## COMMONWEALTH OF KENTUCKY

## BEFORE THE PUBLIC SERVICE COMMISSION

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APPLICATION OF KENTUCKY UTILITIES	)	
COMPANY FOR CERTIFICATES OF PUBLIC	)	
CONVENIENCE AND NECESSITY AND	)	CASE NO.
APPROVAL OF ITS 2011 COMPLIANCE PLAN	)	2011-00161
FOR RECOVERY BY ENVIRONMENTAL	)	
SURCHARGE	)	

## ORDER

Pending before the Commission is Kentucky Industrial Utility Customers, Inc.'s ("KIUC") motion to compel Kentucky Utilities Company ("KU") to fully answer certain items contained in KIUC's First Set of Data Requests to KU. In particular, KIUC seeks to compel KU's answers to Item Nos. 1-6(b)–(d), 1-7(b), 1-8, 1-11, and 1-14. Those Items provide as follows:

- Item 1-6. Refer to the PPL Corporation presentation on May 11, 2011 to the Deutsche Bank Conference available on the PPL website.
  - b. On page 7 of that presentation entitled "Regulated Rate Base Growth," the presentation shows LKE (LG&E and KU) growth from \$6.7 billion in 2011 to \$10.4 billion in 2015. Please provide the underlying support for these projections at the most detailed level available, including, but not limited to, all financial statement projections.
  - c. On page 12 of that presentation entitled "Capital Expenditures," the presentation shows "LKE ECR" capital expenditures of \$0.2 billion in 2011, \$0.7 billion in 2012, \$0.8 billion in 2013, \$0.8 billion in 2014, and \$0.5 billion in 2015, or a total of \$3.0 billion over the five year period. Please provide the underlying support for these projections at the most detailed level available including, but not limited to, all financial statement projections.

- d. On page 12 of that presentation entitled "Capital Expenditures," the presentation shows "LKE base" capital expenditures of \$0.4 billion in 2011, \$0.5 billion in 2012, \$0.6 billion in 2013, \$0.7 billion in 2014, and \$0.9 billion in 2015, or a total of \$3.1 billion over the five year period. Please provide the underlying support for these projections at the most detailed level available including, but not limited to, all financial statement projections.
- Item 1-7. Refer to the PPL Corporation presentation on October 31-November 3, 2010 at the EEI Financial Conference available on the PPL website.
  - b. Please provide the underlying support for these projections at the most detailed level available, including, but not limited to, all financial statement projections.
- Item 1-8. Please provide a copy of the Company's most recent projected financial statements developed for budgeting and/or financial forecasting purposes for 2011 and each of the next five years. Provide all assumptions, data, and computations, including electronic spreadsheets with formulas intact.
- Item 1-11. Please describe each source of short term debt presently available to PPL Corp. Provide the maximum amount of each such source; the uses to which such funds from each such source are limited, if any; the terms and conditions of borrowing from each such source, including, but not limited to, the basis for the interest rate (e.g., prime plus x%, 1 month LIBOR), annual fees and expenses in dollars and as a percentage of outstanding borrowing on average over the most recent twelve months; and a copy of the relevant agreements for each such source.
- Item 1-14. Please provide a copy of all studies that address PPL Corp.'s financing requirements and plans in 2011 and the next five years, including, but not limited to, financing the Company's environmental compliance costs.

KU filed a response to each of the above referenced items, stating its objection to disclosing the information requested by KIUC. KU's objection stated that the information requested was not relevant to the issues raised in this case, that information concerning financial projections is not discoverable when a utility is not seeking to recover costs based upon forecasted or estimated expenses, and that its parent

corporation, PPL Corp., is not providing any financing to KU with regard to the environmental compliance projects proposed in this case.

KIUC's motion to compel asserts that the information requested is relevant to the issues in this case and properly discoverable. In particular, KIUC argues that information used to develop financial projections of KU's regulated rate base growth and future capital expenditures, including those related to the environmental cost recovery surcharge, may lead to the discovery of additional information relating to the costs associated with KU's 2011 Environmental Compliance Plan and is thus discoverable. KIUC also argues that information relating to PPL Corp.'s ability to assist in financing KU's environmental compliance costs is relevant to this proceeding because it may affect the terms of KU's financing.

In response, KU asserts that it should not be required to "disclose speculative financial projections as part of an environmental surcharge proceeding in which no forecasted expenses have been sought by [KU]." KU relies upon KIUC v. Kentucky Utilities Co., 983 S.W.2d 493 (Ky. 1998) for the proposition that evidence of an electric utility's overall financial condition is not relevant to proceedings involving an environmental surcharge. KU also relies upon several past Commission rulings for the proposition that financial projections are not relevant when a utility is not seeking to recover forecasted costs. KU maintains that it is not seeking to recover the forecasted costs of the projects proposed in its environmental compliance plans, as KRS 278.183(2) limits recovery pursuant to the surcharge to actual costs incurred.

Moreover, KU contends that the financial projections sought by KIUC contain highly confidential documents, such as a five-year plan that KU has developed depicting

a range of financial projections regarding many components of the company's business, as well as a ten-year plan. Such plans would include reports that identify financial assumptions concerning KU's best guesses as to future regulatory disposition of rate applications. Disclosure of such documents to an intervenor, even under a confidentiality agreement, would cause irreparable damage to KU because the intervenor could potentially use such information to its advantage in future rate proceedings. This would, in turn, cause KU to minimize its robust projection processes in the future.

In its reply, KIUC counters that the environmental compliance plan proposed by KU is based on multi-year cost projections through the year 2016. At the very least, KIUC contends that discovery of financial projections through 2016 is appropriate. KIUC argues that information concerning financial projections for KU's regulated rate base growth and future capital expenditures, particularly those related to the company's environmental recovery capital expenditures, is relevant because it is reasonably likely to lead to the discovery of admissible evidence regarding KU's proposed environmental compliance plan and its costs. Regarding information related to financing, KIUC notes that the financing of KU's proposed environmental projects can occur on at least three levels: 1) at PPL Corp.; 2) at the intermediate holding company that owns KU; and 3) at KU. Additionally, PPL Capital Funding, a PPL Corp. affiliate, could obtain financing available to other subsidiaries. KIUC asserts the disclosure of the financing information is necessary because it affects the costs that will be incurred by KU.

In its sur-reply, KU reiterated its position that "[s]peculative internal budget projections relating to the total operations of [KU] and the debt available to [its] parent

company have no place here." Again citing to KIUC v. Kentucky Utilities Co., KU argues that the Kentucky Supreme Court has defined the scope of an environmental surcharge case to specifically exclude the utility's overall financial condition from consideration.

In its reply to KU's sur-reply, KIUC contends that the matter at bar does not involve cost recovery, but rather a request to obtain approval to construct various environmental pollution control projects and approval of KU's proposed environmental compliance plan. KIUC asserts that KU used multi-year projections through 2016 to describe the rate impacts of the proposed environmental compliance projects. Thus, according to KIUC, discovery through at least 2016 is appropriate.

Having reviewed the pleadings and being otherwise sufficiently advised, the Commission finds that KU's application seeks approval of a revised environmental compliance plan and rate surcharge pursuant to KRS 278.183, and to construct environmental control facilities pursuant to KRS 278.020(1). KRS 278.310 provides that the Commission is not bound by the technical rules of legal evidence, and the applicability of the Kentucky Rules of Civil Procedure ("CR") is limited to civil actions in the Court of Justice. However, in adjudicating discovery disputes of this nature, we find it appropriate to consider CR 26.02(1), which delineates the scope of discovery in judicial proceedings. CR 26.02(1) authorizes "discovery regarding any matter, not privileged, which is relevant to the subject matter," including information "inadmissible at

<sup>&</sup>lt;sup>1</sup> <u>See</u> CR 1 and *Inter-County Rural Electric Cooperative Corp., et al. v. Public Service Commission, et al., 407 S.W.2d 127, 130 (Ky. 1966).* 

the trial if [it] appears reasonably calculated to lead to the discovery of admissible information."

Considering the scope of the issues raised in KU's application, KIUC is entitled to discovery with respect to information related to the estimated costs of KU's proposed Environmental Compliance Plan, including those cost projections through 2016. The Commission notes that KU's Environmental Compliance Plan is based upon multi-year projections through 2016. Therefore, information used to develop financial projections related to KU's proposed environmental cost recovery capital expenditures and environmental rate base is relevant and discoverable.

The Commission also finds that the information used to develop financial projections that are not limited to environmental compliance, such as KU's regulated rate base growth and future overall capital expenditures, is outside the scope of issues to be considered in an Environmental Compliance Plan and rate surcharge under KRS 278.183. In addition, such information is also outside the scope of issues to be considered in determining the need for, and the absence of wasteful duplication from, constructing new environmental facilities under KRS 278.020(1). Therefore, such information is not relevant to any issues in this case, does not appear to be reasonably calculated to lead to the discovery of relevant information, and is not subject to discovery in this case.

The Commission further finds that PPL Corp. is not a utility subject to the Commission's jurisdiction and is under no obligation to assist KU in financing the proposed projects in KU's 2011 Environmental Compliance Plan. Thus, the information request by KIUC concerning the source of short-term debt available to PPL Corp., as

well as any studies that address PPL Corp.'s financing requirements and plans, is not relevant to any issue in this case and does not appear to be calculated to lead to the discovery of relevant information. Therefore, such information is not discoverable.

## IT IS THEREFORE ORDERED that:

- 1. KIUC's motion to compel answers to Item 1-6(c) is granted to the extent that KU shall file within seven days of the date of this Order the underlying support for the environmental capital expenditures for years 2011 through 2016, including all financial statement projections of environmental capital expenditures and excluding all other financial statement projections.
- 2. KIUC's motion to compel answers to Item Nos. 1-6(b), 1-6(d), 1-7(b), 1-8, 1-11, and 1-14 is denied.

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By the Commission

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KENTUCKY PUBLIC SERVICE COMMISSION

ATTEST:

Case No. 2011-00161

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