unadjusted Total Company Sales to Ultimate Consumers per Schedule C-2.1 of \$315,902,323 less GSC Sales to Ultimate Consumers of \$135,270,880 per Schedule D-2, Column Adj. 3.

VERIFICATION

COMMONWEALTH OF KENTUCKY )  
 ) SS:  
COUNTY OF JEFFERSON )

The undersigned, **Christopher M. Garrett**, being duly sworn, deposes and says that he is Director – Rates for Kentucky Utilities Company and Louisville Gas and Electric Company and an employee of LG&E and KU Services Company, and that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

  
Christopher M. Garrett

Subscribed and sworn to before me, a Notary Public in and before said County and State, this 10<sup>th</sup> day of April 2017.

 (SEAL)  
Notary Public

My Commission Expires:  
JUDY SCHOOLER  
Notary Public, State at Large, KY  
My commission expires July 11, 2018  
Notary ID # 512743

Rebuttal Exhibit CMG-1  
Average Rates

**Kentucky Property Tax Rates**  
Average Local Property Tax Rates  
Past 5 Years

	<b>Real Estate Rates (cents per \$100 of assessed value)</b>						<b>Tangible Rates (cents per \$100 of assessed value)</b>					
	2011	2012	2013	2014	2015	2016	2011	2012	2013	2014	2015	2016
<b>Average Rates:</b>												
COUNTY	29.03630	29.38850	29.99170	30.64370	31.52390	31.94870	37.09550	36.89190	37.04150	37.57150	38.42700	38.58320
SCHOOL	55.75010	56.80220	58.37770	60.33540	61.92530	63.07140	55.75010	56.79610	58.42680	60.37640	61.98650	63.22480
CITY	22.05050	22.13790	22.38590	22.39700	22.48350	22.54540	28.97470	28.47840	28.67760	28.63290	28.32980	28.46380
SPECIAL	10.21580	10.22080	10.25710	10.26400	10.26410	10.30650	10.48120	10.41070	10.44610	10.41550	10.41340	10.55800
<b>Percent Increase:</b>												
		2012	2013	2014	2015	2016	2012	2013	2014	2015	2016	
COUNTY		1%	2%	2%	3%	1%	-1%	0%	1%	2%	0%	
SCHOOL		2%	3%	3%	3%	2%	2%	3%	3%	3%	2%	
CITY		0%	1%	0%	0%	0%	-2%	1%	0%	-1%	0%	
SPECIAL		0%	0%	0%	0%	0%	-1%	0%	0%	0%	1%	
			<u>5 Year</u>	<u>5 Year</u>			<u>5 Year</u>	<u>5 Year</u>				
			<u>% Increase</u>	<u>Average</u>			<u>% Increase</u>	<u>Average</u>				
COUNTY			10%	2%			4%	1%				
SCHOOL			13%	3%			13%	3%				
CITY			2%	0%			-2%	0%				
SPECIAL			1%	0%			1%	0%				

SOI: Kentucky Department of Revenue, Property Tax Rate Books.



Rebuttal Exhibit CMG-2  
Published Tax Rates

2016

**TABLE II**  
**AVERAGE LOCAL PROPERTY TAX RATES**

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<b><u>COUNTIES</u></b>		
Average Real Estate Rate	31.9487 ✓	120
Average Tangible Rate	38.5832 ✓	120
Average Motor Vehicle Rate	24.9274	120
<b><u>CITIES</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	22.5454 ✓	403
Average Real Estate Rate(Zero Rates Included)	22.1605	410
Average Tangible Rate(Zero Rates Excluded)	28.4638 ✓	298
Average Tangible Rate(Zero Rates Included)	20.6883	410
Average Motor Vehicle Rate(Zero Rates Excluded)	24.9011	274
Average Motor Vehicle Rate(Zero Rates Included)	16.6412	410
<b><u>SCHOOL DISTRICTS</u></b>		
Average Real Estate Rate	63.0714 ✓	178
Average Tangible Rate	63.2248 ✓	178
Average Motor Vehicle Rate	56.0843	178
<b><u>SPECIAL TAX DISTRICTS</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	10.3065 ✓	243
Average Real Estate Rate(Zero Rates Included)	10.2224	245
Average Tangible Rate(Zero Rates Excluded)	10.558 ✓	157
Average Tangible Rate(Zero Rates Included)	6.7657	245
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0983	151
Average Motor Vehicle Rate(Zero Rates Included)	6.2239	245

2015

## TABLE II AVERAGE LOCAL PROPERTY TAX RATES

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<b><u>COUNTIES</u></b>		
Average Real Estate Rate	31.5239 ✓	120
Average Tangible Rate	38.427 ✓	120
Average Motor Vehicle Rate	24.8092	120
<b><u>CITIES</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	22.4835 ✓	405
Average Real Estate Rate(Zero Rates Included)	22.2093	410
Average Tangible Rate(Zero Rates Excluded)	28.3298 ✓	300
Average Tangible Rate(Zero Rates Included)	20.7291	410
Average Motor Vehicle Rate(Zero Rates Excluded)	24.9053	273
Average Motor Vehicle Rate(Zero Rates Included)	16.5833	410
<b><u>SCHOOL DISTRICTS</u></b>		
Average Real Estate Rate	61.9253 ✓	178
Average Tangible Rate	61.9865 ✓	178
Average Motor Vehicle Rate	55.9994	178
<b><u>SPECIAL TAX DISTRICTS</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	10.2641	243
Average Real Estate Rate(Zero Rates Included)	10.2221	244
Average Tangible Rate(Zero Rates Excluded)	10.4134	157
Average Tangible Rate(Zero Rates Included)	6.7004	244
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0661	152
Average Motor Vehicle Rate(Zero Rates Included)	6.2707	244

2014

**TABLE II**  
**AVERAGE LOCAL PROPERTY TAX RATES**

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<b><u>COUNTIES</u></b>		
Average Real Estate Rate	30.6437 ✓	120
Average Tangible Rate	37.5715 ✓	120
Average Motor Vehicle Rate	24.6404	120
<b><u>CITIES</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	22.397 ✓	404
Average Real Estate Rate(Zero Rates Included)	22.0155	411
Average Tangible Rate(Zero Rates Excluded)	28.6329 ✓	299
Average Tangible Rate(Zero Rates Included)	20.8303	411
Average Motor Vehicle Rate(Zero Rates Excluded)	24.8764	272
Average Motor Vehicle Rate(Zero Rates Included)	16.4632	411
<b><u>SCHOOL DISTRICTS</u></b>		
Average Real Estate Rate	60.3354 ✓	178
Average Tangible Rate	60.3764 ✓	178
Average Motor Vehicle Rate	56.0966	178
<b><u>SPECIAL TAX DISTRICTS</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	10.264 ✓	244
Average Real Estate Rate(Zero Rates Included)	10.264	244
Average Tangible Rate(Zero Rates Excluded)	10.4155 ✓	156
Average Tangible Rate(Zero Rates Included)	6.6591	244
Average Motor Vehicle Rate(Zero Rates Excluded)	10.044	151
Average Motor Vehicle Rate(Zero Rates Included)	6.2158	244

2013

**TABLE II**  
**AVERAGE LOCAL PROPERTY TAX RATES**

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<b><u>COUNTIES</u></b>		
Average Real Estate Rate	29.9917 ✓	120
Average Tangible Rate	37.0415 ✓	120
Average Motor Vehicle Rate	24.4223	120
<b><u>CITIES</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	22.3859 ✓	403
Average Real Estate Rate(Zero Rates Included)	21.8969	412
Average Tangible Rate(Zero Rates Excluded)	28.6776 ✓	300
Average Tangible Rate(Zero Rates Included)	20.8817	412
Average Motor Vehicle Rate(Zero Rates Excluded)	24.8893	272
Average Motor Vehicle Rate(Zero Rates Included)	16.4317	412
<b><u>SCHOOL DISTRICTS</u></b>		
Average Real Estate Rate	58.3777 ✓	179
Average Tangible Rate	58.4268 ✓	179
Average Motor Vehicle Rate	55.5682	179
<b><u>SPECIAL TAX DISTRICTS</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	10.2571 ✓	246
Average Real Estate Rate(Zero Rates Included)	10.2571	246
Average Tangible Rate(Zero Rates Excluded)	10.4461 ✓	162
Average Tangible Rate(Zero Rates Included)	6.8791	246
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0109	151
Average Motor Vehicle Rate(Zero Rates Included)	6.1449	246

2012

## TABLE II AVERAGE LOCAL PROPERTY TAX RATES

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<b><u>COUNTIES</u></b>		
Average Real Estate Rate	29.3885 ✓	120
Average Tangible Rate	36.8919 ✓	120
Average Motor Vehicle Rate	24.3884	120
<b><u>CITIES</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	22.1379 ✓	407
Average Real Estate Rate(Zero Rates Included)	21.8692	412
Average Tangible Rate(Zero Rates Excluded)	28.4784 ✓	302
Average Tangible Rate(Zero Rates Included)	20.8749	412
Average Motor Vehicle Rate(Zero Rates Excluded)	24.8229	272
Average Motor Vehicle Rate(Zero Rates Included)	16.3879	412
<b><u>SCHOOL DISTRICTS</u></b>		
Average Real Estate Rate	56.8022 ✓	179
Average Tangible Rate	56.7961	179
Average Motor Vehicle Rate	55.5274	179
<b><u>SPECIAL TAX DISTRICTS</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	10.2208 ✓	248
Average Real Estate Rate(Zero Rates Included)	10.2208	248
Average Tangible Rate(Zero Rates Excluded)	10.4107 ✓	162
Average Tangible Rate(Zero Rates Included)	6.8005	248
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0332	152
Average Motor Vehicle Rate(Zero Rates Included)	6.1494	248

2011

**TABLE II**  
**AVERAGE LOCAL PROPERTY TAX RATES**

Tax rates are expressed in cents per \$100 of assessed value.

TYPE OF DISTRICT CLASS OF PROPERTY	TAX RATE *	NO. DISTRICTS REPORTING
<b><u>COUNTIES</u></b>		
Average Real Estate Rate	29.0363	120
Average Tangible Rate	37.0955	120
Average Motor Vehicle Rate	24.1614	120
<b><u>CITIES</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	22.0505	409
Average Real Estate Rate(Zero Rates Included)	21.8369	413
Average Tangible Rate(Zero Rates Excluded)	28.9747	300
Average Tangible Rate(Zero Rates Included)	21.047	413
Average Motor Vehicle Rate(Zero Rates Excluded)	24.6903	273
Average Motor Vehicle Rate(Zero Rates Included)	16.3207	413
<b><u>SCHOOL DISTRICTS</u></b>		
Average Real Estate Rate	55.7501	179
Average Tangible Rate	55.7911	179
Average Motor Vehicle Rate	55.5073	179
<b><u>SPECIAL TAX DISTRICTS</u></b>		
Average Real Estate Rate(Zero Rates Excluded)	10.2158	247
Average Real Estate Rate(Zero Rates Included)	10.2158	247
Average Tangible Rate(Zero Rates Excluded)	10.4812	160
Average Tangible Rate(Zero Rates Included)	6.7894	247
Average Motor Vehicle Rate(Zero Rates Excluded)	10.0339	152
Average Motor Vehicle Rate(Zero Rates Included)	6.1747	247