COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

In the Matter of:

JACKSON COUNTY RURAL ELECTRIC) COOPERATIVE CORPORATION, INC.)	CASE NO.	10094
ALLEGED FAILURE TO COMPLY WITH THE COMMISSION REGULATION 807 KAR 5:041, SECTION 3		

ORDER TO SHOW CAUSE

Jackson County Rural Electric Cooperative Corporation, Inc., ("Jackson") which engages in the distribution of electricity to the public for light, heat, power and other uses, is a utility under the jurisdiction of this Commission.

KRS 278.280 directs us to prescribe rules for the performance of services by a utility. 807 KAR 5:041, Section 3, requires utilities engaged in the distribution and transmission of electricity to maintain their plant and facilities in accordance with the standards of the National Electric Safety Code (1981 edition).

The Commission staff has submitted to this Commission an Electrical Utility Accident Investigation Report dated October 30, 1987, attached hereto as Appendix A, which states that:

1. On September 25, 1987, Kendall Gabbard, an employee of Jackson, was seriously injured while repairing a broken electric line in London, Kentucky. While working around a 7200 volt

electric line, Mr. Gabbard came into contact with an energized hot line clamp and was severely burned. At the time of the accident, he was not wearing the rubber gloves provided to him.

- 2. Mr. Gabbard's failure to wear rubber gloves while working near energized lines is a violation of National Electric Safety Code Section 42 (420H) which requires that employees use the personal protective equipment and devices provided for work.
- 3. Jackson safety procedures require that all Jackson employees must use rubber gloves when working on all energized lines.
- 4. At the time of the accident, Herman Gray, an employee of Jackson, was supervising the repair work being performed on the broken electric line.
- 5. Mr. Gray's failure to require that Mr. Gabbard use rubber gloves while working on the energized line is a violation of National Electric Safety Code Section 42 (421B) which directs a foreman to "see that the safety rules and operating procedures are observed by the employees under his direction."
- 6. At the time of the accident, Messrs. Gabbard and Gray were employees of Jackson and acting within the scope of their employment. Pursuant to KRS 278.990(1), their failures are deemed to be the failures of Jackson.
- 7. Jackson violated 807 KAR 5:041, Section 3, by failing to comply with the standards of the National Electric Safety Code.

WHEREFORE, this Commission, on its own Motion, hereby orders that:

- 1. Jackson shall submit to this Commission a written response to the allegations contained in the Electric Utility Accident Investigation Report within 2 weeks of the date of this Order.
- 2. Jackson shall appear on January 29, 1987, at 10:00 a.m., Eastern Standard Time, in this Commission's offices at Frankfort, Kentucky, for the purposes of presenting evidence concerning the incident which is the subject of the Electric Utility Accident Investigation Report, specifically the alleged violations of 807 KAR 5:041, Section 3, and of showing cause, if any it can, why it should not be subjected to the penalties of KRS 278.990 for its failure to comply with Commission regulations.
- 3. The Electric Utility Accident Investigation Report dated October 30, 1987, which is attached as Appendix "A", is hereby included as part of the record of this case.

Done at Frankfort, Kentucky, this 3rd day of December, 1987.

PUBLIC SERVICE COMMISSION

Compissioner William

Vice Chairman

Executive Director

ATTEST:

APPENDIX A

M B M O R A N D U M

TO:

Claude G. Rhorer, Jr., Director Division of Engineering and Services

THRU:

J. Wayne Bates, Manager / d la Communications and Electric Branch

FROM:

John W. Land

Utility Investigator, Sr Electric Branch

DATE:

October 30, 1987

SUBJECT: Accident Involving Jackson County RECC's

Distribution System

Attached please find the Accident Investigation Report of the accident which Mr. Kendall Gabbard was injured.

JWL: jsb

Attachment

ELECTRICAL UTILITY ACCIDENT INVESTIGATION

DATE OF THIS REPORT 10/30/87 SUBMITTED BY John	W. Land
NAME OF UTILITY Jackson County RECC	
ACCIDENT REPORTED BY Lewis Ray Norris	
DATE & TIME UTILITY LEARNED OF ACCIDENT September 25, 198	7 (7:30 P.M.)
DATE & TIME ACCIDENT REPORTED September 25, 1987 (9:15 F	.M.)
DATE AND TIME ACCIDENT OCCURRED September 25, 1987 (6:10	P.M.)
DATE OF ACCIDENT INVESTIGATION September 28, 1987	
DATE SUMMARY WRITTEN REPORT WAS RECEIVED FROM UTILITY SE	pt. 29, 1987
PERSONS ASSISTING IN THE INVESTIGATION See Attachment B.	
	·
NAME OF VICTIM(S) 1. Kendall Gabbard SEX	M AGE 23
PATAL No NAME OF EMPLOYER: Jackson County REC	c
INJURIES Burned on right and left hands, and left kn	ee, and right
and left foot. Mr. Gabbard also received several smalle	r burns to
his chest area.	
2 SEX	AGE
PATAL NAME OF EMPLOYER:	
INJURIES	
2	1.09
3. SEX	
PATAL NAME OF EMPLOYER:	

ATTACHMENT A

ELECTRICAL UTILITY ACCIDENT INVESTIGATION (Continued)

LOCATION OF ACCIDENT SITE Junction highway 229 and 192 bypass near
Save-A Lot store in London, Kentucky.
DESCRIPTION OF ACCIDENT Mr. Kendall Gabbard was in process of re-
energizing a three phase 7200 volt line and had connected the hot
line jumper to the top phase with a hot line stick energizing a three
phase transformer bank down line causing a backfeed. Mr. Gabbard was
in process of installing a second hot line jumper when he apparently
made contact with a hot line clamp which had become energized causing
his injuries. Mr. Gabbard was not wearing rubber gloves or sleeves at
this time. Mr. Herman Gray was present and in charge at work site
when accident happened. (See Attachment E)
SOURCE OF INFORMATION See Attachment B
VIOLATIONS OF COMMISSION REGULATIONS 807 KAR 5:041, Section 3(1).
Acceptable standards 1981 NESC Section 42(420 H)-Tools and Protec-
tive Equipment. 1981 NESC Section 42(421 B) Duties of a Foreman.
Victim was not wearing rubber gloves or sleeves.
RECOMMENDATIONS Review the safety and work procedures that are re-
quired by the National Electric Safety Code, plus all in-house safety
and work procedures relating to all situations that may involve this
utility's operation. Have all supervisory personnel made aware of
their position of responsibility, as well as all employees when work-
ing a job site. It is recommended that the Commission consider
appropriate action against the utility in accordance with KRS 278.990.

CORRECTIVE AC	TION		
			· · · · · · · · · · · · · · · · · · ·

LINE CLEARANCES

		As Measured	Minimum Allowed by NESC			
*A.	AT POINT OF ACCIDENT					
	Phase conductor to ground elevation:	T-Phase 41'-9" M-Phase 37'-8" B-Phase 33'-8"	20'-0"			
	Neutral conductor to ground elevation:	N 29'-7"	18'-0"			
	Communication conductor to ground elevation:	Ph 26'-1/2"	18'-0"			
	Phase conductor to structure:	N/A				
	Neutral conductor to structure:	N/A				
	Communication conductor to structure:					
*B.	AT LOWEST POINT OF SPAN	T-Phase 39'-2"				
	Phase conductor to ground elevation:	M-Phase 35'-4" B-Phase 31'-5"	20'-0"			
	Neutral conductor to ground elevation:	N 27'-8"	18'-0"			
	Communication conductor to ground elevation:	N/A	N/A			
c.	SPAN LENGTH 366 feet					
Dat	e the line or facilities were co	nstructed: 5-16-	85			
Uti	lity: Jackson County RECC					
Date: (9-28-87)(10-23-87) Time (11:30 A.M. 9-28-87) (11:25						
A.M. 10-23-87)						
Approximate temperature: (78 Degrees 9-28-87) (60 Degrees 10-23-87)						
Measurements made by: See Attachment C						
*A Measurements were made 9-28-87 at pole.						
*B Measurements were made 10-23-87 in reference to lowest point of span and West Knox sign Co. Contact.						

Submitted by:

Page 4 of 4

ATTACHMENT B

SOURCE OF INFORMATION

Persons Assisting In The Investigation

Lee Roy Cole President and General Manager

Lewis Ray Norris Administrative Service Manager

Lee Dunfil Superintendent of Maintenance

Louis Parrott Apprentice Lineman

Billy Brockman 1st Class Linemann

Bruce Hays 1st Class Lineman (Buckett Truck Operator)

ATTACHMENT C

Personnel Making and Assisting In Measurements

*Lee Dunfil Maintenance Superintendent

Louis Parrott Apprentice Lineman

Billy Brockman 1st Class Lineman

Bruce Hays 1st Class Lineman and Bucket Truck Operator

*John W. Land PSC Investigator, Sr.

9-28-87 *10-23-87 Phases to bround
Clearance From \$ to \$-\$ to Ph.

Measurment seem made at wetted pale where Mr. Asudad Dablard was inpend. 9-28-87

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Top Moldle Netwal Netwal

Attachnesst: D.

ATTACHMENT E

Personnel at accident site where Mr. Kendall Gabbard was injured.

Herman Gray
Superintendent of Laural Co. District Office (Foreman)

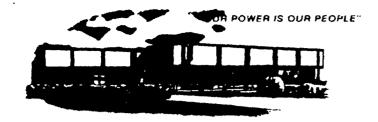
Roger Witt Assistant Superintendent of Laural Co. District Office

Mike Seals Engineer

Jeff Scall Second Class Lineman

Harlan Baker First Class Lineman

Kendall Gabbard Apprentice Lineman



Jackson County Rural
ELECTRIC CO-OPERATIVE CORPORATION

MCKEE, KENTUCKY 40447 * TELEPHONE: 606 287-7161

September 28, RECEIVED

Ter 29 1237

Mr. Claude G. Rhorer, Jr., Director Division of Engineering and Services Public Service Commission 730 Schenkel Lane P.O. Box 615 Frankfort, Kentucky 40602 DIVISION OF UTILITY
ENGINEERING & SERVICES

Re: Kendall Gabbard, Employee

Dear Mr. Rhorer:

Enclosed please find the Accident-Emergency Report concerning the above mentioned accident of Kendall Gabbard, employee, which was reported to Mr. Jack Fisher of the Public Service Commission on September 25, 1987 at 9:15 P.M. along with a copy of the Work Order.

If you have any questions or need additional information, please let us know.

Respectfully yours,

JACKSON COUNTY RURAL ELECTRIC COOPERATIVE CORPORATION

Lee Roy Cole,

President and General Manager

LRN: omc

Enclosure

ACCIDENT-EMERGENCY REPORT FORM

DATE:	September 25	, 1987	TIME:	9:15 P.M.	Reported to	Jack Fishe
COMPANY	Jackson Coun	ty Rural	Electric Coop	erative Corpo	oration	
PERSON I	MAKING CALL:	NAME:	Lewis Ray Nor	ris		
		TITLE:_	Administrativ	e Services Ma	nager	
	•	ADDRESS	P.O. Box 3	07, McKee, Ke	entucky 4044	7
		PHONE:_	606-287-7161			
DATE AN	D TIME ACCIDNE					
LOCATIO	N OF OCCURRENC	E: Junc	tion Highway 2	29 and 192 By	-Pass near S	ave-A-Lot
Store i	in London, Kent	tucky.				
NA	MES OF VICTIM(s): _	Kendall Gabb	ard		
		_				
		-				
		-			, _ , _ , _ , _ , _ , _ , _ , _ , _ , _	
		-				
EXTENT	OF INJURIES:	DEATHS:	YESNOx	INJURIES:	YES X	10
DESCRIP	TION OF INJURI	ES: Bui	rned on right	and left hand	ls, left knee	and both
feet.	He also receiv	ved seve	ral small burn	s to chest.	These smalle	r burns
were ca	used by arcino	J •				
CAUSE A	ND DESCRIPTION	OF ACC	IDENT: The Wes	t Knox Sign (Company was i	nstalling
a sign	for the Save-A	A-Lot Sto	ore when the h	oom came in	contact with	electric
line b	reaking one pha	ase and	the neutral wi	re. The cres	was called	for repair
of the	broken electr	ic wire.	The victim w	as on a C-4	structure wit	h a C-5-1
take o	ff when he ener	rgized th	ne top phas	se. He then	ceached and c	ot hold of
a hot	line clamp whic	ch had be	ecome energiza	ed.		
EFFECTS	ON NORMAL SE	RVICE:	The West Londo	on Sub-Station	n #1 Feeder #	2 was
CORRECT	TIVE ACTIONS T	AKEN: The	e electric lin	ne was spliced	d and service	was
TIME O	F RESUMPTION O	F NORMAL	SERVICE: 6:4	0 P.M.		
			SIGNED:	- Kay (The Lee Roy	/ Cole
			TITLE: Presid	dent and Gene	ral Manager	
			DATE: Septer	mber 28, 1987		



Jackson County Rural
ELECTRIC CO-OPERATIVE CORPORATION

MCKEE, KENTUCKY 40447 . TELEPHONE: 606 287-7161

October 2, 1987

FILED

OCT 0 5 1987

Public Service Commission 730 Schenkel Lane P.O. Box 615 Frankfort, Kentucky 40602

PUBLIC SERVICE COMMISSION

Re: Kendall Gabbard

S.S. No.

Date of Accident - 9-25-87

Gentlemen:

Enclosed please find a copy of the Employer's First Report of Injury for our employee, Kendall Gabbard.

If you have any questions, please let us know.

Respectfully yours,

JACKSON COUNTY RURAL ELECTRIC COOPERATIVE CORPORATION

Lee Roy Cole,

President and General Manager

LRN: omc

Enclosure

S.F. 1 (REV. JULY, 1980) EMPLOYER'S FIRST REPORT OF INJURY OR ILLNESS AND SUPPLEMENTARY RECORD UNDER THE OCCUPATIONAL SAFETY AND MEALTH ACT

DEPARTMENT OF WORKERS' CLAIMS HORKERS' COMPENSATION BOARD Frankfort, Kantucky 40601

IF THIS CASE WAS OSHA RECORDABLE, INDICATE REASON FOR RECORDING AND GIVE OSHA CASE OR FILE NUMBER,

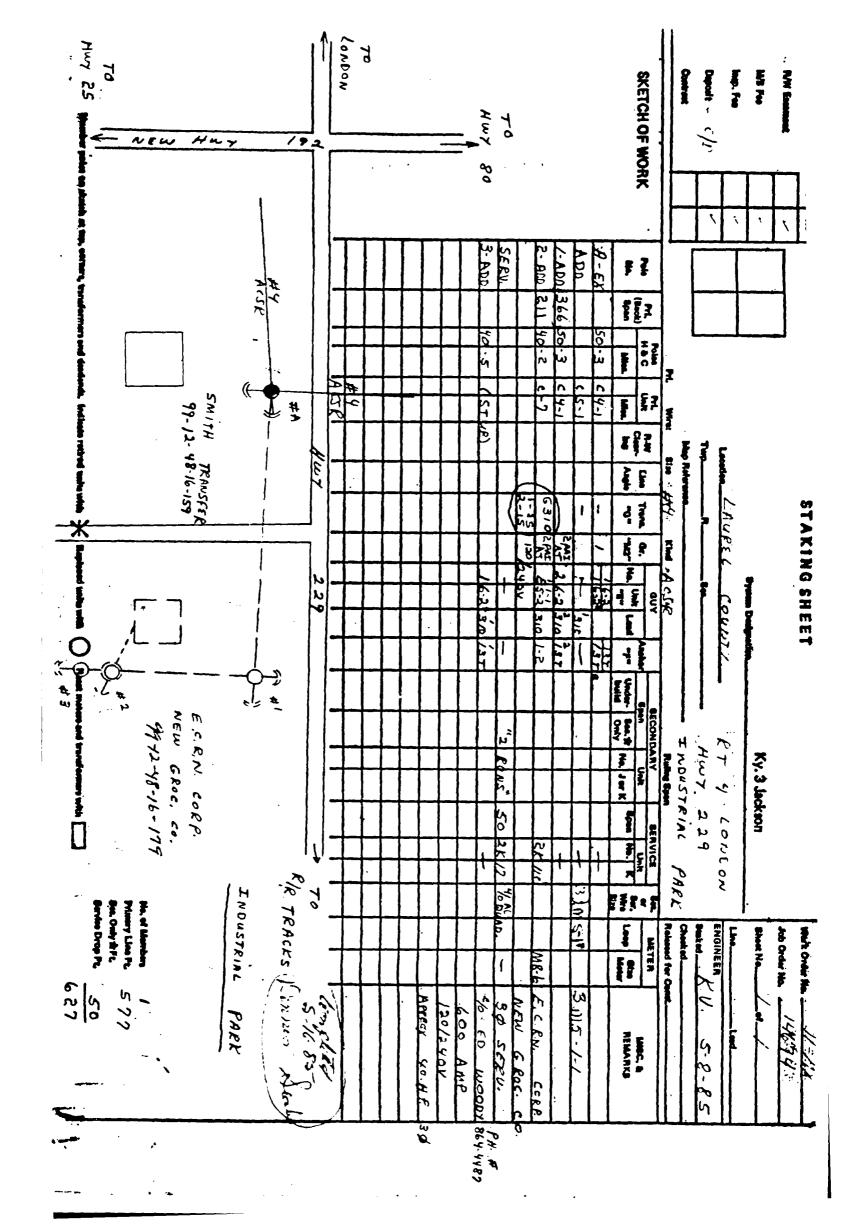
This form fulfills the requirements for OSNA Form 101 Burned Resson for recording (e.g. "lass of consciousness") KRE 342 500 AUTHORIZES A FINE FOR EMPLOYER'S REFUSAL OR WILLPUL NEGLECY TO SUEMIT THIS ORIGINAL REFORT WITHIN ONE WEEK OF KNOWLEGGE OF INJURY TO THE WORKER'S COMPERSATION SOARD TO COMPLY WITH THIS LAW, EACH QUESTION SMALL SE ANSWERED COMPLETELY, ACCURATELY AND LEGISLY IM PROPERLY PREPARED REPORTS WILL BE REFUSED AND RETURNED PLEASE USE TYPEWRITER OR FRINT IN INK COMPLETE ALL QUESTIONS! 246 OSHA Case or File Number Ifrom your OSHA Form 2001 LOCATION AT WHICH EMPLOYEE WORKED 1 EMPLOYER S NAME EMPLOYER NUMBER 2. STREET OR ROAD DO NOT WRITE IN THIS COLUMN Jackson County RECC 3 IF INDIVIDUAL OR PARTNERSHIP, NAME OF BUSINESS COUNTY 4. CITY STATE 219 Employer No. London Laure Ky 40741 MATOVEA S MAILING ADDRESS U.I. No. 606-287-7161 P.O. Box 307 1.0 No RTATE ZIP 9. NATURE OF BUSINESS (e.g., tree trime Industry 40447 Electric Distribution McKee Jackson Кy Car Sat No. 19 WORKERS COMPENSATION INSURANCE CARRIER IF SELF-INSURED, CHECK HERE 11. SPECIFIC PRODUCT OR SERVICE COMPRISING MAJOR POLICY NUMBER TY OF BALES (O a . MI book) Age 13 AREA CODE TELEPHONE 14 SOCIAL SECURITY NO 12 EMPLOYEE CHAME FIRST MIDGLE LAST -Kendall Gabbard L. to. 18 EMPLOYEE'S HOME ADDRESS 18. SINGLE D MALE 10 17. DATE OF BIRTH Morital Status General Delivery IR CITY COUNTY ID DEPARTMENT IN WHICH REQULARLY EMPLOYED STATE 219 Occupation 40407 Laurel County District Bond Jackson Κv Desertment 29 REGULAR OCCUPATION (JOB TITLE) 21. DEPARTMENT WHERE WORKING WHEN INJURY OR Laurel County District Apprentice Engineer & Lineman Months on /40 24 NUMBER OF HOURS WORK - 25 NUMBER OF DAYS 22 HOW LONG EMPLOYED BY YOU? | 23 HOW LONG IN PRESENT JOB? 1-3-84 (3 9r 9 MOS PERDAY 81 PERWE 422 PERWE Enife 26 EMPLOYEE SWADE RATE & 6.97 HR | 27 COMMISSION OR PIECE WORK SARNINGS | 28 WEEKLY DOLLAR VALUE OF PAY IN Westly Wage or \$60.99 /DAY, or \$ 304.95 HRS IN PAST 12 MO (LODGING, FOOD, ETC.) & 30 PLACE OF ACCIDENT OR EXPOSURE (LOCATION, INCLUDING COUNTY) 31 DATE EMPLOYER NOTE JCT Hwy 229 & 192 By-Pass, London, FIED 9-25-87

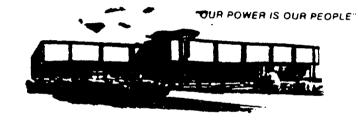
33. DATE OF OCCURRENCE 34. TIME OF DAY 9-25-87

6:10 PM PRO FROM 7:36 M1 TO 4:30 FM County of Injury Mature of Injury 32 ON EMPLOYER SPREMISES? Bedy Part HOW DID THE ACCIDENT OR EXPOSURE OCCUR? (Beein by telling what the employee was deling lust before the excisem at exposure \$6 maxifix. If employee was using teats at soutement, or handling material, name them and tell what employee was deling with them.) EMDIOYEE
Was to energize 3-phase line on C4 C-5-1. He connected top phaseAccident Type with hot stick this energized transformer bank down line - he

tra 5 Source of Injury 8 ğ WHAT THING DIRECTLY PRODUCED THIS INJURY OR ILLNESS? (Name object struck against or struck by, vapor, polson, chemics), or radiation. If strain or hornio, the thing being lifted, pushed, etc. If injury radiated colorly from bodily metion, the stratching, twisting, etc. which radiated in injury? HOT Line Clamp Describe the injury on ictness in detail and indicate the part of sopy affected (e.g. providing of right indicate them on an and fold in the segments of the first and so it is in an another than the segments of the segment Date Resumed Time Present Jee Marymount Hospital MPATISMT London, Ky 40741 OUT PATIENT Batent of Discovity IF RESTRICTIONS OF DUTY OR PERMANENT TRANSPER TO ANOTHER JOB, CHECK D Last Wart days 42. MEDICAL TREATMENT GIVEN (DESCRIBE) 8 INNER Date 46, WAS EMPLOYEE PAID FOR FULL DAY ON DATE OF 43 DATE STOPPED WORK BE-CAUSE OF THIS INJURY OR 46. NUMBER OF SCHEDULED WORK DAYS LOST TO DATE 44 DATE RETURNED TO WORK THE COL NO D IRBUT H BOW ILLHESS 9-28-87 Date of Disability 47. IF GEATH, GIVE NAME AND ADDRESS OF HEXT OF KIN 48. DATE OF DEATH 61. DATE OF THIS Thewis Ray Nordes TITLE Administrative 40. REPORT PREPARED BY 9-28-87 Date of Resert Services Manager

EVERY QUESTION MUST BE ANSWERED AND FORM SIGNED





Jackson County Rural
ELECTRIC CO-OPERATIVE CORPORATION

MCKEE, KENTUCKY 40447 * TELEPHONE: 606 287-7161

May 5, 1987

RECEIVED

Mr. Claude G. Rhorer, Jr., Director Division of Engineering and Services Public Service Commission 730 Schenkel Lane Post Office Box 615 Frankfort, Kentucky 40602

Dear Mr. Rhorer:

Enclosed please find the information you requested in your letter of April 13 regarding the policies and procedures we have adopted to provide for the safety of our employees.

If you have any questions or need additional information, please let us know.

Respectfully yours,

JACKSON COUNTY RURAL ELECTRIC COOPERATIVE CORPORATION

ree son coid,

President and General Manager

LRN: omc

Enclosure

JACKSON COUNTY RURAL ELECTRIC COOPERATIVE CORPORATION

Policy Bulletin No. 8-18

SUBJECT: Safety and Job Training

Policy:

1

The following Safety Practices and Penalties for violating them have been adopted as official policy by the Board of Directors.

Rubber Gloves: Rubber gloves must be used when working on all energized lines, also while working on the ground when stringing wire, adding phases in a line or setting a pole in an energized line and while working near energized equipment, such as substations of all types and other instances when the superintendent and foreman feel that they are needed. In cases where delicate work is being done, such as on metering equipment, rubber gloves will not be required provided all other safety precautions are observed including grounding.

Eye, Ear and Face Protection: The proper prescribed protective equipment must be used when there is a reasonable probability that injury to the eye, ear or face can be prevented by using such equipment.

<u>Faulty Poles</u>: Each pole should be given a visual inspection, sounded with a hammer, and if in doubt more extensive inspection made before climbing.

Back Feed: While working on any structure all lines must be considered energized and safety precautions used. This is especially true in instances where a single-phase line may be attached to a structure of another single-phase line, two-phase line, or three-phase line and the conductors are not connected; for even though it is not connected, it can be energized by a feed from some other direction. We have quite a few poles on the project where a line can be energized on one side of the pole and not on the other.

Line Opening: Where a line opening exists the pole will be marked "normally open" and this will be shown on the Project Map in the Engineer's Office.

Grounds: While working on existing de-energized lines, because of a fault or for construction or for some other reason, lines in every direction shall be grounded out within sight of the location you are working.

Hard Hats: Hard hats shall be worn by each construction and maintenance employee from the time he leaves the office while on duty until he returns to the office, with the exception, of course, of removing it when he is eating in a restaurant or on collection in a member's home, or other instances when common sense indicates otherwise. All other employees shall wear hard hats while working on or near lines.



COMMONWEALTH OF KENTUCKY PUBLIC SERVICE COMMISSION

730 SCHENKEL LANE POST OFFICE BOX 615 FRANKFORT, KY, 40602 (502) 564-3940

September 9, 1987

Mr. Lee Roy Cole President/General Manager Jackson County RECC P.O. Box 307 McKee, Kentucky 40447

Dear Mr. Cole:

The Commission staff has received and reviewed your safety program. There appears to be no deficiencies in your program. Please continue to conduct safety meetings and instruction sessions on a regular basis.

Thank you for your cooperation in the area of safety for both your company and employees.

Sincerely,

Claude G. Rhorer, Jr., Director

Division of Engineering

and Services

CGR: NBD: jsb