COMMONWEALTH OF KENTUCK 1

BEFORE THE PUBLIC SERVICE COMMISSION OF KENTUCKY

PUBLIC SERVICE

COMMISSIONER 1 2 3 4 5 In the Matter of: 6 7 Application of Big Rivers Electric 8 Corporation for a General Case No. 2013-00199 9 Adjustment in Rates 10 11 12 PETITION OF BIG RIVERS ELECTRIC CORPORATION FOR CONFIDENTIAL 13 **PROTECTION** 14 15 1. Big Rivers Electric Corporation ("Big Rivers") hereby petitions the Kentucky 16 Public Service Commission ("Commission"), pursuant to 807 KAR 5:001 Section 13 and KRS 17 61.878, to grant confidential protection to certain information Big Rivers is filing with its 18 updated response to Item 1 of the Commission Staff's Third Request for Information. The 19 information Big Rivers seeks to protect as confidential is hereinafter referred to as the 20 "Confidential Information." 21 2. The Confidential Information consists of the following: a. portions of both the hardcopy and electronic versions of Exhibits Warren-2.1 and 22 23 Warren-3.1; and 24 b. portions of both the hardcopy and electronic versions of Exhibits Wolfram-3.1 and Wolfram-4.1. 25 One (1) copy of the hardcopy pages containing Confidential Information, with the 26 3. 27 Confidential Information highlighted with transparent ink, printed on yellow paper, or otherwise 28 marked "CONFIDENTIAL," is being filed with this petition. A copy of the hardcopy pages

containing Confidential Information, with the Confidential Information redacted, is being filed

29

- 1 with the original and each of the ten (10) copies of Big Rivers' data request responses filed with
- 2 this petition. 807 KAR 5:001 Sections 13(2)(a)(3), 13(2)(b).
- 3 4. The confidential version of the exhibits is contained on the CD marked
- 4 "CONFIDENTIAL" filed with this petition. Because the Confidential Information is intertwined
- 5 with non-confidential information in the electronic spreadsheets on the confidential CD, Big
- 6 Rivers cannot redact only the Confidential Information from those electronic spreadsheet
- 7 attachments without making other cells in the spreadsheets unusable, and so, the entirety of the
- 8 electronic version of the exhibits must be confidential. As such, the entirety of the confidential
- 9 CD has been redacted from the original and each of the ten (10) copies of Big Rivers' responses
- to the information requests filed with this petition. 807 KAR 5:001 Sections 13(2)(a)(3),
- 11 13(2)(b).
- 12 5. A copy of this petition with the Confidential Information redacted has been served
- on all parties to this proceeding. 807 KAR 5:001 Section 13(2)(c). A copy of the Confidential
- 14 Information has been served on all parties that have signed a confidentiality agreement.
- 15 6. The Confidential Information is not publicly available, is not disseminated within
- Big Rivers except to those employees and professionals with a legitimate business need to know
- 17 and act upon the information, and is not disseminated to others without a legitimate need to
- 18 know and act upon the information.
- 7. If and to the extent the Confidential Information becomes generally available to
- 20 the public, whether through filings required by other agencies or otherwise, Big Rivers will
- 21 notify the Commission and have its confidential status removed. 807 KAR 5:001 Section
- 22 13(10)(a).

8. As discussed below, the Confidential Information is entitled to confidential
protection based upon KRS 61.878(1)(c)(1), which protects "records confidentially disclosed to
an agency or required by an agency to be disclosed to it, generally recognized as confidential or
proprietary, which if openly disclosed would permit an unfair commercial advantage to
competitors of the entity that disclosed the records." KRS 61.878(1)(c)(1); 807 KAR 5:001
Section 13(2)(a)(1).

## I. Big Rivers Faces Actual Competition

- 9. Big Rivers competes in the wholesale power market to sell energy excess to its members' needs. Big Rivers' ability to successfully compete in the wholesale power market is dependent upon a combination of its ability to get the maximum price for the power sold, and keeping the cost of producing that power as low as possible. Fundamentally, if Big Rivers' cost of producing a kilowatt hour increases, its ability to sell that kilowatt hour in competition with other utilities is adversely affected.
- 10. Big Rivers also competes for reasonably priced credit in the credit markets, and its ability to compete is directly impacted by its financial results. Any event that adversely affects Big Rivers' margins will adversely affect its financial results and potentially impact the price it pays for credit. As was described in the proceeding before this Commission in the Big Rivers unwind transaction case, Big Rivers expects to be in the credit markets on a regular basis in the future.

## II. The Confidential Information is Generally Recognized as Confidential or Proprietary

<sup>&</sup>lt;sup>1</sup> See Order dated March 6, 2009, in In the Matter of: Joint Application of Big Rivers, E.ON, LG&E Energy Marketing, Inc., and Western Kentucky Energy Corporation for Approval to Unwind Lease and Power Purchase Transactions, PSC Case No. 2007-00455, pages 27-30 and 37-39.

1 11. The Confidential Information for which Big Rivers seeks confidential treatment
2 under KRS 61.878(1)(c)(1) is generally recognized as confidential or proprietary under Kentucky
3 law.

- 12. The Confidential Information consists of projected information from Big Rivers' financial model, forecasts, cost of service study, statements of operations, income statements, and similar documents. The Confidential Information reveals Big Rivers' projected fuel and other operating and maintenance ("O&M") expenses; projected generation levels; and projected off-system sales revenues, volumes, and prices. The Confidential Information also consists of totals and similar information (in lines such as the Operating Margins lines), which would not otherwise be confidential; however, if that information was publicly disclosed, it could readily be used to calculate or back in to Confidential Information in the same document.
- 13. Public disclosure of the information relating to projected generation levels would help Big Rivers' suppliers, buyers, and competitors to determine when Big Rivers will have power available to sell into the market or when Big Rivers needs power, and the amount of power Big Rivers has to sell.
- 14. Public disclosure of the projected fuel and other O&M costs, and projected offsystem sales prices and revenues will give Big Rivers' suppliers, buyers, and competitors insight
  into Big Rivers' cost of producing power, and Big Rivers' view of future fuel and other
  commodity prices and market power prices, which would indicate the prices at which Big Rivers
  is willing to buy or sell such items.
- 15. Information about a company's detailed inner workings is generally recognized as confidential or proprietary. See, e.g., Hoy v. Kentucky Indus. Revitalization Authority, 907 S.W.2d 766, 768 (Ky. 1995) ("It does not take a degree in finance to recognize that such

1	information of	concerning the inner workings of a corporation is 'generally recognized as	
2	confidential	or proprietary"). Moreover, the Commission has previously granted confidential	
3	treatment to	similar information. See, e.g., letters from the Commission dated July 28, 2011, and	
4	December 20	, 2011, in In the Matter of: Application of Big Rivers Electric Corporation for a	
5	General Adjı	astment in Rates, PSC Case No. 2011-00036 (granting confidential treatment to	
6	multi-year fo	recast); letter from the Commission dated December 21, 2010, in In the Matter of:	
7	The 2010 Int	egrated Resource Plan of Big Rivers Electric Corporation, PSC Case No. 2010-	
8	00443 (grant	ing confidential treatment to fuel cost projections, revenue projections, market price	
9	projections, f	inancial model outputs, etc.); letter from the Commission dated July 20, 2010, in	
10	Administrati	ve Case No. 387 (granting confidential treatment to a list of future scheduled	
11	outages, which	ch can give competitors insight into Big Rivers' wholesale power needs); two letters	
12	from the Con	nmission dated December 11, 2012, in In the Matter of: Application of Big Rivers	
13	Electric Corp	poration for Approval of its 2012 Environmental Compliance Plan, for Approval of	
14	its Amended	Environmental Cost Recovery Surcharge Tariff, for Certificates of Public	
15	Convenience	and Necessity, and for Authority to Establish a Regulatory Account, PSC Case No.	
16	2012-00063	(granting confidential treatment to Big Rivers' O&M expenses, off-system sales and	
17	revenues, and	l information such as "Total Sales" and "Electric Energy Revenues" where the basis	
18	for Big Rivers' claim of confidentiality was that such information could be used with other, non-		
19	confidential information in the attachment to determine other confidential information, such as		
20	projected off-system sales revenues).		
21 22 23	III.	Disclosure of the Confidential Information Would Permit an Unfair Commercial Advantage to Big Rivers' Competitors	
23 24	16.	Disclosure of the Confidential Information would permit an unfair commercial	

16. Disclosure of the Confidential Information would permit an unfair commercial advantage to Big Rivers' competitors. As discussed above, Big Rivers faces actual competition

25

- in the wholesale power market and in the credit market. It is likely that Big Rivers would suffer competitive injury if that Confidential Information was publicly disclosed.
- 3 17. Public Disclosure of Big Rivers' projections of fuel and other commodity costs, 4 market power prices, and revenues from transmission rights would give potential suppliers and 5 buyers of such items insight into the prices at which Big Rivers is willing to buy and sell those 6 items. Those suppliers and buyers could then manipulate the bidding process, leading to higher 7 prices or lower revenues for Big Rivers and impair Big Rivers' ability to compete in the 8 wholesale power and credit markets. In PSC Case No. 2003-00054, the Commission granted 9 confidential protection to bids submitted to Union Light, Heat & Power ("ULH&P"). ULH&P 10 argued, and the Commission implicitly accepted, that if the bids it received were publicly 11 disclosed, contractors on future work could use the bids as a benchmark, which would likely lead 12 to the submission of higher bids. Order dated August 4, 2003, in In the Matter of: Application of the Union Light, Heat and Power Company for Confidential Treatment, PSC Case No. 2003-13 14 00054. The Commission also implicitly accepted ULH&P's further argument that the higher 15 bids would lessen ULH&P's ability to compete with other gas suppliers. *Id.* Similarly, potential 16 suppliers and buyers manipulating Big Rivers' bidding process would lead to higher costs or 17 lower revenues to Big Rivers and would place it at an unfair competitive disadvantage in the 18 wholesale power market and credit markets.
  - 18. Additionally, public disclosure of the fuel prices, other variable cost information, and information about Big Rivers' generation levels and wholesale power needs would give the power producers and marketers with which Big Rivers competes in the wholesale power market insight into Big Rivers' cost of producing power, and availability of power to sell or need for power during the periods covered by the information. Knowledge of this information would give

19

20

21

22

23

1	those power producers and marketers an unfair competitive advantage because they could use		
2	that information to potentially underbid Big Rivers in wholesale transactions. It would also give		
3	potential suppliers to Big Rivers a competitive advantage because they will be able to manipulate		
4	the price of power bid to Big Rivers in order to maximize their revenues, thereby driving up Big		
5	Rivers' costs and impairing Big Rivers' ability to compete in the wholesale power and credit		
6	markets.		
7	IV. Time Period		
8	19. Big Rivers requests that the Confidential Information remain confidential for a		
9	period of five (5) years from the date of this petition, which should allow sufficient time for the		
10	Confidential Information to become sufficiently outdated that it could not be used to determine		
11	similar confidential information at that time. 807 KAR 5:001 Section 13(2)(a)(2).		
12	V. Conclusion		
13	20. Based on the foregoing, the Confidential Information is entitled to confidential		
14	protection. If the Commission disagrees that Big Rivers is entitled to confidential protection, due		
15	process requires the Commission to hold an evidentiary hearing. Utility Regulatory Com'n v.		
16	Kentucky Water Service Co., Inc., 642 S.W.2d 591 (Ky. App. 1982).		
17	WHEREFORE, Big Rivers respectfully requests that the Commission classify and protect		
18	as confidential the Confidential Information.		
19	On this the 11 <sup>th</sup> day of November, 2013.		
20 21 22 23 24 25 26 27	Respectfully submitted,  James M. Miller Tyson Kamuf SULLIVAN, MOUNTJOY, STAINBACK & MILLER, P.S.C.		

1	100 St. Ann Street
2	P. O. Box 727
3	
) 1	Owensboro, Kentucky 42302-0727
4	Phone: (270) 926-4000
5	Facsimile: (270) 683-6694
6	jmiller@smsmlaw.com
7 8	tkamuf@smsmlaw.com
9	
10	Edward T. Depp
11	Dinsmore & Shohl LLP
12	101 South Fifth Street
13	Suite 2500
14	Louisville, KY 40202
15	Phone: (502) 540-2347
16	Facsimile: (502) 585-2207
17	tip.depp@dinsmore.com
18	
19	
20	Counsel for Big Rivers Electric Corporation
21	Common for Dig favors Disposation
22	
23	Certificate of Service
24	Certificate of Service
25	I certify that a true and accurate copy of the foregoing was served by Federal Express or
26	by first class mail, postage prepaid upon the persons listed on the service list that accompanies
20 27	this petition, on or before the 11 <sup>th</sup> day of November, 2013.
28	this petition, on or before the 11 day of November, 2013.
29 30	at up
	Tyson Kamuf
31	i yson Kamui
32	