COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

LIFELINE REFORM

ADMINISTRATIVE CASE NO. 2012-00146

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On February 6, 2012, the Federal Communications Commission ("FCC") issued a Lifeline Reform Order ("Order") comprehensively reforming the low-income programs of the Universal Service Fund.¹ The Order contained provisions eliminating Link-Up in non-tribal areas, imposing uniform eligibility, implementing certification and verification requirements in part through the use of duplicates and eligibility databases, and changing the amount of Lifeline federal reimbursement. In the past, the Kentucky Public Service Commission ("Commission"), as a no-default state, had placed requirements on Eligible Telecommunication Carriers ("ETCs") in Kentucky that went beyond the FCC minimum standards and rules. In light of the FCC's reform of Lifeline, the Commission has now determined that those past decisions should be abandoned and that all ETCs in Kentucky should adhere to all of the new federal rules regarding Lifeline and the decisions contained in the FCC's Order as discussed herein.

The Order changed the amount of support for the Federal Lifeline program for non-tribal lands. Beginning with the April 2012 disbursements, the amount of interim

¹ Lifeline and Link-Up Reform and Modernization et al., Report and Order and Further Notice of Proposed Rulemaking, WC Dkt. Nos. 11-42 et al., cc Dkt. No. 96-45, FCC 12-11 (rel. Feb. 6, 2012).

support will be \$9.25.² However, on March 29, 2012, the FCC issued a Public Notice that delayed the implementation of the interim support change because the Office of Budget and Management had not approved the data collection provisions of that rule.³ ETCs will need to monitor the FCC's actions to ascertain the date on which the new support amount rule will be effective. In Kentucky, some carriers offered more or less support for the Federal portion of the Lifeline program because the old support rule was tied to the carrier's subscriber line charge. Wireline ETCs will be required to make changes to their tariffs, send notice to customers of the change of the support amount, and change marketing and informational materials. Wireless ETC's will be required to send notice to their lifeline customers of the change of the support amount and change marketing and informational materials. The amount of state support will remain unchanged at \$3.50.

The Order also discontinued the Link-Up program for non-tribal lands effective April 2, 2012.⁴ ETCs are no longer required to offer Link-Up support. Wireline ETCs will be required to make changes to their tariffs and change marketing and informational materials. Wireless ETC's will be required to change marketing and informational materials.

The Order also mandated that, at a minimum, if the consumer's household income is at or below 135 percent of the Federal Poverty Guidelines or the consumer

² <u>Id.</u> at paragraph 58.

³ WC Docket Nos. 11-42, 03-109, 12-23 and CC Docket No. 12-23, Wireline Competition Bureau Provides Guidance Regarding the Effective Date of Certain Rules Adopted in the Lifeline Reform Order, DA 12-493 (rel. March 29, 2012).

⁴ Lifeline Reform Order, paragraph 245.

receives benefits from one of seven federal assistance programs (Medicaid, Federal Public Housing, Supplemental Security Income, Low-Income Home Energy Assistance Program, Temporary Assistance to Needy Families, National School Free Lunch Program, or the Supplemental Nutrition Assistance Program (SNAP)) the consumer may qualify for Lifeline support.⁵ Previously, in Administrative Case No. 360, the Commission declined to adopt the qualifier that the consumer's household income must be at or below 135 percent of the Federal Poverty Guidelines.⁶ Therefore, Kentucky ETCs offering Lifeline must now offer consumers the option of qualifying for Lifeline by meeting the income-based qualifier of 135 percent of the Federal Poverty Guidelines. ETCs should follow the guidelines set out by the FCC rules and Order. The FCC set the effective date of this rule for June 1, 2012.⁷ Wireline ETCs will be required to make changes to their tariffs and change marketing and informational materials. Wireless ETC's will be required to change marketing and informational materials.

The Order clarified the rule concerning one Lifeline discount per household. In order to be eligible to receive Lifeline support, the consumer cannot already receive Lifeline service, nor can anyone in his or her household. The Order codifies the "one-per-household" rule and defines a "household" as any individual or group living together at the same address as one economic unit.⁸ The application process was also clarified. An ETC may not seek reimbursement unless it receives a certification of eligibility from

⁵ Lifeline Reform Order, paragraph 65.

⁶ Administrative Case No. 360, An Inquiry Into Universal Service and Funding Issues (Ky. PSC Aug. 24, 2004).

⁷ Lifeline Reform Order, paragraph 515.

⁸ 47 C.F.R. §54.400 (h).

the prospective subscriber. The ETC's certification form must: include certain disclosures to the consumer, including that only one Lifeline service is permitted per household and that making false statements to obtain a benefit can result in fines, imprisonment, de-enrollment, or being barred from the program; collect certain information from subscribers, including date of birth, the last four digits of the Social Security number, and the name of the qualifying program, if applicable; and require subscribers to make certifications under penalty of perjury, including that the subscriber is eligible for the benefit, is not already receiving a Lifeline benefit, will notify the carrier within 30 days if the subscriber is no longer eligible or moves to a new address, and the subscriber acknowledges the re-certification requirement, which can result in de-enrollment if not completed. All ETCs will be required to develop new applications and procedures to conform to the new rules.

The Order also made a number of changes pertaining to the annual audit process. ETCs must conduct annual eligibility recertifications of their entire customer base on a rolling basis throughout the year, based on the anniversary date of the consumers' recertification. ETCs will use data bases to verify consumer eligibility and will rely on consumers to recertify themselves. In addition to the annual recertification, the ETCs must conduct a special recertification this year. By the end of 2012, all ETCs must recertify their existing Lifeline customer base as it exists on June 1, 2012, and must report the results to the Universal Service Administration Company by January 1, 2013. The Order further ordered that the current rule requiring annual recertification is replaced as of the effective date of the new rule; therefore, ETCs' annual verifications

due this year pursuant to the old rule are no longer required, unless it is an independent requirement of the state ETC-designation Order.

The Commission will no longer require the annual audit as required in its previous orders.⁹ ETCs will be required to follow the FCC's rules and direction as it pertains to annual audits.

The Commission having reviewed the FCC's Order and being otherwise sufficiently advised, HEREBY ORDERS:

1. The FCC's annual audit and recertification process is hereby adopted by the Commission.

2. Each Wireline ETC is to file updated tariffs no later than 20 days from the date of this Order. The updated tariffs shall eliminate the Link-Up program and define "household" as defined by the FCC. These tariffs shall be effective April 2, 2012.

3. Each Wireline ETC shall file updated tariffs to add the qualifier of household income at or below 135 percent of the federal poverty level effective June 1, 2012.

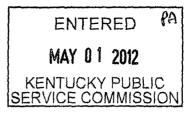
4. Each ETC shall notify its customers in writing of any changes to the rates Lifeline customers will pay.

5. Each ETC shall adhere to the application process outlined in the FCC order.

6. ETCs will be required to follow the FCC's rules and direction pertaining to annual audits.

⁹ Administrative Case No. 360, An Inquiry Into Universal Service and Funding Issues (Ky. PSC Aug. 24, 2004 and May 24, 2007).

By the Commission



ATTES Exec Queetor

Steven Abbott VP & Contoller i-Wireless, LLC 1 Levee Way Suite 3104 Newport, KY 41071

Tina Allen Senior Compliance Manager Absolute Home Phones, Inc. P. O. Box 830010 Ocala, FL 34483

Tina Allen Senior Operations Manager Easy Telephone Service Company dba Easy 2303 SE 17th Street, Suite 102 Ocala, FL 34471

Tina Allen Senior Compliance Manager Linkup Telecom, Inc. 4352 SE 95th Street Ocala, FL 34480

Susan J Berlin Virgin Mobile USA, L.P. Sprint Nextel Corp. 3065 Akers Mill Road, SE Atlanta, GA 30339

Gary Wayne Birch President Assurance Home Phone Services, Inc. 4352 SE 95th Street Belleview, FL 34420

Ron Boright CFO Bluegrass Wireless, LLC 2902 Ring Road P. O. Box 5012 Elizabethtown, KY 42701 Mark Boright Vice President & CFO Cumberland Cellular Partnership d/b/a Bluegrass 2902 Ring Road P. O. Box 5012 Elizabethtown, KY 42701

Mark Boright Vice President & CFO Kentucky RSA #3 Cellular General Partnership, 2902 Ring Road P. O. Box 5012 Elizabethtown, KY 42701

Mark Boright Vice President & CFO Kentucky RSA #4 Cellular General Partnership, 2902 Ring Road P. O. Box 5012 Elizabethtown, KY 42701

Patriece Brown Account Manager Highland Telephone Cooperative, Inc. 7840 Morgan County Highway P. O. Box 119 Sunbright, TN 37872

James O Campbell CFO TVD Broadband Services, LLC 20 Laynesville Road P. O. Box 160 Harold, KY 41635

Ruth Conley CEO Foothills Rural Telephone Cooperative 1621 Kentucky Route 40 W P. O. Box 240 Staffordsville, KY 41256

Todd Crandall CFO West Kentucky Rural Telephone Cooperative 237 North Eighth Street P. O. Box 649 Mayfield, KY 42066-0649 David R Davis General Manager South Central Rural Telephone Cooperative 1399 Happy Valley Road P. O. Box 159 Glasgow, KY 42141

David R Davis CEO South Central Telcom, LLC 1399 Happy Valley Road P. O. Box 159 Glasgow, KY 42141

Michael Ebaugh Sr. Accountant Leslie County Telephone Company, Inc. 22076 Main Street Hyden, KY 41749

Michael Ebaugh Sr. Accountant Lewisport Telephone Company, Inc. 30 Pell Street Lewisport, K 42351

Michael Ebaugh Sr. Accountant Salem Telephone Company TDS Telecom 10025 Investment Drive, Suite 200 Knoxville, TN 37932

Steven Fenker President Nexus Communications, Inc. 3629 Cleveland Avenue, Suite C Columbus, OH 43224

Joseph Fernandez Growth & Development Manager Affordable Phone Services, Inc. 2855 S.E. 58th. Avenue Ocala, FL 34472 Keith Gabbard General Manager Peoples Rural Telephone Cooperative P. O. Box 159 McKee, KY 40447

Paul D Gearheart VP / General Manager Gearheart Communications Company, Inc. dba 20 Laynesville Road P. O. Box 160 Harold, KY 41635

W. Allen Gillum
General Manager
Mountain Rural Telephone Cooperative
405 Main Street
P. O. Box 399
West Liberty, KY 41472-0399

Steven H Goodman Regulatory West Virginia PCS Alliance, L.C. dba NTELOS 401 Spring Lane, Suite 300 P. O. Box 1990 Waynesboro, VA 22980-7590

William K Grigsby Vice President / General Manager Thacker-Grigsby Telephone Company, Inc. P. O. Box 789 Hindman, KY 41822

Greg Hale General Manager Logan Telephone Cooperative, Inc. 10725 Bowling Green Road P. O. Box 97 Auburn, KY 42206

Daryl Hammond Secretary/Treasurer Cumberland Cellular, Inc. dba Duo County P. O. Box 80 Jamestown, KY 42629 Renee Hayden Office Manager e-Tel, LLC 601 Broadway, Suite B Paducah, KY 42001

Ted Heckmann Manager Director - Regulatory Affair Cincinnati Bell Wireless, LLC 221 E Fourth Street, Room 103-1170 Cincinnati, OH 45202

Michael Huffman Controller East Kentucky Network, LLC dba Appalachian 101 Technology Trail Ivel, KY 41642

Melanie King Regulatory Manager TAG Mobile, LLC 1330 Capital Parkway Carrollton, TX 75006

Angela Lemke President & CEO Phoneaid Communications Corp. 3200 Gulf Breeze Pkwy Gulf Breeze, FL 32563-3350

Bryan Michael President/CEO Capital Communications Consultants, Inc. 7470 Bartlett Corporate Cove West Suite 102 Bartlett, TN 38133

Richard W NcDugald Executive Vice President Cricket Communications 6420 Richmond Avenue Suite 620 Houston, TX 77057 Justin Nymark BLC Management LLC dba Angles 6905 N Wickman Road, Suite 403 Melbourne, FL 32940

Harlon E Parker CEO & General Manager Ballard Rural Telephone Cooperative Corporation, 159 W 2nd Street P. O. Box 209 La Center, KY 42056-0209

Thomas E Preston CEO Duo County Telephone Cooperative Corporation, P. O. Box 80 Jamestown, KY 42629

Amy Radke CFO Dialog Telecommunications, Inc. 756 Tyvola Road Suite 100 Charlotte, NC 28217

Carla Reichelderfer Executor SouthEast Telephone, Inc. 106 Scott Avenue Pikeville, KY 41501

Richard Salzman Executive VP & General Counsel TracFone Wireless, Inc. 9700 NW 112th Avenue Miami, FL 33178

Charles Schneider President dPi-Teleconnect, LLC 1330 Capitol Parkway Carrolton, TX 75006 Jon Seger CEO EveryCall Communications, Inc. dba All American 4315 Bluebonnet Blvd, Suite A Baton Rouge, LA 70809

Jeanne Shearer VP - State Government Afairs Windstream Kentucky East, LLC 130 W New Circle Road, Suite 170 Lexington, KY 40505

Jeanne Shearer VP - State Government Afairs Windstream Kentucky West, LLC 130 West New Circle Road, Suite 170 Lexington, KY 40505

Jeanne Shearer VP - State Government Affairs Windstream Norlight, Inc. 130 W New Circle Road, Suite 170 Lexington, KY 40505

Tony A Taylor Executive Director - Regulatory BellSouth Telecommunications, LLC dba AT&T 601 W. Chestnut Street 4th Floor East Louisville, KY 40203

Lakisha Taylor Product Coordinator Budget PrePay, Inc. dba Budget Mobile 1325 Barksdale Blvd, Suite 200 Bossier City, LA 71111

Lakisha Taylor Product Coordinator Budget Prepay, Inc. dba Budget Phone 1325 Barksdale Blvd, Suite 200 Bossier City, LA 71111 Tony A Taylor Executive Director - Regulatory New Cingular Wireless PCS, LLC dba AT&T 601 W. Chestnut Street 4th Floor East Louisville, KY 40203

Michele Thomas Principal Corporate Counsel T-Mobile Central, LLC dba T-Mobile 4 Campus Drdive Parsippany, NJ 07054

Nancy J White President & CEO North Central Communications, Inc. 872 Highway 52 By-Pass E P. O. Box 70 Lafayette, TN 37083

Nancy J White President & CEO North Central Telephone Cooperative, Inc. 872 Highway 52 By-Pass P. O. Box 70 Lafayette, TN 37083-0070

Robert Wilhelm Regulatory Pricing Manager Cincinnati Bell Telephone Company 221 E Fourth Street, Room 103-1170 Cincinnati, OH 45202

Allison Willoughby Assistant General Manager Brandenburg Telephone Company, Inc. 200 Telco Road P. O. Box 599 Brandenburg, KY 40108

Byron Young Vice President New Talk, Inc. 2330 Gravel Drive Richland Hills, TX 76118